



# SECURE & PREPARED

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## Special Edition

### '06 Grant Guidance Issued It's a Whole New Ball Game!

Throw away everything you know about the federal homeland security grant program. The grant guidance for the '06 program is a major shift from past years. There are a number of substantial changes.

The major '06 grants are allocated with a minimal base amount to states and then operate under a quasi-competitive environment by asking states to submit proposals on up to 15 major priority areas. Terms like "buying down risk" and "investment justification" are found throughout the grant guidance. Allocations will be determined based on two factors – Risk and Need. The federal government will be conducting the Risk assessment and states will be submitting applications based on Need. The exact weighting of these two factors has not been established.

The grant guidance asks states and cities to determine need by asking three key questions: How prepared are we? How prepared do we need to be? How do we prioritize efforts to close the gap? There is also much more emphasis on demonstrating the use of all federal grants, not just those

from DHS, to close the gap.

States and cities covered under the Urban Area Security Initiative (UASI) will need to respond under a very tight timeline – proposals are due to the federal government on March 2, 2006. At this time, Iowa does not have any UASI cities, but the final list of cities is expected before the end of the year and there are several cities in Iowa under consideration.

"This will be a challenge and an opportunity," stressed David Miller, the State Administrative Agent for the Grants and Administrator for Iowa Homeland Security and Emergency Management. "The grant guidance is far from perfect, but it establishes the rules of the game and we will use this as an opportunity to gather our partners, complete this task and move our program forward," he emphasized.

While there is a whole new ball game for the '06 grants, the guidance for the '04 and '05 did not change. The allocations and Scope of Work designated under those grants will not change. The new guidance only affects the '06 grants.



#### **FY 2006 Homeland Security Grant Program**

Program Guidance and Application Kit

# Keep Your Eye on the Ball Stay in the Game...

By HLSEM Administrator, David L. Miller



The U.S. Department of Homeland Security FFY 06 grant guidance came out within the past couple of weeks and I'm finding it more difficult to keep our eye on the ball. Most everything we know about the state and local homeland security grant program will be changing. '06 will be a whole new ball game.

The playing field is changing, the rules are changing. We are under a very tight timeline, the formula for allocating money will change to one more focused on need and risk. We think the change in rules favors more populated areas and places more emphasis on Urban Area Strategic Initiatives – the UASI grants. As a result, we need to fine tune our play, adjust to the new rules of the game, and employ a new strategy. This is an opportunity for all of us to come to the plate and shape our future.

In spite of all its shortcomings, the '06 program continues to offer Iowa a chance to advance and improve our overall homeland security and emergency management system. This is a time when your participation is very important. Your input is the key to developing complete and accurate packages for each of the 15 teams and updating our overall strategy. We want you to join the team and be part of the game.

You are encouraged and welcome to join any of the 15 teams identified as part of this process. We can use past work to help with many of the teams, others will require more effort. Please review the teams, gauge where your efforts can best help and contact either Kyle Karsjen or Tom Baumgartner to join.

Thanks in advance for your help. To follow-up on our baseball analogy, this will be like playing a double header.

## Grant Snapshot

Here's a quick snapshot of the grants covered under the guidance:

### **State Homeland Security Program (SHSP):**

**Focus:** Designed to fund State Homeland Security Strategy Implementation.

**Allocation:** Base amount of \$4,125,000 million based on population, competitive for additional dollars. Retains an 80% local pass through requirement.

### **Urban Area Security Initiative (UASI):**

**Focus:** Fund urban area programs against terrorism

**Allocation:** Discretionary based on Risk and Need. No Iowa cities currently in program.

### **Law Enforcement Terrorism Prevention Program (LETPP):**

**Focus:** Prevention with emphasis on intelligence

gathering and sharing activity.

**Allocation:** Base amount of \$3 million, competitive for additional dollars.

### **Metropolitan Medical Response System (MMRS):**

**Focus:** Prepare for large-scale medical response for catastrophic events.

**Funding:** Level from past years. Des Moines is the only MMRS city in Iowa and this will be a 100% pass through directly to Des Moines.

### **Citizen Corp Program (CCP):**

**Focus:** Citizen leadership and prevention program.

**Funding:** Increased slightly from past year. No local pass through requirement.

The Emergency Management Performance Grant (EMPG) is NOT covered under the new guidance. It is a stand-alone grant in '06 designed to support emergency management functions.

# Our Next Steps

These 15 key areas will be reviewed and a separate investment package will be submitted for each. Team leaders have been identified and have graciously agreed to help with this project. The exact dates, times, and locations of team meetings are yet to be determined. In some cases, much of the preliminary work for the teams has been accomplished with activity associated with past grants. In other cases, the teams will be working on new areas.

1. Intelligence and Information Sharing  
Lead: Kerry Northway, Iowa Department of Public Safety
2. Law Enforcement Investigation and Operations  
Lead: Steve Ponsetto, Iowa Department of Public Safety
3. Interoperable Communications  
Lead: John Benson, E 911 Program Manager, Iowa Homeland Security and Emergency Management
4. CBRNE Detection  
Lead: Randy Novak, Bureau Chief, Fire Service Training Bureau, Department of Public Safety
5. Explosive Device Operations  
Lead: Major Len Murray, Des Moines Police Department
6. WMD/Hazardous Materials Response and Decontamination  
Lead: Chief Bob Platts, Mason City Fire
7. Medical Surge  
Lead: John Carter, Iowa Department of Public Health
8. Mass Prophylaxis  
Lead: Steve Mercer, Operations Chief, Iowa Department of Public Health
9. Critical Infrastructure Protection & Implementation of the National Infrastructure Protection Plan (NIPP):  
Co leads: Vicki Morris and Stu Turner, Iowa Homeland Security and Emergency Management

10. Food and Agriculture Safety and Defense  
Lead: Ann Garvey, Iowa Homeland Security and Emergency Management, with support from Judy Harrison Iowa Department of Inspections & Appeals

11. Animal Healths and Emergency Support  
Co leads: Jane Colaccechi, Iowa Department of Agriculture and Land Stewardship and Ann Garvey, Iowa Homeland Security and Emergency Management

12. Critical Resource Logistics and Distribution  
Lead: Frank Klier, Iowa Homeland Security and Emergency Management

13. Economic and Community Recovery  
Lead: Dennis Harper, Iowa Homeland Security and Emergency Management with support from Hank Manning, Iowa Department of Economic Development.

14. Expanded Regional Collaboration  
Lead: Mahala Cox, Warren County Emergency Manager

15. Implementation of the National Incident Management System (NIMS) and the National Response Plan (NRP)  
Co leads: Dave Hempten and Mike Beaman, Iowa Homeland Security and Emergency Management

## How Do I Get Involved?

The 2006 Program and Capability Review will be an intensive process on a very tight timeframe. Stakeholder participation and input is vital to the success of this project, and many across the state are looking for an opportunity to get involved.

If you have interest in participating in one of the workgroups, please write your name, e-mail and phone number, the workgroup you would like to participate in, and what experiences/information you have to offer to the capability workgroup and send to Kyle Karsjen at [kyle.karsjen@hlsem.state.ia.us](mailto:kyle.karsjen@hlsem.state.ia.us) by December 30<sup>th</sup>, 2005. On December 30<sup>th</sup>, this information will be provided to the group leaders, who will help decide final group membership.

**Iowa Homeland Security & Emergency Management Division**

A Division of the Department of Public Defense

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**HLSEM Mission**

To support, coordinate, and maintain state and local homeland security and emergency management activities in order to establish sustainable communities and assure economic opportunities for Iowa and its citizens.

**We're on the Web!**

[www.iowahomelandsecurity.org](http://www.iowahomelandsecurity.org)

# Timeline

**December 2, 2005** Guidance issued

**December 14 & 15, 2005** Rollout sessions held

**December 22 & 29, 2005** Conference calls with team leaders

**December 30, 2005** Interest in team assignments completed by partners

**January 5, 2006** OGT Training for team leaders

**February 17, 2006** Team reports due

**March 2, 2006** Submittals due to Office of Grants & Training (OGT)

**60 days** OGT reviews packages

**May/June, 2006** Award date, OGT announces allocations, 24 month grants begin

**60 days** States and UASI cities submit Scope of Work and priority missions

**September/October, 2006** Sub-grantees begin procurement process

For a review of all the information associated with this grant, go to the Iowa Homeland Security and Emergency Management's home page at [www.iowahomelandsecurity.org](http://www.iowahomelandsecurity.org) and look for the '06 OGT link: [http://www.iowahomelandsecurity.org/asp/CoEM\\_FR/Grant/OGT06.asp](http://www.iowahomelandsecurity.org/asp/CoEM_FR/Grant/OGT06.asp). Included with the grant guidance are three Power Point presentations that were used during the rollout briefings.