



**OFFICE OF AUDITOR OF STATE**  
**STATE OF IOWA**

Rob Sand  
Auditor of State

State Capitol Building  
Des Moines, Iowa 50319-0006  
Telephone (515) 281-5834 Facsimile (515) 281-6518

**NEWS RELEASE**

Contact: Ernest Ruben  
515/281-5834

FOR RELEASE

August 22, 2022

---

Auditor of State Rob Sand today released an audit report on the Central Iowa Juvenile Detention Center in Eldora, Iowa.

**FINANCIAL HIGHLIGHTS:**

The Center had total receipts \$11,565,360 for the year ended June 30, 2021, an 8.9% decrease from the prior year. Disbursements for the year ended June 30, 2021 totaled \$11,396,333, a 10.4% decrease from the prior year. The significant decrease in receipts is due primarily to decreases in transportation services and line of credit proceeds. The significant decrease in disbursements is due primarily to a decrease in debt payments.

**AUDIT FINDINGS:**

Sand reported no findings pertaining to the Central Iowa Juvenile Detention Center.

A copy of the audit report is available for review on the Auditor of State's web site at [Audit Reports - Auditor of State](#).

###

**CENTRAL IOWA JUVENILE DETENTION CENTER**

**INDEPENDENT AUDITOR'S REPORTS  
BASIC FINANCIAL STATEMENT  
AND OTHER INFORMATION  
SCHEDULE OF FINDINGS**

**JUNE 30, 2021**

**Central Iowa Juvenile Detention Center**



**OFFICE OF AUDITOR OF STATE**  
**STATE OF IOWA**

State Capitol Building  
Des Moines, Iowa 50319-0006  
Telephone (515) 281-5834 Facsimile (515) 281-6518

Rob Sand  
Auditor of State

July 30, 2022

Officials of the Central Iowa Juvenile Detention Center  
Eldora, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for the Central Iowa Juvenile Detention Center for the year ended June 30, 2021. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of the Central Iowa Juvenile Detention Center throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink, appearing to read "Rob Sand".

Rob Sand  
Auditor of State

## Table of Contents

	<u>Page</u>
Officials	3
Independent Auditor's Report	4-5
Basic Financial Statements:	<u>Exhibits</u>
Statement of Cash Receipts, Disbursements and Changes in Cash Balance	A 9
Statement of Changes in Fiduciary Net Position – Custodial Funds	B 10-11
Notes to Financial Statement	12-18
Other Information:	
Schedule of the Center's Proportionate Share of the Net Pension Liability	20-21
Schedule of Center Contributions	22-23
Notes to Other Information – Pension Liability	25
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statement Performed in Accordance with <u>Government Auditing Standards</u>	26-27
Schedule of Findings	28-29
Staff	30

## Central Iowa Juvenile Detention Center

### Officials

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Dave Thompson	Chair	Marshall County
Gary McVicker	1 <sup>st</sup> Vice-Chair	Franklin County
Lance Granzow	2 <sup>nd</sup> Vice-Chair	Hardin County
Jeff Kulmatycki	Member	Appanoose County
Rick Primmer	Member	Benton County
Bill Zinnel	Member	Boone County
Don Shonka	Member	Buchanan County
Paul Merten	Member	Buena Vista County
Scott Becker	Member	Calhoun County
Ty Rosburg	Member	Crawford County
Harley Pothoff	Member	Dubuque County
Jeff Quastad	Member	Emmet County
Roy Schwickerath	Member	Floyd County
Peter Bardole	Member	Greene County
Dan Campidilli	Member	Hamilton County
Gary Rayhons	Member	Hancock County
Bruce Reimers	Member	Humboldt County
John Gahring	Member	Iowa County
Doug Cupples	Member	Jasper County
Kyle Stecker	Member	Kossuth County
Larry Davis	Member	Lucas County
Steve Wanders	Member	Mahaska County
Mike Mayer	Member	Mitchell County
Roger Faulstick	Member	Palo Alto County
Diana Dawley	Member	Poweshiek County
Latifah Faisal	Member	Story County
Larry Vest	Member	Tama County
Bob Thode	Member	Webster County
Susan Smith	Member	Winnebago County
Mark Smeby	Member	Worth County
Rick Rasmussen	Member	Wright County
Tony Reed	Executive Director	
Justin Cornish	Regulatory Director	
Kassie Ruth	Fiscal Director	



**OFFICE OF AUDITOR OF STATE  
STATE OF IOWA**

Rob Sand  
Auditor of State

State Capitol Building  
Des Moines, Iowa 50319-0004  
Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report

To the Members of the Central Iowa Juvenile Detention Center:

Report on the Financial Statement

We have audited the basic financial statement of the Central Iowa Juvenile Detention Center as of and for the year ended June 30, 2021, and the related Notes to Financial Statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Center's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Center's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of the Central Iowa Juvenile Detention Center as of June 30, 2021, and the changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, the financial statement was prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinion is not modified with respect to this matter.

Emphasis of a Matter

As discussed in Note 9 to the financial statements, Central Iowa Juvenile Detention Center adopted new accounting guidance related to Governmental Accounting Standards Board Statement No. 84, Fiduciary Activities. Our opinion is not modified with respect to this matter.

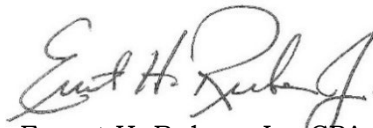
Other Matters

*Other Information*

The other information, the Schedule of the Center's Proportionate Share of the Net Pension Liability and the Schedule of Center Contributions on pages 20 through 25 has not been subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated July 30, 2022 on our consideration of the Central Iowa Juvenile Detention Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Central Iowa Juvenile Detention Center's internal control over financial reporting and compliance.



Ernest H. Ruben, Jr., CPA  
Deputy Auditor of State

July 30, 2022



**Central Iowa Juvenile Detention Center**

## **Basic Financial Statements**

**Central Iowa Juvenile Detention Center**

Central Iowa Juvenile Detention Center  
Statement of Cash Receipts, Disbursements  
and Changes in Cash Balance

As of and for the year ended June 30, 2021

Operating receipts:		
Detention care fees		\$ 1,083,669
State programs:		
Detention care	\$ 769,725	
School lunch	<u>79,727</u>	849,452
Child welfare service and juvenile justice fees		8,389,172
Transportation services		881,445
Miscellaneous		<u>361,379</u>
Total operating receipts		<u>11,565,117</u>
Operating disbursements:		
Salaries:		
Detention care	2,463,681	
Community based services	<u>3,578,272</u>	6,041,953
Employee benefits:		
Detention care	1,337,392	
Community based services	<u>1,246,674</u>	2,584,066
Travel:		
Detention care	95,761	
Community based services	<u>208,303</u>	304,064
Resident meals		115,936
Building repairs		25,672
Utilities		105,102
Equipment		11,625
Vehicle maintenance		161,315
Professional fees		63,123
Insurance		209,570
Supplies		126,181
Medical		139,763
Staff development		8,945
Information services		71,910
Community based services		<u>970,635</u>
Total operating disbursements		<u>10,939,860</u>
Excess of operating receipts over operating disbursements		<u>625,257</u>
Non-operating receipts (disbursements):		
Interest on investments		243
Debt service:		
Principal	(383,243)	
Interest	(2,290)	
Vehicle purchase	<u>(70,940)</u>	<u>(456,473)</u>
Net non-operating receipts (disbursements)		<u>(456,230)</u>
Change in cash balance		169,027
Cash balance beginning of year		<u>157,615</u>
Cash balance end of year		<u>\$ 326,642</u>
<b>Cash Basis Fund Balance</b>		
Unrestricted		<u>\$ 326,642</u>

See notes to financial statement.

Central Iowa Juvenile Detention Center

Statement of Changes in Fiduciary Net Position –  
Custodial Funds

As of and for the year ended June 30, 2021

	Custodial			
	Northeast Iowa Local Workforce Development Area	North Central Iowa Local Workforce Development Area	Building Direction for Families	4 R Kids
Additions:				
Local Workforce Development Areas:				
Adult program	\$ 67,522	23,716	-	-
Dislocated worker program	24,582	30,172	-	-
Youth program	58,573	36,651	-	-
Ticket to work program	89,236	-	-	-
Other	93,655	1	-	-
Early Childhood Iowa:				
State grants	-	-	545,783	1,050,055
Interest on investments	-	-	105	161
Total additions	333,568	90,540	545,888	1,050,216
Deductions:				
Local Workforce Development Areas:				
Adult program	67,522	21,666	-	-
Dislocated worker program	24,582	30,172	-	-
Youth program	58,573	38,701	-	-
Other	93,654	-	-	-
Early Childhood Iowa:				
Program services	-	-	532,324	1,023,026
Total deductions	244,331	90,539	532,324	1,023,026
Change in cash balance	89,237	1	13,564	27,190
Net position beginning of year, as restated	-	-	159,939	278,172
Net position end of year	\$ 89,237	1	173,503	305,362

See notes to financial statement.

Funds								
DHLW	Partnerships 4 Families	Better Tomorrows	Cedar Valley's Promise	HAWC Partnerships for Children	Lakes Region	Iowa River Valley	Total	
-	-	-	-	-	-	-	-	91,238
-	-	-	-	-	-	-	-	54,754
-	-	-	-	-	-	-	-	95,224
-	-	-	-	-	-	-	-	89,236
-	-	-	-	-	-	-	-	93,656
899,278	507,404	395,522	1,177,487	565,014	535,616	565,415	6,241,574	
38	67	79	109	140	111	77	887	
899,316	507,471	395,601	1,177,596	565,154	535,727	565,492	6,666,569	
-	-	-	-	-	-	-	-	89,188
-	-	-	-	-	-	-	-	54,754
-	-	-	-	-	-	-	-	97,274
-	-	-	-	-	-	-	-	93,654
844,135	501,145	347,437	1,246,496	601,252	497,610	555,273	6,148,698	
844,135	501,145	347,437	1,246,496	601,252	497,610	555,273	6,483,568	
55,181	6,326	48,164	(68,900)	(36,098)	38,117	10,219	183,001	
222,316	111,623	102,154	195,165	223,252	144,125	103,702	1,540,448	
277,497	117,949	150,318	126,265	187,154	182,242	113,921	1,723,449	

Central Iowa Juvenile Detention Center

Notes to Financial Statement

June 30, 2021

**(1) Summary of Significant Accounting Policies**

The Central Iowa Juvenile Detention Center was formed in 1993 pursuant to Chapter 28E of the Code of Iowa. The Center is a voluntary joint undertaking of the Boards of Supervisors of the counties of Appanoose, Benton, Boone, Buchanan, Buena Vista, Calhoun, Crawford, Dubuque, Emmet, Floyd, Franklin, Greene, Hamilton, Hancock, Hardin, Humboldt, Iowa, Jasper, Kossuth, Lucas, Mahaska, Marshall, Mitchell, Palo Alto, Poweshiek, Story, Tama, Webster, Winnebago, Worth and Wright, Iowa. The primary purpose of this detention facility is to provide a physically secure, emotionally stable and safe environment in which juveniles can await court disposition.

A. Reporting Entity

For financial reporting purposes, the Central Iowa Juvenile Detention Center has included all funds, organizations, agencies, boards, commissions and authorities. The Center has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Center are such that exclusion would cause the Center's financial statement to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Center to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Center. The Center has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Center are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

Additionally, the Center reports Fiduciary Funds - Custodial Funds. Custodial funds are used to account for assets held by the Center as an agent for other governmental units.

C. Basis of Accounting

The Center maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Center is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statement does not present the financial position and results of operations of the Center in accordance with U.S. generally accepted accounting principles.

## (2) Cash and Investments

The Center's deposits in banks at June 30, 2021 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The Center is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Center; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Center had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

## (3) Short-Term and Long-Term Liabilities

A summary of changes in short-term and long-term liabilities and interest paid for the year ended June 30, 2021 is as follows:

	Building Loan	Small Business Administration Loan*	Total
Balance beginning of year	\$ 383,243	1,010,151	1,393,394
Increases	-	-	-
Decreases	383,243	1,010,151	1,393,394
Balance end of year	\$ -	-	-
Interest paid during the year	\$ 2,290	-	2,290

\* On March 5, 2021, the SBA loan was forgiven in its entirety.

### Construction and Building Loan

On September 3, 2017, the Center entered into a loan agreement for \$1,900,621 with a maturity date of October 20, 2037. The initial interest rate on the loan is 4.0% for the first 5 years and thereafter a variable interest rate subject to the monthly average of the weekly average yield on U.S. Treasury securities adjusted to a constant maturity of one year rounded to the nearest 0.001 (the Index). The variable interest rate is not to be less than 4.0% per annum or more than the lesser of 9.0% per annum or the maximum rate allowed by applicable law. According to the loan agreement, the loan is secured by real estate collateral belonging to the Center. In fiscal year 2021, the Center paid the remaining \$383,243 on the loan.

### Small Business Administration Loan

The Center was granted a \$1,010,151 loan under the Paycheck Protection Program administered by a Small Business Administration (SBA) approved partner. A minimum of 75% of the loan is to be used for payroll costs, while the remainder can be used for payments on mortgage interest, rent, utilities and interest on other debt obligations. The loan is uncollateralized and is fully guaranteed by the Federal government. The Center is eligible for loan forgiveness of up to 100% of the loan upon meeting certain requirements. On March 5, 2021, this loan was forgiven in its entirety.



#### **(4) Pension Plan**

Plan Description – IPERS membership is mandatory for employees of the Center, except for those covered by another retirement system. Employees of the Center are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2021, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the Center contributed 9.44% of covered payroll, for a total rate of 15.73%.

The Center's contributions to IPERS for the year ended June 30, 2021 totaled \$486,219.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2021, the Center had a liability of \$4,211,319 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Center's proportion of the net pension liability was based on the Center's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2020, the Center's proportion was 0.059950%, which was an increase of 0.002671% over its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the Center's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$646,113, \$803,821, and \$446,079, respectively.

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2020 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	22.0%	4.43%
International equity	17.5	5.15
Global smart beta equity	6.0	4.87
Core plus fixed income	28.0	(0.29)
Public credit	4.0	2.29
Cash	1.0	(0.78)
Private equity	11.0	6.54
Private real assets	7.5	4.48
Private credit	3.0	3.11
Total	<u>100.0%</u>	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the Center will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the Center's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Center's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	<u>1% Decrease (6.00%)</u>	<u>Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
Center's proportionate share of the net pension liability	\$ 7,022,019	4,211,319	1,854,590

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

## **(5) Other Postemployment Benefits (OPEB)**

Plan Description – The Center operates a single-employer benefit plan which provides medical and prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The Center currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for health coverage for the Center and the plan members range from \$323 for single coverage to \$1,901 for family coverage. The most recent active member monthly premiums for dental coverage for the Center and the plan members range from \$26 for single coverage to \$79 for family coverage. For the year ended June 30, 2021, the Center contributed \$317,717 and plan member eligible for benefits contributed \$180,811 to the plan. At June 30, 2021, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by Central Iowa Juvenile Detention Center and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of service. At June 30, 2021, there were 46 active employees covered by the benefit terms and no inactive employees or beneficiaries currently receiving benefit payments.

## **(6) Risk Management**

The Center is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The Center assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## **(7) Compensated Absences**

Center employees accumulate an established amount of earned personal time off based on the number of years of service for subsequent use or for payment upon termination, resignation, retirement or death. These accumulations are not recognized as disbursements by the Center until used or paid. The Center's approximate liability to employees for earned personal time off at June 30, 2021 is \$387,190. This liability has been computed based on rates of pay in effect at June 30, 2021.

## **(8) COVID-19**

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including the Central Iowa Juvenile Detention Center, remains uncertain.

To date, the outbreak has not created a material disruption to the operations of the Center. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to the Central Iowa Juvenile Detention Center's operations and finances.

**(9) Accounting Change/Restatement**

Governmental Accounting Standards Board Statement No. 84, Fiduciary Activities, was implemented during fiscal year 2021. The new requirements change the definition of fiduciary activity and establish new financial reporting requirements for state and local governments which report fiduciary activity. The Center is a fiscal agent for several entities, this activity was previously not reported.

The restatement to retroactively report the change in net position is as follows:

	<u>Fiduciary Activities</u>
Net position June 30, 2020, not previously reported	\$ -
Change to implement GASBS No. 84	<u>1,540,448</u>
Net position July 1, 2020, as restated	<u>\$ 1,540,448</u>

## **Other Information**

---

Central Iowa Juvenile Detention Center

Schedule of the Center's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System  
For the Last Seven Years\*  
(In Thousands)

Other Information

	2021	2020	2019	2018
Center's proportion of the net pension liability	0.059950%	0.057279%	0.055410%	0.046961%
Center's proportionate share of the net pension liability	\$ 4,211	3,317	3,506	3,128
Center's covered payroll	\$ 4,758	4,428	4,165	3,505
Center's proportionate share of the net pension liability as a percentage of its covered payroll	88.50%	74.91%	84.18%	89.24%
IPERS' net position as a percentage of the total pension liability	82.90%	85.45%	83.62%	82.21%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

---

2017	2016	2015
0.045978%	0.040556%	0.038800%
2,894	2,004	1,539
3,299	2,778	2,531
87.72%	72.14%	60.81%
81.82%	85.19%	87.61%



---

Central Iowa Juvenile Detention Center

Schedule of Center Contributions

Iowa Public Employees' Retirement System  
For the Last Ten Years  
(In Thousands)

Other Information

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Statutorily required contribution	\$ 486	449	412	372
Contributions in relation to the statutorily required contribution	<u>(486)</u>	<u>(449)</u>	<u>(412)</u>	<u>(372)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>
Center's covered payroll	\$ 5,151	4,758	4,428	4,165
Contributions as a percentage of covered payroll	9.44%	9.44%	9.44%	8.93%

See accompanying independent auditor's report.

---

2017	2016	2015	2014	2013	2012
313	295	248	226	141	170
(313)	(295)	(248)	(226)	(141)	(170)
-	-	-	-	-	-
3,505	3,299	2,778	2,531	1,626	2,107
8.93%	8.93%	8.93%	8.93%	8.67%	8.07%

**Central Iowa Juvenile Detention Center**

Central Iowa Juvenile Detention Center

Notes to Other Information – Pension Liability

Year ended June 30, 2021

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.



**OFFICE OF AUDITOR OF STATE  
STATE OF IOWA**

Rob Sand  
Auditor of State

State Capitol Building  
Des Moines, Iowa 50319-0004  
Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statement Performed in Accordance with  
Government Auditing Standards

To the Members of the Central Iowa Juvenile Detention Center:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statement of the Central Iowa Juvenile Detention Center as of and for the year ended June 30, 2021, and the related Notes to Financial Statement, and have issued our report thereon dated July 30, 2022. Our report expressed an unmodified opinion on the financial statement which was prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Central Iowa Juvenile Detention Center's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Central Iowa Juvenile Detention Center's internal control. Accordingly, we do not express an opinion on the effectiveness of the Central Iowa Juvenile Detention Center's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Center's financial statement will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses may exist which have not been identified.

### Compliance and Other Matters

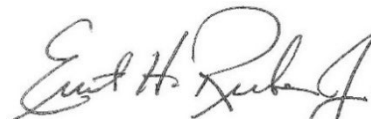
As part of obtaining reasonable assurance about whether the Central Iowa Juvenile Detention Center's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the Center's operations for the year ended June 30, 2021 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statement of the Center. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Center's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Center's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Central Iowa Juvenile Detention Center during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Ernest H. Ruben, Jr., CPA  
Deputy Auditor of State

July 30, 2022

Central Iowa Juvenile Detention Center

Schedule of Findings

June 30, 2021

**Findings Related to the Financial Statement:**

**INTERNAL CONTROL DEFICIENCY:**

No material weaknesses in internal control over financial reporting were noted.

**INSTANCE OF NON-COMPLIANCE:**

No matters were noted.

Central Iowa Juvenile Detention Center

Schedule of Findings

June 30, 2021

**Other Findings Related to Required Statutory Reporting:**

- (1) Questionable Disbursements – No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.
- (2) Travel Expense – No disbursements of Center money for travel expenses of spouses of Center officials or employees were noted.
- (3) Center Minutes – No transactions were found that we believe should have been approved in the Center minutes but were not.
- (4) Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the Center’s investment policy were noted.



Central Iowa Juvenile Detention Center

Staff

This audit was performed by:

Ernest H. Ruben, Jr., CPA, Deputy  
Tammy A. Hollingsworth, CIA, Manager  
Nathan A. DeWit, Staff Auditor  
Nolen Schultz, Assistant Auditor