

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

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NEWS RELEASE

FOR RELEASE March 26, 2010 Contact: Andy Nielsen 515/281-5834

Auditor of State David A. Vaudt today released an audit report on Appanoose County, Iowa.

The County had local tax revenue of \$12,893,408 for the year ended June 30, 2009, which included \$747,923 in tax credits from the state. The County forwarded \$9,076,675 of the local tax revenue to the townships, school districts, cities and other taxing bodies in the County.

The County retained \$3,816,733 of the local tax revenue to finance County operations, a 1.4% increase over the prior year. Other revenues included charges for service of \$802,656, operating grants, contributions and restricted interest of \$3,954,487, capital grants, contributions and restricted interest of \$2,173,290, local option sales and services tax of \$494,887, hotel/motel tax of \$106,218, unrestricted investment earnings of \$83,941 and other general revenues of \$113,432.

Expenses for County operations totaled \$9,553,305, an 8.8% increase over the prior year. Expenses included \$3,807,520 for roads and transportation, \$1,848,979 for public safety and legal services and \$1,080,561 for mental health.

A copy of the audit report is available for review in the County Auditor's Office, in the Office of Auditor of State and on the Auditor of State's web site at http://auditor.iowa.gov/reports/index.html.

APPANOOSE COUNTY

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2009

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Officials

(Before January 2009)

| (201010 0411441) 2007) | | | | | |
|--|--|----------------------------------|--|--|--|
| <u>Name</u> | <u>Title</u> | Term <u>Expires</u> | | | |
| John Arnold Jody McDanel Dean Kaster | Board of Supervisors Board of Supervisors Board of Supervisors | Jan 2009 Jan 2009 Jan 2011 | | | |
| Linda Demry | County Auditor | Jan 2009 | | | |
| Mary Kay Williams | County Treasurer | Jan 2011 | | | |
| Cheryl Piatt | County Recorder | Jan 2011 | | | |
| Gary Anderson | County Sheriff | Jan 2009 | | | |
| Richard Scott | County Attorney | Jan 2011 | | | |
| Jean Bond-May | County Assessor | Jan 2010 | | | |
| | (After January 2009) | | | | |
| Dean Kaster Jody McDanel Linda Rouse | Board of Supervisors Board of Supervisors Board of Supervisors | Jan 2011 Jan 2013 Jan 2013 | | | |
| Linda Demry | County Auditor | Jan 2013 | | | |
| Mary Kay Williams | County Treasurer | Jan 2011 | | | |
| Cheryl Piatt | County Recorder | Jan 2011 | | | |
| Gary Anderson | County Sheriff | Jan 2013 | | | |
| Richard Scott | County Attorney | Jan 2011 | | | |
| Jean Bond-May | County Assessor | Jan 2010 | | | |





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Independent Auditor's Report

To the Officials of Appanoose County:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Appanoose County, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements listed in the table of contents. These financial statements are the responsibility of Appanoose County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Appanoose County at June 30, 2009, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 3, 2010 on our consideration of Appanoose County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 7 through 13 and 42 through 45 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Appanoose County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the five years ended June 30, 2008 (which are not presented herein) and expressed unqualified opinions on those financial statements. We also previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2003 (which are not presented herein) and expressed qualified opinions on those financial statements due to the effects of the omission of general fixed assets or capital assets and supplies inventory for the Secondary Roads Fund. Other supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of State, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

> DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

March 3, 2010

MANAGEMENT'S DISCUSSION AND ANALYSIS

Appanoose County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2009. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2009 FINANCIAL HIGHLIGHTS

- The County's governmental activities revenues increased 16.8%, or approximately \$1,664,000, from fiscal year 2008 to fiscal year 2009. Property tax and capital grants, contributions and restricted interest increased approximately \$87,000 and \$2,048,000, respectively, and operating grants, contributions and restricted interest decreased approximately \$282,000.
- The County's governmental activities expenses increased 8.8%, or approximately \$771,000, from fiscal year 2008 to fiscal year 2009. Public safety and legal services expenses and non-program expenses increased approximately \$485,000 and \$302,000, respectively.
- The County's net assets increased 11.9%, or approximately \$1,992,000, from June 30, 2008 to June 30, 2009.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Appanoose County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Appanoose County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Appanoose County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Assets and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, and 3) the Debt Service Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds account for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. Appanoose County's net assets increased from \$16,752,353 at the end of fiscal year 2008 to \$18,744,692 at the end of fiscal year 2009. The analysis that follows focuses on the changes in the net assets of governmental activities.

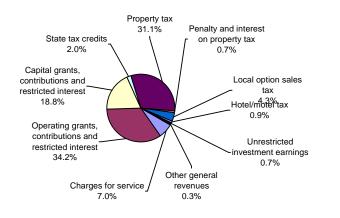
| Net Assets of Governmenta | al Activities | |
|---|---------------|------------|
| | June | 30, |
| | 2009 | 2008 |
| Current and other assets | \$ 13,811,258 | 13,409,139 |
| Capital assets | 12,613,871 | 11,039,855 |
| Total assets | 26,425,129 | 24,448,994 |
| Long-term liabilities | 2,170,352 | 2,349,335 |
| Other liabilities | 5,510,085 | 5,347,306 |
| Total liabilities | 7,680,437 | 7,696,641 |
| Net assets: | | |
| Invested in capital assets, net of related debt | 12,523,871 | 10,848,409 |
| Restricted | 3,584,844 | 3,338,360 |
| Unrestricted | 2,635,977 | 2,565,584 |
| Total net assets | \$ 18,744,692 | 16,752,353 |

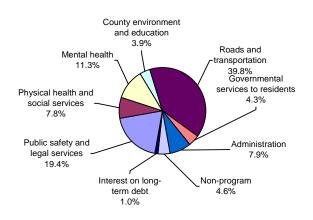
Net assets of Appanoose County's governmental activities increased approximately \$1,992,000 over fiscal year 2008. The County's net assets consists of invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net assets represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net assets—the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements—increased from approximately \$2,566,000 at June 30, 2008 to approximately \$2,636,000 at June 30, 2009, an increase of 2.7%.

| | Year ended | June 30, |
|--|------------------|------------|
| | 2009 | 2008 |
| Revenues: | | |
| Program revenues: | | |
| Charges for service | \$ 802,656 | 863,393 |
| Operating grants, contributions and restricted interest | 3,954,487 | 4,236,458 |
| Capital grants, contributions and restricted interest | 2,173,290 | 125,053 |
| General revenues: | | |
| Property tax | 3,590,325 | 3,503,026 |
| Penalty and interest on property tax | 75,480 | 66,110 |
| State tax credits | 226,408 | 261,927 |
| Local option sales tax | 494,887 | 528,769 |
| Hotel/motel tax | 106,218 | - |
| Grants and contributions not restricted to specific purposes | - | 28,691 |
| Unrestricted investment earnings | 83,941 | 266,293 |
| Other general revenues | 37,952 | 2,027 |
| Total revenues | 11,545,644 | 9,881,747 |
| Program expenses: | | |
| Public safety and legal services | 1,848,979 | 1,364,027 |
| Physical health and social services | 741,280 | 659,288 |
| Mental health | 1,080,561 | 1,167,562 |
| County environment and education | 371,085 | 687,215 |
| Roads and transportation | 3,807,520 | 3,647,659 |
| Governmental services to residents | 414,322 | 341,450 |
| Administration | 755,796 | 698,151 |
| Non-program | 435,508 | 133,598 |
| Interest on long-term debt | 98,254 | 83,314 |
| Total expenses | 9,553,305 | 8,782,264 |
| Increase in net assets | 1,992,339 | 1,099,483 |
| Net assets beginning of year | 16,752,353 | 15,652,870 |
| Net assets end of year | \$ 18,744,692 | 16,752,353 |

Revenues by Source

Expenses by Program





The increased taxable property valuations of approximately \$4,718,000 raised the County's property and other county tax revenue approximately \$87,000 in fiscal year 2009. The total Appanoose County assessed taxable property valuation for taxes payable in fiscal year 2010 increased approximately \$8,300,000. Based on this increase, property tax revenue is budgeted to increase an additional \$148,000 next year.

INDIVIDUAL MAJOR FUND ANALYSIS

As Appanoose County completed the year, its governmental funds reported a combined fund balance of approximately \$7.7 million, an increase of approximately \$189,000 over last year's total of approximately \$7.5 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues and expenditures both increased. The ending fund balance increased \$207,283 over the prior year to approximately \$5,165,000. Total revenues increased 0.4% over the prior year and included increases in intergovernmental and property and other county tax. Total expenditures increased 11% over the prior year and included increases in public safety and legal services, primarily due to administrative expenses, emergency management and medical examiner expenses
- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, expenditures totaled approximately \$1,076,000, a decrease of 7.8% from the prior year. The Mental Health Fund balance at year end increased \$241,384 over the prior year to \$530,529.
- There were no significant changes in the Rural Services Fund. Revenues increased \$1,687 and expenditures increased \$652. The fund balance increased approximately \$93,000 over the prior year to \$770,743.
- The Secondary Roads Fund balance decreased approximately \$393,000 from the prior year. Expenditures increased approximately \$322,500 over the prior year, due primarily to an increase in road and bridge projects. Revenues decreased approximately \$250,000 from the prior year, due primarily to less disaster related revenue than was received in the prior year.

BUDGETARY HIGHLIGHTS

Over the course of the year, Appanoose County amended its budget once. The amendment resulted in increases in budgeted receipts and disbursements related to Veterans Affairs grants and FEMA funds.

The County's total receipts were \$393,086 less than the final budget amount. Actual receipts for intergovernmental and property and other county tax were approximately \$575,000 and \$205,000, respectively, less than budgeted. This was primarily due to the County using conservative estimates in budgeting receipts.

Total disbursements were \$2,646,964 less than the amended budget. Actual disbursements for the public safety and legal services, debt service and capital projects functions were approximately \$462,000, \$622,000 and \$824,000, respectively, less than budgeted. Legal services were not as high as projected and is an unknown cost. Capital projects for the Secondary Roads Fund using FEMA funding were not completed in FY09.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2009, Appanoose County had approximately \$12.6 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges.

| Capital Assets of Governmental Activities | es at Yea | ar End | | |
|---|-----------|------------|------------|--|
| | June 30, | | | |
| | | 2009 | 2008 | |
| Land | \$ | 637,132 | 516,900 | |
| Buildings and improvements | | 681,670 | 701,407 | |
| Equipment and vehicles | | 1,868,323 | 1,870,588 | |
| Infrastructure | | 7,972,266 | 7,761,325 | |
| Construction in progress | | 1,454,480 | 189,635 | |
| Total | \$ | 12,613,871 | 11,039,855 | |
| This year's major additions included: | | | | |
| Mack truck-tractor | \$ | 143,834 | | |
| Conservation land | | 120,232 | | |
| Other | | 102,514 | | |
| Total | \$ | 366,580 | | |

The County had depreciation expense of \$638,553 in fiscal year 2009 and total accumulated depreciation of \$4,470,026 at June 30, 2009. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

Long-Term Debt

At June 30, 2009, Appanoose County had \$1,945,987 in long-term debt outstanding, compared to \$2,131,446 at June 30, 2008, as shown below.

| Outstanding Debt of Govern | mental Activities at Yea | r-End | | | |
|------------------------------|--------------------------|-------------|--|--|--|
| | | June 30, | | | |
| | 2009 | 2008 | | | |
| Conservation Foundation loan | \$ 90,00 | 0 - | | | |
| Sewer revenue notes | | - 108,066 | | | |
| Sewer loan | | - 83,380 | | | |
| Honey Creek loan | 390,98 | 7 400,000 | | | |
| Solid waste revenue bonds | 1,465,00 | 0 1,540,000 | | | |
| Total | \$ 1,945,98 | 7 2,131,446 | | | |

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5 percent of the assessed value of all taxable property within the County's corporate limits. Appanoose County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$17 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

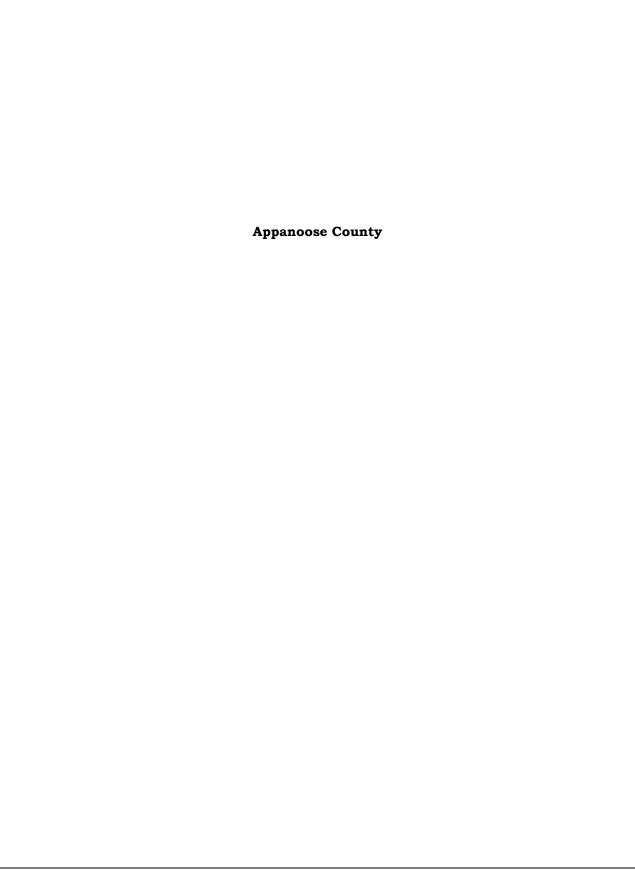
ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

From fiscal year 2008 to fiscal year 2009, the countywide and the rural services property taxable valuations increased approximately \$4.7 million and \$9 million, respectively. From fiscal year 2009 to fiscal year 2010, the countywide and the rural services property taxable valuations increased approximately \$8.3 million and \$13.4 million, respectively.

Amounts budgeted for disbursements in the fiscal year 2010 operating budget are approximately \$9.7 million, an increase of 2.5% over the fiscal year 2009 actual disbursements of approximately \$9.5 million. The County's total governmental funds are projected to end fiscal year 2010 with an increase in fund balances of approximately \$224,000 over fiscal year 2009.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Appanoose County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Appanoose County Auditor's Office, 201 N. 12th, Centerville, Iowa 52544.





Statement of Net Assets

June 30, 2009

| | Governmental Activities |
|--|----------------------------|
| Assets | |
| Cash and pooled investments: | |
| County Treasurer | \$ 7,275,799 |
| Conservation Foundation | 40,817 |
| Receivables: | |
| Property tax: | |
| Delinquent | 36,623 |
| Succeeding year | 3,702,000 |
| Interest and penalty on property tax | 20,718 |
| Accounts | 1,864 |
| Loan | 1,465,000 |
| Accrued interest | 1,379 |
| Due from other governments | 924,834 |
| Inventories | 241,747 |
| Prepaid expenses | 100,477 |
| Capital assets - depreciable (net of accumulated depreciation) | 10,522,259 |
| Capital assets - non-depreciable | 2,091,612 |
| Total assets | 26,425,129 |
| Liabilities | |
| Accounts payable | 506,688 |
| Accrued interest payable | 11,933 |
| Salaries and benefits payable | 25,497 |
| Due to other governments | 956,379 |
| Deferred revenue: | 500,015 |
| Succeeding year property tax | 3,702,000 |
| Other | 307,588 |
| Long-term liabilities: | 007,000 |
| Portion due or payable within one year: | |
| Honey Creek loan | 37,245 |
| Solid waste revenue bonds | 80,000 |
| Compensated absences | 193,175 |
| Portion due or payable after one year: | 130,11.0 |
| Conservation Foundation loan | 90,000 |
| Honey Creek loan | 353,742 |
| Solid waste revenue bonds | 1,385,000 |
| Compensated absences | 31,190 |
| Total liabilities | 7,680,437 |
| Net Assets | 1,000,101 |
| Invested in capital assets, net of related debt | 12,523,871 |
| Restricted for: | 12,323,671 |
| Supplemental levy purposes | 1,528,613 |
| Mental health purposes | 533,835 |
| Secondary roads purposes | 1,132,357 |
| Debt service | 1,132,357 |
| Other purposes | 389,789 |
| Unrestricted | 2,635,977 |
| | |
| Total net assets | \$ 18,744,692 |
| See notes to financial statements. | |

Statement of Activities

Year ended June 30, 2009

| | Program Revenues | | | | | |
|--------------------------------------|------------------|-------------|------------------------------------|-------------------------------|------------------|--|
| | | | Net (Expense) | | | |
| | | | Operating Grants, Contributions | Capital Grants, Contributions | Revenue and | |
| | | Charges for | and Restricted | and Restricted | Changes | |
| | Expenses | Service | Interest | Interest | in Net Assets | |
| | <u> </u> | | Interest | IIItoroot | 111 1100 1100010 | |
| Functions/Programs: | | | | | | |
| Governmental activities: | | | | | | |
| Public safety and legal services | \$ 1,848,979 | 102,613 | 321,185 | - | (1,425,181) | |
| Physical health and social services | 741,280 | 84,233 | 347,997 | - | (309,050) | |
| Mental health | 1,080,561 | - | 771,704 | - | (308,857) | |
| County environment and education | 371,085 | 11,246 | 77,167 | - | (282,672) | |
| Roads and transportation | 3,807,520 | 46,723 | 2,140,909 | 2,173,290 | 553,402 | |
| Governmental services to residents | 414,322 | 196,182 | 9,379 | - | (208,761) | |
| Administration | 755,796 | 10,049 | 78,153 | - | (667,594) | |
| Non-program | 435,508 | 351,610 | - | - | (83,898) | |
| Interest on long-term debt | 98,254 | - | 207,993 | - | 109,739 | |
| Total | \$ 9,553,305 | 802,656 | 3,954,487 | 2,173,290 | (2,622,872) | |
| General Revenues: | | | | | | |
| Property and other county tax | | | | | | |
| levied for general purposes | | | | | 3,590,325 | |
| Penalty and interest on property tax | | | | | 75,480 | |
| State tax credits | | | | | 226,408 | |
| Local option sales and services tax | | | | | 494,887 | |
| Hotel/motel tax | | | | | 106,218 | |
| Unrestricted investment earnings | | | | | 83,941 | |
| Miscellaneous | | | | | 37,952 | |
| Total general revenues | | | | | 4,615,211 | |
| Change in net assets | | | | | 1,992,339 | |
| Net assets beginning of year | | | | | 16,752,353 | |
| Net assets end of year | | | | | \$ 18,744,692 | |

Balance Sheet Governmental Funds

June 30, 2009

| | | Special Revenue | | | |
|--------------------------------------|----|-----------------|-----------|------------|-----------|
| | | | Mental | Rural | Secondary |
| | | General | Health | Services | Roads |
| Assets | | | | | |
| Cash and pooled investments: | | | | | |
| County Treasurer | \$ | 3,634,921 | 1,514,447 | 696,390 | 888,946 |
| Conservation Foundation | | - | - | - | - |
| Receivables: | | | | | |
| Property tax: | | | | | |
| Delinquent | | 27,302 | 6,317 | 3,004 | - |
| Succeeding year | | 2,468,000 | 571,000 | 663,000 | - |
| Interest and penalty on property tax | | 20,718 | - | - | - |
| Accounts | | 778 | - | - | 1,086 |
| Loan | | 1,465,000 | - | - | - |
| Accrued interest | | 1,373 | - | _ | - |
| Due from other governments | | 111,641 | 33,727 | 75,421 | 668,333 |
| Inventories | | - | - | - | 241,747 |
| Prepaid expenditures | | 100,477 | _ | - | |
| Total assets | \$ | 7,830,210 | 2,125,491 | 1,437,815 | 1,800,112 |
| Liabilities and Fund Balances | | | | | |
| Liabilities: | | | | | |
| Accounts payable | \$ | 81,901 | 61,266 | 469 | 211,472 |
| Salaries and benefits payable | | 8,023 | - | 599 | 16,153 |
| Due to other governments | | - | 956,379 | _ | - |
| Deferred revenue: | | | | | |
| Succeeding year property tax | | 2,468,000 | 571,000 | 663,000 | - |
| Other | | 107,735 | 6,317 | 3,004 | 711,045 |
| Total liabilities | | 2,665,659 | 1,594,962 | 667,072 | 938,670 |
| Fund balances: | | | | | |
| Reserved for: | | | | | |
| Supplemental levy purposes | | 1,529,475 | _ | _ | _ |
| Debt service | | _ | _ | _ | _ |
| Loan receivable | | 1,465,000 | - | - | - |
| Unreserved, reported in: | | , , | | | |
| General fund | | 2,170,076 | - | _ | - |
| Special revenue funds | | · · · | 530,529 | 770,743 | 861,442 |
| Total fund balances | | 5,164,551 | 530,529 | 770,743 | 861,442 |
| Total liabilities and fund balances | \$ | 7,830,210 | 2,125,491 | 1,437,815 | 1,800,112 |
| | ~ | .,000,=10 | =,1=0,.71 | 1, .0.,010 | _,000,112 |

| Nonmajor | Total |
|----------|------------|
| | |
| | |
| 314,724 | 7,049,428 |
| 40,817 | 40,817 |
| | |
| - | 36,623 |
| _ | 3,702,000 |
| - | 20,718 |
| - | 1,864 |
| - | 1,465,000 |
| 6 | 1,379 |
| 35,712 | 924,834 |
| - | 241,747 |
| | 100,477 |
| 391,259 | 13,584,887 |
| | |
| | |
| 498 | 355,606 |
| 722 | 25,497 |
| - | 956,379 |
| | , |
| - | 3,702,000 |
| 10,571 | 838,672 |
| 11,791 | 5,878,154 |
| | |
| | |
| - | 1,529,475 |
| 250 | 250 |
| - | 1,465,000 |
| | 0.4=0.0== |
| - | 2,170,076 |
| 379,218 | 2,541,932 |
| 379,468 | 7,706,733 |
| 391,259 | 13,584,887 |



Reconciliation of the Balance Sheet -Governmental Funds to the Statement of Net Assets

June 30, 2009

| Total governmental fund balances (page 19) | \$ 7,706,733 |
|--|------------------|
| Amounts reported for governmental activities in the Statement of Net Assets are different because: | |
| Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$17,083,897 and the accumulated depreciation is \$4,470,026. | 12,613,871 |
| Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds. | 531,084 |
| The Internal Service Fund is used by management to charge the costs of partial self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Assets. | 75,289 |
| Long-term liabilities, including loans, bonds, compensated absences and accrued interest payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. | (2,182,285) |
| Net assets of governmental activities (page 16) | \$ 18,744,692 |

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2009

| | | | Sp | ecial Revenue |
|--|----|-----------|-----------|--------------------|
| | | | Mental | Rural |
| | | General | Health | Services |
| D | | | | |
| Revenues: | ф | 2 206 660 | E01 000 | 604 514 |
| Property and other county tax Local option sales and services tax | \$ | 2,396,660 | 521,298 | 604,514 296,933 |
| Interest and penalty on property tax | | 75,235 | _ | 290,933 |
| Intergovernmental | | 958,433 | 794,959 | 77,582 |
| Licenses and permits | | 150 | 194,909 | 77,502 |
| Charges for service | | 298,222 | | 3,409 |
| Use of money and property | | 80,282 | | 5,409 |
| Miscellaneous | | 104,181 | 924 | _ |
| Total revenues | | 3,913,163 | 1,317,181 | 982,438 |
| Expenditures: | | | | |
| Operating: | | | | |
| Public safety and legal services | | 1,475,640 | - | 293,830 |
| Physical health and social services | | 702,149 | - | 24,950 |
| Mental health | | - | 1,075,797 | - |
| County environment and education | | 264,704 | - | 74,904 |
| Roads and transportation | | - | - | - |
| Governmental services to residents | | 400,068 | - | - |
| Administration | | 719,367 | - | - |
| Debt service | | 141,757 | - | _ |
| Capital projects | | - | - | _ |
| Total expenditures | | 3,703,685 | 1,075,797 | 393,684 |
| Excess (deficiency) of revenues over (under) | | | | |
| expenditures | | 209,478 | 241,384 | 588,754 |
| Other financing sources (uses): | | | | |
| Operating transfers in | | - | - | - |
| Operating transfers out | | (2,195) | - | (495,940) |
| Loan proceeds | | - | - | |
| Total other financing sources (uses) | | (2,195) | - | (495,940) |
| Net change in fund balances | | 207,283 | 241,384 | 92,814 |
| Fund balances beginning of year | | 4,957,268 | 289,145 | 677,929 |
| Fund balances end of year | \$ | 5,164,551 | 530,529 | 770,743 |

| Secondary | | |
|-----------|----------|------------|
| Roads | Nonmajor | Total |
| | | |
| - | 115,201 | 3,637,673 |
| 98,977 | 98,977 | 494,887 |
| - | - | 75,235 |
| 2,758,188 | 136,836 | 4,725,998 |
| 2,640 | _ | 2,790 |
| - | 2,260 | 303,891 |
| - | 596 | 80,878 |
| 46,568 | 82,744 | 234,417 |
| 2,906,373 | 436,614 | 9,555,769 |
| · · · | | |
| - | 68,460 | 1,837,930 |
| - | - | 727,099 |
| - | _ | 1,075,797 |
| - | 193,225 | 532,833 |
| 3,377,865 | - | 3,377,865 |
| - | 1,817 | 401,885 |
| - | 3,226 | 722,593 |
| - | 221,597 | 363,354 |
| 417,520 | - | 417,520 |
| 3,795,385 | 488,325 | 9,456,876 |
| | | |
| (889,012) | (51,711) | 98,893 |
| | | |
| 495,940 | 2,195 | 498,135 |
| - | - | (498, 135) |
| - | 90,000 | 90,000 |
| 495,940 | 92,195 | 90,000 |
| (393,072) | 40,484 | 188,893 |
| 1,254,514 | 338,984 | 7,517,840 |
| 861,442 | 379,468 | 7,706,733 |
| | | |

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances -Governmental Funds to the Statement of Activities

Year ended June 30, 2009

| Net change in fund balances - Total governmental funds (page 23) | | \$ | 188,893 |
|---|---------------------|----|-----------|
| Amounts reported for governmental activities in the Statement of Activities are different because: | | | |
| Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows: | | | |
| Expenditures for capital assets | \$ 818,378 | | |
| Capital assets contributed by the Iowa Department of | | | |
| Transportation and others | 1,394,191 | | |
| Depreciation expense | (638,553) | | 1,574,016 |
| Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred in the governmental funds, as follows: | | | |
| Property tax | 10,550 | | |
| Other | 229,865 | | 240,415 |
| Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded issues, as follows: Issued Repaid | (90,000) 275,459 | | 185,459 |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows: | | | |
| Compensated absences | (6,476) | | |
| Interest on long-term debt | 5,309 | | (1,167) |
| The Internal Service Fund is used by management to charge the costs of partial self funding of the County's health insurance benefit plan to individual funds. The change in net assets of the Internal Service Fund is reported with governmental activities. | | | (195,277) |
| Change in net assets of governmental activities (page 17) | | \$ | 1,992,339 |
| | | ~ | -,-,-,-, |

Statement of Net Assets Proprietary Fund

June 30, 2009

| | | Internal |
|------------------------------|----|-----------|
| | | Service - |
| | F | Employee |
| | | Group |
| | | Health |
| Assets | | |
| Cash and cash equivalents | \$ | 226,371 |
| Liabilities Accounts payable | | 151,082 |
| Net Assets | | |
| Unrestricted | \$ | 75,289 |

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund

Year ended June 30, 2009

| | | E | nternal Service - mployee Group Health |
|--|---------|----|--|
| Operating revenues: | | | |
| Contributions and reimbursements from | | | |
| operating funds | | \$ | 510,712 |
| Reimbursements from employees and others | | | 129,645 |
| Refunds | | | 193,210 |
| Total operating revenues | | | 833,567 |
| Operating expenses: | | | |
| Medical and health services \$ | 864,250 | | |
| Accounting, auditing and clerical | 650 | | |
| Supplemental insurance | 167,584 | | |
| Miscellaneous | 19 | | 1,032,503 |
| Operating loss | | ' | (198,936) |
| Non-operating revenues: | | | |
| Interest income | | | 3,659 |
| Net loss | | | (195,277) |
| Net assets beginning of year | | | 270,566 |
| Net assets end of year | | \$ | 75,289 |

Statement of Cash Flows Proprietary Fund

Year ended June 30, 2009

| | Internal Service - Employee Group Health | |
|--|---|--|
| Cash flows from operating activities: Cash received from operating fund reimbursements Cash received from employees and others Cash received from refunds Cash paid to suppliers for services Net cash used by operating activities | \$ 510,712 129,645 193,210 (917,989) (84,422) | |
| Cash flows from investing activities: Interest on investments | 3,659 | |
| Net decrease in cash and cash equivalents | (80,763) | |
| Cash and cash equivalents beginning of year | 307,134 | |
| Cash and cash equivalents end of year | \$ 226,371 | |
| Reconciliation of operating loss to net cash used by operating activities: Operating loss Adjustment to reconcile operating loss to net cash used by operating activities: Decrease in accounts payable | \$ (198,936) 114,514 | |
| Net cash used by operating activities | \$ (84,422) | |

Statement of Fiduciary Assets and Liabilities Agency Funds

June 30, 2009

| Assets | |
|------------------------------|------------|
| Cash and pooled investments: | |
| County Treasurer | \$ 681,044 |
| Other County officials | 62,787 |
| Receivables: | |
| Property tax: | |
| Delinquent | 121,306 |
| Succeeding year | 8,510,000 |
| Accrued interest | 15 |
| Special assessments | 15,000 |
| Accounts | 13,454 |
| Due from other governments | 3,496 |
| Total assets | 9,407,102 |
| Liabilities | |
| Accounts payable | 25,313 |
| Due to other governments | 9,288,188 |
| Trusts payable | 88,501 |
| Compensated absences | 5,100 |
| Total liabilities | 9,407,102 |
| Net assets | \$ - |

Notes to Financial Statements

June 30, 2009

(1) Summary of Significant Accounting Policies

Appanoose County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Appanoose County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Appanoose County (the primary government) and its component unit. The component unit discussed below is included in the County's reporting entity because of the significance of its operational or financial relationship with the County.

<u>Blended Component Unit</u> – The Conservation Foundation is legally separate from the County, but it is so intertwined with the County it is, in substance, the same as the County. It is reported as part of the County and blended into the Special Revenue Funds.

The Conservation Foundation has been incorporated under Chapter 504A of the Code of Iowa to solicit and accept gifts from persons or organizations for the development and enhancement of environmental education and conservation projects. These donations are to be used to purchase items which are not included in the County's budget. Financial information of the Foundation can be obtained from the Appanoose County Conservation Office.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Appanoose County Assessor's Conference Board and Appanoose County Joint E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

The County also participates in the following jointly governed organizations established pursuant to Chapter 28E of the Code of Iowa: Appanoose County Service Agency, South Iowa Area Detention Service Agency, Rathbun Area Solid Waste Management Commission, ADLM Emergency Management, ADLM Counties Environmental Public Health Agency, ADLM Facilities Management Systems Commission and South Iowa Area Crime Commission Service Agency.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories.

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in the fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

Additionally, the County reports the following funds:

Proprietary Fund – An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

The proprietary fund of the County applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash</u>, <u>Pooled Investments and Cash Equivalents</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and nonnegotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2007 assessed property valuations; is for the tax accrual period July 1, 2008 through June 30, 2009 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2008.

<u>Interest and Penalty on Property Tax Receivable</u> – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Special Assessments Receivable – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which are due and payable but have not been collected.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, and infrastructure assets acquired after July 1, 2003 (e.g., roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

| Asset Class | Amount |
|----------------------------------|--------------|
| Infrastructure | \$ 50,000 |
| Land, buildings and improvements | 25,000 |
| Equipment and vehicles | 5,000 |

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

| | Estimated |
|-----------------------|--------------|
| | Useful lives |
| Asset Class | (In Years) |
| Davildings | 40-50 |
| Buildings | 40-50 |
| Building improvements | 20-50 |
| Infrastructure | 10-65 |
| Equipment | 2-20 |
| Vehicles | 3-10 |

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and unspent grant proceeds.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and compensatory time hours for subsequent use or for payment upon termination, death or retirement. Accumulated sick leave is generally paid upon retirement. Such payment shall not exceed 90 days or a total dollar amount of \$2,000 for noncontract employees at least age 62 and \$2,700 for secondary roads contract employees. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2009. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Assets.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> – In the governmental fund financial statements, reservations of fund balance are reported for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

<u>Net Assets</u> – The net assets of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2009, disbursements did not exceed the amounts budgeted.

(2) Cash and Pooled Investments

The County's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2009, the County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$6,177,263 pursuant to Rule 2a-7 under the Investment Company Act of 1940. The investment in the Iowa Agency Investment Trust is unrated for credit risk purposes.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

| Transfer to | Transfer from | Amount |
|-------------------------------------|------------------------------------|---------------|
| Special Revenue: Secondary Roads | Special Revenue: Rural Services | \$ 495,940 |
| Prisoner Room and Board | General | 2,195 |
| Total | | \$ 498,135 |

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Capital Assets

Capital assets activity for the year ended June 30, 2009 was as follows:

| | | Balance | | | |
|---|----|-------------|-----------|-----------|------------|
| | Ве | eginning of | | | End |
| | | Year | Increases | Decreases | of Year |
| Governmental activities: | | | | | |
| Capital assets not being depreciated: | | | | | |
| Land | \$ | 516,900 | 120,232 | - | 637,132 |
| Construction in progress, road network | | 189,635 | 1,845,989 | (581,144) | 1,454,480 |
| Total capital assets not being depreciated | | 706,535 | 1,966,221 | (581,144) | 2,091,612 |
| Capital assets being depreciated: | | | | | |
| Buildings | | 1,023,871 | | - | 1,023,871 |
| Equipment and vehicles | | 4,315,555 | 246,348 | (9,750) | 4,552,153 |
| Infrastructure, other | | 998,530 | - | - | 998,530 |
| Infrastructure, road network | | 7,836,587 | 581,144 | - | 8,417,731 |
| Total capital assets being depreciated | | 14,174,543 | 827,492 | (9,750) | 14,992,285 |
| Less accumulated depreciation for: | | | | | |
| Buildings | | 322,464 | 19,737 | - | 342,201 |
| Equipment and vehicles | | 2,444,967 | 248,613 | (9,750) | 2,683,830 |
| Infrastructure, other | | 192,021 | 23,974 | - | 215,995 |
| Infrastructure, road network | | 881,771 | 346,229 | - | 1,228,000 |
| Total accumulated depreciation | | 3,841,223 | 638,553 | (9,750) | 4,470,026 |
| Total capital assets being depreciated, net | | 10,333,320 | 188,939 | - | 10,522,259 |
| Governmental activities capital assets, net | \$ | 11,039,855 | 2,155,160 | (581,144) | 12,613,871 |

Depreciation expense was charged to the following functions:

| Governmental activities: | |
|--|---------------|
| Public safety and legal services | \$ 38,048 |
| Physical health and social services | 3,823 |
| County environment and education | 37,942 |
| Roads and transportation | 540,883 |
| Administration | 17,857 |
| Total depreciation expense - governmental activities | \$ 638,553 |

(5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

| Fund | Description | Amount |
|----------------------------------|-------------|-----------------|
| Special Revenue: | | |
| Mental Health | Services | \$ 956,379 |
| Agency: | | |
| Agricultural Extension Education | Collections | \$ 89,742 |
| County Assessor | | 265,252 |
| Schools | | 5,631,171 |
| Community Colleges | | 308,261 |
| Corporations | | 2,340,324 |
| Townships | | 179,378 |
| Auto License and Use Tax | | 210,290 |
| ADLM Empowerment | | 142,677 |
| All other | | 121,093 |
| Total for agency funds | | \$ 9,288,188 |

(6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2009 is as follows:

| | nservation undation Loan | Sewer Revenue Notes | Sewer Loan | Honey Creek Loan | Solid Waste Revenue Bonds | Compen- sated Absences | Total |
|---|------------------------------------|---------------------------|-----------------------|------------------------|------------------------------------|-------------------------------|---------------------------------|
| Balance beginning of year Increases Decreases | \$ 90,000 - | 108,066 - 108,066 | 83,380 - 83,380 | 400,000 - 9,013 | 1,540,000 - 75,000 | 217,889 180,800 174,324 | 2,349,335 270,800 449,783 |
| Balance end of year | \$ 90,000 | - | _ | 390,987 | 1,465,000 | 224,365 | 2,170,352 |
| Due within one year | \$ - | - | - | 37,245 | 80,000 | 193,175 | 310,420 |

Conservation Foundation Loan

On August 27, 2008, the Conservation Foundation entered into a loan with Iowa Trust and Savings Bank to borrow \$90,000 to purchase land. The interest rate on the loan was 6.0% per annum with an initial maturity date of August 27, 2009. The maturity date for the loan was extended to August 27, 2010.

Sewer Revenue Notes

On January 13, 2000, the County entered into a loan agreement with the United States Department of Agriculture providing for the issuance of \$116,200 of sewer revenue notes. The note proceeds were used to defray a portion of the cost of constructing sanitary sewer mains to private septic systems maintained outside the City of Centerville and to connect these mains to the City's wastewater treatment facilities. During the year ended June 30, 2009, the County paid the remaining principal and interest on the notes.

Sewer Loan

On June 6, 2005, the County entered into a loan agreement to fund sewer line construction along State Highway J South. The loan was scheduled to be repaid in ten annual payments of \$18,036, including interest at 8% per annum. During the year ended June 30, 2009, the County paid the remaining principal and interest on the loan.

Honey Creek Loan

In March 2008, Appanoose County entered into a loan agreement with Iowa Trust and Savings Bank for \$400,000, of which \$357,250 was remitted to the Iowa Department of Natural Resources and \$42,750 was remitted to the Rathbun Lake Resort, Inc. to be deposited in a separate account. Principal and interest is payable in 35 equal quarterly installments of \$13,613 beginning on June 1, 2009 and continuing through March 1, 2018, as follows:

| Year Ending June 30, | Interest Rates | Principal | Interest | Total |
|----------------------------|-------------------|---------------|----------|---------|
| 2010 | 4.25% | \$ 37,245 | 17,208 | 54,453 |
| 2011 | 4.25 | 38,973 | 15,480 | 54,453 |
| 2012 | 4.25 | 40,745 | 13,708 | 54,453 |
| 2013 | 4.25 | 42,673 | 11,780 | 54,453 |
| 2014 | 4.25 | 44,654 | 9,800 | 54,454 |
| 2015-2018 | 4.25 | 186,697 | 17,505 | 204,202 |
| Total | | \$ 390,987 | 85,481 | 476,468 |

The County plans to use hotel/motel tax revenue to repay the debt.

Solid Waste Revenue Bonds

On September 18, 2007, the County issued solid waste revenue bonds of \$1,540,000 for the Rathbun Area Solid Waste Management Commission (RASWMC). The County loaned the bond proceeds to RASWMC to be used to pay costs of acquiring works and facilities useful for collection and disposal of solid waste by the Rathbun Area Solid Waste Management Commission on behalf of Appanoose County, including the acquisition of vehicles, rolling stock and other related equipment to be used in connection with the collection, transportation and disposal of solid waste in conformity with a resolution of the Board of Supervisors. The bonds will be paid from the General Fund from the loan repayments from RASWMC. The principal balance on the bonds at June 30, 2009 totaled \$1,465,000.

(7) Loan Receivable

The County entered into an agreement with the Rathbun Area Solid Waste Management Commission for the loan of bond proceeds detailed in Note 6 of the notes to financial statements. Under the agreement, the RASWMC is to make annual payments to the County equal to the annual bond payments required on the revenue bonds. The annual principal and interest payments from RASWMC are credited to the General Fund. The following is a schedule of the future payments to be received by the County.

| Year Ending | Interest | | | |
|----------------|-----------|-----------------|----------|-----------|
| June 30, | Rates | Principal | Interest | Total |
| 2010 | 4.15% | \$ 80,000 | 63,645 | 143,645 |
| 2011 | 4.15 | 80,000 | 60,325 | 140,325 |
| 2012 | 4.15 | 85,000 | 57,005 | 142,005 |
| 2013 | 4.15 | 90,000 | 53,477 | 143,477 |
| 2014 | 4.15 | 90,000 | 49,743 | 139,743 |
| 2015-2019 | 4.15-4.30 | 355,000 | 198,575 | 553,575 |
| 2020-2024 | 4.35-4.55 | 400,000 | 121,467 | 521,467 |
| 2025-2027 | 4.60-4.70 | 285,000 | 27,075 | 312,075 |
| Total | | \$ 1,465,000 | 631,312 | 2,096,312 |

(8) Pension and Retirement Benefits

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 4.10% of their annual covered salary and the County is required to contribute 6.35% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2009, 2008 and 2007 were \$179,622, \$166,913 and \$162,649, respectively, equal to the required contributions for each year.

(9) Risk Management

The County is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Employee Health Insurance Plan

The Internal Service, Employee Group Health Fund was established to account for the partial self funding of the County's health insurance benefit plan. The plan is funded by both employee and County contributions and is administered through a service agreement with Auxiant, formerly Employee Group Services, Ltd. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual stop loss limitation of \$35,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly payments of service fees and plan contributions to the Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to Auxiant from the Employee Group Health Fund. The County records the plan assets and related liabilities of the Employee Group Health Fund as an Internal Service Fund. The County's contribution to the fund for the year ended June 30, 2009 was \$510,712.

Amounts payable from the Employee Group Health Fund at June 30, 2009 total \$151,082, which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior year and current year claims and to establish a reserve for catastrophic losses. That reserve was \$75,289 at June 30, 2009 and is reported as a designation of the Employee Group Health Fund net assets. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liabilities for claims for the current year is as follows:

| Unpaid claims at July 1, 2008 | \$ | 36,568 |
|--|----|-----------|
| Incurred claims (including claims incurred | | |
| but not reported at June 30, 2009) | | 864,250 |
| Payment on claims during the fiscal year | (| (749,736) |
| Unpaid claims at June 30, 2009 | \$ | 151,082 |

(11) Construction Commitments

The County has entered into contracts totaling \$4,050,038 for bridge construction and roadway paving. As of June 30, 2009, costs of \$1,667,426 on the projects have been incurred. The balance of \$2,382,612 remaining on the contracts at June 30, 2009 will be paid as work on the projects progresses.



Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances -Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2009

| | | Less Funds not | |
|--|--------------|-------------------------|------------|
| | Actual | Required to be Budgeted | Net |
| Receipts: | | | |
| Property and other county tax | \$ 4,089,490 | _ | 4,089,490 |
| Interest and penalty on property tax | 75,247 | _ | 75,247 |
| Intergovernmental | 5,104,656 | - | 5,104,656 |
| Licenses and permits | 2,870 | - | 2,870 |
| Charges for service | 306,024 | - | 306,024 |
| Use of money and property | 152,467 | 291 | 152,176 |
| Miscellaneous | 337,641 | 51,427 | 286,214 |
| Total receipts | 10,068,395 | 51,718 | 10,016,677 |
| Disbursements: | | | |
| Public safety and legal services | 1,836,266 | _ | 1,836,266 |
| Physical health and social services | 712,822 | _ | 712,822 |
| Mental health | 1,270,794 | - | 1,270,794 |
| County environment and education | 527,453 | 159,044 | 368,409 |
| Roads and transportation | 3,417,887 | - | 3,417,887 |
| Governmental services to residents | 405,740 | - | 405,740 |
| Administration | 715,512 | - | 715,512 |
| Nonprogram | - | - | - |
| Debt service | 352,052 | - | 352,052 |
| Capital projects | 418,652 | - | 418,652 |
| Total disbursements | 9,657,178 | 159,044 | 9,498,134 |
| Excess (deficiency) of receipts over (under) disbursements | 411,217 | (107,326) | 518,543 |
| Other financing sources, net | 90,000 | 90,000 | - |
| Excess (deficiency) of receipts and other financing sources over (under) disbursements and other | | | |
| financing uses | 501,217 | (17,326) | 518,543 |
| Balance beginning of year | 6,589,028 | 58,143 | 6,530,885 |
| Balance end of year | \$ 7,090,245 | 40,817 | 7,049,428 |

| | | Final to |
|-------------|-------------|-----------|
| Budgeted A | Amounts | Net |
| Original | Final | Variance |
| | | |
| 4,294,366 | 4,294,366 | (204,876) |
| 4,000 | 4,000 | 71,247 |
| 4,659,920 | 5,679,636 | (574,980) |
| 750 | 750 | 2,120 |
| 267,461 | 267,561 | 38,463 |
| 100,300 | 100,300 | 51,876 |
| 62,150 | 63,150 | 223,064 |
| 9,388,947 | 10,409,763 | (393,086) |
| | | |
| 2,297,890 | 2,297,890 | 461,624 |
| 788,670 | 798,670 | 85,848 |
| 1,271,393 | 1,271,393 | 599 |
| 455,096 | 511,482 | 143,073 |
| 3,167,000 | 3,564,021 | 146,134 |
| 520,366 | 520,366 | 114,626 |
| 790,415 | 790,415 | 74,903 |
| - | 173,421 | 173,421 |
| 974,440 | 974,440 | 622,388 |
| 1,243,000 | 1,243,000 | 824,348 |
| 11,508,270 | 12,145,098 | 2,646,964 |
| (2,119,323) | (1,735,335) | 2,253,878 |
| • | , | |
| 698,000 | 698,000 | (698,000) |
| | | |
| (1,421,323) | (1,037,335) | 1,555,878 |
| 5,333,057 | 5,333,057 | 1,197,828 |
| 3,911,734 | 4,295,722 | 2,753,706 |

$\label{eq:Budget} \textbf{Budget to GAAP Reconciliation}$

Required Supplementary Information

Year ended June 30, 2009

| | Gov | ernmental Funds | | | |
|------------------------------|---------------|-----------------|-----------|--|--|
| | | Accrual | Modified | | |
| | Cash | Adjust- | Accrual | | |
| | Basis | ments | Basis | | |
| Revenues | \$ 10,068,395 | (512,626) | 9,555,769 | | |
| Expenditures | 9,657,178 | (200,302) | 9,456,876 | | |
| Net | 411,217 | (312,324) | 98,893 | | |
| Other financing sources, net | 90,000 | - | 90,000 | | |
| Beginning fund balances | 6,589,028 | 928,812 | 7,517,840 | | |
| | | | | | |
| Ending fund balances | \$ 7,090,245 | 616,488 | 7,706,733 | | |

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2009

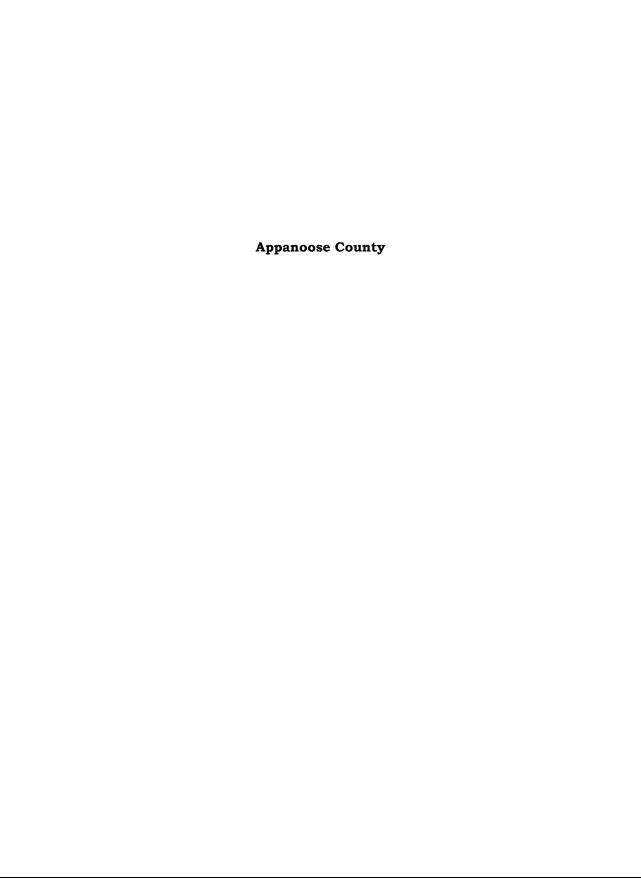
This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended component unit, Internal Service and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds and the Debt Service Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, a budget amendment increased budgeted disbursements by \$636,828. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2009, disbursements did not exceed the amount budgeted for any function.





Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2009

| | , | | | | Special |
|-------------------------------------|------------|---------|-------------|-------------|-------------|
| | C | county | Resource | | <u> </u> |
| | Recorder's | | Enhancement | Law | |
| | Records | | and | Enforcement | Economic |
| | Man | agement | Protection | Forfeiture | Development |
| Assets | • | | | | • |
| Cash and pooled investments: | | | | | |
| County Treasurer | \$ | 7,509 | 22,751 | 5,222 | 187,453 |
| Conservation Foundation | | - | - | - | - |
| Accrued interest receivable | | - | 5 | 1 | - |
| Due from other governments | | - | _ | _ | 35,712 |
| Total assets | \$ | 7,509 | 22,756 | 5,223 | 223,165 |
| Fund Equity | | | | | |
| Liabilities: | | | | | |
| Accounts payable | \$ | - | 498 | - | - |
| Salaries and benefits payable | | - | 722 | - | - |
| Deferred revenue | | - | - | - | 10,571 |
| Total liabilities | | - | 1,220 | - | 10,571 |
| Fund equity: | | | | | |
| Fund balances: | | | | | |
| Reserved for debt service | | - | - | - | - |
| Unreserved | | 7,509 | 21,536 | 5,223 | 212,594 |
| Total fund equity | 1 | 7,509 | 21,536 | 5,223 | 212,594 |
| Total liabilities and fund balances | \$ | 7,509 | 22,756 | 5,223 | 223,165 |

| Revenue | | | | | | | |
|---------------------|----------------------------|--------|-------------------------------|----------------------------------|---------------------------|-----------------|-------------------|
| Honey Creek Loan | Conservation Foundation | HazMat | Prisoner Room and Board | Emergency Medical Services | Future Tax Payments | Debt Service | Total |
| | | | | | | | |
| 21,107 | - 40,817 | 53,324 | 9,466 | 1,085 | 6,557 | 250 | 314,724 40,817 |
| - | | - | - | - | - | - | 6 |
| | - | - | - | - | - | - | 35,712 |
| 21,107 | 40,817 | 53,324 | 9,466 | 1,085 | 6,557 | 250 | 391,259 |
| | | | | | | | |
| | | | | | | | |
| - | - | - | - | - | - | - | 498 |
| - | - | - | - | - | - | - | 722 |
| | - | - | - | - | - | - | 10,571 |
| _ | - | - | - | - | - | - | 11,791 |
| | | | | | | | |
| | | | | | | | |
| - | - | - | - | - | - | 250 | 250 |
| 21,107 | 40,817 | 53,324 | 9,466 | 1,085 | 6,557 | - | 379,218 |
| 21,107 | 40,817 | 53,324 | 9,466 | 1,085 | 6,557 | 250 | 379,468 |
| 21,107 | 40,817 | 53,324 | 9,466 | 1,085 | 6,557 | 250 | 391,259 |

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2009

| | | | | | Special |
|---|---------|------|-------------|-------------|-------------|
| | Count | y | Resource | | |
| | Recorde | er's | Enhancement | Law | |
| | Records | | and | Enforcement | Economic |
| | Manager | nent | Protection | Forfeiture | Development |
| Revenues: | | | | | |
| Property and other county tax | \$ | - | - | - | 20,663 |
| Local option sales and services tax | | - | - | - | 98,977 |
| Intergovernmental | | - | 16,384 | - | - |
| Charges for service | 2 | ,260 | - | - | - |
| Use of money and property | | 60 | 179 | 66 | _ |
| Miscellaneous | | - | - | 4 | - |
| Total revenues | 2 | ,320 | 16,563 | 70 | 119,640 |
| Expenditures: | | | | | |
| Operating: | | | | | |
| Public safety and legal services | | _ | - | 1,019 | _ |
| County environment and education | | _ | 9,507 | , - | 24,674 |
| Governmental services to residents | 1 | ,817 | , - | _ | - |
| Administrative | | _ | - | _ | _ |
| Debt service | | _ | - | _ | 74,322 |
| Total expenditures | 1 | ,817 | 9,507 | 1,019 | 98,996 |
| Excess (deficiency) of revenues | | | | | |
| over (under) expenditures | | 503 | 7,056 | (949) | 20,644 |
| 0. 0. (o) vp 0 | | | 1,000 | (2.12) | |
| Other financing sources: | | | | | |
| Operating transfers in | | - | - | - | - |
| Loan proceeds | | - | - | - | _ |
| Total other financing sources | | - | _ | - | |
| Excess (deficiency) of revenues and other | | | | | |
| financing sources over (under) expenditures | | 503 | 7,056 | (949) | 20,644 |
| Fund balances beginning of year | 7 | ,006 | 14,480 | 6,172 | 191,950 |
| | | ,509 | | 5,223 | |
| Fund balances end of year | φ / | ,309 | 21,536 | 5,225 | 212,594 |

| Revenue | | | | | | | |
|---------------------|----------------------------|--------|-------------------------------|----------------------------------|---------------------------|-----------------|-------------------|
| Honey Creek Loan | Conservation Foundation | HazMat | Prisoner Room and Board | Emergency Medical Services | Future Tax Payments | Debt Service | Tota |
| Creek Loan | roundation | пагмат | Board | Services | Payments | Service | Tota |
| 24.40= | | | | 66.084 | | | 115 001 |
| 21,107 | - | - | - | 66,874 | 6,557 | - | 115,20 |
| - | - | 10.000 | - | - | - | 100 500 | 98,97 |
| - | - | 10,930 | - | - | - | 109,522 | 136,836 |
| - | - 001 | - | - | - | - | - | 2,260 |
| - 21 212 | 291 | - | - | - | - | - | 596 |
| 31,313 52,420 | 51,427 51,718 | 10,930 | - | 66,874 | 6,557 | 109,522 | 82,744 436,614 |
| 02,120 | 01,710 | 10,500 | | 00,071 | 0,007 | 109,022 | 100,01 |
| - | - | 567 | - | 66,874 | - | - | 68,460 |
| - | 159,044 | - | - | - | - | - | 193,22 |
| - | - | - | - | - | - | - | 1,81 |
| - | - | - | - | - | 3,226 | - | 3,22 |
| 31,313 | - | - | - | - | - | 115,962 | 221,59 |
| 31,313 | 159,044 | 567 | - | 66,874 | 3,226 | 115,962 | 488,32 |
| 21,107 | (107,326) | 10,363 | - | - | 3,331 | (6,440) | (51,71 |
| - | - | - | 2,195 | - | - | - | 2,19 |
| _ | 90,000 | _ | - | - | - | - | 90,00 |
| - | 90,000 | - | 2,195 | - | | - | 92,19 |
| 01.107 | (17.000) | 10.063 | 0.10= | | 2.001 | (6.446) | 40.10 |
| 21,107 | (17,326) | 10,363 | 2,195 | - | 3,331 | (6,440) | 40,48 |
| - | 58,143 | 42,961 | 7,271 | 1,085 | 3,226 | 6,690 | 338,98 |
| 21,107 | 40,817 | 53,324 | 9,466 | 1,085 | 6,557 | 250 | 379,46 |

Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2009

| | County Offices | | Agricultural Extension Education | County Assessor | Schools | Community Colleges |
|------------------------------|-------------------|--------|--|--------------------|-----------|-----------------------|
| Assets | | | | | | |
| Cash and pooled investments: | | | | | | |
| County Treasurer | \$ | - | 1,775 | 32,839 | 118,510 | 5,947 |
| Other County officials | | 61,734 | - | - | - | - |
| Receivables: | | | | | | |
| Property tax: | | | | | | |
| Delinquent | | - | 967 | 2,569 | 62,661 | 3,314 |
| Succeeding year | | - | 87,000 | 241,000 | 5,450,000 | 299,000 |
| Accrued interest | | - | - | - | - | - |
| Special assessments | | - | - | - | - | - |
| Accounts | | - | - | - | - | - |
| Due from other governments | | - | - | - | _ | |
| Total assets | \$ | 61,734 | 89,742 | 276,408 | 5,631,171 | 308,261 |
| Liabilities | | | | | | |
| Accounts payable | \$ | - | - | 7,243 | - | - |
| Due to other governments | | 100 | 89,742 | 265,252 | 5,631,171 | 308,261 |
| Trusts payable | | 61,634 | - | - | - | - |
| Compensated absences | | | - | 3,913 | | _ |
| Total liabilities | \$ | 61,734 | 89,742 | 276,408 | 5,631,171 | 308,261 |

| Corpor- ations | Townships | Auto License and Use Tax | Tax Sale Redemption | ADLM Empowerment | Other | Total |
|-------------------|-----------|-----------------------------------|------------------------|---------------------|---------|-----------|
| | | | | | | |
| | | | | | | |
| 21.251 | | 210 200 | 26.26 | 150011 | 00.60 | 601.011 |
| 31,251 | 4,667 | 210,290 | 26,867 | 156,211 | 92,687 | 681,044 |
| - | - | - | - | - | 1,053 | 62,787 |
| | | | | | | |
| 51,073 | 711 | - | - | - | 11 | 121,306 |
| 2,258,000 | 174,000 | - | - | - | 1,000 | 8,510,000 |
| - | - | - | - | - | 15 | 15 |
| - | - | - | - | - | 15,000 | 15,000 |
| - | - | - | - | - | 13,454 | 13,454 |
| _ | - | - | - | - | 3,496 | 3,496 |
| 2,340,324 | 179,378 | 210,290 | 26,867 | 156,211 | 126,716 | 9,407,102 |
| | | | | | | -,, |
| | | | | | | |
| | | | | 12.524 | 4.506 | 05.212 |
| - 0.240.204 | 170.270 | - | - | 13,534 | 4,536 | 25,313 |
| 2,340,324 | 179,378 | 210,290 | - | 142,677 | 120,993 | 9,288,188 |
| - | - | - | 26,867 | - | 1 107 | 88,501 |
| | | | | - | 1,187 | 5,100 |
| 2,340,324 | 179,378 | 210,290 | 26,867 | 156,211 | 126,716 | 9,407,102 |

Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

Year ended June 30, 2009

| | County Offices | Agricultural Extension Education | County Assessor | Schools | Community Colleges |
|------------------------------------|-------------------|--|--------------------|-----------|-----------------------|
| Balances beginning of year | \$ 73,708 | 82,718 | 281,344 | 5,540,789 | 278,008 |
| Additions: | | | | | |
| Property and other county tax | - | 86,848 | 239,474 | 5,433,198 | 297,576 |
| E911 surcharge | - | - | - | - | - |
| State tax credits | - | 5,153 | 14,692 | 343,317 | 17,264 |
| Drivers license fees | - | - | - | - | - |
| Office fees and collections | 278,853 | - | - | - | - |
| Auto licenses, use tax and postage | - | - | - | - | - |
| Assessments | - | - | - | - | - |
| Trusts | 83,203 | - | - | - | - |
| Miscellaneous | - | 64 | 16,327 | 10,322 | 216 |
| Total additions | 362,056 | 92,065 | 270,493 | 5,786,837 | 315,056 |
| Deductions: | | | | | |
| Agency remittances: | | | | | |
| To other funds | 142,680 | - | - | - | - |
| To other governments | 87,381 | 85,041 | 275,429 | 5,696,455 | 284,803 |
| Trusts paid out | 143,969 | - | - | - | - |
| Total deductions | 374,030 | 85,041 | 275,429 | 5,696,455 | 284,803 |
| Balances end of year | \$ 61,734 | 89,742 | 276,408 | 5,631,171 | 308,261 |

| | | Auto | | | | |
|-----------|-----------|-----------|------------|-------------|---------|------------|
| | | License | | | | |
| Corpora- | | and | Tax Sale | ADLM | | |
| tions | Townships | Use Tax | Redemption | Empowerment | Other | Total |
| 2,099,420 | 193,136 | 209,744 | 39,414 | 451,482 | 152,223 | 9,401,986 |
| | | | | | | |
| 2,327,436 | 169,527 | - | - | - | 1,101 | 8,555,160 |
| - | - | - | - | - | 26,038 | 26,038 |
| 129,403 | 11,083 | - | - | - | 603 | 521,515 |
| - | - | 88,045 | - | - | - | 88,045 |
| - | - | - | - | - | - | 278,853 |
| - | - | 2,502,403 | - | - | - | 2,502,403 |
| - | - | - | - | - | 3,732 | 3,732 |
| - | - | - | 229,765 | - | - | 312,968 |
| 4,404 | - | - | - | 592,948 | 142,531 | 766,812 |
| 2,461,243 | 180,610 | 2,590,448 | 229,765 | 592,948 | 174,005 | 13,055,526 |
| | | | | | | |
| - | - | 124,144 | - | _ | _ | 266,824 |
| 2,220,339 | 194,368 | 2,465,758 | - | 888,219 | 199,512 | 12,397,305 |
| - | - | - | 242,312 | - | - | 386,281 |
| 2,220,339 | 194,368 | 2,589,902 | 242,312 | 888,219 | 199,512 | 13,050,410 |
| 2,340,324 | 179,378 | 210,290 | 26,867 | 156,211 | 126,716 | 9,407,102 |

Schedule of Revenues By Source and Expenditures By Function - All Governmental Funds

For the Last Nine Years

| | | | | - |
|--------------------------------------|-----------------|-----------|-----------|------------|
| | 2009 | 2008 | 2007 | 2006 |
| Revenues: | | | | |
| Property and other county tax | \$ 3,637,673 | 3,503,441 | 3,400,281 | 3,348,920 |
| Local option sales and services tax | 494,887 | 528,769 | 524,312 | 539,546 |
| Interest and penalty on property tax | 75,235 | 66,110 | 59,851 | 125,241 |
| Intergovernmental | 4,725,998 | 4,519,436 | 3,906,383 | 4,200,496 |
| Licenses and permits | 2,790 | 3,115 | 1,150 | 1,273 |
| Charges for service | 303,891 | 320,864 | 314,365 | 305,369 |
| Use of money and property | 80,878 | 261,837 | 231,993 | 229,351 |
| Miscellaneous | 234,417 | 238,469 | 123,823 | 164,629 |
| Total | \$ 9,555,769 | 9,442,041 | 8,562,158 | 8,914,825 |
| Expenditures: | | | | |
| Operating: | | | | |
| Public safety and legal services | \$ 1,837,930 | 1,463,922 | 1,393,793 | 1,398,772 |
| Physical health and social services | 727,099 | 672,941 | 646,051 | 672,060 |
| Mental health | 1,075,797 | 1,166,537 | 1,232,827 | 1,239,386 |
| County environment and education | 532,833 | 701,906 | 501,580 | 664,331 |
| Roads and transportation | 3,377,865 | 3,350,109 | 3,136,545 | 3,420,703 |
| Governmental services to residents | 401,885 | 342,162 | 320,105 | 455,216 |
| Administration | 722,593 | 689,098 | 656,539 | 651,470 |
| Debt service | 363,354 | 92,781 | 42,513 | 14,793 |
| Capital projects | 417,520 | 122,777 | 219,196 | 3,632,037 |
| Total | \$ 9,456,876 | 8,602,233 | 8,149,149 | 12,148,768 |

| Modified | Accrual Basis | | | |
|-----------|---------------|-----------|-----------|-----------|
| 2005 | 2004 | 2003 | 2002 | 2001 |
| | | | | |
| 3,058,156 | 2,979,791 | 2,917,055 | 2,605,058 | 2,555,088 |
| 318,080 | - | - | - | - |
| 56,042 | 62,284 | 56,392 | 54,162 | 52,042 |
| 5,542,511 | 5,480,691 | 5,590,715 | 3,588,068 | 3,867,205 |
| 1,095 | 71,649 | 2,946 | 67,019 | 52,820 |
| 290,879 | 332,619 | 312,847 | 256,193 | 254,022 |
| 138,687 | 26,975 | 37,884 | 72,694 | 147,586 |
| 172,245 | 142,631 | 94,523 | 98,626 | 105,587 |
| 9,577,695 | 9,096,640 | 9,012,362 | 6,741,820 | 7,034,350 |
| | | | | |
| | | | | |
| 1,317,975 | 1,342,719 | 1,427,258 | 1,337,345 | 1,300,341 |
| 660,911 | 883,444 | 584,009 | 811,548 | 819,286 |
| 874,074 | 1,146,711 | 978,318 | 1,181,582 | 1,239,208 |
| 381,317 | 244,308 | 237,012 | 348,224 | 233,879 |
| 3,326,026 | 2,664,836 | 2,458,484 | 2,263,656 | 1,968,983 |
| 307,411 | 310,280 | 262,480 | 250,279 | 231,834 |
| 630,922 | 815,365 | 740,411 | 580,887 | 561,422 |
| 23,311 | 6,440 | 6,440 | 5,229 | 2,421 |
| 1,220,545 | 256,873 | 381,350 | 1,015 | - |
| 8,742,492 | 7,670,976 | 7,075,762 | 6,779,765 | 6,357,374 |

Schedule of Expenditures of Federal Awards

Year ended June 30, 2009

| | | Agency or | | |
|---|--------|---------------------|--------------|--|
| | CFDA | Pass-through | Program | |
| Grantor/Program | Number | Number | Expenditures | |
| Indirect: | | | | |
| U.S. Department of Agriculture: | | | | |
| Iowa Department of Human Services: | | | | |
| Human Services Administrative Reimbursements: | | | | |
| State Administrative Matching Grants for the | | | | |
| Supplemental Nutrition Assistance Program | 10.561 | | \$ 10,966 | |
| U.S. Department of Transportation: | | | | |
| Iowa Department of Transportation: | | | | |
| Highway Planning and Construction | 20.205 | BROS-C004 (75)8J-04 | 56,241 | |
| Highway Planning and Construction | 20.205 | BROS-C004 (72)8J-04 | 193,850 | |
| | | | 250,091 | |
| U.S. Department of Health and Human Services: | | | | |
| Des Moines County Public Health: | | | | |
| Public Health Emergency Preparedness | 93.069 | BT04 | 8,725 | |
| Public Health Emergency Preparedness | 93.069 | 04BT | 11,099 | |
| Tubio Hodan Zinorgonoj Troparoditoto | 30.003 | 0.21 | 19,824 | |
| Iowa Department of Public Health: | | | | |
| Immunization Grants | 93.268 | 5888I404 | 1,524 | |
| Immunization Grants | 93.268 | 5889I404 | 968 | |
| | | | 2,492 | |
| Centers for Disease Control and Prevention - Investigations | | | | |
| and Technical Assistance | 93.283 | 5888WW01 | 14,674 | |
| Centers for Disease Control and Prevention - Investigations | | | | |
| and Technical Assistance | 93.283 | 5886WW14 | 2,100 | |
| | | | 16,774 | |
| Cooperative Agreements for State-Based Comprehensive | | | | |
| Breast and Cervical Cancer Early Detection Programs | 93.919 | 5889NB01 | 29,105 | |
| | | | | |
| Iowa Department of Human Services: | | | | |
| Human Services Administrative Reimbursements: | | | | |
| Temporary Assistance for Needy Families | 93.558 | | 10,140 | |
| Refugee and Entrant Assistance - State Administered | 00 = 6 | | | |
| Programs | 93.566 | | 17 | |
| Child Care Mandatory and Matching Funds | 00 =05 | | 2 2 2 2 | |
| of the Child Care and Development Fund | 93.596 | | 2,901 | |
| Foster Care - Title IV-E | 93.658 | | 6,090 | |
| Adoption Assistance | 93.659 | | 1,477 | |
| State Children's Insurance Program | 93.767 | | 83 | |
| Medical Assistance Program | 93.778 | | 13,319 | |
| Social Services Block Grant | 93.667 | | 6,645 | |
| Social Services Block Grant | 93.667 | | 92,483 | |
| | | | 99,128 | |

Schedule of Expenditures of Federal Awards

Year ended June 30, 2009

| Grantor/Program | CFDA Number | Agency or Pass-through Number | Program Expenditures |
|---|----------------|-------------------------------------|-------------------------|
| Indirect (continued): | | | |
| U.S. Department of Homeland Security: | | | |
| Iowa Department of Public Defense: | | | |
| Iowa Homeland Security and Emergency Management Division: | | | |
| Disaster Grants - Public Assistance (Presidentally | 97.036 | DR1727 | 230,229 |
| Declared Disasters) | | DR1737 | 84,660 |
| | | DR1763 | 556,970 |
| | | | 871,859 |
| Hazard Mitigation Grant | 97.039 | DR-1705-0004-00 | 25,893 |
| Emergency Management Performance Grants | 97.042 | | 31,652 |
| Total | | | \$ 1,391,811 |

Basis of Presentation – The Schedule of Expenditures of Federal Awards includes the federal grant activity of Appanoose County and is presented on the modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.





OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

State Capitol Building Des Moines, Iowa 50319-0004

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Appanoose County:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Appanoose County, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements listed in the table of contents, and have issued our report thereon dated March 3, 2010. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Appanoose County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Appanoose County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Appanoose County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies, including deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Appanoose County's ability to initiate, authorize, record, process or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of Appanoose County's financial statements that is more than inconsequential will not be prevented or detected by Appanoose County's internal control. We consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by Appanoose County's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe items II-A-09, II-B-09 and II-E-09 are material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Appanoose County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2009 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Appanoose County's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the County's responses, we did not audit Appanoose County's responses and, accordingly, we express no opinion on them.

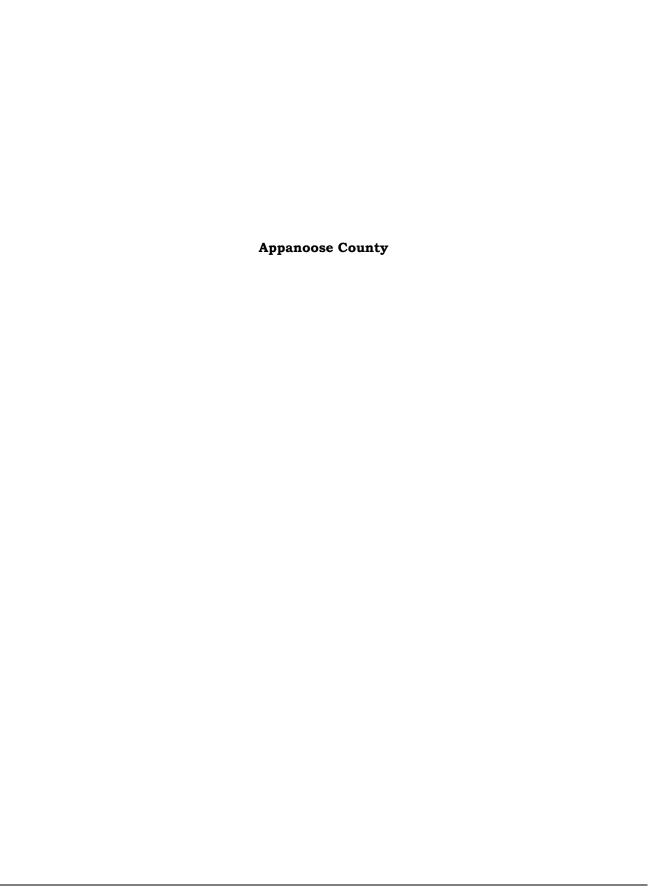
This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Appanoose County and other parties to whom Appanoose County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Appanoose County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State WARREN G. JENKINS, CPA Chief Deputy Auditor of State

March 3, 2010

| Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133 | |
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Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Program and on Internal Control over Compliance
in Accordance with OMB Circular A-133

To the Officials of Appanoose County:

Compliance

We have audited the compliance of Appanoose County, Iowa, with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal program for the year ended June 30, 2009. Appanoose County's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its major federal program is the responsibility of Appanoose County's management. Our responsibility is to express an opinion on Appanoose County's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on the major federal program occurred. An audit includes examining, on a test basis, evidence about Appanoose County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Appanoose County's compliance with those requirements.

In our opinion, Appanoose County complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2009.

<u>Internal Control Over Compliance</u>

The management of Appanoose County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered Appanoose County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Appanoose County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the County's internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified certain deficiencies in internal control over compliance we consider to be significant deficiencies.

A control deficiency in the County's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the County's ability to administer a federal program such that there is more than a remote likelihood noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the County's internal control. We consider the deficiencies in internal control over compliance described in Part III of the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the County's internal control. However, we do not believe any of the significant deficiencies described above are material weaknesses.

Appanoose County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the County's responses, we did not audit Appanoose County's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Appanoose County and other parties to whom Appanoose County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

March 3, 2010

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

Part I: Summary of the Independent Auditor's Results

- (a) Unqualified opinions were issued on the financial statements.
- (b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements, including material weaknesses.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) Significant deficiencies in internal control over the major program were disclosed by the audit of the financial statements, none of which were considered to be material weaknesses.
- (e) An unqualified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit disclosed audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) The major program was CFDA Number 97.036 Disaster Grants Public Assistance (Presidentially Declared Disasters).
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Appanoose County did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

Part II: Findings Related to the Financial Statements:

SIGNIFICANT DEFICIENCIES:

II-A-09 Segregation of Duties – During our review of internal control, the existing procedures are evaluated in order to determine incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

| | | Applicable Offices |
|-----|--|---------------------------------|
| (1) | Incoming mail is not opened by an employee who is not authorized to make entries to the accounting records. | Sheriff, Treasurer and Recorder |
| (2) | Bank accounts are not reconciled at the end of each month by an individual who does not sign checks, handle or record cash. | Treasurer and Recorder |
| (3) | Checks are not signed by an individual who does not otherwise participate in the preparation of the checks. | Sheriff and Recorder |
| (4) | Collection, deposit preparation and reconciliation functions are not segregated from the recording and accounting for cash receipts. | Sheriff, Treasurer and Recorder |

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, each official should review the operating procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel or other County employees to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible, and should be evidenced by initials or signature of the reviewer and the date of the review.

Responses:

<u>Sheriff</u> – We will have an independent employee either perform a reconciliation or review reconciliations performed. Independent reviewer will initial and date the reconciliation as evidence of review.

<u>Recorder</u> – In response to segregation of duties, it's very hard to segregate duties when there are only two people in the office. One person opens the mail and enters documents in the fee book. The other person enters the transaction on the cash register and computer. One person makes out the daily deposit and the other person checks the deposit. The Recorder and the Deputy Recorder will review and initial daily balance sheets and bank statements.

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

<u>Treasurer</u> – As stated, segregation of duties is difficult with limited staff and a heavy workload and mandated duties. I will try my best to have someone review and initial as requested. This is indeed a reliable double check.

<u>Conclusions</u> – Responses accepted.

II-B-09 <u>Financial Reporting</u> – During the audit, we identified material amounts of revenues, expenditures, receivables and payables not recorded in the County's financial statements. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

<u>Recommendation</u> – The County should implement procedures to ensure all revenues, expenditures, receivables and payables are identified and included in the County's financial statements.

Response - We will work to ensure this is done.

Conclusion - Response accepted.

II-C-09 <u>Information Systems</u> – The County does not have a written disaster recovery plan for its computer based operating systems.

<u>Recommendation</u> – The County should develop a written disaster recovery plan in order to improve the County's control over computer based systems.

Response - We will work on this.

Conclusion - Response accepted.

II-D-09 <u>Capital Assets</u> – The County's capital asset listing was not updated for additions and deletions. This was resolved for audit purposes.

<u>Recommendation</u> – Procedures should be implemented to ensure the capital assets listing is updated for additions and deletions in a timely manner.

Response - We will work on these procedures.

<u>Conclusion</u> – Response accepted.

II-E-09 County Mental Health Department – The County receives medicaid billings from the Iowa Department of Human Services (DHS) each month. The County Mental Health Department is responsible for reviewing the billings and entering the data into the CoMIS computer system. The CoMIS computer system generates an amount payable to DHS which is submitted to the County Auditor's Office for payment. The Mental Health Department did not enter the medicaid data into the CoMIS system or generate payments to DHS in a timely manner. As a result, the County has not paid DHS for medicaid billings dating back as far as September 1997. The amount owed for the billings at June 30, 2009 totals \$95,909. These billings are included in the Due to Other Governments liability on the governmental funds Balance Sheet and the Statement of Net Assets.

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

<u>Recommendation</u> – The County's Central Point Coordinator (CPC) should implement procedures to ensure the medicaid billings are entered into the CoMIS computer system in a timely manner. Also, the CPC should ensure payments to DHS are made in a timely manner.

Response – We will work with the CPC to get this resolved.

<u>Conclusion</u> – Response accepted.

II-F-09 <u>State Warrant</u> – State warrants were not deposited timely with the County Treasurer by the County Engineer, Agricultural Extension Office, County Sheriff and Board of Health.

Recommendation - All receipts should be deposited timely.

Responses:

<u>County Engineer</u> – We deposit our checks every Wednesday with the County Treasurer. We will track state warrants, in particular, to make sure issued and deposited dates are noted and we are meeting requirements. We will review procedures to ensure these transactions are deposited timely.

<u>Agricultural Extension Office</u> – We will make deposits a minimum of twice monthly effective immediately. We will work to ensure deposits are timely.

<u>County Sheriff</u> – We will deposit state warrants timely and attempt to deposit within 15 days. It should be noted state warrants do not have a mail date verification so the State may not mail a warrant in timely manner to allow deposit in the required time limits.

<u>Public Health</u> – We will deposit state warrants on date received from now moving forward.

Conclusions - Responses accepted.

II-G-09 General Assistance – Acting as the fiscal agent, the General Assistance Director maintains a separate bank account for state and federal grants related to the Appanoose, Davis, Lucas and Monroe County Decategorization Board. The activity is not accounted for as a fund in the County's accounting system but, for audit purposes, the activity has been included as an Agency Fund.

The Decategorization Board may act as a committee of the Empowerment Board if an Empowerment area includes a decategorization project in accordance with Chapter 28.7(c) of the Code of Iowa. The Empowerment Board has designated Appanoose County as the fiscal agent for grant and other moneys administered by the Empowerment Board as required by Chapter 28.7(a) of the Code of Iowa.

<u>Recommendation</u> – Since the County acts as the fiscal agent of the Empowerment Board, the grant activity accounted for in the separate bank account should be included as an Agency Fund of the County and should be recorded in the receipt and disbursement cycles of the County's accounting system.

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

<u>Response</u> – I am trying to get DHS to spend the money. There is only approximately \$330 left. I will check with the County Auditor to find what needs to be done for them to take the money as an agency account.

<u>Conclusion</u> – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

Part III: Findings and Questioned Costs for Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

SIGNIFICANT DEFICIENCIES:

CFDA Number 97.036: Disaster Grants - Public Assistance

(Presidentially Declared Disasters)

Pass-through Number: DR 1763

Federal Award Year: 2009

U.S. Department of Homeland Security

Passed through the Iowa Department of Public Defense,

Iowa Homeland Security and Emergency Management Division

III-A-09 Equipment Rates – According to OMB Circular A-133 Compliance Supplement "The PA program restricts eligible direct costs for applicant-owned equipment used to perform eligible work to reasonable rates that were established under State guidelines, or when the hourly rate exceeds \$75, rates may be determined on a case-by-case basis by FEMA. When local guidelines are used to establish equipment rates, reimbursement is based on those rates or rates in a Schedule of Equipment Rates published by FEMA, whichever is lower." The rates to be used are those in effect at the time of the disaster, rather than when the work is completed. These would have been the rates used when the project worksheet (PW) was approved. The County used current rates rather than the rates approved on the PW for certain types of equipment used for two small projects and one large project tested.

This error does not result in questioned costs for the small projects since they receive the approved estimated amount regardless of the actual costs. This also does not result in questioned costs for the large project since actual costs are much higher than the approved estimate and the project has not been closed out.

<u>Recommendation</u> – The County should implement procedures to ensure the proper rate is being charged for equipment rates.

Response and Corrective Action planned – The Secondary Roads Department will implement procedures to ensure the proper equipment rental rate is being used. This can be difficult because FEMA rules are constantly changing and a rule for one disaster may be different for the next disaster. The Office Manager will review all equipment rates used per disaster to ensure we are using the correct rate, as well as review the equipment code. Instructions change per FEMA personnel and we were following what we were told. It has been pointed out to the County during the audit one should use the equipment rates effective at the time the disaster was declared. We had been instructed differently by personnel but will make sure to follow that rule from here on out.

<u>Conclusion</u> – Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

III-B-09 Program Reporting – The public assistance administrative plan from the Iowa Department of Public Defense, Iowa Homeland Security and Emergency Management Division requires quarterly reports for all open projects for each disaster. These quarterly reports are prepared by the County Engineer's assistant. However, there is no independent review or reconciliation of the information presented.

<u>Recommendation</u> – The County should implement procedures to provide for an independent review of all reports for reasonableness and completeness.

<u>Response and Corrective Action planned</u> – We were unaware this report needed to be reviewed internally. From here on, we will have the Engineer review the quarterly reports prior to submittal.

<u>Conclusion</u> – Response accepted.

III-C-09 Program Reporting – The public assistance administrative plan from the Iowa Department of Public Defense, Iowa Homeland Security and Emergency Management Division requires quarterly reports for all open projects for each disaster. Quarterly reports for those projects under the control of the Appanoose County Conservation Board (ACCB) were not submitted during the year ended June 30, 2009.

<u>Recommendation</u> – The Appanoose County Conservation Board should implement procedures to ensure the required reports are submitted as required.

<u>Response and Corrective Action planned</u> – In the future, the ACCB will in good faith complete the quarterly reports as required.

Conclusion - Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

Part IV: Other Findings Related to Required Statutory Reporting:

- IV-A-09 <u>Certified Budget</u> Disbursements during the year ended June 30, 2009 did not exceed the amounts budgeted by function.
- IV-B-09 <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25,1979 were noted.
- IV-C-09 <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- IV-D-09 <u>Business Transactions</u> No business transactions between the County and County officials or employees were noted.
- IV-E-09 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- IV-F-09 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- IV-G-09 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- IV-H-09 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- IV-I-09 <u>County Extension Office</u> The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.
 - Disbursements during the year ended June 30, 2009 for the County Extension Office did not exceed the amount budgeted.
- IV-J-09 Rent on Conservation Residence The County Conservation Board's residence policy provides for a housing allowance to be paid to an employee residing in a County owned residence. The policy states the housing allowance is equal to the amount of rent charged by the County to the employee.
 - During the year ended June 30, 2009, the County paid \$6,000 in housing allowance to the conservation employee. The allowance was paid through payroll and was subject to federal and state income tax withholdings, as well as FICA and IPERS.
 - The rent income was credited to the Appanoose Conservation Foundation rather than to the County. Chapter 331.427 of the Code of Iowa requires all county revenues from taxes and other sources for general county services be credited to the General Fund of the County.

Schedule of Findings and Questioned Costs

Year ended June 30, 2009

<u>Recommendation</u> – All County revenue should be credited to the County's General Fund as required by Chapter 331.427 of the Code of Iowa.

<u>Response</u> – The Appanoose County Conservation Board believes this is not County revenue since the Appanoose Conservation Foundation paid for the house to be built along with paying for all maintenance and upkeep of the residence. Therefore revenue is credited to the Foundation and not the County.

<u>Conclusion</u> – Response acknowledged. The County should consult the County Attorney regarding this matter.

Staff

This audit was performed by:

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