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#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

#### **NEWS RELEASE**

|             | C            | ontact: | Marlys Gaston |
|-------------|--------------|---------|---------------|
| FOR RELEASE | June 4, 2021 |         | 515/281-5834  |
|             | _            |         |               |

Auditor of State Rob Sand today released an audit report on Harrison County, Iowa.

#### FINANCIAL HIGHLIGHTS:

The County's revenues totaled \$19,102,582 for the year ended June 30, 2020, a 2.5% decrease from the prior year. Expenses for County operations for the year ended June 30, 2020 totaled \$16,987,843, a less than 1% decrease from the prior year.

#### **AUDIT FINDINGS:**

Sand reported fourteen findings related to the receipt and expenditure of taxpayer funds. They are found on pages 82 through 91 of this report. The findings address issues such as a lack of segregation of duties, material amounts of receivables not properly recorded in the County's financial statements, advance pay of salaried employees, the lack of an independent review of the monthly bank to book reconciliation by the Conservation Welcome Center and disbursements exceeding budgeted amounts. Sand provided the County with recommendations to address each of these findings.

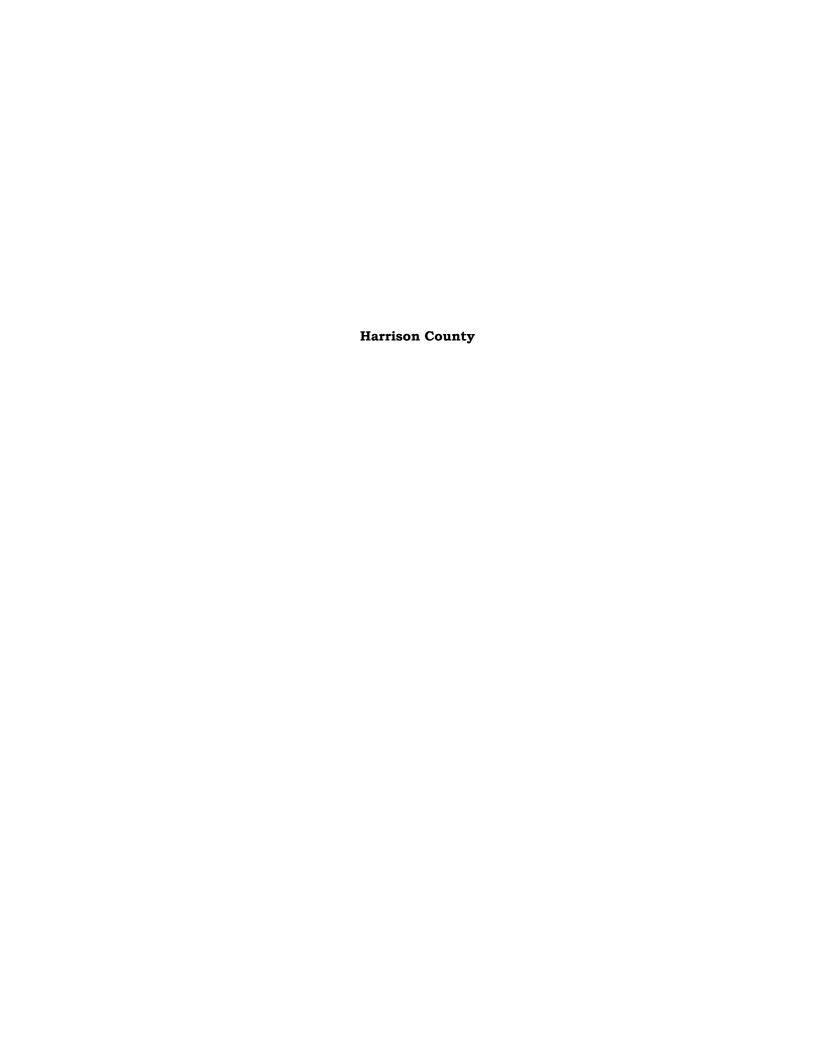
Eleven of the fourteen findings discussed above are repeated from the prior year. The County Board of Supervisors and other County officials have a fiduciary responsibility to provide oversight of the County's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at https://auditor.iowa.gov/audit-reports.

#### **HARRISON COUNTY**

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

**JUNE 30, 2020** 





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Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

May 27, 2021

Officials of Harrison County Logan, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Harrison County for the year ended June 30, 2020. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of Harrison County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Auditor of State

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# **Officials**

| <u>Name</u>                                 | <u>Title</u>   | Term<br><u>Expires</u>           |
|---|--|----------------------------------|
| John Straight<br>Tony Smith<br>Walter Utman | Board of Supervisors<br>Board of Supervisors<br>Board of Supervisors | Jan 2021<br>Jan 2023<br>Jan 2023 |
| Susan E. Bonham                             | County Auditor   | Jan 2021                         |
| Shelia Phillips                             | County Treasurer   | Jan 2023                         |
| Lorie A. Thompson                           | County Recorder  | Jan 2023                         |
| Patrick Sears                               | County Sheriff   | Jan 2021                         |
| Jennifer Mumm                               | County Attorney  | Jan 2023                         |
| Brenda Loftus                               | County Assessor  | Jan 2022                         |



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#### Independent Auditor's Report

To the Officials of Harrison County:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County as of June 30, 2020, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Other Matters

#### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 8 through 14 and 58 through 67 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Harrison County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2019 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 27, 2021 on our consideration of Harrison County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Harrison County's internal control over financial reporting and compliance.

Marlys K. Gaston, CPA
Deputy Auditor of State

May 27, 2021

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Harrison County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2020. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

#### 2020 FINANCIAL HIGHLIGHTS

- Revenues of the County's governmental activities decreased 2.5%, or approximately \$480,000, from fiscal year 2019 to fiscal year 2020. Charges for service increased approximately \$170,000. Operating grants, contributions and restricted interest increased approximately \$877,000. Capital grants, contributions and restricted interest decreased approximately \$1,903,000.
- Program expenses of the County's governmental activities were 0.2%, or approximately \$3,000, less in fiscal year 2020 than in fiscal year 2019. Roads and transportation function expenses decreased approximately \$406,000 and public safety function expenses increased approximately \$197,000.
- The County's governmental activities net position increased 4.2%, or approximately \$2,135,000, over the June 30, 2019 balance.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Harrison County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Harrison County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Harrison County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the non-major governmental and the individual Agency Funds.

#### REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

#### Fund Financial Statements

#### The County has three kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) A proprietary fund accounts for the County's Enterprise Fund. This fund reports services for which the County charges customers for the service it provides. The proprietary fund is reported in the same way all activities are reported in the Statement of Net Position and the Statement of Activities. The major difference between the proprietary fund and the business type activities included in the government-wide financial statements is the detail and additional information, such as cash flows, provided in the proprietary fund financial statements. The Enterprise, Water and Wastewater Disposal System Fund is considered to be a major fund of the County. The County is responsible for ensuring the assets reported in this fund are used only for their intended purposes.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for trustee-controlled drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis which follows focuses on the changes in the net position of governmental and business type activities.

|                                  | Governm      | ental  | Business ' | Type  |          |        |
|----------------------------------|--------------|--------|------------|-------|----------|--------|
|                                  | <br>Activiti |        | Activitie  |       | Tota     | 1      |
|                                  | <br>June 30, |        | June 30,   |       | June 30, |        |
|                                  | <br>2020     | 2019   | 2020       | 2019  | 2020     | 2019   |
| Current and other assets         | \$<br>23,712 | 23,299 | 119        | 121   | 23,831   | 23,420 |
| Capital assets                   | <br>43,087   | 40,796 | 1,960      | 1,991 | 45,047   | 42,787 |
| Total assets                     | <br>66,799   | 64,095 | 2,079      | 2,112 | 68,878   | 66,207 |
| Deferred outflows of resources   | <br>1,289    | 1,317  | -          | -     | 1,289    | 1,317  |
| Long-term liabilities            | 5,825        | 6,094  | 642        | 655   | 6,467    | 6,749  |
| Other liabilities                | <br>630      | 413    | -          | -     | 630      | 413    |
| Total liabilities                | <br>6,455    | 6,507  | 642        | 655   | 7,097    | 7,162  |
| Deferred inflows of resources    | <br>8,956    | 8,363  | -          | -     | 8,956    | 8,363  |
| Net position:                    |              |        |            |       |          |        |
| Net investment in capital assets | 43,087       | 40,796 | 1,317      | 1,335 | 44,404   | 42,131 |
| Restricted                       | 9,457        | 9,171  | 81         | 78    | 9,538    | 9,249  |
| Unrestricted                     | <br>133      | 575    | 39         | 44    | 172      | 619    |
| Total net position               | \$<br>52,677 | 50,542 | 1,437      | 1,457 | 54,114   | 51,999 |

The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. This net position category increased approximately \$2,273,000 or 5.4%, over the prior year.

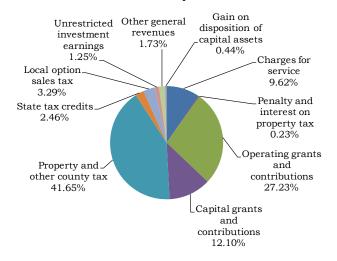
Governmental activities restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. This net position category increased approximately \$286,000, or 3.1%, over the prior year.

Governmental activities unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased from approximately \$575,000 at June 30, 2019 to approximately \$133,000 at the end of this year, in part due to an increase in accounts payable and a transfer to capital projects to pay for the conservation cabins.

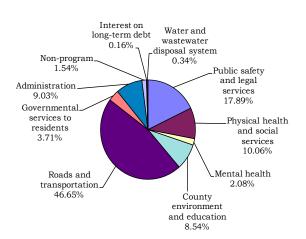
| Changes in Net Position of Governmental and Business Type Activities |
|--|
| (Furnaged in Thousands)  |

|                                       |        | Governm<br>Activiti |        | Business 7<br>Activitie |       | Tota     | 1      |
|---------------------------------------|--------|---------------------|--------|-------------------------|-------|----------|--------|
|                                       | June 3 |                     | 30,    | June 30                 | ),    | June 30, |        |
|                                       |        | 2020                | 2019   | 2020                    | 2019  | 2020     | 2019   |
| Revenues:                             |        |                     |        |                         |       |          |        |
| Program revenues:                     |        |                     |        |                         |       |          |        |
| Charges for service                   | \$     | 1,800               | 1,630  | 38                      | 47    | 1,838    | 1,677  |
| Operating grants and contributions    |        | 5,201               | 4,647  | -                       | -     | 5,201    | 4,647  |
| Capital grants and contributions      |        | 2,311               | 3,891  | =                       | -     | 2,311    | 3,891  |
| General revenues:                     |        |                     |        |                         |       |          |        |
| Property and other county tax         |        | 7,957               | 7,768  | -                       | -     | 7,957    | 7,768  |
| Penalty and interest on property tax  |        | 44                  | 53     | -                       | -     | 44       | 53     |
| State tax credits                     |        | 470                 | 489    | -                       | -     | 470      | 489    |
| Local option sales tax                |        | 628                 | 588    | =                       | -     | 628      | 588    |
| Unrestricted investment earnings      |        | 238                 | 206    | =                       | -     | 238      | 206    |
| Gain on disposition of capital assets |        | 85                  | 37     | =                       | -     | 85       | 37     |
| Other general revenues                |        | 330                 | 235    | -                       | -     | 330      | 235    |
| Total revenues                        |        | 19,064              | 19,544 | 38                      | 47    | 19,102   | 19,591 |
| Program expenses:                     |        |                     |        |                         |       |          |        |
| Public safety and legal services      |        | 3,039               | 2,842  | -                       | -     | 3,039    | 2,842  |
| Physical health and social services   |        | 1,709               | 1,744  | -                       | -     | 1,709    | 1,744  |
| Mental health                         |        | 353                 | 322    | =                       | -     | 353      | 322    |
| County environment and education      |        | 1,451               | 1,411  | -                       | -     | 1,451    | 1,411  |
| Roads and transportation              |        | 7,924               | 8,330  | =                       | -     | 7,924    | 8,330  |
| Governmental services to residents    |        | 630                 | 616    | =                       | -     | 630      | 616    |
| Administration                        |        | 1,534               | 1,546  | =                       | -     | 1,534    | 1,546  |
| Non-program                           |        | 261                 | 93     | =                       | -     | 261      | 93     |
| Interest on long-term debt            |        | 28                  | 28     | =                       | -     | 28       | 28     |
| Water and wastewater disposal system  |        | _                   | =      | 58                      | 59    | 58       | 59     |
| Total expenses                        |        | 16,929              | 16,932 | 58                      | 59    | 16,987   | 16,991 |
| Change in net position                |        | 2,135               | 2,612  | (20)                    | (12)  | 2,115    | 2,600  |
| Net position beginning of year        |        | 50,542              | 47,930 | 1,457                   | 1,469 | 51,999   | 49,399 |
| Net position end of year              | \$     | 52,677              | 50,542 | 1,437                   | 1,457 | 54,114   | 51,999 |

#### Revenues by Source



#### Expenses by Program



Revenues for governmental activities decreased approximately \$480,000 from the prior year. Operating grants, contributions and restricted interest increased approximately \$554,000, primarily due to an increase in FEMA reimbursements and road use tax funds. Capital grants, contributions and restricted interest decreased approximately \$1,580,000, primarily due to a decrease in farm to market roadway projects contributed by the Iowa Department of Transportation.

The County's countywide property tax rate decreased \$.02746 per \$1,000 of taxable valuation and the rural tax rate decreased 0.11167 per \$1,000 of taxable valuation. The countywide assessed property taxable valuation increased \$30,750,472. The rural assessed property taxable valuation increased \$25,546,056. These changes resulted in an overall increase in property tax revenue of approximately \$189,000.

The cost of all governmental activities this year was approximately \$17.0 million, approximately the same as last year. Roads and transportation function expenses decreased approximately \$406,000, primarily due to decreased road project costs in fiscal year 2020. Public safety and legal services function expenses increased approximately \$197,000, primarily due to required emergency management radio and computer upgrades and an increase in salaries for a new deputy and two full time dispatchers hired during the year. However, as shown in the Statement of Activities on pages 18 and 19, the amount taxpayers ultimately financed for these activities was approximately \$7.6 million because some of the cost was paid by those directly benefitting from the programs (approximately \$1,800,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$7,512,000). Overall, the County's governmental program revenues, including intergovernmental aid and fees for service, decreased in fiscal year 2020 from approximately \$10,168,000 to approximately \$9,312,000 primarily due to receiving less contributions in fiscal year 2020 than in the prior year from Iowa Department of Transportation for farm to market roadway projects.

#### INDIVIDUAL MAJOR FUND ANALYSIS

As Harrison County completed the year, its governmental funds reported a combined fund balance of approximately \$14.6 million, an increase of approximately \$48,000 over last year's total of approximately \$14.5 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund expenditures decreased approximately \$38,000, or 0.5%. Revenue decreased approximately \$112,000 from fiscal year 2019 to fiscal year 2020, or 1.4%. The ending fund balance decreased approximately \$385,000 or 6.3%, from the prior year to approximately \$5,775,000.
- Special Revenue, Mental Health Fund revenues increased approximately \$51,000 and expenditures totaled approximately \$353,000, compared to approximately \$322,000 in the prior year. The increase in expenditures is primarily due to more distributions made to the Region. Property tax revenues increased approximately \$49,000 as a result of an increase in countywide property valuations. The ending fund balance decreased approximately \$1,000 from the prior year to approximately \$2,000.
- Special Revenue, Rural Services Fund revenues decreased approximately \$18,000 and expenditures and transfers out increased approximately \$80,000. Property tax revenues decreased approximately \$25,000 as a result of a decrease in the rural tax rate. The ending fund balance decreased approximately \$173,000, or 11.4%, from the prior year to approximately \$1,343,000.
- Special Revenue, Secondary Roads Fund revenues increased approximately \$727,000 and expenditures decreased approximately \$332,000, primarily due to the County completing several road-maintenance projects during fiscal year 2020. The ending fund balance increased approximately \$450,000, or 9.2%, over the prior year to approximately \$5,323,000.

#### **Proprietary Fund Highlights**

• The Enterprise, Water and Wastewater Disposal System Fund, which accounts for the operation and maintenance of the County's sanitary sewer system, ended fiscal year 2020 with a net position of \$1,437,160 compared to the prior year ending net position balance of \$1,457,374, a decrease of 1.4%.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Harrison County amended its budget one time. The amendment was made on May 21, 2020. This amendment was made to account for additional FEMA reimbursements, as well as changes in expenditures in secondary roads.

The County's receipts were \$965,895 more than budgeted, a variance of 6.2%. Total disbursements were \$1,780,013 less than the amended budget, a variance of 9.6%, primarily due to secondary roads budgeting for capital projects that did not occur in fiscal year 2020.

Even with the budget amendments, disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the roads and transportation function prior to the budget amendment and disbursements in certain departments exceeded the amounts appropriated.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2020, Harrison County had approximately \$43.1 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges and intangible assets. This is a net increase (including additions and deletions) of approximately \$2,229,000, or 5.5%, over last year.

| Capital Assets of Governmental Activities at (Expressed in Thousands) | Year E | and      |        |  |  |
|---|--------|----------|--------|--|--|
| [Expressed in Thousands]  |        | June 30, |        |  |  |
|   |        | 2020     | 2019   |  |  |
| Land  | \$     | 2,127    | 2,127  |  |  |
| Construction in progress  |        | 3,366    | 624    |  |  |
| Buildings and improvements  |        | 3,172    | 3,335  |  |  |
| Equipment and vehicles  |        | 5,213    | 5,463  |  |  |
| Intangibles   |        | 979      | 979    |  |  |
| Infrastructure  |        | 28,168   | 28,268 |  |  |
| Total   | \$     | 43,025   | 40,796 |  |  |
| This year's major additions include (in thousands):                   |        |          |        |  |  |
| Capital assets contributed by the Iowa Department of Transport        | ation  |          | 2,311  |  |  |
| Log cabin project   |        |          | 416    |  |  |
| Courthouse roof project   |        |          | 140    |  |  |
| Secondary roads equipment and vehicles                                |        |          | 386    |  |  |
| Total   |        | \$       | 3,253  |  |  |
| Capital Assets of Business Type Activities at                         | Year E | End      |        |  |  |
| (Expressed in Thousands)  |        |          |        |  |  |
|   |        | June 30, |        |  |  |
|   |        | 2020     | 2019   |  |  |
| Infrastructure  | \$     | 1,959    | 1,991  |  |  |

For governmental activities, the County had depreciation/amortization expense of \$1,861,334 in fiscal year 2020 and total accumulated depreciation of \$31,632,517 at June 30, 2020. Capital assets for business type activities totaled \$1,959,715 (net of accumulated depreciation) at June 30, 2020. More detailed information about the County's capital assets is presented in Note 5 to the financial statements.

#### Long-Term Debt

At June 30, 2020, Harrison County had approximately \$1,741,000 of debt outstanding, compared to approximately \$1,817,000 at June 30, 2019, as shown below.

| Outstanding Debt of Governmental Activities a | at Ye | ear-End |       |
|---|-------|---------|-------|
| (Expressed in Thousands)                      |       |         |       |
|   |       |         |       |
|   |       | June 3  | 30,   |
|   |       | 2020    | 2019  |
| General obligation notes                      | \$    | 1,025   | 1,115 |
| Drainage warrants                             |       | 74      | 47    |
|   | \$    | 1,099   | 1,162 |
| Outstanding Debt of Business Type Activities  | ot V  | oor End |       |
| Outstanding Debt of Business Type Activities  | at I  | cai-End |       |
| (Expressed in Thousands)                      |       |         |       |
|   |       | June 3  | 30,   |
|   |       | 2020    | 2019  |
| USDA sewer revenue notes                      | \$    | 642     | 655   |

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Harrison County outstanding general obligation debt of \$1,025,000 is significantly below its constitutional debt limit of approximately \$82.7 million. Additional information about the County's long-term debt is included in Note 6 to the financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Harrison County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2021 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 6.3% versus 2.3% a year ago. This compares with the State's unemployment rate of 8.0% and the national rate of 1.11%.

These indicators were taken into account when adopting the budget for fiscal year 2021. Amounts available for appropriation in the operating budget are approximately \$25 million, a 4.5% decrease from the final fiscal year 2020 budget. Disbursements are expected to decrease 5.5% from the final fiscal year 2020 budget.

If the budget estimates are realized, the County's budgetary operating balance is expected to decrease to approximately \$7,753,000 by the close of fiscal year 2021.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Harrison County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Harrison County Auditor's Office, 111 North Second Avenue, Logan, Iowa 51546.



# Statement of Net Position

June 30, 2020

|   | Governmental  | Business Type |            |
|---|---------------|---------------|------------|
|   | Activities    | Activities    | Total      |
| Assets  |               |               |            |
| Cash, cash equivalents and pooled investments | \$ 11,323,268 | 119,695       | 11,442,963 |
| Receivables:                                  |               |               |            |
| Property tax:                                 |               |               |            |
| Delinquent                                    | 145,573       | _             | 145,573    |
| Succeeding year                               | 8,095,000     | _             | 8,095,000  |
| Interest and penalty on property tax          | 61,084        | _             | 61,084     |
| Accounts                                      | 43,269        |               | 43,269     |
| Accrued interest                              | ·             |               |            |
|   | 33,619        | =             | 33,619     |
| Drainage assessments                          | 148,343       | -             | 148,343    |
| Loan  | 1,025,000     | -             | 1,025,000  |
| Due from other governments                    | 787,554       | -             | 787,554    |
| Inventories                                   | 1,903,824     | =-            | 1,903,824  |
| Prepaid items                                 | 145,093       | -             | 145,093    |
| Capital assets, net of                        |               |               |            |
| accumulated depreciation/amortization         | 43,086,795    | 1,959,715     | 45,046,510 |
| , , , , , , , , , , , , , , , , , , ,         |               |               |            |
| D. 10.47 AD                                   | 66,798,422    | 2,079,410     | 68,877,832 |
| Deferred Outflows of Resources                | ,             |               |            |
| Pension related deferred outflows             | 1,257,536     | -             | 1,257,536  |
| OPEB related deferred outflows                | 31,374        | -             | 31,374     |
|   | 1,288,910     | -             | 1,288,910  |
| Liabilities                                   |               |               | 1,200,510  |
| Accounts payable                              | 453,716       | _             | 453,716    |
| Accrued interest payable                      | 3,579         |               | 3,579      |
| <b>1</b> 5                                    | ·             | =             |            |
| Salaries and benefits payable                 | 152,789       | -             | 152,789    |
| Due to other governments                      | 19,131        | -             | 19,131     |
| Long-term liabilities:                        |               |               |            |
| Portion due or payable within one year:       |               |               |            |
| USDA sewer revenue notes                      | -             | 13,300        | 13,300     |
| General obligation notes                      | 95,000        | -             | 95,000     |
| Compensated absences                          | 321,153       | =             | 321,153    |
| Portion due or payable after one year:        |               |               |            |
| USDA sewer revenue notes                      | _             | 628,950       | 628,950    |
| General obligation notes                      | 930,000       | · -           | 930,000    |
| Compensated absences                          | 736,943       | _             | 736,943    |
| Drainage warrants                             | 73,745        | _             | 73,745     |
| Net pension liability                         | 3,491,365     |               | 3,491,365  |
|   |               | =             |            |
| Net OPEB liability                            | 177,011       | -             | 177,011    |
| Total liabilities                             | 6,454,432     | 642,250       | 7,096,682  |
| Deferred Inflows of Resources                 | •             |               | <u> </u>   |
| Unavailable property tax revenue              | 8,095,000     | _             | 8,095,000  |
| Pension related deferred inflows              | 804,835       | _             | 804,835    |
| OPEB related deferred inflows                 | 56,303        | _             | 56,303     |
|   | · ·           |               |            |
| Total deferred inflows of resources           | 8,956,138     | -             | 8,956,138  |
| Net Position                                  |               |               |            |
| Net investment in capital assets              | 43,086,795    | 1,317,465     | 44,404,260 |
| Restricted for:                               |               |               |            |
| Supplemental levy purposes                    | 1,584,822     | _             | 1,584,822  |
| Mental health purposes                        | 7,875         | _             | 7,875      |
| Rural services purposes                       | 1,351,817     | _             | 1,351,817  |
| Secondary roads purposes                      | 4,697,198     | _             | 4,697,198  |
|   |               | 42.001        |            |
| Debt service                                  | 4,436         | 43,901        | 48,337     |
| Capital projects                              | 527,313       | 37,294        | 564,607    |
| Drainage district purposes                    | 206,922       | -             | 206,922    |
| Other purposes                                | 1,076,966     | -             | 1,076,966  |
| Unrestricted                                  | 132,618       | 38,500        | 171,118    |
| Total net position                            | \$ 52,676,762 | 1,437,160     | 54,113,922 |
| mr not bootton                                | \$ 52,010,102 | 1, 101,100    | 01,110,744 |

#### Statement of Activities

# Year ended June 30, 2020

|                                      |                  |           | Program Revenues  | 3               |
|--------------------------------------|------------------|-----------|-------------------|-----------------|
|                                      |                  |           | Operating Grants, | Capital Grants, |
|                                      |                  | Charges   | Contributions     | Contributions   |
|                                      |                  | for       | and Restricted    | and Restricted  |
|                                      | <br>Expenses     | Service   | Interest          | Interest        |
| Functions/Programs:                  |                  |           |                   |                 |
| Governmental activities:             |                  |           |                   |                 |
| Public safety and legal services     | \$<br>3,039,390  | 124,533   | 240,952           | -               |
| Physical health and social services  | 1,708,599        | 655,152   | 76,747            | -               |
| Mental health                        | 352,602          | -         | -                 | -               |
| County environment and education     | 1,450,587        | 227,663   | 224,723           | -               |
| Roads and transportation             | 7,924,250        | 39,811    | 4,658,548         | 2,311,426       |
| Governmental services to residents   | 630,084          | 334,149   | -                 | -               |
| Administration                       | 1,534,174        | 14,995    | -                 | -               |
| Non-program                          | 261,294          | 403,287   | -                 | -               |
| Interest on long-term debt           | <br>28,241       | -         | -                 |                 |
| Total governmental activities        | 16,929,221       | 1,799,590 | 5,200,970         | 2,311,426       |
| Business type activities:            |                  |           |                   |                 |
| Water and wastewater disposal system | <br>58,622       | 38,408    | -                 | -               |
| Total                                | \$<br>16,987,843 | 1,837,998 | 5,200,970         | 2,311,426       |

#### General Revenues:

Property and other county tax levied for general purposes
Penalty and interest on property tax
State tax credits
Local option sales tax
Unrestricted investment earnings
Gain on the disposition of capital assets
Miscellaneous

Total general revenues Change in net position Net position beginning of year

Net position end of year

| Net (Expense) Revenue and<br>Changes in Net Position |      |            |             |  |  |
|--|------|------------|-------------|--|--|
|  |      | Business   |             |  |  |
| Government   | al   | Type       |             |  |  |
| Activities   |      | Activities | Total       |  |  |
|  |      |            |             |  |  |
| (2,673,9   | 905) | -          | (2,673,905) |  |  |
| (976,7   | 700) | -          | (976,700)   |  |  |
| (352,6   | 502) | -          | (352,602)   |  |  |
| (998,2   | 201) | -          | (998,201)   |  |  |
| (914,4   | ł65) | -          | (914,465)   |  |  |
| (295,9   | 935) | -          | (295,935)   |  |  |
| (1,519,  | ,    | -          | (1,519,179) |  |  |
| 141,9  |      | -          | 141,993     |  |  |
| (28,2  | 241) | -          | (28,241)    |  |  |
| (7,617,2   | 235) | -          | (7,617,235) |  |  |
|  | -    | (20,214)   | (20,214)    |  |  |
| (7,617,2   | 235) | (20,214)   | (7,637,449) |  |  |
|  |      |            |             |  |  |
| 7,957,3  | 356  | -          | 7,957,356   |  |  |
| 43,7   | 725  | -          | 43,725      |  |  |
| 469,7  | 778  | -          | 469,778     |  |  |
| 628,1  | 102  | -          | 628,102     |  |  |
| 237,5  | 566  | -          | 237,566     |  |  |
| 85,5   |      | -          | 85,525      |  |  |
| 330,1  | 136  | _          | 330,136     |  |  |
| 9,752,   | 188  | -          | 9,752,188   |  |  |
| 2,134,9  | 953  | (20,214)   | 2,114,739   |  |  |
| 50,541,8   | 309  | 1,457,374  | 51,999,183  |  |  |
| \$ 52,676,7  | 762  | 1,437,160  | 54,113,922  |  |  |

# Balance Sheet Governmental Funds

June 30, 2020

|  |         | _          | Spe      | ecial Revenue |  |
|--|---------|------------|----------|---------------|--|
|  |         | 0 1        | Mental   | Rural         |  |
| Assets   |         | General    | Health   | Services      |  |
| Cash, cash equivalents and pooled investments    | \$      | 5,597,529  | 1,515    | 1,303,432     |  |
| Receivables:                                     | ¥       | 0,031,023  | 1,010    | 1,000,102     |  |
| Property tax:                                    |         |            |          |               |  |
| Delinquent                                       |         | 102,840    | 6,360    | 36,373        |  |
| Succeeding year                                  |         | 5,597,000  | 334,000  | 2,164,000     |  |
| Interest and penalty on property tax             |         | 61,084     | -        |               |  |
| Accounts   |         | 25,536     | _        | 3,950         |  |
| Accrued interest                                 |         | 33,619     | _        | -             |  |
| Drainage assessments                             |         | -          | _        | _             |  |
| Loan   |         | _          | _        | _             |  |
| Due from other governments                       |         | 121,333    | _        | 24,938        |  |
| Inventories                                      |         | -          | _        |               |  |
| Prepaid items                                    |         | 123,694    | _        | 14,149        |  |
| Total assets                                     | ф       |            | 241 975  |               |  |
|  | \$      | 11,662,635 | 341,875  | 3,546,842     |  |
| Liabilities, Deferred Inflows of Resources       |         |            |          |               |  |
| and Fund Balances                                |         |            |          |               |  |
| Liabilities:                                     | \$      | 60.001     |          | 657           |  |
| Accounts payable                                 | ф       | 62,081     | -        | 657           |  |
| Salaries and benefits payable                    |         | 47,495     | -        | 2,794         |  |
| Due to other governments                         |         | 17,379     |          | 220           |  |
| Total liabilities                                |         | 126,955    | -        | 3,671         |  |
| Deferred inflows of resources:                   |         |            |          |               |  |
| Unavailable revenues:                            |         |            |          |               |  |
| Succeeding year property tax                     |         | 5,597,000  | 334,000  | 2,164,000     |  |
| Other  |         | 163,924    | 6,360    | 36,373        |  |
| Total deferred inflows of resources              |         | 5,760,924  | 340,360  | 2,200,373     |  |
| Fund balances:                                   |         |            |          |               |  |
| Nonspendable:                                    |         |            |          |               |  |
| Inventories                                      |         | -          | -        | _             |  |
| Prepaid items                                    |         | 123,694    | -        | 14,149        |  |
| Restricted for:                                  |         |            |          |               |  |
| Supplemental levy purposes                       |         | 1,729,001  | -        | _             |  |
| Mental health purposes                           |         | -          | 1,515    | _             |  |
| Rural services purposes                          |         | -          | _        | 1,328,649     |  |
| Secondary roads purposes                         |         | -          | -        | _             |  |
| Conservation land acquisition                    |         | 543,864    | -        | _             |  |
| Debt service                                     |         | -          | -        | _             |  |
| Capital projects                                 |         | -          | -        | -             |  |
| Other purposes                                   |         | 75,543     | -        | -             |  |
| Assigned for:                                    |         |            |          |               |  |
| Conservation                                     |         | 100,273    | -        | _             |  |
| Courthouse roof                                  |         | 161,000    | -        | -             |  |
| Unassigned                                       | <u></u> | 3,041,381  | <u> </u> |               |  |
| Total fund balances                              | _       | 5,774,756  | 1,515    | 1,342,798     |  |
| Total liabilities, deferred inflows of resources | \$      | 11,662,635 | 341,875  | 3,546,842     |  |
| and fund balances                                |         | , ,        | ,        | -,,           |  |

| Secondary<br>Roads | Nonmajor  | Total             |
|--------------------|-----------|-------------------|
| 3,260,945          | 1,159,847 | 11,323,268        |
|                    |           |                   |
| -                  | -         | 145,573           |
| -                  | -         | 8,095,000         |
| -                  | -         | 61,084            |
| 13,783             | -         | 43,269            |
| -                  | 148,343   | 33,619<br>148,343 |
| _                  | 1,025,000 | 1,025,000         |
| 641,283            | -         | 787,554           |
| 1,903,824          | _         | 1,903,824         |
| 7,250              | -         | 145,093           |
| 5,827,085          | 2,333,190 | 23,711,627        |
|                    |           | i                 |
|                    |           |                   |
| 354,187            | 36,791    | 453,716           |
| 102,500            | -         | 152,789           |
| 1,532              | -         | 19,131            |
| 458,219            | 36,791    | 625,636           |
| •                  |           |                   |
|                    |           |                   |
| -                  | -         | 8,095,000         |
| 45,451             | 148,343   | 400,451           |
| 45,451             | 148,343   | 8,495,451         |
|                    |           |                   |
| 1,903,824          | _         | 1,903,824         |
| 7,250              | -         | 145,093           |
|                    |           |                   |
| -                  | -         | 1,729,001         |
| -                  | -         | 1,515             |
| -                  | -         | 1,328,649         |
| 3,412,341          | -         | 3,412,341         |
| -                  | -         | 543,864           |
| -                  | 1,029,436 | 1,029,436         |
| -                  | 527,313   | 527,313           |
| -                  | 591,307   | 666,850           |
| -                  | -         | 100,273           |
| -                  | -         | 161,000           |
|                    | -         | 3,041,381         |
| 5,323,415          | 2,148,056 | 14,590,540        |
| 5,827,085          | 2,333,190 | 23,711,627        |

# Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position

June 30, 2020

| Total governmental fund balances (page 21)   |                           | \$<br>14,590,540 |
|--|---------------------------|------------------|
| Amounts reported for governmental activities in the Statement of Net Position are different because:   |                           |                  |
| Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$74,719,312 and the accumulated depreciation/amortization is \$31,632,517.                                   |                           | 43,086,795       |
| Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.   |                           | 400,451          |
| Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:  Deferred outflows of resources  Deferred inflows of resources               | \$ 1,288,910<br>(861,138) | 427,772          |
| Long-term liabilities, including notes payable, drainage warrants payable, compensated absences payable, net pension liability, total OPEB liability and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds. |                           | <br>(5,828,796)  |
| Net position of governmental activities (page 17)  |                           | \$<br>52,676,762 |

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

# Year ended June 30, 2020

|                                      | _               | Spo     | ecial Revenue |
|--------------------------------------|-----------------|---------|---------------|
|                                      |                 | Mental  | Rural         |
|                                      | General         | Health  | Services      |
| Revenues:                            |                 |         |               |
| Property and other county tax        | \$<br>5,328,225 | 329,525 | 2,168,573     |
| Local option sales tax               | -               | -       | 157,026       |
| Interest and penalty on property tax | 21,717          | -       | -             |
| Intergovernmental                    | 1,269,732       | 21,924  | 99,017        |
| Licenses and permits                 | -               | -       | 26,856        |
| Charges for service                  | 602,138         | -       | 13,900        |
| Use of money and property            | 286,972         | -       | -             |
| Fines, forfeitures and defaults      | 53,943          | -       | -             |
| Miscellaneous                        | <br>131,526     | -       |               |
| Total revenues                       | <br>7,694,253   | 351,449 | 2,465,372     |
| Expenditures:                        |                 |         |               |
| Operating:                           |                 |         |               |
| Public safety and legal services     | 2,802,512       | -       | 135,671       |
| Physical health and social services  | 1,603,110       | -       | 95,503        |
| Mental health                        | -               | 352,602 | -             |
| County environment and education     | 907,274         | -       | 272,548       |
| Roads and transportation             | -               | -       | -             |
| Governmental services to residents   | 606,556         | -       | -             |
| Administration                       | 1,462,592       | -       | -             |
| Non-program                          | -               | -       | -             |
| Debt service                         | -               | -       | -             |
| Capital projects                     | <br>136,367     | -       |               |
| Total expenditures                   | 7,518,411       | 352,602 | 503,722       |
| Excess (deficiency) of revenues      |                 |         |               |
| over (under) expenditures            | <br>175,842     | (1,153) | 1,961,650     |
| Other financing sources (uses):      |                 |         |               |
| Transfers in                         | <del>-</del>    | -       | <del>-</del>  |
| Transfers out                        | (561,000)       | -       | (2,135,000)   |
| Drainage warrants issued             | <br>            |         | <del>-</del>  |
| Total other financing sources (uses) | <br>(561,000)   | -       | (2,135,000)   |
| Change in fund balances              | (385,158)       | (1,153) | (173,350)     |
| Fund balances beginning of year      | 6,159,914       | 2,668   | 1,516,148     |
| Fund balances end of year            | \$<br>5,774,756 | 1,515   | 1,342,798     |
|                                      |                 |         |               |

| Secondary   |           |             |
|-------------|-----------|-------------|
| Roads       | Nonmajor  | Total       |
| _           | _         | 7,826,323   |
| 471,076     | _         | 628,102     |
| -           | _         | 21,717      |
| 4,981,631   | 31,631    | 6,403,935   |
| 9,445       | ,<br>-    | 36,301      |
| -           | 3,082     | 619,120     |
| -           | 29,391    | 316,363     |
| -           | -         | 53,943      |
| 155,689     | 611,599   | 898,814     |
| 5,617,841   | 675,703   | 16,804,618  |
|             |           |             |
| _           | -         | 2,938,183   |
| -           | 161       | 1,698,774   |
| -           | -         | 352,602     |
| -           | 4,361     | 1,184,183   |
| 6,712,031   | _         | 6,712,031   |
| -           | -         | 606,556     |
| -           | -         | 1,462,592   |
| -           | 261,294   | 261,294     |
| -           | 303,127   | 303,127     |
| 752,015     | 558,695   | 1,447,077   |
| 7,464,046   | 1,127,638 | 16,966,419  |
| (1,846,205) | (451,935) | (161,801)   |
| (1,840,203) | (431,933) | (101,801)   |
| 2,296,000   | 400,000   | 2,696,000   |
| -           | -         | (2,696,000) |
|             | 209,544   | 209,544     |
| 2,296,000   | 609,544   | 209,544     |
| 449,795     | 157,609   | 47,743      |
| 4,873,620   | 1,990,447 | 14,542,797  |
| 5,323,415   | 2,148,056 | 14,590,540  |

#### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities

Year ended June 30, 2020

| Change in fund balances - Total governmental funds (page 25)  |  | \$<br>47,743    |
|---|--|-----------------|
| Amounts reported for governmental activities in the Statement of Activities are different because:  |  |                 |
| Governmental funds report capital outlays as expenditures while governmental activities report depreciation/amortization expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation/amortization expense in the current year, as follows:   |  |                 |
| Expenditures for capital assets Capital assets contributed by the Iowa Department of Transportation Depreciation/amortization expense   | \$ 1,754,766<br>2,311,426<br>(1,861,334) | 2,204,858       |
| In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources.   |  | 85,525          |
| Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:   |  |                 |
| Property tax<br>Other   | 131,033<br>(200,297)                     | (69,264)        |
| Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year repayments exceeded issuances, as follows: |  |                 |
| Issued<br>Repaid  | (209,544)<br>273,092                     | 63,548          |
| The current year County IPERS contributions are reported as expenditures in   |  |                 |
| the governmental funds but are reported as deferred outflows of resources in<br>the Statement of Net Position.  |  | 562,834         |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:   |  |                 |
| Compensated absences OPEB expense Pension expense   | 7,083<br>18,688<br>(787,855)             |                 |
| Interest on long-term debt  | 1,793                                    | (760,291)       |
| Change in net position of governmental activities (page 19)   |  | \$<br>2,134,953 |

# Statement of Net Position Proprietary Fund

June 30, 2020

|   | Business Type<br>Activities                   |           |  |
|---|---|-----------|--|
|   | Enterprise                                    |           |  |
|   | Water and<br>Wastewater<br>Disposal<br>System |           |  |
| Assets  |   |           |  |
| Current assets:   |   |           |  |
| Cash and cash equivalents   | \$  | 119,695   |  |
| Capital assets, net of accumulated depreciation   |   | 1,959,715 |  |
| Total assets  |   | 2,079,410 |  |
| Liabilities Current liabilities: USDA sewer revenue notes Long-term liabilities: USDA sewer revenue notes |   | 13,300    |  |
|   | -   | 628,950   |  |
| Total liabilities Net Position  |   | 642,250   |  |
| Net investment in capital assets Restricted for:  |   | 1,317,465 |  |
| Debt service  |   | 43,901    |  |
| Capital projects  |   | 37,294    |  |
| Unrestricted  |   | 38,500    |  |
|   | \$  | 1,437,160 |  |

# Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund

Year ended June 30, 2020

|                                | Enterprise |           |
|--------------------------------|------------|-----------|
|                                | Water and  |           |
|                                | Wastewater |           |
|                                | Disposal   |           |
|                                | System     |           |
| Operating revenues:            |            |           |
| Charges for service            | \$         | 38,408    |
| Operating expenses:            |            |           |
| Depreciation                   |            | 31,107    |
| Operating income               |            | 7,301     |
| Non-operating expense:         |            |           |
| Interest expense               |            | (27,515)  |
| Change in net position         |            | (20,214)  |
| Net position beginning of year |            | 1,457,374 |
| Net position end of year       | \$         | 1,437,160 |
|                                |            |           |

# Statement of Cash Flows Proprietary Fund

Year ended June 30, 2020

|  | Enterprise |          |
|--|------------|----------|
|  | Water and  |          |
|  | Wastewater |          |
|  | Disposal   |          |
|  | System     |          |
| Cash flows from operating activities:  |            |          |
| Cash received from sewer fees  | \$         | 38,408   |
| Cash flows from capital and related financing activities:                        |            |          |
| Principal paid on USDA sewer revenue notes                                       |            | (12,764) |
| Interest paid on USDA sewer revenue notes  |            | (27,515) |
| Net cash used by capital and related financing activities                        |            | (40,279) |
| Net decrease in cash and cash equivalents  |            | (1,871)  |
| Cash and cash equivalents beginning of year                                      |            | 121,566  |
| Cash and cash equivalents end of year  | \$         | 119,695  |
| Reconciliation of operating income to net cash provided by operating activities: |            |          |
| Operating income   | \$         | 7,301    |
| Adjustment to reconcile operating income to net cash                             |            |          |
| provided by operating activities:  |            |          |
| Depreciation   |            | 31,107   |
| Net cash provided by operating activities  | \$         | 38,408   |

21,544,212

17,251

61,896 22,265,000

# Harrison County

# Statement of Fiduciary Assets and Liabilities Agency Funds

June 30, 2020

| Cash, cash equivalents and pooled investments: |                 |
|--|-----------------|
| County Treasurer                               | \$<br>1,955,291 |
| Other County officials                         | 115,175         |
| Receivables:                                   |                 |
| Property tax receivable:                       |                 |
| Delinquent                                     | 362,313         |
| Succeeding year                                | 19,015,000      |
| Accounts                                       | 13,670          |
| Drainage assessments                           | 662,279         |
| Special assessments                            | 133,757         |
| Prepaid items                                  | <br>7,515       |
| Total assets                                   | 22,265,000      |
| Liabilities                                    | _               |
| Accounts payable                               | 11,276          |
| Stamped warrants payable                       | 611,978         |
| Salaries and benefits payable                  | 18,387          |

See notes to financial statements.

Due to other governments

Compensated absences

**Total liabilities** 

Trusts payable

Net position

Assets

#### Notes to Financial Statements

June 30, 2020

#### (1) Summary of Significant Accounting Policies

Harrison County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Harrison County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Harrison County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Sixty-five drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Harrison County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Harrison County Auditor's Office.

<u>Jointly Governed Organizations</u> – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission and County Joint 911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

In addition, the County is involved in the following jointly governed organizations: Southwest Iowa Planning Council, Southwest Iowa Juvenile Emergency Services Board, Harrison County Landfill Commission, Southwest Iowa MHDS and WESCO Industries. Financial transactions of these organizations are not included in the County's financial statements.

#### B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

#### Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

Additionally, the County reports the following funds:

Proprietary Fund – The Enterprise, Water and Wastewater Disposal System fund is utilized to account for the acquisition, system improvements and repayment of related debt. The debt is serviced through payments received from the City of Little Sioux which provides for the operation and maintenance of the system.

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

#### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net positions available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Enterprise Fund are charged to customers for sales and services. Operating expenses for the Enterprise Fund include depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

# D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources</u> and Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Cash Equivalents and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at amortized cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represent taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2019.

<u>Interest and Penalty on Property Tax Receivable</u> – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

<u>Drainage Assessments Receivable</u> – Drainage assessments receivable represent amounts assessed to individuals for work done on drainage districts which benefit their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Drainage assessments receivable represent assessments which are due and payable but have not been collected and remaining assessments which are payable but not yet due.

<u>Special Assessments Receivable</u> – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not more than 15 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which are due and payable but have not been collected.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> – Capital assets, which include property, furniture equipment and intangibles acquired after July 1, 1980 are reported in the governmental or business type activities columns in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

| Asset Class                      | Amount       |
|----------------------------------|--------------|
| Infrastructure                   | \$<br>50,000 |
| Land, buildings and improvements | 5,000        |
| Intangibles                      | 50,000       |
| Equipment and vehicles           | 5,000        |

Capital assets of the County are depreciated/amortized using the straight-line method over the following estimated useful lives:

|                       | Estimated    |
|-----------------------|--------------|
|                       | Useful Lives |
| Asset Class           | (In Years)   |
| Buildings             | 25 - 50      |
| Building improvements | 25 - 50      |
| Infrastructure        | 10 - 65      |
| Intangibles           | 5 - 20       |
| Equipment             | 3 - 20       |
| Vehicles              | 3 - 15       |

<u>Deferred Outflows of Resources</u> – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and OPEB expense and contributions from the County after the measurement date but before the end of the County's reporting period.

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2020. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

<u>Total OPEB Liability</u> – For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the Harrison County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable which will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied, unrecognized items not yet credited to pension and OPEB expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets.

 $\underline{\text{Fund Balance}}$  – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Assigned</u> – Amounts the Board of Supervisors intend to use for specific purposes.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. Disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the roads and transportation function prior to the budget amendment and disbursements in certain departments exceeded the amounts appropriated.

# (2) Cash, Cash Equivalents and Pooled Investments

The County's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

#### (3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

| Transfer to      | Transfer from    | Amount          |
|------------------|------------------|-----------------|
| Special Revenue: |                  |                 |
| Secondary Roads  | General          | \$<br>161,000   |
|                  | Special Revenue: |                 |
|                  | Rural Services   | <br>2,135,000   |
|                  |                  | 2,296,000       |
| Capital Projects | General          | 400,000         |
| Total            |                  | \$<br>2,696,000 |

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

# (4) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2020 is as follows:

| Fund                             | Description | Amount           |
|----------------------------------|-------------|------------------|
| General                          | Services    | \$<br>17,379     |
| Special Revenue:                 |             |                  |
| Rural Services                   | Services    | 220              |
| Secondary Roads                  | Services    | <br>1,532        |
| Total for governmental funds     |             | \$<br>19,131     |
| Agency:                          |             |                  |
| County Offices                   | Collections | \$<br>98,626     |
| Agricultural Extension Education |             | 251,281          |
| County Assessor                  |             | 502,852          |
| Schools                          |             | 12,632,809       |
| Community Colleges               |             | 1,311,087        |
| Corporations                     |             | 4,593,665        |
| Townships                        |             | 493,634          |
| Auto License and Use Tax         |             | 543,952          |
| Drainage Districts               |             | 143,308          |
| 911 Service Commission           |             | 516,945          |
| All other                        |             | <br>456,053      |
| Total for agency funds           |             | \$<br>21,544,212 |

# (5) Capital Assets

Capital assets activity for the year ended June 30, 2020 was as follows:

|  | Balance<br>Beginning<br>of Year | Increases         | Decreases | Balance<br>End<br>of Year |
|--|---------------------------------|-------------------|-----------|---------------------------|
| Governmental activities:                                 |                                 |                   |           |                           |
| Capital assets not being depreciated/amortized:          |                                 |                   |           |                           |
| Land   | \$<br>2,127,083                 | 60,000            | -         | 2,187,083                 |
| Intangibles, road network                                | 978,728                         | -                 | -         | 978,728                   |
| Construction in progress                                 | <br>624,076                     | 3,582,154         | (839,615) | 3,366,615                 |
| Total capital assets not being depreciated               | <br>3,729,887                   | 3,642,154         | (839,615) | 6,532,426                 |
| Capital assets being depreciated/amortized:              |                                 |                   |           |                           |
| Buildings  | 6,213,184                       | -                 | -         | 6,213,184                 |
| Improvements other than buildings                        | 268,191                         | -                 | -         | 268,191                   |
| Equipment and vehicles                                   | 11,825,090                      | 522,418           | (449,042) | 11,898,466                |
| Intangibles  | 63,559                          | -                 | -         | 63,559                    |
| Infrastructure, road network and other                   | <br>48,903,871                  | 839,615           | -         | 49,743,486                |
| Total capital assets being depreciated/amortized         | <br>67,273,895                  | 1,362,033         | (449,042) | 68,186,886                |
| Less accumulated depreciation/amortization for:          | 2.066.012                       | 145 502           |           | 2 011 516                 |
| Buildings  | 3,066,013                       | 145,503           | -         | 3,211,516                 |
| Improvements other than buildings Equipment and vehicles | 80,306<br>6,361,740             | 17,537<br>759,448 | (436,187) | 97,843<br>6,685,001       |
| Intangibles  | 63,559                          | 739,440           | (430,107) | 63,559                    |
| Infrastructure, road network and other                   | 20,635,752                      | 938,846           | _         | 21,574,598                |
|  |                                 | ·                 | (426 197) |                           |
| Total accumulated depreciation/amortization              | <br>30,207,370                  | 1,861,334         | (436,187) | 31,632,517                |
| Total capital assets being depreciated/amortized, net    | <br>37,066,525                  | (499,301)         | (12,855)  | 36,554,369                |
| Governmental activities capital assets, net              | \$<br>40,796,412                | 3,142,853         | (852,470) | 43,086,795                |
| Business type activities:                                |                                 |                   |           |                           |
| Capital assets being depreciated:                        |                                 |                   |           |                           |
| Infrastructure   | \$<br>2,332,995                 | -                 | -         | 2,332,995                 |
| Less accumulated depreciation for:                       |                                 |                   |           |                           |
| Infrastructure   | <br>342,173                     | 31,107            | -         | 373,280                   |
| Total capital assets being depreciated, net              | \$<br>1,990,822                 | (31,107)          | -         | 1,959,715                 |

# Depreciation/amortization expense was charged to the following functions:

| Governmental activities:  |                 |
|---|-----------------|
| Public safety and legal services                                  | \$<br>135,633   |
| Physical health and social services                               | 16,098          |
| County environment and education                                  | 88,266          |
| Roads and transportation  | 1,552,556       |
| Governmental services to residents                                | 14,526          |
| Administration  | <br>54,255      |
| Total depreciation/amortization expense - governmental activities | \$<br>1,861,334 |
| Business type activities:   |                 |
| Water and wastewater disposal system                              | \$<br>31,107    |

#### (6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2020 is as follows:

|                          | General<br>Obligation<br>Notes |           | Obligation |           | Drainage<br>Warrants | Compensated<br>Absences | Net<br>Pension<br>Liability | Total<br>OPEB<br>Liability | Total |
|--------------------------|--------------------------------|-----------|------------|-----------|----------------------|-------------------------|-----------------------------|----------------------------|-------|
| Governmental activities: |                                |           |            |           |                      |                         |                             |                            |       |
| Balance beginning of     |                                |           |            |           |                      |                         |                             |                            |       |
| year                     | \$                             | 1,115,000 | 47,293     | 1,065,179 | 3,709,181            | 157,623                 | 6,094,276                   |                            |       |
| Increases                |                                | -         | 209,544    | 419,188   | -                    | 51,579                  | 680,311                     |                            |       |
| Decreases                |                                | 90,000    | 183,092    | 426,271   | 217,816              | 32,191                  | 949,370                     |                            |       |
| Balance end of year      |                                | 1,025,000 | 73,745     | 1,058,096 | 3,491,365            | 177,011                 | 5,825,217                   |                            |       |
| Due within one year      |                                | 95,000    | -          | 321,153   | -                    | -                       | 416,153                     |                            |       |

|                           | USDA |         |
|---------------------------|------|---------|
|                           |      | Sewer   |
|                           | I    | Revenue |
|                           |      | Notes   |
| Business type activities: |      |         |
| Balance beginning of year | \$   | 655,014 |
| Increases                 |      | -       |
| Decreases                 |      | 12,764  |
| Balance end of year       | \$   | 642,250 |
| Due within one year       | \$   | 13,300  |

#### General Obligation Notes Payable

Details of the County's June 30, 2020 general obligation note indebtedness are as follows:

|           |           | Series 2016A Landfill |            |          |           |  |  |  |
|-----------|-----------|-----------------------|------------|----------|-----------|--|--|--|
| Year      |           |                       | Issued Feb | 1, 2016  |           |  |  |  |
| Ending    | Interest  |                       |            |          |           |  |  |  |
| June 30,  | Rates     |                       | Principal  | Interest | Total     |  |  |  |
| 2021      | 2.00%     | \$                    | 95,000     | 25,875   | 120,875   |  |  |  |
| 2022      | 2.00      |                       | 95,000     | 23,975   | 118,975   |  |  |  |
| 2023      | 2.00      |                       | 95,000     | 22,075   | 117,075   |  |  |  |
| 2024      | 2.00      |                       | 100,000    | 20,175   | 120,175   |  |  |  |
| 2025      | 2.50      |                       | 100,000    | 18,175   | 118,175   |  |  |  |
| 2026-2030 | 2.50-3.00 |                       | 540,000    | 48,825   | 588,825   |  |  |  |
| Total     |           | \$                    | 1,025,000  | 159,100  | 1,184,100 |  |  |  |

In February 2016, the County issued \$1,445,000 in general obligation solid waste disposal capital loan notes for the purpose of paying the costs of improvements and extensions for the Harrison County Landfill Commission. The notes bear interest at 1.10% to 3% per annum and mature June 1, 2030. During the year ended June 30, 2020, the County paid \$90,000 and interest of \$27,225 on the general obligation notes.

The County loaned the proceeds of the general obligation notes issued during fiscal year 2016 to the Harrison County Landfill Commission. Under the loan agreement, the Commission is to make payments to the County equal to the payments the County is required to make on the general obligation notes. The June 30, 2020 loan receivable of \$1,025,000 is recorded in the Debt Service Fund and the principal and interest payments from the Commission are credited to the Debt Service Fund.

#### USDA Sewer Revenue Notes

Annual debt service requirements to maturity for the USDA sewer revenue notes are as follows:

| Year      |              |               |          |           |
|-----------|--------------|---------------|----------|-----------|
| Ending    | Interest     |               |          |           |
| June 30,  | Rates        | Principal     | Interest | Total     |
| 2021      | 4.125-4.250% | \$<br>13,300  | 26,979   | 40,279    |
| 2022      | 4.125-4.250  | 13,859        | 26,420   | 40,279    |
| 2023      | 4.125-4.250  | 14,440        | 25,839   | 40,279    |
| 2024      | 4.125-4.250  | 15,047        | 25,232   | 40,279    |
| 2025      | 4.125-4.250  | 15,679        | 24,600   | 40,279    |
| 2026-2030 | 4.125-4.250  | 88,845        | 112,550  | 201,395   |
| 2031-2035 | 4.125-4.250  | 109,138       | 92,257   | 201,395   |
| 2036-2040 | 4.125-4.250  | 134,067       | 67,328   | 201,395   |
| 2041-2045 | 4.125-4.250  | 164,694       | 36,701   | 201,395   |
| 2046-2047 | 4.125-4.250  | 73,181        | 4,587    | 77,768    |
| Total     |              | \$<br>642,250 | 442,493  | 1,084,743 |

The County has pledged future sewer customer revenues, net of specified operating expenses, to repay \$758,000 of sewer revenue notes issued in June 2008. The notes mature annually on July 1 and bear interest at 4.125% to 4.250% per annum, which is also due and payable on July 1. Proceeds from the notes provided financing for the construction of water and wastewater disposal systems in the Little Sioux and River Sioux communities. The notes are payable solely from sewer customer net revenues and are payable through 2047. Annual principal and interest payments on the notes are expected to require 100% of net revenues. The total principal and interest remaining to be paid on the notes is \$1,084,743. For the current year, principal and interest paid and total customer net revenues were \$40,279 and \$7,301, respectively.

The resolution providing for the issuance of the sewer revenue notes includes the following provisions:

- (a) Sufficient monthly transfers shall be made to a debt service account for the purpose of making the principal and interest payments when due.
- (b) Additional monthly transfers of \$337 shall be made to a sewer revenue reserve account until \$40,279 has been accumulated. This account is restricted for the purpose of paying principal and interest payments on the notes.
- (c) Monthly transfers of \$265 shall be made to a short-lived asset depreciation account for future capital improvements.
- (d) The County is required to submit a budget projection for the next fiscal year to the USDA Rural Development Office for approval by February 15 each year.
- (e) The County is required to submit a year-end report to the USDA Rural Development Office by August 30 each year.

#### Drainage Warrants

Drainage warrants are warrants which are legally drawn on drainage district funds but are not paid for lack of funds, in accordance with Chapter 74 of the Code of Iowa. The warrants bear interest at rates in effect at the time the warrants are first presented. Warrants will be paid as funds are available.

Drainage warrants are paid from the Special Revenue, Drainage Districts Fund solely from drainage assessments against benefited properties.

#### (7) Loan Receivable

As detailed in Note 6 of the Notes to Financial Statements, the County loaned note proceeds to the Harrison County Landfill Commission. Under the loan agreement, the Commission is to make payments to the County equal to the payments the County is required to make on the general obligation notes.

#### (8) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at <a href="https://www.ipers.org">www.ipers.org</a>.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.51% of covered payroll, for a total rate of 19.02%. Protection occupation members contributed 6.61% of covered payroll and the County contributed 9.91% of covered payroll, for a total rate of 16.52%.

The County's contributions to IPERS for the year ended June 30, 2020 were \$562,834.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2020, the County reported a liability of \$3,491,365 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the County's proportion was 0.060293%, which was an increase of 0.00168% over its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the County recognized pension expense of \$787,855. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Defe | rred Outflows | Deferred Inflows |  |
|---|------|---------------|------------------|--|
|   | of   | Resources     | of Resources     |  |
| Differences between expected and              |      |               |                  |  |
| actual experience                             | \$   | 21,056        | 146,182          |  |
| Changes of assumptions                        |      | 481,287       | 93,653           |  |
| Net difference between projected and actual   |      |               |                  |  |
| earnings on IPERS' investments                |      | -             | 534,538          |  |
| Changes in proportion and differences between |      |               |                  |  |
| County contributions and the County's         |      |               |                  |  |
| proportionate share of contributions          |      | 192,359       | 30,462           |  |
| County contributions subsequent to the        |      |               |                  |  |
| measurement date                              |      | 562,834       | -                |  |
| Total   | \$   | 1,257,536     | 804,835          |  |

\$562,834 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ending |                 |
|-------------|-----------------|
| June 30,    | Amount          |
| 2021        | \$<br>104,513   |
| 2022        | (108, 112)      |
| 2023        | (63,575)        |
| 2024        | (51,910)        |
| 2025        | <br>8,951       |
| Total       | \$<br>(110,133) |

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

| Rate of inflation                   |  |
|-------------------------------------|--|
| (effective June 30, 2017)           | 2.60% per annum.                             |
| Rates of salary increase            | 3.25 to 16.25% average, including inflation. |
| (effective June 30, 2017)           | Rates vary by membership group.              |
| Long-term investment rate of return | 7.00% compounded annually, net of investment |
| (effective June 30, 2017)           | expense, including inflation.                |
| Wage growth                         | 3.25% per annum, based on 2.60% inflation    |
| (effective June 30, 2017)           | and 0.65% real wage inflation.               |
|                                     |  |

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

|                          |            | T                   |
|--------------------------|------------|---------------------|
|                          | Asset      | Long-Term Expected  |
| Asset Class              | Allocation | Real Rate of Return |
| Domestic equity          | 22.0%      | 5.60%               |
| International equity     | 15.0       | 6.08                |
| Global smart beta equity | 3.0        | 5.82                |
| Core plus fixed income   | 27.0       | 1.71                |
| Public credit            | 3.5        | 3.32                |
| Public real assets       | 7.0        | 2.81                |
| Cash                     | 1.0        | (0.21)              |
| Private equity           | 11.0       | 10.13               |
| Private real assets      | 7.5        | 4.76                |
| Private credit           | 3.0        | 3.01                |
| Total                    | 100.0%     |                     |

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

|                                 | 1%           | Discount  | 1%       |
|---------------------------------|--------------|-----------|----------|
|                                 | Decrease     | Rate      | Increase |
|                                 | (6.00%)      | (7.00%)   | (8.00%)  |
| County's proportionate share of |              |           |          |
| the net pension liability       | \$ 7,067,557 | 3,491,365 | 492,436  |

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to IPERS</u> – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2020.

# (9) Other Postemployment Benefits (OPEB)

Data of inflation

<u>Plan Description</u> – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by Harrison County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2020, the following employees were covered by the benefit terms:

| Inactive employees or beneficiaries currently receiving benefit payments | 2    |
|--|------|
| Active employees   | 118_ |
| Total  | 120_ |

Total OPEB Liability – The County's total OPEB liability of \$177,011 was measured as of June 30, 2020 and was determined by an actuarial valuation as of July 1, 2019. The total OPEB liability was rolled forward from the July 1, 2019 valuation to the June 30, 2020 measurement date.

<u>Actuarial Assumptions</u> – The total June 30, 2020 OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

| Rate of inflation          |                            |
|----------------------------|----------------------------|
| (effective July 1, 2019)   | 3.00% per annum.           |
| Rates of salary increase   | 2.75% per annum.           |
| (effective July 1, 2019)   |                            |
| Discount rate              | 3.50% compounded annually, |
| (effective July 1, 2019)   | including inflation.       |
| Healthcare cost trend rate | 5.00% per annum.           |
| (effective July 1, 2019)   |                            |

<u>Discount Rate</u> – The discount rate used to measure the total OPEB liability was 3.50% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP-2014 annuitant distinct mortality table adjusted to 2006 with MP-2019 generational projection of future mortality improvement.

# Changes in the Total OPEB Liability

|  | Total OPEB<br>Liability |
|--|-------------------------|
| Total OPEB liability beginning of year | \$ 157,623              |
| Changes for the year:                  |                         |
| Service cost                           | 11,135                  |
| Interest                               | 6,218                   |
| Changes of benefit terms               | (18,485)                |
| Differences between expected           |                         |
| and actual experiences                 | 33,676                  |
| Changes in assumptions                 | 550                     |
| Benefit payments                       | (13,706)                |
| Net changes                            | 19,388                  |
| Total OPEB liability end of year       | \$ 177,011              |

<u>Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.50%) or 1% higher (4.50%) than the current discount rate.

|                      | 1%         | Discount | 1%       |
|----------------------|------------|----------|----------|
|                      | Decrease   | Rate     | Increase |
|                      | (2.50%)    | (3.50%)  | (4.50%)  |
| Total OPEB liability | \$ 186,881 | 177,011  | 167,491  |

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be it were calculated using healthcare cost trend rates that are 1% lower (4.00%) or 1% higher (6.00%) than the current healthcare cost trend rates.

|                      |            | Healthcare |          |
|----------------------|------------|------------|----------|
|                      | 1%         | Cost Trend | 1%       |
|                      | Decrease   | Rate       | Increase |
|                      | (4.00%)    | (5.00%)    | (6.00%)  |
| Total OPEB liability | \$ 162,458 | 177,011    | 193,185  |

OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2020, the County recognized OPEB expense of \$18,688. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following resources:

|  | Defer | red Outflows | Deferred Inflows |
|--|-------|--------------|------------------|
|  | of    | Resources    | of Resources     |
| Differences between expected and actual experience | \$    | 30,870       | (42,765)         |
| Changes in assumptions                             |       | 504          | (13,538)         |
| Total  | \$    | 31,374       | (56,303)         |

The amount reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

| Year ending |                |
|-------------|----------------|
| June 30,    | Amount         |
| 2021        | \$<br>(3,850)  |
| 2022        | (3,850)        |
| 2023        | (3,850)        |
| 2024        | (3,850)        |
| 2025        | (3,850)        |
| Thereafter  | <br>(5,679)    |
|             | \$<br>(24,929) |

#### (10) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County's contributions to the Pool for the year ended June 30, 2020 were \$226,329.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts. The Pool's funds and any excess risk-sharing recoveries, then payments of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2020, no liability has been recorded in the County's financial statements. As of June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$45,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (11) Secondary Roads Department Insurance Benefit

Voluntary termination benefit programs have been established for Secondary Roads Department employees. The programs allow employees who are eligible, upon a bona fide retirement, to use the value of their unused sick leave to purchase group health insurance after separation.

Upon retirement, the value of the balance of the accrued sick leave is converted based upon the balance of sick leave hours, as follows:

| Sick Lea   | ive    | Conversion |
|------------|--------|------------|
| Balance (h | ours)_ | Rate       |
| 0 - 559    | 9      | 0%         |
| 560 - 87   | 79     | 50%        |
| 880 - 1,1  | 19     | 75%        |
| 1,120 - 1, | 488    | 100%       |

The final calculated dollar value is credited to the employee's Sick Leave Upon Retirement account. The County will continue to pay the costs of the health insurance premium each month until the converted value of the employee's Sick Leave Upon Retirement account balance is exhausted. The converted value of the sick leave can only be applied to the payment of health, dependent health and/or Medicare supplement insurance premium payments.

For the year ended June 30, 2020, eight employees have retired and received benefits totaling \$37,715 under the program.

#### (12) Financial Assurance

The County participates in an agreement with the Harrison County Landfill Commission, which was created under Chapter 28E of the Code of Iowa. The purpose of the Commission includes providing economic disposal of solid waste produced or generated within the member county and municipalities.

The County has provided a local government guarantee for a portion of the closure and postclosure care costs of the Commission in accordance with Chapter 567-104.26(5) of the Iowa Administrative Code. Total estimated costs for closure and postclosure care of the Commission as of June 30, 2020 are \$2,464,284 and the County's financial assurance obligation amount is \$990,916. At June 30, 2020, the County has met the guarantor conditions outlined in Chapter 567-104.26(5) of the Iowa Administrative Code.

In the event the Commission fails to perform closure or postclosure care in accordance with the appropriate plan or permit, whenever required to do so, or fails to obtain an alternate financial assurance within 90 days of intent to cancel, the County will perform or pay a third party to perform closure and/or postclosure care or establish a standby trust fund in the name of the Commission or obtain alternate financial assurance in the amount of the assured amount.

#### (13) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### Tax Abatements of Other Entities

Property tax revenues of the County were reduced by the following amounts for the year ended June 30, 2020 under agreements entered into by the following entities:

|                         |   | Amount of  |
|-------------------------|---|------------|
| Entity                  | Tax Abatement Program                           | Tax Abated |
| City of Dunlap          | Urban renewal and economic development projects | \$ 13,131  |
| City of Missouri Valley | Urban renewal and economic development projects | 7,540      |
| City of Woodbine        | Urban renewal and economic development projects | 16,117     |

### (14) County Financial Information Included in the Southwest Iowa MHDS Region

Southwest Iowa MHDS Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa, includes the following member counties: Cass County, Fremont County, Mills County, Monona County, Montgomery County, Page County, Pottawattamie County, Shelby County and Harrison County. The financial activity of the County's Special Revenue, Mental Health Fund is included in the Southwest Iowa MHDS Region for the year ended June 30, 2020, as follows:

| Revenues:                             |               |
|---------------------------------------|---------------|
| Property and other county tax         | \$<br>329,525 |
| Intergovernmental:                    |               |
| State tax credits and replacements    | 21,924        |
| Total revenues                        | 351,449       |
| Expenditures:                         |               |
| General administration:               |               |
| Distribution to regional fiscal agent | 352,602       |
| Excess of expenditures over revenues  | (1,153)       |
| Fund balance beginning of year        | 2,668         |
| Fund balance end of year              | \$<br>1,515   |

### (15) Construction Commitment

The County entered into a contract with an adjusted amount of \$541,711 for the construction of a Courthouse Roof. As of June 30, 2020, costs of \$353,759 on the project have been incurred. The \$187,952 balance remaining on the project at June 30, 2020 will be paid as work on the project progresses.

#### (16) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of Harrison County remains uncertain.

To date, the outbreak has not created a material disruption to the operations of Harrison County. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to Harrison County's operations and finances.

# (17) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 84, <u>Fiduciary Activities</u>. This statement will be implemented for the fiscal year ending June 30, 2021. The revised requirements of this statement will enhance the consistency and comparability of fiduciary activity reporting by state and local governments by establishing specific criteria for identifying fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities.

# (18) Subsequent Event

In March 2021, the County approved the issuance of \$6,175,000 of general obligation capital loan notes to fund the acquisition, construction and installation of the peace officer communication equipment as well as refund the general obligation solid waste disposal capital loan notes, Series 2016A.

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# Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds

# Required Supplementary Information

# Year ended June 30, 2020

|           |            | Less  |   |  |
|-----------|------------|---|---|--|
| Funds not |            |   |   |  |
|           |            | Required to   |   |  |
|           | Actual     | be Budgeted   | Net   |  |
|           |            |   |   |  |
| \$        | 8,445,981  | -   | 8,445,981                                       |  |
|           | 22,004     | -   | 22,004  |  |
|           | 6,239,916  | -   | 6,239,916                                       |  |
|           | 33,121     | -   | 33,121  |  |
|           | 618,662    | -   | 618,662   |  |
|           | 343,221    | -   | 343,221   |  |
|           | 1,078,644  | 302,509   | 776,135   |  |
|           | 16,781,549 | 302,509   | 16,479,040                                      |  |
|           |            |   |   |  |
|           | 2,905,393  | -   | 2,905,393                                       |  |
|           | 1,700,513  | -   | 1,700,513                                       |  |
|           | 352,602    | -   | 352,602   |  |
|           | 1,180,329  | -   | 1,180,329                                       |  |
|           | 6,960,744  | -   | 6,960,744                                       |  |
|           | 634,079    | -   | 634,079   |  |
|           | 1,473,174  | -   | 1,473,174                                       |  |
|           | 223,167    | 223,167   | -   |  |
|           | 303,127    | 185,402   | 117,725   |  |
|           | 1,456,842  |   | 1,456,842                                       |  |
|           | 17,189,970 | 408,569   | 16,781,401                                      |  |
|           |            |   |   |  |
|           | (408,421)  | (106,060)   | (302,361)                                       |  |
|           | 209,544    | (209,544)   |   |  |
|           | (198,877)  | 103,484   | (302,361)                                       |  |
|           | 11,522,145 | 30,264  | 11,491,881                                      |  |
| \$        | 11,323,268 | 133,748   | 11,189,520                                      |  |
|           |            | \$ 8,445,981<br>22,004<br>6,239,916<br>33,121<br>618,662<br>343,221<br>1,078,644<br>16,781,549<br>2,905,393<br>1,700,513<br>352,602<br>1,180,329<br>6,960,744<br>634,079<br>1,473,174<br>223,167<br>303,127<br>1,456,842<br>17,189,970<br>(408,421)<br>209,544<br>(198,877)<br>11,522,145 | Funds not Required to be Budgeted  \$ 8,445,981 |  |

See accompanying independent auditor's report.

|             | Final to         |           |  |
|-------------|------------------|-----------|--|
| Budgeted A  | Budgeted Amounts |           |  |
| Original    | Final            | Variance  |  |
|             |                  |           |  |
| 8,469,826   | 8,469,826        | (23,845)  |  |
| 53,000      | 53,000           | (30,996)  |  |
| 5,381,839   | 5,816,324        | 423,592   |  |
| 36,050      | 36,050           | (2,929)   |  |
| 661,435     | 661,435          | (42,773)  |  |
| 126,295     | 126,295          | 216,926   |  |
| 350,215     | 350,215          | 425,920   |  |
| 15,078,660  | 15,513,145       | 965,895   |  |
|             |                  |           |  |
| 3,119,516   | 3,144,516        | 239,123   |  |
| 1,919,962   | 1,919,962        | 219,449   |  |
| 353,400     | 353,400          | 798       |  |
| 1,275,070   | 1,275,070        | 94,741    |  |
| 6,080,000   | 7,210,000        | 249,256   |  |
| 647,545     | 666,545          | 32,466    |  |
| 1,613,196   | 1,600,196        | 127,022   |  |
| -           | -                | -         |  |
| 117,725     | 117,725          | -         |  |
| 2,322,000   | 2,274,000        | 817,158   |  |
| 17,448,414  | 18,561,414       | 1,780,013 |  |
| (2,369,754) | (3,048,269)      | 2,745,908 |  |
| (2,369,754) | (3,048,269)      | 2,745,908 |  |
| 10,938,235  | 10,938,235       | 553,646   |  |
| 8,568,481   | 7,889,966        | 3,299,554 |  |

# Budgetary Comparison Schedule – Budget to GAAP Reconciliation

# Required Supplementary Information

Year ended June 30, 2020

|                              | Governmental Funds |            |             |                     |  |  |
|------------------------------|--------------------|------------|-------------|---------------------|--|--|
|                              |                    | Cash       | Accrual     | Modified<br>Accrual |  |  |
|                              |                    | Basis      | Adjustments | Basis               |  |  |
| Revenues                     | \$                 | 16,781,549 | 23,069      | 16,804,618          |  |  |
| Expenditures                 |                    | 17,189,970 | (223,551)   | 16,966,419          |  |  |
| Net                          |                    | (408,421)  | 246,620     | (161,801)           |  |  |
| Other financing sources, net |                    | 209,544    | -           | 209,544             |  |  |
| Beginning fund balances      |                    | 11,522,145 | 3,020,652   | 14,542,797          |  |  |
| Ending fund balances         | \$                 | 11,323,268 | 3,267,272   | 14,590,540          |  |  |

See accompanying independent auditor's report.

#### Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2020

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, the Enterprise Fund and the Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$1,113,000. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

Disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the roads and transportation function prior to the budget amendment and disbursements in certain departments exceeded the amounts appropriated.

# Schedule of the County's Proportionate Share of the Net Pension Liability

# Iowa Public Employees' Retirement System For the Last Six Years\* (In Thousands)

# Required Supplementary Information

|  |     | 2020    | 2019      | 2018      | 2017      |
|--|-----|---------|-----------|-----------|-----------|
| County's proportion of the net pension liability   | 0.0 | 060293% | 0.058613% | 0.060358% | 0.061196% |
| County's proportionate share of net pension liability  | \$  | 3,491   | 3,709     | 4,021     | 3,851     |
| County's covered payroll   | \$  | 5,838   | 5,456     | 5,305     | 5,165     |
| County's proportionate share of the net<br>pension liability as a percentage<br>of its covered payroll |     | 59.80%  | 67.98%    | 75.80%    | 74.56%    |
| IPERS' net position as a percentage of the total pension liability                                     |     | 85.45%  | 83.62%    | 82.21%    | 81.82%    |

<sup>\*</sup> In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceeding year.

See accompanying independent auditor's report.

| 2016       | 2015       |
|------------|------------|
| 0.0584007% | 0.0569179% |
| 2,885      | 2,257      |
| 4,934      | 4,860      |
| 58.47%     | 46.44%     |
| 85.19%     | 87.61%     |

# Schedule of County Contributions

# Iowa Public Employees' Retirement System For the Last Ten Years (In Thousands)

# Required Supplementary Information

|  | 2020        | 2019  | 2018  | 2017  |
|--|-------------|-------|-------|-------|
| Statutorily required contribution                                  | \$<br>563   | 557   | 494   | 483   |
| Contributions in relation to the statutorily required contribution | (563)       | (557) | (494) | (483) |
| Contribution deficiency (excess)                                   | \$<br>-     | -     | -     |       |
| County's covered payroll   | \$<br>5,932 | 5,838 | 5,456 | 5,305 |
| Contributions as a percentage of covered payroll                   | 9.49%       | 9.54% | 9.05% | 9.10% |

See accompanying independent auditor's report.

| 2016      | 2015  | 2014  | 2013  | 2012  | 2011  |
|-----------|-------|-------|-------|-------|-------|
| 470       | 449   | 444   | 427   | 421   | 348   |
| <br>(470) | (449) | (444) | (427) | (421) | (348) |
| <br>-     | -     | -     | -     | -     | _     |
| 5,165     | 4,934 | 4,860 | 4,780 | 4,997 | 4,687 |
| 9.10%     | 9.10% | 9.14% | 8.93% | 8.43% | 7.42% |

### Notes to Required Supplementary Information – Pension Liability

Year ended June 30, 2020

# *Changes of benefit terms*:

There are no significant changes in benefit terms.

#### Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

# Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes

# For the Last Three Years Required Supplementary Information

|  | 2020            | 2019      | 2018      |
|--|-----------------|-----------|-----------|
| Service cost   | \$<br>11,135    | 11,113    | 10,816    |
| Interest cost  | 6,218           | 5,578     | 5,216     |
| Changes of benefit terms   | (18,485)        |           |           |
| Difference between expected and actual experiences               | 33,676          | -         | (58,038)  |
| Changes in assumptions   | 550             | -         | (18,371)  |
| Benefit payments   | <br>(13,706)    | (7,541)   | (4,896)   |
| Net change in total OPEB liability                               | <br>19,388      | 9,150     | (65,273)  |
| Total OPEB liability beginning of year                           | <br>157,623     | 148,473   | 213,746   |
| Total OPEB liability end of year                                 | \$<br>177,011   | 157,623   | 148,473   |
| Covered-employee payroll<br>Total OPEB liability as a percentage | \$<br>5,487,511 | 5,239,411 | 5,099,183 |
| of covered-employee payroll                                      | 3.2%            | 3.0%      | 2.9%      |

#### Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios

# Changes in benefit terms:

Changes in benefit terms reflect the effects of changes in the secondary roads department sick leave conversion in the year ended June 30, 2019.

# Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

| Year ended June 30, 2020 | 3.50% |
|--------------------------|-------|
| Year ended June 30, 2019 | 3.58% |
| Year ended June 30, 2018 | 4.50% |
| Year ended June 30, 2017 | 4.25% |



## Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2020

|  |        |          |         | Special     |
|--|--------|----------|---------|-------------|
|  | County |          |         | Resource    |
|  | Re     | corder's | Urban   | Enhancement |
|  | =      | Records  | Renewal | and         |
|  | Mar    | nagement | Revenue | Protection  |
| Assets   |        |          |         |             |
| Cash, cash equivalents and pooled investments Receivables:   | \$     | 12,433   | 122,287 | 93,507      |
| Drainage assessments<br>Loan                                 |        | -        | -       | -<br>-      |
| Total assets   | \$     | 12,433   | 122,287 | 93,507      |
| Liabilities, Deferred Inflows of Resources and Fund Balances |        |          |         |             |
| Liabilities:   |        |          |         |             |
| Accounts payable   | \$     | -        | -       |             |
| Deferred inflows of resources:                               |        |          |         |             |
| Unavailable revenues:  |        |          |         |             |
| Other  |        | -        |         |             |
| Fund balances:   |        |          |         |             |
| Restricted for debt service                                  |        | -        | -       | -           |
| Restricted for capital projects                              |        | -        | -       | -           |
| Restricted for other purposes                                |        | 12,433   | 122,287 | 93,507      |
| Total Fund Balance   |        | 12,433   | 122,287 | 93,507      |
| Total liabilities, deferred inflows of resources             |        |          |         |             |
| and fund balances  | \$     | 12,433   | 122,287 | 93,507      |
|  |        |          |         |             |

| Revenue              |          |                                |                       |                     |                 |                     |                      |
|----------------------|----------|--------------------------------|-----------------------|---------------------|-----------------|---------------------|----------------------|
| Flood and<br>Erosion | Seizures | Drug<br>Search and<br>Seizures | Drainage<br>Districts | Pass Thru<br>Grants | Debt<br>Service | Capital<br>Projects | Tota                 |
| 211,827              | 1,600    | 15,314                         | 133,748               | 1,742               | 4,436           | 562,953             | 1,159,847            |
| -                    | -        | -                              | 148,343               | -                   | -<br>1,025,000  | -                   | 148,343<br>1,025,000 |
| 211,827              | 1,600    | 15,314                         | 282,091               | 1,742               | 1,029,436       | 562,953             | 2,333,190            |
|                      |          |                                |                       |                     |                 |                     |                      |
| 1,151                | -        | -                              | -                     | _                   | -               | 35,640              | 36,793               |
|                      | _        |                                | 148,343               |                     | -               | _                   | 148,343              |
| -                    | -        | -                              | -                     | -                   | 1,029,436       | -                   | 1,029,436            |
| -<br>210,676         | 1,600    | -<br>15,314                    | -<br>133,748          | 1,742               | -               | 527,313<br>-        | 527,313<br>591,307   |
| 210,676              | 1,600    | 15,314                         | 133,748               | 1,742               | 1,029,436       | 527,313             | 2,148,056            |
| 211,827              | 1,600    | 15,314                         | 282,091               | 1,742               | 1,029,436       | 562,953             | 2,333,190            |

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2020

|   |     |                              |                  | Special                        |
|---|-----|------------------------------|------------------|--------------------------------|
|   | Re  | County<br>corder's<br>ecords | Urban<br>Renewal | Resource<br>Enhancement<br>and |
|   | = - |                              |                  |                                |
| Revenues: Intergovernmental Charges for service Use of money and property Miscellaneous |     | 3,057<br>202                 | Revenue          | 31,631<br>-<br>1,464           |
| Total revenues  |     | 3,259                        | -                | 33,095                         |
| Expenditures:   |     |                              |                  |                                |
| Operating: Physical health and social services  |     | -                            | 161              | -                              |
| County environment and education  |     | -                            | -                | -                              |
| Non-program   |     | -                            | -                | -                              |
| Debt service  |     | -                            | -                | -                              |
| Capital projects  |     | -                            | -                | 7,604                          |
| Total expenditures  |     | -                            | 161              | 7,604                          |
| Excess (deficiency) of revenues over (under) expenditures                               |     | 3,259                        | (161)            | 25,491                         |
| Other financing sources: Transfers in Drainage warrants issued                          |     | -                            | -                | -                              |
| Total other financing sources   |     | _                            |                  |                                |
| <u> </u>  |     | 2.050                        | (1.6.1)          | 25.401                         |
| Change in fund balances   |     | 3,259                        | (161)            | 25,491                         |
| Fund balances beginning of year   |     | 9,174                        | 122,448          | 68,016                         |
| Fund balances end of year   | \$  | 12,433                       | 122,287          | 93,507                         |

| Revenue   |          |            |           |           |              |           |           |
|-----------|----------|------------|-----------|-----------|--------------|-----------|-----------|
|           |          |            |           |           |              |           |           |
|           |          | Drug       |           |           |              |           |           |
| Flood and |          | Search and | Drainage  | Pass Thru | Debt         | Capital   |           |
| Erosion   | Seizures | Seizures   | Districts | Grants    | Service      | Projects  | Total     |
|           |          |            |           |           |              |           | 31,631    |
| -         | _        | 25         | -         | -         | _            | -         | 3,082     |
| -         | _        | 23         | -         | -         | 27,725       | -         | 29,391    |
| _         | _        | _          | 302,509   | 39,869    | 21,123       | 269,221   | 611,599   |
|           |          |            |           |           | <del>-</del> |           |           |
|           | -        | 25         | 302,509   | 39,869    | 27,725       | 269,221   | 675,703   |
|           |          |            |           |           |              |           |           |
| _         | _        | _          | _         | _         | _            | _         | 161       |
| 4,361     | _        | _          | _         | _         | _            | _         | 4,361     |
| -         | _        | _          | 223,167   | 38,127    | _            | _         | 261,294   |
| -         | -        | -          | 185,402   | ,<br>-    | 117,725      | -         | 303,127   |
| _         | -        | -          | _         | -         | -            | 551,091   | 558,695   |
| 4,361     | -        | -          | 408,569   | 38,127    | 117,725      | 551,091   | 1,127,638 |
|           |          |            |           |           |              |           |           |
| (4,361)   | -        | 25         | (106,060) | 1,742     | (90,000)     | (281,870) | (451,935) |
|           |          |            |           |           |              |           |           |
| -         | -        | -          | -         | -         | -            | 400,000   | 400,000   |
|           | -        | -          | 209,544   | -         | -            | -         | 209,544   |
|           | -        | -          | 209,544   | -         |              | 400,000   | 609,544   |
| (4,361)   | -        | 25         | 103,484   | 1,742     | (90,000)     | 118,130   | 157,609   |
| 215,037   | 1,600    | 15,289     | 30,264    | -         | 1,119,436    | 409,183   | 1,990,447 |
| 210,676   | 1,600    | 15,314     | 133,748   | 1,742     | 1,029,436    | 527,313   | 2,148,056 |

# Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2020

| Schools    |
|------------|
| Schools    |
| Schools    |
|            |
|            |
|            |
|            |
| 91,453     |
| -          |
|            |
|            |
| 218,356    |
| 12,323,000 |
| -          |
| -          |
| -          |
|            |
| 12,632,809 |
|            |
| -          |
| -          |
| -          |
| 12,632,809 |
| -          |
|            |
| 12,632,809 |
|            |

|           |              |              | Auto<br>License |           | 911          |             |                   |
|-----------|--------------|--------------|-----------------|-----------|--------------|-------------|-------------------|
| Community |              |              | and             | Drainage  | Service      |             |                   |
| Colleges  | Corporations | Townships    | Use Tax         | Districts | Commission   | Other       | Total             |
|           |              |              |                 |           |              |             |                   |
| 9,023     | 27,749       | 3,582        | 543,952         | 98,124    | 504,823      | 519,121     | 1,955,291         |
| -         | -            | -            | -               | -         | -            | -           | 115,175           |
| 23,064    | 102,159      | 8,052        | -               | -         | -            | 49          | 362,313           |
| 1,279,000 | 4,330,000    | 482,000      | -               | -         | -            | 3,000       | 19,015,000        |
| -         | -            | -            | -               | -         | 12,929       | -           | 13,670            |
| -         | -            | -            | -               | 662,279   | -            | -           | 662,279           |
| -         | 133,757      | -            | -               | -         | -            | -           | 133,757           |
|           | -            | -            | -               | -         | 4,800        | -           | 7,515             |
| 1,311,087 | 4,593,665    | 493,634      | 543,952         | 760,403   | 522,552      | 522,170     | 22,265,000        |
|           |              |              |                 | 5,117     | 5,607        | 544         | 11 076            |
| -         | -            | -            | _               | 611,978   | 3,007        | 344         | 11,276<br>611,978 |
| -         | -            | -            | -               | 011,976   | -            | -<br>16,999 | 18,387            |
| 1,311,087 | 4,593,665    | 493,634      | 543,952         | 143,308   | -<br>516,945 | 456,053     | 21,544,212        |
| 1,311,007 | +,595,005    | <del>-</del> | 575,952         | 143,300   | 510,945      | +30,033     | 17,251            |
| -         | _            | -            | -               | -         | _            | -<br>48,574 | 61,896            |
| 1,311,087 | 4,593,665    | 493,634      | 543,952         | 760,403   | 522,552      | 522,170     | 22,265,000        |

# Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

## Year ended June 30, 2020

|                                      | Agricultural |         |           |          |            |
|--------------------------------------|--------------|---------|-----------|----------|------------|
|                                      |              | County  | Extension | County   |            |
|                                      |              | Offices | Education | Assessor | Schools    |
| Assets and Liabilities               |              |         |           |          |            |
| Balances beginning of year           | \$           | 91,249  | 324,926   | 439,551  | 11,945,571 |
| Additions:                           | <u> </u>     |         |           |          |            |
| Property and other county tax        |              | -       | 163,734   | 437,669  | 12,388,638 |
| 911 surcharge                        |              | -       | -         | -        | -          |
| State tax credits                    |              | -       | 15,589    | 20,697   | 776,111    |
| Office fees and collections          |              | 515,978 | -         | -        | -          |
| Drivers license fees, auto licenses, |              |         |           |          |            |
| use tax and postage                  |              | -       | -         | -        | -          |
| Assessments                          |              | -       | -         | -        | -          |
| Trusts                               |              | 446,342 | -         | -        | -          |
| Miscellaneous                        |              | -       | 156       | 404      | 8,081      |
| Total additions                      |              | 962,320 | 179,479   | 458,770  | 13,172,830 |
| Deductions:                          |              |         |           |          |            |
| Agency remittances:                  |              |         |           |          |            |
| To other funds                       |              | 281,076 | -         | -        | -          |
| To other governments                 |              | 259,116 | 253,124   | 380,751  | 12,485,592 |
| Trusts paid out                      |              | 397,500 | -         | -        |            |
| Total deductions                     |              | 937,692 | 253,124   | 380,751  | 12,485,592 |
| Balances end of year                 | \$           | 115,877 | 251,281   | 517,570  | 12,632,809 |
|                                      |              |         |           |          |            |

|           |                |                | Auto      |              |            |           |            |
|-----------|----------------|----------------|-----------|--------------|------------|-----------|------------|
|           |                |                | License   |              | 911        |           |            |
| Community |                |                | and       | Drainage     | Service    |           |            |
| Colleges  | Corporations   | Townships      | Use Tax   | Districts    | Commission | Other     | Total      |
|           |                |                |           |              |            |           |            |
| 1,227,319 | 4,482,227      | 465,030        | 416,489   | 83,012       | 464,573    | 438,565   | 20,378,512 |
|           |                |                |           |              |            |           |            |
| 1,286,468 | 4,183,750      | 489,824        | -         | -            | -          | 2,598     | 18,952,681 |
| -         | -              | -              | -         | -            | 200,789    | -         | 200,789    |
| 79,198    | 527,191        | 23,733         | -         | -            | -          | 169       | 1,442,688  |
| -         | -              | -              | -         | -            | -          | -         | 515,978    |
|           |                |                |           |              |            |           |            |
| -         | -              | -              | 5,838,308 | -            | -          | -         | 5,838,308  |
| -         | -              | -              | -         | 735,553      | -          | -         | 735,553    |
| -         | -              | -              | -         | -            | -          | 171,614   | 617,956    |
| 793       |                | 324            | _         | 35,421       | 9,086      | 872,775   | 927,040    |
| 1,366,459 | 4,710,941      | 513,881        | 5,838,308 | 770,974      | 209,875    | 1,047,156 | 29,230,993 |
|           |                |                |           |              |            |           |            |
| _         |                | _              | 201,142   | _            |            | _         | 482,218    |
| 1,282,691 | 4,599,503      | 485,277        | 5,509,703 | 705,561      | 151,896    | 791,937   | 26,905,151 |
| 1,202,091 | 4,399,303      | 403,211        | 3,309,703 | 703,301      | 131,690    | 171,614   | 569,114    |
|           | <del>_</del> _ | <del>_</del> _ |           | <del>_</del> |            |           |            |
| 1,282,691 | 4,599,503      | 485,277        | 5,710,845 | 705,561      | 151,896    | 963,551   | 27,956,483 |
| 1,311,087 | 4,593,665      | 493,634        | 543,952   | 148,425      | 522,552    | 522,170   | 21,653,022 |

# Schedule of Revenues By Source and Expenditures By Function – All Governmental Funds

#### For the Last Ten Years

| 2020             | 2019  | 2018   | 2017   |
|------------------|---|--|--|
|                  |   |  |  |
| \$<br>7,826,323  | 7,765,897   | 7,842,767  | 7,865,485  |
| 628,102          | 588,657   | 550,639  | 608,649  |
| 21,717           | 49,470  | 55,284   | 51,499   |
| 6,403,935        | 5,756,256   | 5,603,663  | 6,008,828  |
| 36,301           | 22,538  | 34,690   | 28,523   |
| 619,120          | 634,951   | 675,444  | 630,401  |
| 316,363          | 273,311   | 208,692  | 170,258  |
| 53,943           | 54,209  | 46,744   | 37,275   |
| 898,814          | 509,416   | 693,664  | 771,633  |
| \$<br>16,804,618 | 15,654,705  | 15,711,587   | 16,172,551   |
|                  |   |  |  |
|                  |   |  |  |
| \$<br>2,938,183  | 2,818,485   | 2,570,566  | 2,564,821  |
| 1,698,774        | 1,728,641   | 1,687,646  | 1,617,301  |
| 352,602          | 322,129   | 328,095  | 399,452  |
| 1,184,183        | 1,196,038   | 1,159,670  | 1,105,633  |
| 6,712,031        | 7,725,212   | 7,383,564  | 6,253,505  |
| 606,556          | 596,846   | 584,130  | 561,024  |
| 1,462,592        | 1,534,036   | 1,450,052  | 1,295,947  |
| 261,294          | 93,264  | 139,788  | 266,092  |
| 303,127          | 235,581   | 356,441  | 411,269  |
| 1,447,077        | 572,535   | 567,897  | 663,429  |
| \$<br>16,966,419 | 16,822,767  | 16,227,849   | 15,138,473   |
| \$ \$            | \$ 7,826,323<br>628,102<br>21,717<br>6,403,935<br>36,301<br>619,120<br>316,363<br>53,943<br>898,814<br>\$ 16,804,618<br>\$ 2,938,183<br>1,698,774<br>352,602<br>1,184,183<br>6,712,031<br>606,556<br>1,462,592<br>261,294<br>303,127<br>1,447,077 | \$ 7,826,323 7,765,897 628,102 588,657 21,717 49,470 6,403,935 5,756,256 36,301 22,538 619,120 634,951 316,363 273,311 53,943 54,209 898,814 509,416 \$ 16,804,618 15,654,705  \$ 2,938,183 2,818,485 1,698,774 1,728,641 352,602 322,129 1,184,183 1,196,038 6,712,031 7,725,212 606,556 596,846 1,462,592 1,534,036 261,294 93,264 303,127 235,581 1,447,077 572,535 | \$ 7,826,323 7,765,897 7,842,767 628,102 588,657 550,639 21,717 49,470 55,284 6,403,935 5,756,256 5,603,663 36,301 22,538 34,690 619,120 634,951 675,444 316,363 273,311 208,692 53,943 54,209 46,744 898,814 509,416 693,664 \$ 16,804,618 15,654,705 15,711,587  \$ 2,938,183 2,818,485 2,570,566 1,698,774 1,728,641 1,687,646 352,602 322,129 328,095 1,184,183 1,196,038 1,159,670 6,712,031 7,725,212 7,383,564 606,556 596,846 584,130 1,462,592 1,534,036 1,450,052 261,294 93,264 139,788 303,127 235,581 356,441 1,447,077 572,535 567,897 |

| _ |            |            |            |            |            |            |
|---|------------|------------|------------|------------|------------|------------|
|   | 2016       | 2015       | 2014       | 2013       | 2012       | 2011       |
|   |            |            |            |            |            |            |
|   | 7,904,596  | 7,804,740  | 7,629,735  | 7,429,208  | 7,098,326  | 6,714,586  |
|   | 515,517    | 534,654    | 513,285    | 522,321    | 546,939    | 475,243    |
|   | 45,715     | 75,214     | 51,754     | 60,439     | 65,004     | 74,186     |
|   | 5,618,199  | 4,913,274  | 4,978,749  | 4,756,592  | 5,960,567  | 6,324,666  |
|   | 34,181     | 19,616     | 25,459     | 25,560     | 25,720     | 24,442     |
|   | 618,496    | 575,062    | 609,465    | 579,504    | 582,727    | 639,350    |
|   | 113,673    | 79,597     | 85,567     | 90,198     | 133,550    | 147,662    |
|   | 41,392     | 44,122     | 45,733     | 49,061     | 39,033     | 21,498     |
| _ | 754,775    | 498,263    | 704,306    | 451,410    | 668,214    | 713,221    |
|   | 15,646,544 | 14,544,542 | 14,644,053 | 13,964,293 | 15,120,080 | 15,134,854 |
|   |            |            |            |            |            |            |
|   | 0.560.760  | 0.415.000  | 0.256.457  | 0.106.847  | 0.025.020  | 1 055 517  |
|   | 2,562,760  | 2,415,880  | 2,356,457  | 2,106,847  | 2,035,838  | 1,955,517  |
|   | 1,565,540  | 1,511,756  | 1,431,137  | 1,355,308  | 1,358,033  | 1,357,012  |
|   | 463,101    | 1,948,667  | 422,482    | 626,524    | 2,197,433  | 1,856,540  |
|   | 1,083,407  | 1,022,512  | 958,910    | 835,306    | 877,584    | 879,407    |
|   | 7,576,699  | 5,828,631  | 5,436,955  | 4,867,329  | 5,363,814  | 4,687,625  |
|   | 567,511    | 642,452    | 623,390    | 480,604    | 488,248    | 456,336    |
|   | 1,397,074  | 1,181,959  | 1,263,263  | 1,961,223  | 1,925,661  | 1,915,157  |
|   | 271,984    | 195,713    | 289,000    | 465,692    | 312,935    | 276,279    |
|   | 466,502    | 254,272    | 544,716    | 264,555    | 615,016    | 465,855    |
| _ | 280,437    | 406,146    | 329,727    | 255,259    | 619,964    | 579,323    |
|   | 16,235,015 | 15,407,988 | 13,656,037 | 13,218,647 | 15,794,526 | 14,429,051 |

# TOR OF STATE OF TO

#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Harrison County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 27, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Harrison County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Harrison County's internal control. Accordingly, we do not express an opinion on the effectiveness of Harrison County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) through (C) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (D) through (I) to be significant deficiencies.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Harrison County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### Harrison County's Responses to the Findings

Harrison County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. Harrison County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Harrison County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Marlys K. Gaston, CPA Deputy Auditor of State

May 27, 2021

#### Schedule of Findings

Year ended June 30, 2020

#### Findings Related to the Financial Statements:

#### INTERNAL CONTROL DEFICIENCIES:

#### (A) <u>Segregation of Duties</u>

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County's financial statements.

<u>Condition</u> – Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

|     |   | Applicable<br>Offices   |
|-----|---|---|
| (1) | Incoming mail is not opened by an employee who is not authorized to make entries to the accounting records.   | Sheriff's Civil Division and Jail, Conservation/ Welcome Center and Homemaker's Agency                      |
| (2) | Bank accounts are not reconciled at the end of each month by an individual who does not sign checks, handle or record cash. An independent person does not periodically review the bank reconciliation for propriety. | Recorder and<br>Sheriff's Civil<br>Division and Jail  |
| (3) | The person who signs checks was not independent of the person preparing checks, approving disbursements and recording cash receipts.  | Recorder and<br>Sheriff's Civil<br>Division and Jail  |
| (4) | Generally, one individual may have control over collecting, depositing, posting and daily reconciling of receipts for which no compensating controls exist.   | Treasurer, Recorder, Sheriff's Civil Division and Jail, Conservation/ Welcome Center and Homemaker's Agency |
| (5) | The person who prepares a summary of delinquent tax collections also reconciles delinquencies at year end. There is no evidence an independent person reviews the reconciliations for propriety.                      | Treasurer   |

#### Schedule of Findings

#### Year ended June 30, 2020

(6) Although mail is opened by someone independent of the receipt process (i.e., recording, depositing and daily reconciling), the independent mail opener does not prepare a listing of mail receipts and test that listing.

Treasurer Recorder

<u>Cause</u> – The County offices noted above have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect each County office's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> – Each official should review the control activities of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports. Independent reviews should be documented by the signature or initials of the reviewer and the date of the review.

#### Responses -

<u>Recorder</u> – We are aware of the segregation of duties issues in a small office and do the best we can to address it. The County Recorder reviews the office policy to address the issues as best as we can.

<u>Sheriff</u> – We will consider having the mail opened by another staff member who will maintain a log of mail receipts and compare the log to the receipts periodically. The Sheriff reviews each deposit and initials each. The Sheriff will monitor each month's bank reconciliation and review bank statements including the canceled checks. The review will be documented with the Sheriff's initials or signature.

<u>Conservation/Welcome Center</u> – We will look into it and work with the County Auditor's Office.

<u>Treasurer</u> – Staff open the mail daily. We record two pieces of mail from property tax and motor vehicle then the rest of the staff post the payments and put their initials on the excel sheet. Daily reconciling of receipts is done by two people in Motor Vehicle who switch off week to week and two other people in tax department also switch off week to week. This report will be reviewed by the Auditors office via email submission. A mail list was not kept up this fiscal year due to COVID as many strains were put on the office with staff absences.

<u>Homemaker's Agency</u> – One person opens the mail now and cannot make entries to the accounting records. This same person prepares a listing for mail receipts and another person deposits, posts, and reconciles receipts.

#### Schedule of Findings

#### Year ended June 30, 2020

<u>Conclusion</u> – Responses acknowledged. Each office should continue to review and implement control procedures to obtain the maximum internal control possible. Also, an initial listing of mail receipts should be prepared and reconciled to receipt records by someone independent of the receipt process. The reconciliation should document signatures and dates of the independent reviewer.

#### (B) Financial Reporting

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County's financial statements.

<u>Condition</u> – During the audit, we identified material amounts of receivables not recorded in the County's financial statements or recorded in the wrong fiscal year. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

<u>Cause</u> – County policies do not require and procedures have not been established to require independent review of year end cut-off transactions to ensure the County's financial statements are accurate and reliable.

<u>Effect</u> – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the County's financial statements were necessary.

<u>Recommendation</u> – The County should implement procedures to ensure all receivables are identified and properly included in the County's financial statements.

Response – There is an email sent out by the office each year about accrual entries with a reply stating this office will not accept deposits without an earned date. In addition, we have a policy in place that any department must have the supporting documents to the Treasurer's office by the  $3^{\rm rd}$  day of the new month for any EFT deposits.

<u>Conclusion</u> – Response accepted.

#### (C) Payroll

<u>Criteria</u> – An effective internal control system provides for internal controls related to preparation of payroll. Payroll for salaried individuals should be paid after the work is performed.

<u>Condition</u> – The County pays salaried employees on a bi-weekly basis. Most of the County's salaried employees are paid one week in advance of the wages being earned. For example, the paycheck received on March 20, 2020 is for the week beginning March 16, 2020 through the week ending March 27, 2020. Accordingly, when the employee leaves County employment, their final pay warrant must be adjusted by the number of days they were paid in advance.

#### Schedule of Findings

#### Year ended June 30, 2020

<u>Cause</u> – Policies have not been established and procedures have not been implemented to ensure wages are paid after they have been earned.

<u>Effect</u> – Salaried employees are paid in advance of performing work and terminated salaried employees are overpaid as they are compensated for the week which follows their termination date.

<u>Recommendation</u> – The Board of Supervisors should work with the County Attorney to correct the advance pay of current employees. Future employees should be paid correctly from the day they begin employment.

<u>Response</u> – Any new employee is not paid in advance. We are slowly working toward the goal of not paying salaries in advance of work.

Conclusion - Response accepted.

#### (D) Computer System

<u>Criteria</u> – Properly designed policies and procedures pertaining to control activities over the County's computer system and implementation of the policies and procedures help provide reasonable assurance financial information is safeguarded and reliable, and helps ensure the reliability of financial reporting, the effectiveness and efficiency of operations and compliance with applicable laws and regulations.

Condition - The County does not have a written disaster recovery plan.

<u>Cause</u> – Management has not required a written disaster recovery plan.

<u>Effect</u> – The failure to have a formal disaster recovery plan could result in the County's inability to function in the event of a disaster or continue County business without interruption.

Recommendation - A written disaster recovery plan should be developed.

<u>Response</u> – Board of Supervisors will be working on developing a disaster recover plan in the future.

Conclusion - Response accepted.

#### (E) <u>Conservation Welcome Center</u>

<u>Criteria</u> – An effective internal control system provides for internal controls related to reconciling monthly bank statements to book balances and daily collections to deposit to ensure the accuracy of accounting records.

<u>Condition</u> – Although monthly reconciliations of book to bank balances were prepared, the independent review or the date of review was not always documented.

Also, the daily credit card and cash sales records are not reconciled to deposits by an independent person and voided receipts are not reviewed.

#### Schedule of Findings

#### Year ended June 30, 2020

<u>Cause</u> – Policies have not been established and procedures have not been implemented to require an independent review of bank reconciliations or an independent review of daily collections to deposit and to voided receipts.

<u>Effect</u> – Lack of independent review of the bank reconciliations and the independent review of reconciliations of daily collections to deposit and voided receipts increases the risk misstatements may not have been prevented or detected and corrected on a timely basis in the normal course of operations.

Recommendation – To improve financial accountability and control, the reconciliation of the book and bank balances should be reviewed by an independent person. This review should be documented by the signature or initials of the reviewer and the date of the review.

An independent review of the reconciliation of daily collections to deposit and voided receipts should be performed periodically. The review of the reconciliation should be documented by the signature or initials of the reviewer and the date of the review.

Response - We will look into this and work with the County Auditor's Office.

<u>Conclusion</u> – Response accepted.

#### (F) Conservation Welcome Center Reporting

<u>Criteria</u> – An effective internal control system provides for policies and controls related to ensuring proper accounting for all funds and transactions an maintaining appropriate accounting records and financial reports which provide for proper financial reporting.

<u>Condition</u> – The Conservation Welcome Center did not prepare a year-to-date summary of receipts and disbursements for financial reporting. Additionally, fees for credit card processing are automatically deducted from the Welcome Center's checking account. These amounts were not included in the County's budget or financial reports.

<u>Cause</u> – County policies do not require, and procedures have not been established to require a year-to-date summary of receipts and disbursements as well as requiring all transactions to run through the County's accounting system to ensure the County's financial statements are accurate and reliable.

<u>Effect</u> – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions.

<u>Recommendation</u> – A year-to-date summary of receipts and disbursements should be prepared for financial reporting. Also, the credit card processing fees should be approved by the Conservation Board and included in the County's accounting system and financial reports.

<u>Response</u> – We will look into this and work with the County Auditor's Office to implement the recommendations.

<u>Conclusion</u> – Response accepted.

#### Schedule of Findings

#### Year ended June 30, 2020

#### (G) K-9 Account Bank Reconciliation

<u>Criteria</u> – An effective internal control system provides for internal controls related to reconciling monthly bank statements to the book balance to ensure the accuracy of the book balance.

<u>Condition</u> – The County Sheriff's Office has not been consistently preparing a monthly bank to book reconciliation for the K-9 bank account.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to reconcile monthly bank statements to ensure the accuracy of the book balance.

<u>Effect</u> – A lack of monthly bank statement reconciliations could result in misstatements of the book balance which may not be prevented or detected and corrected on a timely basis in the normal course of operations.

<u>Recommendation</u> – To improve financial accountability and control, a reconciliation of the book and bank balances should be prepared monthly. The reconciliations should be reviewed by an independent person and the review documented by the signature or initials of the reviewer and the date of the review.

<u>Response</u> – We have discussed this with the County Auditor to move these funds into a different account due to lack of activity.

<u>Conclusion</u> – Response acknowledged. The bank statements for this account should be reconciled to the book balance monthly until the account is closed.

#### (H) Sheriff Check Signer

<u>Criteria</u> – An effective internal control system provides for internal controls related to the proper safeguarding of assets by ensuring those listed as checks signers on accounts are current employees who should have access to signing checks.

Condition – The former Chief Deputy is still listed as a check signer.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to require former employees to have check signing capabilities removed.

Effect – This condition could result in unrecorded or misstated disbursements.

<u>Recommendation</u> – Policies should be established to ensure individuals that leave County's employment have check signing capabilities removed.

<u>Response</u> – This individual has been removed as an authorized signer. The Sheriff's office has tried to get the name listed off the statements and checks, but the bank has not done it yet.

Conclusion - Response accepted.

#### Schedule of Findings

#### Year ended June 30, 2020

#### (I) Receipt Deposits

<u>Criteria</u> – An effective internal control system provides for internal controls related to ensuring the timely deposit of all incoming cash and checks.

<u>Condition</u> – A State of Iowa warrant in the amount of \$10,000 issued to Harrison County on July 9, 2019 was not redeemed until September 4, 2019.

<u>Cause</u> – Policies have not been designed and implemented to ensure all incoming cash and checks are deposited timely.

 $\underline{\text{Effect}}$  – The condition could result in unrecorded or misstated revenues and receivables.

<u>Recommendation</u> – Procedures should be established to ensure all receipts are deposited timely.

<u>Response</u> – An email to all department heads will be sent out to remind them of timely depositing of receipts.

<u>Conclusion</u> – Response accepted.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### Schedule of Findings

Year ended June 30, 2020

#### Other Findings Related to Required Statutory Reporting:

(1) <u>Certified Budget</u> – Disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the roads and transportation function prior to the budget amendment and disbursements in certain departments exceeded the amounts appropriated.

Recommendation – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the service area budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

<u>Response</u> – We will watch this more closely.

Conclusion - Response accepted.

- (2) <u>Questionable Expenditures</u> No expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- (4) <u>Sales Tax</u> Sales tax of \$108 was paid on transactions for purchases made with the US Bank VISA card. A County is designated as a tax-exempt entity under Chapter 423.3(80) of the Code of Iowa.

Recommendation – The County should ensure sales tax is not paid on disbursements.

Response – We will look into these transactions.

<u>Conclusion</u> – Response acknowledged.

#### Schedule of Findings

#### Year ended June 30, 2020

# (5) <u>Business Transactions</u> – Business transactions between the County and County officials or employees are detailed as follows:

| Name, Title and  | Transaction   |          |
|--|---|----------|
| Business Connection  | Description   | Amount   |
| Kris Pauley, Deputy Auditor,<br>Sister-in-law of Bette Jensen  | Cleaning cabins for<br>Conservation Department  | \$ 1,438 |
| Kris Pauley, Deputy Auditor,<br>Sister-in-law of Shirley Sigler  | Cleaning cabins for<br>Conservation Department  | 2,594    |
| Larry Oliver, Emergency Management<br>Director, father of Carter Oliver                                    | Gutter cleaning at the County<br>Sheriff's office   | 160      |
| Brenda Loftus, Assessor, daughter-in-law of<br>Kevin Loftus, Owner of Loftus Heating &<br>Air Conditioning | Purchase of furnaces, air conditioners<br>and routine maintenance for other<br>County departments | 31,847   |
| Kathy Lundergard, Office Manager, sister of<br>Mike Maguire, Owner of Boyer View<br>Trucking, LLC.         | Trucking/hauling<br>services, per bid   | 195,735  |
| Bryon Vennink, Conservation Park Ranger,<br>Owner of Home Town Hardware, Inc.                              | Purchase of electrical supplies and parts for the County Conservation Department                  | 8,519    |
| Darin Kline, Sheriff's Deputy  | CPR Training  | 344      |
| Elizabeth Lenz, Drainage Clerk, mother-in-law<br>of Zach Ridder, Owner of Square<br>One Home Services      | Repair work for courthouse  | 13,625   |
|  | <u>.</u>  | 10,020   |
| Elizabeth Lenz, Drainage Clerk, sister of<br>Doug Harris, Owner of C & H Hauling                           | Trash pickup services<br>for the County   | 4,045    |
| Mitch Flaherty, Sheriff's Deputy   | Building repair and maintenance   | 145      |

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Carter Oliver, Darin Kline, Bette Jensen, Shirley Sigler, C & H Hauling and Mitch Flaherty do not appear to represent conflicts of interest since total transactions with each individual or business were less than \$6,000 during the fiscal year.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Loftus Heating & Air Conditioning for other County departments and the transactions with Square One Home Services do not represent conflicts of interest since the County Assessor's and Drainage Clerk's remuneration of employment is not directly affected as a result of the transactions and their duties do not directly involve procurement of the furnaces, air conditioners, routine maintenance and repair work for the courthouse.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Boyer View Trucking, LLC do not represent a conflict of interest since the transactions were competitively bid and were publicly invited and open.

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Home Town Hardware, Inc. may represent a conflict of interest as defined in Chapter 331.342 of the Code of Iowa since the transactions exceed \$6,000 for the fiscal year and the contract was not competitively bid.

<u>Recommendation</u> – The County should consult legal counsel to determine the disposition of this matter.

Response – We will look into these transactions.

<u>Conclusion</u> – Response acknowledged. The County should consult legal counsel to determine the disposition of this matter.

#### Schedule of Findings

#### Year ended June 30, 2020

- (6) Restricted Donor Activity No transactions were noted between the County, County officials, County employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- (7) <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (8) <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- (9) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- (10) Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- (11) <u>Annual Urban Renewal Report</u> The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.
- (12) Outstanding Checks Chapter 331.554(6) of the Code of Iowa required checks outstanding for more than one year be canceled, removed from the list of outstanding checks and deposited to the account on which the check was written. At June 30, 2020, the commissary account outstanding check list included several checks which have been outstanding for over two years.

<u>Recommendation</u> – Checks outstanding for more than one year should be canceled, as required.

Response - The Sheriff's office will make appropriate contacts and comply with requirements.

Conclusion - Response accepted.

(13) <u>Electronic Check Retention</u> – Chapter 554D.114 of the Code of Iowa allows the County to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The image of the back of each cancelled check was not obtained by the County Sheriff.

<u>Recommendation</u> – County Sheriff should obtain and retain an image of the front and back of each cancelled check from the bank, as required.

<u>Response</u> – The County Sheriff will contact the bank and have backs of checks shown on monthly statements.

Conclusion - Response accepted.

#### Staff

#### This audit was performed by:

Marlys K. Gaston, CPA, Deputy Suzanne R. Dahlstrom, CPA, Manager Alex N. Kawamura, CPA, Senior Auditor Craig S. Miller, Staff Auditor Silvester K. Rutto, Staff Auditor Taylor A. Hepp, Assistant Auditor Priscilla M. Ruiz Torres, Assistant Auditor Shane K. McDonald, Assistant Auditor