



**OFFICE OF AUDITOR OF STATE  
STATE OF IOWA**

Rob Sand  
Auditor of State

State Capitol Building  
Des Moines, Iowa 50319-0006  
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**NEWS RELEASE**

Contact: Pam Bormann  
515/281-5834

FOR RELEASE

February 11, 2025

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Auditor of State Rob Sand today released an agreed-upon procedures report on the City of Walnut, Iowa, for the period July 1, 2023 through June 30, 2024. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Sand reported seven findings related to the receipt and disbursement of taxpayer funds. They are found on pages 9 and 10 of this report. The findings address issues such as a lack of segregation of duties, lack of independent utility reconciliation review and disbursements exceeding budgeted amounts. Sand provided the City with recommendations to address each of the findings.

Three of the findings discussed above are repeated from the prior year. The City Council has a fiduciary responsibility to provide oversight of the City's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the agreed-upon procedures report is available for review on the Auditor of State's website at [Audit Reports – Auditor of State](#).

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**CITY OF WALNUT**  
**AUDITOR OF STATE'S INDEPENDENT REPORT**  
**ON APPLYING AGREED-UPON PROCEDURES**  
**FOR THE PERIOD**  
**JULY 1, 2023 THROUGH JUNE 30, 2024**

**City of Walnut**



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January 10, 2025

Officials of the City of Walnut  
Walnut, Iowa

Dear Honorable Mayor and Members of the City Council:

I am pleased to submit to you the agreed-upon procedures report for the City of Walnut, Iowa, for the period July 1, 2023 through June 30, 2024. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of the City of Walnut throughout the agreed-upon procedures engagement. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink, appearing to read "Rob Sand".

Rob Sand  
Auditor of State

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**City of Walnut**

**Officials**

**(Before January 2024)**

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Wm. Brett Simpson	Mayor	Jan 2024
Adrian Griffith	Council Member	Nov 2023
Tracy Stohler	Council Member	Nov 2023
Erich Cochran	Council Member	Jan 2024
Cheyenne Mertz	Council Member	Jan 2024
Gaylean Bauerkemper	Council Member	Jan 2026
Dona Grooms	City Treasurer	Indefinite
Shannon Wood	City Clerk/Treasurer	Indefinite
Todd Argotsinger	Attorney	Indefinite

**(After January 2024)**

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Wm. Brett Simpson	Mayor	Jan 2026
Gaylean Bauerkemper	Council Member	Jan 2026
Timothy Branan	Council Member	Jan 2026
Adrian Griffith	Council Member	Jan 2026
Cheyenne Mertz	Council Member	Jan 2028
Dakota Nelsen	Council Member	Jan 2028
Dona Grooms	City Treasurer	Indefinite
Shannon Wood	City Clerk/Treasurer	Indefinite
Todd Argotsinger	Attorney	Indefinite

**City of Walnut**



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Rob Sand  
Auditor of State

Auditor of State's Independent Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of the City Council:

We performed the procedures below, which were established at Iowa Code Chapter 11.6, to provide oversight of Iowa cities. Accordingly, we have applied certain procedures to selected accounting records and related information of the City of Walnut for the period July 1, 2023 through June 30, 2024, including procedures related to the City's compliance with certain Code of Iowa requirements identified below. The City of Walnut's management, which agreed to the performance of the procedures performed, is responsible for compliance with these requirements and for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in Government Auditing Standards, issued by the Comptroller General of the United States. The City of Walnut's management has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose to report, in accordance with Chapter 11.6 of the Code of Iowa, recommendations pertaining to selected accounting records and related information of the City including the City's compliance with certain Code of Iowa requirements. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes.

The procedures we performed are summarized as follows:

1. We observed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
2. We obtained an understanding of the City's internal controls to determine if proper control procedures were in place and incompatible duties, from a control standpoint, were not performed by the same employee.
3. We observed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
4. We obtained and observed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances, journal entries and monthly financial reports provided to the City Council.
5. We scanned City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances were properly maintained and accurately accounted for.
6. We scanned investments to determine compliance with Chapter 12B of the Code of Iowa.
7. We observed depository resolutions, the City's investment policy and reporting of unclaimed property to the State of Iowa to determine compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa.



8. We scanned debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
9. We scanned selected tax increment financing (TIF) transactions, including receipts, disbursements and transfers, for compliance and accurate accounting, including compliance with the TIF reporting requirements of Chapter 384.22 of the Code of Iowa.
10. We observed the City's TIF debt certification forms filed with the County Auditor, including requests for collection of reduced TIF amounts and to decertify certain TIF obligations, as applicable, for proper support and compliance with Chapter 403.19(6) of the Code of Iowa.
11. We traced selected receipts for accurate accounting and consistency with the recommended COA.
12. The City had no voter approved levies.
13. We traced selected disbursements to proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
14. We traced transfers between funds to proper authorization and accurate accounting and to determine whether transfers were proper.
15. We traced selected payroll and related transactions to proper authorization and accurate accounting and determined whether payroll was proper.
16. We observed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various findings and recommendations for the City. Our findings and recommendations are described in the Detailed Findings and Recommendations section of this report. Unless reported in the Detailed Findings and Recommendations, no exceptions were noted during the performance of the specific procedures listed above.

We were engaged by the City of Walnut's management to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in Government Auditing Standards, issued by the Comptroller General of the United States. We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on specific accounting records and related information of the City, including compliance with specific Code of Iowa requirements. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the City of Walnut and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

The purpose of this report is to report, in accordance with Chapter 11.6 of the Code of Iowa, certain agreed-upon procedures and the resulting findings and recommendations pertaining to selected accounting records and related information of the City, including the City's compliance with certain Code of Iowa requirements. This report is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Walnut during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Pam Bormann, CPA  
Deputy Auditor of State

January 10, 2025

## **Detailed Findings and Recommendations**

City of Walnut

Detailed Findings and Recommendations

For the period July 1, 2023 through June 30, 2024

- (A) Segregation of Duties – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City’s financial statements. Generally, one individual has control over each of the following areas for the City:
- (1) Accounting system – performing all accounting functions.
  - (2) Cash – handling, reconciling and recording.
  - (3) Investments – recordkeeping, custody, investing and reconciling earnings.
  - (4) Long-term debt – recordkeeping, compliance and debt payment processing.
  - (5) Receipts – opening mail, collecting, depositing, recording, reconciling and posting.
  - (6) Disbursements – purchasing, invoice processing, checking writing, mailing, recording and reconciling.
  - (7) Payroll – entering rates into the system, recordkeeping, preparing and distributing.
  - (8) Utilities – entering rates into the system, billing, collecting, depositing, posting and reconciling.
  - (9) Computer usage – performing all general accounting functions and controlling all data input and output.

Recommendation – We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

- (B) Receipts – During the fiscal year ending June 30, 2024, the following financial conditions were noted:
- Proceeds of \$94,000 from the 2024 General Obligation Loan were not properly recorded as debt proceeds in the City’s general ledger. The City corrected the error as soon as it was identified, which was after June 30, 2024.
  - A transaction was improperly recorded in the Township Fire Equipment Fund as a one-sided transfer for a \$40,000 transfer between the City’s checking account and a certificate of deposit.
  - A disbursement for employee insurance, totaling \$272 was returned to the City and improperly recorded as property tax receipts in the City’s general ledger.

Recommendation – The City should implement procedures to ensure receipts and transfers are properly recorded in the City’s general ledger.

City of Walnut

Detailed Findings and Recommendations

For the period July 1, 2023 through June 30, 2024

- (C) Reconciliation of Utility Billings, Collections and Delinquent Accounts – Utility billings, collections and delinquent accounts were reconciled throughout the year. However, four of the twelve monthly reconciliations observed did not contain evidence of review by an independent person.

Recommendation – The City Council or other independent person designated by the City Council should review the reconciliations and monitor delinquent accounts. The review should be documented by the signature or initials of the reviewer and the date of the review.

- (D) Certified Budget – Disbursements during the year ended June 30, 2024, exceeded the amounts budgeted in the capital projects and business type activities functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

Recommendation – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

- (E) Interfund Transfers – Section 545-2 of the City Finance Committee Rules requires "A fund transfer resolution must be completed for all transfers between funds and must include a clear statement of reason or purpose for the transfer, the name of the fund from which the transfer is originating, the name of the fund into which the transfer is to be received, and the dollar amount to be transferred." During the year ended June 30, 2024, the City made one transfer which was not properly approved through resolution.

Recommendation – The City should ensure all interfund transfers are made by resolution and the transfers include the information required by Section 545-2 of the City Finance Committee Rules.

- (F) Local Option Sales Tax – On November 8, 1994, the voters of the City approved adoption of a 1% Local Option Sales Tax (LOST). The LOST was approved to be used 10% for property tax relief and 90% for infrastructure. The City installed a splash pad and has paid for the water used for the pad with the infrastructure portion of LOST Funds. The City transferred \$87,522, beginning with the summer of 2011 through June 30, 2019, from the Special Revenue, Local Option Capital Improvements Fund to the Enterprise, Water Fund to reimburse the Water Fund for the water usage. It is unclear how payment of water used for a splash pad is an allowable use of the "infrastructure" portion of the LOST funds. During the year ended June 30, 2024, the City transferred \$10,000 back to the Special Revenue, Local Option Capital Improvements Fund. The City has repaid a total of \$50,000 and the remaining amount to be repaid at June 30, 2024 is \$37,522.

Recommendation – The City should transfer \$37,522 from the Enterprise, Water Fund to the Special Revenue, LOST Capital Improvements Fund to reimburse the LOST Fund for the unallowable transfers. A transfer of \$37,522 from an allowable fund (i.e., the General Fund) could be made to the Enterprise, Water Fund to reimburse for the splash pad water costs.

In the future, the City should ensure disbursements paid from the Special Revenue, Local Option Capital Improvements Fund meet the requirements of the referendum approved by the voters.

- (G) Payroll Rates – The hourly rate for one of five employees observed was not approved by the City Council.

Recommendation – All wage rates should be approved by the City Council and documented in the City Council meeting minutes.

City of Walnut

Staff

This engagement was performed by:

Pamela J. Bormann, CPA, Deputy  
Jennifer L. Wall, CPA, Director  
Micaela A. Tintjer, CPA, Senior II Auditor  
David R. Roszak, CPA, CIA, Staff Auditor