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Chandes In Iowa Population

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# Changes in Iowa Population 

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AGRICULTURAL EXPERIMENT STATİON IOWA STATE COLLEGE OF AGRICULTURE AND MECHANIC ARTS

## SOCIOLOGY SUBSECTION

ECONOMICS AND SOCIOLOGY SECTION


# Changes in Iowa Population 

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SOCIOLOGY SUBSECTION

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AMES, IOWA


## Iowa 317.77 W13

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## SUMMARY

The beginning of the present century marked a turning point in the growth of Iowa's population. Previous to 1900 there had been a net migration into Iowa of a million persons. Since 1900 there has been a net outward movement of more than a million persons.

During World War II Iowa's civilian population declined. Iowa now can be expected to recoup her wartime population losses and to grow, but slowly, during the next generation.

Distinctive and important changes in Iowa population characterize the present generation.

1. Iowa cities are growing slowly but steadily.
2. Iowa farm population is decreasing slowly.
3. The future growth of Iowa small towns in uncertain. Some small towns are increasing while others are decreasing in population.
4. The number and proportion of elderly persons in Iowa are increasing rapidly and will continue to increase for a generation.
5. The number of young persons in Iowa remains relatively constant but might decrease slightly.

From a population standpoint, the transition of Iowa from a rapidly growing state to a comparatively stationary state was a major process. Adequate adjustment to these changes is also a major process to be continued in line with current economic and social trends. As population characteristics vary widely so also do the influences of these changing characteristics on state institutions and programs.

The total attendance load of the institutions under the Iowa Board of Control has increased more rapidly than the population of the state. This increase in attendance has not been evenly distributed among the various institutions, some of which recently have decreased in population. Decreases are most noticeable in the number of criminals and in the attendance in children's homes and the soldiers' home.

Commitments of the mentally ill and the feeble-minded to state mental hospitals and schools have increased consistently and can be expected to continue to increase. Overcrowding has been a major probem in the state mental hospitals for 20 years.

State schools for the feeble-minded also face the probability of some increase in the number of commitments.

The situations at the training schools, the penal institutions, the children's homes and the soldiers' home are closely related to and dependent upon economic conditions. So long as conditions remain good in business, employment and agriculture, rapid increases in commitments to these institutions are improbable. A depression might send them to previous highs and beyond.

Commitments of the insane and the feeble-minded can be expected to increase steadily and to continue to increase at a rate more rapid than the rate of increase for the population of the state.

Outstanding recent developments in social welfare programs include the following:

1. Cooperative state and federal programs developed during the depression of the 1930's to meet the needs of the unemployed.
2. The number of persons receiving county care decreased as economic conditions improved and as some needy persons were transferred from county care to other programs such as old age assistance and aid to dependent children.

Recipients of old age assistance and aid to dependent children are expected to increase materially during the years ahead. The size of the increases will depend somewhat upon economic conditions and somewhat upon the proportion of the total need which will be met by unemployment insurance, old age and survivors' insurance and similar programs.

Problems associated with increases in the number and proportion of persons 65 years of age and older will be of major importance in Iowa for at least another generation.

## Changes in Iowa Population ${ }^{1}$

By Ray E. Wareley

Nearly half a generation has passed since P. K. Whelpton's bulletin, "Iowa's Population Prospect," was published by the Iowa Agricultural Experiment Station. Since that time the depression and drouth of the 1930's have passed, and Iowa has come through the harrowing experiences of World War II. Many of the problems which accompanied those emergencies have been solved or forgotten. Iowans are looking and working toward the future.

The future growth and development of Iowa depends in large part upon the number and the quality of her population. The present, therefore, appears to be a good time to examine the facts about important changes in the number, distribution and characteristics of the population of Iowa and to indicate some of the more important relationships between these population changes and Iowa institutions and programs.

Iowa population has not followed the national tendency toward more rapid growth. Instead, it has increased more slowly and actually decreased during the war years. While the number of births increased more rapidly than previously estimated, the population movement out of Iowa also showed a corresponding increase. Most of the decrease in population took place on Iowa farms and in spite of the traditionally high rural birth rate. Increases in institutional commitments and in welfare programs are closely related to population. City and town schools and churches are expanding while rural schools and churches are contracting in response to population changes. The people of Iowa need to consider what has happened and what is happening to the population of the state as a guide to future rural and urban developments. By so doing Iowans can hope to understand their present problems more clearly and to plan more adequately for future development.

## CHANGES IN NUMBER, CHARACTERISTICS AND DISTRIBUTION

The population of Iowa increased rapidly from 1850 to 1900 . Iowa was a new state and her fertile soil was a powerful attraction. A million persons were added to her population by migration between 1840 and 1880. During the next 20 years the balance of migration swung to the loss side of the ledger. Since 1900 the net loss to Iowa population through migration has been more than 1 million persons.

[^0]Birth rates were high among Iowa's young and growing population. The peak in natural increase was reached in the 10 -year period from 1890 to 1900 during which there were 340,000 more births than deaths. Iowa still has a healthy excess of births over deaths, but it seems unlikely that the high point of the last century will be reached even in this present decade of swollen birth rates.

With a population of $2,231,853$ in 1900, Iowa was relatively full grown from a population standpoint. The early period of settlement and rapid growth was followed by a period of developing maturity. The turn of the century marked the entry of Iowa into the list of states with a relatively stable population characterized by comparatively slow growth. In 1940, the population of Iowa was $2,538,268$, an increase of 14 percent since 1900 (table 1). During the same period the population of the United States increased 73 percent.

The reason for the slow growth of Iowa's population is not to be found in a study of birth and death rates which, taken together, provide a sound basis for predicting further increases (table 2 and Appendix table A). Iowa's birth rates lagged slightly below those for the United States during the depression years 1930-35, but during the next 5 -year period, birth rates increased in Iowa and were consistently higher than those for the United States. Death rates for Iowa were consistently lower than those for the United States. As a result, the natural rate of population increase (excess of births over deaths) has been consistently higher for Iowa than for the United States. Iowa's population would have increased if nothing else had happened to prevent it.

Iowa's slow growth results from the fact that, since 1900, more people have been moving out of Iowa. Thus it appears that migration out of Iowa which takes place in response to greater social or economic opportunities in other states is one of the most important population developments in recent Iowa history. ${ }^{2}$

Changes in Iowa population during the last 5 years furnish an exaggerated but realistic illustration of the foregoing analysis. The Census Bureau estimated some of the items, but the figures are approximately correct and the general picture of what happened to Iowa population during the war years stands out clearly.

On July 1, 1945, Iowa's civilian population had decreased from $2,537,605$ to $2,236,203$, a loss of 301,000 persons or 12 percent since April 1940. ${ }^{3}$ During this same 5 years, there were 118,621

[^1]TABLE 1. THE POPULATION OF THE UNITED STATES AND IOWA WITH PERCENT OF INCREASE BY CENSUS PERIODS, $1900-1940^{*}$.

| Year | United States |  | State of Iowa |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Number | Percent Increase over previous census | Number | Percent Increase over previous census |
| 1900. | 75,994,575 | 20.7 | 2,231,853 | 16.7 |
| 1910. | 91,972,266 | 21.0 | 2,224,771 | 0.3 |
| 1920. | $105,710,620$ $122,775,046$ | 14.9 | $2,404,021$ $2,470,939$ | 8.8 |
| 1940. | $122,775,046$ $131,669,275$ | 16.1 | $2,538,268$ | 2.7 |
| Total increase. . | 55,674,700 | 73.3 | 308,415 | 13.7 |

*Source: U. S. Census. 1940.
more births than deaths in Iowa, and without migration the population would have increased by that number. This would have made a total increase of between 4 and 5 percent or nearly 1 percent per year; but instead of increasing, Iowa population decreased more than 2 percent per year from 1940 to 1945.

Iowa's loss in population can be explained only in part by her net loss to the armed forces, which amounted to 195,330 persons during the 5 -year period. When births, deaths and losses to the armed forces are all taken into account, there still remains a net loss of nearly 220,000 to be accounted for. This represents the net movement of civilians from Iowa. This 5 -year net deficit in civilian population was nearly twice as large as the excess of births over deaths during the same period.

TABLE 2. BIRTHS, DEATHS AND NATURAL INCREASE IN THE IOWA POPULATION, 1924 TO 1945*.

| Year | Number |  |  | Rate per 1,000 population |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Births | Deaths | Natural increase | Births | Deaths | Natural increase |
| 1924 | 49,188 | 23,774 | 25,414 | 20.3 | 9.8 | 10.5 |
| 1925 | 47,760 | 24,294 | 23,466 | 19.7 | 10.0 | 9.7 |
| 1926 | 45,714 | 25,466 | 20,248 | 18.8 | 10.5 | 8.3 |
| 1927 | 44,688 | 24,532 | 20,156 | 18.3 | 10.0 | 8.3 |
| 1928 | 43,378 | 25,315 | 18,063 | 17.7 | 10.3 | 7.4 |
| 1929 | 42,126 | 25,681 | 16,445 | 17.1 | 10.4 | 6.7 |
| 1830 | 42,733 | 26, 228 | 16,505 | 17.3 | 10.6 | 6.7 |
| 1931. | 41,943 | 25,681 | 16,262 | 17.0 | 10.4 | 6.6 |
| 1932 | 40,459 | 25,786 | 14,673 | 16.3 | 10.4 | 5.9 |
| 1933 | 39,575 | 25,665 | 13,910 | 16.0 | 10.3 | 5.7 |
| 1934 | 42,463 | 26,758 | 15,705 | 17.0 | 10.7 | 6.3 |
| 1935 | 41,137 | 26,364 | 14,773 | 16.4 | 10.5 | 5.9 |
| 1936 | 42,715 | 28,432 | 14,283 | 17.1 | 11.4 | 5.7 |
| 1937 | 42,105 | 26,485 | 15,620 | 17.0 | 10.7 | 6.3 |
| 1938 | 43,221 | 25,623 | 17,598 | 17.4 | 10.3 | 7.1 |
| 1939. | 43,765 | 26,465 | 17,300 | 17.4 | 10.5 | 6.9 |
| 1940 | 45,464 | 26,376 | 19,088 | 17.9 | 10.4 | 7.5 |
| 1941. | 46,115 | 25,677 | 20,438 | 18.5 | 10.3 | 8.2 |
| 1942 | 48,454 | 25,001 | 23,453 | 20.0 | 10.3 | 9.7 |
| 1943 | 47,617 | 26, 189 | 21,428 | 20.8 | 11.3 | 9.5 |
| 1944 | 46,564 | 26,094 | 20,470 | 20.8 | 11.5 11.5 | 9.3 8.7 |
| 1945. | 45,265 56,936 | 25,839 25,816 | 19,426 31,120 | 20.2 | 11.5 | 8.7 |
| 1946t... | 56,936 | 25,816 | 31,120 |  |  |  |

*Source: Vital Statistics Reports. U. S. Census and Iowa Department of Health. $\dagger$ From preliminary reports.


Fig. 1. Birth rates, death rates and natural increase of the Iowa population, 1924-45. (From data in table 2.)

Iowa experienced a reduction in population from 1940 to 1945 slightly larger than that for any other state in the West North Central region, which altogether lost nearly a million.

A large proportion of Iowa servicemen have returned to their home communities and it appears likely that enough of them will stay in Iowa to make up more than half and perhaps as much as three-fourths of the net loss of civilians during the war years. ${ }^{4}$ However, most of the war workers have not returned and, barring a depression, it is not expected that they will.

The excess of births over deaths in Iowa is still relatively high (19,426 in 1945). Natural increase is the largest single source of population for Iowa during the years immediately ahead.

## IOWA IS A SURPLUS AREA

Clearly it appears that Iowa is in the center of a surplus population area. Enough children are born in Iowa to make a sizeable increase in its population. Enough of them remain in the state to replace those who die. Most of the others go to other states where they believe social and economic opportunities to be better. Some of the migrants go to work and live in one or another of the cities in the region of which Iowa is a part. Many of them go to the industrial areas east of the Mississippi or to the Pacific coast states,

[^2]which, between 1940 and 1945, showed a total civilian gain of 2 million persons.

Present conditions indicate that the population of Iowa probably will not continue to decrease as it has during the past 5 years. Iowa should be able to retain her present population and perhaps increase it somewhat.

Much of Iowa's prospect for future population depends upon general economic conditions and employment throughout the United States. In the present analysis it has been assumed that economic conditions for agriculture, labor and industry will remain generally favorable. The analysis indicates that people living in a surplus population area, one which produces a population larger than necessary to meet current employment opportunities within the area, react quite promptly and specifically to changes in economic conditions.

An important characteristic of a surplus population area is that it loses population when times are good. On the other hand, when times are bad, people cannot find good jobs in sufficient numbers elsewhere and so they remain at home. In good times population tends to move rather freely. In bad times population piles up in surplus areas until more attractive social and economic opportunities again become available elsewhere.

What is Iowa's prospect for population in the years ahead? The U. S. Census Bureau recently announced that the population of the United States is now 140 million, an increase of 7 percent since 1930. Iowa's population has not followed the national trend. Unless Iowa has an industrial development sufficient to offer an increasing number of attractive jobs, or unless there is a farm and business depression severe enough to result in a lack of migration, Iowa population will increase but little, possibly 200,000 persons, during the next 15 to 20 years. A similar prediction was made by Whelpton in 1934, and although the war and business prosperity during the war years joined to cause a loss in Iowa population, it now appears probable that the future population of Iowa will neither increase nor decrease rapidly enough to fall outside the limits set by his upper and lower estimates. ${ }^{5}$ With conditions as they are now the size of the population of Iowa in 1960 is likely to be nearer to Whelpton's "medium" estimate of $2,651,000$.

Iowa is, and bids fair to remain for perhaps a generation, a state which produces a surplus of population which, after it has been reared and educated in Iowa, moves to other states. ${ }^{6}$ Most of these people have the greater part of their productive life ahead

[^3]of them and they make their homes mostly in states outside of the region.

The transition of Iowa from a rapidly growing state to a relatively stationary one was a major process. It was accompanied by a number of important changes in the composition of the population which give it distinctive characteristics; these must be taken into account in planning for the future development of Iowa institutions and programs. The following are some of the more important changes which have taken place since 1900 :

1. The population of Iowa cities has increased steadily.
2. The farm population of Iowa has decreased slowly.
3. Many Iowa small towns have decreased in size.
4. The number and proportion of older people in the population have increased steadily and quite rapidly.

## THE CHANGE FROM RURAL TO URBAN

The proportion of Iowa people who live in cities and towns larger than 2,500 population has increased steadily from onefourth of the total in 1900 to more than two-fifths in 1940 (table 3). During the war, Iowa cities either have grown or have lost population less rapidly than the rest of the state. It now appears likely that by 1950 approximately half of Iowa's population will be living in cities and towns larger than 2,500 . The present shift from rural to urban is unusually rapid due to wartime influences, especially the favorable employment situation. After 1950, the urban population can be expected to increase somewhat more slowly than it did in response to wartime pressures during the present decade.

The future growth of Iowa population will depend primarily upon the continued economic development and growth of our cities. Counties which contain cities of 10,000 or over have grown consistently, while other Iowa counties have grown little if any since 1900 (table 4). But the average rural county, with no towns

TABLE 3. THE RURAL AND URBAN DISTRIBUTION OF IOWA POPULATION, 1850 TO $1940^{*}$.

| Year | Number of persons |  |  | Percent of total pop. |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total | Rural | Urban | Rural | Urban |
| 1840 | 43, 112 | $43,112$ |  |  |  |
| 1850 | 192, 214 | $\begin{aligned} & 182,484 \\ & 614,885 \end{aligned}$ | 9,730 60,028 | 94.0 91.1 | 6.0 8.9 |
| 1860. 1870. | 674,913 | 614,885 $1.037,693$ | 60,028 156,327 | 91.1 86.9 | 13.1 |
| 1870. 1880 | $1,194,020$ $1,624,615$ | $1,037,693$ $1,377,188$ | 1247,427 | 84.8 | 15.2 |
| 1880 1890 | $1,624,615$ $1,912,297$ | 1, $1,506,533$ | 405,764 | 78.8 | 21.2 |
| 1900 | 2,231,853 | 1,659,467 | 572.386 | 74.4 | 25.6 |
| 1910 | 2,224,771 | 1,544,717 | 680.054 | 69.4 | 30.6 |
| 1920 | 2,404,021 | 1,528,526 | 875,495 | 63.6 | 36.4 |
| 1830. | 2,470.939 | 1,491,647 | 979,292 1084,231 | 60.4 57.3 | 39.6 42.7 |
| 1940 | 2,538, 268 | 1,454,037 | 1,084,231 | 57.3 |  |

[^4]TABLE 4. THE PROPORTION OF IOWA POPULATION LIVING IN FOUR TYPES OF COUNTIES, CLASSIFIED BY SIZE OF LARGEST TOWN IN $1940^{*}$.

| Changes in distribution between types |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Year | Total state | 20 city counties <br> 10,000 or more | 22 town counties 5,000 to 9,999 | 34 town counties 2,500 to 4,999 | 23 rural counties less than 2,500 |
| 1900. | 100 | 35.4 | 19.6 | 28.3 | 16.7 |
| 1910 | 100 | 38.9 | 19.4 | 26.4 | 15.3 |
| 1920 | 100 | 41.5 | 18.9 | 25.2 | 14.4 |
| 1930. | 100 | 44.1 | 18.0 | 24.4 | 13.5 |
| 1940. | 100 | 45.5 | 17.5 | 24.0 | 13.0 |
| 1943.. | 100 | 47.6 | 16.8 | 23.2 | 12.4 |
| Indexes of changes within types |  |  |  |  |  |
| 1900. | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| 1910. | 99.7 | 109.7 | 98.2 | 93.3 | 91.1 |
| 1920. | 107.7 | 126.2 | 103.6 | 96.3 | 92.7 |
| 1930. | 110.7 | 137.9 | 101.4 | 95.5 | 89.7 |
| 1940........ | 113.7 102.0 | 146.4 137.2 | 101.1 87.3 | 96.6 83.9 | 88.2 75.4 |
| 1943......... | 102.0 | 137.2 | 87.3 | 83.9 | 75.4 |

- Computed from data in appendix table C.
over 2,500, had a population slightly smaller in 1940 than in 1900.
The farm population of Iowa declined slowly from 1920 to the present (table 5). It is expected that the farm population will regain some, but not all, of its wartime losses during the current quinquennial period, after which it probably will resume a slow rate of decline. A decline in farm population might continue as long as agricultural techniques continue to improve, economic and employment conditions remain good in commercial and manufacturing industries, and urban decentralization does not increase materially.


Fig. 2. Changes in the rural and urban proportions of the populations of the United States and Iowa, 1850-1940. (From data in table 3 and appendix table B.)

TABLE 5. CHANGES IN THE RURAL POPULATION
OF IOWA, 1920 TO 1945*.

| Year | Total rural |  | Rural farm |  | Rural non-farm |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number | Percent | Number | Percent | Number | Percent |
| 1920 | 1,528,526 | 100 | 977, 694 | 100 | 550,832 |  |
| $1930$ | 1,491,647 | 97.6 | $964,659$ | $98.7$ | $526,988$ |  |
| 1940 | 1,454, 037 | 95.1 | $916,768$ | $93.8$ | 537,269 | $97.5$ |
| 1945.... | 1,237,000 $\dagger$ |  | 764,000 |  |  |  |

* Data from U. S. Bureau of the Census, 1940, and special reports.
$\dagger$ Estimates based upon the assumption that the rural farm and the rural non-farm populations of Iowa decreased in the same proportion as the farm population of the United States and the Iowa civilian population, respectively.

Rural population not living on farms declined only slightly from 1920 to 1940. This should not hide the fact that over a fourth of Iowa's incorporated small towns, those which had less than 2,500 people in 1940, were smaller in 1940 than they were in 1900. Towns under 500 showed the largest proportion of loss. Towns with a population of 1,000 or more persons held their own fairly well. In contrast, the larger towns grew consistently (table 6). All towns with a population of 5,000 or more in 1940 were larger than in 1900 . County seat towns were in a preferred position from the standpoint of population growth.

## LONG-TIME GROWTH DEPENDS ON FARM BIRTH RATES

With the present freedom of movement of population from one place to another, no locality can depend upon the natural increase


Fig. 3. Gain or loss in population of Iowa counties, 1900-1943. (From data in table

TABLE 6. INCORPORATED PLACES IN IOWA CLASSIFIED BY SIZE IN 1940, WITH THE NUMBER OF PLACES SHOWING A DECLINE IN POPULATION FROM 1900 TO 1940*.

| Population size | Number | Places deolined |  |
| :---: | :---: | :---: | :---: |
|  |  | Number | Percent |
| Under 250. | 233 | 105 | 45.1 |
| 250-499 | 246 | 77 | 31.3 |
| 750-999 | 128 | 33 | 25.8 |
| 1000-1499 | 72 | 10 | 13.8 |
| 1500-2499. | 50 | 4 | 8.0 |
| 2500-4999. | 44 | 2 | 4.5 |
| 5000-9999. | 20 | 0 | 0.0 |
| 10,000 and over. | 21 | 0 | 0.0 |
| Totalt. | 892 | 252 | 28.3 |

* Data compiled from U. S. Census, 1940 and 1900.
$\dagger$ Places incorporated since 1930 were not included.
alone to maintain its population. For example, birth rates are highest among the farming populations, but farm population is decreasing; on the other hand, birth rates are lowest in cities, but city populations are growing. So long as any area continues to offer increasingly attractive social and economic advantages, it will grow. The reverse is also true except in certain areas which have high birth rates and low mobility. The farm population is the only major part of the total which consistently produces an excess over and above its own replacement needs. This excess, large enough in 1940 to increase the farm population of Iowa by


Population size

Fig. 4. Growth and decline of towns and cities in Iowa, 1900-1940. (From data in table 6.)
nearly 30 percent in a generation, was drawn off into other areas and especially toward the cities, which did not have birth rates high enough to maintain their population and could not grow without the population movement from the farms. What will happen if and when the farm population ceases to maintain a surplus of births large enough to maintain our cities is one of the major unsolved population problems likely to face the next generation.

## IOWA POPULATION AGING RAPIDLY

Perhaps the most rapidly changing internal characteristic of Iowa's population is the change in age composition. This transformation alone is enough to account for some of the needed changes in state agencies and programs, ranging all the way from school needs to changes in old age assistance.

The first notable change in age composition is the relative stabilization of the number of persons in the younger age groups. For example, the number of persons in Iowa 15-19 years of age inclusive was 226,000 in 1900 and 232,000 in 1940 (table 7). Estimates for 1950 predict a sharp drop to possibly 190,000 , and it appears likely that the number of persons 15-19 years of age in Iowa will stabilize for perhaps a generation between 175,000 and 200,000.

Of course, the Iowa situation for persons born since 1940 is somewhat more difficult to predict. While increases of 25 to 30 percent in the birth rate since 1933 mean more children in the U. S. population as a whole, this probably does not mean a large permanent increase in the younger age groups in Iowa. This seems probable for at least two important reasons:

In the first place, birth rates, which will be above normal for at least another year or two, can by 1950 be expected to decline noticeably as wartime influences are no longer active. ${ }^{7}$

In the second place, so long as economic conditions remain fa-
TABLE 7. IOWA POPULATION BY SPECIFIC AGE GROUPS, WITH ESTIMATES TO $1970^{*}$.

| Census year | Number of persons |  | Index numbers ( $1900=100$ ) |  |
| :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 15-19 \\ \text { years of age } \end{gathered}$ | 65 years and over | $\begin{gathered} 15-19 \\ \text { years of age } \end{gathered}$ | 65 years and over |
| 1900. | 227,787 |  | 100 98.8 | $\begin{aligned} & 100 \\ & 118.4 \end{aligned}$ |
| 1910. | 225,010 | $\begin{aligned} & 125,400 \\ & 144,392 \end{aligned}$ | 98.8 94.4 | $136.3$ |
| 1920 | 214,981 223,542 | 144, 1892 | 98.1 | 173.9 |
| 1930 | 231,986 | 227,767 | 113.3 | 215.0 |
| 1950 | 190,000 | 267,000 | 83.4 | 252.1 |
| 1960 | 191,000 | 314,000 | 83.9 | 296.5 |
| 1970. | 185,000 | 335,000 | 81.3 | 316.3 |

[^5][^6]

Fig. 5. Changes in the numbers of young people and old people in the Iowa population, 1890-1970. (From data in table 7.)
vorable, more people will continue to move away from farms and small towns to embrace opportunities in Iowa cities and in other states. With them will go a large proportion of the actual and prospective increase in the younger age groups.

In sharp contrast to the youth situation, both the number and the proportion of persons above middle age have increased rapidly. Persons 65 years of age and older increased from 106,000 in 1900 to 228,000 in 1940 (table 7). Estimates predict a continuation of this rapid increase until 1970 when the number of persons over 65 is expected to be approximately 50 percent larger than in 1940.

It seems clear that the number and characteristics of the population of Iowa are determined only in part by births and deaths. Iowa people seek opportunities which to them seem superior, and they move easily to take advantage of such opportunities whereever they are. It is this comparatively large and complex movement of population which characterizes Iowa as a surplus population area and gives its population a composition and character which profoundly influence many of its institutions and programs. The composition of Iowa population also varies widely from one section of the state to another. Only a few of the more outstanding differences which are important for agricultural planning will be presented.

## THE CHANGING DISTRIBUTION OF POPULATION WITHIN IOWA

Recent changes in the total population of Iowa counties have been greatest in the counties which include one or more cities (fig. 9). Polk and Black Hawk counties more than doubled in size from 1900 to 1940. Woodbury, Linn and Cerro Gordo counties also grew rapidly. Of those counties which had cities of 10,000 or over in 1900, the growing counties included Pottawattamie, Webster, Scott and Wapello. Clinton, Des Moines and Lee counties grew more slowly than any of the others.

While farm population has declined for the state as a whole, this decline has not been distributed evenly among the counties. Variations in growth are noticeable between type-of-farming areas. For example, the counties in the southern pasture area have decreased in population more than those in any other type-of-farming area, while most of the counties in the cash grain area have increased somewhat. The influence of two other factors can also be noted: (1) the time of settlement and (2) the proportion of the population which is of foreign extraction. Southern Iowa was completely settled earlier than the rest of the state; a larger proportion of the numerous small towns in that part of the state were smaller in 1940 than in 1900. In northwest Iowa fewer small towns were established and more of them have increased in size. It appears that southern Iowa was overpopulated during its period of settlement, and it is still in process of adjustment from this condition.

In 1900, 43.4 percent of Iowa population was foreign born or of foreign or mixed parentage. In 1930 the proportion had decreased to 23.7 percent. Of these, approximately two-fifths were of German descent, two-fifths were Scandinavian and Danish, and one-fifth were from other European countries. Nearly threefourths of the foreign born were located in the northern half of the state, and it appears likely that they exerted some influence for population growth in northern Iowa.

TABLE 8. IOWA COUNTIES CLASSIFIED BY TYPE-OF-FARMING AREA AND BY SIZE OF LARGEST TOWN, $1940^{*}$.

| Type-of-farming area | Population of largest town in 1940 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Under 2,500 <br> (rural) | $\begin{aligned} & 2,500- \\ & 4,999 \\ & \text { (town) } \end{aligned}$ | $\begin{gathered} 5,000- \\ 9,999 \\ \text { (town) } \end{gathered}$ | $\begin{aligned} & 10,000 \\ & \text { and over } \\ & \text { (city) } \end{aligned}$ | Total |
| Cash grain Western livestock Southern pasture Eastern livestock Northeast dairy | $\begin{aligned} & 5 \\ & 3 \\ & 8 \\ & 4 \\ & 3 \end{aligned}$ | 7 9 4 5 9 | 4 7 6 2 3 | $\begin{aligned} & 4 \\ & 2 \\ & 2 \\ & 9 \\ & 3 \end{aligned}$ | $\begin{aligned} & 20 \\ & 21 \\ & 20 \\ & 20 \\ & 18 \end{aligned}$ |
|  | 23 | 34 | 22 | 20 | 99 |

[^7]

Fig. 6. Iowa counties classified by size of largest town, 1940. (From data in table 8.)
Rural, town and city-centered counties are well distributed over the different type-of-farming areas (fig. 6 and table 8). The southern pasture area has more than its share of rural counties, the western livestock area has more than its share of the towncentered counties, and the eastern livestock area has more than twice as many city-centered counties as any other type-of-farming area. The eastern livestock area has an advantage because it is bordered or crossed by three rivers, the Iowa, the Cedar and the Mississippi, and has one or more cities located on each of them. The location of Iowa cities is influenced more by the location of rivers than by the type of farming.

## CHANGES IN IOWA FARM POPULATION

Farming is an occupation which traditionally has been plagued by a relative undersupply of capital and an oversupply of labor. The development of mechanized commercial agriculture gave added importance to this problem. Population adjustment in agriculture has been a race between birth rates and migration: birth rates which were and still are high enough to increase the population, and the net migration from farms, which tends to hold the number of farm population relatively constant or even to decrease it. This is well illustrated by the population movement from farms during the $1930-40$ decade, when the total farm population of Iowa was decreased 16 percent through migration from farms (fig. 7). Migration was above average from farms in the southern pasture, the western livestock and the cash grain areas. Migration has been heavy from both the poorer and the better farm-


Fig. 7. Net changes in rural-farm population due to migration, 1930-40. (From data in: Bernert, Eleanor H., County variation in net migration from the rural-farm population, 1930-40. B.A.E., USDA. 1944.)
ing areas; from the counties where population has been decreasing and from those where it has been increasing.

The reproductive ratio and the age structure of the farm population in 1940 indicate that the movement from farms must continue if agriculture is not to be oversupplied with laborers. The farm replacement rates in 1940 indicated that without any migra-


Fig. 8. Estimated number of men $25 \cdot 70$ years of age on Iowa farms in 1950 per 100 men in 1940, assuming no migration.
tion Iowa farming population would increase approximately 1 percent per year or a total of one-third during the next generation. ${ }^{8}$ The age structure of the population indicates a need for movement from farms at a somewhat more rapid rate. During the decade 1940-50 with no migration the number of males on farms between the ages of 25 and 70 would increase 70 percent over the 1940 number (fig. 8). ${ }^{9}$ If the number of farm males in this age group is not to be larger in 1950 than it was in 1940, more than twofifths of those males who were between ages 15 and 60 in 1940 must leave Iowa farms.

The 1945 census of agriculture reports 792,159 people on farms in Iowa, which indicates that the number of persons on Iowa farms has decreased approximately 15 percent since 1940.10 This means that the number of working-age males, which would have increased rapidly but for the war, actually decreased instead. The migration out of agriculture was keenly felt because of the lack of new farm machinery and because so large a proportion of those who left the farm were in the younger age groups which constitute a large part of the farm labor supply.

During the present half of the 1940-50 decade, migration from farms will continue, but it will be less rapid than during the war years. Present conditions justify the estimate that Iowa farm population will increase somewhat from the number on farms in 1945 ; however, it does not appear probable that the number of persons on farms in 1950 will be as large as the number in 1940. During the present quinquennium more emphasis will be placed on changes of farm operators. More young men will become farm operators, and a larger part of those leaving agriculture will be farm operators in the process of retiring. Retirement is closely related to farm income, and it is in the high-income areas that most retirement of farm operators can be expected. Although farm operators are older on the average in the southern counties than in the rest of the state, it is more difficult for those farm operators to retire because of relatively lower income. The higher migration from farms in southern Iowa apparently indicates that the necessary adjustment of population to economic resources has proceeded further in that area. This conclusion is supported indirectly by the previously mentioned prospective increase in the number of farm males age 25 to 70. The greatest increases are in prospect for northwest and east central lowa; the smallest increases are indicated for southern Iowa (fig. 8). Differences in birth rates between the various type-of-farming areas do not appear to be large enough to account for the differences in replacement rates.

The sharpest population contrast between type-of-farming areas is between the southern pasture and the cash grain areas.

[^8]Most of the cash grain counties gained population between 1900 and 1940. Migration from farms in the cash grain area was high during the decade of the 1930's, being exceeded only by the western livestock and the southern pasture areas, which were stricken by drouth conditions during much of the decade. The cash grain area was last settled, high in proportion of population with foreign background, highest in the prospective number of farm males from 25 to 70 years of age in 1950.

The southern pasture area stands at the opposite pole insofar as population conditions are concerned. It has the highest proportion of its counties showing a loss in population from 1900 to 1940. It was next highest in loss of population from farms during the 1930's and was hardest hit by drouth of any of the areas. The southern pasture area was settled earliest and had the smallest proportion of foreign-born, the lowest level of living for farm operators and the smallest prospective excess of farm males in 1950.

Other type-of-farming areas show intermediate characteristics. The western livestock area is least homogeneous because the southern and the northern counties vary widely in time of settlement, income, proportion of foreign-born, and the prospective number of farm males who will be age 25-70 in 1950. This area had the highest loss of farm population during the decade 1930-40 but still has a farm population problem second only to that in the cash grain area.

The eastern livestock and northeast dairy areas are somewhat similar in the characteristics of their farming population. Both areas were low in loss from migration during the 1930's. Both have in prospect a moderate surplus of farm males 25 to 70 years of age in 1950. Counties in the dairy area lost more of their farm population between 1900 and 1940 and still have more to spare if the number of persons on farms is to remain the same or less than in 1940.

## POPULATION TRENDS AND IOWA INSTITUTIONS

Changes in the number, distribution and characteristics of Iowa population exert a basic influence and necessitate adjustments in many Iowa programs. All institutions are more or less dependent for their volume of business upon the number of people available, interested and needing their services. Some of the effects of the decrease in farm population on schools and churches located in Iowa small towns or in the open country have been discussed elsewhere. These effects can be summarized by saying that population changes cannot be expected to strengthen the position of open country schools and churches or even to maintain it.

Unable to maintain their farmer patronage and faced with the present demand for improved service, town and country churches
and schools increasingly can be expected to join hands to obtain the necessarily larger base in membership and support which will be essential if better church and school facilities are to be furnished economically.

The relationships between population changes and certain other state programs are not so obvious or so frequently discussed, but they are important and some of them will be presented briefly.

## POPULATION TRENDS AND THE INSTITUTIONS UNDER THE IOWA BOARD OF CONTROL

Major interest in Iowa currently centers upon the changing needs for care and treatment of persons cared for by the 15 institutions under the direction of the state Board of Control. Are commitment rates increasing or decreasing ? Are new buildings needed? Will population changes be accompanied by changes in the need for care and treatment? These questions and similar ones can be answered after carefully considering pertinent facts concerning long-time changes in the number of inmates in the various institutions as they relate to changes in the number and characteristics of the population.

## THE OVER-ALL PICTURE

The total load of all 15 institutions, in terms of average daily attendance, increased from slightly over 8,000 in 1910 to nearly 14,000 in 1944 (table 9). This increase of 67 percent was evenly distributed through the years, with but two exceptions.

1. The total load decreased slightly immediately following World War I because of decreases in the number of inebriates and

TABLE 9. SUMMARY OF AVERAGE DAILY ATTENDANCE FOR BIENNIAL PERIODS ENDING IUNE 30 , IN IOWA BOARD OF CONTROL INSTITUTIONS, 1910 TO $1946^{*}$.

| Year | Insane and inebriate | Feeble-minded and epileptic | Criminal | Delinquent | All other $\dagger$ | Grand total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $1946 \ddagger$ | 6638 | 3480 | 1653 | 507 | 1174 | 13,452 |
| 1944. | 6561 | 3445 | 1975 | 719 | 1203 | 13,903 |
| 1942. | 6477 | 3335 | 2444 | 761 | 1444 | 14,532 |
| 1940. | 6543 | 3224 | 2631 | 783 | 1615 | 14,796 |
| 1938. | 6653 | 3217 | 2722 | 790 | 1585 | 14,967 |
| 1936. | 6724 | 3007 | 2832 | 777 | 1754 | 15,094 |
| 1934. | 6422 | 2880 | 2988 | 710 | 1799 | 14,799 |
| 1932. | 5880 | 2618 | 2850 | 743 | 1670 | 13,761 |
| 1930. | 5580 | 2409 | 2407 | 670 | 1529 | 12,595 |
| 1928. | 5402 | 2367 | 2177 | 637 | 1504 | 12,087 |
| 1926 | 5196 | 2104 | 2066 | 595 | 1537 | 11,498 |
| 1924. | 5120 | 1944 | 1866 | 550 | 1470 | 10,950 |
| 1922. | 4714 | 1841 | 1426 | 549 | 1376 | 9,906 |
| 1920 | 4531 | 1650 | 1144 | 648 | 1313 | 9,286 |
| 1918. | 4697 | 1558 | 1258 | 643 | 1460 | 9,616 |
| 1916. | 4846 | 1444 | 1355 | 603 | 1465 | 9,713 |
| 1914. | 4626 | 1350 | 1204 | 543 | 1371 | 9,094 |
| 1912. | 4451 | 1265 | 1199 | 508 | 1461 | 8,784 |
| 1810... | 4259 | 1152 | 924 | 582 | 1425 | 8,342 |

[^9]


Fig. 10. Average daily attendance in institutions under the Iowa Board of Control, 1910-46. (From data in table 9.)


Fig. 11. New admissions to institutions under the Iowa Board of Control, 1910-46. (From data in table 10.)

TABLE 10. SUMMARY OF NEW ADMISSIONS TO STATE BOARD OF CONTROL INSTITUTIONS BY YEARS, 1910-1946*.

| Year | Insane and inebriate | Feeble-minded and epileptic | Criminal | Delinquent | All other | Grand total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $1946 \dagger$ | 1383 | 263 | 521 | 241 | 620 | 3028 |
| 1944. | 1153 | 254 | 447 | 443 | 608 | 2905 |
| 1943 | 1242 | 276 | 492 | 338 | 716 | 3064 |
| 1942. | 1395 | 230 | 637 | 326 | 744 | 3332 |
| 1941. | 1262 | 236 | 771 | 349 | 795 | 3413 |
| 1940. | 1304 | 203 | 833 | 307 | 836 | 3483 |
| 1939 | 1181 | 177 | 800 | 323 | 729 | 3310 |
| 1938. | 1547 | 195 | 867 | 381 | 779 | 3769 |
| 1937. | 1704 | 293 | 812 | 368 | 772 | 3949 |
| 1936. | 1692 | 209 | 825 | 348 | 729 | 3803 |
| 1935. | 1617 | 164 | 894 | 317 | 607 | 3623 |
| 1934 | 1887 | 197 | 909 | 364 318 | 754 980 | 4111 |
| 1933 | 1551 | 280 | 819 | 318 | 980 1032 | 3948 4124 |
| 1932 | 1380 | 295 | 1046 1046 | 371 354 | 1032 988 | 4124 3847 |
| 1931. | 1297 | 162 | 1046 | 354 346 | 988 971 | 3847 3555 |
| 1930. | 1242 | 157 | 839 | 346 | 971 | 3555 |
| 1929 | 1223 | 166 | 766 810 | 348 | 965 860 | 3468 3395 |
| 1928 | 1191 | 162 184 | 810 740 | 372 308 | 860 776 | 3395 3183 |
| 1927. | 1075 | 184 253 | 740 700 | 308 319 | 776 859 | 3183 3150 |
| 1926 | 1019 1058 | ${ }_{266}^{258}$ | 700 779 | 319 305 | 859 836 | 3150 3244 |
| 1925. | 1058 | 260 |  |  |  |  |
| 1924.. | 1037 | 144 | 726 | 263 | 801 | 2971 |
| 1923. | 1135 | 172 | 724 | 201 | 818 | 3050 |
| 1922. | 1019 | 243 | 636 | 377 | 776 | 3251 |
| 1921. | 964 | 198 | 670 | 374 | 850 742 | 3786 205 |
| 1920. | 996 | 327 | 579 | 242 | 742 | 2786 |
| 1919. | 924 | 254 | 505 | 360 | 744 | 2787 |
| 1918. | 1078 | 297 | 429 | 292 | 842 | 2877 |
| 1917. | 1126 | 199 | 416 | 282 | 710 | 2733 |
| 1816. | 1228 | 229 | 517 | 228 | 699 782 | 2901 3123 |
| 1915. | 1336 | 301 | 451 | 253 | 782 | 3123 |
| 1914. | 1226 | 175 | 440 | 216 | 705 | 2762 |
| 1913. | 1089 | 166 | 359 | 203 | 632 | 2449 |
| 1912. | 1099 | 237 | 356 | 180 | 627 | 2499 |
| 1911. | 1165 | 304 | 354 | 206 | 666 | 2728 |
| 1910. | 1248 | 184 | 381 | 178 | 737 | 2728 |

- Data from reports of the Iowa Board of Control.
$\dagger$ Preliminary figures for 1946.
criminals and in the number of orphans and other children committed to state institutions.

2. The peak load for the past 35 years was reached in 1936 after which it declined slowly, culminating in a drop of 600 from 1942 to 1944. During World War II, the number of the insane and the feeble-minded in state hospitals continued to increase. The numbers in all other institutions decreased. This was especially true of the number of criminals in Anamosa and Fort Madison, which decreased more than 500 from 1942 to 1944.

The peak load in all Board of Control institutions came during the depression years when the increase was so rapid that it was quite out of line with the long-time trend and could not be accounted for by changes in the general population (table 9). The con-
clusion is inescapable that economic conditions were a major factor in determining the over-all needs of the state for remedial and custodial care. During good times such needs approached a low point which might be considered a minimum. During the depression, needs soared to relatively unpredictable heights. This appeared to be true even during the war years when favorable income appeared to have as much influence on the decrease in institutional population as did service in the armed forces. Of course, the immediate and obvious effect of the war was the sharp decrease in the civilian population of Iowa, which was caused only in part by the induction of a major proportion of the male youth into the armed forces.

It should be carefully noted at this point that, while the increase in average daily attendance in all institutions under the state Board of Control increased 67 percent from 1910 to 1944, the population of Iowa increased only 15 percent from 1910 to 1940. Thus, in the past, commitments to state institutions have increased more rapidly than the general population and it appears most likely that they will continue to do so. Of course, all categories do not increase at the same rate, and specific differences will be indicated as the data for major programs are presented.

## MENTAL PATIENTS IN STATE HOSPITALS

The combined average daily attendance at the four state mental hospitals increased from over 4,000 in 1910 to 6,600 in 1945-46. This increase of 60 percent was well sustained and quite evenly distributed over the years. However there was a slight decrease following World War I and a more rapid in-


Fig. 12. Insane patients in all types of public institutions, 1910-46. (From data in table 11.) crease during the depression years, followed by a drop to 1940 ; after this time increases in attendance at state mental hospitals were resumed in line with those previously recorded.

The number of new commitments to state mental hospitals varied much more than did the average daily attendance (tables 9 and 10 ). It was characterized by a sharp increase for a short
period just before World War I, a rapid increase from 1926 to 1936, a decline to 1940 and irregular increases after that date.

Dismissals, which include transfers, deaths and those subsequently readmitted, constitute a much larger group than the first admissions, but the direction of changes in the numbers of new admissions and dismissals during the 35 years is strikingly similar. That is, the more admissions, the more dismissals and the larger the average daily population. However, the data give some indication that in recent years an increasing proportion of mental patients received care for longer periods of time than formerly. While the average daily attendance increased 60 percent from 1912 to 1944, the number of new admissions to state mental hospitals increased only 30 percent.

It should be noted again that the number of new admissions varies more from year to year than does average daily attendance. It seems probable that the number of persons in mental hospitals today is in part a result of the tremendous increase in the number of persons admitted for the first time during the period from 1933 to 1938. Other important contributing causes will be mentioned as the analysis proceeds.

MENTAL PATIENTS IN PRIVATE HOSPITALS AND IN COUNTY HOMES
Mental patients in private hospitals and in county homes in 1944 were reported as 2,600 , nearly three-fourths of whom were in county homes. This brings the total number of mental patients in Iowa who were legally adjudged insane to more than 9,000 in 1944 (table 11). Of this number 71 percent were in state hospitals, 21 percent in county homes and 8 percent in private hospitals.

TABLE 11. INSANE PATIENTS IN IOWA, 1910-1944*

|  | Year | State hospitals | County homes | Private bospitals | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1946 |  |  |  |  |  |
| 1944 |  | 6465 6308 | 1945 1963 | 705 678 | 9115 8949 |
| 1942 1940 |  | 6308 | 1963 | 667 | 9009 |
| 1940 1938. |  | 6361 6462 | 1981 | 698 |  |
|  |  | 6535 | 1814 | 565 | 8914 |
| 1934 |  | 6234 | 1599 | 455 | 8288 |
| 1932 |  | 5756 | 1610 | 530 | 7896 |
| 1030 |  | 5512 | 1530 | 600 | 7642 |
| 1928 |  | 5346 | 1482 | 563 | 7391 |
| 1926 |  | 5151 | 1444 | 678 | 7273 |
| 1924 |  | 5074 | 1470 | 574 | 7118 |
| 1922 |  | 4705 | 1406 | 582 | 6693 |
| 1020 |  | 4514 | 1402 | 691 | 6607 |
| 1918 |  | 4579 | 1281 | 433 | 6293 |
|  |  | 4638 | 1115 | 414 | 6167 |
| 1914 |  | 4438 | 859 | 580 | 5877 |
| 1912 |  | 4267 | 842 | 482 | 5591 |
| 1910 |  | 4121 | 850 | 535 | 5506 |

[^10]During the past 35 years, the proportion of mental patients adjudged insane and cared for in county homes has increased from 15 to 21 percent of the total. During the same time the proportion in the state hospitals decreased from 75 to 71 percent. Stated another way, from 1910 to 1944 the number of mental patients in private hospitals increased 32 percent, in state hospitals 60 percent and in county homes 129 percent.

## OVERCROWDING IN STATE MENTAL HOSPITALS

The peak number of mental patients in state hospitals for the insane was reached in 1936; this high point has again been reached 10 years later. This naturally raises the question of overcrowding. The normal capacity of the four state mental hospitals has been estimated around 4,900 persons. ${ }^{11}$ This appears to be a reasonable estimate approximating a maximum which should not be exceeded if patients are to be given decent housing and reasonable care. The number of patients has exceeded this combined capacity of the hospitals constantly during the past 20 years. At present the overload is sufficient to more than fill another hospital with a capacity similar to the largest of those now in operation in the state.

## COMPARISON WITH OTHER STATES

Iowa is in a conservative position compared to the United States and to the other states in the West North Central region. Her rate for new commitments to mental hospitals was 48 per 100,000 population in 1943, which was also the average for this region including states located just west of the Mississippi River (table 12). The rate for the United States was 25 percent higher, and the commitment rate for the older states of New York, New Jersey and Pennsylvania was 60 percent higher than the Iowa rate.

The number of patients in mental hospitals in Iowa also increased less rapidly from 1933 to 1942 than in most other states. The 10-year increase in Iowa was 13 percent, in the West North Central Region 24 percent and in the United States 33 percent. During the depression years the increase in number of patients in Iowa mental hospitals was greater than in the region or in the United States as a whole. During the years which followed the depression the slower increase in Iowa might have been due in part to the larger increase during the depression and in part to the recent practice of committing or transferring a larger proportion of mental patients to county homes.

Analysis of the facts at hand point to a continued and reasonably steady increase in the number of mental patients in Iowa to 1960 and possibly bevond. Such a conclusion is based on the assumption that a number of important conditions will remain es-

[^11]TABLE 12. POPULATION AND NEW ADMISSIONS TO STATE MENTAL HOSPITALS, UNITED STATES AND SELECTED AREAS, $1943^{*}$.

| Division or state | Total population (Est. July 1, 1943) | Total number |  | Number per 100,000 population |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Patients <br> (Jan. 1) | New admissions | Patients | New <br> admissions |
| United States | $133,966,319$ | 496,136 | $82,650$ |  |  |
| Middle Atlantic. | 26,563,322 | 136,420 | $20,780$ | 513 | 78 58 |
| East North Central. | 26,415,872 | 89,573 | 15,420 | 339 355 | 58 48 |
| West North Central | 12,776,398 | 45,344 | 6.141 | 355 | 48 |
| New York. | 12,860,567 | 85,835 | 13,117 | 667 332 | 102 |
| Iowa..... | 2,318,820 | 7,693 | 1,098 | 332 | 47 |

${ }^{*}$ Data from report of U. S. Bureau of the Census. Population does not include persons in the armed forces overseas.
sentially unchanged; prominent among these are the following:

1. Iowa statutes which govern the commitment of the mentally ill.
2. General administrative procedures of the Iowa Board of Control, especially those governing admission to and discharge from state mental hospitals.
3. Conditions of care and effectiveness of treatment in state mental hospitals.
4. General economic prosperity.

While minor modifications in any or all of these four factors might reasonably be expected, it does not appear likely that any of them will undergo major change in the near future. It appears that the total effect of changes which are likely to occur among these factors will be more likely to increase the number of persons under care in state mental hospitals than to decrease it.

In addition to the factors already mentioned there are several population factors which can be counted upon to increase the number of patients in the state mental hospitals.

1. General increase in the size of Iowa's population, while slow, can be counted on for a small increase in the number of mental patients by 1960 .
2. Continued growth of city population can be counted on for a further increase in the number of mental patients which come from cities. However, the rate of commitment from town and rural counties per 100,000 of their population has increased more rapidly during recent years than the rate for the urban counties.
3. The rapidly increasing number of older persons in the population is probably the most important source of increases in the number of mental patients during this generation.

The rate of first admissions for senile psychosis and cerebral arteriosclerosis in 1943 was three times as high among those over 65 years of age as was the rate of first admissions from all causes for the population as a whole. More than a third of the first

TABLE 13. MAJOR MENTAL DISORDERS OF FIRST ADMISSIONS TO STATE MENTAL HOSPITALS, $1943^{\circ}$.

| Class of disorder | Number of admissions |  |  | Percent of admissions |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | United States | New York | Iowa | U. 8. | N. Y. | Iows |
| Total admissions. | 82,650 | 13.117 |  | 100 | 100 | $100$ |
| With psyehosis.... | $\begin{array}{r}73,023 \\ 7 \\ \hline\end{array}$ | 12,885 232 | 1,051 47 | 88.4 9.3 | 98.1 1.9 | $\begin{array}{r} 95.7 \\ 4.3 \end{array}$ |
| Without psychosis... | 7,722 1,905 | 232 | 47 | 9.3 2.3 | 1.9 | 4.3 |
| Selected major disorders |  |  |  |  |  |  |
| General paresis. | 5,884 | 752 | 61 | 7.1 | 5.7 | 5.6 |
| Alcoholic. | 3,721 | 840 | 37 | 4.5 | 6.4 | 3.4 |
| Cerebral arteriosclerosis | 12,368 | 3,072 | 121 | 15.0 | 234 | 11.0 |
| Senile................ | 9,878 | 1,847 | 253 | 120 | 14.1 | 23.0 |
| Involutional peychosis | 3,128 | 712 | 70 | 3.8 | 5.4 | 6.4 |
| Manje depressive..... | 6,555 | 619 | 71 | 7.9 | 4.7 | 6.5 |
| Schizophrenis... | 16,368 | 3,144 | 202 | 19.8 | 24.0 | 18.4 |

* Data from report of the U. S. Bureau of the Census.
admissions in 1943 were 65 years of age or older. (Appendix, table E). Obviously, the increase of 50 percent in this age group already in prospect will result in a marked increase in the number of commitments to mental hospitals. It appears, furthermore, that the care of the aged who are affected with senile dementia and cerebral arteriosclerosis will be a major problem of the next generation. As commitments for these diseases increase there also may be some further tendency to increase the period of treatment or care. Such a change would further increase the average daily attendance.

Other general causes can be seen at work, but the amount of influence they exert is difficult to measure or predict. One of the most prominent of these is the increased popular awareness of the problems of the mentally ill and the increased attention given to solving those problems. This awareness, plus the growing knowledge and belief that the mentally ill can be successfully hospitalized and should be treated and cared for at public expense, eventually may add another 25 to 50 percent to the number of mental patients under public care in Iowa. Increased public interest conceivably may develop legislative action to the point where the law may be changed to permit personal applications for admission to state mental hospitals. Increases which might result from special application of these long-time factors are not included in the more conservative estimates of future needs which follow.

## PROBABLE FUTURE NEEDS FOR MENTAL CARE

The prospect is for a continuing increase in the number of insane receiving treatment in Iowa. By 1960 the total number under care in the state will probably be between 10,800 and 11,300 . During years past the proportion of patients committed to state mental hospitals has been 71 percent of the total. On this basis the average daily attendance in state mental hospitals would be between 7,600 and 8,000 . This assumes that the county homes and private hospitals in the future will continue to absorb similar proportions of
the increased load. This they probably cannot continue to do for more than a few years without the addition of new county units and new private hospital facilities for the special care of the mentally ill.

This means that, barring unusual changes in care or in administration, the overcrowding in state mental hospitals will continue and new buildings will be imperatively needed to care for the increase. As indicated previously, the overload in state mental hospitals in 1944 was approximately 1,800 patients. By 1960 this probably will have increased to between 2,700 and 3,100 . Under present conditions it appears that a new hospital is urgently needed to care for the present surplus and that another new hospital will be needed to care for the probable increase to 1960. Obviously the entire situation should be re-evaluated frequently as conditions change, but there is every indication that an expansion of 50 percent in state mental hospital facilities should be considered a reasonable minimum.

Under present conditions neither the state nor the counties, nor both of them together, are adequately equipped to care for the mentally ill. Under present law the state can equip itself to adequately house and care for the present overload and for future increases. Any decision which is made should depend in major part upon the answer to the question: Where can persons who are mentally ill or insane get the diagnosis, treatment, re-education and the same high standard of hospital care normally accorded to those who are physically ill?

## THE FEEBLE-MINDED AND THE EPILEPTIC

The number of feeble-minded and epileptic persons in state institutions (Glenwood and Woodward) increased steadily from 1910 to the present. During that time the average daily attendance increased 200 percent (table 14). Annual increases, which were small during World War I and the four years immediately following, were much larger during the depression of the 1930's. Increases again were smaller during the last half of the World War II period. However, the average daily attendance of feeble-minded at the two state schools, Glenwood and Woodward, increased 43 percent between 1930 and 1944 .

The number of new admissions has not been increasing nearly so rapidly as the average daily attendance (Appendix, table D). Thus it is obvious that the length of time that persons have spent in hospital or school has increased. The longer term has resulted partly from the fact that, as the institutions reach their capacity, only the more serious cases are admitted. ${ }^{12}$

[^12]TABLE 14. AVERAGE DAILY ATTENDANCE OF FEEBLE-MINDED AND EPILEPTIC IN IOWA, 1910 TO 1946*.

| Year | Total | Feeble-minded | Epileptic |
| :---: | :---: | :---: | :---: |
| 1910 | 1152 | 1152 |  |
| 1912 | 1265 | 1265 |  |
| 1914 | 1350 | 1350 |  |
| 1916 | 1444 | 1444 |  |
| 1918 | 1558 | 1483 | $75 \dagger$ |
| 1920 | 1650 | 1462 | 188 |
| 1922 | 1841 | 1496 | 345 |
| 1924 | 1944 | 1626 | 318 |
| 1926 1928 | 2104 | $1763 \ddagger$ | $341 \ddagger$ |
| 1928 | 2367 | 1963 | 404 |
| 1930 | 2409 | 2005 | 404 |
| 1932 | 2618 | 2190 | 428 |
| 1934 | 2880 | 2452 | 428 |
| 1936. | 3007 | 2589 | 418 |
| 1938 | 3217 | 2758 | 459 |
| 1940 | 3224 | 2779 |  |
| 1942 | 3335 | 2869 | 486 |
| 1944. | 3445 | 2979 | 466 |
| 1946................ | 3480 | $3014 \ddagger$ | $466 \ddagger$ |

* Data from biennial reports of the Board of Control, Iowa.
$\dagger$ Woodward hospital established.
$\ddagger$ Estimated division of Woodward total.
If history repeats itself, as it seems likely to do, the number of inmates in these institutions will increase slowly for the remainder of the present decade. By 1950 the number of feebleminded in our state institutions can be expected to increase more rapidly. By 1960 it is reasonable to expect that the total number will increase to 4,500 or perhaps 4,750 . This increase of a thousand or more will consist mostly of feeble-minded persons rather than epileptics. A larger increase does not seem probable at this time because the number of persons under 20 years of age is not expected to increase rapidly and commitment rates for the feebleminded are high when compared with rates for the United States (table 15).

The projected increases, though not extremely large, are very real in prospect, and plans should be made now to care adequately

TABLE 15. AGE OF FIRST COMMITMENTS OF FEEBLE-MINDED PERSONS TO GLENWOOD AND WOODWARD, 1936 TO $1944^{*}$.

| Year | Total new commitments | Age in years |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 0-9 | 10-14 | 15-19 | 20-29 | 30-44 | 45 and over and N. A. |
| 1944. | 431 | 170 | 108 | Number 78 | people |  |  |
| 1942. | 362 | 144 | 108 | 69 | 35 | 12 | 8 |
| 1940 | 319 | 130 | 83 | 61 | 29 | 13 | 3 |
| 1938. | 360 | 129 | 96 | 72 | 32 | 26 | 5 |
| 1936. | 294 | 115 | 82 | 39 | 34 | 16 | 8 |
| Total Peroent. | 1766 100 | 688 39.0 | 463 26.2 | 319 18.1 | 167 9.5 | ${ }_{5}^{94.2}$ | $\begin{gathered} 35 \\ 2.0 \end{gathered}$ |

[^13]for them. The fact that overcrowding has not become chronic must not be used by the state as an excuse for failing to provide adequate housing, care and training for these handicapped persons.

## CRIMINALS IN STATE INSTITUTIONS

The combined average daily attendance at the state penal institutions in Iowa increased from 900 in 1910 to nearly 3,000 in 1934, but decreased to less than 2,000 in 1944 (table 16). In other words, there was an,increase of 200 percent from 1910 to 1934 followed by a decrease of one-third during the past 10 years. Changes in attendance of women at Rockwell City followed a pattern similar to that for the men, but the number of women was less than 5 percent of the total number of criminals in state penal institutions.

New admissions followed a similar pattern. From less than 400 in 1910 they increased to a peak of more than 1,000 in 1932, then decreased to less than half the peak number in 1944 (table 16).

The number of criminals decreased during war, economic prosperity and full employment. The peak of criminal commitments was reached during the depression, and the peak in criminal population was reached soon thereafter. Greatest decreases came during World War II when the lower draft age made many ablebodied criminals subject to service in the armed forces, and eco-

TABLE 16. AVERAGE DAILY ATTENDANCE AND NEW ADMISSIONS IN IOWA PENAL INSTITUTIONS, 1910 TO $1946^{*}$.

|  | Average daily attendance |  |  |  | New admissions (annual) |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year | Total | State penitentiary | Men's reformatory | Women's reformatory | Total | State penitentiary | Men's reformatory | Women's reformatory |
| $1946 \dagger$ | 1653 | 980 | 616 | 57 | 521 | 253 | 226 | 42 |
| 1944.. | 1975 | 1172 | 738 | 65 | 447 | 243 | 162 | 42 |
| 1942 | 2515 | 1379 | 1065 | 71 | 637 | 339 | 252 | 46 |
| 1940 | 2631 | 1457 | 1096 | 78 | 833 | 416 | 379 | 38 |
| 1938 | 2722 | 1513 | 1128 | 81 | 867 | 436 | 355 | 76 |
| 1936. | 2832 | 1528 | 1199 | 105 | 825 | 453 | 303 409 | 69 81 |
| 1934. | 2988 | 1501 | 1386 | 101 | 909 | 419 | 409 503 | 81 82 |
| 1932 | 2850 | 1361 | 1385 | 104 | 1046 | 461 | 503 430 | 82 59 |
| 1930 | 2407 | 1164 | 1142 | 101 | 839 | 350 351 | 430 399 | 59 60 |
| 1928 | 2177 | 1068 | 1026 | 83 | 810 | 351 | 399 | 60 |
| 1926. | 2066 | 994 | 1001 | 71 | 700 | 293 | 355 | 52 |
| 1924. | 1866 | 830 | 945 | 91 | 726 | 267 | 397 | 62 |
| 1922. | 1426 | 567 | 788 | 71 | 636 | 270 | 485 | 81 |
| 1920 | 1144 | 466 | 633 | 45 | 579 | 197 | 340 | ${ }_{11}+$ |
| 1918 | 1258 | 578 | 658 | 22 | 429 | 176 | 242 | $11 \ddagger$ |
| 1916. | 1355 | 640 | 715 |  | 517 | 223 | 294 | -.......... |
| 1914. | 1204 | 529 | 675 |  | 440 | 193 | 247 | , ......... |
| 1912. | 1099 | 506 | 593 |  | 356 | 143 | 213 | . . . . . . . . . |
| 1910.... | 924 | 487 | 437 | ..... | 381 | 165 | 216 | .......... |

[^14]nomic prosperity and full employment helped to maintain relatively low rates for crimes against property.

During the years ahead it appears likely that economic conditions will be the major factors affecting population in state penal institutions. Population growth will not be a major factor because there will be little change in the number of adults under 30 years of age. It is from this age group that most new admissions come.

Prediction is especially difficult in a sit-


Fig. 13. Criminals and delinquents in institutions under the Lowa Board of Control, 1910-46. (From data in tables 16 and 17.) uation so dependent upon economic conditions and employment. However, it can be expected that the population of our state prison and reformatories will return rather rapidly to its prewar number and then increase more slowly toward a possible peak of 3,000 by 1960 . A serious economic depression might quickly add another 1,000 to the criminal population in state institutions.

## DELINQUENTS IN STATE TRAINING SCHOOLS

The number of delinquents increased during World War I and the years immediately after, but decreased somewhat during the middle 1920's (table 17). The former high point was reached again in 1928, and the increase continued throughout the 1930's culminating in a peak in the late 1930's, followed by a decline to a number which in 1944 was only 15 to 20 percent higher than the number in 1910.

During this 35 -year period, including two world wars and a major depression, the average daily attendance of girls in Mitchellville remained practically constant. Attendance of boys in Eldora went up and then down as previously indicated, and in 1944 their number was nearly 50 percent larger than in 1910.

New admissions for both boys and girls increased from 178 in 1910 to 443 in 1944, an increase of 150 percent. Admissions increased for both boys and girls but those for boys increased nearly twice as rapidly. The peaks of new admissions for boys and girls were both reached in 1944 (table 17). Ordinarily an increase in new admissions would be expected to lead to a similar increase in

TABLE 17. AVERAGE DAILY ATTENDANCE AND NEW ADMISSIONS IN IOWA TRAINING SCHOOLS, 1910 TO 1946*.

| Year | Average daily attendance |  |  | New admlssions (annual) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total | Boys | Girls | Total | Boys | Girls |
| $1946 \dagger$ | 507 | 370 | 137 | 241 | 181 | 60 |
| 1944. | 719 | 547 | 172 | 443 | 336 | 107 |
| 1942. | 761 | 597 | 164 | 326 | 256 | 70 |
| 1940 | 783 | 604 | 179 | 307 | 247 | 60 |
| 1938. | 790 | 600 | 190 178 | 381 348 | ${ }_{257}^{292}$ | 89 91 |
| 1936. | 777 | 599 | 178 |  | 257 | 91 |
| 1934. | 710 | 535 | 175 | 364 | 273 | 91 |
| 1932. | 743 | 552 | 191 | 371 | 277 | 94 |
| 1930. | 670 | 486 | 184 | 346 | 246 | 115 |
| 1928. | 637 | 461 | 176 | 372 | 257 | 115 |
| 1926. | 595 | 410 | 185 | 319 | 232 | 87 |
| 1924. | 550 | 363 | 187 | 263 | 192 | 71 |
| 1922. | 549 | 371 | 178 | 377 | 276 | 101 |
| 1920 | 648 | 477 | 171 | 242 | 190 | 52 |
| 1918. | 643 | 458 | 185 | 292 | 209 | 83 |
|  | 603 | 436 | 167 | 228 | 174 | 54 |
| 1914 | 543 | 395 | 148 | 216 | 165 |  |
| 1912 | 508 | 356 | 152 | 180 | 117 | ${ }_{5}^{63}$ |
| 1910 | 582 | 386 | 196 | 178 | 123 | 55 |

* Data from Reports of the Iowa Board of Control.
$\dagger$ Preliminary figures for 1946.
attendance. That this did not happen can be attributed to (1) increased employment for both boys and girls, (2) service in the armed forces and (3) recent administrative changes at the training school which reduced the average daily attendance of boys by approximately one-third.

Judging from past experience the number of delinquent girls can be expected to increase but slowly. It will not be surprising if the number of delinquent boys again increases to the number previously accommodated during the peak years just before the war. Barring depression, the long-time picture indicates that a sustained rapid increase to 1960 is unlikely.

## THE ORPHANS' HOME AND THE JUVENILE HOME

The combined attendance at the Davenport and Toledo homes doubled from 1910 to 1934. Since that time it has decreased until at present the attendance is less than in 1910 (table 18). New admissions increased according to the same general pattern, but they are still a third higher than in 1910 when only the orphans' home was in operation.

During the next 10 years it seems likely that there will be a rapid increase in the number of children needing care and placement. This should not increase the number of children in the two state homes much above present levels, certainly not above the previous high number. Recent development of child welfare services and of the program for aid to dependent children, together with the work of private agencies for child placement and the general increase in both private and public concern for child care,

TABLE 18, AVERAGE DAILY ATTENDANCE AND NEW ADMISSIONS IN OTHER BOARD OF CONTROL INSTITUTIONS, 1910-1946*.

|  | Average daily attendance |  |  | New admissions |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year | Soldiers' orphans and juvenile home | Soldiers' home | Tuberculosis sanatorium | Soldiers' orphans and juvenile home | Soldiers' home | Tuberculosis sanatorium |
| $1946 \dagger$ | 523 | 259 | 392 | 248 | 70 | 302 |
| 1944. | ${ }_{645}^{517}$ | 291 400 | 395 399 | 271 | 36 | ${ }_{286} 301$ |
| 1940. | 820 | 401 | 394 | 384 | 121 | 331 |
| 1938. | 907 | 321 | 357 | 372 | 116 | 291 |
| 1936. | 982 | 433 | 339 | 370 | 120 | 239 |
| 1934. | 1002 | 456 | 341 | 404 | 137 | 213 |
| 1932 | 926 | 423 | 321 | 556 | 210 | 266 |
| 1930 | 799 | 418 | 312 | 513 | 150 | 308 |
| 1928 | 772 | 461 | 271 | 382 | 102 | 376 |
| 1926 | 712 | 542 | 283 | 330 | 152 | 377 |
| 1924 | 638 | 577 | 255 | 305 | 137 | 359 |
| 1922 | 509 | 642 | 225 | 287 $\ddagger$ | 137 | 352 |
| 1920 | 384 | 722 | 207 | 167 | 172 | 403 |
| 1918 | 432 | 837 | 191 | 202 | 219 | 421 |
| 1916 | 567 | 750 | 148 | 146 | 212 | 341 |
| 1914 | 533 | 732 | 106 | 204 | 191 | 310 |
| 1912 | 585 | 778 | 98 | 188 | 193 | 246 |
| 1910. | 530 | 819 | 76 | 196 | 261 | 280 |

* Data from Reports of the Iowa Board of Control.
$\ddagger$ Preliminary figures for 1946.
$\ddagger$ Juvenile home at Toledo was established in 1920.
combine to bring about improved care of children in a favorable family home environment. Support for these programs might well be increased until the need for child care in state institutions would be confined largely to those children with severe physical disabilities and to those who are not suitable for adoption. In other words the children's homes in the future might become specialized placement agencies or, more likely, take on the characteristics of a children's hospital or rehabilitation center.


## THE SOLDIERS' HOME

Population in terms of average daily attendance declined from 800 in 1910 to 300 in 1944. During the same time the number of new admissions dropped from 250 to 36 (table 18). The future population of the soldiers' home appears to be highly unpredictable. It is certain that care of the aged will be a problem of increasing size and importance. The state might give some consideration to the need to provide rest home and nursing care for its war veterans who are incapacitated but not in need of specialized hospital treatment.

THE TUBERCULOSIS SANATORIUM
The number of patients in the state sanatorium increased 300 percent in terms of average daily attendance, while the number of


Fig. 14. Average daily attendance in selected institutions under the Iowa Beard of Control, 1910-46. (From data in table 18.)
new admissions remained relatively constant, varying around 300 per year from 1910 to 1944 (table 18). The present population stands at approximately 400 and does not appear likely to greatly exceed that number. During the years ahead, the number of admissions for tuberculosis is likely to decline to a point where part of these state facilities might be used to treat other communicable diseases.

## POPULATION CHANGES AFFECTING IOWA WELFARE

The total number of persons receiving public assistance varied around a January 1 peak of 300,000 for the 5 years 1937 to 1941. The succeeding 5 -year period was characterized by sharp annual decreases which amounted to approximately 30 percent each year for the first 3 years. In 1945 and 1946 the decrease in the number of persons receiving public assistance was checked and leveled out at a number between 65,000 and 70,000 persons (table 19). This low point may be considered a benchmark from which to measure future increases in the total number of persons receiving public assistance. Prospective increases may result in a total of approximately 100,000 persons by 1950 or shortly thereafter. In a depression period this number might double quickly were it not for the likelihood that unemployment compensation would cushion the shock of a short business recession.

TABLE 19. PERSONS RECEIVING VARIOUS FORMS OF PUBLIC ASSISTANCE IN IOWA, 1937 TO $1946^{\circ}$.

| Month and year |  | Number of persons |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Unemployment relief | County care | Federal works program | Old age assistance | $\begin{aligned} & \text { Aid } \\ & \text { to the } \\ & \text { blind } \end{aligned}$ | Aid to dependent children | Total |
| 1937 | $\begin{aligned} & \text { Jan. } \\ & \text { July } \end{aligned}$ | $\begin{array}{r} 114,547 \\ 63,565 \end{array}$ | $\begin{aligned} & 41,775 \\ & 40,177 \end{aligned}$ | $\begin{array}{r} 105,978 \\ 90,436 \end{array}$ | $\begin{aligned} & 30,274 \\ & 38,202 \end{aligned}$ |  |  | $\begin{aligned} & 292,574 \\ & 232,380 \end{aligned}$ |
| 1938 | $\begin{aligned} & \text { Jan.. } \\ & \text { July. } \end{aligned}$ | $\begin{array}{r} 104,185 \\ 47,057 \end{array}$ | $\begin{aligned} & 41,671 \\ & 42,206 \end{aligned}$ | $\begin{array}{r} 86,359 \\ 153,822 \end{array}$ | $\begin{aligned} & 45,440 \\ & 48,148 \end{aligned}$ | $\begin{array}{r} 386 \\ 1178 \end{array}$ |  | $\begin{aligned} & 278,041 \\ & 292,411 \end{aligned}$ |
| 1939 | Jan. July. | $60,318 \dagger$ | $\begin{array}{r} 51,327 \\ 103,656 \end{array}$ | $\begin{aligned} & 137,615 \\ & 117,272 \end{aligned}$ | $\begin{aligned} & 50,863 \\ & 52,364 \end{aligned}$ | $\begin{aligned} & 1298 \\ & 1398 \end{aligned}$ |  | $\begin{aligned} & 301,422 \\ & 274,690 \end{aligned}$ |
| 1940 | $\begin{aligned} & \text { Jan, } \\ & \text { July } \end{aligned}$ |  | $\begin{aligned} & 141,610 \\ & 112,153 \end{aligned}$ | $\begin{array}{r} 112,300 \\ 76,000 \end{array}$ | $\begin{aligned} & 54,123 \\ & 55,213 \end{aligned}$ | $\begin{aligned} & 1457 \\ & 1478 \end{aligned}$ |  | $\begin{aligned} & 309,490 \\ & 244,844 \end{aligned}$ |
| 1941 | $\begin{aligned} & \text { Jan. } \\ & \text { July } \end{aligned}$ |  | $\begin{array}{r} 125,825 \\ 85,186 \end{array}$ | $\begin{array}{r} 113,900 \\ 63,377 \end{array}$ | $\begin{aligned} & 56,497 \\ & 57,050 \end{aligned}$ | 1521 1548 |  | $\begin{aligned} & 297,743 \\ & 207,161 \end{aligned}$ |
| 1942 | $\begin{aligned} & \text { Jan. } \\ & \text { July } \end{aligned}$ |  | $\begin{aligned} & 90,412 \\ & 57,722 \end{aligned}$ | $\begin{aligned} & 63,805 \\ & 24,633 \end{aligned}$ | $\begin{aligned} & 50,990 \\ & 56,436 \end{aligned}$ | $\begin{aligned} & 1550 \\ & 1541 \end{aligned}$ |  | $\begin{aligned} & 212,757 \\ & 140,332 \end{aligned}$ |
| 1943 | $\begin{aligned} & \text { Jan, } \\ & \text { July } \end{aligned}$ |  | $\begin{aligned} & 45,471 \\ & 31,457 \end{aligned}$ | 11,015 | $\begin{aligned} & 55,271 \\ & 53,777 \end{aligned}$ | 1524 1492 | $6157 \ddagger$ 5649 $\mathbf{6}$ | $\begin{array}{r} 119,438 \\ 92,375 \end{array}$ |
| 1944 | $\begin{aligned} & \text { Jan. } \\ & \text { July } \end{aligned}$ |  | $\begin{aligned} & 13,9118 \\ & 10,062 \end{aligned}$ |  | $\begin{aligned} & 52,730 \\ & 51,111 \end{aligned}$ | $\begin{aligned} & 1431 \\ & 1349 \end{aligned}$ | $\begin{aligned} & 5536 \\ & 7412 \end{aligned}$ | $\begin{aligned} & 73,608 \\ & 69,934 \end{aligned}$ |
| 1945 | $\begin{aligned} & \text { Jan.. } \\ & \text { July. } \end{aligned}$ |  | $\begin{array}{r} 10,428 \\ 8,445 \end{array}$ |  | $\begin{aligned} & 50,203 \\ & 49,129 \end{aligned}$ | $\begin{aligned} & 1295 \\ & 1248 \end{aligned}$ | $\begin{aligned} & 7689 \\ & 7508 \end{aligned}$ | $\begin{aligned} & 69,615 \\ & 66,330 \end{aligned}$ |
| 1946 | $\begin{aligned} & \text { Jan. } \\ & \text { July } \end{aligned}$ | ..... | $\begin{array}{r} 10,587 \\ 9,354 \end{array}$ | ... | $\begin{array}{r} 48,597 \\ 48,313 \\ \hline \end{array}$ | $\begin{aligned} & 1201 \\ & 1219 \end{aligned}$ | $\begin{aligned} & 8289 \\ & 9179 \end{aligned}$ | $\begin{aligned} & 68,674 \\ & 68,065 \end{aligned}$ |

* Data from reports of the Iowa Department of Social Welfare.
$\dagger$ Unemployment relief was discontinued as a separate category and carried as county relief.
$\ddagger$ Previously carried as widows' pensions and carried as county relief.
$\frac{1}{3}$ Includes only cases receiving subsistence items. Figures for previous years include those receiving hospital, medical or boarding home care.


## COUNTY CARE

The number of persons receiving assistance directly from the counties has varied tremendously during the past 10 years. From 40,000 in the late 1930's it increased to more than three times that number in 1940 and ' 41 , then decreased rapidly to 10,000 in 1945 and ' 46 (table 19). This wide fluctuation can be explained in part by the fact that county assistance is a residual category; that is to say, the counties care for those needy people who are not adequately cared for by some other agency or program.

During the late 1930's, from one-third to two-thirds of all persons receiving public assistance were receiving federal unemployment relief or were employed by the federal works program. As unemployment relief was curtailed, more persons were transferred to the works program. As the works program was curtailed the number of persons receiving assistance from the county increased. County care was the largest single program in number of persons assisted from 1940 to '42. During 1942, county care fell below old age assistance and decreased quickly to its present minimum of 8,000 to 10,000 persons. County care might reasonably be
expected to increase to 25,000 or perhaps more by 1950. Increases in aid to dependent children or in old age assistance would serve as alternatives to an increase in county care.

## AID TO DEPENDENT CHILDREN

This program is relatively new and it is the only welfare progam which increased during the war years (table 19). The ADC program appears likely to increase rapidly in size and importance


Fig. 15. Persons receiving public assistance in Iowa, 1937-46. (From data in table 19.) during the next 5 years and then return more nearly to its present number or perhaps to the number in 1945.

Increased numbers of marriages, births and divorces are the raw materials on which the ADC program grows. Today the numbers of these are unprecedented, and needs for ADC will increase proportionally. A business depression would send the number of persons assisted by this program soaring to unpredictable heights. The reason is not hard to find; it appears that during any future depression the aid to dependent children program will replace county care to a considerable extent and carry a large share of the total load not carried by unemployment insurance. Of course, a further extension of coverage by unemployment insurance might make such an increase in ADC less necessary.

## AID TO THE BLIND

This program to assist needy blind persons is small from the standpoint of the number of persons assisted and is likely to remain so. The number decreased 25 percent during the war years when it was easier both for blind persons to become self-support-
ing and for relatives to give needed assistance. While the number of blind persons receiving assistance can be expected to increase up to or somewhat above the previous high of 1,550 persons, it will not constitute a large proportion of the total assistance program.

## OLD AGE ASSISTANCE

The number of persons receiving old age assistance decreased from 57,000 in 1941 to 48,000 in 1946 (table 19). During the war it was easier for those who were handicapped by age or otherwise to obtain employment. Relatives also were more able to give needed assistance than they previously had been. Nevertheless, this decrease was quite remarkable in view of the fact that the number of persons over 65 years of age in Iowa is increasing by more than 3,000 per year. Such an increase, likely to continue for a generation, will necessarily result in a marked increase in the old age assistance program.

The number of persons receiving old age assistance can be expected to return rather promptly to the previous high point of 57,000 and increase further from that number to a probable total of between 75,000 and 85,000 persons by 1970. Population experts have predicted that shortly after 1970 Iowa will reach its maximum total population over 65 years of age and that the number of oldsters in Iowa might decline somewhat toward the end of the present century (fig. 5.).

Needs for old age assistance can be expected to follow rather closely the population trend for persons 65 years of age and older, unless there is a marked change in economic conditions or in the regulations governing the program. It is conceivable and probable that in the future old age and survivors' insurance will care for a much larger proportion of the needy aged. If this happens, the needs for old age assistance may increase less rapidly than would otherwise be expected.

## PROBLEMS OF THE AGED

The tremendous increase in the number of persons in Iowa over 65 years of age may well be considered the outstanding characteristic of Iowa population (table 7). The importance of this fact has been mentioned in the previous discussions of the increasing number of the mentally ill and the increasing needs for old age assistance. The effects of increases in the number of the aged are much more far-reaching than that. Boarding homes are needed, hospitals are needed, and nursing homes must be expanded to care adequately for the oldsters in our population who need care now and who will need it to an increasing extent in the future. State standards need to be set and maintained for these crucial services. If better standards and better homes and hospital care are not pro-
vided for the aged, the state is likely to face a popular concern greater than that recently caused by the situation in the state mental hospitals.

These problems of the aged extend far beyond the needs of those needy aged who receive public financial aid or public care. More elderly persons are maintaining their own homes instead of living with relatives and friends. Added facilities for their care are needed as their numbers increase and as increasing age or the loss of a spouse makes it impossible for them to care for themselves, even though they might wish to do so. Facilities are not available at present to care adequately either for those who receive public assistance or for those who can pay their own way.

## APPENDIX

This investigation has brought out a considerable volume of useful and interesting data on population. To include all of these data in the body of the report would make it unnecessarily long and tedious. However, some of the data are needed for reference by readers who may be interested to learn more of the background of the Iowa analysis or who may wish to compare Iowa with the United States. It is for such readers that the following tables are presented.

TABLE A. BIRTH AND DEATH RATES AND NATURAL INCREASE IN THE POPULATION OF THE UNITED STATES, 1915 TO $1945^{1}$.

| Year | Rate per 1,000 population ${ }^{2}$ |  |  |
| :---: | :---: | :---: | :---: |
|  | Births | Deaths | Natural increase |
| 1915 | 25.0 | 13.2 | 11.8 |
| 1916. | 24.9 | 13.8 | 11.1 |
| 1917. | 24.5 24.7 | 14.9 12.9 | 10.5 6.6 |
| 1919. | 22.4 | 12.9 | 9.5 |
| 1920 | 23.7 | 13.0 | 10.7 |
| 1921. | 24.2 | 11.5 | 12.7 |
| 1922. | 22.3 | 11.7 | 10.6 |
| 1923. | 22.1 | 12.1 | 10.0 |
| 1924. | 22.2 | 11.6 |  |
| 1925 | 21.3 20.5 | 11.7 12.1 | 9.6 8.4 |
| 1926 | 20.5 | 12.1 |  |
| 1927. | 20.5 | 11.3 | 9.2 |
| 1928. | 19.6 | 12.0 | 7.6 |
| 1929 | 18.8 | 11.9 11.3 | 6.9 7.6 |
| 1930 | 18.9 |  |  |
| 1931. | 18.0 | 11.1 | 6.9 |
| 1932. | 17.4 | 10.9 | 6.5 |
| 1933 | 16.6 17.2 | 10.7 11.1 | 5.1 |
|  |  |  |  |
| 1935. | 16.9 | 10.9 | 6.0 |
| ${ }_{1937}^{1936}$ | 16.7 17.1 | 11.6 11.3 | 5.8 |
| 1938 | 17.6 | 10.6 | 7.0 |
| 1939. | 17.3 | 10.6 | 6.7 |
| 1940 | 17.9 | 10.8 | 7.1 |
| 1941 | 18.9 | 10.5 | 8.4 10.6 |
| 1942 | 21.0 | 10.4 |  |
|  | 21.5 | 10.9 | 10.6 |
| 1944 | 20.2 | 10.2 | 10.0 |

${ }^{1}$ Source: U. S. Bureau of the Census. Vital Statistics Reports.
${ }^{2}$ Rates are for the birth registration area which after 1932 included all the states,

TABLE B. THE RURAL AND URBAN POPULATION OF THE UNITED STATES, 1850 TO $1940^{11}$.

| Year | Total | Rural | Urban | Percent |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Urban | Rural |
| 1850 | 23,191,876 |  |  |  | 84.7 <br> 80.2 |
| 1860 | 31, 443,321 | 25, 226, 803 | $6,216,518$ $9,902,361$ | 19.8 | $\begin{aligned} & 80.2 \\ & 74.3 \end{aligned}$ |
| 1870 | 38,558,371 | $26,656,010$ $36,026,048$ | $9,902,361$ $14,129,735$ | 28.2 | 71.8 |
| 1880 | 50, 155,783 | $36,026,048$ $40,841,449$ | 22,106,265 | 35.1 | 64.9 |
| 1890 | $62,947,714$ $75,994,575$ | $40,841,449$ $45,834,654$ | 30,159,921 | 39.7 | 60.3 |
| 1900 1910 | $75,994,56$ $91,972,266$ | $49,973,334$ | 41,988,932 | 45.7 | 54.3 |
| 1920. | 105,710,620 | 51,406,017 | 54,304,603 | 51.2 | 48.8 |
| 1930 | 122,775,046 | 53, 820,223 | 68,954,823 | 56.2 |  |
| 1940 | 131,669,275 | 57,245,573 | 74,423,702 | 56.5 |  |

[^15]TABLE C. THE NUMBER OF IOWA POPULATION LIVING IN FOUR TYPES OF COUNTIES, 1900 TO 19431.

| Year | Total 99 counties | Population of largest town |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{aligned} & 20 \text { counties } \\ & 10,000 \text { or over } \\ & \text { (city) } \end{aligned}$ | $\begin{aligned} & 22 \text { counties } \\ & 5,000-9,999 \\ & \text { (town) } \end{aligned}$ | $\begin{aligned} & 34 \text { counties } \\ & 2,500-4,999 \\ & \text { (town) } \end{aligned}$ | 23 countics <br> Under 2,500 (rural) |
| 1800. | 2,231,853 | 790,375 | 438,270 | 630,350 |  |
| 1910. | 2, 224,771 | 866,846 | 430,508 | 587,903 | 339,514 |
| 1920. | 2,404,021 | 997,664 | 453,879 | 606,748 | 345,730 |
| 1930. | 2,470,939 | 1,090,150 | 444,611 | 601,892 | 334,286 |
| 1940 | 2,538,268 | 1,157, 158 | 443, 164 | 609,087 | 328,949 |
| $1943^{2}$. | 2,276,876 | 1,084,211 | 382,451 | 529,005 | 281,209 |

${ }^{1}$ Data from the U. S. Census. Counties classified by size of largest town or city in 1940 .
${ }^{2}$ Estimate from U. S. Burean of the Census, Series P-44, No. 3. Feb. 15, 1944. This estimate, which is slightly smaller than a later Census estimate for July 1, 1943, was used because the later estimate did not give data for counties.

TABLE D. NEW ADMISSIONS TO STATE HOSPITALS FOR THE INSANE, THE INEBRIATE, THE EPILEPTIC AND TO SCHOOLS

FOR THE FEEBLEMINDED, 1910 TO 19461.

| Year | Insane | Inebriate | Feeble-minded | Epileptic (Woodward) | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1946 | 1383 |  | 263 |  |  |
| 1944 | 1036 | 117 | 209 | 45 | 1407 |
| 1942. | 1106 | 289 | 182 | 48 | 1625 |
| 1940 | 1000 | 304 | 168 | 35 | 1507 |
| 1938 | 1187 | 360 | 137 | 58 | 1742 |
| 1936. | 1293 | 399 | 164 | 45 | 1901 |
| 1934. | 1344 | 543 | 160 | 37 | 2034 |
| 1932 | 1110 | 270 | 224 | 71 | 1675 |
| 1030. | 1095 | 147 | 131 | 26 | 1399 |
| 1828. | 980 | $211^{1}$ | 103 | 59 | 1353 |
| 1926. | 870 | 149 | $\begin{aligned} & 253 \\ & 144 \end{aligned}$ |  | 1272 |
| 1924. | 910 | 127 |  |  | 1181 |
| 1922 | 924 | 95 | 144 | 99 | 1262 |
| 1920. | 970 | 26 | 160 | 67 | 1323 |
| 1918. | 1002 | 76 | 110 | 187 | 1375 |
| 1916. | 997 | 231 | 137 | 92 | 1457 |
| 1914 | 951 | 275 | 90 | 85 | 1401 |
| 1912 | 799 | 300 | 162 | 75 | 1336 |
| 1010 | 852 | 396 | 122 | 62 | 1432 |

${ }^{1}$ Data from reports of the Iowa Board of Control.
${ }^{2}$ Preliminary figures for 1946.
Incbriates have been housed in all mental hospitals since 1928.

TABLE E. AGE OF FIRST ADMISSIONS TO MENTAL HOSPITALS, 19431.

| Age | Number of first admissions |  |  | Percent of total |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | United States | New York | Iowa | United States | New York | Iowa |
| Under 25 | 10,324 | 1,473 | 91 | 12.5 | 11.2 | 8.3 |
| 25-34.. | 13,112 | 1,814 | 128 | 15.9 | 13.8 | 11.7 |
| 35-44. | 14,020 | 1,948 | 196 | 17.0 | 14.8 | 17.8 |
| 45-54. | 11,684 | 1,903 | 155 | 14.1 | 14.5 | 14.1 |
| 55-64 | 10,368 | 1,782 | 138 | 12.5 | 13.6 | 12.6 |
| 65 and over | 20,745 | 4,175 | 389 | 25.1 | 31.9 | 35.4 |
| Not reported. | 2,397 | 22 | 1 | 2.9 | . 2 | . 1 |
| Total. . | 82,650 | 13,117 | 1,098 | 100.0 | 100.0 | 100.0 |

${ }^{1}$ Data from report of the U. S. Bureau of the Census.

TABLE F. THE PROPORTIONS OF THE INSANE, HOUSED IN VARIOUS TYPES OF INSTITUTIONS IN IOWA, 1910 TO 19441.

| Type of institution | Percent of patients |  |
| :---: | :---: | :---: |
|  | 1910 | 1944 |
| State mental hospitals County homes Private hospitals. | $\begin{aligned} & 75 \\ & 15 \\ & 10 \end{aligned}$ | 71 21 8 |
| Total percent............................ | 100 | 100 |

${ }^{1}$ Computed from data in table 10.

TABLE G. MOVEMENT OF POPULATION IN PUBLIC INSTITUTIONS FOR MENTAL DEFECTIVES AND EPILEPTICS FOR U. S. AND IOWA, 1943.

| Item | United States ${ }^{1}$ |  |  | Iowa ${ }^{2}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total | Defeetive | Epileptio | Total | Defective | Epileptic |
| Patients on books Jan. 1 | 123,496 | 102,162 | 19,610 | 3,518 | 2,884 |  |
| In institution...... | 106,612 | 87,640 | 17,684 | 3,342 | 2,736 148 | 606 28 |
| In extramural care. | 16,884 | 14,522 | 1,926 | 176 |  |  |
| Admissions total. | 11,288 | 9,057 | 1,941 | 292 | 225 | 67 |
| First admissions | 9,847 | 7,907 | 1,713 | 283 | 218 | 65 |
| Readmissions and transfers | 1,441 | 1,150 | 228 | 9 | 7 | 2 |
| Separations total | 10,065 | 7,994 | 1,748 | 181 | 136 | 45 |
| Discharges... | 6,639 | 5,590 | 787 | 73 | ${ }^{61}$ | 12 |
| From institution | 1,912 | 1,471 | 322 | 40 | 34 | 6 |
| From extramural care | 4,727 | 4,119 | 465 | 33 | 27 | 6 |
| Transfers. | 682 | 580 | 53 | 23 | 14 | 9 |
| Deaths total. | 2,744 |  | 908 | 85 | 61 | 24 |
| In institution | 2,673 | 1,771 | 891 | 85 | 61 | 24 |
| In extramural care. | 71 | 53 | 17 |  | ......... | $\ldots$ |

${ }^{1}$ From U. S. Bureau of the Census, Patients in mental institutions, 1943, p. 163.
${ }^{2}$ Ibid., p. 180.


[^0]:    ${ }^{1}$ Project 795 of the Iowa Agricultural Experiment Station. Eleanor Godfrey (Mrs. Richard), project leader, and Robert S. Boyle compiled many of the data and contributed to the analysis upon which this report is based.

[^1]:    ${ }^{2}$ For further analysis of trends and earlier characteristics of Iowa's population see the following:

    Harter, $W \mathrm{~m}$. L., and Stewart, R. E., The population of Iowa, its composition and changes. lowa Agr. Exp. Sta., Bul. 275, 1930.

    Whelpton, P. K., Iowa's population prospect. Iowa Agr. Exp. Sta., Res. Bul. 177. 1934.

    Wakeley, Ray E., Differential mobility within the rural population in 18 Iowa townships, 1928 to 1935. Iowa Agr. Exp. Sta., Res. Bul. 249.

    Iowa State Planning Board, Progress Report. Part III. 1934.
    Iowa State Planning Board, Second Report. Part III. 1935.
    ${ }^{8}$ U. S. Bureau of the Census, Population-Special Reports, Series P-46, No. 3.

[^2]:    ${ }^{4}$ Hagood, Margaret J. and Ducoff, Louis J. Million veterans on farms in U. S. The Agricultural Siruation, Vol. 30, No. 8, pp. 1-3. Burean of Agricultural Economics, Washington, D. C., 1946.

[^3]:    ${ }^{5}$ Whelpton, P. K., Iowa's population prospect. Iowa Agr. Exp, Sta., Res, Bul, 177, pp. 161-167. 1934.

    - It appears likely that even before 1950 the birth rate will fall somewhat. By 1960 it may approximate the former low point of 16 births per 1,000 population in 1933. If and when this happens Iowa will cease to be a major source of population for other states.

[^4]:    - Source: U. S. Census, 1940.
    $\dagger$ Estimate January 1, by U. S. Bureau of the Census.

[^5]:    ${ }^{*}$ Data from U. S. Census and from Whelpton, P. K., Lowa's population prospect. Lowa Agr. Exp. Sta., Res. Bul. 177. 1934.

[^6]:    ${ }^{7}$ Present birth rates are a result of the high marriage rate encouraged by the favorable economic situation and swollen by the large numbers of returned servicemen whose marriages were delayed by the war,

[^7]:    *Compiled from Bureau of Agricultural Economics and U. S. Census data.

[^8]:    UU. S. Census. 1940.
    -Taeuber, Conrad. Replacement, rates for rural-farm males aged $25-69$ years, by counties, $1040-50$ B A.E. USDA, Washington, D. C. 1944,
    ${ }^{10} \mathrm{U}$. S. Census of Agriculture, 1945.

[^9]:    * Data from reports of the Iowa Board of Control
    $\dagger$ Includes inmates of the Soldiers' Home, Soldiers' Orphans Home, Children's Home and Tuberculosis Sanatorium. $\ddagger$ Preliminary figures for 1946 .

[^10]:    - Data from Biennial Reports of the Board of Control, Iowa. This table includes persons adjudged insane in Towa except the criminal insane.
    +Preliminary figure.

[^11]:    ${ }^{11}$ State of Iowa. Report of the Mental Hospital Survey Committee, 1946.

[^12]:    ${ }^{12}$ Reports also give some indication that not all the epileptics in state institutions are in Woodward hospital. According to state reports there were more than 600 epileptics in various state institutions in 1916. The number in Woodward has seldom been reported as high as 75 percent of that number.

[^13]:    * Data from reports of the Iowa Board of Control.

[^14]:    - Data from Reports of the Iowa Board of Control.
    $\dagger$ Preliminary figures for 1936.
    $\ddagger$ Previously women were in Anamosa.

[^15]:    ${ }^{1}$ Source: U. S. Census. 1940.
    ${ }^{2}$ Estimate Jan. 1, by U. S. Bureau of the Census.

