

OFFICE OF AUDITOR OF STATE STATE OF IOWA

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Warren G. Jenkins, CPA Chief Deputy Auditor of State

NEWS RELEASE

FOR RELEASE October 24, 2002

Contact: Andy Nielsen 515/281-5515

Auditor of State Richard Johnson today released an audit report on the Clarke Community School District in Osceola, Iowa.

Johnson reported that the District's revenues totaled \$11,286,264 for the year ended June 30, 2002, a less than one percent increase from 2001. General Fund revenues included \$2,544,310 in local tax, \$5,899,550 from the state, \$481,141 from the federal government and \$26,559 in interest on investments.

General Fund expenditures for the year totaled \$9,444,707, a one percent increase from the prior year, and included \$6,211,650 for instruction, \$2,797,460 for support services and \$429,027 for other expenditures.

A copy of the audit report is available for review in the office of the Auditor of State and the District Secretary's office.

#

Richard D. Johnson, CPA Auditor of State

CLARKE COMMUNITY SCHOOL DISTRICT

INDEPENDENT AUDITOR'S REPORTS FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2002

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Officials

| Name | <u>Title</u> | Term <u>Expires</u> | | | | | |
|---|--|--------------------------------------|--|--|--|--|--|
| Board of Education (Before September 2001 Election) | | | | | | | |
| Doug Stearns | President | 2002 | | | | | |
| W. Edward White | Vice President | 2001 | | | | | |
| Duane Otto Kathy Seelinger Darwin Downing Roger Cole Joni Nelson | Board Member Board Member Board Member Board Member Board Member | 2001 2001 2002 2003 2003 | | | | | |
| | rd of Education ember 2001 Election) | | | | | | |
| Doug Stearns | President | 2002 | | | | | |
| W. Edward White | Vice President | 2004 | | | | | |
| Darwin Downing Joni Nelson Roger Cole Chuck DeVos Michael Motsinger | Board Member Board Member Board Member Board Member Board Member | 2002 2003 2003 2004 2004 | | | | | |
| Sc | hool Officials | | | | | | |
| Steve Waterman | Superintendent | Indefinite | | | | | |
| Ruth White | District Secretary/Treasurer and Business Manager | Indefinite | | | | | |
| Bob Renoldson | Attorney | Indefinite | | | | | |
| Jeff Krausman | Attorney | Indefinite | | | | | |



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Independent Auditor's Report

To the Board of Education of the Clarke Community School District:

We have audited the accompanying general purpose financial statements, listed as exhibits in the table of contents of this report, of Clarke Community School District as of and for the year ended June 30, 2002. These general purpose financial statements are the responsibility of District officials. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements present fairly, in all material respects, the financial position of Clarke Community School District at June 30, 2002 and the results of its operations and cash flows of its proprietary fund types for the year then ended in conformity with U.S. generally accepted accounting principles. Also, the Comparison of Revenues, Expenditures/Expenses and Changes in Balances – Actual to Budget presents fairly, in all material respects, the transactions and the legally adopted budget of the governmental fund types, expendable trust funds, and proprietary fund types of the Clarke Community School District for the year ended June 30, 2002.

In accordance with <u>Government Auditing Standards</u>, we have also issued our reports dated August 29, 2002 on our consideration of Clarke Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. Those reports are an integral part of an audit performed in accordance with <u>Governmental Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Our audit was made for the purpose of forming an opinion on the general purpose financial statements taken as a whole. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the general purpose financial statements for the three years ended June 30, 2001 (none of which are presented herein) and expressed unqualified opinions on those financial statements. The supplemental information included in Schedules 1 through 15, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, is presented for purposes of additional analysis and is not a required part of the general purpose financial statements. Such information has been subjected to the auditing procedures applied in our audit of the aforementioned financial statements and, in our opinion, is fairly stated in all material respects in relation to the general purpose financial statements taken as a whole.

RICHARD D. JOHNSON, CPA Auditor of State WARREN G. JENKINS, CPA Chief Deputy Auditor of State

August 29, 2002

Financial Statements

Clarke Community School District Combined Balance Sheet

All Fund Types and Account Groups

June 30, 2002

| | G | Governmental Fund Typ | | | |
|---------------------------------------|--------------|-----------------------|---------|--|--|
| | | Special | Debt | | |
| | General | Revenue | Service | | |
| Assets and Other Debits | | | | | |
| Cash and pooled investments | \$ 1,660,302 | 345,220 | 36,108 | | |
| Receivables: | | | | | |
| Property tax: | | | | | |
| Current year delinquent | 69,567 | 10,855 | 12,638 | | |
| Succeeding year | 2,570,000 | 389,000 | 443,000 | | |
| Accounts | 672 | - | - | | |
| Due from other governments | 135,514 | - | - | | |
| Inventories | - | - | - | | |
| Property and equipment (note 3): | | | | | |
| Land and land improvements | - | - | - | | |
| Buildings and building improvements | - | - | - | | |
| Machinery and equipment | - | - | - | | |
| Construction in progress | - | - | - | | |
| Accumulated depreciation | - | - | - | | |
| Amount available in Debt Service Fund | - | - | - | | |
| Amount to be provided for retirement | | | | | |
| of general long-term debt | - | - | - | | |
| Total assets and other debits | \$ 4,436,055 | 745,075 | 491,746 | | |

| | | | Fiduciary | Account | t Groups | |
|----------|--------------------|------------|-----------|--------------|-----------|-------------|
| | Proprietary | Fund Types | Fund Type | General | General | Total |
| Capital | | Internal | Trust and | Fixed | Long-Term | (Memorandun |
| Projects | Enterprise | Service | Agency | Assets | De bt | Only) |
| 55,437 | 131,610 | 3,601 | 81,284 | - | _ | 2,313,56 |
| - | - | - | _ | - | - | 93,06 |
| - | - | - | - | - | - | 3,402,00 |
| - | 5,601 | - | - | - | - | 6,27 |
| - | 36 | - | - | - | - | 135,55 |
| - | 7,040 | - | - | - | - | 7,04 |
| - | - | - | - | 1,173,166 | - | 1,173,16 |
| - | - | - | - | 7,822,943 | - | 7,822,94 |
| - | 239,178 | - | - | 3,229,662 | - | 3,468,84 |
| - | - | - | - | 2,895,317 | - | 2,895,31 |
| - | (158,764) | - | - | - | - | (158,76 |
| - | - | - | - | - | 44,455 | 44,45 |
| - | _ | _ | - | - | 6,761,533 | 6,761,53 |
| 55,437 | 224,701 | 3,601 | 81,284 | 15,121,088 | 6,805,988 | 27,964,97 |

Combined Balance Sheet

All Fund Types and Account Groups

June 30, 2002

| | Governmental Fund Ty | | | |
|--|----------------------|---------|---------|--|
| | | Special | Debt | |
| | General | Revenue | Service | |
| Liabilities, Fund Equity and Other Credits | | | | |
| Liabilities: | | | | |
| Accounts payable | \$ 56,588 | 9,402 | - | |
| Salaries and benefits payable | 961,148 | 2,469 | - | |
| Construction contracts payable | - | - | - | |
| Early retirement payable (note 4) | - | 14,959 | - | |
| Deferred revenue: | | | | |
| Succeeding year property tax | 2,570,000 | 389,000 | 443,000 | |
| Other | 48,013 | 3,693 | 4,291 | |
| Bonds payable (note 4) | - | - | - | |
| Capital loan notes payable (note 4) | - | - | - | |
| Trusts payable | - | - | - | |
| Compensated absences | 12,490 | - | - | |
| Total liabilities | 3,648,239 | 419,523 | 447,291 | |
| Fund equity and other credits: | | | | |
| Investment in general fixed assets | - | - | - | |
| Contributed capital | - | - | - | |
| Unreserved retained earnings | - | - | - | |
| Fund balance: | | | | |
| Reserved for: | | | | |
| Debt service | - | - | 44,455 | |
| Unreserved: | | | | |
| Designated for various projects | 88,572 | - | - | |
| Undesignated | 699,244 | 325,552 | - | |
| Total fund equity and other credits | 787,816 | 325,552 | 44,455 | |
| Total liabilities, fund equity | | | | |
| and other credits | \$ 4,436,055 | 745,075 | 491,746 | |

See notes to financial statements.

| | Groups | Account | Fiduciary | | | |
|------------|-----------|------------|-----------|------------|---------------|----------|
| Total | General | General | Fund Type | Fund Types | Proprietary I | |
| (Memorandu | Long-Term | Fixed | Trust and | Internal | | Capital |
| Only) | Debt | Assets | Agency | Service | Enterprise | Projects |
| | | | | | | |
| 72,21 | - | - | 4,154 | - | 342 | 1,732 |
| 996,76 | - | - | - | - | 33,145 | - |
| 18,57 | - | - | - | - | - | 18,577 |
| 187,24 | 172,287 | - | - | - | - | - |
| 3,402,00 | - | - | - | - | - | - |
| 63,49 | - | - | - | - | 7,495 | - |
| 5,625,00 | 5,625,000 | - | - | - | - | - |
| 980,81 | 980,814 | - | - | - | - | - |
| 55,02 | - | - | 55,020 | - | - | - |
| 40,37 | 27,887 | - | - | - | - | - |
| 11,441,50 | 6,805,988 | - | 59,174 | - | 40,982 | 20,309 |
| | | | | | | |
| 15,121,08 | - | 15,121,088 | - | - | - | - |
| 93,45 | - | - | - | - | 93,459 | - |
| 93,86 | - | - | - | 3,601 | 90,260 | - |
| 44,45 | - | - | - | - | - | - |
| 88,57 | - | - | - | - | - | - |
| 1,082,03 | - | - | 22,110 | - | - | 35,128 |
| 16,523,46 | - | 15,121,088 | 22,110 | 3,601 | 183,719 | 35,128 |
| 27,964,97 | 6,805,988 | 15,121,088 | 81,284 | 3,601 | 224,701 | 55,437 |

Combined Statement of Revenues, Expenditures and Changes in Fund Balances

All Governmental Fund Types and Expendable Trust Funds

Year ended June 30, 2002

| | Gov | ernmental |
|---|-----------------|-----------|
| | | Special |
| | General | Revenue |
| Revenues: | | |
| Local sources | \$ 3,028,902 | 839,207 |
| State sources | 5,899,550 | 387 |
| Federal sources | 481,141 | - |
| Total revenues | 9,409,593 | 839,594 |
| Expenditures: | | |
| Instruction | 6,211,650 | 261,347 |
| Support services | 2,797,460 | 67,573 |
| Non-instructional programs | 6,570 | 550 |
| Other expenditures | 429,027 | 451,924 |
| Total expenditures | 9,444,707 | 781,394 |
| Excess (deficiency) of revenues over (under) expenditures | (35,114) | 58,200 |
| Other financing sources (uses): | | |
| Sale of equipment | 2,253 | - |
| Operating transfers in (out) | - | (158,700) |
| Total other financing sources (uses) | 2,253 | (158,700) |
| Excess (deficiency) of revenues and other financing sources | | |
| over (under) expenditures and other financing uses | (32,861) | (100,500) |
| Fund balance beginning of year | 820,677 | 426,052 |
| Fund balance end of year | \$ 787,816 | 325,552 |
| See notes to financial statements | | |

See notes to financial statements.

| | | Fiduciary | |
|------------|----------|------------|-------------|
| Fund Types | | Fund Type | Total |
| Debt | Capital | Expendable | (Memorandum |
| Service | Projects | Trust | Only) |
| | | | |
| 499,823 | 1,217 | 296 | 4,369,445 |
| 439 | - | - | 5,900,376 |
| - | - | - | 481,141 |
| 500,262 | 1,217 | 296 | 10,750,962 |
| | | | |
| - | - | - | 6,472,997 |
| - | - | 725 | 2,865,758 |
| - | - | - | 7,120 |
| 655,920 | 12,115 | - | 1,548,986 |
| 655,920 | 12,115 | 725 | 10,894,861 |
| (155,658) | (10,898) | (429) | (143,899) |
| | | | 2,253 |
| 158,700 | - | - | 2,200 |
| 158,700 | | | 2,253 |
| | | | , |
| 3,042 | (10,898) | (429) | (141,646) |
| 41,413 | 46,026 | 22,539 | 1,356,707 |
| 44,455 | 35,128 | 22,110 | 1,215,061 |

Combined Statement of Revenues, Expenses and Changes in Retained Earnings

Proprietary Fund Types

Year ended June 30, 2002

| | Enter Fu | prise nd | Internal Service | Total |
|-------------------------------------|-------------|-------------|---------------------|-----------|
| | | | | |
| Operating revenue: | | | | |
| Local sources | \$ 25 | 1,608 | 27,968 | 279,576 |
| Operating expenses: | | | | |
| Non-instructional programs: | | | | |
| Depreciation | 1 | 5,073 | - | 15,073 |
| Other | 47 | 3,559 | - | 473,559 |
| Other expenditures: | | | | |
| Employee benefits | | - | 25,064 | 25,064 |
| Total expenses | 48 | 8,632 | 25,064 | 513,696 |
| Operating income (loss) | (23 | 37,024) | 2,904 | (234,120) |
| Non-operating revenues: | | | | |
| Local sources | | 1,984 | 70 | 2,054 |
| State sources | | 7,909 | - | 7,909 |
| Federal sources | 24 | 5,763 | - | 245,763 |
| Total non-operating revenues | 25 | 5,656 | 70 | 255,726 |
| Net income | 1 | 8,632 | 2,974 | 21,606 |
| Retained earnings beginning of year | 7 | 1,628 | 627 | 72,255 |
| Retained earnings end of year | \$ 9 | 0,260 | 3,601 | 93,861 |
| | | | | |

See notes to financial statements.

Combined Statement of Cash Flows

Proprietary Fund Types

Year ended June 30, 2002

| | Enterprise | Internal | |
|---|------------|----------|-----------|
| | Fund | Service | Total |
| Cash flows from operating activities: | | | |
| Cash received from sale of lunches and breakfasts | \$ 254,916 | _ | 254,916 |
| Cash received from employees | - | 27,968 | 27,968 |
| Cash received from miscellaneous operating activities | 1,573 | - | 1,573 |
| Cash payments to employees and suppliers | (438,463) | (25,064) | (463,527) |
| Net cash provided by (used in) operating activities | (181,974) | 2,904 | (179,070) |
| Cash flows from non-capital financing activities: | | | |
| State grants received | 7,960 | _ | 7,960 |
| Federal grants received | 213,629 | _ | 213,629 |
| Net cash provided by non-capital financing activities | 221,589 | - | 221,589 |
| Cash flows from capital and related financing activities: | | | |
| Acquisition of capital assets | (816) | - | (816) |
| Cash flows from investing activities: | | | |
| Interest on investments | 1,991 | 70 | 2,061 |
| Net cash provided by investing activities | 1,991 | 70 | 2,061 |
| Net increase in cash and cash equivalents | 40,790 | 2,974 | 43,764 |
| Cash and cash equivalents beginning of year | 90,820 | 627 | 91,447 |
| Cash and cash equivalents end of year | \$ 131,610 | 3,601 | 135,211 |

Combined Statement of Cash Flows

Proprietary Fund Types

Year ended June 30, 2002

| | Enterprise Fund | Internal Service | Total |
|---|--------------------|---------------------|------------|
| Reconciliation of operating income (loss) to net cash | | | |
| provided by (used in) operating activities: | | | |
| Operating income (loss) | \$ (237,024) | 2,904 | (234, 120) |
| Adjustments to reconcile operating income (loss) to | | | |
| net cash provided by (used in) operating activities: | | | |
| Commodities used | 33,194 | - | 33,194 |
| Depreciation | 15,073 | - | 15,073 |
| Decrease in accounts receivable | 4,478 | - | 4,478 |
| (Increase) in due from other governments | (36) | - | (36) |
| (Increase) in inventories | (4,402) | - | (4,402) |
| Increase in accounts payable | 99 | - | 99 |
| Increase in salaries and benefits payable | 6,205 | - | 6,205 |
| Increase in deferred revenues | 439 | - | 439 |
| Net cash provided by (used in) operating activities | \$ (181,974) | 2,904 | (179,070) |

Non-cash investing, capital and financing activities:

During the year ended June 30, 2002, the District received federal commodities valued at \$33,194 and consumed \$33,194 of federal commodities.

See notes to financial statements.

Comparison of Revenues, Expenditures/Expenses and Changes in Balances -Actual to Budget - All Governmental Fund Types, Expendable Trust Funds and Proprietary Fund Type

Year ended June 30, 2002

| | Go | vernmental | | |
|--|------------------|--------------|--------------|------------|
| | | nd Types and | Proprietary | |
| | Expendable Trust | | Fund Types - | Total |
| | - | nds - Actual | Actual | Actual |
| Revenues: | | | | |
| Local sources | \$ | 4,369,445 | 281,630 | 4,651,075 |
| State sources | | 5,900,376 | 7,909 | 5,908,285 |
| Federal sources | | 481,141 | 245,763 | 726,904 |
| Total revenues | | 10,750,962 | 535,302 | 11,286,264 |
| Expenditures/expenses: | | | | |
| Instruction | | 6,472,997 | - | 6,472,997 |
| Support services | | 2,865,758 | - | 2,865,758 |
| Non-instructional programs | | 7,120 | 488,632 | 495,752 |
| Other expenditures | | 1,548,986 | 25,064 | 1,574,050 |
| Total expenditures/expenses | | 10,894,861 | 513,696 | 11,408,557 |
| Excess (deficiency) of revenues over (under) | | | | |
| expenditures/expenses | | (143,899) | 21,606 | (122,293) |
| Other financing sources, net | | 2,253 | - | 2,253 |
| Excess (deficiency) of revenues and other | | | | |
| financing sources over (under) expenditures/ | , | | | |
| expenses and other financing uses | | (141,646) | 21,606 | (120,040) |
| Balance beginning of year | | 1,356,707 | 72,255 | 1,428,962 |
| Balance end of year | \$ | 1,215,061 | 93,861 | 1,308,922 |
| See notes to financial statements. | | | | |

| Less | | | | Net as |
|-------------|------------|------------|---------------|---------|
| Funds Not | | | Variance - | % of |
| Required to | | Amended | Favorable | Amended |
| be Budgeted | Net | Budget | (Unfavorable) | Budget |
| 20 020 | 4 699 097 | 4 610 479 | 19 550 | 10.40/ |
| 28,038 | 4,623,037 | 4,610,478 | 12,559 | 104% |
| - | 5,908,285 | 6,145,374 | (237,089) | 96% |
| - | 726,904 | 658,420 | 68,484 | 110% |
| 28,038 | 11,258,226 | 11,414,272 | (156,046) | 105% |
| | | | | |
| - | 6,472,997 | 6,462,858 | (10,139) | 100% |
| - | 2,865,758 | 3,588,612 | 722,854 | 80% |
| - | 495,752 | 539,650 | 43,898 | 92% |
| 25,064 | 1,548,986 | 1,756,504 | 207,518 | 88% |
| 25,064 | 11,383,493 | 12,347,624 | 964,131 | 92% |
| | | | | |
| 2,974 | (125,267) | (933,352) | | |
| - | 2,253 | | | |

2,974

627

3,601

(123,014)

1,428,335

1,305,321

Notes to Financial Statements

June 30, 2002

(1) Summary of Significant Accounting Policies

The Clarke Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the City of Osceola, Iowa, and the predominate agricultural territory in Clarke County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

A. <u>Reporting Entity</u>

For financial reporting purposes, Clarke Community School District has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial The Clarke Community School District has no burdens on the District. component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> – The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Clarke County Assessor's Conference Board.

B. Fund Accounting

The accounts of the District are organized on the basis of funds or account groups, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, fund balance, revenues and expenditures or expenses. The various funds and account groups and their designated purposes are as follows:

Governmental Funds

<u>General Fund</u> – The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures and fixed charges that are not paid from other funds.

- <u>Special Revenue Funds</u> The Special Revenue Funds are used to account for revenues derived from specific sources which are usually required by law or regulation to be accounted for in separate funds.
- <u>Debt Service Fund</u> The Debt Service Fund is utilized to account for the payment of interest and principal on the District's general long-term debt.
- <u>Capital Projects Funds</u> The Capital Projects Funds are utilized to account for all resources used in the acquisition and construction of capital facilities, with the exception of those that are financed through enterprise funds.

Proprietary Funds

- <u>Enterprise Fund</u> The Enterprise Fund is utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services that are supported by user charges.
- <u>Internal Service Fund</u> The Internal Service Fund is utilized to account for employee flexible benefits.

Fiduciary Funds

- <u>Trust Funds</u> The Trust Funds are used to account for assets held by the District in a trustee capacity. These include expendable trust funds which are accounted for in essentially the same manner as Governmental Funds.
- <u>Agency Funds</u> The Agency Funds are used to account for assets held by the District as an agent for individuals, private organizations and other governments. The Agency Fund is custodial in nature, assets equal liabilities, and do not involve measurement of results of operations.

Account Groups

<u>General Fixed Assets</u> – This account group is established to account for property and equipment of the District not accounted for in proprietary funds.

<u>General Long-Term Debt</u> – This account group is established to account for the general long-term debt and certain other liabilities that are not specific liabilities of proprietary funds of the District.

C. <u>Measurement Focus</u>

Governmental Funds and Expendable Trust Funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance is considered a measure of "available spendable resources." Governmental Fund operating statements present increases, revenues and other financing sources, and decreases, expenditures and other financing uses in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

- Proprietary Funds are accounted for on a cost of services or "capital maintenance" measurement focus. This means that all assets and all liabilities, whether current or non-current, associated with their activity are included on their balance sheets. Their reported fund equity, net total assets, is segregated into contributed capital and retained earnings components. Proprietary Fund type operating statements present increases (revenue) and decreases (expenses) in net total assets.
- In reporting the financial activity of its Proprietary Fund, the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.
- D. Basis of Accounting
 - Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.
 - All Governmental Funds and the Expendable Trust Funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when they become both measurable and available. Available means collectible within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due. Disbursements for the purchase of assets providing future benefits are recorded as expenditures at time of purchase.
 - Property taxes, intergovernmental revenue (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.
 - All Proprietary Funds are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned and their expenses are recognized when they are incurred.

The assets and liabilities of the Agency Fund are accounted for using the modified accrual basis of accounting.

E. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the combined balance sheet:

<u>Cash, Pooled Investments and Cash Equivalents</u> – The cash balances of most District funds are pooled and invested. Investments are stated at

fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

- All short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, they have a maturity date no longer than three months.
- <u>Property Tax Receivable</u> Property tax in Governmental Funds are accounted for using the modified accrual basis of accounting.
- Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education to the County Board of Supervisors. Current year delinquent property taxes receivable represents unpaid taxes from the current year. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Education is required to certify its budget to the County Auditor by April 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred and will not be recognized as revenue until the year for which it is levied.
- Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2000 assessed property valuations; is for the tax accrual period July 1, 2001 through June 30, 2002 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2001.
- <u>Due From Other Governments</u> Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.
- <u>Inventories</u> Inventories are valued at cost using the first-in, first-out method for purchased items and contributed value for government commodities.

Property and Equipment:

<u>General Fixed Assets</u> – General fixed assets are recorded as expenditures in the Governmental Funds and are capitalized (recorded and accounted for) in the General Fixed Assets Account Group. Assets in this account group are recorded at historical cost. Assets acquired by gift are accounted for at fair market value at the date of the gift. The General Fixed Assets Account Group excludes public domain or "infrastructure" general fixed assets such as roads, bridges, curbs, gutters, streets, sidewalks and similar assets that are immovable and of value only to the government.

- In accordance with standards set forth by the Governmental Accounting Standards Board, depreciation is not recorded on the balance sheet for general fixed assets. At the time an asset is removed from service, the cost is removed from the General Fixed Assets Account Group. Maintenance and repairs are recorded as expenditures in the Governmental Funds as incurred and are not capitalized.
- During the year ended June 30, 2002, no interest costs were capitalized since the District's policy is not to capitalize interest costs on assets constructed or acquired with tax-exempt debt paid for from annual debt service tax levies.
- <u>Proprietary Fund</u> Proprietary Fund Type property and equipment is accounted for at historical cost. Contributed fixed assets are recorded at estimated fair market value at the date received.
- Accumulated depreciation is reported on Proprietary Fund balance sheets. Depreciation has been provided over the estimated useful lives using the straight-line method. The estimated useful lives for machinery and equipment is from 5 to 12 years.
- During the year ended June 30, 2002, no interest costs were capitalized since there were no qualifying assets.
- <u>Salaries and Benefits Payable</u> Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.
- <u>Deferred Revenue</u> Although certain revenues are measurable, they are not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collectible within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds, the succeeding year property tax receivable, as well as delinquent property tax receivable and other receivables not collected within sixty days after year end.
- <u>Compensated Absences</u> District employees accumulate a limited amount of earned but unused vacation benefits payable to employees. The cost of vacation payments expected to be liquidated currently are recorded as a liability of the General Fund. A liability has been recorded in the General Long-Term Debt Account Group representing the District's commitment to fund non-current compensated absences. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2002.
- F. Budgets, Budgetary Accounting and Budgetary Commitments
 - In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except internal service and agency funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the modified accrual basis for the governmental fund types and expendable trust funds and the accrual basis for the proprietary fund type.

- Encumbrances pertain to commitments related to unperformed contracts for goods or services. Used in budgeting, encumbrances are not expenditures or liabilities. Encumbrances represent the estimated amount of expenditures which may result if the unperformed contracts in process are completed. The District is not required to use encumbrance accounting, and, accordingly, commitments related to unperformed contracts for goods or services have not been recorded by the District.
- Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures/expenses known as functional areas, not by fund or fund type. These four functional areas are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional area level, not at the fund or fund type level. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

G. <u>Total (Memorandum Only)</u>

The total columns of the financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position or results of operations in conformity with U.S. generally accepted accounting principles. Neither are such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

(2) Cash and Pooled Investments

- The District's deposits in banks at June 30, 2002 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.
- The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.
- The District's investments are categorized to give an indication of the level of risk assumed by the District at year end. The District's investments are all category 1 which means that the investments are insured or registered or the securities are held by the District or its agent in the District's name.

The District's investments at June 30, 2002 are as follows:

| Туре | Fair Value |
|--------------|-----------------|
| Common Stock | <u>\$ 5,037</u> |

(3) **Property and Equipment**

A summary of changes in property and equipment comprising general fixed assets for the year ended June 30, 2002 is as follows:

| | Balance Beginning | | | Balance End of |
|--------------------------|----------------------|-----------|-----------|-------------------|
| | of Year | Additions | Deletions | Year |
| | | | | |
| Land and land | | | | |
| improvements | \$ 900,256 | 272,910 | - | 1,173,166 |
| Building and building | | | | |
| improvements | 7,816,319 | 6,624 | - | 7,822,943 |
| Machinery and equipment | 3,188,406 | 214,461 | 173,205 | 3,229,662 |
| Construction in progress | 2,878,162 | 17,155 | - | 2,895,317 |
| Balance end of year | \$ 14,783,143 | 511,150 | 173,205 | 15,121,088 |

(4) Long-Term Debt

A summary of changes in long-term debt for the year ended June 30, 2002 is as follows:

| | Early | General | Capital | Compen- | |
|---------------------|------------|------------|-----------|----------|-----------|
| | Retire- | Obligation | Loan | sated | |
| | ment | Bonds | Notes | Absences | Total |
| Balance beginning | | | | | |
| of year | \$ 86,372 | 5,870,000 | 1,074,000 | 20,363 | 7,050,735 |
| Additions | 85,915 | - | - | 7,524 | 93,439 |
| Reductions | - | 245,000 | 93,186 | - | 338,186 |
| | | | | | |
| Balance end of year | \$ 172,287 | 5,625,000 | 980,814 | 27,887 | 6,805,988 |

Early Retirement

The District offers a voluntary early retirement plan for employees. Eligible employees must be at least age fifty-five but not more than sixty-two on or before June 30 of the year in which the employee wishes to retire and employees must have completed fifteen years of service to the District. Employees must complete an application which is required to be approved by the Board of Education. The early retirement incentive shall not exceed the employee's current year salary or \$20,000, whichever is less. The early retirement incentive for each eligible employee is equal to the sum of 50% of the employee's unused accumulated sick leave plus 5% of the current salary times the years of service beyond fifteen years subject to the limits previously stated.

Early retirement benefits paid during the year ended June 30, 2002, totaled \$29,106. The cost of early retirement payments expected to be liquidated currently is recorded as a liability of the Special Revenue, Management Levy Fund. A liability has been recorded in the General Long-Term Debt Account Group representing the District's commitment to fund non-current early retirement benefits.

General Obligation Bonds

| Year | Bond Issue of Mar 1, 1999 | | | | |
|----------|---------------------------|----|-----------|-----------|-----------|
| Ending | Interest | | | | |
| June 30, | Rates | | Principal | Interest | Total |
| 2003 | 4.10% | \$ | 250,000 | 242,025 | 492,025 |
| 2000 | 4.10 | Ŷ | 260,000 | 231,775 | 491,775 |
| 2005 | 4.10 | | 275,000 | 221,115 | 496,115 |
| 2006 | 4.10 | | 285,000 | 209,840 | 494,840 |
| 2007 | 4.10 | | 295,000 | 198,155 | 493,155 |
| 2008 | 4.10 | | 315,000 | 186,060 | 501,060 |
| 2009 | 4.10 | | 320,000 | 173,145 | 493,145 |
| 2010 | 4.20 | | 335,000 | 160,025 | 495,025 |
| 2011 | 4.25 | | 350,000 | 145,955 | 495,955 |
| 2012 | 4.30 | | 365,000 | 131,080 | 496,080 |
| 2013 | 4.35 | | 380,000 | 115,385 | 495,385 |
| 2014 | 4.40 | | 400,000 | 98,855 | 498,855 |
| 2015 | 4.50 | | 420,000 | 81,255 | 501,255 |
| 2016 | 4.50 | | 435,000 | 62,355 | 497,355 |
| 2017 | 4.50 | | 460,000 | 42,780 | 502,780 |
| 2018 | 4.60 | | 480,000 | 22,080 | 502,080 |
| Total | | Ş | 5,625,000 | 2,321,885 | 7,946,885 |

Details of the District's June 30, 2002 general obligation bonded indebtedness are as follows:

During the year ended June 30, 2002, the District retired \$245,000 of bonds.

General Obligation Capital Loan Notes

Details of the District's June 30, 2002 general obligation capital loan note indebtedness are as follows:

| Year | Capital Loan Note Issue of Aug 15, 2000 | | | | | |
|----------|---|----|-----------|----------|-----------|--|
| Ending | Interest | | | | | |
| June 30, | Rates | | Principal | Interest | Total | |
| 2003 | 6.10% | \$ | 98,870 | 59,830 | 158,700 | |
| 2004 | 6.10 | | 104,902 | 53,798 | 158,700 | |
| 2005 | 6.10 | | 111,171 | 47,529 | 158,700 | |
| 2006 | 6.10 | | 118,082 | 40,618 | 158,700 | |
| 2007 | 6.10 | | 125,285 | 33,415 | 158,700 | |
| 2008 | 6.10 | | 132,927 | 25,773 | 158,700 | |
| 2009 | 6.10 | | 140,987 | 17,713 | 158,700 | |
| 2010 | 6.10 | | 148,590 | 9,064 | 157,654 | |
| Total | | \$ | 980,814 | 287,740 | 1,268,554 | |

During the year ended June 30, 2002, the District retired \$93,186 of notes.

(5) **Pension and Retirement Benefits**

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the District is required to contribute 5.75% of annual payroll. Contribution requirements are established by state statute. The District's contribution to IPERS for the years ended June 30, 2002, 2001, and 2000 were \$389,010, \$369,002, and \$349,677, respectively, equal to the required contributions for each year.

(6) Risk Management

- Clarke Community School District is a member in the Iowa School Employees Benefits Association, an Iowa Code Chapter 28E organization. The Iowa School Employees Benefits Association (ISEBA) is a local government risk-sharing pool whose members include various schools throughout the State of Iowa. ISEBA was formed July 1999 for the purpose of managing and funding employee benefits. ISEBA provides coverage and protection in the following categories: medical, dental, vision and prescription drugs.
- Each member's contributions to ISEBA funds current operations and provides capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, ISEBA's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital.
- The District's contributions to the risk pool are recorded as expenditures from its General Fund at the time of payment to the risk pool. District contributions to ISEBA for the year ended June 30, 2002 were \$655,780.
- Payments from participating members are the sole source for paying claims and establishing reserves for the ISEBA self-funded programs. Stop loss insurance is purchased by ISEBA to protect against large claims but the potential exists for claims to exceed the premium payments made by members into the program. In the event that claims exceed premiums and reserves, an assessment may be necessary to pay claims and replenish reserves in the program.
- The District does not report a liability for losses in excess of stop loss insurance unless it is deemed probable that such losses have occurred and the amount of such a loss can be reasonably estimated. Accordingly, at June 30, 2002 no liability has been recorded in the District's financial statements. As of June 30, 2002 settled claims have not exceeded the risk pool or reinsurance company coverage.
- Members agree to continue membership in the pool for a period of not less than one full year. After such period, a member who has given 30 days prior written notice may withdraw. ISEBA will pay claims incurred before the termination date.

Clarke Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(7) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$429,027 for the year ended June 30, 2002 and is recorded in the General Fund by making a memorandum adjusting entry to the financial statements.

(8) Budget Overexpenditure

Per the Code of Iowa, disbursements may not legally exceed budgeted appropriations at the functional area level. During the year ended June 30, 2002, disbursements in the instruction functional area exceeded the amount budgeted.

Supplemental Information

Statement of Revenues, Expenditures and Changes in Fund Balance

General Fund

Year ended June 30, 2002

| Revenues: | |
|--|--------------|
| Local sources: | |
| Local tax: | |
| Property tax | \$ 2,443,783 |
| Utility tax replacement excise tax | 96,411 |
| Mobile home tax | 4,116 |
| | 2,544,310 |
| Other local sources: | |
| Interest on investments | 26,559 |
| Tuition from other districts | 247,172 |
| Special education tuition | 97,674 |
| Transportation fees | 57,012 |
| Resale and fundraisers | 24,146 |
| Rentals | 2,825 |
| Donations | 14,662 |
| Miscellaneous | 14,542 |
| | 484,592 |
| | 3,028,902 |
| State sources: | |
| State foundation aid | 4,946,043 |
| State mentoring and induction program | 11,700 |
| State teacher compensation program | 91,819 |
| Iowa Early Intervention Block grant | 104,197 |
| School improvement technology funding | 29,586 |
| Educational Excellence program: | |
| Phase I | 60,079 |
| Phase II | 118,267 |
| Phase III | 67,584 |
| Vocational education aid | 7,401 |
| Revenue in lieu of taxes - military credit | 2,346 |
| AEA flow-through | 429,027 |
| Judicial system grant | 31,425 |
| Miscellaneous | 76 |
| | 5,899,550 |

Statement of Revenues, Expenditures and Changes in Fund Balance

General Fund

Year ended June 30, 2002

| Revenues (continued): | |
|--|-----------|
| Federal sources: | |
| Title I Grants to Local Educational Agencies | 197,397 |
| Migrant Education - Basic State Grant Program | 18,964 |
| Safe and Drug-Free Schools and Communities - State grants | 5,939 |
| Innovative Education Program Strategies | 2,708 |
| Vocational Education - Basic Grants to States | 13,000 |
| Goals 2000 - State and Local Education Systematic Improvement Grants | 135,113 |
| Class Size Reduction | 39,234 |
| Rehabilitation Services - Vocational Rehabilitation Grants to States | 33,909 |
| Technology Literacy Challenge Fund grants | 12,196 |
| Special Ed - Grants to States | 22,681 |
| | 481,141 |
| Total revenues | 9,409,593 |
| Expenditures: | |
| Instruction: | |
| Regular instruction: | |
| Salaries | 2,722,377 |
| Benefits | 864,451 |
| Services | 176,566 |
| Supplies | 128,957 |
| Property | 38,903 |
| Other | 949 |
| | 3,932,203 |
| Special education instruction: | |
| Salaries | 857,706 |
| Benefits | 337,179 |
| Services | 132,313 |
| Supplies | 38,085 |
| Property | 9,672 |
| | 1,374,955 |
| Other special instruction: | |
| Salaries | 395,542 |
| Benefits | 126,629 |
| Services | 17,343 |
| Supplies | 17,539 |
| Property | 513 |
| Other | 255 |
| — | 557,821 |

Statement of Revenues, Expenditures and Changes in Fund Balance

General Fund

| Expenditures (continued): | |
|---------------------------------------|-----------|
| Instruction (continued): | |
| Vocational instruction: | |
| Salaries | 78,833 |
| Benefits | 23,232 |
| Services | 7,994 |
| Supplies | 27,954 |
| Property | 7,036 |
| Other | 220 |
| | 145,269 |
| Co-curricular instruction: | |
| Salaries | 173,324 |
| Benefits | 21,993 |
| Services | 2,100 |
| Supplies | 2,884 |
| Property | 251 |
| Other | 850 |
| | 201,402 |
| Total instruction | 6,211,650 |
| Support services: | |
| Student support services: | |
| Salaries | 252,860 |
| Benefits | 81,808 |
| Services | 1,442 |
| Supplies | 2,642 |
| Property | 1,078 |
| Other | 140 |
| | 339,970 |
| Instructional staff support services: | |
| Salaries | 233,986 |
| Benefits | 63,846 |
| Services | 110,217 |
| Supplies | 114,553 |
| Property | 9,431 |
| Other | 319 |
| | 532,352 |

Statement of Revenues, Expenditures and Changes in Fund Balance

General Fund

| Expenditures (continued): | |
|----------------------------------|---------|
| Support services (continued): | |
| General administration: | |
| Salaries | 108,491 |
| Benefits | 33,992 |
| Services | 46,220 |
| Supplies | 4,488 |
| Other | 4,290 |
| | 197,481 |
| Building administration: | |
| Salaries | 345,364 |
| Benefits | 122,743 |
| Services | 35,499 |
| Supplies | 10,060 |
| Property | 1,639 |
| Other | 2,144 |
| | 517,449 |
| Business administration: | |
| Salaries | 106,139 |
| Benefits | 35,155 |
| Services | 54,583 |
| Supplies | 20,609 |
| Property | 12,695 |
| Other | 3,859 |
| | 233,040 |
| Plant operation and maintenance: | |
| Salaries | 223,618 |
| Benefits | 74,984 |
| Services | 132,925 |
| Supplies | 178,028 |
| Property | 9,562 |
| Other | 100 |
| | 619,217 |
| | |

Statement of Revenues, Expenditures and Changes in Fund Balance

General Fund

| Expenditures (continued): | |
|---|------------|
| Support services (continued): | |
| Student transportation: | |
| Salaries | 231,867 |
| Benefits | 41,439 |
| Services | 3,216 |
| Supplies | 81,229 |
| Other | 200 |
| | 357,951 |
| Total support services | 2,797,460 |
| Non-instuctional programs: | |
| Community service and education programs: | |
| Salaries | 3,460 |
| Benefits | 419 |
| Services | 325 |
| Supplies | 2,366 |
| Total non-instructional programs | 6,570 |
| Other expenditures: | |
| AEA flow-through | 429,027 |
| Total expenditures | 9,444,707 |
| Deficiency of revenues under expenditures | (35,114) |
| Other financing sources: | |
| Sale of equipment | 2,253 |
| Deficiency of revenues and other financing sources under expenditures | (32,861) |
| Fund balance beginning of year | 820,677 |
| Fund balance end of year | \$ 787,816 |
| See accompanying independent auditor's report. | |

Combining Balance Sheet

Special Revenue Funds

June 30, 2002

| | Manage- ment Levy | Student Activity | Physical Plant and Equipment Levy | Total |
|--|-------------------------|---------------------|--|---------|
| Assets | | | | |
| Cash and pooled investments Receivables: Property tax: | \$ 212,460 | 82,106 | 50,654 | 345,220 |
| Current year delinquent | 4,342 | - | 6,513 | 10,855 |
| Succeeding year | 144,000 | - | 245,000 | 389,000 |
| Total assets | \$ 360,802 | 82,106 | 302,167 | 745,075 |
| Liabilities and Fund Equity | | | | |
| Liabilities: | | | | |
| Accounts payable | \$- | 5,974 | 3,428 | 9,402 |
| Salaries and benefits payable | - | 2,469 | - | 2,469 |
| Early retirement payable | 14,959 | - | - | 14,959 |
| Deferred revenue: | | | | |
| Succeeding year property tax | 144,000 | - | 245,000 | 389,000 |
| Other | 1,482 | - | 2,211 | 3,693 |
| Total liabilities | 160,441 | 8,443 | 250,639 | 419,523 |
| Fund equity: Unreserved, undesignated fund balance | 200,361 | 73,663 | 51,528 | 325,552 |
| emeserven, undesignated fund balance | £00,001 | 75,005 | 51,520 | 020,002 |
| Total liabilities and fund equity | \$ 360,802 | 82,106 | 302,167 | 745,075 |

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Special Revenue Funds

| | | | Physical | |
|--|-----------|----------|-----------|---------|
| | Manage- | - | Plant and | |
| | ment | Student | Equipment | |
| | Levy | Activity | Levy | Total |
| Revenues: | | | | |
| Local sources: | | | | |
| Local tax: | | | | |
| Property tax | \$152,517 | - | 247,735 | 400,252 |
| Income tax/surtax | - | - | 169,262 | 169,262 |
| Utility tax replacement | | | | |
| excise tax | 6,017 | - | 8,978 | 14,995 |
| Mobile home tax | 257 | - | 383 | 640 |
| | 158,791 | - | 426,358 | 585,149 |
| Other local sources: | | | | |
| Interest on investments | 3,077 | 1,783 | 1,340 | 6,200 |
| Student activities | - | 237,627 | - | 237,627 |
| Miscellaneous | - | 10,231 | - | 10,231 |
| | 3,077 | 249,641 | 1,340 | 254,058 |
| | 161,868 | 249,641 | 427,698 | 839,207 |
| State sources: | | | | |
| Revenue in lieu of taxes - military credit | 146 | - | 229 | 375 |
| Machinery and equipment replacement | 5 | - | 7 | 12 |
| | 151 | - | 236 | 387 |
| Total revenues | 162,019 | 249,641 | 427,934 | 839,594 |
| Expenditures: | | | | |
| Instruction: | | | | |
| Regular instruction: | | | | |
| Benefits | 29,779 | - | - | 29,779 |
| Special programs instruction: | | | | |
| Salaries | 9,907 | - | - | 9,907 |
| Benefits | 4,349 | - | - | 4,349 |
| | 14,256 | - | - | 14,256 |
| | | | | |

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Special Revenue Funds

| | Manage- | | Physical Plant and | |
|---------------------------------------|---------|----------|-----------------------|---------|
| | ment | Student | Equipment | |
| | Levy | Activity | Levy | Total |
| Expenditures (continued): | | | | |
| Instruction: | | | | |
| Vocational instruction: | | | | |
| Benefits | 1,001 | - | - | 1,001 |
| Co-curricular instruction: | | | | |
| Salaries | - | 8,039 | - | 8,039 |
| Benefits | 627 | 862 | - | 1,489 |
| Services | - | 40,603 | - | 40,603 |
| Supplies | - | 153,380 | - | 153,380 |
| Property | - | 390 | - | 390 |
| Other | - | 12,410 | - | 12,410 |
| | 627 | 215,684 | - | 216,311 |
| Total instruction | 45,663 | 215,684 | - | 261,347 |
| Support services: | | | | |
| Student support services: | | | | |
| Benefits | 842 | - | - | 842 |
| Instructional staff support services: | | | | |
| Benefits | 962 | - | - | 962 |
| General administration: | | | | |
| Benefits | 380 | - | - | 380 |
| Services | 10,988 | - | - | 10,988 |
| | 11,368 | - | - | 11,368 |
| Building administration: | | | | |
| Benefits | 9,680 | - | - | 9,680 |
| Business administration: | | | | |
| Benefits | 365 | - | - | 365 |
| Plant and operation and maintenance: | | | | |
| Benefits | 780 | - | - | 780 |
| Services | 30,484 | - | - | 30,484 |
| | 31,264 | _ | _ | 31,264 |

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Special Revenue Funds

Year ended June 30, 2002

| | | | Physical | |
|--|-----------|----------|-----------|-----------|
| | Manage- | _ | Plant and | |
| | ment | Student | Equipment | |
| | Levy | Activity | Levy | Total |
| Expenditures (continued): | | | | |
| Support services: | | | | |
| Student transportation: | | | | |
| Benefits | 1,822 | - | - | 1,822 |
| Services | 11,270 | - | - | 11,270 |
| | 13,092 | - | - | 13,092 |
| Total support services | 67,573 | - | - | 67,573 |
| Non-instructional programs: | | | | |
| Food services operations: | | | | |
| Benefits | 550 | - | - | 550 |
| Other expenditures: | | | | |
| Facilities acquisition: | | | | |
| Services | - | - | 244,366 | 244,366 |
| Supplies | - | - | 57,475 | 57,475 |
| Property | - | - | 150,083 | 150,083 |
| | - | - | 451,924 | 451,924 |
| Total expenditures | 113,786 | 215,684 | 451,924 | 781,394 |
| Excess (deficiency) of revenues over (under) | | | | |
| expenditures | 48,233 | 33,957 | (23,990) | 58,200 |
| Other financing uses: | | | | |
| Operating transfers out: | | | | |
| Debt Service Fund | | | (158,700) | (158,700) |
| Debt Service Fund | | - | (138,700) | (138,700) |
| Excess (deficiency) of revenues over (under) | | | | |
| expenditures and other financing uses | 48,233 | 33,957 | (182,690) | (100,500) |
| Fund balance beginning of year | 152,128 | 39,706 | 234,218 | 426,052 |
| Fund balance end of year | \$200,361 | 73,663 | 51,528 | 325,552 |
| | | | | |

Statement of Revenues, Expenditures and Changes in Fund Balance

Debt Service Fund

Year ended June 30, 2002

| Revenues: | |
|--|------------|
| Local sources: | |
| Local tax: | |
| Property tax | \$ 479,806 |
| Utility tax replacement excise tax | 17,420 |
| Mobile home tax | 743 |
| | 497,969 |
| Other local sources: | |
| Interest on investments | 1,854 |
| | 499,823 |
| | |
| State sources: | 405 |
| Revenue in lieu of taxes - military credit | 425 |
| Machinery and equipment replacement | 14 |
| m · 1 | 439 |
| Total revenues | 500,262 |
| Expenditures: | |
| Other expenditures: | |
| Debt service: | |
| Services | 150 |
| Principal | 338,186 |
| Interest | 317,584 |
| Total expenditures | 655,920 |
| Deficiency of revenues under expenditures | (155,658) |
| Other financing sources: | |
| Operating transfers in: | |
| Special Revenue Funds: | |
| Physical Plant and Equipment Levy | 158,700 |
| Excess of revenues and other financing sources | |
| over expenditures | 3,042 |
| Fund balance beginning of year | 41,413 |
| Fund balance end of year | \$ 44,455 |
| | |

Combining Balance Sheet

Capital Projects Funds

June 30, 2002

| | Hig | h School | Remodeling | |
|---------------------------------------|-----|----------|------------|--------|
| | A | dditions | Project | Total |
| Assets | | | | |
| Cash and pooled investments | \$ | 55,437 | - | 55,437 |
| Liabilities and Fund Equity | | | | |
| Liabilities: | | | | |
| Accounts payable | \$ | 1,732 | - | 1,732 |
| Construction contracts payable | | 18,577 | - | 18,577 |
| Total liabilities | | 20,309 | - | 20,309 |
| Fund equity: | | | | |
| Unreserved, undesignated fund balance | | 35,128 | - | 35,128 |
| Total liabilities and | | | | |
| fund equity | \$ | 55,437 | - | 55,437 |

Statement of Revenues, Expenditures and Changes in Fund Balances

Capital Projects Funds

Year ended June 30, 2002

| | High School Additions | | Remodeling Project | Total |
|---|--------------------------|----------|-----------------------|----------|
| Revenues: | | | | |
| Local sources: | | | | |
| Other local sources: | | | | |
| Interest on investments | \$ | 1,217 | - | 1,217 |
| Expenditures: | | | | |
| Other expenditures: | | | | |
| Facilities acquisition | | | | |
| and construction services: | | | | |
| Services: | | | | |
| Remodeling and addition projects | | 10,747 | 628 | 11,375 |
| Supplies | | 740 | - | 740 |
| | | 11,487 | 628 | 12,115 |
| Deficiency of revenues under expenditures | | (10,270) | (628) | (10,898) |
| Fund balance beginning of year | | 45,398 | 628 | 46,026 |
| Fund balance end of year | \$ | 35,128 | - | 35,128 |

Statement of Revenues, Expenses and Changes in Retained Earnings

Enterprise Fund

Year ended June 30, 2002

| | School |
|--|------------|
| | Nutrition |
| Operating revenue: | |
| Operating revenue: Local sources: | |
| Other local sources: | |
| Sale of lunches and breakfasts: | |
| Students | \$ 156,311 |
| Adults | 15,522 |
| Extra milk | 9,523 |
| A la carte | 68,679 |
| Special functions | 842 |
| Miscellaneous | 731 |
| Total operating revenues | 251,608 |
| Operating expenses: | |
| Non-instructional programs: | |
| Food service operations: | |
| Salaries | 149,187 |
| Benefits | 60,579 |
| Services | 11,765 |
| Supplies | 249,142 |
| Other | 2,886 |
| Depreciation | 15,073 |
| Total operating expenses | 488,632 |
| Operating loss | (237,024) |
| Non-operating revenues: | |
| Interest income | 1,984 |
| State lunch and breakfast program claims | 7,909 |
| National School Lunch Program | 181,229 |
| School Breakfast Program | 31,340 |
| Food distribution | 33,194 |
| Total non-operating revenues | 255,656 |
| Net income | 18,632 |
| Retained earnings beginning of year | 71,628 |
| Retained earnings end of year | \$ 90,260 |
| | |

Statement of Revenues, Expenses and Changes in Retained Earnings

Internal Service Fund

| | Flex Spending |
|--|------------------|
| Operating revenue: | |
| Local sources: | |
| Other local sources: | |
| Employee contributions | \$ 27,968 |
| Operating expenses: | |
| Other expenditures: | |
| Flex withdrawals | 25,064 |
| Operating income | 2,904 |
| Non-operating revenue: | |
| Interest income | 70 |
| Net income | 2,974 |
| Retained earnings beginning of year | 627 |
| Retained earnings end of year | \$ 3,601 |
| See accompanying independent auditor's report. | |

Combining Balance Sheet

Trust and Agency Funds

June 30, 2002

| | - | pendable ust Fund | Agency Fund | Total |
|---------------------------------------|----|----------------------|----------------|--------|
| Assets | | | | |
| Cash and pooled investments | \$ | 22,110 | 59,174 | 81,284 |
| Liabilities and Fund Equity | | | | |
| Liabilities: | | | | |
| Accounts payable | \$ | - | 4,154 | 4,154 |
| Trusts payable | | - | 55,020 | 55,020 |
| Total liabilities | | - | 59,174 | 59,174 |
| Fund equity: | | | | |
| Unreserved, undesignated fund balance | | 22,110 | - | 22,110 |
| Total liabilities and fund equity | \$ | 22,110 | 59,174 | 81,284 |

Statement of Revenues, Expenditures and Changes in Fund Balance

Expendable Trust Funds

Year ended June 30, 2002

| Revenues: | |
|---|--------------|
| Local sources: | |
| Other local sources: | |
| Interest on investments | \$ 872 |
| Net decrease in fair value of investments | (676) |
| Miscellaneous | 100 |
| Total revenues | 296 |
| Expenditures: | |
| Support services: | |
| Student support services: | |
| Services | 700 |
| Supplies | 25 |
| Total expenditures | 725 |
| Deficiency of revenues under expenditures | (429) |
| Fund balance beginning of year | 22,539 |
| Fund balance end of year | \$ 22,110 |
| | |

Statement of Changes in Assets and Liabilities

Agency Fund

Year ended June 30, 2002

| Balance beginning of year | \$ 58,551 |
|--|-----------|
| Additions: | |
| Athletics | 6 |
| Extracurricular | 561 |
| Clarke Community Booster Club | 13,516 |
| Clarke Community Booster Club Football Restrooms | 2,581 |
| Band Boosters | 7,131 |
| Elementary Fund | 718 |
| Parent-Teacher Community Organization | 893 |
| Empowerment Early Childhood | 17,624 |
| Empowerment Tech Assistance | 22,367 |
| Empowerment School Ready | 36,837 |
| Youth First | 9 |
| South Central Conference | 6,038 |
| Total additions | 108,281 |
| Deductions: | |
| Clarke Community Booster Club | 13,373 |
| Clarke Community Booster Club Football Restrooms | 1,158 |
| Elementary Fund | 548 |
| Parent-Teacher Community Organization | 700 |
| Empowerment Early Childhood | 21,937 |
| Empowerment Tech Assistance | 22,367 |
| Empowerment School Ready | 45,517 |
| South Central Conference | 6,212 |
| Total deductions | 111,812 |
| Balance end of year | \$ 55,020 |

Schedule of Changes in Individual Student Activity Accounts

| | Balance | | | Balance |
|-----------------------------|-----------|----------|---------|---------|
| | Beginning | | Expend- | End of |
| Account | of Year | Revenues | itures | Year |
| Pop Music | \$ 3 | - | - | 3 |
| Pop Athletics | - | 4,284 | 4,633 | (349 |
| Athletics | (17) | 7,109 | 4,781 | 2,311 |
| Publications | 7,459 | 7,455 | 8,580 | 6,334 |
| High School Band | 4,323 | 37,892 | 31,722 | 10,493 |
| High School Co-curricular | - | 2,044 | - | 2,044 |
| High School Vocal Music | 4,385 | 19,109 | 10,507 | 12,987 |
| Cheerleaders | 1,086 | 5,040 | 5,471 | 655 |
| Speech/Debate | - | 3,881 | 3,430 | 451 |
| FFA | 3,662 | 22,737 | 22,735 | 3,664 |
| FHA | 835 | - | - | 835 |
| Medical Careers Club | 143 | - | - | 143 |
| Cross Country | - | 531 | 531 | - |
| Golf | (29) | 29 | - | - |
| Boys Basketball | (309) | 5,272 | 2,783 | 2,180 |
| Football | (114) | 10,756 | 5,986 | 4,656 |
| Baseball | (825) | 3,547 | 2,698 | 24 |
| Boys Track | - | 3,242 | 2,045 | 1,197 |
| Wrestling | - | 2,632 | 2,632 | - |
| Girls Basketball | - | 4,348 | 3,740 | 608 |
| Volleyball | - | 2,765 | 2,025 | 740 |
| Softball | (1,040) | 5,527 | 5,471 | (984 |
| Girls Track | - | 3,338 | 1,870 | 1,468 |
| Camp - Boys Basketball | 309 | - | 150 | 159 |
| Camp - Football | - | 183 | 183 | - |
| Camp - Wrestling | - | 55 | - | 55 |
| Camp - Girls Basketball | - | 1,745 | 985 | 760 |
| Camp - Volleyball | - | 925 | 277 | 648 |
| Spanish Club | 1,119 | - | - | 1,119 |
| High School Student Council | 1,069 | 1,985 | 1,224 | 1,830 |
| Thespians | 1,721 | 4,660 | 4,322 | 2,059 |

Schedule of Changes in Individual Student Activity Accounts

Year ended June 30, 2002

| | Balance | | | Balance |
|-----------------------------|-----------|----------|---------|---------|
| | Beginning | | Expend- | End of |
| Account | of Year | Revenues | itures | Year |
| Class of: | | | | |
| 2002 | (77) | 80 | 3 | - |
| 2003 | 1,895 | 2,022 | 3,942 | (25) |
| 2004 | - | 7,202 | 4,090 | 3,112 |
| 2005 | - | - | 20 | (20) |
| 2006 | - | 11,175 | 7,524 | 3,651 |
| Art Club | 8,940 | 12,249 | 14,896 | 6,293 |
| Concessions | - | 35,621 | 36,343 | (722) |
| American Field Service | 2,089 | - | - | 2,089 |
| Auto Club | 340 | - | - | 340 |
| Vending Machine - | | | | |
| Art/Cheerleaders | 625 | 1,192 | 1,487 | 330 |
| TOUCH | 406 | - | - | 406 |
| Get A Grip | 36 | - | - | 36 |
| Media Club | - | 21 | - | 21 |
| Athletic Resale | (5,475) | 6,991 | 4,929 | (3,413) |
| Video/TV Fund | 379 | - | - | 379 |
| Drill Team | - | 1,262 | 693 | 569 |
| Elementary/Junior High | | | | |
| Band Contest | - | - | 285 | (285) |
| Junior High Student Council | 1,527 | 396 | 144 | 1,779 |
| Elementary Student Council | 4,101 | 3,569 | 6,155 | 1,515 |
| After Prom | 1,140 | 6,770 | 6,392 | 1,518 |
| Total | \$ 39,706 | 249,641 | 215,684 | 73,663 |

Schedule of Changes in Individual Expendable Trust Fund Accounts

Year ended June 30, 2002

| | В | alance | | | Balance |
|--------------------------|-----------|---------|----------|--------|---------|
| | Beginning | | Expend- | End | |
| Account | (| of Year | Revenues | itures | of Year |
| Gray Scholarship | \$ | 4,522 | 93 | 200 | 4,415 |
| Blake Scholarship | | 9,380 | (264) | 300 | 8,816 |
| Fleming Scholarship | | 4,617 | 95 | 200 | 4,512 |
| Paschall Scholarship | | 1,300 | 23 | 25 | 1,298 |
| Routh Scholarship | | 999 | 18 | - | 1,017 |
| Hardee's Scholarship | | 250 | - | - | 250 |
| Michael Brannon Memorial | | 36 | - | - | 36 |
| CAARE | | 250 | - | - | 250 |
| Wrestling Room | | 1,185 | 331 | - | 1,516 |
| Total | \$ | 22,539 | 296 | 725 | 22,110 |

Comparison of Taxes and Intergovernmental Revenues

| | Years ended June 30, | | | | | |
|---|----------------------|-----------|-----------|-----------|--|--|
| | 2002 | 2001 | 2000 | 1999 | | |
| Local sources: | | | | | | |
| Local tax: | | | | | | |
| Property tax | \$ 3,323,841 | 3,097,740 | 3,034,192 | 2,711,522 | | |
| Income tax/surtax | 169,262 | 156,249 | - | - | | |
| Utility tax replacement excise tax | 128,826 | 131,575 | - | - | | |
| Mobile home tax | 5,499 | 5,481 | 5,531 | 4,928 | | |
| | 3,627,428 | 3,391,045 | 3,039,723 | 2,716,450 | | |
| State sources: | | | | | | |
| State foundation aid | 4,946,043 | 5,110,346 | 4,842,787 | 4,435,026 | | |
| State mentoring and induction program | 11,700 | - | - | - | | |
| State teacher compensation program | 91,819 | - | - | - | | |
| Iowa Early Intervention Block grant | 104,197 | 68,857 | 34,801 | - | | |
| School improvement technology funding | 29,586 | 86,576 | 85,718 | 84,242 | | |
| Educational Excellence program: | | | | | | |
| Phase I | 60,079 | 60,079 | 60,079 | 60,079 | | |
| Phase II | 118,267 | 118,018 | 117,762 | 116,311 | | |
| Phase III | 67,584 | 65,755 | 65,131 | 63,821 | | |
| Vocational education aid | 7,401 | 7,667 | 7,086 | 8,291 | | |
| Revenue in lieu of taxes - military credit | 3,146 | 3,189 | 3,236 | 3,131 | | |
| Lunch and breakfast program claims | 7,909 | 8,418 | 8,696 | 8,463 | | |
| AEA flow-through | 429,027 | 434,503 | 417,371 | 399,667 | | |
| Judicial system grant | 31,425 | 30,510 | 29,621 | 28,759 | | |
| Miscellaneous | 102 | 25,867 | 13,274 | 20,645 | | |
| | 5,908,285 | 6,019,785 | 5,685,562 | 5,228,435 | | |
| Federal sources: | | | | | | |
| Title I Grants to Local Educational Agencies | 197,397 | 196,311 | 203,544 | 208,231 | | |
| Migrant Education - Basic State | | | | | | |
| Grant Program | 18,964 | 1,373 | - | - | | |
| Safe and Drug-Free Schools | | | | | | |
| and Communities - State grants | 5,939 | 6,508 | 12,115 | 19,641 | | |
| Innovative Education Program | | | | | | |
| Strategies | 2,708 | 11,712 | 19,878 | - | | |
| Vocational Education - Basic Grants to States | 13,000 | 11,910 | 15,337 | 15,794 | | |
| Goals 2000 - State and Local Education | | | | | | |
| Systematic Improvement Grants | 135,113 | 205,952 | 125,975 | 22,884 | | |
| Class Size Reduction | 39,234 | 31,473 | 29,142 | - | | |
| Rehabilitation Services - Vocational | | | | | | |
| Rehabilitation Grants to States | 33,909 | 28,208 | 5,901 | - | | |
| Temporary Assistance for Needy Families | - | - | 4,429 | - | | |

Comparison of Taxes and Intergovernmental Revenues

| | Years ended June 30, | | | | |
|---|----------------------|------------|-----------|-----------|--|
| | 2002 | 2001 | 2000 | 1999 | |
| Federal sources (continued): | | | | | |
| Fund for the Improvement of Education | - | 97,000 | 3,000 | - | |
| National School Lunch Program | 181,229 | 173,661 | 177,368 | 172,413 | |
| School Breakfast Program | 31,340 | 30,103 | 33,185 | 28,041 | |
| Food distribution | 33,194 | 32,524 | 29,021 | 30,357 | |
| Technology Literacy Challenge Fund grants | 12,196 | 27,805 | - | 49,520 | |
| Special Ed - Grants to States | 22,681 | - | - | - | |
| Star Schools | - | 20,000 | - | 10,000 | |
| Other | - | 457 | 352 | 1,390 | |
| | 726,904 | 874,997 | 659,247 | 558,271 | |
| Total | \$ 10,262,617 | 10,285,827 | 9,384,532 | 8,503,156 | |

Schedule of Expenditures of Federal Awards

| | CFDA | Grant | Expend- |
|---|--------|--------|-----------|
| Grantor/Program | Number | Number | itures |
| Indirect: | | | |
| U.S. Department of Agriculture: | | | |
| Iowa Department of Education: | | | |
| Food Distribution (non-cash) | 10.550 | FY02 | \$ 33,194 |
| School Nutrition Cluster programs: | | | |
| School Breakfast Program | 10.553 | FY02 | 31,340 |
| National School Lunch Program | 10.555 | FY02 | 181,229 |
| | | | 212,569 |
| U.S. Department of Education: | | | |
| Iowa Department of Education: | | | |
| Title I Grants to Local Educational Agencies | 84.010 | 1211G | 192,090 |
| Title I Grants to Local Educational Agencies | 84.010 | 1211GC | 5,307 |
| | | | 197,397 |
| Migrant Education - Basic State Grant Program | 84.011 | FY02 | 18,964 |
| Innovative Education Program Strategies | 84.298 | FY02 | 2,708 |
| Safe and Drug-Free Schools and Communities - | | | |
| State Grants | 84.186 | FY02 | 5,939 |
| Goals 2000 - State and Local Education | | | |
| Systematic Improvement Grants | 84.276 | 47501 | 135,113 |
| Technology Literacy Challenge Fund Grants | 84.318 | FY02 | 12,196 |
| Class Size Reduction | 84.340 | FY02 | 39,234 |
| Green Valley Area Education Agency: | | | |
| Special Ed - Grants to States | 84.027 | FY02 | 22,681 |
| Vocational Education - Basic Grants to States | 84.048 | FY02 | 13,000 |

Schedule of Expenditures of Federal Awards

Year ended June 30, 2002

| | CFDA | Grant | Expend- |
|---|--------|------------------|------------|
| Grantor/Program | Number | Number | itures |
| - N | | | |
| Indirect (continued): | | | |
| U.S. Department of Education: | | | |
| Iowa Department of Education-Division of | | | |
| Vocational Rehabilitation Services: | | | |
| Rehabilitation Services - Vocational | | | |
| Rehabilitation Grants to States | 84.126 | 01-TAP-06 (FY01) | 9,769 |
| Rehabilitation Services - Vocational | | | |
| Rehabilitation Grants to States | 84.126 | 02-TAP-02 (FY02) | 24,140 |
| | | | 33,909 |
| Total | | | \$ 726,904 |

Basis of Presentation – The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Clarke Community School District and is presented in conformity with the accrual or modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general-purpose financial statements.



OFFICE OF AUDITOR OF STATE STATE OF IOWA

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Warren G. Jenkins, CPA Chief Deputy Auditor of State

Independent Auditor's Report on Compliance and on Internal Control over Financial Reporting

To the Board of Education of the Clarke Community School District:

We have audited the general purpose financial statements of Clarke Community School District as of and for the year ended June 30, 2002, and have issued our report thereon dated August 29, 2002. We conducted our audit in accordance with U.S. generally accepted auditing standards, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Clarke Community School District's general purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2002 are based exclusively on knowledge obtained from procedures performed during our audit of the general purpose financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes. Prior year statutory comments have all been resolved except for items IV-A-02, IV-K-02, and IV-L-02.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Clarke Community School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable condition is described in Part II of the accompanying Schedule of Findings and Questioned Costs.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe that the reportable condition described above is not a material weakness. Prior year reportable conditions have all been resolved except for item II-A-02.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Clarke Community School District and other parties to whom Clarke Community School District may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Clarke Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

RICHARD D. JOHNSON, CPA Auditor of State WARREN G. JENKINS, CPA Chief Deputy Auditor of State

August 29, 2002

Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance



OFFICE OF AUDITOR OF STATE STATE OF IOWA

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Warren G. Jenkins, CPA Chief Deputy Auditor of State

Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance

To the Board of Education of the Clarke Community School District:

Compliance

We have audited the compliance of Clarke Community School District with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 <u>Compliance Supplement</u> that are applicable to its major federal program for the year ended June 30, 2002. Clarke Community School District's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of Clarke Community School District's management. Our responsibility is to express an opinion on Clarke Community School District's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States and OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, <u>and Non-Profit Organizations</u>. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Clarke Community School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Clarke Community School District's compliance with those requirements.

In our opinion, Clarke Community School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2002.

Internal Control Over Compliance

The management of Clarke Community School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Clarke Community School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Clarke Community School District and other parties to whom Clarke Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

RICHARD D. JOHNSON, CPA Auditor of State WARREN G. JENKINS, CPA Chief Deputy Auditor of State

August 29, 2002

Schedule of Findings and Questioned Costs

Year ended June 30, 2002

Part I: Summary of the Independent Auditor's Results:

- (a) An unqualified opinion was issued on the financial statements.
- (b) A reportable condition in internal control over financial reporting was disclosed by the audit of the financial statements. The reportable condition is not considered to be a material weakness.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over the major program were identified.
- (e) An unqualified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit disclosed no audit findings which were required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) The major program was as follows:
 - CFDA Number 84.010 Title I Grants to Local Educational Agencies
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Clarke Community School District did qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2002

Part II: Findings Related to the General Purpose Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

REPORTABLE CONDITION:

II-A-02 <u>Receipts</u> – Although an independent person opens the mail and prepares a listing of all checks received, the listing is not later compared to the receipts and deposits.

<u>Recommendation</u> – The listing of checks received in the mail should be compared to the receipts and deposits.

<u>Response</u> – Random checks will be done by a third individual.

<u>Conclusion</u> – Response accepted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2002

Part III: Findings and Questioned Costs For Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

REPORTABLE CONDITIONS:

No material weaknesses in internal control over the major program were identified.

Schedule of Findings and Questioned Costs

Year ended June 30, 2002

<u>Part IV: Other Findings Related to Required Statutory Reporting:</u>

IV-A-02 <u>Official Depositories</u> – Official depositories have been approved by the District. The maximum deposit amounts approved were not exceeded during the year ended June 30, 2002 except for Clarke County State Bank.

<u>Recommendation</u> - A new resolution in an amount sufficient to cover anticipated balances at all approved depositories should be adopted by the District.

<u>Response</u> – A new resolution in an amount sufficient to cover anticipated balances at all approved depositories will be adopted by the District.

<u>Conclusion</u> – Response accepted.

IV-B-02 <u>Certified Budget</u> – Disbursements for the year ended June 30, 2002, exceeded the amount budgeted in the instruction functional area.

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – The District will amend future budgets in a more timely fashion as needs arise.

Conclusion – Response accepted.

- IV-C-02 <u>Questionable Disbursements</u> No disbursements were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-D-02 <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- IV-E-02 <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- IV-F-02 <u>Bond Coverage</u> Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-G-02 <u>Board Minutes</u> No transactions requiring Board approval which had not been approved by the Board were noted.
- IV-H-02 <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Iowa Department of Education were noted.
- IV-I-02 <u>Deposits and Investments</u> Except as noted in IV-A-02 and as follows, no instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2002

Certain Expendable Trust, Scholarship funds are invested in common stock shares, which does not appear to be an investment permitted by Article VIII of the Constitution of the State of Iowa and Chapter 12B.10 of the Code of Iowa. Since the money was originally donated to fund a scholarship and the stock was purchased in the 1930s, the District, with advice of its legal counsel, believes it is in the best interest of this scholarship trust fund to continue owning the stock.

- IV-J-02 <u>Certified Annual Report</u> The Certified Annual Report was filed with the Iowa Department of Education timely and no significant deficiencies in the amounts reported were noted.
- IV-K-02 <u>Deficit Balances</u> Several student activity accounts had deficit balances at June 30, 2002.

<u>Recommendation</u> – The District should continue to investigate alternatives to eliminate these deficits to return these accounts to a sound financial condition.

<u>Response</u> – The District will continued to investigate alternatives to eliminate these deficits and return these accounts to a sound financial condition.

Conclusion - Response accepted.

- IV-L-02 <u>Capital Projects Expenditures</u> As recommended in the fiscal 2001 audit report, the District consulted legal counsel for assistance in addressing prior year capital project expenditure findings. The District's legal counsel confirmed that certain issues are deemed to be resolved while other issues continue to be addressed by the District and legal counsel.
 - Findings related to the current year restroom renovation and reroofing projects are as follows:
 - <u>Performance Bonds</u> The project manual for both the restroom renovation and re-roofing project state that a performance bond must be obtained. Of the five contractor files selected for testing, four did not contain a copy of the performance bond.
 - <u>Change Orders</u> Of five change orders tested, one change order was not approved in the Board minutes, and three change order applications were not maintained in the District files. In addition, Board approval was obtained after the work was initiated for two change orders.
 - <u>Sales Tax Refunds</u> When a project has been completed, the District may apply for sales tax refunds from the State of Iowa. The District has not applied for sales tax refunds related to the projects.
 - <u>Recommendation</u> The District should ensure that performance bonds are received and retained when required. Change orders should be approved prior to performing the work and the change orders should be maintained in

Schedule of Findings and Questioned Costs

Year ended June 30, 2002

District records. The District should apply for sales tax refunds on a timely basis.

- <u>Response</u> The District will work to ensure that performance bonds are received and retained as required by the project manual. Change orders will be maintained in District records and change orders will be approved prior to the start of work when possible; sometimes in order to keep a project moving along it is impossible to have Board approval before the work is completed.
- <u>Conclusion</u> Response acknowledged. For financial and budgetary control over capital projects, Board approval should be obtained before additional work is performed. Sales tax refunds should be applied for on a timely basis.

Staff

This audit was performed by:

Susan D. Battani, CPA, Director Donna F. Kruger, CPA, Senior Auditor II Kathleen S. Caggiano, Staff Auditor Brad T. Holtan, Assistant Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State