

# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

		Contact: Ernest Ruben
FOR RELEASE	August 19, 2022	515/281-5834

Auditor of State Rob Sand today released an audit report on the County Rural Offices of Social Services Mental Health Region (CROSS) for the year ended June 30, 2021.

### FINANCIAL HIGHLIGHTS:

CROSS' revenues totaled \$3,880,926 for the year ended June 30, 2021, a 20.8% increase over the prior year. Expenses for the year ended June 30, 2021 totaled \$2,966,221 a 5.7% decrease from the prior year. The increase in revenues is due primarily to an increase in operating grants and the decrease in expenses is primarily due to the region providing start up costs to Infinity Health for the Access Center in the prior year.

### AUDIT FINDINGS:

Consistent with the prior year, Sand reported no findings related to the receipt and expenditure of taxpayer funds.

A copy of the audit report is available for review on the Auditor of State's web site at <u>Audit Reports - Auditor of State</u>.

# # #

### COUNTY RURAL OFFICES OF SOCIAL SERVICES MENTAL HEALTH REGION

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SCHEDULE OF FINDINGS

JUNE 30, 2021



# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

State Capitol Building Des Moines, Iowa 50319-0006 Rob Sand Auditor of State

Telephone (515) 281-5834 Facsimile (515) 281-6518

August 1, 2022

Officials of County Rural Offices of Social Services Mental Health Region Monroe County, Iowa (Fiscal Agent)

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for the County Rural Offices of Social Services Mental Health Region for the year ended June 30, 2021. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of the County Rural Offices of Social Services Mental Health Region throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand

Auditor of State

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# **Regional Governance Board**

<u>Name</u>	Title	Representing
Mark Raymie	Board Chair	Marion County Board of Supervisors
Denny Amoss	Vice Chair	Monroe County Board of Supervisors
Ward Graham Don Seams Ron Landphair Austin Taylor Dennis Smith	Board Member Board Member Board Member Board Member Board Member	Decatur County Board of Supervisors Wayne County Board of Supervisors Ringgold County Board of Supervisors Clarke County Board of Supervisors Lucas County Board of Supervisors
Conni Dunsmoor Terrance Horn	Non-Voting Ex-Officio Board Member Non-Voting Ex-Officio Board Member	
Rachel Cecil	Chief Executive Officer	



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## Independent Auditor's Report

## To the Regional Governance Board of County Rural Offices of Social Services Mental Health Region:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of County Rural Offices of Social Services Mental Health Region (CROSS), as of and for the year ended June 30, 2021, and the related Notes to Financial Statements, which collectively comprise CROSS' basic financial statements listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the Special Revenue, Mental Health Funds of Clarke County, Lucas County, Marion County and Monroe County, which represent the following:

Member County	Share of Assets	Share of Fund Balance	Share of Revenues
Clarke County	6.37%	5.69%	9.92%
Lucas County	3.32	1.51	8.84
Marion County	17.70	13.44	37.24
Monroe County	3.04	1.50	8.12

Those Special Revenue, Mental Health Funds were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for Clarke County, Lucas County, Marion County and Monroe County, is based solely on the reports of the other auditors. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to CROSS' preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of CROSS' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

### <u>Opinions</u>

### Basis for Adverse Opinion on the Governmental Activities

As discussed in Note 3, management has not recorded a liability for compensated absences in the governmental activities and, accordingly, has not recorded an expense for the current year change in that liability. U.S. generally accepted accounting principles require compensated absences attributable to employee services already rendered and not contingent on a specific event outside the control of CROSS and employees be accrued as liabilities and expenses as employees earn the rights to the benefits, which would increase the liabilities, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects the liabilities, net position and expenses of the governmental activities has not been determined.

Also, as discussed in Note 3, to the financial statements, management has not recorded a total OPEB liability and a deferred outflow of resources or deferred inflows of resources related to other postemployment benefits (OPEB) in the governmental activities and, accordingly, has not recorded an OPEB expense for the current change in that liability, deferred outflows of resources or deferred inflows of resources. U.S. generally accepted accounting principles require OPEB costs attributable to employee service already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of resources and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflow of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects deferred outflows of resources, liabilities, deferred inflows of resources, net position and expenses of the governmental activities has not been determined.

In addition, as discussed in Note 3, management has not recorded a net pension liability, deferred outflows of resources or deferred inflows of resources related to pensions in the governmental activities and, accordingly, has not recorded pension expense for the current year change in that liability, deferred outflows of resources or deferred inflows of resources. U.S. generally accepted accounting principles require pension costs attributable to employee services already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of resources and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflows of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects deferred outflows of resources, liabilities, deferred inflows of resources, net position and expenses of the governmental activities has not been determined.

### Adverse Opinion

In our opinion, because of the significance of the matters described in the "Basis for Adverse Opinion on the Governmental Activities" paragraphs above, the Statement of Net Position and the Statement of Activities of the governmental activities do not present fairly the financial position of the governmental activities of CROSS as of June 30, 2021, or the changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

### Unmodified Opinions

In our opinion, based on our audit and the reports of the other auditors, the accompanying Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances of each major fund present fairly, in all material respects, the financial position of CROSS as of June 30, 2021, and the changes in its financial position for the year then ended in accordance with U.S generally accepted accounting principles.

### Other Matters

### Required Supplementary Information

Management has omitted Management's Discussion and Analysis which U.S. generally accepted accounting principles require to be presented to supplement the basic financial statements. Such omitted information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinions on the basic financial statements are not affected by this omitted information.

### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 1, 2022 on our consideration of CROSS' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering CROSS' internal control over financial reporting and compliance.

Ernest H. Ruben, Jr., **CP**A Deputy Auditor of State

August 1, 2022

**Basic Financial Statements** 

# Statement of Net Position

## June 30, 2021

	Governmental Activities		
Assets			
Cash and pooled investments	\$	6,149,899	
Receivables:			
Property tax:			
Delinquent		7,724	
Succeeding year		1,535,000	
Accounts		440	
Interest		204	
Due from other governments		112,932	
Total assets		7,806,199	
Liabilities			
Accounts payable		813,027	
Salaries and benefits payable		12,748	
Due to other governments		161	
Total liabilities		825,936	
Deferred Inflows of Resources			
Unavailable succeeding year property tax		1,535,000	
Net Position			
Restricted for mental health purposes	\$	5,445,263	
See notes to financial statements			

See notes to financial statements.

Statement of Activities

Year ended June 30, 2021

		Prog	gram Revenues	
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Net (Expense) Revenue and Changes in Net Position
Functions/Programs:				
Governmental activities: Mental health	\$ 2,966,221		750,383	(2,215,838)
General Revenues and Special Iten	a:			
Property and other county tax levied	l for mental health p	arposes		2,893,436
State tax credits				229,470
Use of money and property				2,797
Miscellaneous				4,840
Total general revenues				3,130,543
Change in net position				914,705
Net position beginning of year				4,530,558
Net position end of year				\$ 5,445,263
See notes to financial statement	s.			

# Balance Sheet

# June 30, 2021

		Sp	ecial Revenue,
	 – Fiscal Agent	Clarke County	Decatur County
Assets			
Cash and pooled investments	\$ 4,666,946	311,184	291,323
Receivables:			
Property tax:			
Delinquent	-	135	5,114
Succeeding year	-	186,000	157,000
Accounts			350
Accrued Interest	204	-	-
Due from other governments	 -	-	-
Total assets	\$ 4,667,150	497,319	453,787
Liabilities, Deferred Inflows of Resources			
and Fund Balances			
Liabilities:			
Accounts payable	\$ 802,779	8	341
Salaries and benefits payable	266	1,548	956
Due to other governments	 -	-	91
Total liabilities	803,045	1,556	1,388
Deferred inflows of resources:	 ,		,
Unavailable revenues:			
Succeeding year property tax	-	186,000	157,000
Other	 -	135	5,114
Total deferred inflows of resources	-	186,135	162,114
Fund balances:			
Restricted for mental health purposes	 3,864,105	309,628	290,285
Total liabilities, deferred inflows of resources			
and fund balances	\$ 4,667,150	497,319	453,787

See notes to financial statements.

				nds	ental Health Fu
	Wayne	Ringgold	Monroe	Marion	Lucas
Tot	County	County	County	County	County
6,149,89	39,957	41,317	83,005	629,731	86,436
7,72 1,535,00	496 129,000	68 99,000	132 154,000	1,057 638,000	722 172,000
44	123,000	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	10,000	90	1.2,000
20 112,93	-	-	-	- 112,932	-
7,806,19	169,453	140,385	237,137	1,381,810	259,158
813,02	930	-	150	4,604	4,215
12,74 16	510 70	478	1,450	7,409	131
825,93	1,510	478	1,600	12,013	4,346
1,535,00 7,69	129,000 496	99,000 68	154,000 132	638,000 1,029	172,000 722
1,542,69	129,496	99,068	154,132	639,029	172,722
5,437,56	38,447	40,839	81,405	730,768	82,090
	169,453	140,385	237,137	1,381,810	

Amounts reported in the Statement of Net Position are different because certain long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.

Net position of governmental activities

7,696

\$ 5,445,263

## Statement of Revenues, Expenditures and Changes in Fund Balances

## Year ended June 30, 2021

		Sp	ecial Revenue,
	Fiscal	Clarke	Decatur
	 Agent	County	County
Revenues:			
Property and other county tax	\$ -	352,829	292,702
Intergovernmental revenues:			22.225
State tax credits	-	35,092	22,826
MH-DD reimbursement from other governments	-	-	2,715
Payments from member counties	2,167,474	-	-
Payments from MHDS fiscal agent to MHDS regional members	-	-	-
Other	 746,392	-	
Total intergovernmental revenues	 2,913,866	35,092	25,541
Use of money and property	2,797	-	-
Miscellaneous	 -	-	4,740
Total revenues	 2,916,663	387,921	322,983
Expenditures:			
Services to persons with:			
Mental illness	2,110,434	98,734	65,134
Intellectual disabilities	20,563	-	-
Other developmental disabilities	 6	-	-
Total direct services	 2,131,003	98,734	65,134
General administration:			
Direct administration	60,311	-	11,833
Purchased administration	31,734	-	-
Distribution to MHDS regional fiscal agent	-	227,743	211,412
Fiscal agent reimbursement to member counties	 121,857	-	-
Total general administration	 213,902	227,743	223,245
Total expenditures	 2,344,905	326,477	288,379
Net change in fund balances	571,758	61,444	34,604
Fund balances beginning of year	 3,292,347	248,184	255,681
Fund balances end of year	\$ 3,864,105	309,628	290,285

See notes to financial statements.

914,705

\$

ounty	Marion County	Monroe County	Ringgold County	Wayne County	Elimination Entries	Tota
319,011	1,240,873	291,389	185,614	242,128	-	2,924,546
25,808	93,756	25,944	11,391	14,653	-	229,470
-	-	-	-	-	-	2,715
-	-	-	-	-	(2,167,474)	
-	121,857	-	-	-	(121,857)	
734	362	133	-	47	-	747,668
26,542	215,975	26,077	11,391	14,700	(2,289,331)	979,85
-	-	-	-	-	-	2,79′
100	-	-	-	-	-	4,840
345,653	1,456,848	317,466	197,005	256,828	(2,289,331)	3,912,03
22.054	100 500	12.000	10 414	60.000		0.550.00
23,854	129,793	43,028	18,414	60,939	-	2,550,33
-	-	-	-	-	-	20,56
23,854	129,793	43,028	18,414	60,939	-	2,570,89
73,520	187,064	30,420	-	440	-	363,58
-	-	-	-	-	-	31,73
232,233	889,116	232,478	176,271	198,221	(2,167,474)	
-	-	-	-	-	(121,857)	
305,753	1,076,180	262,898	176,271	198,661	(2,289,331)	395,32
329,607	1,205,973	305,926	194,685	259,600	(2,289,331)	2,966,22
16,046	250,875	11,540	2,320	(2,772)	-	945,81
	479,893	69,865	38,519	41,219	-	4,491,75
66,044						

#### Change in net position of governmental activities

### Notes to Financial Statements

June 30, 2021

## (1) Summary of Significant Accounting Policies

County Rural Offices of Social Services Mental Health Region (CROSS) is a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa. CROSS includes the following member counties: Marion County, Clarke County, Decatur County, Lucas County, Monroe County, Ringgold County and Wayne County. The member counties entered into this 28E agreement on September 18, 2013 to create a mental health and disability service regional administrative entity as described by Chapter 331.389 of the Code of Iowa to provide local access to mental health and disability services for adults and to engage in any other related activity in which an Iowa 28E organization may lawfully be engaged.

CROSS' Regional Governance Board is comprised of at least one Board of Supervisors' member, or their designees, from each member county. The Regional Governance Board also includes two individuals who utilize mental health and disability services or are actively involved relatives of such an individual, serving in a nonvoting, ex officio capacity.

CROSS designated Monroe County as the fiscal agent to account for all its funds as permitted by Chapter 331.391 of the Code of Iowa.

Except as noted in the Independent Auditors Report, CROSS' financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. The financial statements of CROSS are intended to present the financial position and the changes in financial position of CROSS, which includes funds held by CROSS' fiscal agent and funds held by the individual member counties in their respective Special Revenue, Mental Health Funds. Capital assets used for mental health purposes are owned by the respective member counties and, accordingly, are not reported in these financial statements.

### A. <u>Reporting Entity</u>

For financial reporting purposes, CROSS has included all funds, organizations, agencies, commissions and authorities. CROSS has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with CROSS are such that exclusion would cause CROSS' financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of CROSS to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on CROSS. CROSS has no component units which meet the Governmental Accounting Standards Board criteria.

### B. Basis of Presentation

<u>Entity-wide Financial Statements</u> – The Statement of Net Position and the Statement of Activities report information on all of the activities of CROSS.

The Statement of Net Position presents the assets, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following category:

*Restricted net position* results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include grants, contributions and interest restricted to meeting the operational requirements of a particular function. Property and other county tax, state tax credits, unrestricted interest income and other items not properly included among program revenues are reported as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

CROSS reports the following major governmental funds:

Special Revenue:

Mental Health Fund (Fiscal Agent) is used to account for the activity of CROSS not expended directly from the Special Revenue, Mental Health Funds of the individual member counties.

The Special Revenue, Mental Health Funds of the member counties are used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

### C. <u>Measurement Focus and Basis of Accounting</u>

The entity-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, CROSS considers revenues to be available if they are collected by CROSS or a member county within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by CROSS or a member county.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, CROSS funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is CROSS' policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the Region's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

### D. <u>Assets, Liabilities, Deferred Inflows of Resources and Fund Equity</u>

The following accounting policies are followed in preparing the financial statements:

<u>Cash and Pooled Investments</u> – The cash balances of most CROSS funds are pooled and invested. Interest earned on investments is recorded either by the fiscal agent or a member county's Special Revenue, Mental Health Fund unless otherwise provided by law. Investments are stated at fair value except for nonnegotiable certificates of deposit which are stated at amortized cost.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by each member county Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by each member county Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, each member county Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is recorded as a deferred inflow of resources in both the entitywide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a  $1\frac{1}{2}\%$  per month penalty for delinquent payments; is based on January 1, 2019 assessed property valuations; is for the tax accrual period July 1, 2020 through June 30, 2021 and reflects the tax asking contained in the budget certified by each member county Board of Supervisors in March 2020.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Due to Other Governments</u> – Due to other governments represents payments for services which will be remitted to other governments.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represent an acquisition of net position which applies to a future year(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within 90 days after year end and succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied.

<u>Fund Equity</u> – In the governmental fund financial statements, fund balances are classified as follows:

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

### (2) Cash and Pooled Investments

CROSS' deposits in banks at June 30, 2021 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

CROSS is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by CROSS; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

CROSS had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

### (3) Compensated Absences, Other Postemployment Benefits (OPEB) and Pension Plan

In accordance with statements of understanding between CROSS' Regional Governance Board and each individual member county Board of Supervisors, CROSS' Chief Executive Officer, the Coordinators of Disability Services and all support staff of CROSS remain employees of the respective individual member counties. The applicable portion of the employee's wages and benefits are reimbursed to the individual member county by CROSS. The individual member county employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. The individual member county employees are also provided other postemployment and pension benefits. U.S. generally accepted accounting principles require deferred outflows of resources, liabilities, deferred inflows of resources and related expenses to be recorded when incurred for these items in the governmental activities financial statements. CROSS' governmental activities financial statements do not report these amounts.

## (4) Risk Management

CROSS is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. CROSS assumed liability for any deductibles and claims in excess of coverage limitations. Settled claims for these risks have not exceeded commercial insurance coverage for the past three years.

## (5) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of CROSS Mental Health Region, remains uncertain.

To date, the outbreak has not created a material disruption to the operations of CROSS Mental Health Region. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to CROSS Mental Health Region.

### (6) Subsequent Event

The Governor signed Senate File 619 on June 16, 2021 which will significantly change funding for the Sample Mental Health Region beginning July 1, 2021. During fiscal year 2022, the Region will continue to receive property tax (a maximum of \$21.14 per capita) and some state funding. Beginning in fiscal year 2023, the Region will no longer receive property tax levy funds from the member counties. All funding will, instead, come entirely from state appropriations.



# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0006

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### Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

## To the Regional Governance Board of

County Rural Offices of Social Services Mental Health Region:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of County Rural Offices of Social Services Mental Health Region (CROSS) as of and for the year ended June 30, 2021, and the related Notes to Financial Statements, which collectively comprise CROSS' basic financial statements, and have issued our report thereon dated August 1, 2022. Our report expressed unmodified opinions on the financial statements of each major fund. Our report expressed an adverse opinion on the financial statements of the governmental activities due to the omission of compensated absences, other postemployment benefits and pension related activity. Our report includes a reference to other auditors who audited the Special Revenue, Mental Health Funds of Clarke County, Lucas County, Marion County and Monroe County, as described in our report on CROSS' financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered CROSS' internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of CROSS' internal control. Accordingly, we do not express an opinion on the effectiveness of CROSS' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of CROSS' financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether CROSS' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of CROSS' internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering CROSS' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of CROSS during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Ernest H. Ruben, Jr., CPA Deputy Auditor of State

August 1, 2022

Schedule of Findings

Year ended June 30, 2021

## Finding Related to the Financial Statements:

# INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over financial reporting were noted.

## **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

Schedule of Findings

Year ended June 30, 2021

## **Other Findings Related to Required Statutory Reporting:**

- (1) <u>Minutes</u> No transactions were found that we believe should have been approved in the Regional Governance Board minutes but were not.
- (2) <u>Travel Expense</u> No disbursements of CROSS money for travel expenses of spouses of officials or employees were noted.
- (3) <u>Deposits and Investments</u> No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and CROSS' investment policy were noted.
- (4) <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (5) <u>Restricted Donor Activity</u> No transactions were noted between the Region, Region officials, Region employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.

Staff

This audit was performed by:

Ernest H. Ruben, Jr., CPA, Deputy Deborah J. Moser, CPA, Manager Nichole D. Tucker, Senior Auditor Laurel P. Hoogensen, Assistant