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STATE ELDERLY SERVICES PROGRAM
ELDERLY SERVICES INTERAGENCY COORDINATING COMMITTEE
AND
IOWA COMMISSION ON THE AGING
REPORT TO THE GENERAL ASSEMBLY
JANUARY 1985

Iowa Commission on the Aging

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ELDERLY SERVICES INTER-AGENCY COORDINATING COMMITTEE AND
IOWA COMMISSION ON THE AGING

REPORT TO THE SEVENTY-FIRST GENERAL ASSEMBLY

on the

STATE ELDERLY SERVICES PROGRAM - HOUSE FILE 613

January 1985

LEGISLATIVE HISTORY

The 1979 Session of the 68th General Assembly appropriated \$800,000 to the Iowa Commission on the Aging for the Elderly Care Program under House File 758. The Elderly Care Program provided the following services: chore, adult day care, and home repair services including winterization of homes and the construction of entrance ramps and other interior modifications to make residences accessible to the physically handicapped.

The 1980 Session of the 68th General Assembly appropriated \$800,000 to the Iowa Commission on the Aging for the Elderly Care program under House File 2580. In addition to the services identified in the previous paragraph, the second year of the Elderly Care Program allowed for the provision of telephone reassurance. This appropriation of \$800,000 was subsequently reduced to \$763,200 by the state across the board budget cuts embodied in Executive Orders 38 and 40.

The 1981 Session of the 69th General Assembly appropriated \$763,200 for FY '82 and \$800,000 for FY '83 to the Iowa Commission on the Aging under House File 851 for the provision of chore, home repair, day care and telephone reassurance.

House File 851 also changed the name of the program from "Elderly Care" to "Elderly Services".

The 1982 Session of the 69th General Assembly enacted House File 2446 which expanded the allowable services to include other services approved by the appropriate area agency on aging for provision within its planning and service area.

The 1983 Session of the 70th General Assembly appropriated \$800,000 and the 1984 Session of the 70th General Assembly appropriated \$816,480 to the Iowa Commission on the Aging for the Elderly Services Program.

PURPOSE

The purpose of the Elderly Services Program is to reduce the need and incidence of institutionalization of elderly Iowans by encouraging community involvement in the provision of services which help elderly persons remain in their own homes. The Elderly Services Program was established to fund local innovative projects, with a minimum of state regulation, which demonstrate local input in their planning, funding and general operations. The Commission has established rules for operation of the Elderly Services program in the Iowa Administrative Code 20-8.31 through 8.43.

The program is available to elderly Iowans over 65 years of age and preference for service is given to low-income elderly.

The Elderly Service funds are used to establish new projects, to expand existing programs and to continue existing

Elderly Services projects. None of the Elderly Services funds are used to replace funds in existing programs or to free funds for other state supported services. The entire amount of the appropriation is budgeted for services to the elderly. No funds are used for administrative costs of the Commission on the Aging or the area agencies on aging.

ELDERLY SERVICES INTER-AGENCY COORDINATING COMMITTEE

The Committee was created by statute to advise and assist the Commission on the Aging in establishing and implementing the Elderly Services program. The membership of the Committee includes:

Commission on the Aging	1 representative
Dept. of Human Services	1 representative
Department of Health	1 representative
Consumers	2 representatives

The duties of the Inter-Agency Coordinating Committee include:

1. Recommend rules, eligibility guidelines and procedures necessary to approve grants and disburse funds appropriated to the Commission from the general fund for the Elderly Services Program.
2. Recommend uniform financial reporting procedures for all funds appropriated to the Commission from the general fund for the Elderly Services Program.
3. Review applications for grants to local area agencies on aging and approve any waivers or modifications of the local match requirement contained in the grants.

4. Advise on the reallocation and redistribution of funds, the handling of appeals, grievances and waiver requests and other matters relevant to the program when requested by the Commission.
5. Periodically evaluate local projects and the overall state program.
6. Assist with liaison efforts to the General Assembly, governmental agencies, private organizations and individuals, and with the dissemination of information relating to the program as requested by the Commission.

LOCAL MATCH-REQUIREMENT

During the first year House File 758 stated that Elderly Services funds would only be awarded to local projects which match each state dollar with two dollars of local funds in cash or equivalent support. During the second year House File 2580 required local projects to match each state dollar with "significant matching effort either in cash or equivalent."

Based on the recommendation by the Inter-Agency Coordinating Committee, in FY'82 the Commission issued in the Administrative Rules, the following definition of "Significant Local Match":

"Significant Local Match" means a) \$1 local cash or in-kind-contributions (local tax; local voluntary funds; client fees, donated time, materials, space and services; or federal general revenue sharing funds) for each \$1 of elderly care funds or b) \$2 federal funds (Title XX, Dept. of Energy, Hud, Farmers Home Administration, etc.) for each \$1 of elderly care funds. State funds shall not be used as local match."

ADMINISTRATION AND PROGRAM MANAGEMENT

The Commission administers the Elderly Services Program through the thirteen area agencies on aging. Funds are allocated to the area agencies on aging on a formula based on population over sixty-five, and double-weighted for the low-income population over sixty-five.

The area agencies on aging either provide the service directly or enter into a contractual agreement with an appropriate local provider. Each year all available funds have been requested by and awarded to area agencies on aging. Many area agencies receive local funding requests in excess of the amount available.

The attached chart labeled "Fiscal Comparison of the State Elderly Services Program" provides a summary of statewide statistics for FY '81 through FY '85. The data for FY '81 through FY '84 is based on actual expenditures and the services provided. The data for FY '85 is based on area agency applications approved by the Commission in June, 1984. The attached chart labeled "Performance Comparison of State Elderly Services Program" provides a summary of the units of service provided since FY'81.

The attached charts provide a historical view of the Elderly Services Program and illustrates that since FY '81 the amount of funds being expended on home repair has decreased significantly while the amount of funds expended on chore services has remained basically the same and the level of funding used for adult day care has increased. In the beginning of the program many local projects funded home repair because of the short time needed for initial implementation and because the type of services provided did not result in an on-going expectation on behalf of the client.

As evidenced on the attached charts, the change in the legislation to expand the types of allowable services has resulted in the funding of several additional services by area agencies (transportation, well-elderly clinics, homemaker, postal alert, outreach/casework, crime prevention, community based adult services). The expansion of the types of services that can be funded by Elderly Services funds has provided area agencies on aging with increased flexibility to respond to the needs of the older persons in their area.

As a result of the increase in the allowable services, the Elderly Services Program has become more integrated with the Older American's Act Title III programs. Area agencies have coordinated these federal and state funding sources with other funds to address the needs of Iowa's elderly. The purpose and intent of the Older American's Act and the Elderly Services Program are consistent. Both programs assist older persons to remain independent for as long as possible and help reduce the need for institutionalization. Integration of the Elderly Service funding application with the Title III annual application has facilitated the coordination of these funding sources and streamlined the application process.

The Commission on the Aging monitors the Elderly Services Program on a monthly basis by utilizing computer analysis of program and fiscal data. The Commission on the Aging is responsible for conducting an annual on-site assessment of area agencies on aging including the evaluation of services funded with Elderly Services funds. The area agency on aging is responsible for evaluating the local Elderly Services providers.

RECOMMENDED CHANGES

1) For clarification, the following change is proposed for the "purpose" statement.

"The purpose of the Elderly Services Program is to reduce the need and incidence of institutionalization of elderly Iowans by encouraging community involvement in the provision of chore, adult day care, home repair, telephone reassurance, and other services when needed to help elderly Iowans remain in their own homes, provided such services are a part of the approved plan of the appropriate area agency on aging."

2) It is recommended that the Elderly Services program eligibility criteria of age be reduced from sixty-five to sixty and over to make the Elderly Services program more consistent with the Older American's Act and to streamline the reporting requirements.

3) It is recommended that by administrative change the Elderly Services program include a preference for service to older Iowans seventy-five and over. This would be in addition to the current Elderly Services statutory preference for low-income. The Elderly Services program needs to focus on the needs of the vulnerable elderly and emphasize the purpose of the Elderly Services legislation which is to reduce the need and incidence of institutionalization and promote independence. Targeting the program on the seventy-five and over would be consistent with one of the purposes of the Older American's Act which is to provide a continuum of care for the vulnerable elderly.

IOWA COMMISSION ON THE AGING
FISCAL COMPARISON OF STATE ELDERLY SERVICES PROGRAM

Attachment A

12/27/84

	FY'81 July 1, 1980-June 30, 1981 (Actual Fiscal Data)	FY'82 July 1, 1981-June 30, 1982 (Actual Fiscal Data)	FY'83 July 1, 1982-June 30, 1983 (Actual Fiscal Data)	FY'84 July 1, 1983-June 30, 1984 (Actual Fiscal Data)	FY'85 July 1, 1984-June 30, 1985
<u>Amount of Appropriation</u>	\$800,000 (Reduced by Executive Orders 38 & 40 to \$763,200)	\$763,200	\$800,000	\$800,000 (Reduced by Executive Order 4 to \$777,600)	\$816,480
<u>Amount of Elderly Services Funds Expended</u>	\$730,066 (96%)	\$725,583 (97%)	\$793,750 (99%)	\$776,636 (99%)	Not Available
<u>Amount of Match Expended</u>					
Cash Match	\$1,071,274 (60%)	\$1,009,142 (70%)	\$1,413,022 (81%)	\$1,305,938 (85%)	Not Available
Non-Cash Match	705,410 (40%)	429,575 (30%)	333,571 (19%)	223,309 (15%)	Not Available
Total	\$1,776,684	\$1,438,717	\$1,746,593	\$1,529,247	Not Available
<u>Amount of Elderly Services Funds Expended for Each Service</u>					(Data based on approved applications)
Chore	\$ 200,930 (27%)	\$ 231,677 (32%)	\$ 233,079 (30%)	232,445 (29%)	\$ 218,543 (27%)
Home Repair	407,117 (56%)	359,345 (49%)	320,606 (40%)	268,502 (34%)	256,316 (32%)
Adult Day Care	121,274 (16%)	134,561 (19%)	158,681 (20%)	161,088 (21%)	187,675 (23%)
Telephone Reassurance	575 (<1%)	N/A	14,275 (2%)	1,457 (<1%)	2,021 (<1%)
Transportation	N/A	N/A	52,403 (5%)	22,523 (3%)	24,400 (3%)
Crime Prevention	N/A	N/A	N/A	8,127 (1%)	4,000 (<1%)
Community-Based Adult Services	N/A	N/A	75 (<1%)	16,247 (2%)	30,809 (4%)
Well-Elderly Clinic	N/A	N/A	N/A	352 (<1%)	8,000 (1%)
Homemaker	N/A	N/A	N/A	41,237 (5%)	44,200 (5%)
Outreach/Casework	N/A	N/A	N/A	7,259 (<1%)	7,522 (1%)
Congregate Meals	N/A	N/A	14,631 (2%)	17,399 (2%)	N/A
Housing	N/A	N/A	N/A	N/A	16,514 (2%)

IOWA COMMISSION ON THE AGING
PERFORMANCE COMPARISON OF STATE ELDERLY SERVICES PROGRAM

	FY'81 July 1, 1980-June 30, 1981 (Actual Performance Data)	FY'82 July 1, 1981-June 30, 1982 (Actual Performance Data)	FY'83 July 1, 1982-June 30, 1983 (Actual Performance Data)	FY'84 July 1, 1983-June 30, 1984 (Actual Performance Data)	FY'85 July 1, 1984-June 30, 1985 (Data Based on Approved Applications)
<u>Number of Units Provided</u>					
Chore (hours)	45,938	57,469	59,033	66,043	58,981
Home Repair (households)	2,470	1,280	1,444	1,061	708
Adult Day Care (Service Hours)	43,368	124,204	172,624	195,747	215,724
Telephone Reassurance (Calls)	4,083	N/A	44,250	19,901	4,225
Transportation (one-way trips)	N/A	N/A	30,472	106,752	81,500
Crime Protection (client contacts)	N/A	N/A	N/A	65	135
Community-Base- Adult Services (client contacts)	N/A	N/A	1	190	510
Well-Elderly Clinics (client contacts)	N/A	N/A	N/A	359	794
Homemaker (hours)	N/A	N/A	N/A	16,962	7,982
Outreach/Casework (client contact)	N/A	N/A	N/A	1,389	225
Housing (contacts)	N/A	N/A	N/A	N/A	15



STATE OF IOWA
COMMISSION ON THE AGING

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Terry E. Branstad
Governor
Karen L. Tynes
Executive Director

January 4, 1985

TO: Commissioners
FROM: Karen L. Tynes, Executive Director *KLT*
SUBJECT: Elderly Services Report to the General Assembly

The state Elderly Services legislation requires that a report regarding the Elderly Services program be submitted to the General Assembly by February 1 of each year.

The attached report was reviewed by the Elderly Services Interagency Coordinating Committee on December 19. The Committee recommended submittal of the report to the Commissioners and the General Assembly.

It is anticipated that the Commissioners will act on the attached report at the January 18 Commission meeting.

KLT/MAO:pak
Attachment