

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

Cantasti Manles Castan

State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

		Contact: Marrys Gaston
FOR RELEASE	March 17, 2020	515/281-5834

Auditor of State Rob Sand today released an agreed-upon procedures report on the City of Casey, Iowa for the period July 1, 2018 through June 30, 2019. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Sand reported nine findings related to the receipt and disbursement of taxpayer funds. They are found on pages 7 and 8 of this report. The findings address issues such as a lack of segregation of duties, the lack of timely reviews of bank reconciliations, the lack of utility reconciliations each month, meeting minutes not published timely and disbursements exceeding budgeted amounts prior to the budget amendment. Sand provided the City with recommendations to address each of the findings.

Six of the nine findings discussed above are repeated from the prior year report. The City Council has a fiduciary responsibility to provide oversight of the City's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the agreed-upon procedures report is available for review on the Auditor of State's web site at https://auditor.iowa.gov/audit-reports.

CITY OF CASEY

AUDITOR OF STATE'S INDEPENDENT REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD JULY 1, 2018 THROUGH JUNE 30, 2019

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Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Barry Chalfant	Mayor	Jan 2020
Nick Lindberg Travis Petersen Bret Wedemeyer Stacy Mass-Wagner Rick Richter	Council Member Council Member Council Member Council Member Council Member	Jan 2020 Jan 2020 Jan 2020 Jan 2022 Jan 2022
Michelle King	City Clerk	Indefinite
Clint Fichter	Attorney	Indefinite

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Auditor of State's Independent Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of the City Council:

We performed the procedures below, which were established at Iowa Code Chapter 11.6, to provide oversight of Iowa cities. Accordingly, we have applied certain procedures to selected accounting records and related information of the City of Casey for the period July 1, 2018 through June 30, 2019, including procedures related to the City's compliance with certain Code of Iowa requirements identified below. The City of Casey's management, which agreed to the performance of the procedures performed, is responsible for compliance with these requirements and for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below, either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We observed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- We obtained an understanding of the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We observed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and observed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. We scanned City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We observed the City's fiscal year 2019 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We scanned investments to determine compliance with Chapter 12B of the Code of Iowa.
- 8. We scanned depository resolutions, the City's investment policy and reporting of unclaimed property to the State of Iowa to determine compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa.

- 9. We scanned debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 10. The City had no TIF.
- 11. We traced selected receipts to accurate accounting and consistency with the recommended COA.
- 12. The City had no voter approved levies.
- 13. We traced selected disbursements to proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 14. We traced transfers between funds to proper authorization and accurate accounting and to determine whether transfers were proper.
- 15. We traced selected payroll and related transactions to proper authorization and accurate accounting and determine whether payroll was proper.
- 16. We observed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various findings and recommendations for the City. Our findings and recommendations are described in the Detailed Findings and Recommendations section of this report. Unless reported in the Detailed Findings and Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on specific accounting records and related information of the City, including compliance with specific Code of Iowa requirements. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The purpose of this report is to report, in accordance with Chapter 11.6 of the Code of Iowa, certain agreed-upon procedures and the resulting findings and recommendations pertaining to selected accounting records and related information of the City, including the City's compliance with certain Code of Iowa requirements. This report is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Casey during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

> Marlys K. Gaston, CPA Deputy Auditor of State

Marly Daston

January 14, 2020



Detailed Findings and Recommendations

For the period July 1, 2018 through June 30, 2019

- (A) <u>Segregation of Duties</u> Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements. Generally, one individual has control over each of the following areas for the City:
 - (1) Cash collecting, posting, reconciling, deposit preparation and depositing.
 - (2) Investments custody of investments and reconciling earnings.
 - (3) Receipts opening mail, collecting, deposit preparation, depositing, recording, reconciling and posting.
 - (4) Utilities billing, collecting, posting, preparing the deposit, depositing, preparing delinquent account listings and entering rates into system.
 - (5) Disbursements check preparation, posting and distribution.
 - (6) Payroll check preparation, posting, distribution and entering rates into system.
 - (7) Debt recordkeeping, compliance and debt payment processing.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

- (B) <u>Bank Reconciliations</u> The cash and investment balances in the City's general ledger were reconciled to bank account balances throughout the year. However, the bank reconciliations were not independently reviewed in a timely manner for four months of the fiscal year.
 - <u>Recommendation</u> An independent person should review the bank reconciliations and document the review by signing or initialing and dating the monthly reconciliations.
- (C) <u>Reconciliation of Utility Billings, Collections and Delinquent Accounts</u> Utility billings, collections, and delinquent accounts were not reconciled for three months of the fiscal year. Also, independent review of the utility reconciliations was not completed timely for four months.

<u>Recommendation</u> – The City should ensure utility billings, collections and delinquent accounts are reconciled each month. The City Council or other independent person designated by the City Council should review the reconciliations and monitor delinquent accounts monthly. Reviews should be documented by the signature or initials of the reviewer and the date of the review.

Detailed Findings and Recommendations

For the period July 1, 2018 through June 30, 2019

- (D) <u>Deposits and Investments</u> The City has not adopted a written investment policy as required by Chapter 12B.10B of the Code of Iowa.
 - <u>Recommendation</u> The City should adopt a written investment policy which complies with the provisions of Chapter 12B.10B of the Code of Iowa.
- (E) <u>City Council Meeting Minutes</u> Chapter 372.13(6) of the Code of Iowa requires minutes of all City Council proceedings be published within fifteen days of the meeting. Minutes for three meetings tested were not published within fifteen days.
 - <u>Recommendation</u> The City should comply with the Code of Iowa and publish City Council minutes within fifteen days of the meeting, as required.
- (F) <u>Monthly City Clerk's Report</u> The monthly City Clerk's report presented to the City Council for approval does not include a comparison of actual disbursements to the certified budget by function.
 - <u>Recommendation</u> The City should ensure the monthly City Clerk's reports presented to the City Council for approval include a comparison of actual disbursements to the certified budget by function.
- (G) <u>Certified Budget</u> Disbursements during the year ended June 30, 2019 exceeded the amounts budgeted in the culture and recreation and debt service functions prior to the budget amendment. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."
 - <u>Recommendation</u> The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.
- (H) <u>Journal Entries</u> Journal entries are not approved by an independent person.
 - <u>Recommendation</u> Journal entries should be approved by an independent person and evidence of the approval should be documented.
- (I) <u>Annual Financial Report</u> Beginning balances for the fiscal year 2019 Annual Financial Report (AFR) did not agree with the prior year AFR ending balances. In addition, total ending fund balances are \$2,173 more than the City's financial records.
 - <u>Recommendation</u> The City should ensure the AFR beginning balances agree with the prior year AFR ending balances. The City should also ensure ending fund balances reported on the AFR agree with the City's financial records.

Staff

This engagement was performed by:

Marlys K. Gaston, CPA, Deputy Jennifer L. Wall, CPA, Manager Nicholas J. Gassman, Staff Auditor Adrian T. Duer, Assistant Auditor