

OFFICE OF AUDITOR OF STATE STATE OF IOWA

Rob Sand Auditor of State

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NEWS RELEASE

		Contact:	Marlys Gaston
FOR RELEASE	December 1, 2021		515/281-5834

Auditor of State Rob Sand today released an audit report on the Iowa State Fair Authority for the year ended October 31, 2020. The Iowa State Fair Blue Ribbon Foundation is included in the Fair Authority's financial statements.

FINANCIAL HIGHLIGHTS:

The Fair Authority's operating revenues totaled \$3,221,424 for the year ended October 31, 2020, a 90.7% decrease from the prior year. Operating expenses for the year ended October 31, 2020 totaled \$15,947,643, a 52.7% decrease from the prior year. The significant decrease in revenues and expenses is due to the cancellation of the 2020 Iowa State Fair.

The Foundation's revenues totaled \$8,607,031 for the year ended October 31, 2020, a 65.6% increase over the prior year due to an increase in appropriations in fiscal year 2020. Expenses for the year ended October 31, 2020 totaled \$705,104, a 67.8% decrease from the prior year due to a decrease in fundraising expenses during the COVID-19 pandemic.

AUDIT FINDING:

Sand reported one finding pertaining to the Blue Ribbon Foundation. It is found on page 58 of this report. The finding addresses a lack of adequate support for credit card purchases. Sand provided the Foundation with a recommendation to address the finding.

The finding discussed above is repeated from the prior year. The Board has a fiduciary responsibility to provide oversight of the Foundation's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at <u>https://auditor.iowa.gov/audit-reports</u>.

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IOWA STATE FAIR AUTHORITY

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

OCTOBER 31, 2020

2160-0110-0000



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STATE OF IOWA

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Telephone (515) 281-5834 Facsimile (515) 281-6518

October 28, 2021

Officials of Iowa State Fair Authority Des Moines, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Iowa State Fair Authority for the year ended October 31, 2020. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of Iowa State Fair Authority throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand

Rob Sand Auditor of State

Table of Contents

Table of Contents		Page
Officials		3
Independent Auditor's Report		5-7
Management's Discussion and Analysis		8-13
Basic Financial Statements:	<u>Exhibit</u>	
Entity-wide Financial Statements: Statement of Net Position Statement of Activities Fund Financial Statements: Balance Sheet – Special Revenue Funds Statement of Revenues, Expenditures and Changes in Fund Balances – Special Revenue Funds	A B C D	17 18-19 20 21
Statement of Net Position – Enterprise Fund Statement of Revenues, Expenses and Changes in Fund Net Position – Enterprise Fund Statement of Cash Flows – Enterprise Fund Notes to Financial Statements	E F G	22 23 25 26-41
Required Supplementary Information:		
Schedule of the Fair Authority's Proportionate Share of the Net Pension Liability Schedule of Fair Authority Contributions Notes to Other Information – Pension Liability		44-45 46-47 48
Supplementary Information:	Schedule	
Expenditures by Object – Special Revenue Funds Expenses by Object – Enterprise Fund Summary of Operating Revenues and State Fair Attendance Concessionaire Sales	1 2 3 4	51 52-53 54 55
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <u>Government Auditing Standards</u>		56-57
Schedule of Findings		58
Staff		59

Officials

<u>Name</u>

Honorable Kim Reynolds Honorable Michael L. Fitzgerald Kraig Paulsen Tim McDermott <u>Title</u>

State

Governor Treasurer of State Interim Director, Department of Management Director, Legislative Services Agency

Board Members

Alan Brown John Harms Dave Hoffman Darwin Gaudian Honorable Michael Naig Dr. Wendy Wintersteen Deb Zumbach Tenette Carlson Randy Brown Jo Reynolds Gary McConnell C.W. Thomas Gary Van Aernam Curtis Claeys Gary Slater Director, North Central District Director, Northeast District Director, Northwest District Vice-President/Director, Northwest District Secretary of Agriculture President, Iowa State University Director, Northeast District President/Director, North Central District Director, South Central District Director, South Central District Director, South Central District Director, Southeast District Director, Southwest District Director, Southwest District Treasurer/Director, Southeast District Chief Executive Officer/Manager



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Independent Auditor's Report

To the Board Members of the Iowa State Fair Authority:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Iowa State Fair Authority, a component unit of the State of Iowa, as of and for the year ended October 31, 2020, and the related Notes to Financial Statements, which collectively comprise the Iowa State Fair Authority's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Blue Ribbon Foundation Endowment, which accounts for 10.3% of the assets, 10.5% of the net position and 3.8% of the revenue of the governmental activities. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation Endowment, is based solely on the report of the other auditors. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Iowa State Fair Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Iowa State Fair Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Rob Sand Auditor of State

Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Iowa State Fair Authority as of October 31, 2020, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Schedule of the Fair Authority's Proportionate Share of the Net Pension Liability, the Schedule of Fair Authority Contributions and the Schedule of Changes in the Fair Authority's Total OPEB Liability, Related Ratios and Notes on pages 8 through 13 and 44 through 48 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Iowa State Fair Authority's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the four years ended October 31, 2019 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information presented in Schedules 1 through 3 is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The supplementary information presented in Schedule 4 has not been subjected to the auditing procedures applied in our audit of the basic financial statements and, accordingly, we express no opinion on it.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 28, 2021 on our consideration of the Iowa State Fair Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of the effectiveness over the Authority's internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Iowa State Fair Authority's internal control over financial reporting and compliance.

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Marlys K. Gaston, CPA Deputy Auditor of State

October 28, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management of the Iowa State Fair Authority provides this Management's Discussion and Analysis of the Iowa State Fair's annual financial statements. This narrative overview and analysis of the financial activities of the Iowa State Fair is for the fiscal year ended October 31, 2020. We encourage readers to consider this information in conjunction with the Fair's financial statements, which follow.

2020 FINANCIAL HIGHLIGHTS

- Operating revenues decreased 90.7% from fiscal year 2019 to fiscal year 2020. Revenues from most departments decreased from the prior year. The COVID-19 pandemic resulted in the cancellation of the 2020 State Fair and many interim events scheduled after March 2020. The Taste of the Fair & Livestock Fair events held in August 2020 offset a portion of the decrease in interim event revenue.
- Operating expenses decreased 52.7% from fiscal year 2019 to fiscal year 2020. In fiscal year 2020, the decrease was due to the cancellation of the 2020 State Fair. Due to the cancellation of the State Fair, there were decreases in expenses in all departments. The most significant decreases in expenses were for grandstand, parking and transportation, special entertainment, and concessions with decreases of 99.6%, 99.5%, 96.0%, and 88.9%, respectively.
- In fiscal year 2020, the 4-H Building renovation was completed. Work was also completed on the Vendor Building. Work was completed on multiple internal projects, including the Giant Slide, Pioneer Hall Dome, Hospitality Pavilion, and Garden Project.

USING THIS ANNUAL REPORT

This discussion and analysis is intended to serve as an introduction to the Iowa State Fair Authority's basic financial statements. The Fair's basic financial statements consist of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 17 through 19) provide information about the activities of the Fair Authority as a whole and present a longer-term view of the Fair Authority's finances. Governmental activities financial statements show the activity of the Iowa State Fair Blue Ribbon Foundation. These statements tell how the Foundation raised and used funds for the purpose of renovation projects at the Iowa State Fairgrounds. The business type activities financial statements show the activity of the Iowa State Fair itself. These basic financial statements also include the Notes to Financial Statements which explain some of the information in the statements and provide more detail. Required Supplementary Information presents the Fair Authority's proportionate share of the net pension liability and related contributions, as well as the Schedule of Changes in the Fair Authority's Total OPEB Liability, Related Ratios and Notes and begins on page 44. Supplementary information is also in schedule form and begins on page 51.

REPORTING THE FAIR AUTHORITY AS A WHOLE

The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the Fair's finances is "Is the Fair as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the Fair as a whole and about its activities in a way that helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. The entity-wide financial statements include two statements.

The Statement of Net Position presents all of the Fair's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference reported as "net position". Over time, increases or decreases in the Fair's net position may serve as a useful indicator of whether the financial position of the Fair Authority is improving or deteriorating.

The Statement of Activities presents information showing how the Fair's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

Both of the above financial statements have separate sections for two different types of activities. These two types of activities are:

<u>Governmental Activities</u> – These statements present information on the Iowa State Fair Blue Ribbon Foundation activities. The Foundation, founded in 1993, was established by the Fair Board to conduct a major capital campaign for the renovation and preservation of the historic Iowa State Fairgrounds. These renovation efforts are supported by money raised through contributions, in-kind services, sale of promotional items and state appropriations. Governmental expenses include administration and promotion. In fiscal year 2012, the Blue Ribbon Foundation established Our Fair's Future, an endowment fund designed to assure perpetual maintenance and improvement of the Iowa State Fairgrounds. This professionally managed fund will be held in trust for future Fairgoers, providing a permanent and protected source of revenue that will remain intact, with earnings distributed annually for maintenance and improvement projects.

Business Type Activities - These statements present information on the Iowa State Fair's operating and non-operating activities. The Iowa State Fair is internationally acclaimed and annually attracts more than a million fun-lovers from around the world. It is one of the leading tourist attractions in the state. The Fair is Iowa's great celebration to the best in agriculture, industry, entertainment and achievement. Special features include one of the world's largest livestock shows, the country's largest state fair food department (approx. 900 classes), the state's largest arts show, hundreds of competitive events and wacky contests, 600 plus exhibitors and concessionaires selling quality and tasty treats and 160 rolling acres of campgrounds. A proud tradition since 1854, the Fair inspired the novel, "State Fair", three motion pictures, plus Rodgers and Hammerstein's Broadway musical. The activities in this business type category normally are intended to recover all or a significant portion of their costs through fees and charges from the The departmental activities of the Fair include annual Fair and other interim events. administration, admissions, concessions, exhibits and attractions, competitive events and ag education, campground, grandstand entertainment, utilities and maintenance, marketing and promotion, parking and transportation, public safety, special entertainment and interim events.

Fund Financial Statements

The fund financial statements focus on individual parts of the Fair, reporting the Fair's operations in more detail than the entity-wide statements. The funds of the Fair can be divided into two categories. It is important to note these fund categories use different accounting approaches and should be interpreted differently. The two categories of funds are:

<u>Governmental Fund Financial Statements</u> – The Blue Ribbon Foundation activities are reported through a governmental fund called a Special Revenue Fund. Governmental funds are used to account for essentially the same functions reported as governmental activities in the entity-wide financial statements, except the governmental fund financial statements focus on the near term inflows and outflows of spendable resources. They also focus on the balances of spendable resources available at the end of the fiscal year. This approach is known as using the flow of current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the Fair Authority's finances that assists in determining whether there will be adequate financial resources available to meet the current needs of the Fair Authority.

Because the focus of governmental funds is narrower than that of the entity-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the entity-wide financial statements. By doing so, readers may better understand the long-term impact of the Fair Authority's near-term financing decisions. The Special Revenue Funds Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and the governmental activities. These reconciliations are presented on the bottom of each governmental fund financial statement.

<u>Proprietary Fund Financial Statements</u> – The Iowa State Fair's activities are reported through this fund. This fund is used to show activities that operate more like those of commercial enterprises. Because this fund charges fees for service provided to outside customers, including local government, it is known as an Enterprise Fund. Proprietary fund financial statements provide the same type of information as the entity-wide financial statements, only in more detail. Like the entity-wide financial statements, proprietary fund financial statements use the accrual basis of accounting. There is no reconciliation needed between the entity-wide financial statements for business type activities and the proprietary fund financial statements.

Notes to Financial Statements

The notes provide additional information essential to a full understanding of the data provided in the basic financial statements. The notes to financial statements can be found beginning on page 26.

Required Supplementary Information

Required Supplementary Information presents the Fair Authority's proportionate share of the net pension liability and related contributions as well as the schedule of changes in the Fair Authority's total OPEB liability, related ratios and notes.

Supplementary Information

The supplementary schedules begin on page 51 and provide detailed information about expenditures or expenses by object and other financial data, including revenue comparisons for the past 5 years.

GOVERNMENTAL FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The Fair Authority's combined net position (governmental and business type activities) totaled approximately \$131.3 million at October 31, 2020 compared to approximately \$135.7 million at October 31, 2019.

	Governme	ntal	Business	Туре		
	 Activiti	es	Activit	ies	Total	Total
Fair Authority						
Net Position	2020	2019	2020	2019	2020	2019
Current and other assets	\$ 11,692,791	15,974,691	14,626,248	22,787,408	26,319,039	38,762,099
Capital assets	 332,157	23,828	116,016,771	105,553,037	116,348,928	105,576,865
Total assets	\$ 12,024,948	15,998,519	130,643,019	128,340,445	142,667,967	144,338,964
Deferred outflows of resources	\$ 54,792	37,517	1,108,501	804,697	1,163,293	842,214
Current liabilities	\$ 32,350	23,630	5,643,078	3,069,028	5,675,428	3,092,658
Long-term liabilities	 321,727	250,755	6,372,838	5,432,287	6,694,565	5,683,042
Total liabilities	\$ 354,077	274,385	12,015,916	8,501,315	12,369,993	8,775,700
Deferred inflows of resources	\$ 1,715	28,369	189,479	626,257	191,194	654,626
Net position:						
Net investment in capital assets	\$ 332,156	23,828	116,016,771	105,553,037	116,348,927	105,576,865
Restricted for:						
Endowment	1,235,836	915,729	-	-	1,235,836	915,729
Capital improvements	4,147,363	4,536,216	-	-	4,147,363	4,536,216
Other purposes	6,008,593	10,257,509	-	-	6,008,593	10,257,509
Unrestricted	 -	-	3,529,354	14,464,533	3,529,354	14,464,533
Total net position	\$ 11,723,948	15,733,282	119,546,125	120,017,570	131,270,073	135,750,852

The largest portion of the Fair Authority's net position (88.6%) reflects its investment in capital assets such as land, buildings, equipment, vehicles and infrastructure (road, utilities and other immovable assets), less any related depreciation. The Fair Authority uses these capital assets to provide services. Consequently, these assets are not available for future spending.

Unrestricted net position (2.7%) represents assets used to meet the Fair Authority's ongoing obligations to vendors and creditors.

The remaining balance (8.7%) represents resources subject to external restrictions on how they may be used. The restricted net position will eventually be paid to the business side of the Fair for more investment in its capital assets. The majority of the restricted balance is due to the generous donation from the Richard O. Jacobson Trust.

	Governme	ntal	Business '	Туре		
	 Activiti	es	Activiti	ies	Total	Tota
Fair Authority						
Changes in Net Position	2020	2019	2020	2019	2020	2019
Revenues:						
Program revenues:						
Charges for service	\$ 128,458	600,008	3,069,578	33,262,683	3,198,036	33,862,691
Operating grants and contributions	665,834	1,802,653	151,846	1,189,897	817,680	2,992,550
Capital grants and contributions	2,801,239	2,252,207	-	-	2,801,239	2,252,207
General revenues:						
State appropriation	4,943,716	500,000	-	-	4,943,716	500,000
Investment earnings	 67,784	41,471	343,513	470,894	411,297	512,365
Total revenues	 8,607,031	5,196,339	3,564,937	34,923,474	12,171,968	40,119,813
Expenses:						
Blue Ribbon Foundation						
fund raising	705,104	2,192,394	-	-	705,104	2,192,394
State Fair and other events	 -	-	15,947,643	33,685,467	15,947,643	33,685,467
Total expenses	 705,104	2,192,394	15,947,643	33,685,467	16,652,747	35,877,861
Change in net position						
before transfers	7,901,927	3,003,945	(12,382,706)	1,238,007	(4,480,779)	4,241,952
Transfers	 (11,911,261)	(6,504,712)	11,911,261	6,504,712	-	-
Change in net position	(4,009,334)	(3,500,767)	(471,445)	7,742,719	(4,480,779)	4,241,952
Net position beginning of year	 15,733,282	19,234,049	120,017,570	112,274,851	135,750,852	131,508,900
Net position end of year	\$ 11,723,948	15,733,282	119,546,125	120,017,570	131,270,073	135,750,852

Iowa State Fair business type activities revenue decreased in most departments. The decrease in revenue was due to the cancellation of the 2020 State Fair. The cancellation of the 2020 State Fair resulted in a decrease of approximately \$26 million in revenue from admissions, concessions, exhibits and attractions, and grandstand entertainment. Governmental activities revenues decreased significantly from the prior year. Contributions and sales of promotional items decreased approximately \$6 million in fiscal year 2020 due to the cancellation of the 2020 State Fair. The Foundation received an appropriation from the State Legislature totaling \$4.9 million in fiscal year 2020 compared to \$500,000 in fiscal year 2019. Fiscal year 2019 funds were to be used to help renovate the 4H Building whereas the fiscal year 2020 funds were to be used to help renovate the 4H Building and the Historical Building and for reimbursement of fiscal year 2019 expenses.

Approximately 75% of all business type activities revenues were generated from non-fair events, while the other 25% is from other miscellaneous sources. The largest revenue source of 45.6% comes from interim events, while 32.2% comes from concessions and campground fees. Revenues of approximately \$363,000, or 11.3%, were from entry fees and sponsorships.

The Fair Authority's expenses for the business type activities decreased from the previous year. The cancellation of the 2020 State Fair resulted in significant decreases in expenses. Expenses decreased in direct relation to the decrease in revenue. Grandstand, concessions, and maintenance all decreased significantly due to the cancellation of the 2020 State Fair.

The largest business type activities expense is payroll, which accounts for 42.7% of all expenses. The Fair employs approximately 70 full-time employees. Looking at overall departmental expenses, including payroll, utility and maintenance accounts for the largest departmental expenses at 30.5%, while administration accounts for 27.2% and public safety at 6.1%.

FINANCIAL ANALYSIS OF THE FAIR AUTHORITY'S INDIVIDUAL FUNDS

Governmental Funds

The Iowa State Fair Blue Ribbon Foundation's activity is shown in the governmental activities side of the Fair Authority's total activities. The focus of the Fair Authority's governmental funds is to provide information on the inflows, outflows and balances of spendable resources. The Foundation raises money through contributions from individuals, corporations, in-kind services and state appropriations. Tracking such information is useful in assessing the Fair Authority's capital improvement project resources.

As of the end of the current fiscal year, the Fair's governmental funds reported an ending fund balance of approximately \$10.6 million, a decrease of approximately \$4.2 million from the prior year. 100% of the fund balance is restricted or non-spendable, which means the full balance is restricted for specific purposes, with the majority restricted to pay for the renovation of specific projects or is subject to other donor imposed restrictions. Continued support from donors continues to add to the overall increase in fund balance.

Proprietary Fund

The Fair's proprietary fund provides information on the Fair Authority's operating and nonoperating activities. For the year ended October 31, 2020, the Fair's proprietary fund reported an ending net position of approximately \$119.5 million, a decrease of approximately \$471,000 from the prior year. The majority of the decrease in net position is directly attributable to the decrease in revenue due to the cancellation of the 2020 State Fair.

CAPITAL ASSETS

The Fair Authority's investment in capital assets for its governmental and business-type activities at October 31, 2020 was approximately \$180 million, net of accumulated depreciation of approximately \$64 million, leaving a net book value of approximately \$116 million. This investment in capital assets includes land, buildings, infrastructures, equipment, vehicles, goodwill, and construction in progress. Infrastructure assets are items that are normally immovable, such as streets and sidewalks, drainage systems, lighting systems and similar items.

Capital projects in 2020 included the renovation of the 4-H Building and the construction of the Vendor Building. Funds to pay for the completion of these projects will come from the Fair Authority's revenues as well as contributions and state appropriations. More detailed information about the Fair Authority's capital assets is presented in Note 3 of the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The Fair Authority's officials and management considered many factors when setting the fiscal year 2021 budget. Operating revenues are expected to have a significant increase due to the cancellation of the 2020 State Fair and increases in grandstand ticket sales. No major increases in fees are expected. Operating expenses are also expected to increase due to an increase in payroll costs and increases in grandstand concert expenses. The Fair Authority's net assets for fiscal year 2021 are expected to have a modest increase.

The Fair is an 11-day economic boom for the city and state. It annually attracts more than one million people who enjoy the Fair and its neighboring attractions, events and restaurants during their visit, resulting in more than \$150 million total economic impact to Central Iowa. The Iowa State Fair was canceled in 2020.

CONTACTING THE FAIR AUTHORITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our customers, citizens of the state of Iowa and creditors with a general overview of the Fair Authority's finances and to show the Fair Authority's accountability for the money it receives. If you have questions about the report or need additional financial information, contact the Iowa State Fair Authority, PO Box 57130, Des Moines, Iowa 50317.

Basic Financial Statements

Statement of Net Position

October 31, 2020

	Go	overnmental	Business Type	
		Activities	Activities	Total
Assets				
Current assets:				
Cash, cash equivalents and investments	\$	10,353,760	13,269,511	23,623,271
Unexpended appropriation		431,630	-	431,630
Receivables: Accounts			744 500	744 500
Accrued interest		4 106	744,500 40,979	744,500
Pledges		4,126 120,000	40,979	45,105 120,000
Prepaid expenses		120,000	25,531	25,531
Internal balances		(545,727)	545,727	20,001
Inventories		262,127	545,121	262,127
			14 606 040	<u> </u>
Total current assets		10,625,916	14,626,248	25,252,164
Noncurrent assets:		1.066.975		1.066.075
Pledges receivable		1,066,875	-	1,066,875
Capital assets, net of accumulated depreciation: Land			16 002 610	16 002 610
Buildings		-	16,092,610	16,092,610
Equipment		-	63,153,119 2,427,715	63,153,119
Vehicles		19,157	122,762	2,427,715
Infrastructure		313,000	18,717,222	141,919 19,030,222
Construction in progress		515,000	15,008,621	15,008,621
Goodwill		_	494,722	494,722
Total noncurrent assets		1,399,032	116,016,771	117,415,803
Total assets		12,024,948	130,643,019	
Deferred Outflows of Resources		12,024,940	130,043,019	142,667,967
Pension related deferred outflows		49,144	983,493	1,032,637
OPEB related deferred outflows		5,648	125,008	130,656
		-		
Total deferred outflows of resources Liabilities		54,792	1,108,501	1,163,293
Current liabilities:				
Accounts payable		_	1,060,027	1,060,027
Salaries payable		15,616	299,463	315,079
Unearned revenue			3,959,381	3,959,381
Compensated absences		16,734	324,207	340,941
Total current liabilities		32,350	5,643,078	5,675,428
Noncurrent liabilities:		01,000	0,010,010	0,010,120
Refundable deposits		-	58,337	58,337
Compensated absences		49,067	730,484	779,551
Net pension liability		236,765	4,802,798	5,039,563
Total OPEB liability		35,895	781,219	817,114
Total noncurrent liabilities		321,727	6,372,838	6,694,565
Total liabilities		354,077	12,015,916	12,369,993
Deferred Inflows of Resources				
Pension related deferred inflows		(464)	138,041	137,577
OPEB related deferred inflows		2,179	51,438	53,617
Total deferred inflows of resources		1,715	189,479	191,194
Net Position			,	<u> </u>
Net investment in capital assets		332,156	116,016,771	116,348,927
Restricted for:				
Endowment		1,235,836	-	1,235,836
Capital improvements		4,147,363	-	4,147,363
Other purposes		6,008,593	-	6,008,593
Unrestricted		-	3,529,354	3,529,354
Total net position	\$	11,723,948	119,546,125	131,270,073
-		· · · · ·		`

Statement of Activities

Year ended October 31, 2020

			Program Revenue	s
			Operating	Capital
		Charges for	Grants and	Grants and
Functions	 Expenses	Service	Contributions	Contributions
Governmental activities:				
Blue Ribbon Foundation	\$ 705,104	128,458	665,834	2,801,239
Business type activities:				
State Fair and other events	 15,947,643	3,069,578	151,846	-
Total	\$ 16,652,747	3,198,036	817,680	2,801,239
General revenues and transfers:				
State appropriation				
Investment earnings				
Transfers				
Total general revenues and transfers				
Change in net position				
Net position beginning of year				
Net position end of year				

Net (l	Expense) Revenue a	nd
Ch	ange in Net Positior	1
Governmental	Business Type	
Activities	Activities	Total
2,890,427	-	2,890,427
	(12,726,219)	(12,726,219)
2,890,427	(12,726,219)	(9,835,792)
4,943,716 67,784 (11,911,261)	- 343,513 11,911,261	4,943,716 411,297
(6,899,761)	12,254,774	5,355,013
(4,009,334)	(471,445)	(4,480,779)
15,733,282	120,017,570	135,750,852
\$ 11,723,948	119,546,125	131,270,073

Balance Sheet Special Revenue Funds

October 31, 2020

		_		Special Revenue	
			Blue Ribbon Foundation	Nonmajor Blue Ribbon Foundation Endowment	Total
Assets		-			
Cash and investments Jnexpended appropriation Receivables:			\$ 9,117,924 431,630	1,235,836	10,353,760 431,630
Accrued interest Pledges			4,126 1,186,875	-	4,126 1,186,875
nventories		-	262,127	-	262,127
Total assets Liabilities, Deferred Inflows of Resources		_	\$ 11,002,682	1,235,836	12,238,518
and Fund Balances					
iabilities:					
Internal balances			\$ 545,727	-	545,727
Salaries payable		_	15,616	-	15,616
Total liabilities		_	561,343	-	561,343
Deferred inflows of resources:					
Unavailable revenues Yund balances:		-	1,086,874	-	1,086,874
Nonspendable:					
Inventories			262,127	-	262,127
Restricted for:					
Endowment			-	1,235,836	1,235,836
Capital improvements			4,147,363	-	4,147,363
Administration		-	4,944,975	-	4,944,975
Total fund balance		_	9,354,465	1,235,836	10,590,301
Madal Habilidian defensed inflame of					
Total liabilities, deferred inflows of resources and fund balances		_	\$ 11,002,682	1,235,836	12,238,518
		-	\$ 11,002,682 \$ 9,354,465		12,238,518 10,590,301
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position		-			
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net		-			
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental		3,388			
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. These capital assets consist of:		_			
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. These capital assets consist of: Equipment		3,388	\$ 9,354,465		10,590,301
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. These capital assets consist of: Equipment Less accumulated depreciation Certain Foundation revenues will be collected after year-end but will not be available soon enough to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the		3,388	\$ 9,354,465 332,157		10,590,301 332,157
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. These capital assets consist of: Equipment Less accumulated depreciation Certain Foundation revenues will be collected after year-end but will not be available soon enough to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds. Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as	(96	3,388	\$ 9,354,465 332,157		10,590,301 332,157
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. These capital assets consist of: Equipment Less accumulated depreciation Certain Foundation revenues will be collected after year-end but will not be available soon enough to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds. Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:	(96	3,388 5,231)	\$ 9,354,465 332,157		10,590,301 332,157
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. These capital assets consist of: Equipment Less accumulated depreciation Certain Foundation revenues will be collected after year-end but will not be available soon enough to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds. Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows: Deferred outflows of resources	(96	- 3,388 5,231) 4,792	\$ 9,354,465 332,157 1,086,874		10,590,301 332,157 1,086,874
resources and fund balances Reconciliation of the Special Revenue Funds Balance Sheet to the Statement of Net Position Fund balances - Special Revenue Funds Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. These capital assets consist of: Equipment Less accumulated depreciation Certain Foundation revenues will be collected after year-end but will not be available soon enough to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds. Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows: Deferred outflows of resources Deferred inflows of resources Certain liabilities are not due and payable in the current year and, therefore, are not reported in the governmental funds. These	(96	- 3,388 5,231) 4,792	\$ 9,354,465 332,157 1,086,874	1,235,836 - -	10,590,301 332,157 1,086,874

Statement of Revenues, Expenditures and Changes in Fund Balances Special Revenue Funds

Year ended October 31, 2020

	5	Special Revenue	
	Blue Ribbon	Nonmajor Blue Ribbon Foundation	
	Foundation	Endowment	Total
Revenues:	*		
State appropriation Contributions	\$ 4,943,716	-	4,943,716
Sales of promotional items	3,288,677 128,400	270,773	3,559,450 128,400
Other sales	58	-	58
In-kind support	29,512	-	29,512
Interest (loss) on investments	12,754	55,030	67,784
Total revenues	8,403,117	325,803	8,728,920
Expenditures:			
Administration	553,021	5,696	558,717
Promotion	422,320	-	422,320
Total expenditures	975,341	5,696	981,037
Excess of revenues over expenditures	7,427,776	320,107	7,747,883
Transfers out	(11,911,261)	-	(11,911,261)
Change in fund balances	(4,483,485)	320,107	(4,163,378)
Fund balances beginning of year	13,837,950	915,729	14,753,679
Fund balances end of year	\$ 9,354,465	1,235,836	10,590,301
in Fund Balances to the Statement of Activities Change in fund balances - Special Revenue Funds	\$ (4,483,485)	320,107	(4,163,378)
Amounts reported for governmental activities in the Statement of Activities are different because:			
Contributions are reported in the Statement of Activities when pledged to the Foundation. They are not reported as revenues in the governmental funds until available.	(120,469)	-	(120,469)
The governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation amortization expense in the current year, as follows:			
Expenditures for capital assets Depreciation/amortization expense	313,000 (4,671)	-	313,000 (4,671)
The current year IPERS contributions are reported as expeditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.	7,523	-	7,523
Compensated absences, net pension liability and total OPEB liability reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the			
governmental funds.	(41,339)	-	(41,339)
Change in net position of governmental activities	\$ (4,329,441)	320,107	(4,009,334)
See notes to financial statements	.,029,111	520,107	(1,000,001)

Statement of Net Position Enterprise Fund

October 31, 2020

Assets	
Current assets:	
Cash, cash equivalents and investments	\$ 13,269,511
Receivables:	744 500
Accounts	744,500
Accrued interest	40,979
Prepaid expenses	25,531
Internal balances	 545,727
Total current assets	 14,626,248
Noncurrent assets:	
Capital assets, net of accumulated depreciation:	
Land	16,092,610
Buildings	63,153,119
Equipment	2,427,715
Vehicles	122,762
Infrastructure	18,717,222
Construction in progress	15,008,621
Goodwill	 494,722
Total noncurrent assets	 116,016,771
Total assets	 130,643,019
Deferred outflows of resources:	
Pension related deferred outflows of resources	983,493
OPEB related deferred outflows of resources	 125,008
Total deferred outflows of resources	 1,108,501
Liabilities	
Current liabilities:	
Accounts payable	1,060,027
Salaries payable	299,463
Unearned revenue	3,959,381
Compensated absences	 324,207
Total current liabilities	 5,643,078
Noncurrent liabilities:	
Refundable deposits	58,337
Compensated absences	730,484
Net pension liability	4,802,798
Total OPEB liability	 781,219
Total noncurrent liabilities	 6,372,838
Total liabilities	 12,015,916
Deferred inflows of resources:	
Pension related deferred inflows of resources	138,041
OPEB related deferred inflows of resources	 51,438
Total deferred inflows of reosources	 189,479
Net Position	
Net investment in capital assets	116,016,771
Unrestricted	 3,529,354
Total net position	\$ 119,546,125

Statement of Revenues, Expenses and Changes in Fund Net Position Enterprise Fund

Year ended October 31, 2020

Operating revenues:	
Admissions	\$ 192,835
Concessions, exhibits and attractions	762,135
Grandstand entertainment	-
Special entertainment	-
Parking	-
Entry fees, sales and other fees	211,186
Campground fees	275,387
Sponsorships and administration	151,846
Interim events	1,470,305
Maintenance	 157,730
Total operating revenues	 3,221,424
Operating expenses:	
Administration	4,335,050
Admissions	106,792
Concessions, exhibits and attractions	284,173
Competitive events and ag education	177,968
Campground	21,242
Grandstand entertainment	27,402
Utilities and maintenance	4,855,848
Marketing and promotion	120,012
Parking and transportation	3,180
Public safety	972,699
Special entertainment	34,244
Depreciation	4,733,287
Interim events	 275,746
Total operating expenses	 15,947,643
Operating income	(12,726,219)
Non-operating revenues:	
Investment income	343,513
Income before transfers	(12,382,706)
Transfers in	 11,911,261
Change in net position	(471,445)
Net position beginning of year	 120,017,570
Net position end of year	\$ 119,546,125
See notes to financial statements.	

Statement of Cash Flows Enterprise Fund

Year ended October 31, 2020

Cash flows from operating activities:				
Cash received from events	\$	7,216,131		
Cash paid to suppliers		(6,584,488)		
Cash paid to employees		(5,190,401)	-	
Net cash provided by operating activities			\$	(4,558,758)
Cash flows from non-capital financing activities:				
Transfers in from other funds				11,599,228
Cash flows from capital financing activities:				
Acquisition of property and equipment				(15,197,021)
Cash flows from investing activities:				
Proceeds from sale and maturities of investments		207,443		
Purchase of investments		90,668		
Investment income		353,242	-	
Net cash provided by investing activities				651,353
Increase in cash and cash equivalents				(7,505,198)
Cash and cash equivalents beginning of year				12,299,786
Cash and cash equivalents end of year				4,794,588
Investments				8,474,923
Cash, cash equivalents and investments end of year			\$	13,269,511
Reconciliation of operating income to net cash				
provided by operating activities:				
Operating income			\$	(12,726,219)
Operating income Adjustments to reconcile operating income to net cash			\$	(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities:	·		\$	(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation	\$	4,733,287	\$	(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources,	\$	4,733,287	\$	(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:	\$		·	(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable	\$	(31,475)	·	(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses	\$	(31,475) 691,630		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources	\$	(31,475) 691,630 (303,804)		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable	\$	(31,475) 691,630 (303,804) (806,578)		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable	\$	(31,475) 691,630 (303,804) (806,578) (12,791)		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable Unearned revenue	\$	(31,475) 691,630 (303,804) (806,578) (12,791) 3,335,102		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable Unearned revenue Compensated absences	\$	(31,475) 691,630 (303,804) (806,578) (12,791) 3,335,102 (146,287)		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable Unearned revenue Compensated absences Refundable deposits	\$	(31,475) 691,630 (303,804) (806,578) (12,791) 3,335,102 (146,287) (940)		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable Unearned revenue Compensated absences Refundable deposits Net pension liability	\$	(31,475) 691,630 (303,804) (806,578) (12,791) 3,335,102 (146,287) (940) 1,073,754		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable Unearned revenue Compensated absences Refundable deposits Net pension liability Total OPEB liability	\$	(31,475) 691,630 (303,804) (806,578) (12,791) 3,335,102 (146,287) (940) 1,073,754 72,341		(12,726,219)
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable Unearned revenue Compensated absences Refundable deposits Net pension liability Total OPEB liability Deferred inflows of resources	\$	(31,475) 691,630 (303,804) (806,578) (12,791) 3,335,102 (146,287) (940) 1,073,754		
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable Unearned revenue Compensated absences Refundable deposits Net pension liability Total OPEB liability Deferred inflows of resources Total adjustments	\$	(31,475) 691,630 (303,804) (806,578) (12,791) 3,335,102 (146,287) (940) 1,073,754 72,341		8,167,461
Operating income Adjustments to reconcile operating income to net cash provided by operating activities: Depreciation Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources: Accounts receivable Prepaid expenses Deferred outflows of resources Accounts payable Salaries payable Unearned revenue Compensated absences Refundable deposits Net pension liability Total OPEB liability Deferred inflows of resources	\$	(31,475) 691,630 (303,804) (806,578) (12,791) 3,335,102 (146,287) (940) 1,073,754 72,341		

Notes to Financial Statements

October 31, 2020

(1) Summary of Significant Accounting Policies

The Iowa State Fair Authority, a component unit of the State of Iowa, is governed by the provisions of Chapter 173 of the Code of Iowa. The Fair Authority is mandated by statute to conduct an annual State Fair and Exposition on the Iowa State Fairgrounds and may conduct other interim events.

The Fair Authority's Board consists of fifteen members. The fifteen members consist of the Governor, the Secretary of Agriculture and the President of Iowa State University, or their qualified representatives, two elected directors from each of the five Iowa State Fair Board districts, and a secretary and treasurer elected by the Iowa State Fair Board. A president and vice president are elected from the twelve elected directors.

The Iowa State Fair Authority includes the Iowa State Fair Blue Ribbon Foundation (Chapter 173.22 of the Code of Iowa). The Foundation may solicit or accept gifts and moneys appropriated by the Legislature to be used for administration, capital projects or major maintenance improvements at the Iowa State Fairgrounds.

The Blue Ribbon Foundation Endowment Fund began operation in February 2012 to provide funds for fairgrounds maintenance and improvements.

The financial statements of the Iowa State Fair Authority have been prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. The more significant of the Fair Authority's accounting policies are described below.

A. <u>Reporting Entity</u>

For financial reporting purposes, the Iowa State Fair Authority has included all funds, organizations, boards, commissions and authorities. The Fair Authority has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Fair Authority are such that exclusion would cause the Fair Authority's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Fair Authority to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Fair Authority. The Fair Authority has no component units which meet the Governmental Accounting Standards Board criteria.

B. <u>Entity-wide and Fund Financial Statements</u>

The entity-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the Iowa State Fair Authority. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Position presents the Fair Authority's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net Position is reported in three categories.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation.
- Restricted net position results when constraints placed on the use of net position are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or segment. State appropriation and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for the Fair Authority's governmental funds and proprietary fund.

C. <u>Measurement Focus</u>, Basis of Accounting and Financial Statement Presentation

The entity-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the Fair Authority considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

Contributions, intergovernmental revenues and interest associated with the current fiscal year are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal year. All other revenue items are considered to be measurable and available only when cash is received by the Fair Authority.

The Fair Authority reports the following major governmental fund:

The Special Revenue, Blue Ribbon Foundation Fund is used to account for the activities of the Foundation, including contributions and specific revenue sources restricted to expenditures for specified purposes.

The Fair Authority reports the following major proprietary fund:

An Enterprise Fund is used to account for the activities of the Iowa State Fair. It includes the 11-day fair activities as well as other events during the year.

The proprietary fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. <u>Budgets, Budgetary Accounting and State Appropriations</u>

The Iowa State Fair Authority staff prepares an annual budget for the Fair Authority's general operations. This budget is approved and monitored by the Iowa State Fair Board.

E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance</u>

The following accounting policies are followed in preparing the basic financial statements:

<u>Cash, Cash Equivalents and Investments</u> – The cash balance of the Foundation is pooled and invested by the Treasurer of State.

For purposes of the Statement of Cash Flows, all short-term cash investments for the Fair operations that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months. Cash investments not meeting the definition of cash equivalents at October 31, 2020 include bonds and certificates of deposit of \$8,433,947.

<u>Pledges Receivable</u> – Pledges receivable in the Special Revenue Fund are accounted for using the modified accrual basis of accounting and are shown net of an allowance for uncollectibles.

Pledges receivable are recognized when pledged. In the fund financial statements, only the pledges collected during the fiscal year or within 60 days of the end of the fiscal year are recognized as revenue. The remaining balance is reported as deferred inflows of resources.

<u>Inventories</u> – Inventories are valued at cost, which approximates market. The first-in/first-out (FIFO) cost flow method is used. Inventories in the Special Revenue Fund consist of items purchased and held for resale. The cost is recorded as an expenditure at the time individual inventory items are purchased. Expenditures are adjusted at fiscal year-end to correlate with the consumption method.

<u>Capital Assets</u> – Capital assets, which include land, buildings, equipment and infrastructure assets (e.g. roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the Fair Authority), are reported in the applicable governmental or business type activities columns in the entity-wide financial statements. Capital assets are defined by the Fair Authority as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost if purchased or constructed. Donated assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential.

The costs of normal maintenance and repair which do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. During the year ended October 31, 2020, no interest costs were capitalized since no interest costs were incurred during the construction period.

Depreciation is computed using the straight-line method over the following estimated useful lives:

Asset Class	Years	
Buildings	20 - 40	
Equipment	5 - 15	
Vehicles	3 - 7	
Infrastructure	10 - 20	

<u>Deferred Outflows of Resources</u> – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources in the Statement of Net Position consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the Fair Authority after the measurement date but before the end of the Fair Authority's reporting period.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Total OPEB Liability</u> – For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the State of Iowa's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represents the amount of assets that have been recognized but the related revenue has not

been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements consist of pledges receivable not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of unrecognized items not yet charged to pension and OPEB expense and the unamortized portion of the net difference between projected and actual earnings on pension plan investments.

<u>Compensated Absences</u> – Employees accumulate a limited amount of earned but unused vacation, sick leave and compensatory time for subsequent use, for payment of the employer portion of insurance premiums upon retirement or for payment upon termination, death or retirement. The liabilities recorded for compensated absences are based on current rates of pay and current insurance rates.

<u>Fund Balance</u> – In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

(2) Cash, Cash Equivalents and Investments

The Fair Authority's deposits in banks and with the Treasurer of State throughout the year and at October 31, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The Fair Authority is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Iowa State Fair Board; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value.

Investment		Fair Value	Maturity	Credit Risk
Federal Home Loan Mortgage	\$	503,255	February 16, 2021	Aaa
0.0	φ	,	,	
Federal Home Loan Bank		255,317	June 11, 2021	Aaa
US Treasury		507,617	June 15, 2021	AAA
US Treasury		307,102	February 15, 2022	AAA
US Treasury		768,574	May 15, 2022	AAA
US Treasury		767,813	October 15, 2022	AAA
US Treasury		772,266	November 15, 2022	AAA
US Treasury		771,914	January 15, 2023	AAA
US Treasury		770,566	February 15, 2023	AAA
US Treasury		259,941	May 15, 2023	AAA
US Treasury		751,230	June 15, 2023	AAA
US Treasury		249,512	August 15, 2023	AAA
Total	\$	6,685,107		

At October 31, 2020, the Fair Authority had the following investments in corporate notes and U.S. Government securities.

The Fair Authority uses the fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical asses. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

The recurring fair value measurements for the Fair Authority's securities was determined using the last reported sales price at current exchange rates. (Level 1 inputs)

The Fair Authority had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

Investments are held by the Foundation in accordance with Chapter 540A of the Code of Iowa and its investment policy. The Foundation's Endowment Fund actively seeks and encourages planned gifts consistent with its purpose, which are the maintenance and improvement of the Iowa State Fairgrounds. At October 31, 2020, the Foundation had investments held by Morgan Stanley which had a fair value of \$976,395.

<u>Interest rate risk</u> – The Fair Authority's investment policy states each investment will typically have a short term maturity of six to nine months.

<u>Credit risk</u> – The Fair Authority's credit risk ratings were determined by Moody's Investors Service.

<u>Concentration of credit risk</u> – The Fair Authority places no limit on the amount which may be invested in any one issuer. More than 5% of the Fair Authority's investments are in U.S. Treasury (70.27%) investments. The Federal Home Loan Bank & Mortgage accounts for 8.99% of the Fair Authority's investments.

(3) Capital Assets

Capital assets activity for the year ended October 31, 2020 was as follows:

	Balance Beginning			Balance End
	 of Year	Additions	Deletions	of Year
Governmental activities:				
Equipment	\$ 115,388	313,000	-	428,388
Less accumulated depreciation	 (91,560)	(4,671)	-	(96,231)
Governmental activities capital assets, net	\$ 23,828	308,329	-	332,157
Business type activities:				
Land, not being depreciated	\$ 16,092,610	-	-	16,092,610
Buildings	110,611,887	1,918,458	-	112,530,345
Equipment	5,486,815	700,770	-	6,187,585
Vehicles	942,438	31,771	-	974,209
Infrastructure	28,660,563	-	-	28,660,563
Construction in progress, not being				
depreciated	2,960,114	12,107,026	(58,519)	15,008,621
Goodwill, not being depreciated	 -	494,722	-	494,722
Total capital assets	 164,754,427	15,252,747	(58,519)	179,948,655
Less accumulated depreciation for:				
Buildings	(46,343,843)	(3,033,384)	-	(49,377,227
Equipment	(3,405,999)	(356,664)	-	(3,762,663
Vehicles	(793,316)	(58,130)	-	(851,446
Infrastructure	 (8,658,232)	(1,285,109)	-	(9,943,341
Total accumulated depreciation	 (59,201,390)	(4,733,287)	-	(63,934,677)
Business type activities capital assets, net	\$ 105,553,037	10,519,460	(58,519)	116,013,978

(4) Operating Leases

The future minimum lease payment for operating leases is as follows:

Year	
Ending	
October 31,	Amount
2021	\$ 41,397
2022	32,020
2023	 10,835
Total	\$ 84,252

Rental expense for the year ended October 31, 2020 for all operating leases, except those with terms of a month or less which were not renewed, totaled \$40,956.

(5) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the Fair Authority, except for those covered by another retirement system. Employees of the Fair Authority are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at <u>www.ipers.org</u>.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the Fair Authority contributed 9.44% of covered payroll for a total rate of 15.73%.

The Fair Authority's contributions to IPERS for the year ended October 31, 2020 were \$454,051.

<u>Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred</u> <u>Inflows of Resources Related to Pensions</u> – At October 31, 2020, the Fair Authority reported a liability of \$5,039,563 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Fair Authority's proportion of the net pension liability was based on the Fair Authority's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2020, the Fair Authority's collective proportion was 0.071740%, which was an increase of 0.004361% from its collective proportion measured as of June 30, 2019.

For the year ended October 31, 2020, the Fair Authority recognized pension expense of \$853,947. At October 31, 2020, the Fair Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows	
	of	Resources	of Resources	
Differences between expected and				
actual experience	\$	5,567	119,450	
Changes of assumptions		258,679	-	
Net difference between projected and actual				
earnings on IPERS' investments		283,303	-	
Changes in proportion and differences between				
Fair Authority contributions and its proportionate				
share of contributions		351,548	18,127	
Fair Authority contributions subsequent to the				
measurement date		133,540	-	
Total	\$	1,032,637	137,577	

\$133,540 reported as deferred outflows of resources related to pensions resulting from Fair Authority contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending October 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year	
Ending	
June 30,	Amount
2021	\$ 152,291
2022	187,090
2023	169,715
2024	225,269
2025	 27,155
Total	\$ 761,520

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation	
(effective June 30, 2017)	2.60% per annum.
Rates of salary increase	3.25 to 16.25% average, including inflation.
(effective June 30, 2017)	Rates vary by membership group.
Long-term investment rate of return	7.00% compounded annually, net of investment
(effective June 30, 2017)	expense, including inflation.
Wage growth	3.25% per annum, based on 2.60% inflation
(effective June 30, 2017)	and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2020 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Asset	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic equity	22.0%	4.43%
International equity	17.5	5.15
Global smart beta equity	6.0	4.87
Core plus fixed income	28.0	(0.29)
Public credit	4.0	2.29
Cash	1.0	(0.78)
Private equity	11.0	6.54
Private real assets	7.5	4.48
Private credit	3.0	3.11
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the Fair Authority will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the Fair Authority's Proportionate Share of the Net Pension Liability to</u> <u>Changes in the Discount Rate</u> – The following presents the Fair Authority's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Fair Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	 1%	Discount	1%
	Decrease	Rate	Increase
	 (6.00%)	(7.00%)	(8.00%)
Fair Authority's proportionate share			
of the net pension liability	\$ 8,403,046	5,039,563	2,219,334

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to IPERS</u> – At October 31, 2020, the Fair Authority reported payables to IPERS of \$35,379 for legally required Fair Authority contributions and \$23,635 for legally required employee contributions withheld from employee wages which had not yet been remitted to IPERS.

(6) Long Term Liabilities

A summary of changes in long-term liabilities for the year ended October 31, 2020 is as follows:

	 G	overnmental	Activities			Business Typ	oe Activities	
	npensated bsences	Total OPEB Liability	Net Pension Liability	Total	Compensated Absences	Total OPEB Liability	Net Pension Liability	Total
Beginning balance Additions Deletions	\$ 55,306 10,495 -	32,750 3,145 -	172,660 64,105	260,716 77,745	1,200,978 - 146,287	708,878 72,341 -	3,729,044 1,073,754 -	5,638,900 1,146,095 146,287
Ending balance	\$ 65,801	35,895	236,765	338,461	1,054,691	781,219	4,802,798	6,638,708
Due within one year	\$ 16,734	-	-	16,734	324,207	-	-	324,207

<u>Sick Leave Insurance Program (SLIP)</u> – The Sick Leave Insurance Program is a voluntary termination benefit program. The program is an opportunity for employees who are retirement-eligible to use the value of their unused sick leave to pay the employer's share of the monthly premium of the State's group health insurance plan after retirement. A SLIP liability is reported for both current, active Fair Authority employees and retirees. The SLIP liability for current, active employees is included in compensated absences and the liability for retirees is included in accounts payable and accruals.

Upon retirement, employees first receive a cash payment of up to \$2,000 for accumulated, unused sick leave converted at the employee's current regular hourly rate of pay, payable with the final payroll warrant that includes the employee's retirement date. The value of the remaining balance of the accrued sick leave will be converted based upon the original balance (before the cash payment). The remainder of the sick leave value is calculated as follows, based on the number of sick leave hours the employee had before the cash payment:

If the sick leave balance is:	The conversion rate is:
Zero to 750 hours	60% of the value
Over 750 hours to 1,500 hours	80% of the value
Over 1,500 hours	100% of the value

The final calculated dollar value will be credited to the employee's SLIP account. Each month, the Fair Authority will pay 100% of the employer's share of the selected state group health insurance premium from the retiree's SLIP account. The retiree is responsible for any additional premiums associated with the employee/retiree share.

The Fair Authority will continue to pay the employer's share of the health insurance premium each month until the converted value of the employee's sick leave balance is exhausted, the employee is eligible for Medicare, the employee waives the benefit or the employee dies, whichever comes first. Retired employees may stay with the same health insurance program as when employed or switch down at any time without underwriting. The converted value of the sick leave can only be applied to the employer's share of health insurance premium payments. It has no cash value and is not transferable to another use or to an heir. If a retired employee who has utilized this benefit returns to permanent state employment, all remaining balances in the sick leave insurance program will be forfeited.

All SLIP program benefits are financed on a pay-as-you-go basis. For the year ended October 31, 2020, five retired employees received benefits of \$36,229 under the SLIP program.

Other Postemployment Benefits

<u>Plan Description</u>

The Fair Authority's employees are provided with OPEB through the State of Iowa OPEB Plan – a cost-sharing, multiple-employer defined benefit OPEB plan administered by the State of Iowa (State OPEB Plan). The State of Iowa provides access to postretirement medical benefits to all retirees as required by Chapter 509A.13 of the Code of Iowa. Although the retirees generally must pay 100% of the premium rate, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (GASB 75), requires that employers recognize the Implicit Rate Subsidy that exists in postretirement medical plans provided by governmental employers.

Implicit Rate Subsidy refers to the concept that retirees under the age of 65 (i.e., not eligible for Medicare) generate higher claims on average than active participants. When a medical plan is self-insured or fully insured through a third-party administrator, a premium is usually determined by analyzing the claims of the entire population in the plan and adjusting for administrative costs. The resulting premium is called a blended premium because it blends the claims of active and retired participants. Since individuals generally have more and higher claims as they get older, the blended premium paid for retirees is lower than their expected claims. Another way of considering this is that if the retirees were removed from the plan, the premium for the active group would be lower; therefore, the retirees' premiums are being subsidized by the active group. Since the employer generally pays a large portion or all of the premiums for the active group, this subsidy creates a liability for the employer. The difference between the expected claims for the retiree group and the blended premium is called the Implicit Rate Subsidy.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

<u>Plan Membership</u>

There are 71 active and 1 retired participants in the plan.

<u>Plan Benefits</u>

The State OPEB Plan currently offers 3 plans which are available to participants: the Iowa Choice Plan, the National Choice Plan and the SPOC (State Police Officer's Council) Plan.

The contribution requirements of the plan participants are established and may be amended by the State Legislature. The State currently finances the retiree benefit plan on a pay-as-you-go basis.

<u>OPEB Liabilities, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows</u> of Resources Related to OPEB

At October 31, 2020, the Fair Authority reported a liability of \$817,114 for its proportionate share of the total OPEB liability. The total OPEB liability was measured as of June 30, 2020 and was determined by an actuarial valuation performed as of January 1, 2020 and rolled forward to June 30, 2020 using generally accepted actuarial principles. The Fair Authority's proportion of the total OPEB liability was based on a ratio of the Fair Authority's active employees in relation to all active employees of the State OPEB plan. At June 30, 2020, the Fair Authority's proportion was 0.407272%.

For the year ended October 31, 2020, the Fair Authority recognized OPEB expense of \$83,833. At October 31, 2020, the Fair Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 red Outflows Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	26,224
Changes in proportion and differences in the Office's contributions and the		
Office's proportionate share of contributions	61,222	27,393
Changes of assumptions	 69,434	
Total	\$ 130,656	53,617

Year ending	
June 30,	Amount
2021	\$ 10,972
2022	10,972
2023	10,972
2024	10,972
2025	10,972
Thereafter	 22,179
	\$ 77,039

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Actuarial Assumptions

The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement:

Inflation	2.60%
Discount rate	2.21%
Healthcare cost trend rate	6.0% - 6.3% initial,
	decreasing to 4.1% ultimate.

The discount rate was based on the 20-year Bond Buyer GO Index as of the end of June 2020.

The majority of State of Iowa employees are participants in the Iowa Public Employees' Retirement Systems. For this reason, the individual salary increase, mortality withdrawal, retirement, and age of spouse assumptions are based on the assumptions used for the Iowa Public Employees' Retirement System (IPERS) actuarial valuation report as of June 30, 2020. The plan participation and coverage election at retirement assumptions are based upon the recent experience of the State of Iowa Postretirement Medical Plan.

Changes in the Total OPEB Liability

	 otal OPEB Liability
Total OPEB liability beginning of year	\$ 741,628
Changes for the year:	
Service cost	51,964
Interest	27,906
Differences between expected	
and actual experiences	(4,800)
Changes in assumptions	17,610
Change in proportionate share	26,185
Benefit payments	 (43,379)
Net changes	 75,486
Total OPEB liability end of year	\$ 817,114

Sensitivity of the Authority's Total OPEB Liability to Changes in the Discount Rate

The proportionate share of the total OPEB liability was calculated using a discount rate of 2.21%, as well as a discount rate that is 1 percentage point lower (1.21%) or 1 percentage point higher (3.21%) than the current discount rate. The sensitivity of the proportionate share of the total OPEB liability to changes in the discount rate is presented below:

	1%	Discount	1%
	Decrease	Rate	Increase
	(1.21%)	(2.21%)	(3.21%)
Total OPEB liability	\$ 870,153	817,114	765,810

<u>Sensitivity of the Authority's Total OPEB Liability to Changes in the Healthcare Cost Trend</u> <u>Rates</u>

The proportionate share of the total OPEB liability was calculated using a healthcare cost rate of 6.00% as well as a discount rate that is 1 percentage point lower (5.00%) or 1 percentage higher (7.00%) than the current discount rate. The sensitivity of the proportionate share of the total OPEB liability to changes in the healthcare cost trend rate is presented below:

		Healthcare	
	1%	Cost Trend	1%
	Decrease	Rate	Increase
	(5.0%-5.3%)	(6.0%-6.3%)	(7.0%-7.3%)
Total OPEB liability	\$ 729,167	817,114	920,842

<u>Payables to the OPEB Plan</u> – There were no amounts due to the defined benefit State OPEB plan at June 30, 2020.

(7) Contractual Commitments

The Fair Authority has entered into contracts for capital improvement projects throughout the Fairgrounds and has spent \$12,335,621 under these contracts as of October 31, 2020. The remaining contractual obligation as of October 31, 2020 for projects already in progress totals \$8,944.

(8) Risk Management

State employee benefits for health, dental, long-term disability and life insurance coverage are insured through commercial insurers. Insurance coverage for auto and crime are insured through commercial insurers. There were no significant reductions in insurance coverage from the prior year and settlements have not exceeded coverage for the past three fiscal years.

The State of Iowa self-insures on behalf of its agencies for losses related to workers' compensation, its motor vehicle fleet, property damage and torts. A contingent fund exists under Section 29C.20 of the Code of Iowa to provide compensation for loss or damage to state property (casualty losses).

Required Supplementary Information

Schedule of the Fair Authority's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Seven Years* (In Thousands)

Required Supplementary Information

		2020	2019	2018	2017
Fair Authority's proportion of the net pension liability	0.0	071740%	0.067379%	0.066124%	0.063373%
Fair Authority's proportionate share of the net pension liability	\$	5,040	3,902	4,184	4,221
Fair Authority's covered payroll	\$	4,810	5,198	5,118	4,882
Fair Authority's proportionate share of the net pension liability as a percentage of its covered payroll		104.78%	75.07%	81.75%	86.46%
IPERS' net position as a percentage of the total pension liability		82.90%	85.45%	83.62%	82.21%

* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

2014	2015	2016
0.070552%	0.063564%	0.064763%
2,798	3,140	4,076
4,485	4,423	4,714
62.39%	70.99%	86.47%
87.61%	85.19%	81.82%

Schedule of Fair Authority Contributions

Iowa Public Employees' Retirement System Last Fiscal Eight Years* (In Thousands)

Required Supplementary Information

	 2020	2019	2018	2017
Statutorily required contribution	\$ 454	491	457	436
Contributions in relation to the statutorily required contribution	 (454)	(491)	(457)	(436)
Contribution deficiency (excess)	\$ -	-	-	-
Fair Authority's covered payroll	\$ 4,810	5,198	5,118	4,882
Contributions as a percentage of covered payroll	9.44%	9.44%	8.93%	8.93%

See accompanying independent auditor's report.

GASB Statement No. 68 requires ten years of information be presented in this table. However, until a full 10-year trend is compiled, the Fair Authority will present information for those years for which information is available.

2016	2015	2014	2013
421	395	401	399
(421)	(395)	(401)	(399)
	-	-	_
4,714	4,423	4,485	4,568
8.93%	8.93%	8.93%	8.73%

Notes to Required Supplementary Information – Pension Liability

Year ended October 31, 2020

<u>Changes of benefit terms</u>:

There are no significant changes in benefit terms.

<u>Changes of assumptions</u>:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Supplementary Information

Expenditures by Object Blue Ribbon Foundation Special Revenue Fund

Year ended October 31, 2020

	Administration		Promotion	Total
Personal services	\$	460,696	-	460,696
Travel		6,918	-	6,918
Supplies and materials		45,528	-	45,528
Contractual services		4,947	-	4,947
Miscellaneous		6,112	-	6,112
Equipment		28,820	-	28,820
Marketing		-	146,344	146,344
Donor promotion		-	275,976	275,976
Total	\$	553,021	422,320	975,341

Expenses by Object Enterprise Fund

Year ended October 31, 2020

	Ad	ministration	Admissions	Concessions, Exhibits and Attractions	Competitive Events and Ag Education	Campground	Grandstand Entertainment
Personal services	\$	3,312,369	48,242	26,354	-	1,102	672
Travel and conferences		79,311	-	-	-	-	-
Supplies and materials		107,757	54,024	243,806	67,499	-	-
Judging		-	-	-	15,904	-	-
Contractual services		507,478	4,526	2,891	44,691	20,140	26,730
Repair and improvements		-	-	-	-	-	-
Talent		-	-	-	-	-	-
Advertising		-	-	-	1,280	-	-
Claims and miscellaneous		328,135	-	11,122	3,659	-	-
Premiums		-	-	-	44,935	-	-
Depreciation		-	-	-	-	-	-
Total	\$	4,335,050	106,792	284,173	177,968	21,242	27,402

	Interim		Special	Public	Parking and	Marketing and	Utilities and
Tota	Events	Depreciation	Entertainment	Safety	Transportation	Promotion	Maintenance
6,805,92	-	-	-	826,104	3,180	-	2,587,902
79,31	-	-	-	-	-	-	-
991,65	34,256	-	16,593	105,130	-	-	362,589
15,904	-	-	-	-	-	-	-
2,636,22	127,842	-	-	41,465	-	19,329	1,841,137
2,88	-	-	-	-	-	-	2,882
118,09	108,883	-	9,213	-	-	-	-
61,88	-	-	-	-	-	60,608	-
457,53	4,765	-	8,438	-	-	40,075	61,338
44,93	-	-	-	-	-	-	-
4,733,28	-	4,733,287	-	-	-	-	-
15,947,64	275,746	4,733,287	34,244	972,699	3,180	120,012	4,855,848

Summary of Operating Revenues and Paid Admissions

For the Five Years Ended October 31, 2020

Fiscal Year	Operating Revenues	Operating Income (loss)	Paid Admissions
2016	\$ 25,554,538	964,438	883,332
2017	26,874,435	412,888	895,601
2018	29,581,713	209,479	890,567
2019 2020*	34,452,580 3,221,424	767,113 (12,726,219)	949,630 -

 * No paid admissions in 2020 due to the cancellation of the Iowa State Fair.

Concessionaire Sales

For the Five Years Ended October 31, 2020 (Unaudited)

Fiscal	Sales Reported by Vendor						
Year	Food	Food Beer					
2016	\$ 11,282,577	756,805	4,034,988				
2017	11,858,230	943,511	4,127,309				
2018	11,787,171	981,968	4,151,731				
2019	13,643,073	1,029,319	5,358,568				
2020*	-	-	-				

This information is provided for comparative purposes only. Food and Merchandise are reported at gross sales, whereas Beer is reported at the Fair's net sales commission. The Iowa State Fair Authority receives a varying percentage of vendor proceeds.

* No Vendor sales in 2020 due to the cancellation of the Iowa State Fair.



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Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board Members of the Iowa State Fair Authority:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Iowa State Fair Authority as of and for the year ended October 31, 2020, and the related Notes to Financial Statements, which collectively comprise the Iowa State Fair Authority's basic financial statements, and have issued our report thereon dated October 28, 2021. Our report includes a reference to other auditors who audited the financial statements of the Foundation Endowment, as described in our report on the Iowa State Fair Authority's financial statements. The financial statements of the Foundation Endowment Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Iowa State Fair Authority's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Iowa State Fair Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Iowa State Fair Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Iowa State Fair Authority's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a deficiency in internal control, described in the accompanying Schedule of Findings as item (A), that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Iowa State Fair Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

Comments about the Iowa State Fair Authority's operations for the year ended October 31, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Iowa State Fair Authority. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments are not intended to constitute legal interpretations.

The Iowa State Fair Authority's Response to the Finding

The Iowa State Fair Authority's response to the finding identified in our audit is described in the accompanying Schedule of Findings. The Iowa State Fair Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Iowa State Fair Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Iowa State Fair Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Iowa State Fair Authority during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Marly L

Marlys K. Gaston, CPA Deputy Auditor of State

October 28, 2021

Schedule of Findings

Year Ended October 31, 2020

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCY:

(A) <u>Blue Ribbon Foundation Credit Card</u>

<u>Criteria</u> – Internal controls over safeguarding assets constitute a process, effected by an entity's governing body, management and other personnel designed to provide reasonable assurance regarding prevention or timely detection of unauthorized transactions and safeguarding assets from error or misappropriation. Such processes include establishing polices addressing proper asset use and proper supporting documentation.

<u>Condition</u> – The Blue Ribbon Foundation has credit cards for use by various employees while on Foundation business. Itemized credit card receipts were not always available to support credit card charges.

<u>Cause</u> – Lack of itemized documentation for credit card charges is the result of a lack of policies and procedures requiring independent review of proper support for these charges.

<u>Effect</u> – Inadequate documentation could result in unauthorized and unsupported transactions and the opportunity for misappropriation.

<u>Recommendation</u> – Itemized credit card receipts should be maintained to support credit card charges.

<u>Response</u> – The Foundation will work with all staff to emphasize proper documentation of credit card expenditures, including itemized receipts and the documentation of business purpose and individuals present, if needed. If an itemized receipt is not issued, a notation should be made on or with the receipt by hand.

<u>Conclusion</u> – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Findings Related to Statutory Requirements and Other Matters:

No matters were noted.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy Tiffany M. Ainger, CPA, Manager Micaela A. Tintjer, CPA, Senior Auditor Megan A. Waldbillig, Staff Auditor Vivian H. Hustad, Staff Auditor Kerillos M. Hana, Assistant Auditor