## OR OF STATE OF TO

### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

### State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

### **NEWS RELEASE**

		Contact:	Marlys Gaston
FOR RELEASE	March 12, 2021		515/281-5834

Auditor of State Rob Sand today released an audit report on Dallas County, Iowa.

### FINANCIAL HIGHLIGHTS:

The County's revenues totaled \$48,306,469 for the year ended June 30, 2020, an 8.3% decrease from the prior year. Expenses for County operations for the year ended June 30, 2020 totaled \$40,797,774, a 4.7% decrease from the prior year. The decrease in the revenues is due primarily to a decrease in infrastructure assets contributed by the Iowa Department of Transportation offset by an increase in local option sales tax revenue and an increase in property taxes due to an increase in taxable valuations. The decrease in expenses is due primarily to a decrease in trails project expenses.

### **AUDIT FINDINGS:**

Sand reported seven findings related to the receipt and expenditure of taxpayer funds and one finding pertaining to the Dallas County Conservation Foundation, a blended component unit. They are found on pages 90 through 98 of this report. The findings address issues such as lack of segregation of duties and material amounts of transfers not properly recorded in the County's financial statements. Sand provided the County and the Conservation Foundation with recommendations to address each of these findings.

Four findings pertaining to the County and one pertaining to the Conservation Foundation are repeated from the prior year. The County Board of Supervisors, other elected officials and management of the Conservation Foundation have a fiduciary responsibility to provide oversight of the County's and the Conservation Foundation's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at <a href="https://auditor.iowa.gov/reports/audit-reports/">https://auditor.iowa.gov/reports/audit-reports/</a>.

### **DALLAS COUNTY**

### INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**JUNE 30, 2020** 





### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

March 9, 2021

Officials of Dallas County Adel, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Dallas County for the year ended June 30, 2020. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of Dallas County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand Auditor of State

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### Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Mark Hanson Kim Chapman Brad Golightly	Board of Supervisors Board of Supervisors Board of Supervisors	Jan 2021 Jan 2023 Jan 2023
Julia Helm	County Auditor	Jan 2021
Mitchell Hambleton	County Treasurer	Jan 2023
Chad C. Airhart	County Recorder	Jan 2023
Chad Leonard	County Sheriff	Jan 2021
Charles Sinnard	County Attorney	Jan 2023
Steve C. Helm	County Assessor	Jan 2022



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Telephone (515) 281-5834 Facsimile (515) 281-6518

### Independent Auditor's Report

To the Officials of Dallas County:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Dallas County, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Dallas County as of June 30, 2020, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

### Other Matters

### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability and Related Ratios and Notes on pages 8 through 15 and 60 through 69 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Dallas County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2019 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 9, including the Schedule of Expenditures of Federal Awards required by Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 9, 2021 on our consideration of Dallas County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing</u> Standards in considering Dallas County's internal control over financial reporting and compliance.

Marlys K. Gaston, CPA
Deputy Auditor of State

March 9, 2021

### MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of Dallas County's financial performance provides an overview of the County's financial activities for the fiscal year ended June 30, 2020. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

### 2020 FINANCIAL HIGHLIGHTS

- Revenues of the County's governmental activities decreased approximately \$4,392,000 from fiscal year 2019 to fiscal year 2020, or 8.3%. Capital grants, contributions and restricted interest decreased approximately \$6,993,000, charges for service increased approximately \$67,000 and operating grants, contributions and restricted interest decreased approximately \$541,000.
- Program expenses of the County's governmental activities were 4.7%, or approximately \$2,033,000, less in fiscal year 2020 than in fiscal year 2019. Mental health and County environment and education function expenses decreased approximately \$777,000 and \$1,755,000, or 18.2% and 34.2% respectively, from fiscal year 2019. Public safety expenses increased approximately \$1,187,000 or 8.9%.
- The County's net position at June 30, 2020 increased 7.6%, or approximately \$7,509,000, over June 30, 2019.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Dallas County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Dallas County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Dallas County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the nonmajor governmental and the individual Internal Service and Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

### REPORTING DALLAS COUNTY AS A WHOLE

### Government-wide Financial Statements

One of the most important questions asked about Dallas County's finances is, "Is Dallas County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Position presents information on all of Dallas County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as "net position". Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

### Fund Financial Statements

The County has three kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) Proprietary Funds account for the County's Internal Service, Professional Services and Employee Group Health Funds. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net position of governmental activities.

Net Position of Gove	ernmental Activitie	es			
		June 30,			
		2020	2019		
Current and other assets	\$	69,528,641	72,904,008		
Capital assets		103,958,922	96,368,820		
Total assets		173,487,563	169,272,828		
Deferred outflows of resources		3,300,451	3,677,732		
Long-term liabilities		36,242,044	40,374,719		
Other liabilities		5,221,357	4,412,363		
Total liabilities		41,463,401	44,787,082		
Deferred inflows of resources		28,638,386	28,985,946		
Net position:					
Net investment in capital assets		78,503,922	74,900,358		
Restricted		13,598,009	12,356,857		
Unrestricted		14,584,296	11,920,317		
Total net position	\$	106,686,227	99,177,532		

Dallas County's combined net position (which is the County's bottom line) increased \$7,508,695, a 7.6% increase.

The largest portion of Dallas County's net position is invested in capital assets (e.g. land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets.

Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they may be used.

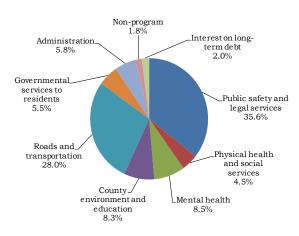
Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased from approximately \$11,920,000 at June 30, 2019 to approximately \$14,584,000 at the end of this year, an increase of 22.3%. This increase is primarily due to an increase in General Fund balance available at year end. In addition, both the net pension and total OPEB liabilities decreased from the prior year.

Changes in Net Position of Governmental Activities						
		Year ended June 30,				
		2020	2019			
Revenues:						
Program revenues:						
Charges for service	\$	5,300,519	5,233,055			
Operating grants, contributions and restricted interest		7,241,181	7,781,758			
Capital grants, contributions and restricted interest		628,208	7,621,018			
General revenues:						
Property tax, including tax increment financing		27,722,503	25,575,256			
Penalty and interest on property tax		97,285	189,743			
State tax credits		1,506,284	1,467,055			
Local option sales tax		4,597,863	3,582,443			
Unrestricted investment earnings		781,707	1,075,409			
Other general revenues		430,919	172,925			
Total revenues		48,306,469	52,698,662			
Program expenses:						
Public safety and legal services		14,528,919	13,341,894			
Physical health and social services		1,834,587	2,109,459			
Mental health		3,483,042	4,259,907			
County environment and education		3,369,960	5,125,108			
Roads and transportation		11,438,628	11,778,791			
Governmental services to residents		2,243,635	2,157,777			
Administration		2,352,612	2,249,470			
Non-program		739,943	914,788			
Interest on long-term debt		806,448	893,461			
Total expenses		40,797,774	42,830,655			
Change in net position		7,508,695	9,868,007			
Net position beginning of year		99,177,532	89,309,525			
Net position end of year	\$	106,686,227	99,177,532			

### **Revenues by Source**

# Property tax, including tax increment financing 57.4% Capital grants, contributions and restricted interest 15.0% State tax credits 3.1% Local option sales tax 9.5% Penalty and interest on property tax 0.2% Other general revenues 0.9% Charges for service armings 1.6% Charges for service 11.0%

### Expenses by Program



For the year ended June 30, 2020, governmental activities revenues totaled \$48,306,469, a decrease of \$4,392,193 from fiscal year 2019. Property and other county tax revenue, the County's largest revenue source, increased approximately \$2,147,000, or 8.4%. The increase in property tax revenues is due to an overall decrease in the county-wide levy rate offset by an increase in property valuations. Capital grants, contributions and restricted interest decreased approximately \$6,993,000, primarily due to a decrease in infrastructure assets contributed by the Iowa Department of Transportation.

The mental health function expenses decreased due to payments to the mental health region decreasing as determined by the Region's Board. County environment and education expenses decreased due to the final payments for economic development projects which occurred in the prior fiscal year. The public safety and legal services expenses increased due to the purchase of new ambulance and an increase in sheriff purchases to set up the new jail.

The cost of all governmental activities this year was \$40,797,774 compared to \$42,830,655 last year, a decrease of \$2,032,881. However, as shown in the Statement of Activities on page 19, the amount taxpayers ultimately financed for these activities was approximately \$27.6 million because some of the cost was paid by those directly benefitting from the programs (approximately \$5.3 million) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$7.9 million).

Dallas County's county-wide property tax levy rates decreased from \$6.65320 to \$6.50145 per \$1,000 of taxable valuation for fiscal year 2020. The general basic levy rate for fiscal year 2020 remained at \$3.17300 per \$1,000 of taxable valuation. The rural services tax levy rate for fiscal year 2020 decreased from \$2.42432 to \$2.33828 per \$1,000 of taxable valuation. The mental health levy decreased from \$0.39960 to \$0.36917 per \$1,000 of taxable valuation. The debt service levy decreased from \$0.65628 to \$.62100 per \$1,000 of taxable valuation. The total county-wide taxable property valuation increased approximately \$640,775,824 or approximately 11.7%, over the prior year.

### MAJOR FUND ANALYSIS AND HIGHLIGHTS

As Dallas County completed the year, its governmental funds reported a combined fund balance of \$31,512,203, which is less than the fiscal year 2019 combined fund balance of \$36,157,137.

The General Fund's ending fund balance increased \$2,550,501 to \$16,387,766, primarily due to an increase in property taxes. Property tax revenues increased 11.4%, or approximately \$1,912,000, due to an increase in property tax valuations of approximately 11.7% over the prior fiscal year. Expenditures decreased approximately \$955,000, or 4.1%. Of the ending fund balance, approximately \$359,000 is committed for County farm and approximately \$1.091 million is committed for other County purposes.

Dallas County has continued to look for ways to effectively manage the cost of mental health services. Special Revenue, Mental Health Fund revenues totaled approximately \$2,944,000, a decrease of 14.4% from the prior year. Expenditures totaled approximately \$3,430,000, a decrease of 16.9% from the prior year. Revenues decreased due to a decrease in reimbursements from the fiscal agent. Expenditures decreased due to a decrease in payments to the mental health regional fiscal agent for services provided. The Mental Health Fund balance at year end decreased approximately \$485,000 from the prior year to a deficit of \$37,265.

The Special Revenue, Rural Services Fund ended fiscal year 2020 with a \$1,714,254 balance, an increase of \$777,074 over the prior year ending balance. The rural services tax levy rate decreased from \$2.42432 to \$2.33828 per \$1,000 of taxable valuation while property valuations increased approximately 3.54%. The majority of the property tax is transferred to the Special Revenue, Secondary Roads Fund. The balance is used for rural contributions for libraries and sanitary disposal projects.

The Special Revenue, Secondary Roads Fund ended fiscal year 2020 with a balance of \$5,667,747, a 10.3% increase compared to the fiscal year 2019 balance of \$5,136,160. Revenues increased approximately \$377,000, or 8.1%, due to an increase in road use tax revenues and federal emergency management assistance. Expenditures decreased 3.5%, or approximately \$362,000, from the prior year primarily due to a decrease in capital projects costs.

The Debt Service Fund ended fiscal year 2020 with a fund balance of \$425,546 compared to the fiscal year 2019 balance of \$324,391, a 31.2% increase. Debt Service Fund revenues totaled approximately \$4,236,000, an increase of 1.8% over the prior year. Expenditures totaled approximately \$4,135,000, an increase of \$17,516 over the prior year.

The Capital Projects Fund ended fiscal year 2020 with a fund balance of \$3,875,531 compared to the fiscal year 2019 balance of \$11,732,415, a 67.0% decrease, due to costs incurred in the construction of the law enforcement center and costs related to ongoing projects carried over from fiscal year 2019. Revenues decreased approximately \$445,000 due to a decrease in bike trail grants and donations. Expenditures decreased approximately \$1,983,000, or 15.3%, primarily due to less construction costs in the current year related to the law enforcement center.

### **BUDGETARY HIGHLIGHTS**

Over the course of fiscal year 2020, Dallas County amended the operating budget two times. The first amendment was made in October 2019 to increase budgeted disbursements approximately \$7,543,000, primarily in the public safety and capital projects functions. Budgeted disbursements increased as the Board of Supervisors budgeted certain previously assigned and unspent funds for equipment and for the law enforcement center project. The second amendment was made in June 2020 to increase budgeted disbursements approximately \$2,848,000 for various increases in services and costs made throughout the year, including an increase in road and transportation and capital projects.

Actual disbursements for the year totaled \$50,700,043, which was \$8,200,644 under budgeted disbursements. Capital projects disbursements were approximately \$3.7 million under budget because the law enforcement center project was not completed as planned. Public safety and legal services disbursements were approximately \$1.8 million under budget due to carrying forward of capital equipment purchases. Actual receipts for fiscal year 2020 were \$47,370,098, which was \$2,612,821 more than the final budget.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

### **Capital Assets**

At June 30, 2020, Dallas County had \$103,958,922 invested in a variety of capital assets, including public safety equipment, buildings, park facilities, roads and bridges. This compares to \$96,368,820 at the end of fiscal year 2019. The County's net capital assets increased \$7,590,102, or 7.9%, over the prior year.

Capital Assets of Governmental Ac	ctivi	ties at Year Er	ıd	
		June	30	),
		2020		2019
Land	\$	6,813,409		6,197,520
Intangibles, road network		953,380		953,380
Construction in progress		24,805,008		17,901,876
Buildings and improvements		24,577,147		23,327,665
Equipment and vehicles		7,226,320		7,505,372
Intangibles		422,824		524,357
Infrastructure		39,160,834		39,958,650
Total	\$	103,958,922		96,368,820
This year's major additions included:				
Law enforcement center			\$	7,478,353
Infrastructure				479,437
Bike trail expansion				1,170,380
Courthouse remodel and building				317,646
Secondary Roads equipment and Fuel Station				494,253
Sheriff vehicles				341,759
Total			\$	10,281,828

More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

### Long-Term Debt

At June 30, 2020, Dallas County had \$25,548,011 of outstanding debt versus \$28,893,384 last year, a net decrease of \$3,345,373.

Outstanding Debt of Governmental Activities at Year-End							
	June 30,						
	2020						
General obligation capital loan notes	\$	25,455,000	28,780,000				
Drainage district warrants		93,011	113,384				
Total	\$	25,548,011	28,893,384				

The net change is primarily due to scheduled payments on the County's general obligation notes and a decrease in drainage warrants. Article XI, Section 3 of the Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the actual value of all taxable property within the County's corporate limits. Dallas County's outstanding general obligation debt is significantly below its constitutional debt limit (\$10,479,354,261 X .05 = \$523,967,713). Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Dallas County's elected and appointed officials and citizens considered numerous issues when setting the fiscal year 2021 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. In an ongoing effort to maintain County services without raising tax levies, the Dallas County Board of Supervisors is committed to limiting disbursement increases and using any excess fund balances to provide services.

Dallas County is the fastest growing county in Iowa. It was ranked 7th in the nation for growth between 2010 and 2019 with a 41.3% increase in population. The unemployment rate in Dallas County stands at 6.1% as of June 30, 2020, compared to last year's rate of 2.0%, the State average of 8.4% and the national average of 11.1%. The increase in the unemployment rate over the prior year is due to COVID-19 impact on employees. Budgeted disbursements for the fiscal year 2021 operating budget are approximately \$48.1 million, a decrease of about \$2.6 million in spending from the prior year's actual disbursements, primarily due to a decrease in capital projects function for the law enforcement projects. The budget estimates a total ending fund balance of approximately \$20.7 million at the close of fiscal year 2021.

### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Dallas County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Rob Tietz at the Operations Administration Office, 902 Court Street, Adel, Iowa 50003.



### Statement of Net Position

### June 30, 2020

	Governmental Activities
Assets Cash, cash equivalents and pooled investments	\$ 39,152,309
Receivables:	φ 39,132,309
Property tax:	
Delinquent	141,636
Succeeding year	26,341,000
Interest and penalty on property tax	46,534
Accounts	101,599
Accrued interest	112,505
Drainage assessments	92,434
Due from other governments	2,642,964
Inventories	433,434
Prepaid items	464,226
Capital assets not being depreciated	32,571,797
Capital assets, net of accumulated depreciation/amortization	71,387,125
Total assets	173,487,563
Deferred Outflows of Resources	
Pension related deferred outflows	2,915,404
OPEB related deferred outflows	385,047
Total deferred outflows of resources	3,300,451
Liabilities	
Accounts payable	3,059,700
Accrued interest payable	43,496
Salaries and benefits payable	999,232
Due to other governments	1,118,929
Long-term liabilities:	
Portion due or payable within one year:	
General obligation capital loan notes	1,605,000
Drainage district warrants	93,011
Compensated absences	590,794
Total OPEB liability	165,207
Portion due or payable after one year:	22.850.000
General obligation capital loan notes	23,850,000
Compensated absences	939,460
Net pension liability Total OPEB liability	7,475,146 1,523,426
Total liabilities	41,463,401
Deferred Inflows of Resources:	06 241 000
Unavailable property tax revenue Pension related deferred inflows	26,341,000
OPEB related deferred inflows	2,076,396 220,990
Total deferred inflows of resources  Net Position	28,638,386
Net investment in capital assets	78,503,922
Restricted for:	70,000,522
Supplemental levy purposes	491,911
Mental health	152,172
Rural services purposes	1,721,623
Secondary roads purposes	5,314,182
Drainage district purposes	67,477
Debt service	403,530
Capital projects	1,706,247
Other purposes	3,740,867
Unrestricted	14,584,296
Total net position	\$ 106,686,227
· · · · · · · · · · · · · · · · · · ·	

### Statement of Activities

### Year ended June 30, 2020

			Program Revenue	es	
			Operating Grants,	Capital Grants,	Net (Expense)
			Contributions	Contributions	Revenue
		Charges for	and Restricted	and Restricted	and Changes
	Expenses	Service	Interest	Interest	in Net Position
Functions/Programs:					
Governmental activities:					
Public safety and legal services	\$ 14,528,919	1,374,213	667,869	-	(12,486,837)
Physical health and social services	1,834,587	41,337	614,117	-	(1,179,133)
Mental health	3,483,042	-	857,331	-	(2,625,711)
County environment and education	3,369,960	269,602	348,854	628,208	(2,123,296)
Roads and transportation	11,438,628	60,448	4,723,408	-	(6,654,772)
Governmental services to residents	2,243,635	2,448,719	11,585	-	216,669
Administration	2,352,612	185,103	799	-	(2,166,710)
Non-program	739,943	921,097	-	-	181,154
Interest on long-term debt	806,448	-	17,218	-	(789,230)
Total	\$ 40,797,774	5,300,519	7,241,181	628,208	(27,627,866)
General Revenues:					
Property and other county tax levied for:					
General purposes					23,705,502
Debt service					4,017,001
Penalty and interest on property tax					97,285
State tax credits					1,506,284
Local option sales tax					4,597,863
Unrestricted investment earnings					781,707
Gain on disposition of capital assets					50,767
Miscellaneous					380,152
Total general revenues					35,136,561
Change in net position					7,508,695
Net position beginning of year					99,177,532
Net position end of year					\$ 106,686,227

### Balance Sheet Governmental Funds

June 30, 2020

	_		Special
	General	Mental Health	Rural Services
Assets			
Cash, cash equivalents and pooled investments:			
County Treasurer	\$ 17,626,838	51,975	1,536,045
Conservation Foundation	_	-	_
Receivables:			
Property tax:			
Delinquent	101,032	11,755	7,369
Succeeding year	18,832,000	2,265,000	2,986,000
Interest and penalty on property tax	46,534	-	-
Accounts, net of allowance for doubtful			
ambulance accounts of \$268,229	95,444	-	-
Accrued interest	101,765	-	-
Drainage assessments	-	-	-
Due from other governments	384,895	217,719	192,413
Inventories	-	-	-
Prepaid items	 188,725	736	
Total assets	\$ 37,377,233	2,547,185	4,721,827

Revenue				
Secondary Roads	Debt Service	Capital Projects	Nonmajor	Total
5,216,908	426,248	5,702,744	2,813,425	33,374,183
-	-	-	650,292	650,292
-	21,480	-	-	141,636
-	2,258,000	-	-	26,341,000
-	-	-	-	46,534
450	-	-	-	95,894
-	348	1,033	3,436	106,582
-	-	_	92,434	92,434
542,535	-	437,113	10,000	1,784,675
433,434	-	-	-	433,434
42,929	-	1,195	1,664	235,249
6,236,256	2,706,076	6,142,085	3,571,251	63,301,913

### Balance Sheet Governmental Funds (continued) June 30, 2020

		_		Special
			Mental	Rural
		General	Health	Services
Liabilities, Deferred Inflows of Resources		0.011010		
and Fund Balances				
Liabilities:				
Accounts payable	\$	308,353	1,838	13,915
Salaries and benefits payable		706,548	38,657	-
Due to other governments		902,162	49,481	289
Total liabilities		1,917,063	89,976	14,204
Deferred inflows of resources:	-	1,517,000	05,570	14,204
Unavailable revenues:				
Succeeding year property tax		18,832,000	2,265,000	2,986,000
Other		240,404	229,474	7,369
		•		
Total deferred inflows of resources	-	19,072,404	2,494,474	2,993,369
Fund balances:				
Nonspendable: Inventories				
Prepaid items		100 705	736	-
Restricted for:		188,725	730	-
		424 600		
Supplemental levy purposes		434,628	-	1 714 054
Rural services purposes		-	-	1,714,254
Secondary roads purposes		-	-	-
Drainage district purposes  Conservation purposes		131,283	-	-
Debt service		131,263	_	_
		-	-	-
Capital projects Forfeitures		_	-	_
Wetland bank maintenance		_	-	_
Other purposes		199,014	_	_
Committed for:		199,014		
County conservation		744,796	_	_
County farm		358,799	_	_
County care facility		182,937	_	_
Jail commissary		163,039	_	_
Assigned for:		100,000		
Capital projects		_	_	_
Departmental purposes		611,225	_	_
Equipment		1,178,986	_	_
Unassigned		12,194,334	(38,001)	_
Total fund balances		16,387,766	(37,265)	1,714,254
Total liabilities, deferred inflows of resources		10,001,100	(31,200)	2,121,201
and fund balances	\$	37,377,233	2,547,185	4,721,827

evenue				
Secondary	Debt	Capital		
Roads	Service	Projects	Nonmajor	Total
297,474	1,050	1,866,565	193	2,489,388
184,278	-	-	-	929,483
86,757	-	32	-	1,038,721
568,509	1,050	1,866,597	193	4,457,592
-	2,258,000	-	-	26,341,000
	21,480	399,957	92,434	991,118
	2,279,480	399,957	92,434	27,332,118
433,434	_	_	_	433,434
42,929	-	1,195	1,664	235,249
-	-	-	-	434,628
-	-	-	-	1,714,25
5,191,384	-	-	-	5,191,38
-	-	-	68,054	68,05
-	-	-	1,754,628	1,885,91
-	425,546	-	-	425,54
-	-	1,305,095	-	1,305,09
-	-	-	129,273	129,27
-	-	-	1,345,451	1,345,45
-	-	-	179,554	378,56
-	-	_	_	744,79
-	-	_	-	358,799
-	-	-	-	182,93
-	-	-	-	163,03
-	-	2,569,241	-	2,569,24
-	-	-	-	611,22
-	-	-	-	1,178,986
	_	-		12,156,33
5,667,747	425,546	3,875,531	3,478,624	31,512,203
6,236,256	2,706,076	6,142,085	3,571,251	63,301,91

### Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position

June 30, 2020

Total governmental fund balances (page 23)						
	Total (	rattarn mantal	fund h	100000	lmara	331

\$ 31,512,203

### Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets, excluding Internal Service Funds, is \$162,224,428 and the accumulated depreciation/amortization is \$58,754,855.

103,469,573

Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.

991,118

The Internal Service Funds are used by management to charge the costs of various services to individual departments and funds. The assets and liabilities of the Internal Service Funds are included in governmental activities in the Statement of Net Position.

5,343,797

Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources Deferred inflows of resources 3,102,426

(2,159,545)

942,881

Long-term liabilities, including general obligation capital loan notes payable, drainage district warrants payable, compensated absences payable, net pension liability, total OPEB liability and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds.

(35,573,345)

### Net position of governmental activities (page 18)

\$ 106,686,227

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

### Year ended June 30, 2020

	_		Special
		Mental	Rural
	 General	Health	Services
Revenues:			
Property and other county tax	\$ 18,739,296	2,180,825	2,685,646
Local option sales tax	2,069,039	-	2,528,824
Interest and penalty on property tax	82,693	-	-
Intergovernmental	2,713,874	762,226	106,569
Licenses and permits	186,021	-	-
Charges for service	3,346,621	-	-
Use of money and property	809,836	-	-
Miscellaneous	 367,031	1,278	458
Total revenues	 28,314,411	2,944,329	5,321,497
Expenditures:			
Operating:			
Public safety and legal services	13,462,260	-	-
Physical health and social services	1,836,677	-	-
Mental health	-	3,429,565	-
County environment and education	2,809,768	-	233,807
Roads and transportation	-	-	56,934
Governmental services to residents	2,237,276	-	-
Administration	1,965,694	-	-
Non-program	113,392	-	-
Debt service	-	-	-
Capital projects	 -	-	
Total expenditures	22,425,067	3,429,565	290,741
Excess (deficiency) of revenues	 , ,	, ,	<del></del>
over (under) expenditures	5,889,344	(485,236)	5,030,756
Other financing sources (uses):	 , ,		
Transfers in	7,566	_	_
Transfers out	(3,610,259)	-	(4,253,682)
Sale of capital assets	263,850	_	-
Drainage warrants issued	 , <u>-</u>	-	
Total other financing sources (uses)	 (3,338,843)	-	(4,253,682)
Change in fund balances	2,550,501	(485,236)	777,074
Fund balances beginning of year	 13,837,265	447,971	937,180
Fund balances end of year	\$ 16,387,766	(37,265)	1,714,254

Revenue				
Secondary	Debt	Capital		
Roads	Service	Projects	Nonmajor	Total
	2 000 006			07.605.070
-	3,999,306	-	-	27,605,073
-	-	-	-	4,597,863
5,036,027	210 206	- 228,251	- 46,164	82,693 9,112,507
5,036,027 160	219,396	220,251	40,104	186,181
100	-	27,525	26,722	3,400,868
_	17,218	163,749	58,143	1,048,946
19,354	17,210	17,507	156,429	562,057
	4.005.000			
5,055,541	4,235,920	437,032	287,458	46,596,188
-	-	-	53,302	13,515,562
-	-	-	-	1,836,677
-	-	-	-	3,429,565
-	-	-	62,468	3,106,043
9,588,842	-	-	-	9,645,776
-	-	-	34,276	2,271,552
-	-	-	-	1,965,694
-	-	-	-	113,392
-	4,134,765	-	36,040	4,170,805
489,053	-	10,974,254	_	11,463,307
10,077,895	4,134,765	10,974,254	186,086	51,518,373
(5,022,354)	101,155	(10,537,222)	101,372	(4,922,185)
5,553,941	-	2,680,338	-	8,241,845
-	-	-	(377,904)	(8,241,845)
-	-	-	-	263,850
	-	-	13,401	13,401
5,553,941	-	2,680,338	(364,503)	277,251
531,587	101,155	(7,856,884)	(263,131)	(4,644,934)
5,136,160	324,391	11,732,415	3,741,755	36,157,137
5,667,747	425,546	3,875,531	3,478,624	31,512,203

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities

### Year ended June 30, 2020

Change in fund balances - Total governmental funds (page 27)		\$ (4,644,934)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation/amortization expense to allocate those expenditures over the life of the assets. Capital outlay expenditures exceeded depreciation/amortization expense in the current year, as follows: Expenditures for capital assets  Depreciation/amortization expense	\$ 12,396,271 (4,828,468)	7,567,803
In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds reports the proceeds from the disposition as an increase in financial resources.		9,167
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds.  Property tax  Other	117,430 279,397	396,827
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year repayments exceeded issuances, as follows:	(13,401)	
Repaid  The current year County IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.	3,358,775	3,345,374 1,328,894
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:  Compensated absences Interest on long-term debt Pension expense  OPEB expense	(42,929) 5,583 (1,778,753) (69,615)	(1,885,714)
The Internal Service Funds are used by management to charge the costs of various services to individual departments and funds. The decrease in net position of the Internal Service Funds is included in governmental activities in the Statement of Net Position.		1,391,279
Change in net position of governmental activities (page 19)		\$ 7,508,696

### Statement of Net Position Proprietary Funds

June 30, 2020

	Internal
	 Service
Assets	
Cash and pooled investments	\$ 5,127,834
Accounts receivable	5,705
Accrued interest receivable	5,923
Prepaid expenditures	228,977
Due from other governments	858,289
Capital assets, net of accumulated depreciation	 489,349
Total assets	6,716,077
Deferred Outflows of Resources	
OPEB related deferred outflows	23,102
Pension related deferred outflows	 174,923
Total deferred outflows	198,025
Liabilities	 _
Accounts payable	570,312
Salaries and benefits payable	69,749
Due to other governments	80,208
Long-term liabilities:	
Portion due or payable within one year:	
Compensated absences	55,261
Portion due or payable after one year:	
Compensated absences	107,108
Net pension liability	448,509
Total OPEB liability	 101,317
Total liabilities	 1,432,464
Deferred Inflows of Resources	
Unavailable revenues:	
OPEB related deferred inflows	13,259
Pension related deferred inflows	 124,582
Total deferred outflows	 137,841
Net Position	
Net investment in capital assets	489,349
Unrestricted	 4,854,448
Total net position	\$ 5,343,797

### Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

### Year ended June 30, 2020

			Internal Service
Operating revenues:			
Reimbursements from operating funds and other governmental units Reimbursements from employees and others Miscellaneous		\$	5,967,156 591,809 71,510
Total operating revenues			6,630,475
Operating expenses:			
Medical claims	\$ 1,926,588		
Administrative and other fees	510,158		
Central services	726,751		
Information technology	1,244,460		
Operations administration	362,508		
Human resources	350,045		
Depreciation	166,516		5,287,026
Operating income			1,343,449
Non-operating revenues:			
Interest income			47,830
Net income			1,391,279
Net position beginning of year		_	3,952,518
Net position end of year		\$	5,343,797

### Statement of Cash Flows Proprietary Funds

### Year ended June 30, 2020

	Internal Service
Cash flows from operating activities: Cash received from operating funds and other reimbursements Cash paid for personal services Cash paid to suppliers for services	\$ 5,868,904 (2,562,944) (2,604,912)
Net cash provided by operating activities  Cash flows from capital and related financing activities:  Purchase of equipment  Cash flows from investing activities:	701,048 (179,648)
Interest on investments	 44,925
Net increase in cash and cash equivalents	566,325
Cash and cash equivalents beginning of year	 4,561,509
Cash and cash equivalents end of year	\$ 5,127,834
Reconciliation of operating income to net cash	
provided by operating activities:	
Operating income	\$ 1,343,449
Adjustments to reconcile operating income	
to net cash provided by operating activities:	
Depreciation/amortization	166,516
Changes in assets and liabilities:	
Accounts receivable	(P. c. a P. a. )
and due from other governments	(761,571)
Prepaid insurance	(22,289)
Deferred inflows of resources	22,637
Accounts payable and	(97 776)
due to other governments Salaries and benefits payable	(87,776) 5,703
Compensated absences	23,859
Net pension liability	(48,381)
Deferred inflows of resources	61,766
Total OPEB liability	(2,865)
Net cash provided by operating activities	\$ 701,048

### Statement of Fiduciary Assets and Liabilities Agency Funds

June 30, 2020

Assets
$Cash, \ cash \ equivalents \ and \ pooled \ investments:$

County Treasurer	\$	9,008,361
Other County officials		270,649
Receivables:		
Property tax:		
Delinquent		1,181,861
Succeeding year	2	205,701,000
Accounts		362,195
Special assessments		438,328
Due from other governments		115,064
Prepaid insurance		17,821
F		
Total assets	2	217,095,279
•		
Total assets		
Total assets Liabilities		217,095,279
Total assets Liabilities Accounts payable		162,746
Total assets Liabilities Accounts payable Salaries and benefits payable		162,746 49,864
Total assets Liabilities Accounts payable Salaries and benefits payable Due to other governments		162,746 49,864 216,119,986
Total assets Liabilities Accounts payable Salaries and benefits payable Due to other governments Trusts payable		162,746 49,864 216,119,986 701,175

#### Notes to Financial Statements

June 30, 2020

# (1) Summary of Significant Accounting Policies

Dallas County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Dallas County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Dallas County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Eighty-four drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Dallas County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Dallas County Auditor's Office.

The Dallas County Conservation Foundation has been incorporated under Chapter 504A of the Code of Iowa to receive donations for the benefit of the Dallas County Conservation Board. These donations are to be used to purchase items not included in the County's budget. The financial activity of the component unit has been blended as a Special Revenue Fund of the County

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Dallas County Assessor's Conference Board, Dallas County Emergency Management Commission, the Dallas County Joint 911 Service Board and the Heart of Iowa Community Services Region. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

The County also participates in the North Dallas Regional Solid Waste Planning Commission and the Dallas County Housing Trust, jointly governed organizations established pursuant to Chapters 28E and 504A, respectively, of the Code of Iowa.

#### B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

# Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary road construction and maintenance.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the County's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

Additionally, the County reports the following funds:

Proprietary Fund – An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost-reimbursement basis.

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

# C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Funds are charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

# D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources</u> and Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Cash Equivalents and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at amortized cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a  $1\frac{1}{2}$ % per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2019.

<u>Interest and Penalty on Property Tax Receivable</u> – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

<u>Drainage Assessments Receivable</u> – Drainage assessments receivable represent amounts assessed to individuals for work done on drainage districts which benefit their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Drainage assessments receivable represent assessments which are due and payable by t have not been collected and remaining assessments which are payable but not yet due.

<u>Special Assessments Receivable</u> – Special assessments receivable represent amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not more than 15 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which have been made but have not been collected.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> – Capital assets, which include property, furniture and equipment and intangibles acquired after July 1, 1980 are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Intangibles	50,000
Land, buildings and improvements	25,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated/amortized using the straight line method over the following estimated useful lives:

	Estimated
	Useful lives
Asset Class	(In Years)
Buildings	10 - 50
Other improvements	10 - 35
Infrastructure	20 - 65
Equipment	2 - 50
Vehicles	3 - 20
Intangibles	3 - 20

<u>Deferred Outflows of Resources</u> – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the County after the measurement date but before the end of the County's reporting period.

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2020. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Total OPEB Liability</u> – For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on Dallas County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax which will not be recognized until the year for which it is levied, unrecognized items not yet charged to pension and OPEB expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets.

<u>Fund Balance</u> – In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Supervisors through ordinance or resolution approved prior to yearend. Committed amounts cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same action it employed to commit those amounts.

<u>Assigned</u> – Amounts the Board of Supervisors intend to use for specific purposes.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

<u>Net Position</u> – The net position of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

## E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the roads and transportation and non-program functions prior to the budget amendment. In addition, the Board of Supervisors, by resolution, did not approve appropriations for each of the different County offices and departments until October 2019. As a result, disbursements exceeded the amounts appropriated for all County offices and departments.

# (2) Cash, Cash Equivalents and Pooled Investments

The County's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had investments in the Iowa Public Agency Investment Trust (IPAIT) which are valued at an amortized cost of \$887,481. There were no limitations or restriction on withdrawals for the IPAIT investments. The investment in the IPAIT is unrated for credit risk purposes.

At June 30, 2020, the County had investments in drainage warrants of \$93,011.

# (3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenues:	
	Conservation Foundation	\$ 7,566
Special Revenue:		
Secondary Roads	General	1,300,259
	Special Revenue:	
	Rural Services	 4,253,682
		 5,553,941
Capital Projects	General	2,310,000
	Special Revenue:	
	Conservation Foundation	 370,338
		 2,680,338
Total		\$ 8,241,845

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

# (4) Capital Assets

Capital assets activity for the year ended June 30, 2020 was as follows:

	Balance			Balance End
	Beginning of Year	Increases	Decreases	of Year
Governmental activities:	 or rear	Hicreases	Decreases	oi itai
Capital assets not being depreciated/amortized:				
Land	\$ 6,197,520	615,889	_	6,813,409
Intangibles, road network	953,380	-	-	953,380
Construction in progress	17,901,876	9,967,455	(3,064,323)	24,805,008
Total capital assets not being depreciated/amortized	25,052,776	10,583,344	(3,064,323)	32,571,797
Capital assets being depreciated/amortized:	,	,	, , , , ,	
Buildings	34,977,402	1,927,085	-	36,904,487
Improvements other than buildings	1,008,554	99,940	-	1,108,494
Equipment and vehicles	16,989,574	1,224,553	(742,486)	17,471,641
Equipment and vehicles - internal service	1,393,528	179,648	-	1,573,176
Intangibles	1,013,088	-	-	1,013,088
Infrastructure, road network and other	71,555,763	1,666,572	(67,414)	73,154,921
Total capital assets being depreciated/amortized	 126,937,909	5,097,798	(809,900)	131,225,807
Less accumulated depreciation/amortization for:				
Buildings	12,247,249	723,175	-	12,970,424
Improvements other than buildings	411,042	54,368	-	465,410
Equipment and vehicles	9,960,419	1,509,274	(735,023)	10,734,670
Equipment and vehicles - internal service	917,311	166,516	-	1,083,827
Intangibles	488,731	101,533	-	590,264
Infrastructure, road network and other	 31,597,113	2,440,119	(43,145)	33,994,087
Total accumulated depreciation/amortization	55,621,865	4,994,985	(778,168)	59,838,682
Total capital assets being depreciated/amortized, net	71,316,044	102,813	(31,732)	71,387,125
Governmental activities capital assets, net	\$ 96,368,820	10,686,157	(3,096,055)	103,958,922

Depreciation/amortization expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 1,173,194
Physical health and social services	16,630
Mental health	74,615
County environment and education	644,591
Roads and transportation	2,598,003
Governmental services to residents	67,538
Administration	420,414
Total depreciation/amortization expense - governmental activities	\$ 4,994,985

# (5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2020 is as follows:

Fund	Description	Amount
General	Services	\$ 902,162
Special Revenue:		
Mental Health	Services	49,481
Rural Services	Services	289
Secondary Roads	Services	86,757
Capital Projects	Services	 32
Total for governmental funds		\$ 1,038,721
Agency:		 
Heart of Iowa Mental Health Region	Collections	\$ 540,432
County Assessor		2,562,846
Schools		116,991,563
Community Colleges		4,025,132
Corporations		79,484,145
City Special Assessments		542,873
Auto License and Use Tax		4,193,326
All other		 7,779,669
Total for agency funds		\$ 216,119,986

# (6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2020 is as follows:

	General					
	Obligation					
	Capital	Drainage		Net	Total	
	Loan	District	Compensated	Pension	OPEB	
	Notes	Warrants	Absences	Liability	Liability	Total
Balance beginning						
of year	\$ 28,780,000	113,385	1,463,466	8,281,493	1,736,376	40,374,720
Increases	-	13,401	811,625	-	-	825,026
Decreases	3,325,000	33,775	744,837	806,347	47,743	4,957,702
Balance end of year	\$ 25,455,000	93,011	1,530,254	7,475,146	1,688,633	36,242,044
Due within one year	\$ 1,605,000	93,011	590,794	-	165,207	2,288,805

# **Drainage Warrants**

Drainage warrants are warrants which are legally drawn on drainage district funds but are not paid for lack of funds, in accordance with Chapter 74 of the Code of Iowa. The warrants bear interest at rates in effect at the time the warrants are first presented. Warrants will be paid as funds are available.

Drainage warrants are paid from the Special Revenue, Drainage Districts Fund solely from drainage assessments against benefited properties.

# General Obligation Capital Loan Notes

A summary of the County's June 30, 2020 general obligation capital loan note indebtedness is as follows:

	Communication Equipment and Refunding				Law Enforcement Center Capital Loan Notes Series 2017A			
Year					Issu		cember 1, 201'	7
Ending June 30,	Interest Rates		Principal	Interest	Interest Rates		Principal	Interest
2021	2.00%	\$	495,000	62,200	2.60-3.05%	\$	-	234,072
2022	2.00		500,000	52,300	2.60-3.05		-	234,073
2023	2.00		510,000	42,300	2.60-3.05		-	234,072
2024	2.00		525,000	32,100	2.60-3.05		-	234,073
2025	2.00		535,000	21,600	2.60-3.05		-	234,072
2026-2030	2.00		545,000	10,900	2.60-3.05		-	1,170,363
2031-2035			-	_	2.60-3.05		5,155,000	984,363
2036-2037			=	=_	3.00-3.05		3,025,000	138,335
Total		\$	3,110,000	221,400		\$	8,180,000	3,463,423

	Refunding Capital Loan Notes Series 2017B				Law Enforcement Center Capital Loan Note Series 2018A			
Year	Issu		cember 1, 201	7	Iss	sued June 21, 2018		
Ending	Interest				Interest			
June 30,	Rates		Principal	Interest	Rates		Principal	Interest
2021	3.00%	\$	130,000	28,678	3.00%	\$	980,000	390,965
2022	3.00		135,000	24,777	3.00		1,005,000	361,565
2023	3.00		150,000	20,728	3.00		1,040,000	331,415
2024	1.75		155,000	16,228	3.00		1,070,000	300,215
2025	1.90		155,000	13,514	3.00		1,100,000	268,115
2026-2030	2.10-2.30		480,000	21,680	3.00		6,025,000	824,575
2031-2035			-	-	3.10-3.20		1,740,000	67,965
2036-2037			-				=	
Total		\$	1,205,000	125,605		\$	12,960,000	2,544,815

Year			
Ending		Total	
June 30,	Principal	Interest	Total
2021	\$ 1,605,000	715,915	2,320,915
2022	1,640,000	672,715	2,312,715
2023	1,700,000	628,515	2,328,515
2024	1,750,000	582,616	2,332,616
2025	1,790,000	537,301	2,327,301
2026-2030	7,050,000	2,027,518	9,077,518
2031-2035	6,895,000	1,052,328	7,947,328
2036-2037	 3,025,000	138,335	3,163,335
Total	\$ 25,455,000	6,355,243	31,810,243

On November 17, 2015, the County issued \$7,125,000 of general obligation capital loan notes with an interest rate of 2.00% per annum. The notes were issued to provide funds to pay costs of acquisition and installation of peace office communication equipment and other emergency services communication equipment and system and refunding of outstanding indebtedness. During the year ended June 30, 2020, the County paid principal of \$850,000 and interest of \$79,200 on the notes.

On December 1, 2017, the County issued \$8,180,000 of general obligation capital loan notes with interest rates ranging from 2.60% to 3.05% per annum. The notes were issued to help pay for designing and constructing a new law enforcement center. During the year ended June 30, 2020, the County paid interest of \$234,073 on the notes.

On December 1, 2017, the County issued \$1,570,000 of general obligation refunding capital loan notes with interest rates ranging from 1.75% to 3.00% per annum. The notes were issued to refund outstanding indebtedness. During the year ended June 30, 2020, the County paid principal of \$125,000 and interest of \$32,428 on the notes.

On December 27, 2017, the County issued \$3,995,000 of general obligation refunding capital loan notes with an interest rate of 3.00% per annum. The notes were issued to refund outstanding indebtedness. The County retired \$1,400,000 balance of these general obligation notes during the year.

On June 21, 2018, the County issued \$14,720,000 of general obligation capital loan notes with interest rate range of 3.00 to 3.20 % per annum. The notes were issued to help pay for design and construction of a new law enforcement center. During the year ended June 30, 2020, the County paid principal of \$950,000 and interest of \$419,465 on the notes.

# (7) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at <a href="https://www.ipers.org">www.ipers.org</a>.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.51% of covered payroll, for a total rate of 19.02%. Protection occupation members contributed 6.61% of covered payroll and the County contributed 9.91% of covered payroll, for a total rate of 16.52%.

The County's contributions to IPERS for the year ended June 30, 2020 totaled \$1,413,717.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2020, the County reported a liability of \$7,475,146 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the County's proportion was 0.129090%, which was decrease of 0.001776% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the County recognized pension expense of \$1,892,290. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defe	erred Outflows	Deferred Inflows
	0	f Resources	of Resources
Differences between expected and			
actual experience	\$	59,098	335,425
Changes of assumptions		1,169,482	289,924
Net difference between projected and actual			
earnings on IPERS' investments		-	1,330,781
Changes in proportion and differences between			
County contributions and its proportionate			
share of contributions		273,107	120,266
County contributions subsequent to the			
measurement date		1,413,717	
Total	\$	2,915,404	2,076,396

\$1,413,717 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending	
June 30,	Amount
2021	\$ 218,888
2022	(342, 106)
2023	(265,331)
2024	(189, 326)
2025	 3,166
Total	\$ (574,709)

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumption applied to all periods included in the measurement:

Rate of inflation
(effective June 30, 2017)
Rates of salary increase
(effective June 30, 2017)
Long-term investment rate of return
(effective June 30, 2017)
Wage growth
(effective June 30, 2017)

2.60% per annum.

3.25 to 16.25% average, including inflation. Rates vary by membership group.

7.00% compounded annually, net of investment expense, including inflation.

3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Asset	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic equity	22.0%	5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
County's proportionate share of			
the net pension liability	\$ 16,282,888	7,475,146	90,016

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

<u>Payables to IPERS</u> – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2020.

# (8) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by Dallas County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	13
Active employees	338_
Total	351_

<u>Total OPEB Liability</u> – The County's total OPEB liability of \$1,688,633 was measured as of June 30, 2020 and was determined by an actuarial valuation as of that date.

<u>Actuarial Assumptions</u> – The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation	
(effective June 30, 2019)	3.25% per annum.
Rates of salary increase	3.25% per annum, including inflation
(effective June 30, 2019)	plus merit/productivity increases
Discount rate	2.66% compounded annually
(effective June 30, 2020)	
Healthcare cost trend rate	7.50% initial rate decreasing
(effective June 30, 2020)	to an ultimate rate of 4.50%.

<u>Discount Rate</u> – The discount rate used to measure the total OPEB liability was 2.66% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the SOA RPH-2018 total dataset mortality table fully generational using Scale MP-2018. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

#### Changes in the Total OPEB Liability

	Total OPEB	
	Liability	
Total OPEB liability beginning of year	\$	1,736,376
Changes for the year:		
Service cost		120,616
Interest		62,306
Differences between expected		
and actual experiences		(168,497)
Changes in assumptions		103,039
Benefit payments		(165,207)
Net changes		(47,743)
Total OPEB liability end of year	\$	1,688,633

Changes of assumptions reflect a change in the discount rate from 3.51% in fiscal year 2019 to 2.66% in fiscal year 2020.

<u>Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (1.66%) or 1% higher (3.66%) than the current discount rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(1.66%)	(2.66%)	(3.66%)
Total OPEB liability	\$ 1,816,237	1,688,633	1,567,979

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be it were calculated using healthcare cost trend rates that are 1% lower (6.50% decreasing to an ultimate rate of 3.50%) or 1% higher (8.50%,, decreasing to an ultimate rate of 5.50%) than the current healthcare cost trend rates.

		Healthcare			
	1%	1% Cost Trend 1°			
	Decrease	Rate	Increase		
	(6.50%)	(7.50%)	(8.50%)		
Total OPEB liability	\$ 1,479,271	1,688,633	1,939,349		

OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2020, the County recognized OPEB expense of \$239,265. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following resources:

	Defe	rred Outflows	Deferred Inflows		
	of	Resources	of Resources		
Differences between expected and					
actual experience	\$	283,387	(205,921)		
Changes in assumptions		101,660	(15,069)		
Total	\$	385,047	(220,990)		

The amount reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending	
June 30,	Amount
2021	\$ 56,343
2022	56,343
2023	17,711
2024	44,568
2025	 (10,908)
	\$ 164,057

# (9) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County's contributions to the Pool for the year ended June 30, 2020 were \$394,718.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2020, no liability has been recorded in the County's financial statements. As of June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$500,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (10) Employee Health Insurance Plan

The Internal Service, Employee Group Health Fund was established to account for the partial self-funding of the County's health insurance benefit plan. The plan is funded by both employee and County contributions and is administered through a service agreement with First Administrators. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual stop loss limitation of \$50,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly payments of service fees and plan contributions to the Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to First Administrators from the Employee Group Health Fund. The County's contribution for the year ended June 30, 2020 was \$2,941,131.

Amounts payable from the Employee Group Health Fund at June 30, 2020 total \$473,727, which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior year and current year claims and to establish a reserve for catastrophic losses. That reserve was \$4,477,206 at June 30, 2020 and is reported as a designation of the Internal Service, Employee Group Health Fund net position. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

Unpaid claims beginning of year	\$ 641,893
Incurred claims (including claims incurred	
but not reported at June 30, 2020)	1,926,588
Payments on claims during the fiscal year	(2,094,754)
Unpaid claims end of year	\$ 473,727

#### (11) Economic Development Agreements

In April 2010, the County amended the agreement dated October 2008 with the City of West Des Moines to financially participate in the financing of an economic development project. The County agreed to pay \$307,875, or one half, of the initial costs previously incurred by the City associated with the Microsoft Corporation data center. Beginning with the fiscal year immediately following Microsoft Corporation's announcement to begin construction of a data center, the County will make semi-annual payments of \$220,000 in January and June of each year for the next nine fiscal years. A final payment of \$132,125 will be made in January of the following fiscal year. During fiscal year 2020, the County paid \$132,125 from the General Fund to the City for costs incurred for the project. The cumulative amount paid to the City at June 30, 2020 was \$4,400,000.

The County has entered into a development agreement with Tyson Fresh Meats (developer). The County agreed to pay the developer a maximum of \$574,000 for the construction and expansion of the company's pork processing facilities in the Dallas County Development Urban Renewal Area. The developer agrees the construction is to be completed no later than December 31, 2020. Starting October 15, 2021 and every October 15 thereafter during the term, the developer shall submit documentation to the satisfaction of the County, to demonstrate the completed project is part of the Company's business operations. The agreement requires five annual payments as a percentage of incremental property tax revenues the County earns from the property. The first payment, starting June 1, 2023 will be 75% of incremental property tax revenues and each succeeding year after being reduced by 15% for up to five years, provided the developer is in compliance with the terms of the agreement.

#### (12) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### Tax Abatements of Other Entities

Other entities within the County also provided tax abatements for urban renewal and economic development projects pursuant to Chapters 15 and 403 of the Code of Iowa. Additionally, the City of Anywhere offered an urban revitalization tax abatement program pursuant to Chapter 404 of the Code of Iowa. With prior approval by the governing body, this program provides for an exemption of taxes based on a percentage of the actual value added by improvements.

Property tax revenues of the County were reduced by the following amounts for the year ended June 30, 2020 under agreements entered into by the following entities:

Entity	Tax Abatement Program	Amount of Tax Abated	
City of Dallas Center	Other tax abatement projects	\$	8,353
City of De Soto	Urban renewal and economic development projects		9,099
City of Perry	Urban renewal and economic development projects Other tax abatement projects		1,472 1,589
City of Van Meter	Urban renewal and economic development projects		11,667
City of Waukee	Urban renewal and economic development projects		1,364
City of West Des Moines	Urban renewal and economic development projects		144,887

# (13) Pending Litigation

The County is a defendant in several lawsuits seeking specified and unspecified amounts of damages. The probability and amount of loss, if any, is indeterminable.

# (14) County Farm Lease

The County owns the Dallas County Farm (Farm). Effective March 1, 2017, the County entered into a three-year lease with Des Moines Area Community College (DMACC) whereby DMACC operates the Farm. The County is to receive \$57,040 in land and building rent annually.

# (15) Deficit Fund Balance

The Special Revenue, Mental Health Fund has a deficit fund balance of \$37,265 at June 30, 2020. The deficit will be eliminated through closely monitoring revenues and expenditures.

# (16) County Financial Information Included in the Heart of Iowa Community Services Region

Heart of Iowa Community Services Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa includes the following member counties: Audubon County, Dallas County, Greene County and Guthrie County. The financial activity of the County's Special Revenue, Mental Health Fund is included in the Heart of Iowa Mental Health Region for the year ended June 30, 2020, as follows:

Revenues:		
Property and other county tax		\$ 2,180,825
Intergovernmental revenues:		
State tax credits	\$ 123,029	
Payments from regional fiscal agent	 639,197	762,226
Miscellaneous		 1,278
Total revenues		2,944,329
Expenditures:		
Services to persons with:		
Mental illness		458,468
General administration:		
Direct administration	452,540	
Distribution to regional fiscal agent	 2,518,557	 2,971,097
Total expenditures		3,429,565
Excess of expenditures over revenues		(485,236)
Fund balance beginning of the year		 447,971
Fund balance end of the year		\$ (37,265)

## (17) Construction Commitments

The County entered into a contract for \$21,420,699 for construction of a law enforcement center. As of June 30, 2020, costs of \$20,885,290 have been incurred on the contract. The \$535,409 balance on the contract will be paid as work on the project progresses.

The County entered into a contract for \$536,222 for phase II of the trail connector project. As of June 30, 2020, costs of \$71,550 have been incurred on the contract. The \$464,672 will be paid as work on the project progresses.

#### (18) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of Dallas County, remains uncertain.

To date, the outbreak has not created a material disruption to the operations of Dallas County. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonable estimate the potential impact to Dallas County's operations and finances.

# (19) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 84, <u>Fiduciary Activities</u>. This statement will be implemented for the fiscal year ending June 30, 2021. The revised requirements of this statement will enhance the consistency and comparability of fiduciary activity reporting by state and local governments by establishing specific criteria for identifying fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities.



# Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds

# Required Supplementary Information

Year ended June 30, 2020

	Less					
	Funds not					
	Required to					
		Actual	be Budgeted	Net		
Receipts:						
Property and other county tax	\$	32,535,665	-	32,535,665		
Interest and penalty on property tax		82,693	-	82,693		
Intergovernmental		9,140,444	-	9,140,444		
Licenses and permits		186,116	-	186,116		
Charges for service		3,407,709	-	3,407,709		
Use of money and property		979,570	10,342	969,228		
Miscellaneous		1,184,872	136,629	1,048,243		
Total receipts		47,517,069	146,971	47,370,098		
Disbursements:						
Public safety and legal services		13,078,493	-	13,078,493		
Physical health and social services		1,787,660	-	1,787,660		
Mental health		3,375,381	-	3,375,381		
County environment and education		2,936,793	32,896	2,903,897		
Roads and transportation		10,026,252	-	10,026,252		
Governmental services to residents		2,182,266	-	2,182,266		
Administration		1,863,090	-	1,863,090		
Non-program		113,392	-	113,392		
Debt service		4,169,755	36,040	4,133,715		
Capital projects		11,235,897	-	11,235,897		
Total disbursements		50,768,979	68,936	50,700,043		
Excess (deficiency) of receipts over						
(under) disbursements		(3,251,910)	78,035	(3,329,945)		
Other financing sources, net		(341,403)	(364,503)	23,100		
Change in balances		(3,593,313)	(286,468)	(3,306,845)		
Balance beginning of year		37,617,788	1,004,814	36,612,974		
Balance end of year	\$	34,024,475	718,346	33,306,129		

See accompanying independent auditor's report.

		Final to
Budgeted	Net	
Original	Final	Variance
31,520,786	31,520,786	1,014,879
143,250	143,250	(60,557)
7,631,608	7,730,912	1,409,532
231,750	231,750	(45,634)
2,889,225	2,889,225	518,484
779,907	779,907	189,321
1,398,000	1,461,447	(413,204)
44,594,526	44,757,277	2,612,821
13,668,134	14,888,103	1,809,610
2,086,560	2,087,515	299,855
3,389,485	3,436,502	61,121
3,021,969	3,585,894	681,997
9,179,371	10,579,371	553,119
2,629,019	3,034,677	852,411
2,053,039	2,130,224	267,134
100,500	121,100	7,708
4,134,667	4,134,667	952
8,247,067	14,902,634	3,666,737
48,509,811	58,900,687	8,200,644
(3,915,285)	(14, 143, 410)	10,813,465
80,000	80,000	(56,900)
(3,835,285)	(14,063,410)	10,756,565
25,242,845	36,412,193	200,781
21,407,560	22,348,783	10,957,346

# Budgetary Comparison Schedule – Budget to GAAP Reconciliation

# Required Supplementary Information

Year ended June 30, 2020

	Governmental Funds					
		Cash Basis	Accrual Adjustments	Modified Accrual Basis		
Revenues Expenditures	\$	47,517,069 50,768,979	(920,881) 749,394	46,596,188 51,518,373		
Net Other financing sources, net Beginning fund balances		(3,251,910) (341,403) 37,617,788	(1,670,275) 618,654 (1,460,651)	(4,922,185) 277,251 36,157,137		
Ending fund balances	\$	34,024,475	(2,512,272)	31,512,203		

See accompanying independent auditor's report.

#### Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2020

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, Internal Service Funds and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$10,390,876. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the roads and transportation and non-program functions prior to the budget amendment. In addition, disbursements were not appropriated until October 2019 resulting in disbursements exceeded the amounts appropriated for all County offices and departments.

# Schedule of the County's Proportionate Share of the Net Pension Liability

# Iowa Public Employees' Retirement System For the Last Six Years\* (In Thousands)

# Required Supplementary Information

		2020	2019	2018	2017
County's proportion of the net pension liability	0.	129090%	0.130866%	0.142952%	0.141174%
County's proportionate share of the net pension liability	\$	7,475	8,281	9,522	8,885
County's covered payroll	\$	14,219	13,607	13,369	12,784
County's proportionate share of the net pension liability as a percentage of its covered payroll		52.57%	60.86%	71.22%	69.50%
IPERS' net position as a percentage of the total pension liability		85.45%	83.62%	82.21%	81.82%

<sup>\*</sup> In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

 2016
 2015

 0.128206%
 0.119569%

 6,334
 4,742

 11,788
 11,318

 53.73%
 41.90%

 85.19%
 87.61%

# Schedule of County Contributions

# Iowa Public Employees' Retirement System For the Last Ten Years (In Thousands)

# Required Supplementary Information

	2020	2019	2018	2017
Statutorily required contribution	\$ 1,414	1,364	1,236	1,216
Contributions in relation to the statutorily required contribution	(1,414)	(1,364)	(1,236)	(1,216)
Contribution deficiency (excess)	\$ -	-	_	_
County's covered payroll	\$ 14,844	14,219	13,607	13,369
Contributions as a percentage of covered payroll	9.53%	9.59%	9.08%	9.10%

See accompanying independent auditor's report.

2016	2015	2014	2013	2012	2011
1,152	1,081	1,041	973	933	802
(1,152)	(1,081)	(1,041)	(973)	(933)	(802)
_	-	-	-	-	_
12,784	11,788	11,318	10,776	10,951	10,630
9.01%	9.17%	9.20%	9.03%	8.52%	7.54%

#### Notes to Required Supplementary Information – Pension Liability

Year ended June 30, 2020

# *Changes of benefit terms*:

There are no significant changes in benefit terms.

# **Changes of assumptions**:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

# Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes

# For the Last Four Years Required Supplementary Information

	2020		2019	2018	2017
Service cost	\$	120,616	94,371	102,364	42,557
Interest cost		62,306	54,182	54,099	34,944
Difference between expected and actual experiences		(168,497)	312,808	(131,012)	224,545
Changes in assumptions		103,039	20,065	(30, 141)	7,253
Benefit payments		(165,207)	(100,456)	(113,339)	(64,633)
Net change in total OPEB liability		(47,743)	380,970	(118,029)	244,666
Total OPEB liability beginning of year		1,736,376	1,355,406	1,473,435	1,228,769
Total OPEB liability end of year	\$	1,688,633	1,736,376	1,355,406	1,473,435
Covered-employee payroll	\$	15,111,424	14,469,527	14,052,888	13,512,392
Total OPEB liability as a percentage of covered-employee payroll		11.17%	12.00%	9.65%	10.90%

# Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios

Changes of benefit terms:

There were no significant changes in benefit terms.

Changes of assumptions:

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Year ended June 30, 2020: 2.66% Year ended June 30, 2019: 3.51% Year ended June 30, 2018: 3.87% Year ended June 30, 2017: 3.56% Year ended June 30, 2016: 2.92%

# Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2020

						Special
	Ba	land ank enance	County Sheriff Forfeiture	Sheriff Federal Forfeiture	County Attorney Forfeiture	Courthouse Restoration
Assets						
Cash, cash equivalents and pooled investments:						
County Treasurer	\$ 1,3	45,451	69,936	24,656	24,874	3,379
Conservation Foundation		-	-	-	-	-
Receivables:						
Accrued interest		-	-	-	-	-
Drainage assessments		-	-	-	-	-
Due from other governments		-	10,000	-	-	-
Prepaid items		-	_	_	_	
Total assets	\$ 1,3	45,451	79,936	24,656	24,874	3,379
Liabilities, Deferred Inflows of Resources		,	, , , , , , , , , , , , , , , , , , ,	,		
and Fund Balances						
Liabilities:						
Accounts payable	\$	_	193	_	_	_
Deferred inflows of resources:						
Unavailable revenues:						
Other		_	-	-	-	_
Fund balances:						
Nonspendable:						
Prepaid items		-	-	-	-	-
Restricted for:						
Drainage district purposes		-	-	-	-	-
Conservation purposes		-	-	-	-	_
Forfeitures		-	79,743	24,656	24,874	_
Wetland bank maintenance	1,3	45,451	-	-	-	_
Other purposes		-	-	-	-	3,379
Total fund balances	1,3	45,451	79,743	24,656	24,874	3,379
Total liabilities, deferred inflows of		•		•	•	·
resources and fund balances	\$ 1,3	45,451	79,936	24,656	24,874	3,379

Revenue						
County		Resource				
Recorder's		Enhancement	Conservation			
Records	Economic	and	Conditional	Drainage	Conservation	
Management	Development	Protection	Use	Districts	Foundation	Total
11,543	137	164,348	1,101,047	68,054	-	2,813,425
-	-	-	-	-	650,292	650,292
						0.405
-	-	147	3,289	- 00 424	-	3,436
-	-	-	-	92,434	-	92,434 10,000
1,664	_	_	_	_	_	1,664
13,207	137	164,495	1,104,336	160,488	650,292	3,571,251
-	-	-	-			193
	-			92,434		92,434
1,664	-	-	-	-	-	1,664
-	-	-	-	68,054	-	68,054
-	-	-	1,104,336	-	650,292	1,754,628
-	-	-	-	-	-	129,273
-	-	-	-	-	-	1,345,451
11,543	137	164,495	-	_	-	179,554
13,207	137	164,495	1,104,336	68,054	650,292	3,478,624
13,207	137	164,495	1,104,336	160,488	650,292	3,571,251

## Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2020

	-				Special
	Wetland Bank Maintenance	County Sheriff Forfeiture	Sheriff Federal Forfeiture	County Attorney Forfeiture	Courthouse Restoration
Revenues:					
Intergovernmental	\$ 23,100	-	-	-	-
Charges for service	-	-	-	-	-
Use of money and property	23,743	-	-	-	-
Miscellaneous		19,240	-	560	
Total revenues	46,843	19,240	-	560	
Expenditures: Operating:					
Public safety and legal services	-	52,993	309	-	-
County environment and education	29,572	-	-	-	-
Governmental services to residents	-	-	-	-	-
Debt service		-	-	_	<u> </u>
Total expenditures	29,572	52,993	309	-	
Excess (deficiency) of revenues over (under) expenditures Other financing sources (uses):	17,271	(33,753)	(309)	560	-
Transfers out	-	-	-	-	-
Drainage warrants issued		-	-	-	
Total other financing sources (uses)					
Change in fund balances	17,271	(33,753)	(309)	560	-
Fund balances beginning of year	1,328,180	113,496	24,965	24,314	3,379
Fund balances end of year	\$ 1,345,451	79,743	24,656	24,874	3,379

Revenue						
County		Resource				
Recorder's		Enhancement	Conservation			
Records	Economic	and	Conditional	Drainage	Conservation	
Management	Development	Protection	Use	Districts	Foundation	Total
-	-	23,064	-	-	-	46,164
26,722	-	-	-	-	-	26,722
-	-	1,500	22,558	2,188	8,154	58,143
			-	29,944	106,685	156,429
26,722	-	24,564	22,558	32,132	114,839	287,458
-	_	-	_	_	_	53,302
_	_	_	_	22,990	9,906	62,468
34,276	-	-	-	, -	, -	34,276
	-	-	-	36,040	_	36,040
34,276	-	-	-	59,030	9,906	186,086
(7,554)	-	24,564	22,558	(26,898)	104,933	101,372
-	-	-	-	-	(377,904)	(377,904)
-	-	-	-	13,401	-	13,401
_	=	-	-	13,401	(377,904)	(364,503)
(7,554)	-	24,564	22,558	(13,497)	(272,971)	(263,131)
20,761	137	139,931	1,081,778	81,551	923,263	3,741,755
13,207	137	164,495	1,104,336	68,054	650,292	3,478,624

# Combining Schedule of Net Position Internal Service Funds

June 30, 2020

			Employee	
	Pro	ofessional	Group	
	S	Services	Health	Total
Assets				
Cash and pooled investments	\$	187,617	4,940,217	5,127,834
Accounts receivable		912	4,793	5,705
Accrued interest receivable		_	5,923	5,923
Prepaid expenditures		228,977	-	228,977
Due from other governments		858,289	-	858,289
Capital assets, net of accumulated depreciation		489,349	-	489,349
Total assets		1,765,144	4,950,933	6,716,077
<b>Deferred Outflows of Resources</b>				
OPEB related deferred outflows		23,102	-	23,102
Pension related deferred outflows		174,923	-	174,923
Total deferred outflows of resources		198,025	-	198,025
Liabilities				
Accounts payable		96,585	473,727	570,312
Salaries and benefits payable		69,749	-	69,749
Due to other governments		80,208	-	80,208
Long-term liabilities:				
Portion due or payable within one year:				
Compensated absences		55,261	-	55,261
Portion due or payable after one year:				
Compensated absences		107,108	-	107,108
Net pension liability		448,509	-	448,509
Total OPEB liability		101,317	-	101,317
Total liabilities		958,737	473,727	1,432,464
Deferred Inflows of Resources				
Unavailable revenues:				
OPEB related deferred inflows		13,259	-	13,259
Pension related deferred inflows		124,582	-	124,582
Total deferred outflows of resources		137,841	-	137,841
Net Position				
Net investment in capital assets		489,349	-	489,349
Unrestricted		377,242	4,477,206	4,854,448
Total net position	\$	866,591	4,477,206	5,343,797

# Combining Schedule of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds

Year ended June 30, 2020

	Employee	
Professional	Group	
Services	Health	Total
\$ 3,026,025	2,941,131	5,967,156
-	591,809	591,809
71,510	-	71,510
3,097,535	3,532,940	6,630,475
-	1,926,588	1,926,588
_	510,158	510,158
726,751	-	726,751
1,244,460	-	1,244,460
362,508	-	362,508
350,045	-	350,045
166,516	-	166,516
2,850,280	2,436,746	5,287,026
247,255	1,096,194	1,343,449
	47,830	47,830
247,255	1,144,024	1,391,279
619,336	3,333,182	3,952,518
\$ 866,591	4,477,206	5,343,797
	\$ 3,026,025 71,510 3,097,535 726,751 1,244,460 362,508 350,045 166,516 2,850,280 247,255 247,255 619,336	Professional Services         Group Health           \$ 3,026,025         2,941,131           - 591,809         -           71,510         -           3,097,535         3,532,940           - 1,926,588         -           - 510,158         -           726,751         -           1,244,460         -           362,508         -           350,045         -           166,516         -           2,850,280         2,436,746           247,255         1,096,194           - 47,830           247,255         1,144,024           619,336         3,333,182

# Combining Schedule of Cash Flows Internal Service Funds

# Year ended June 30, 2020

		fessional ervices	Employee Group Health	Total
Cash flows from operating activities:  Cash received from operating funds and	Φ. Ω	221 004	2 527 700	5 000 004
other reimbursements  Cash paid for personal services  Cash paid to suppliers for services		,331,204 ,562,944) -	3,537,700 - (2,604,912)	5,868,904 (2,562,944) (2,604,912)
Net cash provided (used) by operating activities  Cash flows from capital and related financing activities:		(231,740)	932,788	701,048
Purchase of equipment Cash flows from investing activities:		(179,648)	-	(179,648)
Interest on investments	-	-	44,925	44,925
Increase (decrease) in cash and cash equivalents		(411,388)	977,713	566,325
Cash and cash equivalents beginning of year		599,005	3,962,504	4,561,509
Cash and cash equivalents end of year	\$	187,617	4,940,217	5,127,834
Reconciliation of operating income to net				
cash provided (used) by operating activities:				
Operating income	\$	247,255	1,096,194	1,343,449
Adjustments to reconcile operating income				
to net cash provided (used) by operating activities:  Depreciation/amortization		166,516		166,516
Changes in assets and liabilities:		100,310	-	100,310
Accounts receivable				
and due from other governments		(766,331)	4,760	(761,571)
Prepaid insurance		(22,289)	-	(22,289)
Deferred outflows of resources		22,637	-	22,637
Accounts payable and				
due to other governments		80,390	(168, 166)	(87,776)
Salaries and benefits payable		5,703	-	5,703
Compensated absences		23,859	-	23,859
Net pension liability		(48,381)	-	(48,381)
Deferred inflows of resources		61,766		61,766
Total OPEB liability		(2,865)	-	(2,865)
Net cash provided (used) by operating activities	\$	(231,740)	932,788	701,048

# Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2020

	County Offices	Heart of Iowa Mental Health Region	Agricultural Extension Education	County Assessor	Schools
Assets					
Cash, cash equivalents and					
pooled investments:					
County Treasurer	\$ -	688,575	3,421	1,115,237	1,008,181
Other County officials	270,649	-	-	-	-
Receivables:					
Property tax:					
Delinquent	-	-	2,010	8,865	592,382
Succeeding year	-	-	375,000	1,526,000	115,391,000
Accounts	20,149	-	-	-	-
Special assessments	-	-	-	-	-
Due from other governments	-	-	-	-	-
Prepaid expenses		-	-	17,388	-
Total assets	\$ 290,798	688,575	380,431	2,667,490	116,991,563
Liabilities					
Accounts payable	\$ -	148,143	-	1,807	-
Salaries and benefits payable	-	-	-	44,630	-
Due to other governments	228,362	540,432	380,431	2,562,846	116,991,563
Trusts payable	62,436	-	-	-	-
Compensated absences				58,207	<u>-</u> _
Total liabilities	\$ 290,798	688,575	380,431	2,667,490	116,991,563

				Auto		
			City	License		
Community			Special	and		
Colleges	Corporations	Townships	Assessments	Use Tax	Other	<u>Total</u>
35,356	652,180	6,733	17,771	3,862,389	1,618,518	9,008,361
-	-	-	-	-	-	270,649
20,776	444,965	1,564	86,774	-	24,525	1,181,861
3,969,000	78,387,000	592,000	-	-	5,461,000	205,701,000
-	-	-	-	330,937	11,109	362,195
-	-	-	438,328	-	_	438,328
-	-	-	-	-	115,064	115,064
	-	-	-	-	433	17,821
4,025,132	79,484,145	600,297	542,873	4,193,326	7,230,649	217,095,279
•						_
-	-	-	-	-	12,796	162,746
-	-	-	-	-	5,234	49,864
4,025,132	79,484,145	600,297	542,873	4,193,326	6,570,579	216,119,986
-	-	-	-	-	638,739	701,175
	_	-	-	-	3,301	61,508
4,025,132	79,484,145	600,297	542,873	4,193,326	7,230,649	217,095,279

# Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

Year ended June 30, 2020

	 County Offices	Heart of Iowa Mental Health Region	Agricultural Extension Education	County Assessor	Schools
Assets and Liabilities					
Balances beginning of year	\$ 241,023	504,648	375,744	2,417,147	109,507,573
Additions:					
Property and other county tax	-	-	375,639	1,526,998	115,432,994
911 surcharge	-	-	-	-	-
State tax credits	-	-	21,042	92,786	6,139,848
Drivers license fees	-	-	-	-	-
Office fees and collections	3,201,679	-	-	-	=
Auto licenses, use tax and postage	-	-	-	-	=
Assessments	-	-	-	-	-
Trusts	1,048,730	-	-	-	-
Miscellaneous	 -	3,009,243	-	16,522	
Total additions	 4,250,409	3,009,243	396,681	1,636,306	121,572,842
Deductions:					
Agency remittances:					
To other funds	1,450,658	-	-	-	-
To other governments	1,697,050	2,825,316	391,994	1,385,963	114,088,852
Trusts paid out	 1,052,926	-	-	_	
Total deductions	 4,200,634	2,825,316	391,994	1,385,963	114,088,852
Balances end of year	\$ 290,798	688,575	380,431	2,667,490	116,991,563

				Auto		
			City	License		
Community			Special	and		
Colleges	Corporations	Townships	Assessments	Use Tax	Other	Total
3,887,782	72,028,003	570,848	578,242	2,982,031	6,776,654	199,869,695
3,970,534	78,415,985	590,410	-	-	5,464,426	205,776,986
-	-	-	-	-	316,634	316,634
217,447	4,094,571	21,798	-	-	277,884	10,865,376
-	-	-	-	52,948	-	52,948
-	-	-	-	-	-	3,201,679
-	-	-	-	38,276,793	-	38,276,793
-	-	-	89,229	-	-	89,229
-	-	-	-	-	1,860,363	2,909,093
	-	-	-	-	330,439	3,356,204
4,187,981	82,510,556	612,208	89,229	38,329,741	8,249,746	264,844,942
-	-	-	-	1,201,297	-	2,651,955
4,050,631	75,054,414	582,759	124,598	35,917,149	6,035,862	242,154,588
	-	-	-	_	1,759,889	2,812,815
4,050,631	75,054,414	582,759	124,598	37,118,446	7,795,751	247,619,358
4,025,132	79,484,145	600,297	542,873	4,193,326	7,230,649	217,095,279

# Schedule of Revenues By Source and Expenditures By Function - All Governmental Funds

## For the Last Ten Years

	2020	2019	2018	2017
Revenues:				
Property and other county tax	\$ 27,605,073	25,565,244	23,751,147	22,307,584
Local option sales tax	4,597,863	3,582,443	-	-
Interest and penalty on property tax	82,693	165,469	151,495	138,110
Tax increment financing	-	-	24,418	102,700
Intergovernmental	9,112,507	9,486,853	8,083,102	9,677,530
Licenses and permits	186,181	285,211	237,429	216,902
Charges for service	3,400,868	3,254,768	3,254,403	3,578,091
Use of money and property	1,048,946	1,411,277	803,919	386,429
Miscellaneous	 562,057	924,441	1,486,038	855,121
Total	\$ 46,596,188	44,675,706	37,791,951	37,262,467
Expenditures:				
Operating:				
Public safety and legal services	\$ 13,515,562	12,626,438	11,984,812	10,369,948
Physical health and social services	1,836,677	2,110,989	2,662,329	3,332,045
Mental health	3,429,565	4,201,629	2,762,717	2,992,986
County environment and education	3,106,043	4,757,905	4,567,353	3,839,669
Roads and transportation	9,645,776	9,692,022	7,361,528	6,953,472
Governmental services to residents	2,271,552	2,125,484	2,245,448	2,143,512
Administration	1,965,694	1,979,347	1,792,648	1,596,818
Non-program	113,392	45,866	193,051	3,340
Debt service	4,170,805	4,157,321	2,999,604	2,571,032
Capital projects	11,463,307	13,758,352	7,266,688	2,942,981
Total	\$ 51,518,373	55,455,353	43,836,178	36,745,803

2016	2015	2014	2013	2012	2011
					_
20,557,779	19,297,992	18,774,955	19,141,260	18,439,134	19,118,842
-	-	-	-	-	-
147,056	146,484	152,944	152,413	201,385	199,956
97,087	100,956	98,441	109,529	128,211	115,087
9,646,964	10,884,066	9,555,277	8,483,422	10,356,247	8,966,703
195,827	177,553	171,694	142,434	124,719	108,069
3,246,569	2,894,320	2,688,187	2,895,612	2,537,582	2,414,405
301,534	315,240	318,975	299,663	625,957	521,825
836,507	652,133	691,317	647,448	679,094	513,084
35,029,323	34,468,744	32,451,790	31,871,781	33,092,329	31,957,971
0.001.775	0.400.207	9 260 020	7 625 500	7 525 107	7.640.460
9,801,775	9,420,387	8,362,939	7,635,590	7,535,107	7,642,460
3,183,651	3,014,152	2,889,683	2,872,561	2,791,212	2,879,816
2,596,836	3,294,070	2,373,144	2,490,442	4,803,000	4,535,343
3,824,009	3,514,414	3,038,226	2,837,183	3,179,353	3,079,502
6,672,732	6,490,035	7,738,509	7,615,842	6,867,019	6,381,300
1,984,473	2,298,557	1,842,953	1,749,461	1,748,738	1,614,275
1,670,842	1,863,375	1,551,918	1,512,103	1,671,751	1,582,888
14,298	11,249	17,363	111,511	45,728	92,612
2,110,476	1,887,573	1,815,875	1,748,125	1,701,369	1,659,657
9,371,884	3,076,076	396,233	2,402,316	1,880,891	1,424,486
41,230,976	34,869,888	30,026,843	30,975,134	32,224,168	30,892,339

# Schedule of Expenditures of Federal Awards

# Year ended June 30, 2020

Grantor/Program	CFDA Number	Pass-Through Entity Identifying Number		ogram enditures
Direct:	Number	Number	LAPC	nuntures
U.S. Department of the Interior:				
Payments in Lieu of Taxes	15.226	FY20	\$	2,231
Indirect:				
US Department of Agriculture:				
Iowa Department of Human Services:				
Human Services Administrative Reimbursements:				
SNAP Cluster:				
State Administrative Matching Grants for the	10 561	FWOO		00.045
Supplemental Nutrition Assistance Program	10.561	FY20		28,045
Iowa Department of Public Health: State Administrative Matching Grants for the				
Supplemental Nutrition Assistance Program	10.561	5889NU51		3,399
State Administrative Matching Grants for the	10.001	000311001		0,000
Supplemental Nutrition Assistance Program	10.561	5880NU14		9,218
State Administrative Matching Grants for the				
Supplemental Nutrition Assistance Program	10.561	5889NU14		4,389
**************************************				45,051
U.S. Department of Transportation:				
Iowa Department of Transportation: Highway Planning and Construction Cluster:				
Highway Planning and Construction	20.205	TAP-R-C025(114)8T-25		340,947
Recreation Trail Program	20.219	NRT-C025(99)9G-25		66
Recreation Trail Program	20.219	NRT-C025(103)9G-25		84,268
Recreation Trail Program	20.219	NRT-C025(111)9G-25		113,821
Recreation Trail Program	20.219	NRT-CO25(112)9G-25		59,010
				598,112
Iowa Department of Public Safety:	20.600	10 4054 M60T T1-11 00 00		15 005
State and Community Highway Safety State and Community Highway Safety	20.600	19-405d-M60T, Task 11-00-00 20-405d-M60T, Task 9-00-00		15,805 21,485
State and Community riighway Salety	20.000	20-403d-W001, 1ask 9-00-00		37,290
U.S. Election Assistance Commission:				
Iowa Secretary of State:				
COVID-19 - HAVA Election Security Grants	90.404	FY20		10,500
U.S. Department of Health and Human Services:				
Iowa Department of Public Health:				
Hospital Preparedness Program (HPP) and Public Health Emergency:	00.074	5005D#405		00.716
Preparedness (PHEP) Aligned Cooperative Agreements	93.074	5885BT425		33,716
Preparedness (PHEP) Aligned Cooperative Agreements	93.074	5888BT09	-	121,732 155,448
			-	155,776
Immunization Cooperative Agreements	93.268	5880I423		10,541
Improving the Health of Americans through Prevention and			-	
Management of Diabetes and Heart Disease and Stroke	93.426	5880CD28		300
U.S. Department of Health and Human Services:				
Iowa Department of Human Services:				
Human Services Administrative Reimbursements:				
Guardianship Assistance	93.090	FY20		5_
Refugee and Entrant Assistance State/Replacement	02 566	EVOO		10
Designee Administered Programs Foster Care Title IV-E	93.566 93.658	FY20 FY20		9,494
Adoption Assistance	93.659	FY20		3,846
Social Services Block Grant	93.667	FY20		8,166
Children's Health Insurance Program	93.767	FY20		966
CCDF Cluster:				
Child Care Mandatory and Matching Funds of the Child				
Care and Development Fund	93.596	FY20		6,653
Medicaid Cluster:	02.770	EVO		40.405
Medical Assistance Program	93.778	FY20		42,485

	Pass-Through Entity		
	CFDA	Identifying	Program
Grantor/Program	Number	Number	Expenditures
Indirect: (Continued)			
U.S. Department of Homeland Security:			
Iowa Homeland Security and Emergency Management:			
Disaster Grants - Public Assistance (Presidentially			
Declared Disasters)	97.036	FEMA 4386 DRIA	167,831
Disaster Grants - Public Assistance (Presidentially			
Declared Disasters)	97.036	FEMA 4421 DRIA	23,819
			191,650
Total Indirect:			1,120,525
Total			\$ 1,122,756

See accompanying independent auditor's report.

<u>Basis of Presentation</u> – The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of Dallas County under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principals and Audit Requirements for Federal Awards</u> (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Dallas County, it is not intended to and does not present the financial position, changes in financial position or cash flows of Dallas County.

<u>Summary of Significant Accounting Policies</u> – Expenditures reported in the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

<u>Indirect Cost Rated</u> – Dallas County has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

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#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Dallas County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Dallas County, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 9, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Dallas County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Dallas County's internal control. Accordingly, we do not express an opinion on the effectiveness of Dallas County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-A-20 through II-D-20 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-E-20 to be a significant deficiency.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Dallas County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### Dallas County's Responses to the Findings

Dallas County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Dallas County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Dallas County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Marlys K. Gaston, CPA Deputy Auditor of State

Marly Daston

March 9, 2021

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#### OFFICE OF AUDITOR OF STATE

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# Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Officials of Dallas County:

#### Report on Compliance for Each Major Federal Program

We have audited Dallas County, Iowa's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) <u>Compliance Supplement</u> that could have a direct and material effect on its major federal programs for the year ended June 30, 2020. Dallas County's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Dallas County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, and Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Dallas County's compliance with those requirements and performing such other procedures we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal programs. However, our audit does not provide a legal determination of Dallas County's compliance.

#### Opinion on the Major Federal Program

In our opinion, Dallas County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended June 30, 2020.

#### Report on Internal Control Over Compliance

The management of Dallas County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Dallas County's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal programs to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal programs and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Dallas County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Marlys K. Gaston, CPA Deputy Auditor of State

March 9, 2021

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2020

#### Part I: Summary of the Independent Auditor's Results:

- (a) Unmodified opinions were issued on the financial statements.
- (b) Material weaknesses and significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over the major programs were noted.
- (e) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit disclosed no audit findings which are required to be reported in accordance with the Uniform Guidance, Section 200.516.
- (g) The major program was Highway Planning and Construction Cluster program, consisting of the following:
  - CFDA Number 20.205 Highway Planning and Construction.
  - CFDA Number 20.219 Recreation Trail Program.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (i) Dallas County did not qualify as a low-risk auditee.

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2020

#### Part II: Findings Related to the Financial Statements:

#### INTERNAL CONTROL DEFICIENCIES:

#### II-A-20 <u>Segregation of Duties - County Recorder</u>

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County's financial statements.

<u>Condition</u> – Generally, one or two individuals in the County Recorder's office may have control over the following areas for which no compensating controls exist:

		Applicable Offices
who is	oming mail is not opened by an employee s not authorized to make entries to the nting records.	Recorder
collect: receiva	ally, one individual may have control over ing, depositing, posting, maintaining able records and daily reconciling of its for which no compensating controls	Recorder
individ record	accounts were not reconciled by an lual who does not sign checks, handle or cash. Bank reconciliations were not ed periodically by an independent person priety.	Recorder

<u>Cause</u> – The County Recorder has a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect the County Recorder's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2020

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the County Recorder should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances. The County Recorder should utilize current personnel, including elected officials and personnel from other County offices, to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible and the reviews should be documented by the signature or initials of the reviewer and the date of the review.

<u>Response</u> – We will review procedures in order to segregate duties as much as possible with current staff.

Every member of our staff has access to make accounting entries and we cannot eliminate that. Not any one person does every step in collecting, depositing, posting, maintaining receivable records or reconciling. We have layers of checks and balances in recording, indexing, proofing and reconciling daily and monthly. The employee that prepares the reconciliation is not a check signer, but does, as all of our employees do, handle cash. We will seek a review of the monthly reconciliation by an independent third party associated with the county.

<u>Conclusion</u> – Response accepted.

# II-B-20 Segregation of Duties - County Sheriff

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County's financial statements.

<u>Condition</u> – Generally, one or two individuals in the County Sheriff's office may have control over commissary disbursement claims processing, check writing, check signing and final approval.

<u>Cause</u> – The County Sheriff's office has a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect the County Sheriff's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2020

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the County Sheriff should review the operating procedures for the commissary account to obtain the maximum internal control possible under the circumstances. The County Sheriff should utilize current personnel, including personnel from other County offices, to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons and should be documented by the signature or initials of the reviewer and the date of the review.

<u>Response</u> – The County Sheriff's office intends to review the current operating procedures and formalize separation of duties for the commissary account going forward.

Conclusion - Response accepted.

#### II-C-20 Segregation of Duties - Conservation Foundation

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the Foundation's financial statements.

<u>Condition</u> – For the Conservation Foundation, the responsibilities for collection, deposit preparation, cash disbursement and bank reconciliation functions are not properly segregated and there is no independent review of these duties. In addition, there is no independent review of bank reconciliations.

<u>Cause</u> – County Conservation Board employees maintain the books and records for the Conservation Foundation. The County Conservation Department has a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect the Conservation Foundation Board's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the County Conservation Department and the Conservation Foundation Board should review its operating procedures to obtain the maximum internal control possible under the circumstances utilizing currently available personnel, including Board members.

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2020

Response – The Dallas County Conservation Foundation (DCCF) and the Dallas County Conservation Board (DCCB) are two totally different entities. The Dallas County Conservation Foundation is not a County government department. The DCCF has NO paid employees, yet you continue to reference limited number of employees. The employees in the office are staff for the DCCB. The checkbook ledger shows expenses and revenues are reviewed annually by the DCCF Board. In addition to this, continued communication throughout the year on the funds within the Conservation Foundation, is ongoing with the Chair of the Conservation Foundation.

<u>Conclusion</u> – Response acknowledged. Although the funds held by the Foundation are not County funds, the Foundation is part of the County's reporting entity because the organization exists to support the County's Conservation Department. Proper internal controls should be in place to safeguard the donations and other assets the Foundation is entrusted with. The Foundation should continue to review operating procedures to obtain the maximum internal control possible, including using Board members more frequently than just annually to review transactions and reconciliations. This would help strengthen internal controls and allow for more timely resolution if errors or discrepancies are identified.

#### II-D-20 Transfers

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County's financial statements.

<u>Condition</u> – During the audit, we identified material amounts of transfers in and out reported as revenues and expenditures in the County's financial statements. Adjustments were subsequently made by the County to properly report these amounts in the financial statements.

<u>Cause</u> – County policies do not require, and procedures have not been established to require independent review of year end cut-off transactions to ensure the County's financial statements are accurate and reliable.

<u>Effect</u> – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the County's financial statements were necessary.

<u>Recommendation</u> – The County Should establish procedures to ensure all transfers are identified and properly reported in the County's financial statements.

<u>Response</u> – The County will make an effort to verify transfers are recorded in general ledger accounts associated with transfers and not revenues and/or expenses.

Conclusion - Response accepted.

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2020

#### II-E-20 County Sheriff Commissary Account

<u>Criteria</u> – An effective internal control system provides for internal controls related to ensuring bank and book balances are reconciled monthly.

<u>Condition</u> – Bank to book reconciliations are not performed for the commissary account.

<u>Cause</u> – Procedures have not been designed and implemented to ensure the commissary account is reconciled monthly.

 $\underline{\mathrm{Effect}}$  – Lack of bank to book reconciliations can result in unrecorded transactions, undetected errors and the opportunity for misappropriation.

<u>Recommendation</u> – The County Sheriff should establish procedures to ensure monthly bank reconciliations are performed for the commissary account.

<u>Response</u> – The Sheriff's Office intends to start doing the bank reconciliations for the commissary account by hand. Sheriff Leonard will review, initial and date the completed bank reconciliations as part of his review.

<u>Conclusion</u> – Response accepted.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

## Schedule of Findings and Questioned Costs

Year ended June 30, 2020

# Part III: Findings and Questioned Costs for Federal Awards:

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### INTERNAL CONTROL DEFICIENCY:

No material weaknesses in internal control over the major federal programs were noted.

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2020

#### Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-20 <u>Certified Budget</u> – During the year ended June 30, 2020 disbursements exceeded the amounts budgeted in the roads and transportation and non-program functions prior to the budget amendment. In addition, the Board of Supervisors, by resolution, did not approve appropriations for each of the different County offices and departments until October 2019. As a result, disbursements exceeded the amounts appropriated for all County offices and departments.

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa states "The board shall appropriate, by resolution, the amount deemed necessary for each of the different county officers and departments during the fiscal year." Such appropriations should be made for the ensuing fiscal year.

<u>Response</u> – The County will make an effort to amend the budget prior to exceeding the budget and procedures will be established to ensure appropriations are approved by resolution prior to the start of the ensuing fiscal year.

Conclusion – Response accepted.

- IV-B-20 <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-C-20 <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- IV-D-20 <u>Business Transactions</u> No business transactions between the County and County officials or employees were noted.
- IV-E-20 <u>Restricted Donor Activity</u> No transactions were noted between the County, County officials or County employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- IV-F-20 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- IV-G-20 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- IV-H-20 <u>Deposits and Investments</u> No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.

#### Schedule of Findings and Questioned Costs

#### Year ended June 30, 2020

- IV-I-20 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- IV-J-20 <u>Annual Urban Renewal Report</u> The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.
- IV-K-20 <u>County Assessor Budget</u> Chapter 24.17 of the Code of Iowa states in part, "The local budgets of the various political subdivisions shall be certified by the chairperson of the certifying board, in duplicate to the county auditor not later than March 15 of each year." The County Assessor fiscal year 2020 budget was not certified by March 15<sup>th</sup> as required by the Code of Iowa.

<u>Recommendation</u> – The Assessor should establish procedures to ensure the budget is certified by March 15<sup>th</sup> in accordance with Chapter 24.17 of the Code of Iowa.

 $\underline{\text{Response}}$  – The Assessor will develop procedures to ensure budgets are certified by March  $15^{\text{th}}$  in accordance with Chapter 24.17 of the Code of Iowa.

Conclusion - Response accepted.

IV-L-20 <u>Financial Condition</u> – At June 30, 2020, the Special Revenue, Mental Health fund had a deficit fund balance of \$38,001.

<u>Recommendation</u> – The County should investigate alternatives to eliminate this deficit fund balance.

<u>Response</u> – The deficit balance will be reduced in fiscal year 2021 with increased property tax and reduced expenditures.

Conclusion - Response accepted.

#### Staff

## This audit was performed by:

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Jamie T. Reuter, Senior Auditor II
Adjoa S. Adanledji, Senior Auditor
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