

# **OFFICE OF AUDITOR OF STATE**

STATE OF IOWA

State Capitol Building Des Moines, Iowa 50319-0004 David A. Vaudt, CPA Auditor of State

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#### NEWS RELEASE

Contact: David A. Vaudt 515/281-5835 or Tami Kusian October 19, 2007 FOR RELEASE 515/281-5834

Auditor of State David A. Vaudt today released a report on a special investigation of the Haverhill Volunteer Fire Department for the period January 1, 2003 through January 29, 2007. The special investigation was requested by the Marshall County Attorney after a preliminary investigation by the Marshall County Sheriff's Office identified a possible misappropriation of funds by a volunteer fire fighter. Mark Wieland was the Secretary Treasurer of the Department for the period January 1, 2003 through January 29, 2007.

Vaudt reported the special investigation identified \$15,144.23 of improper disbursements, \$2,507.11 of undeposited collections and \$3,715.40 of unbilled expenses. The improper disbursements consisted of 18 unauthorized cash withdrawals of \$15,099.23 and overdraft fees of \$45.00. The undeposited collections included receipts from the City of Haverhill, Jefferson Township and Timber Creek Township, as well as donations. The unbilled expenses included Department expenses which should have been billed to the Department's supporting Townships.

Vaudt also reported adequate records for receipts were not available to determine if all donations and fundraiser proceeds were properly deposited.

Vaudt recommended the Department improve segregation of duties utilizing existing staff, establish formal accounting records and maintain official minutes for Department meetings.

Copies of the report have been filed with the Marshall County Attorney's Office, the Marshall County Sheriff's Office, the Division of Criminal Investigation and the Attorney General's Office. A copy of the report is available for review in the Office of Auditor of State and on the Auditor of State's web site at <u>http://auditor.iowa.gov/specials/specials.htm</u>.

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#### REPORT ON SPECIAL INVESTIGATION OF THE HAVERHILL VOLUNTEER FIRE DEPARTMENT

FOR THE PERIOD JANUARY 1, 2003 THROUGH JANUARY 29, 2007

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State Capitol Building Des Moines, Iowa 50319-0004 Telephone (515) 281-5834 Facsimile (515) 242-6134 David A. Vaudt, CPA Auditor of State

Auditor of State's Report

To the Trustees of the Haverhill Volunteer Fire Department:

At the request of the Marshall County Attorney, we conducted a special investigation of the Haverhill Volunteer Fire Department (Department). We have applied certain tests and procedures to selected financial transactions of the Department for the period January 1, 2003 through January 29, 2007. Based on discussions with Department personnel and a review of relevant information, we performed the following procedures.

- (1) Evaluated internal controls to determine whether adequate policies and procedures were in place and operating effectively.
- (2) Reviewed and examined bank statements for the Department's checking and savings accounts to identify any unusual activity, including cash withdrawals and overdraft fees. We reviewed images of checks to identify any payments to unusual payees or for unusual amounts.
- (3) Reviewed and examined statements of the Department's investment account to determine if deposits to and withdrawals from the account were appropriate and accounted for.
- (4) Examined documentation for certain checks issued from the Department's checking account to determine if the payments were appropriate, authorized and properly supported.
- (5) Compared the bank images of checks redeemed from the Department's checking account to disbursements listed in the financial statements included with the Department's meeting minutes to determine if the payments were approved.
- (6) Confirmed payments made to the Department by Marshall County, Story County, the City of Haverhill, Jefferson Township and Timber Creek Township to determine if they were properly deposited to the Department's accounts.
- (7) Examined fund raising records to determine if collections were properly accounted for and deposited.

These procedures identified \$15,144.23 of improper disbursements, \$2,507.11 of undeposited collections and \$3,715.40 of unbilled expenses for the period January 1, 2003 through January 29, 2007. We were unable to determine if all donations and fundraiser proceeds were properly deposited during this time period because adequate records were not available. Several internal control weaknesses were also identified. Our detailed findings and recommendations are presented in the Investigative Summary and **Exhibits A** and **B** of this report.

The procedures described above do not constitute an audit of financial statements conducted in accordance with U.S. generally accepted auditing standards. Had we performed additional procedures, or had we performed an audit of financial statements of the Haverhill

Volunteer Fire Department, other matters might have come to our attention that would have been reported to you.

Copies of this report have been filed with the Marshall County Attorney's Office, the Marshall County Sheriff's Office, the Division of Criminal Investigation and the Attorney General's Office.

We would like to acknowledge the assistance and many courtesies extended to us by the personnel of the Haverhill Volunteer Fire Department and the Marshall County Sheriff's Office during the course of our investigation.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

October 10, 2007

### Haverhill Volunteer Fire Department

Investigative Summary

### Background Information

The Haverhill Fire Department is a volunteer department serving the City of Haverhill, Jefferson Township and Timber Creek Township and is organized under Chapter 504 of the *Code of Iowa*. The Department has a 3 member Board of Trustees. The 3 Trustees are elected by the members of the Department. Monthly meetings for Department members are held the  $3^{rd}$  Monday of each month.

Mark Wieland was appointed Secretary Treasurer for the Haverhill Volunteer Fire Department in January 2003. As the Secretary Treasurer, Mr. Wieland was responsible for:

- 1) Disbursements check preparation, check signing, distribution and posting to the accounting records,
- 2) Receipts collection, posting to the accounting records and deposit preparation,
- 3) Reporting preparation of Fire Department meeting minutes and preparation of financial reports.

In addition, Mr. Wieland was responsible for preparing quarterly billings to be mailed to Jefferson Township and Timber Creek Township. Each billing is to reflect the Townships' share of the Department's expenses for a quarter of the year.

The Department's primary revenue sources are collections from the City of Haverhill and Jefferson and Timber Creek Townships. The Department also receives periodic donations and proceeds from fundraisers. All collections are to be deposited in the Department's bank accounts. All disbursements are to be approved during the monthly meetings.

In mid-January 2007, Mr. Wieland took a vacation and left some of the Department's financial records at the fire house. Because some Department members had concerns about the financial status of the Department, a member of the Department reviewed the records while Mr. Wieland was on vacation. He noted the bank balances reported on the financial reports prepared by Mr. Wieland were not consistent with the balances according to the bank statements. In addition, the Department member noticed not all of the Township contributions appeared to be deposited in the account. He reported his concerns at the monthly meeting held on January 15, 2007.

On January 16, 2007, the Department's 3 Trustees met to discuss options to investigate the concerns presented at the monthly meeting. On January 18, 2007, a Trustee obtained all Department records located at Mr. Wieland's personal residence.

On January 24, 2007, the Department's 3 Trustees met with Mr. Wieland to discuss their concerns. According to 1 of the Trustees, Mr. Wieland became agitated during the meeting and offered to repay what he had taken. In addition, the Trustee stated Mr. Wieland became concerned about others becoming aware of the situation and requested the details of the situation remain between him and the Trustees.

On January 25, 2007, 2 of the Trustees met and determined the circumstances warranted further investigation. The Trustees met for the second time with Mr. Wieland on January 26, 2007. At that meeting, Mr. Wieland admitted to taking \$1,434.00 from the Department's accounts. On January 29, 2007, the Trustees removed Mr. Wieland as an authorized signer from the Department's bank accounts.

Using the bank statements, a Department Trustee prepared a list of questionable transactions which included 18 unauthorized cash withdrawals. He presented his findings to the other Trustees during a meeting on February 1, 2007.

After consultation with an attorney, the list of questionable transactions was provided to a Detective of the Marshall County Sheriff's Office on February 15, 2007. The Detective met with Mr. Wieland on February 20, 2007 to discuss the cash withdrawals from the Department's bank accounts. During the meeting, Mr. Wieland admitted to making 17 of the 18 cash withdrawals identified. After the interview, the Detective notified the Marshall County Attorney's Office. The Marshall County Attorney requested the Office of Auditor of State to conduct an investigation. As a result of that request, we performed the procedures detailed in the Auditor of State's report for the period January 1, 2003 through January 29, 2007.

### **Detailed Findings**

These procedures identified \$15,144.23 of improper disbursements, \$2,507.11 of undeposited collections and \$3,517.40 of unbilled expenses for the period January 1, 2003 through January 29, 2007. During the course of our investigation, we reviewed selected disbursements from the Department's checking and savings accounts. However, we were unable to determine if all donations and fundraiser proceeds were properly deposited during this time period because adequate records were not available. All improper disbursements and transactions identified are summarized in **Exhibit A** and a detailed explanation of each finding follows.

### FINANCIAL REPORTING

Mr. Wieland was responsible for preparation of meeting minutes and the financial reports for the Department each month. The financial reports were reviewed and approved by the members of the Department during each monthly meeting. However, the minutes and financial reports were not signed by the Trustees to document approval.

We observed copies of the monthly financial reports prepared by Mr. Wieland and compared them to the actual cash balances in the Department's checking and savings accounts. **Table 1** summarizes the amounts reported by Mr. Wieland at the Department meetings for January of each year, as well as the last report prepared by Mr. Wieland in December 2006. In addition, **Table 1** summarizes the amounts actually held in the bank the day of the meeting and the differences. As illustrated by the **Table**, the bank account balances reported on the financial reports did not always agree to the balances in the bank. The reports prepared by Mr. Wieland did not specify the date of the balances reported. However, for the first month which Mr. Wieland was Secretary Treasurer, the bank balance reported agreed to the bank balance on the date of the meeting. There was not sufficient activity in the bank account or accounting records between the end of December and mid-January to account for the differences.

The last financial report prepared by Mr. Wieland dated December 18, 2006 shows the Department held \$400.63 in its checking account and \$3,145.83 in its savings account. The actual balances in the Department's checking and savings accounts on December 18, 2006 were \$696.63 and \$1,522.03, respectively, a total of \$1,327.80 less than reported.

Table 1
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	Checking					
Date of Ba Financial	Account alance per Bank tatement	Checking Balance per Financial Report	Difference	Savings Balance per Bank Statement	Savings Account Balance per Financial Report	Difference
01/20/03 \$	5 2,233.77	2,233.77	-	-	-	-
01/19/04	195.71	1,040.09	(844.38)	-	-	-
01/18/05	976.08	964.20	11.88	13,768.60	14,707.71	(939.31)
01/16/06	327.34	868.67	(541.33)	680.81	5,641.60	(4,960.79)
12/18/06	696.63	400.63	296.00	1,522.03	3,145.83	(1,623.80)

We also compared each disbursement and collection reported on the financial reports prepared by Mr. Wieland to actual activity recorded in the Department's bank accounts. We identified transactions listed on the financial reports which were not reflected in the Department's bank activity, including several disbursements and deposits. The financial reports included 19 disbursements which were approved for payment but no check was ever written. We have not further addressed the 19 reported disbursements because it appears the transactions never actually occurred. In addition, we identified 7 receipts included on the financial report which could not be traced to deposit, including 3 donations, 2 payments from the City of Haverhill, 1 payment from Jefferson Township and a deposit of petty cash funds. We have addressed these 7 collections in the Undeposited Collections section of the report.

### IMPROPER DISBURSEMENTS

Checks issued from the Department's checking account required only 1 signature. The authorized check signers were Mark Wieland and Richard Stalzer, a Trustee. All checks issued from February 17, 2003 through December 17, 2006 were signed by Mr. Wieland, except for 6 checks issued to Mr. Weiland which were signed by Richard Stalzer. There were no checks issued during the month of January 2007. In addition to signing checks, Mr. Wieland was also able to make cash withdrawals from the checking and savings accounts without independent review or approval. Supporting documentation for check disbursements consisted of invoices and receipts. During the course of our investigation, we identified several improper disbursements, including cash withdrawals and bank fees. Each of these is individually discussed in this section of the report.

**<u>Cash Withdrawals</u>** – According to 1 of the Trustees, the Department would occasionally authorize cash withdrawals for specific events such as wives' night out. All cash withdrawals were to be approved by the Department members at the monthly meetings. We identified 20 cash withdrawals totaling \$15,749.23 from the Department's checking and savings accounts, which ranged in amount from \$200.00 to \$2,000.00. Of the 20 withdrawals, 18 were not listed in the minutes or financial reports. The 2 authorized withdrawals total \$650.00 and, according to the financial reports, were approved for use during the Department's annual wives' night out. We confirmed with 1 of the Trustees the 2 withdrawals were used for the Department's wives' night out.

The 18 unauthorized withdrawals are listed in **Exhibit B** and total \$15,099.23. As previously stated, during an interview with a Detective of the Marshall County Sheriff's Office, Mr. Wieland admitted to 17 of the 18 withdrawals. Mr. Wieland did not admit to the withdrawal of

\$500.00 on October 27, 2004. Copies of the withdrawal slips have been included in **Appendix 1**. Each of the 18 withdrawal slips appear to have been signed by Mr. Wieland. All 18 of the unauthorized cash withdrawals have been included in **Exhibit A**.

While reviewing the cash withdrawals, we identified 5 deposit slips prepared by Mr. Wieland which included an amount listed to be withheld for cash. On all 5 deposit slips, the "less cash received" portion of the deposit slip was subsequently crossed-out and the deposit was made intact. **Table 2** lists the 5 deposits and the amount of cash originally shown to be withheld. As illustrated by the **Table**, the cumulative amount of the cash requested to be withheld totaled \$1,750.00. It is not known whether the bank did not allow the cash to be withheld or Mr. Wieland changed his mind. However, on 4 of these 5 dates, Mr. Wieland subsequently made a cash withdrawal from the Department's bank account for the same amount crossed out on the deposit slip. Copies of the deposit slips have been included in **Appendix 2**.

Table 0

Date of Deposit Slip	Deposi	ncluded on t Slip to be thheld	Date of Related Cash Withdrawal	Amount of Cash Withdrawal
02/11/04	\$	350.00	-	-
06/18/05		200.00	06/18/05	200.00
10/28/05		350.00	10/28/05	350.00
11/30/05		350.00	12/01/05	350.00
06/20/06		500.00	06/20/06	500.00
	\$	1,750.00		\$ 1,400.00

These 4 cash withdrawals are included in **Exhibits A** and **B**.

**Other Disbursements** – We identified 3 disbursements totaling \$2,113.75 which were not listed for approval on the financial reports. The 3 disbursements included a payment of \$2,000.00 to Timber Creek Township for the purchase of a new fire hydrant. The remaining 2 disbursements included payments to the Marshall County Fireman's Association for \$15.00 and Spring Valley Wireless for \$98.75. Based on the vendors and amounts of the payments, the 3 payments appear to be reasonable disbursements to support the operations of the Department. We confirmed with 1 of the Department's Trustees the above disbursements are reasonable for the Department. However, each of the transactions should have been documented in the monthly financial reports and approved at the Department meetings in the usual manner. Because the payments appear to be proper for the Department, they have not been included in **Exhibit A**.

In addition, we examined supporting documentation for selected disbursements and identified 9 instances where a member of the Department was reimbursed for the purchase of alcohol. While it is not unusual for a volunteer fire department to occasionally purchase alcoholic beverages, the Department does not have written policies for when the purchase of alcohol is appropriate.

**Overdraft Charges** – As a result of the improper cash withdrawals and undeposited collections by Mr. Wieland, the Department incurred overdraft charges of \$45.00. The charges assessed were \$20.00 on March 1, 2006 and \$25.00 on December 14, 2006. The overdraft charges have been included in **Exhibit A**.

#### UNDEPOSITED COLLECTIONS

As stated previously, a quarterly billing is to be sent to Timber Creek and Jefferson Townships for their share of Department expenses. In addition, the Department receives regular funds from the City of Haverhill to support Department operations. **Table 3** summarizes the undeposited collections identified. We determined undeposited collections through a direct confirmation of receipts from known remitting entities, as well as comparing receipts reported on financial reports to actual deposits. As illustrated by **Table 3**, the undeposited collections include payments from the City of Haverhill, Jefferson Township, Timber Creek Township, donations and petty cash. Each of these is individually discussed in this section of the report.

	Table 3
Source of Collection	Undeposited Collection Amount
City and Townships	\$ 1,997.11
Donations	450.00
Petty Cash	60.00
Total Undeposited Collections	\$ 2,507.11

**<u>City and Township Collections</u>** – As illustrated by **Table 4**, we identified collections totaling \$1,997.11 from the City of Haverhill, Timber Creek Township and Jefferson Township which could not be traced to deposit in the Department's bank accounts. The undeposited collections from the City of Haverhill include 2 checks for \$635.00 and \$212.93. There was 1 check from each of the Townships which was not deposited to the Department's accounts. We obtained copies of the cancelled checks for each of the undeposited collections from the City and the Townships. Copies of the checks from the City have been included in **Appendix 3** and copies of the checks from Timber Creek and Jefferson Townships have been included in **Appendices 4** and **5**. The checks were all endorsed by Mr. Wieland.

We obtained Mr. Wieland's personal bank statement for December 2005. A deposit of \$635.00 was applied to Mr. Wieland's checking account on December 19, 2005, which is the same amount as 1 of the undeposited collections from the City of Haverhill. The deposit to Mr. Wieland's account was 7 days after the date of the check from the City. We were unable to review all of Mr. Wieland's personal bank statements for the period of our investigation because we determined it was cost prohibitive. The bank stamps on the back of the remaining 3 checks indicate the checks were presented for payment at Mr. Wieland's personal bank, which is a different bank than the one used by the Department.

		Table 4
Source	Date of Check	Check Amount
Jefferson Township	08/02/05	\$ 454.52
City of Haverhill	08/08/05	212.93
Timber Creek Township	08/15/05	694.66
City of Haverhill	12/12/05	<b>^</b> 635.00
Total		\$ 1,997.11

^ - Traced to deposit in Mr. Wieland's personal bank account

The undeposited collections totaling \$1,997.11 have been included in **Exhibit A**.

**Donations and Fundraisers** – The Department also receives donations and proceeds from fundraisers sponsored by the Department. We were unable to determine if all donations received were deposited because detailed records of donations collected did not exist. However, as previously stated, we identified 3 donations listed in the monthly financial reports which were not deposited to the Department's bank account. The 3 donations are listed in **Table 5**. The undeposited donations of \$450.00 have been included in **Exhibit A**.

		Table 5
Source	Date of Financial Report	Check Amount
Chester Stubbs	10/18/04	\$ 50.00
Dan Schmidt	04/17/06	200.00
Steve Seberger	05/15/06	200.00
Total		\$ 450.00

In addition to donations, the Department sponsors fundraisers. The most recent fundraiser for which supporting documentation was available occurred in March 2004. According to the records provided to us, all funds received were deposited to the Department's savings account. However, Mr. Wieland was responsible for preparing and maintaining the fundraising records. We were not able to determine the accuracy of the fundraising records. As a result, we cannot determine whether all fundraising proceeds were recorded and deposited intact.

**Petty Cash** – The Department has a petty cash fund which is used to offset a portion of the Department's cost for pop and water. Contributions to the petty cash fund result from donations by members of the Department during the monthly meetings. Typically, each member who wishes to participate donates a quarter and the participating member's name is put into a drawing. A portion of the amount collected is retained for petty cash, with the remaining amount given to the winner of the drawing. It is common for the winner to donate the entire amount collected to petty cash.

According to the February 21, 2005 financial report prepared by Mr. Wieland, \$60.00 was deposited from the petty cash fund to the Department's checking account. However, we did not identify a corresponding deposit into the Department's savings or checking account for the petty cash. As a result, we have included the \$60.00 in **Exhibit A**.

### **OTHER ITEMS**

**<u>Unbilled Expenses</u>** - As previously stated, Mr. Wieland was responsible for preparing quarterly billings to be submitted to Jefferson Township and Timber Creek Township for their share of the Department's expenses. According to 1 of the Trustees, a large portion of the Township billings consisted of the cost of fuel used when responding to calls for the respective Township.

According to a Trustee of the Department, Mr. Wieland did not prepare billings for Jefferson Township or Timber Creek Township for the  $2^{nd}$  through  $4^{th}$  quarters of calendar year 2004, the  $1^{st}$  quarter of calendar year 2005, and the  $2^{nd}$  and  $3^{rd}$  quarters of calendar year 2006. At the request of the Trustees, Mr. Wieland provided the Department with a list of billed and unbilled township expenses. According to the spreadsheet prepared by Mr. Wieland, the Department received \$1,407.70 less than it should have from Jefferson Township and \$2,307.70 less than it should have from Timber Creek Township. The unbilled expenses have been summarized by Township in **Table 6**. A copy of the spreadsheet prepared by Mr. Wieland is included in **Appendix 6**.

			Table 6
Calendar Year	Jefferson Township	Timber Creek Township	Total Unbilled Expenses
2004	\$ 870.84	1,100.39	1,971.23
2005	247.57	423.04	670.61
2006	289.29	784.27	1,073.56
Total	\$ 1,407.70	2,307.70	3,715.40

A Trustee of the Department stated officials of Jefferson Township and Timber Creek Township have been provided with a copy of the spreadsheet and Township officials have agreed unbilled expenses exist. Representatives of the Townships confirmed to us they are aware of the unbilled expenses. However, because the Townships have not included the previously unbilled expenses in their current year budgets, the Townships may not be able to pay the amount due. Representatives of the Townships we spoke with were not able to tell us if they would ever be able to pay the Department for the previously unbilled expenses. Neither Township representative indicated any plans to pay the unbilled expenses in the immediate future. Because it is unknown whether the Department will ever recover any of the unbilled expenses, we have included the amounts due to the Department in **Exhibit A**.

**Annual Reporting** – According to a Bureau Chief for the Iowa State Fire Marshall, each Fire Department in the State of Iowa should annually file a statistical report detailing the services provided by the Fire Department. Statistical reports were not completed by Mr. Wieland and have not been filed for the Department for the period of our investigation. According to the Bureau Chief, approximately 60% of fire departments in Iowa do not file the required statistical report. Trustees of the Department expressed concern the Department was ineligible for grant awards because they were not in compliance with the statistical reporting requirements. However, according to the Bureau Chief, non-compliance with reporting requirements would not prevent the Department from receiving a grant award. However, if the Department is selected to receive an award, it is possible grant funding may be terminated or be required to be repaid if the Department is not in compliance during the period of the grant.

**Agreement With Townships** – There currently is not a 28E agreement between the City of Haverhill and the townships. Section 28E.32(1) of the *Code of Iowa* states, "A municipality that agrees to provide fire protection service or emergency medical service for another municipality shall do so in writing." A municipality is defined to include townships.

The written agreement is required to state the purpose, the services to be provided, the duration and a provision for renewal or cancellation.

### **Recommended Control Procedures**

As part of our investigation, we reviewed the procedures used by the Haverhill Volunteer Fire Department to process receipts and disbursements. An important aspect of internal control is to establish procedures that provide accountability for assets susceptible to loss from errors or irregularities. These procedures provide the actions of one individual will act as a check on those of another and provide a level of assurance errors or irregularities will be noted within a reasonable time during the course of normal operations. Based on our findings and observations detailed below, the following recommendations are made to strengthen the Department's internal controls.

- (A) <u>Segregation of Duties</u> An important aspect of internal control is the segregation of duties among individuals to prevent one person from handling duties which are incompatible. The Secretary Treasurer had control over each of the following areas for the Department:
  - 1) Disbursements check preparation, check signing, distribution and posting to the accounting records.
  - 2) Receipts collection, posting to the accounting records and deposit preparation.
  - <u>Recommendation</u> We realize segregation of duties is difficult with a limited number of staff. However, the Department should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available personnel. Evidence of various reviews should be indicated by initials of the independent reviewer and the date of the review.
  - In addition, bank statements should be independently reviewed by a designated member of the Department who does not have the ability to issue checks or make deposits. Bank reconciliations should be performed on a monthly basis
- (B) <u>Financial Accounting Records and Financial Reports</u> Limited financial records were maintained by the Department for the period of our investigation. Specifically, records for donations and fundraisers did not exist. In addition, pre-numbered receipts were not issued for donations and fundraising collections.

In addition, the financial reports prepared by Mr. Wieland did not always accurately reflect the Department's activities. We identified transactions listed on the financial reports which were not reflected in the Department's bank activity, including several disbursements and deposits.

<u>Recommendation</u> – The Department should establish formal accounting records to account for all receipts and disbursements. All disbursements should be approved prior to payment and documented in the financial reports or minutes. All payments should be supported by invoices or other appropriate documentation. Collections should be recorded on the financial reports and the Department should use prenumbered receipts.

(C) <u>Agreement With Townships</u> – There currently is not a 28E Agreement between the City of Haverhill and the townships. Section 28E.32(1) of the *Code of Iowa* states, "A municipality that agrees to provide fire protection service or emergency medical service for another municipality shall do so in writing."

<u>Recommendation</u> – The City should implement procedures to ensure compliance with Chapter 28E of the *Code of Iowa*.

(D) <u>Minutes</u> – An official signed copy of the minutes and related financial reports were not available at the Department.

<u>Recommendation</u> – The minutes and financial reports should be signed by a responsible designated official of the Department to attest to the accuracy of the documents. The minutes should include all actions taken at the meeting. The financial reports should include a detailed listing of bills approved for payment and be supported by receipts and disbursements posted to the Department's bank accounts.

(E) <u>Written Policies</u> – We identified 9 occasions where a member of the Department was reimbursed for the purchase of alcoholic beverages. The Department does not have written policies for when the purchase of alcohol is appropriate.

<u>Recommendation</u> – The Department should develop written policies specifying the circumstances in which Department funds may be used to purchase alcohol.

# Summary of Findings For the period January 1, 2003 through January 29, 2007

Description	Exhibit/Table /Page Number		Amount
Improper disbursements:			
Cash withdrawals	Exhibit B	\$ 15,099.23	
Overdraft charges	Page 8	45.00	
Total improper disbursements			\$ 15,144.23
Undeposited collections:			
City and Townships	Table 4, Page 9	1,997.11	
Donations	Table 5, Page 10	450.00	
Petty cash	Page 10	60.00	
Total undeposited collections			2,507.11
Unbilledexpenses	Table 6, Page 11		3,715.40
Total improper disbursements, undeposited			
collections and unbilled expenses			\$ 21,366.74

### Cash Withdrawals by Mark Wieland For the period January 1, 2003 through January 29, 2007

Date of Withdrawal	Signature on Withdrawal Slip	Amount	
Checking Account:			
07/13/04	Mark Weiland	\$ 1,000.00	
06/15/05	Mark Weiland	500.00	
06/18/05	Mark Weiland	200.00	
10/28/05	Mark Weiland	350.00	
12/01/05	Mark Weiland	350.00	
12/07/05	Mark Weiland	425.00	
	Total from checking account	2,825.00	•
Savings Account:			
10/27/04	Illegible	500.00	*
12/06/04	Mark Weiland	1,000.00	
12/30/04	Mark Weiland	1,000.00	
01/11/05	Mark Weiland	1,500.00	
02/16/05	Mark Weiland	2,000.00	
03/09/05	Mark Weiland	2,000.00	
05/20/05	Mark Weiland	500.00	^
07/11/05	Mark Weiland	600.00	
07/22/05	Mark Weiland	1,000.00	
09/26/05	Mark Weiland	1,424.23	
05/04/06	Mark Weiland	250.00	
06/20/06	Mark Weiland	500.00	
	Total from savings account	12,274.23	
	Total	\$15,099.23	

\* - Mr. Wieland stated he did not believe the withdrawal slip for this transaction contained his signature.^ - The total withdrawal was \$1,500.00, of which \$1,000.00 was deposited to the checking account.

Staff

This special investigation was performed by:

Annette K. Campbell, CPA, Director Corinne M. Johnson, CPA, Senior Auditor

Tamera & Kusian

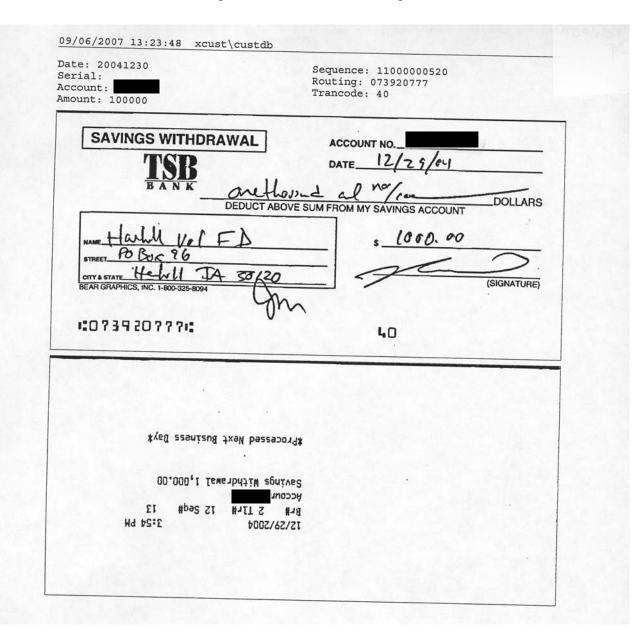
Tamera S. Kusian, CPA Deputy Auditor of State

Appendices

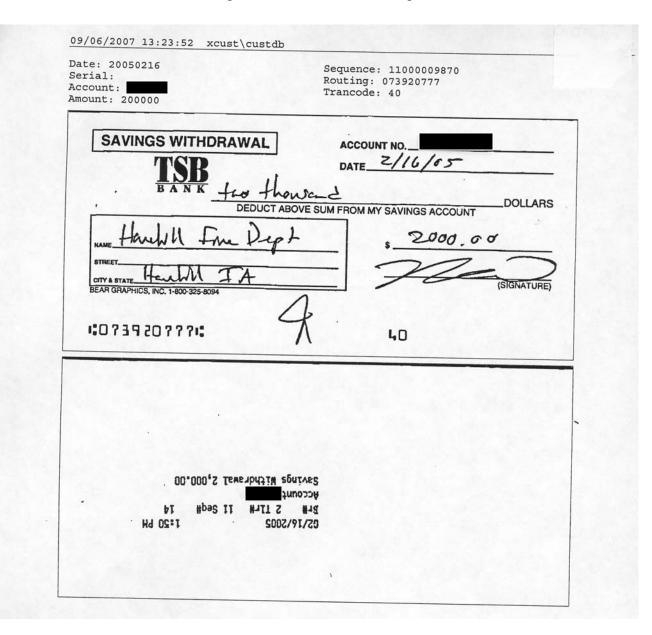
Date: 20040713 Perial: .ccount:	Sequence: 11000012220 Routing: 073920777 Trancode: 7
DEBIT ACCT. TITLE Juin	Acct. No
Checking Withdraw SEL 0      Cash Withdraw SEL 7      Closing DDA Withdraw SEL 12      Closing SAV Withdrawal SEL 119      Savings Telephone Transfer 09      Loan Advance SEL 301      Opening Loan Advance SEL 300	DESCRIPTION AMOUNT
SEL code	
Drawn By A	pproved By Bays Total 2000 00
BEAR GRAPHICS, INC. 012 TOP114:	271704H024 \$1000.00CC
012 155114	271204H024 \$1000.00CC
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Date: 20041027 Derial: ccount: mount: 50000	Sequence: 11000005060 Routing: 073920777 Trancode: 40
SAVINGS WITHDRAWAL TSB BANK file DEDUCT NAME HOLL IN STREET CITY & STATE BEAR GRAFFICS, INC. 1-800-325-8094	ACCOUNT NO. DATE 10/27/09 DATE 10/27/09 DOLLARS DOLLARS DOLLARS STOD.00 (SIGNATURE)
:073920777:	40
	10/27/2004 9:01 AM Br# 2 Tlr# 11 Seq# 22 Account DBA Withdrawal 500.00

ate: 20041206 erial: count:	Sequence: 11000008660 Routing: 073920777 Trancode: 40
NAME Hanhell En Dept	DATE 12/4/04 L Log 2
:073920777:	40



ate: 20050111 erial: ccount: mount: 150000	Sequence: 11000008060 Routing: 073920777 Trancode: 40
SAVINGS WITHDRAWAL TSB BANK ONE HO. DEDUCT ABI MAME HELLUL VOIFA STREET PU BOR 96 STREET HELLUL TA BEAR GRAPHICS, INC. T-800-325-8034	ACCOUNT NO DATE
:073920777:	40



c: 20050309 cial: count:	Sequence: 11000003750 Routing: 073920777 Trancode: 40
SAVINGS WITHDRAWAL TSB BANK Two TO DEDUCT ABOVE	ACCOUNT NO. DATE 3/9/05 DATE 0/00/00 SUM FROM MY SAVINGS ACCOUNT
NAME Handtell Fire Dept BTREET CITY & STATE Handred IA BEAR GRAPHICS, INC. 1-800-325-8094	\$ 2000.00 (SIGNATURE)
:073920777: *\	40
Savings Mirindrawal 2,000.00	
MA P0:9 P: #p92 S1 #11 S #16 31 #p92 S1 #12 #16	I

ate: 20050520 erial: ccount: mount: 150000	Sequence: 11000013760 Routing: 073920777 Trancode: 40
SAVINGS WITHDRAWAL TSB BANK Ore the DEDUCT NAME Harbell Fre Dogt STREET CITY & STATE Harbell, JA BEAR GRAPHICS, INC. 1-800-325-8094	ACCOUNT NO. DATE <u>S/20/05</u> <u>ABOVE SEM FROM MY BAVING BENGCOUNT</u> ACCOUNT ACCOUNT Savings Withdrawd1ST,500,000 0 (SIGNATURE)
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ate: 20050613 erial: ccount:	Sequence: 11000006730 Routing: 073920777 Trancode: 40
DEDUCT ABOVE SUM FROM MY SA	Volo pollars 570
NAME Haverhill Fire ADDRESS Mark WHE SIGNATURE	Br# 2 Tlr# 12 Seq# 13 Account Account Savings Withdrawal 500.00
	*Processed Next Business Day*
10739207771	40

te: 20050620 rial: count: ount: 20000	Sequence: 1100023240 Routing: 073920777 Trancode: 7
DEBIT	Acct. No.
ACCT. TITLE Harryhi	11 FIL DATE (0-18-05
Checking Withdraw SEL 0	DESCRIPTION AMOUNT
Cash Withdraw SEL 7)"	
Closing SAV Withdrawal SEL 119     Savings Telephone Transfer 09	(hsh 200 -
Loan Advance SEL 301	1 3
Opening Loan Advance SEL 300     SEL code	06/18/2005 11:54 AH
SEL COUR	Br# 2 T1r# 10 Sec# 95
BEAR GRAPHICS, INC.	proved By_ (Account Total 200,00,00
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7/08/2005 3:47 PM # 2 Tlr# 11 Seq# 19 excount 4 excount 4 exco
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Date: 20050722 Serial: Account: Account: 100000	Sequence: 11000002730 Routing: 073920777 Trancode: 40
Ore Husse DEDUCT ABOVE SUM FROM MY SA	
ACCOUNT NO NAME Hawbell Vol Fore ADDRESS Por 96 Hawbi SIGNATURE	07/21/2005 4:04 Ph Br# 2 T1r# 11 Seq# 17 Account
	#Processed Next Business Day#
1:0739207771:	5 40
e*	

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BAVINGS WITHDRAWAN Jourtun July Tun DEDUCT ABOVE SUM FROM MY SU ACCOUNT NO NAME ADDRESS	- I IIIII ACIE DATE <u>7-2.3-05</u> <u>A 1000 COLLARS</u> \$ <u>1424.23</u> <u>109/23/2005</u> 5:10 PM
SIGNATURE	*Processed Hext Business Day#
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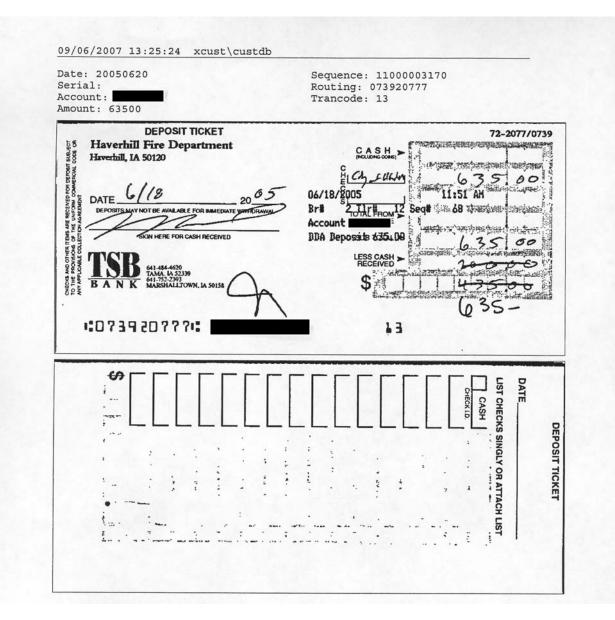
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Savings Telephone Transfer 09			1
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SEL code	0:4	A	
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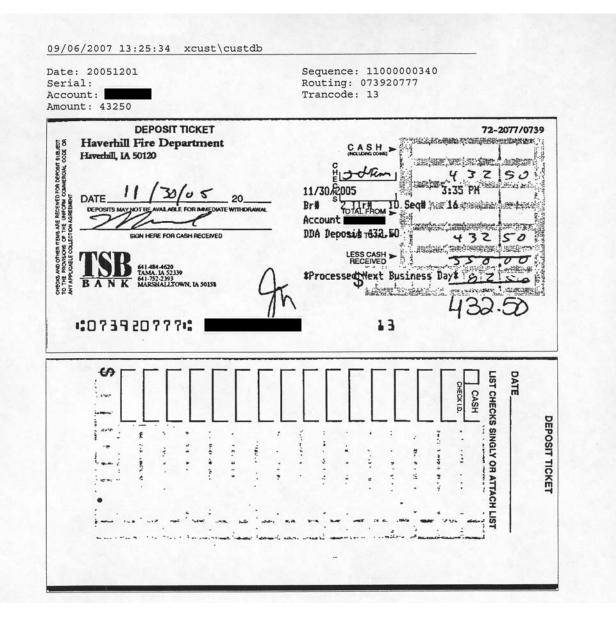
te: 20051201 rial: count: punt: 35000	Sequence: 1100000083 Routing: 073920777 Trancode: 7	0
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Opening Loan Advance SEL 300	11/30/2005 3-39 5	
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BEAR GRAPHICS, INC.	proved By Account Total	35000 -
BEAR GRAPHICS, INC.	proved By Account Total	35000 -
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BEAR GRAPHICS, INC.	proved By Account Total	35000 -

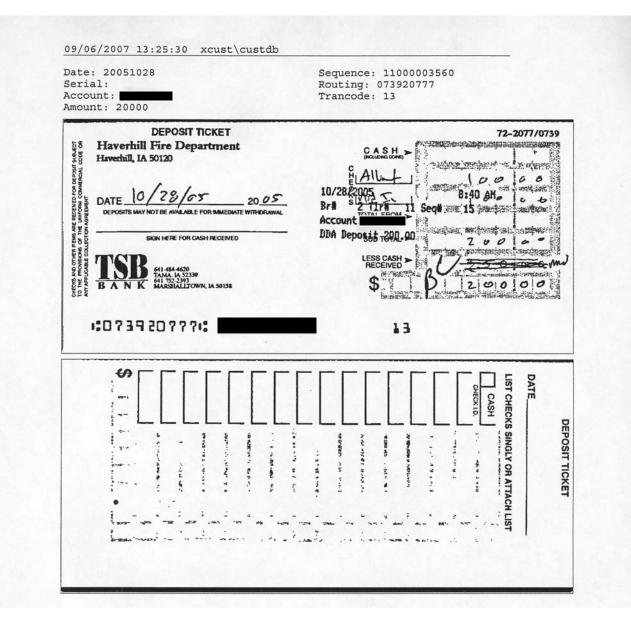
te: 20051207 rial: count: ount: 42500	Sequence: 11000009980 Routing: 073920777 Trancode: 7	
	Acct. No	
Checking Withdraw SEL 0 Man	DESCRIPTION AMOUNT	
Cash Withdraw SEL Z UJU Closing DDA Withdraw SEL 12	12/07/2005 11:49 AN	
Closing SAV Withdrawal SEL 119	Br# 2 T1r# 10 Seg# 60	
□ Savings Telephone Transfer 09	Account HAR AL AS A 425 -	3
Loan Advance SEL 301     Opening Loan Advance SEL 300	The wither state 125.00 / 25	-
SEL code		_
10000	le b	_
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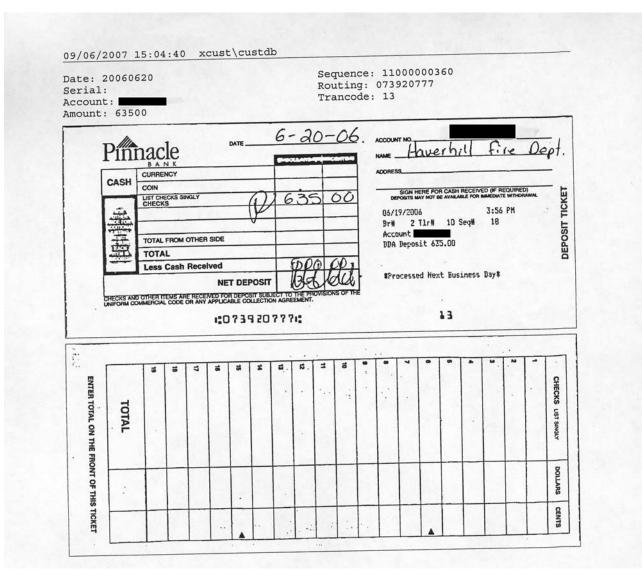
ate: 20060504 erial: ccount: mount: 25000	Sequence: 11000007910 Routing: 073920777 Trancode: 40
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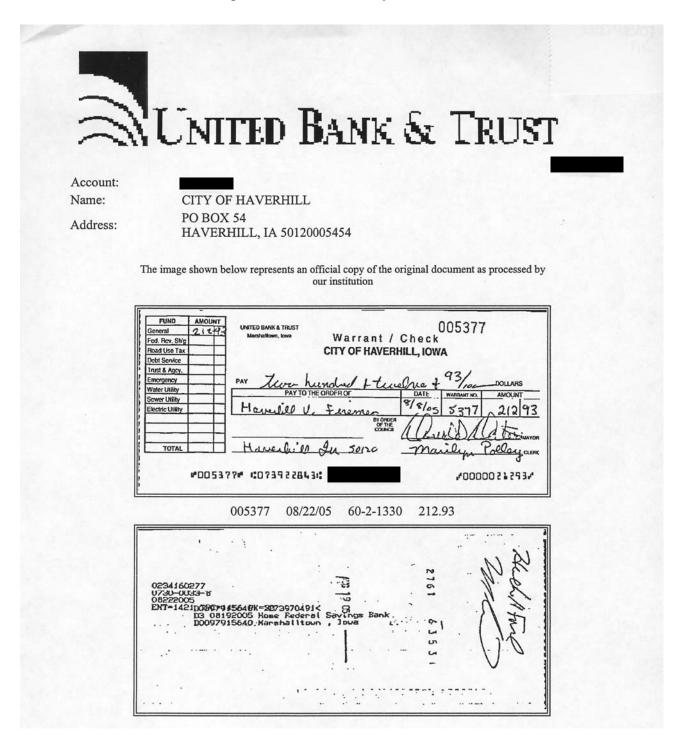






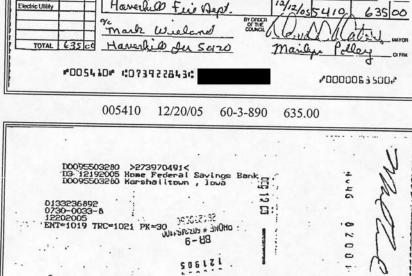


Copies of Checks from City of Haverhill



Copies of Checks from City of Haverhill

#### WUNITED BANK & TRUST Account: Name: CITY OF HAVERHILL PO BOX 54 Address: HAVERHILL, IA 50120005454 The image shown below represents an official copy of the original document as processed by our institution FUND AMOUNT 005410 UNITED BANK & TRUST General 1.35 00 Fed. Rev. Shig m, lowa Warrant / Check Road Use Tax CITY OF HAVERHILL, IOWA Debt Service Trust & Agcy. Emergency COLO L DOLLARS if he reliand & Third Water Utility PAY TO THE ORDER OF Sewer Utility AMOX IN Haverhill Fine Best Electric Utility 35 00 40 111



Copy of Check from Timber Creek Township

	Wells Fargo PhotoCopy Request	Page 1 of
Reference: 1000	110680119:1000110687119:1000110673	119
TIMBER CREEK TOWNSHIP CL	ERK 730-22 730 0094010324 Date 8/1.5/05	1345
Pay to the Haverhill Fin	the flept \$65	4 400
WELLS FARGO Wells Fargo Bank Iowa, N.A. Marshalltown www.wellsfargo.com	Monellificity - rec Dollars	
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### Copy of Check from Jefferson Township

1000 JEFFERSON TOWNSHIP TRUSTEES MARSHALL CO., IA #42-1097027 72-97/739 1151 DATE S. PAY TO THE RS E 00 & M Bank - lowa MELSO 07390097 515 5 10 "0000 ու 5452 OrigSeq:- Date:06/05/2005 Sequence:40026060 Serial#:1151 ANTIC BURG Acct: 4521459307 TranCode: 0 Amount: \$454.52 Reform 8049826960 08052805 8 883 6 ייטייב בבחבתאי כאוועיקב BANK עם D531307472 0730-0033-8 ENT=24020005 D3 08042005 D3 08042005 D3 08042005 Home Federal Savings Bank D0086625070 KarshalltBR-9 Joua D0086625070 KarshalltBR-9 Joua MARSHE STOTAL BOIST >LONF ¥ 507-346-1100 -1 270050 -2. 6.

# Copy of Spreadsheet of Unbilled Expenses

Bille	ed Expenses	billed Expenses			
2006	Timber Creek	Jefferson		Timber Creek	Jefferson
1st qtr	1207.91	540.6	1st qtr	1993 - 400 Medicardo	Contraction of the
2nd qtr	A State of the sta	a star and the	2nd qtr	487.5	130.4
3rd qtr	a Constanting	All man halfs and	3rd qtr	296.77	158.8
4th qtr	529.93	351.4	4th qtr		
TOTAL:	1737.84	892	TOTAL:	784.27	289.29
2005					
1st qtr	State - State of the	Contraction of the second	1st qtr	423.04	247.5
2nd qtr	694.66	454.52	2nd qtr	No I CAR AND AND AND AND	
3rd qtr	587.92	432.5	3rd qtr	State of the second	In the other states
4th qtr	811.8	527.95	4th qtr		
TOTAL:	2094.38	1414.97	TOTAL:	423.04	247.57
2004					-
1st qtr	2190.48	262.72	1st qtr	States and the second second	
2nd qtr		and the station of	2nd qtr	543.85	456.7
3rd qtr	And the second second	and the state	3rd qtr	299.64	278.
4th qtr			4th qtr	256.9	135.1
TOTAL:	2190.48	262.72	TOTAL:	1100.39	870.84
2003					
1st qtr	694.7	364.66	1st qtr		
2nd qtr	1234.42	566.73	2nd gtr	Last Substrates he	TRANSPORT OF THE
3rd qtr	0	0	3rd qtr	Contraction of the second	
4th qtr	811.03	746.06	4th qtr	phone and bar bar	
TOTAL:	2740.15	1677.45	TOTAL:	0	0

GRAND TOTAL: \$ 8,762.85 \$ 4,247.14

2,307.70 \$ 1,407.70