

## OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

FOR RELEASE

February 8, 2022

Contact: Brian Brustkern 515/281-5834

Auditor of State Rob Sand today released an agreed-upon procedures report on the City of Farnhamville, Iowa, for the period July 1, 2020 through June 30, 2021. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Sand reported seven findings related to the receipt and disbursement of taxpayer funds. They are found on pages 9 and 10 of this report. The findings address issues such as a lack of segregation of duties, the lack of independent review of the bank reconciliations, disbursements exceeding budgeted amounts and transfers being made without resolution. Sand provided the City with recommendations to address each of the findings.

Two of the seven findings discussed above are repeated from the prior year. The City Council has a fiduciary responsibility to provide oversight of the City's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the agreed-upon procedures report is available for review on the Auditor of State's web site at <u>https://www.auditor.iowa.gov/reports/file/67761/embed</u>.

# # #

#### **CITY OF FARNHAMVILLE**

#### AUDITOR OF STATE'S INDEPENDENT REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD JULY 1, 2020 THROUGH JUNE 30, 2021



## OFFICE OF AUDITOR OF STATE

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January 26, 2022

Officials of the City of Farnhamville Farnhamville, Iowa

Dear Honorable Mayor and Members of the City Council:

I am pleased to submit to you the agreed-upon procedures report for the City of Farnhamville, Iowa, for the period July 1, 2020 through June 30, 2021. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of the City of Farnhamville throughout the agreed-upon procedures engagement. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand Auditor of State

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## Officials

Name	<u>Title</u>	Term <u>Expires</u>
Troy Jepsen (Appointed Nov 2019)	Mayor	Nov 2021
Carla VanAlstine	Council Member	(Resigned Aug 2020)
Reggie Kopecky (Appointed Nov 2019)	Council Member	Nov 2021
Brittney Pearson (Appointed Aug 2020)	Council Member	Nov 2021
Sherry Barber	Council Member	Jan 2022
Shawna Paulus	Council Member	Jan 2024
Mindy Roper	Council Member	Jan 2024
Emily Bendickson	City Clerk/Treasurer	Retired Jul 2020
Joseph Robertson	City Clerk/Treasurer	Indefinite
James Kramer	Attorney	Indefinite



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### Auditor of State's Independent Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of the City Council:

We performed the procedures below, which were established at Iowa Code Chapter 11.6, to provide oversight of Iowa cities. Accordingly, we have applied certain procedures to selected accounting records and related information of the City of Farnhamville for the period July 1, 2020 through June 30, 2021, including procedures related to the City's compliance with certain Code of Iowa requirements identified below. The City of Farnhamville's management which agreed to the performance of the procedures performed, is responsible for compliance with these requirements and for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The City of Farnhamville's management has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose to report, in accordance with Chapter 11.6 of the Code of Iowa, recommendations pertaining to selected accounting records and related information of the City including the City's compliance with certain Code of Iowa requirements. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes.

The procedures we performed are summarized as follows:

- 1. We observed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We obtained an understanding of the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We observed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and observed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. We scanned City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We observed the City's fiscal year 2020 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.

- 7. The City had no investments.
- 8. We scanned depository resolutions, the City's investment policy and reporting of unclaimed property to the State of Iowa to determine compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa.
- 9. We scanned debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 10. The City had no TIF.
- 11. We traced selected receipts to accurate accounting and consistency with the recommended COA.
- 12. The City had no voter approved levies.
- 13. We traced selected disbursements to proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 14. We traced transfers between funds to proper authorization and accurate accounting and to determine whether transfers were proper.
- 15. We traced selected payroll and related transactions to proper authorization and accurate accounting and determined whether payroll was proper.
- 16. We observed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various findings and recommendations for the City. Our findings and recommendations are described in the Detailed Findings and Recommendations section of this report. Unless reported in the Detailed Findings and Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

We were engaged by the City of Farnhamville's management to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on specific accounting records and related information of the City, including compliance with specific Code of Iowa requirements. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the City of Farnhamville and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

The purpose of this report is to report, in accordance with Chapter 11.6 of the Code of Iowa, certain agreed-upon procedures and the resulting findings and recommendations pertaining to selected accounting records and related information of the City, including the City's compliance with certain Code of Iowa requirements. This report is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Farnhamville during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

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Brian R. Brustkern, CPA Director

January 26, 2022

**Detailed Findings and Recommendations** 

### Detailed Findings and Recommendations

For the period July 1, 2020 through June 30, 2021

- (A) <u>Segregation of Duties</u> Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements. Generally, one individual has control over each of the following areas for the City:
  - (1) Accounting system performing all accounting functions.
  - (2) Cash handling, reconciling and recording.
  - (3) Long term debt recordkeeping, compliance and debt payment processing.
  - (4) Receipts opening mail, collecting, depositing, recording, reconciling and posting.
  - (5) Utilities billing, collecting, depositing and posting.
  - (6) Disbursements purchasing, invoice processing, check writing, mailing, reconciling and recording.
  - (7) Payroll recordkeeping, preparing and distributing.
  - (8) Journal entries preparing and recording.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

(B) <u>Bank Reconciliations</u> – The City's bank reconciliations are reviewed by the Mayor, including the signature and date of the review. However, the Mayor also signs checks, so is not independent.

<u>Recommendation</u> – The City should establish procedures to ensure the bank reconciliations are reviewed by an independent person.

(C) <u>Unclaimed Property</u> – Chapter 556.11 of the Code of Iowa requires all cities to report and remit outstanding obligations, including checks, trusts and bonds held for more than two years, to the Office of Treasurer of State annually. The City did not remit all outstanding obligations held for more than two years to the Office of Treasurer of State annually.

<u>Recommendation</u> – Outstanding obligations should be reviewed annually and amounts over two years old should be remitted to the Office of Treasurer of State annually, as required.

### Detailed Findings and Recommendations

For the period July 1, 2020 through June 30, 2021

(D) <u>City Council Meeting Minutes</u> – Chapter 21.3 of the Code of Iowa requires meeting minutes to include information sufficient to indicate the vote of each member. The minutes for four months tested did not show information sufficient to indicate the vote of each member present.

<u>Recommendation</u> – The minutes should show sufficient information to indicate the vote of each member present.

(E) <u>Certified Budget</u> – Disbursements during the year ended June 30, 2021 exceeded the amounts budgeted in the public works and business type activities functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

(F) <u>Interfund Transfers</u> – Section 545-2 of the Iowa Administrative Code City Finance Committee Rules require "A fund transfer resolution must be completed for all transfers between funds and must include a clear statement of reason or purpose for the transfer, the name of the fund from which the transfer is originating, the name of the fund into which the transfer is to be received, and the dollar amount to be transferred."

During the year ended June 30, 2021, 24 of 26 transfers were made without a resolution. In addition, one transfer resolution did not include a reason or purpose for the transfer.

 $\underline{\text{Recommendation}}$  – All interfund transfers must have a resolution. The resolutions approving all fund transfers should include the information required by Section 545-2 of the City Finance Committee rules.

(G) <u>Journal Entries</u> – Journal entries are not reviewed and approved by an independent person.

<u>Recommendation</u> – An independent person should review and approve journal entries. The approval should be documented by signing or initialing and dating the journal entries.

Staff

This engagement was performed by:

Brian R. Brustkern, CPA, Director Pamela J. Bormann, CPA, Manager Kathryn L. Blumer, Staff Auditor