

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

Contact: Ernest Ruben FOR RELEASE December 6, 2022

515/281-5834

Auditor of State Rob Sand today released an audit report on Montgomery County, Iowa.

FINANCIAL HIGHLIGHTS:

The County's revenues totaled \$13,166,911 for the year ended June 30, 2021, a 20.3% decrease from the prior year. Expenses for County operations for the year ended June 30, 2021 totaled \$11,908,597, a 6.7% increase over the prior year. The significant decrease in the revenues is due primarily due to a decrease in infrastructure assets contributed by the Iowa Department of Transportation in fiscal year 2021.

AUDIT FINDINGS:

Sand reported five findings related to the receipt and expenditure of taxpayer funds. They are found on pages 80 through 86 of this report. The findings address issues such as lack of segregation of duties, material amounts of capital asset additions, accounts receivable and prepaid expenses not properly recorded in the County's financial statements and lack of preparation of delinquent property tax reconciliations. Sand provided the County with recommendations to address each of these findings.

Four of the five findings pertaining to the County are repeated from the prior year. The County Board of Supervisors have a fiduciary responsibility to provide oversight of the County's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at Audit Reports - Auditor of State.

MONTGOMERY COUNTY

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2021





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Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

November 1, 2022

Officials of Montgomery County Montgomery, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Montgomery County, Iowa, for the year ended June 30, 2021. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of Montgomery County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand Auditor of State

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Officials

(Before January 2021)

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Bryant Amos Donna Robinson Michael Olson Mark Peterson Rudy Kinard Charla Schmid (Elected Dec 2020)	Board of Supervisors	Jan 2021 Jan 2021 Jan 2023 Jan 2023 (Deceased Sep 2020) Jan 2023
Stephanie Burke	County Auditor	Jan 2021
Tera Hughes Jackie Porter (Appointed Dec 2020)	County Treasurer County Treasurer	(Resigned Nov 2020) Nov 2022
Carleen Bruning	County Recorder	Jan 2023
Joseph Sampson	County Sheriff	Jan 2021
Drew Swanson	County Attorney	Jan 2023
Stacey Von Dielingen	County Assessor	Jan 2022
(A	After January 2021)	
Name (A	After January 2021) <u>Title</u>	Term <u>Expires</u>
·		
Name Michael Olson Mark Peterson Charla Schmid Randy Cooper	Title Board of Supervisors Board of Supervisors Board of Supervisors Board of Supervisors	Expires Jan 2023 Jan 2023 Jan 2023 Jan 2025
Name Michael Olson Mark Peterson Charla Schmid Randy Cooper Donna Robinson Stephanie Burke	Title Board of Supervisors County Auditor	Expires Jan 2023 Jan 2023 Jan 2023 Jan 2025 Jan 2025 (Resigned Jun 2022)
Name Michael Olson Mark Peterson Charla Schmid Randy Cooper Donna Robinson Stephanie Burke Jill Ozuna (Appointed Jul 2022)	Title Board of Supervisors County Auditor County Auditor	Expires Jan 2023 Jan 2023 Jan 2023 Jan 2025 Jan 2025 (Resigned Jun 2022) Nov 2022
Name Michael Olson Mark Peterson Charla Schmid Randy Cooper Donna Robinson Stephanie Burke Jill Ozuna (Appointed Jul 2022) Jackie Porter	Title Board of Supervisors County Auditor County Auditor County Treasurer	Expires Jan 2023 Jan 2023 Jan 2023 Jan 2025 Jan 2025 (Resigned Jun 2022) Nov 2022 Nov 2022
Name Michael Olson Mark Peterson Charla Schmid Randy Cooper Donna Robinson Stephanie Burke Jill Ozuna (Appointed Jul 2022) Jackie Porter Carleen Bruning	Title Board of Supervisors County Auditor County Auditor County Treasurer County Recorder	Expires Jan 2023 Jan 2023 Jan 2023 Jan 2025 Jan 2025 (Resigned Jun 2022) Nov 2022 Nov 2022 Jan 2023



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Independent Auditor's Report

To the Officials of Montgomery County:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Montgomery County, Iowa, as of and for the year ended June 30, 2021, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Montgomery County as of June 30, 2021 and the respective changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

Emphasis of a Matter

As discussed in Note 14 to the financial statements, Montgomery County adopted new accounting guidance related to Governmental Accounting Standards Board Statement No. 84, <u>Fiduciary Activities</u>. In addition, Montgomery County's beginning net position for governmental activities was restated to retroactively report the change in net position for infrastructure, road network capital assets, which were not reported in the previous fiscal year. Our opinions are not modified with respect to these matters.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 8 through 14 and 52 through 61 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Montgomery County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2020 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 1, 2022 on our consideration of Montgomery County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Montgomery County's internal control over financial reporting and compliance.

Ernest H. Ruben, Jr., CPA Deputy Auditor of State

November 1, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

Montgomery County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2021. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2021 FINANCIAL HIGHLIGHTS

- The County's net position at June 30, 2020 was restated due to material amounts of infrastructure, road network capital assets and the related accumulated depreciation that should have been reported during the year ending June 30, 2020. The beginning net position for governmental activities was restated by \$330,540 to retroactively report the change.
- The County implemented Governmental Accounting Standards Board Statement (GASBS) No. 84, <u>Fiduciary Activities</u>, during fiscal year 2021. The beginning net position for fiduciary (custodial) funds was restated by \$1,144,251, to retroactively report in accordance with the GASBS.
- Revenues of the County's governmental activities decreased 22.7%, or approximately \$3,877,000, from fiscal year 2020 to fiscal year 2021, after restatement. Capital grants, contributions and restricted interest decreased approximately \$3,835,000, unrestricted investment earnings decreased approximately \$110,000 and property tax revenues decreased approximately \$91,000.
- Program expenses of the County's governmental activities were 4.9%, or approximately \$558,000, more in fiscal year 2021 than in fiscal year 2020. Public safety and legal services expenses increased approximately \$406,000 and administration expenses increased approximately \$151,000.
- After restatement, the County's net position increased 3.6%, or approximately \$1,258,000, over the June 30, 2020 balance.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Montgomery County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Montgomery County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Montgomery County acts solely as an agent or custodian for the benefit of those outside of county government (Custodial Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the nonmajor governmental and the individual Custodial Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has two kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) Fiduciary funds are used to report assets held in a trust or custodial capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Custodial Funds that account for emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net position of governmental activities.

Net Position of Gove (Expressed in		
	 June	30,
	 2021	2020 (as restated)
Current and other assets Capital assets	\$ 15,346 37,683	13,309 38,599
Total assets	 53,029	51,908
Deferred outflows of resources	 802	729
Long-term liabilities Other liabilities	 9,769 1,422	10,273 555
Total liabilities	 11,191	10,828
Deferred inflows of resources Net position:	 6,760	7,186
Net investment in capital assets	30,864	30,749
Restricted Unrestricted	 5,223 (207)	4,222 (349)
Total net position	\$ 35,880	34,622

After restatement, net position of Montgomery County's governmental activities increased 3.6% (approximately \$34.6 million compared to approximately \$35.9 million).

The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets.

Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. This net position category increased approximately \$1,001,000, or 23.7%, over the prior year. This increase was primarily due to an increase in the amount held in the Special Revenue, Secondary Roads Fund.

Unrestricted net position-the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased from a deficit balance of approximately \$349,000 at June 30, 2020 to a deficit of approximately \$207,000 at the end of this year.

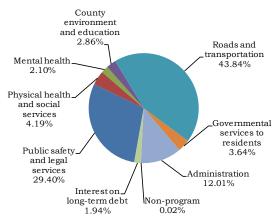
Changes in Net Position of Governmental Activities	
(Expressed in Thousands)	

	 Year ended	June 30,
		2020
	 2021	(as restated)
Revenues:		
Program revenues:		
Charges for service	\$ 442	446
Operating grants, contributions and restricted interest	4,793	4,630
Capital grants, contributions and restricted interest	65	3,900
General revenues:		
Property tax	6,692	6,783
Penalty and interest on property tax	82	33
State tax credits	478	481
Local option sales and services tax	478	418
Unrestricted investment earnings	34	144
Land and building rent	29	29
Gain on disposition of capital assets	20	72
Other general revenues	 55	108
Total revenues	 13,167	17,044
Program expenses:		
Public safety and legal services	3,501	3,095
Physical health and social services	499	498
Mental health	250	246
County environment and education	340	391
Roads and transportation	5,222	5,161
Governmental services to residents	433	421
Administration	1,430	1,279
Non-program	3	-
Interest on long-term debt	 231	260
Total expenses	11,909	11,351
Change in net position	1,258	5,693
Net position beginning of year, as restated	 34,622	28,929
Net position end of year	\$ 35,880	34,622

Revenues by Source

Gain on disposition of capital assets Land and building 0.15% rent 0.22% State tax credits 3.63% Penalty and interest on property tax 0.62% Property tax 50.82% Other general revenues 0.42% Charges for service 3.36% Local option sales and services tax 3.63% Operating grants, contributions and restricted interest 36.40% Unrestricted interest 36.40% Unrestricted investment earnings 0.26%

Expenses by Program



Montgomery County's governmental activities net position increased approximately \$1,258,000 during the year. Revenues for governmental activities decreased approximately \$3,877,000 from the prior year. Capital grants, contributions and restricted interest revenues decreased approximately \$3,835,000 from the prior year due to a decrease in infrastructure assets contributed by the Iowa Department of Transportation.

The County increased the property tax rates for fiscal year 2021 an average of 1.9%. This increase was offset by a decrease in property valuations across the County. Property tax revenues decreased approximately \$91,000 in FY21 and are budgeted to decrease by approximately \$87,000 during the next year.

The cost of all governmental activities this year was approximately \$11.9 million compared to approximately \$11.4 million last year. Overall, the County's governmental activities revenues decreased in fiscal year 2021 from approximately \$17.0 million to approximately \$13.2 million.

INDIVIDUAL MAJOR FUND ANALYSIS

As Montgomery County completed the year, its governmental funds reported a combined fund balance of approximately \$7.4 million, an increase of approximately \$1,600,000 from last year's total of approximately \$5.8 million. The following are the major reasons for the changes in fund balance of the major funds from the prior year:

- The General Fund balance increased approximately \$80,000 during the fiscal year to approximately \$2,852,000. Revenues increased approximately \$255,000, or 5.4%, over the prior year and expenditures increased approximately \$410,000, or 9.3%. Revenues exceeded expenditures due in part to pandemic related receipts received in fiscal year 2021, which were only partially recognized and expended during the fiscal year.
- The County has continued to look for ways to effectively manage the cost of mental health services in the Special Revenue, Mental Health Fund. For fiscal year 2021, expenditures totaled approximately \$250,000, a 1.7% increase over the prior year. The Special Revenue, Mental Health Fund balance at year end increased approximately \$5,000 over the prior year.
- The Special Revenue, Rural Services Fund ending fund balance increased approximately \$82,000 over the prior year to approximately \$552,000. Property tax revenue for the Rural Services Fund decreased approximately \$37,000 in fiscal year 2021 due to decreases in the rural services property valuations. Expenditures for public safety and legal services decreased approximately \$154,000, due to a decrease in uniformed patrol expenses.
- Special Revenue, Secondary Roads Fund revenues increased approximately \$444,000 primarily due to an increase in road use taxes received of approximately \$371,000. Expenditures decreased approximately \$121,000 from the prior year, primarily due to a decrease in payments for road and bridge projects. There was also an increase in transfers into the secondary roads fund of about \$10,000. This resulted in an increase in the Secondary Roads ending fund balance of approximately \$1,312,000.
- Debt Service Fund revenues increased approximately \$10,000 over the prior year. Expenditures decreased approximately \$7,000 from the prior year. The Debt Service Fund ending balance increased by approximately \$27,000.
- The Capital Projects Fund revenues decreased by about \$41,000. Expenditures decreased by approximately \$3 million in fiscal year 2021, due to the communications tower project being completed in fiscal year 2020.

BUDGETARY HIGHLIGHTS

Montgomery County amended its budget two times during fiscal year 2021. The first amendment was made in October 2020. This amendment increased budgeted receipts approximately \$10,000 and budgeted disbursements approximately \$114,000. The second budget amendment was made in May 2021, to increase budgeted amounts in the event of increased spending at year end. Budgeted receipts were increased approximately \$210,000, and budgeted expenditures increased approximately \$98,000.

The County's receipts were \$1,357,550 more than budgeted. Total disbursements were \$2,270,979 less than the amended budget. Capital projects were \$1,025,126 less than budgeted due to the timing of bridge and road paving projects. Roads and transportation function disbursements were \$592,069 less than budgeted due to the emergency watershed protection project costing less than anticipated.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2021, Montgomery County had approximately \$37.7 million invested in a broad range of capital assets, including public safety equipment, buildings, roads and bridges. This is a net decrease (including additions and deletions) of approximately \$915,000 or 2.4%, from last year, after restatement.

Capital Assets of Governmental Activities at (Expressed in Thousands)	Year E	End	
		June	30,
			2020
		2021	(as restated)
Land	\$	682	682
Intangibles, road network		213	213
Buildings and improvements		7,633	6,715
Equipment and vehicles		7,010	7,787
Intangibles		33	44
Infrastructure		22,112	23,157
Total	\$	37,683	38,598
This year's major additions included:			
Emergency Watershed Protection grade stabilization project		1,136	
Infrastructure		65	
Vehicles and other equipment		331	
Total	\$	1,532	

The County had depreciation expense of \$2,417,259 in fiscal year 2021 and total accumulated depreciation of \$14,917,446 at June 30, 2021. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

Long-Term Debt

At June 30, 2021, Montgomery County had \$6,915,000 of general obligation bonds outstanding, compared to \$7,935,000 of general obligation bonds outstanding at June 30, 2020.

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Montgomery County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$44.1 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Montgomery County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2022 budget, tax rates and fees for the various County activities. One of the factors considered was the County's taxable valuations, which increased approximately \$16,788,000, or 2.8%, over the fiscal year 2021 valuations. The County decided to leave the general basic levy at the maximum of \$3.50 per \$1,000 of taxable valuation and the rural services basic levy at the maximum of \$3.95 per \$1,000 of taxable valuation for fiscal year 2022, the same rates levied for fiscal year 2021.

The Montgomery County Board of Supervisors dedicates 80% of the local option sales and services tax received for property tax relief to the Secondary Roads Fund, 10% for public safety, 5% for County Courthouse repairs and 5% for the County Fair. In fiscal year 2021, these amounts were \$382,106, \$47,764, \$23,882 and \$23,882 respectively.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Montgomery County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Stephanie Burke at the Montgomery County Auditor's Office, by mail at 105 E. Coolbaugh Street, PO Box 469, Red Oak, Iowa 51566, or by telephone at (712) 623-5127.



Statement of Net Position

June 30, 2021

	Governmental Activities
Assets	
Cash and pooled investments	\$ 7,912,794
Receivables:	
Property tax:	12.040
Delinquent	13,942
Succeeding year Interest and penalty on property toy	6,532,000 26,356
Interest and penalty on property tax Accounts	3,479
Accrued interest	8,271
Due from other governments	388,536
Inventories	356,212
Prepaid items	104,504
Capital assets, net of accumulated depreciation	37,682,636
Total assets	
	53,028,730
Deferred Outflows of Resources	706.074
Pension related deferred outflows OPEB related deferred outflows	796,274
	6,237
Total deferred outflows of resources	802,511
Liabilities	
Current liabilities:	202.274
Accounts payable	298,371
Accrued interest payable	15,836
Salaries and benefits payable	212,194
Due to other governments	3,857
Unearned Revenues	891,633
Long-term liabilities:	
Portion due or payable within one year:	202.222
General obligation bonds	890,000
Compensated absences	187,750
Total OPEB Liability	10,882
Portion due or payable after one year:	6 005 000
General obligation bonds	6,025,000
Compensated absences	101,162
Net pension liability Total OPEB liability	2,467,243 86,741
Total liabilities	
	11,190,669
Deferred inflows of resources: Unavailable property tax revenue	6,532,000
Pension related deferred inflows	226,495
OPEB related deferred inflows	1,878
Total deferred inflows of resources	6,760,373
Net Position	
Net investment in capital assets	30,864,293
Restricted for:	22,221,22
Supplemental levy purposes	874,958
Mental health purposes	34,484
Rural services purposes	386,741
Secondary roads purposes	3,468,556
Public safety purposes	54,984
Courthouse repair	106,553
County fair	31,966
Debt service	156,170
	108,791
Other purposes	100,791
Other purposes Unrestricted	(207,297)

Statement of Activities

Year ended June 30, 2021

			Program Reven	ues	
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Net (Expense) Revenue and Changes in Net Position
Functions/Programs:	•				
Governmental activities:					
Public safety and legal services	\$ 3,501,049	133,121	80,660	-	(3,287,268)
Physical health and social services	499,023	14,350	267,176	-	(217,497)
Mental health	250,074	-	-	-	(250,074)
County environment and education	340,037	42,155	17,608	-	(280,274)
Roads and transportation	5,222,252	14,924	4,283,370	65,432	(858,526)
Governmental services to residents	432,881	235,300	-	-	(197,581)
Administration	1,429,866	2,333	144,013	-	(1,283,520)
Non-program	2,861	-	-	-	(2,861)
Interest on long-term debt	230,554	-		-	(230,554)
Total	\$ 11,908,597	442,183	4,792,827	65,432	(6,608,155)
General Revenues:					
Property and other county tax levied for:					
General purposes					\$ 5,515,519
Debt service					1,176,098
Penalty and interest on property tax					81,954
State tax credits					477,562
Local option sales and services tax					477,634
Unrestricted investment earnings					33,779
Land and building rent					28,969
Gain on disposition of capital assets					19,733
Miscellaneous				_	55,221
Total general revenues				_	7,866,469
Change in net position					1,258,314
Net position beginning of year, as restated					34,621,885

Balance Sheet Governmental Funds

June 30, 2021

			5	Special Reven	ue
		General	Mental Health	Rural Services	Secondary Roads
Assets					
Cash and pooled investments:					
County Treasurer	\$	3,883,145	33,928	584,922	3,035,766
Conservation Foundation		-	-	-	-
Receivables:					
Property tax:					
Delinquent		10,382	556	117	-
Succeeding year		3,522,000	197,000	1,788,000	-
Interest and penalty on property tax		26,356	_	_	-
Accounts		3,000	_	-	439
Accrued interest		8,271	-	-	-
Due from other governments		24,961	-	-	363,575
Inventories		-	-	_	356,212
Prepaid items		72,500	-	-	32,004
Total assets	\$	7,550,615	231,484	2,373,039	3,787,996
Liabilities, Deferred Inflows of Resources					
and Fund Balances					
Liabilities:					
Accounts payable	\$	123,863	-	3,497	169,973
Salaries and benefits payable		122,412	-	29,706	60,076
Due to other governments		3,118	-	-	739
Unearned revenues		891,633	-	-	_
Total liabilities		1,141,026	_	33,203	230,788
Deferred inflows of resources:		1,111,020		00,200	200,.00
Unavailable revenues:					
Succeeding year property tax		3,522,000	197,000	1,788,000	_
Other		35,804	527	10	_
Total deferred inflows of resources Fund balances:	_	3,557,804	197,527	1,788,010	<u>-</u> _
Nonspendable:					
-					256 010
Inventories		70 500	-	-	356,212
Prepaid items		72,500	-	-	32,004
Restricted for:		710 775		117 000	
Supplemental levy purposes		710,775	22.057	117,092	-
Mental health purposes		-	33,957	404.704	-
Rural services purposes		-	-	434,734	2 169 000
Secondary roads purposes			-	-	3,168,992
Conservation land acquisition		532	-	-	-
Public safety purposes		54,984	-	-	-
Courthouse repair		106,553	-	-	-
County fair		31,966	-	-	-
Debt service		-	-	-	-
Capital projects		-	-	-	-
Other purposes		- 1 07: 175	-	-	-
Unassigned	_	1,874,475	-	-	
Total fund balances		2,851,785	33,957	551,826	3,557,208
Total liabilities, deferred inflows of resources and fund balances	\$	7,550,615	231,484	2,373,039	3,787,996
			,	. , ,	

Debt	Capital		
Service	Projects	Nonmajor	Total
170,119	96,657	105,387	7,909,924
-		2,870	2,870
		.,-	.,.
2,887	_	_	13,942
1,025,000	-	-	6,532,000
-	-	-	26,356
-	-	40	3,479
-	-	-	8,271
-	-	-	388,536
-	-	-	356,212
-	-	-	104,504
1,198,006	96,657	108,297	15,346,094
1 000		20	000 271
1,000	-	38	298,371 212,194
-	-	-	
-	-	-	3,857 891,633
1,000	-	38	1,406,055
1,025,000	-	-	6,532,000
2,738	-	-	39,079
1,027,738			6,571,079
-	-	-	356,212
-	-	-	104,504
-	-	-	827,867
-	-	-	33,957
-	-	-	434,734
-	-		3,168,992
-	-	-	532
-	-	-	54,984
-	-	-	106,553
-	-	-	31,966
169,268	-	-	169,268
-	96,657	-	96,657
-	-	108,259	108,259
	-		1,874,475
169,268	96,657	108,259	7,368,960
1,198,006	96,657	108,297	15,346,094

\$ 35,880,199

Montgomery County

Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position

June 30, 2021

Total governmental fund balances (page 19)		\$ 7,368,960
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of capital assets is \$52,600,082 and the accumulated depreciation is \$14,917,446.		37,682,636
Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.		39,079
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows: Deferred outflows of resources Deferred inflows of resources	\$ 802,511 (228,373)	574,138
Long-term liabilities, including bonds payable, compensated absences payable, net pension liability, total OPEB liability and accrued interest payable are not due and payable in the current year and, therefore, are not reported in the governmental funds.		(9,784,614)

See notes to financial statements.

Net position of governmental activities (page 16)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2021

	_	Special Revenue			
		Mental	Rural	Secondary	
	 General	Health	Services	Roads	
Revenues:					
Property and other county tax	\$ 3,470,426	236,818	1,846,065	-	
Local option sales and services tax	95,528	-	-	382,106	
Interest and penalty on property tax	75,232	-	-	-	
Intergovernmental	814,321	18,719	94,800	4,541,277	
Licenses and permits	8,625	-	-	3,675	
Charges for service	345,482	-	1,925	-	
Use of money and property	51,766	-	_	-	
Miscellaneous	 103,741	-	125	5,884	
Total revenues	 4,965,121	255,537	1,942,915	4,932,942	
Expenditures:					
Operating:					
Public safety and legal services	2,246,549	-	471,044	-	
Physical health and social services	495,003	-	-	-	
Mental health	-	250,074	-	-	
County environment and education	286,988	-	48,991	-	
Roads and transportation	-	-	323,622	3,524,231	
Governmental services to residents	430,316	-	1,680	-	
Administration	1,343,016	-	-	-	
Nonprogram	2,861	-	-	-	
Debt service	-	-	-	-	
Capital projects	 -	_	-	1,176,874	
Total expenditures	 4,804,733	250,074	845,337	4,701,105	
Excess of revenues over expenditures	160,388	5,463	1,097,578	231,837	
Other financing sources (uses):					
Transfers in	-	-	-	1,080,000	
Transfers out	 (80,000)	-	(1,015,850)		
Total other financing sources (uses)	(80,000)	-	(1,015,850)	1,080,000	
Change in fund balances	80,388	5,463	81,728	1,311,837	
Fund balances beginning of year	2,771,397	28,494	470,098	2,245,371	
Fund balances end of year	\$ 2,851,785	33,957	551,826	3,557,208	
•	 · · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		

Debt	Capital		
Service	Projects	Nonmajor	Total
1,185,831	-	-	6,739,140
-	-	-	477,634
-	-	-	75,232
94,398	-	-	5,563,515
-	-	-	12,300
-	-	1,994	349,401
-	10,979	3	62,748
	-	20,853	130,603
1,280,229	10,979	22,850	13,410,573
_	_	7,301	2,724,894
-	-	_	495,003
-	-	-	250,074
-	-	5,619	341,598
-	-	-	3,847,853
-	-	2,000	433,996
-	-	-	1,343,016
-	-	-	2,861
1,252,993	-	-	1,252,993
-	-	-	1,176,874
1,252,993	-	14,920	11,869,162
27,236	10,979	7,930	1,541,411
		15,850	1,095,850
	-	15,650	(1,095,850)
_	_	15,850	_
27,236	10,979	23,780	1,541,411
142,032	85,678	84,479	5,827,549
169,268	96,657	108,259	7,368,960

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities

Year ended June 30, 2021

Change in fund balances - Total governmental funds (page 23)		\$ 1,541,411
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded capital outlay expenditures in the current year, as follows: Expenditures for capital assets Capital assets contributed by the Iowa Department of Transportation Depreciation expense	\$ 1,416,592 65,432 (2,417,259)	(935,235)
In the Statement of Activities, the gain on disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources.		19,733
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:		
Property tax Other	 (47,523) (244,168)	(291,691)
Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		1,020,000
The current year County IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.		375,671
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:		
Compensated absences OPEB expense	(11,193) (162)	
Pension expense Interest on long-term debt	 (462,659) 2,439	(471,575)
Change in net position of governmental activities (page 17)		\$ 1,258,314

Statement of Fiduciary Net Position Custodial Funds

June 30, 2021

Assets	
Cash and pooled investments:	
County Treasurer	\$ 1,514,284
Other County officials	41,415
Receivables:	
Property tax:	
Delinquent	62,912
Succeeding year	15,258,000
Accounts	3,507
Accrued interest	119
Special Assessments	36,882
Due from other governments	53,883
Prepaid items	39,800
Total assets	17,010,802
Liabilities	
Accounts payable	6,399
Salaries and benefits payable	10,728
Due to other governments	599,283
Trusts payable	77,980
Compensated absences	 12,257
Total liabilities	 706,647
Deferred Inflows of Resources	
Unavailable property tax revenue	15,258,000
Net position	\$ 1,046,155

Statement of Changes in Fiduciary Net Position Custodial Funds

June 30, 2021

Additions:	
Property and other county tax	\$ 14,992,249
911 surcharge	41,059
Intergovernmental	822,412
State tax credits	1,370,485
Office fees and collections	345,438
Electronic transaction fees	5,125
Auto licenses, use tax and postage	4,055,487
Assessments	10,296
Trusts	713,920
Miscellaneous	83,378
Total additions	22,439,849
Deductions:	
Deductions: Agency remittances:	
	301,719
Agency remittances:	301,719 21,469,769
Agency remittances: To other funds	·
Agency remittances: To other funds To other governments	21,469,769
Agency remittances: To other funds To other governments Trusts paid out	21,469,769 766,457
Agency remittances: To other funds To other governments Trusts paid out Total deductions	21,469,769 766,457 22,537,945

Notes to Financial Statements

June 30, 2021

(1) Summary of Significant Accounting Policies

Montgomery County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Montgomery County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Montgomery County (the primary government) and its component unit. The component unit discussed below is included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Unit</u> – The following component unit is an entity which is legally separate from the County, but is so intertwined with the County it is, in substance, the same as the County. It is reported as part of the County and blended into the appropriate fund.

The Montgomery County Conservation Foundation was incorporated under Chapter 504A of the Code of Iowa to enhance the delivery of services related to informing and educating the public on natural resources, conservation and recreation. Donations received are to be used to purchase items which are not included in the County's budget. The financial activity of the component unit has been blended as a Special Revenue Fund of the County.

<u>Jointly Governed Organizations</u> – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Montgomery County Assessor's Conference Board, Montgomery County Emergency Management Agency and County Joint 911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Custodial Funds of the County.

In addition, the County is involved in the following jointly governed organizations: Alcohol and Drug Assistance Agency, Fourth Judicial District, Southwest Iowa Planning Council, Red Oak Industrial Foundation, West Central Development Corporation, Sanitary Landfill, Waubonsie Mental Health Center, Nishna Productions, Golden Hills – Resource Conservation and Development, Southwest Iowa Juvenile Detention Center and Southwest Iowa MHDS. Financial transactions of these organizations are not included in the County's financial statements.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the County's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

Additionally, the County reports the following funds:

Fiduciary Funds – Custodial Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under lease agreements are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund</u> Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

<u>Cash and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments in non-negotiable certificates of deposit are stated at amortized cost.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1.5% per month penalty for delinquent payments; is based on January 1, 2019 assessed property valuations; is for the tax accrual period July 1, 2020 through June 30, 2021 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2020.

<u>Interest and Penalty on Property Tax Receivable</u> – Penalty and interest on property tax receivable represents the amount of penalty and interest that was due and payable but has not been collected.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> – Capital assets, which include property, furniture and equipment and intangibles acquired after July 1, 2003 are reported in the governmental activities' column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Intangibles	50,000
Land, buildings and improvements	25,000
Equipment and vehicles	5,000

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment and infrastructure are depreciated/amortized using the straight line method over the following estimated useful lives:

	Estimated
	Useful lives
Asset Class	(In Years)
Buildings	40 - 50
Building improvements	20 - 50
Infrastructure	30 - 50
Equipment	2 - 20
Intangibles	2 - 20
Vehicles	3 - 10

<u>Deferred Outflows of Resources</u> – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense, the unamortized portion of the net difference between projected and actual earnings on pension plan assets and contributions from the County after the measurement date but before the end of the employer's reporting period.

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Unearned Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Unearned revenue in the government-wide and governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the County has not made a qualifying expenditure. Unearned revenue costs of unspent American Rescue Plan Act proceeds.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Compensated Absences</u> – County employees accumulate a limited amount of earned but unused vacation, sick leave and compensatory time hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2021. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column of the Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Total OPEB Liability</u> – For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the Montgomery County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied, and unrecognized items not yet charged to pension and OPEB expense.

<u>Fund Balance</u> – In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2021, disbursements exceeded the amounts appropriated in two departments prior to the amendment.

(2) Cash and Pooled Investments

The County's deposits in banks at June 30, 2021 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2021 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Flood and Erosion	Special Revenue:	
	Rural Services	\$ 15,850
Secondary Roads	General	80,000
	Special Revenue:	
	Rural Services	1,000,000
		1,080,000
		\$ 1,095,850

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Capital Assets

Capital assets activity for the year ended June 30, 2021 was as follows:

	Balance Beginning of Year (as restated) Increases	Decreases	Balance End of Year
Governmental activities:	•			
Capital assets not being depreciated:				
Land	\$ 681,85	-	-	681,859
Intangibles, road network	212,99	- 8	-	212,998
Total capital assets not being depreciated	894,85		-	894,857
Capital assets being depreciated:	•			
Buildings	6,975,30	-	-	6,975,302
Improvements other than buildings	1,418,06	1,152,684	-	2,570,747
Equipment and vehicles	12,712,69	6 331,470	153,538	12,890,628
Intangibles	87,55	-	-	87,556
Infrastructure, road network	29,115,56	65,431	-	29,180,992
Total capital assets being depreciated	50,309,17	8 1,549,585	153,538	51,705,225
Less accumulated depreciation for:				
Buildings	1,479,28	138,563	-	1,617,846
Improvements other than buildings	199,44	6 95,421	-	294,867
Equipment and vehicles	4,925,27		105,710	5,881,063
Intangibles	43,77	9 10,944	-	54,723
Infrastructure, road network	5,958,11	7 1,110,830	-	7,068,947
Total accumulated depreciation	12,605,89	7 2,417,259	105,710	14,917,446
Total capital assets being depreciated, net	37,703,28	(867,674)	47,828	36,787,779
Governmental activities capital assets, net	\$ 38,598,13	(867,674)	47,828	37,682,636

Depreciation expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 804,360
Physical health and social services	1,772
County environment and education	23,203
Roads and transportation	1,481,651
Governmental services to residents	1,570
Administration	 104,703
Total depreciation expense - governmental activities	\$ 2,417,259

(5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2021 is as follows:

Fund	Description	Amount
General	Services	\$ 3,118
Special Revenue:		
Secondary Roads	Services	739
Total for governmental funds		\$ 3,857
Custodial:		
County Offices	Collections	\$ 12,881
Agricultural Extension Education		2,587
County Assessor		25
Schools		122,584
Community Colleges		7,718
Corporations		95,926
Townships		1,737
Auto License and Use Tax		299,351
County Hospital		26,149
All other		 30,325
Total for custodial funds		\$ 599,283

(6) Changes in Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2021 is as follows:

	General Obligation Bonds	Compensated Absences	Net Pension Liability	Total OPEB Liability	Total
Balance beginning of year Increases Decreases	\$ 7,935,000 - 1,020,000	277,719 310,449 299,256	1,962,493 504,750	97,936 10,569 10,882	10,273,148 825,768 1,330,138
Balance end of year	\$ 6,915,000	288,912	2,467,243	97,623	9,768,778
Due within one year	\$ 890,000	187,750	-	10,882	1,088,632

General Obligation Bonds

On March 5, 2015, the County issued \$3,915,000 of general obligation refunding bonds for a crossover advance refunding of \$2,210,000 of the general obligation Law Enforcement Center bonds, Series 2010 and \$2,080,000 of the general obligation Law Enforcement Center bonds, Series 2011. The bonds bear interest at 2.00% to 3.00% per annum and mature June 1, 2029. The crossover refunding dates were June 1, 2017 for the 2015-2018 maturities of the general obligation Law Enforcement Center bonds, Series 2010 and June 1, 2018 for the 2026-2031 maturities of the general obligation Law Enforcement Center bonds, Series 2011. During the year ended June 30, 2021, the County paid principal of \$325,000 and interest of \$76,212 on the bonds.

On May 16, 2017, the County issued \$600,000 of general obligation courthouse improvement bonds, with an interest rate of 1.80% per annum, for the purpose of courthouse improvement projects. During the year ended June 30, 2021, the County paid the remaining principal of \$160,000 and interest of \$2,880 on the bonds.

On February 22, 2018, the County issued \$5,755,000 of general obligation emergency services communication bonds, with interest rates ranging from 2.00% to 4.00% per annum, for the purpose of purchasing emergency services communication equipment for the County. During the year ended June 30, 2021, the County paid principal of \$535,000 and interest of \$151,550 on the bonds.

A summary of the County's June 30, 2021 general obligation bonded indebtedness is as follows:

	(ral Obligation Inding Bonds				oligation Emer mmunication	0 3
Year	I	ssue	d Mar 5, 2015	5	Iss	uec	d Feb 22, 201	8
Ending	Interest				Interest			
June 30,	Rates		Principal	Interest	Rates		Principal	Interest
2022	2.00%	\$	335,000	69,712	2.08-3.00%	\$	555,000	130,150
2023	2.25		335,000	63,013	3.00		570,000	115,800
2024	2.50		345,000	55,475	3.00		590,000	98,700
2025	2.50		350,000	46,850	3.00		605,000	81,000
2026	2.75		360,000	38,100	3.00		625,000	62,850
2027-2029	3.00		940,000	51,750	3.00-3.75		1,305,000	68,850
Total		\$	2,665,000	324,900		\$	4,250,000	557,350

Year Ending			Total	
June 30,	`	Principal	Interest	Total
2022	\$	890,000	199,862	1,089,862
2023		905,000	178,813	1,083,813
2024		935,000	154,175	1,089,175
2025		955,000	127,850	1,082,850
2026		985,000	100,950	1,085,950
2027-2029		2,245,000	120,600	2,365,600
Total	\$	6,915,000	882,250	7,797,250

(7) County Emergency Management Commission - Construction Note - Direct Borrowing

Montgomery County Emergency Management Agency is operated under the authority of Chapter 29C.9 of the Code of Iowa and serves as an agency of the State of Iowa. This agency is administered by the Montgomery County Emergency Management Commission separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

On September 21, 2017, the Montgomery County Emergency Management Commission authorized a \$525,000 bank loan for 10 years at 3.85% interest to be used for the construction of an office and equipment storage facility. The loan requires monthly payments of \$3,859 through January 2028. During the year ended June 30, 2021, the Emergency Management Commission paid \$50,000 principal and interest. Total outstanding principal on the bank loan at June 30, 2021 was \$430,392. The Emergency Management Commission does not have the same Home Rule powers granted to cities and counties and, consequently, its powers come expressly from Chapter 29C of the Code of Iowa.

Based on a review of Chapter 29C of the Code of Iowa and the Attorney General's letter of advice dated December 11, 2017, the Commission did not have statutory authority to enter into this loan obligation. A finding and recommendation pertaining to this noncompliance was provided in the prior year, including that the Commission should work with members for future borrowing needs.

(8) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2021, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.26% of covered payroll, for a total rate of 18.52%. Protection occupation members contributed 6.41% of covered payroll and the County contributed 9.61% of covered payroll, for a total rate of 16.02%.

The County's contributions to IPERS for the year ended June 30, 2021 totaled \$375,671.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2021, the County reported a liability of \$2,467,243 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2020, the County's proportion was 0.035122%, which was an increase of 0.001231% over its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the County recognized pension expense of \$462,659. At June 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows	
	(of Resources	of Resources	
Differences between expected and				
actual experience	\$	13,436	64,671	
Changes of assumptions		172,710	55,510	
Net difference between projected and actual				
earnings on IPERS' investments		213,065	-	
Changes in proportion and differences between				
County contributions and the County's				
proportionate share of contributions		21,392	106,314	
County contributions subsequent to the				
measurement date		375,671		
Total	\$	796,274	226,495	

\$375,671 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending	
June 30,	Amount
2022	\$ 11,045
2023	38,636
2024	49,503
2025	103,669
2026	 (8,745)
Total	\$ 194,108

There were no non-employer contributing entities at IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation
(effective June 30, 2017)

Rates of salary increase
(effective June 30, 2017)

Long-term investment rate of return
(effective June 30, 2017)

Wage growth
(effective June 30, 2017)

Wage growth
(effective June 30, 2017)

Rates vary by membership group.
7.00% compounded annually, net of investment expense, including inflation.
3.25% per annum, based on 2.60% inflation
and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2020 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	4.43%
International equity	17.5	5.15
Global smart beta equity	6.0	4.87
Core plus fixed income	28.0	(0.29)
Public credit	4.0	2.29
Cash	1.0	(0.78)
Private equity	11.0	6.54
Private real assets	7.5	4.48
Private credit	3.0	3.11
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
County's proportionate share of			
the net pension liability	\$ 4,832,029	2,467,243	485,007

<u>IPERS Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to IPERS</u> – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2021.

(9) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by Montgomery County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	1
Active employees	80
Total	81

<u>Total OPEB Liability</u> – The County's total OPEB liability of \$97,623 was measured as of June 30, 2021 and was determined by an actuarial valuation as of January 1, 2020. The total OPEB liability was rolled forward from the January 1, 2020 valuation date to the June 30, 2021 measurement date.

<u>Actuarial Assumptions</u> – The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation	
(effective June 30, 2020)	3.00% per annum.
Rates of salary increase	2.50% per annum, including
(effective June 30, 2020)	inflation.
Discount rate	3.50% compounded annually,
(effective June 30, 2020)	including inflation.
Healthcare cost trend rate	7.00% initial rate decreasing by .5%
(effective June 30, 2020)	annually to an ultimate rate of 5.00%.

<u>Discount Rate</u> – The discount rate used to measure the total OPEB liability was 3.50% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP 2014 annuitant distinct mortality table adjusted to 2006 with MP 2019 generational projection of future mortality improvement. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirroring those used by IPERS.

Changes in the Total OPEB Liability

	Total OPEB Liability	
Total OPEB liability beginning of year	\$	97,936
Changes for the year:		
Service cost		7,084
Interest		3,485
Benefit payments		(10,882)
Net changes		(313)
Total OPEB liability end of year	\$	97,623

<u>Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.50%) or 1% higher (4.50%) than the current discount rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(2.50%)	(3.50%)	(4.50%)
Total OPEB liability	\$ 104,125	97,623	91,621

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be it were calculated using healthcare cost trend rates that are 1% lower (5.50%) or 1% higher (7.50%) than the current healthcare cost trend rates.

		Healthcare	
	1%	Cost Trend	1%
	Decrease	Rate	Increase
	(5.50%)	(6.50%)	(7.50%)
Total OPEB liability	\$ 89,089	97,623	107,638

OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2021, the County recognized OPEB expense of \$162. At June 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following resources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and				
actual experience	\$	2,574	1,878	
Changes in assumptions		3,663	=	
Total	\$	6,237	1,878	

The amount reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending	
June 30,	Amount
2022	\$ 475
2023	475
2024	475
2025	475
2026	514
Thereafter	 1,945
	\$ 4,359

(10) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 785 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public official liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County's contributions to the Pool for the year ended June 30, 2021 were \$114,534.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claims, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it its deemed probable such losses have occurred, and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2021, no liability has been recorded in the County's financial statements. As of June 30, 2021, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$100,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Tax Abatements of Other Entities

Other entities within the County provided tax abatement for urban renewal and economic development projects pursuant to Chapters 15 and 403 of the Code of Iowa.

Property tax revenues of the County were reduced by the following amounts for the year ended June 30, 2021 under agreements entered into by the following entity:

		An	nount of
Entity	Tax Abatement Program	Ta	x Abated
City of Red Oak	Urban renewal and economic development projects	\$	33,169

(12) County Financial Information Included in Southwest Iowa MHDS

Southwest Iowa MHDS, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa which became effective July 28, 2014, includes the following member counties: Cass County, Fremont County, Harrison County, Mills County, Monona County, Montgomery County, Page County, Pottawattamie County and Shelby County. The financial activity of the County's Special Revenue, Mental Health Fund is included in Southwest Iowa MHDS for the year ended June 30, 2021, as follows:

Revenues:	
Property and other county tax	\$ 236,818
Intergovernmental revenues:	
State tax credits	18,719
Total revenues	255,537
Expenditures:	
General administration:	
Distribution to regional fiscal agent	 250,074
Excess of revenues over expenditures	5,463
Fund balance beginning of year	28,494
Fund balance end of year	\$ 33,957

(13) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of Montgomery County, remains uncertain.

To date, the outbreak has not created a material disruption to the operations of Montgomery County. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to the uncertainties, management cannot reasonably estimate the potential impact to Montgomery County.

(14) Accounting Change/Restatement

Governmental Accounting Standards Board Statement No. 84, <u>Fiduciary Activities</u>, was implemented during fiscal year 2021. The new requirements change the definition of fiduciary activity and establish new financial reporting requirements for state and local governments which report fiduciary activity.

In addition, at June 30, 2020, infrastructure, road network capital assets and the related accumulated depreciation were not reported for two projects.

The restatement to retroactively report the change in net position is as follows:

	G	overnmental Activities	Fiduciary Activities
Net position June 30, 2020, as previously reported	\$	34,291,345	-
Capital assets understated Change to implement GASBS No. 84		330,540	1,144,251
Net position July 1, 2020, as restated	\$	34,621,885	1,144,251

(15) Subsequent Event

In January 2022, the County issued \$2,310,000 of general obligation refunding bonds for the purpose of currently refunding a portion of the outstanding balance of general obligation refunding bonds issued March 5, 2015.

(16) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 87, <u>Leases</u>. This statement will be implemented during fiscal year ending June 30, 2022. The revised requirements of this statement will require reporting of certain potentially significant lease liabilities that are not currently reported.



Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2021

		Less	
		Funds not	
		Required to	
	Actual	be Budgeted	Net
Receipts:			
Property and other county tax	\$ 7,252,804	-	7,252,804
Penalty and interest on property tax	79,320	-	79,320
Intergovernmental	7,061,772	-	7,061,772
Licenses and permits	11,865	-	11,865
Charges for service	349,181	-	349,181
Use of money and property	78,975	-	78,975
Miscellaneous	 101,164	1,284	99,880
Total receipts	 14,935,081	1,284	14,933,797
Disbursements:			
Public safety and legal services	3,288,841	-	3,288,841
Physical health and social services	493,501	-	493,501
Mental health	250,074	-	250,074
County environment and education	340,786	1,622	339,164
Roads and transportation	3,898,144	-	3,898,144
Governmental services to residents	434,064	-	434,064
Administration	1,254,216	-	1,254,216
Nonprogram	2,861	-	2,861
Debt service	1,251,993	-	1,251,993
Capital projects	1,174,874	=	1,174,874
Total disbursements	 12,389,354	1,622	12,387,732
Excess (deficiency) of receipts over (under)			
disbursements	2,545,727	(338)	2,546,065
Balance beginning of year	5,367,067	3,208	5,363,859
Balance end of year	\$ 7,912,794	2,870	7,909,924

		D' 1.
5 1 . 1		Final to
Budgeted A	_	Actual
Original	Final	Variance
7,116,647	7,116,647	136,157
36,600	36,600	42,720
5,796,690	6,003,342	1,058,430
13,850	13,850	(1,985)
278,635	278,635	70,546
51,685	51,685	27,290
62,358	75,488	24,392
13,356,465	13,576,247	1,357,550
3,606,095	3,606,095	317,254
512,125	568,517	75,016
250,075	250,075	1
420,341	434,319	95,155
4,484,321	4,490,213	592,069
498,573	520,548	86,484
1,221,968	1,332,940	78,724
-	2,861	_
1,253,143	1,253,143	1,150
2,200,000	2,200,000	1,025,126
14,446,641	14,658,711	2,270,979
(1,090,176)	(1,082,464)	3,628,529
3,554,157	3,554,157	1,809,702
2,463,981	2,471,693	5,438,231

Budgetary Comparison Schedule – Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2021

	Governmental Funds				
		Cash Basis	Accrual Adjustments	Modified Accrual Basis	
Revenues Expenditures	\$	14,935,081 12,389,354	(1,524,508) (520,192)	13,410,573 11,869,162	
Net Beginning fund balances		2,545,727 5,367,067	(1,004,316) 460,482	1,541,411 5,827,549	
Ending fund balances	\$	7,912,794	(543,834)	7,368,960	

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2021

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Custodial Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$212,070. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2021, disbursements exceeded the amount budgeted in the non-program function prior to the amendment. In addition, two departments exceeded the amounts appropriated prior to the amendment.

Schedule of the County's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Seven Years* (In Thousands)

Required Supplementary Information

		2021	2020	2019	2018
County's proportion of the net pension liability	0.	035122%	0.033891%	0.035982%	0.037843%
County's proportionate share of the net pension liability	\$	2,467	1,962	2,277	2,521
County's covered payroll	\$	3,797	3,820	3,768	3,527
County's proportionate share of the net pension liability as a percentage of its covered payroll		64.97%	51.36%	60.43%	71.48%
IPERS' net position as a percentage of the total pension liability		82.90%	85.45%	83.62%	82.21%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

2015	2016	2017
0.033257%	0.035904%	0.037679%
1,319	1,774	2,371
3,191	3,321	3,405
41.34%	53.42%	69.63%
87.61%	85.19%	81.82%

Schedule of County Contributions

Iowa Public Employees' Retirement System For the Last Ten Years (In Thousands)

Required Supplementary Information

	2021	2020	2019	2018
Statutorily required contribution	\$ 376	362	367	344
Contributions in relation to the statutorily required contribution	(376)	(362)	(367)	(344)
Contribution deficiency (excess)	\$ _			
County's covered payroll	\$ 3,979	3,797	3,820	3,768
Contributions as a percentage of covered payroll	9.45%	9.53%	9.61%	9.13%

2017	2016	2015	2014	2013	2012
322	312	306	294	280	266
(322)	(312)	(306)	(294)	(280)	(266)
_	-	-	_	-	
3,527	3,405	3,321	3,191	3,118	3,181
9.13%	9.16%	9.21%	9.21%	8.98%	8.36%

Notes to Required Supplementary Information - Pension Liability

Year ended June 30, 2021

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes

For the Past Four Years Required Supplementary Information

		2021	2020	2019	2018
Service cost	\$	7,084	6,911	6,021	5,874
Interest cost		3,485	3,438	3,048	2,988
Difference between expected and actual experiences		-	3,234	-	(3,442)
Changes in assumptions		-	3,576	-	1,501
Benefit payments	_	(10,882)	(7,502)	(6,717)	(7,862)
Net change in total OPEB liability Total OPEB liability beginning of year		(313) 97,936	9,657 88,279	2,352 85,927	(941) 86,868
Total OPEB liability end of year	\$	97,623	97,936	88,279	85,927
Covered-employee payroll	\$	3,812,508	3,719,520	3,567,565	3,480,551
Total OPEB liability as a percentage of covered-employee payroll		2.6%	2.6%	2.5%	2.5%

Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios

Changes in benefit terms:

There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2021	3.50%
Year ended June 30, 2020	3.50%
Year ended June 30, 2019	3.44%
Year ended June 30, 2018	3.44%
Year ended June 30, 2017	4.50%



Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2021

			Special		
County			Seized and		
Re	corder's	Flood	Forfeited		
R	Records	and	Property -		
Maı	nagement	Erosion	County Sheriff		
\$	17,767	25,719	7,180		
	-	-	-		
	-	-			
\$	17,767	25,719	7,180		
\$	-	-			
	17,767	25,719	7,180		
\$	17,767	25,719	7,180		
	Ref	Recorder's Records Management \$ 17,767	Recorder's Records Flood and Erosion \$ 17,767 25,719		

Revenue

K-9	Foundation	Total
54,721	-	105,387
-	2,870	2,870
40	-	40
54,761	2,870	108,297
38	-	38
54,723	2,870	108,259
54,761	2,870	108,297

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2021

				Special
	C	County		Seized and
	Re	corder's	Flood	Forfeited
	R	ecords	and	Property -
	Mar	nagement	Erosion	County Sheriff
Revenues:				
Charges for service	\$	1,994	-	-
Use of money and property		3	-	-
Miscellaneous		_		1,334
Total revenues		1,997	-	1,334
Expenditures:				
Operating:				
Public safety and legal services		-	-	186
County environment and education		-	3,997	-
Governmental services to residents		2,000		-
Total expenditures		2,000	3,997	186
Excess (deficiency) of revenues				
over (under) expenditures		(3)	(3,997)	1,148
Other financing sources (uses):				
Transfers in		-	15,850	
Change in fund balances		(3)	11,853	1,148
Fund balances beginning of year		17,770	13,866	6,032
Fund balances end of year	\$	17,767	25,719	7,180

Revenue

Conservation K-9 Foundation Tota								
K-9	roundation	Total						
- - 18,235	- - 1,284	1,994 3 20,853						
10,233	1,204	20,000						
18,235	1,284	22,850						
7,115	-	7,301						
-	1,622	5,619						
	-	2,000						
7,115	1,622	14,920						
11,120	(338)	7,930						
		15,850						
11,120 43,603	(338) 3,208	23,780 84,479						
54,723	2,870	108,259						

Combining Schedule of Fiduciary Net Position Custodial Funds

June 30, 2021

	-				
		County Offices	Agricultural Extension Education	County Assessor	Schools
Assets					
Cash and pooled investments:					
County Treasurer	\$	-	2,587	323,643	122,584
Other County officials		41,415	-	-	-
Receivables:					
Property tax:					
Delinquent		-	504	1,067	24,486
Succeeding year		-	178,000	377,000	8,480,000
Accounts		-	-	2	-
Accrued interest		-	-	-	-
Special assessments		-	-	-	-
Due from other governments		-	-	-	-
Prepaid items				-	
Total assets		41,415	181,091	701,712	8,627,070
Liabilities					
Accounts payable		-	-	13	-
Salaries and benefits payable		-	-	7,031	-
Due to other governments		12,881	2,587	25	122,584
Trusts payable		28,534	-	-	-
Compensated absences		-	-	4,518	-
Total liabilities		41,415	2,587	11,587	122,584
Defferred Inflows of Resources					
Unavailable Revenues		-	178,000	377,000	8,480,000
Net Position					
Restricted for individuals, organizations and other governments	\$	-	504	313,125	24,486

1,531 30,266 14 - 5,040 - 4 62,91 558,000 3,675,000 207,000 - 1,781,000 - 2,000 15,258,00 - - - - - 3,505 - 3,50 - - - - 119 - 111 - 7,679 - - - 29,203 36,88 - - - - 29,203 36,88 - - - - 53,883 - 53,88 - - - - 37,663 2,137 39,80 567,249 3,801,192 208,751 299,351 1,812,189 575,326 195,456 17,010,80 - - - - - 584 5,802 6,39 - - - - - 584 5,802 6,39 - - - - - 584 5,802 6,39 - - - -	Community Colleges	Corporations	Townships	Auto License and Use Tax	County Hospital	911 Service	Other	Total
1,531 30,266 14 - 5,040 - 4 62,91 558,000 3,675,000 207,000 - 1,781,000 - 2,000 15,258,00 - - - - - 3,505 - 3,50 - - - - 119 - 11 - 7,679 - - - 29,203 36,88 - - - - 53,883 - 53,88 - - - - 37,663 2,137 39,80 567,249 3,801,192 208,751 299,351 1,812,189 575,326 195,456 17,010,80 - - - - - 584 5,802 6,39 - - - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - - - 49,446 77,98 <t< td=""><td>7,718</td><td>88,247</td><td>1,737</td><td>299,351</td><td>26,149</td><td>480,156</td><td>162,112</td><td>1,514,284</td></t<>	7,718	88,247	1,737	299,351	26,149	480,156	162,112	1,514,284
558,000 3,675,000 207,000 - 1,781,000 - 2,000 15,258,00 - - - - 3,505 - 3,50 - - - - 119 - 11 - 7,679 - - - 29,203 36,88 - - - - 53,883 - 53,88 - - - - 37,663 2,137 39,80 567,249 3,801,192 208,751 299,351 1,812,189 575,326 195,456 17,010,80 - - - - - 584 5,802 6,39 - - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - - 49,446 77,98 - - - <t< td=""><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>41,415</td></t<>	-	-	-	-	-	-	-	41,415
	1,531	30,266	14	-	5,040	_	4	62,912
- - - - 119 - 11 - 7,679 - - - 29,203 36,88 - - - - 53,883 - 53,88 - - - - 37,663 2,137 39,80 567,249 3,801,192 208,751 299,351 1,812,189 575,326 195,456 17,010,80 - - - - - 584 5,802 6,39 - - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - - 49,446 77,98 - - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	558,000	3,675,000	207,000	-	1,781,000	-	2,000	15,258,000
- 7,679 - - - 29,203 36,88 - - - - 53,883 - 53,88 - - - - 37,663 2,137 39,80 567,249 3,801,192 208,751 299,351 1,812,189 575,326 195,456 17,010,80 - - - - - 584 5,802 6,39 - - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - 49,446 77,98 - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	-	-	-	-	-	3,505	-	3,507
- - - - 53,883 - 53,88 - - - - 37,663 2,137 39,80 567,249 3,801,192 208,751 299,351 1,812,189 575,326 195,456 17,010,80 - - - - - 584 5,802 6,39 - - - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - - 49,446 77,98 - - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	-	-	-	-	-	119	-	119
- - - - 37,663 2,137 39,80 567,249 3,801,192 208,751 299,351 1,812,189 575,326 195,456 17,010,80 - - - - - 584 5,802 6,39 - - - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - 49,446 77,98 - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	-	7,679	-	-	-	-	29,203	36,882
567,249 3,801,192 208,751 299,351 1,812,189 575,326 195,456 17,010,80 - - - - - 584 5,802 6,39 - - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - 49,446 77,98 - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	-	-	-	-	-	53,883	-	53,883
584 5,802 6,39 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 49,446 77,98 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64				-		37,663	2,137	39,800
584 5,802 6,39 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 49,446 77,98 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	567,249	3,801,192	208,751	299,351	1,812,189	575,326	195,456	17,010,802
- - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - 49,446 77,98 - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64								
- - - - 376 3,321 10,72 7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - 49,446 77,98 - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64						=0.4	= 000	6.000
7,718 95,926 1,737 299,351 26,149 - 30,325 599,28 - - - - - 49,446 77,98 - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	-	-	-	-	-			
- - - - - 49,446 77,98 - - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64		-	1 707	-	-			
- - - - - 7,739 12,25 7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	7,718	95,926	1,737	299,351	26,149			
7,718 95,926 1,737 299,351 26,149 960 96,633 706,64	-	-	-	-	-	-		
						-		
<u>558,000</u> 3,675,000 207,000 - 1,781,000 - 2,000 15,258,00	7,718	95,926	1,737	299,351	26,149	960	96,633	706,647
558,000 3,675,000 207,000 - 1,781,000 - 2,000 15,258,00								
	558,000	3,675,000	207,000	_	1,781,000	_	2,000	15,258,000
	,	, , , ,	,		, , -		, -	, , , , , , , , , , , , , , , , , , , ,
1,531 30,266 14 - 5,040 574,366 96,823 1,046,15	1 521	30.066	1.4		5.040	574 366	06.802	1,046,155

Combining Schedule of Changes in Fiduciary Net Position Custodial Funds

Year ended June 30, 2021

	 County Offices	Agricultural Extension Education	County Assessor	Schools
Additions:				
Property and other county tax	\$ -	176,509	249,323	8,350,805
911 surcharges	-	-	-	-
Intergovernmental	-	-	-	-
State tax credits	-	13,892	19,596	664,335
Office fees and collections	345,354	-	84	-
Electronic transaction fees	-	-	-	-
Auto licenses, use tax and postage	-	-	-	-
Assessments	-	-	-	-
Trusts	521,485	-	-	-
Miscellaneous	 5,466	170	241	7,662
Total additions	 872,305	190,571	269,244	9,022,802
Deductions:				
Agency remittances:				
To other funds	155,441	-	-	-
To other governments	189,914	193,067	266,026	9,140,174
Trusts paid out	 526,950	-	-	_
Total deductions	 872,305	193,067	266,026	9,140,174
Changes in net position	-	(2,496)	3,218	(117,372)
Net position beginning of year, as restated	-	3,000	309,907	141,858
Balances end of year	\$ _	504	313,125	24,486

See accompanying independent auditor's report.

			Auto License				
Community			and	County	911		
Colleges	Corporations	Townships	Use Tax	Hospital	Service	Other	Total
	•	•		•			
530,253	3,510,850	188,812	-	1,783,716	153,386	48,595	14,992,249
-	-	-	-	-	41,059	-	41,059
-	-	-	-	-	-	822,412	822,412
41,488	481,159	9,491	-	140,402	-	122	1,370,485
-	-	-	-	-	-	-	345,438
-	-	-	-	-	5,125	-	5,125
-	-	-	4,055,487	-	-	-	4,055,487
-	7,854	-	-	-	-	2,442	10,296
-	-	-	-	-	-	192,435	713,920
492	-	-	64,604	1,725	442	2,576	83,378
572,233	3,999,863	198,303	4,120,091	1,925,843	200,012	1,068,582	22,439,849
-	-	-	146,278	-	-	-	301,719
579,537	4,077,055	200,151	3,973,813	1,951,127	59,038	839,867	21,469,769
	-	-	-	-	-	239,507	766,457
579,537	4,077,055	200,151	4,120,091	1,951,127	59,038	1,079,374	22,537,945
(7,304)	(77, 192)	(1,848)	_	(25,284)	140,974	(10,792)	(98,096)
8,835	107,458	1,862	_	30,324	433,392	107,615	1,144,251
1,531	30,266	14	_	5,040	574,366	96,823	1,046,155

Schedule of Revenues By Source and Expenditures By Function - All Governmental Funds

For the Last Ten Years

		2021	2020	2019	2018
Revenues:					
Property and other county tax	\$	6,739,140	6,740,833	6,153,218	5,659,669
Local option sales and services tax		477,634	418,499	350,051	362,429
Penalty and interest on property tax		75,232	32,140	47,810	47,337
Intergovernmental		5,563,515	4,937,814	4,654,594	3,853,706
Licenses and permits		12,300	14,530	9,236	8,655
Charges for service		349,401	311,286	289,881	315,402
Use of money and property		62,748	172,996	70,360	114,299
Miscellaneous		130,603	150,088	84,792	113,455
Total	\$	13,410,573	12,778,186	11,659,942	10,474,952
Expenditures:					
Operating:					
Public safety and legal services	\$	2,724,894	2,641,393	2,689,051	2,516,049
Physical health and social services		495,003	490,433	494,813	469,046
Mental health		250,074	245,802	214,725	235,382
County environment and education		341,598	392,646	420,121	422,492
Roads and transportation		3,847,853	4,091,478	4,442,650	4,665,554
Governmental services to residents		433,996	409,666	390,370	430,846
Administration		1,343,016	1,152,069	1,676,488	1,293,229
Nonprogram		2,861	-	-	-
Debt service		1,252,993	1,259,937	1,261,820	597,022
Capital projects		1,176,874	4,018,135	985,536	3,269,997
Total	\$	11,869,162	14,701,559	12,575,574	13,899,617

See accompanying independent auditor's report.

_						
	2017	2016	2015	2014	2013	2012
	5,526,013	5,489,833	5,448,722	5,220,237	5,091,743	4,934,561
	356,194	398,799	398,227	350,974	381,865	361,968
	40,578	46,332	49,498	48,454	48,050	51,815
	3,841,739	3,623,075	3,420,388	3,450,069	3,534,022	3,834,247
	11,246	8,447	6,630	5,530	5,505	6,938
	300,400	317,137	305,331	295,058	320,017	288,352
	94,156	89,732	59,936	75,023	62,341	67,971
_	121,903	187,975	246,887	156,710	102,018	85,044
	10,292,229	10,161,330	9,935,619	9,602,055	9,545,561	9,630,896
						_
	2,423,677	2,165,968	2,048,645	2,001,202	1,856,005	1,789,387
	554,497	515,032	413,092	427,954	508,186	510,306
	395,215	321,464	1,201,470	334,111	467,865	1,169,423
	424,322	404,359	421,962	306,317	312,438	292,922
	4,229,299	4,565,097	4,272,031	3,736,927	3,510,586	3,208,220
	428,395	383,970	372,691	383,574	459,003	373,965
	1,520,338	1,381,443	1,017,804	944,416	961,623	873,031
	-	-	-	-	-	_
	509,530	522,746	450,098	409,240	412,053	400,462
_	640,609	200,026	32,295	203,706	1,076,541	4,446,366
	11,125,882	10,460,105	10,230,088	8,747,447	9,564,300	13,064,082

Schedule of Expenditures of Federal Awards

Year ended June 30, 2021

		Pass-Through	
	Assistance	5	
Out of the ID control	Listing	Identifying	Program
Grantor/Program	Number	Number	Expenditures
Direct:			
U.S. Department of Agriculture:			
Emergency Watershed Protection Program	10.923	NR206114XXXXC030	\$ 42,914
Emergency Watershed Protection Program	10.923	NR206114XXXXC035	48,396
Emergency Watershed Protection Program	10.923	NR206114XXXXC041	115,919
Emergency Watershed Protection Program	10.923	NR206114XXXXC050	166,722
Emergency Watershed Protection Program	10.923	NR206114XXXXC051	223,703
Emergency Watershed Protection Program	10.923	NR206114XXXXC052	131,116
Emergency Watershed Protection Program	10.923	NR206114XXXXC053	106,095
Emergency Watershed Protection Program	10.923	NR206114XXXXC054	278,749 1,113,614
U.S. Department of the Treasury:			1,113,014
COVID-19, Coronavirus State and Local Fiscal Recovery Funds	21.027		71,498
•	21.027		
Total direct:			1,185,112
Indirect:			
U.S. Department of Agriculture:			
Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
SNAP Cluster:			
State Administrative Matching Grants for the			
Supplemental Nutrition Assistance Program	10.561		11,975
H.O. Donaton and a Calor Warner			
U.S. Department of the Treasury:			
Iowa Department of Revenue:	01.010		00.464
COVID-19, Coronavirus Relief Fund	21.019		98,464
Election Assistance Commission:			
Iowa Secretary of State			
COVID-19, 2018 HAVA Election Security Grants	90.404		14,800
.,			
U.S. Department of Health and Human Services:			
Mills County Board of Health:			
Hospital Preparedness Program (HPP) and Public Health			
Emergency Preparedness (OHEP) Alligned			
Cooperative Agreements	93.074	5881BT07	2,725
Iowa Department of Public Health:	02.060	58811465	11.006
Immunization Cooperative Agreements	93.268	58811405	11,296
Iowa Department of Public Health:			
Public Health Emergency Response: Cooperative Agreement			
for Emergency Response: Public Health Crisis Response	93.354	5885BT469	5,231

Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
Title IV-E Prevention Program	93.472		610
CCDF Cluster:			
Child Care Mandatory and Matching Funds of			
the Child Care and Development Fund	93.596		2,617
Foster Care Title IV-E	93.658		3,140
Adoption Assistance	93.659		1,538
Social Services Block Grant	93.667		2,860
Children's Health Insurance Program	93.767		255
Medicaid Cluster:	00		
Medical Assistance Program	93.778		10,409

Schedule of Expenditures of Federal Awards

Year ended June 30, 2021

Grantor/Program	Assistance Listing Number	Pass-Through Entity Identifying Number	Program Expenditures
Indirect: (Continued)			
Taylor County:			
State Actions to Improve Oral Health Outcomes and			
Partner Actions to Improve Oral Health Outcomes	93.366	5881MH18	2,882
CCDF Cluster:			
Child Care and Development Block Grant	93.575	5881MH18	218 **
Children's Health Insurance Program	93.767	5881MH18	418 *
Maternal and Child Health Services Block Grant to the States	93.994	5881MH18	4,206
U.S. Department of Homeland Security:			
Iowa Department of Homeland Security and			
Emergency Management:			
Disaster Grants - Public Assistance (Presidentially			
Declared Disasters)	97.036	FEMA 4421 DR IA	62,522
Total indirect			236,166
Total			\$ 1,421,278

^{*} Total Children's Health Insurance Program \$673

<u>Basis of Presentation</u> – The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of Montgomery County under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Montgomery County, it is not intended to and does not present the financial position, changes in financial position or cash flows of Montgomery County.

<u>Summary of Significant Accounting Policies</u> – Expenditures reported in the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

<u>Indirect Cost Rate</u> – Montgomery County has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

See accompanying independent auditor's report.

^{**} Total CCDF Cluster \$2,835



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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Montgomery County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Montgomery County, Iowa, as of and for the year ended June 30, 2021, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated November 1, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Montgomery County's internal control over financial reporting as a basis for designing audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Montgomery County's internal control. Accordingly, we do not express an opinion on the effectiveness of Montgomery County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control we consider to be material weaknesses and a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items II-A-21 through II-C-21 to be material weaknesses.

A significant deficiency is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Findings as item II-D-21 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Montgomery County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2021 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Montgomery County's Responses to the Findings

Montgomery County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Montgomery County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Montgomery County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Ernest H. Ruben, Jr., CPA Deputy Auditor of State

November 1, 2022

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Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Officials of Montgomery County:

Report on Compliance for Each Major Federal Program

We have audited Montgomery County, Iowa's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) <u>Compliance Supplement</u> that could have a direct and material effect on its major federal program for the year ended June 30, 2021. Montgomery County's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Montgomery County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, and the audit requirements of Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Montgomery County's compliance with those requirements and performing such other procedures we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of Montgomery County's compliance.

Opinion on the Major Federal Program

In our opinion, Montgomery County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2021.

Report on Internal Control Over Compliance

The management of Montgomery County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Montgomery County's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Montgomery County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance we consider to be a material weakness. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Ernest H. Ruben, Jr., CPA Deputy Auditor of State

November 1, 2022

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Part I: Summary of the Independent Auditor's Results:

- (a) Unmodified opinions were issued on the financial statements prepared in accordance with U.S. generally accepted accounting principles.
- (b) A significant deficiency and material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over the major program were noted.
- (e) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit did not disclose any audit findings which are required to be reported in accordance with the Uniform Guidance, Section 200.516.
- (g) The major program was Assistance Listing Number 10.923 Emergency Watershed Protection Program.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (i) Montgomery County did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Part II: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

II-A-21 <u>Segregation of Duties</u> (2021-001)

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County's and the Conservation Foundation's financial statements.

<u>Condition</u> – Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

		Applicable Offices
, ,	Receipts – opening and listing mail receipts, collecting, depositing, posting and daily reconciling.	Treasurer, Recorder, Sheriff and Conservation Foundation
	Bank reconciliations are not prepared by someone who does not sign checks, handle or record cash.	Sheriff and Conservation Foundation
` '	Investments – investing, custody and accounting.	Treasurer
, ,	Disbursements – check or warrant writing, signing, posting, reconciling and final approval.	Sheriff and Conservation Foundation
` '	Payroll – One individual reviews their own timesheet.	Public Health

<u>Cause</u> – The County offices noted above, and the Conservation Foundation, have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect each County office's and the Conservation Foundation's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Recommendation – Each official of the County and management of the Conservation Foundation should review the control activities of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons and the review should be documented by the signature or initials of the reviewer and the date of the review.

Responses -

<u>County Treasurer</u> – We try to maintain segregation of duties although challenges arise that are not within our control. We are always striving for improvement of policies and procedures. Small offices do not have the opportunity to utilize more than two individuals at a time. We are constantly striving to train more individuals to ensure accountability.

<u>County Sheriff</u> – The initial receipt listing is periodically reconciled unannounced to ensure all incoming funds are recorded. Checking account balances are randomly reviewed to ensure all deposits and checks written are validated. We will try to segregate as much as possible.

<u>County Recorder</u> – We segregate duties as much as possible and continually look for ways to improve and monitor this situation but due to the number of employees, options are limited. We continue to utilize a spreadsheet listing money received by mail daily. We also have an employee in a separate office (who does not have access to our cash register or bank account) reconcile, sign and date the bank statement and check register each month.

<u>Conservation Foundation</u> – We will try to segregate duties as much as possible given the size of our office.

<u>Public Health</u> – The County will set a policy that an individual party reviews the timesheet approver's timesheet.

<u>Conclusions</u> – Responses acknowledged. County officials and management of the Conservation Foundation should continue to review their operating procedures to obtain the maximum internal control where possible. Controls implemented should be documented by signatures, initials or other support to document segregation of duties within the offices.

II-B-21 <u>Financial Reporting</u> (2021-002)

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County's financial statements.

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

<u>Condition</u> – Material amounts of capital asset additions, accounts receivable and prepaid expenses were not properly recorded in the County's financial statements. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

<u>Cause</u> – County policies do not require, and procedures have not been established to require independent review of year end cut-off transactions to ensure the County's financial statements are accurate and reliable.

<u>Effect</u> – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the County's financial statements were necessary.

<u>Recommendation</u> – The County should establish procedures to ensure all capital asset additions, accounts receivable and prepaid expenses are identified and are properly reported in the County's financial statements.

Response – The Board of Supervisors will follow through with the recommendation by the Auditors. The Secondary Roads Department will ensure that all financial reporting for capital assets and infrastructure is completed timely and accurately to the extent possible. The County Treasurer will ensure every effort to provide continuous improvement for the financial reporting process. The County Treasurer's goal is to establish control features to ensure accuracy and accountability.

Conclusion - Response accepted.

II-C-21 <u>Delinquent Property Tax Reconciliations</u> (2021-003)

<u>Criteria</u> – An effective internal control system provides for internal controls related to reconciling current and delinquent property tax collections to tax billings and amounts becoming or remaining delinquent to ensure the accuracy of current and delinquent property tax collections and receivables.

<u>Condition</u> – Delinquent tax reconciliations were not prepared.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to reconcile delinquent property tax to ensure the accuracy of property tax collections and receivables.

<u>Effect</u> – Since delinquent property tax collections were not reconciled, misstatements of delinquent property tax collections and/or receivables may not have been prevented or detected and corrected on a timely basis in the normal course of operations.

<u>Recommendation</u> – Delinquent property tax reconciliations should be prepared, independently reviewed, and differences investigated and resolved in a timely manner.

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

<u>Response</u> – The incorrect year was used at the time of retrieval for the tax documents. Calculations are not able to be processed at this time. We will continue to improve the process of year end reporting.

Conclusion – Response accepted.

II-D-21 <u>Inventory Pricing</u> (2021-004)

<u>Criteria</u> – An effective internal control system provides for internal controls related to maintaining records for the prices of items that are reported for inventory.

<u>Condition</u> – For eight of ten inventory items tested, the price used on the inventory listing was unsupported.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to maintain records, such as vendor invoices, to support prices used on the inventory listing.

<u>Effect</u> – Since records are not maintained for inventory prices, there is a risk of inventory being misstated.

<u>Recommendation</u> – The County should develop policies and procedures to maintain records of inventory prices for the purposes of financial reporting.

<u>Response</u> – We will implement policies to maintain detailed records for the prices used on our year-end inventory listing.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Part III: Findings and Questioned Costs For Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over the major program were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-21 <u>Certified Budget</u> – Disbursements during the year ended June 30, 2021 exceeded the amount budgeted in the non-program function prior to the budget amendment and disbursements in two departments exceeded the amounts appropriated prior to the budget amendment.

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the function budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

<u>Response</u> – The Board of Supervisors will thoroughly review month-end expense reports and do a budget amendment if needed.

Conclusion - Response accepted.

- IV-B-21 <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-C-21 <u>Travel Expenses</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- IV-D-21 <u>Business Transactions</u> No business transactions between the County and County officials or employees were noted.
- IV-E-21 <u>Restricted Donor Activity</u> No transactions were noted between the County, County officials, or County employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- IV-F-21 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- IV-G-21 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- IV-H-21 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- IV-I-21 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

Staff

This audit was performed by:

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