

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

		Contact:	Marlys Gaston
FOR RELEASE	May 11, 2021		515/281-5834
		_	

Auditor of State Rob Sand today released an audit report on City of Evansdale, Iowa.

FINANCIAL HIGHLIGHTS:

The City's receipts totaled \$4,938,115 for the year ended June 30, 2020, an 5.9% increase over the prior year. Disbursements for the year ended June 30, 2020 totaled \$4,633,229, a less than 1% increase over the prior year. The increase in receipts is due primarily to the property tax levy increasing from \$6.48697 to \$7.69323 per \$1,000 of taxable value.

AUDIT FINDINGS:

Sand reported three findings related to the receipt and disbursement of taxpayer funds. They are found on pages 58 through 62 of this report. The findings address issues such as a non-compliance with the Iowa Constitution with regard to donations to private, non-profit organizations and a gift to an individual and publication of Council minutes. Sand provided the City with recommendations to address each of the findings.

One of the three findings discussed above is repeated from the prior year. The City Council has a fiduciary responsibility to provide oversight of the City's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

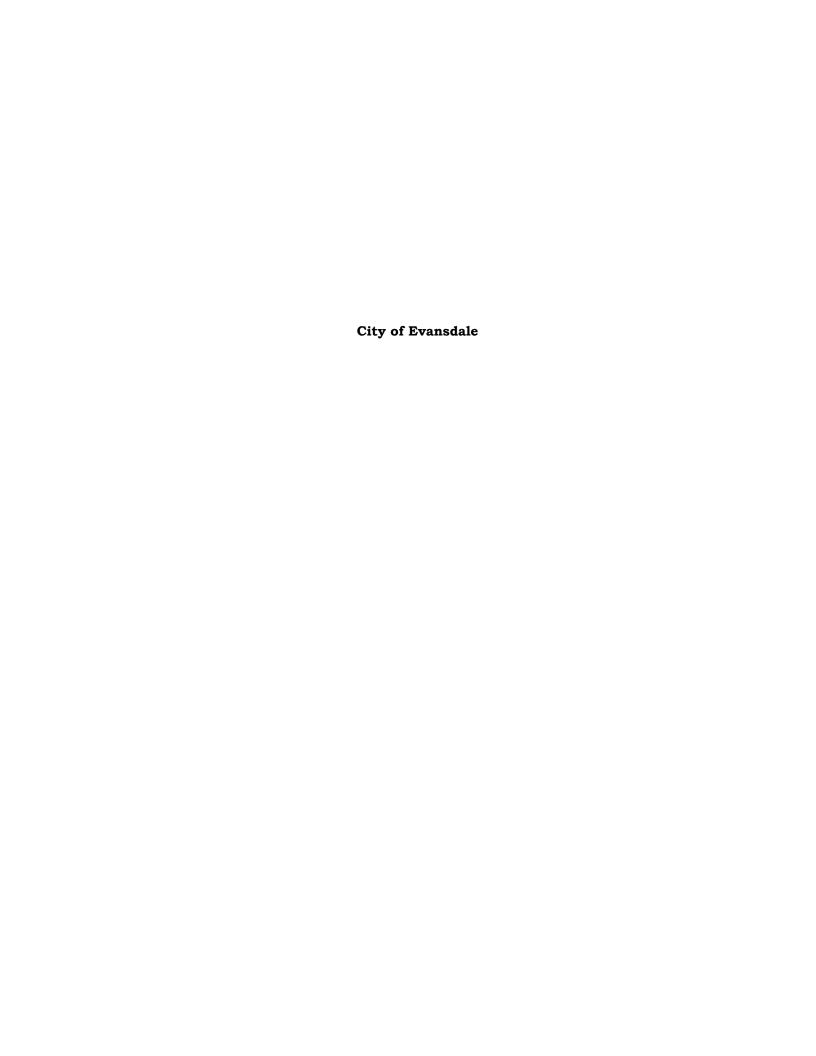
A copy of the audit report is available for review on the Auditor of State's web site at https://auditor.iowa.gov/audit-reports.

###

CITY OF EVANSDALE

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2020





OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

April 14, 2021

Officials of the City of Evansdale Evansdale, Iowa

Dear Honorable Mayor and Members of the City Council:

I am pleased to submit to you the financial and compliance audit report for the City of Evansdale, Iowa for the year ended June 30, 2020. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of the City of Evansdale throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand Auditor of State

Table of Contents

		<u>Page</u>
Officials		3
Independent Auditor's Report		5-7
Basic Financial Statements:	<u>Exhibit</u>	
Government-wide Financial Statement: Cash Basis Statement of Activities and Net Position Governmental Fund Financial Statements: Statement of Cash Receipts, Disbursements and	A	10-11
Changes in Cash Balances Proprietary Fund Financial Statements: Statement of Cash Receipts, Disbursements and	В	12-13
Changes in Cash Balances Notes to Financial Statements	С	15 16-33
Other Information		
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual – All Governmental Funds and Proprietary Funds Notes to Other Information – Budgetary Reporting Schedule of the City's Proportionate Share of the Net Pension Liability Schedule of City Contributions Notes to Other Information – Pension Liability		36-37 39 40-41 42-43 44-45
Supplementary Information:	<u>Schedule</u>	
Schedule of Cash Receipts, Disbursements and Changes in Cash Balances - Nonmajor Governmental Funds Schedule of Indebtedness Bond and Note Maturities Schedule of Receipts by Source and Disbursements by Function – All Governmental Funds	1 2 3	49 50-51 52-53 54-55
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with		
Government Auditing Standards		56-57
Schedule of Findings		58-62
Staff		63

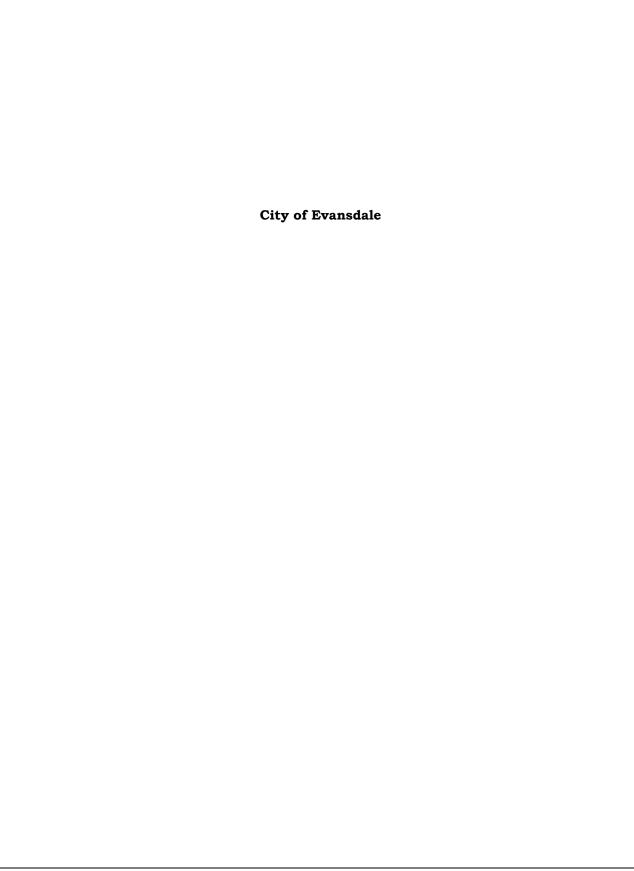
Officials

(Before January 2020)

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Doug Faas	Mayor	Jan 2020
Gene Walker	Mayor Pro tem	Jan 2022
Kenny Loftus Steven Seible Lynn Bender Dick Dewater	Council Member Council Member Council Member Council Member	Jan 2020 Jan 2020 Jan 2022 Jan 2022
DeAnne Kobliska	City Clerk	Jan 2020
Megan Wells	Deputy Clerk	Indefinite
Laura Folkerts	Attorney	Jan 2020

(After January 2020)

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Troy Beatty	Mayor	Jan 2022
Dick Dewater	Mayor Pro tem	Jan 2022
Lynn Bender Gene Walker Charles Beam Steven Seible	Council Member Council Member Council Member Council Member	Jan 2022 Jan 2022 Jan 2024 Jan 2024
DeAnne Kobliska	City Clerk	Jan 2022
Megan Wells	Deputy Clerk	Indefinite
Laura Folkerts	Attorney	Jan 2022





OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

<u>Independent Auditor's Report</u>

To the Honorable Mayor and Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Evansdale, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and qualified audit opinions.

Opinions

Basis for Qualified Opinion on the Governmental Activities and the Aggregate Remaining Fund Information

The financial statements do not include financial data for one of the City's legally separate component units, the City of Evansdale Volunteer Fire Department Association. The amounts by which this omission would affect the receipts, disbursements and cash balances of the governmental activities and the aggregate remaining fund information has not been determined.

Qualified Opinion

In our opinion, except for the effects of the matter discussed in the "Basis for Qualified Opinion the Governmental Activities and the Aggregate Remaining Fund Information" paragraph, the financial statements referred to above present fairly, the financial position of the governmental activities and the aggregate remaining fund information of the City of Evansdale as of June 30, 2020, and the changes in its cash basis financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the business type activities, the discretely presented component unit and each major fund of the City of Evansdale as of June 30, 2020, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Evansdale's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the five years ended June 30, 2019 (which are not presented herein) and expressed a qualified opinion on the governmental activities and the aggregate remaining fund information due to the omission of the Evansdale Volunteer Fire Department Association from the City's financial statements and unmodified opinions on the financial statements of the business type activities, the discretely presented component unit and each major fund which were prepared on the basis of cash receipts and disbursements. The financial statements for the four years ended June 30, 2014 (which are not presented herein) were audited by another auditor who expressed modified opinions on those financial statements for the two years ended June 30, 2014 and unmodified opinions for the two years ended June 30, 2012. The financial statements during those four years were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, except for the effects of not including the financial data of the City of Evansdale Volunteer Fire Department Association as described in the "Basis for Qualified Opinion on the Governmental Activities and the Aggregate Remaining Fund Information" paragraph on the preceding page, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

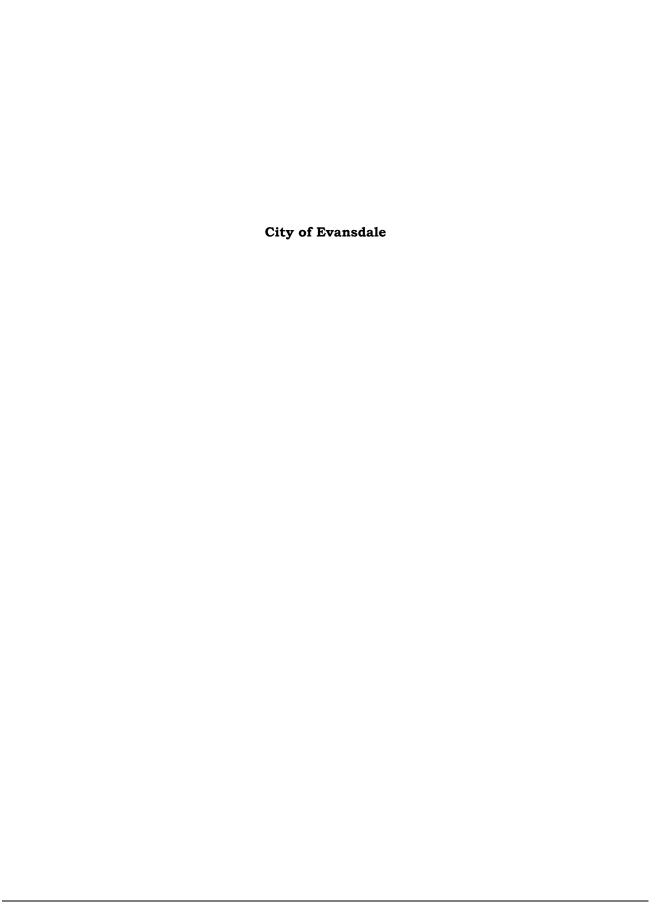
The other information, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 36 through 45, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express and opinion or provide any assurance on it

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated April 14, 2021 on our consideration of the City of Evansdale's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Evansdale's internal control over financial reporting and compliance.

Marlys K. Gaston, CPA Deputy Auditor of State

April 14, 2021





Cash Basis Statement of Activities and Net Position

As of and for the year ended June 30, 2020

				Program Receipts	
	Dis	- bursements	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest
Functions/Programs:					_
Primary Government					
Governmental activities:					
Public safety	\$	1,354,366	280,273	58,605	-
Public works		528,167	1,189	610,686	-
Health and social services		18,516	-	-	-
Culture and recreation		210,266	175,550	27,776	-
Community and economic development		7,404	-	-	-
General government		382,686	10,298	25,739	-
Debt service		932,943	-	104,889	-
Capital projects		505,940		-	97,824
Total governmental activities		3,940,288	467,310	827,695	97,824
Business type activities:					
Sewer		383,794	622,008	-	-
Sanitation/recycling		284,781	274,179	19,004	-
Storm water		24,366	24,702	-	-
Total business type activities		692,941	920,889	19,004	
Total primary government	\$	4,633,229	1,388,199	846,699	97,824
Component Unit:					
Evansdale Water Works	\$	524,165	536,985	-	

General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Tax increment financing

Local option sales tax

Commercial/industrial tax replacement

Unrestricted interest on investments

Loan proceeds

Miscellaneous

Sale of capital assets

Primary government transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:

Streets

Debt service

Capital projects

Other purposes

Customer deposits

Unrestricted

Total cash basis net position

See notes to financial statements.

N Cl			
			Component Unit
Governmental	Business Type		Evansdale
Activities	Activities	Total	Water Works
(1,015,488)	-	(1,015,488)	
83,708	-	83,708	
(18,516)		(18,516)	
(6,940)		(6,940)	
(7,404)		(7,404)	
(346,649)		(346,649)	
(828,054) (408,116)	-	(828,054) (408,116)	
(2,547,459)	<u>-</u>	(2,547,459)	
-	238,214	238,214	
-	8,402	8,402	
	336	336	
	246,952	246,952	
(2,547,459)	246,952	(2,300,507)	
			12,820
1,182,378	-	1,182,378	-
631,357	-	631,357	-
584,730	-	584,730	-
26,285	-	26,285	-
23,424	-	23,424	7,084
25 796	110,945	110,945	40.619
35,786 1,529	8,959	44,745 1,529	42,618
120,220	(120,220)	1,529	_
2,605,709	(316)	2,605,393	49,702
58,250	246,636	304,886	62,522
2,074,522	544,493	2,619,015	430,636
\$ 2,132,772	791,129	2,923,901	493,158
172,435	-	172,435	-
110,724	-	110,724	-
313,959	-	313,959	564
298,735	-	298,735	-
- 1,236,919	701 120	2,028,048	109,104 383,490
	791,129		
\$ 2,132,772	791,129	2,923,901	493,158

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2020

	_	Special Revenue				
		Road Use	Employee	Local Option		
	General	Tax	Benefits	Sales Tax		
Receipts:						
Property tax	\$ 947,627	-	193,021	-		
Tax increment financing	-	-	-	-		
Local option sales tax	-	-	-	584,730		
Other city tax	41,730	-	-	-		
Licenses and permits	75,907	-	-	-		
Use of money and property	36,148	-	-	-		
Intergovernmental	92,538	610,686	4,556	-		
Charges for service	391,655	-	-	-		
Special assessments	83	-	- 0.165	-		
Miscellaneous	 46,978		8,165			
Total receipts	1,632,666	610,686	205,742	584,730		
Disbursements:						
Operating:						
Public safety	1,050,785	-	303,581	-		
Public works	-	528,167	-	-		
Health and social services	18,516	-	-	-		
Culture and recreation	185,385	-	24,881	-		
Community and economic development	7,404	-	-	-		
General government	274,266	-	61,057	-		
Debt service	-	-	-	-		
Capital projects	 -		-	<u> </u>		
Total disbursements	 1,536,356	528,167	389,519			
Excess (deficiency) of receipts over (under) disbursements	 96,310	82,519	(183,777)	584,730		
Other financing sources (uses):						
Sale of capital assets	1,529	-	-	-		
Transfers in	223,495	-	222,287	-		
Transfers out	-	-	-	(565,500)		
Total other financing sources (uses)	 225,024	-	222,287	(565,500)		
Change in cash balances	321,334	82,519	38,510	19,230		
Cash balances beginning of year	 915,585	89,916	140,914			
Cash balances end of year	\$ 1,236,919	172,435	179,424	19,230		
Cash Basis Fund Balances						
Restricted for:						
Streets	\$ -	172,435	-	-		
Debt service	-	-	-	-		
Capital projects	-	-	-	-		
Other purposes	-	-	179,424	19,230		
Assigned for capital improvements	99,830	-	-	-		
Unassigned	 1,137,089	-	-			
Total cash basis fund balances	\$ 1,236,919	172,435	179,424	19,230		

See notes to financial statements.

Tax-Increment Debt Capital Nonmajor To - - - - 1,140,6 631,357 - - - 631,3 - - - - 584,7 - - - - 41,7 - - - - 75,9
Financing Service Projects Nonmajor To - - - - 1,140,6 631,357 - - - 631,7 - - - - 584,7 - - - - 41,7 - - - - 75,9
631,357 631,357 - 584,7 41,7 75,9
631,357 631,357 - 584,7 41,7 75,9
584,, 41,, 75,9
41,7 75,9
75,9
2,134 38,2
97,824 - 805,6
391,6
- 1,189 - 1,2
- 104,889 5,572 - 165,6
633,491 104,889 104,585 - 3,876,7
1,354,3
528,1
18,5
210,2
7,4
47,363 382,6
- 932,943 932,9 505,940 - 505,9
- 932,943 505,940 47,363 3,940,¢
633,491 (828,054) (401,355) (47,363) (63,491)
1,5
- 817,363 282,750 47,363 1,593,2
(612,621) - (194,917) (100,000) (1,473,0
(612,621) 817,363 87,833 (52,637) 121,7
20,870 (10,691) (313,522) (100,000) 58,7
50,597 49,948 627,481 200,081 2,074,5
71,467 39,257 313,959 100,081 2,132,7
172,4
71,467 39,257 110,7
- 313,959 - 313,9
100,081 298,7 99,
1,137,
71,467 39,257 313,959 100,081 2,132,7

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2020

		Enterp	orise	
	Sewer	Sanitation/ Recycling	Storm Water	Total
Operating receipts:				
Charges for service	\$ 622,008	274,179	24,702	920,889
Miscellaneous	 872	8,087	-	8,959
Total operating receipts	622,880	282,266	24,702	929,848
Operating disbursements:				
Business type activities	376,279	284,781	24,366	685,426
Excess (deficiency) of operating receipts over (under)				
operating disbursements	 246,601	(2,515)	336	244,422
Non-operating receipts (disbursements):				
Intergovernmental	-	19,004	-	19,004
Note proceeds	110,945	-	-	110,945
Capital projects	 (7,515)	-	-	(7,515)
Total non-operating receipts (disbursements)	 103,430	19,004	_	122,434
Excess of receipts over disbursements	350,031	16,489	336	366,856
Transfers out	 (120,220)	-	-	(120,220)
Change in cash balances	229,811	16,489	336	246,636
Cash balances beginning of year	 255,356	246,111	43,026	544,493
Cash balances end of year	\$ 485,167	262,600	43,362	791,129
Cash Basis Fund Balances				
Unrestricted	\$ 485,167	262,600	43,362	791,129

See notes to financial statements.

Notes to Financial Statements

June 30, 2020

(1) Summary of Significant Accounting Policies

The City of Evansdale is a political subdivision of the State of Iowa located in Black Hawk County. It was first incorporated in 1947 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides sewer, sanitation/recycling and storm water utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Evansdale has included all funds, organizations, agencies, boards, commissions and authorities, except for the City of Evansdale Volunteer Fire Department Association. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Evansdale (the primary government) and the Evansdale Water Works (a component unit).

<u>Discretely Presented Component Unit</u>

The Evansdale Water Works was established pursuant to Chapter 388 of the Code of Iowa for the operation of the City's Water Works facilities. The Water Works is governed by a three-member Board of Trustees appointed by the City Council. A financial benefit/burden exists between the City and the Water Works in that the City is authorized by statute to issue general obligation debt for a city utility and may certify taxes for the payment of the debt. Complete financial statements can be obtained from the Evansdale Water Works, 123 N Evans Road, Evansdale, Iowa 50707.

Excluded Blended Component Unit

The Evansdale Volunteer Fire Department Association is incorporated under Chapter 504 of the Code of Iowa. Its mission is to prevent and control fires, to provide emergency services and to perform such duties in connection therewith as may be required of it under the control of the Evansdale City Council and such officers that may be elected by the Fire Department from year to year. Contributions are used for training and to purchase items which are not included in the City's budget. The Evansdale Volunteer Fire Department Association is not presented in these financial statements because the information was not made available.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Black Hawk County Assessor's Conference Board, Black Hawk County 911 Joint Service Board, Black Hawk County Emergency Management Agency, Iowa Northland Regional Council of Governments, Criminal Justice Information Systems, Black Hawk Consolidated Public Safety Communications Board and the Black Hawk County Solid Waste Management Commission.

B. Basis of Presentation

Government-wide Financial Statement – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Employee Benefits Fund is used to account for the collection and use of property tax for pension, retirement and insurance benefits.

The Local Option Sales Tax Fund is used to account for the collection and use of local option sales tax.

The Tax Increment Financing Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary funds:

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Enterprise, Sanitation/Recycling Fund accounts for the operation and maintenance of the City's garbage system.

The Enterprise, Storm Water Fund accounts for the operation and maintenance of the City's storm water system.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Property Taxes and Governmental Cash Basis Fund Balances

The following accounting policies are followed in preparing the financial statements:

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects tax asking contained in the budget certified to the City Council in March 2019.

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the City Council intends to use for specific purposes.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Bonds and Notes Payable

A summary of changes in bonds and notes payable for the year ended June 30, 2020 is as follows:

					Due
	Beginning			Ending	Within
	Balances	Increases	Decreases	Balances	One Year
Governmental activities:					
General obligation bonds	\$ 4,470,000	-	830,000	3,640,000	745,000
Business-type activities:					
Sewer revenue loan anticipation note	\$ -	110,945	-	110,945	

General Obligation Bonds

A summary of the City's June 30, 2020 general obligation bonds payable is as follows:

	Essenti	rporate Pur	pose	Essential Corporate Purpose				
Year	Iss	ued	Jan 3, 2012		Issed Jul 2, 2013			
Ending	Interest				Interest			
June 30,	Rates		Principal	Interest	Rates		Principal	Interest
2021	2.20%	\$	40,000	880	1.95%	\$	200,000	6,910
2022			-	-	2.15		140,000	3,010
2023			-	-			-	-
2024			-	-			-	-
2025			-	-			-	-
2026-2029			-				-	
Total		\$	40,000	880		\$	340,000	9,920

_	Essential Corporate Purpose				Essential Corporate Purpose				rpose
Year	Issued May 15, 2015				Issued Jun 28, 2016				6
Ending	Interest					Interest			
June 30,	Rates		Principal	Interest	_	Rates		Principal	Interest
2021	2.00%	\$	210,000	35,863		1.30%	\$	95,000	4,163
2022	2.50		210,000	31,662		1.45		95,000	2,927
2023	2.50		215,000	26,413		1.55		100,000	1,550
2024	2.75		225,000	21,037				-	-
2025	3.00		225,000	14,850				-	-
2026-2029	3.00		270,000	11,250				-	
Total		\$	1,355,000	141,075			\$	290,000	8,640

	Essential Corporate Purpose				Essenti	al Co	rporate Pu	rpose	
Year	Isse	ssed Aug 29, 2017				Issu	ied A	Aug 29, 201	7
Ending	Interest					Interest			
June 30,	Rates		Principal	Interest	_	Rates		Principal	Interest
2021	2.00%	\$	130,000	26,375		1.90%	\$	70,000	9,270
2022	2.00		130,000	23,775		2.40		75,000	7,940
2023	2.00		135,000	21,175		2.40		75,000	6,140
2024	2.00		135,000	18,475		2.80		75,000	4,340
2025	2.00		140,000	15,775		2.80		80,000	2,240
2026-2029	2.05-2.50		570,000	33,620				-	
Total		\$ 1	1,240,000	139,195			\$	375,000	29,930

Year	Tota	1
Ending		
June 30,	Principal	Interest
2021	\$ 745,000	83,461
2022	650,000	69,314
2023	525,000	55,278
2024	435,000	43,852
2025	445,000	32,865
2026-2029	840,000	44,870
Total	\$ 3,640,000	329,640

On September 16, 2010, the City issued \$710,000 of general obligation corporate purpose bonds to provide funds for an economic development grant, constructing street improvements and acquiring vehicles for the municipal streets and public works departments. The bonds bear interest ranging from 1.00% to 2.90% per annum. During fiscal year 2020, the City paid principal of \$90,000 and interest of \$2,610 on the bonds. The bonds were retired as of June 30, 2020.

On January 3, 2012 the City issued \$310,000 of general obligation corporate purpose bonds to provide funds for constructing water system improvements, acquiring water meter reading equipment, acquiring a utility vehicle and acquiring an ambulance and equipment for the fire department. The bonds bear interest ranging from 1.00% to 2.20% per annum and mature on June 1, 2021. During fiscal year 2020, the City paid principal of \$40,000 and interest of \$1,760 on the bonds. The outstanding principal balance at June 30, 2020 was \$40,000.

On July 2, 2013, the City issued \$1,730,000 of general obligation refunding bonds to currently refund the outstanding balance of the City's 2002 general obligation sewer improvement notes. The bonds bear interest at 1.00% to 2.15% per annum and mature on June 1, 2022. During fiscal year 2020, the City paid principal of \$210,000 and interest of \$10,480 on the bonds. The outstanding principal balance at June 30, 2020 was \$340,000.

On May 5, 2015, the City issued \$2,200,000 of general obligation corporate purpose and refunding bonds to provide funds for constructing street, water system, water tower, sanitary sewer system, sidewalk and storm water drainage extensions and improvements, to provide funds for constructing bike trail improvements and to currently refund the outstanding balance of the City's 2007 general obligation economic development bonds. The bonds bear interest at 2.00% to 3.00% per annum and mature on June 1, 2028. During fiscal year 2020, the City paid principal of \$200,000 and interest of \$39,863 on the bonds. The outstanding principal balance at June 30, 2020 was \$1,355,000.

On June 28, 2016, the City issued \$575,000 of general obligation corporate purpose bonds to provide funds for the purchase of a jet truck and a street sweeper for use by the public works department and for constructing improvements and extensions to the Water Works' utility system. The bonds bear interest at 0.90% to 1.55% per annum and mature on June 1, 2023. During fiscal year 2020, the City paid principal of \$95,000 and interest of \$5,255 on the bonds. The outstanding principal balance at June 30, 2020 was \$290,000.

On August 29, 2017, the City issued \$1,500,000 of general obligation corporate purpose bonds to provide funds to pay the costs of constructing street and sanitary sewer system improvements, water system improvements and storm water draining improvements. The bonds bear interest at 1.20% to 2.50% per annum and mature on June 1, 2029. During fiscal year 2020, the City paid principal of \$125,000 and interest of \$28,875 on the bonds. The outstanding principal balance at June 30, 2020 was \$1,240,000.

On August 29, 2017 the City issued \$510,000 of taxable general obligation corporate purpose bonds to provide funds for undertaking the acquisition, demolition and restoration of abandoned, dilapidated and dangerous buildings and properties. The bonds bear interest at 1.90% to 2.80% per annum and mature on June 1, 2025. During fiscal year 2020, the City paid principal of \$70,000 and interest of \$10,600 on the bonds. The outstanding principal balance at June 30, 2020 was \$375,000.

Sewer Revenue Capital Loan and Disbursement Agreement Anticipation Project Note

On April 5, 2020, the City entered into a sewer revenue loan and disbursement anticipation project note with the Iowa Finance Authority to borrow up to \$550,000 to pay the costs of planning, designing and constructing improvements and extensions to the City's Municipal Sanitary Sewer System. The note bears 0% per annum and matures on April 5, 2022. The City drew down \$110,945 on the notes during the year ended June 30, 2020.

(4) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protection occupation members contributed 6.61% of covered payroll and the City contributed 9.91% of covered payroll, for a total rate of 16.52%.

The City's contributions to IPERS for the year ended June 30, 2020 totaled \$61,884.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2020, the City reported a liability of \$435,559 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the City's proportion was 0.007522%, which was an increase of 0.0000918% over its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$88,958, \$77,106 and \$96,263, respectively.

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of inflation
(effective June 30, 2017)
Rates of salary increase
(effective June 30, 2017)
Long-term investment rate of return
(effective June 30, 2017)
Wage growth
(effective June 30, 2017)

2.60% per annum.
3.25 to 16.25% average, including inflation.
Rates vary by membership group.
7.00% compounded annually, net of investment expense, including inflation.
3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

		1%	Discount	1%
	Ι	Decrease	Rate	Increase
		(6.00%)	(7.00%)	(8.00%)
City's proportionate share of				
the net pension liability	\$	819,456	435,559	113,608

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

Municipal Fire and Police Retirement System of Iowa (MFPRSI)

<u>Plan Description</u> – MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, Iowa 50266 or at www.mfprsi.org.

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> - Members with 4 or more years of service are entitled to pension benefits beginning at age 55. Full-service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than 4 years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest 3 years of compensation. The average of these 3 years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Members who perform more than 22 years of service receive an additional 2% of the member's average final compensation for each additional year of service, up to a maximum of 8 years. Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen, plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50% surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a 3, 4 or 5 year DROP period. When electing to participate in DROP, the member signs a contract stating the member will retire at the end of the selected DROP period. During the DROP period, the member's retirement benefit is frozen, and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

<u>Disability and Death Benefits</u> - Disability benefits may be either accidental or ordinary. Accidental disability is defined as a permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60% of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member's average final compensation, for those with 5 or more years of service or the member's service retirement benefit calculation amount plus 25% of average final compensation for those with less than 5 years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased annually in accordance with Chapter 411.6 of the Code of Iowa which provides a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

<u>Contributions</u> – Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2020.

Employer contribution rates are based upon an actuarially determined normal contribution rate and are set by State statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by State statute to be the actuarial liabilities of the plan less current plan assets, with the total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and State appropriations. Under the Code of Iowa, the City's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 24.41% for the year ended June 30, 2020.

The City's contributions to MFPRSI for the year ended June 30, 2020 was \$99,531.

If approved by the State Legislature, state appropriations may further reduce the City's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa, therefore, is considered to be a non-employer contributing entity in accordance with the provisions of Governmental Accounting Standards Board Statement No. 67, <u>Financial Reporting for Pension Plans</u>.

There were no state appropriations to MFPRSI during the year ended June 30, 2020.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2020, the City reported a liability of \$884,701 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to MFPRSI relative to the contributions of all MFPRSI participating employers. At June 30, 2019, the City's proportion was 0.130000%, which was an increase of 0.010253% over its proportion measured as of June 30, 2018.

For the year ended June 30, 2020 the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$188,491, \$176,793 and \$65,296, respectively.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation 3.00%.

Salary increases 4.50 to 15.00%, including inflation.

Investment rate of return 7.50%, net of investment expense,

including inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2007 to June 30, 2017.

Postretirement mortality rates were based on the RP-2014 Blue Collar Combined Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2018.

The long-term expected rate of return on MFPRSI investments was determined using a building-block method in which best-estimate ranges of expected future real rates (i.e., expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Large cap	5.5%
Small cap	5.8
International large cap	7.3
Emerging markets	9.0
Emerging markets debt	6.3
Private non-core real estate	8.0
Master limited partnerships	9.0
Private equity	9.0
Core plus fixed income	3.3
Private core real estate	6.0
Tactical asset allocation	6.4

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed contributions will be made at 9.40% of covered payroll and the City's contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, MFPRSI's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on MFPRSI's investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.50%)	(7.50%)	(8.50%)
City's proportionate share of			
the net pension liability	\$ 1,440,448	884,701	424,433

<u>MFPRSI's Fiduciary Net Position</u> – Detailed information about MFPRSI's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at <u>www.mfprsi.org</u>.

(5) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The City operates a single-employer health benefit plan, which includes employees of the Evansdale Water Works and provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-yougo basis. For the year ended June 30, 2020, the City contributed \$133,532 and plan members eligible for benefits contributed \$15,200 to the plan. At June 30, 2020, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by the City of Evansdale and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of services. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	-
Active employees	15
Total	15

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation, compensatory time and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation, compensatory time and sick leave payable to employees at June 30, 2020, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation	\$ 37,000
Compensatory time	13,000
Sick leave	 68,000
Total	\$ 118,000

This liability has been computed based on rates of pay in effect at June 30, 2020.

(7) Intrafund Loans

During the year ended June 30, 2016, the Special Revenue Fund, Home Acres Tax Increment Financing District account within the Special Revenue, Tax Increment Financing Fund advanced/loaned \$26,758 to the New Housing Tax Increment Financing District account, also within the Special Revenue, Tax Increment Financing Fund, for the purpose of making interest payments on the District debt during fiscal years 2016 through 2019. As of June 30, 2020, one repayment of \$4,644 was made leaving a balance of \$22,114 at June 30, 2020.

During the year ended June 30, 2019, the Special Revenue Fund, East Heights Tax Increment Financing District account within the Special Revenue, Tax Increment Financing Fund advanced/loaned \$22,264 to the New Housing Tax Increment Financing District account, also within the Special Revenue, Tax Increment Financing Fund, for the purpose of making interest payments on the District Debt during fiscal year 2019. As of June 30, 2020, no repayments of the loan have been made.

(8) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue:	
	Local Option Sales Tax	\$ 113,100
	Capital Projects	110,395
		223,495
Special Revenue:	Special Revenue:	
Employee Benefits	Local Option Sales Tax	122,287
	Police Retirement	100,000
		222,287
Tort Liability	Local Option Sales Tax	47,363
Debt Service	Special Revenue:	
	Tax Increment Financing	612,621
	Capital Projects	84,522
	Enterprise:	
	Sewer	120,220
		817,363
Capital Projects	Special Revenue:	
	Local Option Sales Tax	282,750
	,	\$ 1,593,258

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(9) Risk Management

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The City's contributions to the Pool for the year ended June 30, 2020 were \$63,239.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$100,000 respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Industrial Development Revenue Bonds

The City has issued a total of \$12,910,051 of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa, of which \$11,058,488 is outstanding at June 30, 2020. The bonds and related interest are payable solely from the revenues generated by these entities, and the bond principal and interest do not constitute liabilities of the City.

(11) Subsequent Events

In September 2020, the City issued \$2,265,000 General Obligation Urban Renewal Bonds, Series 2020A and \$2,235,000 Taxable General Obligation Urban Renewal Bonds, Series 2020B for an urban renewal project consisting of land acquisition and infrastructure installation for commercial and industrial real estate development.

(12) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of the City of Evansdale, remains uncertain.

To date, the outbreak has not created a material disruption to the operations of the City of Evansdale. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to the City of Evansdale.

(13) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 84, <u>Fiduciary Activities</u>. This statement will be implemented for the fiscal year ended June 30, 2021. The revised requirements of this statement will enhance the consistency and comparability of fiduciary activity reporting by state and local governments by establishing specific criteria for identifying fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities.

Other Information

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual – All Governmental Funds and Proprietary Funds

Other Information

Year ended June 30, 2020

	Go	overnmental	Proprietary	
		Funds	Funds	
		Actual	Actual	Total
Receipts:				
Property tax	\$	1,140,648	-	1,140,648
Tax increment financing		631,357	-	631,357
Other city tax		626,460	-	626,460
Licenses and permits		75,907	-	75,907
Use of money and property		38,282	-	38,282
Intergovernmental		805,604	19,004	824,608
Charges for service		391,655	920,889	1,312,544
Special assessments		1,272	-	1,272
Miscellaneous		165,604	8,959	174,563
Total receipts		3,876,789	948,852	4,825,641
Disbursements:				
Public safety		1,354,366	-	1,354,366
Public works		528,167	-	528,167
Health and social services		18,516	-	18,516
Culture and recreation		210,266	-	210,266
Community and economic development		7,404	-	7,404
General government		382,686	-	382,686
Debt service		932,943	-	932,943
Capital projects		505,940	-	505,940
Business type activities		_	692,941	692,941
Total disbursements		3,940,288	692,941	4,633,229
Excess (deficiency) of receipts				
over (under) disbursements		(63,499)	255,911	192,412
Other financing sources, net		121,749	(9,275)	112,474
Excess (deficiency) of receipts and other financing				
sources over (under) disbursements and other				
financing uses		58,250	246,636	304,886
Balances beginning of year		2,074,522	544,493	2,619,015
Balances end of year	\$	2,132,772	791,129	2,923,901

	Final to	
Budgeted A	mounts	Total
Original	Final	Variance
1,148,507	1,148,507	(7,859)
630,730	630,730	627
650,425	650,425	(23,965)
56,962	56,962	18,945
34,870	34,870	3,412
644,004	644,004	180,604
1,328,864	1,328,864	(16,320)
1,174	1,174	98
210,980	210,980	(36,417)
4,706,516	4,706,516	119,125
	, ,	,
1,412,957	1,412,957	58,591
943,946	1,093,946	565,779
19,278	19,278	762
477,233	477,233	266,967
7,726	7,726	322
433,204	433,204	50,518
933,145	933,145	202
2,202,000	2,202,000	1,696,060
2,745,428	2,745,428	2,052,487
9,174,917	9,324,917	4,691,688
(4,468,401)	(4,618,401)	4,810,813
4,204,500	4,204,500	(4,092,026)
(263,901)	(413,901)	718,787
1,678,499	1,678,499	940,516
1,414,598	1,264,598	1,659,303

Notes to Other Information – Budgetary Reporting

June 30, 2020

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the discretely presented component unit. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$150,000. The budget amendments are reflected in the final budgeted amounts.

Schedule of the City's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Six Years* (In Thousands)

Other Information

Iowa Public Employees' Retirement System

		2020	2019	2018	2017
City's proportion of the net pension liability	0.007522%		0.006604%	0.006534%	0.007596%
City's proportionate share of the net pension liability	\$	436	418	435	478
City's covered payroll	\$	648	578	562	544
City's proportionate share of the net pension liability as a percentage of its covered payroll		67.28%	72.32%	77.40%	87.87%
IPERS' net position as a percentage of the total pension liability		85.45%	83.62%	82.21%	81.82%
Municipal Fire and Police Retirement Syst	tem of I	<u>owa</u>			
		2020	2019	2018	2017

		2020	2019	2018	2017
City's proportion of the net pension liability	0.13	30000%	0.119747%	0.120476%	0.122988%
City's proportionate share of the net pension liability	\$	885	713	707	769
City's covered payroll	\$	408	353	341	333
City's proportionate share of the net pension liability as a percentage of its covered payroll	2	216.91%	201.98%	207.33%	230.93%
Plan fiduciary net position as a percentage of the total pension liability		79.94%	81.07%	80.60%	78.20%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

^{**} Effective July 1, 2015, the Evansdale Water Works was reclassified from a blended to a discretely presented component unit and, accordingly, is excluded from this Schedule.

2016**	2015
0.006674%	0.008365%
330	332
658	652
50.15%	50.92%
85.19%	87.61%
2016	2015
2016 0.105935%	2015 0.103266%
0.105935%	0.103266%
0.105935%	0.103266%

Schedule of City Contributions

Iowa Public Employees' Retirement System For the Last Ten Years (In Thousands)

Other Information

Iowa Public Employee's Retirement System

	_	2020	2019	2018	2017
Statutorily required contribution	\$	61,884	61,657	52,369	50,873
Contributions in relation to the statutorily required contribution		(61,884)	(61,657)	(52,369)	(50,873)
Contribution deficiency (excess)	\$	-	-	-	-
City's covered payroll	\$	651,702	647,622	578,154	561,708
Contributions as a percentage of covered payroll		9.50%	9.52%	9.06%	9.06%
Municipal Fire and Police Retiremen	nt Sy	stem of Iow	<u>7a</u>		
		2020	2019	2018	2017
Statutorily required contribution	\$	99,531	106,238	90,632	88,443
Contributions in relation to the statutorily required contribution		(99,531)	(106,238)	(90,632)	(88,443)
Contribution deficiency (excess)	\$	-	_	-	-
City's covered payroll	\$	407,746	408,374	352,928	341,213
Contributions as a percentage of covered payroll		24.41%	26.01%	25.68%	25.92%

^{**} Effective July 1, 2015, the Evansdale Water Works was reclassified from a blended to a discretely presented component unit and, accordingly, is excluded from this Schedule.

2016**	2015	2014	2013	2012	2011
49,105	59,761	59,199	56,199	52,992	41,863
 (49,105)	(59,761)	(59,199)	(56,199)	(52,992)	(41,863)
 -	-	-	-	-	-
544,231	658,484	652,292	634,630	639,837	577,939
9.02%	9.08%	9.08%	8.86%	8.28%	7.24%
 2016	2015	2014	2013	2012	2011
92,554	84,482	79,430	66,964	69,862	60,077
 (92,554)	(84,482)	(79,430)	(66,964)	(69,862)	(60,077)
-	-	-	-	-	_
333,288	277,810	263,713	256,371	282,157	301,894
27.77%	30.41%	30.12%	26.12%	24.76%	19.90%

Notes to Other Information – Pension Liability

Year ended June 30, 2020

Iowa Public Employee's Retirement System

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Notes to Other Information - Pension Liability

Year ended June 30, 2020

Municipal Fire and Police Retirement System of Iowa

Changes of benefit terms:

There were no significant changes of benefit terms.

Changes of assumptions:

The 2018 valuation changed postretirement mortality rates to the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The 2017 valuation added five years projection of future mortality improvement with Scale BB.

The 2016 valuation changed postretirement mortality rates to the RP-2000 Blue Collar Combined Healthy Mortality Table with males set-back two years, females set-forward one year and disabled individuals set-forward one year (male only rates), with no projection of future mortality improvement.

The 2015 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 1/12 of the 1971 Group Annuity Mortality Table and 11/12 of the 1994 Group Annuity Mortality Table.

The 2014 valuation phased in the 1994 Group Annuity Mortality Table for post-retirement mortality. This resulted in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.



Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2020

		Special R	Revenue		
Den	ıtal	Tort	Police		
Insur	ance	Liability	Retirement	Total	
\$	-	-	-	-	
	-	47,363	-	47,363	
	-	(47,363)	-	(47,363)	
	-	47,363	-	47,363	
	_	-	(100,000)	(100,000)	
	-	47,363	(100,000)	(52,637)	
	-	-	(100,000)	(100,000)	
	81	-	200,000	200,081	
\$	81	-	100,000	100,081	
\$	81	-	100,000	100,081	
	\$ \$	- - - - - 81 \$ 81	Dental Insurance Tort Liability \$ - - - 47,363 - 47,363 - - - 47,363 - - 81 - \$ 81 -	Insurance Liability Retirement - - - - 47,363 - - 47,363 - - - (100,000) - 47,363 (100,000) - 47,363 (100,000) - - (100,000) 81 - 200,000 \$ 81 - 100,000	

Schedule of Indebtedness

Year ended June 30, 2020

	Date of	Interest	Amount Originally
Obligation	Issue	Rates	Issued
General obligation bonds:			
Essential corporate purpose	Sep 16, 2010	1.00-2.90%	\$ 710,000
Essential corporate purpose	Jan 3, 2012	1.00-2.20	310,000
Essential corporate purpose	Jul 2, 2013	1.00-2.15	1,730,000
Essential corporate purpose	May 5, 2015	2.00-3.00	2,200,000
Essential corporate purpose	Jun 28, 2016	0.90-1.55	575,000
Essential corporate purpose	Aug 29, 2017	1.20-2.50	1,500,000
Essential corporate purpose	Aug 29, 2017	1.90-2.80	510,000
Total			
Project anticipation note: Sewer anticipation project note	Apr 5, 2019	0.00%	\$ 110,945

Balance	Issued	Redeen	ned Baland	ce
Beginning	During	Durin	g End o	f Interest
of Year	Year	Year	Year	Paid
90,00	00	- 9	0,000	- 2,610
80,00	00	- 4	0,000 40	,000 1,760
550,00	00	- 21	0,000 340,	,000 10,480
1,555,00	00	- 20	0,000 1,355	,000 39,863
385,00	00	- 9	5,000 290,	,000 5,255
1,365,00	00	- 125,000		,000 28,875
445,00	00	- 7	70,000 375,	,000 10,600
\$ 4,470,00	00	- 83	0,000 3,640,	,000 99,443
	- 110,94	5	- 110,	,945 -

City of Evansdale

Bond Maturities

June 30, 2020

							Geı	nera	al Obligation
	Es	sen	tial	Es	ssen	tial	E	sse	ntial
	Corpor	ate I	Purpose	Corpor	ate	Purpose	Corpo	rate	Purpose
Year	Issued	Jan	3, 2012	Issued	Jul	2, 2013	Issued	Ma	y 5, 2015
Ending	Interest			Interest			Interest		
June 30,	Rates		Amount	Rates		Amount	Rates		Amount
2021	2.20%	\$	40,000	1.95%	\$	200,000	2.00%	\$	210,000
2022			_	2.15		140,000	2.50		210,000
2023			-			_	2.50		215,000
2024			-			_	2.75		225,000
2025			-			-	3.00		225,000
2026			-			_	3.00		200,000
2027			-			-	3.00		35,000
2028			-			-	3.00		35,000
2029						_			
Total		\$	40,000		\$	340,000		\$	1,355,000

Bonds										
Essential		Es	Essential		Essential					
Corpor	ate	Purpose	Corpor	ate 1	Purpose	Corpor	ate			
Issued of	Jun	28, 2016	Issued A	Aug	29, 2017	Issued	Issued Aug 29, 2017			
Interest			Interest			Interest				
Rates		Amount	Rates		Amount	Rates		Amount		Total
1.30%	\$	95,000	2.00%	\$	130,000	1.90%	\$	70,000	\$	745,000
1.45		95,000	2.00		130,000	2.40		75,000		650,000
1.55		100,000	2.00		135,000	2.40		75,000		525,000
		-	2.00		135,000	2.80		75,000		435,000
		-	2.00		140,000	2.80		80,000		445,000
		-	2.05		140,000					340,000
		-	2.20		145,000					180,000
		-	2.35		140,000					175,000
		_	2.50		145,000					145,000
	\$	290,000		\$	1,240,000		\$	375,000	\$	3,640,000

Schedule of Receipts By Source and Disbursements By Function - All Governmental Funds

For the Last Ten Years

	2020	2019	2018	2017
Receipts:				
Property tax	\$ 1,140,648	997,395	1,001,421	906,943
Tax increment financing	631,357	589,865	371,403	507,973
Local option sales tax	584,730	591,250	539,067	609,966
Other city tax	41,730	71,066	69,399	72,952
Licenses and permits	75,907	57,290	51,727	62,357
Use of money and property	38,282	41,117	36,001	32,894
Intergovernmental	805,604	815,613	951,934	2,523,755
Charges for service	391,655	354,775	367,072	341,178
Special assessments	1,272	477	1,616	245
Miscellaneous	 165,604	83,352	88,763	138,409
Total	\$ 3,876,789	3,602,200	3,478,403	5,196,672
Disbursements:				
Operating:				
Public safety	\$ 1,354,366	1,189,544	1,189,544	1,229,513
Public works	528,167	1,182,647	1,182,647	821,050
Health and social services	18,516	18,248	18,248	18,049
Culture and recreation	210,266	398,495	398,495	301,618
Community and economic development	7,404	136,055	136,055	27,653
General government	382,686	641,148	641,148	518,991
Debt service	932,943	705,458	705,458	625,872
Capital projects	 505,940	1,758,314	1,758,314	2,777,114
Total	\$ 3,940,288	6,029,909	6,029,909	6,319,860

_						
	2016	2015	2014	2013	2012	2011
_						_
	882,178	867,615	779,245	832,750	707,966	658,967
	236,021	228,966	252,905	316,678	432,122	527,155
	547,464	549,321	576,948	543,696	569,902	514,998
	65,474	63,655	77,665	50,270	78,561	81,160
	52,000	65,507	54,907	55,603	45,854	50,114
	37,789	29,015	27,648	31,604	32,988	26,345
	745,551	574,125	676,683	599,223	923,676	1,470,318
	267,039	280,943	265,205	283,424	283,594	261,967
	261	2,602	2,673	9,111	1,922	-
_	131,091	101,484	85,383	96,225	241,253	405,803
	2,964,868	2,763,233	2,799,262	2,818,584	3,317,838	3,996,827
	1,107,970	1,046,834	1,047,850	1,006,111	1,008,844	1,162,243
	814,385	652,722	898,838	655,573	594,387	1,602,296
	17,183	17,133	16,787	15,705	-	20,256
	228,203	239,664	229,918	272,425	318,416	235,863
	26,022	31,598	2,500	4,632	217,338	773,567
	317,752	337,484	347,148	304,788	325,253	430,371
	468,188	682,115	2,489,309	844,973	608,018	539,111
_	876,337	8,512	_	-	_	
	3,856,040	3,016,062	5,032,350	3,104,207	3,072,256	4,763,707

TOR OF STATE OF TO

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Evansdale, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated April 14, 2021. Our report expressed a qualified opinion on the governmental activities and the aggregate remaining fund information due to the omission of the Evansdale Volunteer Fire Department Association. Our report expressed unmodified opinions on the financial statements of the business type activities, the discretely presented component unit and each major fund of the City of Evansdale which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Evansdale's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Evansdale's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Evansdale's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Evansdale's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, we identified deficiencies, as described as items (A) and (B) in the accompanying Schedule of Findings, we consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Evansdale's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

City of Evansdale's Responses to the Findings

The City of Evansdale's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The City of Evansdale's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Evansdale during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

> Marlys K. Gaston, CPA Deputy Auditor of State

April 14, 2021

Schedule of Findings and Questioned Costs

Year ended June 30, 2020

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

(A) <u>Friends of the Evansdale Library (Friends)</u>

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the Friends' financial statements.

<u>Condition</u> – All accounting functions are handled by one or two individuals without adequate compensating controls.

<u>Cause</u> – The Friends have a limited number of volunteers and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect the Friends' ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by individuals in the normal course of performing their assigned functions.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of individuals. However, the Friends should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available volunteers and Board members.

<u>Response</u> – The Friends of the Evansdale Library Board has agreed to be more active in both disbursements and the deposits of their funds monthly.

<u>Conclusion</u> – Response acknowledged. The Board's involvement should include review of receipt, disbursement and payroll transactions to provide additional oversight of the Friends' activity. These reviews should be documented by the signature or initials of the independent reviewer and the date of the review.

(B) Bank Reconciliation – Friends of the Evansdale Library

<u>Criteria</u> – An effective internal control system provides for internal controls related to ensuring proper accounting for all funds by reconciling bank and book balances.

<u>Condition</u> – For the Friends of the Evansdale Library, bank reconciliations were not performed on a monthly basis.

<u>Cause</u> – Procedures have not been designed and implemented to ensure all bank and investment accounts are reconciled to book balances and the amounts recorded in the books and bank accounts are complete and accurate to ensure proper accounting.

Schedule of Findings and Questioned Costs

Year ended June 30, 2020

 $\underline{\text{Effect}}$ – The lack of bank to book reconciliation and a lack of independent review of the reconciliations can result in unrecorded transactions, undetected errors and opportunity for misappropriation.

<u>Recommendation</u> – Monthly bank reconciliations should be performed and reconciled to book balances. In addition, the reconciliations should be reviewed by an independent person and the review should be documented by the signature or initials of the independent reviewer and the date of review.

<u>Response</u> – The Friends of the Evansdale Library have agreed to reconcile their monthly accounts as well as have a member of the Board review and sign off on the bank reconciliations.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2020

Other Findings Related to Required Statutory Reporting:

- (1) <u>Certified Budget</u> Disbursements during the year ended June 30, 2020 did not exceed the amounts budgeted.
- (2) <u>Questionable Disbursements</u> During the fiscal year ended June 30, 2020, the City provided the following donations to private, non-profit organizations:

Paid to Purpose		Amount	
Operation Threshold	Donation to non-profit organization	\$ 2,500	
Boys and Girls Club	Donation to non-profit organization	2,500	

The Constitution of the State of Iowa prohibits governmental bodies from making a gift to private, non-profit corporations. Article III, Section 31 of the Constitution of the State of Iowa states "...no public money or property shall be appropriated for local or private purposes, unless such appropriation, compensation or claim be allowed by two-thirds of the members elected to each branch of the General Assembly."

We previously requested a letter of advice from the Iowa Attorney General regarding gifts to governmental entities and the propriety of a Library Board of Trustees giving proceeds from a gift to a private non-profit foundation. The Iowa Attorney General issued a letter of advice (advice letter) dated April 22, 2008. Following are pertinent excerpts from this letter of advice:

"Past opinions of this office have consistently concluded that a governmental body may not donate public funds to a private entity, even if the entity is established for charitable or educational purposes and performs work which the government could perform directly."

"Political subdivisions and municipalities, including cities, counties, schools, and townships are municipal – governmental – entities. As governmental entities they are governed by elected bodies, are directly responsible to the public as a whole, and are subject to the limitations imposed on them by the state. Although a private organization may be formed to provide and support "public" services which are the same or similar to the services provided by government, the private organizations are not subjected to the same degree of public accountability and oversight as governmental entities."

<u>Recommendation</u> – We are not aware of any statutory authority for the City to provide public funds to private non-profit organizations. The City should seek reimbursement of the amounts donated.

<u>Response</u> – The Mayor Pro Tem, Councilor Walker, and City Clerk have discussed approving resolutions regarding the disbursement to both entities with documentation showing the need in our LMI (low to moderate income) community that supporting these non-profit organizations would meet the public purpose as our LMI is below 50%.

<u>Conclusion</u> – Response acknowledged. A low LMI in the City does not negate the requirements of the Iowa Constitution which prohibits donations to private organizations. The City should seek reimbursement of the amounts donated and cease making future donations.

Schedule of Findings and Questioned Costs

Year ended June 30, 2020

(3) Questionable Gift – In accordance with Article III, Section 31 of the Iowa Constitution and an Attorney General's opinion dated April 25, 1979, public funds may only be spent for public benefit. During the fiscal year ended June 30, 2020, the City gifted the former police chief his service weapon upon retirement.

The gift of the service weapon does not meet the requirements of public purpose as defined by the Attorney General's opinion since the public benefits to be derived have not been clearly documented.

<u>Recommendation</u> – The City should clearly document how the public benefits from this gift to the former Police Chief. If a public purpose cannot be clearly identified and documented, the City should retake ownership of the weapon or require a fair price payment from the former Police Chief in exchange for the weapon.

<u>Response</u> – The City Council approved the former Police Chief receiving his police weapon upon retirement. The Council will take this comment into consideration going forward.

<u>Conclusion</u> – Response acknowledged. The recommendation above is reiterated.

- (4) <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (5) <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and	Transaction		
Business Connection	Description	Amount	
Ryan Philips, Fire Chief	Signs	\$	50

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions with the Fire Chief do not appear to represent a conflict of interest since total transactions with the individual were less than \$6,000 during the fiscal year.

- (6) <u>Restricted Donor Activity</u> No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- (7) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (8) <u>City Council Minutes</u> No transactions were found that we believe should have been approved in the City Council minutes but were not. However, Chapter 372.13(6) of the Code of Iowa requires minutes of all City Council proceedings to be published within fifteen days of the meeting and include total disbursements from each fund and a summary of receipts. During the fiscal year, the City did not publish a summary of receipts, as required.

<u>Recommendation</u> – The City should comply with the Code of Iowa by publishing a summary of receipts, as required.

Schedule of Findings and Questioned Costs

Year ended June 30, 2020

<u>Response</u> – The City wasn't aware of this requirement and will publish a summary of the previous month's receipts immediately.

<u>Conclusion</u> – Response accepted.

(9) <u>Deposits and Investments</u> – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy Gwen D. Fangman, CPA, Manager Matthew A. Miller, Senior Auditor Sidot K. Shipley, Senior Auditor David A. Slocum, CPA, Staff Auditor Jesse K. Villalobos, Assistant Auditor