



**OFFICE OF AUDITOR OF STATE**  
**STATE OF IOWA**

Rob Sand  
Auditor of State

State Capitol Building  
Des Moines, Iowa 50319-0004  
Telephone (515) 281-5834 Facsimile (515) 281-6518

**NEWS RELEASE**

Contact: Ernest Ruben  
515/281-5834

FOR RELEASE

June 23, 2023

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Auditor of State Rob Sand today released an audit report on Ringgold County, Iowa.

**FINANCIAL HIGHLIGHTS:**

The County's revenues totaled \$12,118,881 for the year ended June 30, 2022, a 14.5% increase over the prior year. Expenses for County operations for the year ended June 30, 2022 totaled \$8,587,527, a 5.5% decrease from the prior year. The increase in the revenue is due primarily to an increase in infrastructure assets contributed by the Iowa Department of Transportation.

**AUDIT FINDINGS:**

Sand reported six findings related to the receipt and expenditure of taxpayer funds. They are found on pages 76 through 82 of this report. The findings address issues such as lack of segregation of duties, lack of Sheriff's Office reconciliation of the garnishment bank account, unrecorded activity in the County's financial statements related to investments, payables and a lack of internal controls over the conservation department payroll. Sand provided County with recommendations to address each of these findings.

All of the findings discussed above are repeated from the prior year. The County Board of Supervisors and other County officials have a fiduciary responsibility to provide oversight of the County's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's website at [Audit Reports – Auditor of State](#).

###

**RINGGOLD COUNTY**  
**INDEPENDENT AUDITOR'S REPORTS**  
**BASIC FINANCIAL STATEMENTS**  
**AND SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF FINDINGS**

**JUNE 30, 2022**

**Ringgold County**



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Rob Sand  
Auditor of State

June 15, 2023

Officials of Ringgold County  
Mount Ayr, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Ringgold County for the year ended June 30, 2022. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of Ringgold County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink, appearing to read "Rob Sand".

Rob Sand  
Auditor of State

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**Ringgold County**

**Officials**

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Ron Landphair	Board of Supervisors	Jan 2023
Colby Holmes	Board of Supervisors	Jan 2025
Steve Knapp	Board of Supervisors	Jan 2025
Amanda Waske	County Auditor	Jan 2025
Debra Cannon	County Treasurer	Jan 2023
Kisha Martin	County Recorder	Jan 2023
Rob Haley	County Sheriff	Jan 2025
Clint Spurrier	County Attorney	Jan 2023
Melinda England	County Assessor	Jan 2028

**Ringgold County**



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Independent Auditor's Report

To the Officials of Ringgold County:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Ringgold County, Iowa, as of and for the year ended June 30, 2022, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Ringgold County as of June 30, 2022 and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of our report. We are required to be independent of Ringgold County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 13 to the financial statements, Ringgold County adopted new accounting guidance related to Governmental Accounting Standards Board Statement No. 87, Leases. In addition, Ringgold County's beginning net position for fiduciary activities was restated to correctly report the beginning balance for the Wayne, Ringgold and Decatur (WRD) landfill closure fund. Our opinions are not modified with respect to these matters.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Ringgold County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Ringgold County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about Ringgold County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability (Asset), the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 8 through 15 and 52 through 61 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.


Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Ringgold County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2021 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information in Schedules 1 through 5 is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 15, 2023 on our consideration of Ringgold County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Ringgold County's internal control over financial reporting and compliance.

  
Ernest H. Ruben, Jr., CPA  
Deputy Auditor of State

June 15, 2023

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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Ringgold County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2022. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

### **2022 FINANCIAL HIGHLIGHTS**

- The County implemented Governmental Accounting Standards Board Statement (GASBS) No. 87, Leases during fiscal year 2022. The implementation of this standard revised certain asset and liability accounts related to leases, however had no effect on the beginning net position for governmental activities. The County also restated net position for fiduciary activities to correctly report investments for the Wayne, Ringgold and Decatur (WRD) landfill closure fund.
- Revenues of the County's governmental activities increased 14.5%, or approximately \$1,532,000, from fiscal year 2021 to fiscal year 2022. The County received \$381,000 of federal grants for the American Rescue Plan Act (ARPA). Capital grants, contributions and restricted interest and local option sales tax increased approximately \$1,909,000 and \$114,000, respectively, while operating grant, contribution and restricted interest decreased approximately \$606,000.
- Ringgold County's governmental activities program expenses decreased 5.5%, or approximately \$498,000, from fiscal year 2021. Physical health and social services, roads and transportation and mental health expenses decreased approximately \$220,000, \$185,000 and \$71,000, respectively.
- The County's net position at June 30, 2022 increased 20.4%, or approximately \$3,531,000, over the June 30, 2021 balance.

### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Ringgold County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Ringgold County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Ringgold County acts solely as an agent or custodian for the benefit of those outside of County government (Custodial Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability (asset) and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the nonmajor governmental and the individual Custodial Funds.

## **REPORTING THE COUNTY'S FINANCIAL ACTIVITIES**

### *Government-wide Financial Statements*

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

### *Fund Financial Statements*

The County has two kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund and 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

- 2) Fiduciary funds are used to report assets held in a trust or custodial capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Custodial Funds that account for emergency management services and the County Assessor, to name a few.

The required financial statements for fiduciary funds include a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. Ringgold County's combined net position increased from a year ago, increasing from approximately \$17.334 million to approximately \$20.865 million. The analysis that follows focuses on the changes in the net position of governmental activities.

Net Position of Governmental Activities (Expressed in Thousands)		
	June 30,	
	2022	2021
Current and other assets	\$ 12,081	10,996
Capital assets	16,156	13,602
Total assets	<u>28,237</u>	<u>24,598</u>
Deferred outflows of resources	555	867
Long-term liabilities	1,555	4,240
Other liabilities	421	320
Total liabilities	<u>1,976</u>	<u>4,560</u>
Deferred inflows of resources	5,951	3,571
Net position:		
Net investment in capital assets	15,213	12,521
Restricted	6,437	6,086
Unrestricted	<u>(785)</u>	<u>(1,273)</u>
Total net position	<u>\$ 20,865</u>	<u>17,334</u>

The net position of Ringgold County's governmental activities increased 20.4% (approximately \$20.865 million compared to \$17.334 million).

The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. This net position category increased approximately \$2,692,000, or 21.5% over the prior year. This increase is primarily due to infrastructure assets contributed by the Iowa Department of Transportation.

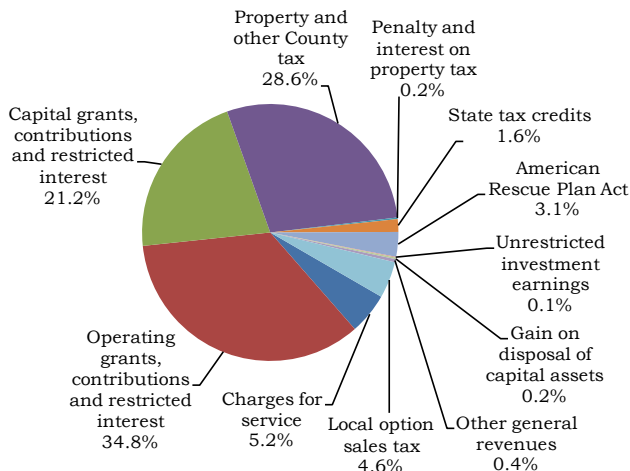
Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. This net position category increased approximately \$351,000, or 5.8% over the prior year. This increase is primarily due to an increase in the amounts held at year end in the Special Revenue, Secondary Roads and Jail Local Options Sales Tax funds.

Unrestricted net position – the part of net position which can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased from a deficit of approximately \$1,273,000 at June 30, 2021 to a deficit of approximately \$785,000 at the end of this year, an increase of 38.3%. This increase is primarily due to a decrease in the net pension liability (asset) and changes in deferred outflows and deferred inflows of resources related to pension expense.

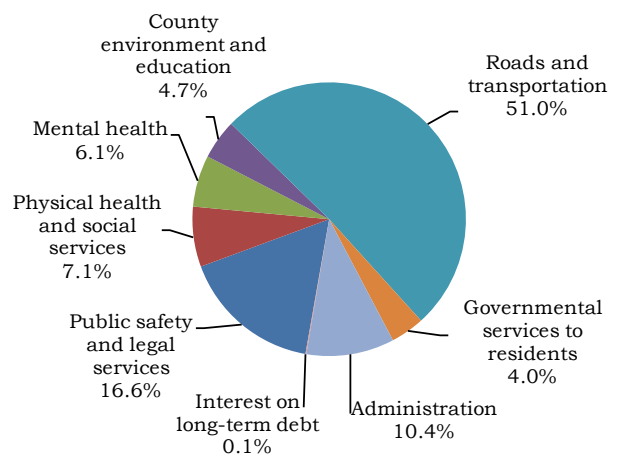
Changes in Net Position of Governmental Activities  
(Expressed in Thousands)

	Year ended June 30,	
	2021	2022 (Not Restated)
<b>Revenues:</b>		
<b>Program revenues:</b>		
Charges for service	\$ 628	883
Operating grants, contributions and restricted interest	4,224	4,830
Capital grants, contributions and restricted interest	2,570	661
<b>General revenues:</b>		
Property and other County tax	3,460	3,488
Penalty and interest on property tax	27	38
State tax credits	192	198
Local option sales tax	555	441
American Rescue Plan Act	381	-
Unrestricted investment earnings	9	24
Gain on disposal of capital assets	22	-
Other general revenues	51	24
<b>Total revenues</b>	<b>12,119</b>	<b>10,587</b>
<b>Program expenses:</b>		
Public safety and legal services	1,428	1,464
Physical health and social services	606	826
Mental health	522	593
County environment and education	407	407
Roads and transportation	4,377	4,562
Governmental services to residents	341	305
Administration	895	911
Interest on long-term debt	12	18
<b>Total expenses</b>	<b>8,588</b>	<b>9,086</b>
<b>Change in net position</b>	<b>3,531</b>	<b>1,501</b>
<b>Net position beginning of year</b>	<b>17,334</b>	<b>15,833</b>
<b>Net position end of year</b>	<b>\$ 20,865</b>	<b>17,334</b>

**Revenues by Source**



**Expenses by Program**



The County decreased the County-wide property tax levy from \$7.01418 to \$6.55835 per \$1,000 of taxable valuation for fiscal year 2022. The general supplemental tax levy decreased from \$2.47973 to \$2.17046 per \$1,000 of taxable valuation. The taxable valuation of property increased 5.4%, or approximately \$21.3 million. These changes resulted in a decrease in property and other County tax revenues of approximately \$28,000, or 0.8%.

The County's capital grants, contributions and restricted interest increased 288.8% or approximately \$1,909,000 over fiscal year 2021 due to contributed capital from the Iowa Department of Transportation during fiscal year 2022.

The cost of all governmental activities this year was approximately \$8.588 million compared to approximately \$9.086 million last year. However, as shown in the Statement of Activities on page 19, the amount taxpayers ultimately financed for these activities was approximately \$1,165,000 because some of the cost was paid by those who directly benefited from the programs (approximately \$628,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$6,794,000). Overall, the County's governmental program revenues, including intergovernmental aid and charges for service, increased in fiscal year 2022 from approximately \$6,374,000 to approximately \$7,422,000.

### **INDIVIDUAL MAJOR FUND ANALYSIS**

As Ringgold County completed the year, its governmental funds reported a combined fund balance of approximately \$7.4 million, an increase of approximately \$365,000 over last year's total of approximately \$7.1 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues increased less than 1%, or approximately \$13,000. Intergovernmental revenues increased approximately \$239,000, due to the County recognizing approximately \$381,000 of American Rescue Plan Act funds in fiscal year 2022, which was offset by approximately \$141,000 of CARES funds recognized in fiscal year 2021, not received in fiscal year 2022. Charges for services decreased approximately \$184,000, due primarily to the County discontinuing the Home Aide services program. Expenditures increased \$273,000, or approximately 6.6% compared to the prior year, as the County used the American Rescue Plan Act funds for courthouse improvements, public safety equipment, secondary roads and conservation projects. The ending fund balance decreased approximately \$127,000 from the prior year to approximately \$1,976,000.
- The Special Revenue, Mental Health Fund revenues decreased approximately \$93,000, or approximately 47.4% due to a decrease of the mental health tax levy. For the year, expenditures totaled approximately \$145,000, a decrease of 25.8% from the prior year. The County was required by Senate File 619 to transfer the remaining fund balance to the CROSS Mental Health Region prior to June 30, 2022.
- The Special Revenue, Rural Services Fund ended fiscal year 2022 with a balance of approximately \$354,000, an increase of 4.8% compared to the June 30, 2021 balance of approximately \$338,000. Revenues increased 1.3% due to an increase in property valuations of approximately 5.7%, offset by a decrease in the property tax levy rate of 3.7%. Expenditures decreased approximately \$9,800 or 16.2%, from fiscal year 2021.
- The Special Revenue, Secondary Roads Fund revenues decreased 7.1%, or approximately \$281,000, due to a decrease in FEMA revenue. Expenditures decreased 1.5% or approximately \$62,000. The Secondary Roads Fund ending balance increased approximately \$298,000, or 9.3%, over the prior year.

- The Special Revenue, Jail Local Option Sales Tax Fund revenues increased \$106,000, or approximately 23.4%, due to an increase in local options sales tax receipts. Expenditures decreased approximately \$40,000, or 10.1%, due to a decrease in public safety expenses. The Jail Local Option Sales Tax Fund ending balance increased approximately \$204,000, or 19.6%, over the prior year.

## **BUDGETARY HIGHLIGHTS**

Over the course of the year, Ringgold County amended its budget two times. The budget amendment in November 2021 resulted in an increase of budgeted revenue for intergovernmental and miscellaneous revenues. Disbursements were increased for administration, county environment and education, roads and transportation, and public safety to cover the use of American Rescue Plan Act (ARPA) funds for projects and the purchase of equipment. The second amendment in May 2022 resulted in an increase of budgeted revenue for taxes and intergovernmental revenues. Disbursements were increased for roads and transportation for the purchase of asphalt material, fuel and oil.

The County's receipts were \$552,527 more than budgeted, a variance of 6.1%. The most significant variances resulted from the County receiving more intergovernmental receipts from ARPA and Local Option Sales Tax (LOST) receipts, respectively, than anticipated.

Total disbursements were \$1,161,457 less than the amended budget. Actual disbursements for the county environment and education, roads and transportation, and public safety and legal services functions were \$334,590, \$272,284, and \$247,974, respectively, less than budgeted. Disbursements for the county and environment and education functions was less than budgeted because less funds were needed for the Liberty Lake project in fiscal year 2022. Disbursements for the roads and transportation function were less than budgeted due to more projects funded through the Iowa DOT. Public safety and legal services function disbursements were less than budgeted due to costs being less than anticipated.

Even with the budget amendments, the County exceeded the budgeted amount in the physical health and social services function for the year ended June 30, 2022. This was a result of the second budget amendment being calculated incorrectly by the County. Also, disbursements in one department exceeded the amount appropriated.



## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At June 30, 2022, Ringgold County had approximately \$16.2 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges. This is a net increase of approximately \$2,501,000, or 18.3%, over last year.

Capital Assets of Governmental Activities at Year End		
(Expressed in Thousands)		
	June 30,	
	2022	2021 (As Restated) *
Land	\$ 35	35
Buildings and improvements	3,053	3,058
Equipment and vehicles	1,973	2,074
Right-to-use leased equipment	31	53
Intangibles	38	41
Infrastructure	11,026	8,394
Total	\$ 16,156	13,655
This year's major additions included (in thousands):		
Sheriff equipment	\$ 37	
Secondary roads equipment	130	
Courthouse improvements	32	
Recorder equipment	44	
Auditor equipment	37	
Liberty Lake project	141	
Infrastructure assets	3,089	
Total	\$ 3,510	

\* Beginning capital assets were restated to implement GASB Statement No. 87, Leases.

The County had depreciation/amortization expense of \$1,074,961 in fiscal year 2022 and total accumulated depreciation of \$11,741,123 at June 30, 2022. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

### Long-Term Debt

At June 30, 2022, Ringgold County had approximately \$943,000 of general obligation bonds and other debt outstanding, compared to \$1,081,000 at June 30, 2021 prior to the restatement.

Outstanding Debt of Governmental Activities at Year-End		
(Expressed in Thousands)		
	June 30,	
	2022	2021 (As Restated)
Equipment purchase agreements	\$ 31	46
Lease agreements	32	53
General obligation bonds	880	1,035
Total	\$ 943	1,134

Debt decreased as a result of paying down the general obligation local option sales tax bonds. In addition, on October 22, 2019, the County issued \$1,330,000 general obligation local option sales tax refunding bonds, Series 2019A to currently refund the outstanding balance of the general obligation local option sales tax bonds, Series 2010, resulting in lower debt payments.

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Ringgold County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$33.6 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

Ringgold County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2023 budget, tax rates and the fees charged for various County services. One of those factors is the economy. Unemployment in the County now stands at 2.3% versus 3.8% a year ago. This compares with the State's unemployment rate of 2.7% and the national rate of 3.6%.

Another factor taken into consideration is the property valuations. While costs continue to increase, the slight increase in valuations received each year is not enough to offset the expenditures. Additional revenue sources have been explored.

### **CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Ringgold County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Ringgold County Auditor's Office, 109 West Madison Street, Mount Ayr, Iowa 50854.

**Ringgold County**

## **Basic Financial Statements**

Ringgold County  
Statement of Net Position  
June 30, 2022

	Governmental Activities
<b>Assets</b>	
Cash and pooled investments	\$ 6,602,177
Cash held by health plan trustee	198,432
Receivables:	
Property tax:	
Delinquent	1,686
Succeeding year	3,541,000
Interest and penalty on property tax	5,170
Accounts	17,627
Accrued interest	7,226
Opioid settlement	92,180
Due from other governments	608,068
Inventories	340,865
Prepaid expense	96,799
Capital assets, net of accumulated depreciation	16,156,489
Net pension asset	569,913
<b>Total assets</b>	<b>28,237,632</b>
<b>Deferred Outflows of Resources</b>	
Pension related deferred outflows	554,421
<b>Liabilities</b>	
Accounts payable	181,487
Accrued interest payable	1,750
Salaries and benefits payable	142,717
Due to other governments	1,250
Unearned revenues	93,844
Long-term liabilities:	
Portion due or payable within one year:	
Lease agreements	22,224
Equipment purchase agreements	12,091
General obligation bonds	170,000
Compensated absences	138,492
Total OPEB liability	19,838
Portion due or payable after one year:	
Lease agreements	10,192
Equipment purchase agreements	19,396
General obligation bonds	710,000
Compensated absences	87,976
Total OPEB liability	364,725
<b>Total liabilities</b>	<b>1,975,982</b>
<b>Deferred Inflows of Resources</b>	
Unavailable property tax revenue	3,541,000
Pension related deferred inflows	2,409,620
<b>Total deferred inflows of resources</b>	<b>5,950,620</b>
<b>Net Position</b>	
Net investment in capital assets	15,212,586
Restricted for:	
Supplemental levy purposes	749,638
Mental health purposes	126,802
Rural services purposes	353,948
Secondary roads purposes	3,417,440
Public safety and legal services	162,316
Opioid abatement	92,180
Other purposes	1,535,126
Unrestricted	(784,585)
<b>Total net position</b>	<b>\$ 20,865,451</b>

See notes to financial statements.

Ringgold County

Statement of Activities

Year ended June 30, 2022

	Program Revenues				Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	
<b>Functions/Programs:</b>					
Governmental activities:					
Public safety and legal services	\$ 1,427,728	236,733	3,702	-	(1,187,293)
Physical health and social services	606,303	130,461	365,921	-	(109,921)
Mental health	521,725	-	352,687	-	(169,038)
County environment and education	407,458	5,941	37,459	38,943	(325,115)
Roads and transportation	4,376,536	78,741	3,449,140	2,531,359	1,682,704
Governmental services to residents	340,988	142,791	14,982	-	(183,215)
Administration	894,615	33,208	-	-	(861,407)
Interest on long-term debt	12,174	-	-	-	(12,174)
	<u>\$ 8,587,527</u>	<u>627,875</u>	<u>4,223,891</u>	<u>2,570,302</u>	<u>(1,165,459)</u>
<b>General Revenues:</b>					
Property and other county tax levied for general purposes					3,459,612
Penalty and interest on property tax					26,469
State tax credits and replacements					192,062
Local option sales tax					555,190
American Rescue Plan Act					381,457
Unrestricted investment earnings					8,900
Gain on disposal of capital assets					22,100
Miscellaneous					51,023
Total general revenues					<u>4,696,813</u>
Change in net position					3,531,354
Net position beginning of year					17,334,097
Net position end of year					<u>\$ 20,865,451</u>

See notes to financial statements.

Ringgold County  
Balance Sheet  
Governmental Funds

June 30, 2022

	General	Rural Services	Special Secondary Roads
<b>Assets</b>			
Cash and pooled investments	\$ 1,792,038	354,012	2,920,286
Cash held by health plan trustee	198,432	-	-
Receivables:			
Property tax:			
Delinquent	1,645	41	-
Succeeding year	2,653,000	888,000	-
Interest and penalty on property tax	5,170	-	-
Accounts	17,482	-	-
Accrued interest	5,813	-	-
Opioid settlement	-	-	-
Due from other governments	134,359	-	432,135
Inventories	-	-	340,865
Prepaid expenditures	96,799	-	-
<b>Total assets</b>	<b>\$ 4,904,738</b>	<b>1,242,053</b>	<b>3,693,286</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>			
Liabilities:			
Accounts payable	\$ 85,243	-	96,180
Salaries and benefits payable	85,261	105	57,351
Due to other governments	1,250	-	-
Unearned revenues	93,844	-	-
Total liabilities	265,598	105	153,531
Deferred inflows of resources:			
Unavailable revenues:			
Succeeding year property tax	2,653,000	888,000	-
Other	10,047	41	23,101
Total deferred inflows of resources	2,663,047	888,041	23,101
Fund balances:			
Nonspendable:			
Inventories	-	-	340,865
Prepaid expenditures	96,799	-	-
Restricted for:			
Supplemental levy purposes	476,769	-	-
Mental health purposes	147,655	-	-
Rural services purposes	-	353,907	-
Secondary roads purposes	-	-	3,175,789
Conservation land acquisition	16,209	-	-
Public safety and legal services	103,065	-	-
County jail	-	-	-
Other purposes	1,009	-	-
Health benefits	198,432	-	-
Unassigned	936,155	-	-
Total fund balances	1,976,093	353,907	3,516,654
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 4,904,738</b>	<b>1,242,053</b>	<b>3,693,286</b>

See notes to financial statements.

<u>Revenue</u>		
Jail Local Option Sales Tax	Nonmajor	Total
1,198,678	337,163	6,602,177
-	-	198,432
-	-	1,686
-	-	3,541,000
-	-	5,170
-	145	17,627
1,413	-	7,226
-	92,180	92,180
41,574	-	608,068
-	-	340,865
-	-	96,799
<u>1,241,665</u>	<u>429,488</u>	<u>11,511,230</u>
64	-	181,487
-	-	142,717
-	-	1,250
-	-	93,844
<u>64</u>	<u>-</u>	<u>419,298</u>
-	-	3,541,000
-	88,981	122,170
-	88,981	3,663,170
-	-	340,865
-	-	96,799
-	-	476,769
-	-	147,655
-	-	353,907
-	-	3,175,789
-	-	16,209
-	59,251	162,316
1,241,601	-	1,241,601
-	281,256	282,265
-	-	198,432
-	-	936,155
<u>1,241,601</u>	<u>340,507</u>	<u>7,428,762</u>
<u>1,241,665</u>	<u>429,488</u>	<u>11,511,230</u>



**Ringgold County**

Ringgold County  
 Reconciliation of the Balance Sheet –  
 Governmental Funds to the Statement of Net Position

June 30, 2022

**Total governmental fund balances (page 21)** \$ 7,428,762

***Amounts reported for governmental activities in the Statement of Net Position are different because:***

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$27,897,612 and the accumulated depreciation is \$11,741,123. 16,156,489

Other long-term assets are not available to pay current year expenditures, as follows:

Deferred inflows of resources	\$ 122,170	
Net pension asset	<u>569,913</u>	692,083

Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	554,421	
Deferred inflows of resources	<u>(2,409,620)</u>	(1,855,199)

Long-term liabilities, including lease agreements payable, equipment purchase agreements payable, bonds payable, compensated absences payable, total OPEB liability and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds. (1,556,684)

**Net position of governmental activities (page 19)** \$ 20,865,451

See notes to financial statements.

Ringgold County  
Statement of Revenues, Expenditures  
and Changes in Fund Balances  
Governmental Funds

Year ended June 30, 2022

	Special		
	General	Mental Health	Rural Services
Revenues:			
Property and other county tax	\$ 2,480,986	97,791	880,056
Local option sales tax	-	-	-
Interest and penalty on property tax	24,101	-	-
Intergovernmental	1,363,965	5,901	36,821
Licenses and permits	5,500	-	-
Charges for service	329,982	-	-
Use of money and property	20,331	-	-
Miscellaneous	47,265	-	-
Total revenues	<u>4,272,130</u>	<u>103,692</u>	<u>916,877</u>
Expenditures:			
Operating:			
Public safety and legal services	1,326,061	-	-
Physical health and social services	682,472	-	-
Mental health	400,088	144,531	-
County environment and education	429,207	-	50,634
Roads and transportation	100,000	-	-
Governmental services to residents	363,459	-	-
Administration	1,104,902	-	-
Debt service	-	-	-
Capital projects	-	-	-
Total expenditures	<u>4,406,189</u>	<u>144,531</u>	<u>50,634</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(134,059)</u>	<u>(40,839)</u>	<u>866,243</u>
Other financing sources (uses):			
Sale of capital assets	7,300	-	-
Transfers in	-	-	-
Transfers out	-	-	(850,000)
Total other financing sources (uses)	<u>7,300</u>	<u>-</u>	<u>(850,000)</u>
Change in fund balances	(126,759)	(40,839)	16,243
Fund balances beginning of year	<u>2,102,852</u>	<u>40,839</u>	<u>337,664</u>
Fund balances end of year	<u>\$ 1,976,093</u>	<u>-</u>	<u>353,907</u>

See notes to financial statements.

Revenue			
Secondary Roads	Jail Local Option Sales Tax	Nonmajor	Total
-	-	-	3,458,833
-	555,190	-	555,190
-	-	-	24,101
3,571,265	-	8,190	4,986,142
2,350	-	-	7,850
3,798	-	6,057	339,837
-	3,565	4	23,900
75,966	-	73,104	196,335
<u>3,653,379</u>	<u>558,755</u>	<u>87,355</u>	<u>9,592,188</u>
-	172,975	2,680	1,501,716
-	-	6,224	688,696
-	-	-	544,619
-	-	63,853	543,694
3,812,575	-	-	3,912,575
-	-	-	363,459
-	-	-	1,104,902
-	182,200	-	182,200
<u>392,833</u>	<u>-</u>	<u>-</u>	<u>392,833</u>
<u>4,205,408</u>	<u>355,175</u>	<u>72,757</u>	<u>9,234,694</u>
<u>(552,029)</u>	<u>203,580</u>	<u>14,598</u>	<u>357,494</u>
-	-	-	7,300
850,000	-	-	850,000
-	-	-	(850,000)
<u>850,000</u>	<u>-</u>	<u>-</u>	<u>7,300</u>
297,971	203,580	14,598	364,794
<u>3,218,683</u>	<u>1,038,021</u>	<u>325,909</u>	<u>7,063,968</u>
<u>3,516,654</u>	<u>1,241,601</u>	<u>340,507</u>	<u>7,428,762</u>

## Ringgold County

Reconciliation of the Statement of Revenues, Expenditures  
and Changes in Fund Balances –  
Governmental Funds to the Statement  
of Activities

Year ended June 30, 2022

**Change in fund balances - Total governmental funds (page 25)** \$ 364,794

***Amounts reported for governmental activities in the Statement of Activities are different because:***

Governmental funds report capital outlays as expenditures while governmental activities report depreciation/amortization expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed assets exceeded depreciation/amortization expense in the current year, as follows:

Expenditures for capital assets	\$ 1,030,582	
Capital assets contributed by the Iowa Department of Transportation	2,531,359	
Depreciation/amortization expense	<u>(1,074,961)</u>	2,486,980

In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources. 14,800

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:

Property tax	779	
Other	<u>(27,545)</u>	(26,766)

Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. 190,286

The current year County IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position. 303,971

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated absences	(92,958)	
OPEB expense	74,708	
Pension expense	215,022	
Interest on long-term debt	<u>517</u>	<u>197,289</u>

**Change in net position of governmental activities (page 19)** \$ 3,531,354

See notes to financial statements.

Ringgold County  
Statement of Fiduciary Net Position  
Custodial Funds

June 30, 2022

**Assets**

Cash, cash equivalents and pooled investments:	
County Treasurer	\$ 1,325,689
Other County officials	19,252
Receivables:	
Property tax:	
Delinquent	8,710
Succeeding year	9,736,000
Accounts	4,716
Accrued interest	75
Special assessments	<u>2,953</u>
<b>Total assets</b>	<u>11,097,395</u>

**Liabilities**

Accounts payable	21,588
Salaries payable	9,147
Due to other governments	324,979
Trusts payable	36,954
Compensated absences	<u>12,074</u>
<b>Total liabilities</b>	<u>404,742</u>

**Deferred Inflows of Resources**

Unavailable property tax revenue	<u>9,736,000</u>
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**Net position**

Restricted for individuals, organizations and other governments	<u>\$ 956,653</u>
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See notes to financial statements.

**Ringgold County**

Ringgold County  
Statement of Changes in Fiduciary Net Position  
Custodial Funds

June 30, 2022

Additions:	
Property and other county tax	\$ 9,545,960
911 surcharge	146,040
State tax credits	624,556
Office fees and collections	334,828
Auto licenses, use tax and postage	2,293,422
Assessments	8,209
Trusts	114,738
Miscellaneous	<u>85,309</u>
Total additions	<u>13,153,062</u>
Deductions:	
Agency remittances:	
To other funds	166,480
To other governments	16,188,950
Trusts paid out	<u>109,147</u>
Total deductions	<u>16,464,577</u>
Change in net position	(3,311,515)
Net position beginning of year, as restated	<u>4,268,168</u>
Net position end of year	<u>\$ 956,653</u>

See notes to financial statements.



Ringgold County

Notes to Financial Statements

June 30, 2022

**(1) Summary of Significant Accounting Policies**

Ringgold County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Ringgold County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County. The County has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission and County Joint 911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Custodial Funds of the County.

The County also participates in the following jointly governed organizations: the Wayne, Ringgold and Decatur County Solid Waste Management Commission and the Southern Iowa Rural Water Association.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

The Jail Local Option Sales Tax Fund is used to pay the principal and interest on the general obligation local option sales tax bonds and other expenses for the jail.

Additionally, the County reports the following funds:

Fiduciary Funds – Custodial Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under lease agreements are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

Cash and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are valued at amortized cost.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2020 assessed property valuations; is for the tax accrual period July 1, 2021 through June 30, 2022 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2021.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, furniture and equipment and intangibles and infrastructure assets acquired after July 1, 1980 are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost (except for intangible right-to-use lease assets, the measurement of which is discussed under “Leases” below) if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Land, buildings and improvements	25,000
Intangibles	25,000
Equipment and vehicles	5,000
Right-to-use leased assets	5,000

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment and infrastructure are depreciated/ amortized using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings	40 - 50
Building improvements	20 - 50
Infrastructure	30 - 50
Intangibles	5 - 20
Equipment	2 - 35
Vehicles	3 - 10
Right-to-use leased assets	2 - 20

Leases – County as Lessee: Ringgold County is the lessee for two noncancellable leases of equipment. The County has recognized a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The County recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the County initially measures the lease liability at the present value of payment expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payment made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how Ringgold County determines the discount rate it uses to discount the expected lease payments to present value, lease term and lease payments.

Ringgold County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and a purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Deferred Outflows of Resources – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the County after the measurement date but before the end of the County’s reporting period.

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Unearned Revenue - Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Unearned revenue in the government-wide and governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the County has not made a qualifying expenditure. Unearned revenue consists of unspent American Rescue Plan Act proceeds.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2022. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

Long-Term Liabilities – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions – For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension asset attributable to the governmental activities will be recognized primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Total OPEB Liability – For purposes of measuring the total OPEB liability and OPEB expense, information has been determined based on the Ringgold County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Deferred Inflows of Resources – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable that will not be recognized until the year for which they are levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied, and unrecognized items not yet charged to pension expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets.

Fund Balance – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Unassigned – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2022, disbursements exceeded the amount budgeted in the physical health and social services function and disbursements in one department exceeded the amount appropriated.

**(2) Cash and Pooled Investments**

The County’s deposits in banks at June 30, 2022 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Government Accounting Standards Board Statement No. 72.

**(3) Interfund Transfers**

The detail of interfund transfers for the year ended June 30, 2022 is as follows:

Transfer to	Transfer from	Amount
Secondary Roads	Special Revenue: Rural Services	<u>\$ 850,000</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.



**(4) Capital Assets**

Capital assets activity for the year ended June 30, 2022 was as follows:

	Restated, Balance Beginning of Year	Increases	Decreases	Balance End of Year
<b>Governmental activities:</b>				
Capital assets not being depreciated/amortized:				
Land	\$ 34,970	-	-	34,970
Intangibles, other	30,000	-	-	30,000
Construction in progress	-	3,088,625	(3,088,625)	-
Total capital assets not being depreciated/amortized	64,970	3,088,625	(3,088,625)	64,970
Capital assets being depreciated/amortized:				
Buildings	4,315,158	95,169	-	4,410,327
Improvements other than buildings	191,771	-	-	191,771
Equipment and vehicles	6,592,072	317,147	(36,199)	6,873,020
Right-to-use leased equipment	53,193	-	-	53,193
Intangibles, other	13,808	-	-	13,808
Infrastructure, road network	13,088,898	3,088,625	-	16,177,523
Infrastructure, other	35,000	78,000	-	113,000
Total capital assets being depreciated/amortized	24,289,900	3,578,941	(36,199)	27,832,642
Less accumulated depreciation/amortization for:				
Buildings	1,390,773	91,372	-	1,482,145
Improvements other than buildings	58,074	9,151	-	67,225
Equipment and vehicles	4,517,997	416,427	(33,999)	4,900,425
Right-to-use leased equipment	-	21,714	-	21,714
Intangibles, other	2,761	2,762	-	5,523
Infrastructure, road network	4,721,806	528,885	-	5,250,691
Infrastructure, other	8,750	4,650	-	13,400
Total accumulated depreciation/amortization	10,700,161	1,074,961	(33,999)	11,741,123
Total capital assets being depreciated/amortized, net	13,589,739	2,503,980	(2,200)	16,091,519
Governmental activities capital assets, net	\$ 13,654,709	5,592,605	(3,090,825)	16,156,489

Depreciation/amortization expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 91,690
Physical health and social services	891
Mental health	11,676
County environment and education	44,356
Roads and transportation	868,672
Governmental services to residents	3,961
Administration	53,715
Total depreciation/amortization expense	<u>\$ 1,074,961</u>

**(5) Due to Other Governments**

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2022 is as follows:

Fund	Description	Amount
General	Services	\$ 1,250
Custodial:		
County Offices	Collections	\$ 19,392
Agricultural Extension Education		1,182
Schools		52,190
Community Colleges		3,452
Corporations		9,971
Townships		1,882
Auto License and Use Tax		212,705
All other		24,205
Total for custodial funds		\$ 324,979

**(6) Long-Term Liabilities**

A summary of changes in long-term liabilities for the year ended June 30, 2022 is as follows:

	Direct Borrowing				Net Pension Liability (Asset)	Total OPEB Liability	Total
	Lease Agreements	Equipment Purchase Agreement	General Obligation Bonds	Compensated Absences			
Balance beginning of year, as restated	\$ 53,193	45,996	1,035,000	133,510	2,566,686	459,271	4,293,656
Increases	-	-	-	166,758	-	65,881	232,639
Decreases	20,777	14,509	155,000	73,800	3,136,599	140,589	3,541,274
Balance end of year	32,416	31,487	880,000	226,468	(569,913)	384,563	985,021
Due within one year	\$ 22,224	12,091	170,000	138,492	-	19,838	362,645

Lease Agreements

On April 16, 2019 the County entered into a lease agreement for copiers. An initial lease liability was recorded in the amount of \$35,806. The agreement requires monthly payments of \$1,155 over 5 years with an initial payment made April 24, 2019 for \$1,155, with an implicit interest rate of 4.75% and final payment due March 5, 2024. During the year ended June 30, 2022, principal and interest paid were \$12,576 and \$1,285, respectively.

On June 17, 2020, the County entered into a lease agreement for a server. An initial lease liability was recorded in the amount of \$17,387. The agreement requires monthly payments of \$777 over 3 years with an initial payment made July 1, 2020 for \$777 with an implicit rate of 2.75% and final payment due June 30, 2023. During the year ended June 30, 2022, principal and interest paid were \$8,201 and \$345, respectively.

Future principal and interest lease payments as of June 30, 2022 are as follows:

Year Ending June 30,	Copiers			Server			Total		
	Principal	Interest	Total	Principal	Interest	Total	Principal	Interest	Total
2023	\$ 13,038	822	13,860	\$ 9,186	138	9,324	\$ 22,224	960	23,184
2024	10,192	203	10,395	-	-	-	10,192	203	10,395
Total	\$ 23,230	1,025	24,255	\$ 9,186	138	9,324	\$ 32,416	1,163	33,579

Equipment Purchase Agreement – Direct Borrowing

On September 15, 2019, the County entered into a equipment purchase agreement for a Compact Track Loader with a total cost of \$67,315. The agreement bears interest at 4.80% per annum and is payable with an initial payment of \$6,729 due on September 15, 2019 and five annual installments of \$13,918, beginning September 15, 2020. In the event of a default, certain remedies, including the payment of the remaining principal balance, may be required. The County paid additional principal on the lease in fiscal year 2021 and 2022. Future principal and interest lease payments under the agreement as of June 30, 2022 are as follows:

Year Ending June 30,	Track Loader Equipment Purchase Agreement				
	Interest Rates	Principal	Interest	Total	
2023	4.70%	\$ 12,451	1,467	13,918	
2024	4.70	13,037	881	13,918	
2025	4.70	5,999	269	6,268	
Total		\$ 31,487	2,617	34,104	

Payments under the equipment purchase agreement totaled \$16,890 for the year ended June 30, 2022.

General Obligation Bonds Payable

A summary of the County's June 30, 2022 general obligation bond indebtedness is as follows:

Year Ending June 30,	County Jail Issued Sep 17, 2019				
	Interest Rates	Principal	Interest	Total	
2023	4.00%	\$ 170,000	21,000	191,000	
2024	2.00	175,000	14,200	189,200	
2025	2.00	175,000	10,700	185,700	
2026	2.00	180,000	7,200	187,200	
2027	2.00	180,000	3,600	183,600	
Total		\$ 880,000	56,700	936,700	

On October 22, 2019, the County issued \$1,330,000 general obligation local option sales tax refunding bonds, Series 2019A to currently refund the outstanding debt of the general obligation local option sales tax bonds, Series 2010. The bonds bear interest at 2.00% to 4.00% per annum and mature June 1, 2027. During the year ended June 30, 2022, the County paid principal of \$155,000 and interest of \$27,200 on the bonds.

**(7) Pension Plan**

Plan Description – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member’s beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member’s accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS’ Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the “entry age normal” actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2022, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.01% of covered payroll, for a total rate of 18.02%. Protection occupation members contributed 6.21% of covered payroll and the County contributed 9.31% of covered payroll, for a total rate of 15.52%.

The County’s contributions to IPERS for the year ended June 30, 2022 totaled \$303,971.

Net Pension Asset, Pension Expense (Reduction), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2022, the County had an asset of \$569,913 for its proportionate share of the overall plan net pension asset. The overall plan net pension asset was measured as of June 30, 2021. The total plan pension liability used in the calculation of the overall plan net pension asset was determined by an actuarial valuation as of that date. The County’s proportion of the overall plan net pension asset was based on the County’s share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2021, the County’s proportion of the overall plan net pension asset was 0.165084%, which was an increase of 0.128546% over its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the County recognized pension expense (reduction) of \$(215,022). At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 80,492	39,581
Changes of assumptions	37,958	18,020
Net difference between projected and actual earnings on IPERS' investments	-	2,277,994
Changes in proportion and differences between County contributions and the County's proportionate share of contributions	132,000	74,025
County contributions subsequent to the measurement date	303,971	-
Total	<u>\$ 554,421</u>	<u>2,409,620</u>

\$303,971 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30,	Amount
2023	\$ (528,933)
2024	(526,330)
2025	(490,929)
2026	(613,425)
2027	447
Total	<u>\$ (2,159,170)</u>

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension asset in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2021 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	4.43%
International equity	17.5	6.01
Global smart beta equity	6.0	5.10
Core plus fixed income	26.0	0.29
Public credit	4.0	2.08
Cash	1.0	(0.25)
Private equity	13.0	9.51
Private real assets	7.5	4.63
Private credit	3.0	2.87
Total	<u>100.0%</u>	

Discount Rate – The discount rate used to measure the total pension asset was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension asset.

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
County's proportionate share of the net pension liability (asset)	\$ 1,535,873	(569,913)	(2,334,132)

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

Payables to IPERS – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2022.

**(8) Other Postemployment Benefits (OPEB)**

Plan Description – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by Ringgold County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	2
Active employees	63
Total	65

Total OPEB Liability – The County’s total OPEB liability of \$384,563 was measured as of June 30, 2022 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions – The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2022)	2.60% per annum.
Rates of salary increase (effective June 30, 2022)	3.25% per annum, including inflation.
Discount rate (effective June 30, 2022)	4.09% compounded annually, including inflation.
Healthcare cost trend rate (effective June 30, 2022)	7.50% initial rate decreasing by .5% annually to an ultimate rate of 4.50%.

Discount Rate – The discount rate used to measure the total OPEB liability was 4.09% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the SOA Pub-2010 total dataset mortality table fully generational using Scale MP-2021. Annual retirement probabilities were developed to represent a reasonable retirement age based on the experience in the actuary’s book of business.



Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Total OPEB liability beginning of year	\$ 459,271
Changes for the year:	
Service cost	55,311
Interest	10,570
Differences between expected and actual experiences	(38,544)
Changes in assumptions	(37,839)
Benefit payments	(64,206)
Net changes	(74,708)
Total OPEB liability end of year	<u>\$ 384,563</u>

Changes of assumptions reflect a change in the discount rate from 2.19% in fiscal year 2021 to 4.09% in fiscal year 2022.

Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (3.09%) or 1% higher (5.09%) than the current discount rate.

	1% Decrease (3.09%)	Discount Rate (4.09%)	1% Increase (5.09%)
Total OPEB liability	\$ 408,378	384,563	362,325

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (6.50%) or 1% higher (8.50%) than the current healthcare cost trend rates.

	1% Decrease (6.50%)	Healthcare Cost Trend Rate (7.50%)	1% Increase (8.50%)
Total OPEB liability	\$ 353,480	384,563	420,872

OPEB Expense – For the year ended June 30, 2022, the County recognized OPEB expense (reduction) of \$(74,708). Under the alternative measurement method, all deferred outflows/inflows of resources related to OPEB are fully recognized immediately.

**(9) Risk Management**

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 794 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, employment practices liability, public officials liability and police professional liability. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County's contributions to the Pool for the year ended June 30, 2022 were \$151,952.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, employment practices, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risk exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2022, no liability has been recorded in the County's financial statements. As of June 30, 2022, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$100,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**(10) Employee Health Insurance Plan**

The County partially self-funds the County's health insurance benefit plan. The plan is funded by both employee and County contributions and is administered by Employee Benefits System. Employee Benefit Systems/Cobra Administrator (EBS) provides a service designed to administer compliance requirements. All claims handling procedures are performed by an independent claims administrator. Settled claims have not exceeded the plan coverage during any of the past three years.

The cash balance held by Employee Benefits System and reported in the General Fund was \$198,432 at June 30, 2022.

**(11) Ringgold County Financial Information Included in the County Rural Offices of Social Services Region**

County Rural Offices of Social Services Region (CROSS), a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa, includes the following member counties: Clarke County, Decatur County, Lucas County, Marion County, Monroe County, Wayne County and Ringgold County. The financial activity of Ringgold County's Special Revenue, Mental Health Fund is included in the CROSS Mental Health Region for the year ended June 30, 2022, as follows:

Revenues:	
Property and other county tax	\$ 97,791
Intergovernmental:	
State tax credits	<u>5,901</u>
Total revenues	<u>103,692</u>
Expenditures:	
Services to persons with:	
Mental illness	17,159
General administration:	
Distribution to regional fiscal agent	<u>127,372</u>
Total expenditures	<u>144,531</u>
Excess of expenditures over revenues	(40,839)
Fund balance beginning of year	<u>40,839</u>
Fund balance end of year	<u>\$ -</u>

**(12) Opioid Litigation Settlement**

The State of Iowa along with other states settled claims that certain prescription drug companies and pharmaceutical distributors engaged in misleading and fraudulent conduct in the marketing and sale of opioids and failed to monitor for, detect and prevent diversion of the drugs. The County also settled the same claims and related claims. Due to its settlement of these claims, the County will receive payments from the Defendant companies over the next seventeen years. The County is required to use these funds for activities to remediate the opioid crisis and treat or mitigate opioid use disorder and related disorders through prevention, harm reduction, treatment, and recovery services.

**(13) Restatement**

Governmental Accounting Standards Board Statement No. 87, Leases was implemented during fiscal year 2022. The new requirements require the reporting of certain lease assets and liabilities which were previously not reported. The result of these changes had no effect on the Government-wide beginning net position.

Beginning net position for fiduciary activities was restated to properly report investments for the Wayne, Ringgold and Decatur (WRD) landfill closure fund previously reported in error.

	Capital Assets	Long-term Liabilities Lease Agreements	Custodial Funds Net Position
Balances June 30, 2021, as previously reported	\$ 13,601,516	-	4,471,859
Change to implement GASBS No. 87	53,193	53,193	-
Adjustment to properly report Wayne, Ringgold and Decatur Landfill closure investments	-	-	(203,691)
Net position July 1, 2021, as restated	<u>\$ 13,654,709</u>	<u>53,193</u>	<u>4,268,168</u>

**(14) Prospective Accounting Change**

Governmental Accounting Standards Board has issued Statement No. 96, Subscription-Based Information Technology Arrangements. This statement will be implemented for the fiscal year ending June 30, 2023. The revised requirements of this statement will require reporting of the right to use another party's information technology software alone or in combination with tangible capital assets that are not currently reported.

**(15) Subsequent Event**

Effective January 1, 2023, Ringgold County took over as the fiscal agent for the Wayne, Ringgold, Decatur (WRD) Solid Waste Management Commission. Decatur County was the fiscal agent from July 1, 2022 through December 31, 2022. The Commission's activity will be reported as a custodial fund.

**Ringgold County**

**Required Supplementary Information**

Ringgold County

Budgetary Comparison Schedule of  
Receipts, Disbursements and Changes in Balances –  
Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2022

	Actual	Budgeted Amounts		Final to
		Original	Final	Net Variance
<b>Receipts:</b>				
Property and other county tax	\$ 3,999,674	3,823,088	3,903,088	(96,586)
Interest and penalty on property tax	24,101	15,500	15,500	(8,601)
Intergovernmental	5,095,654	4,081,709	4,683,486	(412,168)
Licenses and permits	7,750	8,200	8,200	450
Charges for service	321,736	238,610	238,610	(83,126)
Use of money and property	23,740	70,540	70,540	46,800
Miscellaneous	173,727	169,579	174,431	704
<b>Total receipts</b>	<b>9,646,382</b>	<b>8,407,226</b>	<b>9,093,855</b>	<b>(552,527)</b>
<b>Disbursements:</b>				
Public safety and legal services	1,488,386	1,670,475	1,736,360	247,974
Physical health and social services	696,150	652,269	679,269	(16,881)
Mental health	544,443	601,820	601,820	57,377
County environment and education	541,404	706,810	875,994	334,590
Roads and transportation	3,926,746	3,581,289	4,199,030	272,284
Governmental services to residents	362,525	309,862	368,862	6,337
Administration	1,066,140	1,038,098	1,241,848	175,708
Debt service	182,200	182,450	182,450	250
Capital projects	431,182	815,000	515,000	83,818
<b>Total disbursements</b>	<b>9,239,176</b>	<b>9,558,073</b>	<b>10,400,633</b>	<b>1,161,457</b>
Change in balances	407,206	(1,150,847)	(1,306,778)	(1,713,984)
Balance beginning of year	6,393,403	4,791,051	4,791,051	(1,602,352)
Balance end of year	\$ 6,800,609	3,640,204	3,484,273	(3,316,336)

See accompanying independent auditor's report.

Ringgold County  
 Budgetary Comparison Schedule – Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2022

	Governmental Funds		
	Cash Basis	Accrual Adjustments	Modified Accrual Basis
Revenues	\$ 9,646,382	(54,194)	9,592,188
Expenditures	9,239,176	(4,482)	9,234,694
Net	407,206	(49,712)	357,494
Other financing sources, net	-	7,300	7,300
Beginning fund balance	6,393,403	670,565	7,063,968
Ending fund balance	<u>\$ 6,800,609</u>	<u>628,153</u>	<u>7,428,762</u>

See accompanying independent auditor's report.



**Ringgold County**

Ringgold County

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2022

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, the Custodial Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund and the Special Revenue Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$842,560. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2022, disbursements exceeded the amount budgeted in the physical health and social services function and disbursements in one department exceeded the amount appropriated.

Ringgold County

Schedule of the County's Proportionate Share of the Net Pension Liability (Asset)

Iowa Public Employees' Retirement System  
For the Last Eight Years\*  
(In Thousands)

Required Supplementary Information

	2022	2021	2020	2019
County's proportion of the net pension liability/asset	0.165084% **	0.036538%	0.032914%	0.032488%
County's proportionate share of the net pension liability (asset)	\$ (570)	2,567	1,906	2,056
County's covered payroll	\$ 3,163	3,479	2,911	2,974
County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	-18.02%	73.79%	65.48%	69.13%
IPERS' net position as a percentage of the total pension liability	100.81%	82.90%	85.45%	83.62%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

\*\* Overall plan net pension asset

See accompanying independent auditor's report.

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2018	2017	2016	2015
0.033175%	0.033008%	0.028354%	0.029155%
2,210	2,077	1,401	1,156
2,883	2,770	2,462	2,524
76.66%	74.98%	56.90%	45.80%
82.21%	81.82%	85.19%	87.61%

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Ringgold County

Schedule of County Contributions

Iowa Public Employees' Retirement System  
For the Last Ten Years  
(In Thousands)

Required Supplementary Information

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Statutorily required contribution	\$ 304	322	330	299
Contributions in relation to the statutorily required contribution	<u>(304)</u>	<u>(322)</u>	<u>(330)</u>	<u>(299)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>
County's covered payroll	\$ 3,247	3,163	3,479	2,911
Contributions as a percentage of covered payroll	9.36%	10.18%	9.49%	10.27%

See accompanying independent auditor's report.

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2018	2017	2016	2015	2014	2013
271	262	252	222	231	230
(271)	(262)	(252)	(222)	(231)	(230)
-	-	-	-	-	-
2,974	2,883	2,770	2,462	2,524	2,572
9.11%	9.09%	9.10%	9.02%	9.15%	8.94%

Ringgold County

Notes to Required Supplementary Information – Pension Liability (Asset)

Year ended June 30, 2022

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Ringgold County

Schedule of Changes in the County's  
Total OPEB Liability, Related Ratios and Notes

For the Last Five Years  
Required Supplementary Information

	2022	2021	2020	2019	2018
Service cost	\$ 55,311	52,412	50,522	48,299	46,173
Interest cost	10,570	12,679	19,171	19,974	18,884
Difference between expected and actual experiences	(38,544)	(13,806)	(107,042)	(15,310)	(51,034)
Changes in assumptions	(37,839)	11,601	15,400	11,067	(4,189)
Benefit payments	(64,206)	(55,369)	(43,536)	(28,981)	(17,771)
Net change in total OPEB liability	(74,708)	7,517	(65,485)	35,049	(7,937)
Total OPEB liability beginning of year	459,271	451,754	517,239	482,190	490,127
Total OPEB liability end of year	\$ 384,563	459,271	451,754	517,239	482,190
Covered-employee payroll	\$ 3,066,874	3,521,234	3,356,871	3,241,397	2,907,736
Total OPEB liability as a percentage of covered-employee payroll	12.5%	13.0%	13.5%	16.0%	16.6%

See accompanying independent auditor's report.

**Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios**

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

*Changes in benefit terms:*

There were no significant changes in benefit terms.

*Changes in assumptions:*

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2022	4.09%
Year ended June 30, 2021	2.19%
Year ended June 30, 2020	2.66%
Year ended June 30, 2019	3.51%
Year ended June 30, 2018	3.87%
Year ended June 30, 2017	4.50%



**Ringgold County**

**Supplementary Information**

Ringgold County  
 Combining Balance Sheet  
 Nonmajor Governmental Funds

June 30, 2022

	Special			
	County Recorder's Records Management	REAP	K-9 Unit	Sheriff's Commissary
<b>Assets</b>				
Cash and pooled investments	\$ 12,160	63,462	714	29,331
Receivables:				
Accounts	-	-	-	145
Opioid settlement	-	-	-	-
<b>Total assets</b>	<b>\$ 12,160</b>	<b>63,462</b>	<b>714</b>	<b>29,476</b>
<b>Liabilities and Fund Balances</b>				
Liabilities:				
None	\$ -	-	-	-
Deferred inflows of resources:				
Unavailable Revenues:				
Other	-	-	-	-
Fund balances:				
Restricted for:				
Public safety and legal services	-	-	714	29,476
Other purposes	12,160	63,462	-	-
Total fund balances	12,160	63,462	714	29,476
<b>Total liabilities and fund balances</b>	<b>\$ 12,160</b>	<b>63,462</b>	<b>714</b>	<b>29,476</b>

See accompanying independent auditor's report.

Revenue									
Sheriff's Special	Sheriff's Forfeiture	Sheriff's Reserves	Liberty Lake	Nature Center Trust	Public Health Endowment	Public Health Better Health	Start to Soar Endowment	Local Government Opioid Abatement	Total
7,242	6,080	15,739	136,386	25,166	15,328	9,860	15,695	-	337,163
-	-	-	-	-	-	-	-	-	145
-	-	-	-	-	-	-	-	92,180	92,180
7,242	6,080	15,739	136,386	25,166	15,328	9,860	15,695	92,180	429,488
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	88,981	88,981
7,242	6,080	15,739	-	-	-	-	-	-	59,251
-	-	-	136,386	25,166	15,328	9,860	15,695	3,199	281,256
7,242	6,080	15,739	136,386	25,166	15,328	9,860	15,695	3,199	340,507
7,242	6,080	15,739	136,386	25,166	15,328	9,860	15,695	92,180	429,488

Ringgold County

Combining Schedule of Revenues, Expenditures and  
Changes in Fund Balances  
Nonmajor Governmental Funds

Year ended June 30, 2022

	Special			
	County Recorder's Records Management	REAP	K-9 Unit	Sheriff's Commissary
Revenues:				
Intergovernmental	\$ -	8,190	-	-
Charges for service	1,818	-	-	4,239
Use of money and property	-	3	-	-
Miscellaneous	-	-	-	-
Total revenues	1,818	8,193	-	4,239
Expenditures:				
Operating:				
Public safety and legal services	-	-	-	2,283
Physical health and social services	-	-	-	-
County environment and education	-	-	-	-
Total expenditures	-	-	-	2,283
Change in fund balances	1,818	8,193	-	1,956
Fund balances beginning of year	10,342	55,269	714	27,520
Fund balances end of year	\$ 12,160	63,462	714	29,476

See accompanying independent auditor's report.

Revenue										
Sheriff's Special	Sheriff's Foreiture	Sheriff's Reserves	Liberty Lake	Nature Center Trust	Public Health Endowment	Public Health Better Health	Start to Soar Endowment	Local Government Opioid Abatement	Total	
-	-	-	-	-	-	-	-	-	8,190	
-	-	-	-	-	-	-	-	-	6,057	
-	-	1	-	-	-	-	-	-	4	
-	-	400	38,943	7,467	7,400	-	15,695	3,199	73,104	
-	-	401	38,943	7,467	7,400	-	15,695	3,199	87,355	
-	-	397	-	-	-	-	-	-	2,680	
-	-	-	-	-	6,084	140	-	-	6,224	
-	-	-	61,503	2,350	-	-	-	-	63,853	
-	-	397	61,503	2,350	6,084	140	-	-	72,757	
-	-	4	(22,560)	5,117	1,316	(140)	15,695	3,199	14,598	
7,242	6,080	15,735	158,946	20,049	14,012	10,000	-	-	325,909	
7,242	6,080	15,739	136,386	25,166	15,328	9,860	15,695	3,199	340,507	

Ringgold County

Combining Schedule of Fiduciary Net Position  
Custodial Funds

June 30, 2022

	County Offices	Agricultural Extension Education	County Assessor	Schools
<b>Assets</b>				
Cash, cash equivalents and pooled investments:				
County Treasurer	\$ -	1,182	450,401	52,190
Other County officials	19,252	-	-	-
Receivables:				
Property tax:				
Delinquent	-	81	-	3,835
Succeeding year	-	120,000	291,000	5,186,000
Accounts	340	-	-	-
Accrued interest	-	-	-	-
Special assessments	-	-	-	-
<b>Total assets</b>	<b>19,592</b>	<b>121,263</b>	<b>741,401</b>	<b>5,242,025</b>
<b>Liabilities</b>				
Liabilities:				
Accounts payable	-	-	39	-
Salaries payable	-	-	6,921	-
Due to other governments	19,392	1,182	-	52,190
Trusts payable	200	-	-	-
Compensated absences	-	-	9,511	-
<b>Total liabilities</b>	<b>19,592</b>	<b>1,182</b>	<b>16,471</b>	<b>52,190</b>
<b>Deferred Inflows of Resources</b>				
Unavailable revenues	-	120,000	291,000	5,186,000
<b>Net Position</b>				
Restricted for individuals, organizations and other governments	\$ -	81	433,930	3,835

See accompanying independent auditor's report.

Community Colleges	Corporations	Townships	Auto License and Use Tax	WRD Landfill	WRD Landfill Closure	Other	Total
3,452	9,971	1,882	212,705	-	-	593,906	1,325,689
-	-	-	-	-	-	-	19,252
237	3,719	10	-	-	-	828	8,710
362,000	1,151,000	238,000	-	-	-	2,388,000	9,736,000
-	-	-	-	-	-	4,376	4,716
-	-	-	-	-	-	75	75
-	-	-	-	-	-	2,953	2,953
365,689	1,164,690	239,892	212,705	-	-	2,990,138	11,097,395
-	-	-	-	-	-	21,549	21,588
-	-	-	-	-	-	2,226	9,147
3,452	9,971	1,882	212,705	-	-	24,205	324,979
-	-	-	-	-	-	36,754	36,954
-	-	-	-	-	-	2,563	12,074
3,452	9,971	1,882	212,705	-	-	87,297	404,742
362,000	1,151,000	238,000	-	-	-	2,388,000	9,736,000
237	3,719	10	-	-	-	514,841	956,653



Ringgold County  
Combining Schedule of Changes in Fiduciary Net Position  
Custodial Funds

Year Ended June 30, 2022

<b>Assets and Liabilities</b>	County Offices	Agricultural Extension Education	County Assessor	Schools
<b>Additions:</b>				
Property and other county tax	\$ -	122,280	287,763	5,486,796
911 surcharge	-	-	-	-
State tax credits	-	7,358	17,322	326,172
Office fees and collections	334,828	-	-	-
Auto licenses, use tax and postage	-	-	-	-
Assessments	-	-	-	-
Trusts	51,776	-	-	-
Miscellaneous	-	-	545	-
Total additions	<u>386,604</u>	<u>129,638</u>	<u>305,630</u>	<u>5,812,968</u>
<b>Deductions:</b>				
Agency remittances:				
To other funds	91,964	-	-	-
To other governments	242,864	129,594	199,505	5,810,838
Trusts paid out	51,776	-	-	-
Total deductions	<u>386,604</u>	<u>129,594</u>	<u>199,505</u>	<u>5,810,838</u>
Changes in net position	-	44	106,125	2,130
Net position, beginning of year, as restated	-	37	327,805	1,705
Net position end of year	<u>\$ -</u>	<u>81</u>	<u>433,930</u>	<u>3,835</u>

See accompanying independent auditor's report.

Community Colleges	Corporations	Townships	Auto License and Use Tax	WRD Landfill	WRD Landfill Closure	Other	Total
357,162	1,040,895	226,567	-	-	-	2,024,497	9,545,960
-	-	-	-	-	-	146,040	146,040
21,491	164,045	8,795	-	-	-	79,373	624,556
-	-	-	-	-	-	-	334,828
-	-	-	2,293,304	-	-	118	2,293,422
-	-	-	-	-	-	8,209	8,209
-	-	-	-	-	-	62,962	114,738
-	-	-	-	-	-	84,764	85,309
378,653	1,204,940	235,362	2,293,304	-	-	2,405,963	13,153,062
-	-	-	74,516	-	-	-	166,480
378,522	1,203,088	235,357	2,218,788	1,129,636	2,239,296	2,401,462	16,188,950
-	-	-	-	-	-	57,371	109,147
378,522	1,203,088	235,357	2,293,304	1,129,636	2,239,296	2,458,833	16,464,577
131	1,852	5	-	(1,129,636)	(2,239,296)	(52,870)	(3,311,515)
106	1,867	5	-	1,129,636	2,239,296	567,711	4,268,168
237	3,719	10	-	-	-	514,841	956,653

Ringgold County

Schedule of Revenues by Source and Expenditures by Function –  
All Governmental Funds

For the Last Ten Years

	2022	2021	2020	2019
<b>Revenues:</b>				
Property and other county tax	\$ 3,458,833	3,505,539	3,391,159	3,517,966
Local option sales tax	555,190	441,029	385,054	271,033
Interest and penalty on property tax	24,101	39,509	21,357	31,168
Intergovernmental	4,986,142	5,029,303	4,461,276	4,565,599
Licenses and permits	7,850	2,550	1,829	1,670
Charges for service	339,837	521,716	493,604	564,891
Use of money and property	23,900	91,397	133,372	119,888
Miscellaneous	196,335	305,289	77,312	44,993
Total	<u>\$ 9,592,188</u>	<u>9,936,332</u>	<u>8,964,963</u>	<u>9,117,208</u>
<b>Expenditures:</b>				
<b>Operating:</b>				
Public safety and legal services	\$ 1,501,716	1,452,646	1,353,803	1,346,232
Physical health and social services	688,696	806,578	928,929	866,376
Mental health	544,619	579,219	611,077	743,769
County environment and education	543,694	461,491	419,808	355,409
Roads and transportation	3,912,575	3,656,186	3,936,669	3,823,123
Governmental services to residents	363,459	294,273	295,849	254,600
Administration	1,104,902	1,021,387	924,186	857,458
Non-program	-	-	314,614	46,590
Debt service	182,200	183,200	-	-
Capital projects	392,833	611,157	217,118	269,856
Total	<u>\$ 9,234,694</u>	<u>9,066,137</u>	<u>9,002,053</u>	<u>8,563,413</u>

See accompanying independent auditor's report.

2018	2017	2016	2015	2014	2013
3,292,202	3,195,851	2,931,456	2,837,838	2,703,566	2,581,133
219,170	221,998	254,284	230,466	226,837	224,611
32,971	31,241	29,651	24,531	26,313	26,438
4,717,482	4,282,827	4,140,608	4,320,091	4,133,756	5,038,423
2,430	5,889	6,478	5,160	4,610	5,613
510,463	526,088	607,592	692,795	758,571	716,704
62,580	41,584	43,008	19,881	20,026	21,471
86,636	226,260	265,610	253,576	161,392	239,980
8,923,934	8,531,738	8,278,687	8,384,338	8,035,071	8,854,373
1,176,508	1,219,348	1,178,873	1,200,676	1,174,204	1,317,511
797,038	876,562	908,686	936,530	896,133	985,391
495,121	538,254	472,049	347,648	563,550	470,707
388,775	533,431	510,165	284,962	230,047	311,143
3,623,125	3,687,481	4,486,955	3,133,951	5,383,357	3,281,386
285,148	269,699	331,843	261,746	246,865	249,057
833,028	814,989	791,547	905,990	804,890	608,423
-	-	350,941	10,995	10,124	9,522
488,118	19,423	-	195,555	193,315	196,940
318,517	486,580	489,955	-	-	-
8,405,378	8,445,767	9,521,014	7,278,053	9,502,485	7,430,080



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Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance with  
Government Auditing Standards

To the Officials of Ringgold County:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Ringgold County, Iowa, as of and for the year ended June 30, 2022, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 15, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Ringgold County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ringgold County's internal control. Accordingly, we do not express an opinion on the effectiveness of Ringgold County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Ringgold County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items 2022-001 and 2022-002 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items 2022-003 and 2022-004 to be significant deficiencies.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Ringgold County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters which are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about Ringgold County's operations for the year ended June 30, 2022 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of Ringgold County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.


## Ringgold County's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedures on Ringgold County's responses to the findings identified in our audit and described in the accompanying Schedule of Findings. Ringgold County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Ringgold County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Ernest H. Ruben, Jr., CPA  
Deputy Auditor of State

June 15, 2023

Ringgold County

Schedule of Findings

Year ended June 30, 2022

**Findings Related to the Financial Statements:**

**INTERNAL CONTROL DEFICIENCIES:**

2022-001 Segregation of Duties

Criteria – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County’s financial statements.

Condition – Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

	<u>Applicable Offices</u>
(1) One individual has control over opening and listing mail receipts, collecting, depositing, posting and daily reconciling of receipts.	Conservation Board, County Sheriff, County Recorder and County Treasurer
(2) Bank accounts were not reconciled by an individual who does not sign checks, handle or record cash.	County Sheriff and County Recorder
(3) The person who signs checks was not independent of the person preparing checks, approving disbursements and recording cash disbursements.	County Recorder

Cause – The County offices noted above have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

Effect – Inadequate segregation of duties could adversely affect each County office’s ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation – Each official should review the control activities of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports.

Ringgold County

Schedule of Findings

Year ended June 30, 2022

Responses –

Conservation Board – The Ringgold County Conservation Board only employs one staff member, making segregation of duties impossible. The staff and Conservation Board have detailed records for deposits and claims and the Conservation Board reviews the financial transactions, reconciliations and reports at their regular monthly meeting. The Conservation Department has also recently updated to an online reservation platform for camping, shelters and events. This helps minimize the amount of cash handling by the Department. The Conservation Board and staff use every method available to them to ensure that these duties are handled properly including utilizing volunteers during large events to double/triple count all funding raised.

Recorder – As only two people are in our office, we do take turns daily, with one of us doing the deposits for the day and opening the mail.

Sheriff – Between the Civil Clerk, Sheriff and Chief Deputy, the mail is opened and cross checked by another individual. Should one of them be absent, the day shift officer serves as the independent reviewer.

Treasurer – We continue dual verification of motor vehicle records transactions and deposit balancing at the end of the day. Cash drawers have been designated for each of the deputies. At least two people handle the incoming mail transactions daily. One person will open the mail and the transactions are split for processing between motor vehicle and tax.

Conclusions – Responses acknowledged. County officials should continue to review procedures, including utilizing personnel from other County Offices, to ensure the maximum internal control possible.

2022-002 Financial Reporting

Criteria – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County's financial statements.

Condition – Material amounts of payables were not properly accrued in the County's financial statements. Also, investments for the Wayne, Ringgold and Decatur (WRD) landfill closure fund were overstated by \$203,691. In addition, significant amounts of receivables and capital asset additions were not properly recorded. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.



Ringgold County

Schedule of Findings

Year ended June 30, 2022

Cause – County policies do not require, and procedures have not been established to require independent review of year end cut-off and other transactions to ensure the County’s financial statements are accurate and reliable.

Effect – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the County’s financial statements were necessary.

Recommendation – The County should establish procedures to ensure all accounts receivable, accounts payable and capital asset and investment activity are identified and properly reported in the County’s financial statements.

Response – An inventory form was created in the middle of fiscal year 2022 following a similar comment on the fiscal year 2021 audit. A good system of tracking inventory is now in place. In addition to the form, capital assets are verified on a monthly basis. In addition, the County will review annual expenditure, revenue and investment activity to report these amounts more accurately.

Conclusion – Response accepted.

2022-003 County Sheriff

Criteria – An effective internal control system provides for internal controls related to ensuring proper accounting for all funds by performing an independent review of bank and garnishment reconciliations.

Condition – Garnishments collected are not reconciled to a garnishment ledger and the bank garnishment account or reviewed by an independent person.

Cause – The County Sheriff’s office has a limited number of employees and procedures have not been designed to provide oversight of transactions to ensure all accounts are reconciled and the amounts recorded in the books and bank accounts are complete and accurate.

Effect – A lack of a reconciliation of garnishments collected to a garnishment ledger and corresponding bank account can result in unrecorded transactions, undetected errors and opportunity for misappropriation.

Recommendation – To improve financial accountability and control, garnishments collected should be reconciled to a garnishment ledger and the garnishment bank account and reviewed by an independent person.

Response – The Sheriff or Chief Deputy will serve as the independent reviewer of the garnishment account. Should both the Sheriff and Chief Deputy be absent, the day shift officer will then serve as the independent reviewer.

Conclusion – Response accepted.

Ringgold County

Schedule of Findings

Year ended June 30, 2022

2022-004 Conservation Payroll

Criteria – An effective internal control system provides for internal controls related to preparation of timesheets by all employees. Timesheets support all hours worked and taken as vacation, sick leave, compensatory time, and holiday hours and provide an accurate record of hours worked. Supervisory review of timesheets can help ensure the accuracy of recorded hours worked.

Condition – Timesheets for the Conservation Director for pay periods from July 1, 2021 through July 31, 2021, and August 1, 2021 through January 29, 2022 were signed in advance of the time worked and dated by a representative of the Conservation Board on August 19, 2020 and August 11, 2021, respectively. Evidence of approval of the Director's timesheet following the end of each pay period was not documented.

Cause – Policies have not been established and procedures have not been implemented to require review and approval of the Conservation Director's timesheets for accuracy.

Effect – Approval of timesheets in advance and the lack of a documented supervisory review process increases the probability of errors in recording hours, and/or leave absences going undetected.

Recommendation – Timesheets for the Conservation Director should be reviewed by a representative from the Conservation Board at the conclusion of each pay period, not in advance of the pay period.

Response – The Ringgold County Conservation Department submits timesheets to the Ringgold County Auditor's Office each payroll.

The Conservation Board reviews work completed at each monthly Board meeting and has always had access to all timesheets and work logs completed by staff.

The Executive Director emails timesheets to all Conservation Board members each payroll. The Conservation Board Chair signs the bi-weekly timesheet for the Executive Director.

The Conservation Department maintains an efficient and dedicated Board and Staff that work for the betterment of the department and community. Their efforts to increase and improve departmental documentation is evident in their process of implementing increased documentation prior to the State Auditor's suggestions.

Conclusion – Response acknowledged. Evidence of the review of timesheets by a representative from the Conservation Board at the conclusion of each pay period, not in advance of the pay period, should be documented by the signature or initials of the reviewer and the date of the review.

**INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

Ringgold County

Schedule of Findings

Year ended June 30, 2022

**Other Findings Related to Required Statutory Reporting:**

2022-A Certified Budget – Disbursements during the year ended June 30, 2022 exceeded the amount budgeted in the physical health and social services function and disbursements in one department exceeded the amount appropriated.

Recommendation – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the function budget is not increased. Such increase or decreases should be made before disbursements are allowed to exceed the appropriation.

Response – The budget was amended correctly; however, there was an error in the approved amended appropriations. While the overall total of budgeted expenditures matched the published and approved amendment, the appropriations were calculated incorrectly by department, therefore providing for service area 3 exceeding appropriations as well as Public Health. Moving forward the appropriations will be compared by department and service area to the financial software to ensure accuracy.

Conclusion – Response accepted.

2022-B Questionable Expenditures – No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.

2022-C Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

2022-D Business Transactions – Business transactions between the County and County officials or employees are detailed as follows:

<u>Name, Title and Business Connection</u>	<u>Transaction Description</u>	<u>Amount</u>
Gregg Cannon, Husband of County Treasurer Debra Cannon, owner of Cannon Port A John Rentals	Portable toilet rental for County parks and Secondary Roads, per bid	\$ 7,350
Gregg Cannon, Husband of County Treasurer Debra Cannon, owner of Cannon Sales and Service	Lawn mowing service and parts	444
Lance Brown, Employee of Secondary Roads, co-owner of Ringgold Rock & Hauling	Gravel	1,737
Randy McDonnell, husband of Public Health employee Robin McDonnell, owner of McDonnell Appliance	Appliances for Ringgold County Supportive Services and Ringgold County Jail	403

Ringgold County

Schedule of Findings

Year ended June 30, 2022

In accordance with Chapter 331.342(2)(c) of the Code of Iowa, the transactions with Gregg Cannon for \$7,350 do not appear to represent a conflict of interest since the transactions were competitively bid and were publicly invited and open.

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the remaining transactions do not represent a conflict of interest since the total transactions with each were less than \$6,000 during the fiscal year.

- 2022-E Restricted Donor Activity – No transactions were noted between the County, County officials, or County employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 2022-F Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions.
- 2022-G Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not.
- 2022-H Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County’s investment policy were noted.
- 2022-I Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- 2022-J Mental Health Service Function Expenditures – In accordance with Chapter 331.424A(7) of the Code of Iowa, “Appropriations specifically authorized to be made from the county services fund shall not be made from any other fund of the county.” Requiring such activity be accounted for in the county services fund (i.e., Metal Health Fund), places governance of the service under the Mental Health Region Board rather than the County Board of Supervisors.

The County operates a day habilitation program (Ringgold County Supportive Services), funded by Medicaid and potentially MHDS Regional Funds. An admission requirement to this program is an intellectual disability diagnosis which means it is a service specifically authorized to be made from the county services fund. The activity for this program is accounted for in the County’s General Fund, and, therefore, under the governance of the County Board of Supervisors, in violation of Chapter 331.424A of the Code of Iowa. According to Iowa Code, this activity should be accounted for in the County’s Mental Health Fund and under the governance of the Mental Health Region Board.

Recommendation – The County should work with the Iowa Department of Human Services and the County’s Mental Health Regional Administrator to move the Supportive Services program under the governance of the Mental Health Region Board, in compliance with Chapter 331.424A of the Code of Iowa.

Ringgold County

Schedule of Findings

Year ended June 30, 2022

Response – We continue to operate our successful Supportive Services program through the county. There are no county tax dollars used to fund the program. While we understand the guidance from DHS, we believe it is in the best interest of our clients that services continue to be administered and managed locally.

Conclusion – Response acknowledged. In accordance with the Code of Iowa, this activity should be accounted for under the governance of the Mental Health Region Board.

Ringgold County

Staff

This audit was performed by:

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