



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Rob Sand
Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

FOR RELEASE June 8, 2020

Contact: Marlys Gaston
515/281-5834

Auditor of State Rob Sand today released an audit report on Harrison County, Iowa.

FINANCIAL HIGHLIGHTS:

The County's revenues totaled \$19,590,918 for the year ended June 30, 2019, a 16.4% increase over the prior year. Expenses for County operations for the year ended June 30, 2019 totaled \$16,991,333, a 2.5% increase over the prior year. The significant increase in the revenues is due primarily to an increase in farm to market infrastructure contributions from the Iowa Department of Transportation.

AUDIT FINDINGS:

Sand reported thirteen findings related to the receipt and expenditure of taxpayer funds. They are found on pages 80 through 89 of this report. The findings address issues such as a lack of segregation of duties, the lack of capital asset addition and deletion documentation, advance pay of salaried employees, the lack of an independent review of the monthly bank to book reconciliation by the Conservation Welcome Center, the lack of a reconciliation and tracking of client billings, collections and outstanding balances for the Homemaker Agency and disbursements exceeding budgeted amounts. Sand provided the County with recommendations to address each of these findings.

Eleven of the thirteen findings discussed above are repeated from the prior year. The County Board of Supervisors and other elected officials have a fiduciary responsibility to provide oversight of the County's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at <https://auditor.iowa.gov/audit-reports>.

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HARRISON COUNTY
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS
JUNE 30, 2019

Harrison County



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Telephone (515) 281-5834 Facsimile (515) 281-6518

May 14, 2020

Officials of Harrison County
Logan, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Harrison County for the year ended June 30, 2019. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of Harrison County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink that reads "Rob Sand". The signature is stylized and cursive.

Rob Sand
Auditor of State

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Harrison County

Officials

(Before January 2019)

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Larry King (Appointed)	Board of Supervisors	Nov 2018
Walter Utman	Board of Supervisors	Jan 2019
John Straight	Board of Supervisors	Jan 2021
Susan E. Bonham	County Auditor	Jan 2021
Shelia Phillips	County Treasurer	Jan 2019
Lorie A. Thompson	County Recorder	Jan 2019
Patrick Sears	County Sheriff	Jan 2021
Jennifer Mumm	County Attorney	Jan 2019
Brenda Loftus	County Assessor	Jan 2022

(After January 2019)

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
John Straight	Board of Supervisors	Jan 2021
Tony Smith	Board of Supervisors	Jan 2023
Walter Utman	Board of Supervisors	Jan 2023
Susan E. Bonham	County Auditor	Jan 2021
Shelia Phillips	County Treasurer	Jan 2023
Lorie A. Thompson	County Recorder	Jan 2023
Patrick Sears	County Sheriff	Jan 2021
Jennifer Mumm	County Attorney	Jan 2023
Brenda Loftus	County Assessor	Jan 2022

Harrison County



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Independent Auditor's Report

To the Officials of Harrison County:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County, Iowa, as of and for the year ended June 30, 2019, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County as of June 30, 2019, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 8 through 14 and 56 through 65 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

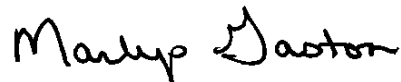
Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Harrison County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the eight years ended June 30, 2018 (which are not presented herein) and expressed unmodified opinions on those financial statements. The financial statements for the year ended June 30, 2010 (which are not presented herein) were audited by another auditor who expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 14, 2020 on our consideration of Harrison County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Harrison County's internal control over financial reporting and compliance.



Marlys K. Gaston, CPA
Deputy Auditor of State

May 14, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS

Harrison County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2019. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2019 FINANCIAL HIGHLIGHTS

- Revenues of the County's governmental activities increased 16.5%, or approximately \$2,763,000, from fiscal year 2018 to fiscal year 2019. Charges for service increased approximately \$54,000. Operating grants, contributions and restricted interest increased approximately \$464,000. Capital grants, contributions and restricted interest increased approximately \$2,251,000. Also, gain on disposition of capital assets increased by approximately \$33,000.
- Program expenses of the County's governmental activities were 2.5%, or approximately \$416,000, more in fiscal year 2019 than in fiscal year 2018. Roads and transportation function expenses increased approximately \$191,000 and public safety function expenses increased approximately \$190,000.
- The County's governmental activities net position increased 5.4%, or approximately \$2,612,000, over the June 30, 2018 balance.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Harrison County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Harrison County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Harrison County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the non-major governmental and the individual Agency Funds.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

- 2) A proprietary fund accounts for the County's Enterprise Fund. This fund reports services for which the County charges customers for the service it provides. The proprietary fund is reported in the same way all activities are reported in the Statement of Net Position and the Statement of Activities. The major difference between the proprietary fund and the business type activities included in the government-wide financial statements is the detail and additional information, such as cash flows, provided in the proprietary fund financial statements. The Enterprise, Water and Wastewater Disposal System Fund is considered to be a major fund of the County. The County is responsible for ensuring the assets reported in this fund are used only for their intended purposes.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

- 3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County’s own programs. These fiduciary funds include Agency Funds that account for trustee-controlled drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis which follows focuses on the changes in the net position of governmental and business type activities.

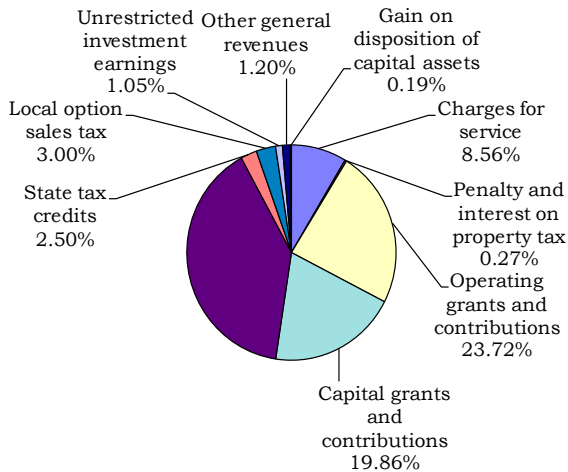
Net Position of Governmental and Business Type Activities (Expressed in Thousands)						
	Governmental Activities		Business Type Activities		Total	
	June 30,		June 30,		June 30,	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 23,299	24,092	121	114	23,420	24,206
Capital assets	40,796	37,591	1,991	2,022	42,787	39,613
Total assets	64,095	61,683	2,112	2,136	66,207	63,819
Deferred outflows of resources	1,317	1,395	-	-	1,317	1,395
Long-term liabilities	6,094	6,517	655	667	6,749	7,184
Other liabilities	413	668	-	-	413	668
Total liabilities	6,507	7,185	655	667	7,162	7,852
Deferred inflows of resources	8,363	7,963	-	-	8,363	7,963
Net position:						
Net investment in capital assets	40,796	37,591	1,335	1,355	42,131	38,946
Restricted	9,171	10,000	78	75	9,249	10,075
Unrestricted	575	339	44	39	619	378
Total net position	\$ 50,542	47,930	1,457	1,469	51,999	49,399

The largest portion of the County’s net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Governmental activities restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. This net position component decreased approximately \$829,000, or 8.3%, from the prior year. Governmental activities unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased from approximately \$339,000 at June 30, 2018 to approximately \$575,000 at the end of this year, in part due to a reduction in the net pension liability.

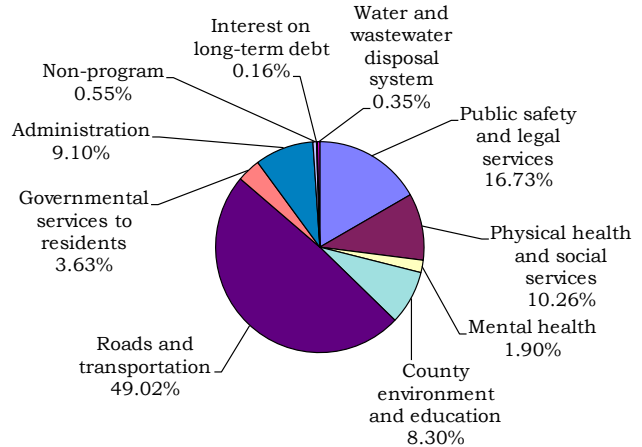
Changes in Net Position of Governmental and Business Type Activities
(Expressed in Thousands)

	Governmental Activities		Business Type Activities		Total	
	June 30,		June 30,		June 30,	
	2019	2018	2019	2018	2019	2018
Revenues:						
Program revenues:						
Charges for service	\$ 1,630	1,634	47	43	1,677	1,677
Operating grants and contributions	4,647	4,493	-	-	4,647	4,493
Capital grants and contributions	3,891	1,272	-	-	3,891	1,272
General revenues:						
Property and other county tax	7,768	7,844	-	-	7,768	7,844
Penalty and interest on property tax	53	62	-	-	53	62
State tax credits	489	518	-	-	489	518
Local option sales tax	588	551	-	-	588	551
Unrestricted investment earnings	206	131	-	-	206	131
Gain on disposition of capital assets	37	4	-	-	37	4
Other general revenues	235	272	-	-	235	272
Total revenues	19,544	16,781	47	43	19,591	16,824
Program expenses:						
Public safety and legal services	2,842	2,652	-	-	2,842	2,652
Physical health and social services	1,744	1,724	-	-	1,744	1,724
Mental health	322	328	-	-	322	328
County environment and education	1,411	1,388	-	-	1,411	1,388
Roads and transportation	8,330	8,139	-	-	8,330	8,139
Governmental services to residents	616	606	-	-	616	606
Administration	1,546	1,504	-	-	1,546	1,504
Non-program	93	140	-	-	93	140
Interest on long-term debt	28	35	-	-	28	35
Water and wastewater disposal system	-	-	59	59	59	59
Total expenses	16,932	16,516	59	59	16,991	14,654
Change in net position	2,612	265	(12)	(16)	2,600	3,217
Net position beginning of year	47,930	47,665	1,469	1,485	49,161	45,944
Net position end of year	\$ 50,542	47,930	1,457	1,469	51,761	49,161

Revenues by Source



Expenses by Program



Revenues for governmental activities increased approximately \$2,763,000 over the prior year. Operating grants, contributions and restricted interest increased approximately \$154,000, primarily due to an increase in road use tax funds. Capital grants, contributions and restricted interest increased approximately \$2,619,000, primarily due to an increase in farm to market roadway projects contributed by the Iowa Department of Transportation.

The County's countywide property tax rate decreased \$.05781 per \$1,000 of taxable valuation and the rural tax rate decreased 0.11167 per \$1,000 of taxable valuation. The countywide assessed property taxable valuation increased \$24,615,122. The rural assessed property taxable valuation increased \$16,452,142. These changes resulted in an overall decrease in property tax revenue of approximately \$76,000.

The cost of all governmental activities this year was approximately \$16.9 million, approximately \$416,000 more than last year. Roads and transportation function expenses increased approximately \$191,000, primarily due to increased infrastructure project costs in fiscal year 2019. Public safety and legal services function expenses increased approximately \$190,000, primarily due to required emergency management radio and computer upgrades and an increase in salaries for a new deputy and two full time dispatchers hired during the year. However, as shown in the Statement of Activities on pages 20 and 21, the amount taxpayers ultimately financed for these activities was approximately \$6.8 million because some of the cost was paid by those directly benefitting from the programs (approximately \$1,688,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$8,480,000). Overall, the County's governmental program revenues, including intergovernmental aid and fees for service, increased in fiscal year 2019 from approximately \$7,399,000 to approximately \$10,168,000 primarily due to receiving contributions from Iowa Department of Transportation for farm to market roadway projects.

INDIVIDUAL MAJOR FUND ANALYSIS

As Harrison County completed the year, its governmental funds reported a combined fund balance of approximately \$14.5 million, a decrease of approximately \$1,062,000 from last year's total of approximately \$15.6 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund expenditures increased approximately \$372,000, or 5.2%. Revenue remained consistent from fiscal year 2018 to fiscal year 2019. The ending fund balance increased approximately \$92,000, or 1.5%, over the prior year to approximately \$6,160,000.
- Special Revenue, Mental Health Fund revenues decreased approximately \$32,000 and expenditures totaled approximately \$322,000, compared to approximately \$328,000 in the prior year. The decrease in expenditures is primarily due to less distributions made to the Region. Property tax decreased approximately \$29,000 as a result of a decrease in mental health property valuations. The ending fund balance decreased approximately \$22,000 from the prior year to approximately \$3,000.
- Special Revenue, Rural Services Fund revenues decreased approximately \$32,000 and expenditures and transfers out increased approximately \$2,000. Property tax decreased approximately \$21,000 as a result of a decrease in the rural property valuations. The ending fund balance decreased approximately \$61,000, or 3.9%, from the prior year to approximately \$1,516,000.
- Special Revenue, Secondary Roads Fund revenues increased approximately \$164,000 and expenditures increased approximately \$107,000, primarily due to the County completing several road maintenance projects during fiscal year 2019. The ending fund balance decreased approximately \$712,000, or 12.7%, from the prior year to approximately \$4,874,000.

Proprietary Fund Highlights

- The Enterprise, Water and Wastewater Disposal System Fund, which accounts for the operation and maintenance of the County's sanitary sewer system, ended fiscal year 2019 with a net position of \$1,457,374 compared to the prior year ending net position balance of \$1,469,007, a decrease of less than 1%.

BUDGETARY HIGHLIGHTS

Over the course of the year, Harrison County amended its budget one time. The amendment was made on May 2, 2019. This amendment was made to account for the courthouse roof replacement, as well as changes in expenditures within secondary roads.

The County's receipts were \$505,289 less than budgeted, a variance of 3.4%. Total disbursements were \$1,447,666 less than the amended budget, a variance of 8.2%, primarily due to secondary roads budgeting for capital projects that did not occur in fiscal year 2019.

Even with the budget amendments, the County exceeded the amount budgeted in the roads and transportation and debt service functions at June 30, 2019. In addition, disbursements for the auditor, engineer, medical examiner, mental health, and land acquisition trust departments exceeded the amounts appropriated prior to the budget amendment.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2019, Harrison County had approximately \$42.8 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges and intangible assets. This is a net increase (including additions and deletions) of approximately \$3,174,000, or 8.01%, over last year.

Capital Assets of Governmental Activities at Year End (Expressed in Thousands)		
	June 30,	
	2019	2018
Land	\$ 2,127	2,127
Construction in progress	624	1,447
Buildings and improvements	3,335	3,491
Equipment and vehicles	5,463	5,307
Intangibles	979	979
Infrastructure	28,268	24,240
Total	\$ 40,796	37,591
This year's major additions include (in thousands):		
Capital assets contributed by the Iowa Department of Transportation	\$ 3,522	
Courthouse roof project		313
Secondary roads equipment and vehicles		963
Sheriff equipment and vehicles		106
Total	\$ 4,904	
Capital Assets of Business Type Activities at Year End (Expressed in Thousands)		
	June 30,	
	2019	2018
Infrastructure	\$ 1,991	2,022

For governmental activities, the County had depreciation/amortization expense of \$1,721,356 in fiscal year 2019 and total accumulated depreciation of \$30,207,370 at June 30, 2019. Capital assets for business type activities totaled \$1,990,822 (net of accumulated depreciation) at June 30, 2019. More detailed information about the County's capital assets is presented in Note 5 to the financial statements.

Long-Term Debt

At June 30, 2019, Harrison County had approximately \$1,817,000 of debt outstanding, compared to approximately \$1,927,000 at June 30, 2018, as shown below.

Outstanding Debt of Governmental Activities at Year-End (Expressed in Thousands)		
	June 30,	
	2019	2018
General obligation notes	\$ 1,115	1,205
Drainage warrants	47	55
	<u>\$ 1,162</u>	<u>1,260</u>
Outstanding Debt of Business Type Activities at Year-End (Expressed in Thousands)		
	June 30,	
	2019	2018
USDA sewer revenue notes	\$ 655	667

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Harrison County outstanding general obligation debt of \$1,115,000 is significantly below its constitutional debt limit of approximately \$81.6 million. Additional information about the County's long-term debt is included in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Harrison County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2020 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 2.3% versus 2.2% a year ago. This compares with the State's unemployment rate of 2.4% and the national rate of 3.7%.

These indicators were taken into account when adopting the budget for fiscal year 2020. Amounts available for appropriation in the operating budget are approximately \$26 million, a 3.0% increase over the final fiscal year 2019 budget. Disbursements are expected to decrease 1.1% from the final fiscal year 2019 budget.

If the budget estimates are realized, the County's budgetary operating balance is expected to decrease to approximately \$8,568,000 by the close of fiscal year 2020.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Harrison County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Harrison County Auditor's Office, 111 North Second Avenue, Logan, Iowa 51546.

Basic Financial Statements

Harrison County

Harrison County
Statement of Net Position
June 30, 2019

	Governmental Activities	Business Type Activities	Total
Assets			
Cash, cash equivalents and pooled investments	\$ 11,522,145	121,566	11,643,711
Receivables:			
Property tax:			
Delinquent	14,918	-	14,918
Succeeding year	7,879,000	-	7,879,000
Interest and penalty on property tax	39,363	-	39,363
Accounts	75,914	-	75,914
Accrued interest	83,567	-	83,567
Drainage assessments	47,564	-	47,564
Loan	1,115,000	-	1,115,000
Due from other governments	952,438	-	952,438
Inventories	1,433,839	-	1,433,839
Prepaid items	135,355	-	135,355
Capital assets, net of accumulated depreciation/amortization	40,796,412	1,990,822	42,787,234
Total assets	64,095,515	2,112,388	66,207,903
Deferred Outflows of Resources			
Pension related deferred outflows	1,316,543	-	1,316,543
Liabilities			
Accounts payable	276,894	-	276,894
Accrued interest payable	5,372	-	5,372
Salaries and benefits payable	119,534	-	119,534
Due to other governments	11,163	-	11,163
Long-term liabilities:			
Portion due or payable within one year:			
USDA sewer revenue notes	-	12,764	12,764
General obligation notes	90,000	-	90,000
Compensated absences	176,447	-	176,447
Portion due or payable after one year:			
USDA sewer revenue notes	-	642,250	642,250
General obligation notes	1,025,000	-	1,025,000
Compensated absences	888,732	-	888,732
Drainage warrants	47,293	-	47,293
Net pension liability	3,709,181	-	3,709,181
Net OPEB liability	157,623	-	157,623
Total liabilities	6,507,239	655,014	7,162,253
Deferred Inflows of Resources			
Unavailable property tax revenue	7,879,000	-	7,879,000
Pension related deferred inflows	421,005	-	421,005
OPEB related deferred inflows	63,005	-	63,005
Total deferred inflows of resources	8,363,010	-	8,363,010
Net Position			
Net investment in capital assets	40,796,412	1,335,808	42,132,220
Restricted for:			
Supplemental levy purposes	1,720,990	-	1,720,990
Mental health purposes	3,371	-	3,371
Rural services purposes	1,495,852	-	1,495,852
Secondary roads purposes	4,535,947	-	4,535,947
Debt service	4,436	43,901	48,337
Capital projects	409,183	34,114	443,297
Drainage district purposes	27,433	-	27,433
Other purposes	973,224	-	973,224
Unrestricted	574,961	43,551	618,512
Total net position	\$ 50,541,809	1,457,374	51,999,183

See notes to financial statements.

Harrison County

Statement of Activities

Year ended June 30, 2019

	Expenses	Program Revenues		
		Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest
Functions/Programs:				
Governmental activities:				
Public safety and legal services	\$ 2,842,425	113,822	236,898	-
Physical health and social services	1,744,646	735,235	36,819	-
Mental health	322,129	-	-	-
County environment and education	1,410,559	251,457	54,244	-
Roads and transportation	8,330,252	97,896	4,319,070	3,891,038
Governmental services to residents	615,735	303,890	-	-
Administration	1,545,555	21,909	-	-
Non-program	93,264	105,338	-	-
Interest on long-term debt	27,632	-	-	-
Total governmental activities	16,932,197	1,629,547	4,647,031	3,891,038
Business type activities:				
Water and wastewater disposal system	59,136	47,503	-	-
Total	\$ 16,991,333	1,677,050	4,647,031	3,891,038

General Revenues:

Property and other county tax levied for general purposes
 Penalty and interest on property tax
 State tax credits
 Local option sales tax
 Unrestricted investment earnings
 Gain on the disposition of capital assets
 Miscellaneous
 Total general revenues
 Change in net position
 Net position beginning of year
 Net position end of year

See notes to financial statements.

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business Type Activities	Total
(2,491,705)	-	(2,491,705)
(972,592)	-	(972,592)
(322,129)	-	(322,129)
(1,104,858)	-	(1,104,858)
(22,248)	-	(22,248)
(311,845)	-	(311,845)
(1,523,646)	-	(1,523,646)
12,074	-	12,074
(27,632)	-	(27,632)
(6,764,581)	-	(6,764,581)
-	(11,633)	(11,633)
(6,764,581)	(11,633)	(6,776,214)
7,768,203	-	7,768,203
52,515	-	52,515
488,500	-	488,500
588,657	-	588,657
205,708	-	205,708
36,830	-	36,830
235,386	-	235,386
9,375,799	-	9,375,799
2,611,218	(11,633)	2,599,585
47,930,591	1,469,007	49,399,598
\$ 50,541,809	1,457,374	51,999,183

Harrison County
Balance Sheet
Governmental Funds

June 30, 2019

	Special Revenue		
	General	Mental Health	Rural Services
Assets			
Cash, cash equivalents and pooled investments	\$ 5,897,129	2,648	1,484,711
Receivables:			
Property tax:			
Delinquent	11,661	723	2,534
Succeeding year	5,386,000	333,000	2,160,000
Interest and penalty on property tax	39,363	-	-
Accounts	24,066	-	8,425
Accrued interest	83,567	-	-
Drainage assessments	-	-	-
Loan	-	-	-
Due from other governments	159,439	-	22,732
Inventories	-	-	-
Prepaid items	123,072	-	5,283
Total assets	\$ 11,724,297	336,371	3,683,685
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	\$ 80,764	-	1,139
Salaries and benefits payable	38,038	-	2,050
Due to other governments	9,156	-	1,859
Total liabilities	127,958	-	5,048
Deferred inflows of resources:			
Unavailable revenues:			
Succeeding year property tax	5,386,000	333,000	2,160,000
Other	50,425	703	2,489
Total deferred inflows of resources	5,436,425	333,703	2,162,489
Fund balances:			
Nonspendable:			
Inventories	-	-	-
Prepaid items	123,072	-	5,283
Restricted for:			
Supplemental levy purposes	1,911,035	-	-
Mental health purposes	-	2,668	-
Rural services purposes	-	-	1,510,865
Secondary roads purposes	-	-	-
Conservation land acquisition	498,558	-	-
Debt service	-	-	-
Capital projects	-	-	-
Other purposes	43,102	-	-
Assigned for:			
Conservation	98,401	-	-
Courthouse roof	161,000	-	-
Unassigned	3,324,746	-	-
Total fund balances	6,159,914	2,668	1,516,148
Total liabilities, deferred inflows of resources and fund balances	\$ 11,724,297	336,371	3,683,685

See notes to financial statements.

Secondary Roads	Nonmajor	Total
3,224,240	913,417	11,522,145
-	-	14,918
-	-	7,879,000
-	-	39,363
43,423	-	75,914
-	-	83,567
-	47,564	47,564
-	1,115,000	1,115,000
770,267	-	952,438
1,433,839	-	1,433,839
7,000	-	135,355
<u>5,478,769</u>	<u>2,075,981</u>	<u>23,299,103</u>
157,021	37,970	276,894
79,446	-	119,534
148	-	11,163
<u>236,615</u>	<u>37,970</u>	<u>407,591</u>
-	-	7,879,000
<u>368,534</u>	<u>47,564</u>	<u>469,715</u>
<u>368,534</u>	<u>47,564</u>	<u>8,348,715</u>
1,433,839	-	1,433,839
7,000	-	135,355
-	-	1,911,035
-	-	2,668
-	-	1,510,865
3,432,781	-	3,432,781
-	-	498,558
-	1,119,436	1,119,436
-	409,183	409,183
-	461,828	504,930
-	-	98,401
-	-	161,000
-	-	3,324,746
<u>4,873,620</u>	<u>1,990,447</u>	<u>14,542,797</u>
<u>5,478,769</u>	<u>2,075,981</u>	<u>23,299,103</u>

Harrison County

Harrison County

Reconciliation of the Balance Sheet –
Governmental Funds to the Statement of Net Position

June 30, 2019

Total governmental fund balances (page 23) \$ 14,542,797

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$71,003,782 and the accumulated depreciation/amortization is \$30,207,370. 40,796,412

Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds. 469,715

Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	\$ 1,316,543	
Deferred inflows of resources	<u>(484,010)</u>	832,533

Long-term liabilities, including notes payable, drainage warrants payable, compensated absences payable, net pension liability, total OPEB liability and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds. (6,099,648)

Net position of governmental activities (page 19) \$ 50,541,809

See notes to financial statements.

Harrison County
Statement of Revenues, Expenditures
and Changes in Fund Balances
Governmental Funds

Year ended June 30, 2019

	Special Revenue		
	General	Mental Health	Rural Services
Revenues:			
Property and other county tax	\$ 5,292,287	280,454	2,193,156
Local option sales tax	-	-	147,164
Interest and penalty on property tax	49,470	-	-
Intergovernmental	1,301,033	19,531	107,557
Licenses and permits	50	-	18,018
Charges for service	615,017	-	17,100
Use of money and property	243,276	-	-
Fines, forfeitures and defaults	54,209	-	-
Miscellaneous	250,802	-	-
Total revenues	<u>7,806,144</u>	<u>299,985</u>	<u>2,482,995</u>
Expenditures:			
Operating:			
Public safety and legal services	2,686,498	-	131,987
Physical health and social services	1,638,293	-	90,348
Mental health	-	322,129	-
County environment and education	922,494	-	266,413
Roads and transportation	-	-	-
Governmental services to residents	594,354	-	-
Administration	1,534,036	-	-
Non-program	-	-	-
Debt service	-	-	-
Capital projects	180,747	-	-
Total expenditures	<u>7,556,422</u>	<u>322,129</u>	<u>488,748</u>
Excess (deficiency) of revenues over (under) expenditures	<u>249,722</u>	<u>(22,144)</u>	<u>1,994,247</u>
Other financing sources (uses):			
Transfers in	-	-	-
Transfers out	(158,000)	-	(2,055,000)
Drainage warrants issued	-	-	-
Total other financing sources (uses)	<u>(158,000)</u>	<u>-</u>	<u>(2,055,000)</u>
Change in fund balances	91,722	(22,144)	(60,753)
Fund balances beginning of year	6,068,192	24,812	1,576,901
Fund balances end of year	<u>\$ 6,159,914</u>	<u>2,668</u>	<u>1,516,148</u>

See notes to financial statements.

Secondary		
Roads	Nonmajor	Total
-	-	7,765,897
441,493	-	588,657
-	-	49,470
4,319,070	9,065	5,756,256
4,470	-	22,538
-	2,834	634,951
-	30,035	273,311
-	-	54,209
125,444	133,170	509,416
4,890,477	175,104	15,654,705
-	-	2,818,485
-	-	1,728,641
-	-	322,129
-	7,131	1,196,038
7,725,212	-	7,725,212
-	2,492	596,846
-	-	1,534,036
-	93,264	93,264
-	235,581	235,581
70,452	321,336	572,535
7,795,664	659,804	16,822,767
(2,905,187)	(484,700)	(1,168,062)
2,193,000	20,000	2,213,000
-	-	(2,213,000)
-	105,849	105,849
2,193,000	125,849	105,849
(712,187)	(358,851)	(1,062,213)
5,585,807	2,349,298	15,605,010
4,873,620	1,990,447	14,542,797

Harrison County

Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances –
Governmental Funds to the Statement
of Activities

Year ended June 30, 2019

Change in fund balances - Total governmental funds (page 27) \$ (1,062,213)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation/amortization expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation/amortization expense in the current year, as follows:

Expenditures for capital assets	\$ 1,409,401	
Capital assets contributed by the Iowa Department of Transportation	3,522,504	
Depreciation/amortization expense	<u>(1,721,356)</u>	3,210,549

In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources. (5,542)

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:

Property tax	2,306	
Other	<u>334,900</u>	337,206

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year repayments exceeded issuances, as follows:

Issued	(105,849)	
Repaid	<u>203,303</u>	97,454

The current year County IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position. 556,824

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated absences	23,179	
OPEB expense	(2,448)	
Pension expense	(548,437)	
Interest on long-term debt	<u>4,646</u>	<u>(523,060)</u>

Change in net position of governmental activities (page 21) **\$ 2,611,218**

See notes to financial statements.

Harrison County
Statement of Net Position
Proprietary Fund

June 30, 2019

	Business Type Activities
	Enterprise
	Water and Wastewater Disposal System
Assets	
Current assets:	
Cash and cash equivalents	\$ 121,566
Capital assets, net of accumulated depreciation	1,990,822
Total assets	<u>2,112,388</u>
Liabilities	
Current liabilities:	
USDA sewer revenue notes	12,764
Long-term liabilities:	
USDA sewer revenue notes	642,250
Total liabilities	<u>655,014</u>
Net Position	
Net investment in capital assets	1,335,808
Restricted for:	
Debt service	43,901
Capital projects	34,114
Unrestricted	43,551
Total net position	<u>\$ 1,457,374</u>

See notes to financial statements.

Harrison County
Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Fund

Year ended June 30, 2019

	<u>Enterprise</u>
	<u>Water and Wastewater Disposal System</u>
Operating revenues:	
Charges for service	\$ 47,503
Operating expenses:	
Depreciation	<u>31,107</u>
Operating income	16,396
Non-operating expense:	
Interest expense	<u>(28,029)</u>
Change in net position	(11,633)
Net position beginning of year	<u>1,469,007</u>
Net position end of year	<u>\$ 1,457,374</u>

See notes to financial statements.

Harrison County
Statement of Cash Flows
Proprietary Fund
Year ended June 30, 2019

	<u>Enterprise</u>
	<u>Water and Wastewater Disposal System</u>
Cash flows from operating activities:	
Cash received from sewer fees	\$ 47,503
Cash flows from capital and related financing activities:	
Principal paid on USDA sewer revenue notes	(12,250)
Interest paid on USDA sewer revenue notes	(28,029)
Net cash used by capital and related financing activities	(40,279)
Net increase in cash and cash equivalents	7,224
Cash and cash equivalents beginning of year	114,342
Cash and cash equivalents end of year	<u>\$ 121,566</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 16,396
Adjustment to reconcile operating income to net cash provided by operating activities:	
Depreciation	31,107
Net cash provided by operating activities	<u>\$ 47,503</u>

See notes to financial statements.

Harrison County

Harrison County
Statement of Fiduciary Assets and Liabilities
Agency Funds

June 30, 2019

Assets

Cash, cash equivalents and pooled investments:	
County Treasurer	\$ 1,038,033
Other County officials	89,792
Receivables:	
Property tax receivable:	
Delinquent	45,692
Succeeding year	18,293,000
Accounts	6,309
Drainage assessments	191,136
Special assessments	152,473
Due from other governments	751,160
Prepaid items	6,715
	<u>20,574,310</u>
Total assets	20,574,310

Liabilities

Accounts payable	7,155
Stamped warrants payable	195,798
Salaries and benefits payable	15,073
Due to other governments	20,278,216
Trusts payable	15,421
Compensated absences	62,647
	<u>20,574,310</u>
Total liabilities	20,574,310

Net position	<u><u>\$ -</u></u>
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See notes to financial statements.

Harrison County

Notes to Financial Statements

June 30, 2019

(1) Summary of Significant Accounting Policies

Harrison County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Harrison County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Harrison County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Sixty-five drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Harrison County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Harrison County Auditor's Office.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor’s Conference Board, County Emergency Management Commission and County Joint 911 Service Board. Financial transactions of these organizations are included in the County’s financial statements only to the extent of the County’s fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

In addition, the County is involved in the following jointly governed organizations: Southwest Iowa Planning Council, Southwest Iowa Juvenile Emergency Services Board, Harrison County Landfill Commission, Southwest Iowa MHDS and WESCO Industries. Financial transactions of these organizations are not included in the County’s financial statements.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County’s nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

Additionally, the County reports the following funds:

Proprietary Fund – The Enterprise, Water and Wastewater Disposal System fund is utilized to account for the acquisition, system improvements and repayment of related debt. The debt is serviced through payments received from the City of Little Sioux which provides for the operation and maintenance of the system.

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net positions available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Enterprise Fund are charged to customers for sales and services. Operating expenses for the Enterprise Fund include depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at amortized cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represent taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2017 assessed property valuations; is for the tax accrual period July 1, 2018 through June 30, 2019 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2018.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Drainage Assessments Receivable – Drainage assessments receivable represent amounts assessed to individuals for work done on drainage districts which benefit their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Drainage assessments receivable represent assessments which are due and payable but have not been collected and remaining assessments which are payable but not yet due.

Special Assessments Receivable – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not more than 15 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which are due and payable but have not been collected.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, furniture equipment and intangibles acquired after July 1, 1980 are reported in the governmental or business type activities columns in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Land, buildings and improvements	5,000
Intangibles	50,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated/amortized using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings	25 - 50
Building improvements	25 - 50
Infrastructure	10 - 65
Intangibles	5 - 20
Equipment	3 - 20
Vehicles	3 - 15

Deferred Outflows of Resources – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the County after the measurement date but before the end of the County’s reporting period.

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2019. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Long-Term Liabilities – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Total OPEB Liability – For purposes of measuring the total OPEB liability, deferred inflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the Harrison County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

Deferred Inflows of Resources – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable which will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied, unrecognized items not yet credited to pension and OPEB expense and the net difference between projected and actual earnings on IPERS' investments.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. Disbursements during the year ended June 30, 2019 exceeded the amount budgeted in the roads and transportation and debt service functions. Also, although the Board of Supervisors acted to increase certain department appropriations throughout the year, disbursements for the auditor, engineer, medical examiner, mental health and non-departmental departments exceeded the amounts appropriated prior to amendment.

(2) Cash, Cash Equivalents and Pooled Investments

The County's deposits in banks at June 30, 2019 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2019 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Secondary Roads	General	\$ 158,000
	Special Revenue:	
	Rural Services	<u>2,035,000</u>
		<u>2,193,000</u>
Special Revenue:	Special Revenue:	
Flood and Erosion	Rural Services	<u>20,000</u>
Total		<u>\$ 2,213,000</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2019 is as follows:

Fund	Description	Amount
General	Services	<u>\$ 9,156</u>
Special Revenue:		
Rural Services	Services	1,859
Secondary Roads	Services	<u>148</u>
		<u>2,007</u>
Total for governmental funds		<u>\$ 11,163</u>
Agency:		
County Offices	Collections	\$ 75,828
Agricultural Extension Education		324,926
County Assessor		431,067
Schools		11,945,571
Community Colleges		1,227,319
Corporations		4,482,227
Townships		465,030
Auto License and Use Tax		416,489
Drainage Districts		79,316
911 Service Commission		458,283
All other		<u>372,199</u>
Total for agency funds		<u>\$ 20,278,255</u>

(5) **Capital Assets**

Capital assets activity for the year ended June 30, 2019 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities:				
Capital assets not being depreciated/amortized:				
Land	\$ 2,127,083	-	-	2,127,083
Intangibles, road network	978,728	-	-	978,728
Construction in progress	1,447,008	3,996,590	(4,819,522)	624,076
Total capital assets not being depreciated	4,552,819	3,996,590	(4,819,522)	3,729,887
Capital assets being depreciated/amortized:				
Buildings	6,205,962	7,222	-	6,213,184
Improvements other than buildings	268,191	-	-	268,191
Equipment and vehicles	11,190,452	1,116,463	(481,825)	11,825,090
Intangibles	63,559	-	-	63,559
Infrastructure, road network and other	44,084,349	4,819,522	-	48,903,871
Total capital assets being depreciated/amortized	61,812,513	5,943,207	(481,825)	67,273,895
Less accumulated depreciation/amortization for:				
Buildings	2,920,510	145,503	-	3,066,013
Improvements other than buildings	62,769	17,537	-	80,306
Equipment and vehicles	5,882,935	766,718	(287,913)	6,361,740
Intangibles	63,559	-	-	63,559
Infrastructure, road network and other	19,844,154	791,598	-	20,635,752
Total accumulated depreciation/amortization	28,773,927	1,721,356	(287,913)	30,207,370
Total capital assets being depreciated/amortized, net	33,038,586	4,221,851	(193,912)	37,066,525
Governmental activities capital assets, net	\$ 37,591,405	8,218,441	(5,013,434)	40,796,412
Business type activities:				
Capital assets being depreciated:				
Infrastructure	\$ 2,332,995	-	-	2,332,995
Less accumulated depreciation for:				
Infrastructure	311,066	31,107	-	342,173
Total capital assets being depreciated, net	\$ 2,021,929	(31,107)	-	1,990,822

Depreciation/amortization expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 123,370
Physical health and social services	11,028
County environment and education	95,477
Roads and transportation	1,425,847
Governmental services to residents	14,525
Administration	51,109
Total depreciation/amortization expense - governmental activities	\$ 1,721,356
Business type activities:	
Water and wastewater disposal system	\$ 31,107

(6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2019 is as follows:

	General Obligation Notes	Drainage Warrants	Compensated Absences	Net Pension Liability	Total OPEB Liability	Total
Governmental activities:						
Balance beginning of year	\$ 1,205,000	54,747	1,088,358	4,020,614	148,473	6,517,192
Increases	-	105,849	518,289	-	16,691	640,829
Decreases	90,000	113,303	541,468	311,433	7,541	1,063,745
Balance end of year	\$ 1,115,000	47,293	1,065,179	3,709,181	157,623	6,094,276
Due within one year	\$ 90,000	-	176,447	-	-	266,447

	USDA Sewer Revenue Notes
Business type activities:	
Balance beginning of year	\$ 667,264
Increases	-
Decreases	12,250
Balance end of year	\$ 655,014
Due within one year	\$ 12,764

General Obligation Notes Payable

Details of the County’s June 30, 2019 general obligation note indebtedness are as follows:

Year Ending June 30,	Series 2016A Landfill Issued Feb 1, 2016			
	Interest Rates	Principal	Interest	Total
2020	1.50%	\$ 90,000	27,225	117,225
2021	2.00	95,000	25,875	120,875
2022	2.00	95,000	23,975	118,975
2023	2.00	95,000	22,075	117,075
2024	2.00	100,000	20,175	120,175
2025-2029	2.50-3.00	525,000	63,550	588,550
2030-2034	3.00	115,000	3,450	118,450
Total		\$ 1,115,000	186,325	1,301,325

In February 2016, the County issued \$1,445,000 in general obligation solid waste disposal capital loan notes for the purpose of paying the costs of improvements and extensions for the Harrison County Landfill Commission. During the year ended June 30, 2019, the County retired \$90,000 of general obligation notes.

The County loaned the proceeds of the general obligation notes issued during fiscal year 2016 to the Harrison County Landfill Commission. Under the loan agreement, the Commission is to make payments to the County equal to the payments the County is required to make on the general obligation notes. The June 30, 2019 loan receivable of \$1,115,000 is recorded in the Debt Service Fund and the principal and interest payments from the Commission are credited to the Debt Service Fund.

USDA Sewer Revenue Notes

Annual debt service requirements to maturity for the USDA sewer revenue notes are as follows:

Year Ending June 30,	Interest Rates	Principal	Interest	Total
2020	4.125-4.250%	\$ 12,764	27,515	40,279
2021	4.125-4.250	13,300	26,979	40,279
2022	4.125-4.250	13,859	26,420	40,279
2023	4.125-4.250	14,440	25,839	40,279
2024	4.125-4.250	15,047	25,232	40,279
2025-2029	4.125-4.250	85,263	116,132	201,395
2030-2034	4.125-4.250	104,739	96,656	201,395
2035-2039	4.125-4.250	128,663	72,732	201,395
2040-2044	4.125-4.250	158,054	43,341	201,395
2045-2047	4.125-4.250	108,885	9,162	118,047
Total		\$ 655,014	470,008	1,125,022

The County has pledged future sewer customer revenues, net of specified operating expenses, to repay \$758,000 of sewer revenue notes issued in June 2008. The notes mature annually on July 1 and bear interest at 4.125% to 4.250% per annum, which is also due and payable on July 1. Proceeds from the notes provided financing for the construction of water and wastewater disposal systems in the Little Sioux and River Sioux communities. The notes are payable solely from sewer customer net revenues and are payable through 2047. Annual principal and interest payments on the notes are expected to require 100% of net revenues. The total principal and interest remaining to be paid on the notes is \$1,125,022. For the current year, principal and interest paid and total customer net revenues were \$40,279 and \$16,396, respectively.

The resolution providing for the issuance of the sewer revenue notes includes the following provisions:

- (a) Sufficient monthly transfers shall be made to a debt service account for the purpose of making the principal and interest payments when due.
- (b) Additional monthly transfers of \$337 shall be made to a sewer revenue reserve account until \$40,279 has been accumulated. This account is restricted for the purpose of paying principal and interest payments on the notes.
- (c) Monthly transfers of \$265 shall be made to a short-lived asset depreciation account for future capital improvements.
- (d) The County is required to submit a budget projection for the next fiscal year to the USDA Rural Development Office for approval by February 15 each year.
- (e) The County is required to submit a year-end report to the USDA Rural Development Office by August 30 each year.

Drainage Warrants

Drainage warrants are warrants which are legally drawn on drainage district funds but are not paid for lack of funds, in accordance with Chapter 74 of the Code of Iowa. The warrants bear interest at rates in effect at the time the warrants are first presented. Warrants will be paid as funds are available.

Drainage warrants are paid from the Special Revenue, Drainage Districts Fund solely from drainage assessments against benefited properties.

(7) Loan Receivable

As detailed in Note 6 of the Notes to Financial Statements, the County loaned note proceeds to the Harrison County Landfill Commission. Under the loan agreement, the Commission is to make payments to the County equal to the payments the County is required to make on the general obligation notes.

(8) Pension Plan

Plan Description – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2019, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.76% of covered payroll, for a total rate of 19.52%. Protection occupation members contributed 6.81% of covered payroll and the County contributed 10.21% of covered payroll, for a total rate of 17.02%.

The County's contributions to IPERS for the year ended June 30, 2019 were \$556,824.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2019, the County reported a liability of \$3,709,181 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2018, the County's proportion was 0.058613%, which was a decrease of 0.001745% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2019, the County recognized pension expense of \$548,437. At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 32,242	109,433
Changes of assumptions	663,827	118,169
Net difference between projected and actual earnings on IPERS' investments	-	138,090
Changes in proportion and differences between County contributions and the County's proportionate share of contributions	63,650	55,313
County contributions subsequent to the measurement date	556,824	-
Total	<u>\$ 1,316,543</u>	<u>421,005</u>

\$556,824 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount
2020	\$ 282,941
2021	142,284
2022	(61,163)
2023	(18,125)
2024	(7,223)
Total	<u>\$ 338,714</u>

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2018 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	6.01%
International equity	15.0	6.48
Global smart beta equity	3.0	6.23
Core plus fixed income	27.0	1.97
Public credit	3.5	3.93
Public real assets	7.0	2.91
Cash	1.0	(0.25)
Private equity	11.0	10.81
Private real assets	7.5	4.14
Private credit	3.0	3.11
Total	<u>100.0%</u>	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
County's proportionate share of the net pension liability	\$ 7,031,627	3,709,181	922,778

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Payables to IPERS – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2019.

(9) Other Postemployment Benefits (OPEB)

Plan Description – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by Harrison County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	1
Active employees	<u>117</u>
Total	<u>118</u>

Total OPEB Liability – The County’s total OPEB liability of \$157,623 was measured as of June 30, 2019 and was determined by an actuarial valuation as of July 1, 2017.

Actuarial Assumptions – The total June 30, 2019 OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation	
(effective June 30, 2017)	3.00% per annum.
Rates of salary increase	2.75% per annum, including
(effective June 30, 2017)	inflation.
Discount rate	3.58% compounded annually,
(effective June 30, 2017)	including inflation.
Healthcare cost trend rate	5.00% annually
(effective June 30, 2017)	

Discount Rate – The discount rate used to measure the total OPEB liability was 3.58% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP-2014 annuitant distinct mortality table adjusted to 2006 with MP-2017 generational projection of future mortality improvement. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Total OPEB liability beginning of year	\$ 148,473
Changes for the year:	
Service cost	11,113
Interest	5,578
Differences between expected and actual experiences	-
Changes in assumptions	-
Benefit payments	<u>(7,541)</u>
Net changes	<u>9,150</u>
Total OPEB liability end of year	<u>\$ 157,623</u>

Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.58%) or 1% higher (4.58%) than the current discount rate.

	<u>1% Decrease (2.58%)</u>	<u>Discount Rate (3.58%)</u>	<u>1% Increase (4.58%)</u>
Total OPEB liability	\$ 167,708	157,623	147,897

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (4.00%) or 1% higher (6.00%) than the current healthcare cost trend rates.

	<u>1% Decrease (4.00%)</u>	<u>Healthcare Cost Trend Rate (5.00%)</u>	<u>1% Increase (6.00%)</u>
Total OPEB liability	\$ 143,529	157,623	172,859

OPEB Expense and Deferred Inflows of Resources Related to OPEB – For the year ended June 30, 2019, the County recognized OPEB expense of \$2,448. At June 30, 2019, the County reported deferred inflows of resources related to OPEB from the following resources:

	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ (47,856)
Changes in assumptions	<u>(15,149)</u>
Total	<u>\$ (63,005)</u>

The amount reported as deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending June 30,	Amount
2020	\$ (6,702)
2021	(6,702)
2022	(6,702)
2023	(6,702)
2024	(6,702)
Thereafter	(29,495)
	<u>\$ (63,005)</u>

(10) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 778 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member’s annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool’s general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool’s general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year’s member contributions.

The County’s property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County’s contributions to the Pool for the year ended June 30, 2019 were \$231,202.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials’ liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County’s risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County’s risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts The Pool's funds and any excess risk-sharing recoveries, then payments of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2019, no liability has been recorded in the County's financial statements. As of June 30, 2019, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$45,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) Secondary Roads Department Insurance Benefit

Voluntary termination benefit programs have been established for Secondary Roads Department employees. The programs allow employees who are eligible, upon a bona fide retirement, to use the value of their unused sick leave to purchase group health insurance after separation.

Upon retirement, the value of the balance of the accrued sick leave is converted based upon the balance of sick leave hours, as follows:

Sick Leave Balance (hours)	Conversion Rate
0 - 559	0%
560 - 879	50%
880 - 1,119	75%
1,120 - 1,488	100%

The final calculated dollar value is credited to the employee's Sick Leave Upon Retirement account. The County will continue to pay the costs of the health insurance premium each month until the converted value of the employee's Sick Leave Upon Retirement account balance is exhausted. The converted value of the sick leave can only be applied to the payment of health, dependent health and/or Medicare supplement insurance premium payments.

For the year ended June 30, 2019, seven employees have retired and received benefits totaling \$67,835 under the program.

(12) Financial Assurance

The County participates in an agreement with the Harrison County Landfill Commission, which was created under Chapter 28E of the Code of Iowa. The purpose of the Commission includes providing economic disposal of solid waste produced or generated within the member county and municipalities.

The County has provided a local government guarantee for a portion of the closure and postclosure care costs of the Commission in accordance with Chapter 567-104.26(5) of the Iowa Administrative Code. Total estimated costs for closure and postclosure care of the Commission as of June 30, 2019 are \$2,408,579 and the County's financial assurance obligation amount is \$991,577. At June 30, 2019, the County has met the guarantor conditions outlined in Chapter 567-104.26(5) of the Iowa Administrative Code.

In the event the Commission fails to perform closure or postclosure care in accordance with the appropriate plan or permit, whenever required to do so, or fails to obtain an alternate financial assurance within 90 days of intent to cancel, the County will perform or pay a third party to perform closure and/or postclosure care or establish a standby trust fund in the name of the Commission or obtain alternate financial assurance in the amount of the assured amount.

(13) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Tax Abatements of Other Entities

Property tax revenues of the County were reduced by the following amounts for the year ended June 30, 2019 under agreements entered into by the following entities:

<u>Entity</u>	<u>Tax Abatement Program</u>	<u>Amount of Tax Abated</u>
City of Missouri Valley	Urban renewal and economic development projects	\$ 7,545
City of Woodbine	Urban renewal and economic development projects	15,956

(14) County Financial Information Included in the Southwest Iowa MHDS Region

Southwest Iowa MHDS Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa, includes the following member counties: Cass County, Fremont County, Mills County, Monona County, Montgomery County, Page County, Pottawattamie County, Shelby County and Harrison County. The financial activity of the County's Special Revenue, Mental Health Fund is included in the Southwest Iowa MHDS Region for the year ended June 30, 2019, as follows:

Revenues:	
Property and other county tax	\$ 280,454
Intergovernmental:	
State tax credits and replacements	<u>19,531</u>
Total revenues	<u>299,985</u>
Expenditures:	
General administration:	
Distribution to regional fiscal agent	<u>322,129</u>
Excess of revenues over expenditures	(22,144)
Fund balance beginning of year	<u>24,812</u>
Fund balance end of year	<u>\$ 2,668</u>

(15) Construction Commitment

The County entered into a contract with an adjusted amount of \$500,105 for the construction of a Courthouse Roof. As of June 30, 2019, costs of \$215,463 on the project have been incurred. The \$284,642 balance remaining on the project at June 30, 2019 will be paid as work on the project progresses.

(16) Subsequent Event

The COVID-19 outbreak is disrupting business across a range of industries in the United States and financial markets have experienced a significant decline. As a result, local, regional and national economies, including that of Harrison County, may be adversely impacted. The extent of the financial impact of COVID-19 will depend on future developments, including the duration and spread, which are uncertain and cannot be predicted. Due to the uncertainties surrounding the outbreak, management cannot presently estimate the potential impact to the County's operations and finances.

(17) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 84, Fiduciary Activities. This statement will be implemented for the fiscal year ending June 30, 2020. The revised requirements of this statement will enhance the consistency and comparability of fiduciary activity reporting by state and local governments by establishing specific criteria for identifying fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities.

Harrison County

Required Supplementary Information

Harrison County

Budgetary Comparison Schedule of
Receipts, Disbursements and Changes in Balances –
Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2019

	Actual	Less Funds not Required to be Budgeted	Net
Receipts:			
Property and other county tax	\$ 8,309,171	-	8,309,171
Interest and penalty on property tax	49,183	-	49,183
Intergovernmental	5,700,173	-	5,700,173
Licenses and permits	27,768	-	27,768
Charges for service	630,807	-	630,807
Use of money and property	227,720	-	227,720
Miscellaneous	630,334	129,203	501,131
Total receipts	15,575,156	129,203	15,445,953
Disbursements:			
Public safety and legal services	2,862,391	-	2,862,391
Physical health and social services	1,726,085	-	1,726,085
Mental health	322,129	-	322,129
County environment and education	1,197,343	-	1,197,343
Roads and transportation	7,322,694	-	7,322,694
Governmental services to residents	592,080	-	592,080
Administration	1,518,817	-	1,518,817
Non-program	122,072	122,072	-
Debt service	235,581	116,406	119,175
Capital projects	542,850	-	542,850
Total disbursements	16,442,042	238,478	16,203,564
Excess (deficiency) of receipts over (under) disbursements	(866,886)	(109,275)	(757,611)
Other financing sources	105,849	(105,849)	-
Excess (deficiency) of receipts and other financing sources over (under) disbursements	(761,037)	(109,275)	(757,611)
Balance beginning of year	12,283,182	33,690	12,249,492
Balance end of year	\$ 11,522,145	(75,585)	11,491,881

See accompanying independent auditor's report.

Budgeted Amounts		Final to Net Variance
Original	Final	
8,310,627	8,310,627	(1,456)
60,500	60,500	(11,317)
5,386,917	5,386,917	313,256
36,050	36,050	(8,282)
646,295	646,295	(15,488)
123,925	173,925	53,795
326,350	326,350	174,781
<u>14,890,664</u>	<u>14,940,664</u>	<u>505,289</u>
3,060,515	3,085,515	223,124
1,833,439	1,853,014	126,929
297,129	322,129	-
1,226,171	1,250,671	53,328
6,070,000	7,110,000	(212,694)
587,108	605,108	13,028
1,556,718	1,563,718	44,901
-	-	-
119,075	119,075	(100)
<u>1,762,000</u>	<u>1,742,000</u>	<u>1,199,150</u>
<u>16,512,155</u>	<u>17,651,230</u>	<u>1,447,666</u>
(1,621,491)	(2,710,566)	1,952,955
-	-	-
(1,621,491)	(2,710,566)	1,952,955
<u>10,357,132</u>	<u>10,357,132</u>	<u>1,892,360</u>
<u>8,735,641</u>	<u>7,646,566</u>	<u>3,845,315</u>

Harrison County

Harrison County

Budgetary Comparison Schedule – Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2019

	<u>Governmental Funds</u>		
	Cash	Accrual	Modified
	Basis	Adjustments	Accrual
			Basis
Revenues	\$ 15,575,156	79,549	15,654,705
Expenditures	16,442,042	380,725	16,822,767
Net	(866,886)	(301,176)	(1,168,062)
Other financing sources, net	105,849	-	105,849
Beginning fund balances	12,283,182	3,321,828	15,605,010
Ending fund balances	<u>\$ 11,522,145</u>	<u>3,020,652</u>	<u>14,542,797</u>

See accompanying independent auditor's report.

Harrison County

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2019

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, the Enterprise Fund and the Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$1,139,075. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

Disbursements during the year ended June 30, 2019 exceeded the amount budgeted in the roads and transportation and debt service functions. Also, although the Board of Supervisors acted to increase certain department appropriations throughout the year, disbursements for the auditor, engineer, medical examiner, mental health, and nondepartmental departments exceeded the amount appropriated prior to amendment.

Harrison County

Schedule of the County's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System
For the Last Three Years*
(In Thousands)

Required Supplementary Information

	2019	2018	2017
County's proportion of the net pension liability	0.058613%	0.060358%	0.061196%
County's proportionate share of net pension liability	\$ 3,709	4,021	3,851
County's covered payroll	\$ 5,456	5,305	5,165
County's proportionate share of the net pension liability as a percentage of its covered payroll	67.98%	75.80%	74.56%
IPERS' net position as a percentage of the total pension liability	73.51%	81.82%	85.19%

* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceeding year.

See accompanying independent auditor's report.

Harrison County

Schedule of County Contributions

Iowa Public Employees' Retirement System
For the Last Ten Years
(In Thousands)

Required Supplementary Information

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Statutorily required contribution	\$ 557	494	483	470
Contributions in relation to the statutorily required contribution	<u>(557)</u>	<u>(494)</u>	<u>(483)</u>	<u>(470)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>
County's covered payroll	\$ 5,838	5,456	5,305	5,165
Contributions as a percentage of covered payroll	9.54%	9.05%	9.10%	9.10%

See accompanying independent auditor's report.

2015	2014	2013	2012	2011	2010
449	444	427	421	348	319
(449)	(444)	(427)	(421)	(348)	(319)
-	-	-	-	-	-
4,934	4,860	4,780	4,997	4,687	4,558
9.10%	9.14%	8.93%	8.43%	7.42%	7.00%

Harrison County

Notes to Required Supplementary Information – Pension Liability

Year ended June 30, 2019

Changes of benefit terms:

Legislation enacted in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

Harrison County

Schedule of Changes in the County's
Total OPEB Liability, Related Ratios and Notes

For the Last Two Years
Required Supplementary Information

	2019	2018
Service cost	\$ 11,113	10,816
Interest cost	5,578	5,216
Difference between expected and actual experiences	-	(58,038)
Changes in assumptions	-	(18,371)
Benefit payments	(7,541)	(4,896)
Net change in total OPEB liability	9,150	(65,273)
Total OPEB liability beginning of year	148,473	213,746
Total OPEB liability end of year	\$ 157,623	148,473
Covered-employee payroll	\$ 5,239,411	5,099,183
Total OPEB liability as a percentage of covered-employee payroll	3.0%	2.9%

Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios

Changes in benefit terms:

There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2019	3.58%
Year ended June 30, 2018	4.50%
Year ended June 30, 2017	4.25%

Harrison County

Supplementary Information

Harrison County
 Combining Balance Sheet
 Nonmajor Governmental Funds

June 30, 2019

	County Recorder's Records Management	Urban Renewal Revenue	Special Resource Enhancement and Protection
Assets			
Cash, cash equivalents and pooled investments	\$ 9,174	122,448	68,016
Receivables:			
Drainage assessments	-	-	-
Loan	-	-	-
Total assets	\$ 9,174	122,448	68,016
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	\$ -	-	-
Deferred inflows of resources:			
Unavailable revenues:			
Other	-	-	-
Fund balances:			
Restricted for debt service	-	-	-
Restricted for capital projects	-	-	-
Restricted for other purposes	9,174	122,448	68,016
Total Fund Balance	9,174	122,448	68,016
Total liabilities, deferred inflows of resources and fund balances	\$ 9,174	122,448	68,016

See accompanying independent auditor's report.

Revenue						
Flood and Erosion	Seizures	Drug Search and Seizures	Drainage Districts	Debt Service	Capital Projects	Total
216,187	1,600	15,289	30,264	4,436	446,003	913,417
-	-	-	47,564	-	-	47,564
-	-	-	-	1,115,000	-	1,115,000
216,187	1,600	15,289	77,828	1,119,436	446,003	2,075,981
1,150	-	-	-	-	36,820	37,970
-	-	-	47,564	-	-	47,564
-	-	-	-	1,119,436	-	1,119,436
-	-	-	-	-	409,183	409,183
215,037	1,600	15,289	30,264	-	-	461,828
215,037	1,600	15,289	30,264	1,119,436	409,183	1,990,447
216,187	1,600	15,289	77,828	1,119,436	446,003	2,075,981

Harrison County

Combining Schedule of Revenues, Expenditures
and Changes in Fund Balances
Nonmajor Governmental Funds

Year ended June 30, 2019

	County Recorder's Records Management	Urban Renewal Revenue	Special Resource Enhancement and Protection
Revenues:			
Intergovernmental	\$ -	-	9,065
Charges for service	2,710	-	-
Use of money and property	102	-	758
Miscellaneous	-	-	-
Total revenues	<u>2,812</u>	-	<u>9,823</u>
Expenditures:			
Operating:			
County environment and education	-	-	-
Governmental services to residents	2,492	-	-
Non-program	-	-	-
Debt service	-	-	-
Capital projects	-	-	7,895
Total expenditures	<u>2,492</u>	-	<u>7,895</u>
Excess (deficiency) of revenues over (under) expenditures	<u>320</u>	-	<u>1,928</u>
Other financing sources:			
Transfers in	-	-	-
Drainage warrants issued	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>
Change in fund balances	320	-	1,928
Fund balances beginning of year	<u>8,854</u>	<u>122,448</u>	<u>66,088</u>
Fund balances end of year	<u>\$ 9,174</u>	<u>122,448</u>	<u>68,016</u>

See accompanying independent auditor's report.

Revenue

Flood and Erosion	Seizures	Drug Search and Seizures	Drainage Districts	Debt Service	Capital Projects	Total
-	-	-	-	-	-	9,065
-	-	124	-	-	-	2,834
-	-	-	-	29,175	-	30,035
-	-	-	129,203	-	3,967	133,170
-	-	124	129,203	29,175	3,967	175,104
7,131	-	-	-	-	-	7,131
-	-	-	-	-	-	2,492
-	-	-	93,264	-	-	93,264
-	-	-	116,406	119,175	-	235,581
-	-	-	-	-	313,441	321,336
7,131	-	-	209,670	119,175	313,441	659,804
(7,131)	-	124	(80,467)	(90,000)	(309,474)	(484,700)
20,000	-	-	-	-	-	20,000
-	-	-	105,849	-	-	105,849
20,000	-	-	105,849	-	-	125,849
12,869	-	124	25,382	(90,000)	(309,474)	(358,851)
202,168	1,600	15,165	4,882	1,209,436	718,657	2,349,298
215,037	1,600	15,289	30,264	1,119,436	409,183	1,990,447

Harrison County

Combining Schedule of Fiduciary Assets and Liabilities
Agency Funds

June 30, 2019

	County Offices	Agricultural Extension Education	County Assessor	Schools
Assets				
Cash, cash equivalents and pooled investments:				
County Treasurer	\$ -	6,408	193,148	121,891
Other County officials	89,792	-	-	-
Receivables:				
Property tax:				
Delinquent	-	518	688	22,680
Succeeding year	-	318,000	239,000	11,801,000
Accounts	1,457	-	-	-
Drainage assessments	-	-	-	-
Special assessments	-	-	-	-
Due from other governments	-	-	-	-
Prepaid items	-	-	6,715	-
Total assets	\$ 91,249	324,926	439,551	11,945,571
Liabilities				
Accounts payable	\$ -	-	255	-
Stamped warrants payable	-	-	-	-
Salaries and benefits payable	-	-	-	-
Due to other governments	75,828	324,926	431,028	11,945,571
Trusts payable	15,421	-	-	-
Compensated absences	-	-	8,268	-
Total liabilities	\$ 91,249	324,926	439,551	11,945,571

See accompanying independent auditor's report.

Community Colleges	Corporations	Townships	Auto License and Use Tax	Drainage Districts	911 Service Commission	Other	Total
12,708	51,338	4,257	416,489	87,674	384,567	(240,447)	1,038,033
-	-	-	-	-	-	-	89,792
2,611	18,416	773	-	-	-	6	45,692
1,212,000	4,260,000	460,000	-	-	-	3,000	18,293,000
-	-	-	-	-	4,852	-	6,309
-	-	-	-	191,136	-	-	191,136
-	152,473	-	-	-	-	-	152,473
-	-	-	-	-	75,154	676,006	751,160
-	-	-	-	-	-	-	6,715
1,227,319	4,482,227	465,030	416,489	278,810	464,573	438,565	20,574,310
-	-	-	-	-	6,290	610	7,155
-	-	-	-	195,798	-	-	195,798
-	-	-	-	3,696	-	11,377	15,073
1,227,319	4,482,227	465,030	416,489	79,316	458,283	372,199	20,278,216
-	-	-	-	-	-	-	15,421
-	-	-	-	-	-	54,379	62,647
1,227,319	4,482,227	465,030	416,489	278,810	464,573	438,565	20,574,310

Harrison County

Combining Schedule of Changes in Fiduciary Assets and Liabilities
Agency Funds

Year ended June 30, 2019

	County Offices	Agricultural Extension Education	County Assessor	Schools
Assets and Liabilities				
Balances beginning of year	\$ 77,814	234,161	1,035,359	11,409,483
Additions:				
Property and other county tax	-	319,439	241,842	11,852,266
911 surcharge	-	-	-	-
State tax credits	-	15,779	40,268	790,351
Office fees and collections	514,081	-	-	-
Drivers license fees, auto licenses, use tax and postage	-	-	-	-
Assessments	-	-	-	-
Trusts	314,222	-	-	-
Miscellaneous	-	194	658	9,504
Total additions	828,303	335,412	282,768	12,652,121
Deductions:				
Agency remittances:				
To other funds	299,421	-	-	-
To other governments	251,405	244,647	878,576	12,116,033
Trusts paid out	264,042	-	-	-
Total deductions	814,868	244,647	878,576	12,116,033
Balances end of year	\$ 91,249	324,926	439,551	11,945,571

See accompanying independent auditor's report.

Community Colleges	Corporations	Townships	Auto License and Use Tax	Drainage Districts	911 Service Commission	Other	Total
1,181,541	4,139,733	454,962	498,746	108,968	497,259	460,533	20,098,559
1,218,110	4,120,547	467,268	-	-	-	2,595	18,222,067
-	-	-	-	-	278,910	-	278,910
80,981	500,884	25,151	-	-	-	180	1,453,594
-	-	-	-	-	-	-	514,081
-	-	-	5,651,993	-	-	-	5,651,993
-	34,262	-	-	312,972	-	-	347,234
-	-	-	-	-	-	166,480	480,702
995	-	406	-	42,271	4,729	767,330	826,087
1,300,086	4,655,693	492,825	5,651,993	355,243	283,639	936,585	27,774,668
-	-	-	201,142	-	-	-	500,563
1,254,308	4,313,199	482,757	5,533,108	381,199	316,325	791,789	26,563,346
-	-	-	-	-	-	166,764	430,806
1,254,308	4,313,199	482,757	5,734,250	381,199	316,325	958,553	27,494,715
1,227,319	4,482,227	465,030	416,489	83,012	464,573	438,565	20,378,512

Harrison County

Schedule of Revenues By Source and Expenditures By Function –
All Governmental Funds

For the Last Ten Years

	2019	2018	2017	2016
Revenues:				
Property and other county tax	\$ 7,765,897	7,842,767	7,865,485	7,904,596
Local option sales tax	588,657	550,639	608,649	515,517
Interest and penalty on property tax	49,470	55,284	51,499	45,715
Intergovernmental	5,756,256	5,603,663	6,008,828	5,618,199
Licenses and permits	22,538	34,690	28,523	34,181
Charges for service	634,951	675,444	630,401	618,496
Use of money and property	273,311	208,692	170,258	113,673
Fines, forfeitures and defaults	54,209	46,744	37,275	41,392
Miscellaneous	509,416	693,664	771,633	754,775
Total	\$ 15,654,705	15,711,587	16,172,551	15,646,544
Expenditures:				
Operating:				
Public safety and legal services	\$ 2,818,485	2,570,566	2,564,821	2,562,760
Physical health and social services	1,728,641	1,687,646	1,617,301	1,565,540
Mental health	322,129	328,095	399,452	463,101
County environment and education	1,196,038	1,159,670	1,105,633	1,083,407
Roads and transportation	7,725,212	7,383,564	6,253,505	7,576,699
Governmental services to residents	596,846	584,130	561,024	567,511
Administration	1,534,036	1,450,052	1,295,947	1,397,074
Non-program	93,264	139,788	266,092	271,984
Debt service	235,581	356,441	411,269	466,502
Capital projects	572,535	567,897	663,429	280,437
Total	\$ 16,822,767	16,227,849	15,138,473	16,235,015

See accompanying independent auditor's report.

2015	2014	2013	2012	2011	2010
7,804,740	7,629,735	7,429,208	7,098,326	6,714,586	6,324,557
534,654	513,285	522,321	546,939	475,243	447,734
75,214	51,754	60,439	65,004	74,186	60,545
4,913,274	4,978,749	4,756,592	5,960,567	6,324,666	6,481,561
19,616	25,459	25,560	25,720	24,442	36,719
575,062	609,465	579,504	582,727	639,350	1,345,004
79,597	85,567	90,198	133,550	147,662	77,311
44,122	45,733	49,061	39,033	21,498	-
498,263	704,306	451,410	668,214	713,221	665,874
<u>14,544,542</u>	<u>14,644,053</u>	<u>13,964,293</u>	<u>15,120,080</u>	<u>15,134,854</u>	<u>15,439,305</u>
2,415,880	2,356,457	2,106,847	2,035,838	1,955,517	1,719,725
1,511,756	1,431,137	1,355,308	1,358,033	1,357,012	1,336,131
1,948,667	422,482	626,524	2,197,433	1,856,540	1,629,060
1,022,512	958,910	835,306	877,584	879,407	1,526,616
5,828,631	5,436,955	4,867,329	5,363,814	4,687,625	4,479,948
642,452	623,390	480,604	488,248	456,336	441,937
1,181,959	1,263,263	1,961,223	1,925,661	1,915,157	1,735,155
195,713	289,000	465,692	312,935	276,279	-
254,272	544,716	264,555	615,016	465,855	493,923
406,146	329,727	255,259	619,964	579,323	1,541,345
<u>15,407,988</u>	<u>13,656,037</u>	<u>13,218,647</u>	<u>15,794,526</u>	<u>14,429,051</u>	<u>14,903,840</u>



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Rob Sand
Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Harrison County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County, Iowa, as of and for the year ended June 30, 2019, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 14, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Harrison County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Harrison County's internal control. Accordingly, we do not express an opinion on the effectiveness of Harrison County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) through (C) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (D) through (I) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Harrison County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2019 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

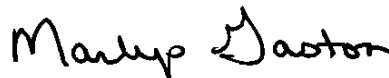
Harrison County's Responses to the Findings

Harrison County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. Harrison County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Harrison County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Marlys K. Gaston, CPA
Deputy Auditor of State

May 14, 2020

Harrison County
 Schedule of Findings
 Year ended June 30, 2019

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

(A) Segregation of Duties

Criteria – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County’s financial statements.

Condition – Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

	Applicable Offices
(1) Incoming mail is not opened by an employee who is not authorized to make entries to the accounting records.	Extension Office, Sheriff’s Civil Division and Jail, Conservation/ Welcome Center and Homemaker’s Agency
(2) Bank accounts are not reconciled at the end of each month by an individual who does not sign checks, handle or record cash. An independent person does not periodically review the bank reconciliation for propriety.	Recorder and Sheriff’s Civil Division and Jail
(3) The person who signs checks was not independent of the person preparing checks, approving disbursements and recording cash receipts.	Recorder and Sheriff’s Civil Division and Jail
(4) Generally, one individual may have control over listing mail receipts, collecting, depositing, posting and daily reconciling of receipts for which no compensating controls exist. Having an initial listing compared to the receipt records by someone independent does not add any control if the independent person did not also prepare the listing.	Treasurer, Recorder, Extension Office, Sheriff’s Civil Division and Jail, Conservation/ Welcome Center and Homemaker’s Agency
(5) The person who prepares a summary of delinquent tax collections also reconciles delinquencies at year end. There is no evidence an independent person reviews the reconciliations for propriety.	Treasurer

Harrison County

Schedule of Findings

Year ended June 30, 2019

- (6) Although mail is opened by someone independent of the receipt process (i.e., recording, depositing and daily reconciling), the independent mail opener does not prepare a listing of mail receipts and test that listing. Treasurer Recorder

Cause – The County offices noted above have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

Effect – Inadequate segregation of duties could adversely affect each County office’s ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation – Each official should review the control activities of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports.

Responses –

Extension Office – I will attempt to have multiple employees present when opening mail and looking over receipts. I will also look over the bank statements as the County Director and have them reviewed and initialed by an Extension Council Member.

Recorder – We are aware of the segregation of duties issues in a small office and do the best we can to address it. The County Recorder reviews the office policy to address the issues as best as we can.

Sheriff – We will consider having the mail opened by another staff member who will maintain a log of mail receipts and compare the log to the receipts periodically. The Sheriff reviews each deposit and initials each. The Sheriff will monitor each month’s bank reconciliation and review bank statements including the canceled checks. The review will be documented with the Sheriff’s initials or signature.

Conservation/Welcome Center – We will work towards it.

Treasurer – Mail is opened and logged by the Treasurer. Tax payments are posted by the staff whomever is not doing the daily balance. Motor vehicle mail receipts are posted by any of three staff. If the Treasurer is out of the office, the mail is opened by a staff person who does not do any posting or deposits. The delinquent tax reconciliation is done by a staff person and is reviewed by the County Treasurer.

Homemaker’s Agency – We will try to have someone overlook the mail if more than one person is in the office.

Conclusion – Responses acknowledged. Each office should continue to review and implement control procedures to obtain the maximum internal control possible. Also, an initial listing of mail receipts should be completed and reconciled to receipt records by someone independent of the receipt process. The reconciliation should document signatures and dates of the independent reviewer.

Harrison County

Schedule of Findings

Year ended June 30, 2019

(B) Capital Asset Additions and Deletions

Criteria – An effective internal control system provides for internal controls related to ensuring proper accounting for all capital assets, including asset additions and deletions, by maintaining appropriate accounting records and ensuring the records are reviewed by an independent person. County policy requires capital asset addition and deletion forms be prepared by the appropriate department and be submitted to the Operations Director to timely record the change in capital assets.

Condition – Capital asset addition and deletion forms are not always prepared by the individual departments and submitted to the Operations Director to record the change in assets.

Cause – Individual department heads have not always made preparing and submitting the forms a priority.

Effect – When capital asset additions and deletion forms are not provided to the Operations Director, the opportunity for errors in capital asset balances can result.

Recommendation – The County should establish procedures to ensure all departments complete and submit capital asset addition and deletion forms to the Operations Director to ensure the proper recording of all asset changes.

Response – A card system which department heads will use to record additions and deletions is being implemented to help improve the tracking of additions and deletions of capital assets.

Conclusion – Response accepted.

(C) Payroll

Criteria – An effective internal control system provides for internal controls related to preparation of payroll. Payroll for salaried individuals should be paid after the work is performed.

Condition – The County pays salaried employees on a bi-weekly basis. Most of the County's salaried employees are paid one week in advance of the wages being earned. For example, the paycheck received on June 21, 2019 is for the week beginning June 17, 2019 through the week ending June 28, 2019. Accordingly, when the employee leaves County employment, their final pay warrant must be adjusted by the number of days they were paid in advance.

Cause – Policies have not been established and procedures have not been implemented to ensure wages are paid after they have been earned.

Effect – Salaried employees are paid in advance of performing work and terminated salaried employees are overpaid as they are compensated for the week which follows their termination date.

Harrison County

Schedule of Findings

Year ended June 30, 2019

Recommendation – The Board of Supervisors should work with the County Attorney to correct the advance pay of current employees. Future employees should be paid correctly from the day they begin employment.

Response – When new employees are hired, they will not be paid in advance.

Conclusion – Response acknowledged. The Board of Supervisors should not allow salary payments in advance of wages earned and should work with the County Attorney to correct advance payment of wages to current employees.

(D) Computer System

Criteria – Properly designed policies and procedures pertaining to control activities over the County’s computer system and implementation of the policies and procedures help provide reasonable assurance financial information is safeguarded and reliable, and helps ensure the reliability of financial reporting, the effectiveness and efficiency of operations and compliance with applicable laws and regulations.

Condition – The County does not have written policies for:

- Information system security, including password privacy and confidentiality.
- Usage of the internet.

Also, the County does not have a written disaster recovery plan.

Cause – Management has not required written policies for the above computer-based controls.

Effect – Lack of written policies for computer-based system could result in a loss of data or compromised data, resulting in unreliable financial information. The failure to have a formal disaster recovery plan could result in the County’s inability to function in the event of a disaster or continue County business without interruption.

Recommendation – The County should develop written policies addressing the above items in order to improve the County’s control over its computer system. A written disaster recovery plan should also be developed.

Response – An IT policy was presented to the Board of Supervisors at the February 6, 2020 meeting. Based on discussion, the IT policy will be rewritten to include the suggested revisions and be presented for the Board for subsequent approval.

Conclusion – Response accepted.

(E) Conservation Welcome Center

Criteria – An effective internal control system provides for internal controls related to reconciling monthly bank statements to book balances and daily collections to deposit to ensure the accuracy of accounting records.

Harrison County

Schedule of Findings

Year ended June 30, 2019

Condition – Although monthly reconciliations of book to bank balances were prepared, the independent review or the date of review was not always documented.

Also, the daily credit card and cash sales records are not reconciled to deposits by an independent person and voided receipts are not reviewed.

Cause – Policies have not been established and procedures have not been implemented to require an independent review of bank reconciliations or an independent review of daily collections to deposit and to voided receipts.

Effect – Lack of independent review of the bank reconciliations and the independent review of reconciliations of daily collections to deposit and voided receipts increases the risk misstatements may not have been prevented or detected and corrected on a timely basis in the normal course of operations.

Recommendation – To improve financial accountability and control, the reconciliation of the book and bank balances should be reviewed by an independent person. This review should be documented by the signature or initials of the reviewer and the date of the review.

An independent review of the reconciliation of daily collections to deposit and voided receipts should be performed periodically. The review of the reconciliation should be documented by the signature or initials of the reviewer and the date of the review.

Response – We will look into this and work with the County Auditor’s Office.

Conclusion – Response accepted.

(F) Conservation Welcome Center Reporting

Criteria – An effective internal control system provides for policies and controls related to ensuring proper accounting for all funds and transactions and maintaining appropriate accounting records and financial reports which provide for proper financial reporting.

Condition – The Conservation Welcome Center did not prepare a year-to-date summary of receipts and disbursements for financial reporting. Additionally, fees for credit card processing are automatically deducted from the Welcome Center’s checking account. These amounts were not included in the County’s budget or financial reports.

Cause – County policies do not require, and procedures have not been established to require a year-to-date summary of receipts and disbursements as well as requiring all transactions to run through the County’s accounting system to ensure the County’s financial statements are accurate and reliable.

Effect – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions.

Recommendation – A year-to-date summary of receipts and disbursements should be prepared for financial reporting. Also, the credit card processing fees should be approved by the Conservation Board and included in the County’s accounting system and financial reports.

Harrison County

Schedule of Findings

Year ended June 30, 2019

Response – We will look into this and work with the County Auditor’s Office to implement the recommendations.

Conclusion – Response accepted.

(G) K-9 Account Bank Reconciliation

Criteria – An effective internal control system provides for internal controls related to reconciling monthly bank statements to the book balance to ensure the accuracy of the book balance.

Condition – The County Sheriff’s Office has not been consistently preparing a monthly bank to book reconciliation for the K-9 bank account.

Cause – Policies have not been established and procedures have not been implemented to reconcile monthly bank statements to ensure the accuracy of the book balance.

Effect – A lack of monthly bank statement reconciliations could result in misstatements of the book balance which may not be prevented or detected and corrected on a timely basis in the normal course of operations.

Recommendation – To improve financial accountability and control, a reconciliation of the book and bank balances should be prepared monthly. The reconciliations should be reviewed by an independent person and the review documented by the signature or initials of the reviewer and the date of the review.

Response – We have discussed this with the County Auditor to move these funds into a different account due to lack of activity.

Conclusion – Response acknowledged. The bank statements for this account should be reconciled to the book balance monthly until the account is closed.

(H) Homemaker Agency

Criteria – An effective internal control system provides for internal controls related to ensuring proper accounting for all funds by maintaining appropriate accounting records and reconciling billings, collections and outstanding balances.

Condition – Client billings, collections and outstanding balances were not reconciled throughout the year and individual client balances are not being tracked.

Cause – Policies have not been established and procedures have not been implemented to require reconciliations of billings, collections and outstanding balances.

Effect – This condition could result in unrecorded or misstated receipts, improper or unauthorized adjustments and write-offs and/ or misstated account balances.

Harrison County
Schedule of Findings
Year ended June 30, 2019

Recommendation – Client billings, collections and outstanding balances should be reconciled on a monthly basis. A County designated independent person should review the reconciliations and monitor client balances. The review of the reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

Response – The County implemented new software (HealthCare First) in October 2018. The system keeps track of the billings, collections and outstanding balances on a continuous basis. An independent employee of the agency will reconcile all billings, collections and outstanding balances on a monthly basis. The review will be documented, signed and dated by this designated person and will be kept in a notebook.

Conclusion – Response accepted.

(I) Sheriff Check Signer

Criteria – An effective internal control system provides for internal controls related to the proper safeguarding of assets by ensuring those listed as checks signers on accounts are current employees who should have access to signing checks.

Condition – The former Chief Deputy is still listed as a check signer.

Cause – Policies have not been established and procedures have not been implemented to require former employees to have check signing capabilities removed.

Effect – This condition could result in unrecorded or misstated disbursements.

Recommendation – Policies should be established to ensure individuals that leave County's employment have check signing capabilities removed.

Response – Individual has been removed as an authorized signer. The Sheriff's office has tried to get the name listed off the statements and checks, but the bank has not done it yet.

Conclusion – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Harrison County
Schedule of Findings
Year ended June 30, 2019

Other Findings Related to Required Statutory Reporting:

- (1) Certified Budget – Disbursements during the year ended June 30, 2019 exceeded the amount budgeted in the roads and transportation and debt service functions. Also, disbursements for the auditor, engineer, medical examiner, mental health and non-departmental departments exceeded the amounts appropriated prior to budget amendment.

Recommendation – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the service area budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

Response – We will watch this more closely.

Conclusion – Response accepted.

- (2) Questionable Expenditures – No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.
- (3) Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- (4) Business Transactions – Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Kris Pauley, Deputy Auditor, Sister-in-law of Bette Jensen	Cleaning cabins for Conservation Department	\$ 2,076
Kris Pauley, Deputy Auditor, Sister-in-law of Shirley Sigler	Cleaning cabins for Conservation Department	2,323
Larry Oliver, Emergency Management Director, father of Carter Oliver	Gutter cleaning at the County Sheriff’s office	160
Brenda Loftus, Assessor, daughter-in-law of Kevin Loftus, Owner of Loftus Heating & Air Conditioning	Purchase of furnaces, air conditioners and routine maintenance for other County departments	8,334
Kathy Lundergard, Office Manager, sister of Mike Maguire, Owner of Boyer View Trucking, LLC.	Trucking/hauling services, per bid	77,133
Bryon Vennink, Conservation Park Ranger, Owner of Home Town Hardware, Inc.	Purchase of electrical supplies and parts for the County Conservation Department	4,126
Darin Kline, Sheriff’s Deputy	CPR Training	686
Elizabeth Lenz, Drainage Clerk, sister of Scott Harris, Owner of Harris Plumbing	Plumbing services for the courthouse	1,259
Elizabeth Lenz, Drainage Clerk, sister of Doug Harris, Owner of C & H Hauling	Trash pickup services for the County	4,305

Harrison County
Schedule of Findings
Year ended June 30, 2019

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Carter Oliver, Darin Kline and Harris Plumbing do not appear to represent conflicts of interest since total transactions with each individual or business were less than \$1,500 during the fiscal year.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Loftus Heating & Air Conditioning for other County departments do not represent a conflict of interest since the County Assessor's remuneration of employment is not directly affected as a result of the transactions and her duties do not directly involve procurement of the furnaces, air conditioners and routine maintenance.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Bette Jensen, Shirley Sigler and C & H Hauling for other County departments do not represent a conflict of interest since the Deputy Auditor's and Drainage Clerk's remuneration of employment is not directly affected as a result of the transactions and their duties do not directly involve procurement of cleaning services for the Conservation Department or trash collections for the County.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Boyer View Trucking, LLC do not represent a conflict of interest since the transactions were competitively bid and were publicly invited and open.

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Home Town Hardware, Inc. may represent a conflict of interest as defined in Chapter 331.342 of the Code of Iowa.

Recommendation – The County should consult legal counsel to determine the disposition of this matter.

Response – We will look into these transactions.

Conclusion – Response acknowledged. The County should consult legal counsel to determine the disposition of this matter.

- (5) Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not.
- (7) Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- (8) Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

Harrison County

Schedule of Findings

Year ended June 30, 2019

- (9) County Extension Office – The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2019 for the County Extension Office did not exceed the amount budgeted.

- (10) Annual Urban Renewal Report – The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

- (11) Outstanding Checks – Chapter 331.554(6) of the Code of Iowa required checks outstanding for more than one year be canceled, removed from the list of outstanding checks and deposited to the account on which the check was written. At June 30, 2019, the commissary account outstanding check list included several checks which have been outstanding for over two years.

Recommendation – Checks outstanding for more than one year should be canceled, as required.

Response – Sheriff's office will make appropriate contacts and comply with requirements.

Conclusion – Response accepted.

- (12) Electronic Check Retention – Chapter 554D.114 of the Code of Iowa allows the County to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The image of the back of each cancelled check was not obtained by the County Sheriff.

Recommendation – County Sheriff should obtain and retain an image of the front and back of each cancelled check from the bank, as required.

Response – Sheriff will contact the bank and have backs of checks shown on monthly statements.

Conclusion – Response accepted.

Harrison County

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy
Suzanne R. Dahlstrom, CPA, Manager
Alex N. Kawamura, CPA, Senior Auditor
Kile J. Bean, Staff Auditor
April R. Davenport, Staff Auditor
Adam J. Sverak, Assistant Auditor