

OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Rob Sand
Auditor of State

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Des Moines, Iowa 50319-0004
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NEWS RELEASE

Contact: Ernest Ruben
515/281-5834

FOR RELEASE

December 2, 2022

Auditor of State Rob Sand today released an audit report on Harrison County, Iowa.

FINANCIAL HIGHLIGHTS:

The County's revenues totaled \$23,090,809 for the year ended June 30, 2021, a 20.88% increase over the prior year. Expenses for County operations for the year ended June 30, 2021 totaled \$18,606,960, a 9.53% increase over the prior year. The significant increase in revenues is due primarily to an increase in FEMA reimbursements and State grants for repairs as a result of flood damage to drainage districts in prior years. In addition, infrastructure assets contributed by the Iowa Department of Transportation increased significantly from the prior year.

AUDIT FINDINGS:

Sand reported sixteen findings related to the receipt and expenditure of taxpayer funds. They are found on pages 86 through 99 of this report. The findings address issues such as a lack of segregation of duties, material amounts of receivables not properly recorded in the County's financial statements, advance pay of salaried employees, the lack of an independent review of the monthly bank to book reconciliation by the Conservation Welcome Center and disbursements exceeding budgeted amounts. Sand provided the County with recommendations to address each of these findings.

Twelve of the findings discussed above are repeated from the prior year. The County Board of Supervisors and other County officials have a fiduciary responsibility to provide oversight of the County's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at [Audit Reports – Auditor of State](#).

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HARRISON COUNTY
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
JUNE 30, 2021

Harrison County



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Des Moines, Iowa 50319-0004
Telephone (515) 281-5834 Facsimile (515) 281-6518

November 18, 2022

Officials of Harrison County
Logan, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Harrison County for the year ended June 30, 2021. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of Harrison County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink that reads "Rob Sand".

Rob Sand
Auditor of State

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Harrison County

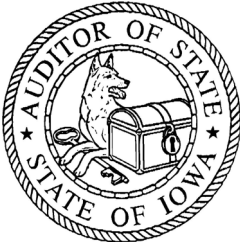
Officials

(Before January 2021)

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
John Straight	Board of Supervisors	Jan 2021
Tony Smith	Board of Supervisors	Jan 2023
Walter Utman	Board of Supervisors	Jan 2023
Susan E. Bonham	County Auditor	Jan 2021
Shelia Phillips	County Treasurer	Jan 2023
Lorie A. Thompson	County Recorder	Jan 2023
Patrick Sears	County Sheriff	Jan 2021
Jennifer Mumm	County Attorney	Jan 2023
Brenda Loftus	County Assessor	Jan 2022

(After January 2021)

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Tony Smith	Board of Supervisors	Jan 2023
Walter Utman	Board of Supervisors	Jan 2023
John Straight	Board of Supervisors	Jan 2025
Susan E. Bonham	County Auditor	Jan 2025
Shelia Phillips	County Treasurer	Jan 2023
Lorie A. Thompson	County Recorder	Jan 2023
Brandon Doiel	County Sheriff	Jan 2025
Jennifer Mumm	County Attorney	Jan 2023
Brenda Loftus	County Assessor	Jan 2022



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Independent Auditor's Report

To the Officials of Harrison County:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County, Iowa, as of and for the year ended June 30, 2021, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County as of June 30, 2021, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

Emphasis of a Matter

As discussed in Note 16 to the financial statements, Harrison County adopted new accounting guidance related to Governmental Accounting Standards Board Statement No. 84, Fiduciary Activities. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 8 through 15 and 58 through 67 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Harrison County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2020 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 18, 2022 on our consideration of Harrison County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Harrison County's internal control over financial reporting and compliance.



Ernest H. Ruben, Jr., CPA
Deputy Auditor of State

November 18, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

Harrison County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2021. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2021 FINANCIAL HIGHLIGHTS

- The County implemented Governmental Accounting Standards Board Statement (GASBS) No. 84, Fiduciary Activities, during fiscal year 2021. The beginning net position for fiduciary (custodial) funds was restated by \$1,579,751, to retroactively report in accordance with the GASBS.
- Revenues of the County's governmental activities increased 20.9%, or approximately \$3,983,000, from fiscal year 2020 to fiscal year 2021. Charges for service increased approximately \$1,183,000. Operating grants, contributions and restricted interest increased approximately \$857,000. Capital grants, contributions and restricted interest increased approximately \$1,249,000. Also, local option sales tax increased by approximately \$233,000.
- Program expenses of the County's governmental activities were 9.6%, or approximately \$1,620,000, more in fiscal year 2021 than in fiscal year 2020. Roads and transportation function expenses increased approximately \$385,000 and non-program function expenses increased approximately \$779,000.
- The County's governmental activities net position increased 8.5%, or approximately \$4,498,000, over the June 30, 2020 balance.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Harrison County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Harrison County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Harrison County acts solely as an agent or custodian for the benefit of those outside of County government (Custodial Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the non-major governmental and the individual Custodial Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The fund financial statements provide detailed information about individual, significant funds, not the County as a whole. Some funds are required to be established by Iowa law or by bond covenants. The County can establish other funds to help it control and manage money for particular purposes

The County has three kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) A proprietary fund accounts for the County's Enterprise Fund. This fund reports services for which the County charges customers for the service it provides. The proprietary fund is reported in the same way all activities are reported in the Statement of Net Position and the Statement of Activities. The major difference between the proprietary fund and the business type activities included in the government-wide financial statements is the detail and additional information, such as cash flows, provided in the proprietary fund financial statements. The Enterprise, Water and Wastewater Disposal System Fund is considered to be a major fund of the County. The County is responsible for ensuring the assets reported in this fund are used only for their intended purposes.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

3) Fiduciary funds are used to report assets held in a trust or custodial capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Custodial Funds that account for trustee-controlled drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statements for fiduciary funds include a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis which follows focuses on the changes in the net position of governmental and business type activities.

Net Position of Governmental and Business Type Activities (Expressed in Thousands)						
	Governmental Activities		Business Type Activities		Total	
	June 30,		June 30,		June 30,	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 28,678	23,712	123	119	28,801	23,831
Capital assets	49,865	43,087	1,929	1,960	51,794	45,047
Total assets	78,543	66,799	2,052	2,079	80,595	68,878
Deferred outflows of resources	1,360	1,289	-	-	1,360	1,289
Long-term liabilities	11,812	5,825	629	642	12,441	6,467
Other liabilities	1,846	630	-	-	1,846	630
Total liabilities	13,658	6,455	629	642	14,287	7,097
Deferred inflows of resources	9,070	8,956	-	-	9,070	8,956
Net position:						
Net investment in capital assets	46,445	43,087	1,300	1,317	47,745	44,404
Restricted	10,560	9,457	84	81	10,644	9,538
Unrestricted	170	133	39	39	209	172
Total net position	\$ 57,175	52,677	1,423	1,437	58,598	54,114

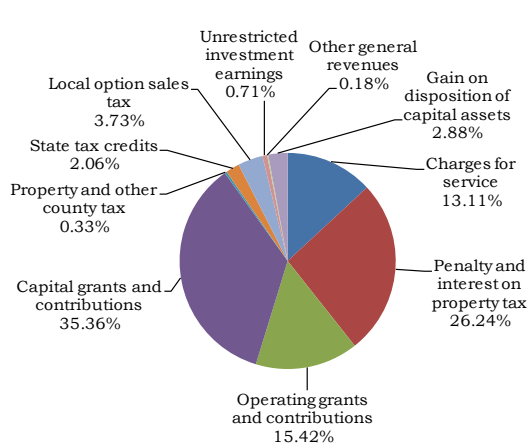
The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. This net position component increased approximately \$3,341,000, or 7.5%, from the prior year. The significant increase is due primarily to the additional infrastructure assets contributed by the Iowa Department of Transportation during fiscal year 2021.

Governmental activities restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. This net position category increased approximately \$1,103,000, or 11.7%, over the prior year. The significant increase is due primarily to an increase in road use tax funds and other secondary roads fund revenues required to be used for road construction and maintenance.

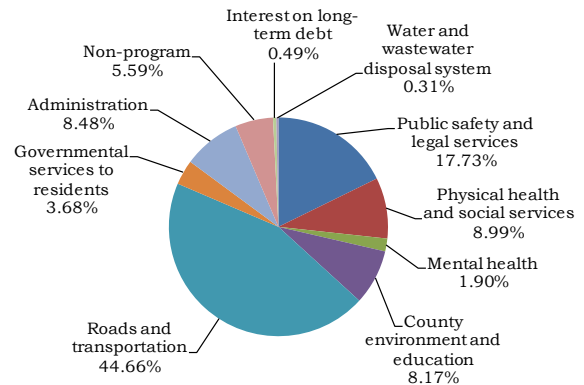
Governmental activities unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased from approximately \$133,000 at June 30, 2020 to approximately \$170,000 at the end of this year, in part due to a reduction of certain long-term liabilities.

Changes in Net Position of Governmental and Business Type Activities (Expressed in Thousands)						
	Governmental Activities		Business Type Activities		Total	
	June 30,		June 30,		June 30,	
	2021	2020	2021	2020	2021	2020
Revenues:						
Program revenues:						
Charges for service	\$ 2,983	1,800	44	38	3,027	1,838
Operating grants and contributions	6,058	5,201	-	-	6,058	5,201
Capital grants and contributions	3,560	2,311	-	-	3,560	2,311
General revenues:						
Property and other county tax	8,165	7,957	-	-	8,165	7,957
Penalty and interest on property tax	76	44	-	-	76	44
State tax credits	475	470	-	-	475	470
Local option sales tax	861	628	-	-	861	628
Unrestricted investment earnings	163	238	-	-	163	238
Gain on disposition of capital assets	41	85	-	-	41	85
Other general revenues	665	330	-	-	665	330
Total revenues	23,047	19,064	44	38	23,091	19,102
Program expenses:						
Public safety and legal services	3,299	3,039	-	-	3,299	3,039
Physical health and social services	1,673	1,709	-	-	1,673	1,709
Mental health	353	353	-	-	353	353
County environment and education	1,520	1,451	-	-	1,520	1,451
Roads and transportation	8,309	7,924	-	-	8,309	7,924
Governmental services to residents	685	630	-	-	685	630
Administration	1,578	1,534	-	-	1,578	1,534
Non-program	1,040	261	-	-	1,040	261
Interest on long-term debt	92	28	-	-	92	28
Water and wastewater disposal system	-	-	58	58	58	58
Total expenses	18,549	16,929	58	58	18,607	16,987
Change in net position	4,498	2,135	(14)	(20)	4,484	2,115
Net position beginning of year	52,677	50,542	1,437	1,457	54,114	51,999
Net position end of year	\$ 57,175	52,677	1,423	1,437	58,598	54,114

Revenues by Source



Expenses by Program



Revenues for governmental activities increased approximately \$3,983,000 over the prior year. Operating grants, contributions and restricted interest increased approximately \$857,000, primarily due to an increase in FEMA and USDA emergency watershed protection projects and grants. Capital grants, contributions and restricted interest increased approximately \$1,249,000, primarily due to an increase in farm to market roadway projects contributed by the Iowa Department of Transportation.

The County's countywide property tax rate decreased \$.15781 per \$1,000 of taxable valuation and the rural tax rate decreased 0.18733 per \$1,000 of taxable valuation. The countywide assessed property taxable valuation increased \$61,425,670. The rural assessed property taxable valuation increased \$47,236,526. These changes resulted in an overall increase in property and other county tax revenue of approximately \$208,000.

The cost of all governmental activities this year was approximately \$18.5 million, an increase of approximately \$1,620,000 over the prior year. Roads and transportation function expenses increased approximately \$385,000, primarily due to increased infrastructure project costs in fiscal year 2021. Non- program function expenses increased approximately \$779,000, primarily due to drainage district expenditures. However, as shown in the Statement of Activities on pages 18 and 19, the amount taxpayers ultimately financed for these activities was approximately \$5.9 million because some of the cost was paid by those directly benefitting from the programs (approximately \$3,000,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$9,619,000). Overall, the County's governmental program revenues, including intergovernmental aid and fees for service, increased in fiscal year 2021 from approximately \$9,312,000 to approximately \$12,601,000 primarily due to receiving contributions from Iowa Department of Transportation for farm to market roadway projects.

INDIVIDUAL MAJOR FUND ANALYSIS

As Harrison County completed the year, its governmental funds reported a combined fund balance of approximately \$17.9 million, an increase of approximately \$3,270,000 over last year's total of approximately \$14.6 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund expenditures increased approximately \$758,000, or 10.1%. Revenue increased approximately \$989,000 from fiscal year 2020 to fiscal year 2021, or 12.9%. The increase in revenue is primarily due to Emergency Watershed Protection Program and Coronavirus Relief federal receipts. The ending fund balance increased approximately \$231,000 or 4.0%, over the prior year to approximately \$6,006,000.
- Special Revenue, Mental Health Fund revenues increased approximately \$11,000 and expenditures totaled approximately \$353,000, compared to approximately \$353,000 in the prior year. Property tax increased approximately \$11,000 as a result of an increase in property valuations. The ending fund balance increased approximately \$9,000 from the prior year to approximately \$10,000.
- Special Revenue, Rural Services Fund revenues increased approximately \$174,000 and expenditures and transfers out increased approximately \$103,000. Property tax increased approximately \$66,000 as a result of an increase in property valuations. The ending fund balance decreased approximately \$103,000, or 7.7%, from the prior year to approximately \$1,240,000.
- Special Revenue, Secondary Roads Fund revenues increased approximately \$622,000 and expenditures decreased approximately \$553,000, primarily due to the County completing several prior year road-maintenance projects early in fiscal year 2021. The ending fund balance increased approximately \$1,608,000, or 30.2%, over the prior year to approximately \$6,931,000.

- Special Revenue, Drainage Districts Fund revenues increased approximately \$1,178,000 over the prior year due to increased drainage assessment revenues. Expenditures increased approximately \$2,050,000, due primarily to increased drainage projects in the current year compared to fiscal year 2020. Drainage warrants issued increased approximately \$1,003,000. The end of year fund balance increased approximately \$234,000 over the prior year.
- The Capital Projects Fund ended fiscal year 2021 with a fund balance of \$1,952,398. The balance represented funds reserved for various projects not yet completed. The Capital Projects Fund received funding through the issuance of \$5,250,750 general obligation notes (plus \$267,274 premium) in March 2021. Capital projects expenditures increased approximately \$3,721,000 primarily due to the acquisition, construction and installation costs of the peace officer communication equipment and systems in fiscal year 2021.

Proprietary Fund Highlights

- The Enterprise, Water and Wastewater Disposal System Fund, which accounts for the operation and maintenance of the County’s sanitary sewer system, ended fiscal year 2021 with a net position of \$1,422,534 compared to the prior year ending net position balance of \$1,437,160, a decrease of 1%.

BUDGETARY HIGHLIGHTS

Over the course of the year, Harrison County amended its budget one time. The amendment was made on May 6, 2021. This amendment was made to account for the Cares Act receipts and disbursements, the City of Logan law enforcement contract, the purchase of the Public Health building, as well as changes in expenditures within secondary roads.

The County’s receipts were \$1,737,760 less than budgeted, a variance of 9.7%. Total disbursements were \$1,015,276 more than the amended budget, a variance of 5.1%, primarily due to not budgeting for the 911 tower project.

Even with the budget amendments, the County exceeded the amount budgeted in the debt service and capital projects functions at June 30, 2021. In addition, disbursements for the treasurer, sheriff, disposal grounds, conservation board, health board, jail election, and juvenile probation departments exceeded the amounts appropriated.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2021, Harrison County had approximately \$51.8 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges and intangible assets. This is a net increase (including additions and deletions) of approximately \$6,749,000, or 14.98%, over last year.

Capital Assets of Governmental Activities at Year End (Expressed in Thousands)		
	June 30,	
	2021	2020
Land	\$ 2,241	2,187
Construction in progress	7,011	3,366
Buildings and improvements	4,145	3,172
Equipment and vehicles	4,761	5,213
Intangibles	979	979
Infrastructure	30,728	28,169
Total	\$ 49,865	43,086
This year's major additions include (in thousands):		
Capital assets contributed by the Iowa Department of Transportation		3,560
911 Tower Project		3,627
Public Health Building		438
Nature Center Project		327
Total		\$ 7,952

Capital Assets of Business Type Activities at Year End (Expressed in Thousands)		
	June 30,	
	2021	2020
Infrastructure	\$ 1,929	1,959

For governmental activities, the County had depreciation/amortization expense of \$1,939,870 in fiscal year 2021 and total accumulated depreciation of \$33,353,219 at June 30, 2021. Capital assets for business type activities totaled \$1,928,609 (net of accumulated depreciation) at June 30, 2021. More detailed information about the County's capital assets is presented in Note 5 to the financial statements.

Long-Term Debt

At June 30, 2021, Harrison County had approximately \$6,852,000 of debt outstanding, compared to approximately \$1,741,000 at June 30, 2020, as shown below.

Outstanding Debt of Governmental Activities at Year-End (Expressed in Thousands)		
	June 30,	
	2021	2020
General obligation notes	\$ 6,175	1,025
Drainage warrants	48	74
	<u>\$ 6,223</u>	<u>1,099</u>

Outstanding Debt of Business Type Activities at Year-End (Expressed in Thousands)		
	June 30,	
	2021	2020
USDA sewer revenue notes	\$ 629	642

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Harrison County outstanding general obligation debt of \$6,175,000 is significantly below its constitutional debt limit of approximately \$77.2 million. Additional information about the County's long-term debt is included in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Harrison County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2021 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 3.5% versus 6.3% a year ago. This compares with the State's unemployment rate of 4.1% and the national rate of 5.4%.

These indicators were taken into account when adopting the budget for fiscal year 2022. Amounts available for appropriation in the operating budget are approximately \$27 million, a 2.7% increase over the final fiscal year 2021 budget. Disbursements are expected to increase 2.9% over the final fiscal year 2021 budget.

If the budget estimates are realized, the County's budgetary operating balance is expected to decrease to approximately \$7,217,717 by the close of fiscal year 2022.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Harrison County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Harrison County Auditor's Office, 111 North Second Avenue, Logan, Iowa 51546.

Harrison County

Basic Financial Statements

Harrison County

Harrison County
Statement of Net Position
June 30, 2021

	Governmental Activities	Business Type Activities	Total
Assets			
Cash, cash equivalents and pooled investments	\$ 15,632,294	122,875	15,755,169
Receivables:			
Property tax:			
Delinquent	14,038	-	14,038
Succeeding year	8,785,000	-	8,785,000
Interest and penalty on property tax	47,787	-	47,787
Accounts	150,678	-	150,678
Drainage assessments	141,369	-	141,369
Loan	900,000	-	900,000
Due from other governments	671,843	-	671,843
Inventories	2,250,952	-	2,250,952
Prepaid items	83,863	-	83,863
Capital assets not being depreciated	10,230,958	-	10,230,958
Capital assets, net of accumulated depreciation/amortization	39,634,516	1,928,609	41,563,125
	<u>78,543,298</u>	<u>2,051,484</u>	<u>80,594,782</u>
Deferred Outflows of Resources			
Pension related deferred outflows	1,331,386	-	1,331,386
OPEB related deferred outflows	28,522	-	28,522
	<u>1,359,908</u>	<u>-</u>	<u>1,359,908</u>
Liabilities			
Accounts payable	237,559	-	237,559
Accrued interest payable	34,315	-	34,315
Salaries and benefits payable	191,358	-	191,358
Due to other governments	18,047	-	18,047
Unearned revenues	1,364,427	-	1,364,427
Long-term liabilities:			
Portion due or payable within one year:			
USDA sewer revenue notes	-	13,859	13,859
General obligation notes	510,000	-	510,000
Compensated absences	281,923	-	281,923
Net OPEB liability	10,426	-	10,426
Portion due or payable after one year:			
USDA sewer revenue notes	-	615,091	615,091
General obligation notes	5,665,000	-	5,665,000
Compensated absences	772,994	-	772,994
Drainage warrants	48,228	-	48,228
Net pension liability	4,349,327	-	4,349,327
Net OPEB liability	174,013	-	174,013
Total liabilities	<u>13,657,617</u>	<u>628,950</u>	<u>14,286,567</u>
Deferred Inflows of Resources			
Unavailable property tax revenue	8,785,000	-	8,785,000
Pension related deferred inflows	235,751	-	235,751
OPEB related deferred inflows	49,601	-	49,601
Total deferred inflows of resources	<u>9,070,352</u>	<u>-</u>	<u>9,070,352</u>
Net Position			
Net investment in capital assets	46,445,259	1,299,659	47,744,918
Restricted for:			
Supplemental levy purposes	1,321,446	-	1,321,446
Mental health purposes	10,917	-	10,917
Rural services purposes	1,210,010	-	1,210,010
Secondary roads purposes	6,254,704	-	6,254,704
Debt service	4,436	43,901	48,337
Capital projects	121,863	40,474	162,337
Drainage district purposes	475,895	-	475,895
Other purposes	1,161,145	-	1,161,145
Unrestricted	169,562	38,500	208,062
Total net position	<u>\$ 57,175,237</u>	<u>1,422,534</u>	<u>58,597,771</u>

See notes to financial statements.

Harrison County

Statement of Activities

Year ended June 30, 2021

	Expenses	Program Revenues		
		Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest
Functions/Programs:				
Governmental activities:				
Public safety and legal services	\$ 3,298,595	207,996	355,815	-
Physical health and social services	1,672,736	536,569	301,445	-
Mental health	353,350	-	-	-
County environment and education	1,519,988	315,530	45,790	-
Roads and transportation	8,309,226	54,920	5,274,145	3,560,391
Governmental services to residents	684,727	369,576	-	-
Administration	1,578,648	25,329	-	-
Non-program	1,039,834	1,473,425	81,044	-
Interest on long-term debt	91,771	-	-	-
Total governmental activities	18,548,875	2,983,345	6,058,239	3,560,391
Business type activities:				
Water and wastewater disposal system	58,085	43,459	-	-
Total	\$ 18,606,960	3,026,804	6,058,239	3,560,391
General Revenues:				
Property and other county tax levied for general purposes				
Penalty and interest on property tax				
State tax credits				
Local option sales tax				
Unrestricted investment earnings				
Gain on the disposition of capital assets				
Miscellaneous				
Total general revenues				
Change in net position				
Net position beginning of year				
Net position end of year				
See notes to financial statements.				

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business Type Activities	Total
(2,734,784)	-	(2,734,784)
(834,722)	-	(834,722)
(353,350)	-	(353,350)
(1,158,668)	-	(1,158,668)
580,230	-	580,230
(315,151)	-	(315,151)
(1,553,319)	-	(1,553,319)
514,635	-	514,635
(91,771)	-	(91,771)
(5,946,900)	-	(5,946,900)
-	(14,626)	(14,626)
(5,946,900)	(14,626)	(5,961,526)
8,164,899	-	8,164,899
75,447	-	75,447
474,548	-	474,548
861,439	-	861,439
163,235	-	163,235
40,550	-	40,550
665,257	-	665,257
10,445,375	-	10,445,375
4,498,475	(14,626)	4,483,849
52,676,762	1,437,160	54,113,922
\$ 57,175,237	1,422,534	58,597,771

Harrison County
Balance Sheet
Governmental Funds

June 30, 2021

	Special		
	General	Mental Health	Rural Services
Assets			
Cash, cash equivalents and pooled investments	\$ 7,361,897	10,249	1,218,412
Receivables:			
Property tax:			
Delinquent	11,214	668	2,156
Succeeding year	5,771,000	281,000	2,238,000
Interest and penalty on property tax	47,787	-	-
Accounts	32,063	-	8,900
Drainage assessments	-	-	-
Loan	-	-	-
Due from other governments	79,741	-	14,991
Inventories	-	-	-
Prepaid items	76,203	-	-
Total assets	\$ 13,379,905	291,917	3,482,459
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	\$ 87,790	-	268
Salaries and benefits payable	75,679	-	2,150
Due to other governments	15,822	-	-
Unearned revenues	1,364,427	-	-
Total liabilities	1,543,718	-	2,418
Deferred inflows of resources:			
Unavailable revenues:			
Succeeding year property tax	5,771,000	281,000	2,238,000
Other	59,001	668	2,156
Total deferred inflows of resources	5,830,001	281,668	2,240,156
Fund balances:			
Nonspendable:			
Inventories	-	-	-
Prepaid items	76,203	-	-
Restricted for:			
Supplemental levy purposes	1,508,813	-	-
Mental health purposes	-	10,249	-
Rural services purposes	-	-	1,239,885
Secondary roads purposes	-	-	-
Conservation land acquisition	659,988	-	-
Debt service	-	-	-
Capital projects	-	-	-
Other purposes	52,269	-	-
Assigned for:			
Conservation	101,638	-	-
Unassigned	3,607,275	-	-
Total fund balances	6,006,186	10,249	1,239,885
Total liabilities, deferred inflows of resources and fund balances	\$ 13,379,905	291,917	3,482,459

See notes to financial statements.

Revenue				
Secondary Roads	Drainage Districts	Capital Projects	Nonmajor	Total
4,336,670	367,255	1,884,512	453,299	15,632,294
-	-	-	-	14,038
-	-	-	495,000	8,785,000
-	-	-	-	47,787
9,690	-	100,000	25	150,678
-	141,369	-	-	141,369
-	-	-	900,000	900,000
559,507	17,604	-	-	671,843
2,250,952	-	-	-	2,250,952
7,660	-	-	-	83,863
7,164,479	526,228	1,984,512	1,848,324	28,677,824
117,387	-	32,114	-	237,559
113,529	-	-	-	191,358
2,225	-	-	-	18,047
-	-	-	-	1,364,427
233,141	-	32,114	-	1,811,391
-	-	-	495,000	8,785,000
-	158,973	-	-	220,798
-	158,973	-	495,000	9,005,798
2,250,952	-	-	-	2,250,952
7,660	-	-	-	83,863
-	-	-	-	1,508,813
-	-	-	-	10,249
-	-	-	-	1,239,885
4,672,726	-	-	-	4,672,726
-	-	-	-	659,988
-	-	-	904,436	904,436
-	-	1,952,398	-	1,952,398
-	367,255	-	448,888	868,412
-	-	-	-	101,638
-	-	-	-	3,607,275
6,931,338	367,255	1,952,398	1,353,324	17,860,635
7,164,479	526,228	1,984,512	1,848,324	28,677,824

Harrison County

Harrison County
Reconciliation of the Balance Sheet –
Governmental Funds to the Statement of Net Position

June 30, 2021

Total governmental fund balances (page 23) \$ 17,860,635

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$83,218,693 and the accumulated depreciation/amortization is \$33,353,219. 49,865,474

Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds. 220,798

Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	\$ 1,359,908	
Deferred inflows of resources	<u>(285,352)</u>	1,074,556

Long-term liabilities, including notes payable, drainage warrants payable, compensated absences payable, net pension liability, total OPEB liability and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds. (11,846,226)

Net position of governmental activities (page 19) \$ 57,175,237

See notes to financial statements.

Harrison County

Statement of Revenues, Expenditures
and Changes in Fund Balances
Governmental Funds

Year ended June 30, 2021

	General	Special	
		Mental Health	Rural Services
Revenues:			
Property and other county tax	\$ 5,720,666	340,921	2,234,848
Local option sales tax	-	-	215,359
Interest and penalty on property tax	88,744	-	-
Intergovernmental	1,644,770	21,163	113,915
Licenses and permits	-	-	22,617
Charges for service	801,325	-	25,400
Use of money and property	194,357	-	-
Fines, forfeitures and defaults	64,671	-	-
Miscellaneous	168,684	-	26,800
Total revenues	8,683,217	362,084	2,638,939
Expenditures:			
Operating:			
Public safety and legal services	3,024,332	-	260,219
Physical health and social services	1,961,563	-	91,759
Mental health	-	353,350	-
County environment and education	945,493	-	304,974
Roads and transportation	-	-	-
Governmental services to residents	672,770	-	-
Administration	1,495,792	-	-
Non-program	-	-	-
Debt service	-	-	-
Capital projects	176,837	-	-
Total expenditures	8,276,787	353,350	656,952
Excess (deficiency) of revenues over (under) expenditures	406,430	8,734	1,981,987
Other financing sources (uses):			
Sale of capital assets	-	-	-
Transfers in	-	-	-
Transfers out	(175,000)	-	(2,084,900)
General obligation notes issued	-	-	-
Premium on general obligation notes issued	-	-	-
Refunded note principal payment	-	-	-
Drainage warrants issued	-	-	-
Total other financing sources (uses)	(175,000)	-	(2,084,900)
Change in fund balances	231,430	8,734	(102,913)
Fund balances beginning of year	5,774,756	1,515	1,342,798
Fund balances end of year	\$ 6,006,186	10,249	1,239,885

See notes to financial statements.

Revenue				
Secondary Roads	Drainage Districts	Capital Projects	Nonmajor	Total
-	-	-	-	8,296,435
646,080	-	-	-	861,439
-	-	-	-	88,744
5,256,541	-	-	10,818	7,047,207
6,255	-	-	-	28,872
-	-	-	3,911	830,636
-	-	-	27,165	221,522
-	-	-	-	64,671
330,805	1,480,398	179,088	763	2,186,538
6,239,681	1,480,398	179,088	42,657	19,626,064
-	-	-	10,986	3,295,537
-	-	-	6,713	2,060,035
-	-	-	-	353,350
-	-	-	2,761	1,253,228
6,758,642	-	-	-	6,758,642
-	-	-	1	672,771
-	-	-	-	1,495,792
-	1,216,604	-	2,120	1,218,724
-	1,242,431	74,100	50,515	1,367,046
152,116	-	4,197,927	6,382	4,533,262
6,910,758	2,459,035	4,272,027	79,478	23,008,387
(671,077)	(978,637)	(4,092,939)	(36,821)	(3,382,323)
23,000	-	-	-	23,000
2,256,000	-	-	3,900	2,259,900
-	-	-	-	(2,259,900)
-	-	5,250,750	924,250	6,175,000
-	-	267,274	-	267,274
-	-	-	(1,025,000)	(1,025,000)
-	1,212,144	-	-	1,212,144
2,279,000	1,212,144	5,518,024	(96,850)	6,652,418
1,607,923	233,507	1,425,085	(133,671)	3,270,095
5,323,415	133,748	527,313	1,486,995	14,590,540
6,931,338	367,255	1,952,398	1,353,324	17,860,635

Harrison County

Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances –
Governmental Funds to the Statement
of Activities

Year ended June 30, 2021

Change in fund balances - Total governmental funds (page 27) \$ 3,270,095

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation/amortization expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation/amortization expense in the current year, as follows:

Expenditures for capital assets	\$ 5,140,609	
Capital assets contributed by the Iowa Department of Transportation	3,560,391	
Depreciation/amortization expense	<u>(1,939,871)</u>	6,761,129

In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources. 17,550

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:

Property tax	(131,536)	
Other	<u>(48,117)</u>	(179,653)

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year issuances exceeded repayments, as follows:

Issued	(7,387,144)	
Repaid	<u>2,262,661</u>	(5,124,483)

The current year County IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position. 579,906

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated absences	3,179	
OPEB expense	(3,578)	
Pension expense	(794,934)	
Interest on long-term debt	<u>(30,736)</u>	<u>(826,069)</u>

Change in net position of governmental activities (page 21) \$ 4,498,475

See notes to financial statements.

Harrison County
Statement of Net Position
Proprietary Fund

June 30, 2021

	Business Type Activities
	Enterprise
	Water and Wastewater Disposal System
Assets	
Current assets:	
Cash and cash equivalents	\$ 122,875
Capital assets, net of accumulated depreciation	1,928,609
Total assets	2,051,484
Liabilities	
Current liabilities:	
USDA sewer revenue notes	13,859
Long-term liabilities:	
USDA sewer revenue notes	615,091
Total liabilities	628,950
Net Position	
Net investment in capital assets	1,299,659
Restricted for:	
Debt service	43,901
Capital projects	40,474
Unrestricted	38,500
	<u>\$ 1,422,534</u>

See notes to financial statements.

Harrison County
Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Fund

Year ended June 30, 2021

	<u>Enterprise</u>
	<u>Water and Wastewater Disposal System</u>
Operating revenues:	
Charges for service	\$ 43,459
Operating expenses:	
Depreciation	<u>31,106</u>
Operating income	12,353
Non-operating expense:	
Interest expense	<u>(26,979)</u>
Change in net position	(14,626)
Net position beginning of year	<u>1,437,160</u>
Net position end of year	<u>\$ 1,422,534</u>

See notes to financial statements.

Harrison County
Statement of Cash Flows
Proprietary Fund
Year ended June 30, 2021

	<u>Enterprise</u>
	<u>Water and Wastewater Disposal System</u>
Cash flows from operating activities:	
Cash received from sewer fees	\$ 43,459
Cash flows from capital and related financing activities:	
Principal paid on USDA sewer revenue notes	(13,300)
Interest paid on USDA sewer revenue notes	<u>(26,979)</u>
Net cash used by capital and related financing activities	<u>(40,279)</u>
Net increase in cash and cash equivalents	3,180
Cash and cash equivalents beginning of year	<u>119,695</u>
Cash and cash equivalents end of year	<u>\$ 122,875</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 12,353
Adjustment to reconcile operating income to net cash provided by operating activities:	
Depreciation	<u>31,106</u>
Net cash provided by operating activities	<u>\$ 43,459</u>

See notes to financial statements.

Harrison County
Statement of Fiduciary Net Position
Custodial Funds

June 30, 2021

Assets	
Cash, cash equivalents and pooled investments:	
County Treasurer	\$ 2,993,969
Other County officials	131,203
Receivables:	
Property tax receivable:	
Delinquent	45,049
Succeeding year	19,490,000
Accounts	86,697
Drainage assessments	619,201
Special assessments	111,814
Prepaid items	8,220
Total assets	<u>23,486,153</u>
Liabilities	
Accounts payable	35,276
Accrued interest payable	7,813
Stamped warrants payable	438,441
Salaries and benefits payable	19,120
Due to other governments	1,320,261
Trusts payable	24,823
Compensated absences	55,113
Total liabilities	<u>1,900,847</u>
Deferred Inflows of Resources	
Unavailable revenues	<u>19,490,000</u>
Net position	<u>\$ 2,095,306</u>

See notes to financial statements.

Harrison County
 Statement of Changes in Fiduciary Net Position
 Custodial Funds

June 30, 2021

Additions:	
Property and other county tax	\$ 18,960,405
911 surcharge	258,883
State tax credits	1,432,691
Office fees and collections	747,126
Drivers license fees, auto licenses, use tax and postage	6,816,224
Assessments	540,438
Trusts	574,360
Miscellaneous	<u>1,418,467</u>
Total additions	<u>30,748,594</u>
Deductions:	
Agency remittances:	
To other funds	692,578
To other governments	29,022,822
Trusts paid out	<u>517,639</u>
Total deductions	<u>30,233,039</u>
Change in net position	515,555
Net position beginning of year, as restated	<u>1,579,751</u>
Net position end of year	<u>\$ 2,095,306</u>

See notes to financial statements.

Harrison County

Notes to Financial Statements

June 30, 2021

(1) Summary of Significant Accounting Policies

Harrison County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Harrison County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Harrison County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Sixty-five drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Harrison County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Harrison County Auditor's Office.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor’s Conference Board, County Emergency Management Commission and County Joint 911 Service Board. Financial transactions of these organizations are included in the County’s financial statements only to the extent of the County’s fiduciary relationship with the organization and, as such, are reported in the Custodial Funds of the County.

In addition, the County is involved in the following jointly governed organizations: Southwest Iowa Planning Council, Southwest Iowa Juvenile Emergency Services Board, Harrison County Landfill Commission, Southwest Iowa MHDS and WESCO Industries. Financial transactions of these organizations are not included in the County’s financial statements.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County’s nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

The Drainage Districts Fund is used to account for drainage assessments and drainage construction and maintenance.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

Additionally, the County reports the following funds:

Proprietary Fund – The Enterprise, Water and Wastewater Disposal System fund is utilized to account for the acquisition, system improvements and repayment of related debt. The debt is serviced through payments received from the City of Little Sioux which provides for the operation and maintenance of the system.

Fiduciary Funds – Custodial Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under lease agreements are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net positions available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Enterprise Fund are charged to customers for sales and services. Operating expenses for the Enterprise Fund include depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at amortized cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represent taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2019 assessed property valuations; is for the tax accrual period July 1, 2020 through June 30, 2021 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2020.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Drainage Assessments Receivable – Drainage assessments receivable represent amounts assessed to individuals for work done on drainage districts which benefit their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Drainage assessments receivable represent assessments which are due and payable but have not been collected and remaining assessments which are payable but not yet due.

Special Assessments Receivable – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not more than 15 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which are due and payable but have not been collected.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, furniture and equipment and intangibles acquired after July 1, 1980 are reported in the governmental or business type activities columns in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Land, buildings and improvements	5,000
Intangibles	50,000
Equipment and vehicles	5,000

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment and infrastructure are depreciated/amortized using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings	25 - 50
Building improvements	25 - 50
Infrastructure	10 - 65
Intangibles	5 - 20
Equipment	3 - 20
Vehicles	5 - 15

Deferred Outflows of Resources – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense, the unamortized portion of the net difference between projected and actual earnings on pension plan assets and OPEB expense and contributions from the County after the measurement date but before the end of the County’s reporting period.

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Unearned Revenue – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Unearned revenue in the government-wide and in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the County has not made a qualifying expenditure. Unearned revenue consists of unspent American Rescue Plan Act proceeds.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2021. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Long-Term Liabilities – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Total OPEB Liability – For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the Harrison County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

Deferred Inflows of Resources – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied and unrecognized items not yet credited to pension expense.

Fund Balance – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. Disbursements during the year ended June 30, 2021 exceeded the amount budgeted in the debt service and capital projects functions and disbursements in certain departments exceeded the amounts appropriated.

(2) Cash, Cash Equivalents and Pooled Investments

The County's deposits in banks at June 30, 2021 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2021 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Secondary Roads	General	\$ 175,000
	Special Revenue:	
	Rural Services	<u>2,081,000</u>
		<u>2,256,000</u>
Special Revenue:	Special Revenue:	
Flood and Erosion	Rural Services	<u>3,900</u>
Total		<u>\$ 2,259,900</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2021 is as follows:

Fund	Description	Amount
General	Services	\$ 15,822
Special Revenue:		
Secondary Roads	Services	<u>2,225</u>
Total for governmental funds		<u>\$ 18,047</u>
Custodial:		
County Offices	Collections	\$ 106,982
Agricultural Extension Education		7,085
Schools		158,138
Community Colleges		16,734
Corporations		193,396
Townships		5,228
Auto License and Use Tax		616,115
All other		<u>216,583</u>
Total for agency funds		<u>\$ 1,320,261</u>

(5) Capital Assets

Capital assets activity for the year ended June 30, 2021 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities:				
Capital assets not being depreciated/amortized:				
Land	\$ 2,187,083	53,902	-	2,240,985
Intangibles, road network	978,728	-	-	978,728
Construction in progress	3,366,615	8,361,281	(4,716,651)	7,011,245
Total capital assets not being depreciated	6,532,426	8,415,183	(4,716,651)	10,230,958
Capital assets being depreciated/amortized:				
Buildings	6,213,184	1,165,499	-	7,378,683
Improvements other than buildings	268,191	-	-	268,191
Equipment and vehicles	11,898,466	303,368	(219,169)	11,982,665
Intangibles	63,559	-	-	63,559
Infrastructure, road network and other	49,743,486	3,551,151	-	53,294,637
Total capital assets being depreciated/amortized	68,186,886	5,020,018	(219,169)	72,987,735
Less accumulated depreciation/amortization for:				
Buildings	3,211,516	175,195	-	3,386,711
Improvements other than buildings	97,843	17,535	-	115,378
Equipment and vehicles	6,685,001	755,403	(219,169)	7,221,235
Intangibles	63,559	-	-	63,559
Infrastructure, road network and other	21,574,598	991,738	-	22,566,336
Total accumulated depreciation/amortization	31,632,517	1,939,871	(219,169)	33,353,219
Total capital assets being depreciated/amortized, net	36,554,369	3,080,147	-	39,634,516
Governmental activities capital assets, net	\$ 43,086,795	11,495,330	(4,716,651)	49,865,474
Business type activities:				
Capital assets being depreciated:				
Infrastructure	\$ 2,332,995	-	-	2,332,995
Less accumulated depreciation for:				
Infrastructure	373,280	31,106	-	404,386
Total capital assets being depreciated, net	\$ 1,959,715	(31,106)	-	1,928,609

Depreciation/amortization expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 160,289
Physical health and social services	16,098
County environment and education	118,260
Roads and transportation	1,591,974
Governmental services to residents	1,570
Administration	51,680
Total depreciation/amortization expense - governmental activities	\$ 1,939,871
Business type activities:	
Water and wastewater disposal system	\$ 31,106

(6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2021 is as follows:

	General Obligation Notes	Drainage Warrants	Compensated Absences	Net Pension Liability	Total OPEB Liability	Total
Governmental activities:						
Balance beginning of year	\$ 1,025,000	73,745	1,058,096	3,491,365	177,011	5,825,217
Increases	6,175,000	1,212,144	535,248	857,962	17,854	8,798,208
Decreases	1,025,000	1,237,661	538,427	-	10,426	2,811,514
Balance end of year	\$ 6,175,000	48,228	1,054,917	4,349,327	184,439	11,811,911
Due within one year	\$ 510,000	-	281,923	-	10,426	802,349
				USDA Sewer Revenue Notes		
Business type activities:						
Balance beginning of year			\$ 642,250			
Increases			-			
Decreases			13,300			
Balance end of year			\$ 628,950			
Due within one year			\$ 13,859			

General Obligation Capital Loan and Refunding Notes

Details of the County's June 30, 2021 general obligation note indebtedness are as follows:

Year Ending June 30,	Series 2021A Refunding and Communication Equipment Issued Mar 11, 2021			
	Interest Rates	Principal	Interest	Total
2022	2.00%	\$ 510,000	122,644	632,644
2023	2.00	540,000	90,145	630,145
2024	2.00	555,000	79,345	634,345
2025	2.00	565,000	68,245	633,245
2026	2.00	580,000	56,945	636,945
2027-2031	0.80-2.00	2,910,000	128,365	3,038,365
2032-2036	1.10	515,000	5,665	520,665
Total		\$ 6,175,000	551,354	6,726,354

In February 2016, the County issued \$1,445,000 in general obligation solid waste disposal capital loan notes for the purpose of paying the costs of improvements and extensions for the Harrison County Landfill Commission. The County loaned the proceeds of the general obligation notes issued during fiscal year 2016 to the Harrison County Landfill Commission. Under the loan agreement, the Commission is to make payments to the County equal to the payments the County is required to make on the general obligation notes as they become due.

On March 11, 2021, the County issued \$6,175,000 of taxable general obligation capital loan refunding notes with interest rates ranging from 0.80% to 2.00% per annum. The notes were issued partially to refund the outstanding series 2016A general obligation solid waste disposal capital loan notes. The remaining proceeds of \$5,250,750 and premium on general obligation notes of \$267,274 totaling \$5,518,024 were placed in the Capital Projects Fund to pay the costs of acquisition, construction and installation of peace officer communication equipment and systems and to pay issuance costs. Note proceeds of \$1,830,535 remained in the Capital Projects Fund at the end of the year. During the year ended June 30, 2021, the County refunded \$1,025,000 of principal and \$7,188 of interest on the outstanding series 2016A general obligation solid waste disposal capital loan notes.

On November 10, 2021, the Board of Commissioners of the Harrison County Landfill Commission amended the loan agreement with Harrison County with a replacement note in the amount of \$900,000 effective March 11, 2021 as a result of the refunding.

The June 30, 2021 loan receivable of \$900,000 is recorded in the Debt Service Fund and the principal and interest payments from the Commission are credited to the Debt Service Fund.

USDA Sewer Revenue Notes

Annual debt service requirements to maturity for the USDA sewer revenue notes are as follows:

Year Ending June 30,	Interest Rates	Principal	Interest	Total
2022	4.125-4.250%	\$ 13,859	26,420	40,279
2023	4.125-4.250	14,440	25,839	40,279
2024	4.125-4.250	15,047	25,232	40,279
2025	4.125-4.250	15,679	24,600	40,279
2026	4.125-4.250	16,337	23,942	40,279
2027-2031	4.125-4.250	92,577	108,818	201,395
2032-2036	4.125-4.250	113,722	87,673	201,395
2037-2041	4.125-4.250	139,699	61,696	201,395
2042-2046	4.125-4.250	171,613	29,782	201,395
2047	4.125-4.250	35,977	1,512	37,489
Total		\$ 628,950	415,514	1,044,464

The County has pledged future sewer customer revenues, net of specified operating expenses, to repay \$758,000 of sewer revenue notes issued in June 2008. The notes mature annually on July 1 and bear interest at 4.125% to 4.250% per annum, which is also due and payable on July 1. Proceeds from the notes provided financing for the construction of water and wastewater disposal systems in the Little Sioux and River Sioux communities. The notes are payable solely from sewer customer net revenues and are payable through 2047. Annual principal and interest payments on the notes are expected to require more than 100% of net revenues. The total principal and interest remaining to be paid on the notes is \$1,044,464. For the current year, principal and interest paid and total customer net revenues were \$40,279 and \$12,353, respectively.

The resolution providing for the issuance of the sewer revenue notes includes the following provisions:

- (a) Sufficient monthly transfers shall be made to a debt service account for the purpose of making the principal and interest payments when due.
- (b) Additional monthly transfers of \$337 shall be made to a sewer revenue reserve account until \$40,279 has been accumulated. This account is restricted for the purpose of paying principal and interest payments on the notes.
- (c) Monthly transfers of \$265 shall be made to a short-lived asset depreciation account for future capital improvements.
- (d) The County is required to submit a budget projection for the next fiscal year to the USDA Rural Development Office for approval by February 15 each year.
- (e) The County is required to submit a year-end report to the USDA Rural Development Office by August 30 each year.
- (f) The County is required to provide for the receipt of adequate revenues to meet the requirements of debt service, operation and maintenance and the establishment of adequate reserves.

Drainage Warrants

Drainage warrants are warrants which are legally drawn on drainage district funds but are not paid for lack of funds, in accordance with Chapter 74 of the Code of Iowa. The warrants bear interest at rates in effect at the time the warrants are first presented. Warrants will be paid as funds are available.

Drainage warrants are paid from the Special Revenue, Drainage Districts Fund solely from drainage assessments against benefited properties.

(7) Loan Receivable

As detailed in Note 6 of the Notes to Financial Statements, the County loaned note proceeds to the Harrison County Landfill Commission. Under the loan agreement, the Commission is to make payments to the County equal to the payments the County is required to make for the landfill portion of the 2021A general obligation refunding notes as follows:

Year Ending June 30,	General Obligation, Series 2016A			
	Issued Feb 1, 2016 / Replaced Mar 11, 2021			
	Interest Rates	Principal	Interest	Total
2022	2.00%	\$ 90,000	19,177	109,177
2023	2.00	95,000	13,890	108,890
2024	2.00	100,000	11,990	111,990
2025	2.00	100,000	9,990	109,990
2026	2.00	105,000	7,990	112,990
2027-2030	0.80-2.00	410,000	12,720	422,720
Total		\$ 900,000	75,757	975,757

(8) Pension Plan

Plan Description – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS’ Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the “entry age normal” actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2021, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.26% of covered payroll, for a total rate of 18.52%. Protection occupation members contributed 6.41% of covered payroll and the County contributed 9.61% of covered payroll, for a total rate of 16.02%.

The County’s contributions to IPERS for the year ended June 30, 2021 were \$579,906.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2021, the County reported a liability of \$4,349,327 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County’s proportion of the net pension liability was based on the County’s share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2020, the County’s proportion was 0.061915%, which was an increase of 0.001622% over its proportion measured as of June 30, 2020.

For the year ended June 30, 2021, the County recognized pension expense of \$794,934. At June 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 15,225	110,326
Changes of assumptions	271,106	63,739
Net difference between projected and actual earnings on IPERS' investments	321,008	-
Changes in proportion and differences between County contributions and the County's proportionate share of contributions	144,141	61,686
County contributions subsequent to the measurement date	579,906	-
Total	\$ 1,331,386	235,751

\$579,906 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount
2022	\$ 76,880
2023	120,883
2024	132,163
2025	191,788
2026	<u>(5,985)</u>
Total	<u>\$ 515,729</u>

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	4.43%
International equity	17.5	5.15
Global smart beta equity	6.0	4.87
Core plus fixed income	28.0	(0.29)
Public credit	4.0	2.29
Cash	1.0	(0.78)
Private equity	11.0	6.54
Private real assets	7.5	4.48
Private credit	3.0	3.11
Total	100.0%	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
County's proportionate share of the net pension liability	\$ 7,990,018	4,349,327	1,297,235

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Payables to IPERS – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2021.

(9) Other Postemployment Benefits (OPEB)

Plan Description – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by Harrison County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	2
Active employees	<u>118</u>
Total	<u>120</u>

Total OPEB Liability – The County’s total OPEB liability of \$184,439 was measured as of June 30, 2021 and was determined by an actuarial valuation as of July 1, 2019. The total OPEB liability was rolled forward from the July 1, 2019 valuation to the June 30, 2021 measurement date.

Actuarial Assumptions – The total June 30, 2021 OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation	
(effective June 30, 2019)	3.00% per annum.
Rates of salary increase	2.75% per annum, including
(effective June 30, 2019)	inflation.
Discount rate	3.50% compounded annually,
(effective June 30, 2019)	including inflation.
Healthcare cost trend rate	5.00% annually
(effective June 30, 2019)	

Discount Rate – The discount rate used to measure the total OPEB liability was 3.50% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP-2014 annuitant distinct blue collar mortality table adjusted to 2006 with MP-2019 generational projection of future mortality improvement.

Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Total OPEB liability beginning of year	<u>\$ 177,011</u>
Changes for the year:	
Service cost	11,441
Interest	6,413
Benefit payments	<u>(10,426)</u>
Net changes	<u>7,428</u>
Total OPEB liability end of year	<u>\$ 184,439</u>

Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.50%) or 1% higher (4.50%) than the current discount rate.

	<u>1% Decrease (2.50%)</u>	<u>Discount Rate (3.50%)</u>	<u>1% Increase (4.50%)</u>
Total OPEB liability	\$ 194,724	184,439	174,519

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (4.00%) or 1% higher (6.00%) than the current healthcare cost trend rates.

	<u>1% Decrease (4.00%)</u>	<u>Healthcare Cost Trend Rate (5.00%)</u>	<u>1% Increase (6.00%)</u>
Total OPEB liability	\$ 169,275	184,439	201,292

OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2021, the County recognized OPEB expense of \$3,578. At June 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following resources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 28,064	37,674
Changes in assumptions	458	11,927
Total	<u>\$ 28,522</u>	<u>49,601</u>

The amount reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending June 30,	Amount
2022	\$ (3,850)
2023	(3,850)
2024	(3,850)
2025	(3,850)
2026	(3,850)
Thereafter	(1,829)
	<u>\$ (21,079)</u>

(10) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 785 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member’s annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool’s general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool’s general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year’s member contributions.

The County’s property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County’s contributions to the Pool for the year ended June 30, 2021 were \$240,484.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials’ liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County’s risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County’s risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts. The Pool's funds and any excess risk-sharing recoveries, then payments of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2021, no liability has been recorded in the County's financial statements. As of June 30, 2021, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$45,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) Secondary Roads Department Insurance Benefit

Voluntary termination benefit programs have been established for Secondary Roads Department employees. The programs allow employees who are eligible, upon a bona fide retirement, to use the value of their unused sick leave to purchase group health insurance after separation.

Upon retirement, the value of the balance of the accrued sick leave is converted based upon the balance of sick leave hours, as follows:

Sick Leave Balance (hours)	Conversion Rate
0 - 559	0%
560 - 879	50%
880 - 1,119	75%
1,120 - 1,488	100%

The final calculated dollar value is credited to the employee's Sick Leave Upon Retirement account. The County will continue to pay the costs of the health insurance premium each month until the converted value of the employee's Sick Leave Upon Retirement account balance is exhausted. The converted value of the sick leave can only be applied to the payment of health, dependent health and/or Medicare supplement insurance premium payments.

For the year ended June 30, 2021, seven employees have retired and received benefits totaling \$17,033 under the program.

(12) Financial Assurance

The County participates in an agreement with the Harrison County Landfill Commission, which was created under Chapter 28E of the Code of Iowa. The purpose of the Commission includes providing economic disposal of solid waste produced or generated within the member county and municipalities.

The County has provided a local government guarantee for a portion of the closure and postclosure care costs of the Commission in accordance with Chapter 567-104.26(5) of the Iowa Administrative Code. Total estimated costs for closure and postclosure care of the Commission as of June 30, 2021 are \$2,776,536 and the County’s financial assurance obligation amount is \$1,227,819. At June 30, 2021, the County has met the guarantor conditions outlined in Chapter 567-104.26(5) of the Iowa Administrative Code.

In the event the Commission fails to perform closure or postclosure care in accordance with the appropriate plan or permit, whenever required to do so, or fails to obtain an alternate financial assurance within 90 days of intent to cancel, the County will perform or pay a third party to perform closure and/or postclosure care or establish a standby trust fund in the name of the Commission or obtain alternate financial assurance in the amount of the assured amount.

(13) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Tax Abatements of Other Entities

Property tax revenues of the County were reduced by the following amounts for the year ended June 30, 2021 under agreements entered into by the following entities:

<u>Entity</u>	<u>Tax Abatement Program</u>	<u>Amount of Tax Abated</u>
City of Dunlap	Urban renewal and economic development projects	\$ 31,472
City of Missouri Valley	Urban renewal and economic development projects	12,004
City of Woodbine	Urban renewal and economic development projects	11,338

(14) County Financial Information Included in the Southwest Iowa MHDS Region

Southwest Iowa MHDS Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa, includes the following member counties: Cass County, Fremont County, Mills County, Monona County, Montgomery County, Page County, Pottawattamie County, Shelby County and Harrison County. The financial activity of the County's Special Revenue, Mental Health Fund is included in the Southwest Iowa MHDS Region for the year ended June 30, 2021, as follows:

Revenues:	
Property and other county tax	\$ 340,921
Intergovernmental:	
State tax credits and replacements	<u>21,163</u>
Total revenues	<u>362,084</u>
Expenditures:	
General administration:	
Distribution to regional fiscal agent	<u>353,350</u>
Excess of expenditures over revenues	8,734
Fund balance beginning of year	<u>1,515</u>
Fund balance end of year	<u>\$ 10,249</u>

(15) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of Harrison County remains uncertain.

To date, the outbreak has not created a material disruption to the operations of Harrison County. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to Harrison County.

(16) Accounting Change/Restatement

Governmental Accounting Standards Board Statement No. 84, Fiduciary Activities, was implemented during fiscal year 2021. The new requirements change the definition of fiduciary activity and establish new financial reporting requirements for state and local governments which report fiduciary activity.

The restatements to retroactively report the change in net position, are as follows:

	<u>Fiduciary</u>
	<u>Activities</u>
Net position June 30, 2020, as previously reported	\$ -
Change to implement GASBS No. 84	<u>1,579,751</u>
Net position July 1, 2020, as restated	<u>\$ 1,579,751</u>

Required Supplementary Information

Harrison County

Budgetary Comparison Schedule of
Receipts, Disbursements and Changes in Balances –
Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2021

	Actual	Less Funds not Required to be Budgeted	Net
Receipts:			
Property and other county tax	\$ 9,197,660	-	9,197,660
Interest and penalty on property tax	88,744	-	88,744
Intergovernmental	8,454,315	-	8,454,315
Licenses and permits	28,627	-	28,627
Charges for service	811,566	-	811,566
Use of money and property	240,905	-	240,905
Miscellaneous	2,298,626	1,480,398	818,228
Total receipts	21,120,443	1,480,398	19,640,045
Disbursements:			
Public safety and legal services	3,254,621	-	3,254,621
Physical health and social services	2,056,468	-	2,056,468
Mental health	353,350	-	353,350
County environment and education	1,254,371	-	1,254,371
Roads and transportation	7,331,176	-	7,331,176
Governmental services to residents	641,067	-	641,067
Administration	1,478,340	-	1,478,340
Non-program	1,216,604	1,216,604	-
Debt service	1,363,697	1,242,431	121,266
Capital projects	4,517,791	-	4,517,791
Total disbursements	23,467,485	2,459,035	21,008,450
Excess (deficiency) of receipts over (under) disbursements	(2,347,042)	(978,637)	(1,368,405)
Other financing sources	6,656,068	(1,212,144)	5,443,924
Change in balances	4,309,026	233,507	4,075,519
Balance beginning of year	11,323,268	133,748	11,189,520
Balance end of year	\$ 15,632,294	367,255	15,265,039

See accompanying independent auditor's report.

Budgeted Amounts		Final to
Original	Final	Net
		Variance
8,698,717	8,698,717	498,943
53,000	53,000	35,744
6,113,713	7,797,213	657,102
36,050	36,050	(7,423)
672,085	679,385	132,181
209,605	240,605	300
355,315	397,315	420,913
<u>16,138,485</u>	<u>17,902,285</u>	<u>1,737,760</u>
3,193,148	3,361,148	106,527
1,872,097	3,521,097	1,464,629
353,350	353,350	-
1,275,056	1,307,056	52,685
6,965,000	7,415,000	83,824
657,214	689,214	48,147
1,591,064	1,622,634	144,294
-	-	-
121,125	121,125	(141)
1,487,400	1,602,550	(2,915,241)
<u>17,515,454</u>	<u>19,993,174</u>	<u>(1,015,276)</u>
(1,376,969)	(2,090,889)	722,484
-	-	5,443,924
(1,376,969)	(2,090,889)	6,166,408
9,130,283	9,130,283	2,059,237
<u>7,753,314</u>	<u>7,039,394</u>	<u>8,225,645</u>

Harrison County

Budgetary Comparison Schedule – Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2021

	<u>Governmental Funds</u>		
	Cash	Accrual	Modified
	Basis	Adjustments	Accrual
			Basis
Revenues	\$ 21,120,443	(1,494,379)	19,626,064
Expenditures	23,467,485	(459,098)	23,008,387
Net	(2,347,042)	(1,035,281)	(3,382,323)
Other financing sources, net	6,656,068	(3,650)	6,652,418
Beginning fund balances	11,323,268	3,267,272	14,590,540
Ending fund balances	<u>\$ 15,632,294</u>	<u>2,228,341</u>	<u>17,860,635</u>

See accompanying independent auditor's report.

Harrison County

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2021

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, the Enterprise Fund and the Custodial Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$2,477,720. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

Disbursements during the year ended June 30, 2021 exceeded the amount budgeted in the debt service and capital projects functions and disbursements in certain departments exceeded the amounts appropriated.

Harrison County

Schedule of the County's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System
For the Last Seven Years*
(In Thousands)

Required Supplementary Information

	2021	2020	2019	2018
County's proportion of the net pension liability	0.061915%	0.060293%	0.058613%	0.060358%
County's proportionate share of net pension liability	\$ 4,349	3,491	3,709	4,021
County's covered payroll	\$ 5,932	5,838	5,456	5,305
County's proportionate share of the net pension liability as a percentage of its covered payroll	73.31%	59.80%	67.98%	75.80%
IPERS' net position as a percentage of the total pension liability	82.90%	85.45%	83.62%	82.21%

* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

See accompanying independent auditor's report.

2017	2016	2015
0.061196%	0.058401%	0.056918%
3,851	2,885	2,257
5,165	4,934	4,860
74.56%	58.47%	46.44%
81.82%	85.19%	87.61%

Harrison County

Schedule of County Contributions

Iowa Public Employees' Retirement System
For the Last Ten Years
(In Thousands)

Required Supplementary Information

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Statutorily required contribution	\$ 580	563	557	494
Contributions in relation to the statutorily required contribution	<u>(580)</u>	<u>(563)</u>	<u>(557)</u>	<u>(494)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>
County's covered payroll	\$ 6,147	5,932	5,838	5,456
Contributions as a percentage of covered payroll	9.44%	9.49%	9.54%	9.05%

See accompanying independent auditor's report.

2017	2016	2015	2014	2013	2012
483	470	449	444	427	421
(483)	(470)	(449)	(444)	(427)	(421)
-	-	-	-	-	-
5,305	5,165	4,934	4,860	4,780	4,997
9.10%	9.10%	9.10%	9.14%	8.93%	8.43%

Harrison County

Notes to Required Supplementary Information – Pension Liability

Year ended June 30, 2021

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Harrison County

Schedule of Changes in the County's
Total OPEB Liability, Related Ratios and Notes

For the Last Four Years
Required Supplementary Information

	2021	2020	2019	2018
Service cost	\$ 11,441	11,135	11,113	10,816
Interest cost	6,413	6,218	5,578	5,216
Changes of benefit terms	-	(18,485)	-	-
Difference between expected and actual experiences	-	33,676	-	(58,038)
Changes in assumptions	-	550	-	(18,371)
Benefit payments	(10,426)	(13,706)	(7,541)	(4,896)
Net change in total OPEB liability	7,428	19,388	9,150	(65,273)
Total OPEB liability beginning of year	177,011	157,623	148,473	213,746
Total OPEB liability end of year	\$ 184,439	177,011	157,623	148,473
Covered-employee payroll	\$ 5,638,418	5,487,511	5,239,411	5,099,183
Total OPEB liability as a percentage of covered-employee payroll	3.3%	3.2%	3.0%	2.9%

Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios

Changes in benefit terms:

Changes in benefit terms reflect the effects of changes in the secondary roads department sick leave conversion in the year ended June 30, 2019.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2021	3.50%
Year ended June 30, 2020	3.50%
Year ended June 30, 2019	3.58%
Year ended June 30, 2018	4.50%
Year ended June 30, 2017	4.25%

Harrison County

Supplementary Information

Harrison County
 Combining Balance Sheet
 Nonmajor Governmental Funds

June 30, 2021

	County Recorder's Records Management	Urban Renewal Revenue	Special Resource Enhancement and Protection
Assets			
Cash, cash equivalents and pooled investments	\$ 16,409	115,574	98,727
Receivables:			
Property tax:			
Succeeding year	-	-	-
Accounts	-	-	-
Drainage assessments	-	-	-
Loan	-	-	-
Due from other governments	-	-	-
Total assets	\$ 16,409	115,574	98,727
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	\$ -	-	-
Deferred inflows of resources:			
Unavailable revenues:			
Succeeding year property tax	-	-	-
Other	-	-	-
Total Deferred inflows of resources	-	-	-
Fund balances:			
Restricted for debt service	-	-	-
Restricted for capital projects	-	-	-
Restricted for other purposes	16,409	115,574	98,727
Total Fund Balance	16,409	115,574	98,727
Total liabilities, deferred inflows of resources and fund balances	\$ 16,409	115,574	98,727

See accompanying independent auditor's report.

Revenue					
Flood and Erosion	Seizures	Drug Search and Seizures	Pass Thru Grants	Debt Service	Total
211,815	1,600	4,353	385	4,436	453,299
-	-	-	-	495,000	495,000
-	-	25	-	-	25
-	-	-	-	-	-
-	-	-	-	900,000	900,000
-	-	-	-	-	-
<u>211,815</u>	<u>1,600</u>	<u>4,378</u>	<u>385</u>	<u>1,399,436</u>	<u>1,848,324</u>
-	-	-	-	-	-
-	-	-	-	495,000	495,000
-	-	-	-	-	-
-	-	-	-	495,000	495,000
-	-	-	-	904,436	904,436
-	-	-	-	-	-
<u>211,815</u>	<u>1,600</u>	<u>4,378</u>	<u>385</u>	<u>-</u>	<u>448,888</u>
<u>211,815</u>	<u>1,600</u>	<u>4,378</u>	<u>385</u>	<u>904,436</u>	<u>1,353,324</u>
<u>211,815</u>	<u>1,600</u>	<u>4,378</u>	<u>385</u>	<u>1,399,436</u>	<u>1,848,324</u>

Harrison County

Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances
Nonmajor Governmental Funds

Year ended June 30, 2021

	County Recorder's Records Management	Urban Renewal Revenue	Special Resource Enhancement and Protection
Revenues:			
Intergovernmental	\$ -	-	10,818
Charges for service	3,861	-	-
Use of money and property	116	-	784
Miscellaneous	-	-	-
Total revenues	<u>3,977</u>	-	<u>11,602</u>
Expenditures:			
Operating:			
Public safety and legal services	-	-	-
Physical health and social services	-	6,713	-
County environment and education	-	-	-
Governmental services to residents	1	-	-
Non-program	-	-	-
Debt service	-	-	-
Capital projects	-	-	6,382
Total expenditures	<u>1</u>	<u>6,713</u>	<u>6,382</u>
Excess (deficiency) of revenues over (under) expenditures	<u>3,976</u>	<u>(6,713)</u>	<u>5,220</u>
Other financing sources (uses):			
Transfers in	-	-	-
General obligation notes issued	-	-	-
Premium on general obligation notes issued	-	-	-
Refunded note principal payment	-	-	-
Drainage warrants issued	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>
Change in fund balances	3,976	(6,713)	5,220
Fund balances beginning of year	<u>12,433</u>	<u>122,287</u>	<u>93,507</u>
Fund balances end of year	<u>\$ 16,409</u>	<u>115,574</u>	<u>98,727</u>

See accompanying independent auditor's report.

Revenue

Flood and Erosion	Seizures	Drug Search and Seizures	Pass Thru Grants	Debt Service	Total
-	-	-	-	-	10,818
-	-	50	-	-	3,911
-	-	-	-	26,265	27,165
-	-	-	763	-	763
-	-	50	763	26,265	42,657
-	-	10,986	-	-	10,986
-	-	-	-	-	6,713
2,761	-	-	-	-	2,761
-	-	-	-	-	1
-	-	-	2,120	-	2,120
-	-	-	-	50,515	50,515
-	-	-	-	-	6,382
2,761	-	10,986	2,120	50,515	79,478
(2,761)	-	(10,936)	(1,357)	(24,250)	(36,821)
3,900	-	-	-	-	3,900
-	-	-	-	924,250	924,250
-	-	-	-	-	-
-	-	-	-	(1,025,000)	(1,025,000)
-	-	-	-	-	-
3,900	-	-	-	(100,750)	(96,850)
1,139	-	(10,936)	(1,357)	(125,000)	(133,671)
210,676	1,600	15,314	1,742	1,029,436	1,486,995
211,815	1,600	4,378	385	904,436	1,353,324

Harrison County
Combining Schedule of Fiduciary Net Position
Custodial Funds

June 30, 2021

	County Offices	Agricultural Extension Education	County Assessor	Schools
Assets				
Cash, cash equivalents and pooled investments:				
County Treasurer	\$ -	7,085	178,101	158,138
Other County officials	131,203	-	-	-
Receivables:				
Property tax:				
Delinquent	-	483	716	21,546
Succeeding year	-	228,000	336,000	12,539,000
Accounts	602	-	-	-
Drainage assessments	-	-	-	-
Special assessments	-	-	-	-
Prepaid items	-	-	8,220	-
Total assets	131,805	235,568	523,037	12,718,684
Liabilities				
Accounts payable	-	-	1,261	-
Accrued interest payable	-	-	-	-
Stamped drainage warrants payable	-	-	-	-
Salaries and benefits payable	-	-	2,146	-
Due to other governments	106,982	7,085	-	158,138
Trusts payable	24,823	-	-	-
Compensated absences	-	-	18,226	-
Total liabilities	131,805	7,085	21,633	158,138
Deferred Inflows of Resources				
Unavailable revenues	-	228,000	336,000	12,539,000
Net Position				
Restricted for individuals, organizations and other governments	\$ -	483	165,404	21,546

See accompanying independent auditor's report.

Community Colleges	Corporations	Townships	Auto License and Use Tax	Drainage Districts	911 Service Commission	Other	Total
16,734	81,582	5,228	616,115	676,367	635,966	618,653	2,993,969
-	-	-	-	-	-	-	131,203
2,548	19,064	687	-	-	-	5	45,049
1,480,000	4,415,000	489,000	-	-	-	3,000	19,490,000
-	-	-	-	-	85,095	1,000	86,697
-	-	-	-	619,201	-	-	619,201
-	111,814	-	-	-	-	-	111,814
-	-	-	-	-	-	-	8,220
1,499,282	4,627,460	494,915	616,115	1,295,568	721,061	622,658	23,486,153
-	-	-	-	-	28,858	5,157	35,276
-	-	-	-	7,813	-	-	7,813
-	-	-	-	438,441	-	-	438,441
-	-	-	-	-	-	16,974	19,120
16,734	193,396	5,228	616,115	180,320	-	36,263	1,320,261
-	-	-	-	-	-	-	24,823
-	-	-	-	-	-	36,887	55,113
16,734	193,396	5,228	616,115	626,574	28,858	95,281	1,900,847
1,480,000	4,415,000	489,000	-	-	-	3,000	19,490,000
2,548	19,064	687	-	668,994	692,203	524,377	2,095,306

Harrison County

Combining Schedule of Changes in Fiduciary Net Position
Custodial Funds

Year ended June 30, 2021

Assets and Liabilities	County Offices	Agricultural Extension Education	County Assessor	Schools
Balances beginning of year	\$ -	4,568	145,813	218,326
Additions:				
Property and other county tax	-	242,409	359,751	12,382,146
911 surcharge	-	-	-	-
State tax credits	-	15,290	22,646	789,460
Office fees and collections	747,126	-	-	-
Drivers license fees, auto licenses, use tax and postage	-	-	-	-
Assessments	-	-	-	-
Trusts	434,660	-	-	-
Miscellaneous	-	13	19	682
Total additions	1,181,786	257,712	382,416	13,172,288
Deductions:				
Agency remittances:				
To other funds	467,690	-	-	-
To other governments	333,093	261,797	362,825	13,369,068
Trusts paid out	381,003	-	-	-
Total deductions	1,181,786	261,797	362,825	13,369,068
Balances end of year	\$ -	483	165,404	21,546

See accompanying independent auditor's report.

Community Colleges	Corporations	Townships	Auto License and Use Tax	Drainage Districts	911 Service Commission	Other	Total
23,064	102,159	8,052	-	143,308	516,945	417,516	1,579,751
1,286,818	4,197,223	489,396	-	-	-	2,662	18,960,405
-	-	-	-	-	258,883	-	258,883
81,247	499,149	24,731	-	-	-	168	1,432,691
-	-	-	-	-	-	-	747,126
-	-	-	6,816,224	-	-	-	6,816,224
-	290	-	-	540,148	-	-	540,438
-	-	-	-	-	-	139,700	574,360
67	-	27	-	475,350	81,724	860,585	1,418,467
1,368,132	4,696,662	514,154	6,816,224	1,015,498	340,607	1,003,115	30,748,594
-	-	-	224,888	-	-	-	692,578
1,388,648	4,779,757	521,519	6,591,336	489,812	165,349	759,618	29,022,822
-	-	-	-	-	-	136,636	517,639
1,388,648	4,779,757	521,519	6,816,224	489,812	165,349	896,254	30,233,039
2,548	19,064	687	-	668,994	692,203	524,377	2,095,306

Harrison County

Schedule of Revenues By Source and Expenditures By Function –
All Governmental Funds

For the Last Ten Years

	2021	2020	2019	2018
Revenues:				
Property and other county tax	\$ 8,296,435	7,826,323	7,765,897	7,842,767
Local option sales tax	861,439	628,102	588,657	550,639
Interest and penalty on property tax	88,744	21,717	49,470	55,284
Intergovernmental	7,047,207	6,403,935	5,756,256	5,603,663
Licenses and permits	28,872	36,301	22,538	34,690
Charges for service	830,636	619,120	634,951	675,444
Use of money and property	221,522	316,363	273,311	208,692
Fines, forfeitures and defaults	64,671	53,943	54,209	46,744
Miscellaneous	2,186,538	898,814	509,416	693,664
Total	\$ 19,626,064	16,804,618	15,654,705	15,711,587
Expenditures:				
Operating:				
Public safety and legal services	\$ 3,295,537	2,938,183	2,818,485	2,570,566
Physical health and social services	2,060,035	1,698,774	1,728,641	1,687,646
Mental health	353,350	352,602	322,129	328,095
County environment and education	1,253,228	1,184,183	1,196,038	1,159,670
Roads and transportation	6,758,642	6,712,031	7,725,212	7,383,564
Governmental services to residents	672,771	606,556	596,846	584,130
Administration	1,495,792	1,462,592	1,534,036	1,450,052
Non-program	1,218,724	261,294	93,264	139,788
Debt service	1,367,046	303,127	235,581	356,441
Capital projects	4,533,262	1,447,077	572,535	567,897
Total	\$ 23,008,387	16,966,419	16,822,767	16,227,849

See accompanying independent auditor's report.

2017	2016	2015	2014	2013	2012
7,865,485	7,904,596	7,804,740	7,629,735	7,429,208	7,098,326
608,649	515,517	534,654	513,285	522,321	546,939
51,499	45,715	75,214	51,754	60,439	65,004
6,008,828	5,618,199	4,913,274	4,978,749	4,756,592	5,960,567
28,523	34,181	19,616	25,459	25,560	25,720
630,401	618,496	575,062	609,465	579,504	582,727
170,258	113,673	79,597	85,567	90,198	133,550
37,275	41,392	44,122	45,733	49,061	39,033
771,633	754,775	498,263	704,306	451,410	668,214
<u>16,172,551</u>	<u>15,646,544</u>	<u>14,544,542</u>	<u>14,644,053</u>	<u>13,964,293</u>	<u>15,120,080</u>
2,564,821	2,562,760	2,415,880	2,356,457	2,106,847	2,035,838
1,617,301	1,565,540	1,511,756	1,431,137	1,355,308	1,358,033
399,452	463,101	1,948,667	422,482	626,524	2,197,433
1,105,633	1,083,407	1,022,512	958,910	835,306	877,584
6,253,505	7,576,699	5,828,631	5,436,955	4,867,329	5,363,814
561,024	567,511	642,452	623,390	480,604	488,248
1,295,947	1,397,074	1,181,959	1,263,263	1,961,223	1,925,661
266,092	271,984	195,713	289,000	465,692	312,935
411,269	466,502	254,272	544,716	264,555	615,016
663,429	280,437	406,146	329,727	255,259	619,964
<u>15,138,473</u>	<u>16,235,015</u>	<u>15,407,988</u>	<u>13,656,037</u>	<u>13,218,647</u>	<u>15,794,526</u>

Schedule 6

Harrison County
 Schedule of Expenditures of Federal Awards
 Year ended June 30, 2021

Grantor/Program	Assistance Listing Number	Pass-through Entity Identifying Number	Program Expenditures
Direct:			
U.S. Department of Agriculture: Emergency Watershed Protection Program	10.923	NR206114XXXXC026	\$ 249,821
U.S. Department of the Interior: National Wildlife Refuge Fund	15.659	71209579	14,293
Total direct			<u>264,114</u>
Indirect:			
U.S. Department of Agriculture: Iowa Department of Human Services: Human Services Administrative Reimbursements: SNAP Cluster: State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	00002129600	13,372
U.S. Department of Transportation: Iowa Department of Public Safety, Governor's Traffic Safety Bureau: Highway Planning and Construction Cluster: State and Community Highway Safety	20.600	20-402-M0PT, Task 57-20-00	2,639
State and Community Highway Safety	20.600	21-402-M0PT, Task 66-40-00	306
			<u>2,945</u>
U.S. Department of Treasury Iowa Department of Revenue: COVID-19, Coronavirus Relief Fund	21.019	00002129600	293,203 **
U.S. Election Assistance Commission Iowa Secretary of State COVID-19, 2018 HAVA Election Security Grants	90.404	343-11320-HAVACARES	18,400
U.S. Department of Health and Human Services: Iowa Department of Public Health: Hospital Preparedness Program(HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements	93.074	5881BT07	5,413
Hospital Preparedness Program(HPP) and Public Health Emergency Preparedness (PHEP) Alligned Cooperative Agreements	93.074	5885BT443	59,488
Immunization Cooperative Agreements	93.268	5881I441	12,002
Iowa Department of Human Services: Human Services Administrative Reimbursements: Title IV-E Prevention Program Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.472	00002129600	697
Foster Care_Title IV-E	93.658	00002129600	3,505
Adoption Assistance	93.659	00002129600	1,721
Social Services Block Grant	93.667	00002129600	3,194
Children's Health Insurance Program	93.767	00002129600	283
Medicaid Cluster: Medical Assistance Program	93.778	00002129600	11,609

Harrison County
 Schedule of Expenditures of Federal Awards
 Year ended June 30, 2021

Grantor/Program	Assistance Listing Number	Pass-through Entity Identifying Number	Program Expenditures
Indirect (continued):			
U.S. Department of Homeland Security:			
Iowa Department of Public Defense			
Iowa Homeland Security and Emergency Management Division			
Hazard Mitigation Grant Program	97.039	DHS-18-MT-047-000-99	12,306
Disaster Grant - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA 4421 DR IA	151,347
Total indirect			<u>592,411</u>
Total			<u>\$ 856,525</u>

** Of this total \$157,438 are for expenditures incurred during fiscal year 2020.

Basis of Presentation – The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of Harrison County under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Harrison County, it is not intended to and does not present the financial position, changes in financial position or cash flows of Harrison County.

Summary of Significant Accounting Policies – Expenditures reported in the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Indirect Cost Rate – Harrison County has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

See accompanying independent auditor's report



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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Harrison County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County, Iowa, as of and for the year ended June 30, 2021, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated November 18, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Harrison County's internal control over financial reporting as a basis for designing audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Harrison County's internal control. Accordingly, we do not express an opinion on the effectiveness of Harrison County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items (A) through (C) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items (D) through (H) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Harrison County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2021 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Harrison County's Responses to the Findings

Harrison County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Harrison County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

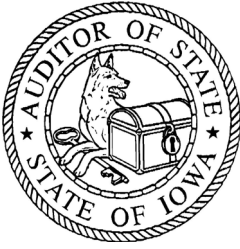
The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Harrison County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Ernest H. Ruben, Jr., CPA
Deputy Auditor of State

November 18, 2022



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Independent Auditor's Report on Compliance
for Each Major Federal Program and on Internal Control over Compliance
Required by the Uniform Guidance

To the Officials of Harrison County:

Report on Compliance for Each Major Federal Program

We have audited Harrison County, Iowa's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on its major federal program for the year ended June 30, 2021. Harrison County's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Harrison County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and the audit requirements of Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Harrison County's compliance with those requirements and performing such other procedures we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal programs. However, our audit does not provide a legal determination of Harrison County's compliance.

Opinion on the Major Federal Programs

In our opinion, Harrison County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended June 30, 2021.

Report on Internal Control Over Compliance

The management of Harrison County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Harrison County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Harrison County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Ernest H. Ruben, Jr., CPA
Deputy Auditor of State

November 18, 2022

Harrison County
Schedule of Findings and Questioned Costs
Year ended June 30, 2021

Part I: Summary of the Independent Auditor's Results:

- (a) Unmodified opinions were issued on the financial statements prepared in accordance with U.S. generally accepted accounting principles.
- (b) Significant deficiencies and material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (e) The audit did not disclose audit findings required to be reported in accordance with the Uniform Guidance, Section 200.516.
- (f) The major programs were as follows:
 - CFDA Number 10.923 – Emergency Watershed Protection Program
 - CFDA Number 21.019 – Coronavirus Relief Fund
- (g) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (h) Harrison County did not qualify as a low-risk auditee.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Part II: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

II-A-21 Segregation of Duties
(2021-001)

Criteria – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County’s financial statements.

Condition – Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

	<u>Applicable Offices</u>
(1) Incoming mail is not opened by an employee who is not authorized to make entries to the accounting records.	Sheriff’s Civil Division and Jail and Conservation/ Welcome Center
(2) Bank accounts are not reconciled at the end of each month by an individual who does not sign checks, handle or record cash. An independent person does not periodically review the bank reconciliation for propriety.	Recorder and Sheriff’s Civil Division and Jail
(3) The person who signs checks was not independent of the person preparing checks, approving disbursements and recording cash receipts.	Recorder and Sheriff’s Civil Division and Jail
(4) Generally, one individual may have control over collecting, depositing, posting and daily reconciling of receipts for which no compensating controls exist.	Recorder, Sheriff’s Civil Division and Jail, Conservation/ Welcome Center and Homemaker’s Agency
(5) The person who prepares a summary of delinquent tax collections also reconciles delinquencies at year end. There is no evidence an independent person reviews the reconciliations for propriety.	Treasurer

Cause – The County offices noted above have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Effect – Inadequate segregation of duties could adversely affect each County office’s ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation – Each official should review the control activities of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports. These independent reviews should be documented by the signature or initials of the reviewer and the date of the review.

Responses –

Recorder – We are aware of the segregation of duties issues in a small office and do the best we can to address it. The County Recorder reviews the office policy to address the issues as best as we can.

Sheriff – We will consider having the mail opened by another staff member who will maintain a log of mail receipts and compare the log to the receipts periodically. The Sheriff reviews each deposit and initials each. The Sheriff will monitor each month’s bank reconciliation and review bank statements including the canceled checks. The review will be documented with the Sheriff’s initials or signature.

Conservation/Welcome Center – We are still looking into this and will work with the County Auditor’s Office.

Treasurer – We have not started this yet. COVID was a factor last year. We are working on procedures to address the finding.

Homemaker’s Agency – We have since joined with Harrison County Home and Public Health and will follow their procedure as presented.

Conclusion – Responses acknowledged. Each office should continue to review and implement control procedures to obtain the maximum internal control possible. Also, an initial listing of mail receipts should be prepared and reconciled to receipt records by someone independent of the receipt process. The reconciliation should document signatures and dates of the independent reviewer.

II-B-21 Financial Reporting
(2021-002)

Criteria – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County’s financial statements.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Condition – During the audit, we identified material amounts of receivables not recorded in the County’s financial statements or were recorded in the wrong fiscal year. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

Cause – County policies do not require and procedures have not been established to require independent review of year end cut-off transactions to ensure the County’s financial statements are accurate and reliable.

Effect – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the County’s financial statements were necessary.

Recommendation – The County should implement procedures to ensure all receivables are identified and properly included in the County’s financial statements.

Response – As the fiscal year ends, the Auditor’s office will email each department with a reminder to indicate on submitted claims if the expenditure was incurred in June or July (or thereafter) so that the expenditure can be accurately reported on the financial statements. The Auditor’s office also includes a reminder to the departments to submit an earned date on all revenue submitted to the County Treasurer.

In addition, the Treasurer’s office notifies departments of the needed earned date and has a policy in place that any department must have the supporting documents to the Treasurer’s office by the 3rd day of the new month for any EFT deposits.

Conclusion – Response accepted.

II-C-21 Payroll
(2021-003)

Criteria – An effective internal control system provides for internal controls related to preparation of payroll. Payroll for salaried individuals should be paid after the work is performed.

Condition – The County pays salaried employees on a bi-weekly basis. Most of the County’s salaried employees are paid one week in advance of the wages being earned. For example, the paycheck received on June 11, 2020 is for the week beginning June 5, 2021 through the week ending June 18, 2021. Accordingly, when the employee leaves County employment, their final pay warrant must be adjusted by the number of days they were paid in advance.

Cause – Policies have not been established and procedures have not been implemented to ensure wages are paid after they have been earned.

Effect – Salaried employees are paid in advance of performing work and terminated salaried employees are overpaid as they are compensated for the week which follows their termination date.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Recommendation – The Board of Supervisors should work with the County Attorney to correct the advance pay of current employees. Future employees should be paid correctly from the day they begin employment.

Response – Any new employee is not paid in advance. We are working toward the goal of not paying salaries in advance of work.

Conclusion – Response accepted.

II-D-21 Computer System
(2021-004)

Criteria – Properly designed policies and procedures pertaining to control activities over the County’s computer system and implementation of the policies and procedures help provide reasonable assurance financial information is safeguarded and reliable, and helps ensure the reliability of financial reporting, the effectiveness and efficiency of operations and compliance with applicable laws and regulations.

Condition – The County does not have a written disaster recovery plan.

Cause – Management has not required a written disaster recovery plan.

Effect – The failure to have a formal disaster recovery plan could result in the County’s inability to function in the event of a disaster or continue County business without interruption.

Recommendation – A written disaster recovery plan should be developed.

Response – The Board of Supervisors will be working on developing a disaster recovery plan in the future.

Conclusion – Response accepted.

II-E-21 Conservation Welcome Center
(2021-005)

Criteria – An effective internal control system provides for internal controls related to reconciling monthly bank statements to book balances and daily collections to deposit to ensure the accuracy of accounting records.

Condition – Although monthly reconciliations of book to bank balances were prepared, the independent review or the date of review was not always documented.

Also, the daily credit card and cash sales records are not reconciled to deposits by an independent person and voided receipts are not reviewed.

Cause – Policies have not been established and procedures have not been implemented to require an independent review of bank reconciliations or an independent review of daily collections to deposit and to voided receipts.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Effect – Lack of independent review of the bank reconciliations and the independent review of reconciliations of daily collections to deposit and voided receipts increases the risk misstatements may not have been prevented or detected and corrected on a timely basis in the normal course of operations.

Recommendation – To improve financial accountability and control, the reconciliation of the book and bank balances should be reviewed by an independent person. This review should be documented by the signature or initials of the reviewer and the date of the review.

An independent review of the reconciliation of daily collections to deposit and voided receipts should be performed periodically. The review of the reconciliation should be documented by the signature or initials of the reviewer and the date of the review.

Response – We are still looking into this and will work with the County Auditor's Office.

Conclusion – Response accepted.

II-F-21 Conservation Welcome Center Reporting
(2021-006)

Criteria – An effective internal control system provides for policies and controls related to ensuring proper accounting for all funds and transactions and maintaining appropriate accounting records and financial reports which provide for proper financial reporting.

Condition – The Conservation Welcome Center did not prepare a year-to-date summary of receipts and disbursements for financial reporting. Additionally, fees for credit card processing are automatically deducted from the Welcome Center's checking account. These amounts were not included in the County's budget or financial reports.

Cause – County policies do not require, and procedures have not been established to require a year-to-date summary of receipts and disbursements as well as requiring all transactions to run through the County's accounting system to ensure the County's financial statements are accurate and reliable.

Effect – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions.

Recommendation – A year-to-date summary of receipts and disbursements should be prepared for financial reporting. Also, the credit card processing fees should be approved by the Conservation Board and included in the County's accounting system and financial reports.

Response – We are still looking into this and will work with the County Auditor's Office.

Conclusion – Response accepted.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

II-G-21 K-9 Account Bank Reconciliation
(2021-007)

Criteria – An effective internal control system provides for internal controls related to reconciling monthly bank statements to the book balance to ensure the accuracy of the book balance.

Condition – The County Sheriff's Office has not been consistently preparing a monthly bank to book reconciliation for the K-9 bank account.

Cause – Policies have not been established and procedures have not been implemented to reconcile monthly bank statements to ensure the accuracy of the book balance.

Effect – A lack of monthly bank statement reconciliations could result in misstatements of the book balance which may not be prevented or detected and corrected on a timely basis in the normal course of operations.

Recommendation – To improve financial accountability and control, a reconciliation of the book and bank balances should be prepared monthly. The reconciliations should be reviewed by an independent person and the review documented by the signature or initials of the reviewer and the date of the review.

Response – The Sheriff will monitor each month's bank reconciliation and review bank statements including the canceled checks. The review will be documented with the Sheriff's initials or signature.

Conclusion – Response accepted.

II-H-21 Assessor
(2021-008)

Criteria – An effective internal control system provides for documented policies and procedures to help achieve uniformity in accounting and in the application of policies and procedures. Properly documented procedures also helps to reduce supervisory time by recording decisions so they will not need to be made each time the same, or a similar, situation arises.

Condition – The County Assessor's Handbook does not adequately document how accrued sick leave benefits of full-time employees will be maintained, if at all, when an employee transitions to part-time status.

Cause – Officials have been unaware of the need for an accounting policy and procedure to address how sick leave benefits of full-time employees will be maintained if an employee transitions to part-time status.

Effect – Lack of an accounting policy could result in the Assessor's Office not consistently addressing operating procedures effectively and efficiently in the event there are transitions in the accounting staff from full-time status to part-time status.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Recommendation – The Assessor’s Board should develop written policies addressing the above item to improve uniformity in accounting for employee benefits.

Response – The Assessor’s Handbook was updated on February 2, 2022 to include direction on employee transition from full-time to part-time employment as well as the retention of earned/unused paid time off.

Conclusion – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Harrison County
Schedule of Findings and Questioned Costs
Year ended June 30, 2021

Part III: Findings and Questioned Costs For Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over the major federal program were noted.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-21 Certified Budget – Disbursements during the year ended June 30, 2021 exceeded the amount budgeted in the debt service and capital projects functions and disbursements in certain departments exceeded the amounts appropriated.

Recommendation – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the service area budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

Response – We will watch this more closely.

Conclusion – Response accepted.

IV-B-21 Questionable Expenditures – In accordance with Article III, Section 31 of the Iowa Constitution and an Attorney General’s opinion dated April 25, 1979, public funds may only be spent for public benefit. An expenditure was noted which we believe may not meet the requirements of public purpose as defined in the Attorney General’s opinion since the public benefit to be derived has not been clearly documented. Conference Board approval for this expenditure was not documented and is detailed as follows:

<u>Paid to</u>	<u>Purpose</u>	<u>Amount</u>
HR Systems Inc.	Expenses for a compensation/ wage study	\$ 4,320

According to the opinion, it is possible for certain expenditures to meet the test of serving a public purpose under certain circumstances, although such items will be subject to a deserved close scrutiny. The line to be drawn between a proper and improper purpose is very thin.

Recommendation – The County Assessor Conference Board should determine and document the public purpose served by this expenditure prior to authorizing any further payments. If this practice is continued, the Conference Board should establish written policies and procedures, including requirements for proper public purpose documentation.

Response – On July 8, 2021, the County Conference Board adopted the following policy: “Retention or Appointment of Legal Counsel or Professional Consultant Policy.” This policy establishes procedures to retain outside legal counsel or professional consultants as necessary for the arising needs of the Conference Board. Requisition authorization was also added as an addendum to the Assessor’s Handbook.

Conclusion – Response accepted.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

IV-C-21 Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

IV-D-21 Sales Tax – Sales tax of \$81 was paid on transactions for purchases made with the US Bank VISA card. A County is designated as a tax-exempt entity under Chapter 423.3(80) of the Code of Iowa.

Recommendation – The County should ensure sales tax is not paid on disbursements.

Response – An email will be sent out to all departments reminding them that the County is tax exempt.

Conclusion – Response acknowledged.

IV-E-21 Business Transactions – Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Kris Pauley, Deputy Auditor, Sister-in-law of Bette Jensen	Cleaning cabins for Conservation Department	\$ 1,962
Elizabeth Lenz, Drainage Clerk, sister of Doug Harris, Owner of C & H Hauling	Trash pickup services for the County	4,846
Larry Oliver, Emergency Management Director, father of Carter Oliver	Gutter cleaning at the County Sheriff's Office	160
Elizabeth Lenz, Drainage Clerk, sister of Scott Harris	Plumbing services at the Courthouse	314
Bryon Vennink, Conservation Park Ranger, Owner of Home Town Hardware, Inc.	Purchase of electrical supplies and parts for the County Conservation Department	7,384
Brenda Loftus, Assessor, daughter-in-law of Kevin Loftus, Owner of Loftus Heating & Air Conditioning	Purchase of furnaces, air conditioners and routine maintenance for other County departments	4,302
Kathy Lundergard, Office Manager, sister of Mike Maguire, Owner of Boyer View Trucking, LLC.	Trucking/hauling services, per bid	195,935
Diane Meeker, (RN in Public Health Dept) Wife of Rod Meeker	Tree removals at Courthouse and Conservation Welcome Center/Museum	2,000
Kris Pauley, Deputy Auditor, Sister-in-law of Shirley Sigler	Cleaning cabins for Conservation Department	2,648

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Bette Jensen, C & H Hauling, Carter Oliver, Scott Harris, Loftus Heating & Air Conditioning, Rod Meeker and Shirley Sigler do not appear to represent conflicts of interest since total transactions with each individual or business were less than \$6,000 during the fiscal year.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Boyer View Trucking, LLC do not represent a conflict of interest since the transactions were competitively bid and were publicly invited and open.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Home Town Hardware, Inc. may represent a conflict of interest as defined in Chapter 331.342 of the Code of Iowa since the transactions exceed \$6,000 for the fiscal year and the contract was not competitively bid.

Recommendation – The County should consult legal counsel to determine the disposition of the transactions with Home Town Hardware Inc.

Response – The County will consult with the County Attorney about transactions with Home Town Hardware, Inc.

Conclusion – Response accepted.

IV-F-21 Restricted Donor Activity – No transactions were noted between the County, County officials, County employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.

IV-G-21 Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.

IV-H-21 Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not.

One of five minutes of the Board proceedings tested were not published. Also, three of five minutes tested were not published within the time period required by Chapter 349.18 of the Code of Iowa.

Recommendation – The County should ensure that the minutes are published as required.

Response – We will watch this more closely.

Conclusion – Response accepted.

IV-I-21 Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.

IV-J-21 Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

IV-K-21 Annual Urban Renewal Report – The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

IV-L-21 Outstanding Checks – Chapter 331.554(6) of the Code of Iowa requires checks outstanding for more than one year be canceled, removed from the list of outstanding checks and deposited to the account on which the check was written. At June 30, 2021, the commissary account outstanding check list included several checks which have been outstanding for over two years.

Recommendation – Checks outstanding for more than one year should be canceled, as required.

Response – The Sheriff’s office will make appropriate contacts and comply with requirements.

Conclusion – Response accepted.

IV-M-21 Electronic Check Retention – Chapter 554D.114 of the Code of Iowa allows the County to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The image of the back of each cancelled check was not obtained by the County Sheriff.

Recommendation – County Sheriff should obtain and retain an image of the front and back of each cancelled check from the bank, as required.

Response – The County Sheriff will contact the bank and have the backs of checks shown on monthly statements.

Conclusion – Response accepted.

IV-N-21 Compensation of Secondary Roads Employees – The agreement between Local 2770 of the American Federation of State, County and Municipal Employees and the Secondary Road Department of Harrison County (Union Contract), effective for the period July 1, 2018 through June 30, 2021, includes certain provisions regarding the accumulation of employee vacation, personal days, longevity and an annual sick leave bonus. The Union Contract identifies specific criteria regarding the timing of when these benefits shall be earned. An employee who is laid off, retired, or separated from the service of the County for any reason prior to taking their accumulated earned benefits shall be compensated in cash for the earned, but unused, benefits they have accumulated at the time of separation.

During fiscal year 2021, two secondary roads employees who had retired during the year received payments in excess of the benefits earned as a result of the County prorating these benefits from the last earning date to the subsequent earning date. As a result, overpayments in the amount of \$9,387 were made. In addition, further guidance was requested from the Harrison County Attorney who concluded these benefits are not meant to be prorated prior to the next earning date.

Recommendation – The County should follow the advice of the County Attorney and cease providing payments for prorated benefits which have not been earned at the time of separation from employment. The County should also consult legal counsel to determine the disposition of the overpayment noted above.

Harrison County

Schedule of Findings and Questioned Costs

Year ended June 30, 2021

Response – The County has been provided legal interpretation from the County Attorney and the County Attorney has reached out to the County Engineer to help ensure that the matter was clear and that no future amounts are improperly dispersed.

Conclusion – Response accepted.

Harrison County

Staff

This audit was performed by:

Ernest H. Ruben, Jr., CPA, Deputy
Suzanne R. Dahlstrom, CPA, Manager
Alex N. Kawamura, CPA, Senior Auditor II
Kerillos M. Hana, Staff Auditor
Priscilla M. Ruiz-Torres, Staff Auditor
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