

STATE OFFICE FOR
PLANNING AND PROGRAMMING



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Planning +
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REPORT



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DIRECTOR'S REPORT ON THE LONG RANGE
IOWA AIRPORT FACILITIES PLANNING STUDY

Section 3 of Senate File 649, which created the State Office for Planning and Programming on July 1, 1969, states:

The primary responsibility of the office for planning and programming shall be to coordinate the development of physical, economic, and human resource programs and to promote efficient and economic utilization of federal, state, local, and private resources. To this end, the office shall:

1. *Prepare comprehensive state-wide recommendations and plans, as directed by the governor. . . .*
8. *Analyze the quality and quantity of services required for the orderly growth of the state, taking into consideration the relationship of activities, capabilities, and future plans of local governments, private enterprise, the state and federal government, and regional units established under any state or federal legislation and make recommendations to the governor and the general assembly for the establishment and improvement of such services. . . .*
18. *Analyze the relations of federal and private aid programs with state and locally financed programs and make recommendations to state agencies, local governments, the governor, and the general assembly on means of avoiding duplication of activity and of increasing efficiency in programs financed by federal or private aid.*

The transportation industry provides some of modern society's most basic services. It is a multi-modal system combining public and private efforts from the local to the international level. Last year Governor Robert D. Ray responded to the great interest in "regional airports" in Iowa by asking OPP to determine which airports should be built in the next 20 years. This request was consistent with the purposes for which this office was established and which have been outlined above. The purpose of my letter at this time is to give you a summary report of our efforts to comply with the Governor's request.

Because of the technical and important nature of the assignment, OPP requested proposals from six nationally recognized air transportation planning firms to conduct the statewide study. The Stanford Research Institute of Menlo Park, California, was contracted to do the work. To be sure that they would be sensitive to the special needs of Iowa, an Airport Advisory Committee was appointed, consisting of representatives of the various geographical areas of the state, including persons especially sensitive to the commercial aviation needs of Iowa. The Advisory Committee helped design and carry out the cargo and passenger surveys which furnished basic information to the consulting firm. The study has been completed and I would like to quote a press release, made from this office on September 2, with respect to the findings of the study.

The SRI consultants arrived at the following conclusions. I quote from their report:

"It appears likely that the existing pattern of commercial airport development in Iowa, with some minor exceptions, will adequately serve the traffic potential forecast. A shift to a pattern of major regional airports would not improve and probably would impair the quality of air service for Iowa. This conclusion would hold even if the actual future passenger originations and aircraft movements were to vary significantly above or below those forecast."

The exceptions cited in the study are Clinton and Iowa City. The consultants also believe this conclusion is valid, even though air cargo is growing at the rate of 20 percent per year. They believe:

". . . air cargo volume has relatively little impact on other airport facilities. For instance, no extra runway capacity is needed because all-cargo flights are almost universally scheduled at non-peak hours. All existing airports in Iowa can accommodate projected cargo terminal expansion with ease--including refrigerated terminals for fresh foods if required--and thus growth in air cargo does not in itself justify large regional airports."

DIRECTOR'S REPORT (Continued)

A major regional airport is defined for the purposes of the SRI report as one that would serve the travel demand of at least two existing commercial airports, such as a single airport to serve Cedar Rapids, Waterloo and Iowa City.

It was brought to my attention when the study was undertaken that regardless of the content of the final report, there certainly would be people who would not agree with the conclusions. This is understandable. However, if the study will prevent the construction of just one \$60-\$80 million unneeded airport, the approximate \$40,000 we invested in the research will have been well spent. The findings and supporting statistical data need to be considered and evaluated by those persons in our State most directly involved in airport planning. Therefore, I am asking Mr. Ken Henke, Director of our Division of Local Affairs, to convene a meeting of metropolitan planning directors and other officials with local airport planning responsibilities to discuss and evaluate the SRI report.

We also plan to offer our assistance to the Iowa Aeronautics Commission in development of a coordinated plan for aviation needs consistent with the guidelines required by the recently enacted federal Airport and Airway Development Act of 1970. This Act established federal guidelines for airport development under which federal funds could be used for planning and construction. It also recognizes that no mode of transportation is independent or stands alone because the Act mandates that consideration be given "the rest of the transportation system" in airport development. We will request the Iowa State Highway Commission to make a special effort to coordinate its road construction with the air transportation needs and planning in all Iowa cities and towns, especially in Iowa City and Clinton, as referred to in the SRI report.

In summary, I wish to emphasize two points. First, since there has been much confusion over the meaning of the term "regional airport" special attention should be given to the definition used in the SRI report. Secondly, we will continue to furnish assistance and answer questions regarding the report, through Mr. Kenneth Henke, Jr., Director of our Division of Local Affairs. We have a limited number of copies of the SRI report available upon request. If you have questions, we urge you to get in touch with us.

LEROY H. PETERSEN, Director

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PLANNING INTERNS

Four Drake University students, interested in government careers, have recently joined the OPP staff as Planning Interns. The four receive academic credit for their work, as in practice teaching, through Drake's Public Administration Program. OPP participated in the program when it was initiated two years ago, with one planning intern at that time; since then, we have found that the students are capable of professional caliber work, can contribute substantially to OPP's mission, and can themselves profit from the practical experience gained. We are therefore pleased to announce the addition of the following four interns to our staff:

Tom Higgins - Tom is a senior majoring in public administration from Janesville, Wisconsin, and is president of Sigma Alpha Epsilon fraternity and a member of Circle K, a men's service organization. Tom is working in the area of housing.

Michael O'Bannon - A senior from Chicago, Illinois, Mike is majoring in public

administration and is chairman of the All University Judicial Board, a representative to the Liberal Arts Council, and a member of the Senate Financial Aids Committee. He is assigned as a Model Cities liaison.

Barry Petrowsky - Barry is a junior from Melrose Park, Illinois, majoring in political science. He is a Student Senator, Chairman of the Special Events Committee in charge of Homecoming, and a member of the Advisory Board of American Talent Research. He is working in the area of rural community development.

Dean Powell - A native of Traer, Iowa, Dean is a senior majoring in political science. He is a student representative to the political science department and member of the Drake Political Science Association and the Pre-Law Club. He will be handling the preparation of the newsletter, annual report, and special reports.

PLANNING FOR HEALTH NEEDS

HIGHWAY SAFETY
"Emergency Medical Services"

A problem of increasing seriousness in many parts of Iowa is the lack of adequate emergency medical services. Two major causes have been the lack of funds and lack of public support. Initial and operation costs can be high. The properly equipped ambulance can cost \$12,000 or more. Add to this the necessity to employ and train personnel for a 24-hour, two-man crew, providing 365 days a year service. These are the reasons why many funeral directors have shut down their ambulance service.

Dr. Ronald D. Eckoff, Chief of Community Health Services for the State Health Department is serving as coordinator of the new emergency medical service program currently funded under the National Highway Safety Act. The major goal of the program is to provide emergency medical service that ideally is an extension of the hospital emergency room into the field.

What has been accomplished?

To date matching grants under the National Highway Safety Act have helped 23 cities, towns, and counties in the acquisition of a fully equipped ambulance. Each of the following jurisdictions will be reimbursed up to 50% of \$12,800 on the vehicle, lifesaving equipment and training.

Cities

Burlington	Iowa Falls
Adair	Inwood
Elberon	Maquoketa
Elkader	Mechanicsville
Ida Grove	Pocahontas

Counties

Dickinson	Monona
Franklin	O'Brien
Hamilton	Pottawattamie
Lucas	Warren
Mitchell	Winneshiek

Matching grants are also available to help local public jurisdictions in upgrading the communications and/or lifesaving equipment of qualified ongoing ambulance services.

Plans for the coming months include the initiation of a tested training program for emergency medical service personnel at more locations across Iowa.

Current information on emergency medical services across Iowa is now computer based and readily available.

HIGHWAY SAFETY (Continued)

The Iowa Department of Health is interested in moving to improve the overall quantity and quality of ambulances across Iowa. Federal funds are available for qualified applicants. For more detailed information, contact Dr. Ronald D. Eckoff, Chief of Community Health Services, third floor, Lucas Building, Des Moines, (515) 281-5606.

CAMPS
"Health Manpower"

During the past several months members of various health organizations, representatives of health planning groups and interested individuals have been invited and encouraged to become associated with existing CAMPS (Cooperative Area Manpower Planning System) committees. Participation provides opportunities for:

- A. developing a coordinated approach at the local level for meeting the health manpower needs of individual communities especially Emergency Medical Health Services.
- B. linking two local planning groups so that more effective use can be made of health manpower development resources.
- C. encouraging full consideration of present training opportunities and improving utilization of manpower in anticipation of expanding health personnel needs.

A recent meeting involving participants of the Health Dept., O.P.P., Employment Service, Dept. of Public Instruction and CAMPS concluded three topics warrant continued consideration in improving the quantity and quality of Emergency Medical Health Services across Iowa.

- 1. Cooperative assistance in studying a possible state training program using as a base curriculum the 72 hour training course presently operational in several states and developed by the Department of Transportation.
- 2. Utilization of area schools and other educational facilities as the vehicle for presenting formal training on a decentralized base.
- 3. The feasibility of joint funding and sponsorship of Emergency Medical Health training programs in Iowa using Department of Transportation, Department of Labor, or Health, Education & Welfare federal grants.

DIVISION OF MUNICIPAL AFFAIRS

DMA AND LEAGUE TO HOLD STATE MEETINGS

Ken Henke and Bob Hays, Directors of the Division of Municipal Affairs (DMA) and League of Iowa Municipalities respectively, will be holding meetings for local officials at several Iowa cities and towns. The purpose of these meetings will be two fold -- first, to inform local communities of those services provided by the DMA and of the League's legislative package; and, second, to listen to suggestions of local officials as to how the DMA and League may better serve Iowa's local governmental units.

Meetings will be held as follows:

October 6th at Red Oak: Golden Crown Inn on Oak Street from 7:00 - 9:00 p.m.

October 7th at Fairfield: Fairfield Golf and Country Club, 905 East Harrison from 7:00 - 9:00 p.m. This meeting will be preceded by a Dutch treat dinner for those who care to attend.

October 8th at Des Moines: Bishops Buffet at Wakonda Shopping Center located at 4301 Fleur Drive. This meeting will be preceded by a Dutch treat dinner for those who care to attend.

Meetings have already been held at Decorah, Maquoketa, Denison, Mason City, Spencer, and Cedar Rapids. We heartily welcome the attendance of all interested local officials and anticipate an enjoyable and informative series of meetings.

"CATALOG OF STATE SERVICES" AVAILABLE SOON

The DMA has recently completed a comprehensive *Catalog of State Services to Local Governments*. This catalog attempts to do something never before accomplished in our state -- to provide a complete source of reference for local governments as to what services are offered to them by the State of Iowa and whom they may contact regarding these services. We feel this catalog will be a tremendous asset in alleviating the common complaint, "What services are available to my unit of government and who offers them?" Included in the *Catalog* are a complete listing of services available by program title, a description of the service offered, and a list of whom to contact regarding the service. A breakdown of services by agency, a complete subject index, and an address and telephone listing of all Iowa agencies offering specific services are also included in the *Catalog*. This catalog is presently being printed and will be available shortly.

PROJECT NOTIFICATION AND REVIEW SYSTEM

There have been many questions asked and some confusion expressed by local governments as to the "Project Notification and Review System" -- otherwise known as "PNR System" or "BOB A-95". The Project Notification and Review System (PNRS) is outlined in the Bureau of the Budget Circular A-95 (BOB A-95) which is in furtherance of Section 204 of the Demonstration Cities and Metropolitan Development Act of 1966 and Title IV of the Intergovernmental Cooperation Act of 1968.

Though it may appear confusing, the intent of PNRS is quite simple -- to establish a standard method by which local governments may apply for and obtain federal grants-in-aid. After September 30, 1969, any agency of State or local government or an organization or individual undertaking to apply for federal assistance will be required to notify by letter the planning and development clearinghouse of the State (OPP) and the region, if there is one, or the metropolitan agency in the area in which the project is to be located of its intent to apply for assistance. Notifications must be accompanied by a summary description of the project for which assistance will be sought.

The PNR System is designed to facilitate the review and coordination of local applications for federal assistance, thereby enhancing intergovernmental planning and cooperation. If you have any further questions concerning PNRS, please feel free to contact the Division of Municipal Affairs for further information or clarification. Copies of the PNRS may be obtained by request.

FEDERAL PROGRAMS -- INFORMATION AND ASSISTANCE

The Division of Municipal Affairs offers information and assistance to local governments upon request regarding what federal programs are available, who is eligible, and what is the proper procedure for applying for the program.

Recent Federal Grants To Iowa

Grants made during the month of August to Iowa's local governments include:

Department of Health, Education & Welfare:

Head Start

Des Moines - Full Year Head Start -- Part day, full day, and summer. Continuation grant under community action to Greater Opportunities. 8/1/70. \$286,036.

Des Moines - Full Year and Summer Head Start. Continuous grant under community action to "Your Own United Resources, Inc." 8/1/70. \$110,872.

Department of Housing and Urban Development:
Urban Beautification and Improvement
Cedar Rapids -- Grant of \$20,100. 8/20/70.
Open Space Acquisition
Des Moines -- Grant increase of \$2,465 approved on 8/21/70.

Department of Interior:

Cherokee County - 25.38 acres adjacent to Cherokee County Park land acquired by Cherokee County Conservation Commission. 8/24/70. \$4,441.50.

Decatur County - Earth fill dam to be constructed two miles northwest of Davis City. 8/19/70. \$500.

Plymouth County - City of LeMars to acquire four acres of land adjacent to existing parkland. 8/19/70. \$3,000.

Delaware County - 3.5 acres developed as parkland four miles west of Colesburg on State Highway 3. 8/19/70. \$3,500.

Tama County - Develop 50 acres of Otter Creek State Park by adding two latrines and two picnic shelters. 8/19/70. \$4,000.

Avoca - Add lights to tennis courts and build two latrines to Edgington Memorial Park. 8/4/70. \$2,784.

Royal - Construction of a lift station force main, 2 cell waste stabilization pond and appurtenances. 8/4/70. \$28,500.

CENSUS DATA CENTER

The 1970 Census of Population and Housing will yield a wealth of data which will be useful to state and local agencies. To provide quick, custom-tailored access to the data, OPP and the Institute of Urban and Regional Research of the University of Iowa have established the 1970 Census Summary Tape Processing Center. The Center will process the magnetic computer tapes, which contain much more detail than will appear in the published reports, to provide the specific tables and analyses needed by any state or local agency. These services will normally be available for the cost of computer time only, as OPP and the University will pay staff and other operating costs. Some special studies, such as computer graphics applications, will require extra manpower, and the user charges will necessarily be higher. For detailed information on the services available, local agencies should call Ken Henke 515/281-3691, and state agencies should call Ron Sagraves 515/281-5974.

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