



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

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Auditor of State

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NEWS RELEASE

Contact: Brian Brustkern
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FOR RELEASE

January 31, 2025

Auditor of State Rob Sand today released an audit report on Wayne County, Iowa.

FINANCIAL HIGHLIGHTS:

The County's revenues totaled \$10,909,829 for the year ended June 30, 2022, a 9.7% decrease from the prior year. Expenses for County operations for the year ended June 30, 2022 totaled \$9,131,307, a less than 1% decrease from the prior year. The significant decrease in revenues is due primarily to a decrease in contributions of road and bridges paid for by the Iowa Department of Transportation.

AUDIT FINDINGS:

Sand reported nine findings related to the receipt and expenditure of taxpayer funds. They are found on pages 76 through 83 of this report. The findings address issues such as lack of segregation of duties, material amounts of receipts, receivables and capital assets not properly recorded, lack of bank reconciliations, lack of written policies and procedures regarding capital assets and the computer system, lack of accounting policies and procedures manual, lack of a disaster recovery plan, lack of current and delinquent property tax reconciliations and disbursements exceeding appropriations before amendment. Sand provided the County with recommendations to address each of these findings.

Eight of the findings discussed above are repeated from the prior year. The County Board of Supervisors and other County officials have a fiduciary responsibility to provide oversight of the County's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's website at [Audit Reports – Auditor of State](#).

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WAYNE COUNTY
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS
JUNE 30, 2022

Wayne County



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Rob Sand
Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006
Telephone (515) 281-5834

December 6, 2024

Officials of Wayne County
Corydon, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Wayne County for the year ended June 30, 2022. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa, and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of Wayne County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink, appearing to read "Rob Sand".

Rob Sand
Auditor of State

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Wayne County

Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
David Dotts	Board of Supervisors	Jan 2023
Tom Swearingin	Board of Supervisors	Jan 2023
Donald Seams	Board of Supervisors	Jan 2025
Michelle Dooley	County Auditor	Jan 2025
Kim Swearingin	County Treasurer	(Resigned Jul 2021)
Amanda Cooper (Appointed Jul 2021)	County Treasurer	Nov 2022
Angie Horton	County Recorder	Jan 2023
Keith Davis	County Sheriff	Jan 2025
Alan Wilson	County Attorney	Jan 2023
Brandon Carpenter	County Assessor	Jan 2028



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Independent Auditor's Report

To the Officials of Wayne County:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Wayne County, Iowa, as of and for the year ended June 30, 2022, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Wayne County as of June 30, 2022 and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Wayne County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Wayne County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Wayne County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about Wayne County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 8 through 14 and 52 through 61 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Wayne County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2021 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information in Schedules 1 through 5 is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 6, 2024 on our consideration of Wayne County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Wayne County's internal control over financial reporting and compliance.



Brian R. Brustkern, CPA
Deputy Auditor of State

December 6, 2024

MANAGEMENT'S DISCUSSION AND ANALYSIS

Wayne County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2022. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2022 FINANCIAL HIGHLIGHTS

- Revenues of the County's governmental activities decreased 9.66%, or approximately \$1,166,000, from fiscal year 2021 to fiscal year 2022. Capital grants, contributions and restricted interest decreased approximately \$1,665,000 due to a reduction in contributions of roads and bridges paid for by the Iowa Department of Transportation.
- Program expenses of the County's governmental activities decreased less than 1.0%, or approximately \$89,000 from fiscal year 2021 to fiscal year 2022.
- The County's net position increased 7.74%, or approximately \$1,778,000, over the June 30, 2021 balance.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Wayne County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Wayne County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Wayne County acts solely as an agent or custodian for the benefit of those outside of County government (Custodial Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability (asset) and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the nonmajor governmental and the individual Custodial Funds.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund and 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

- 2) A proprietary fund accounts for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

- 3) Fiduciary funds are used to report assets held in a trust or custodial capacity for others which cannot be used to support the County’s own programs. These fiduciary funds include Custodial Funds that account for emergency management services and the County Assessor, to name a few.

The required financial statements for fiduciary funds is a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net position of governmental activities.

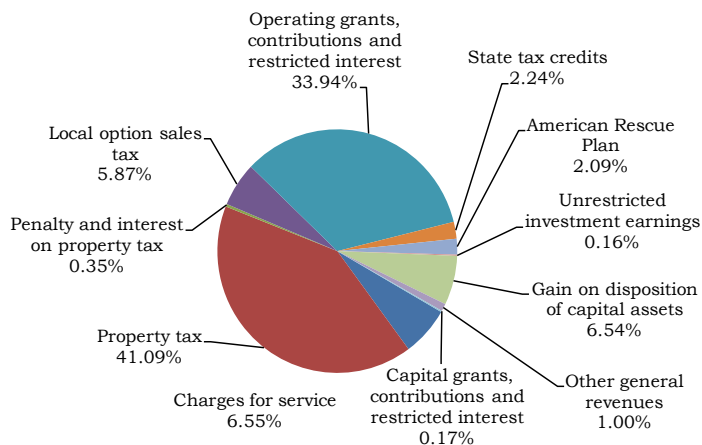
Net Position of Governmental Activities (Expressed in Thousands)		
	June 30,	
	2022	2021
Current and other assets	\$ 16,976	14,544
Capital assets	16,792	17,328
Total assets	<u>33,768</u>	<u>31,872</u>
Deferred outflows of resources	613	798
Long-term liabilities	1,940	4,584
Other liabilities	688	256
Total liabilities	<u>2,628</u>	<u>4,840</u>
Deferred inflows of resources	7,005	4,862
Net position:		
Net investment in capital assets	15,700	15,703
Restricted	8,092	7,264
Unrestricted	956	3
Total net position	<u>\$ 24,748</u>	<u>22,970</u>

Net position of Wayne County’s governmental activities increased 7.74% (approximately \$24.7 million compared to approximately \$23.0 million). The largest portion of the County’s net position is invested in capital assets (e.g., infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased approximately \$953,000 over the prior year, from a balance of approximately \$3,000 to a balance of approximately \$956,000. The increase is primarily due to a decrease in the net pension liability (asset).

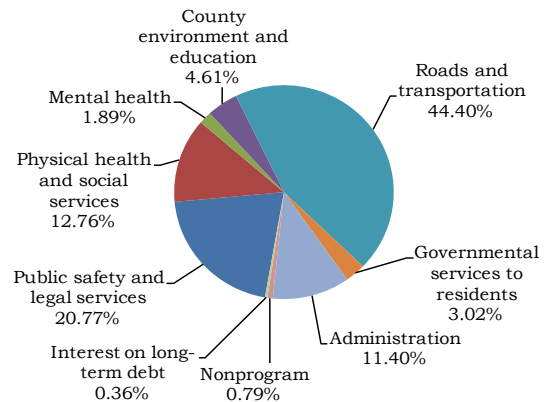
Changes in Net Position of Governmental Activities
(Expressed in Thousands)

	Year ended June 30,	
	2022	2021
Revenues:		
Program revenues:		
Charges for service	\$ 715	1,057
Operating grants, contributions and restricted interest	3,703	3,769
Capital grants, contributions and restricted interest	19	1,684
General revenues:		
Property tax	4,483	4,315
Penalty and interest on property tax	38	53
State tax credits	244	240
Local option sales tax	640	684
American Rescue Plan Act	228	-
Unrestricted investment earnings	17	22
Gain on disposition of capital assets	714	127
Other general revenues	109	125
Total revenues	10,910	12,076
Program expenses:		
Public safety and legal services	1,897	2,145
Physical health and social services	1,165	1,268
Mental health	173	267
County environment and education	421	314
Roads and transportation	4,054	3,874
Governmental services to residents	276	287
Administration	1,041	1,028
Non-program	72	-
Interest on long-term debt	33	38
Total expenses	9,132	9,221
Change in net position	1,778	2,855
Net position beginning of year	22,970	20,115
Net position end of year	\$ 24,748	22,970

Revenues by Source



Expenses by Program



Wayne County's governmental activities net position increased approximately \$1,778,000 during the year. Revenues for governmental activities decreased approximately \$1,166,000 from the prior year, including capital grants, contributions and restricted interest which decreased from the prior year approximately \$1,665,000, or 98.9%. The significant decrease in revenues was primarily the result of a reduction in contributions of road and bridges paid for by the Iowa Department of Transportation.

The County increased property tax rates for fiscal year 2022 an average of 2.90%. This increase raised the County's property tax revenue approximately \$168,000 in fiscal year 2022. Based on decreases in property tax levy rates, offset with increases in the total assessed valuation, property tax revenue is budgeted to decrease approximately \$390,000 next year.

The cost of all governmental activities this year was approximately \$9.1 million compared to approximately \$9.2 million last year. However, as shown in the Statement of Activities on page 17, the amount taxpayers ultimately financed for these activities was approximately \$4.3 million because some of the cost was paid by those who directly benefited from the programs (approximately \$1,145,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$3,722,000). Overall, the County's governmental program revenues, including intergovernmental aid and charges for service, decreased in fiscal year 2022 from approximately \$6,510,000 to approximately \$4,867,000, primarily due to the decrease in contributions of roads and bridges paid for by the Iowa Department of Transportation.

INDIVIDUAL MAJOR FUND ANALYSIS

As Wayne County completed the year, its governmental funds reported a combined fund balance of approximately \$10.5 million, an increase of approximately \$770,000 above last year's total of approximately \$9.7 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues increased \$259,353, or 5.7%, to \$4,789,127 primarily due to an increase in American Rescue Plan Act (ARPA) grants. Expenditures increased \$666,674, or 17.3%, to \$4,519,283 primarily due to an increase in ARPA expenditures and an increase in vehicle purchases. The ending fund balance increased by \$213,953, or 6.2%, compared to prior year.
- The Special Revenue, Mental Health Fund balance at year end decreased \$38,447 from the prior year end. For fiscal year 2022, revenues totaled \$137,390 and expenditures totaled \$175,837. The County was required by Senate File 619 to transfer the remaining fund balance to the CROSS Mental Health Region prior to June 30, 2022.
- Special Revenue, Rural Services Fund revenues increased \$116,098 or 8.3% over the prior year and expenditures remained constant. Revenues increased primarily due to an increase in property tax. The ending fund balance increased by \$55,496, or 6.0%, compared to the prior year.
- Special Revenue, Secondary Roads Fund revenues decreased \$282,838, or 8.0%, from the prior year, due primarily to a decrease in intergovernmental receipts. The ending fund balance increased by \$471,535, or 11.0%, compared to the prior year.
- Special Revenue, Local Option Sales Tax Fund revenues decreased \$43,673, or 6.4%, primarily due to a decrease in local option sales tax received. Expenditures increased \$41,647, or 7.8%, primarily due to the board increasing allowable expenditures to be funded by LOST revenues. The ending fund balance increased \$69,128, or 7.9%, compared to the prior year.

BUDGETARY HIGHLIGHTS

Over the course of the year, Wayne County amended its budget one time. The amendment was made in April 2022 to increase revenues and expenditures related to the American Rescue Plan Act.

The County's receipts were \$205,316 more than budgeted, a variance of 1.9%.

Total disbursements were \$3,319,126 less than the amended budget. Actual disbursements for the public safety and legal services, roads and transportation and capital projects functions were \$336,040, \$718,424 and \$1,786,258, respectively, less than budgeted.

Even with the budget amendment, the County exceeded the budgeted amount in the debt service function for the year ended June 30, 2022.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2022, Wayne County had approximately \$17.1 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities and roads and bridges. This is a net decrease (including additions and deletions) of approximately \$223,000, or 1.3%, under last year.

The County had depreciation expense of \$1,113,878 in fiscal year 2022 and total accumulated depreciation of \$9,735,151 at June 30, 2022.

More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

Long-Term Debt

At June 30, 2022, Wayne County had \$1,405,000 of general obligation bonds outstanding, compared to \$1,625,000 at June 30, 2021. The County paid \$220,000 of principal on the general obligation bonds during the year ended June 30, 2022.

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Wayne County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$29 million. Additional information about the County's long-term debt is presented in Note 7 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Wayne County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2023 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 2.9% versus 4.4% a year ago. These indicators were taken into account when adopting the budget for fiscal year 2023. Revenues in the operating budget are approximately \$9.59 million, a decrease of 2.76% from the final fiscal year 2022 budget. Budgeted disbursements are expected to increase approximately \$1,034,000 from the final fiscal year 2022 budget. The County has added no major new programs or initiatives to the fiscal year 2023 budget.

If these estimates are realized, the County's budgetary operating balance is expected to decrease approximately \$139,000, or 4.10%, by the close of fiscal year 2023.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Wayne County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Wayne County Auditor's Office, 100 N. Lafayette, Corydon, Iowa, 50060.

Basic Financial Statements

Wayne County
Statement of Net Position
June 30, 2022

	Governmental Activities
Assets	
Cash, cash equivalents and pooled investments:	
County Treasurer	\$ 10,333,074
Component units	9,718
Receivables:	
Property tax:	
Delinquent	9,983
Succeeding year	4,148,000
Interest and penalty on property tax	31,549
Accounts	126,119
Accrued interest	2
Opioid settlement	188,115
Due from other governments	447,347
Lease receivable	47,568
Inventories	348,344
Prepaid insurance	128,203
Net pension asset	844,387
Capital assets not being depreciated	312,878
Capital assets, net of accumulated depreciation	16,792,356
Total assets	33,767,643
Deferred Outflows of Resources	
Pension related deferred outflows	587,711
OPEB related deferred outflows	25,773
Total deferred outflows of resources	613,484
Liabilities	
Accounts payable	105,730
Accrued interest payable	2,342
Salaries and benefits payable	115,758
Due to other governments	14,778
Unearned revenues	397,696
Advances from grantors	52,312
Long-term liabilities:	
Portion due or payable within one year:	
General obligation bonds	225,000
Compensated absences	103,543
Portion due or payable after one year:	
General obligation bonds	1,180,000
Compensated absences	114,683
Total OPEB liability	316,323
Total liabilities	2,628,165
Deferred Inflows of Resources	
Lease related	47,568
Unavailable property tax revenue	4,148,000
Pension related deferred inflows	2,525,251
OPEB related deferred inflows	284,024
Total deferred inflows of resources	7,004,843
Net Position	
Net investment in capital assets	15,700,234
Restricted for:	
Supplemental levy purposes	1,156,281
Rural services purposes	978,133
Secondary roads purposes	4,665,603
Conservation purposes	107,027
Debt service	937,664
Opioid abatement	6,529
Other purposes	240,877
Unrestricted	955,771
Total net position	\$ 24,748,119

See notes to financial statements.

Wayne County
Statement of Activities
Year ended June 30, 2022

	Program Revenues				Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	
Functions/Programs:					
Governmental activities:					
Public safety and legal services	\$ 1,897,009	277,516	5,725	-	(1,613,768)
Physical health and social services	1,164,968	312,559	412,727	-	(439,682)
Mental health	173,118	150,790	69,872	-	47,544
County environment and education	421,082	66,810	33,311	-	(320,961)
Roads and transportation	4,054,426	(370,865)	3,181,702	18,676	(1,224,913)
Governmental services to residents	275,622	179,743	-	-	(95,879)
Administration	1,040,611	11,295	-	-	(1,029,316)
Non-program	71,737	87,062	-	-	15,325
Interest and fees on long-term debt	32,734	-	-	-	(32,734)
Total	\$ 9,131,307	714,910	3,703,337	18,676	(4,694,384)
General Revenues:					
Property and other county tax levied for:					
General purposes					4,482,569
Penalty and interest on property tax					37,622
State tax credits					244,151
Local option sales tax					640,285
American Rescue Plan Act					227,848
Unrestricted investment earnings					17,313
Gain on disposition of capital assets					713,729
Miscellaneous					109,389
Total general revenues					6,472,906
Change in net position					1,778,522
Net position beginning of year					22,969,597
Net position end of year					\$ 24,748,119
See notes to financial statements.					

Wayne County
Balance Sheet
Governmental Funds

June 30, 2022

	Special		
	General	Rural Services	Secondary Roads
Assets			
Cash, cash equivalents and pooled investments:			
County Treasurer	\$ 3,931,176	919,473	4,294,287
Component units	-	-	-
Receivables:			
Property tax:			
Delinquent	9,128	855	-
Succeeding year	2,822,000	1,326,000	-
Interest and penalty on property tax	31,549	-	-
Accounts	125,181	-	938
Opioid settlement	-	-	-
Accrued interest	2	-	-
Due from other governments	91,258	24,256	285,257
Lease receivable	47,568	-	-
Inventories	-	-	348,344
Prepaid items	56,315	45,270	26,618
Total assets	\$ 7,114,177	2,315,854	4,955,444
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	\$ 37,594	4,455	52,424
Salaries and benefits payable	59,570	7,266	48,922
Due to other governments	6,455	-	7,879
Advances from grantor	-	-	52,312
Unearned revenues	397,696	-	-
Total liabilities	501,315	11,721	161,537
Deferred inflows of resources:			
Unavailable revenues:			
Succeeding year property tax	2,822,000	1,326,000	-
Other	57,039	855	30,172
Lease related	47,568	-	-
Total deferred inflows of resources	2,926,607	1,326,855	30,172
Fund balances:			
Nonspendable:			
Inventories	-	-	348,344
Prepaid items	56,315	45,270	26,618
Restricted for:			
Supplemental levy purposes	1,114,463	-	-
Rural services purposes	-	932,008	-
Secondary roads purposes	-	-	4,388,773
Conservation purposes	7,000	-	-
Debt service	-	-	-
Opioid abatement	-	-	-
Other purposes	43,883	-	-
Assigned for promotion of public health	27,742	-	-
Unassigned	2,436,852	-	-
Total fund balances	3,686,255	977,278	4,763,735
Total liabilities, deferred inflows of resources and fund balances	\$ 7,114,177	2,315,854	4,955,444

See notes to financial statements.

<u>Revenue</u>		
Local Option		
<u>Sales Tax</u>	<u>Nonmajor</u>	<u>Total</u>
903,469	105,717	10,154,122
-	9,718	9,718
-	-	9,983
-	-	4,148,000
-	-	31,549
-	-	126,119
-	188,115	188,115
-	-	2
46,576	-	447,347
-	-	47,568
-	-	348,344
-	-	128,203
<u>950,045</u>	<u>303,550</u>	<u>15,639,070</u>
9,595	-	104,068
-	-	115,758
444	-	14,778
-	-	52,312
-	-	397,696
<u>10,039</u>	<u>-</u>	<u>684,612</u>
-	-	4,148,000
-	181,586	269,652
-	-	47,568
<u>-</u>	<u>181,586</u>	<u>4,465,220</u>
-	-	348,344
-	-	128,203
-	-	1,114,463
-	-	932,008
-	-	4,388,773
-	100,027	107,027
940,006	-	940,006
-	6,529	6,529
-	15,408	59,291
-	-	27,742
-	-	2,436,852
<u>940,006</u>	<u>121,964</u>	<u>10,489,238</u>
<u>950,045</u>	<u>303,550</u>	<u>15,639,070</u>

Wayne County

Wayne County
 Reconciliation of the Balance Sheet –
 Governmental Funds to the Statement of Net Position
 June 30, 2022

Total governmental fund balances (page 19) \$ 10,489,238

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$26,840,385 and the accumulated depreciation is \$9,735,151. 17,105,234

Other long-term assets are not available to pay current year expenditures, as follows:

Deferred inflows of resources	\$ 269,652	
Net pension asset	<u>844,387</u>	1,114,039

The Internal Service Fund is used by management to charge the costs of partial self-funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Position. 177,290

Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	613,484	
Deferred inflows of resources	<u>(2,809,275)</u>	(2,195,791)

Long-term liabilities, including general obligation bonds payable, compensated absences payable, total OPEB liability and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds. (1,941,891)

Net position of governmental activities (page 16) \$ 24,748,119

See notes to financial statements.

Wayne County
Statement of Revenues, Expenditures and
Changes in Fund Balances
Governmental Funds

Year ended June 30, 2022

	Special		
	General	Mental Health	Rural Services
Revenues:			
Property and other county tax	\$ 3,083,987	129,264	1,272,530
Local option sales tax	-	-	-
Interest and penalty on property tax	36,261	-	-
Intergovernmental	1,064,410	7,826	217,177
Licenses and permits	2,016	-	15,220
Charges for service	462,395	-	3,600
Use of money and property	58,862	-	-
Miscellaneous	81,196	300	3,232
Total revenues	<u>4,789,127</u>	<u>137,390</u>	<u>1,511,759</u>
Expenditures:			
Operating:			
Public safety and legal services	1,213,184	-	532,730
Physical health and social services	1,297,678	-	67,058
Mental health	-	175,837	-
County environment and education	306,936	-	89,437
Roads and transportation	-	-	-
Governmental services to residents	300,995	-	3,229
Administration	1,172,641	-	-
Debt service	-	-	-
Capital projects	227,849	-	-
Total expenditures	<u>4,519,283</u>	<u>175,837</u>	<u>692,454</u>
Excess (deficiency) of revenues over (under) expenditures	<u>269,844</u>	<u>(38,447)</u>	<u>819,305</u>
Other financing sources (uses):			
Transfers in	-	-	-
Transfers out	(67,506)	-	(763,809)
Sale of capital assets	11,615	-	-
Total other financing sources (uses)	<u>(55,891)</u>	<u>-</u>	<u>(763,809)</u>
Change in fund balances	213,953	(38,447)	55,496
Fund balances beginning of year	<u>3,472,302</u>	<u>38,447</u>	<u>921,782</u>
Fund balances end of year	<u>\$ 3,686,255</u>	<u>-</u>	<u>977,278</u>

See notes to financial statements.

Revenue			
Secondary Roads	Local Option Sales Tax	Nonmajor	Total
-	-	-	4,485,781
-	640,285	-	640,285
-	-	-	36,261
3,198,746	-	8,579	4,496,738
2,560	-	-	19,796
30	-	1,905	467,930
-	1,140	62	60,064
56,670	-	9,731	151,129
<u>3,258,006</u>	<u>641,425</u>	<u>20,277</u>	<u>10,357,984</u>
-	319,197	7,165	2,072,276
-	-	4,268	1,369,004
-	-	-	175,837
-	-	8,000	404,373
3,863,267	-	-	3,863,267
-	-	2,065	306,289
-	-	-	1,172,641
-	253,100	-	253,100
184,644	-	-	412,493
<u>4,047,911</u>	<u>572,297</u>	<u>21,498</u>	<u>10,029,280</u>
<u>(789,905)</u>	<u>69,128</u>	<u>(1,221)</u>	<u>328,704</u>
831,315	-	-	831,315
-	-	-	(831,315)
430,125	-	-	441,740
<u>1,261,440</u>	<u>-</u>	<u>-</u>	<u>441,740</u>
471,535	69,128	(1,221)	770,444
<u>4,292,200</u>	<u>870,878</u>	<u>123,185</u>	<u>9,718,794</u>
<u>4,763,735</u>	<u>940,006</u>	<u>121,964</u>	<u>10,489,238</u>

Wayne County

Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances -
Governmental Funds to the Statement
of Activities

Year ended June 30, 2022

Change in fund balances - Total governmental funds (page 23) \$ 770,444

**Amounts reported for governmental activities in the Statement of
Activities are different because:**

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded capital outlay expenditures in the current year, as follows:

Expenditures for capital assets	\$ 619,401	
Depreciation expense	<u>(1,113,878)</u>	(494,477)

In the Statement of Activities, the gain on disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources. 271,989

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:

Property tax	(3,212)	
Other	<u>196,006</u>	192,794

Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. 220,000

The current year County IPERS contributions are reported as expenditures in the governmental funds, but are reported as deferred outflows of resources in the Statement of Net Position. 339,748

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated absences	33,360	
Pension reduction	276,335	
OPEB expense	(9,327)	
Interest on long-term debt	<u>366</u>	<u>300,734</u>

The Internal Service Fund is used by management to charge the costs of partial self-funding of the County's health insurance benefit plan to individual funds. The change in net position of the Internal Service Fund is reported with governmental activities. 177,290

Change in net position of governmental activities (page 17) \$ 1,778,522

See notes to financial statements.

Wayne County
Statement of Net Position
Proprietary Fund
June 30, 2022

	<u>Internal Service Employee Group Health</u>
Assets	
Cash and cash equivalents	\$ 178,952
Liabilities	
Accounts payable	<u>1,662</u>
Net Position	
Restricted for employee health	<u>\$ 177,290</u>

See notes to financial statements.

Wayne County

Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Fund

Year Ended June 30, 2022

		<u>Internal Service Employee Group Health</u>
Operating revenues:		
Reimbursements from operating funds		\$ 955,653
Reimbursements from employees and others		<u>51,571</u>
Total operating revenues		1,007,224
Operating expenses:		
Medical claims	\$ 141,040	
Insurance premiums	680,058	
Administrative fees	<u>8,836</u>	<u>829,934</u>
Net income		177,290
Net position beginning of year		<u>-</u>
Net position end of year		<u>\$ 177,290</u>

See notes to financial statements.

Wayne County
Statement of Cash Flows
Proprietary Fund
Year Ended June 30, 2022

	Internal Service Employee Group Health
Cash flows from operating activities:	
Cash received from operating fund reimbursements	\$ 955,653
Cash received from employees and others	51,571
Cash paid to suppliers for services	(828,272)
Net cash provided by operating activities	178,952
Cash and cash equivalents beginning of year	-
Cash and cash equivalents end of year	\$ 178,952
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 177,290
Adjustments to reconcile operating income to net cash provided by operating activities:	
Change in liabilities:	
Accounts payable	1,662
Net cash provided by operating activities	\$ 178,952

See notes to financial statements.

Wayne County
Statement of Fiduciary Net Position
Custodial Funds

June 30, 2022

Assets

Cash, cash equivalents and pooled investments:

County Treasurer	\$ 1,005,219
Other County officials	49,565

Receivables:

Property tax:

Delinquent	55,050
Succeeding year	8,006,000

Accounts	1,789
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Assessments	34,201
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Due from other governments	<u>59,877</u>
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Total assets	<u>9,211,701</u>
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Liabilities

Accounts payable	2,230
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Salaries and benefits payable	7,310
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Due to other governments	354,558
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Trusts payable	36,795
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Compensated absences	<u>6,560</u>
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Total liabilities	<u>407,453</u>
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Deferred Inflows of Resources

Unavailable property tax revenue	<u>8,006,000</u>
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Net position

Restricted for individuals, organizations and other governments	<u>\$ 798,248</u>
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See notes to financial statements.

Wayne County
Statement of Changes in Fiduciary Net Position
Custodial Funds

Year Ended June 30, 2022

Additions:	
Property and other county tax	\$ 7,569,447
911 surcharge	162,316
State tax credits	556,882
Drivers license fees	17,072
Office fees and collections	553,268
Auto licenses, use tax and postage	2,370,031
Assessments	4,395
Trusts	398,279
Miscellaneous	<u>313,403</u>
Total additions	<u>11,945,093</u>
Deductions:	
Agency remittances:	
To other funds	428,476
To other governments	11,109,712
Trusts paid out	<u>398,279</u>
Total deductions	<u>11,936,467</u>
Change in net position	8,626
Net position beginning of year	<u>789,622</u>
Net position end of year	<u>\$ 798,248</u>

See notes to financial statements.

Wayne County

Notes to Financial Statements

June 30, 2022

(1) Summary of Significant Accounting Policies

Wayne County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Wayne County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Wayne County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Wayne County Sheriff's Canine has been incorporated under Chapter 504A of the Code of Iowa to receive donations to aid the Wayne County Sheriff's Office. These donations are to be used to fund the training and care of a canine for law enforcement use. The financial activity of the component unit is included as a Special Revenue Fund of the County.

Wayne County Sheriff's Reserve has been incorporated under Chapter 504A of the Code of Iowa to receive donations for the benefit of the Wayne County Sheriff's Office. These donations are to be used to fund the reserve officers who assist the County Sheriff, as requested. The financial activity of this component unit is included as a Special Revenue Fund of the County.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Wayne County Assessor’s Conference Board, Wayne County Emergency Management Commission and the Wayne County Joint 911 Service Board. Financial transactions of these organizations are included in the County’s financial statements only to the extent of the County’s fiduciary relationship with the organization and, as such, are reported in the Custodial Funds of the County.

The County also participates in the following jointly governed organizations established pursuant to Chapter 28E of the Code of Iowa: Wayne, Ringgold and Decatur County Solid Waste Commission, Ten Fifteen Regional Transit Agency Board, South Iowa Area Crime Commission, Wayne County Development Corporation Board, Chariton Valley Rural Economic Development Incorporated Board, Southeast Iowa Case Management Board, Wayne County Empowerment Board, County Rural Offices of Social Services and Southeast Iowa Response Group.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County’s nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary road construction and maintenance.

The Local Option Sales Tax Fund is used to account for local option sales tax revenues used in the funding of the general obligation bonds issued for the acquisition and construction of the jail or any other jail related expenses.

Additionally, the County reports the following funds:

Proprietary Fund – An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost-reimbursement basis.

Fiduciary Funds – Custodial Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under lease agreements are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balances and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust and non-negotiable certificates of deposit which are stated at amortized cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2020 assessed property valuations; is for the tax accrual period July 1, 2021 through June 30, 2022 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2021.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Opioid Settlement Receivable – The County will receive payments from certain prescription drug companies and pharmaceutical distributors engaged in misleading and fraudulent conduct in the marketing and sale of opioids and failure to monitor for, detect and prevent diversion of the drugs. The County is required to use these funds for activities to remediate the opioid crisis and treat or mitigate opioid use disorder and related disorders through prevention, harm reduction and recovery services.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, furniture and equipment and intangibles acquired after July 1, 1980 are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class. Reportable capital assets are defined by the County as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 60,000
Land, buildings and improvements	25,000
Intangibles	25,000
Right to use leased assets	5,000
Equipment and vehicles	5,000

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment and infrastructure are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Infrastructure	5 - 70
Buildings and improvements	20 - 50
Intangibles	5 - 20
Right to use leased assets	2 - 20
Equipment	2 - 20
Vehicles	2 - 10

Leases – County as Lessor – Wayne County is a lessor for a noncancellable lease of farmland. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the County determines the discount rate it uses to discount the expected lease receipts to present value, lease term and lease receipts.

Wayne County uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Deferred Outflows of Resources – Deferred outflows of resources represent a consumption of net position applicable to a future year(s), which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense, and contributions from the County after the measurement date but before the end of the County's reporting period.

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Unearned Revenue – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Unearned revenue in the government-wide and governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the County has not made a qualifying expenditure. Unearned revenue consists of unspent American Rescue Plan Act proceeds.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused compensatory time, sick leave and vacation hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2022. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Long-Term Liabilities – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions – For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and pension expense (reduction), information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability (asset) attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Total OPEB Liability – For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on Wayne County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Deferred Inflows of Resources – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied, unrecognized items not yet charged to pension expense, the unamortized portion of the net difference between projected and actual earnings on pension plan assets and deferred amounts related to leases.

Fund Balance – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned – All amounts not included in the preceding classifications.

Net Position – The net position of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2022, disbursements exceeded the amounts budgeted in the debt service function and disbursements in certain departments exceeded the amounts appropriated prior to approval of an amendment.

(2) Cash, Cash Equivalents and Pooled Investments

The County's deposits in banks at June 30, 2022 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had investments in the Iowa Public Agency Investment Trust (IPAIT) which are valued at an amortized cost of \$1,639,296. There were no limitations or restrictions on withdrawals for the IPAIT investments. The County's investment in the IPAIT is unrated.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2022 is as follows:

Transfer to	Transfer from	Amount
Special Revenue: Secondary Roads	General	\$ 67,506
	Special Revenue: Rural Services	<u>763,809</u>
		<u>\$ 831,315</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Capital Assets

Capital assets activity for the year ended June 30, 2022 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 285,030	-	-	285,030
Construction in progress	-	27,848	-	27,848
Total capital assets not being depreciated	<u>285,030</u>	<u>27,848</u>	<u>-</u>	<u>312,878</u>
Capital assets being depreciated:				
Buildings	5,085,014	200,000	-	5,285,014
Improvements other than buildings	113,439	-	-	113,439
Equipment and vehicles	5,416,892	1,224,794	(1,305,478)	5,336,208
Infrastructure, road network	15,792,846	-	-	15,792,846
Total capital assets being depreciated	<u>26,408,191</u>	<u>1,424,794</u>	<u>(1,305,478)</u>	<u>26,527,507</u>
Less accumulated depreciation for:				
Buildings	1,741,747	106,332	-	1,848,079
Improvements other than buildings	52,433	3,781	-	56,214
Equipment and vehicles	3,084,874	548,794	(744,226)	2,889,442
Infrastructure, road network	4,486,445	454,971	-	4,941,416
Total accumulated depreciation	<u>9,365,499</u>	<u>1,113,878</u>	<u>(744,226)</u>	<u>9,735,151</u>
Total capital assets being depreciated, net	<u>17,042,692</u>	<u>310,916</u>	<u>(561,252)</u>	<u>16,792,356</u>
Governmental activities capital assets, net	<u>\$ 17,327,722</u>	<u>338,764</u>	<u>(561,252)</u>	<u>17,105,234</u>

Depreciation expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 130,998
Physical health and social services	17,409
Mental health	4,794
County environment and education	43,260
Roads and transportation	908,738
Governmental services to residents	1,212
Administration	<u>7,467</u>
Total depreciation expense - governmental activities	<u>\$ 1,113,878</u>

(5) County Farm Lease Receivable

The County owns the Wayne County Farm. Effective May 1, 2019, the County entered into a six-year lease with a citizen of Wayne County whereby the farm is operated by Tyson Polsdofer. The County is to receive annual rent payments of \$24,500 with an implicit rate of 2.0%.

Year Ending June 30,	Amount
2023	\$ 24,500
2024	<u>24,500</u>
Total	49,000
Less interest	<u>(1,432)</u>
Present value	<u>\$ 47,568</u>

(6) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2022 is as follows:

Fund	Description	Amount
General	Services	\$ 6,455
Special Revenue:		
Secondary Roads	Services	7,879
Local Option Sales Tax	Services	<u>444</u>
Total for governmental funds		<u>\$ 14,778</u>
Custodial:		
County Offices	Collections	\$ 12,770
Agricultural Extension Education		1,398
Schools		49,539
Community Colleges		4,645
Corporations and Special Assessments		38,074
Townships		2,171
Auto License and Use Tax		191,218
County Hospital		16,581
Other		<u>38,162</u>
Total for custodial funds		<u>\$ 354,558</u>

(7) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2022 is as follows:

	General Obligation Bonds	Compensated Absences	Net Pension Liability (Asset)	Total OPEB Liability	Total
Balance beginning of year	\$ 1,625,000	251,586	2,284,526	422,529	4,583,641
Increases	-	152,814	-	67,789	220,603
Decreases	220,000	186,174	3,128,913	173,995	3,709,082
Balance end of year	\$ 1,405,000	218,226	(844,387)	316,323	1,095,162
Due within one year	\$ 225,000	103,543	-	-	328,543

Bonds Payable

On September 1, 2020, the County issued \$1,850,000 general obligation local option sales and services tax refunding bonds, Series 2020A with an interest rate of 2% per annum. The bond was issued to refund the outstanding general obligation local option sales and services tax refunding bonds, Series 2012A and to pay costs associated with issuance of the bonds. During the year ended June 30, 2022, the County paid principal of \$220,000 and interest of \$32,500 on the bonds.

A summary of the County’s June 30, 2022 general obligation bond indebtedness is as follows:

Year Ending June 30,	Local Option Sales and Services Tax Refunding Bonds Issued Sep 1, 2020			
	Interest Rates	Principal	Interest	Total
2023	2.00%	\$ 225,000	28,100	253,100
2024	2.00	230,000	23,600	253,600
2025	2.00	230,000	19,000	249,000
2026	2.00	235,000	14,400	249,400
2027	2.00	240,000	9,700	249,700
2028	2.00	245,000	4,900	249,900
		<u>\$ 1,405,000</u>	<u>99,700</u>	<u>1,504,700</u>

(8) Pension Plan

Plan Description – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees’ Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member’s years of service plus the member’s age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member’s first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member’s monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member’s highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff’s, deputy’s or protection occupation member’s monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member’s highest three-year average salary.

If a member retires before normal retirement age, the member’s monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member’s earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member’s lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member’s beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member’s accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS’ Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS’ Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the “entry age normal” actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2022, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.01% of covered payroll, for a total rate of 18.02%. Protection occupation members contributed 6.21% of covered payroll and the County contributed 9.31% of covered payroll, for a total rate of 15.52%.

The County's contributions to IPERS for the year ended June 30, 2022 were \$339,748.

Net Pension Asset, Pension Expense (Reduction), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2022, the County reported an asset of \$844,387 for its proportionate share of the overall plan net pension asset. The overall plan net pension asset was measured as of June 30, 2021. The total plan pension liability used in its calculation of the overall plan net pension asset was determined by an actuarial valuation as of that date. The County's proportion of the overall plan net pension asset was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2021, the County's proportion of the overall plan net pension asset was 0.244589%, which was an increase of 0.212068% over its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the County recognized pension expense (reduction) of \$(276,335). At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 97,947	38,376
Changes of assumptions	38,848	24,205
Net difference between projected and actual earnings on IPERS' investments	-	2,407,068
Changes in proportion and differences between County contributions and the County's proportionate share of contributions	111,168	55,602
County contributions subsequent to the measurement date	339,748	-
Total	\$ 587,711	2,525,251

\$339,748 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount
2023	\$ (587,387)
2024	(568,348)
2025	(511,749)
2026	(622,402)
2027	12,598
Total	\$ (2,277,288)

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension asset in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2021 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	4.43%
International equity	17.5	6.01
Global smart beta equity	6.0	5.10
Core plus fixed income	26.0	0.29
Public credit	4.0	2.08
Cash	1.0	(0.25)
Private equity	13.0	9.51
Private real assets	7.5	4.63
Private credit	3.0	2.87
Total	100.0%	

Discount Rate – The discount rate used to measure the total pension asset was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension asset.

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
County's proportionate share of the net pension liability (asset)	\$ 1,359,380	(844,387)	(2,690,468)

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Payables to IPERS – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2022.

(9) Other Postemployment Benefits (OPEB)

Plan Description – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by Wayne County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	-
Active employees	<u>69</u>
Total	<u>69</u>

Total OPEB Liability – The County's total OPEB liability of \$316,323 was measured as of June 30, 2022 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions – The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2022)	2.60% per annum.
Rates of salary increase (effective June 30, 2022)	3.25% per annum, including inflation.
Discount rate (effective June 30, 2022)	4.09% compounded annually, including inflation.
Healthcare cost trend rate (effective June 30, 2022)	7.50% initial rate decreasing by .5% annually to an ultimate rate of 4.50%.

Discount Rate – The discount rate used to measure the total OPEB liability was 4.09% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates for general retirees are from the SOA Pub-2010 General Headcount Weighted Morality Table fully generational using Scale MP-2021. Mortality rates for Protection and Sheriffs retirees are from the SOA PUB-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2021. Mortality rates for Surviving Spouses are from the SOA Pub-2010 Continuing Survivor Headcount Weighted Mortality Table fully generational using Scale MP-2021.

Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Total OPEB liability beginning of year	\$ 422,529
Changes for the year:	
Service cost	57,281
Interest	10,508
Differences between expected and actual experiences	(147,146)
Changes in assumptions	<u>(26,849)</u>
Net changes	<u>(106,206)</u>
Total OPEB liability end of year	<u>\$ 316,323</u>

Changes of assumptions reflect a change in the discount rate from 2.19% in fiscal year 2021 to 4.09% in fiscal year 2022.

Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (3.09%) or 1% higher (5.09%) than the current discount rate.

	1% Decrease (3.09%)	Discount Rate (4.09%)	1% Increase (5.09%)
Total OPEB liability	\$ 335,325	316,323	298,031

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (6.50%) or 1% higher (8.50%) than the current healthcare cost trend rates.

	1% Decrease (6.50%)	Healthcare Cost Trend Rate (7.50%)	1% Increase (8.50%)
Total OPEB liability	\$ 281,636	316,323	357,021

OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2022, the County recognized OPEB expense of \$9,327. At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following resources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 8,550	(201,393)
Changes in assumptions	17,223	(82,631)
Total	\$ 25,773	(284,024)

The amount reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year Ending June 30,	Amount
2023	\$ (58,462)
2024	(58,460)
2025	(38,261)
2026	(35,536)
2027	(22,889)
Thereafter	(44,643)
	\$ (258,251)

(10) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 794 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, employment practices liability, public officials liability and police professional liability. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County's contributions to the Pool for the year ended June 30, 2022 were \$165,003.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, employment practices, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2022, no liability has been recorded in the County's financial statements. As of June 30, 2022, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula is set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$320,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) Employee Health Insurance Plan

The Internal Service, Employee Group Health Fund was established to account for the partial self-funding of the County's health insurance benefit plan. The plan is funded by both the employee and County contributions and is administered through a service agreement with Auxiant. Claims in excess of coverage are insured through purchase of stop loss insurance.

The payments of plan contributions to the Internal Service, Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are made to Auxiant. The County's contribution to the fund for the year ended June 30, 2022 was \$955,653.

Amounts payable from the Internal Service, Employee Group Health Fund at June 30, 2022 for incurred but not reported (IBNR) and reported but not paid claims has been estimated but has not been actuarially determined since the County is exempt from obtaining an actuarial opinion under Chapter 509A.15(4) of the Code of Iowa. The combined County liability for unpaid claims is as follows:

Unpaid claims beginning of year	\$	-
Incurred claims (including claims incurred but not reported at June 30, 2022)		141,040
Payments:		
Payment on claims during the year		<u>139,378</u>
Unpaid claims end of year	<u>\$</u>	<u>1,662</u>

(12) Wayne County Financial Information Included in the County Rural Offices of Social Services (CROSS) Mental Health Region

County Rural Offices of Social Services (CROSS) Mental Health Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa, includes the following member counties: Clarke, Decatur, Lucas, Monroe, Ringgold and Wayne County. The financial activity of Wayne County's Special Revenue, Mental Health Fund is included in the CROSS Mental Health Region for the year ended June 30, 2022, as follows:

Revenues:		
Property and other county tax		\$ 129,264
Intergovernmental:		
State tax credits	\$ 7,800	
Other	26	7,826
Miscellaneous		300
Total revenues		<u>137,390</u>
Expenditures:		
Services to persons with:		
Mental illness		59,753
General administration:		
Direct administration	580	
Distribution to regional fiscal agent	<u>115,504</u>	<u>116,084</u>
Total expenditures		<u>175,837</u>
Excess of revenues over expenditures		(38,447)
Fund balance beginning of year		<u>38,447</u>
Fund balance end of year		<u>\$ -</u>

(13) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA). This statement will be implemented for the fiscal year ending June 30, 2023. The revised requirements of this statement will require reporting of the right-to-use another party's information technology software alone or in combination with tangible capital assets that are not currently reported.

Required Supplementary Information

Wayne County

Budgetary Comparison Schedule of
Receipts, Disbursements and Changes in Balances –
Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2022

	Actual	Less Funds not Required to be Budgeted	Net
Receipts:			
Property and other county tax	\$ 5,125,012	-	5,125,012
Interest and penalty on property tax	36,261	-	36,261
Intergovernmental	5,019,744	-	5,019,744
Licenses and permits	18,833	-	18,833
Charges for service	484,268	-	484,268
Use of money and property	60,880	-	60,880
Miscellaneous	57,780	1,215	56,565
Total receipts	10,802,778	1,215	10,801,563
Disbursements:			
Public safety and legal services	2,076,790	7,165	2,069,625
Physical health and social services	1,367,737	-	1,367,737
Mental health	177,347	-	177,347
County environment and education	401,512	-	401,512
Roads and transportation	3,752,026	-	3,752,026
Governmental services to residents	300,762	-	300,762
Administration	1,186,593	-	1,186,593
Non-program	-	-	-
Debt service	253,100	-	253,100
Capital projects	403,742	-	403,742
Total disbursements	9,919,609	7,165	9,912,444
Excess (deficiency) of receipts over (under) disbursements	883,169	(5,950)	889,119
Other financing sources, net	441,740	-	441,740
Change in balances	1,324,909	(5,950)	1,330,859
Balance beginning of year	8,838,931	15,668	8,823,263
Balance end of year	\$ 10,163,840	9,718	10,154,122

See accompanying independent auditor's report.

Budgeted Amounts		Final to Net Variance
Original	Final	
4,888,700	4,888,700	236,312
18,005	18,005	18,256
4,445,612	5,184,722	(164,978)
8,750	8,750	10,083
406,447	406,447	77,821
86,516	86,516	(25,636)
3,107	3,107	53,458
<u>9,857,137</u>	<u>10,596,247</u>	<u>205,316</u>
2,387,065	2,405,665	336,040
1,237,188	1,507,160	139,423
267,036	267,036	89,689
429,827	459,827	58,315
4,470,750	4,470,750	718,724
366,996	366,996	66,234
1,267,205	1,301,136	114,543
10,000	10,000	10,000
253,000	253,000	(100)
<u>1,565,000</u>	<u>2,190,000</u>	<u>1,786,258</u>
<u>12,254,067</u>	<u>13,231,570</u>	<u>3,319,126</u>
(2,396,930)	(2,635,323)	3,524,442
-	-	441,740
<u>(2,396,930)</u>	<u>(2,635,323)</u>	<u>3,966,182</u>
<u>5,795,545</u>	<u>5,795,545</u>	<u>3,027,718</u>
<u>3,398,615</u>	<u>3,160,222</u>	<u>6,993,900</u>

Wayne County

Budgetary Comparison Schedule – Budget to GAAP Reconciliation
Required Supplementary Information

Year ended June 30, 2022

	<u>Governmental Funds</u>		
	<u>Cash</u>	<u>Accrual</u>	<u>Modified</u>
	<u>Basis</u>	<u>Adjustments</u>	<u>Accrual</u>
			<u>Basis</u>
Revenues	\$ 10,802,778	(444,794)	10,357,984
Expenditures	9,919,609	109,671	10,029,280
Net	883,169	(554,465)	328,704
Other financing sources, net	441,740	-	441,740
Beginning fund balances	8,838,931	879,863	9,718,794
Ending fund balances	<u>\$ 10,163,840</u>	<u>325,398</u>	<u>10,489,238</u>

See accompanying independent auditor's report.

Wayne County

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2022

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended component units, the Internal Service Fund and Custodial Funds and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund and the Special Revenue Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$977,503. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2022, disbursements exceeded the amounts budgeted in the debt service function and disbursements in certain departments exceeded the amounts appropriated prior to approval of an amendment.

Wayne County

Schedule of the County's Proportionate Share of the Net Pension Liability (Asset)

Iowa Public Employees' Retirement System
For the Last Eight Years*
(In Thousands)

Required Supplementary Information

	2022	2021	2020	2019
County's proportion of the net pension liability (asset)	0.244589% **	0.032521%	0.029191%	0.031671%
County's proportionate share of the net pension liability (asset)	\$ (844)	2,285	1,690	2,004
County's covered payroll	\$ 3,527	3,349	3,124	3,085
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	-23.93%	68.23%	54.10%	64.96%
IPERS' net position as a percentage of the total pension liability (asset)	100.81%	82.90%	85.45%	83.62%

* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

** Overall plan net pension asset.

See accompanying independent auditor's report.

2018	2017	2016	2015
0.034472%	0.033592%	0.032972%	0.030954%
2,296	2,114	1,629	1,228
3,075	2,893	2,907	2,796
74.67%	73.07%	56.04%	43.92%
82.21%	81.82%	85.19%	87.61%

Wayne County

Schedule of County Contributions

Iowa Public Employees' Retirement System
For the Last Ten Years
(In Thousands)

Required Supplementary Information

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Statutorily required contribution	\$ 340	333	318	299
Contributions in relation to the statutorily required contribution	<u>(340)</u>	<u>(333)</u>	<u>(318)</u>	<u>(299)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>
County's covered payroll	\$ 3,623	3,527	3,349	3,124
Contributions as a percentage of covered payroll	9.38%	9.44%	9.50%	9.57%

See accompanying independent auditor's report.

2018	2017	2016	2015	2014	2013
280	280	264	268	256	232
(280)	(280)	(264)	(268)	(256)	(232)
-	-	-	-	-	-
3,085	3,075	2,893	2,907	2,796	2,586
9.08%	9.11%	9.13%	9.22%	9.16%	8.97%

Wayne County

Notes to Required Supplementary Information – Pension Liability (Asset)

Year ended June 30, 2022

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Wayne County

Schedule of Changes in the County's
Total OPEB Liability, Related Ratios and Notes

For the Last Five Years
Required Supplementary Information

	2022	2021	2020	2019	2018
Service cost	\$ 57,281	53,262	48,231	45,548	40,740
Interest cost	10,508	11,184	15,454	15,319	16,993
Difference between expected and actual experiences	(147,146)	(20,399)	14,964	(26,499)	(160,951)
Changes in assumptions	(26,849)	11,277	(103,493)	7,388	19,588
Net change in total OPEB liability	(106,206)	55,324	(24,844)	41,756	(83,630)
Total OPEB liability beginning of year	422,529	367,205	392,049	350,293	433,923
Total OPEB liability end of year	\$ 316,323	422,529	367,205	392,049	350,293
Covered-employee payroll	\$ 3,235,200	3,183,651	3,083,439	2,773,593	2,686,289
Total OPEB liability as a percentage of covered-employee payroll	9.8%	13.3%	11.9%	14.1%	13.0%

See accompanying independent auditor's report.

Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Changes in benefit terms:

There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2022	4.09%
Year ended June 30, 2021	2.19%
Year ended June 30, 2020	2.66%
Year ended June 30, 2019	3.51%
Year ended June 30, 2018	3.87%

Wayne County

Supplementary Information

Wayne County
Combining Balance Sheet
Nonmajor Governmental Funds

June 30, 2022

			Special
	County Recorder's Records Management	County Recorder's Electronic Transaction Fee	Resource Enhancement and Protection
Assets			
Cash and pooled investments:			
County Treasurer	\$ 356	4	21,380
Component units	-	-	-
Receivable:			
Opioid settlement	-	-	-
Total assets	\$ 356	4	21,380
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Deferred inflows of resources:			
Unavailable revenues:			
Other	-	-	-
Fund balances:			
Restricted for:			
Conservation purposes	-	-	21,380
Opioid abatement	-	-	-
Other purposes	356	4	-
Total fund balances	356	4	21,380
Total liabilities, deferred inflows of resources and fund balances	\$ 356	4	21,380

See accompanying independent auditor's report.

Revenue							
Duncan Bequest	Veterans Affairs Donations	Wayne County Sheriff's Canine	Wayne County Sheriff's Reserve	Wayne County Sheriff's Forfeiture	Opioid Settlement	Total	
78,647	3,970	-	-	1,360	-	105,717	
-	-	4,843	4,875	-	-	9,718	
-	-	-	-	-	188,115	188,115	
78,647	3,970	4,843	4,875	1,360	188,115	303,550	
-	-	-	-	-	181,586	181,586	
78,647	-	-	-	-	-	100,027	
-	-	-	-	-	6,529	6,529	
-	3,970	4,843	4,875	1,360	-	15,408	
78,647	3,970	4,843	4,875	1,360	6,529	121,964	
78,647	3,970	4,843	4,875	1,360	6,529	121,964	

Wayne County

Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances
Nonmajor Governmental Funds

Year ended June 30, 2022

	County Recorder's Records Management	County Recorder's Electronic Transaction Fee	Special Resource Enhancement and Protection
Revenues:			
Intergovernmental	\$ -	-	8,579
Charges for service	1,905	-	-
Use of money and property	2	-	24
Miscellaneous	-	-	-
Total revenues	<u>1,907</u>	<u>-</u>	<u>8,603</u>
Expenditures:			
Operating:			
Public safety and legal services	-	-	-
Physical health and social services	-	-	-
County Environment and Education	-	-	8,000
Governmental services to residents	2,065	-	-
Total expenditures	<u>2,065</u>	<u>-</u>	<u>8,000</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(158)</u>	<u>-</u>	<u>603</u>
Fund balances beginning of year	<u>514</u>	<u>4</u>	<u>20,777</u>
Fund balances end of year	<u>\$ 356</u>	<u>4</u>	<u>21,380</u>

See accompanying independent auditor's report.

Revenue							
Duncan Bequest	Veterans Affairs Donations	Wayne County Sheriff's Canine	Wayne County Sheriff's Reserve	Wayne County Sheriff's Forfeiture	Opioid Settlement	Total	
-	-	-	-	-	-	8,579	
-	-	-	-	-	-	1,905	
32	4	-	-	-	-	62	
-	1,987	1,215	-	-	6,529	9,731	
32	1,991	1,215	-	-	6,529	20,277	
-	-	1,233	5,932	-	-	7,165	
-	4,268	-	-	-	-	4,268	
-	-	-	-	-	-	8,000	
-	-	-	-	-	-	2,065	
-	4,268	1,233	5,932	-	-	21,498	
32	(2,277)	(18)	(5,932)	-	6,529	(1,221)	
78,615	6,247	4,861	10,807	1,360	-	123,185	
78,647	3,970	4,843	4,875	1,360	6,529	121,964	

Wayne County
Combining Schedule of Fiduciary Net Position
Custodial Funds

June 30, 2022

	County Offices	Agricultural Extension Education	County Assessor	Schools
Assets				
Cash, cash equivalents and pooled investments:				
County Treasurer	\$ -	1,398	184,197	49,539
Other County officials	49,565	-	-	-
Receivables:				
Property tax:				
Delinquent	-	404	586	13,823
Succeeding year	-	125,000	181,000	4,351,000
Accounts	-	-	-	-
Assessments	-	-	-	-
Due from other governments	-	-	-	-
Total assets	49,565	126,802	365,783	4,414,362
Liabilities				
Accounts payable	-	-	-	-
Salaries and benefits payable	-	-	1,849	-
Due to other governments	12,770	1,398	-	49,539
Trusts payable	36,795	-	-	-
Compensated absences	-	-	5,824	-
Total liabilities	49,565	1,398	7,673	49,539
Deferred Inflows of Resources				
Unavailable revenues	-	125,000	181,000	4,351,000
Net Position				
Restricted for individuals, organizations and other governments	\$ -	404	177,110	13,823

See accompanying independent auditor's report.

Community Colleges	Corporations and Special Assessments	Townships	Auto License and Use Tax	County Hospital	Other	Total
4,645	38,074	2,171	191,218	16,581	517,396	1,005,219
-	-	-	-	-	-	49,565
1,605	33,740	180	-	4,709	3	55,050
490,000	1,118,000	284,000	-	1,456,000	1,000	8,006,000
-	-	-	-	-	1,789	1,789
-	34,201	-	-	-	-	34,201
-	-	-	-	-	59,877	59,877
496,250	1,224,015	286,351	191,218	1,477,290	580,065	9,211,701
-	-	-	-	-	2,230	2,230
-	-	-	-	-	5,461	7,310
4,645	38,074	2,171	191,218	16,581	38,162	354,558
-	-	-	-	-	-	36,795
-	-	-	-	-	736	6,560
4,645	38,074	2,171	191,218	16,581	46,589	407,453
490,000	1,118,000	284,000	-	1,456,000	1,000	8,006,000
1,605	67,941	180	-	4,709	532,476	798,248

Wayne County

Combining Schedule of Changes in Fiduciary Net Position
Custodial Funds

Year ended June 30, 2022

	County Offices	Agricultural Extension Education	County Assessor	Schools
Additions:				
Property and other county tax	\$ -	116,259	151,897	4,182,318
911 surcharge	-	-	-	-
State tax credits	-	7,041	14,189	256,350
Drivers license fees	-	-	-	-
Office fees and collections	551,362	-	-	-
Auto licenses, use tax and postage	-	-	-	-
Assessments	-	-	-	-
Trusts	205,385	-	-	-
Miscellaneous	-	-	126	-
Total additions	756,747	123,300	166,212	4,438,668
Deductions:				
Agency remittances:				
To other funds	355,674	-	-	-
To other governments	195,688	123,343	187,113	4,441,016
Trusts paid out	205,385	-	-	-
Total deductions	756,747	123,343	187,113	4,441,016
Changes in net position	-	(43)	(20,901)	(2,348)
Net position beginning of year	-	447	198,011	16,171
Net position end of year	\$ -	404	177,110	13,823

See accompanying independent auditor's report.

Community Colleges	Corporations and Special Assessments	Townships	Auto License and Use Tax	County Hospital	Other	Total
384,806	1,090,844	263,395	-	1,378,942	986	7,569,447
-	-	-	-	-	162,316	162,316
23,204	161,979	10,540	-	83,519	60	556,882
-	-	-	-	-	17,072	17,072
-	-	-	-	-	1,906	553,268
-	-	-	2,370,031	-	-	2,370,031
-	4,395	-	-	-	-	4,395
-	-	-	-	-	192,894	398,279
-	20,196	-	-	-	293,081	313,403
408,010	1,277,414	273,935	2,370,031	1,462,461	668,315	11,945,093
-	-	-	72,802	-	-	428,476
407,880	1,266,292	273,934	2,297,229	1,463,050	454,167	11,109,712
-	-	-	-	-	192,894	398,279
407,880	1,266,292	273,934	2,370,031	1,463,050	647,061	11,936,467
130	11,122	1	-	(589)	21,254	8,626
1,475	56,819	179	-	5,298	511,222	789,622
1,605	67,941	180	-	4,709	532,476	798,248

Wayne County
 Schedule of Revenues By Source and Expenditures By Function –
 All Governmental Funds

For the Last Ten Years

	2022	2021	2020	2019
Revenues:				
Property and other county tax	\$ 4,485,781	4,395,988	3,974,571	3,674,570
Local option sales tax	640,285	684,916	329,977	525,831
Interest and penalty on property tax	36,261	55,593	17,459	36,556
Intergovernmental	4,496,738	4,605,257	4,201,231	4,463,856
Licenses and permits	19,796	14,490	11,300	12,562
Charges for service	467,930	459,201	500,152	508,649
Use of money and property	60,064	63,135	161,870	191,547
Miscellaneous	151,129	149,503	250,036	104,512
Total	<u>\$ 10,357,984</u>	<u>10,428,083</u>	<u>9,446,596</u>	<u>9,518,083</u>
Expenditures:				
Operating:				
Public safety and legal services	\$ 2,072,276	1,943,680	1,847,055	1,805,383
Physical health and social services	1,369,004	1,252,363	1,100,370	1,024,636
Mental health	175,837	259,600	301,492	516,110
County environment and education	404,373	314,569	320,044	373,036
Roads and transportation	3,863,267	3,653,512	3,832,716	2,858,777
Governmental services to residents	306,289	282,114	285,761	259,197
Administration	1,172,641	1,012,187	988,383	899,546
Non-program	-	-	-	638
Debt service	253,100	263,904	268,405	265,488
Capital projects	412,493	201,862	6,174	860,351
Total	<u>\$ 10,029,280</u>	<u>9,183,791</u>	<u>8,950,400</u>	<u>8,863,162</u>

See accompanying independent auditor's report.

2018	2017	2016	2015	2014	2013
2,990,686	3,554,995	3,440,155	3,254,269	3,277,371	3,085,689
388,857	385,113	363,926	366,504	323,187	353,423
35,630	39,154	39,549	43,522	42,957	46,640
3,614,486	4,270,062	3,869,303	4,034,730	3,813,119	3,501,694
11,466	12,613	11,575	12,449	9,308	8,550
550,760	589,249	520,778	400,590	460,157	446,121
164,185	52,441	80,772	117,174	120,187	59,545
179,618	146,381	73,096	118,867	117,087	259,436
<u>7,935,688</u>	<u>9,050,008</u>	<u>8,399,154</u>	<u>8,348,105</u>	<u>8,163,373</u>	<u>7,761,098</u>
1,614,296	1,537,927	1,369,170	1,330,364	1,280,674	1,190,882
1,091,819	805,990	824,298	1,018,362	1,091,508	1,068,193
228,772	409,138	392,324	436,851	360,302	380,655
365,047	457,866	294,654	418,031	349,682	216,410
3,409,233	3,356,622	2,714,833	3,107,983	2,964,008	3,006,788
259,248	251,759	276,100	217,187	220,096	223,076
814,277	806,510	770,687	908,230	821,703	718,625
12,730	15,867	25,447	12,763	10,678	12,581
268,283	260,743	328,664	458,634	457,486	455,320
365,801	787,545	190,937	245,717	268,205	58,777
<u>8,429,506</u>	<u>8,689,967</u>	<u>7,187,114</u>	<u>8,154,122</u>	<u>7,824,342</u>	<u>7,331,307</u>



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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Wayne County:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Wayne County, Iowa, as of and for the year ended June 30, 2022, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated December 6, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Wayne County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Wayne County's internal control. Accordingly, we do not express an opinion on the effectiveness of Wayne County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of Wayne County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items 2022-001 through 2022-003 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items 2022-004 through 2022-007 to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Wayne County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters which are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about Wayne County's operations for the year ended June 30, 2022 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of Wayne County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Wayne County's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on Wayne County's responses to the findings identified in our audit and described in the accompanying Schedule of Findings. Wayne County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Wayne County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Brian R. Brustkern, CPA
Deputy Auditor of State

December 6, 2024

Wayne County
 Schedule of Findings
 Year ended June 30, 2022

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

2022-001 Segregation of Duties

Criteria – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County’s financial statements.

Condition – Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

	Applicable Offices
(1) Collection and deposit preparation functions were not performed by an individual who does not record and account for cash receipts. Custodian of change funds is not prohibited from handling other cash receipts.	Treasurer, Recorder, Sheriff and New Venture Group Home
(2) Incoming mail is not opened by an employee who is not authorized to make entries to the accounting records. Controls are strengthened when an independent mail opener prepares a listing of checks received in the mail, then forwards the mail and checks to accounting personnel for processing. The independent mail opener should then test the list of mail receipts to proper recording and deposit.	Recorder and Sheriff
(3) A listing of cash and checks received by mail is not regularly prepared by someone independent of cash and receipt functions or compared to cash receipt records or bank deposits.	New Venture Group Home
(4) Bank accounts are not reconciled by an individual who does not sign checks, handle or record cash. In addition, monthly reviews of bank reconciliations by an independent person were not documented.	Treasurer, Recorder and New Venture Group Home
(5) The person who signs checks was not independent of the person preparing the checks, approving disbursements and recording cash receipts.	Recorder, Sheriff and New Venture Group Home

Wayne County

Schedule of Findings

Year ended June 30, 2022

Cause – The County offices noted above have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

Effect – Inadequate segregation of duties could adversely affect each County office's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation – Each official should review the control activities of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports.

Responses –

Treasurer – Inadequate segregation of duties will continue to be an issue for the Treasurer's Office due to the limited number of employees. We do our best to segregate, but for one employee to not be part of inception to completion is very hard for a small office. End of day reports and deposits are reviewed by a person who did not prepare them.

Recorder – We do have difficulty segregating some of the duties as there are only 2 staff members in this office. We do our best to double check each other's work. We utilize daily spreadsheets for our daily transactions so that we can cross reference and double check totals at the end of the day. We utilize a fee book and a cash register for daily transactions as well. Asking a staff member from another office to oversee our procedures is not truly feasible due to the fact that they are busy with their own work.

Sheriff – We will take the recommendations under advisement and continue to try to segregate our duties as much as possible with our limited staff. An accounting procedures manual is an item will be working on to complete.

New Venture Group Home – Due to small number of staff, it is very difficult to reduce segregation of duties. The bank statements are now being completed in a timely manner and another staff beside myself is also reviewing them and signing off on them. I also have a notebook where I keep track of what checks we have received in the mail and the dates we receive them.

Conclusions –

Treasurer, Recorder, Sheriff and New Venture Group Home – Responses acknowledged. To strengthen controls, the Treasurer, Recorder, Sheriff, and New Venture Group Home should continue to review operating procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials and staff from other offices.

Wayne County

Schedule of Findings

Year ended June 30, 2022

2022-002 Financial Reporting

Criteria – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County’s financial statements.

Condition – Material amounts of receipts, receivables and capital assets were not properly recorded in the County’s financial statements. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

Cause – County policies do not require, and procedures have not been established to require independent review of year end cut-off transactions and capital assets transactions to ensure the County’s financial statements are accurate and reliable.

Effect – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the County’s financial statements were necessary.

Recommendation – The County should establish procedures to ensure all receipts, receivables and capital assets are identified and properly reported in the County’s financial statements.

Response – Accounting policies and procedure manuals have been established and are modified as needed for the Treasurer’s Office. The Auditor Clerk who enters claims, has a copy of the resolution addressing capital assets and she notifies the department to submit a capital asset list. We strive to capture all capital assets in a timely manner.

Conclusion – Response accepted.

2022-003 County Treasurer Bank Reconciliations

Criteria – An effective internal control system provides for internal controls related to ensuring proper accounting for all funds by maintaining appropriate accounting records and reconciling bank and book balances.

Condition – Monthly reconciliations of all bank account balances, including investments, to the Treasurer’s book balance were not performed for the entire fiscal year. At the year ended June 30, 2022, significant unresolved variances existed between the bank balance and the general ledger (book balance). The County identified various unrecorded transactions that were subsequently recorded eliminating the variance.

Wayne County

Schedule of Findings

Year ended June 30, 2022

Cause – Policies have not been established and procedures have not been implemented to reconcile all bank account balances, including investments, to the Treasurer’s book balance in a timely manner. The variances between the bank balance and the general ledger were due, in part, to the County updating their financial accounting software during the fiscal year.

Effect – The lack of timely reconciliations of all bank account balances, including investments, to the Treasurer’s book balance can result in unrecorded transactions, undetected errors and opportunity for misappropriation.

Recommendation – Monthly bank reconciliations, including all bank account balances and investments, should be reconciled timely, at least monthly, to the Treasurer’s book balance. The monthly reconciliation should be reviewed by an independent person and the review should be documented by the signature or initials of the reviewer and the date of the review.

Response – Monthly bank reconciliations will be performed in a timely manner and will be reviewed and notated by the reviewer.

Conclusion – Response accepted.

2022-004 Capital Assets

Criteria – An effective internal control system provides for internal controls related to reconciling capital assets to asset/property records to ensure the accuracy of financial records and insurance needs and maintaining control over capital assets.

Condition – The County does not have procedures in place requiring the following:

- Periodic observations of capital assets by an individual having no responsibility for the assets.
- Physical inventory reconciliation to detailed capital asset records.

Cause – Management has not required procedures to be implemented for the above controls.

Effect – A lack of procedures could result in lost or misappropriated capital assets. If the capital asset listing is not properly maintained, the financial reports could be misstated due to an omission or an incorrect inclusion.

Recommendation – The County should develop written policies and procedures addressing the above items in order to improve the County’s control over its capital assets.

Response – We will work on written policies and procedures.

Conclusion – Response accepted.

Wayne County
Schedule of Findings
Year ended June 30, 2022

2022-005 Accounting Policies and Procedures Manual

Criteria – Accounting policies and procedures manuals provide the following benefits:

- (1) Aid in training additional or replacement staff.
- (2) Help achieve uniformity in accounting and in the application of policies and procedures.
- (3) Save supervisory time by recording decisions so they will not have to be made each time the same, or a similar, situation arises.

Condition – The Treasurer’s Office does not have an accounting policies and procedures manual.

Cause – The Treasurer’s Office has been unaware of the need for an accounting policies and procedures manual.

Effect – Lack of an accounting policies and procedures manual could result in the Treasurer Office’s lack of ability to continue operating effectively and efficiently in the event there is accounting staff turnover.

Recommendation – An accounting policies and procedures manual should be developed for the County Treasurer.

Response – Accounting policies and procedure manuals have been established and are modified as needed for the Treasurer’s Office.

Conclusion – Response accepted.

2022-006 Disaster Recovery Plan

Criteria – Properly designed policies and procedures pertaining to control activities over the County’s computer systems and implementation of the policies and procedures help provide reasonable assurance financial information is safeguarded and reliable, regarding the achievement of objectives in the reliability of financial reporting, effectiveness and efficiency of operations and compliance with applicable laws and regulations.

Condition – The County does not have a written disaster recovery plan which provides for a backup site, procedures to be followed to prepare the site for equipment and identifies staff responsibilities.

Cause – Management has not required a written disaster recovery plan.

Effect – The failure to have a formal disaster recovery plan could result in the County’s inability to function in the event of a disaster or continue County business without interruption.

Wayne County

Schedule of Findings

Year ended June 30, 2022

Recommendation – The County should establish a written disaster recovery plan.

Response – The County Auditor has visited with the EMA Director and has implemented a Basic Recovery Plan effective July 8, 2024.

Conclusion – Response accepted.

2022-007 Current and Delinquent Property Tax Reconciliations

Criteria – An effective internal control system provides for internal controls related to reconciling current and delinquent property tax collections to tax billing and amounts becoming or remaining delinquent to ensure the accuracy of current and delinquent property tax collections and receivables.

Condition – The County did not have procedures in place to ensure current and delinquent tax reconciliations by tax district were prepared timely.

Cause – Policies have not been established and procedures have not been implemented to timely reconcile current and delinquent property tax to ensure the accuracy of property tax collections and receivables.

Effect – Since current and delinquent property tax reconciliations were not performed timely, misstatements of current and delinquent property tax collections and/or receivables may not have been prevented or detected and corrected on a timely basis in the normal course of operations.

Recommendation – Current and delinquent property tax reconciliations should be prepared timely.

Response – Current and delinquent taxes have been prepared timely since fiscal year 2022. During the end of fiscal year 2022, the County was not aware that these reconciliations could be completed without the bank reconciliation in balance.

Conclusion – Response accepted.

Wayne County

Schedule of Findings

Year ended June 30, 2022

Other Findings Related to Required Statutory Reporting:

2022-A Certified Budget – Disbursements during the year ended June 30, 2022 exceeded the amount budgeted in the debt service function. Also, disbursements in certain departments exceeded the amounts appropriated prior to approval of an appropriation amendment by the Board of Supervisors.

Recommendation – The budgets should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the function budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

Response – Clearly an oversight by the County Auditor. Will track appropriations better in the future.

Conclusion – Response accepted.

2022-B Questionable Expenditures – No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.

2022-C Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

2022-D Business Transactions – The following transactions between the County and County officials or employees were noted:

Name, Title and Business Connection	Transaction Description	Amount
Melinda Middlebrook, County CPC Administrator, daughter-in-law of the owner of Middlebrook Amoco	Fuel, service and repair	\$ 1,929
Hannah Wiltamuth, Sheriff’s Office Deputy, daughter of owner of Tri-County Fire Equipment	Fire extinguishers purchased and maintenance	1,536
Garrett Abel, Sheriff’s Office Deputy Owner of Riflemans’ Armory, LLC	Uniform accessories	339
Alan Wilson, County Attorney, Owner of Miles Law Firm	Legal services	56

The above transactions do not appear to represent conflicts of interest in accordance with Chapter 331.342(j) of the Code of Iowa since the total transactions with each vendor were less than \$6,000 during the fiscal year.

Wayne County

Schedule of Findings

Year ended June 30, 2022

- 2022-E Restricted Donor Activity – No transactions were noted between the County, County officials, County employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 2022-F Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- 2022-G Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not.
- 2022-H Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County’s investment policy were noted.
- 2022-I Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 2022-J Separately Maintained Records – The Wayne County Pioneer Cemetery Commission maintains separate accounting records for its operations. Monthly financial reports are not provided to the County and the activity of the Cemetery Commission is not included in the County’s accounting records, financial reports or budget.

Recommendation – Chapter 331.552 of the Code of Iowa states, in part, the county treasurer shall “keep a true account of all receipts and disbursements of the county.” For better accountability, financial and budgetary control, the financial activity and balances of all County accounts should be reported to the County Board of Supervisors on a monthly basis and included in the County’s accounting records, financial reports and budget.

Response – No funds are disbursed from the County to the Pioneer Cemetery. Pioneer Cemetery is spending down their fund balance then all expenditures will be tracked through County financials.

Conclusion – Response accepted.

Wayne County

Staff

This audit was performed by:

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