

## FORFEITURES

ERVE J. BRANNEN, Johnson County. Remitted amount of a bond of \$600.00, given for the purpose of perfecting and permitting an appeal to the Supreme Court of Iowa, in the case of State of Iowa vs. George Brannen, said bond having been signed by Erve J. Brannen as surety. Set aside on the 21st day of July, 1928.

GEORGE A. JEWETT, Polk County. Remitted the forfeiture of appearance bond of one J. W. Gregory, imposed upon George A. Jewett by virtue of a certain bond of \$7,500.00 dated May 8, 1923. Set aside on the 11th day of October, 1928.

## RECAPITULATION

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State of Iowa

1928

REPORT OF THE

## Director of the Budget

THE STATE BUDGET

LOCAL BUDGETS

CONTRACT AND BOND APPEALS

TRANSFER OF FUNDS

STATE ACCOUNTING

1924—1928

E. L. HOGUE

Director of the Budget

Published by  
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Des Moines

## FOREWORD

In the introduction to the first State Budget, compiled for the Governor and the Forty-first General Assembly, the Director of the Budget said, in part:

"In the last analysis, the only thing involved in what is known as public business is taxation—the collection and expenditure of public funds—and this is equally true whether the amounts are derived by means of direct taxation against property for general and special purposes or from other sources of a miscellaneous nature such as fees, fines, licenses, assessments, etc.

"The collection and expenditure of public money—taxation—exercises a direct influence upon every citizen of the State of Iowa. Whether he owns property or rents a place in which to live, and merely purchases the necessities of existence, he contributes a share of the millions which are needed to conduct the operations of our organized government. Therefore, the manner in which this very important business is carried on is far-reaching in its effect. It determines the attitude toward public affairs of the entire citizenry, which in turn reflects and controls the fortunes of the state as a whole. To create and maintain a favorable attitude requires a satisfied and well informed public.

"Increased taxation is brought about, to some extent, by a popular demand for certain new functions in government or certain improvements which the people feel are necessary or desirable. A knowledge of the cost of these things and their effect should go hand in hand with the desire for them, in order that the taxpayer may know to what extent he is increasing his own burdens, and what he is receiving in return. This can only be done by placing the facts before him in a definite and concrete way which permits of no misunderstanding.

"Under existing circumstances, the greatest need is a 'visible' government coupled with a system of centralized control, one which makes instantly available to the average citizen a clean, clear cut analysis of the State's operations and expenditures, and which fixes the responsibility for the successful carrying out of the financial policy and program as determined upon by the General Assembly.

"The Budget Law, which was enacted by the extra session of the Fortieth General Assembly and went into effect May 2, 1924 (except the contract and bond provisions effective Oct. 1, 1924) was designed to accomplish this very thing."

In August, 1924, Gov. N. E. Kendall, appointed the present incumbent Director of the Budget. Between August and January following, the first State Budget was compiled, satisfying the mandate of the new law requiring presentation of the itemized receipts and expenditures of every department and institution over a period of three bienniums. This report gave the taxpayers of Iowa a comprehensive view of financial transactions

## LETTER OF TRANSMITTAL

Des Moines, Iowa, January first, 1928.

TO THE HONORABLE JOHN HAMMILL, *Governor of the State of Iowa:*

I have the honor to transmit herewith my third report of the Budget Department of the State of Iowa, as required by section 326 of the Code, covering the period ending December 31, 1927.

Respectfully submitted,

E. L. HOQUE, *Director of the Budget.*

## FOREWORD

of their government and supplied the General Assembly with adequate information, enabling it to appropriate public revenues according to the actual needs of the state and with reference to the available resources.

That the state levy has been reduced from 10.25 mills in 1924 to 7.68 mills in 1928 (not including the special levies for soldier bonus and on moneys and credits) clearly justifies the adoption of the Budget System by Iowa.

In this report will be found a resume of the transactions of the Budget Department in the supervision of local budgets, in contract and bond appeal cases and in authorizing transfers in governmental funds by municipalities, in addition to its work in preparing the State Budget and accompanying appropriation acts.

## REPORT OF THE DIRECTOR OF THE BUDGET

In the second report of the Budget Department to the Governor, of date January 1, 1927, I filed, together with the Budget for the biennium ending June 30, 1929, a statement covering in detail the receipts and expenditures of all state departments and institutions for the first year of the biennium beginning July 1, 1925.

Record of the business of the second year being available, it now is possible to report to you the receipts and expenditures of the State for the entire biennium ending June 30, 1927, the first in which the Budget Department functioned, as well as the funds which revert to the State Treasury out of the appropriations made by the Forty-first General Assembly, which amount to \$272,043.76.

Following is a summary covering the biennium ending June 30, 1927:

RECEIPTS	
From appropriations made by the Forty-first General Assembly.....	\$ 27,449,119.26
From appropriations made by former General Assemblies and available balances.....	1,434,729.32
From other sources.....	12,511,565.28
Total receipts.....	\$ 41,395,413.86

DISPOSITION OF RECEIPTS	
Expended by State Departments:	
From general fund.....	\$ 6,565,122.39
From trust funds.....	756,034.56
	\$ 7,321,156.95

Expended by Board of Education:	
From appropriations made by the Forty-first General Assembly.....	\$ 13,093,285.20
From balances of appropriations made by former General Assemblies.....	2,315,982.64
From tuitions, fees, sales, etc.....	7,085,644.71
	22,494,912.55

Expended by Board of Control:	
From appropriations made by the Forty-first General Assembly.....	\$ 7,139,562.85
From balances of appropriations made by former General Assemblies.....	595,674.12
From receipts from refunds by counties (for clothing) and sales, including sales by industries, farms, etc.....	2,280,629.36
	10,015,866.33

Of this amount \$2,315,982.64 is from State Treasury for appropriations made previous to the Forty-first General Assembly, making a total of \$2,750,711.96 from appropriations made by former General Assemblies and available balances.



Expended from special appropriations.....	124,469.10
Balances on hand July 1, 1927, which were allocated before that date:	
State departments .....	\$ 107,373.85
Board of Education .....	212,761.23
Board of Control.....	778,960.90
Special appropriations .....	67,869.19
	1,166,965.17
Reverted to the General Fund:	
State departments .....	\$ 138,389.97
Special appropriations .....	133,653.79
	272,043.76
Total .....	\$ 41,395,413.86

Of the \$272,043.76 which reverted to the State Treasury, \$101,097.39 was out of appropriations whose expenditure was made conditional upon the approval of the Director of the Budget. A total of \$766,400.00 was so appropriated by the Forty-first General Assembly.

Of the \$766,400.00 referred to, \$400,000.00 was appropriated as a contingent fund for the State University and \$260,000.00 for a contingent fund for the State College of Agriculture. A detailed report was made to the Forty-second General Assembly (pages 1707-18 House Journal) as to the disposition of these funds up to January 1, 1927. At that date there remained a balance of \$200,000.00 to the credit of this appropriation at the University and \$155,000.00 at the State College. Subsequently, in the biennium, the University expended its balance, but on July 1, 1927, there remained a balance of \$32,153.59 in the contingent fund of the College of Agriculture.

The other appropriations whose expenditures required the approval of the Director of the Budget, amounting to \$106,400.00, and the amounts which reverted to the State Treasury, in each, a total of \$101,097.39, are as follows:

	Appropriated	Reverted
Sequelcentennial Exposition .....	\$ 95,000.00	\$ 95,000.00
Railroad Commission .....	5,000.00	2,481.26
Valuation Dept., Railroad Commission.....	4,000.00	3,000.00
Motor Carrier Dept., Railroad Commission.....	2,400.00	616.13

As stated in the first table, \$3,750,711.96 of the receipts of the biennium was out of appropriations made by General Assemblies preceding the Forty-first and available balances on hand July 1, 1925. (See Note 1 preceding page.) This left the total revenue from appropriations made by the Forty-first and from other sources, for the biennium, at \$37,644,701.90. Deducting the balance on hand June 30, 1927, and the amount which re-

verted to the State Treasury on that date (together amounting to \$1,439,008.93) it is seen that the expenditures out of the funds provided by the Forty-first General Assembly and from revenues from other sources, were \$36,205,692.97. Of this \$146,132.18 was received out of the appropriation for the University Hospital made by the Forty-second General Assembly (the total overdraft was \$238,198.26) so that the total expended out of funds appropriated by the Forty-first General Assembly and receipts from other sources in that biennium was \$36,059,560.79.

There is included in this report a consolidated balance sheet of the State of Iowa as of June 30, 1927, showing the total assets of the Commonwealth at that date to have been \$101,314,096.66, an increase of \$3,981,266.09 above the assets found in the balance sheet for June 30, 1926, included in my second report to the Governor.

This report does not cover the transactions of the State Highway Commission nor the payment of interest and principal of the Soldier Bonus Bonds and the expenditures of the General Assembly, during the biennium and to date. Attention is directed, however, to the fact that the State Highway Commission has charged payments for work done on roads at state institutions and in the state parks against an unlimited appropriation made by Section 105, Chapter 4, Acts of the Fortieth Extra General Assembly which was repealed by its own terms as of June 30, 1925. A statement of the expenditures for state roads charged to this appropriation will be found in subsequent pages of this report.

Temporary transfers of funds of municipalities throughout the state have been approved by the Director of the Budget, as provided in the Budget law, in the year covered by this report in the sum of \$1,292,346.43. Since the establishment of the Budget Department, such transfers in the sum of \$2,449,219.26 have been approved by the Director.

In the past year appeals in twelve contract and bond cases have come to the Budget Department. Ten decisions involving \$280,866.00 have been handed down by the Director after hearings which, under the law, are required to be held in the interested municipalities. Since the establishment of the Budget Department, forty-nine appeals in contract and bond cases have been brought to it, involving about \$2,500,000.00.

The details of the work of the Department with respect to the

financial transactions and other business included in the foregoing summary will be found on subsequent pages of this report.

### BIENNIAL EXPENDITURES, 1925-1927

Figures covering the receipts and disbursements of the State departments, institutions under the Board of Control, Institutions under the Board of Education and three trust departments—banking, fish and game and examining boards under the Department of Health—for the biennium ending June 30, 1927, will be found in the following table.

The statistics are classified as to askings of departments, recommendations of the Director of the Budget, appropriations made by the Forty-first General Assembly, balance of appropriations made by former General Assemblies available for expenditures during the biennium, receipts from other sources, transfers, the total transactions, the amounts disbursed, the balances on hand as of June 30, 1927, and the amounts reverting to the State Treasury on that date.

The transfers in the State Departments and special appropriations amounted to \$49,920.46 and in the institutions under the Board of Control to \$202,482.88. The interdepartmental transfers in the institutions under the Board of Education amounted to \$2,672,959.38.

While the transfers do not affect the total expenditures by the State, they appear in the books of the Departments and Institutions and must be taken into account in auditing same.

Following is the table referred to:

### STATEMENT OF DEPARTMENT ASKINGS, RECOMMENDATIONS BY THE BUDGET DIRECTOR, APPROPRIATIONS MADE TO DEPARTMENTS AND INSTITUTIONS BY THE 41ST G. A., TRANSFERS TO AND FROM, AMOUNTS EXPENDED AND AMOUNTS REVERTING TO GENERAL FUND AND BALANCES ON HAND, JULY 1, 1925 TO JUNE 30, 1927

(Cents omitted from all tables, except as to reversions to General Fund)

Department	Department Askings	Director's Recommendations	Appropriated by 41st G. A.	Balance July 1, 1925	Sales and Receipts From Other Sources	Transfers In	Transfers Out	Total Available	Expended	Balance on June 30, 1927	Reverted to General Fund
<b>STATE DEPARTMENTS</b>											
Adjutant General—											
National Guard—	\$4,200	48,300	40,000					\$10,000	40,200		\$114.58
Miscellaneous purposes—	475,000	284,000	285,000		2,113			287,113	284,737		10,855.80
Camp Dodge Maintenance—											
Salaries	15,000	15,000	18,000					18,000	18,007		662.50
Bldgs., Gr. & Util. upkeep—	18,700	15,700	10,000					10,000	9,994		6.96
War Roster Commission	4,300	15,000	12,500		11			12,511	12,101		230.47
Department of Agriculture—	19,000	19,000	19,000					19,000	19,000		4,900.00
Salaries	229,250	226,500	240,000					240,000	244,000		4,981.00
Miscellaneous purposes—	73,300	73,300	84,000		1,283			85,283	84,400		1,827.50
Horticultural Society—											
Miscellaneous purposes—	6,000	6,000	6,000					6,000	6,000		
Weather and Crop Bureau—	2,000	2,000	2,000					2,000	2,000		
Salaries	15,000	13,200	12,500					12,500	12,700		1.12
Miscellaneous purposes—	2,600	2,600	2,600					2,600	2,400		.04
Animal Health and Veterinary—	500,000	500,000	500,000					500,000	499,400		552.58
Food and Drug Inspection—	12,500	12,500	12,500					12,500	12,500		138.50
Ice, Corn & Small Grains—	12,500	12,500	12,500					12,500	12,500		
Iowa State Dairy Association—	13,500	11,100	13,500					13,500	13,400		100.00
Farmer's Institutes	12,000	12,000	10,000					10,000	8,300		1,901.01
Short Courses	10,000	10,000	5,000					5,000	4,000		2,997.50
Horticultural exposition—	14,000	14,000	12,000					12,000	13,000		
Department of Public Safety—	1,000	1,000	1,000					1,000	1,000		
Dept. of Justice (Att. Gen.)	64,300	64,300	64,300					64,300	60,884		2,136.18
Salaries	119,300	107,500	107,500					107,500	106,137		4,162.06
Miscellaneous purposes—											
Board of Audit—											
Salaries and wages—	8,200	8,200	7,000					7,000	7,000		31.76



STATEMENT OF DEPARTMENT ASKINGS, RECOMMENDATIONS BY THE BUDGET DIRECTOR, APPROPRIATIONS  
MADE TO DEPARTMENTS AND INSTITUTIONS BY THE 41ST G. A., TRANSFERS TO AND FROM,  
AMOUNTS EXPENDED AND AMOUNTS REVERTING TO GENERAL FUND AND BALANCES  
ON HAND. JULY 1, 1925 TO JUNE 30, 1927—Continued

Department	Department Askings	Director's Recommendations	Appropriated by 41 G. A.	Balance July 1, 1925	Sales and Receipts From Other Sources	Transfers In	Transfers Out	Total Available	Expended	Balance on June 30, 1927	Reverted to General Fund
Auditor of State—											
Salaries	50,000	46,000	45,800					45,800	46,000		106.23
Miscellaneous purposes	11,000	8,000	7,000				824	6,176	6,079		101.15
Bacteriological Lab. (Ia. City)—											
Salaries	21,300	21,300	21,300					21,300	20,023		1,277.50
Miscellaneous purposes	8,440	7,800	7,800					7,800	7,022 8/10	825	
Director of the Budget—											
Salaries	54,400	54,400	54,400				1,500	52,900	52,948		861.02
Miscellaneous purposes	10,000	10,000	10,000		54		650	9,404	8,638		706.00
Clerk of the Supreme Court—											
Salaries	20,600	18,400	19,000					19,000	19,000		
Miscellaneous purposes	600	500	300					300	227		43.00
Board of Conservation—											
For., Main., & Op. of St. Pks.	200,000	200,000	140,000		62,028	5,000		207,028	207,027		1.16
State roads in State parks	153,000	40,000	40,000					40,000	41,166	*1,166	
Board of Control—Office—											
Salaries	117,640	118,040	118,040				2,428	115,612	113,244		2,367.96
Miscellaneous purposes	53,000	40,000	40,000		280		4,072	45,308	43,525		1,770.00
State roads	105,300	40,000	40,000			6,500		46,500	29,131	17,369	
Quatodian—											
Salaries and wages	145,200	130,200	124,910				8,150	136,760	130,670		6,189.60
Traveling expenses	100	100									
District Court Judges—											
Salaries	536,000	536,000	532,000					532,000	531,672		327.25
Miscellaneous purposes	53,000	53,000	53,000				824	52,824	53,451		326.96
Board of Education, Office—											
Salaries	45,300	45,300	36,800					36,800	34,001		809.40
Miscellaneous purposes	16,610	16,610	26,600			361		25,061	25,438		323.21
State roads	136,300	20,000	20,000					20,000	20,000		.01
Entomologist—											
Salaries and wages	9,040	8,240	8,240				330	7,905	7,873		532.00
Miscellaneous purposes	5,700	3,800	3,800		800	300		4,900	4,928		7.49

Executive Council—											
Salaries	36,100	35,500	40,300		**50,230			40,300	40,100		250.80
Miscellaneous purposes	653,000	436,000	435,500		**11,314	4,000	5,000	406,004	441,632	754,423	
Supplies, etc.											
Miscellaneous purposes	64,000	32,600	41,300					41,300	41,300		
Agricultural societies	330,000	330,000	320,000		17,400			337,400	337,334		66.32
Fire Marshal—											
Salaries	21,000	21,000	21,000					21,000	20,023		977.34
Miscellaneous purposes	13,000	13,000	13,000					13,000	12,118		882.48
Grand Army of the Republic	1,500	1,500	1,500					1,500	1,000		
Geological Survey—											
Salaries	12,800	12,800	10,800					10,800	10,575		225.00
Miscellaneous purposes	6,800	6,300	8,800					8,800	8,790		.56
Governor—											
Salaries	29,600	29,600	29,600					29,600	29,600		.01
Miscellaneous purposes	11,400	11,400	8,400				3,800	4,600	1,064		2,049.81
Department of Health—											
Salaries	127,500	101,700	88,150			1,400	4,800	84,750	82,681		2,139.06
Miscellaneous purposes	59,600	23,800	34,700		168		1,400	35,468	33,581		217.07
Historical Department—											
Salaries	105,300	6,800	70,600		2,917		600	73,917	71,233		1,683.61
War work pictures	7,000	3,000	2,000					2,000	1,782		212.07
Extra help											
Miscellaneous purposes	382,438	23,000	22,350				600	600	600		600.00
Historical Society—											
Salaries	50,840	38,400	38,400					38,400	38,399		.60
Miscellaneous purposes	45,100	34,450	34,450					34,450	34,439		10.65
Own resources				7,597	10,531			18,128	13,041	5,086	
Iowa Industrial Commission—											
Salaries	32,440	31,740	31,740					31,740	31,730		9.92
Miscellaneous purposes	23,200	23,200	23,200			6,100		29,300	29,346		14.07
Insurance Department—											
Salaries	79,200	76,000	77,200					76,000	75,271		1,029.38
Miscellaneous purposes	90,000	45,000	31,500					31,500	21,627		9,892.96
Bureau of Labor—											
Salaries	36,400	36,400	36,400					36,400	36,361		38.71
Miscellaneous purposes	8,000	8,000	8,000					8,000	5,449		2,550.64
Library—											
Salaries	37,000	31,000	31,400					31,400	31,400		
General division	23,400	21,400	19,000					19,000	19,384		215.63
Law division	14,000	9,600	9,600					9,600	9,600		
Economics and Sociology Div.	5,800	5,400	5,400					5,400	5,400		
Miscellaneous Purposes—											
General division	16,000	12,000	12,000		11		500	11,511	11,511		.74
Law division	16,000	12,000	12,000		67	900		12,967	12,966		.53
Medical division	6,000	4,000	4,000			150		4,150	4,149		1.46
Economics and Sociology Div.	4,000	2,000	2,000		4	500		2,504	2,504		.41

STATEMENT OF DEPARTMENT ASKINGS, RECOMMENDATIONS BY THE BUDGET DIRECTOR, APPROPRIATIONS MADE TO DEPARTMENTS AND INSTITUTIONS BY THE 41ST G. A., TRANSFERS TO AND FROM, AMOUNTS EXPENDED AND AMOUNTS REVERTING TO GENERAL FUND AND BALANCES ON HAND. JULY 1, 1925 TO JUNE 30, 1927—Continued

Department	Department Askings	Director's Recommendations	Appropriated by 41 G. A.	Balance July 1, 1925	Sales and Receipts From Other Sources	Transfers In	Transfers Out	Total Available	Expended	Balance on June 30, 1927	Reverted to General Fund
Library Commission—											
Salaries	35,080	28,300	28,300					28,300	28,300		1,307.26
Miscellaneous purposes	24,000	18,500	18,500					18,500	18,493		6.71
Board of Mine Examiners—											
Miscellaneous purposes	4,400	2,000	2,000			3,000		5,000	4,988		12.00
Mine Inspectors—											
Salaries	35,400	30,300	30,300					30,300	30,300		.04
Miscellaneous purposes	7,920	5,720	5,720					5,720	5,332		388.50
Board of Parole—											
Salaries	52,600	39,300	42,300					42,300	42,988		211.61
Miscellaneous purposes	20,300	23,200	23,200					23,200	20,777		2,422.08
Pharmacy Examiners—											
Salaries	12,000	12,000	13,800		60			13,860	10,942		2,917.64
Miscellaneous purposes	5,100	3,300	3,300					3,300	2,072		628.30
Pioneer Law Makers—	100	100	100					100	20		79.75
Printing, State purposes	281,720	281,440	281,440		13	2,500		283,953	283,833		99.72
Printing Board—											
Salaries	35,900	35,000	31,800					31,800	31,735		64.51
Miscellaneous purposes	1,800	1,900	5,900					5,900	4,332		1,567.70
Public Instruction, Supt. of—											
Salaries	50,600	48,200	48,200					48,200	47,473		726.00
Miscellaneous purposes	30,300	22,500	22,500					22,500	19,251		3,248.08
State aid to public schools	1,000,000	979,900	999,900		153			910,053	909,933		120.19
Railroad Commission—											
Salaries	92,000	88,800	89,600					89,600	89,096		503.52
Miscellaneous purposes	21,000	15,400	21,000					21,000	17,432		3,568.10
Commerce Counsel—											
Salaries	25,000	20,300	24,300					24,300	22,775		2,024.03
Miscellaneous purposes	7,800	5,800	4,675			1,000		5,675	4,151		1,523.62
Valuation Department—											
Salaries	24,000	10,200	20,400					20,400	19,498		902.22
Miscellaneous purposes	16,000	7,150	13,150				1,000	12,150	8,354		3,806.23
Motor Carrier Department—											
Salaries	17,400	11,000	17,400					17,400	17,232		147.82
Miscellaneous purposes	32,600	11,000	12,400					12,400	2,108		10,292.25
Relief—											
Relief of Frederick M. Hull	480	480	480					480	480		
Relief of Mitchell's Calvary	2,000	2,000	2,000					2,000	480		1,520.00
Reporter of the Supreme Court and Code Editor—											
Salaries	28,600	29,000	27,600					27,600	26,647		952.55
Secretary of State—											
Salaries	42,000	39,000	39,000					39,000	38,822		178.26
Miscellaneous purposes	500	500	500					500	258		242.27
Supreme Court—											
Salaries	112,800	110,100	110,100		1,925	2,260		113,875	113,098		266.07
Books, periodicals and Contin.	2,000	2,000	2,000					2,000	1,800		120.79
Treasurer of State—											
General Office—											
Salaries	38,640	38,640	38,640					38,640	38,563		77.03
Miscellaneous purposes	60,000	35,000	14,250					14,250	12,787		1,462.73
Inheritance Tax Division—											
Salaries, Etc.	53,800	53,600	47,200				1,700	45,500	41,897		3,633.06
Cigarette Division—											
Salaries	51,200	39,000	60,400		205	1,700		61,305	60,143		1,223.61
Board of Vocational Education											
Vocational Education Div.											
Salaries	13,720	13,720	13,720					13,720	13,720		
Miscellaneous purposes	6,100	5,000	5,000					5,000	4,236		763.60
Civilian Rehabilitation Div.											
Salaries	11,840	11,840	11,840					11,840	11,790		43.74
Miscellaneous purposes	33,823	33,823	33,823		28,228			62,121	60,541		2,580.04
Total State Departments.	\$ 8,083,121	\$ 6,655,203	\$ 6,581,908	\$ 7,907	\$ 190,287	\$ 39,920	\$ 39,600	\$ 6,780,053	\$ 6,565,122	\$ 76,541	\$ 138,389.97
SPECIAL APPROPRIATIONS											
Commission on uniform laws			1,000					1,000	881		119.24
Retrenchment and reform Com.			40,000					40,000	4,900		35,091.04
Revolutionary war memorial			2,500					2,500		2,500	
War flags						10,000		10,000		10,000	
Extra help, Census, etc. Sec. 300			3,500		7,055			7,055			
World war memorial			2,000					2,000			
Installing new blinds, Leg. Ch.			10,000					10,000			
Child Wel. Com., Bd. of Con.			3,000					3,000			
Capitol repairs			84,315					10,000	9,088		910.50
Repairing tables, etc., law Lib.			600			500	10,000	74,527	37,698	36,869	
G. A. R. encampment			15,000					15,000	600		76.07
Spanish war veterans encamp.			10,000					10,000	14,179		829.78
Spanish war grave markers			1,500					1,500	9,965		84.36



## STATEMENT OF DEPARTMENT ASKINGS, RECOMMENDATIONS, ETC.—(Continued)

Department	Department Asks	Director's Recommendation	Approved by G. A.	Balance Available 1925	Sales and Receipts from Other Sources	Transfers In	Transfers Out	Total Available	Expended	Balance on June 30, 1927	Reverted to General Fund
Sequentennial exposition			95,000					95,000			
Cattle judging team, to Europe			4,000		714			4,714			95,000.00
Oktoberfest			15,000					15,000			
Kirwood memorial			2,500					2,500			
Ad for deaf students			4,000	18,226			361	22,587			1,031.33
Landfill, towels			175					175			
Drainage			6,023					6,023			
Total, Special Appropriations			\$ 300,011	\$ 25,342	\$ 927	\$ 10,000	\$ 10,361	\$ 325,940	\$ 124,460	\$ 67,880	\$ 129,653.79
<b>BOARD OF CONTROL INSTITUTIONS</b>											
Hospital for epileptics	\$ 584,770	\$ 541,000	\$ 545,520	\$ 7,003	\$ 22,023	\$ 22,224		\$ 677,426	\$ 603,393	\$ 12,101	
Institution for feeble-minded	\$ 848,920	\$ 828,920	\$ 794,520	\$ 16,526	\$ 32,130	\$ 29,014	\$ 22,000	\$ 858,151	\$ 800,481	\$ 18,513	
Hosp. for insane, Cherokee	\$ 627,320	\$ 617,320	\$ 622,220	\$ 40,008	\$ 82,130	\$ 29,014		\$ 753,532	\$ 704,740	\$ 18,513	
Hosp. for insane, Cherokee	\$ 684,700	\$ 644,700	\$ 644,700	\$ 119,428	\$ 60,420	\$ 29,000		\$ 845,524	\$ 821,368	\$ 24,156	
Hosp. for insane, Independence	\$ 704,100	\$ 685,100	\$ 690,100	\$ 22,080	\$ 32,388	\$ 28,027		\$ 790,504	\$ 750,025	\$ 20,479	
Hosp. for insane, Pittsburg	\$ 724,000	\$ 704,000	\$ 704,000	\$ 17,000	\$ 32,388	\$ 28,027		\$ 790,504	\$ 750,025	\$ 20,479	
Juvenile House	\$ 175,000	\$ 167,000	\$ 160,100	\$ 17,000	\$ 7,924	\$ 2,120		\$ 203,144	\$ 194,420	\$ 8,724	
Penitentiary	\$ 716,700	\$ 701,700	\$ 695,700	\$ 79,687	\$ 145,114	\$ 29,251		\$ 891,722	\$ 850,313	\$ 36,210	
Reformatory for Men	\$ 885,400	\$ 858,400	\$ 865,400	\$ 300,382	\$ 80,200	\$ 1,000	\$ 22,000	\$ 1,247,982	\$ 1,185,087	\$ 86,795	
Reformatory for Women	\$ 101,500	\$ 101,500	\$ 101,500	\$ 10,642	\$ 9,745			\$ 121,847	\$ 116,025	\$ 5,822	
State Sanatorium	\$ 525,000	\$ 505,000	\$ 514,512	\$ 33,521	\$ 32,389	\$ 3,500	\$ 30,000	\$ 583,922	\$ 550,342	\$ 33,580	
Soldiers' Orphan's Home	\$ 355,000	\$ 343,700	\$ 343,700	\$ 7,622	\$ 14,397	\$ 3,500		\$ 369,313	\$ 350,775	\$ 8,538	
Training School for Boys	\$ 281,500	\$ 272,500	\$ 271,000	\$ 12,410	\$ 27,810	\$ 14,500	\$ 1,150	\$ 304,064	\$ 284,596	\$ 6,258	
Training School for Girls	\$ 175,300	\$ 170,300	\$ 170,300	\$ 7,001	\$ 5,136	\$ 7,700		\$ 190,136	\$ 180,136	\$ 10,000	
Butter appropriation			\$ 50,000					\$ 50,000			
Industrial	\$ 50,000	\$ 50,000	\$ 50,000	\$ 3,700		\$ 1,126		\$ 51,126		\$ 4,126	
Amusements				\$ 163,136	\$ 603,750			\$ 766,886	\$ 633,971	\$ 122,984	
Fort Madison (S. G. A.)				\$ 30,136	\$ 100,000		\$ 10,000	\$ 140,136	\$ 128,804	\$ 11,332	
Fort Madison (S. G. A.)				\$ 167,302	\$ 778,000		\$ 35,000	\$ 940,302	\$ 790,632	\$ 149,670	
Total, Board of Control	\$ 7,889,143	\$ 7,649,315	\$ 7,674,015	\$ 605,508	\$ 2,852,304	\$ 302,468	\$ 302,468	\$ 10,794,857	\$ 10,015,800	\$ 778,957	

Total, Board of Control

## BOARD OF EDUCATION INSTITUTIONS

State University	\$ 5,907,000	\$ 4,771,811	\$ 4,306,821	\$ 7,907	\$ 15,005,527	\$ 22,448,222		\$ 11,005,609	\$ 11,745,080	\$ 40,421	
College of Agriculture	\$ 4,771,811	\$ 4,771,811	\$ 4,771,811	\$ 198,516	\$ 198,516	\$ 198,516		\$ 7,907,705	\$ 7,739,804	\$ 167,901	
Teachers' College	\$ 1,461,461	\$ 1,461,461	\$ 1,461,461	\$ 453,000	\$ 453,000	\$ 453,000		\$ 2,565,705	\$ 2,434,156	\$ 114,607	
School for Deaf	\$ 171,300	\$ 167,000	\$ 176,300	\$ 83,779	\$ 10,825	\$ 10,825		\$ 250,894	\$ 197,833	\$ 53,061	
Psychopathic Hospital	\$ 216,000	\$ 216,000	\$ 216,000		\$ 400,000	\$ 400,000		\$ 2,300,800	\$ 2,300,800	\$ 0	
Total, Bd. of Education	\$ 12,467,571	\$ 12,607,083	\$ 13,094,382	\$ 310,820	\$ 9,397,600	\$ 9,673,900		\$ 25,339,033	\$ 25,107,872	\$ 212,761	
<b>SUMMARY</b>											
State Departments	\$ 8,083,121	\$ 6,656,803	\$ 6,581,385	\$ 7,007	\$ 100,887	\$ 30,000	\$ 30,000	\$ 6,730,033	\$ 6,503,122	\$ 226,911	
Institutions, Bd. of Education	\$ 12,467,571	\$ 12,607,083	\$ 13,094,382	\$ 310,820	\$ 9,397,600	\$ 9,673,900		\$ 25,339,033	\$ 25,107,872	\$ 212,761	
Institutions, Bd. of Control	\$ 7,889,143	\$ 7,649,315	\$ 7,674,015	\$ 605,508	\$ 2,852,304	\$ 302,468	\$ 302,468	\$ 10,794,857	\$ 10,015,800	\$ 778,957	
Special Appropriations			\$ 300,011	\$ 25,342	\$ 927	\$ 10,000	\$ 10,361	\$ 325,940	\$ 124,460	\$ 67,880	\$ 129,653.79
Banking											
Public and Game											
Bd. of Health Examining Eds.											
Total	\$ 31,459,936	\$ 27,911,801	\$ 27,449,119	\$ 1,434,729	\$ 12,821,000	\$ 9,652,300	\$ 9,652,300	\$ 44,000,373	\$ 42,609,361	\$ 1,106,965	\$ 779,043.76

\*Overdraft.

\*\*Paid on authority of Section 36.

\*\*\*State warrants for April 15, 1926, made prior to G. A. make up \$1,909,519 of this amount.

\*\*\*\*Includes \$16,132 in advance from appropriation made by G. A. (An additional amount of \$2,000.00 was advanced in July, 1927, to liquidate overdraft of hospital.) This amount also includes \$7,123.37 for bills for June, 1928.

\*\*\*\*\*This represents charges against unlimited appropriations of the Code.

\*\*\*\*\*Of the balance to the credit of the Executive Council, \$44,000.00 reverted making the total reversions \$317,021.86.



## TRANSFERS OF DEPARTMENTAL FUNDS

Transfers of funds in departments and Institutions under the Board of Control were made during the biennium, as follows:

	To	From
State Departments:		
Auditor of State:		
Miscellaneous purposes .....		\$ 824.16
Board of Conservation:		
Maintenance of parks, etc.....	\$ 5,000.00	
Board of Control, Office:		
Salaries .....		2,428.44
Miscellaneous purposes .....		4,071.56
State roads .....	6,500.00	
Department of Justice:		
Salaries .....		2,500.00
Miscellaneous purposes .....	2,800.00	
District Court Judges:		
Miscellaneous purposes .....	824.16	
Board of Education, Office:		
Miscellaneous purposes .....	360.80	
Entomologist:		
Salaries .....		335.50
Miscellaneous purposes .....	335.50	
Executive Council:		
Miscellaneous purposes .....	4,000.00	5,000.00
Custodian:		
Salaries and wages .....		8,150.00
Governor:		
Miscellaneous purposes .....		3,800.00
Department of Health:		
Salaries .....	1,400.00	4,800.00
Miscellaneous purposes .....		1,400.00
Director of the Budget:		
Salaries .....		1,500.00
Miscellaneous purposes .....		650.00
Historical Department:		
Salaries .....		600.00
Miscellaneous, extra help .....	600.00	
Industrial Commission:		
Miscellaneous purposes .....	6,100.00	
Insurance Department:		
Salaries .....		300.00
Library:		
Miscellaneous purposes—		
General Division .....		500.00
Law Division .....	900.00	
Medical Division .....	150.00	
Economics and Sociology Division .....	500.00	
Mine Examiners:		
Miscellaneous purposes .....	3,000.00	
State Printing Board:		
Printing purposes .....	2,500.00	
Railroad Commission:		
Commerce Counsel—		
Miscellaneous purposes .....	1,000.00	
Valuation Department—		
Miscellaneous purposes .....		1,000.00
Supreme Court:		
Salaries .....	2,250.00	

	To	From
Treasurer of State:		
Inheritance Tax Division—		
Salaries, Etc. ....		1,700.00
Cigarette Division—		
Salaries, Etc. ....	1,700.00	
Total State Departments.....	\$ 39,920.46	\$ 39,559.66
Special Appropriations:		
War flags .....	\$ 10,000.00	
Capitol building repairs.....		\$ 10,000.00
Aid for Blind Children.....		360.80
Total Special Appropriations.....	\$ 10,000.00	\$ 10,360.80
Board of Control Institutions:		
Woodward .....	\$ 32,224.00	
Glenwood .....		\$ 22,000.00
Cherokee .....	29,014.19	
Clarinda .....	20,959.95	
Independence .....	38,627.00	
Mount Pleasant .....	13,123.44	
Toledo .....	7,370.36	
Fort Madison .....	29,230.95	
Anamosa .....	1,000.00	22,500.00
Rockwell City .....		10,500.00
Oakdale .....		20,500.00
Marshalltown .....	3,866.50	
Davenport .....	3,583.73	
Eldora .....	14,568.00	1,155.00
Mitchellville .....	7,759.76	
Special Appropriations—		
Butter .....		50,000.00
Emergency .....	1,155.00	50,827.88
Fort Madison Industries.....		25,000.00
Total Board of Control Institutions...	\$ 202,482.88	\$ 202,482.88

As stated elsewhere, the interdepartmental transfers at the Institutions under the Board of Education amounted to \$2,672,959.38, during the biennium, as follows:

State University .....	\$ 2,447,182.87
College of Agriculture.....	225,776.51

# BALANCE SHEET—STATE OF IOWA JUNE 30, 1927

ASSETS		
<i>General Fund—</i>		
Cash in hands of State Treasurer	\$ 2,354,553.92	
Cash in hands of County Treasurers	3,806,673.00	
Total General Fund		\$ 6,161,227.92
<i>Primary Road Fund—</i>		
In hands of State Treasurer	\$ 2,015,421.32	
In hands of County Treasurers	7,902,313.20	
Total Primary Road Fund		9,917,734.52
<i>Soldier Bonus Bond Fund—</i>		
In hands of State Treasurer	\$ 1,285,988.79	
In hands of County Treasurers	681,796.08	
Total Soldier Bonus Bond Fund		1,967,784.87
Trust Funds, State Departments		72,922.29
<i>Special Funds—(State Treasury)</i>		
Agricultural College Loan Fund, (Principal and Interest)	\$ 22,179.37	
Capital Extension	25,793.86	
State Sinking Fund, Public Deposits	365,793.83	
Anticipatory Warrant Retirement Fund	367,374.81	
Gasoline Fund, for refunds and administration	55,606.87	
Vocational Education Fund	154,519.58	
Vocational Rehabilitation Fund	3,701.63	
Maternity and Infant Hygiene	6,239.66	
Total Special Funds in State Treasury		921,309.56
Permanent School Fund, (Owned by State but all accruals allocated to counties)		4,813,481.28
Soldier Bonus Bonds tax levy in process of collection		17,600,000.00
<i>Cash on hand at—</i>		
University Treasury, Iowa City	\$ 1,429,075.29	
Agricultural College and Mechanic Arts, Ames	114,572.63	
Teachers' College, Cedar Falls	145,757.22	
School for the Blind, Council Bluffs	29,638.17	
School for the Blind, Vinton	22,971.80	
Total Cash at Educational Institutions		1,732,965.10
Agricultural College Endowment Fund		679,100.00
<i>Trust and Special Funds at—</i>		
State University, Iowa City	\$ 571,142.22	
Agricultural College and Mechanic Arts, Ames	106,937.29	
Total Trust and Special Funds at Educational Institutions		678,080.51
Contingent Funds at Institutions under Board of Control		142,800.00
Accounts Receivable (State Institutions)		399,629.33
<i>Inventories, supplies on hand at—</i>		
Institutions under the Board of Education	\$ 592,924.50	
Institutions under the Board of Control	488,196.44	
State Departments	11,807.07	
Total Supplies on hand		997,928.01
<i>Land, (23,283 acres)—</i>		
Institutions under the Board of Education (2,726 acres)	\$ 2,392,851.12	
Institutions under the Board of Control (12,996 acres)	2,727,819.11	
State Parks, Fair Grounds, Camp Dodge, Etc. (8,291 acres)	3,679,767.33	
Total Value of Land		8,797,437.56

# BALANCE SHEET—STATE OF IOWA—Continued JUNE 30, 1927

ASSETS—Continued		
<i>Buildings and Structures—</i>		
Institutions under the Board of Education	\$ 17,923,492.90	
Institutions under the Board of Control	11,837,839.81	
State Departments	6,087,085.49	
Total Value of Buildings and Structures		35,848,418.20
<i>Equipment, Furniture and Fixtures—</i>		
Institutions under the Board of Education	\$ 3,640,243.46	
Institutions under the Board of Control	2,020,402.44	
State Departments	2,402,606.08	
Total Value of Equipment, Furniture and Fixtures		16,072,311.98
<i>Live Stock and Farm Machinery—</i>		
Institutions under the Board of Education	\$ 131,472.46	
Institutions under the Board of Control	469,471.51	
Total Value of Live Stock and Farm Machinery		600,944.97
Total Assets		\$ 101,314,096.66
LIABILITIES		
<i>Amount Available for Current Expenses in—</i>		
State Treasury	\$ 6,649,825.79	
Institutions under the Board of Education	1,581,018.74	
Institutions under the Board of Control	330,785.79	
Total Amount Available		\$ 8,561,630.32
<i>Reserve in Hands of County Treasurers for—</i>		
General Fund	\$ 3,806,673.00	
Primary Road Funds	7,902,313.20	
Soldier Bonus Bonds	681,796.08	
Total Reserve in Counties		12,450,772.28
Soldier Bonus Bonds Outstanding		17,000,000.00
Reserve for Permanent School Funds		4,813,481.28
Reserve for Agricultural College Endowment Fund		679,100.00
Reserve for Trust and Special Funds, Educational Institutions		678,080.51
<i>Accounts Payable—</i>		
State University	\$ 30,000.00	
Ames	75,000.00	
Total Accounts Payable		105,000.00
Expendable Supplies on hand		997,928.01
<i>Net worth representing investments in lands, buildings, Etc.—</i>		
Institutions under the Board of Education	\$ 26,107,030.94	
Institutions under the Board of Control	17,085,502.87	
State Departments	12,166,518.90	
Total Net Worth		55,359,102.71
Total Liabilities		\$ 101,314,096.66



## BIENNIUM 1927—1929

In pursuance of enactments of the Forty-second General Assembly, the departments and institutions of the state have available for expenditure during the current biennium, the sum of \$39,693,972.00, exclusive of sales of the institution industries and receipts of trust departments.

The following table summarizes the sources and amount of revenues which are available for expenditure during the biennium:

Appropriations by the Forty-second General Assembly .....		\$ 29,298,572.00
Income from other sources:		
Tuition, fees, etc.....	\$ 4,690,000.00	
Federal aid (not including aid to the State Highway Commission or on account of the Soldiers' Home which latter accrues to the General fund) ..	2,830,000.00	
Dues, admissions, etc.....	13,000.00	
Refunds, sales, etc.....	1,312,400.00	
State Fair receipts.....	650,000.00	
Rockefeller gift to the University Hospital .....	450,000.00	9,945,400.00
Appropriation by the 40th G. A. for University Hospital .....		450,000.00
Total.....		\$ 39,693,972.00

Examination of the foregoing statement and comparison with a similar estimate for the biennium of 1925-27, submitted in my first report to the Governor, discloses a very large prospective increase in the income of departments and institutions from sources other than appropriations.

The 1925-27 total of this item was \$8,106,400.00; for 1927-29 it is approximately \$9,945,400.00, an increase of \$1,839,000.00. The estimated income from sales by institution industries and from trust departments is not included in either figure.

Of the increase it is estimated that fees, tuitions, etc., at the institutions under the Board of Education will yield \$1,511,000.00; the institutions under the Board of Control (not including industries) will bring in \$223,000.00 more in refunds, sales, etc., and the State Departments (not including trust) will produce \$106,000.00 additional.

With respect to the appropriation of state funds it will be recalled that the Forty-first General Assembly did not make provision for any considerable permanent improvements, but it is observed that the Forty-second General Assembly adopted most of a large building program proposed for the institutions.

This included \$500,000.00 for a dairy building at the State College of Agriculture, a \$250,000.00 building for educational and other purposes at the State Fair Grounds, \$75,000.00 for remodeling the power plant and rebuilding the water plant at the Hospital for the Insane at Mount Pleasant, \$40,000.00 for a hospital and equipment at the Juvenile Home at Toledo, \$10,000.00 for a dairy barn at the Reformatory at Anamosa, \$50,000.00 for a new cottage at the Training School for Boys at Eldora—a total of \$925,000.00.

Following is a table giving in detail the income of all departments and institutions of the state for the current biennium. It discloses the askings of each as presented to the Director of the Budget, his recommendations, the appropriations made for all purposes and an estimate of the total funds available:

STATEMENT OF DEPARTMENT ASKINGS, RECOMMENDATIONS BY THE DIRECTOR OF THE BUDGET, APPROPRIATIONS MADE BY THE 42D G. A., THE INCOME OF DEPARTMENTS AND INSTITUTIONS OTHER THAN FROM APPROPRIATIONS AND TOTAL AVAILABLE (ESTIMATED) INCOME FOR THE BIENNIUM 1927-1929

(All cents omitted.)

Department or Institution	Department Askings	Director's Recommendation	Appropriated by the 42d G. A.	Income Other Than Appropriations to be Expended by Departments and Institutions		Total Available for Current Biennium
				Source of Income	Estimated Amount	
<b>State Departments—</b>						
Adjutant General—						
National Guard	\$ 435,730	\$ 397,130	\$ 407,730	Federal Aid	\$ 1,230,000	\$ 1,637,730
Camp Dodge Maintenance	42,000	32,800	32,800			32,800
Pensions	15,840	15,840	15,840			15,840
Total Adjutant General	\$ 493,570	\$ 445,770	\$ 456,370	Federal Aid	\$ 1,230,000	\$ 1,697,370
<b>Agricultural Department—</b>						
Dept., Office, Inspectors, Etc.	\$ 343,800	\$ 333,400	\$ 334,800			\$ 334,800
Animal Health	500,000	350,000	500,000	Federal Aid	\$ 400,000	900,000
Beef Producers' Association	12,500	12,500	12,500			12,500
Corn and Small Grain Growers' Ass'n	8,500	7,500	8,500			8,500
Dairy Association	12,500	12,500	12,500			12,500
Horticultural Exposition	14,000	12,500	12,500	Admissions	5,000	17,500
Horticultural Society	8,000	8,000	8,000			8,000
Farmers' Institutes, Poultry Ass'n, and Short Courses	27,700	27,700	27,700			27,700
Horse Breeders' Association	15,000	15,000	15,000			15,000
Veterinary Examiners	800	800	800			800
Weather and Crop Bureau	17,400	16,000	16,000	Federal Aid	35,000	51,400
Total Agricultural Department	\$ 960,200	\$ 796,280	\$ 940,700		\$ 500,000	\$ 1,440,700
<b>Audit, Board of</b>	\$ 7,000	\$ 9,000	\$ 8,400			8,400
Auditor of State	52,000	55,000	51,700			51,700
Blind, Commission for	30,000	30,000	30,000			30,000
Budget, Director of	60,000	60,000	61,000			61,000
Conservation, Board of	300,000	180,000	220,000	Sales	30,000	250,000
Control, Board of	190,800	157,800	187,480			187,480
Custodian	124,110	122,910	119,310			119,310
District Court Judges	600,000	604,000	604,000			604,000
<b>Education, Board of</b>	130,000	109,000	108,000			108,000
Entomologist, State	20,800	12,000	18,000			18,000
<b>Executive Council—</b>						
Office	40,000	40,000	41,000			41,000
State Purposes	428,500	388,500	408,500	Fair Receipts	650,000	1,058,500
Fair Board	304,000	304,000	304,000			304,000
Agricultural Societies	34,000	34,000	34,000			34,000
Fire Marshal	28,400	17,800	17,800			17,800
Geological Survey	30,000	30,000	31,100			31,100
Governor	1,000	1,000	1,000			1,000
G. A. R.	217,000	98,000	115,200			115,200
Health Department	16,200	16,200	16,200			16,200
Pharmacy Commission	1,108,100	80,250	80,000			80,000
Historical Department	80,000	72,400	72,400	Dues, Etc.	8,000	80,400
Historical Society	143,300	72,000	72,000			72,000
Industrial Commission	124,100	106,250	107,750			107,750
Insurance, Department of	261,700	180,710	196,700			196,700
Justice, Department of	48,800	42,800	43,800			43,800
Labor, Bureau of	50,100	46,700	46,700			46,700
Library Commission	124,000	99,800	104,000			104,000
Library, State	4,972	2,000	2,000			2,000
Mine Examiners	21,230	20,120	20,120			20,120
Mine Inspectors	76,000	66,400	66,400			66,400
Parole, Board of	300	300	300			300
Presidential Electors	37,700	37,300	37,700			37,700
Printing Board—						
Office	281,640	281,640	281,640			281,640
State Purposes	70,700	62,500	63,500			63,500
Public Instruction—						
Superintendent	909,900	909,900	929,900			929,900
State Aid	900	900	900			900
Relief	213,500	185,075	200,135			200,135
Railroad Commission	42,800	41,100	39,800			39,800
Secretary of State	25,000	19,300	21,200			21,200
Supreme Court—						
Clerk	124,100	122,500	127,100			127,100
Judges	29,400	27,000	28,700			28,700
Reporter	183,000	160,900	164,000			164,000
Treasurer of State	164,300	63,135	61,350	Federal Aid	335,000	396,350
Vocational Education	\$ 8,642,140	\$ 6,516,222	\$ 6,880,722		\$ 2,773,000	\$ 9,653,722
<b>Total State Departments</b>	\$ 8,642,140	\$ 6,516,222	\$ 6,880,722		\$ 2,773,000	\$ 9,653,722
<b>Institutions under the Board of Control—</b>						
Hospital for Epileptics, Woodland	\$ 487,700	\$ 537,900	\$ 537,900	Refunds, Sales, Etc.	80,000	617,900
Institution for Feeble-minded, Glenwood	840,800	747,750	757,750	Refunds, Sales, Etc.	32,000	790,000
Hospital for Insane, Cherokee	689,910	685,010	685,010	Refunds, Sales, Etc.	40,000	725,010
Hospital for Insane, Clarinda	772,100	600,650	608,650			608,650



STATEMENT OF DEPARTMENT ASKINGS, RECOMMENDATIONS BY THE DIRECTOR OF THE BUDGET, APPROPRIATIONS MADE BY THE 42D G. A., THE INCOME OF DEPARTMENTS AND INSTITUTIONS OTHER THAN FROM APPROPRIATIONS AND TOTAL AVAILABLE (ESTIMATED) INCOME FOR THE BIENNium 1927-1929—Continued  
(All cents omitted.)

Department or Institution	Department Askings	Director's Recommendation	Appropriated by the 42d G. A.	Income Other Than Appropriations to be Expended by Departments and Institutions		Total Available for Current Biennium
				Source of Income	Estimated Amount	
Hospital for Insane, Independence.....	736,300	718,130	718,130	\$64,000; \$40,000 from Industries fund for Land.....	204,000	792,660
Hospital for Insane, Mt. Pleasant.....	748,400	663,950	728,060	Refunds, Sales, Etc.....	29,000	749,130
Juvenile Home, Toledo.....	223,000	202,200	242,200	Refunds, Sales, Etc.....	50,000	778,000
Penitentiary, Fort Madison.....	743,600	707,620	707,620	Refunds, Sales, Etc.....	6,000	248,200
Reformatory, Anamosa.....	712,000	659,838	699,838	Refunds, Sales, Etc.....	74,000	781,630
				\$81,000; \$100,000 from Industries Fund for Support.....	181,000	780,838
Reformatory, Rockwell City.....	110,000	100,100	100,100	Refunds, Sales, Etc.....	8,800	108,900
Sanatorium, Oakdale.....	524,000	467,450	467,450	Refunds, Sales, Etc.....	29,400	496,850
Soldiers' Home, Marshalltown.....	495,200	495,620	495,620	Refunds, Sales, Etc.....	15,400	509,000
Soldiers' Orphans Home, Davenport.....	363,500	357,846	357,846	Refunds, Sales, Etc.....	19,800	377,646
Training School, Mitchellville.....	306,750	305,440	305,440	Refunds, Sales, Etc.....	5,000	310,440
Training School, Eldora.....	449,000	330,100	430,100	Refunds, Sales, Etc.....	28,000	458,100
Emergency Fund.....	50,000	60,000	75,000			75,000
State Roads.....	75,000	20,000	20,000			20,000
Total Board of Control Institutions.....	\$ 8,428,518	\$ 7,602,724	\$ 7,815,724		\$ 704,400	\$ 8,680,124
Institutions Under the Board of Education—						
University, Iowa City.....	\$ 7,077,000	\$ 5,081,000	\$ 4,631,000	Federal Aid.....	\$ 50,000	
Rockefeller Hospital Appropriated by the 40th G. A.....				Tuition, Fees, Etc.....	2,275,000	\$ 6,956,000
Hospital for Indigents.....	2,000,000	1,850,000	1,850,000	Rockefeller Gift.....	450,000	450,000
Psychopathic Hospital.....	216,000	216,000	216,000	Fees, Private Patients.....	280,000	2,330,000
Bacteriological Laboratory.....	30,000	29,110	29,110			216,000
Total University.....	\$ 9,323,000	\$ 7,176,110	\$ 6,726,110		\$ 3,155,000	\$ 10,331,110
State College of Agriculture and Mechanic Arts, Ames.....	6,964,576	5,254,000	5,230,000	Federal Aid.....	\$ 700,000	
State Teachers' College, Cedar Falls.....	1,951,500	1,309,000	1,287,000	Tuition, Fees, Etc.....	1,200,000	\$ 7,730,000
School for Deaf, Council Bluffs.....	500,000	436,000	448,000	Tuition, Fees, Etc.....	530,000	\$ 2,122,000
School for Blind, Vinson.....	232,400	179,000	223,400	Refunds, Sales, Etc.....	10,000	468,000
Soldiers' Tuition.....	40,000	31,000	20,000	Refunds, Sales, Etc.....	8,000	241,400
Total Board of Education Institutions.....	\$ 19,081,479	\$ 14,380,313	\$ 14,045,113		\$ 6,408,000	\$ 19,960,113
Miscellaneous—						
Commission on Uniform Laws.....	\$ 2,000	\$ 1,000	1,000			\$ 1,000
Retrenchment and Reform Committee.....	40,000	40,000	40,000			40,000
Pioneer Law Makers.....	100		100			100
Total Miscellaneous.....	\$ 42,100	\$ 41,000	\$ 41,100			\$ 41,100
Total Budget Bill.....	\$ 36,195,046	\$ 28,546,230	\$ 28,796,160		\$ 9,945,400	\$ 139,190,560
Special Appropriations—						
Judging Team to Europe.....			5,000			\$ 5,000
Aid for 4-County Fair.....			999			999
Muscatine Louisa Drainage.....			\$ 3,111			\$ 3,111
J. J. Rouse, Injury Claim.....			523			523
Boy Rogers, Injury Claim.....			2,475			2,475
Elsie Brogan, Injury Claim.....			1,687			1,687
Bertha Sweeney, Injury Claim.....			2,400			2,400
Charles Penasta, Injury Claim.....			1,000			1,000
Vera Gage, Injury Claim.....			10,000			10,000
Francine Talbot, Injury Claim.....			6,000			6,000
Iowa City Paving Assessment.....			767			767
Jonas Smith, Chaplain, S. A. W.....			285			285
Boundary Commission Expense.....			340			340
Agricultural Societies Deficit.....			17,400			17,400
Preserving G. A. R. Records.....			750			750
Buchanan County, Insane Expense.....			780			780
Hardin County, Insane Expense.....			900			900
Corn Borer Eradication.....			200,000			200,000
Arthur Ashcraft, Injury Claim.....			325			325
Geo. Simpson, Injury Claim.....			690			690
Omnibus Bill, Miscellaneous.....			26,243			26,243
C. T. Murphy, Injury Claim.....			6,500			6,500
Insurance tax refunds.....			1,391			1,391
Embalmers' Examiners.....			1,358			1,358
American Legion Trip to Paris.....						
Sioux City Band.....			22,500			22,500
Fort Dodge Drum Corps.....			22,500			22,500
Auxiliary Drill Team, Davenport.....			5,000			5,000

STATEMENT OF DEPARTMENT ASKINGS, RECOMMENDATIONS BY THE DIRECTOR OF THE BUDGET, APPROPRIATIONS MADE BY THE 42D G. A., THE INCOME OF DEPARTMENTS AND INSTITUTIONS OTHER THAN FROM APPROPRIATIONS AND TOTAL AVAILABLE (ESTIMATED) INCOME FOR THE BIENN-  
NIUM 1927-1929—Continued

(All cents omitted.)

Department or Institution	Department Asking	Director's Recommendation	Appropriated by the 42nd G. A.	Income Other Than Appropriations to be Expended by Departments and Institutions		Total Available for Current Biennium
				Source of Income	Estimated Amount	
War Roster Commission			\$ 100			\$ 400
Additional Judge Supreme Court			50,585			19,885
Inaugural Expense			6.00			600
Havner, Flick & Powers, Atty. Gen.			750			750
James A. Devitt, Atty. Gen.			600			600
State Capitol Improvements			129,000			129,000
State Capitol Improvements to Bicentennial Exp.			3,000			3,000
Cigarette Clerk, Treasurer of State						600,400
Total Special Appropriations						\$ 600,400
<b>SUMMARY—</b>						
State Departments	\$ 8,645,140	\$ 6,516,222	\$ 6,502,322			\$ 2,733,000
Institutions under the Board of Control	8,428,318	7,093,794	7,815,734			8,500,124
Institutions under the Board of Education	19,081,479	14,398,313	*14,045,112			19,500,113
Miscellaneous	42,100	41,000	41,100			41,100
Total Budget Appropriation Bill	36,197,037	38,049,329	38,404,268			68,300,359
Special Appropriations made by the General Assembly						600,400
Grand Total All Appropriations	36,197,037	38,049,329	38,404,268			68,900,759

\*Includes \$25.00 for peace officers' compensation heretofore paid out of the General Fund on the authority of Section 1422.

\$100,000 of additional support to be paid out of Industries Fund.

\*Does not include the \$100,000 appropriated by the 40th G. A. for the University Hospital but which is found in the \$20,000,972 total available for the current biennium, it being included also in the \$20,000,113 total available for the institutions under the Board of Education.

Includes the \$400,000 appropriated by the 40th G. A. for the University Hospital.

## TAX LEVIES

Pursuant to the appropriations made by the Forty-second General Assembly, plus the requirements of the Fortieth General Assembly, the former enacted Chapter 274 of the Session laws, directing the Executive Council to levy a tax sufficient to raise \$7,600,000.00 in each of the years 1928 and 1929.

In conformity with the requirements of this act, the Executive Council in 1927, fixed a levy of 7.68 mills for 1928, which, added to the 1.32 mills required to be levied for Soldier Bonus and interest, makes the general property tax levy for state purposes for the current year 9 mills, a reduction of 1 mill from the levy of 1926-7.

In computing the amount to be raised by tax levies during this biennium, the legislature took into consideration the large cash balance in the state treasury and estimated that up to \$1,500,000.00 per year could safely be used out of that balance in meeting the obligations current during the biennium, it being assumed that there would be no considerable reduction, if any, in the assessed valuation of property in the state in the years 1927 and 1928.

The figures given do not, of course, take into consideration the special moneys and credits taxes collected for either the general fund or the Soldier Bonus. Gradual reduction of the general state tax is worthy of remark, in this connection. Following is a statement showing the general fund levy of the state for the past ten years:

Year	Millage
1919-20	7.35
1920-21	7.35
1921-22	8.75
1922-23	9.11
1923-24	10.19
1924-25	10.25
1925-26	8.68
1926-27	8.68
1927-28	7.68

The Budget law, which went into effect in May, 1924, became operative first as to state expenditures when recommendations were made by the Director of the Budget to the Forty-first General Assembly in 1925.

## AUDIT OF DEPARTMENTS

The duties of the Budget Department with respect to the audit of the books and accounts of the various state departments and



institutions were substantially augmented by enactments of the Forty-second General Assembly.

Chapter 103 of the Session Laws provided that the State Board of Audit, of which the Director of the Budget is chairman, should appoint the auditor of the State Highway Commission who was required by the law to give bond for \$50,000 and, quoting the statute, substantially,

"said auditor shall check and audit all claims against the Commission before such claims are approved by the Commission and shall keep all records and accounts relating to the expenditures of the Commission. He shall be under the direction and supervision of the State Board of Audit and act as agent for said board. The Executive Council may remove said auditor for failure to comply with directions and instructions of the State Board of Audit in the performance of duties herein required."

Section 16 of Chapter 101 of the Session Laws of the Forty-second General Assembly provided that all claims against the State Highway Commission

"shall be itemized on voucher forms, sworn to by claimants and certified by the engineer in charge, audited by the State Highway Commission and then forwarded to the State Board of Audit for final audit. Upon final audit the vouchers shall be sent to the Auditor of State who shall draw warrants therefor," etc.

Section 37, Chapter 101, of the Session Laws provides that

"The Director of the Budget shall, at least once a year, cause all books and accounts of the State Highway Commission to be examined by certified public accountants and a detailed report of such examination to be filed and kept in his office."

In pursuance of these requirements of the law, Mr. C. R. Jones was continued in his position as Auditor of the State Highway Commission, under the new regulations of the statute, and Mr. G. H. Getty was appointed to make a preliminary audit of the claims for the Board of Audit. A certified public accountant was put at work on the books and accounts of the Commission, the Budget Department being represented by the Assistant Director, Mr. Charles R. Fischer.

In view of the language of section 340 of the Code, that the Director of the Budget "shall annually and oftener, if deemed necessary, make a full settlement between the State and all State officers and Departments and all persons receiving or expending state funds," the Budget Department has formulated the following statement of settlement to become a permanent record of the Department:

Des Moines, Iowa, ..... 19.....  
 Receipt is hereby acknowledged of the report of the audit of the Department  
 ..... for the period beginning  
 19..... and ending ..... 19....., as made by the State

Accountant for the Director of the Budget as required by Chapter 21 of the Code.

I accept said report as a true statement of the condition of the accounts and financial transactions of this department and as the basis for full settlement as of ..... 19..... by and between the state and the Department of ..... as provided for in section 340 of the Code.

(Signed).....  
 for and on behalf of the  
 department of.....

You are advised that the Budget Department has audited the books and accounts of all of the State Departments and institutions, as required by the law, for the biennium ending June 30, 1927, and the audit and examination of all Departments and Institutions for the first year of the current biennium is now under way.

### ADDITIONAL DEPARTMENTS

The Forty-second General Assembly created three new commissions or boards, as follows:

Chapter 124b1—*Cosmetology*. Board of three members appointed by Governor. Examination fee, Ten Dollars; renewal of license \$1 annually.  
 Chapter 124b2—*Barbering*. Board of three members appointed by Governor. Examination fee Ten Dollars; renewal of license \$3 annually.  
 Chapter 91b1—*Architectural Examiners*. Board of five members appointed by Governor. Examination fee Ten Dollars; fee for registration certificate Fifteen Dollars additional; renewal fee Ten Dollars annually.

The receipts of the first two boards go into the State Treasury and their expenses are paid therefrom, but their expenditures are limited to their receipts. The receipts of the last named board go into a trust fund held by the treasurer of state and their expenditures, limited to their receipts, are paid therefrom.

The Forty-second General Assembly also required the payment of a Two dollar fee annually for the renewal of certificates of civil engineers, the receipts of the department also going into a trust fund to be held by the treasurer of state.

The legislature authorized the boards of examiners under the Department of Health to become members of their respective national organizations at an expense of not to exceed \$200.00.

The Assembly created the Horse and Mule Breeders' Association and voted aid thereto, putting this organization on a footing with the Corn and Small Grain Growers' Association, the Iowa Beef Producers' Association and other organizations which receive state aid.

Proposals to create a State Tax Commission, a State Depart-

ment of Police and a Commission to study and report on crime in Iowa, failed.

### UNIVERSITY HOSPITAL

Toward the latter part of the biennium 1925-27 it became apparent that the State University Hospital would not be able to go through the period without an overdraft.

Its appropriation for the biennium, made by the Forty-first General Assembly, was \$1,800,000.00 and it developed that \$238,198.26 additional was necessary.

Under a ruling by the Attorney General this sum was transferred by the Auditor of State from the appropriation of \$1,850,000.00, made for the current biennium for the institution, by the Forty-second General Assembly, to liquidate the overdraft.

The board of education then undertook to budget the remainder of the appropriation, \$1,611,800.00, by the month, for the current biennium, and the outcome is being watched with interest.

The Board of Education has undertaken, also, to require judicial recommitment of patients after treatment during two years. Formerly patients were readmitted to the Hospital at any time subsequent to their commitment and upon authority of their first commitment papers.

Following is a table showing the admission of patients to the Hospital during the year ending June 30, 1927, together with the dates of their commitments:

Committed in 1916.....	13
1917.....	37
1918.....	41
1919.....	43
1920.....	102
1921.....	151
1922.....	268
1923.....	309
1924.....	396
1925.....	563
1926.....	1,698
1927.....	5,151
Total treated .....	8,772

### STATE ROADS

At page 29 of the session laws of the Fortieth Extra General Assembly is found the following:

"That section twenty-eight hundred sixty-four-a-seven (2864-a7) of the supplement to the compiled code of Iowa is amended, revised and codified to read as follows:

Sec. 105.—*Appropriation.* There is hereby appropriated from any unappropriated funds now or hereafter in the state treasury an amount sufficient to pay the obligations created by this chapter. Said costs shall be paid only on itemized vouchers which shall carry a certificate from the chief engineer of the state highway commission that said improvement has been completed according to contract.

This section shall be deemed repealed on and after June thirtieth, nineteen hundred twenty-five (1925)."

The books of the Auditor of State show that the following charges have been made by the State Highway Commission against the appropriation above on account of expenditures for roads for the Board of Control, Board of Education and Board of Conservation, at State Institutions and in state parks:

For the year ending June 30, 1925:		
Board of Control.....	\$ 20,065.27	
Board of Conservation.....	52,528.39	
Board of Education.....	10,330.44	\$ 82,924.10

For the year ending June 30, 1926:		
Board of Control.....	\$ 2,702.61	
Board of Conservation.....	56,303.73	
Board of Education.....	59,217.18	118,223.52

For the year ending June 30, 1927:		
Board of Conservation.....	\$ 17,764.51	
Board of Education.....	4,289.14	22,053.65

From June 30, 1927 to Jan. 1, 1928:		
Board of Conservation.....	\$ 454.79	454.79

Totals:		
Board of Control.....	\$ 22,767.88	
Board of Conservation.....	127,051.42	
Board of Education.....	73,836.76	

Grand Total ..... \$223,656.06

The Budget Report prepared for the Forty-second General Assembly directed attention to the fact that the section quoted above had been repealed as of June 30, 1925, by its own terms, and the report listed the expenditures on account of state roads at institutions and in parks which had been charged by the Highway Commission against the appropriation in section 105.

These references and specific allusions to the repealed appropriation are found on pages XV, XX, 25, 27 and 31 of the Budget Report to the Governor and the Forty-second General Assembly.

Similar references to this matter were included in the second report of the Director of the Budget, on behalf of the Budget Department, to the Governor, filed as of date January 1, 1927.

The Budget Department is advised that under date of June 8,



1925, the following opinion was forwarded to the State Highway Commission by the then Attorney General:

June 3, 1925.

Iowa State Highway Commission, Ames, Iowa.

Gentlemen: This Department is in receipt of your letter dated June 2, 1925, in which you request an official opinion. Your letter is in words as follows:

"Section 5 of Chapter 246, Acts of the Regular session of the Fortieth G. A. makes an appropriation for road work at state institutions and in state parks. Section 105, Chapter 4, Acts of the Extra Session, 40th G. A., repeals said appropriation. Said repeal, however, does not become effective until July 1, 1925. Said chapter 246 of the Regular Session, 40th G. A., now appears as Chapter 239, Code of 1924.

"We have several places at the various state parks or institutions where appropriations (or authorizations for expenditures) have heretofore been made by the Board in control under the provisions of said section 5, Chapter 246, Laws of the Regular session, 40th G. A., and the work is not yet completed. In some cases contracts have been let and the work is in progress but will not be completed until two or three months or more after July 1, 1925. In two or three cases appropriations have been made and contracts have not yet been let.

"In order that we may know how to proceed in this matter, I wish to secure your opinion on the following question:

"Where appropriations or authority for expenditure have been made by the board in control of state lands at state institutions or state parks, as outlined in chapter 246, laws of the regular session, 40th G. A., and amendments thereto, and contracts for said work have been let or work placed under construction by day labor prior to July 1, 1925, will said appropriations remain available for the purposes of such work until completed?"

You are advised that the appropriation in question is available for the purpose of completing all construction work and contracts entered upon prior to July 1, 1925. Sincerely yours,

ATTORNEY GENERAL.

### MUNICIPAL FUND TEMPORARY TRANSFERS

The transfers of revenues from one public fund to another, in municipalities, has presented many problems in administering the budget law, which, at section 388, authorizes such temporary transfers by municipalities with the approval of the Director of the Budget.

These problems have been augmented by the fact that many counties in Iowa have found it increasingly difficult to pay their necessary running expenses out of the revenues raised by their general county fund tax levy which the statute (Section 7171) limits to six mills, irrespective of the size of the county or the assessed valuation of its property.

Eleven counties appealed to the Director of the Budget in 1926 for permission to transfer from certain other funds to their general funds in order to enable them to pay their actual running expenses. Eight of thirty counties having a valuation un-

der \$7,000,000.00 applied to the Budget Director for relief. Three larger counties also applied for relief.

It was suggested that following precedent set during the war when cities were permitted to increase their general fund levies from ten to twelve mills for a certain limited period, that boards of supervisors of counties having a net taxable valuation of all property except monies and credits of \$7,000,000.00 or less be empowered to levy a tax for the years 1928 and 1929 of not to exceed two mills for the purpose of meeting any deficiency in or inadequacy of the six mill levy for the general fund. The proposal was not enacted into law.

Several bills were offered in the Forty-second General Assembly to relieve the distressed counties. For instance, it was proposed to provide for the payment of all of the expenses of the offices of clerks of courts from the court fund, to pay the county engineer from the road fund and to pay supervisors their per diem and mileage from the county road fund. In the end two measures passed designed to make more flexible the use of accumulated revenues in both counties and cities. These acts are Sec. 4635b1 and 6151b1-3 of the Code.

The first provides that "any county, by resolution unanimously concurred in by its board of supervisors, may make a permanent transfer from the county bridge fund to the county road fund, and from the county road fund to the county bridge fund, if approved by a judge of the district court in the county seeking to make such transfer at a hearing had on a day to be fixed by said judge. The order of the judge approving or disapproving of the transfer shall be transmitted to the Director of the Budget."

The second provides that "where waterworks, gas works, heating plants, or electric plants have been purchased or erected by any city or town, and the original purchase bonds or bonds issued for the improvement thereof are paid, or where an adequate sinking fund has been provided for the payment of such bonds, such city or town may, upon the approval of the Director of the Budget, appropriate and transfer any surplus earnings from any municipal heating plant, waterworks, gas works or electric plant, for the purpose of retiring existing bonded indebtedness of said city or town which is payable by general taxation."

The act also provides that "any city or town having a surplus earned from the operation of a municipal heating plant, waterworks, gas works or electric plant, and which has no bonded

indebtedness against any such plant, may, on approval of the Budget Director, transfer the surplus earnings of such utilities to any other fund of the municipality."

The act does not apply to boards of waterworks trustees or other boards of trustees unless said board of trustees shall, by resolution, concur in said appropriations or transfer.

Section 373 of the Code provides for the levy of an emergency tax and sections 387 and 388 provide for the permanent transfer of the revenues raised thereby to other funds of the municipality levying the tax, upon approval of the Director of the Budget.

This act was assailed in the District Court of Appanoose county within the past year but its constitutionality was sustained by District Judge George W. Dashiell.

In the session of the Forty-second General Assembly effort was made to amend Section 373 by increasing its scope and limiting the levy to three mills. Whereas the present section provides for

"an estimate for emergency or other expenditure which cannot reasonably be foreseen," etc.

it was proposed to empower any municipality to include in its estimates of taxes to be levied

"an estimate for any emergency or deficiency which may occur or for any other proper purpose, the expenditure for which cannot be met by any other collectible revenues for the year," etc.

This act was vetoed by Governor Hammill on the following grounds:

"This measure instead of being as intended, a limit to levies under the above named section, extends the operation of the law. Items that are continually making taxes higher are acts of the legislature, extending the rights of various departments of government to levy additional millage. This section as it is proposed would allow an additional levy not alone for emergency or deficiencies, but for any other purpose which the tax levying body thought necessary or essential. The bill was intended as a limitation, but as it was drawn and passed it is not a limitation but an extension of the purposes for which additional levies could be made. This is not a good time for increased taxes or increased millage as would be the result under the operation of this section."

#### SUMMARY OF TRANSFERS

Since enactment of the Budget law, including the section which authorizes the transfer of funds by municipalities, upon approval by the Director of the Budget, a very large number of applications have been made, directly by resolutions passed by municipal governing bodies or informally in conferences relative to the advisability of such action, and hundreds of temporary transfers have been approved by the Director.

The amounts of money involved in the transfers for which

applications for approval are made, constantly increases. Below is shown the amounts involved in the approved transfers, as reported to the Governor in three departmental reports by this department up to January first, 1928:

FIRST PERIOD	
Cities and towns.....	\$ 83,506.76
Counties .....	135,400.00
Schools .....	60,974.41
Total .....	\$ 279,881.17
SECOND PERIOD	
Cities and towns.....	\$ 255,756.34
Counties .....	490,437.19
Schools .....	130,798.13
Total .....	\$ 876,991.66
THIRD PERIOD	
Cities and towns.....	\$ 197,839.25
Counties .....	529,959.59
Schools .....	564,547.59
Total .....	\$ 1,292,346.43

Therefore, since the establishment of the Budget Department transfers of public funds amounting to a total of \$2,449,219.26 have been approved by the Director. All of these transfers, however, provide for restoration of the funds so transferred within a year, except in the case of emergency funds which the law provides shall be permanently transferred, when order is made.

The largest amount transferred has been upon application of counties. Heretofore attention has been called to the distress of many counties on account of the inadequacy of their revenues from the county tax levy in meeting their running expenditures. Following is a table showing the amounts transferred in the different municipalities since establishment of the Budget Department to January first, 1928:

CITIES AND TOWNS	
First report to Governor.....	\$ 83,506.76
Second report .....	255,756.34
Third report .....	197,839.25
Total .....	\$ 537,102.35
COUNTIES	
First report to Governor.....	\$135,400.00
Second report .....	490,437.19
Third report .....	529,959.59
Total .....	\$ 1,155,796.78
SCHOOLS	
First report to Governor.....	\$ 60,974.41
Second report .....	130,798.13
Third report .....	564,547.59
Total .....	\$ 756,320.13



Following are tables showing in detail the transfers approved by the Director of the Budget from establishment of the Department up to January 1, 1928:

TEMPORARY TRANSFER OF FUNDS APPROVED BY THE DIRECTOR  
OF THE BUDGET UNDER THE PROVISIONS OF  
SECTION 388 OF THE CODE

From May 2, 1924 to October 1, 1925

COUNTY TRANSFERS

Name of County	From What Fund	To What Fund	Date Approved	Amount
Allamakee	Bridge Fund	County Road	11-15-24	\$ 9,000.00
Allamakee	Domestic Animal	General County	11-15-24	2,000.00
Allamakee	Soldiers' Relief	General County	11-15-24	7,500.00
Allamakee	County School	General County	11-15-24	1,500.00
Allamakee	County Insane	General County	11-15-24	3,000.00
Allamakee	State Insane	General County	11-15-24	2,000.00
Cass	Bridge Fund	General	12-18-24	7,000.00
Cedar	General	Poor	10-25-24	3,000.00
Cedar	General	Poor	5-12-25	3,000.00
Greene	County Drainage	Bridge	9-12-24	2,500.00
Greene	County Road	Primary Road Bond	4-23-25	20,000.00
Humboldt	Bridge	Poor	8-25-24	9,000.00
Kookuk	County Insane	Soldiers' Relief	8-12-24	300.00
Kookuk	County Insane	General	8-12-24	10,000.00
Lucas	General	General	9- 5-24	6,000.00
Lucas	Insane	Poor	7- 8-25	8,000.00
Monroe	State Insane	General	8-29-24	9,000.00
Oswego	Bridge	General	8-23-24	10,000.00
Page	Court	Bridge	12-18-24	4,000.00
Page	Court	County Road	12-18-24	4,000.00
Plymouth	Insane	Poor	12- 3-24	5,000.00
Scott	County	County Public	7-27-25	3,000.00
Union	Bridge	Hospital Bonds	2- 6-25	6,000.00
Total County Transfers				\$ 135,400.00

CITIES AND TOWNS

Name of City or Town	From What Fund	To What Fund	Date Approved	Amount
Allison	Water Works	General	1-19-25	\$ 500.00
Manning	General	Road	3-24-25	2,500.00
Manning	General	Sewer	3-24-25	1,900.00
Lewis	Improvement	Road	2-24-25	541.67
Lewis	General	Road	2-24-25	1,500.00
Aurelia	Electric Light	Water	10-18-24	4,000.00
Fredericksburg	Electric Light	Sewer	8-23-21	1,500.00
Clinton	Water Works Sinking	Judgment Funding	5-22-25	3,000.00
Spirit Lake	Sewer Bond	Paving Dist. No. 2	5-12-25	6,000.00
Spirit Lake	Improvement Bond	Paving Dist. No. 2	5-12-25	6,000.00
Waucoma	Bond	Fire	2-18-25	150.00
Randolph	Electric Light	General	2-25-25	600.00
Menlo	General	Light	9- 8-24	200.00
Newton	General	Fire	3-30-25	4,000.00
Anamosa	General	Light	1- 8-25	502.25
Monticello	Fire	Water	5-15-25	2,000.00
Sigourney	Grading	General	12- 6-24	722.00
Kookuk	Sewer	Bond	6-24-25	5,000.00
Hamilton	General	Light	8-19-25	125.00
Laurel	General	Improvement	8-28-25	1,000.00
McIntire	General	Road	12- 3-24	200.00
Mapleton	General	Sewer Disposal	4-27-25	300.00

CITIES AND TOWNS—Continued

Name of City or Town	From What Fund	To What Fund	Date Approved	Amount
Pringhar	General	Grading	8-23-24	100.00
Pringhar	Water	Paving	8-11-25	705.84
Sibley	Heat	Paving	9-23-24	2,500.00
Council Bluffs	General	Bond	8- 6-25	1,400.00
Council Bluffs	Light	Grading	8- 6-25	7,000.00
Council Bluffs	Bridge	Grading	8- 6-25	3,000.00
Hull	Garbage Disposal	Fire	10-13-24	300.00
Toledo	Water	General	2- 2-25	1,500.00
Farmington	General	Bond Fund	8-25-24	100.00
Farmington	General	Bond	8-25-24	1,000.00
Farmington	General	Bond	9-22-24	2,000.00
Farmington	General	Water	3-27-25	1,800.00
Brighton	Cemetery	Funding Bond	8-27-25	1,000.00
Brighton	General	Funding Bond	8-27-25	300.00
Sargent Bluffs	General	General	5-14-25	7,000.00
Storm Lake	Water	Sewer	10- 1-24	2,000.00
Sac City	Bridge	General	8-23-24	4,000.00
Sac City	County Road	General	8-23-24	4,000.00
Total City and Town Transfers				\$ 83,506.76

SCHOOLS

Name of School	From What Fund	To What Fund	Date Approved	Amount
Jordan Consolidated (Boone County)	General	School House	7-17-25	\$ 3,000.00
Desoto Consolidated	School House	General	2- 5-25	1,000.00
Van Meter Consolidated	School House	General	9-10-25	10,000.00
Blairsburg Consolidated	General	Bond	1-31-25	2,000.00
Logan Independent	General	School House	7-25-25	9,000.00
Oile Consolidated	General	School House	9- 2-24	1,600.00
Oile Consolidated	General	School House	2- 4-25	4,000.00
George Independent	General	School House	7-14-25	7,000.00
Green Mountain Ind. (Marshall County)	School House	General	6-10-25	3,912.27
Liberty Twp. Com. (Marshall County)	School House	General	7-12-25	3,415.76
Kellerton Independent	General	School House	4-28-25	11,355.78
Beaconsfield	School House	General	8-19-25	3,000.00
Promisae City	General	School House	8-15-24	1,000.00
Auburn Independent	General	School House	11-13-24	1,000.00
Total School Transfers				\$ 60,974.41

SUMMARY OF TEMPORARY TRANSFERS

Counties	\$ 135,400.00
Cities and Towns	83,506.76
Schools	60,974.41
Total	\$ 279,881.17

TEMPORARY TRANSFER OF FUNDS APPROVED BY THE DIRECTOR  
OF THE BUDGET UNDER THE PROVISIONS OF  
SECTION 388 OF THE CODE  
From October 1, 1925 to January 1, 1927

## COUNTY TRANSFERS

Name of County	From What Fund	To What Fund	Date Approved	Amount
Adair	Insane	County Road	9-30-26	\$ 5,000.00
Adair	Insane	Bridge	9-30-26	5,000.00
Adams	County Road	Poor	2-15-26	7,000.00
Adams	Soldiers Relief	General	2-15-26	8,000.00
Adams	Court House	General	7-10-26	5,000.00
Adams	Bridge	General	8-20-26	15,000.00
Boone	County Road	County Road	2-25-26	12,000.00
Boone	Bond	County Hospital	7-24-26	5,000.00
Boone	Bond	Bridge	9-14-26	10,000.00
Buchanan	Court	County Road	10-28-25	2,000.00
Calhoun	Cash Road	Bridge	10-28-25	10,000.00
Clinton	Court	General County	10-6-26	10,000.00
Davis	Emergency	County Road	5-26-26	4,500.00
Davis	Bond	County Road	9-30-26	3,000.00
Davis	Bond	Bridge	9-30-26	2,000.00
Davis	General County	Bridge	9-30-26	12,000.00
Fayette	General County	Bridge	10-13-25	10,000.00
Greene	General County	Poor	9-10-26	10,000.00
Hamilton	Emergency	County Road	9-29-26	800.00
Hardin	Emergency	General	6-15-26	16,000.00
Hardin	Animal Health	General	14-15-26	14,000.00
Hardin	Emergency	Road	7-8-26	10,500.00
Henry	Hospital Maintenance	General	11-4-25	5,000.00
Henry	Funding Bond & Int.	General	7-15-26	8,000.00
Jones	State Insane	County Road	7-26-26	4,500.00
Lucas	Emergency	County	12-22-25	9,000.00
Lucas	Insane	Poor	3-6-26	6,000.00
Marion	County Road	Bridge	10-4-26	8,000.00
Mitchell	Emergency	Poor	2-11-26	7,675.13
Page	Court	County Road	10-15-25	5,000.00
Page	Court	Bridge	10-15-25	4,000.00
Page	Bonding Interest	Road	12-30-25	3,000.00
Page	Bonding Interest	Bridge	12-30-25	2,000.00
Pocahontas	Bridge	General	7-9-26	20,000.00
Sac	Road	General County	10-20-25	7,000.00
Sac	Bridge	General County	10-20-25	7,500.00
Taylor	County	Bridge	11-18-25	3,500.00
Taylor	Poor	Bridge	8-16-26	10,000.00
Winneshiek	General	Bridge	7-8-26	6,000.00
Buchanan	Insane	Bond	11-16-26	800.00
Clinton	Insane	General	12-29-26	12,000.00
Dubuque	Bridge Bond	Bridge	11-10-26	40,000.00
Hamilton	Emergency	County Road	12-16-26	1,500.00
Hardin	Emergency	General	12-29-26	2,000.00
Ia	Bond	General	12-29-26	4,000.00
Ia	Insane	Poor	12-29-26	6,000.00
Lucas	Road	Bridge	10-27-26	4,000.00
Lucas	Emergency	General	12-21-26	2,500.00
Marion	Road	Bridge	10-4-26	8,000.00
Mill	State Insane	General	12-29-26	5,000.00
Mill	County Insane	General	12-29-26	8,800.00
Mitchell	Bond	General	11-11-26	5,000.00
Mitchell	Bond	Bridge	11-19-26	5,000.00
Monroe	County Bond	General	11-27-26	10,000.00
Monroe	County Insane	General	11-27-26	5,000.00
Polk	General	County Expense	12-31-26	10,000.00
Shelby	Tuberculosis	County Poor	11-19-26	3,000.00
Sioux	General	Bridge	12-16-26	20,000.00
Wapello	Emergency	Bridge	10-27-26	30,000.00
Wapello	Emergency	County Road	11-25-26	9,700.00
Total County Transfers				\$ 460,427.19

## CITIES AND TOWNS

Name of City or Town	From What Fund	To What Fund	Date Approved	Amount
Allison	Light	General	11-23-25	\$ 500.00
Ainsworth	General	Light	4-20-26	150.00
Ainsworth	Improvement	Light	4-20-26	150.00
Ainsworth	Water	Protection, Life and Property	4-20-26	30.00
Anamosa	Improvement	Waterworks	1-9-26	2,000.00
Anamosa	Sewer	Waterworks	1-9-26	1,000.00
Bristow	Waterworks	General	8-5-26	250.00
Cedar Rapids	Memorial	River Front Imp.	1-16-26	50,000.00
Cedar Rapids	Memorial	River Front Imp.	6-17-26	60,000.00
Clinton	Memorial	River Front Imp.	9-20-26	14,500.00
Clinton	Waterworks Sinking	Judgment	4-19-26	750.00
Colfax	Improvement	General	1-10-26	1,250.00
Colfax	Emergency	Fire Equipment	8-9-26	450.00
Council Bluffs	Bond	Fire Equipment	9-16-26	2,000.00
Council Bluffs	Lighting	Main Sewer	9-16-26	9,000.00
Council Bluffs	Bridge	Garbage	9-16-26	7,000.00
Council Bluffs	Bond	Improvement	9-16-26	10,000.00
Davis City	Water Extension	Water Maintenance	7-17-26	300.00
Davis City	General	Water Maintenance	7-17-26	300.00
Earlville	Electric	General	2-9-26	2,000.00
Eldora	Emergency	Improvement	7-15-26	200.00
Eldon	Water, Light	General	1-27-26	2,400.00
George	Grading	General	12-18-25	500.00
Griswold	Sewer	General	2-9-26	1,000.00
Griswold	Sewer	Fire	2-9-26	500.00
Guthrie Center	Improvement	Waterworks	8-20-26	4,000.00
Hampton	City Hall	Water	1-12-26	9,000.00
Iowa City	Waterworks	Improvement	11-23-25	4,000.00
Kelllogg	General	Bond	4-20-26	214.00
Kamrar	Water	General	10-7-26	1,000.00
Keokuk	Grading	General	8-17-26	3,000.00
Keokuk	Fire	General	8-17-26	3,000.00
Keokuk	Walet	General	8-17-26	3,000.00
Keokuk	Sewer	General	8-17-26	3,000.00
Keokuk	Light	General	8-17-26	3,000.00
Keosauqua	General	Waterworks	7-29-26	600.00
Ladora	Improvement	Grading	5-20-26	152.34
Lake View	Light	General	12-15-26	12,000.00
Mapleton	General	Sewer Disposal	12-14-25	140.00
Missouri Valley	Grading	Fire	9-14-26	600.00
Oswa	Bond	Improvement	11-17-25	2,000.00
Ottumwa	Main Sewer	Bridge	7-29-26	2,000.00
Pella	Light	Waterworks	9-25-26	20,000.00
Randolph	Light	General	7-19-26	1,000.00
Spirit Lake	Improvement Deficit	Paving Bond	2-22-26	4,000.00
Spirit Lake	Improvement Deficit	Paving Bond	2-22-26	2,000.00
Spirit Lake	Improvement Deficit	Paving Bond	2-22-26	500.00
Waterloo	Emergency	General	2-22-26	750.00
Winterset	Light	Improvement	6-22-26	6,042.00
Manning	Sewer	General	11-19-26	1,000.00
Manilla	Light	Fire Equipment	12-29-26	2,285.00
Manilla	Improvement	Improvement	12-29-26	1,520.00
Adel	Improvement	Water	12-4-26	555.00
Adel	Sewer	Water	12-4-26	625.00
Adel	Grading	Water	12-4-26	271.00
Adel	Improvement	Waterworks	12-4-26	555.00
Adel	Grading	Waterworks	12-4-26	625.00
Adel	Grading	Waterworks	12-4-26	271.00
Jefferson	Improvement	Bond	11-8-26	1,350.00
Missouri Valley	Water	Fire	11-1-26	1,066.75
Mapleton	General	Grading Bond	12-18-26	60.00
Total City and Town Transfers				\$ 235,726.34



## SCHOOLS

Name of School	From What Fund	To What Fund	Date Approved	Amount
Alta Ind.	General	School House	2-5-23	\$ 18,000.00
Altoona Ind.	General	School House	8-7-23	5,000.00
Green Mountain	General	School House	12-15-23	3,500.00
Jefferson Ind.	General	School House	4-13-23	8,000.00
Lorimar	General	School House	7-10-23	7,500.00
Manilla	General	School House	2-13-23	1,000.00
Marshalltown	General	School House	8-15-23	25,000.00
Newhall	General	School House	11-14-23	3,000.00
Plover Cons.	General	School House	10-7-25	3,000.00
Silver City	General	School House	7-7-23	8,000.00
Seymour	General	School House	2-3-23	5,000.00
Washta	General	School House	2-13-23	7,700.00
Walnut Ind.	General	School House	7-19-23	2,500.00
Menlo Cons.	General	School House	12-11-23	17,000.00
Indianola Ind.	Bond	General	12-16-23	15,000.00
Total Transfers by Schools				\$ 130,708.13

## SUMMARY OF TRANSFERS

Counties	\$ 400,437.19
Cities and Towns	255,756.34
Schools	130,708.13
Total	\$ 876,901.66

TEMPORARY TRANSFER OF FUNDS APPROVED BY THE DIRECTOR  
OF THE BUDGET UNDER THE PROVISIONS OF  
SECTION 383 OF THE CODE

From January 1, 1927 to January 1, 1928

## COUNTY TRANSFERS

Name of County	From What Fund	To What Fund	Date Approved	Amount
Appanoose	Insane	Judgment	8-5-27	\$ 8,000.00
Appanoose	Emergency	Bridge	8-8-27	12,000.00
Appanoose	Emergency	General	10-24-27	13,000.00
Appanoose	Emergency	General	9-28-27	1,223.00
Audubon	General	Bridge	7-8-27	10,000.00
Boone	Bond	Bridge	2-2-27	20,000.00
Boone	Bond	Bridge	7-19-27	10,000.00
Buchanan	Insane	Bond	11-16-27	600.00
Buena Vista	Emergency	Bridge	1-27-27	2,661.71
Buena Vista	Emergency	General	10-7-27	2,082.00
Butler	Emergency	General	7-31-27	10,000.00
Butler	Emergency	General	10-7-27	1,069.10
Calhoun	General	Bridge	7-23-27	15,000.00
Cass	Road	Bridge	10-19-27	12,000.00
Cedar	General	Poor	3-8-27	2,000.00
Davis	Emergency	General	7-14-27	1,888.31
Davis	Emergency	Bridge	9-7-27	4,800.00
Davis	Bond	Bridge	9-22-27	6,000.00
Decatur	Insane	General	11-16-27	4,500.00
Fayette	General	Bridge	12-12-27	5,000.00
Fayette	General	Road	12-10-27	2,000.00
Fayette	General	Bridge	12-19-27	5,000.00
Fremont	Road	Bridge	10-4-27	3,000.00
Fremont	Road	Bridge	12-21-27	1,000.00
Grundy	Bridge	County Road	4-9-27	15,000.00
Guthrie	Emergency	Poor	11-14-27	4,000.00
Hamilton	Emergency	County Road	12-16-27	1,500.00
Hamilton	Emergency	County Road	8-8-27	4,100.00
Harrison	County Road	Bridge	9-15-27	6,000.00
Henry	Emergency	Poor	12-21-27	3,480.00

## COUNTY—Continued

Name of County	From What Fund	To What Fund	Date Approved	Amount
Henry	Emergency	General	12-21-27	2,041.80
Ida	Bond	Poor	10-25-27	6,000.00
Ida	Bond	General	10-25-27	4,000.00
Jasper	Emergency	Bridge	11-2-27	12,000.00
Johnson	Insane	General	8-19-27	5,000.00
Johnson	Bridge Bond	General	8-10-27	10,000.00
Johnson	Court	General	8-10-27	5,000.00
Johnson	Bridge	County Road	12-10-27	5,000.00
Keokuk	Insane	Bridge	12-10-27	10,000.00
Louisia	T. B. Eradication	General	10-19-27	4,500.00
Lucas	Emergency	General	10-5-27	5,000.00
Marion	Emergency	Poor	11-14-27	12,497.94
Mt. Heil	Bond	County	9-19-27	13,000.00
Monroe	Emergency	County	6-30-27	10,000.00
Monroe	Emergency	Poor	11-1-27	7,188.17
Monroe	Emergency	County	11-1-27	1,823.70
Monroe	Insane	Poor	11-1-27	2,777.96
Muscatine	Court	General	7-8-27	5,000.00
Muscatine	Insane	General	7-8-27	5,000.00
Muscatine	Bridge	General	7-8-27	10,000.00
Page	Bond Interest	Road	1-25-27	4,000.00
Page	Bond	Road	1-25-27	6,000.00
Page	Court	Road	1-25-27	9,000.00
Palo Alto	Poor	General	11-17-27	8,000.00
Plymouth	Insane	Poor	12-3-24	5,000.00
Plymouth	General	Bridge	9-30-27	20,000.00
Plymouth	Road	Bridge	9-30-27	20,000.00
Polk	County	Juvenile	3-2-27	27,800.00
Shelby	T. B. Eradication	Poor	11-22-27	3,000.00
Shelby	T. B. Eradication	General	11-22-27	8,900.00
Sioux	General	Road	11-1-27	15,000.00
Van Buren	General	T. B. Erad.	3-26-27	2,500.00
Van Buren	General	Bridge	9-16-27	6,000.00
Van Buren	General	Road	9-16-27	2,000.00
Wapello	Emergency	General	5-23-27	6,145.65
Wapello	Emergency	General	10-25-27	15,000.00
Wapello	County Bond	Hospital Bond	11-1-27	12,790.37
Wapello	Court	Bridge	12-12-27	8,000.00
Wapello	Bond & Interest	Poor	12-12-27	5,000.00
Warren	Road	Bridge	11-24-27	15,000.00
Washington	Bridge	Road	9-8-27	5,000.00
Wayne	Road	Bridge	7-8-27	6,000.00
Wayne	Poor	Bridge	12-7-27	2,000.00
Wayne	General	Bridge	12-7-27	2,000.00
Total County Transfers				\$ 629,959.59

## CITIES AND TOWNS

Name of City or Town	From What Fund	To What Fund	Date Approved	Amount
Mystic	Emergency	Grading	5-12-27	\$ 500.00
Belle Plaine	Water	General	11-20-27	4,000.00
Belle Plaine	Sewer	Light	12-1-27	2,000.00
Hudson	Electric	General	1-28-27	2,000.00
Waverly	Light & Power	Judgment Bond	4-18-27	500.00
Waverly	Light & Power	Waterworks	4-18-27	5,000.00
Mason	Light & Power	Water	4-30-27	5,300.00
Mason	Light	Water	3-30-27	1,000.00
Tipton	Light	Improvement	8-3-27	3,000.00
Mason City	1917 Bond	1918 Bond	5-3-27	11,400.00
Mason City	Water	General	10-12-27	34,000.00
Spencer	Water	Improvement	10-17-27	6,432.00
Marquette	Water	General	11-4-27	400.00
Perry	General	Waterworks	5-10-27	6,000.00
Granger	Light	General	8-9-27	2,500.00
Dallas Center	Fire	Grading	7-26-27	300.00
Dallas Center	Grading	Grading	7-26-27	200.00
Bloomfield	Sewer Outlet	Light	4-17-27	8,000.00
Debuque	Police Pension	Fire Pension	5-10-27	1,000.00
Dyersville	General	Water	8-15-27	1,500.00
Hamburg	Waterworks	Fire	1-8-27	774.78
Williams	Water	Sewerage	7-19-27	1,000.00
Williams	Water	Bond	7-19-27	1,500.00
Eldon	Emergency	Bond	7-19-27	800.00
Eldon	Library Building	General	9-22-27	475.00
Mt. Pleasant	Light	General	7-23-27	2,000.00
Mt. Pleasant	Light	General	7-23-27	2,000.00
Mt. Pleasant	Water	Library Building	9-25-27	6,000.00
Mt. Pleasant	Water	Park	12-7-27	2,000.00
Mt. Pleasant	Light	General	12-7-27	2,000.00
Orasco	Waterworks	Bond	8-4-27	6,000.00
Ladara	Water Bond	Waterworks	3-20-27	320.00
Baxter	Funding	Water Bond	11-23-27	2,500.00
Baxter	Sewer Bond	Water Bond	11-23-27	2,000.00
Baxter	Improvement	Water Bond	11-23-27	1,000.00
Baxter	Sewer Outlet	Water Bond	11-23-27	2,000.00
Tiffin	Light	General	12-21-27	72.90
Keokuk	Grading	Improvement	7-26-27	5,000.00
Inwood	Grading	General	2-4-27	500.00
Inwood	Water	General	2-4-27	700.00
Rock Rapids	Electric	General	10-7-27	1,000.00
Pleasantville	General	Cemetery	1-14-27	500.00
Emerson	General	Waterworks	10-25-27	250.00
Emerson	Town Hall	Waterworks	10-25-27	100.00
Mapleton	Water	General	1-10-27	1,000.00
Ute	Light	Sewer	5-4-27	1,475.00
Whiting	Light	Fire	6-17-27	2,800.00
Abila	General	Library	1-20-27	800.00
Red Oak	Emergency	Fire	8-30-27	800.00
Sheldon	Improvement	Sewer	9-9-27	4,709.42
Shambaugh	City Bldg. & Fire	Station	5-14-27	306.50
Clarinda	City Hall	General	8-8-27	1,000.00
Wall Lake	Light	General	8-8-27	2,500.00
Portsmouth	Fire	Waterworks	7-3-27	300.00
Ames	Electric	Water	2-8-27	11,000.00
Ames	Electric	Consolidated	7-8-27	15,000.00
Colo	Bond	Water	9-1-27	2,000.00
Afton	Light	General	9-12-27	2,000.00
Stockport	Town Hall	General	11-18-27	300.00
Eldon	Water and Light	Cemetery	2-7-27	2,000.00
Cumming	Emergency	General	6-26-27	118.24
Indianola	Bond	Improvement	11-22-27	2,000.00
Alnsworth	Water	Light	5-6-27	50.00
Alnsworth	Park	Police	5-6-27	70.00
Alnsworth	Improvement	Light	5-6-27	150.00
Alnsworth	General	Light	5-6-27	150.00
Fort Dodge	Water	Special Flood	12-9-27	11,558.11
Woolstock	Electric	Road & Improvement	9-15-27	2,882.14
Total City and Town Transfers				\$ 197,809.25

## SCHOOLS

Name of School	From What Fund	To What Fund	Date Approved	Amount
Waverly	General	School House	9-20-27	\$ 1,900.00
Lake City	General	School House	4-20-27	6,500.00
Lohrville	General	School House	10-19-27	4,000.00
Ocon Rapids	General	School House	9-20-27	7,300.00
Cumberland	School House	General	7-8-27	5,000.00
Aurelia	Emergency	General	7-11-27	473.18
Lawley	General	School House	7-26-27	2,300.00
Dallas Center	General	School House	9-15-27	7,000.00
Garden Grove	General	School House	7-20-27	8,000.00
Iowa Falls	General	School House	8-12-27	15,000.00
Perris	General	School House	12-10-27	1,250.00
Des Moines Valley	General	School House	7-1-27	422.41
Glman	General	School House	11-3-27	2,500.00
Des Moines Ind.	School House	General	3-23-27	200,000.00
Des Moines Ind.	School House	General	8-5-27	300,000.00
Des Moines Ind.	School House	Play Ground	8-5-27	3,500.00
Cromwell Council	General	Funding Bond	9-20-27	2,000.00
Eddyville	General	School House	5-23-27	500.00
Boeh Consolidated	General	School House	10-19-27	2,000.00
Total School Transfers				\$ 564,547.59

## SUMMARY OF TEMPORARY TRANSFERS

Counties	\$ 520,000.00
Cities and Towns	107,809.25
Schools	564,547.59
Total	\$ 1,192,356.84

## LOCAL BUDGETS AND TAXES

While the Budget Law did not become fully operative as to state government expenditures until 1926, the local budget provisions of the law became effective in the year 1925. Taxes levied by all political subdivisions—state, county, school, etc.—in 1924 amounted to \$106,322,773.76, and in 1925, the first year of the operation of the law, they amounted to \$101,709,575.19.

Following is a table showing the taxes levied for all subdivisions and purposes for several years:—

	Levied in 1925 Collected in 1924	Levied in 1924 Collected in 1925	Levied in 1923 Collected in 1925	Levied in 1922 Collected in 1927
General State Tax	\$ 11,058,963.57	\$ 11,101,146.24	\$ 8,601,414.30	\$ 8,308,569.48
On Monies and Credits	294,543.81	285,375.64	218,227.72	204,000.00
Soldiers' Bonus Tax	1,419,129.50	1,388,360.85	1,550,441.61	1,944,791.24
On Monies and Credits (Special Levy)	38,744.60	627,031.30	376,658.23	549,686.92
General County Tax	9,123,565.97	8,942,747.20	8,063,190.00	9,124,691.06
Court	1,250,306.95	1,220,906.49	1,233,731.86	1,180,103.32
Drainage	637,964.76	612,027.31	560,533.64	567,367.96
Poor	2,580,332.67	2,445,965.94	2,471,800.68	2,464,124.17
Soldiers' Relief	190,448.33	301,681.62	191,576.49	211,639.88



## LOCAL BUDGETS AND TAXES—Continued

	Levied in 1922 Collected in 1924	Levied in 1924 Collected in 1925	Levied in 1925 Collected in 1926	Levied in 1926 Collected in 1927
Court House.....	249,985.81	163,127.37	390,742.28	172,803.72
Inmate—State.....	1,119,305.35	1,012,752.99	737,492.29	751,772.62
Inmate—County.....	509,829.21	594,245.51	420,913.81	436,569.35
T. B. Eradication.....			274,508.73	357,259.36
County School.....	1,129,145.07	1,129,174.84	1,053,988.57	1,013,515.37
District School.....	45,832,194.38	44,491,211.49	44,085,418.08	44,889,097.56
Bridge.....	5,405,424.25	5,214,647.94	4,856,287.55	4,944,806.92
County Road.....	1,289,502.39	1,227,483.61	1,196,577.79	1,109,987.74
County Road Building.....	2,315,649.98	2,293,900.72	1,991,101.74	1,982,787.36
Township Road.....	4,164,528.30	4,171,032.51	4,100,863.88	3,976,692.41
Road Dragging.....	963,927.43	1,015,434.41	906,019.00	984,212.83
City.....	13,848,849.23	13,435,137.82	14,347,340.04	14,177,335.40
Miscellaneous.....	3,577,305.21	4,664,742.35	2,800,457.34	3,392,915.83
Totals.....	\$100,961,583.67	\$106,222,773.76	\$101,700,975.19	\$102,473,922.66
Poll Tax.....	\$ 288,450.61	\$ 294,066.77	\$ 287,948.40	\$ 330,022.13
Delinquent Road.....	211,735.99	190,590.57	235,411.16	234,821.60

With a view to advancing a clearer understanding of the provisions of the local budget law by elucidating the decisions, rules and regulations of the Director of the Budget and the holdings of the Attorney General relative to provisions of the statute, a new pamphlet was issued in the past year giving local tax levying and tax certifying bodies and officers the benefit of all available information and the last suggestions as to procedure. In forwarding this pamphlet to the local public taxing bodies of the state, the Director of the Budget said:

"The Budget Department assumes that every conscientious public officer is doing what he can to reduce taxation, the burden of which every individual feels. While interested in helping, where possible, to effect reduction in taxes and now utilizing this opportunity to urge it strongly on all local taxing bodies, the special purpose of this pamphlet is to aid public officers to carry out fully the provisions of the local budget law, an end to which they already are giving, as I believe, their most faithful efforts."

Several circulars also have been issued by the Department in aid of taxing bodies charged with administration of the local budget law.

## CONTRACTS AND BONDS

At the time the second report of the Budget Department to the Governor was filed, thirty-seven appeals in contract and bond

cases had been disposed of by the Director under the law, Chapter 23 of the Code. These appeals involved contracts and bonds amounting to about \$1,918,600.00.

In the period subsequent to the second report and ending January first, 1928—the date of this report—appeals in twelve cases were considered by the Budget Department, including the appeal which was pending on January first, 1927.

In ten of these cases decisions have been handed down by the Director of the Budget. They involved contracts and bonds amounting to \$280,866.00.

The appeals made to and disposed of by the Budget Department since October 1, 1924, when the contract and bond sections became effective, and involving approximately \$2,500,000.00, follow, the case number, the type of improvement, the decision rendered, the estimated cost of the improvement or the amount of bonds involved and the cost of the hearing in each case (the costs are paid by the municipality) being given:

## APPEALS

Case No.	Municipality	Type of Improvement	Decision	Est. Cost of Imp. or Amount of Bonds	Cost of Hearing
1	Eagle Grove.....	Fire equipment bonds.....	Objections overruled.....	\$ 7,000.00	\$ 22.67
2	Indianola.....	Paving.....	Objections overruled.....	145,405.00	47.00
3	Fenton.....	Electric light plant.....	Objections sustained.....	6,000.00	14.24
4	Bedford.....	Paving.....	Objections sustained in part and overruled in part.....	40,000.00	36.25
5	Des Moines.....	Paving.....	Objections sustained.....	40,000.00	—
6	Maquoketa.....	Paving.....	Objections sustained.....	200,000.00	45.00
7	Dubuque.....	Sewer bonds.....	Objections overruled.....	79,776.18	49.68
8	Colfax.....	School house bond issue.....	Objections overruled.....	12,000.00	4.36
9	Dubuque.....	Paving bonds.....	Objections overruled.....	28,255.00	See No. 7
10	Madrid.....	Paving.....	Objections overruled.....	22,750.00	9.58
11	Shenandoah.....	Paving.....	Objections overruled.....	20,875.00	31.31
12	Maquoketa.....	Paving bonds.....	No jurisdiction.....	23,000.00	—
13	Bedford.....	Paving.....	Action rescinded, case dismissed.....	—	—
14	Davenport.....	Electroliner system.....	Objections overruled.....	69,539.00	39.65
15	Rockingham.....	Drainage project.....	Objections sustained.....	50,000.00	44.24
16	Creston.....	Resurfacing bonds.....	Objections sustained.....	2,400.00	30.08
17	Decorah.....	Street improve. bonds.....	Action withdrawn.....	61,500.00	—
18	New Sharon.....	Paving.....	Objections overruled in part and sustained in part.....	39,000.00	19.45
19	Bedford.....	Paving bonds.....	Modified and overruled.....	112,894.00	15.07
20	Newton.....	Paving.....	Overruled in part and sustained in part.....	81,263.00	8.77
21	Toledo.....	Street improvement.....	Objections overruled in part and sustained in part.....	—	—
22	Marathon.....	School house.....	Appeal to court.....	25,000.00	9.85
23	Corning.....	School house.....	Objections overruled.....	154,286.00	21.24
24	Oswego.....	Paving.....	Objections overruled in part and sustained in part.....	175,000.00	4.69
25	Waterloo.....	Resurfacing.....	Objections overruled in part and sustained in part.....	80,000.00	—

## APPEALS—Continued

Case No.	Municipality	Type of Improvement	Decision	Est. Cost of Imp. or Bonds	Cost of Hearing
27	Koshk.	Street improvement	No jurisdiction	45,250.00	22.50
28	New Sharon	Paving County bridge	Objections sustained	20,000.00	11.00
29	Harrison Co.	County bridge	Objections modified and sustained	25,000.00	32.97
30	Koshk.	Street improvement	Objections dismissed	44,000.00	17.27
31	Casey	Paving County bridge	Objections sustained	30,000.00	17.27
32	Shiley	Municipal light plant	Objections modified and sustained	52,000.00	19.15
33	Oswell	Re-hearing case No. 31	Objections overruled	58,000.00	19.77
34	Jefford	Re-hearing case No. 4	Objections modified and overruled	11,000.00	5.04
35	Burt	Light plant	Objections overruled	12,000.00	14.02
36	Polk County	County bridge	No jurisdiction	25,000.00	14.02
37	Osceola	Paving	Objections sustained	52,272.00	14.26
38	New Market	Paving	Objections overruled	30,000.00	22.00
39	Earlim	Paving	Objections overruled	70,000.00	6.99
40	Newton	Paving	Objections overruled	24,500.00	11.93
41	Newton	Paving	Objections overruled	25,000.00	7.24
42	Marvell	Paving	No jurisdiction	10,000.00	15.06
43	Dyart	Paving	Objections overruled	6,100.00	19.60
44	Des Moines	Sanitary bonds	Objections overruled	10,500.00	19.60
45	Shimoda	Paving	Objections overruled	7,100.00	19.60
46	Ida County	Gravel roads	Objections overruled	10,122.00	19.60
47	Ida County	Paving	No jurisdiction	9,675.00	19.60
48	Koshk.	Rehearing	No jurisdiction	9,675.00	19.60
49	Koshk.	Wharves and engine	Hearing Jan. 6, 1928.		

Copies of the written opinions and orders in these appeals have been recorded in the office of the Director of the Budget.

## APPLICATION OF THE LAW

In connection with the transactions of the Budget Department in the contract and bond division, attention is directed to the new pamphlet issued by the Department in the year just ended, in which was compiled information and the rulings of the Director of the Budget and the Attorney General on points raised in the presentation of appeals under this chapter of the law.

Included therein was the following definition of "public improvements" as used in section 351 of the Code:

"The term 'public improvement' as used in the above section refers to all works of public improvement, including improvements paid by special assessment, such as paving, sewers, curbing, gutters, sidewalks, etc. It includes the construction and equipment of buildings for all public purposes when paid for in part or in whole by public funds. Improvements on county and township roads, equipment and machinery for fire departments, public wells, electric systems, sewage disposal plants, bridges on county and township roads (subject to approval of State Highway Commission), public utility buildings, improvements, enlargements, replacements, alterations in buildings, and machinery and equipment are

among the expenditures which are covered by the term 'public improvements' in this section of the law."

In paragraph 2, section 10299 of the Code, "public improvement" is defined as "one, the cost of which is payable from taxes or other funds under the control of the public corporation," the only exception mentioned being for drainage or levee purposes.

The pamphlet issued by the Budget Department contained suggestions of forms for use in the various proceedings to be taken under the law, with a view to making its observance practical and to avoid technicalities.

Within the year the Supreme Court has decided two cases having a bearing on interpretation of the contract and bond provisions of the Budget Law.

An appeal was taken to the Supreme Court by interested local officials in connection with a contract for paving at Casey, Iowa. The Court held that there was failure of service of notice of appeal to the Budget Department from the order of the City Council after the hearing of objections under the Budget law.

Trial in the District Court developed the fact that the person serving the notice of appeal to the Budget Department on the city clerk, as provided by the law, presented an incorrect and incomplete copy of the notice, read over a portion of it to the clerk and left the same in his custody. This was not a compliance with the law, in the opinion of the Supreme Court.

The Court says that the record discloses that within the time limit the attorney for the objectors prepared a notice of appeal properly addressed and in proper form. It was signed by 27 objectors, 25 being required to perfect an appeal in the pending case, but the person serving the notice used a carbon copy of it to which the signatures of only 24 objectors were attached. The Court says:

"Where the statute requires that a notice shall be 'served' the very least that could be legally regarded as a valid service would be the delivery of the original or a true copy to the party to be served. If the service had been made by reading the original and delivering a true copy this would constitute a good and sufficient service. The delivery of the original by the proper officer would, we think, also be a sufficient compliance with the statute."

With a view of avoiding future complications of the sort the Budget Department, in its new pamphlet on the contract and bond provisions of the budget law, suggested a form of notice of appeal to be served on the proper municipal officers by objectors, a form of receipt to be given for same to the person serving same and a form of return of service to be made to the Director of the Budget



by the person who served the notice. This will make the record complete in every case of appeal and avoid the technical error which defeated the appeal to the Director in the Casey case.

The Supreme Court also handed down a decision in a Des Moines case involving the liability of the municipality for public improvement bonds issued for improvements paid by assessments.

The Court held these bonds to be a liability of a municipality when and in case it does not perform its full duty in the matter of levying assessments for and collecting assessments in liquidation of same.

This decision has a bearing on the contract and bond division of the Budget Department because the liability, direct or probable, for a part of the cost of public improvements to be paid for by assessment on private property, always enters into consideration in determining the best interests of the community in case of appeal to the Department.

### UNRECORDED BUSINESS

In addition to the business transacted by the Budget Department and which appears of record, attention is directed to the fact that an enormous amount of business comes before the Director of the Budget in pursuance of conferences with county, city, township and other public officers, and taxpayers, in respect to questions of taxation, transfers of funds, making of contracts for public improvements, methods of procedure in management of public expenditures and in reference to public improvements, etc., and conferences with state departmental and institutional officers with respect to appropriations, transfers of funds, etc., which conferences result in adjustments, ironing out of difficulties and expedition of public business, the record of which does not get into written form.

## THE IOWA BUDGET LAW

Following will be found the text of the Budget Law of Iowa. The text of the law is printed in large type and notes, forms, etc., in smaller type.

### DIRECTOR OF THE BUDGET

(Chapter 19 of the Code)

Sec. 309. *Office created.* There is hereby created the office of the Director of the Budget which office shall be located at the seat of government.

Sec. 310. *"Director" defined.* Wherever the word "director" appears in this and the five following chapters (20, 21, 22, 23 and 24) it shall mean "Director of the Budget."

Sec. 311. *Appointment.* The governor shall within sixty days after the convening of the General Assembly in 1927, and every six years thereafter, appoint, with the approval of two-thirds of the members of the senate, a Director of the Budget.

Sec. 312. *Confirmation.* (Sec. 38b1 made applicable. It provides that "when the nomination of a public officer is required to be confirmed by the senate, the nomination shall not be considered by the senate until it shall have been referred to a committee of five senators who shall, if possible, represent different political parties. The committee shall be appointed by the president of the senate, without motion, and shall report to the senate in executive session. The consideration of the nomination by the senate shall not be had on the same legislative day on which the nomination is so referred, unless it be the last day of the session.")

Sec. 313. *Qualification and bond.* Said director shall qualify as other public officers and shall give a bond in the sum of ten thousand dollars, which bond shall be approved by the governor and be filed in the office of the secretary of state.

Sec. 314. *Term of office.* The term of office of the director shall be for a period of six years, beginning July 1, 1927, and his successors shall be appointed for like periods.

Sec. 315. *Removal.* The governor, with the approval of a majority of the senate during a session of the general assembly, may remove the director for malfeasance in office, or for any cause which would render him ineligible for appointment or incapable or unfit to discharge the duties of his office, and his removal, when so made, shall be final.

Sec. 316. *Suspension.* When the general assembly is not in session, the governor may suspend any director so disqualified and shall appoint another to fill the vacancy thus created, subject to the approval of the senate when next in session.

Sec. 317. *Vacancies.* All vacancies in the office of director that

may occur while the general assembly is not in session shall be filled by appointment by the governor, which appointment shall expire at the end of thirty days from the date on which the general assembly next convenes in regular session. Prior to the expiration of said thirty days the governor shall transmit to the senate for its approval an appointment for the unexpired portion of the regular term. Vacancies occurring during a session of the general assembly shall be filled before the end of said session and for the unexpired portion of the regular term, in the same manner in which regular appointments are required to be made.

Sec. 318. *Employees.* The director, with the approval of the executive council, shall employ a state accountant and such assistants and other employees and agents as may be necessary from time to time to carry into effect the provisions of this and the five following chapters. Such state accountant, assistants, employees and agents shall be under the direction of the director and shall be subject to dismissal by him.

Sec. 319. *Expenses.* The director, members of the appeal board, state accountant, and all assistants, employees and agents shall be allowed their actual and necessary traveling expenses while in the performance of their duties.

Sec. 320. *General powers.* The director shall have power, and it is hereby made his duty, to carry out and enforce all the provisions of this and the five following chapters, and to conduct hearings on all matters within his jurisdiction and render decisions thereon; he shall adopt rules governing appeals, hearings, and all determinations of questions which shall come before him, and such other rules as he may deem necessary.

Sec. 321. *Additional powers.* The director shall have power to cause any of the hearings provided for in this and the four following chapters to be held by the state accountant or by any special agent appointed by him for that purpose.

Sec. 322. *Production of evidence.* The director, the state accountant, or any other person appointed by the director to conduct any examination or hearing, shall have power to subpoena witnesses, administer oaths to them, and compel witnesses to produce books, letters, documents, papers, statistics and all other articles deemed essential to a full understanding of the matter under investigation.

Sec. 323. *Refusal to obey subpoena.* Any witness failing to obey such subpoena shall be guilty of contempt and on report of such failure to the district court of the county in which such refusal occurs, such witness shall be punished for contempt by fine not exceeding one hundred dollars.

Sec. 324. *Immunity of witness.* No witness shall be exempt from testifying to any matter in any proceeding under the provisions of this and the five following chapters, or from producing any books, papers, letters, or other documents or articles on the ground that the same would tend to render him criminally liable

or to expose him to public ignominy, but such witness shall not be prosecuted for any crime which such testimony or evidence tends to prove or to which the same relates. This section shall not exempt any person from prosecution for perjury.

Sec. 325. *Hearings.* When a hearing is held by the director, the state accountant, or a special agent, he shall file in the office of the director the petition and other documents and a written report of the facts submitted at such hearing and his recommendations in respect thereto. The director shall promptly determine all matters submitted to him directly, or on reports of persons conducting hearings. The decisions of the director shall be final.

Sec. 326. *Annual report.* The director shall make an annual report to the governor setting forth the essential facts and statistical data regarding his administration of this and the five following chapters.

Section 247 of the Code provides for the publication of an annual report of the Budget Department for each calendar year.

## THE STATE BUDGET

### (Chapter 20 of the Code)

Sec. 327. *Reports by departments.* On or before the first day of September, 1924, and on or before the first day of August biennially thereafter, every department of the state, except the legislative department, shall furnish the director with:

1. A detailed estimate of all receipts of such department for the ensuing biennium and a comparison of such receipts with all receipts of such department for the last two preceding bienniums.

2. An estimate of the needs of such department for the ensuing biennium, together with a comparison of all the expenditures of such department for the last two preceding bienniums.

3. Any other information that the director may require.

Each department shall set out in detail the reasons for the askings contained in such reports.

It was decided in 1926 that the information elicited under this section could be most easily furnished in the form of annual rather than biennial statements as the books of all departments are kept on the annual basis. This enabled a comparison of the expenditures of the state government year with year and makes possible the satisfaction of public inquiry as to yearly receipts and disbursements.

Sec. 328. *Blanks.* Blanks for such reports shall be furnished by the director not later than the first day of June of each even-numbered year.

Sec. 329. *Examinations and investigations.* The director shall have authority to make, or cause to be made, such examinations and investigations into the operation of any department as in his discretion may be necessary.

Sec. 330. *Assistance of departments.* Every department of the state government, when requested by the director, shall render



assistance to him in connection with the preparation of the budget report, budget bill and auditing accounts.

#### HEARINGS

Sec. 331. *Hearings on reports.* After the filing of said reports, the director shall hold public hearings at which the heads of the departments, the heads of all institutions under the state board of education and state board of control, and all taxpayers or associations of taxpayers desiring to be heard, may be heard in relation to the matters referred to in said reports. A schedule of the time and place of hearings and due public notice thereof shall be given by the director.

The provision requiring "public notice" of the hearings under this section contemplates a published notice. In addition, letters are sent to heads of all departments and institutions giving notice of the scheduled hearings. In this way all interested persons and officers have an opportunity to be heard and to hear the presentation of the needs and wants of all branches of the state government, defined in Section 329 as "any authority charged by law with official responsibility for the expenditure of public money of the state and any agency receiving money from the general revenues of the state."

#### THE BUDGET

Sec. 332. *State budget report.* The director shall prepare and file in his office, on or before the first day of November of each even-numbered year, a state budget report, which shall show in detail the following:

1. Classified estimates in detail of the expenditures necessary, in his judgment, for the support of each department and each institution and department thereof for the ensuing biennium.
2. A schedule showing a comparison of such estimates with the askings of the several departments for the current biennium and with the expenditures of like character for the last two preceding bienniums.
3. A statement setting forth in detail his reasons for any recommended increases or decreases in the estimated requirements of the various departments, institutions and departments thereof.
4. Estimates of all receipts of the state other than from direct taxation and the sources thereof for the ensuing biennium.
5. A comparison of such estimates and askings with receipts of a like character for the last two preceding bienniums.
6. The expenditures and receipts of the state for the last completed fiscal year and estimates of the expenditures and receipts of the state for the current fiscal year.
7. A detailed statement of all appropriations made during the two preceding bienniums, also of unexpended balances of appropriations at the end of the last fiscal year and estimated balances at the end of the current fiscal year.
8. Estimates in detail of the appropriations necessary to meet the requirements of the several departments and institutions for the next biennium.
9. Statements showing

(a) The condition of the treasury at the end of the last fiscal year.

(b) The estimated condition of the treasury at the end of the current fiscal year.

(c) The estimated condition of the treasury at the end of the next biennium, if his recommendations are adopted.

(d) An estimate of the taxable value of all the property within the state.

(e) The estimated aggregate amount necessary to be raised by a state levy.

(f) The millage necessary to produce such amount.

(g) Such other data or information as the director may deem advisable.

This information is gathered into a comprehensive volume, the State Budget Report, published for the legislature biennially and is separate and distinct from this report to the governor which is made under Sections 326 and 247.

#### APPROPRIATION ACT

Sec. 333. *Appropriation bill.* The director shall not later than the first day of December, nineteen hundred twenty-four (1924), and on the same date biennially thereafter, prepare a state appropriation bill and transmit the same to the governor, together with the state budget report and such other explanatory matter as in his judgment will be of value to him in making his recommendations to the general assembly, and to the general assembly on the consideration of said bill.

Because reports required under Section 327 (3) are made on a basis showing the annual receipts and disbursements of the departments, it is possible to make the appropriation bill on the annual basis instead of in lump sums covering two years. This tends to economy in appropriation and expenditure and makes possible comparisons by the year instead of by the biennium.

Sec. 334. *Governor to transmit bill.* The governor shall, at the time of delivering his biennial message, transmit to the senate and house of the general assembly, the state appropriation bill prepared by the director.

Sec. 335. *Data accompanying bill.* The governor shall transmit with the bill the following:

1. A statement of the taxable value of all the property of the state.
2. The amount, in dollars, necessary to be raised by a tax levy if the bill be enacted.
3. The estimated levy in mills necessary should the proposed appropriations be made.
4. All information, comparisons, evidence and documents placed before him by the director, together with the reasons for decreases or increases in the recommendations of the said director.

Sec. 336. *Changes.* Accompanying such bill shall be a report of the governor, setting out in detail the changes suggested by him in any of the recommendations submitted by the director.

Sec. 337. *Bill referred.* Said appropriation bill, when so transmitted, together with all data accompanying the same, shall be referred to the committees on appropriations in the senate and the house, respectively.

Sec. 338. *Departmental askings.* No estimate or request for an appropriation and no request for an increase in an item of any such estimate or request, and no recommendation as to how the revenue needs of the state should be met, shall be submitted to the senate or house or any committee thereof by any officer or employee of any department, except the governor, unless at the request of either house of the general assembly or of any standing committee in either house.

## STATE ACCOUNTING

### (Chapter 21 of the Code)

Sec. 339. *Definition.* The term "department" shall be construed to mean any authority charged by law with official responsibility for the expenditure of public money of the state and any agency receiving money from the general revenues of the state.

Sec. 340. *Annual settlements.* The director shall annually, and oftener if deemed necessary, make a full settlement between the state and all state officers and departments and all persons receiving or expending state funds, and shall annually make a complete audit of the books and accounts of every department of the state.

Sec. 341. *State accountant.* The state accountant shall, under direction of the director, supervise and be responsible for the auditing of the books and accounts of all departments of the state.

Through the enactment of this section the state provides for the independent checking of all its authorities "charged by law with official responsibility for the expenditure of public money of the state" and all agencies "receiving money from the general revenues of the state," to quote Section 339. The office of the Auditor of State now checks all county offices and all cities of more than 3,000 population.

Sec. 342. *Report of audits.* The state accountant shall, in writing, make a report of all audits and examinations so made, to the director and in detail set out the following:

1. The actual condition of such department found to exist on every examination.
2. Whether, in his opinion,
  - (a) All funds have been expended for the purpose for which appropriated.
  - (b) The department so audited and examined is efficiently conducted, and if the maximum results for the money expended are obtained.
  - (c) The work of the department so audited or examined needlessly conflicts with or duplicates the work done by any other department.

3. All illegal or unbusinesslike practices.

4. Any recommendations for greater simplicity, accuracy, efficiency, or economy in the operation of the business of the several departments and institutions.

5. Comparisons of prices paid and terms obtained by the various departments for goods and services of like character and reasons for differences therein, if any.

6. Any other information which, in his judgment, may be of value to the director.

All such reports shall be filed and kept in the office of the director.

Sec. 343. *Method of keeping accounts.* Each department and institution of the state shall keep its records and accounts in such form and by such methods as to be able to exhibit in its reports the matters required by the director, unless otherwise specifically prescribed by law. The failure of the head of any department of the state to comply with this provision shall be ground for his suspension from office.

Sec. 344. *Powers reserved.* Except as herein otherwise specifically provided, nothing in this chapter shall interfere with the authority of the state board of education, the state fair board, or the state board of control, over, nor with their policies in respect to, the management of the institutions under their control.

Sec. 345. *Use of appropriations.* No appropriation nor any part thereof shall be used for any other purpose than that for which it was made without specific authority of the general assembly except as otherwise provided by law.

The last clause was added to this section by the 42nd G. A. and confirms the authority for transfers of funds provided for by the appropriation acts.

## APPEAL BOARD

### (Chapter 22 of the Code)

Sec. 346. *Board created.* There shall be nominated by the governor and appointed in the manner required for the appointment of the director, two competent persons to act with the director as members of an appeal board in certain cases. Their term of office shall be for four years, beginning on the first day of July, nineteen hundred twenty-seven (1927), at which time one shall be appointed for two years and one for four years and thereafter all appointments except to fill vacancies shall be for a term of four years.

Under this section the Governor, in 1924, appointed Clarence M. Young of Des Moines and Ed. M. Smith of Winterset as members of the appeal board. In 1927 they were succeeded by Frank M. Abbott of Osceola and Dan J. Schnittjen of Delhi.

Sec. 347. *Qualification and bond.* Such members of the appeal board shall qualify in the same manner as the director except that the bond of each shall be five thousand dollars (\$5,000).



Sec. 348. *Vacancies and removals.* Vacancies in appointment of such members of the appeal board shall be filled and the removal from office shall be accomplished in the same manner as provided for the director.

Sec. 349. *Jurisdiction.* The said members of the appeal board and the director shall sit and act together as a board of appeal and the director shall be chairman of the board. Said board shall only consider and determine appeals from the action of the state board of education, the state board of control or the state fair board in respect to the letting of contracts for buildings or other improvements in which the amount involved is in excess of twenty-five thousand dollars (\$25,000). The hearings before the board shall be de novo and the evidence shall be preserved on file. The decision of the board shall be final and be entered of record in the office of the director.

No appeals had been taken to this board up to January 1, 1928.

Sec. 350. *Compensation and expense.* The members of the Appeal Board, other than the Director, shall be paid on a per diem basis and the amount of their compensation shall be fixed by the Executive Council.

## PUBLIC CONTRACTS AND BONDS

(Chapter 23 of the Code)

The chapter of the Budget Law relating to Public contracts and Bonds has been in force since October 1, 1924. During that time many cases have been appealed or referred to the Budget Department and many questions respecting the procedure of municipalities and objecting taxpayers and other interested persons relative to public improvement projects have been adjudicated.

Not all of the differences of opinion between officers and property owners have been formally appealed to the Department for decision. Innumerable cases have been called to the attention of the Director of the Budget, both before proceedings have been begun looking to the construction of improvements and after they have been gotten under way. Effort in every case has been to iron out difficulties and to encourage a program of economy in expenditure for necessary improvements. Response on the part of officials to suggestions for curtailment of improvement programs has been gratifying; on the other hand, property owners have generally stood ready to endorse any reasonable project looking to expansion of communities.

In the course of negotiations calculated to bring officers and taxpayers together and as the result of adjudication of cases formally appealed to the Budget Department, precedents have been established both as to practice under the law and in construction of the terms of the law, which it will be valuable to the public to know. Following will be found the text of the Contract and Bond Chapter of the Budget Law, rulings of the attorneys general and the Director of the Budget as to the questions raised relative to each section and forms suggested by the Director of the Budget for use in carrying on proceedings under the provisions of the law:

Sec. 351. *Terms defined.* The words "public improvement" as used in this chapter shall mean any building or other construc-

tion work to be paid for in whole or in part by the use of funds of any municipality.

The word "municipality" as used in this chapter shall mean county, except in the exercise of its power to make contract for primary road improvements, city, including those acting under special charter, town, township, school district, state fair board, state board of education, and state board of control.

*Public improvements:* The term "public improvement" as used in the above section refers to all works of public improvement, including improvements paid by special assessment such as paving, sewers, curbing, guttering, sidewalks, etc. It includes the construction and equipment of building for all public purposes when paid for in part or in whole by public funds. Improvements on county and township roads, equipment and machinery for fire departments, public wells, electroliner systems, sewage disposal plants, bridges on county and township roads (subject to approval of plans and specifications for bridges costing more than \$2,000.00 by the State Highway Commission), public utility buildings, improvements, enlargements, replacements, alterations in buildings, and machinery and equipment are among the expenditures which are covered by the term "public improvement" in this section of the law.

Nothing in the Budget Law, express or implied, relieves municipalities of the necessity of complying with all of the other provisions of the Code relating to public improvements.

Sec. 352. *Notice of hearing.* Before any municipality shall enter into any contract for any public improvement to cost five thousand dollars (\$5,000.00) or more, the governing body proposing to make such contract shall adopt proposed plans and specifications and proposed form of contract therefor, fix a time and place for hearing thereon at such municipality affected thereby or other nearby convenient place, and give notice thereof by publication in at least one newspaper of general circulation in such municipality at least ten (10) days before said hearing.

*Notice:* The notice provided for in this section is in addition to the notices now required by the laws relating to public improvements.

The notice must be published separately from the notice of hearing on a resolution of necessity in the case of special assessment improvements. The notice must include the statement that any interested person may appear to object to the proposed improvement. But objections must be filed in writing to constitute a legal basis for appeal.

*Suggested form:* A suggested notice of hearing follows:

### HEARING UNDER BUDGET LAW

To whom it may concern:

You are hereby notified that at ..... o'clock ..... M., on the  
day of ..... 19.....  
at the ..... in .....  
Iowa, there will be conducted a hearing on the proposed plans and specifications and proposed form of contract which have heretofore been adopted by the ..... of

(Governing body)

....., Iowa and on the cost of and  
(City, town, county, district)  
necessity for the following public improvement, the estimated cost of  
which is ..... dollars:

(Describe proposed improvement)

At said hearing any interested person may file written objections to the proposed plan, specifications or contract form or cost of such improvement

and may be heard orally in opposition thereto, but objections must be in writing to constitute a legal basis of appeal.

Dated at \_\_\_\_\_, Iowa, this \_\_\_\_\_ day of \_\_\_\_\_, 19\_\_\_\_.

**Records on file:** At the time the notice is given the proposed plans and specifications together with the proposed contract and the estimated cost of the improvement should be on file.

**All improvements included:** The notice of hearing as provided for above is required for all public improvements costing \$5,000.00 or more even though the proposed improvement has been authorized by the voters.

**Sec. 353. Objections—hearing—decision.** At such hearing any person interested may appear and file objections to the proposed plans, specifications or contract for, or cost of such improvement. The governing body of the municipality proposing to enter into such contract shall hear said objectors and any evidence for or against the same, and enter of record its decision thereon.

**Interested person:** By the term "any interested person" is meant any person, firm, association or corporation interested as a taxpayer or otherwise. By the term "taxpayer" is meant any person, firm, association or corporation paying a tax which goes to the benefit of the municipality.

**Separate hearing:** The hearing provided for in this section must be separate from a hearing on resolutions of necessity in case of street improvements, etc., and if held on the same date and at the same place should be announced as a hearing under the budget law. The decision must be a separate action and distinct from that on the resolution of necessity and the record must so show. It is essential that the record be clear and complete in order to make an appeal regular in form.

**Time is vital:** Objectors must give heed to the time limit fixed by the law and the published notice of hearing. If a hearing be fixed for 10 A. M., filing of objections after adjournment of the hearing would defeat appeal as in that case the Director of the Budget would be without jurisdiction.

**Objections:** The term "file objections" as used in this section is construed by the attorney general to mean that the objections must be in writing in order to constitute a legal basis for subsequent appeal. Objectors may appear in person or by a representative.

**Suggested form of objections:** A suggested form of objections which may be signed and filed by interested persons, follows:

#### OBJECTION TO IMPROVEMENT

To the \_\_\_\_\_ of \_\_\_\_\_, Iowa, convened to hold a hearing under the Budget Law on the following proposed public improvement:  
(Governing body) (City, town, county, school district)  
(Describe improvement briefly)

You are hereby notified that the undersigned objects to the proposed improvement for the following reasons:

Its cost is excessive.

It is not for the best interests of the municipality.

The plans, specifications and form of contract are not suitable for the improvement.

It cannot be constructed, provided or fully installed for the estimated cost.

(Signed) \_\_\_\_\_

**Oral objections, evidence, argument:** An opportunity must be given at the hearing for the introduction of evidence, argument and oral objections to the proposed plans, specifications, contract and cost, as well as for evidence and arguments for the improvement. The clerk of the hearing should carefully make and preserve the record of the entire hearing, including the names of the objectors and a general statement of the oral evidence, if any. If the clerk's record of oral objections is signed by the objectors it will be equivalent to filing objections.

**Decision:** Immediately following the hearing the governing body should announce its decision or should fix a date within a reasonable length of time thereafter when the decision will be rendered and the decision when made must be entered of record.

**Number of objectors:** If the requisite number of objectors necessary to perfect an appeal, as provided in section 354 of the Code, do not file objections at the hearing the municipality may proceed at once with the improvement; otherwise the proceedings must be stayed pending the time for hearing an appeal as provided in section 354 of the Code.

**Sec. 354. Appeal—limitation.** As hereinafter provided, interested objectors may appeal from such decision to the director by serving notice thereof on the clerk or secretary of such municipality within ten days after such decision is entered of record, provided that:

1. For all school districts, except independent school districts in cities and towns and consolidated school districts, and for towns and townships, the amount involved for the whole improvement is five thousand dollars or more.

2. For counties, cities of the second class, towns, and for consolidated school districts and for independent school districts in whole or in part in cities of the second class or towns, ten thousand dollars or more.

3. For cities of the first class, including cities under special charter, and for school districts in whole or in part in cities of the first class and in cities under special charter, for state institutions and state fair board, twenty-five thousand dollars or more.

4. The number of objectors required to perfect an appeal shall be as follows:

Under subsection 1—ten.

Under subsection 2—twenty-five.

Under subsection 3—fifty.

**Notice—suggested form:** The notice of appeal should be directed to the governing board or body of the municipality. It should be served on the secretary or clerk thereof: A suggested form of notice is as follows:

#### NOTICE OF APPEAL

To the \_\_\_\_\_ of \_\_\_\_\_, Iowa:  
(Name the governing board or body and the clerk or secretary thereof)

You are hereby notified that in accordance with Section 354 of the Code, the undersigned objectors do hereby appeal from the decision of the \_\_\_\_\_ of \_\_\_\_\_

(Governing body)  
Iowa, which decision was entered of record on the \_\_\_\_\_ day of \_\_\_\_\_, 19\_\_\_\_, and which was rendered pursuant to the hearing conducted on the \_\_\_\_\_ day of \_\_\_\_\_, 19\_\_\_\_, at the \_\_\_\_\_



in ..... Iowa, on the proposed plans, specifications, contract and cost of the following public improvement:

(Describe proposed improvement)

You will therefore be governed by the law of Iowa in such case made and provided and certify the proper records to the Director of the Budget of Iowa forthwith.

Dated at ..... Iowa, this ..... day of ..... 19.....

(Signed by the proper number of objectors with proper mailing address of each to be included.)

Service: Service shall mean reading or offering to read the original notice of appeal to and leaving same with the clerk or secretary of the governing body, taking his receipt therefor. This receipt may be in the following form:

#### RECEIPT

Received of ..... original notice  
(Name of person serving) ..... signatures, in the  
of appeal, continuing ..... matter of the appeal from the decision of the  
(Governing body)

of ..... Iowa, as to the following  
(City, town, county, district)  
public improvement:

(Describe improvement briefly)

Dated ..... 19.....

(Signed)

(Clerk or secretary)

Return made to Director of the Budget: After the notice of appeal has been served on the clerk or secretary of the governing body, and his receipt taken as provided above, the person serving the notice will fill out the following affidavit and send it, together with the receipt, to the Director of the Budget:

#### RETURN OF SERVICE

State of Iowa ss.  
County of .....

....., being  
duly sworn deposes and says that having been duly authorized, he did on  
the ..... day of ..... 19....., serve  
upon ..... of .....

(Name—clerk or secretary)

(City, town, district, county)

Iowa, the original notice of appeal from the order of said governing body in the matter of the following public improvement:

(Describe improvement briefly)

Said notice was left in the possession of said officer after the undersigned had ..... same to him.

(Read or offered to read)

The attached receipt is the receipt of the said officer for the original notice described herein.

(Signed)

Subscribed and sworn to before me this ..... day of ..... 19.....

(Notary Public)

Number of objectors: The requisite number of objectors must sign the notice of appeal as provided in this section. It is also necessary that the proper post office address of each objector appear in the notice in order that the Director of the Budget may comply with the terms of Section 355 of the Code.

Any taxpayer interested: The right to appeal is not confined to abutting property owners. In case of special assessment improvements, but any

taxpayer of the municipality may join in the objections filed at the hearing and in perfecting the appeal as in practically all cases part of the cost falls on the municipality.

Towns: Towns are found classified in both paragraph 1 and paragraph 2 of section 354. The attorney general has ruled that under paragraph 1 at least ten objectors are required to perfect an appeal when the cost of an improvement in a town is \$5,000.00 and less than \$10,000.00, and at least twenty-five objectors are required under paragraph 2 to perfect an appeal when the cost of improvement in a town is \$10,000.00 or more.

Sec. 355. Information certified to the director. In case an appeal is taken, such body shall forthwith certify and submit to the director for examination and review the following:

1. A copy of the plans and specifications for such improvement.
2. A copy of the proposed contract.
3. An estimate of the cost of such improvement.
4. A report of the kind and amount of security proposed to be given for the faithful performance of the contract and the cost of such security.
5. A copy of the objections, if any, which have been urged by any taxpayer against the proposed plans, specifications or contract, or the cost of such improvement.
6. A separate estimate of the architect's or engineer's fees and cost of supervision.
7. A statement of the taxable value of the property within the municipality proposing to make such improvement.
8. A statement of the several rates of levy of taxes in such municipality for each fund.
9. A detailed statement of the bonded and other indebtedness of such municipality.
10. In case of state institutions and state fair board, the last three requirements may be omitted.

Suggested form: A suggested form for compliance with this section is as follows:

#### CERTIFICATION OF APPEAL

To the Director of the Budget of the State of Iowa:

You are hereby notified that on the ..... day of ..... 19....., at .....

Iowa, a hearing was conducted in accordance with Section 353 of the Code, by the ..... of .....

(Governing body)

(City, town, county, district)

Iowa, on the following proposed public improvement:

(Describe improvement)

You are further notified that the decision of said .....

(Governing body)

was entered of record on the ..... day of ..... 19.....

and that notice of appeal from said decision was filed on the ..... day of ..... 19.....

by the following named objectors:

(Give names and postoffice addresses)

Therefore, in accordance with the provisions of said Section 353 of the Code, the following true copies of the records pertaining to the said public improvement, hearing and appeal are attached hereto and made a part hereof:

- (1) A copy of the Notice of Appeal.
- (2) A copy of the plans and specifications for such improvement.
- (3) A copy of the proposed contract.
- (4) An estimate of the cost of such improvement.
- (5) A report of the kind and amount of security proposed to be given for the faithful performance of the contract and the cost of such security.
- (6) A copy of the objections which have been filed or urged by any taxpayer or other interested persons against the proposed plans, specifications or contract, or the cost of such improvement, together with the names of the objectors.
- (7) A separate estimate of the architect's or engineer's fees and cost of supervision.
- (8) A statement of the taxable value of the property within the municipality proposing to make such improvement.
- (9) A statement of the several rates of levy of taxes in such municipality for each fund.
- (10) A detailed statement of the bonded or other indebtedness of such municipality.

There also is attached hereto and made a part hereof the following:

- (1) A copy of the record of the hearing showing the names and addresses of all interested persons who filed objections orally or in writing.
- (2) A copy of the resolution or other action which originally instituted the proceedings leading to the appeal which has been taken in connection with said proposed public improvement.
- (3) A copy of the notice of hearing which was published in compliance with Section 352 of the Code, together with proof of publication thereof.
- (4) A transcript or general statement of the oral objections, evidence and arguments, if any, which were submitted at said hearing.
- (5) A copy of the decision as entered of record.
- (6) In case of street improvements, a map in rough outline giving the streets on which similar improvements have been made and are in use at the time of the appeal.

Said records are hereby certified to you by order of the \_\_\_\_\_ as is by law required.

(Governing body)

Dated at \_\_\_\_\_, Iowa, this \_\_\_\_\_ day of \_\_\_\_\_, 19\_\_\_\_.

Attest:

(Clerk or secretary)

Note: It is necessary that this form be executed not only by the clerk or secretary but also by the presiding officer of the governing body of the municipality.

Sec. 356. *Notice of hearing on appeal.* The director shall forthwith fix a time and place in the municipality or nearby convenient place for hearing said appeal, and notice of such hearing shall be given by registered mail to the executive officer of the municipality, and to the first five persons whose names appear upon the notice of appeal, at least ten days before the date fixed for such hearing. The hearing on contracts for the state institutions and state fair board shall be at the seat of government.

Compliance by director: The requirements of this section will be complied with by the Director of the Budget. The notice given will be substantially as follows:

# NOTICE OF HEARING BY DIRECTOR OF THE BUDGET, STATE OF IOWA

To the \_\_\_\_\_ of the \_\_\_\_\_  
(Mayor, president or chairman) (Governing body)

of \_\_\_\_\_, Iowa.  
(City, town, county, school district)

And to:

1. \_\_\_\_\_  
2. \_\_\_\_\_  
3. \_\_\_\_\_  
4. \_\_\_\_\_  
5. \_\_\_\_\_  
Objectors

You and each of you are hereby notified as follows:  
That as disclosed by the records which have been certified to this office, a hearing was conducted on the \_\_\_\_\_ day of \_\_\_\_\_, 19\_\_\_\_, at \_\_\_\_\_ of \_\_\_\_\_, Iowa, by the \_\_\_\_\_ of \_\_\_\_\_  
(Governing body)

\_\_\_\_\_ Iowa, on the following proposed public improvement:  
(City, town, county, school district, etc.)

(Describe proposed improvement)

That a decision of the said \_\_\_\_\_  
(Governing body)

was entered of record on the \_\_\_\_\_ day of \_\_\_\_\_, 19\_\_\_\_, and that notice of appeal from said decision was filed as by law provided.

You are further notified that said appeal is now pending and that the following time and place are hereby fixed for the hearing thereon, before the Director of the Budget, or his properly accredited representative:

(Time and place)

At such hearing any interested persons may appear and show cause why the proposed plans, specifications or contract relative to said public improvement, or the estimated cost thereof, should or should not be approved under section 357 of the Code.

(Director of the Budget)

Note: If the original notice of appeal is not filed with the Director of the Budget it is necessary that the list of appellants be furnished to the department in legible form and that the names and addresses be given accurately so that there may be no waste in sending out registered notices of the hearing and to make certain that the notices be delivered to the right persons.

Sec. 357. *Hearing and decision.* At such hearing, the appellants and any other interested person may appear and be heard. The director shall examine, with the aid of competent assistants, the entire record, and if the director shall find that the plans and specifications and form of contract are suitable for the improvement proposed and that it is for the best interests of the municipality and that such improvements can be made within the estimates therefor, the director shall approve the same. Otherwise the director shall recommend such modifications of the plans, specifications, or contract, as in his judgment shall be for the public benefit, and if such modifications are so made, the director shall approve the same. The director shall certify his decision to the body proposing to enter into such contract, whereupon the municipality shall advertise for bids and let the contract subject



to the approval of the director who shall at once render his final decision thereon and transmit the same to the municipality.

**Approval by director:** In all cases where an appeal has been taken, the contract finally entered into is subject to the approval of the Director of the Budget. Therefore the bids should be certified to the Director, together with a copy of the proposed contract in its final form, for his consideration and approval.

**Sec. 358. Enforcement of performance.** After any contract for any public improvement has been completed and any five persons interested request it, the director shall examine into the matter as to whether or not the contract has been performed in accordance with its terms, and if on such investigation the director finds that said contract has not been so performed, and so reports to the body letting such contract, it shall at once institute proceedings on the contractor's bond for the purpose of compelling compliance with the contract in all of its provisions.

**Requests—Limitation:** The request provided for in this section should be made in time to permit an investigation within the period set out in Chapter 452 of the Code. The expense of making investigation as to the performance of a contract is very large after the work has all been completed, especially in the case of underground structures. If complaints were called to the attention of the Budget Department the expense of investigation might be materially reduced.

**Sec. 359. Nonapproved contracts void.** If an appeal is taken, no contract for public improvements shall be valid unless the same is finally approved by the director. In no case shall any municipality expend for any public improvement any sum in excess of five per cent (5%) more than the contract price without the approval of the director.

**All contracts included:** The portion of this section which refers to the five per cent excess, includes all contracts for public improvement, whether or not there has been an appeal to the Director of the Budget.

**Sec. 360. Appeal board.** If the appeal is from action of the state board of education, state board of control, or state fair board, the additional members of the appeal board shall sit with the director and they shall hear the appeal as an appeal board, and in such case the word "director" as used in this chapter shall, so far as applicable, be construed to mean such appeal board.

**All taxpayers interested:** In the case of buildings or equipment or other improvements whose construction or purchase is planned by either of the state boards mentioned in the section above quoted, all taxpayers of the state are interested persons and any fifty may file objections at a hearing (on an improvement to cost \$25,000.00 or more) and appeal to the Director of the Budget. Objections may be either written or oral and may be filed or made personally or through a representative. However, they must be in writing to constitute a legal basis of appeal. A suggested form of objection will be found following Section 353 above.

**Sec. 361. Witness fees—costs.** Witness fees and mileage for witnesses on hearing appeals shall be the same as in the district court; but objectors or appellants shall not be allowed witness fees or mileage. Costs of hearing and appeals shall be paid by the municipality.

**Subpoenas:** Witnesses may be subpoenaed when necessary, as in trial of cases in district court.

**Expense bills:** The Budget Director and his representatives within the Budget Department are entitled only to their actual necessary expenses in connection with the hearing of appeals, investigation of contracts, etc. They do not receive additional salary or per diem. The Department will follow the policy of rendering bills as services are rendered which will lead to prompt reimbursement by the affected municipalities.

**Sec. 362. Report on completion.** Upon the completion of the improvement the executive officer or governing board of the municipality shall file with the director a verified report showing:

1. The location and character of the improvement.
2. The total contract price for the completed improvement.
3. The total actual cost of the completed improvement.
4. By whom, if any one, the construction was supervised.
5. By whom final inspection was made.
6. Whether or not the improvement complies with its contract, plans and specifications.
7. Any failure of the contractor to comply with the plans and specifications.

**Cases included:** This section applies to all improvements, whether or not an appeal has heretofore been taken.

**Suggested form of report:** A suggested form of report on completion of contract is as follows:

#### REPORT ON COMPLETION OF CONTRACT

(Sec. 362, of the Code)

This is to certify that on the ..... day of ..... of 19....., there was awarded to ..... (Name) ..... (Address)

a contract for ..... (Character)

Comes now ..... (Location)

of said ..... (Name) ..... (Title) and shows that on the

day of ..... of 19....., the above contract

was completed by the said contractor, and accepted by .....; that the said contract price was:

(Governing body)

#### STREET IMPROVEMENTS:

Paving @ ..... per sq. yd. \$.....

Curb and Gutter @ ..... per lin. ft. \$.....

Grading @ ..... per cu. yd. \$.....

Miscellaneous ..... \$.....

Total ..... \$.....

#### SEWERS:

Excavation @ ..... per ..... \$.....

Material ..... \$.....

Manholes, etc. ..... \$.....

Total ..... \$.....

#### WATERWORKS:

Pipe lines @ ..... per ..... \$.....

Machinery ..... \$.....

Wells and other sources ..... \$.....

Total ..... \$.....

**BUILDINGS:**

General contract ..... \$.....  
 Plumbing and heating.....  
 Wiring.....  
 Total ..... \$.....  
 Engineering and architectural fees ..... \$.....  
 That the actual total cost was ..... \$.....  
 That the work was supervised by.....

(Name)

(Title)

That the final inspection was made by.....

(Name)

(Title)

That the improvement does ..... conform to the said contract, plans and specifications; that the following failures on the part of said contractor to comply with the said plans and specifications are noted:

Dated.....

Signed.....

Sec. 363. *Issuance of bonds—notice.* Before any municipality shall institute proceedings for the issuance of any bonds or other evidence of indebtedness, excepting such bonds or other evidence of indebtedness as have been authorized by a vote of the people of such municipality, and except such bonds or obligations as it may be by law compelled to issue, a notice of such action, including a statement of the amount and purpose of said bonds or other evidence of indebtedness shall be published at least once in a newspaper of general circulation within such municipality at least ten days before the meeting at which it is proposed to issue such bonds.

*Resolution:* The board, when it has determined upon the issuance of bonds or other certificates governed by this section, should adopt a resolution and enter such resolution of record. This resolution should be in substantially the following form:

**RESOLUTION FOR ISSUANCE OF BONDS**

RESOLVED by the ..... of  
 (Governing body)

(City, town, county, school district)

Iowa, that necessity having arisen therefor, it proposes to issue  
 ..... in the sum of \$.....

(Bonds or certificates)

for the following purposes:

(Insert purposes)

RESOLVED that the ..... will  
 (Governing body)

hold a ..... meeting at its usual meeting  
 (Regular or special)

place at ..... Iowa, at ..... o'clock  
 M., on the ..... day of .....

19....., at which time it will hear objections of interested persons to the proposed issuance of bonds described above, and that the said.....

will take action on the proposal to issue  
 (Governing body)  
 said bonds.

RESOLVED that a notice of such intention and of such meeting be published as required by Section 363 of the Code.

Published notice: The notice of hearing as outlined above should be published in substantially the following form:

**NOTICE OF HEARING ON ISSUANCE OF BONDS UNDER THE BUDGET LAW**

To whom it may concern:

You are hereby notified that at ..... o'clock ..... M. on the  
 ..... day of ....., 19.....,

at the ..... in .....  
 Iowa, the ..... of .....

(Governing body)

(City, town, county, district)

Iowa, will meet in ..... session, at which time it is proposed to authorize the issuance of ..... dollars for the following described purpose:

(Describe purpose)

At any time before said date objections to the proposed issue may be filed as by the law is provided.

(Clerk or secretary)

Sec. 364. *Objections.* At any time before the date fixed for the issuance of such bonds or other evidence of indebtedness, five or more taxpayers may file a petition in the office of the clerk or secretary of the municipality setting forth their objections thereto.

Sec. 365. *Notice of hearing.* Upon the filing of any such petition, the clerk or secretary of such municipality shall immediately certify a copy thereof, together with such other data as may be necessary in order to present the questions involved, to the director, and upon receipt of such certificate, petition and information, the director shall fix a time and place for the hearing of such matter, which shall be not less than ten nor more than thirty days thereafter. Said hearing shall be held in the municipality in which it is proposed to issue such bonds or other evidence of indebtedness, or in some other nearby convenient place fixed by the director. Notice of such hearing shall be given by registered mail to the executive officer of the municipality and to the five persons whose names first appear on the petition at least ten days before the date of such hearing.

*Appeal:* Five or more taxpayers may, at any time before the date and time fixed in the resolution referred to in the explanatory note under section 363 above, file a petition in the office of the clerk or secretary of the council or board, setting forth their objections to the issuance of bonds.

*Record certified to Director:* Upon the filing of the petition, setting forth the objections of the signers, the clerk or secretary shall forward a certified copy of the entire record, together with the other data required in section 365 of the Code, to the Director of the Budget. The names of the objectors should be given, with post office addresses in legible form so that the Budget Department may comply with the law relative to sending out notices by registered mail.

Sec. 366. *Decision.* The director shall determine the matter and his decision shall be final. The same shall be certified to the executive officer of the municipality affected. In case there is no appeal, the board of the municipality affected may issue such



bonds or other evidence of indebtedness, if legally authorized so to do, in accordance with the proposition published, but in no greater amount. In case of an appeal, the municipality may issue such bonds or other evidence of indebtedness in accordance with the decision of the director.

Sec. 367. *Bonds and taxes void.* Any bonds or other evidence of indebtedness issued contrary to the provisions of this chapter, and any tax levied or attempted to be levied for the payment of any such bonds or interest thereon, shall be null and void.

### SPECIAL CHARTER CITIES

*Included in contract and bond chapter:* While special charter cities are not subject to the provisions of the "Local Budget Law" (Sections 368-390 both inclusive, of the Code) they do come within the provisions of the "Contract and Bond Law" (Sections 351-367 both inclusive). It has been held that the law (Section 6730) which requires acts applicable to special charter cities to set out the fact in a special section, is only directory and if the legislature sees fit to include a statement of the fact as in section 351 and section 354 it is sufficient. Therefore public improvements in and the issuance of bonds and other evidence of indebtedness by special charter cities, come under the Contract and Bond Chapter of the Budget Law.

### LOCAL BUDGET LAW

(Chapter 24 of the Code)

The Iowa Budget law, which gives to the Director of the Budget supervisory powers relative to local budgets, contemplates the closest co-operation between the state department and the tax levying and tax certifying bodies of the state.

It is with a view to advancing a better understanding of the provisions of the law that the Budget Department has compiled herein the interpretations of the statute which have been arrived at after consideration of specific cases and which may be regarded, therefore, as the rule to be followed. Following each section of the law, which is printed in full, will be found these notes, giving local taxing bodies and other officers who have to do with levying taxes full information as to governing regulations affecting each requirement in the statute, and also forms suggested by the Director of the Budget. The suggestions are designed to clear up misunderstandings as to the meaning of the law and to effect that uniformity which the statute was intended to bring about.

The Budget Department assumes that every conscientious public officer is doing what he can to reduce taxation, the burden of which every individual feels. While interested in helping, where possible, to effect reduction in taxes and utilizing the opportunity to urge it strongly on all local taxing bodies, the special purpose of this compilation is to aid public officers to carry out fully the provisions of the local budget law, an end to which they already are giving, as I believe, their most faithful efforts.

Sec. 368. *Short title.* This chapter shall be known as the "local budget law."

Sec. 369. *Definition of terms.* As used in this chapter and unless otherwise required by the context:

1. The word "municipality" shall mean the county, city, town, school district (other than rural independent school district and school township divided into sub-districts) and all other public bodies or corporations that have power to levy or certify a tax or sum of money to be collected by taxation, but shall not include any drainage district, township, road district or rural independent school district or school township divided into sub-districts.

2. The words "levying board" shall mean board of supervisors of the county and any other public body or corporation that has the power to levy a tax.

3. The words "certifying board" shall mean any public body which has the power or duty to certify any tax to be levied or sum of money to be collected by taxation.

4. The words "fiscal year" shall mean the year ending on the thirtieth day of June, and any other period of twelve months constituting a fiscal period, and ending at any other time.

5. The word "tax" shall mean any general or special tax levied against persons, property, or business for public purposes as provided by law, but shall not include any special assessment nor any tax certified or levied by township trustees.

6. The words "current year" shall mean the year in progress.

*Local boards:* This act applies to all counties, cities and towns and to all schools not excepted in paragraph one of section 369. It does not apply to townships, road districts and drainage districts.

*Taxes covered:* The act applies to all taxes levied for general and particular purposes but does not apply to special assessments for improvements.

*Time for local boards to act:* The act provides that all taxes shall be certified on or before August 15 to the county auditor and the board of supervisors. The estimates, therefore, must be completed and filed in such time that the date for hearing may be a few days earlier than August 15. See note under section 371.

Sec. 370. *Requirements of local budget.* No municipality shall certify or levy in any year any tax on property subject to taxation unless and until the following estimates have been made, filed and considered, as hereinafter provided:

1. The amount of income thereof for the several funds from sources other than taxation.

2. The amount proposed to be raised by taxation.

3. The amount proposed to be expended in each and every fund and for each and every general purpose during the fiscal year next ensuing.

4. A comparison of such amounts so proposed to be expended with the amounts expended for like purposes for the two preceding years.

*Filing the estimate:* The estimate will be prepared by the local board, and the date of filing should be entered thereon by the secretary or clerk of the board.

Park, hospital and library boards should make up their estimate and submit same to the city or town council in time to be included in the estimate to be published by the city or town.

*Recording:* The estimate should be recorded and the record should

show the consideration thereof by the board. For the convenience of the local boards, a form of record entry is included in the official forms. (Nos. 631, 632, 634.)

**Signing the record:** The secretary should sign the record and, if possible, the chairman or president of the local board should also sign it.

**Sec. 371. Time of filing estimates.** All such estimates and any other estimates required by law shall be made and filed a sufficient length of time in advance of any regular or special meeting of the certifying board or levying board, as the case may be, at which tax levies are authorized to be made to permit publication, discussion, and consideration thereof and action thereon as hereinafter provided.

**File estimates early in July:** Local boards should prepare the estimate and file same with the clerk or secretary as early in July as possible so as to leave plenty of time intervening between the day of filing and the day of hearing. The day of the hearing should not be later than August 15, and should be a few days earlier.

WE CAN SEE NO REASON WHY THE LOCAL BOARDS MAY NOT HOLD THE HEARING AS EARLY AS AUGUST 1, AND THUS AVOID ANY DELAY IN CERTIFYING THE ESTIMATE.

As most boards usually meet about July 1, they could consider the budget estimate at that time and make arrangements for the publication of the notice so that a hearing could be held at a regular meeting about August 1. This would avoid calling a special meeting to consider these matters.

**Sec. 372. Estimates itemized.** The estimates herein required shall be fully itemized and classified so as to show each particular class of proposed expenditure, showing under separate heads the amount required in such manner and form as shall be prescribed by the director.

**Items:** The items required are provided in the estimate—Form Nos. 631, 632, or 634. The items required are the items set out in sections 370, 371, 372, 373 and 374 of the Code. The local board should use the utmost care to see that these sections are followed absolutely.

**County attorney:** If there is any doubt in the mind of the local board, the county attorney should be consulted. It must be remembered that the local board is dealing with the fundamental principles of taxation, and there must be no mistakes. The county attorney is the legal advisor and should be called upon to advise.

**Sec. 373. Emergencies.** Each municipality may include in the estimate herein required an estimate for emergency or other expenditure which amount cannot reasonably be foreseen at the time the estimates are made, and such emergency fund shall be used for no other purpose.

**Emergency only:** The proceeds of the emergency fund tax levy, when the levy is made by municipalities, may be used for emergencies only.

The attorney general has held that when it is necessary to use money out of the emergency fund, the amount should be transferred to the fund from which the expenditure is to be made, such transfer to be subject to the approval of the Director of the Budget.

While the law does not seem to limit the millage of the emergency fund levy it does limit the purpose for which the proceeds of the levy shall be used to emergencies only, which makes a high millage unnecessary.

When an emergency arises, if the tax has been levied, the matter should be presented to the Director of the Budget with application for transfer, either temporary or permanent, as section 388 permits permanent trans-

fers from the emergency fund. The governing body should pass a resolution (see Official Form 639-a) reciting the emergency and naming the fund to which it is necessary to transfer emergency fund revenues and forward two copies of same properly signed to the Director of the Budget.

**Sec. 373-a1. Supplemental estimates.** Supplemental estimates for particular funds may be made for levies of taxes for future years when the same are authorized by law. Such estimates may be considered, and levies made therefor at any time by filing the same, and upon giving notice in the manner required in section 375. Such estimates and levies shall not be considered as within the provisions of section 374.

**Note:** This section (373-a1) was added by the acts of the extra session of the 40th G. A. and was not printed in the Code of 1924.

**Supplemental estimates:** This section makes provision for levying or pledging a tax for future years at any time for the purpose of providing funds for the payment of bonds or certificates which have been issued too late to be included in the regular budget estimate. Such bonds or certificates are issued in anticipation of special taxes which are by law authorized to be levied.

**Form of estimate:** Iowa Official Form No. 653 may be used in estimating taxes for future years and form No. 654 for certifying same to the county auditor and Director of the Budget.

**How published:** The law requires that the budget estimate for a county shall be published in one issue in the official newspaper thereof. For any other municipality or district such publication must be in a newspaper published therein, if any; if none, then a newspaper of general circulation therein. The general form of budget notice required is shown herewith. The auditor of state has held that "the same should be two columns wide, with headings as shown, and compensation is not to exceed ten cents per line for the straight matter."

Following is a sample form of notice to be published:

#### SCHOOL DISTRICT BUDGET ESTIMATE

**Notice:** The board of directors of the Ellston Independent School District, Union township, Ringgold county, Iowa, will meet July 21, 1926, at 8:00 P. M. at Ellston Savings Bank, Ellston. Taxpayers will be heard for or against the following estimate of expenditures at that time.

GUY M. JACKSON, Secy.

FUNDS	Est. Expend. 1927	Bal. June 30 1926	Est. Surplus of bal. 1926	Income Other than tax	Am't. tax to be raised	Expend. in 1926	Expend. in 1925
General.....	\$12,000	\$ 5,014	\$ 2,200	\$ 1,800	\$ 8,000	\$10,000	\$10,046
School House.....		3,956					
Totals.....	\$12,000	\$ 8,970	\$ 2,200	\$ 1,800	\$ 8,000	\$10,000	\$10,046

**Note:** The amounts entered in columns 1, 3 and 4 are estimates. The cents should be omitted from all columns. In publishing the notice the printed headings shown in the budget forms may be abbreviated as indicated above.

The above sample is inserted to show the proper style or arrangement to be used in printing all budget estimates.

The form may be extended to include as many funds as are to be levied but the printer will drop all lines for which there is no estimate and will only print funds and amounts shown by the clerk or secretary.

**The fund for transportation:** School boards are cautioned not to levy a tax for transportation if such expenditure can be paid out of the general fund. If the maximum levy for the general fund is insufficient to pay all general expenses including the cost of transporting pupils, then a transportation fund may be levied. Section 4388 of the Code provides



that an excess of not more than five dollars for each person of school age may be levied for transportation when authorized by law, in addition to the amount included in the general fund.

County auditors should scrutinize budget estimates closely and if the intention of the certifying board seems indefinite as to certain tax levies they should be consulted at once so the matter can be adjusted before the tax levies have been finally approved.

**Sec. 374. Estimated tax collections.** The amount of the difference between the receipts estimated from all sources other than taxation and the estimated expenditures for all purposes, including the estimates for emergency expenditures, shall be the estimated amount to be raised by taxation upon the assessable property within the municipality for the next ensuing fiscal year. The estimate shall show the number of dollars of taxation for each thousand dollars of the assessed value of all property that is assessed.

**Net estimated taxes:** The estimate should show the net amount to be raised in each fund by taxation, which should be the difference between the estimated expenditures and the estimated receipts from other sources; but any surplus of the balance on hand which may be used in the expenditures for the fiscal year for which taxes are now being levied should also be deducted from the proposed expenditures.

**Comparison:** The estimate will show the number of dollars of taxation for each thousand dollars of value. The purpose of this is to inform the taxpayer as to the amount he will have to pay for each thousand dollars in value of his property.

**Sec. 375. Filing estimates—notice of hearing.** Each municipality shall file with the secretary or clerk thereof the estimates required to be made in the six preceding sections at least twenty days before the date fixed by law for certifying the same to the levying board and shall forthwith fix a date for a hearing thereon, and shall publish such estimates with a notice of the time when and the place where such hearing shall be held at least ten days before the hearing. For a county, such publication shall be in the official newspapers thereof. For any other municipality such publication shall be in a newspaper published therein, if any, if not, then in a newspaper of general circulation therein.

**Note:** The last two sentences above were added by the 40th Extra G. A., and were not in the Code of 1924.

**Time of filing:** As stated local boards should file estimates in sufficient time to allow for publication of notice and holding the hearing several days before August 15, preferably not later than August 1. A few days' margin should be provided by each local board so that there will be no doubt as to the certification being made, and also to allow for the correction of errors.

At least ten days must elapse between the date of publication and the date of the hearing.

**The notice:** The form of notice of hearing which may be used is set out on forms 631, 632 and 634. No vertical rulings should be used, the cents should be omitted, the notice should be short and the estimate should be concise so as to cut down the expense of publication to the minimum.

The notice should be a part of the estimate, and must give the time and place of the hearing.

**Importance of publication:** The local board must realize the importance of publishing the notice and estimate IN A NEWSPAPER.

The validity of the tax levy depends upon the notice appearing in a newspaper, and local boards should use the utmost care to see that proper notice is given. They should consult with the county attorney and with the publisher of the paper to the end that the law may be strictly complied with.

**Posting notice insufficient:** Posting the estimate and notice of hearing is insufficient. Section 376, below, provides that the levy is void unless notice is published in a newspaper.

**Sec. 376. Levies void.** The verified proof of the publication of such notice shall be filed in the office of the county auditor and preserved by him. No levy shall be valid unless and until such notice is published and filed.

**Affidavit of publication:** The publisher of the newspaper or newspapers in which the estimate and notice are published must make an affidavit of publication and file the same with the county auditor. This affidavit should be in duplicate, one copy being filed with the county auditor as stated, and the other copy forwarded to the secretary of the local board.

**Checking up:** The county auditor, as soon as budget estimates are received, should check them carefully for errors and see that the estimates are properly published and that the publisher's affidavit is attached. In case there appears to be an error in the budget it should be returned at once for correction. If this is done it may avoid considerable trouble later.

**Validity of levy:** Local boards should read carefully that part of section 376 which follows: "NO LEVY SHALL BE VALID UNLESS AND UNTIL SUCH NOTICE IS PUBLISHED AND FILED" with the county auditor. Posting the notice is not sufficient.

**Penalty:** Attention is called to section 390 which provides penalty for failure of officers to perform the duties prescribed in this act and defines such failure as a misdemeanor, punishable by removal, at the same time that the tax levy is invalidated.

**Sec. 377. Meeting for review.** The certifying board or the levying board, as the case may be, shall meet at the time and place designated in said notice, at which meeting any person who would be subject to such tax levy, shall be heard in favor of or against the same or any part thereof.

**Hearing:** The local board will meet at the place and at the hour and time provided in the notice to determine finally upon the estimate and levies for the ensuing year. A quorum of the board must be present.

**Taxpayers:** Any taxpayer may appear and be heard either for or against the estimate or any part thereof. He may also file with the board written objections or written approvals of the estimate.

**Record:** A record should be made of the hearing and should show just what is done. For convenience we have set out a suggested form of record entries on the official forms (Nos. 635, 636 and 638).

**Sec. 378. Record by certifying board.** After the hearing has been concluded, the certifying board shall enter of record its decision, also the amount of the separate appropriations for each fund in the manner and form prescribed by the director and shall certify the same to the levying board, which board shall enter upon the current assessment and tax roll the amount of taxes which it finds shall be levied for the ensuing fiscal year in each municipality for which it makes the tax levy.

**Record:** As stated under section 377, the decision of the local board should be entered of record. See form of record entry on official forms (Nos. 635, 636, and 638).

**Final estimates:** The final estimates as finally determined by the local board should be certified by the clerk, secretary or auditor thereof. It is advisable for the president or chairman of the board also to sign the certification.

**Number of estimates:** The board should make three copies of the final estimates; one should be filed with the records of the local board and two forwarded to the county auditor. (Forms 635, 636, and 638.)

**Duplicate reports:** School districts or towns located in two or more counties should certify copies of final estimates to the county auditor of each county.

**Sec. 379. Procedure by levying board.** Any board which has the power to levy a tax without the same first being certified to it, shall follow the same procedure for hearings as is hereinbefore required of certifying boards.

**Sec. 380. Tax limited.** No greater tax than that so entered upon the record shall be levied or collected for the municipality proposing such tax for the purpose or purposes indicated; and thereafter no greater expenditure of public money shall be made for any specific purpose than the amount estimated and appropriated therefor, except as provided in section 373 and 381.

**Limitations:** The legislature has provided the following limitations on every local board within the state. It has provided:

1. That the estimate for the tax entered of record shall not be increased.
2. That the money raised cannot be used for any other purpose than that provided in the estimate.
3. That the local board shall not expend more for any specific purpose than the amount of the estimate. In other words, the local board cannot become indebted beyond its income.

**Exceptions:** The limitations provided in this section are subject to the provisions contained in sections 373 and 381. The exception simply means this: That the emergency fund may be used to meet any emergency which may arise, but it cannot be used for any other purpose than such as is provided in the section.

**Sec. 381. Further tax limitation.** No tax shall be levied by any municipality in excess of the estimates published and five per cent additional, except such taxes as are approved by a vote of the people, but in no case shall any tax levy be in excess of any limitation imposed thereon now or hereafter by the constitution and laws of the state.

**Statutory limits:** The budget forms now in effect cite statutory authority for the tax levies, which should assist taxing bodies in arriving at the proper amount which may be levied and thus avoid exceeding the limitation fixed by law.

**Sec. 382. Expenses—how paid.** The cost of publishing the notices and estimates required by this chapter, and the actual and necessary expenses of preparing the budget, shall be paid out of the general funds of each municipality respectively.

**Sec. 383. Budgets certified.** The local budgets of the various municipalities shall be certified by the chairman of the certifying

board or the levying board, as the case may be, in duplicate to the county auditor not later than the fifteenth day August each year on blanks prescribed by the director, and according to rules and instructions which shall be furnished all certifying and levying boards in printed form by said director. One copy of said budget shall be retained on file in his office by the county auditor, and the other shall be certified by him to the director.

**Time:** The local budget will be certified by the local board and forwarded to the county auditor not later than August 15, but it is suggested that it be forwarded much earlier. See note under section 371.

**County auditors:** The county auditor should forward one copy of each budget to the Director of the Budget as soon as approved by the board of supervisors and all values for the current year have been computed and column seven of the budget has been completed showing the exact amount of tax to be raised in each fund.

It is suggested that the budgets be forwarded early in October, if possible. As soon as the adjusted valuations are known and the number of mills for each fund has been determined column seven should be filled in and also the amounts and mills for the different funds shown on the last or outside page of the form. Due to possible corrections in values later the amount of tax computed at this time may vary slightly from the tax certified to the county treasurer at the close of the year but for all general purposes the amounts entered as suggested above will meet the requirements.

Heretofore the budget reports have been sent in at various times from September to March but to make these reports of greatest value to the Budget Department they should be completed and forwarded as soon as possible after being approved by the board of supervisors.

**Sec. 384. Summary of budget.** Before forwarding copies of local budgets to the director, the county auditor shall prepare a summary of each budget, showing the condition of the various funds for the fiscal year, including the budgets adopted as herein provided. Said summary shall be printed as a part of the annual financial report of the county auditor, and one copy shall be certified by him to the director.

**County auditor:** The county auditor in preparing a summary of each budget will use Iowa Official Form Number 666.

**The summary:** The budget summary is a condensed report of the different taxing districts and should supply the public and the Director of the Budget with information concerning public expenditures and taxation.

After the board of supervisors has approved the tax levies and column 7 of the certificate of taxes has been filled in, the county auditor will prepare a summary of the budgets called for under section 384 of the Code and forward one copy to the director, together with copies of local budgets. The summary should be printed in the annual financial report of the county and a copy forwarded to the director.

Column 1 is for the taxable valuations; for cities and towns and schools having territory in two or more counties the auditor will enter in column 1 only the valuation pertaining to his own county. Valuation belonging in other counties may be entered in the space provided for the name of the district, if desired.

Column 2 is for the actual tax levied and the amount entered should be the same as the total of column 7 of the budget; for cities and towns and schools having territory in two or more counties the auditor will enter in column 2 only the tax levied in his own county.

Column 3 is tax levied in mills.



Column 4 is proposed expenditures decided at the hearing and should be the same as the total of column 2 of the budget.

The amounts in columns 5, 6, 7, 8, 11, and 12, are taken from the budgets. Amounts in columns 4, 5, 6, 7, 8, 11, and 12 may be omitted if headquarters of the taxing district is located in adjoining county.

Columns 9 and 10 show amount of increase or decrease in ACTUAL TAX LEVIED as compared with levy for the preceding year.

**Sec. 385. Levying board to spread tax.** At the time required by law the levying board shall spread the tax rates necessary to produce the amount required for the various funds of the municipality as certified by the certifying board, for the next succeeding year, as shown in the approved budget in the manner provided by law. One copy of said rates shall be certified to the director.

**Board of supervisors:** The levying board will approve the local budgets and spread the tax rates necessary to produce the amounts required for the various funds subject to the limitations fixed by law. These limitations are listed on the official forms.

**Auditor:** The auditor and board of supervisors will check the budget estimate so as to be sure it complies with the law and that none of the levies exceed the limit provided by law. See section 7169 of the Code.

**Sec. 386. Tax rates final.** The several tax rates and levies of the municipalities thus determined and certified in the manner provided in the preceding sections, except such as are authorized by a vote of the people, shall stand as the tax rates and levies of said municipality for the ensuing year for the purposes set out in the budget.

**No changes:** The rates and levies as determined will stand as the tax levies for the ensuing year, and shall not be changed unless by a vote of the people or under provisions of section 373-a1 of the budget law quoted above.

**Errors or omissions corrected:** If it becomes necessary for any municipality to change its budget because of an error or omission such change may be accomplished by publishing a revised or corrected estimate in the same manner as provided by section 375, and by notifying the county auditor of the proposed correction. Such revised or corrected estimate must be certified before the date of the November session of the board of supervisors.

**Purposes:** The rates and levies cannot be switched from fund to fund, but will remain upon the basis and for the purpose determined upon by the local board as subject to the reductions therein necessary to comply with the law.

**Sec. 387. Transfer of funds.** Subject to the provisions of any law relating to municipalities, when the necessity for maintaining any fund of the municipality has ceased to exist, and a balance remains in said fund, the certifying board or levying board, as the case may be shall so declare by resolution, and upon such declaration, such balance shall forthwith be transferred to the general or contingent fund of the municipality, unless other provisions have been made in creating such fund in which such balance remains.

**Funds affected:** This section applies to those funds for which there is no longer any need. Such funds are ordinarily known as "dead funds."

**The resolution:** The resolution should declare the fact that there is

no longer any necessity for maintaining the fund. It should also provide for its transfer to the general fund. The "contingent fund" appears to be obsolete; therefore it should be disregarded. A suggested form is appended—Form No. 639.

**Dead funds:** Municipalities desiring to transfer funds under this section should determine if the fund comes under this class and if they are of the opinion that it is a dead fund within the meaning of this section they may, by resolution, make the transfer without the approval of the Director of the Budget but should forward one copy of the resolution to the director for the files of the Budget Department.

**Sec. 388. Return of funds.** Subject to the provisions of law relating to municipalities, and upon the approval of the director, it shall be lawful to transfer money from one fund of the municipality to another fund thereof, and the certifying board or levying board, as the case may be, shall provide that money so transferred must be returned to the fund from which it was transferred as soon as may be, provided, that it shall not be necessary to return to the emergency fund or to any other fund no longer required, any moneys transferred therefrom to any other fund.

**Temporary loans:** This section provides for temporary loans from one fund to another fund by resolutions of the local board.

**Conditions:** Such temporary transfers can only be made in the method now provided by law and then only with the approval of the Director of the Budget.

**Proceedings:** The local board should first adopt a resolution providing for the transfer. It should next comply with the other necessary provisions of the law and then should forward its application to the Director of the budget for his approval. A form of application to the director for approval is appended.—Form No. 640.

**Procedure:** Municipalities desiring to make application for a temporary transfer as provided by this section should prepare two copies of application (form 640) and forward both copies to the Director together with a copy of the resolution (form 640-a). The resolution and one copy of the application will be retained by the Director for the office files.

**Watch obligated funds:** Care should be taken not to attempt the transfer of money from a fund which is pledged for some specific purpose, such as a bond fund, or from a fund controlled by a board of trustees. Only active, current funds should be considered, which will make certain the return of the amount transferred from receipts during the following year.

**Time limit:** Municipalities transferring funds under the authority of this section agree to return the money so transferred within one year and notice of such restoration should be sent to the Budget Department promptly to complete its record.

**Utility surplus transfers:** The 42nd G. A. passed an act providing for the transfer of surplus earnings of municipal utilities to other funds. Its text is as follows:

"Sec. 6151-b1. Where waterworks, gas works, heating plants, or electric plants have been purchased or erected by any city or town, including cities under special charter, and the original purchase bonds or bonds issued for the improvement thereof are paid, or where an adequate sinking fund has been provided for the payment of such bonds, such city or town may, upon the approval of the director of the budget, appropriate and transfer any surplus earnings from any municipal heating plant, waterworks, gas

works, or electric plant, for the purpose of retiring existing bonded indebtedness of said city or town which is payable by general taxation.

"Sec. 6151-b2. Any city or town, including cities under special charter, having a surplus earned from the operation of a municipal heating plant, waterworks, gas works, or electric plant, and which has no bonded indebtedness against any such plant may on approval of the Budget Director transfer the surplus earnings of such utilities to any other fund of the municipality.

"Sec. 6151-b3. The two preceding sections shall not apply to boards of waterworks trustees, or other boards of trustees, unless said board of trustees shall by resolution concur in said appropriation or transfer."

*County bridge and road fund transfers:* The 42nd G. A. passed an act providing for the transfer of county bridge and road funds upon the approval of a judge of the district court. This act now appears as section 4635-b1 of the Code and is as follows:

"Sec. 4635-b1. Any county by resolution unanimously concurred in by its board of supervisors may make a permanent transfer from the county bridge fund to county road fund, and from county road fund to county bridge fund, if approved by a judge of the district court in the county seeking to make such transfer at a hearing had on a day to be fixed by said judge.

"Not less than five days before the date of said hearing notice thereof shall be given by publication in one or more newspapers published within the county seeking to make the transfer. The notice shall be addressed generally to the taxpayers and the public of the county proposing to make the transfer, and shall recite the substance of the resolution adopted by the board of supervisors and set forth, specifically, the funds from and to which the transfer is to be made, the amount of money involved and the time when objections to the proposed transfer shall be filed. Proof of publication shall be made as for the publication of original notices and the order of the judge approving or disapproving of the transfer, shall be indorsed on the original resolution and entered in the record book of the county auditor as a part of said resolution, and a copy of said order shall be transmitted to the Director of the Budget."

Sec. 389. *Supervisory power of director.* The director shall exercise general supervision over the certifying boards and levying boards of all municipalities with respect to budgets and shall prescribe for them all necessary rules, instructions, forms, and schedules. The best methods of accountancy and statistical statements shall be used in compiling and tabulating all data required by this chapter.

*Rules and regulations:* The director from time to time will issue bulletins which will contain rules and regulations relative to the local budget. These bulletins should be carefully preserved so that each local board will have a complete file.

Sec. 390. *Violations.* Failure on the part of any public official

to perform any of the duties prescribed in this and the five preceding chapters shall constitute a misdemeanor, and shall be sufficient ground for removal from office.

The blank forms (639, 639-a, 640 and 640-a) referred to in the foregoing, are as follows:

Iowa Official Form No. 639. (Approved June, 1924.)

#### RESOLUTION FOR TRANSFER OF DEAD FUNDS

WHEREAS, there is now in the hands of the treasurer the sum of \$....., credited to the..... fund, and

WHEREAS, said sum of money was raised for the purpose of....., and

WHEREAS, the purpose for which said sum of money was raised has ceased to exist.

NOW THEREFORE, be it resolved by the..... County, Iowa, that said sum of \$..... be and the same is hereby ordered transferred from the..... fund to the general fund

and the..... (secretarial officer) is directed to correct his books accordingly and to notify the treasurer of this transfer, accompanying the notification with a copy of this resolution and the record of its adoption.

(Presiding Officer).....

(Signature)..... (Title).....

(Secretarial Officer).....

(Signature)..... (Title).....

The above and foregoing resolution was adopted by the..... of..... County, Iowa, at a..... meeting of the same on the..... day of..... A. D. 19.....

The vote thereon being as follows:

Ayes..... Nays.....

.....

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.....

.....

Iowa Official Form No. 639-a. (Approved June, 1927.)

#### RESOLUTION AND APPLICATION FOR TRANSFER OF EMERGENCY FUNDS

WHEREAS, there now is in the hands of the treasurer of..... County, Iowa, the sum of \$....., credited to the Emergency Fund thereof; and

WHEREAS, an emergency has arisen which requires the expenditure of \$....., said emergency being of the following character:.....

.....; and

WHEREAS, the revenue in the..... Fund is insufficient to meet its estimated actual and necessary expenses for the current fiscal year and the emergency referred to; therefore, be it

RESOLVED by the..... of..... County, Iowa, that \$.....

..... (County, city, town, school district).....

..... of the funds in the Emergency Fund be transferred permanently to the..... Fund of said municipality; subject to the approval

of the Director of the Budget, to be expended in accordance with the provisions of Section 373 of the Code; and



The ..... of said municipality, upon receipt of approval by the Director of the Budget, is directed to correct his books accordingly and to notify the treasurer of the transfer, accompanying the notification with a copy of this resolution and the record of its adoption.

(Presiding Officer) .....  
(Secretarial Officer) .....  
(Signature) ..... (Title) .....

The foregoing resolution was adopted by the ..... of  
(County, city, town, school district) ..... County, Iowa,  
at a ..... meeting of the same on the ..... day  
of ..... A. D., 192..... The vote thereon was as follows:

Ayes..... Nays.....

#### APPROVAL

The above application and resolution having been filed with the Director of the Budget, the transfer requested is.....  
....., 192.....

Director of the Budget.

Iowa Official Form 640. (Revised January, 1925.)

#### APPLICATION FOR APPROVAL OF THE TEMPORARY TRANSFER OF FUNDS

To Director of the Budget of the State of Iowa,  
Des Moines, Iowa.

The ..... of .....  
(Name of certifying or taxing board) ..... (Name of taxing district) .....  
..... County, Iowa, herewith makes application for  
your approval of its resolution transferring from the .....  
fund of .....  
(Name of taxing district) .....

County, Iowa, to the ..... fund  
of ..... County, Iowa, the  
(Name of taxing district) .....

sum of ..... Dollars (\$.....).  
This transfer is temporary and said amount will be returned from the  
transferred within one year. fund to the fund from which it is

Accompanying this application is a copy of the resolution of transfer  
together with a showing that all of the requirements of the law for the  
transfer of said sum of money have been complied with.

(Presiding Officer) .....  
(Secretarial Officer) .....  
(Signature) ..... (Title) .....

Dated..... 19..... (Postoffice Address) .....  
.....  
(Signature) ..... (Title) .....

#### CERTIFICATE OF ATTORNEY

I, ..... County or city attorney  
herby certify that the attached resolution to transfer funds has been sub-  
mitted to me and that I find that all the provisions of law relating to munic-  
ipalities have been complied with.

Signed.....  
..... Attorney

#### APPROVAL

The within application, together with accompanying resolution was given  
consideration by the Director of the Budget on the ..... day of  
..... A. D. 19....., and the director hereby

approves said application, subject to the municipality having complied with  
the statutes of Iowa governing the transfer herein requested.  
NOW THEREFORE, said application is hereby approved.

Director of the Budget.  
Iowa Official Form No. 640-a. (Approved January, 1925.)

#### RESOLUTION FOR TEMPORARY TRANSFER

WHEREAS, there is now in the hands of the treasurer the sum of  
\$....., credited to the .....  
fund, and

WHEREAS, there is now in the hands of the treasurer the sum of  
\$....., credited to the .....  
fund, and

WHEREAS, it is desired to transfer \$..... from the  
..... Fund to the .....  
Fund, for the following reasons:

..... and  
WHEREAS, proper arrangements have been made for the return of this  
money, same to be returned within one year from date of transfer, and

WHEREAS, there is sufficient money in the .....  
fund to meet all demands thereon, until said money can be returned, and  
WHEREAS, all laws relating to municipalities have been complied with.

NOW THEREFORE, be it resolved by the .....  
of ..... County, Iowa, subject to the approval of  
the Director of the Budget, that said sum of \$..... be,  
and the same is hereby ordered transferred from the .....  
fund to the ..... fund, and

the ..... (secretarial officer) is  
directed to correct his books accordingly and to notify the treasurer of this  
transfer, accompanying the notification with a copy of this resolution and  
the record of its adoption.

The vote thereon being as follows:

Ayes..... Nays.....

(Presiding Officer) .....  
(Signature) ..... (Title) .....

(Secretarial Officer) .....  
(Signature) ..... (Title) .....

I, ..... of .....  
County, Iowa, hereby certify the above to be a true and correct copy of  
resolution passed by the ..... on  
the ..... day of ..... A. D., 19.....

(Secretarial Officer)

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State of Iowa  
1929

## REPORT OF THE

# Director of the Budget

THE STATE BUDGET  
LOCAL BUDGETS  
CONTRACT AND BOND APPEALS  
TRANSFER OF FUNDS  
STATE ACCOUNTING

January 1, 1929

OSCAR ANDERSON  
Director of the Budget

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