



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Rob Sand
Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004
Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

Contact: Ernest Ruben
515/281-5834

FOR RELEASE

August 15, 2022

Auditor of State Rob Sand today released an audit report on the City of West Union, Iowa.

FINANCIAL HIGHLIGHTS:

The City's receipts totaled \$12,193,890 for the year ended June 30, 2021, a 129.3% increase over the prior year. Disbursements for the year ended June 30, 2021 totaled \$11,191,022, an 84.5% increase over the prior year. The significant increase in receipts is due primarily to debt issuance and grant proceeds and the significant increase in disbursements is due primarily to sewer projects.

AUDIT FINDINGS:

Sand reported fourteen findings related to the receipt and disbursement of taxpayer funds. They are found on pages 50 through 58 of this report. The findings address issues such as a lack of segregation of duties, lack of complete bank and utility reconciliations, missing documentation and justifications for utility adjustments, disbursements exceeding budgeted amounts before the budget was amended, TIF collections for disbursements not representing certified debt obligations, transfers not approved by resolution and utility rates not in compliance with City ordinance. Sand provided the City with recommendations to address each of the findings.

Six of the fourteen findings discussed above are repeated from the prior year. The City Council has a fiduciary responsibility to provide oversight of the City's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at [Audit Reports - Auditor of State](#).

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CITY OF WEST UNION

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2021

City of West Union



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Telephone (515) 281-5834 Facsimile (515) 281-6518

July 7, 2022

Officials of the City of West Union
West Union, Iowa

Dear Honorable Mayor and Members of the City Council:

I am pleased to submit to you the financial and compliance audit report for the City of West Union, Iowa for the year ended June 30, 2021. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of the City of West Union throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink, appearing to read "Rob Sand".

Rob Sand
Auditor of State

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City of West Union

Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Adam Keller	Mayor	Jan 2022
Neal Bentley	Council Member	Jan 2022
Isaiah Stansbery	Council Member	Jan 2022
Cameron Granger	Council Member	Jan 2024
Kennon Gumm	Council Member	Jan 2024
Andrew Smith	Council Member	Jan 2024
Nick McIntyre	City Clerk/Administrator	(Retired Oct 2020)
Tracey Johnson (Appointed Sep 2020)	City Clerk/Administrator	Indefinite
Amie Johansen	Deputy City Clerk	Indefinite
Jeremiah White	Attorney	Indefinite

City of West Union



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Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of West Union, Iowa, as of and for the year ended June 30, 2021, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and qualified audit opinions.

Opinions

Basis for Qualified Opinion on the Aggregate Remaining Fund Information

The financial statements do not include financial data for the Friends of the Library of West Union, a legally separate entity which should be reported as a blended component unit. The amounts by which this omission would affect the receipts, disbursements and cash balances of the aggregate remaining fund information have not been determined.

Qualified Opinion

In our opinion, except for the effects of the matter discussed in the “Basis for Qualified Opinion on the Aggregate Remaining Fund Information” paragraph, the financial statements referred to above present fairly in all material respects, the financial position of the aggregate remaining fund information of the City of West Union as of June 30, 2021, and the changes in its cash basis financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities and each major fund of the City of West Union as of June 30, 2021, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

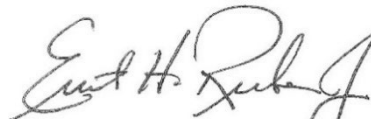
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of West Union’s basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the four years ended June 30, 2020 (which are not presented herein) and expressed unmodified opinions on the financial statements of the governmental activities, the business type activities and each major fund which were prepared on the basis of cash receipts and disbursements. We expressed a qualified opinion on the financial statement of the aggregate remaining fund information due to the omission of the Friends of the Library of West Union. We also previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the five years ended June 30, 2016 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 and 2 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, except for the effects of not including the financial data of the Friends of the Library of West Union as described in the “Basis for Qualified Opinion on the Aggregate Remaining Fund Information” paragraph on the preceding page, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, the Budgetary Comparison Information, the Schedule of the City’s Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 34 through 42 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated July 7, 2022 on our consideration of the City of West Union’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of West Union’s internal control over financial reporting and compliance.



Ernest H. Ruben, Jr., CPA
Deputy Auditor of State

July 7, 2022

City of West Union

Basic Financial Statements

City of West Union

Cash Basis Statement of Activities and Net Position

As of and for the year ended June 30, 2021

	Disbursements	Program Receipts		
		Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest
Functions/Programs:				
Governmental activities:				
Public safety	\$ 610,213	53,406	826	-
Public works	573,021	168,787	379,351	-
Health and social services	1,000	-	-	-
Culture and recreation	829,798	132,985	28,599	-
Community and economic development	217,794	3,478	5,651	-
General government	193,653	49,374	133,899	-
Debt service	1,402,667	-	-	-
Capital projects	623,928	-	-	12,417
Total governmental activities	4,452,074	408,030	548,326	12,417
Business type activities:				
Water	1,109,310	403,485	-	-
Sewer	5,629,638	797,117	-	472,115
Total business type activities	6,738,948	1,200,602	-	472,115
Total	\$ 11,191,022	1,608,632	548,326	484,532

General Receipts and Transfers:

Property and other city tax levied for:
 General purposes
 Debt service
 Tax increment financing
 Local option sales tax
 Hotel/motel tax
 Unrestricted interest on investments
 Bond proceeds net of \$13,208 issuance costs and including premium of \$21,658
 Revenue note proceeds
 Commercial/industrial tax replacement
 Miscellaneous
 Total general receipts and transfers
 Change in cash basis net position
 Cash basis net position beginning of year
 Cash basis net position end of year

Cash Basis Net Position

Restricted:
 Nonexpendable:
 Cemetery
 Expendable:
 Streets
 Capital projects
 Debt service
 Employee benefits
 Local option sales tax
 Revolving loan fund
 K9
 Cemetery
 Other purposes
 Unrestricted

Total cash basis net position

See notes to financial statements.

Net (Disbursements) Receipts and
Changes in Cash Basis Net Position

Governmental Activities	Business Type Activities	Total
(555,981)	-	(555,981)
(24,883)	-	(24,883)
(1,000)	-	(1,000)
(668,214)	-	(668,214)
(208,665)	-	(208,665)
(10,380)	-	(10,380)
(1,402,667)	-	(1,402,667)
(611,511)	-	(611,511)
<u>(3,483,301)</u>	<u>-</u>	<u>(3,483,301)</u>
-	(705,825)	(705,825)
-	(4,360,406)	(4,360,406)
-	(5,066,231)	(5,066,231)
<u>(3,483,301)</u>	<u>(5,066,231)</u>	<u>(8,549,532)</u>
1,146,485	-	1,146,485
272,670	-	272,670
74,802	-	74,802
242,385	-	242,385
21,999	-	21,999
8,063	389	8,452
2,483,450	625,000	3,108,450
-	4,396,070	4,396,070
43,718	-	43,718
162,560	74,809	237,369
<u>4,456,132</u>	<u>5,096,268</u>	<u>9,552,400</u>
972,831	30,037	1,002,868
1,623,856	869,111	2,492,967
<u>\$ 2,596,687</u>	<u>899,148</u>	<u>3,495,835</u>
\$ 30,999	-	30,999
250,981	-	250,981
940,038	619,899	1,559,937
63,444	134,783	198,227
245,291	-	245,291
21,218	-	21,218
96,723	-	96,723
4,253	-	4,253
71,642	-	71,642
152,986	11,925	164,911
719,112	132,541	851,653
<u>\$ 2,596,687</u>	<u>899,148</u>	<u>3,495,835</u>

City of West Union

Statement of Cash Receipts, Disbursements
and Changes in Cash Balances
Governmental Funds

As of and for the year ended June 30, 2021

	Special		
	General	Road Use Tax	Employee Benefits
Receipts:			
Property tax	\$ 845,503	-	300,982
Tax increment financing	-	-	-
Other city tax	22,143	-	51
Local option sales tax	-	-	-
Licenses and permits	48,252	-	-
Use of money and property	27,674	-	-
Intergovernmental	173,899	372,060	9,333
Charges for service	304,811	-	-
Miscellaneous	92,783	-	-
Total receipts	<u>1,515,065</u>	<u>372,060</u>	<u>310,366</u>
Disbursements:			
Operating:			
Public safety	454,957	-	121,112
Public works	251,520	261,402	60,099
Health and Social	1,000	-	-
Culture and recreation	757,662	-	58,579
Community and economic development	149,973	-	-
General government	159,444	-	34,209
Debt service	-	-	-
Capital projects	-	-	-
Total disbursements	<u>1,774,556</u>	<u>261,402</u>	<u>273,999</u>
Excess (deficiency) of receipts over (under) disbursements	<u>(259,491)</u>	<u>110,658</u>	<u>36,367</u>
Other financing sources (uses):			
General obligation bond proceeds, net of \$13,208 issuance costs and including premium of \$21,658	350,000	-	-
Transfers in	37,476	-	-
Transfers out	(5,852)	-	-
Total other financing sources (uses)	<u>381,624</u>	<u>-</u>	<u>-</u>
Change in cash balances	122,133	110,658	36,367
Cash balances beginning of year	<u>697,955</u>	<u>140,323</u>	<u>208,924</u>
Cash balances end of year	<u>\$ 820,088</u>	<u>250,981</u>	<u>245,291</u>
Cash Basis Fund Balances			
Nonspendable - Cemetery	\$ -	-	-
Restricted for:			
Streets	-	250,981	-
Employee benefits	-	-	245,291
Debt service	-	-	-
Capital projects	-	-	-
Local option sales tax	-	-	-
Revolving loan fund	96,723	-	-
K9	4,253	-	-
Cemetery	-	-	-
Other purposes	-	-	-
Assigned for:			
Library	8,513	-	-
Park	13,278	-	-
Cemetery	23,033	-	-
Unassigned	<u>674,288</u>	<u>-</u>	<u>-</u>
Total cash basis fund balances	<u>\$ 820,088</u>	<u>250,981</u>	<u>245,291</u>

See notes to financial statements.

Revenue				
Urban Renewal Tax Increment	Debt Service	Capital Projects	Nonmajor	Total
-	272,670	-	-	1,419,155
74,802	-	-	-	74,802
-	45	-	-	22,239
-	-	-	242,385	242,385
-	-	-	-	48,252
-	-	-	602	28,276
-	8,233	12,417	-	575,942
-	-	-	1,200	306,011
-	-	-	131,610	224,393
74,802	280,948	12,417	375,797	2,941,455
-	-	-	34,144	610,213
-	-	-	-	573,021
-	-	-	-	1,000
-	-	-	13,557	829,798
67,821	-	-	-	217,794
-	-	-	-	193,653
-	1,402,667	-	-	1,402,667
-	-	623,928	-	623,928
67,821	1,402,667	623,928	47,701	4,452,074
6,981	(1,121,719)	(611,511)	328,096	(1,510,619)
-	1,105,000	1,028,450	-	2,483,450
-	13,000	223,998	-	274,474
-	-	(26,237)	(242,385)	(274,474)
-	1,118,000	1,226,211	(242,385)	2,483,450
6,981	(3,719)	614,700	85,711	972,831
55,115	5,067	325,338	191,134	1,623,856
62,096	1,348	940,038	276,845	2,596,687
-	-	-	30,999	30,999
-	-	-	-	250,981
-	-	-	-	245,291
62,096	1,348	-	-	63,444
-	-	940,038	-	940,038
-	-	-	21,218	21,218
-	-	-	-	96,723
-	-	-	-	4,253
-	-	-	71,642	71,642
-	-	-	152,986	152,986
-	-	-	-	8,513
-	-	-	-	13,278
-	-	-	-	23,033
-	-	-	-	674,288
62,096	1,348	940,038	276,845	2,596,687

City of West Union

City of West Union

Statement of Cash Receipts, Disbursements
and Changes in Cash Balances
Proprietary Funds

As of and for the year ended June 30, 2021

	Enterprise		
	Water	Sewer	Total
Operating receipts:			
Charges for service	\$ 403,485	797,117	1,200,602
Miscellaneous	32,712	42,097	74,809
Total operating receipts	436,197	839,214	1,275,411
Operating disbursements:			
Business type activities	260,018	340,825	600,843
Excess of operating receipts over operating disbursements	176,179	498,389	674,568
Non-operating receipts (disbursements):			
Interest on investments	389	-	389
Bond proceeds	625,000	-	625,000
Note proceeds	-	4,396,070	4,396,070
Grant proceeds	-	472,115	472,115
Debt service	(784,765)	(157,341)	(942,106)
Capital outlay	(64,527)	(5,131,472)	(5,195,999)
Net non-operating receipts (disbursements)	(223,903)	(420,628)	(644,531)
Change in cash balances	(47,724)	77,761	30,037
Cash balances beginning of year	581,652	287,459	869,111
Cash balances end of year	\$ 533,928	365,220	899,148
Cash Basis Fund Balances			
Restricted for:			
Capital projects	\$ 304,846	315,053	619,899
Debt service	128,328	6,455	134,783
Meter deposits	11,925	-	11,925
Unrestricted	88,829	43,712	132,541
Total cash basis fund balances	\$ 533,928	365,220	899,148

See notes to financial statements.

City of West Union

Notes to Financial Statements

June 30, 2021

(1) Summary of Significant Accounting Policies

The City of West Union is a political subdivision of the State of Iowa located in Fayette County. It was first incorporated in 1879 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of West Union has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of West Union (the primary government) and its component units, except the Friends of the Library of West Union. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

Blended Component Units

The West Union Volunteer Firefighters Incorporated has been incorporated under the provisions of the Iowa Nonprofit Corporation Act to operate for charitable purposes to assist the West Union Community Fire Service. The Corporation is governed by not less than five nor more than ten members. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Corporation meets the definition of a component unit which should be blended. The financial activity of the component unit has been blended as a Special Revenue Fund of the City.

The Friends of the West Union Parks and Recreation has been incorporated under the provisions of the Iowa Nonprofit Corporation Act to operate for charitable purposes for the promotion of community improvement and to assist in completing projects for the betterment of the West Union Parks and Recreation. The Corporation is governed by a three-member Board of Trustees. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Corporation meets the definition of a component unit which should be blended. The financial activity of the component unit has been blended as a Special Revenue Fund of the City.

Excluded Component Unit

The Friends of the Library of West Union, Iowa was established under Chapter 504 of the Code of Iowa, is legally separate from the City, but has the potential to provide specific benefits to or impose specific financial burdens on the City. The Friends of the Library of West Union's Board of Directors consist of five members. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Friends of the Library of West Union meets the definition of a component unit which should be presented as a blended component unit. The Friends of the Library of West Union is excluded from the City's financial statements because their financial information was not made available for audit purposes.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Fayette County Assessor's Conference Board, Fayette County Solid Waste Management Commission, Fayette County Emergency Management Commission, Fayette County Joint 911 Service Board, Fayette County Economic Development Board, and West Union Industrial Development Corporation.

The City also shares dispatch services with the Fayette County Sheriff's office pursuant to a 28E agreement between the City of West Union and Fayette County.

B. Basis of Presentation

Government-wide Financial Statement – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balances be maintained permanently by the City, including the City's Permanent Funds.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Employee Benefits Fund is used to account for property tax and other receipts to be used for payment of employee benefits.

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for all resources used in the acquisition and construction of capital facilities, with the exception of those financed through proprietary funds.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Property Taxes and Governmental Cash Basis Fund Balances

The following accounting policies are followed in preparing the financial statements:

Property tax revenues recognized in the governmental funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2019 assessed property valuations; is for the tax accrual period July 1, 2020 through June 30, 2021 and reflects tax asking contained in the budget certified to the City Council in March 2020.

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the City Council authorized the City Administrator to assign for use for specific purposes.

Unassigned – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2021, disbursements in the culture and recreation and debt service functions exceeded the budget prior to the budget amendment.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2021 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Bonds and Notes Payable

A summary of changes in bonds and notes payable for the year ended June 30, 2021 is as follows:

	Beginning Balances	Increases	Decreases	Ending Balances	Due Within One Year
Governmental activities:					
General obligation bonds	\$ 1,105,000	-	1,105,000	-	-
General obligation bonds	255,000	-	35,000	220,000	35,000
General obligation bonds	-	2,475,000	215,000	2,260,000	270,000
General obligation notes-direct borrowing	273,000	-	36,000	237,000	36,000
Governmental activities total	<u>\$ 1,633,000</u>	<u>2,475,000</u>	<u>1,391,000</u>	<u>2,717,000</u>	<u>341,000</u>
Business type activities:					
Water revenue bonds	\$ 750,000	-	750,000	-	-
Sewer revenue bonds/notes-direct borrowing	1,376,550	4,396,070	-	5,772,620	-
Sewer revenue bonds/notes-direct borrowing	209,000	-	10,000	199,000	-
Water revenue bond	-	625,000	-	625,000	55,000
Business-type activities total	<u>\$ 2,335,550</u>	<u>5,021,070</u>	<u>760,000</u>	<u>6,596,620</u>	<u>55,000</u>

General Obligation Bonds

A summary of the City's June 30, 2021 general obligation bonds payable is as follows:

Year Ending June 30,	2017			2020		
	Issued Apr 4, 2017			Issued Jul 7, 2020		
	Interest Rates	Principal	Interest	Interest Rates	Principal	Interest
2022	2.00%	\$ 35,000	5,128	1.00%	\$ 270,000	23,790
2023	2.10	35,000	4,428	1.00	280,000	21,090
2024	2.20	35,000	3,693	1.00	285,000	18,290
2025	2.35	35,000	2,923	1.00	295,000	15,440
2026-2030	2.55-2.70	80,000	3,180	1.00-1.30	930,000	44,260
2031					200,000	2,600
Total		<u>\$ 220,000</u>	<u>19,350</u>		<u>\$ 2,260,000</u>	<u>125,470</u>

Year Ending June 30,	Total		
	Principal	Interest	Total
2022	\$ 305,000	28,918	315,668
2023	315,000	25,518	318,458
2024	320,000	21,983	320,683
2025	330,000	18,363	322,323
2026-2030	1,010,000	47,440	500,180
2031	200,000	2,600	202,600
Total	<u>\$ 2,480,000</u>	<u>144,820</u>	<u>2,094,793</u>

On November 3, 2010, the City issued \$2,665,000 of general obligation bonds with interest rates ranging from .75% to 3.50% per annum. The bonds were issued to pay the costs of a downtown redevelopment project. During the year ended June 30, 2021 the City refunded the \$1,105,000 outstanding principal with the July 7, 2020 general obligation bond issuance. At June 30, 2021 there is no remaining balance.

On April 4, 2017, the City issued \$560,000 of general obligation bonds with interest rates ranging from 1.20% to 2.70% per annum. The bonds were issued to pay the costs of financing the acquisition of equipment and are payable through June 2027. During the year ended June 30, 2021, the City paid principal and interest of \$35,000 and \$5,793, respectively, on the bonds. The outstanding principal balance on the bonds at June 30, 2021 is \$220,000.

On July 7, 2020, the City issued \$2,475,000 of general obligation bonds with interest rates ranging from 1.0% to 1.3% per annum. The bonds were issued to pay the costs of financing the acquisition of a golf course, to refund the 2010 GO bond, and for other corporate purposes and are payable through June 2031. The City obtained an economic gain, difference between the present value of the debt service payments on the old and new debt, of approximately \$61,600.

During the year ended June 30, 2021, the City paid principal and interest of \$215,000 and \$21,401, respectively, on the bonds. The outstanding principal balance on the bonds at June 30, 2021 is \$2,260,000.

General Obligation Sewer Improvement Note – Direct Borrowing

Year Ending June 30,	General Obligation Note	
	Principal	Interest
2022	\$ 36,000	-
2023	36,000	-
2024	36,000	-
2025	36,000	-
2026	36,000	-
2027-2030	57,000	-
Total	<u>\$ 237,000</u>	-

On January 2, 2018, the City entered into a general obligation sewer improvement loan agreement with Allamakee-Clayton Electric Cooperative, Inc. for the issuance of a \$360,000 general obligation sewer improvement note to assist in financing improvements and extensions to the municipal sanitary sewer system. The interest free note was issued pursuant to Chapter 384.24A of the Code of Iowa and requires monthly payments of \$3,000, beginning February 1, 2018 through January 11, 2028. During the year ended June 30, 2021, the City paid \$36,000 on the note, leaving a balance of \$237,000 at June 30, 2021.

Water Revenue Bonds

Year Ending June 30,	Water Issued May 6, 2021		
	Interest Rates	Principal	Interest
2022	0.95%	\$ 55,000	9,462
2023	1.05	60,000	8,325
2024	1.15	60,000	7,695
2025	1.25	60,000	7,005
2026	1.25	60,000	6,255
2027-2031	1.35	330,000	16,985
Total		<u>\$ 625,000</u>	<u>55,727</u>

On May 6, 2021, the City issued \$625,000 of water revenue bonds for the purpose of refunding the August 16, 2011 water revenue bonds. The City obtained an economic gain, the difference between the present value of the debt service payments on the old and new debt, of approximately \$101,169.

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$625,000 of water revenue bonds issued in May 2021. The bonds are payable solely from water customer net receipts. The total principal and interest remaining to be paid on the bonds is \$680,727. For the current year, principal and interest paid and total customer net receipts were zero and \$106,437, respectively.

The resolution providing for the issuance of the water revenue bonds includes the following provisions:

- (a) The bonds/notes will only be redeemed from the future earnings of the enterprise activity and the bond holders hold a lien on the future earnings of the fund.
- (b) Sufficient monthly transfers shall be made to a separate water revenue bond/notes sinking account within the Enterprise, Water Fund for the purpose of making the bond principal and interest payments when due.
- (c) A reserve account shall be established. This account is restricted for the purpose of paying, at maturity, principal or interest on the bonds/notes when insufficient money shall be available in the sinking account.
- (d) User rates shall be established at a level which produces and maintains net receipts at a level not less than 125% of the amount of principal and interest on the bonds/notes falling due in the same year.

Sewer Revenue Notes – Direct Borrowing

Year Ending June 30,	Sewer		
	Issued January 19, 2018		
	Interest Rates	Principal	Interest
2022	1.75%	\$ 11,000	3,483
2023	1.75	11,000	3,290
2024	1.75	11,000	3,097
2025	1.75	11,000	2,905
2026	1.75	12,000	2,713
2027-2031	1.75	61,000	8,015
2032-2036	1.75	68,000	4,848
2037-2040	1.75	14,000	245
Total		\$ 199,000	28,596

On January 19, 2018, the City entered into a State Revolving Fund (SRF) loan and disbursement agreement with the Iowa Finance Authority for the issuance of up to \$319,000 of sewer revenue bonds with interest at 1.75% per annum. The agreement also requires the City to annually pay a 0.25% servicing fee. At June 30, 2021, the City had drawn \$193,140 on the bond. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the cost of construction of certain wastewater treatment facilities. An initiation fee of \$1,595 (0.50% of the authorized borrowing for the sewer revenue bonds) was charged by the Iowa Finance Authority and was withheld from the first proceeds of the sewer revenue bonds drawn. During the year ended June 30, 2021, the City paid principal of \$10,000 and interest of \$3,658 on the bonds.

On April 24, 2020, the City entered into an agreement with the Iowa Finance Authority and the Iowa Department of Natural Resources for the issuance of sewer revenue notes of up to \$8,640,000 with interest of 2.75% per annum. The note was issued pursuant to the provisions of Chapters 76.13 and 384.24A of the Code of Iowa for the purpose of paying the cost of planning, designing and constructing improvements and extensions to the utility. An initiation fee of \$43,154 (0.50% of the authorized borrowing for the sewer revenue notes) was charged by the Iowa Finance Authority and was withheld from the first proceeds of the sewer revenue notes drawn. The agreement also requires the City to annually pay a 0.25% servicing fee on the outstanding principal balance. During the year ended June 30, 2021, the City had drawn down a total of \$5,772,620 and paid no principal but \$98,230 of interest on the bonds. A final repayment schedule will not be available until the City has finished making draws on the bonds.

The bonds/notes are payable solely from sewer customer net receipts and the City has pledged future sewer customer receipts, net of specified operating disbursements to repay the bonds/notes. Annual principal and interest payments on the bonds/notes are expected to require approximately 3.0% of net receipts. For the current year, principal and interest paid and total customer net receipts were \$15,358 and \$498,389, respectively.

The resolution providing for the issuance of the sewer revenue bonds/notes includes the following provisions:

- (a) The bonds/notes will only be redeemed from the future earnings of the enterprise activity and the bond holders hold a lien on the future earnings of the fund.
- (b) Sufficient monthly transfers shall be made to a separate sewer revenue bond/notes sinking account within the Enterprise, Sewer Fund for the purpose of making the bond principal and interest payments when due.
- (c) User rates shall be established at a level which produces and maintains net receipts at a level not less than 110% of the amount of principal and interest on the bonds/notes falling due in the same year.

(4) Pension Plan

Plan Description – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally at age 55. The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2021, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll for a total rate of 15.73%. Protection occupation members contributed 6.41% of covered payroll and the City contributed 9.61% of covered payroll, for a total rate of 16.02%.

The City's contributions to IPERS for the year ended June 30, 2021 totaled \$72,501.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2021, the City reported a liability of \$489,819 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2020, the City's proportion was 0.006973%, which was an increase of 0.000599% over its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$101,035, \$133,205 and \$69,014, respectively.

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement, as follows:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	4.43%
International equity	17.5	5.15
Global smart beta equity	6.0	4.87
Core plus fixed income	28.0	(0.29)
Public credit	4.0	2.29
Cash	1.0	(0.78)
Private equity	11.0	6.54
Private real assets	7.5	4.48
Private credit	3.0	3.11
Total	<u>100.0%</u>	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
City's proportionate share of the net pension liability	\$ 942,068	489,819	110,777

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

(5) Other Postemployment Benefits (OPEB)

Plan Description – The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and the plan members range from \$740 for single coverage to \$1,849 for family coverage. Currently, 7 employees pay \$150 per month for family coverage health benefits and 3 pay \$50 monthly. 3 pay \$50 per month for single coverage and one more pays \$0 monthly per contract. For the year ended June 30, 2021, the City contributed \$209,440 and plan members eligible for benefits contributed \$17,625 to the plan. At June 30, 2021, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by the City of West Union and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of services. At June 30, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	-
Active employees	<u>14</u>
Total	<u><u>14</u></u>

(6) Employee Health/Dental/Vision Insurance Plan

The City provides health benefit through Wellmark Blue Cross and Blue Shield of Iowa with a plan deductible of \$1,500 for single coverage and \$3,000 for family coverage.

The City also reimburses each employee up to \$1,000 per calendar year for eligible dental or vision claims.

The City pays employees for the eligible claims from the Special Revenue, Employee Benefits and the Enterprise, Water and Sewer Funds. During the year ended June 30, 2021, the City paid \$10,745 to employees for claims.

(7) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City’s approximate liability for earned vacation hours payable to employees at June 30, 2021, primarily relating to the General Fund, is as follows:

<u>Type of Benefit</u>	<u>Amount</u>
Vacation	<u><u>\$ 42,000</u></u>

This liability has been computed based on rates of pay in effect at June 30, 2021.

(8) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2021 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
General	Special Revenue:	
	Local Option Sales Tax	\$ 24,239
	Capital Projects	<u>13,237</u>
		<u>37,476</u>
Debt Service	Capital Projects	<u>13,000</u>
Capital Projects	General	5,852
	Special Revenue:	
	Local Option Sales Tax	<u>218,146</u>
		<u>223,998</u>
Total		<u>\$ 274,474</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(9) Risk Management

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 785 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The City's contributions to the Pool for the year ended June 30, 2021 were \$70,280.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2021, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with airport liability and cyber security in the amount of \$2,000,000 and \$1,000,000, respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Rebate Agreements

The City has entered into nine rebate agreements for urban renewal projects. The agreements require the City to rebate portions of the incremental property tax paid by the participating companies in exchange for the construction or improvement of buildings. The incremental property tax to be received by the City under Chapter 403.19 of the Code of Iowa from the participating companies will be rebated for a period of up to 15 years beginning with the tax year in which the property tax on the completed value of the improvements are first paid. Certain agreements also require the company to certify specific employment requirements have been met. The total to be paid by the City under the agreements is not to exceed \$1,059,861. During the year ended June 30, 2021, the City rebated \$61,721 of incremental property tax to the participating companies. The total cumulative amount rebated since inception of the agreements is \$405,685. The estimated outstanding principal balance of the rebate agreements at June 30, 2021 is approximately \$654,176.

The above agreements are not general obligations of the City. However, the agreements are subject to the constitutional debt limitation of the City.

One of the agreements is subject to an annual appropriation and only the amount payable in the succeeding year is subject to the constitutional debt limitation. The remaining eight agreements do not include annual appropriation clauses and, accordingly, the entire outstanding principal balance of these agreements is subject to the constitutional debt limitation.

(11) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2021, the City abated \$24,753 of property tax under the urban renewal and economic development agreements.

(12) City of West Union Revolving Loan Account

The Revolving Loan Account was established within the General Fund during the year ended June 30, 2017. The purpose of the account is to promote economic development in the City of West Union. During the year ended June 30, 2015, the City contributed \$5,000 to the account and West Union Community Economic Development contributed \$75,000. During the year ended June 30, 2017, the City received a \$79,500 grant to be used for economic development loans. The total of \$159,500 was subsequently loaned to businesses in the City.

Upon receipt of loan payments from the businesses, the funds remain in the General Fund, Revolving Loan Account for subsequent loans to other businesses. If the program is dissolved, all monies and interest earned will revert to the City. During the year ended June 30, 2021, the City made no new loans.

Outstanding loans receivable of the Revolving Loan Account at June 30, 2021 are as follows:

<u>Loaned to</u>	<u>Date of Loan</u>	<u>Loan Amount</u>	<u>Interest Rate</u>	<u>Term of Loan</u>	<u>Balance June 30, 2021</u>
Antiques and Gifts on Vine	April 14, 2016	\$ 79,750	4.5%	7 years	\$ 36,148
Dairy Queen	June 1, 2019	79,750	4.5	7 years	33,866
Reicks	April 30, 2018	27,000	5.0	7 years	16,276
Woodland Eye Clinic	April 9, 2019	15,000	5.0	7 years	10,915
Total					<u>\$ 97,205</u>

(13) Contractual Commitments

The City has entered into various construction contracts totaling approximately \$9,620,180. The unpaid contract balance as of June 30, 2021 totaled \$2,628,578, which will be paid as work on the projects progress.

(14) Subsequent Event

On November 15, 2021, the City approved a sewer revenue loan for \$650,000 with the State Revolving Fund to do two improvement projects.

(15) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of City of West Union remains uncertain.

To date, the outbreak has not created a material disruption to the operations of the City of West Union. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to the City of West Union's operations and finances.

(16) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 87, Leases. This statement will be implemented for the fiscal year ending June 30, 2022. The revised requirements of this statement require reporting of certain potentially significant lease liabilities that are not currently reported.

City of West Union

Other Information

City of West Union
 Budgetary Comparison Schedule
 of Receipts, Disbursements, and Changes in Balances –
 Budget and Actual – All Governmental Funds and Proprietary Funds

Other Information

Year ended June 30, 2021

	Governmental Funds Actual	Proprietary Funds Actual	Less Funds not Required to be Budgeted
Receipts:			
Property tax	\$ 1,419,155	-	-
Tax increment financing	74,802	-	-
Other city tax	264,624	-	-
Licenses and permits	48,252	-	-
Use of money and property	28,276	389	5
Intergovernmental	575,942	-	-
Charges for service	306,011	1,200,602	-
Miscellaneous	224,393	74,809	131,610
Total receipts	2,941,455	1,275,800	131,615
Disbursements:			
Public safety	610,213	-	34,144
Public works	573,021	-	-
Health and social services	1,000	-	-
Culture and recreation	829,798	-	13,557
Community and economic development	217,794	-	-
General government	193,653	-	-
Debt service	1,402,667	-	-
Capital projects	623,928	-	-
Business type activities	-	6,738,948	-
Total disbursements	4,452,074	6,738,948	47,701
Excess (deficiency) of receipts over (under) disbursements	(1,510,619)	(5,463,148)	83,914
Other financing sources, net	2,483,450	5,493,185	-
Change in balances	972,831	30,037	83,914
Balances beginning of year	1,623,856	869,111	69,072
Balances end of year	\$ 2,596,687	899,148	152,986

See accompanying independent auditor's report.

Total	Budgeted Amounts		Final to Total Variance
	Original	Final	
1,419,155	1,376,718	1,376,718	42,437
74,802	60,450	60,450	14,352
264,624	260,749	260,749	3,875
48,252	50,875	50,875	(2,623)
28,660	359,500	359,500	(330,840)
575,942	403,654	849,631	(273,689)
1,506,613	1,513,450	1,539,450	(32,837)
167,592	37,400	215,573	(47,981)
4,085,640	4,062,796	4,712,946	(627,306)
576,069	796,151	796,151	220,082
573,021	587,300	637,300	64,279
1,000	1,000	1,000	-
816,241	506,969	903,169	86,928
217,794	124,800	252,800	35,006
193,653	202,550	208,050	14,397
1,402,667	278,095	1,415,995	13,328
623,928	1,835,000	1,691,000	1,067,072
6,738,948	7,330,831	8,293,036	1,554,088
11,143,321	11,662,696	14,198,501	3,055,180
(7,057,681)	(7,599,900)	(9,485,555)	2,427,874
7,976,635	7,500,000	9,983,450	(2,006,815)
918,954	(99,900)	497,895	421,059
2,423,895	4,466,398	4,466,398	(2,042,503)
3,342,849	4,366,498	4,964,293	(1,621,444)

City of West Union

City of West Union

Notes to Other Information – Budgetary Reporting

June 30, 2021

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended component units. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Funds and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendment increased budgeted disbursements by \$2,535,805. The budget amendments are reflected in the final budgeted amounts.

At June 30, 2021, disbursements did not exceed the amount budgeted in any function. During the fiscal year, disbursements in the culture and recreation and debt service functions exceeded the amounts budgeted prior to a budget amendment.

City of West Union

Schedule of the City's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System
For the Last Seven Years*
(In Thousands)

Other Information

	2021	2020	2019	2018
City's proportion of the net pension liability	0.006973%	0.006374%	0.006142%	0.006221%
City's proportionate share of the net pension liability	\$ 490	369	389	414
City's covered payroll	\$ 757	712	683	667
City's proportionate share of the net pension liability as a percentage of its covered payroll	64.73%	51.83%	56.95%	62.07%
IPERS' net position as a percentage of the total pension liability	82.90%	85.45%	83.62%	82.21%

* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

2017	2016	2015
0.006702%	0.006785%	0.006538%
422	335	259
657	681	678
64.23%	49.19%	38.20%
81.82%	85.19%	87.61%

City of West Union

Schedule of City Contributions

Iowa Public Employees' Retirement System
For the Last Ten Years
(In Thousands)

Other Information

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Statutorily required contribution	\$ 73	73	69	63
Contributions in relation to the statutorily required contribution	<u>73</u>	<u>(73)</u>	<u>(69)</u>	<u>(63)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>
City's covered payroll	\$ 786	757	712	683
Contributions as a percentage of covered payroll	9.29%	9.64%	9.69%	9.22%

See accompanying independent auditor's report.

2017	2016	2015	2014	2013	2012
62	60	63	63	59	53
(62)	(60)	(63)	(63)	(59)	(53)
-	-	-	-	-	-
667	657	681	678	655	620
9.30%	9.13%	9.25%	9.29%	9.01%	8.55%

City of West Union

Notes to Other Information – Pension Liability

Year ended June 30, 2021

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Supplementary Information

City of West Union

Schedule of Cash Receipts, Disbursements
and Changes in Cash Balances –
Nonmajor Governmental Funds

As of and for the year ended June 30, 2021

	Special Revenue		
	Local Option Sales Tax	West Union Volunteer Firefighters Incorporated	Friends of the West Union Parks and Recreation
Receipts:			
Local option sales tax	\$ 242,385	-	-
Use of money and property	-	2	3
Charges for service	-	-	-
Miscellaneous	-	106,668	24,942
Total receipts	<u>242,385</u>	<u>106,670</u>	<u>24,945</u>
Disbursements:			
Operating:			
Public safety	-	34,144	-
Culture and recreation	-	-	13,557
Total disbursements	<u>-</u>	<u>34,144</u>	<u>13,557</u>
Excess of receipts over disbursements	242,385	72,526	11,388
Other financing (uses):			
Transfers out	<u>(242,385)</u>	-	-
Change in cash balances	-	72,526	11,388
Cash balances beginning of year	<u>21,218</u>	<u>27,586</u>	<u>41,486</u>
Cash balances end of year	<u>\$ 21,218</u>	<u>100,112</u>	<u>52,874</u>
Cash Basis Fund Balances			
Nonspendable - Cemetery	\$ -	-	-
Restricted for:			
Local option sales tax	21,218	-	-
Cemetery	-	-	-
Other purposes	-	100,112	52,874
Total cash basis fund balances	<u>\$ 21,218</u>	<u>100,112</u>	<u>52,874</u>

See accompanying independent auditor's report.

Permanent			
Cemetery Perpetual Care	Cemetery Mausoleum		Total
-	-		242,385
526	71		602
1,200	-		1,200
-	-		131,610
<u>1,726</u>	<u>71</u>		<u>375,797</u>
-	-		34,144
-	-		13,557
-	-		47,701
1,726	71		328,096
-	-		(242,385)
1,726	71		85,711
89,916	10,928		191,134
<u>91,642</u>	<u>10,999</u>		<u>276,845</u>
20,000	10,999		30,999
-	-		21,218
71,642	-		71,642
-	-		152,986
<u>91,642</u>	<u>10,999</u>		<u>276,845</u>

City of West Union

Schedule of Receipts By Source and Disbursements By Function -
All Governmental Funds

For the Last Ten Years

	2021	2020	2019	2018
Receipts:				
Property tax	\$ 1,419,155	1,160,284	1,133,798	1,136,559
Tax increment financing	74,802	63,001	56,753	78,022
Other city tax	22,239	36,659	65,680	3,164
Local option sales tax	242,385	201,178	212,509	202,397
Licenses and permits	48,252	51,785	52,634	50,759
Use of money and property	28,276	55,783	79,345	25,785
Intergovernmental	471,025	534,564	780,107	730,557
Charges for service	306,011	262,832	253,093	265,921
Miscellaneous	329,310	139,511	148,176	200,730
Total	\$ 2,941,455	2,505,597	2,782,095	2,693,894
Disbursements:				
Operating:				
Public safety	\$ 610,213	886,677	495,149	595,607
Public works	573,021	739,624	616,327	635,336
Health and social services	1,000	-	-	-
Culture and recreation	829,798	454,573	481,420	430,762
Community and economic development	217,794	174,032	216,930	180,465
General government	193,653	176,346	144,939	169,503
Debt service	1,402,667	318,621	360,095	357,197
Capital projects	623,928	114,997	472,621	424,774
Total	\$ 4,452,074	2,864,870	2,787,481	2,793,644

See accompanying independent auditor's report.

2017	2016	2015	2014	2013	2012
1,051,435	1,031,418	1,036,930	1,089,462	1,108,806	1,062,966
51,946	62,724	113,102	115,370	86,403	161,930
32,422	36,347	39,179	33,983	37,887	35,946
204,092	189,681	206,343	186,614	176,696	187,337
47,052	45,975	52,922	37,761	6,726	6,879
20,759	34,323	19,167	18,404	23,112	23,953
804,079	785,530	935,486	1,700,053	3,203,699	3,222,738
250,178	246,351	230,800	228,464	212,999	245,055
140,034	101,286	295,499	120,294	132,805	192,662
<u>2,601,997</u>	<u>2,533,635</u>	<u>2,929,428</u>	<u>3,530,405</u>	<u>4,989,133</u>	<u>5,139,466</u>
529,181	610,797	495,766	455,640	415,650	355,167
534,737	442,371	455,923	434,144	448,580	623,289
-	-	-	-	-	-
434,841	448,892	545,930	659,739	568,297	562,778
65,254	259,619	99,115	68,694	162,853	143,280
132,122	149,804	142,686	161,434	146,692	141,128
228,943	227,003	224,642	253,329	250,089	251,515
690,731	517,881	463,122	1,345,797	3,426,349	2,895,476
<u>2,615,809</u>	<u>2,656,367</u>	<u>2,427,184</u>	<u>3,378,777</u>	<u>5,418,510</u>	<u>4,972,633</u>



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Rob Sand
Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of West Union, Iowa, as of and for the year ended June 30, 2021, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated July 7, 2022. Our report expressed a qualified opinion on the aggregate remaining fund information due to the omission of the Friends of the Library of West Union. Our report expressed unmodified opinions on the financial statements of the governmental activities, the business type activities and each major fund of the City of West Union which are prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of West Union's internal control over financial reporting as a basis for designing audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of West Union's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of West Union's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of West Union's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We consider the deficiencies in internal control described in the Schedule of Findings as items (A) through (E) to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of West Union's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2021 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

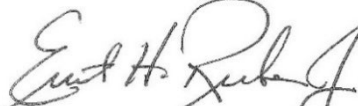
The City of West Union's Responses to the Findings

The City of West Union's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The City of West Union's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of West Union during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.


Ernest H. Ruben, Jr., CPA
Deputy Auditor of State

July 7, 2022

City of West Union

Schedule of Findings

Year ended June 30, 2021

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

(A) Segregation of Duties

Criteria – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee or volunteer error or dishonesty and maximizes the accuracy of the City's and the blended component units' financial statements.

Condition –

We noted one or two individuals have control over each of the following areas for the City:

- (1) Accounting system – performing all general accounting functions, including journal entries, and having custody of the City's assets.
- (2) Cash – handling petty cash, collecting, depositing, reconciling, posting and signing checks.
- (3) Bank reconciliations – preparing, reviewing and approving.
- (4) Long-term debt – maintaining agreements, reconciling and signing checks.
- (5) Receipts – collecting and recording.
- (6) Utility receipts – billing, collecting, reconciling, and posting.

For the West Union Volunteer Firefighters, we noted that one individual has control over the following areas:

- (1) Cash collection and deposit preparation are performed by the same individual who records and accounts for cash.
- (2) The individual who signs checks also records cash receipts and prepares checks.

For Friends of the West Union Parks and Recreation, we noted that one individual has control over the following areas:

- (1) Cash collection and deposit preparation are performed by the same individual who records and accounts for cash.
- (2) The individual who signs checks also records cash receipts and prepares checks.

Cause – The City, the West Union Volunteer Fire Fighters and the Friends of the West Union Parks and Recreation have a limited number of employees and volunteers and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

City of West Union

Schedule of Findings

Year ended June 30, 2021

Effect – Inadequate segregation of duties could adversely affect the City’s and its component units’ ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the City and its component units should review their operating procedures to obtain the maximum internal control possible under the circumstances. The City should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations, and reports. Such reviews should be performed by independent persons and should be documented by the signature or initials of the reviewer and the date of the review.

Responses –

City – Due to only two people in the office, we need to delegate the work as we currently do. We will continue to review our office procedures to delegate duties to obtain the maximum internal control possible under the circumstance including utilizing elected officials to provide additional controls.

West Union Volunteer Firefighters – The main collection of cash is counted at the station by individuals separate from the treasurer and the deposit is made by the individuals counting, not the treasurer. In the future, we will have the individuals counting the cash sign and date the deposit slip. Our monthly bank statement, bank reconciliation and balance statement are audited monthly by the Fire Department Officers.

Friends of the West Union Parks and Recreation – Moving forward, all deposits will have two signatures on them to verify that all donations are properly recorded. In addition, the City Administrator will sign off on the bank statement reconciliation.

Conclusion – Responses accepted.

(B) Friends of the West Union Parks and Recreation

Criteria – In order to maintain effective internal controls over receipts and disbursements, accounting records should be maintained and reconciled to the bank balance monthly. Also, pre-numbered receipts should be issued for all collections.

Condition – The Friends of the West Union Parks and Recreation maintains a spreadsheet to track receipts, disbursements, and cash fund balance. However, procedures have not been developed to reconcile book activity to bank balance. Also, pre-numbered receipts are not issued for collections.

Cause – Policies and procedures have not been established for reconciling accounting records maintained for tracking purposes to bank balances. Also, policies have not been established to require the use of pre-numbered receipts for collections.

Effect – Inadequate tracking of financial activity and the lack of monthly bank reconciliations and pre-numbered receipts could adversely affect the ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis.

City of West Union

Schedule of Findings

Year ended June 30, 2021

Recommendation – Friends of the West Union Parks and Recreation should develop and maintain accounting records to ensure all financial transactions are properly recorded. In addition, procedures should be established to ensure those records are reconciled to the bank account and investment balances monthly. Variances, if any, should be reviewed and resolved timely. An independent person should review the bank reconciliations and document the review by signing or initialing and dating the monthly bank reconciliation. Also, pre-numbered receipts should be issued for all collections.

Response – The Park and Recreation Board will implement as recommended.

Conclusion – Response accepted.

(C) Bank Reconciliations

Criteria – An effective internal control system provides for internal controls related to ensuring proper accounting for all funds by maintaining appropriate accounting records and reconciling bank and book balances.

Condition – Monthly bank reconciliations were not complete, including reconciling bank balances to the general ledger.

Cause – Policies have not been established and procedures have not been implemented to ensure complete monthly bank reconciliations are performed and for an independent review of monthly bank reconciliations.

Effect – Inadequate tracking of financial activity and the lack of monthly bank reconciliations could adversely affect the ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis.

Recommendation – To improve financial accountability and control, a complete monthly reconciliation of the book and bank balances should be prepared, independently reviewed and retained. Evidence of the independent review should include the signature or initials of the reviewer and the date of the review. Any variances should be investigated and resolved in a timely manner.

Response – The City will do monthly bank reconciliations.

Conclusion – Response accepted.

(D) Utility Reconciliations

Criteria – An effective internal control system provides for internal controls related to reconciling utility billings, collections and delinquent accounts and comparing utility collections to deposits to ensure proper recording of utility receipts, the propriety of adjustments and write-offs and the propriety of delinquent account balances.

Condition – The City does not complete a monthly utility reconciliation. Procedures have not been developed to verify components of the system generated utility reconciliation, including billings, collection, adjustments and other reconciling items. In addition, an independent review of the monthly reconciliation is not documented.

City of West Union

Schedule of Findings

Year ended June 30, 2021

Cause – Policies have not been established and procedures have not been implemented for a complete utility reconciliation to be performed or an independent review of monthly utility reconciliations.

Effect – This condition could result in unrecorded or misstated utility receipts, improper or unauthorized adjustments and write-offs and/or misstated delinquent accounts.

Recommendation – To improve financial accountability and control, a complete reconciliation should be prepared which verifies monthly receipts, billings, adjustments and other reconciling items. In addition, an independent review of the utility system reconciliation should be performed and evidenced by the reviewer signature or initials and date of the review.

Response – We reconcile utility every month.

Conclusion – Response acknowledged. Procedures should be developed to ensure a monthly reconciliation is completed which includes verification of the individual components including billings, collections, adjustments and reconciling items. In addition, an independent review of the monthly reconciliation should be documented.

(E) Utility Adjustments

Criteria – An effective internal control system provides for internal controls related to proper documentation, review and approval of adjustments to utility accounts.

Condition – Adjustments to accounts did not consistently document a reason for the adjustments. Where reasons were indicated, documentation was not maintained to support and verify the adjustments. In addition, written policy does not exist for utility adjustments or provide for review and approval of adjustments.

Cause – Policies have not been established and procedures have not been implemented to ensure utility adjustments are documented, reviewed and approved.

Effect – Errors in accounts or inconsistent treatment of adjustments may occur and not be detected.

Recommendation – Procedures should be established to ensure all adjustments to utility accounts have a documented reason and support for the adjustment should be maintained. In addition, the City Council or a Council-designated independent person should review and approve utility account adjustments. The review should be documented by the signature or initials of the approver and the date of the approval.

Response – Reasons are put right into the adjustment made on the system and sometimes more detail is written on the reports that print.

Conclusion – Response acknowledged. The City should maintain documentation to support the reason for the adjustment. An independent person or the City Council should review and approve adjustments and the review should be evidenced by signing or initial and dating the approval.

City of West Union
Schedule of Findings
Year ended June 30, 2021

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

City of West Union

Schedule of Findings

Year ended June 30, 2021

Findings Related to Required Statutory Reporting:

- (1) Certified Budget – During the fiscal year, disbursements in the culture and recreation and debt service functions exceeded the amounts budgeted prior to the budget amendment. Chapter 384.20 of the Code of Iowa states, in part, “public monies may not be expended or encumbered except under an annual or continuing appropriation.”

Recommendation – The budget should have been amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budgeted amounts.

Response – Due to the number of projects going on our timing was a little slower and were not sure on what would be needed to be included for the amendment, so waited to make sure we had everything. Will try to get amendments done sooner.

Conclusion – Response accepted.

- (2) Questionable Disbursements – No disbursements we believe may not meet the requirements of public purpose as defined in the Attorney General’s opinion dated April 25, 1979 were noted.
- (3) Travel Expense – No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) Business Transactions – Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Kennon Gumm, City Council member, salesman for Nutrien Ag	Chemicals	\$ 678

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions with Nutrien Ag do not appear to represent a conflict of interest since the total transactions were less than \$6,000 during the fiscal year.

- (5) Restricted Donor Activity – No transactions were noted between the City, City officials, City employees, and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- (6) Bond Coverage – Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (7) City Council Minutes – No transactions were found that we believe should have been approved in the City Council minutes but were not.
- (8) Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City’s investment policy were noted.

City of West Union

Schedule of Findings

Year ended June 30, 2021

(9) Revenue Notes – No instances of non-compliance with the revenue note resolutions were noted.

(10) Annual Urban Renewal Report – The Annual Urban Renewal Report (AURR) was approved and certified to the Iowa Department of Management before December 1. However, the amounts reported for disbursements and ending fund balances of the Special Revenue, Urban Renewal Tax Increment Fund do not agree with City records with variances of (\$80,308) and (\$55,155), respectively.

Recommendation – The City should ensure the Annual Urban Renewal Report agrees with the City’s records.

Response – The City will ensure the Annual Urban Renewal Report agrees with the City’s records.

Conclusion – Response accepted.

(11) Payment of the General Obligation Sewer Improvement Note – The general obligation sewer improvement note was paid from the Enterprise, Sewer Fund. Chapter 384.4 of the Code of Iowa states, in part “Moneys pledged or available to service general obligation bonds, and received from sources other than property tax, must be deposited in the debt service fund.”

Recommendation – The City should transfer from the Enterprise, Sewer Fund to the Debt Service Fund for future funding contributions. Payments on the notes should then be disbursed from the Debt Service Fund.

Response – Transfers from the Sewer Fund to the Debt Service Fund will be made to comply with Chapter 384.4 of the Code of Iowa.

Conclusion – Response accepted.

(12) Tax Increment Financing (TIF) Indebtedness Certification – Chapter 403.19 of the Code of Iowa provides a municipality shall certify indebtedness to the County Auditor. Such certification makes it a duty of the County Auditor to provide for the division of property tax to repay the certified indebtedness and, as such, the County Auditor shall provide available incremental property tax in subsequent fiscal years without further certification until the amount of certified indebtedness is paid to the City. Indebtedness incurred is to be certified to the County Auditor and then the divided property tax is to be used to pay the principal of and interest on the certified indebtedness.

During the year ended June 30, 2021, the City disbursed directly from the TIF Fund \$5,752 for legal fees and \$350 consulting services. These costs do not represent TIF debt obligations and, accordingly, are not an allowable use of tax increment financing receipts.

City of West Union

Schedule of Findings

Year ended June 30, 2021

Recommendation – These costs related to projects located within an urban renewal area would have qualified as allowable TIF costs for which debt (i.e., and interfund advance/loan from the General Fund) could have been incurred and certified as TIF debt with the County Auditor on Form 1. For any future cost related to legal fees or consulting services the City should ensure the following procedures are followed to ensure TIF debt is established, and project cost are not paid directly from the TIF fund without certification of allowable debt to the County Auditor.

- Pay project costs from an allowable fund, for example the General Fund.
- Establish allowable form of debt (i.e., interfund loan from the General Fund, by resolution).
- Certify the debt on form 1 to the County Auditor.
- Collect TIF revenue.
- Reimburse the fund paying project cost (i.e., the General Fund) with TIF revenue collected.

Response – The expenditures utilized cash accumulated in the TIF fund. For any future projects the City will ensure the proper procedures are followed to ensure TIF debt is established, and project cost are not paid directly from the TIF fund without certification of allowable debt to the County Auditor.

Conclusion – Response accepted.

- (13) Interfund Transfers – Section 545-2 of the City Finance Committee Rules requires “A fund transfer resolution must be completed for all transfers between funds and must include a clear statement of reason or purpose for the transfer, the name of the fund from which the transfer is originating, the name of the fund into which the transfer is to be received, and the dollar amount to be transferred. All fund transfers were budgeted, however a resolution was not approved for all transfers and the resolutions did not contain all the necessary information including a clear purpose for the transfer.

Recommendation – The City should pass by resolution all transfers and the resolution should include the information required by Section 545-2 of the City Finance Committee Rules.

Response - The City will approve all transfers by resolution and the resolution will include the information required by Section 545.2 of the City Finance Committee Rules.

Conclusion – Response accepted.

- (14) Franchise Fees – Ordinance 480 adopting an electric franchise for the City was passed, adopted, and approved by voters on December 12, 2000. Per Chapter 111.07 of West Union City Code, the election and the rights granted by it would continue without cancellation until the fifteenth year. Before December 12, 2015, there was no election to readopt the electric franchise fee, but collection of franchise fees has continued without reauthorization.

Recommendation – City should consult with legal counsel.

Response – The City will consult with legal counsel.

Conclusion – Response accepted.

City of West Union

Schedule of Findings

Year ended June 30, 2021

- (15) Outstanding Checks – Chapter 556.11 of the Code of Iowa requires the City to report and remit outstanding obligations, including checks held for more than two years, to the State Treasurer's Office annually. At June 30, 2021, there were five outstanding checks which have been outstanding for over two years.

Recommendation – The City should report and remit all outstanding obligations, including check held for more than two years, to the State Treasurer's Office annually.

Response – The City will remit checks held for more than two years to the State Treasurer's Office annually.

Conclusion – Response accepted.

- (16) Utility Rates – Water and sewer rates on the rate able do not agree with the rates approved by current City ordinance. The current City ordinance passed May 20, 2018 has a provision all rates shall automatically increase 3% per year for a period of 5 years beginning July 1, 2018 and ending July 1, 2023 or until changes by resolution of the City Council. No increase took effect for FY20 or FY21, and no resolution was provided by the City Council to submit the decision not to increase rates.

Recommendation – The City should ensure proper rates are used on the rate table.

Response – The City will review the ordinance and pass resolutions as necessary to be in compliance.

Conclusion – Response accepted.

- (17) Change/Petty Cash Fund – The City maintains a change/petty cash fund for which no authorization was provided by the City.

Recommendation – The change/petty cash fund should be formally authorized by the City Council and should be maintained on an imprest basis to provide additional control over the fund. An imprest system is one in which petty cash is maintained at a fixed, authorized amount and all distributions from the petty cash fund are supported/documented with a vendor receipt. Imprest systems improve the accountability for cash and enhance the reconciliation of receipts and deposits. In addition, the petty cash account should be reconciled by an independent person and the review should be documented by the initials or signature of the reviewer and the date of the review.

Response – The City Council will approve by resolution the amount of established petty cash funds maintained at the City office.

Conclusion – Response accepted.

City of West Union

Staff

This audit was performed by:

Ernest H. Ruben, Jr., CPA, Deputy
Deborah J. Moser, CPA, Manager
Erin J. Sietstra, Senior Auditor
Steven D. Rater, Staff Auditor
Thomas J. Engquist, Assistant Auditor