



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Rob Sand
Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006
Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

Contact: Brian Brustkern
515/281-5834

FOR RELEASE

January 19, 2024

Auditor of State Rob Sand today released an audit report on the Southwest Iowa MHDS Region for the year ended June 30, 2022.

FINANCIAL HIGHLIGHTS:

The Region's revenues totaled \$7,027,186 for the year ended June 30, 2022, a 5.7% increase over the prior year. Expenses for the year ended June 30, 2022 totaled \$10,258,966, a 14.3% increase over the prior year. The increase in expenses is primarily due to an increase in expenses for mental illness services provided.

AUDIT FINDINGS:

Sand reported one finding related to the receipt and disbursement of taxpayer funds. The finding is found on page 26 of this report. The finding addresses noncompliance with the publication requirements of Chapter 28E.6(3)(a) of the Code of Iowa. Sand provided the Region with recommendations to address the finding.

The finding discussed above is repeated from the prior year. The Board has a fiduciary responsibility to provide oversight of the Region's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's website at [Audit Reports – Auditor of State](#).

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SOUTHWEST IOWA MHDS REGION
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SCHEDULE OF FINDINGS
JUNE 30, 2022

Southwest Iowa MHDS Region



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Rob Sand
Auditor of State

January 11, 2024

Officials of the Southwest Iowa MHDS Region
Pottawattamie County, Iowa (Fiscal Agent)

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for the Southwest Iowa MHDS Region for the year ended June 30, 2022. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of the Southwest Iowa MHDS Region throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink, appearing to read "Rob Sand", written in a cursive style.

Rob Sand
Auditor of State

Table of Contents

	<u>Page</u>
Officials	3
Independent Auditor's Report	4-7
Basic Financial Statements:	<u>Exhibit</u>
Statement of Net Position	A 10
Statement of Activities	B 11
Balance Sheet	C 13
Statement of Revenues, Expenditures and Changes in Fund Balances	D 14-15
Notes to Financial Statements	16-21
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <u>Government Auditing Standards</u>	22-23
Schedule of Findings	24-25
Staff	26

Southwest Iowa MHDS Region

Regional Governance Board

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Richard Crouch	Board Chair	Mills County Board of Supervisors
Lynn Grobe	Vice Chair	Pottawattamie County Board of Supervisors
John Hartkopf	Board Member	Cass County Board of Supervisors
Randy Hickey	Board Member	Fremont County Board of Supervisors
Tony Smith	Board Member	Harrison County Board of Supervisors
Tom Brouillette	Board Member	Monona County Board of Supervisors
Mark Peterson	Board Member	Montgomery County Board of Supervisors
Chuck Morris	Board Member	Page County Board of Supervisors
Steve Kenkel	Board Member	Shelby County Board of Supervisors
Kathy Hanafan	Board Member	Education Provider
Berneeta Wagoner	Board Member	Adult Family Member
Tara Goodman	Board Member	Parent of a Child Member
Scott Halverson	Non-Voting Ex-Officio Board Member	Children's Provider
Mary O'Neill	Non-Voting Ex-Officio Board Member	Adult Provider
Suzanne Watson	Chief Executive Officer	



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Independent Auditor's Report

To the Regional Governance Board of Southwest Iowa MHDS Region:

Report on the Audit of the Financial Statements

Adverse and Unmodified Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Southwest Iowa Mental Health Region, as of and for the year ended June 30, 2022, and the related Notes to Financial Statements, which collectively comprise the Southwest Iowa Mental Health Region's basic financial statements as listed in the table of contents.

Adverse Opinion on Governmental Activities

In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statements referred to above do not represent fairly the financial position of the governmental activities of the Southwest Iowa Mental Health Region, as of June 30, 2022, or the changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions on Each Major Fund

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the major funds of the Southwest Iowa Mental Health Region, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the Special Revenue, Mental Health Funds of Cass County, Fremont County and Shelby County, which represent the following:

<u>Member County</u>	<u>Share of Revenues</u>
Cass County	3.94%
Fremont County	2.11%
Shelby County	3.47%

Those Special Revenue, Mental Health Funds were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for Cass County, Fremont County and Shelby County, is based solely on the reports of the other auditors.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Region, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Matter Giving Rise to Adverse Opinion on Governmental Activities

As discussed in Note 3 to the financial statements, management has not recorded a liability for compensated absences in the governmental activities and, accordingly, has not recorded an expense for the current year change in that liability. Accounting principles generally accepted in the United States of America require compensated absences attributable to employee services already rendered and not contingent on a specific event outside the control of Southwest Iowa Mental Health Region and employees be accrued as liabilities and expenses as employees earn the rights to the benefits, which would increase the liabilities, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects the liabilities, net position and expenses of the governmental activities has not been determined.

Also, as discussed in Note 3 to the financial statements, management has not recorded a total OPEB liability and a deferred outflow of resources or deferred inflows of resources related to other postemployment benefits (OPEB) in the governmental activities and, accordingly, has not recorded an OPEB expense for the current change in that liability, deferred outflows of resources or deferred inflows of resources. Accounting principles generally accepted in the United States of America require OPEB costs attributable to employee service already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of resources and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflow of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects liabilities, deferred outflows of resources, deferred inflows of resources, net position and expenses of the governmental activities has not been determined.

In addition, as discussed in Note 3, management has not recorded a net pension liability, deferred outflows of resources or deferred inflows of resources related to pensions in the governmental activities and, accordingly, has not recorded pension expense for the current year change in that liability, deferred outflows of resources or deferred inflows of resources. Accordingly, principles generally accepted in the United States of America require pension costs attributable to employee services already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of resources and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflows of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects deferred outflows of resources, liabilities, deferred inflows of resources, net position and expenses of the governmental activities has not been determined.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Southwest Iowa Mental Health Region's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Southwest Iowa Mental Health Region's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about Southwest Iowa Mental Health Region's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 11, 2024 on our consideration of Southwest Iowa Mental Health Region's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Region's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Southwest Iowa Mental Health Region's internal control over financial reporting and compliance.



Ernest H. Ruben, Jr., CPA
Chief Deputy Auditor of State

January 11, 2024

Southwest Iowa MHDS Region

Basic Financial Statements

Southwest Iowa MHDS Region

Statement of Net Position

June 30, 2022

	<u>Governmental Activities</u>
Assets	
Cash and pooled investments	\$ 4,903,303
Receivables:	
Accounts	1,682
Due from other governments	2,599
Prepaid expenditures	<u>509,041</u>
Total assets	<u>5,416,625</u>
Liabilities	
Accounts payable	464,016
Due to other governments	<u>54,032</u>
Total liabilities	<u>518,048</u>
Net Position	
Restricted for mental health purposes	<u>\$ 4,898,577</u>

See notes to financial statements.

Southwest Iowa MHDS Region

Statement of Activities

Year ended June 30, 2022

	<u>Expenses</u>	<u>Program Revenues</u> Operating Grants, Contributions and Restricted Interest	<u>Net (Expense) Revenue and Changes in Net Position</u>
Governmental activities:			
Mental health	\$ 10,258,966	2,985,414	(7,273,552)
General Revenues:			
Property and other county tax levied for mental health purposes			3,767,990
State tax credits			270,222
Miscellaneous			3,560
Total general revenues			<u>4,041,772</u>
Change in net position			(3,231,780)
Net position beginning of year			<u>8,130,357</u>
Net position end of year			<u>\$ 4,898,577</u>

See notes to financial statements.

Southwest Iowa MHDS Region

Southwest Iowa MHDS Region

Balance Sheet

June 30, 2022

	<u>Fiscal Agent</u>
Assets	
Cash and pooled investments	\$ 4,903,303
Receivables:	
Accounts	1,682
Due from other governments	2,599
Prepaid expenditures	<u>509,041</u>
Total assets	\$ 5,416,625
Liabilities and Fund Balances	
Liabilities:	
Accounts payable	\$ 464,016
Due to other governments	<u>54,032</u>
Total liabilities	<u>518,048</u>
Fund balances:	
Nonspendable:	
Prepaid expenditures	509,041
Restricted for:	
Mental health purposes	<u>4,389,536</u>
Total fund balances	<u>4,898,577</u>
Total liabilities and fund balances	\$ 5,416,625

See notes to financial statements.

Southwest Iowa MHDS Region

Statement of Revenues, Expenditures and
Changes in Fund Balances

Year ended June 30, 2022

	Fiscal Agent	Special Revenue,		
		Cass County	Fremont County	Harrison County
Revenues:				
Property and other county tax	\$ -	254,461	139,606	282,231
Intergovernmental revenues:				
State tax credits	-	23,042	8,904	17,331
Payments from member counties	3,872,469	-	-	-
State Regional Service Payments	2,969,833	-	-	-
Other	3,338	-	-	-
Total intergovernmental revenues	6,845,640	23,042	8,904	17,331
Use of money and property	12,243	-	-	-
Miscellaneous	2,366	-	-	-
Total revenues	6,860,249	277,503	148,510	299,562
Expenditures:				
Services to persons with:				
Mental illness	7,526,869	39,947	-	-
Intellectual disabilities	601,337	-	-	-
Other developmental disabilities	67,890	-	-	-
Total direct services	8,196,096	39,947	-	-
General administration:				
Direct administration	118,362	-	-	-
Purchased administration	120,082	-	-	-
Distribution to MHDS regional fiscal agent	-	412,302	190,866	309,811
Total general administration	238,444	412,302	190,866	309,811
Total mental health, intellectual disabilities and developmental disabilities expenditures	8,434,540	452,249	190,866	309,811
Net change in fund balances	(1,574,291)	(174,746)	(42,356)	(10,249)
Fund balances beginning of year	6,472,868	174,746	42,356	10,249
Fund balances end of year	\$ 4,898,577	-	-	-

See notes to financial statements.

Mental Health Funds							
Mills County	Monona County	Montgomery County	Page County	Pottawattamie County	Shelby County	Elimination Entries	Region Total
307,144	172,659	197,813	296,703	1,900,659	227,752	-	3,779,028
17,013	10,860	14,528	26,380	135,635	16,529	-	270,222
-	-	-	-	-	-	(3,872,469)	-
-	-	-	-	-	-	-	2,969,833
-	-	-	-	-	-	-	3,338
17,013	10,860	14,528	26,380	135,635	16,529	(3,872,469)	3,243,393
-	-	-	-	-	-	-	12,243
-	1,134	-	-	-	60	-	3,560
324,157	184,653	212,341	323,083	2,036,294	244,341	(3,872,469)	7,038,224
-	-	-	-	997,170	-	-	8,563,986
-	-	-	-	-	-	-	601,337
-	-	-	-	-	-	-	67,890
-	-	-	-	997,170	-	-	9,233,213
105,630	-	-	65,712	405,781	210,186	-	905,671
-	-	-	-	-	-	-	120,082
344,806	198,258	246,298	358,997	1,580,138	230,993	(3,872,469)	-
450,436	198,258	246,298	424,709	1,985,919	441,179	(3,872,469)	1,025,753
450,436	198,258	246,298	424,709	2,983,089	441,179	(3,872,469)	10,258,966
(126,279)	(13,605)	(33,957)	(101,626)	(946,795)	(196,838)	-	(3,220,742)
126,279	13,605	33,957	101,626	946,795	196,838	-	8,119,319
-	-	-	-	-	-	-	4,898,577

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities

Change in fund balances (3,220,742)

Amounts reported in the Statement of Activities are different because some revenues will not be collected for several months after year end and, therefore, are not considered available revenues in the governmental funds. (11,038)

Change in net position of governmental activities \$ (3,231,780)

Southwest Iowa MHDS Region

Notes to Financial Statements

June 30, 2022

(1) Summary of Significant Accounting Policies

Southwest Iowa MHDS Region is a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa. The Region includes the following member counties: Cass, Fremont, Harrison, Mills, Monona, Montgomery, Page, Pottawattamie and Shelby. The member counties entered into this 28E agreement to create a mental health and disability service regional administrative entity as described by Chapter 331.389 of the Code of Iowa to provide local access to mental health and disability services for adults and to engage in any other related activity in which an Iowa 28E organization may lawfully be engaged.

The Regional Governance Board is comprised of at least one Board of Supervisors' member, or their designees, from each member county. The Regional Governance Board also includes two individuals appointed by the Adult Advisory Committee and three individuals appointed by the Children's Advisory Committee. The Adult Advisory Committee will appoint one individual who utilizes mental health and disability services or is an actively involved relative of such and individual and one individual representing service providers in the Southwest Iowa MHDS Region service area, serving in a nonvoting, ex officio capacity. The Children's Advisory Committee will appoint one individual representing the education system in the region as a voting member, one individual who is a parent of a child who utilized children's behavioral health services or and actively involved relative of such children as a voting member and one individual representing children's behavioral health services providers in the Region service area, serving in a nonvoting, ex officio capacity.

Southwest Iowa MHDS Region designated Pottawattamie County as the fiscal agent to account for all funds of the organization as permitted by Chapter 331.391 of the Code of Iowa.

Except as noted in the Independent Auditors Report, Southwest Iowa MHDS Region's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. The financial statements of Southwest Iowa MHDS Region are intended to present the financial position and the changes in financial position of Southwest Iowa MHDS Region, which includes funds held by Southwest Iowa MHDS Region's fiscal agent and funds held by the individual member counties in their respective Special Revenue, Mental Health Funds. Senate File 619 required member counties prior to June 30, 2022, to remit remaining cash balances in their Special Revenue, Mental Health Funds to the Region. Capital assets used for mental health purposes are owned by the respective member counties and, accordingly, are not reported in these financial statements.

A. Reporting Entity

For financial reporting purposes, Southwest Iowa MHDS Region has included all funds, organizations, agencies, commissions and authorities. Southwest Iowa MHDS Region has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with Southwest Iowa MHDS Region are such that exclusion would cause Southwest Iowa MHDS Region's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of Southwest Iowa MHDS Region to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on Southwest Iowa MHDS Region. Southwest Iowa MHDS Region has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

Entity-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the activities of Southwest Iowa MHDS Region.

The Statement of Net Position presents the assets and liabilities, with the difference reported as net position. Net position is reported in the following category:

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include grants, contributions and interest restricted to meeting the operational requirements of a particular function. Property and other county tax, state tax credits, unrestricted interest income and other items not properly included among program revenues are reported as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Southwest Iowa MHDS Region reports the following major governmental funds:

Special Revenue:

Mental Health Fund (Fiscal Agent) is used to account for the activity of Southwest Iowa MHDS Region not expended directly from the Special Revenue, Mental Health Funds of the individual member counties.

The Special Revenue, Mental Health Funds of the member counties are used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

C. Measurement Focus and Basis of Accounting

The entity-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, Southwest Iowa MHDS Region considers revenues to be available if they are collected by Southwest Iowa MHDS Region or a member county within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by Southwest Iowa MHDS Region or a member county.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, Southwest Iowa MHDS Region funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is Southwest Iowa MHDS Region's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the Southwest Iowa MHDS Region's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash and Pooled Investments – The cash balances of most Southwest Iowa MHDS Region funds are pooled and invested. Interest earned on investments is recorded either by the fiscal agent or a member county's Special Revenue, Mental Health Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at amortized cost.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by each member county Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by each member county Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, each member county Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the entity-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2020 assessed property valuations; is for the tax accrual period July 1, 2021 through June 30, 2022 and reflects the tax asking contained in the budget certified by each member county Board of Supervisors in March 2021.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Due to Other Governments – Due to other governments represents payments for services which will be remitted to other governments.

Fund Balance – In the governmental fund financial statements, fund balances are classified as follows:

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

(2) Cash and Pooled Investments

Southwest Iowa MHDS Region's deposits in banks at June 30, 2022 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

Southwest Iowa MHDS Region is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by Southwest Iowa MHDS Region; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Southwest Iowa MHDS Region had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Compensated Absences, Other Postemployment Benefits (OPEB) and Pension Plan

In accordance with statements of understanding between Southwest Iowa MHDS Region's Governance Board and each individual member county Board of Supervisors, Southwest Iowa MHDS Region's Chief Executive Officer, the Coordinators of Disability Services and all support staff of Southwest Iowa MHDS Region remain employees of the respective individual member counties. The applicable portion of the employee's wages and benefits are reimbursed to the individual member county by Southwest Iowa MHDS Region.

The individual member county employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. The individual member county employees are also provided other postemployment and pension benefits. U.S. generally accepted accounting principles require deferred outflows of resources, liabilities, deferred inflows of resources and related expenses to be recorded when incurred for these items in the governmental activities financial statements. Southwest Iowa MHDS Region's governmental activities financial statements do not report these amounts.

(4) Risk Management

Southwest Iowa MHDS Region is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 794 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, public officials' liability, police professional liability, employment practices liability. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Region not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

Southwest Iowa MHDS Region's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. Southwest Iowa MHDS Region's contributions to the Pool for the year ended June 30, 2022 were \$8,964.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or loss was incurred.

Southwest Iowa MHDS Region does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2022, no liability has been recorded in Southwest Iowa MHDS Region's financial statements. As of June 30, 2022, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount, if any, to be refunded to the withdrawing member.

(5) Change in Mental Health Funding

The Governor signed Senate File 619 on June 16, 2021, which significantly changed funding for the Southwest Iowa MHDS Region starting July 1, 2021. During fiscal year 2022, the Region continued to receive property tax (a maximum of \$21.14 per capita) and some state funding. Beginning in fiscal year 2023, the Region will no longer receive property tax levy funds from the member counties. All funding will, instead, come entirely from state appropriations. The member counties submitted all remaining fund balances in the County Mental Health funds to the Southwest Iowa MHDS Region as of June 30, 2022.



**OFFICE OF AUDITOR OF STATE
STATE OF IOWA**

Rob Sand
Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006
Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Regional Governance Board of Southwest Iowa MHDS Region:

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Southwest Iowa Mental Health Region as of and for the year ended June 30, 2022, and the related Notes to Financial Statements, which collectively comprise Southwest Iowa Mental Health Region's basic financial statements, and have issued our report thereon dated January 11, 2024. Our report expressed unmodified opinions on the financial statements of each major fund. Our report expressed an adverse opinion on the financial statements of the governmental activities due to the omission of compensated absences, pension related activity and other postemployment benefits. Our report includes a reference to other auditors who audited the Special Revenue, Mental Health Funds of Cass County, Fremont County and Shelby County, as described in our report on Southwest Iowa Mental Health Region's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Southwest Iowa Mental Health Region's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Southwest Iowa Mental Health Region's internal control. Accordingly, we do not express an opinion on the effectiveness of Southwest Iowa Mental Health Region's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Southwest Iowa MHDS Region's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Southwest Iowa Mental Health Region's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters which are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the Region's operations for the year ended June 30, 2022 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Region. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

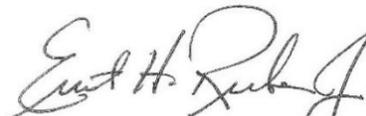
Southwest Iowa Mental Health Region's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the Southwest Iowa Mental Health Region's response to the finding identified in our audit and described in the accompanying Schedule of Findings. Southwest Iowa Mental Health Region's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Region's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Region's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Southwest Iowa Mental Health Region during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Ernest H. Ruben, Jr., CPA
Chief Deputy Auditor of State

January 11, 2024

Southwest Iowa MHDS Health Region

Schedule of Findings

Year ended June 30, 2022

Finding Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCY:

No matters were noted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Southwest Iowa MHDS Health Region

Schedule of Findings

Year ended June 30, 2022

Other Findings Related to Required Statutory Reporting:

2022-A Minutes – No transactions were found that we believe should have been approved in the Regional Governance Board minutes but were not.

However, minutes of Regional Governance Board meetings were not published as required by Chapter 28E.6(3)(a) of the Code of Iowa.

Recommendation – Southwest Iowa MHDS Region should ensure the minutes are published as required by the Code of Iowa.

Response – Board minutes are published on the Region’s website at swiamhds.com. We feel this is a broader reach for publicizing throughout our nine-county Region. This also provides cost savings to the Region.

Conclusion – Response acknowledged. The minutes and claims should be published as required by the Code of Iowa.

2022-B Travel Expense – No disbursements of Southwest Iowa MHDS Region money for travel expenses of spouses of officials or employees were noted.

2022-C Deposits and Investments – No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and Southwest Iowa MHDS Region’s investment policy were noted.

2022-D Questionable Expenditures – No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.

2022-E Restricted Donor Activity – No transactions were noted between the Region, Region officials, Region employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.

Southwest Iowa MHDS Region

Staff

This audit was performed by:

Ernest H. Ruben, Jr., CPA, Chief Deputy
Ryan J. Pithan, CPA, Manager
Tristan J. Swiggum, Senior Auditor
Claire E. Denning, Auditor Intern