

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

State Capitol Building Des Moines, Iowa 50319-0004 David A. Vaudt, CPA Auditor of State

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NEWS RELEASE

FOR RELEASE

January 29, 2009

Contact: Andy Nielsen 515/281-5834

Auditor of State David A. Vaudt today released an audit report on the City of Wilton, Iowa.

The City's receipts totaled \$2,982,806 for the year ended June 30, 2008, a less than one percent increase over 2007. The receipts included \$950,621 from charges for service, \$472,148 from operating grants, contributions and restricted interest, \$17,671 from capital grants, contributions and restricted interest, \$943,714 in property tax, \$123,703 from tax increment financing, \$304,090 from local option sales tax, \$106,589 from unrestricted interest on investments and \$64,270 from other general receipts.

Disbursements for the year totaled \$3,329,462, a 20 percent increase over the prior year, and included \$641,057 for debt service, \$623,642 for public safety and \$359,788 for public works. Disbursements for business type activities totaled \$1,159,158. The increase in disbursements is due primarily to the purchase of a police car and a fire truck and the purchase and installation of a clarifier for the wastewater treatment plant during fiscal 2008.

A copy of the audit report is available for review in the City Clerk's office, `in the Office of Auditor of State and on the Auditor of State's web site at <u>http://auditor.iowa.gov/reports/reports.htm</u>.

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CITY OF WILTON

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2008

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Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>					
(Before January 2008)							
Dick Summy Carol J. Wade (Appointed)	Mayor Mayor	(Resigned) Jan 2008					
Richard L. Garrison	Mayor Pro tem	Jan 2008					
George W. Freeland Ted Glenney Keith Stanley Bob Barrett	Council Member Council Member Council Member Council Member	Jan 2008 Jan 2008 Jan 2010 Jan 2010					
(A	fter January 2008)						
Carol J. Wade	Mayor	Jan 2010					
Richard L. Garrison	Mayor Pro tem	Jan 2012					
Keith Stanley Bob Barrett Ira Bowman Matt Fowler	Council Member Council Member Council Member Council Member	Jan 2010 Jan 2010 Jan 2012 Jan 2012					
Mark Anderson	Administrator	Indefinite					
Lori A. Brown	Clerk/Treasurer	Indefinite					
Gerald Denning	Attorney	Indefinite					



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David A. Vaudt, CPA Auditor of State

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Wilton, Iowa, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Wilton's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Wilton Municipal Light and Power System, a discretely presented component unit. Those financial statements were audited by another auditor whose report has been furnished to us. Our opinion, insofar as it relates to the condensed financial information included in Note 11 for the discretely presented component unit, is based on the report of the other auditor.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit and the report of the other auditor provide a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

As described in Note 11, the City has chosen to present condensed financial information for the Wilton Municipal Light and Power System, a discretely presented component unit, since complete financial statements of the component unit have been audited by another auditor and are available from the component unit. The report of the other auditor, dated September 10, 2008, expressed an unqualified opinion on the financial statements.

In our opinion, based on our audit and the report of the other auditor, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Wilton as of June 30, 2008, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 27, 2008 on our consideration of the City of Wilton's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing</u> <u>Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 7 through 12 and 30 through 32 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Wilton's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the five years ended June 30, 2007 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied by us in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

DAVID A. VAUDT, CPA Auditor of State

October 27, 2008

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Wilton provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2008. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2008 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities decreased 3.4%, or approximately \$65,000, from fiscal 2007 to fiscal 2008. The decrease in receipts was primarily due to receiving less property tax in fiscal 2008 than in fiscal 2007.
- Disbursements of the City's governmental activities increased 11.6%, or approximately \$226,000, from fiscal 2007 to fiscal 2008. Public safety disbursements increased approximately \$258,000. The cost of all City activities this year was approximately \$3,329,000, compared to approximately \$2,764,000 last year. However, as shown in the Statement of Activities and Net Assets on pages 14-15, the amount taxpayers ultimately financed for these activities was approximately \$1,889,000 because some of the cost was paid by those directly benefited from the programs (\$950,621) or by other governments and organizations that subsidized certain programs with grants, contributions and restricted interest (\$489,819).
- The City's total cash basis net assets decreased 52.1%, or approximately \$3,492,000, from June 30, 2007 to June 30, 2008. Of this amount, the assets of the governmental activities decreased approximately \$3,121,000 and the assets of the business type activities increased approximately \$371,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.
- The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.
- Other Supplementary Information provides detailed information about the nonmajor governmental funds and the City's long-term debt.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government and debt service. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks, sanitary sewer and refuse collection systems. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, and 3) the Debt Service Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains separate Enterprise Funds to provide separate information for the water, sewer and garbage funds, considered to be major funds of the City.

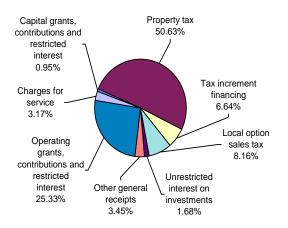
The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

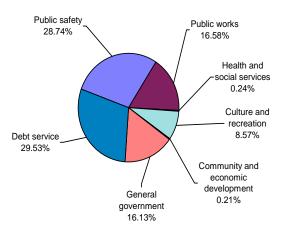
Net assets may serve over time as a useful indicator of financial position. The City's cash net assets for governmental activities decreased from a year ago, decreasing by \$3,121,030 to \$1,248,649. The analysis that follows focuses on the changes in cash basis net assets of governmental activities.

	Year ended	Year ended June 30,		
	2008	2007		
Receipts:				
Program receipts:				
Charges for service	\$ 59,163	124,015		
Operating grants, contributions and restricted interest	472,148	367,44		
Capital grants, contributions and restricted interest	17,671	24,40		
General receipts:				
Property tax	943,714	1,031,49		
Tax increment financing	123,703	147,00		
Local option sales tax	152,045	150,93		
Unrestricted interest on investments	31,251	29,88		
Other general receipts	64,270	53,99		
Total receipts	1,863,965	1,929,17		
Disbursements:				
Public safety	623,642	365,92		
Public works	359,788	375,31		
Health and social services	5,313	2,79		
Culture and recreation	185,894	237,84		
Community and economic development	4,462	1,05		
General government	350,148	306,95		
Debt service	641,057	654,45		
Total disbursements	2,170,304	1,944,33		
Change in cash basis net assets before transfers	(306,339)	(15,15		
Transfers, net	330,309	146,52		
General obligation notes refunded	(3,145,000)			
Change in cash basis net assets	(3,121,030)	131,36		
Cash basis net assets beginning of year	4,369,679	4,238,31		
Cash basis net assets end of year	\$1,248,649	4,369,67		

Receipts by Source



Disbursements by Function



Total governmental activities receipts for the fiscal year were \$1,863,965 compared to \$1,929,173 last year. The cost of all governmental activities this year was \$2,170,304 compared to \$1,944,331 last year. The decrease in receipts was due to the City receiving less property tax than in the prior year, primarily due to decreased valuations. The increase in disbursements was primarily the result of fiscal 2008 purchases of public safety vehicles, including a new fire truck and a used police car. Additionally, there was an increase in the general government function due to capital outlay for a parking lot. These increases were offset by a decrease in culture and recreation for an additional allocation to the Wilton Community School District to help cover the costs of pool repairs, installation of lights at the City park and resurfacing the City tennis courts in fiscal 2007.

	Year ended June 30,		
	 2008	2007	
Receipts:			
Program receipts:			
Water	\$ 289,797	265,839	
Sewer	287,513	252,880	
Garbage	249,228	233,966	
Electric utility sales tax	64,920	64,661	
General receipts:			
Local option sales tax	152,045	150,935	
Unrestricted interest on investments	 75,338	72,082	
Total receipts	 1,118,841	1,040,363	
Disbursements:			
Water	248,735	183,846	
Sewer	598,028	349,803	
Garbage	244,832	221,505	
Electric utility sales tax	 67,563	64,661	
Total disbursements	 1,159,158	819,815	
Change in cash basis net assets before transfers	(40,317)	220,548	
Transfers, net	 (330,309)	(146,526)	
Change in cash basis net assets	(370,626)	74,022	
Cash basis net assets beginning of year	 2,327,293	2,253,271	
Cash basis net assets end of year	\$ 1,956,667	2,327,293	

Total business type activities receipts for the fiscal year were \$1,118,841 compared to \$1,040,363 last year. Total disbursements were \$1,159,158 compared to \$819,815 in the prior year. The increase in receipts is primarily due to the City increasing water and sewer rates during fiscal 2008. The City also collected more in recycling fees during fiscal 2008. The increase in disbursements is primarily due to the installation of a clarifier at the sewer plant during fiscal 2008. The City also began work on a new water tower during fiscal 2008, incurring engineering and other fees.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Wilton completed the year, its governmental funds reported a combined fund balance of \$1,248,649, a decrease of \$3,121,030 from last year's total of \$4,369,679. The following are the reasons for significant changes in cash balances of the major funds from the prior year.

- The General Fund cash balance decreased \$170,821 from the prior year to \$783,138. Property tax receipts were down approximately \$44,000 from fiscal 2007 due to a decrease in valuations. The decreased cash balance was also due to increased spending in public safety for a new fire truck and a used police car. General government spending increased due to the installation of a new parking lot.
- The Special Revenue, Road Use Tax Fund cash balance increased a nominal \$3,770 over the prior year.
- The Special Revenue, Urban Renewal Tax Increment Fund cash balance decreased \$36,619 from the prior year. Receipts for rebate agreements were down in fiscal 2008 and \$38,196 was paid on a culvert project obligation.
- The Debt Service Fund cash balance decreased \$2,921,589 from the prior year. The decrease was due to refunding general obligation notes during fiscal 2008.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

The following are the reasons for significant changes in cash balances of the major funds from the prior year.

- The Water Fund cash balance decreased \$206,791 to \$625,131, due primarily to a temporary transfer to the Debt Service Fund to assist with the refunding of general obligation notes. Disbursements remained fairly constant as the City made an effort to hold the line on spending.
- The Sewer Fund cash balance decreased \$160,262 to \$967,592, due primarily to an increase in spending for the installation of a clarifier at the wastewater treatment plant in fiscal year 2008.
- The Garbage Fund cash balance of \$372,286 did not change significantly from the prior year.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget one time. The amendment was approved on June 9, 2008 and resulted in an increase in operating disbursements primarily related to cost overruns in the public safety function for the purchase of a used police car and a new fire truck and in the community and economic development function for payments on tax increment financing rebate agreements. Other function budgets were amended for various operation and maintenance disbursements. The City had sufficient cash balances to absorb these additional costs.

The City's receipts were \$227,894 more than budgeted. This was due primarily to more receipts taken in from the following than originally anticipated. There was \$54,000 more in local option sales tax, which indicates consumers spent more during FY2008 than in previous years. Interest receipts were greater than anticipated due to interest earned on the escrow account for the general obligation notes refunded on the June 1, 2008 crossover date. Also, the Enterprise Funds receipts increased as the Water Fund was \$59,000 higher, the Sewer Fund was \$50,000 higher and the Garbage Fund was \$34,000 higher. Township tax contributions to the Fire Equipment Fund were \$27,000 higher, which can be attributed to some townships increasing their tax levy and an increase in taxable valuation for other townships.

Total disbursements were \$2,984,651 less than the amended budget. The actual disbursements for the debt service function were \$641,057, \$2,488,880 less than the amended budget. This was primarily due to the City budgeting for the general obligation notes refunded in the City's financial statements as an "other financing use" rather than as a function disbursement.

During the year ended June 30, 2008, disbursements in the public safety, health and social services and general government functions exceeded amounts budgeted prior to the June 9, 2008 budget amendment.

DEBT ADMINISTRATION

At June 30, 2008, the City had \$3,855,000 in bonds outstanding, compared to \$7,260,000 of bonds and notes outstanding last year, as shown below. As required, at June 30, 2007, the City reported the liability for both the debt to be retired on June 1, 2008 and the refunding bonds. On June 1, 2008, the City called and redeemed the general obligation notes.

Outstanding Debt at Year-End					
	Jun	e 30,			
	2008				
General obligation notes	\$ -	3,325,000			
General obligation refunding bonds	2,620,000	2,620,000			
Revenue bonds	1,235,000	1,315,000			
Total	\$ 3,855,000	7,260,000			

The constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$2,620,000, plus tax increment financing rebate agreements of \$762,080 and net of cash on hand to service this debt of \$267,729, totals \$3,114,351 and is significantly below the City's constitutional debt limit of approximately \$6,900,000.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Wilton's elected and appointed officials and citizens considered many factors when setting the fiscal year 2009 budget, tax rates and fees charged for various City activities. One of those factors is the economy. The Wilton City Council believes the future of Wilton will continue to improve and grow. The community looks forward to breaking ground in 2009 for a new library/community center. Also, a new 500,000 gallon water tower is currently under construction to come on line in 2009. This will allow the City to be prepared to offer enhanced water service for new businesses in the future. All of these improvements will enhance our quality of life and promote economic growth for the future.

The City did not raise the tax rates for the 2009 fiscal year.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact City Administrator Mark Anderson, 104 E 4th Street, PO Box 27, Wilton, Iowa, 52778, or by phone at (563) 732-2115.

Basic Financial Statements

Statement of Activities and Net Assets - Cash Basis

As of and for the year ended June 30, 2008

				Program Receipts			
	Dis	bursements	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest		
Functions/Programs:			-				
Primary Government:							
Governmental activities: Public safety	\$	623,642	15,629	90,021			
Public works	ψ	359,788	3,622	246,500	-		
Health and social services		5,313	-	-	-		
Culture and recreation		185,894	12,336	30,278	-		
Community and economic development		4,462	6,681	-	-		
General government Debt service		350,148 641,057	20,895	- 105,349	- 17,671		
Total governmental activities		2,170,304	59,163	472,148	17,671		
Business type activities:		_,		,	,		
Water		248,735	289,797	-	-		
Sewer		598,028	287,513	-	-		
Garbage		244,832	249,228	-	-		
Electric utility sales tax		67,563	64,920	-	-		
Total business type activities		1,159,158	891,458	-	-		
Fotal primary government	\$	3,329,462	950,621	472,148	17,671		
Component Unit: Wilton Library Foundation	\$	15	-	3,917	-		
General Receipts: Property and other city tax levied for: General purposes Tax increment financing Debt service Local option sales tax Unrestricted interest on investments Miscellaneous Transfers General obligation notes refunded							
Total general receipts, transfers and refunded n	notes						
Change in cash basis net assets							
Cash basis net assets beginning of year							
Cash basis net assets end of year							
Cash Basis Net Assets Restricted: Urban renewal purposes Streets Debt service Other purposes Unrestricted							

Total cash basis net assets

See notes to financial statements.

		oursements) Receipts in Cash Basis Net A		Component Unit
vernmen Activities		Business Type Activities	Total	Wilton Library Foundation
(517,	992)	-	(517,992)	-
(109,	,	-	(109,666)	-
(5,	313)	-	(5,313)	-
(143,	280)	-	(143,280)	-
	219	-	2,219	-
(329,	,	-	(329,253)	-
(518,	037)	-	(518,037)	
(1,621,	322)	-	(1,621,322)	
	_	41,062	41,062	
	_	(310,515)	(310,515)	-
	-	4,396	4,396	
	-	(2,643)	(2,643)	-
	-	(267,700)	(267,700)	
(1,621,	322)	(267,700)	(1,889,022)	
	_	_		3,902
574,	060	-	574,060	
123,		-	123,703	-
369,		-	369,654	-
152,		152,045	304,090	-
31,		75,338	106,589	-
330,	270 309	(330,309)	64,270	-
(3,145,		-	(3,145,000)	
(1,499,	708)	(102,926)	(1,602,634)	
(3,121,	030)	(370,626)	(3,491,656)	3,902
4,369,	679	2,327,293	6,696,972	100,721
1,248,	649	1,956,667	3,205,316	104,623
267,	729	-	267,729	-
80,		-	80,800	-
16,	085	61,928	78,013	-
100,		-	100,897	-
783,	138	1,894,739	2,677,877	104,623

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2008

Use General Tax Increment Increment Tax Increment Property tax Ax increment financing \$ 477,910 - - 123,70 Tax increment financing 160,475 - 123,70 - 123,70 Other city tax 160,475 - 123,70 - 1,47 Licenses and permits 27,575 - - 1,47 Use of money and property 37,252 - 1,47 Intergovernmental 93,977 246,500 125,17 Intergovernmenta 683,373 246,500 125,17 Disbursements: 863,373 246,500 125,17 Disbursements: 863,373 246,500 125,17 Disbursements: 77,767 234,730 - Operating: 71,154,503 234,730 - Public safety 576,706 - - - Community and economic development 310,708 - - - Community and economic development 246,503 234,730 -				Specia	al Revenue
General Tax Increment Property tax \$ 477,910 - - 123,70 Other city tax 160,475 - - 123,70 Other city tax 160,475 - - 123,70 Use of money and property 37,252 - 1,47 Intergovernmental 93,977 246,500 - - Other city tax 51,010 - - - - Total receipts 863,373 246,500 125,17 - <th></th> <th></th> <th></th> <th>Road</th> <th>Urban Renewal</th>				Road	Urban Renewal
Receipts: * 477,910 - Tax increment financing - 123,70 - Other city tax 160,475 - 123,70 Licenses and permits 27,575 - - Use of money and property 37,252 - 1,47 Intergovernmental 93,977 246,500 - Special assessments 368 - - Special assessments 368 - - Operating: * 863,373 246,500 125,17 Disbursements: Operating: * 863,373 246,500 125,17 Disbursements: Operating: * * * 161,79 Public safety 576,706 - * * 161,79 Community and economic development 4,462 - * 161,79 Community and economic development 21,154,503 234,730 161,75 Debt service 1,154,503 234,730 161,77 Total disbursement				Use	Tax
Property tax \$ 477,910 - 123,70 Tax increment financing - - 123,70 Other city tax 27,575 - - Liceness and permits 27,575 - - Use of money and property 37,252 - 1,47 Intergovernmental 93,977 246,500 - Charges for service 14,806 - - Special assessments 368 - - Miscellaneous 51,010 - - - Operating: - - - - - - Public safety 576,706 - <th></th> <th>Ge</th> <th>neral</th> <th>Tax</th> <th>Increment</th>		Ge	neral	Tax	Increment
Tax increment financing - - 123,70 Other city tax 160,475 - 123,70 Licenses and permits 27,575 - - 1,47 Intergovernmental 93,977 246,500 - - - Charges for service 368 -	Receipts:				
Other city tax 160,475 - Licenses and permits 27,575 - Use of money and property 37,252 - 1,47 Intergovernmental 93,977 246,500 - Charges for service 148,006 - - Special assessments 368 - - Other city tax 51,010 - - Total receipts 863,373 246,500 125,17 Disbursements: - - - - Operating: -<	Property tax	\$ 47	7,910	-	
Other city tax 160,475 - Licenses and permits 27,575 - Use of money and property 37,252 - 1,47 Intergovernmental 93,977 246,500 - Charges for service 148,006 - - Special assessments 368 - - Other city tax 51,010 - - Total receipts 863,373 246,500 125,17 Disbursements: - - - - Operating: -<	Tax increment financing		-		- 123,703
Licenses and permits 27,575 - Use of money and property 37,252 - 1,47 Intergovernmental 93,977 246,500 - Charges for service 14,806 - - Special assessments 368 - - Miscellaneous 51,010 - - - Total receipts 863,373 246,500 125,17 Disbursements: Operating: - <td></td> <td>16</td> <td>0,475</td> <td></td> <td>· -</td>		16	0,475		· -
Use of money and property 37,252 - 1,47 Intergovernmental 93,977 246,500 - Charges for service 14,806 - - Special assessments 368 - - - Miscellaneous 51,010 -	Licenses and permits	2	7.575	-	
Intergovernmental 93,977 246,500 Charges for service 14,806 - Special assessments 368 - Miscellaneous 51,010 - Total receipts 863,373 246,500 125,17 Disbursements: Operating: - - Public safety 576,706 - - Public safety 576,706 - - Public safety 5,313 - - Culture and recreation 179,547 - - Community and economic development 4,462 - - General government 310,708 - - Debt service - - 161,75 Total disbursements 1,154,503 234,730 161,75 Excess (deficiency) of receipts over (under) disbursements (291,130) 11,770 (36,61 Other financing sources (uses): - - - - General obligation notes refunded - - - - - Operating transfers out 120,309 (8,000)			,	-	- 1,472
Charges for service 14,806 - Special assessments 368 - Miscellaneous 51,010 - Total receipts 863,373 246,500 125,17 Disbursements: Operating: - - Public safety 576,706 - - Public safety 77,767 234,730 - Culture and recreation 179,547 - - Community and economic development 4,462 - - Ceneral government 310,708 - - 161,79 Debt service - - 161,79 - - - Total disbursements (291,130) 11,770 (36,61 -				246.500	,
Special assessments 368 - Miscellaneous 51,010 - Total receipts 863,373 246,500 125,17 Disbursements: Operating: - - Public safety 576,706 - - Public safety 576,706 - - Public works 77,767 234,730 - Culture and recreation 179,547 - - Community and economic development 4,462 - - General government 310,708 - - 161,79 Total disbursements 1,154,503 234,730 161,79 - Excess (deficiency) of receipts over (under) disbursements (291,130) 11,770 (36,61) Other financing sources (uses): - - - - - General obligation notes refunded - - - - - - - - - - - - - - - - -	-			,	
Miscellaneous 51,010 - Total receipts 863,373 246,500 125,17 Disbursements: Operating: - - - Public safety 576,706 - - - Public works 77,767 234,730 - - Culture and recreation 179,547 -	6	-	·		
Total receipts 863,373 246,500 125,17 Disbursements: Operating: Public safety 576,706 - Public safety 576,706 - - Public safety 576,706 - - Public safety 576,706 - - Public safety 77,767 234,730 - Culture and recreation 179,547 - - Community and economic development 4,462 - - Debt service - - 161,75 Total disbursements 1,154,503 234,730 161,75 Excess (deficiency) of receipts over (under) disbursements (291,130) 11,770 (36,61 Other financing sources (uses): - - - - General obligation notes refunded - - - - Operating transfers out - - (8,000) - - Total other financing sources (uses) 120,309 (8,000) - - -	-	5			
Disbursements: Operating: Public safety576,706-Public safety576,706-Public works77,767234,730Health and social services5,313-Culture and recreation179,547-Community and economic development4,462-General government310,708-Debt serviceTotal disbursements(291,130)11,770Cherring sources (uses): General obligation notes refundedOperating transfers in Operating transfers out Total other financing sources (uses)120,309-Net change in cash balances(170,821)3,770(36,61)Cash balances ned of year\$783,13880,800267,72Cash Balances\$Reserved for debt service\$Unreserved: General fund783,138			,	246.500) 125,175
Operating: 576,706 - Public safety 576,706 - Public works 77,767 234,730 Health and social services 5,313 - Culture and recreation 179,547 - Community and economic development 4,462 - General government 310,708 - Debt service - - 161,79 Total disbursements (291,130) 11,770 (36,61 Other financing sources (uses): - - - General obligation notes refunded - - - Operating transfers in 120,309 - - Operating transfers out - (8,000) - Total other financing sources (uses) 120,309 (8,000) - Net change in cash balances (170,821) 3,770 (36,61 Cash balances end of year 953,959 77,030 304,34 Cash balances end of year \$ - - Reserved for debt service \$ - - Unreserved: - -			5,010	210,000	120,110
Public safety 576,706 - Public works 77,767 234,730 Health and social services 5,313 - Culture and recreation 179,547 - Community and economic development 4,462 - General government 310,708 - Debt service - - 161,79 Total disbursements (291,130) 11,770 (36,61) Other financing sources (uses): General obligation notes refunded - - Operating transfers in 120,309 - - Operating transfers out - (8,000) - Total other financing sources (uses): - - (8,000) - Operating transfers out - - - - - Operating transfers out -					
Public works 77,767 234,730 Health and social services 5,313 - Culture and recreation 179,547 - Community and economic development 4,462 - General government 310,708 - Debt service - - 161,79 Total disbursements (291,130) 11,770 (36,61) Other financing sources (uses): - - - General obligation notes refunded - - - Operating transfers in 120,309 (8,000) - Operating transfers out - (8,000) - Total other financing sources (uses) 120,309 (8,000) - Net change in cash balances (170,821) 3,770 (36,61) Cash balances end of year \$ 783,138 80,800 267,72 Cash Basis Fund Balances \$ 783,138 80,800 267,72 General fund 783,138 - -			-		
Health and social services5,313-Culture and recreation179,547-Community and economic development4,462-General government310,708-Debt serviceTotal disbursements(291,130)11,770Excess (deficiency) of receipts over (under) disbursements(291,130)11,770Other financing sources (uses):(291,130)11,770General obligation notes refundedOperating transfers in120,309-Operating transfers out(170,821)3,770Total other financing sources (uses)120,309(8,000)Net change in cash balances(170,821)3,770Cash balances beginning of year953,95977,030Cash balances end of year\$783,13880,800Cash Basis Fund Balances\$Unreserved:\$General fund783,138	-				
Culture and recreation 179,547 - Community and economic development 4,462 - General government 310,708 - Debt service - - 161,79 Total disbursements 1,154,503 234,730 161,79 Excess (deficiency) of receipts over (under) disbursements (291,130) 11,770 (36,61 Other financing sources (uses): General obligation notes refunded - - - Operating transfers in 120,309 - - - Operating transfers out - (8,000) - - Net change in cash balances (170,821) 3,770 (36,61 Cash balances beginning of year 953,959 77,030 304,34 Cash balances end of year \$ 783,138 80,800 267,72 Cash Basis Fund Balances \$ - - - - General fund 783,138 - - - -			·	234,730) –
Community and economic development4,462-General government310,708-Debt serviceTotal disbursements1,154,503234,730Excess (deficiency) of receipts over (under) disbursements(291,130)11,770Other financing sources (uses):(291,130)11,770General obligation notes refundedOperating transfers in120,309-Operating transfers out-(8,000)Total other financing sources (uses)120,309(8,000)Net change in cash balances(170,821)3,770(36,61)Cash balances end of year\$ 783,13880,800267,72Cash Basis Fund Balances\$Reserved for debt service\$Unreserved:783,138			,	-	
General government310,708-Debt service161,79Total disbursements1,154,503234,730161,79Excess (deficiency) of receipts over (under) disbursements(291,130)11,770(36,61Other financing sources (uses): General obligation notes refundedOperating transfers in Operating transfers out Total other financing sources (uses)120,309Net change in cash balances(170,821)3,770(36,61Cash balances beginning of year953,95977,030304,34Cash balances end of year\$783,13880,800267,72Cash Basis Fund Balances\$Reserved for debt service Unreserved: General fund783,138				-	
Debt service161,79Total disbursements1,154,503234,730161,79Excess (deficiency) of receipts over (under) disbursements(291,130)11,770(36,61Other financing sources (uses): General obligation notes refundedOperating transfers in Operating transfers out Total other financing sources (uses)120,309Net change in cash balances(170,821)3,770(36,61Cash balances end of year953,95977,030304,34Cash balances\$783,13880,800267,72Unreserved: General fund783,138	Community and economic development		4,462	-	
Total disbursements1,154,503234,730161,79Excess (deficiency) of receipts over (under) disbursements(291,130)11,770(36,61)Other financing sources (uses): General obligation notes refundedOperating transfers in Operating transfers out Total other financing sources (uses)120,309Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$783,13880,800267,72Unreserved: General fund783,138	General government	31	0,708	-	
Excess (deficiency) of receipts over (under) disbursements(291,130)11,770(36,61)Other financing sources (uses): General obligation notes refundedOperating transfers in Operating transfers out Total other financing sources (uses)120,309Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$783,13880,800267,72Cash Basis Fund Balances\$Unreserved: General fund783,138	Debt service		-	-	- 161,794
Other financing sources (uses): General obligation notes refundedOperating transfers in Operating transfers out Total other financing sources (uses)120,309-Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$783,13880,800267,72Cash Basis Fund Balances Unreserved: General fund\$783,138	Total disbursements	1,15	4,503	234,730) 161,794
General obligation notes refundedOperating transfers in120,309-Operating transfers out-(8,000)Total other financing sources (uses)120,309(8,000)Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$783,13880,800267,72Cash Basis Fund Balances\$Unreserved: General fund783,138	Excess (deficiency) of receipts over (under) disbursements	(29	1,130)	11,770) (36,619)
General obligation notes refundedOperating transfers in120,309-Operating transfers out-(8,000)Total other financing sources (uses)120,309(8,000)Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$783,13880,800267,72Cash Basis Fund Balances\$Unreserved: General fund783,138	Other financing sources (uses):				
Operating transfers in Operating transfers out Total other financing sources (uses)120,309-Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$ 783,13880,800267,72Cash Basis Fund Balances Reserved for debt service\$Qeneral fund783,138	0 ()		-		
Operating transfers out Total other financing sources (uses)-(8,000)Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$783,13880,800267,72Cash Basis Fund Balances Reserved for debt service\$Unreserved: General fund783,138		12	0.309		
Total other financing sources (uses)120,309(8,000)Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$ 783,13880,800267,72Cash Basis Fund Balances\$Unreserved: General fund783,138		14	-	(8.000)) _
Net change in cash balances(170,821)3,770(36,61)Cash balances beginning of year953,95977,030304,34Cash balances end of year\$ 783,13880,800267,72Cash Basis Fund Balances Reserved for debt service\$Unreserved: General fund783,138-		10	0 300		
Cash balances beginning of year953,95977,030304,34Cash balances end of year\$ 783,13880,800267,72Cash Basis Fund Balances\$Reserved for debt service\$Unreserved: General fund783,138	Total other infancing sources (uses)	12	0,007	(0,000	·)
Cash balances end of year\$ 783,13880,800267,72Cash Basis Fund Balances\$Reserved for debt service\$Unreserved: General fund783,138-	Net change in cash balances	(17	0,821)	3,770) (36,619)
Cash Basis Fund BalancesReserved for debt service\$Unreserved: General fund783,138 -	Cash balances beginning of year	95	3,959	77,030	304,348
Reserved for debt service\$Unreserved: General fund783,138-	Cash balances end of year	\$ 78	3,138	80,800) 267,729
Reserved for debt service\$Unreserved: General fund783,138-	Cash Basis Fund Balances				
Unreserved: General fund 783,138 -		¢			
General fund 783,138 -		φ	-	-	-
· ·		70	0 1 2 0		
		78	5,138		
	Special revenue funds		-	80,800	267,729
Total cash basis fund balances \$ 783,138 80,800 267,72	Total cash basis fund balances	\$ 78	3,138	80,800	267,729

See notes to financial statements.

Debt Service		
	Nonmajor	Total
	5	
363,808	86,201	927,919
-	-	123,703
5,846	1,518	167,839
-	-	27,575
105,349	395	144,468
-	-	340,477
-	-	14,806
17,671	-	18,039
-	48,129	99,139
492,674	136,243	1,863,965
-	46,936	623,642
-	47,291	359,788
-	-	5,313
-	6,347	185,894
-	-	4,462
-	39,440	350,148
479,263	-	641,057
479,263	140,014	2,170,304
13,411	(3,771)	(306,339)
(3,145,000)	-	(3,145,000)
210,000	8,000	338,309
-	-	(8,000)
(2,935,000)	8,000	(2,814,691)
(2,921,589)	4,229	(3,121,030)
2,937,674	96,668	4,369,679
16,085	100,897	1,248,649
16,085	-	16,085
-	-	783,138
-	100,897	449,426
16,085	100,897	1,248,649

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, $2008\,$

		Ente	erprise Funds
	Water	Sewer	Garbage
Operating receipts:			
Charges for service	\$ 279,923	287,513	249,228
Miscellaneous	9,874	-	-
Total operating receipts	289,797	287,513	249,228
Operating disbursements:			
Business type activities	171,064	156,022	244,832
Excess (deficiency) of operating receipts over (under)			
operating disbursements	118,733	131,491	4,396
Non-operating receipts (disbursements):			
Other city tax	-	152,045	-
Interest on investments	28,456	31,208	15,674
Acquisition of capital assets	(77,671)	(309,800)	-
Debt service	-	(132,206)	-
Total non-operating receipts (disbursements)	(49,215)	(258,753)	15,674
Excess (deficiency) of receipts over (under) disbursements	69,518	(127,262)	20,070
Other financing uses:			
Operating transfers out	(276,309)	(33,000)	(21,000)
Net change in cash balances	(206,791)	(160,262)	(930)
Cash balances beginning of year	831,922	1,127,854	373,216
Cash balances end of year	\$ 625,131	967,592	372,286
Cash Basis Fund Balances			
Reserved for debt service	\$ -	61,928	-
Unreserved	625,131	905,664	372,286
Total cash basis fund balances	\$ 625,131	967,592	372,286
See notes to financial statements			

See notes to financial statements.

Nonmajor -	
Electric Utility	
Sales Tax	Total
64,920	881,584
-	9,874
64,920	891,458
67,563	639,481
01,000	000,101
	051 055
(2,643)	251,977
-	152,045
-	75,338
-	(387,471)
-	(132,206)
-	(292,294)
	(10.01-
(2,643)	(40,317)
-	(330,309)
(2,643)	(370,626)
(5,699)	2,327,293
(8,342)	1,956,667
_	61,928
(8,342)	1,894,739
	, ,
(8,342)	1,956,667

Notes to Financial Statements

June 30, 2008

(1) Summary of Significant Accounting Policies

The City of Wilton is a political subdivision of the State of Iowa located in Cedar and Muscatine Counties. It was first incorporated in 1855 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water, sewer and garbage utilities for its citizens.

A. <u>Reporting Entity</u>

For financial reporting purposes, the City of Wilton has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements include the City of Wilton (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

Blended Component Units

The Friends of the Wilton Public Library and the Wilton Volunteer Fire Department are entities which are legally separate from the City but are so intertwined with the City that they are, in substance, the same as the City. They are reported as part of the City and blended into the nonmajor governmental funds.

Discretely Presented Component Units

The Wilton Library Foundation (Foundation) has been incorporated under the provisions of the Iowa Nonprofit Corporation Act to operate exclusively for charitable, scientific and educational purposes for the enhancement and improvement of the Wilton Public Library. In accordance with criteria set by the Governmental Accounting Standards Board, the Foundation meets the definition of a component unit which should be discretely presented. Based on these criteria, the economic resources received or held by the Foundation are substantially for the direct benefit of the City of Wilton Library.

The Wilton Municipal Light and Power System (System) was established under Chapter 388 of the Code of Iowa to operate the City's electric utility. The System is governed by a five-member board appointed by the Mayor and approved by the City Council. In accordance with criteria set by the Governmental Accounting Standards Board, the System meets the definition of a component unit which should be discretely presented. Condensed financial statements presented in Note 11 were prepared on the accrual basis of accounting in conformity with U.S. generally accepted accounting principles. Complete financial statements can be obtained from the Wilton Municipal Light and Power System, 220 W. 3rd Street, Wilton, Iowa 52778.

Jointly Governed Organizations

The City participates in several jointly governed organizations for which the City is not financially accountable or the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete. City officials are members of or appoint representatives to the following boards: Cedar and Muscatine County Assessor's Conference Boards, E911 Joint Service Board, Muscatine County Solid Waste Management Agency and Cedar County Solid Waste Commission.

B. <u>Basis of Presentation</u>

- <u>Government-wide Financial Statement</u> The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.
- The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

- The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.
- <u>Fund Financial Statements</u> Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental funds and proprietary funds are aggregated and reported as nonmajor governmental funds and proprietary funds, respectively.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

- The Road Use Tax Fund is used to account for road construction and maintenance.
- The Urban Renewal Tax Increment Fund is used to account for urban renewal projects financed by tax increment financing.
- The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

- The Water Fund accounts for the operation and maintenance of the City's water system.
- The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Garbage Fund accounts for the operation and maintenance of the City's solid waste disposal system.

- C. <u>Measurement Focus and Basis of Accounting</u>
 - The City of Wilton maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.
 - Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are incurred, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.
 - Proprietary funds distinguish operating receipts and disbursements from nonoperating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.
- D. <u>Budgets and Budgetary Accounting</u>
 - The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2008, disbursements in the public safety, health and social services and general government functions exceeded amounts budgeted prior to the June 9, 2008 budget amendment.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2008 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

(3) Bonds and Notes Payable

General Obligation Refunding Bonds and Sewer Revenue Bonds

Annual debt service requirements to maturity for general obligation refunding and sewer revenue bonds are as follows:

Year	General O	bligation				
Ending	Refunding Bonds		Sewer Rever	nue Bonds	То	tal
June 30,	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$ 50,000	107,375	83,000	48,412	133,000	155,787
2010	55,000	105,675	86,000	45,158	141,000	150,833
2011	55,000	103,750	89,000	41,787	144,000	145,537
2012	180,000	101,770	93,000	38,298	273,000	140,068
2013	245,000	95,110	96,000	34,653	341,000	129,763
2014-2018	1,395,000	321,890	541,000	113,681	1,936,000	435,571
2019-2020	640,000	43,340	247,000	14,621	887,000	57,961
Total	\$ 2,620,000	878,910	1,235,000	336,610	3,855,000	1,215,520

Revenue Bonds

- The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$1,794,000 in sewer revenue bonds issued in December 1999. Proceeds from the bonds provided financing for the construction of improvements and extensions to the sanitary sewer system. The bonds are payable solely from sewer customer net receipts and are payable through 2020. Annual principal and interest payments on the bonds required 100 percent of net receipts. The total principal and interest remaining to be paid on the bonds is \$1,571,610. For the current year, principal and interest paid and total customer net receipts were \$131,548 and \$131,491, respectively.
- The resolution providing for the issuance of the sewer revenue bonds issued under a loan agreement between the City of Wilton, the Iowa Finance Authority, the Iowa Department of Natural Resources and Wells Fargo Bank Iowa, N.A. includes the following provisions:
 - (1) The bonds will only be redeemed from the future earnings of the enterprise activity and the bond holder holds a lien on the future earnings of the funds.

- (2) Sufficient monthly transfers shall be made to a separate sewer revenue bond sinking account for the purpose of making the bond principal and interest payments when due.
- (3) User rates shall be established at a level which produces and maintains net revenues at a level not less than 110% of the amount of principal and interest on the bonds falling due in the same year.

The City's net revenues for the year ended June 30, 2008 are less than the required 110% of principal and interest on bonds falling due during the year.

Notes Repaid

On June 1, 2008, the City used the proceeds from the \$2,620,000 general obligation refunding bonds issued on September 15, 2005 to refund \$2,200,000 of the 2000 general obligation essential corporate purpose notes and \$350,000 of the 2002 general obligation curb and gutter improvement notes. The bond registrar, however, inadvertently called the entire remaining balance of the 2000 general obligation essential corporate purpose notes totaling \$2,955,000, making these notes due and payable on June 1, 2008. To meet the additional \$755,000 obligation, the City used existing balances from property tax and special assessments available in the Debt Service Fund and borrowed \$210,000 from the Enterprise, Water Fund. On July 30, 2008, the City issued \$615,000 of general obligation refunding bonds, Series 2008. Proceeds from this issue were used to repay the Enterprise, Water Fund and replenish the Debt Service Fund in July 2008.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 3.90% of their annual covered salary and the City is required to contribute 6.05% of annual covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2008, 2007 and 2006 were \$45,138, \$42,556 and \$42,490, respectively, equal to the required contributions for each year.

(5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned compensated absences payable to employees, primarily relating to the General Fund, totaled \$37,000 at June 30, 2008. This liability has been computed based on rates of pay in effect at June 30, 2008.

(6) Industrial Development Revenue Bonds

The City has issued a total of \$5,900,000 of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa, of which \$2,418,295 is outstanding at June 30, 2008. The bonds and related interest are payable solely from the rents payable by tenants of the properties constructed, and the bond principal and interest do not constitute liabilities of the City.

(7) Urban Renewal Project Rebate Agreements

In prior years, the City entered into seven tax increment financing agreements. The City has agreed to assist in urban renewal projects by rebating incremental taxes paid by the participating companies with respect to the improvements set forth in the urban renewal plan. The incremental taxes to be received by the City under Chapter 403.19 of the Code of Iowa from the participating companies will be rebated for a period of 15 years, beginning with the tax year in which the property taxes on the completed value of the improvements are first paid. The agreements end by fiscal year 2023. The total amount that will be rebated in any fiscal year for the seven tax increment financing agreements is based on the assessed value of the land and buildings less the frozen property values times the property tax values for the City, Muscatine County and the Wilton Community School District, less the portion attributable to debt service for that year. The total amount rebated during the year ended June 30, 2008 was \$123,598. The total cumulative amount rebated since inception of the agreements is \$877,430. The estimated outstanding principal balance on the rebate agreements at June 30, 2008 is approximately \$956,000.

The agreements are not general obligations of the City. However, the agreements are subject to the constitutional debt limitation of the City.

Two of the seven agreements include an annual appropriation clause and only the amount payable in the succeeding year is subject to the constitutional debt limitation. The remaining five agreements do not include an annual appropriation clause and, accordingly, the entire outstanding principal balance of these agreements is subject to the constitutional debt limitation.

(8) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(9) Interfund Transfers

Transfer to	Transfer from	Amount
General	Enterprise:	
	Water	\$ 66,309
	Sewer	33,000
	Garbage	21,000
		120,309
Special Revenue:		
Road Equipment Reserve	Special Revenue:	
	Road Use Tax	8,000
Debt Service	Enterprise:	
	Water	210,000
Total		\$ 338,309

The detail of interfund transfers for the year ended June 30, 2008 is as follows:

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(10) Joint Venture

The City is a party to an agreement with the Wilton Community School District pursuant to Chapter 28E of the Code of Iowa to operate a public swimming pool. The pool was constructed by the District upon land donated by the City. The agreement established a separate entity known as the Recreational Swim Program governed by a five-member Board of Trustees, of whom two are appointed by the City, two by the District and one by the four members. Operating expenses are shared equally by the City and the District.

Selected unaudited information for the Wilton Community School District Swimming Pool for the year ended June 30, 2008 is as follows:

Receipts	\$ 140,091		
Disbursements	152,446		
Receipts under disbursements	(12,355)		
Cash and investments at July 1, 2007	17,163		
Cash and investments at June 30, 2008	\$ 4,808		

The financial statements for the swimming pool can be obtained from the Wilton Community School District.

(11) Wilton Municipal Light and Power System

The Wilton Municipal Light and Power System provides electric service for the City. As permitted by GASB Statement No. 34, the City has opted to present condensed financial information for its discretely presented component unit. Following is the condensed financial information for the System for the year ended June 30, 2008.

Condensed Statement of Net Assets	3
Assets	
Current assets	\$ 1,874,096
Capital assets, net of accumulated depreciation	3,518,035
Other	5,764
Total assets	5,397,895
Liabilities	
Long-term debt	929,880
Other liabilities	187,379
Total liabilities	1,117,259
Net Assets	
Invested in capital assets, net of related debt	2,588,155
Restricted	328,733
Unrestricted	1,363,748
Total net assets	\$ 4,280,636

Condensed Statement of Revenues, Expenses and Changes in Net Assets				
Operating revenues:				
Electric sales		\$ 2,202,347		
Other electric revenue		48,903		
Other		5,437		
Total operating revenues		2,256,687		
Operating expenses:				
Production - power costs	\$ 1,451,164			
Transmission and distribution	352,824			
General and administrative	275,950	2,079,938		
Operating income		176,749		
Non-operating revenues (expenses):				
Interest income		43,713		
Interest expense		(52,031)		
Total non-operating revenues (expenses)		(8,318)		
Net income		168,431		
Net assets beginning of year		4,112,205		
Net assets end of year		\$ 4,280,636		

(12) Construction Contract

On March 24, 2008, the Council approved a \$1,126,000 contract for construction of a new water tower. The project will be funded through the issuance of water revenue notes.

(13) Subsequent Events

On July 7, 2008, the City authorized the issuance of \$1,200,000 of water revenue notes to pay the cost of constructing improvements and extensions to the municipal water system.

On July 30, 2008, the City authorized the issuance of \$615,000 of general obligation refunding bonds, Series 2008, to defray the shortfall of funds that occurred when an additional \$755,000 of general obligation corporate purpose notes were inadvertently called on June 1, 2008. See Note 3.

Required Supplementary Information

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances -Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

Required Supplementary Information

Year ended June 30, 2008

	0		D	Less	
	GG	overnmental Funds	Proprietary Funds	Funds Not	
		Actual	Actual	Required to be Budgeted	Tete1
		Actual	Actual	be Budgeted	Total
Receipts:					
Property tax	\$	927,919	-	-	927,919
Tax increment financing		123,703	-	-	123,703
Other city tax		167,839	152,045	-	319,884
Licenses and permits		27,575	-	-	27,575
Use of money and property		144,468	75,338	44	219,762
Intergovernmental		340,477	-	-	340,477
Charges for service		14,806	881,584	-	896,390
Special assessments		18,039	-	-	18,039
Miscellaneous		99,139	9,874	21,043	87,970
Total receipts		1,863,965	1,118,841	21,087	2,961,719
Disbursements:					
Public safety		623,642	-	14,223	609,419
Public works		359,788	-	-	359,788
Health and social services		5,313	-	-	5,313
Culture and recreation		185,894	-	1,023	184,871
Community and economic development		4,462	-	-	4,462
General government		350,148	-	-	350,148
Debt service		641,057	-	-	641,057
Business type activities		-	1,159,158	-	1,159,158
Total disbursements		2,170,304	1,159,158	15,246	3,314,216
Excess (deficiency) of receipts					
over (under) disbursements		(306,339)	(40,317)	5,841	(352,497)
Other financing sources, net		(2,814,691)	(330,309)	-	(3,145,000)
Excess (deficiency) of receipts and other					
financing sources over (under)			/ -		(a a
disbursements and other financing uses		(3,121,030)	(370,626)	5,841	(3,497,497)
Balances beginning of year		4,369,679	2,327,293	10,787	6,686,185
Balances end of year	\$	1,248,649	1,956,667	16,628	3,188,688

See accompanying independent auditor's report.

		Final to
Budgeted A	mounts	Total
Original	Final	Variance
929,637	929,637	(1 719)
,	,	(1,718)
137,300	137,300	(13,597)
141,620	141,620	178,264
4,850	4,850	22,725
47,998	47,998	171,764
429,400	429,400	(88,923)
937,000	937,000	(40,610)
28,300	28,300	(10,261)
77,720	77,720	10,250
2,733,825	2,733,825	227,894
348,410	638,922	29,503
364,350	384,350	24,562
3,862	5,320	7
221,251	221,751	36,880
3,000	178,530	174,068
314,253	376,703	26,555
509,937	3,129,937	2,488,880
1,205,454	1,363,354	204,196
2,970,517	6,298,867	2,984,651
(236,692)	(3,565,042)	3,212,545
47,313	47,313	(3,192,313)
(189,379)	(3,517,729)	20,232
3,959,556	-	6,686,185
3,770,177	(3,517,729)	6,706,417

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2008

- The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.
- In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.
- Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$3,328,350. The budget amendment is reflected in the final budgeted amounts.
- During the year ended June 30, 2008, disbursements in the public safety, health and social services and general government functions exceeded amounts budgeted prior to the June 9, 2008 budget amendment.

Other Supplementary Information

Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2008

			Special
	Н	Group lealth surance	Road Equipment Reserve
Receipts:			
Property tax	\$	86,201	-
Other city tax	Ŧ	1,518	_
Use of money and property		351	-
Miscellaneous		27,086	-
Total receipts		115,156	-
Disbursements: Operating:			
Public safety		32,713	-
Public works		38,310	8,981
Culture and recreation		5,324	-
General government		39,440	-
Total disbursements		115,787	8,981
Excess (deficiency) of receipts over (under) disbursements		(631)	(8,981)
Other financing sources:			
Operating transfers in		-	8,000
Net change in cash balances		(631)	(981)
Cash balances beginning of year		84,728	1,153
Cash balances end of year	\$	84,097	172
Cash Basis Fund Balances			
Unreserved: Special revenue funds	\$	84,097	172

See accompanying independent auditor's report.

		Revenue	
	Wilton	Friends of	
	Volunteer	the Wilton	
	Fire	Public	
Total	Department	Library	
86,201	-	-	
1,518	-	-	
395	44	-	
48,129	12,315	8,728	
136,243	12,359	8,728	
46,936	14,223	-	
47,291	-	-	
6,347	-	1,023	
39,440	-	-	
140,014	14,223	1,023	
(3,771)	(1,864)	7,705	
(0,112)	(1,001)	.,	
8,000	-	-	
4,229	(1,864)	7,705	
96,668	6,757	4,030	
100,897	4,893	11,735	
100,897	4,893	11,735	

Schedule of Indebtedness

Year ended June 30, 2008

Obligation	Date of Issue	Interest Rates	Amount Originally Issued
General obligation notes:			
Essential corporate purpose	Jun 1, 2000	5.20-6.15%	\$ 3,905,000
Curb and gutter improvement	Jan 1, 2002	3.75-5.80	465,000
Total			
General obligation refunding bonds	Sep 15, 2005	3.40-4.50%	\$ 2,620,000
Sewer revenue bonds	Dec 13, 1999	3.92%	\$ 1,794,000

See accompanying independent auditor's report.

Balance	Issued	Redeemed	Balance	
Beginning	During	During	End of	Interest
of Year	Year	Year	Year	Paid
2,955,000	-	2,955,000	-	171,740
370,000	-	370,000	-	19,398
\$ 3,325,000	-	3,325,000	-	191,138
2,620,000	_	_	2,620,000	107,375
1,315,000	_	80,000	1,235,000	51,548

Bond and Note Maturities

June 30, 2008

	General	Obligation				
	Refund	ling Bonds	Reven	ue Bonds		
	Seri	es 2005	S	Sewer		
Year	Issued S	ept 15, 2005	Issued Dec 13, 1999			
Ending	Interest		Interest			
June 30,	Rates	Amount	Rates	Amount		
2009	3.40%	\$ 50,000	3.92%	\$ 83,000		
2010	3.50	55,000	3.92	86,000		
2011	3.60	55,000	3.92	89,000		
2012	3.70	180,000	3.92	93,000		
2013	3.80	245,000	3.92	96,000		
2014	3.90	255,000	3.92	100,000		
2015	4.00	270,000	3.92	104,000		
2016	4.10	280,000	3.92	108,000		
2017	4.20	285,000	3.92	112,000		
2018	4.30	305,000	3.92	117,000		
2019	4.40	310,000	3.92	121,000		
2020	4.50	330,000	3.92	126,000		
Total		\$ 2,620,000		\$ 1,235,000		

See accompanying independent auditor's report.

Schedule of Receipts By Source and Disbursements By Function -All Governmental Funds

For the Last Six Years

		2008	2007	2006	2005	2004	2003
Receipts:							
Property tax	\$	927,919	1,014,582	982,361	976,515	902,414	985,518
Tax increment financing		123,703	147,003	141,591	122,677	506,339	343,281
Other city tax		167,839	190,298	177,478	165,013	175,378	155,248
Licenses and permits		27,575	5,053	5,328	5,646	4,947	5,492
Use of money and property		144,468	147,939	101,118	22,601	30,154	38,662
Intergovernmental		340,477	302,460	311,113	358,111	337,080	371,073
Charges for service		14,806	24,311	14,576	24,041	14,456	10,201
Special assessments		18,039	24,775	28,580	50,173	39,907	80,406
Miscellaneous		99,139	72,752	109,211	93,895	78,443	63,392
Total	\$	1,863,965	1,929,173	1,871,356	1,818,672	2,089,118	2,053,273
Disbursements:							
Operating:							
Public safety	\$	623,642	365,920	416,653	488,160	457,701	403,090
Public works		359,788	375,312	527,600	321,655	541,199	464,618
Health and social services		5,313	2,796	3,852	4,738	2,540	3,579
Culture and recreation		185,894	237,842	198,047	194,888	188,628	163,796
Community and economic development		4,462	1,050	945	610	1,969	12,770
General government		350,148	306,953	386,405	317,840	295,138	795,658
Debt service		641,057	654,458	612,543	519,410	666,540	401,926
Total	\$:	2,170,304	1,944,331	2,146,045	1,847,301	2,153,715	2,245,437

See accompanying independent auditor's report.



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Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Wilton, Iowa, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated October 27, 2008. Our report was modified to include a reference to other auditors. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Wilton Municipal Light and Power System, a discretely presented component unit, as described in our report on the City of Wilton's financial statements. This report does not include the results of the other auditor's testing on internal control over financial reporting or compliance and other matters that are reported on separately by the other auditor.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Wilton's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City of Wilton's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Wilton's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies, including deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Wilton's ability to initiate, authorize, record, process, or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the City of Wilton's financial statements that is more than inconsequential will not be prevented or detected by the City of Wilton's internal control. We consider the deficiencies in internal control described in the accompanying Schedule of Findings to be a significant deficiencies in internal control over financial reporting. A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the City of Wilton's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiencies described above are material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Wilton's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted immaterial instances of non-compliance that are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2008 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Wilton's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City of Wilton's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Wilton and other parties to whom the City of Wilton may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Wilton during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State

October 27, 2008

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

Schedule of Findings

Year ended June 30, 2008

Findings Related to the Financial Statements:

SIGNIFICANT DEFICIENCIES:

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. When duties are properly segregated, the activities of one employee act as a check on those of another. One person had control over each of the following areas for the City:
 - (1) Cash prepares bank reconciliations, signs checks and records cash. There is no evidence of independent review of the bank reconciliations.
 - (2) Receipts prepares bank reconciliations and records receipts. There is no evidence of review of initial receipts listings and no evidence of review for correct coding after receipts are entered in the system.
 - <u>Recommendation</u> We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.
 - <u>Response</u> The City will implement procedures in an effort to obtain the maximum internal control.

<u>Conclusion</u> – Response accepted.

- (B) <u>Utility Reconciliation</u> Although the City reconciles billings, collections and receivables monthly, the reconciliations are not reviewed by an independent person and variances are not resolved.
 - <u>Recommendations</u> The City's monthly utility reconciliations should be reviewed by someone independent of collecting, recording and reconciling utility collections. Variances identified in the reconciliations should be resolved timely.

<u>Response</u> – Procedures will be implemented to address these issues.

<u>Conclusion</u> – Response accepted.

- (C) <u>Financial Reporting</u> During the audit, we identified a material amount of township fire protection reimbursements were misclassified as "property tax" rather than "intergovernmental" receipts. We also noted a material amount of property tax misposted to the General Fund rather than the Debt Service Fund. Adjustments were subsequently made by the City to properly report the amounts in the City's financial statements.
 - <u>Recommendation</u> The City should implement procedures to ensure township reimbursements and debt service tax collections are properly recorded in the City's financial statements.

<u>Response</u> – The City will ensure receipts are properly classified and recorded in the future.

<u>Conclusion</u> – Response accepted.

Schedule of Findings

Year ended June 30, 2008

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings

Year ended June 30, 2008

Findings Related to Required Statutory Reporting:

- (1) <u>Certified Budget</u> Disbursements during the year ended June 30, 2008 exceeded the amounts budgeted in the public safety, health and social services and general government functions prior to the June 9, 2008 budget amendment. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."
 - <u>Recommendation</u> The budget should have been amended in sufficient amount as required by Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – The City will strive to amend the budget as needed in order to minimize this concern.

<u>Conclusion</u> – Response accepted.

- (2) <u>Questionable Disbursements</u> Certain disbursements were noted we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented.
 - All City employees are provided an annual clothing allowance, regardless of whether a specific type of clothing is required to perform their duties. The amount allowed is \$100 for office employees and \$300 for employees classified as City works employees. During the year ended June 30, 2008, we identified a total of \$2,219 reimbursed to office employees and City works employees for clothing purchases. These reimbursements were not processed through payroll and, accordingly, proper tax withholdings were not applied.
 - The City provides cell phones to employees of the Wilton Police Department, the City works employees and the City Administrator. One cellular telephone service billing reviewed included \$59 in roaming charges assessed for out of state calls to areas with no known association with City business. Written policies governing the use of cellular phones have not been adopted.
 - According to the Attorney General's opinion, it is possible for such disbursements to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and an improper purpose is very thin.
 - <u>Recommendation</u> The City should determine and document the public purpose served by these disbursements before authorizing any further payments. If this practice is continued, the City should establish written policies and procedures establishing the public benefit, including the requirement for proper documentation. The City should ensure clothing allowances are properly processed through payroll.
 - The City should establish written policies governing the use of cellular telephones and should seek reimbursement for any inappropriate charges.

Schedule of Findings

Year ended June 30, 2008

<u>Response</u> – The City will address both of these issues in regard to clarification on the clothing allowance and establishing a written cell phone policy.

<u>Conclusion</u> – Response acknowledged. The City should also seek reimbursement of any inappropriate cellular telephone charges.

- (3) <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount		
Richard L. Garrison, Council Member, owner of Garrison's Garden Market and Greenhouse	Potting soil and grass seed	\$ 268		
Mark Leathers, brother of police chief Tim Leathers	Equipment installation for a new squad car	600		

- The above transactions do not appear to represent conflicts of interests in accordance with Chapter 362.5(10) of the Code of Iowa since total transactions with each individual were less than \$1,500 during the fiscal year.
- (5) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- (7) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- (8) <u>Revenue Bonds</u> The City's sewer revenue bond resolution, Section 6, requires the City to establish, impose, adjust and provide for the collection of rates to be charged to utility customers that produce net operating revenues equal to at least 110% of the principal and interest coming due in each fiscal year. The City's fiscal 2008 net sewer operating revenues of \$131,491 were less than 110% of the \$131,548 of sewer revenue bond principal and interest due during fiscal 2008.

<u>Recommendation</u> – The City should consult legal counsel to determine the disposition of this matter.

<u>Response</u> – Thank you for your clarification on this item indicating you do not consider the local option tax revenue as actual operations type revenue. The City will consult bond counsel to determine the disposition of this matter.

<u>Conclusion</u> – Response accepted.

City of Wilton Staff

This audit was performed by:

Marlys K Gaston, CPA, Manager Daniel L. Grady, Senior Auditor Kristin M. Ockenfels, Assistant Auditor

andrew E. Melson

Andrew E. Nielsen, CPA Deputy Auditor of State