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OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

		Contact:	Mariys Gaston
FOR RELEASE	August 24, 2021		515/281-5834

Auditor of State Rob Sand today released an audit report on the City of Red Oak, Iowa.

FINANCIAL HIGHLIGHTS:

The City's receipts totaled \$12,598,542 for the year ended June 30, 2020, a 9.6% increase over the prior year. Disbursements for the year ended June 30, 2020 totaled \$10,411,224, a 6.8% decrease from the prior year. The decrease in disbursements is due primarily to the City refunding debt in the prior year which was not done in the current year. The increase in receipts is primarily due to the City issuing more general obligation bonds in the current year for improvements to various City facilities.

AUDIT FINDINGS:

Sand reported seven findings related to the receipt and disbursement of taxpayer funds. They are found on pages 54 through 58 of this report. The findings address issues such as a lack of segregation of duties and disbursements exceeding budget. Sand provided the City with recommendations to address each of the findings.

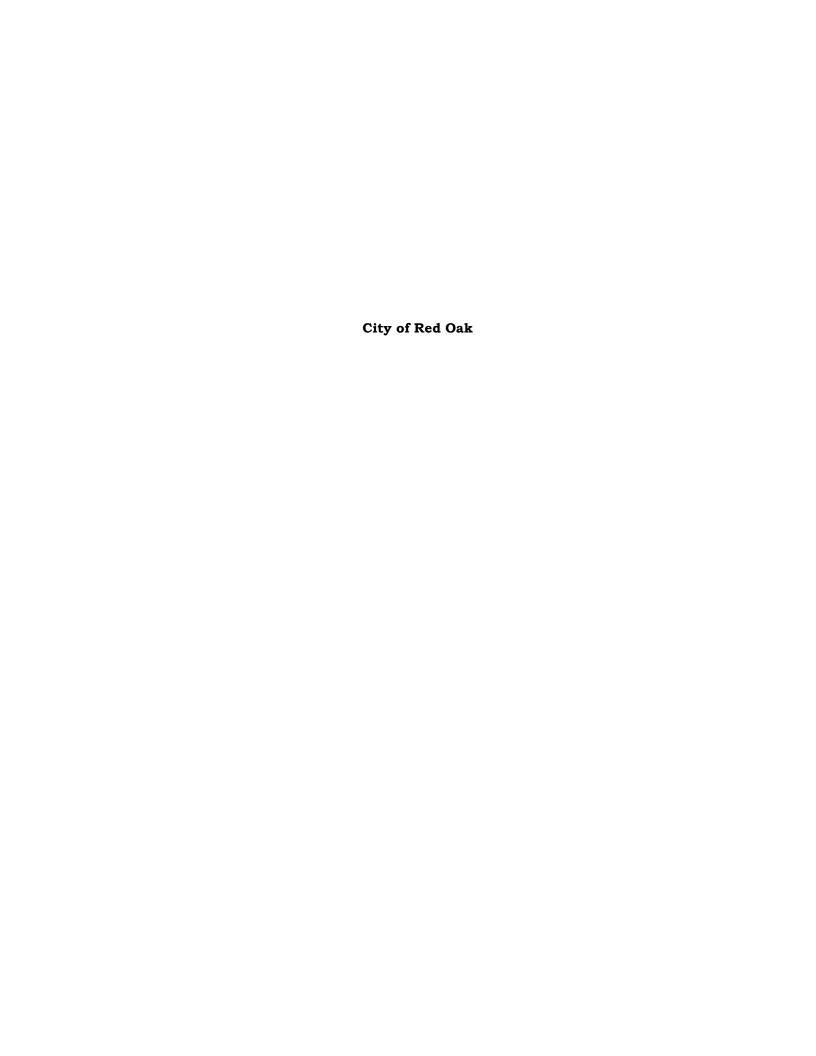
All of the findings discussed above are repeated from the prior year. The City Council has a fiduciary responsibility to provide oversight of the City's and the component unit's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at https://auditor.iowa.gov/reports/audit-reports/.

CITY OF RED OAK

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2020





OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

July 19, 2021

Officials of the City of Red Oak Red Oak, Iowa

Dear Honorable Mayor and Members of the City Council:

I am pleased to submit to you the financial and compliance audit report for the City of Red Oak, Iowa, for the year ended June 30, 2020. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of the City of Red Oak throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand Auditor of State

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Officials

(Before January 2020)

Term

<u>Name</u>	<u>Title</u>	<u>Expires</u>
William H. Billings, Jr.	Mayor	Jan 2020
Jeanice Lester	Mayor Pro Tem	Jan 2020
T.J. Clark Tony Wernicke (Appointed) Terry Koppa (Appointed) Pete Wemhoff Scott Keith Bill Haufle	Council Member	(Resigned Jul 2019) (Resigned Oct 2019) Nov 2019 Nov 2019 Jan 2020 Jan 2022
Brad Wright	Administrator	Indefinite
Mary Bolton	City Clerk	Indefinite
Stephen Hays	Treasurer	Indefinite
Tom Stamets	Attorney	Indefinite
(A:	fter January 2020)	
		Term
<u>Name</u>	<u>Title</u>	<u>Expires</u>
<u>Name</u>	<u>Title</u>	<u>Expires</u>
Name William H. Billings, Jr.	<u>Title</u> Mayor	Expires Jan 2022
Name William H. Billings, Jr. Jeanice Lester Bill Haufle Terry Koppa Scott Keith	Title Mayor Mayor Pro Tem Council Member Council Member Council Member	Expires Jan 2022 Jan 2024 Jan 2022 Jan 2022 Jan 2024
Name William H. Billings, Jr. Jeanice Lester Bill Haufle Terry Koppa Scott Keith Pete Wemhoff	Title Mayor Mayor Pro Tem Council Member Council Member Council Member Council Member Council Member	Expires Jan 2022 Jan 2024 Jan 2022 Jan 2022 Jan 2024 Jan 2024
Name William H. Billings, Jr. Jeanice Lester Bill Haufle Terry Koppa Scott Keith Pete Wemhoff Brad Wright	Title Mayor Mayor Pro Tem Council Member Council Member Council Member Council Member Administrator	Expires Jan 2022 Jan 2024 Jan 2022 Jan 2022 Jan 2024 Jan 2024 Indefinite





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Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, the discretely presented component unit and the aggregate remaining fund information of the City of Red Oak, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

Basis for Adverse Opinion on the Discretely Presented Component Unit

Investments in the Library Foundation's financial statements are valued at fair value, rather than at cost, which is required for reporting under the cash basis of receipts and disbursements, the basis or framework under which the City's financial statements are reported. The amount by which this departure affects the receipts and cash balance of the discretely presented component unit is not known.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly the cash basis financial position of the discretely presented component unit as of June 30, 2020 or the changes in its cash basis financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

<u>Unmodified Opinions</u>

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Red Oak as of June 30, 2020, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Red Oak's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2019 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. Because of the significance of the matter described in the "Basis for Adverse Opinion on the Discretely Presented Component Unit" paragraph above, it is not appropriate to, and we do not, express an opinion on the supplementary information.

The Other information, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 34 through 42, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 19, 2021 on our consideration of the City of Red Oak's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Red Oak's internal control over financial reporting and compliance.

Marlys K. Gaston, CPA
Deputy Auditor of State

July 19, 2021



Cash Basis Statement of Activities and Net Position

As of and for the year ended June 30, 2020

			D D : /				
			Program Receipts				
			Charges for	Operating Grants, Contributions and Restricted	Capital Grants, Contributions and Restricted		
	_ D:	sbursements	Service	Interest	Interest		
Functions/Programs:							
Primary Government:							
Governmental activities:							
Public safety	\$	2,529,760	604,380	149,518	-		
Public works		976,084	212,331	745,563	=		
Health and social services		32,341	1,057	75	-		
Culture and recreation		869,878	51,642	29,849	-		
Community and economic development		222,769	100	=	=		
General government		212,791	7,186	30,740	=		
Debt service		988,269	-	368	=		
Capital projects		2,770,619	-	-	334,665		
Total governmental activities		8,602,511	876,696	956,113	334,665		
Business type activities:							
Water		977,086	1,061,534	8,377	=		
Sewer		781,395	819,849	600	-		
Landfill		48,750	45,179	=	=		
Storm sewer		1,482	107,338	=	-		
Total business type activities		1,808,713	2,033,900	8,977	=		
Total primary government	\$	10,411,224	4,210,351	965,090	334,665		
Component Unit:		•	•	•			
Library Foundation	\$	4,258	=	11,668	-		

General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Hotel/motel tax

Commercial/industrial tax replacement

Unrestricted interest on investments

Miscellaneous

General obligation bond proceeds, net of \$34,437

issuance costs, plus \$356,697 of premium

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:

Nonexpendable:

Permanent funds

Expendable:

Streets

Employee benefits

Debt service

Local option sales tax

Fire department

Library

Hotel recreation and tourism

Hotel community events

Landfill superfund

Other purposes

Unrestricted

Total cash basis net position

See notes to financial statements.

	Net (Disbursements) Receipts and Changes in Cash Basis Net Position							
	Prir	Component Unit						
G	overnmental	Library						
	Activities	Foundation						
	(1,775,862)	=	(1,775,862)					
	(18,190)	-	(18,190)					
	(31,209)	-	(31,209)					
	(788,387)	-	(788,387)					
	(222,669)	_	(222,669)					
	(174,865) (987,901)	-	(174,865)					
	(2,435,954)	- -	(987,901) (2,435,954)					
	(6,435,037)	-	(6,435,037)					
	-	92,825	92,825					
	-	39,054	39,054					
	-	(3,571)	(3,571)					
	-	105,856	105,856					
	=	234,164	234,164					
	(6,435,037)	234,164	(6,200,873)					
				7,410				
\$	2,340,622	-	2,340,622	-				
	384,691	-	384,691	-				
	229,896	-	229,896	-				
	652,507	=	652,507	-				
	109,338	-	109,338	-				
	83,795	-	83,795	-				
	77,955	27,218	105,173	-				
	105,154	-	105,154	-				
	3,077,260	- (424.051)	3,077,260	-				
	434,951	(434,951)						
	7,496,169	(407,733)	7,088,436					
	1,061,132	(173,569)	887,563	7,410				
	3,849,301	2,990,632	6,839,933	755,594				
\$	4,910,433	2,817,063	7,727,496	763,004				
	278,697	-	278,697	-				
	1,342,052	-	1,342,052	-				
	253,776	=	253,776	=				
	618,749	13,813	632,562	-				
	819,574	=	819,574	=				
	65,804	-	65,804	-				
	416,129	-	416,129	763,004				
	101,431	-	101,431	-				
	120,110	279.004	120,110	-				
	146,485	378,924	378,924 146,485	-				
	747,626	2,424,326	3,171,952	-				
Ф.				762 004				
\$	4,910,433	2,817,063	7,727,496	763,004				

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2020

		_		S	Special Revenue
		General	Road Use Tax	Employee Benefits	Local Option Sales Tax
Receipts:					
Property tax	\$	1,336,763	-	916,559	-
Tax increment financing		-	-	-	-
Local option sales tax		-	-	-	652,507
Other city tax		161,186	-	35,452	-
Licenses and permits		92,139	-	-	-
Use of money and property Intergovernmental		72,103 171,714	738,067	30,263	-
Charges for service		705,466	736,007	30,203	-
Miscellaneous		212,450	_	2,954	5,521
Total receipts			738,067	985,228	658,028
1	-	2,751,821	736,007	963,226	036,026
Disbursements:					
Operating:		1 606 700		676 070	200 202
Public safety Public works		1,606,700 219,899	592,942	676,972 163,243	209,282
Health and social services		32,341	392,942	103,243	-
Culture and recreation		676,032	_	182,989	10,857
Community and economic development		-	_	102,505	32,360
General government		198,865	_	13,926	-
Debt service		-	-		_
Capital projects		-	-	-	
Total disbursements		2,733,837	592,942	1,037,130	252,499
Excess (deficiency) of receipts		, , , , , , , , , , , , , , , , , , , ,	,	, , , , , , , , , , , , , , , , , , , ,	,
over (under) disbursements		17,984	145,125	(51,902)	405,529
		11,501	110,120	(01,502)	100,023
Other financing sources (uses): Sale of assets		4,501			
General obligation bond proceeds, net of \$34,437		4,301	-	-	-
issuance costs, plus \$356,697 of premium		25,000	_	_	210,000
Transfers in		14,033	449,890	_	18,601
Transfers out		(102,581)	(521,591)	-	(604,387)
Total other financing sources (uses)		(59,047)	(71,701)	-	(375,786)
Change in cash balances	-	(41,063)	73,424	(51,902)	29,743
Cash balances beginning of year		1,558,811	1,268,628	305,678	789,831
Cash balances end of year	\$	1,517,748	1,342,052	253,776	819,574
Cash Basis Fund Balances		,-,-	, , , , , , , , , , , , , , , , , , , ,	,	
Nonspendable:					
Cemetery perpetual care	\$	-	_	-	-
Library bequests		-	-	-	-
Restricted for:					
Streets		-	1,342,052	-	-
Employee benefits		-	-	253,776	-
Debt service		-	-	-	-
Local option sales tax		-	-	-	819,574
Fire department			-	-	-
Library		175,633	-	-	-
Hotel recreation and tourism		101,431	-	-	-
Hotel community events		120,110	-	-	-
Insurance		82,119	-	-	-
Other purposes Assigned for:		11,319	-	-	-
Historic preservation		3,451	=	=	=
Unassigned		1,023,685	_	_	_
Total cash basis fund balances	\$	1,517,748	1,342,052	253,776	819,574
Total cash basis rand balances	Ψ	1,011,110	1,012,002	200,110	015,074

Tax Increment Financing	Debt Service	Capital Projects	Nonmajor	Total
	270.760			0.604.000
- 224,994	370,760	-	4,902	2,624,082 229,896
224,994	-	_	7,902	652,507
_	13,931	_	_	210,569
-	=	_	-	92,139
-	-	-	6,002	78,105
-	11,898	334,665	-	1,286,607
-	-	-	-	705,466
-	-	-	46,635	267,560
224,994	396,589	334,665	57,539	6,146,931
_	_	_	36,806	2,529,760
-	-	-	, -	976,084
-	-	-	-	32,341
-	-	-	-	869,878
190,409	-	-	-	222,769
-	-	-	-	212,791
10.427	988,269	- 0.751.100	-	988,269
19,427	000.060	2,751,192	26.806	2,770,619
209,836	988,269	2,751,192	36,806	8,602,511
15,158	(591,680)	(2,416,527)	20,733	(2,455,580)
-	-	-	-	4,501
-	32,260	2,810,000	-	3,077,260
-	623,712	1,952,114	-	3,058,350
(205,507)	(1,189,333)	-	-	(2,623,399)
(205,507)	(533,361)	4,762,114	-	3,516,712
(190,349)	(1,125,041)	2,345,587	20,733	1,061,132
356,881	1,577,258	(2,622,097)	614,311	3,849,301
166,532	452,217	(276,510)	635,044	4,910,433
-	-	-	237,554	237,554
-	-	-	41,143	41,143
_	_	_	_	1,342,052
_	_	_	_	253,776
166,532	452,217	-	-	618,749
-	-	-	-	819,574
-	-	-	65,804	65,804
-	-	-	240,496	416,129
-	-	-	-	101,431
-	-	-	-	120,110
-	-	-	- 53,047	82,119 64,366
-	-	-	55,047	04,300
-	-	-	-	3,451
-	-	(276,510)	(3,000)	744,175
166,532	452,217	(276,510)	635,044	4,910,433

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2020

	Enterprise					
					Storm	
		Water	Sewer	Landfill	Sewer	Total
Operating receipts:						
Charges for service	\$	1,040,839	819,849	45,179	107,338	2,013,205
Miscellaneous		29,072	600	-	-	29,672
Total operating receipts		1,069,911	820,449	45,179	107,338	2,042,877
Operating disbursements:						
Business type activities		896,548	607,170	48,750	1,482	1,553,950
Excess (deficiency) of operating receipts					·	, ,
over (under) operating disbursements		173,363	213,279	(3,571)	105,856	488,927
Non-operating receipts (disbursements):						
Interest on investments		14,201	13,017	-	_	27,218
Capital outlay		(80,538)	-	-	_	(80,538)
Debt service		_	(174, 225)	-	-	(174,225)
Net non-operating						_
receipts (disbursements)		(66,337)	(161,208)	-	-	(227,545)
Excess (deficinecy) of receipts over						
(under) disbursements		107,026	52,071	(3,571)	105,856	261,382
Transfers out		(415,626)	(19, 325)	-		(434,951)
Change in cash balances		(308,600)	32,746	(3,571)	105,856	(173,569)
Cash balances beginning of year		1,719,265	617,223	415,709	238,435	2,990,632
Cash balances end of year	\$	1,410,665	649,969	412,138	344,291	2,817,063
Cash Basis Fund Balances						
Restricted for:						
Debt service	\$	_	13,813	_	-	13,813
Landfill superfund		_	, _	378,924	_	378,924
Unrestricted		1,410,665	636,156	33,214	344,291	2,424,326
Total cash basis fund balances	\$	1,410,665	649,969	412,138	344,291	2,817,063

See notes to financial statements.

Notes to Financial Statements

June 30, 2020

(1) Summary of Significant Accounting Policies

The City of Red Oak is a political subdivision of the State of Iowa located in Montgomery County. It was first incorporated in 1901 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water, sewer, landfill and storm sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Red Oak has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Red Oak (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

Discretely Presented Component Unit

The Red Oak Public Library Foundation (Foundation) has been incorporated under the provisions of the Iowa Nonprofit Corporation Act for the purpose of supporting the Red Oak Public Library. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Foundation meets the definition of a component unit which should be discretely presented.

Blended Component Unit

The Red Oak Volunteer Fire and Rescue Association, Inc. (Association) has been incorporated under the provisions of the Iowa Nonprofit Corporation Act for the purpose of supporting the Red Oak Fire Department. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Association meets the definition of a component unit which should be blended. The financial activity of the component unit has been blended as a Special Revenue Fund of the City.

Jointly Governed Organizations

The City participates in several jointly governed organizations for which the City is not financially accountable or the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete. City officials are members of the following boards and commissions: Montgomery County Assessor's Conference Board, Montgomery County Emergency Management Commission, Montgomery County Joint 911 Service Board and the Southwest Iowa Planning Council (SWIPCO) Regional Planning Commission.

The City also participates in the Montgomery County Landfill Association, a jointly governed organization established pursuant to Chapter 28E of the Code of Iowa.

Related Organization

The City is responsible for appointing a majority of the voting members of the Low Rent Housing Board, but the City's accountability for this organization does not extend beyond making the appointments.

B. Basis of Presentation

<u>Government-wide Financial Statement</u> – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require them to be maintained permanently by the City, including the City's Permanent Funds.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Employee Benefits Fund is used to account for the property tax levy and disbursements for employee benefits, such as health insurance, pensions, etc.

The Local Option Sales Tax Fund is used to account for receipts from the tax authorized by referendum and used for public safety and property tax relief.

The Tax Increment Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Enterprise, Landfill Fund accounts for the operation of the City's recycling program and the maintenance of the closed landfill.

The Enterprise, Storm Sewer Fund accounts for the operation of the City's storm sewer/storm water system.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Property Taxes and Governmental Cash Basis Fund Balances

The following accounting policies are followed in preparing the financial statements:

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects tax asking contained in the budget certified to the City Council in March 2019.

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Assigned</u> – Amounts the City intends to use for specific purposes as determined by the City Council, City Administrator or City Clerk.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the health and social services function prior to the amendment.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$58,349 pursuant to Rule 2a-7 under the Investment Company Act of 1940. There were no limitations or restrictions on withdrawals for the IPAIT investments. The City's investment in the Iowa Public Agency Investment Trust is unrated.

The City has investments in Certificates of Deposit with Houghton State Bank and Bank of Iowa totaling \$3,926,973 at June 30, 2020.

At June 30, 2020, the City's Library Foundation, a discretely presented component unit, had the following investments:

	Carrying	Fair
Investment	Amount	Value
Stocks	not available	. ,
Annuities	\$ 275,000	not available

Due to the unavailability of information, the Library Foundation's investments do not include disclosures in accordance with GASB Statement No. 72.

(3) Long-Term Debt

A summary of changes in bonds payable for the year ended June 30, 2020 is as follows:

					Due
	Beginning			Ending	Within
	Balances	Increases	Decreases	Balances	One Year
Governmental activities:					
General obligation bonds	\$ 4,790,000	2,755,000	760,000	6,785,000	785,000
Business type activities:	•				_
Sewer revenue bonds	\$ 2,130,000	-	105,000	2,025,000	105,000

General Obligation Bonds

A summary of the City's June 30, 2020 general obligation bonds payable is as follows:

-		20	012 Series		2015 Series		
Year	Issued September 26, 2012				Issued March 17, 2015		
Ending	Interest				Interest		
June 30,	Rates		Principal	Interest	Rates	Principal	Interest
2021	1.75%	\$	215,000	22,815	3.00%	\$ 175,000	41,625
2022	1.92		215,000	19,053	3.00	125,000	36,375
2023	2.10		220,000	14,860	3.00	130,000	32,625
2024	2.20		225,000	10,240	3.00	130,000	28,725
2025	2.30		230,000	5,290	3.00	135,000	24,825
2026-2030			-	-	3.00	645,000	58,530
2031-2034			-		_	-	-
Total		\$	1,105,000	72,258	=	\$ 1,340,000	222,705
		20	018 Series			2019A	
Year	Iss	sued A	August 23, 20	018	Issued	l September 5,	2019
Ending	Interest		•		Interest	•	•
June 30.	Rates		Principal	Interest	Rates	Principal	Interest

		20	J18 Series	2019A			
Year	Iss	ued 1	August 23, 20	18	Issued September 5, 2019		
Ending	Interest				Interest		
June 30,	Rates		Principal	Interest	Rates	Principal	Interest
2021	3.00%	\$	295,000	50,550	5.00%	\$ 100,000	106,850
2022	3.00		305,000	41,700	5.00	100,000	101,850
2023	3.00		310,000	32,550	5.00	100,000	96,850
2024	3.00		325,000	23,250	5.00	100,000	91,850
2025	3.00		315,000	13,500	5.00	100,000	86,850
2026-2030	3.00		135,000	4,050	5.00-3.00	1,420,000	271,500
2031-2034			-		3.00	735,000	43,050
Total		\$	1,685,000	165,600	_	\$ 2,655,000	798,800

Year		Total	
Ending June 30,	Principal	Interest	Total
2021	\$ 785,000	221,84	0 1,006,840
2022	745,000	198,97	8 943,978
2023	760,000	176,88	5 936,885
2024	780,000	154,06	5 934,065
2025	780,000	130,46	5 910,465
2026-2030	2,200,000	334,08	0 2,534,080
2031-2034	735,000	43,05	0 778,050
Total	\$ 6,785,000	1,259,36	3 8,044,363

On September 26, 2012, the City issued \$2,505,000 of general obligation bonds with interest rates ranging from 0.45% to 2.30% per annum. The bonds were issued for infrastructure improvements, pool improvements, Washington sewer project and the law enforcement center. During the year ended June 30, 2020, the City paid \$210,000 of principal and \$26,175 of interest on the bonds.

On March 17, 2015, the City issued \$2,265,000 of general obligation bonds with interest rates ranging from 2.00% to 3.50% per annum. The bonds were for street improvements. During the year ended June 30, 2020, the City paid \$165,000 of principal and \$46,575 of interest on the bonds.

On August 23, 2018, the City issued \$2,230,000 of general obligation bonds with interest rates of 3% per annum. The bonds were issued to refund \$1,305,000 of general obligation bonds dated March 25, 2010. The remainder of the proceeds were used for capital projects. During the year ended June 30, 2020, the City paid \$285,000 of principal and \$59,100 of interest on the bonds.

On September 5, 2019, the City issued \$2,755,000 of general obligation bonds with interest rates ranging from 3.00% to 5.00% per annum. The bonds were issued for improvements to the City swimming pool, library, airport and to finance the acquisition of a vehicle and equipment for the fire department. During the year ended June 30, 2020, the City paid \$100,000 of principal and \$82,645 of interest on the bonds.

Sewer Revenue Bonds

A summary of the City's June 30, 2020 revenue bonds payable is as follows:

			9	ewer	
Year		Issued October 29, 2010			
Ending	Interest		155464 00	23, 2010	
June 30,	Rates		Principal	Interest	Total
2021	3.00%	\$	105,000	60.750	165,750
2022	3.00		110,000	57,600	167,600
2023	3.00		115,000	54,300	169,300
2024	3.00		120,000	50,850	170,850
2025	3.00		120,000	47,250	167,250
2026-2030	3.00		675,000	179,250	854,250
2031-2035	3.00		780,000	71,400	851,400
Total		\$	2,025,000	521,400	2,546,400

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$2,850,000 of sewer revenue bonds issued in October 2010. Proceeds from the bonds provided financing for the cost of constructing improvements and extensions to the City's sewer system. The bonds are payable solely from sewer customer net receipts and are payable through 2035. During the year ended June 30, 2020, the City paid principal of \$105,000 and interest of \$63,900 on the bonds.

Annual principal and interest payments on the bonds are expected to require 79% of net receipts. The total principal and interest remaining to be paid on the bonds is \$2,546,400. For the current year, principal and interest paid and total customer net receipts were \$168,900 and \$213,279, respectively.

The resolution providing for the issuance of the sewer revenue bonds includes the following provisions:

- (1) The bonds will only be redeemed from the future earnings of the enterprise activities and the bond holders hold a lien on the future earnings of the fund.
- (2) Sufficient monthly transfers shall be made to a separate sewer revenue bond sinking account for the purpose of making the bond principal and interest payments when due.
- (3) User rates shall be established at a level which produce and maintain net receipts at a level not less than 110% of the amount of principal and interest on the bonds falling due in the same year.
- (4) The City should also pay for usage.

During fiscal year 2020, the City is not being charged for service, as required, and has not made the required monthly transfers to the sinking account.

(4) Rebate Agreements

The City has entered into various rebate agreements to assist in certain urban renewal projects. The agreements require the City to rebate portions of the incremental property tax paid by the developer in exchange for the construction of buildings and certain infrastructure improvements by the developers. Certain agreements also require the developer to certify specific employment requirements are met.

The total to be paid by the City under the agreements is not to exceed \$2,403,850. The total amount rebated during the year ended June 30, 2020 was \$209,836. The City has rebated a total of \$1,526,395 of incremental property tax under the agreements. The outstanding balance of the agreements at June 30, 2020 was \$877,455.

The agreements are not general obligations of the City. However, the agreements are subject to the constitutional debt limitation of the City, except for \$419,790 which has not been appropriated by the City Council at June 30, 2020.

(5) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55. The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount contribution rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protection occupation members contributed 6.61% of covered payroll and the City contributed 9.91% for a total rate of 16.52%.

The City's contributions to IPERS for the year ended June 30, 2020 totaled \$228,819.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2020, the City reported a liability of \$808,351 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the City's proportion was 0.013960%, which was a decrease of 0.001582% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$293,760, \$269,097 and \$337,806, respectively.

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation

(effective June 30, 2017)

Rates of salary increase

(effective June 30, 2017)

Long-term investment rate of return

(effective June 30, 2017)

Wage growth

(effective June 30, 2017)

Rates vary by me
7.00% compounded expense, includin 3.25% per annum, and 0.65% real was and 0.6

3.25 to 16.25% average, including inflation.Rates vary by membership group.7.00% compounded annually, net of investment

expense, including inflation.
3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of actuarial experience study dated March 24, 2017 and a demographic assumption study dated June 28,2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

-		
	Asset	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic equity	22.0%	5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate</u> – The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
City's proportionate share of			
the net pension liability (asset)	\$ 2,191,246	808,351	(350,664)

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

(6) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The City operates a single-employer health benefit plan which provides medical/prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and the plan members range from \$795 for single coverage to \$2,458 for family coverage. For the year ended June 30, 2020, the City contributed \$733,312 and plan members eligible for benefits contributed \$48,645 to the plan. At June 30, 2020, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by Red Oak and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of services. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	-
Active employees	48
Total	48

(7) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation, compensatory time and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation, compensatory time and sick leave payable to employees at June 30, 2020, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation	\$ 210,000
Compensatory time	55,000
Sick leave	 179,000
Total	\$ 444,000

This liability has been computed based on rates of pay in effect at June 30, 2020.

(8) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from		Amount
General	Debt Service	\$	14,033
Special Revenue:			
Road Use Tax	Debt Service		279,333
	Tax Increment Financing		153,913
	General		16,644
			449,890
Local Option Sales Tax	General		18,601
Debt Service	Local Option Sales Tax		604,387
	Sewer	-	19,325
			623,712
Capital Projects	General		67,336
	Road Use Tax		521,591
	Tax Increment Financing		51,594
	Debt Service		895,967
	Water		415,626
			1,952,114
Total		\$	3,058,350

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(9) Risk Management

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The City's contributions to the Pool for the year ended June 30, 2020 were \$129,472.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with the airport liability, employee blanket bond and workers compensation in the amount of \$2,000,000, \$20,000 and \$1,000,000 respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Library Bequests

The Library has received various restricted bequests. At June 30, 2020, the Permanent, Library Bequest Fund included a total of \$41,000 of memorials, as follows:

Name of Memorial	Α	mount	Purpose
Julia Lane	\$	10,000	Interest to be used for the purchase of reference books.
Darwin Merritt		1,000	Interest to be used for the purchase of books and furniture.
Mary Windle		1,000	Interest to be used for the purchase of "standard authors" to be placed in a separate "Mary Windle Collection".
Herbert C. Lane		1,000	Interest to be used for the purchase of reference books for the "Lane Memorial Collection".
Virginia A. Petty		25,000	Interest to be used to purchase library materials.
Hazel Lusk		3,000	Interest to be used at Board's discretion.
Total	\$	41,000	

(11) Komarek Trust

During the year ended June 30. 2020, the City did not receive additional funds from the trustee of the Komarek Trust and had no disbursements from the fund. At June 30, 2020, the balance in the Special Revenue, Komarek Trust Fund totaled \$3,593.

(12) Contingent Liability

The City entered into a joint agreement with the U.S. Environmental Protection Agency (EPA) with respect to contamination at the former site of the Red Oak Landfill. Under the terms of the settlement agreement, the City and Magna International are jointly responsible for the operation and maintenance of the remedy for a period of 30 years. The City and Magna International are required to establish and maintain financial security in the amount of \$735,100, for which both the City and Magna International are jointly responsible only if they fail to carry out the program in making the necessary reports to the EPA. At June 30, 2020, all monitoring and maintenance activities were completed.

(13) Commitments

The City has entered into a contract in June 2018 for a water meter replacement project for \$941,209. Payments of \$904,147 were made on the contract as of June 30, 2020. The balance of \$37,062 will be paid as work on the project progresses. In addition, the City has entered into a contract in August 2019 for a pool improvement project for \$2,548,000. Payments of \$1,920,771 were made on the contract as of June 30, 2020. The balance of \$627,229 will be paid as work on the project progresses.

(14) Deficit Balances

At June 30, 2020, the Capital Projects Fund had a deficit balance of \$276,510. In addition, the Special Revenue, Freedom Rock Fund had a deficit of \$3,000. The deficits will be eliminated through future grant reimbursements and transfers from other funds.

(15) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax receipts that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid or local option sales tax collected by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2020, the City abated \$97,575 of property tax under the urban renewal and economic development projects.

(16) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United Stated continues to evolve. The full impact to local, regional, and national economies, including that of the City, remains uncertain.

To date, the outbreak has not created a material disruption to the operations of the City. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration, and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to the City of Red Oak's operations and finances

Other Information

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances -Budget and Actual – All Governmental Funds and Proprietary Funds

Other Information

Year ended June 30, 2020

Go	Funds	Proprietary Funds	Funds not Required to	
	Actual	Actual	be Budgeted	
\$	2,624,082	-	-	
	229,896	-	-	
	863,076	-	-	
	92,139	-	-	
	78,105	27,218	376	
	1,286,607	-	-	
	705,466	2,013,205	-	
	267,560	29,672	42,450	
	6,146,931	2,070,095	42,826	
	2,529,760	-	36,806	
	976,084	-	-	
	32,341	-	-	
	869,878	-	-	
	222,769	-	-	
	212,791	-	-	
	988,269	-	-	
	2,770,619	-	-	
	-	1,808,713		
	8,602,511	1,808,713	36,806	
	(2,455,580)	261,382	6,020	
	3,516,712	(434,951)	<u> </u>	
	1,061,132	(173,569)	6,020	
	3,849,301	2,990,632	57,831	
\$	4,910,433	2,817,063	63,851	
	\$	\$ 2,624,082 229,896 863,076 92,139 78,105 1,286,607 705,466 267,560 6,146,931 2,529,760 976,084 32,341 869,878 222,769 212,791 988,269 2,770,619 	Funds Actual \$ 2,624,082	

	Budgeted		Final to
	Amounts		Total
Total	Original	Final	Variance
2,624,082	2,661,628	2,661,628	(37,546)
229,896	224,951	224,951	4,945
863,076	767,036	767,036	96,040
92,139	80,300	80,300	11,839
104,947	34,980	34,980	69,967
1,286,607	1,157,904	1,157,904	128,703
2,718,671	2,949,189	2,949,189	(230,518)
254,782	294,375	294,375	(39,593)
8,174,200	8,170,363	8,170,363	3,837
2,492,954	2,737,865	2,745,865	252,911
976,084	1,165,186	1,240,186	264,102
32,341	25,200	75,200	42,859
869,878	1,011,858	1,011,858	141,980
222,769	185,613	235,613	12,844
212,791	191,360	231,360	18,569
988,269	793,350	993,350	5,081
2,770,619	2,853,186	2,853,186	82,567
1,808,713	2,103,127	2,103,127	294,414
10,374,418	11,066,745	11,489,745	1,115,327
(2,200,218)	(2,896,382)	(3,319,382)	1,119,164
3,081,761	500	500	3,081,261
881,543	(2,895,882)	(3,318,882)	4,200,425
6,782,102	8,716,134	8,716,134	(1,934,032)
7,663,645	5,820,252	5,397,252	2,266,393

Notes to Other Information - Budgetary Reporting

June 30, 2020

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended and discretely presented component units. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Funds and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$423,000.

During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the health and social services function prior to the budget amendment.

Schedule of the City's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Six Years* (In Thousands)

Other Information

		2020	2019	2018	2017
City's proportion of the net pension liability	0.0	013960%	0.015542%	0.016255%	0.017469%
City's proportionate share of the net pension liability	\$	808	984	1,083	1,099
City's covered payroll	\$	2,301	2,233	2,182	2,262
City's proportionate share of the net pension liability as a percentage of its covered payroll		35.12%	44.07%	49.63%	48.59%
IPERS' net position as a percentage of the total pension liability		85.45%	83.62%	82.21%	81.82%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

2016	2015
0.013524%	0.010370%
668	411
2,177	2,136
30.68%	19.24%
85.19%	87.61%

Schedule of City Contributions

Iowa Public Employees' Retirement System For the Last Ten Years (In Thousands)

Other Information

	2020	2019	2018	2017
Statutorily required contribution	\$ 229	226	209	204
Contributions in relation to the statutorily required contribution	 (229)	(226)	(209)	(204)
Contribution deficiency (excess)	\$ -	-	-	
City's covered payroll	\$ 2,369	2,301	2,233	2,182
Contributions as a percentage of covered payroll	9.67%	9.82%	9.36%	9.35%

2016	2015	2014	2013	2012	2011
209	209	204	194	176	155
(209)	(209)	(204)	(194)	(176)	(155)
	-	-	-	-	
2,262	2,177	2,136	2,102	2,018	1,898
9.24%	9.60%	9.55%	9.23%	8.72%	8.17%

Notes to Other Information - Pension Liability

Year ended June 30, 2020

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.



Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2020

				Special
Vo	lunteer			
Fi	ire and	Rural Fire	Low-	
R	Rescue	Sinking	Moderate	Komarek
Ass	sociation	Fund	Income	Trust
\$	-	-	4,902	-
		-	-	-
-	42,450			
	42,826	-	4,902	
	36,806	-		
	6,020	-	4,902	-
	57,831	1,953	44,552	3,593
\$	63,851	1,953	49,454	3,593
\$	-	-	-	-
		-	-	-
	63,851	1,953	-	-
	-	-	-	-
	-	-	49,454	3,593
	-	_	-	
\$	63,851	1,953	49,454	3,593
	\$ \$	376 42,450 42,826 36,806 6,020 57,831 \$ 63,851	Fire and Rescue Sinking Association Fund \$ 376 - 42,450 - 42,826 - 36,806 - 6,020 - 57,831 1,953 \$ 63,851 1,953 \$ 63,851 1,953	Fire and Rescue Association Rural Fire Sinking Fund Low-Moderate Income \$ - 4,902 376 4,902 42,450 - 42,826 - 4,902 - 4,902 36,806 6,020 - 4,902 - 4,902 \$ 63,851 1,953 449,454 49,454 49,454 49,454

Revenue				Perma	nent	
Library	Freedom	Library	Library People's Art	Cemetery Perpetual	Library	
Bequest	Rock	Donations	Projects	Care	Bequest	Total
-	-	-	-	-	-	4,902
-	500	5,626	_	3,685	-	6,002 46,635
	500	5,626		3,685	-	57,539
			-		_	36,806
-	500	5,626	-	3,685	-	20,733
27,101	(3,500)	203,176	4,593	233,869	41,143	614,311
27,101	(3,000)	208,802	4,593	237,554	41,143	635,044
-	-	-	-	237,554	-	237,554
-	-	-	-	-	41,143	41,143
-	-	-	-	-	-	65,804
27,101	-	208,802	4,593	-	-	240,496
-	-	-	-	-	-	53,047
	(3,000)		-			(3,000)
27,101	(3,000)	208,802	4,593	237,554	41,143	635,044

Schedule of Indebtedness

Year ended June 30, 2020

			Amount
	Date of	Interest	Originally
Obligation	Issue	Rates	Issued
General obligation bonds:			
Corporate purpose	Sep 26, 2012	0.45-2.30%	\$ 2,505,000
Corporate purpose and refunding	Mar 17, 2015	2.00-3.50	2,265,000
Sewer improvement and refunding	Aug 23, 2018	3.00	2,230,000
Corporate purpose	Sep 5, 2019	3.00-5.00	2,755,000
Total			
Revenue bonds:			
Sewer	Oct 29, 2010	3.00% *	\$ 2,850,000

 $^{^{\}star}$ The City is required to annually pay a .25% servicing fee on the outstanding principal balance.

Balance	Issued	Redeemed	Balance	
Beginning	During	During	End of	Interest
of Year	Year	Year	Year	Paid
1,315,000	_	210,000	1,105,000	26,175
1,505,000	-	165,000	1,340,000	46,575
1,970,000	-	285,000	1,685,000	59,100
	2,755,000	100,000	2,655,000	82,645
\$ 4,790,000	2,755,000	760,000	6,785,000	214,495
2,130,000	-	105,000	2,025,000	63,900

City of Red Oak

Bond Maturities

June 30, 2020

									General
				Corp	orate	e Purpose		Sew	er
	Corpo	orat	e Purpose	and	1 Re	funding	Imp	orove	ement
Year	Issued	l Se	pt 26, 2012	Issued	1 Ma	r 17, 2015	Issued	Aug	23, 2018
Ending	Interest			Interest			Interest		
June 30,	Rates		Amount	Rates		Amount	Rates		Amount
2021	1.75%	\$	215,000	3.00%	\$	175,000	3.00%	\$	295,000
2022	1.95		215,000	3.00		125,000	3.00		305,000
2023	2.10		220,000	3.00		130,000	3.00		310,000
2024	2.20		225,000	3.50		130,000	3.00		325,000
2025	2.30		230,000	3.50		135,000	3.00		315,000
2026			-	3.00		140,000	3.00		135,000
2027			-	3.00		145,000			-
2028			_	3.00		115,000			-
2029			-	3.00		120,000			-
2030			_	3.00		125,000			-
2031			-			-			-
2032			-			-			-
2033			_			_			_
2034			_			_			_
2035			_						
Total		\$	1,105,000		\$	1,340,000		\$	1,685,000

Ol-1:+:	D			· -	D		D1-
Obligation	Bor	ias		· -	Reve	enue	Bonds
	City	7					
Impr	ove	ments		_		Sew	er
Issued	Sep	5, 2019		_	Issued	l Oct	29, 2010
Interest					Interest		
Rates		Amount	Total	· -	Rates		Amount
5.00%	\$	100,000	785,000		3.00%	\$	105,000
5.00		100,000	745,000		3.00		110,000
5.00		100,000	760,000		3.00		115,000
5.00		100,000	780,000		3.00		120,000
5.00		100,000	780,000		3.00		120,000
5.00		280,000	555,000		3.00		125,000
3.00		295,000	440,000		3.00		130,000
3.00		285,000	400,000		3.00		135,000
3.00		300,000	420,000		3.00		140,000
3.00		260,000	385,000		3.00		145,000
3.00		270,000	270,000		3.00		150,000
3.00		230,000	230,000		3.00		150,000
3.00		235,000	235,000		3.00		155,000
		_	_		3.00		160,000
					3.00		165,000
	\$	2,655,000	6,785,000			\$	2,025,000

Schedule of Receipts by Source and Disbursements By Function – All Governmental Funds

For the Last Ten Years

		2020	2019	2018	2017
Receipts:					
Property tax	\$	2,624,082	2,500,572	2,515,110	2,439,859
Tax increment financing		229,896	294,157	336,427	274,292
Local option sales tax		652,507	567,921	593,523	628,157
Other city tax		210,569	191,101	191,520	207,847
Licenses and permits		92,139	66,116	102,569	80,974
Use of money and property		78,105	36,874	22,770	18,862
Intergovernmental		1,286,607	1,186,268	1,744,220	1,612,432
Charges for service		705,466	734,961	819,269	721,020
Special assessments		_	-	-	-
Miscellaneous		267,560	1,591,594	537,388	703,579
Total	\$	6,146,931	7,169,564	6,862,796	6,687,022
Disbursements:					
Operating:					
Public safety	\$	2,529,760	3,753,127	2,343,381	2,601,376
Public works		976,084	938,191	943,255	928,609
Health and social services		32,341	2,200	8,179	1,981
Culture and recreation		869,878	946,240	786,851	827,038
Community and economic development		222,769	200,603	233,150	271,138
General government		212,791	158,832	142,583	145,396
Debt service		988,269	815,532	698,510	708,700
Capital projects		2,770,619	1,285,833	977,187	1,255,921
	\$	8,602,511	8,100,558	6,133,096	6,740,159

2016	2015	2014	2013	2012	2011
2,351,728	2,385,807	2,274,532	2,156,887	2,134,293	2,032,826
205,418	130,261	155,529	195,272	249,408	170,716
607,519	624,626	537,438	615,687	567,018	544,659
232,262	209,962	198,033	134,535	122,125	92,874
87,358	34,299	60,470	39,423	69,982	60,593
19,028	23,509	13,992	20,606	8,545	30,586
1,598,146	1,097,819	866,294	1,162,882	1,349,513	1,372,360
646,234	694,702	581,007	594,021	638,841	640,212
-	-	-	-	3,172	3,433
469,128	558,375	399,187	408,349	608,234	477,816
6,216,821	5,759,360	5,086,482	5,327,662	5,751,131	5,426,075
2,368,467	2,651,137	2,273,915	2,438,035	2,237,045	2,451,691
944,566	915,346	885,139	882,248	1,007,610	787,651
17,669	128,999	117,449	13,770	31,297	39,595
832,866	828,629	832,045	761,487	794,891	683,139
75,284	141,205	170,121	178,825	740,843	471,518
129,862	123,344	114,917	117,584	116,346	119,821
699,544	1,755,591	690,383	503,788	434,980	423,037
2,177,336	733,876	416,576	1,950,515	1,003,814	636,005
7,245,594	7,278,127	5,500,545	6,846,252	6,366,826	5,612,457

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OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund, the discretely presented component unit and the aggregate remaining fund information of the City of Red Oak, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated July 19, 2021. The financial statements were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles. Our report expressed unmodified opinions on the governmental activities, business type activities, each major fund and the aggregate remaining fund information of the City of Red Oak, Iowa, as of June 30, 2020. We expressed an adverse opinion on the discretely presented component unit.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Red Oak's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Red Oak's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Red Oak's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Red Oak's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We consider the deficiency in internal control described in the accompanying Schedule of Findings as item (A) to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Red Oak's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Red Oak's Responses to the Findings

The City of Red Oak's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The City of Red Oak's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Red Oak during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

> Marlys K. Gaston, CPA Deputy Auditor of State

July 19, 2021

Schedule of Findings

Year ended June 30, 2020

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

(A) Segregation of Duties

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's, the Volunteer Fire and Rescue Association's and the Library Foundation's financial statements.

<u>Condition</u> – Generally, one or two individuals may have control over the following areas for the City:

- (1) Receipts collecting, depositing, voiding, and recording.
- (2) Utility receipts billing, collecting, recording and maintaining accounts receivable.
- (3) Payroll preparing, approving and disbursing, including electronic fund transfers.

For the Volunteer Fire and Rescue Association, one individual has control over each of the following areas:

- (1) Receipts collecting, depositing, posting and reconciling.
- (2) Disbursements posting, reconciling and check writing.
- (3) Cash handling and recording cash.

For the Library Foundation, one individual has control over each of the following areas:

- (1) Receipts collecting, depositing, and recording.
- (2) Disbursements check writing and recording.

<u>Cause</u> – The City and component units noted above have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect the City's and each component unit's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Schedule of Findings

Year ended June 30, 2020

<u>Recommendation</u> – The City, the Volunteer Fire and Rescue Association and the Library Foundation should review their operating procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials to provide independent reviews of financial transactions, reconciliations and reports. Evidence of reviews should be documented by the signature or initials of the independent reviewer and the date of the review.

<u>Response</u> – Every year the City tries hard to share duties and check over each other's work on a daily basis. We will continue to maximize our internal control as much as possible. We will also encourage the Library Foundation and Volunteer Fire and Rescue Association to improve internal controls to the extent possible given existing staffing.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE

No matters were noted.

Schedule of Findings

Year ended June 30, 2020

Other Findings Related to Required Statutory Reporting:

(1) <u>Certified Budget</u> – Disbursements during the year ended June 30, 2020 exceeded the amount budgeted in health and social services function before the budget amendment. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

Recommendation – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – All efforts are made to not exceed the City budget and will be watched closely. Unplanned disbursements occurring late in the fiscal year sometimes make amending the budget impractical if not impossible. The City will make every effort to amend the budget in the future if it appears, we will exceed budgeted disbursements.

Conclusion - Response accepted.

- (2) <u>Questionable Disbursements</u> We noted no disbursements that may not meet the requirements of public purpose as defined in the Attorney General's opinion dated April 25, 1979.
- (3) <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and	Transaction	
Business Connection	Description	Amount
Chavis Wise, Full-Time Firefighter,	Extinguisher inspections	
Owner of American Fire Protection	and supplies	\$ 1.464

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions with American Fire Protection do not appear to represent a conflict of interest since they totaled less than \$6,000 during the fiscal year.

- (5) <u>Restricted Donor Activity</u> No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- (6) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (7) <u>City Council Minutes</u> No transactions were found that we believe should have been approved in the City Council minutes but were not.
- (8) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.

Schedule of Findings

Year ended June 30, 2020

(9) <u>Financial Condition</u> – The Capital Projects Fund had a deficit balance of \$276,510, at June 30, 2020. In addition, the Special Revenue, Freedom Rock Fund had a deficit of \$3,000.

<u>Recommendation</u> – The City should investigate alternatives to eliminate these deficits to return the funds to a sound financial position.

<u>Response</u> – The City continues to work on cleaning up deficit balances. Our procedure continues that we close out a project of the deficit balance once the project has been closed and all grant money has been received. This can sometime overlap fiscal years.

Conclusion - Response accepted.

(10) Revenue Bonds – The City's sewer revenue bond resolution requires all users of the system, including the City, be charged for usage. The City is not being charged for usage.

<u>Recommendation</u> – The City should ensure City sewer usage is billed and paid by the City as required by the bond provisions.

<u>Response</u> – The water meter project is not yet complete, but plans are still being made to install meters in all City facilities for usage to be tracked and water and sewer charges to be made accordingly.

Conclusion – Response accepted.

(11) <u>Annual Urban Renewal Report</u> – The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1, as required.

The following exception was noted:

• The amount reported as TIF debt outstanding was not supported.

<u>Recommendation</u> – The City should ensure the amounts reported on the Annual Urban Renewal Report are supported and agree with City records.

<u>Response</u> – We will work with the consulting firm which completes the Annual Urban Renewal Report to ensure the amounts reported are supported.

<u>Conclusion</u> - Response accepted.

(12) Outstanding Checks – Chapter 556.1(12) of the Code of Iowa requires the City to report and remit outstanding obligations, including checks held for more than two years, to the State Treasurer's Office annually. At June 30, 2020, there were 7 outstanding checks which have been outstanding for over two years.

<u>Recommendation</u> – The City should report and remit all outstanding obligations, including checks held for more than two years, to the State Treasurer's Office annually.

Schedule of Findings

Year ended June 30, 2020

<u>Response</u> – New procedures have been put into place and every effort is being made to get outstanding checks off the books. We will continue to work on this.

<u>Conclusion</u> – Response accepted.

(13) <u>Property Tax</u> – The City levied an insurance levy which exceeded the insurance disbursements for the last five years resulting in an unspent balance of \$82,119.

<u>Recommendation</u> – The City should track the unspent balance of the levy and reduce future levies to reduce the balance.

<u>Response</u> – The City projects insurance increases and sets the levy accordingly. If insurance increases come in less than projected, an excess in receipts occurs. The City will make every effort to use excess receipts received and reduce future insurance levy accordingly.

<u>Conclusion</u> – Response accepted.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy Pamela J. Bormann, CPA, Manager Erin J. Sietstra, Senior Auditor Maria R. Collins, Staff Auditor April R. Davenport, Staff Auditor Sarah B. Roehmer. Assistant Auditor