# OR OF STATE OF TO

#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

### State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

**NEWS RELEASE** 

|             |               | Contact: | Mariys Gaston |
|-------------|---------------|----------|---------------|
| FOR RELEASE | March 9, 2020 |          | 515/281-5835  |
|             |               |          |               |

Auditor of State Rob Sand today released an audit report on the City of Traer, Iowa.

#### FINANCIAL HIGHLIGHTS:

The City's receipts totaled \$4,809,766 for the year ended June 30, 2019, a 1.64% increase from the prior year. Disbursements for the year ended June 30, 2019 totaled \$4,665,068, a 34.11% decrease from the prior year. The significant decrease in disbursements is due primarily to most of the city pool construction occurring in the prior fiscal year.

#### **AUDIT FINDINGS:**

Sand reported sixteen findings related to the receipt and disbursement of taxpayer funds. They are found on pages 46 through 58 of this report. The findings address issues such as a lack of segregation of duties, inadequate monthly financial reporting to the City Council, the lack of a credit card policy, the lack of review of timesheets and enforcement of established vacation accrual policies and disbursements exceeding budgeted amounts. Sand provided the City with recommendations to address each of the findings.

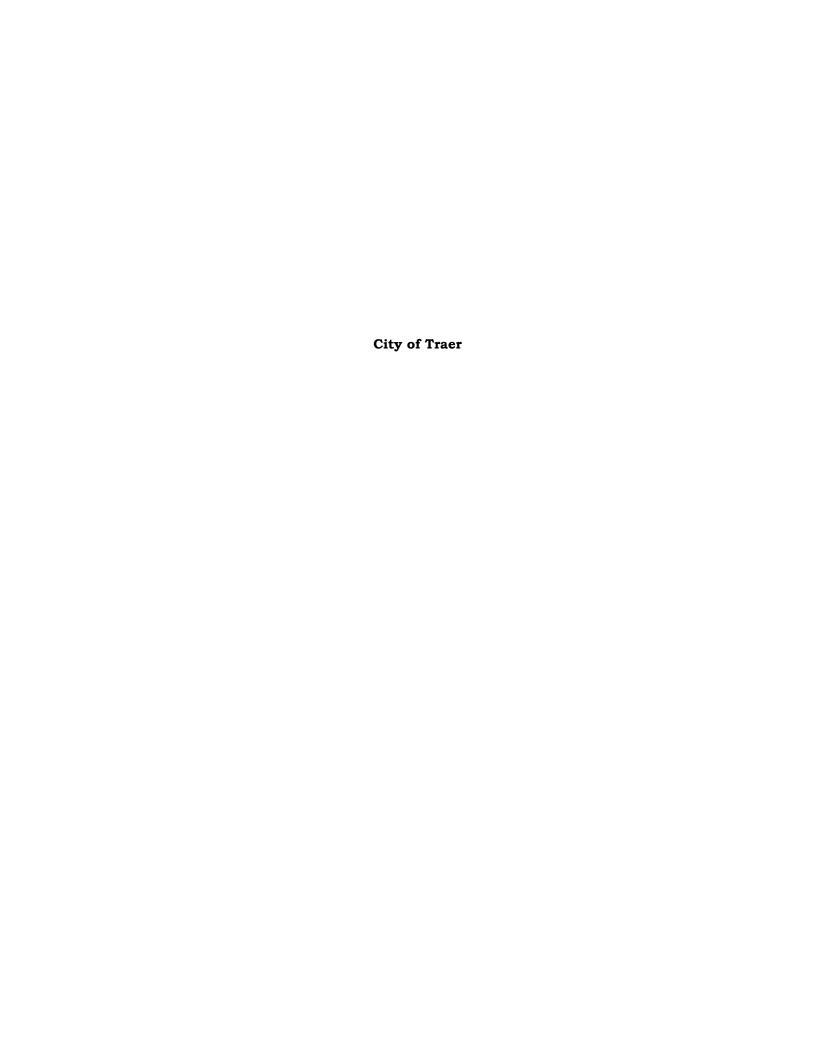
Twelve of the sixteen findings discussed above have been repeated from the prior year. The City Council has a fiduciary responsibility to provide oversight of the City's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at <a href="https://auditor.iowa.gov/reports/audit-reports/">https://auditor.iowa.gov/reports/audit-reports/</a>.

#### CITY OF TRAER

# INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

**JUNE 30, 2019** 





#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

February 25, 2020

Officials of the City of Traer Traer, Iowa

Dear Honorable Mayor and Members of the City Council:

I am pleased to submit to you the financial and compliance audit report for the City of Traer for the year ended June 30, 2019. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of the City of Traer throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand Auditor of State

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#### City of Traer and Traer Municipal Utilities

#### Officials

| <u>Name</u>   | <u>Title</u>  | Term<br><u>Expires</u>                                   |
|---|---|--|
| Pete Holden   | Mayor   | Jan 2020   |
| Carri Holst   | Mayor Pro Tem   | Jan 2020   |
| Dahn Kennedy<br>Laurie Schafer<br>Steve Foster<br>Craig Youel                   | Council Member<br>Council Member<br>Council Member<br>Council Member    | Jan 2020<br>Jan 2020<br>Jan 2022<br>Jan 2022             |
| Jon Panfil  | City Clerk/Treasurer  | Indefinite   |
| Bruce Reinders  | Attorney  | Indefinite   |
| Nick Podhajsky<br>David Barnes<br>Eric McEwen<br>Sandra Whannel<br>Anita Dostal | TMU Trustee TMU Trustee TMU Trustee TMU Trustee TMU Trustee TMU Trustee | Jan 2020<br>Jan 2021<br>Jan 2021<br>Jan 2022<br>Jan 2025 |
| Pat Steif   | General Manager   | Indefinite   |
| Jon Panfil  | Office Manager  | Indefinite   |



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#### Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Traer, Iowa, as of and for the year ended June 30, 2019, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Traer as of June 30, 2019, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

#### Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Traer's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the two years ended June 30, 2018 and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The financial statements for the seven years ended June 30, 2016 (which are not presented herein) were audited by other auditor who expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 28 through 34, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 25, 2020 on our consideration of the City of Traer's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Traer's internal control over financial reporting and compliance.

Marlys K. Gaston, CPA
Deputy Auditor of State

February 25, 2020



#### Cash Basis Statement of Activities and Net Position

#### As of and for the year ended June 30, 2019

|  |     | -                 | Program Receipts          |  |  |  |
|--|-----|-------------------|---------------------------|--|--|--|
|  | Dis | bursements        | Charges<br>for<br>Service | Operating Grants,<br>Contributions<br>and Restricted<br>Interest | Capital Grants,<br>Contributions<br>and Restricted<br>Interest |  |
| Functions/Programs:                                      |     |                   |                           |  |  |  |
| Primary Government:                                      |     |                   |                           |  |  |  |
| Governmental activities:                                 | 4   | 466.600           | 140 446                   |  |  |  |
| Public safety  | \$  | 466,638           | 140,446                   | 115,774  | -  |  |
| Public works<br>Health and social services               |     | 492,278<br>9.652  | 162,175                   | 222,489  | -  |  |
| Culture and recreation                                   |     | - /               | 40.467                    | 6,529  | 172 607  |  |
|  |     | 276,151<br>74,821 | 49,467<br>603             | 20,732   | 173,607  |  |
| Community and economic development<br>General government |     | 145,519           | 6,467                     | =  | =  |  |
| Debt service   |     | 455,541           | 0,407                     | -  | -  |  |
| Capital projects   |     | 452,251           | _                         | _  | _  |  |
| Total governmental activities                            | -   | 2,372,851         | 359,158                   | 365,524  | 173,607  |  |
| Business type activities:                                |     | 2,072,001         | 333,130                   | 303,321  | 170,007  |  |
| Electric   |     | 1,694,845         | 2,095,249                 | 7,029  | _  |  |
| Water  |     | 390,440           | 375,934                   | -  | -  |  |
| Sewer  |     | 106,412           | 172,033                   | 0  | -  |  |
| Telecom  |     | 93,668            | 125,895                   | 1,390  | <u>-</u>   |  |
| Total business type activities                           |     | 2,285,365         | 2,769,111                 | 8,419  |  |  |
| Total Primary Government                                 | \$  | 4,658,216         | 3,128,269                 | 373,943  | 173,607  |  |
| Component Unit   |     |                   |                           |  |  |  |
| Traer Public Library Foundation                          | \$  | 4,375             | -                         | 10,526   |  |  |

#### General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Debt service

Local option sales tax

Unrestricted interest on investments

Note proceeds

Sale of capital assets

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year, as restated

Cash basis net position end of year

#### **Cash Basis Net Position**

Restricted:

Streets

Debt service

Insurance

Other purposes

Employee Benefits

Unrestricted

#### Total cash basis net position

See notes to financial statements.

|    |   | Component                   |   |                                       |
|----|---|-----------------------------|---|---------------------------------------|
|    | Prin  | nary Government             |   | Unit                                  |
| Go | overnmental<br>Activities                     | Business Type<br>Activities | <u>Total</u>                                  | Traer<br>Public Library<br>Foundation |
|    |   |                             |   |                                       |
|    | (210,418)<br>(107,614)<br>(3,123)<br>(32,345) | -<br>-<br>-                 | (210,418)<br>(107,614)<br>(3,123)<br>(32,345) |                                       |
|    | (74,218)                                      | =                           | (74,218)                                      |                                       |
|    | (139,052)                                     | -                           | (139,052)                                     |                                       |
|    | (455,541)                                     | -                           | (455,541)                                     |                                       |
|    | (452,251)                                     | -                           | (452,251)                                     |                                       |
|    | (1,474,562)                                   | -                           | (1,474,562)                                   |                                       |
|    | =   | 407,433                     | 407,433                                       |                                       |
|    | -   | (14,506)                    | (14,506)                                      |                                       |
|    | -   | 65,621                      | 65,621  |                                       |
|    |   | 33,617                      | 33,617  |                                       |
|    | -   | 492,165                     | 492,165                                       |                                       |
|    | (1,474,562)                                   | 492,165                     | (982,397)                                     |                                       |
|    |   |                             |   | 6,151                                 |
|    | 680,201                                       | -                           | 680,201                                       | -                                     |
|    | 283,084                                       | -                           | 283,084                                       | -                                     |
|    | 122,977                                       | -                           | 122,977                                       | -                                     |
|    | 25,770<br>9,717                               | 4,264                       | 30,034<br>9,717                               | -                                     |
|    | 300   |                             | 300   | -<br>-                                |
|    | 782   | _                           | 782   | -                                     |
|    | 223,886                                       | (223,886)                   | <u> </u>                                      |                                       |
|    | 1,346,717                                     | (219,622)                   | 1,127,095                                     |                                       |
|    | (127,845)                                     | 272,543                     | 144,698                                       | 6,151                                 |
|    | 1,901,304                                     | 501,521                     | 2,402,825                                     | 281,920                               |
| \$ | 1,773,459                                     | 774,064                     | 2,547,523                                     | 288,071                               |
|    |   |                             |   |                                       |
| \$ | 82,284  | -                           | 82,284  | -                                     |
|    | 6,721   | 42,534                      | 49,255  | =                                     |
|    | 18,923  | -                           | 18,923  | =                                     |
|    | 139,386                                       | -                           | 139,386                                       | -                                     |
|    | 9,952<br>1,516,193                            | 731,530                     | 9,952<br>2,247,723                            | 288,071                               |
| Ф. |   | 774,064                     |   |                                       |
| \$ | 1,773,459                                     | 114,004                     | 2,547,523                                     | 288,071                               |

#### Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2019

|                                       |                   | Special Revenue |           |
|---------------------------------------|-------------------|-----------------|-----------|
|                                       |                   | Road            |           |
|                                       |                   | Use             | Debt      |
|                                       | <br>General       | Tax             | Service   |
| Receipts:                             |                   |                 |           |
| Property tax                          | \$<br>485,854     | -               | 283,084   |
| Other city tax                        |                   | -               | -         |
| Licenses and permits                  | 3,922             | -               | _         |
| Use of money and property             | 25,770            | -               | -         |
| Intergovernmental Charges for service | 43,184<br>351,448 | 220,003         | -         |
| Miscellaneous                         | 204,817           | -               | -         |
|                                       | <br>-             | 000 002         | 002.004   |
| Total receipts Disbursements:         | <br>1,114,995     | 220,003         | 283,084   |
| Operating:                            |                   |                 |           |
| Public safety                         | 430,164           | -               | _         |
| Public works                          | 168,896           | 323,382         | _         |
| Health and social services            | 9,652             | -               | _         |
| Culture and recreation                | 276,151           | _               | _         |
| Community and economic development    | 74,821            | -               | -         |
| General government                    | 145,519           | -               | -         |
| Debt service                          | -                 | -               | 455,541   |
| Capital projects                      | <br>-             | -               |           |
| Total disbursements                   | <br>1,105,203     | 323,382         | 455,541   |
| Excess (deficiency) of receipts over  |                   |                 |           |
| (under) disbursements                 | 9,792             | (103,379)       | (172,457) |
| Other financing sources (uses):       |                   |                 |           |
| Sale of capital assets                | 300               | -               | _         |
| Note proceeds                         | 9,717             | _               | _         |
| Transfers in                          | 424,015           | 184,663         | 178,178   |
| Transfers out                         | (707,849)         | ,               |           |
| Total other financing sources (uses)  | <br>(273,817)     | 184,663         | 178,178   |
| Change in cash balances               | (264,025)         | 81,284          | 5,721     |
| Cash balances beginning of year       | <br>1,799,141     | 1,000           | 1,000     |
| Cash balances end of year             | \$<br>1,535,116   | 82,284          | 6,721     |
| Cash Basis Fund Balances              |                   |                 |           |
| Restricted for:                       |                   |                 |           |
| Streets                               | \$<br>-           | 82,284          | -         |
| Debt service                          | -                 | -               | 6,721     |
| Insurance                             | 18,923            | -               | -         |
| Other purposes                        | -                 | -               | -         |
| Employee benefits                     | -                 | -               | -         |
| Unassigned                            | <br>1,516,193     | -               |           |
| Total cash basis fund balances        | \$<br>1,535,116   | 82,284          | 6,721     |

See notes to financial statements.

| Capital   |            |                    |
|-----------|------------|--------------------|
| Projects  | Nonmajor   | Total              |
|           |            |                    |
| -         | 194,347    | 963,285            |
| -         | 122,977    | 122,977            |
| -         | -          | 3,922              |
| -         | 169        | 25,939             |
| -         | -          | 263,187<br>351,448 |
| -         | 75,528     | 280,345            |
| -         |            |                    |
|           | 393,021    | 2,011,103          |
|           |            |                    |
| _         | 36,474     | 466,638            |
| -         | -          | 492,278            |
| -         | -          | 9,652              |
| -         | -          | 276,151            |
| -         | -          | 74,821             |
| -         | -          | 145,519            |
| -         | -          | 455,541            |
| 452,251   | -          | 452,251            |
| 452,251   | 36,474     | 2,372,851          |
|           |            |                    |
| (452,251) | 356,547    | (361,748)          |
|           |            |                    |
| -         | -          | 300                |
| -         | _          | 9,717              |
| 452,251   | -          | 1,239,107          |
|           | (307, 372) | (1,015,221)        |
| 452,251   | (307,372)  | 233,903            |
| _         | 49,175     | (127,845)          |
| -         | 100,163    | 1,901,304          |
| _         | 149,338    | 1,773,459          |
|           | •          | •                  |
|           |            |                    |
| -         | -          | 82,284             |
| -         | -          | 6,721              |
| -         | -          | 18,923             |
| -         | 139,386    | 139,386            |
| -         | 9,952      | 9,952              |
|           |            | 1,516,193          |
|           | 149,338    | 1,773,459          |

#### Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2019

|   | Enterprise |                |                      |                   |               |                            |
|---|------------|----------------|----------------------|-------------------|---------------|----------------------------|
|   |            | Electric       | Water                | Sewer             | Telecom       | Total                      |
| Operating receipts: Charges for service   | \$         | 2,095,249      | 376,292              | 172,033           | 127,285       | 2,770,859                  |
| Operating disbursements: Business type activities   |            | 1,694,845      | 375,460              | 106,412           | 93,668        | 2,270,385                  |
| Excess of operating receipts over operating disbursements   |            | 400,404        | 832                  | 65,621            | 33,617        | 500,474                    |
| Non-operating receipts (disbursements):<br>Interest on investments<br>Miscellaneous<br>Debt service |            | 2,724<br>7,029 | 479<br>-<br>(15,338) | 569<br>-<br>-     | 492<br>-<br>- | 4,264<br>7,029<br>(15,338) |
| Net non-operating receipts (disbursements)  |            | 9,753          | (14,859)             | 569               | 492           | (4,045)                    |
| Excess (deficiency) of receipts over (under) disbursements  |            | 410,157        | (14,027)             | 66,190            | 34,109        | 496,429                    |
| Transfers in<br>Transfers out   |            | -<br>(116,643) | -<br>(49,850)        | 8,607<br>(66,000) | -<br>-        | 8,607<br>(232,493)         |
| Total transfers   |            | (116,643)      | (49,850)             | (57,393)          | -             | (223,886)                  |
| Change in cash balances   |            | 293,514        | (63,877)             | 8,797             | 34,109        | 272,543                    |
| Cash balances beginning of year   |            | 159,211        | 98,842               | 166,608           | 76,860        | 501,521                    |
| Cash balances end of year   | \$         | 452,725        | 34,965               | 175,405           | 110,969       | 774,064                    |
| Cash Basis Fund Balances  |            |                |                      |                   |               |                            |
| Restricted for debt service<br>Unrestricted   | \$         | -<br>452,725   | 1,278<br>33,687      | 41,256<br>134,149 | -<br>110,969  | 42,534<br>731,530          |
| Total cash basis fund balances  | \$         | 452,725        | 34,965               | 175,405           | 110,969       | 774,064                    |
|   |            |                |                      |                   |               |                            |

See notes to financial statements.

#### Notes to Financial Statements

City of Traer

June 30, 2019

#### (1) Summary of Significant Accounting Policies

The City of Traer is a political subdivision of the State of Iowa located in Tama County. It was first incorporated in 1873 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides electric, water, sewer and telecom utilities for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City of Traer has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Traer (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

#### **Blended Component Units**

The Traer Municipal Utilities (TMU) was established under Chapter 388 of the Code of Iowa. The TMU is governed by a five-member board appointed by the Mayor and approved by the City Council. In accordance with criteria set forth by the Governmental Accounting Standards Board, the TMU meets the definition of a component unit. The City Clerk is also the Office Manager for the TMU and the TMU's financial records are maintained as part of the City. Accordingly, the TMU has been blended as part of the Enterprise Funds.

The Traer Fire Department Fundraiser was established as a non-profit corporation in accordance with Chapter 504A of the Code of Iowa. This non-profit corporation is legally separate from the City but is so intertwined with the City it is, in substance, the same as the City. Their purpose is to benefit the City of Traer (the primary government) by soliciting contributions and managing those funds. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Traer Fire Department meets the definition of a component unit which should be blended. The financial activity of the component unit has been blended as a Special Revenue Fund of the City.

#### <u>Discretely Presented Component Unit</u>

The Traer Public Library Foundation was established as a non-profit corporation in accordance with Chapter 504A of the Code of Iowa. Its purpose is to benefit the City of Traer (the primary government) by soliciting contributions and managing those funds. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Traer Public Library Foundation meets the definition of a component unit which should be discretely presented. Based on these criteria, the economic resources received or held by the Traer Public Library Foundation are substantially for the direct benefit of the City of Traer Library.

#### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Tama County Assessor's Conference Board, Tama County Emergency Management Commission, Tama County Solid Waste Disposal Commission and Tama County Joint 911 Service Board.

#### B. Basis of Presentation

<u>Government-wide Financial Statement</u> – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding category. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

The Special Revenue, Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for resources used in the acquisition and construction of capital facilities with the exception of those finances through enterprise funds.

The City reports the following major proprietary funds:

The Enterprise, Electric Fund accounts for the operation and maintenance of City's electric system.

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Enterprise, Telecom Fund accounts for the operation and maintenance of the City's telecommunications system.

#### C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2019, disbursements exceeded the amount budgeted in the public works, health and social services, community and economic development and debt service functions.

#### (2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2019 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$1,629,148 pursuant to Rule 2a-7 under the Investment Company Act of 1940. There were no limitations or restrictions on withdrawals for the IPAIT investments. The City's investment in the Iowa Public Agency Investment Trust is unrated.

#### (3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds and notes and revenue notes are as follows:

| Year      | General Ob      | oligation |           |          |           |           |
|-----------|-----------------|-----------|-----------|----------|-----------|-----------|
| Ending    | Bonds and       | d Notes   | Revenue   | Notes    | То        | tal       |
| June 30,  | Principal       | Interest  | Principal | Interest | Principal | Interest  |
| 2020      | \$<br>295,000   | 92,812    | 56,000    | 18,540   | 351,000   | 111,352   |
| 2021      | 285,000         | 86,133    | 73,000    | 17,561   | 358,000   | 103,694   |
| 2022      | 135,000         | 79,792    | 112,000   | 16,002   | 247,000   | 95,794    |
| 2023      | 140,000         | 77,093    | 59,000    | 13,022   | 199,000   | 90,115    |
| 2024      | 140,000         | 74,153    | 54,000    | 10,950   | 194,000   | 85,103    |
| 2025-2029 | 775,000         | 314,277   | 238,000   | 22,763   | 1,013,000 | 337,040   |
| 2030-2034 | 900,000         | 186,020   | -         | -        | 900,000   | 186,020   |
| 2035-2036 | 410,000         | 24,800    | -         | -        | 410,000   | 24,800    |
| Total     | \$<br>3,080,000 | 935,080   | 592,000   | 98,838   | 3,672,000 | 1,033,918 |

#### General Obligation Capital Loan Notes

On April 20, 2017, the City entered into a loan agreement for a general obligation capital loan note, series 2018, to borrow \$2,500,000 to pay the costs of constructing a new municipal pool in Taylor Park, including the demolition and removal of the existing swimming pool. The note bears interest at 3.75% per annum and matures in varying annual amounts ranging from \$135,000 to \$210,000, with a final maturity date of June 1, 2036. For the current year, interest of \$79,793 was paid.

#### Revenue Notes

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$757,000 of sewer revenue notes issued in August 2001 and \$101,000 of sewer revenue notes issued in May 2003. Proceeds from the notes provided financing for the construction of improvements to and conversion of the discharge lagoon treatment system. The notes are payable solely from sewer customer net receipts and are payable through 2023. Annual principal and interest payments on the notes are expected to require 89% of net receipts. The total principal and interest remaining to be paid on the notes is \$189,738. For the current year, principal and interest paid and total customer net receipts were \$58,148 and \$65,621 respectively.

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$409,000 of water revenue capital loan notes issued in April 2016. Proceeds from the notes provided financing for the purpose of paying costs or repairing and refurbishment of the Jordan Well. The notes are payable solely from water customer net receipts and are payable through 2028. Annual principal and interest payments on the notes are expected to require in excess of 100% of net receipts. The total principal and interest remaining to be paid on the notes is \$501,100. For the current year, interest paid and total customer net receipts were \$15,338 and \$832, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions:

(a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.

- (b) Sufficient monthly transfers shall be made to separate water and sewer revenue note sinking accounts within the Enterprise Funds for the purpose of making the note principal and interest payments when due.
- (c) Additional monthly transfers of 25% of the amount required in the sewer sinking fund shall be made to a revenue reserve account until specific minimum balances have been accumulated.

The Sewer Revenue Notes are issued in the name of the City which the City pays the obligations from the Debt Service Fund. Traer Municipal Utilities transfers funds to the Debt Service fund for those obligations.

#### Sewer Revenue Capital Loan Anticipation Project Note

On November 30, 2018 the City entered into a loan anticipation project note agreement with the Iowa Finance Authority to borrow \$500,000 to pay the costs of acquisition, construction, reconstruction, extending, remodeling, improving, repairing, and equipping all or part of the Municipal Sewer System. The proceeds for the loan will be made available to the City beginning with a draw of \$9,717. Subsequent draws will be made by the City as the project progresses. The note bears interest of 0% per annum. The note matures on November 30, 2021.

#### Loan Agreements

On August 5, 2014, the City borrowed \$100,000 from the Iowa Department of Public Safety for the purchase of a fire truck. The loan is interest free and matures June 1, 2024. The City's loan includes a provision that in an event of default the outstanding amounts plus any penalty interest accrued may become immediate due. For the current year, the City paid semi-annual payments of \$5,000. The principal balance at June 30, 2019 was \$50,000.

A summary of the annual principal requirements to maturity by year is as follows:

| Year     |           |
|----------|-----------|
| Ending   |           |
| June 30, | Principal |
| 2020     | \$ 10,000 |
| 2021     | 10,000    |
| 2022     | 10,000    |
| 2023     | 10,000    |
| 2024     | 10,000    |
| Total    | \$ 50,000 |

#### (4) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at <a href="https://www.ipers.org">www.ipers.org</a>.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2019, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protection occupation members contributed 6.81% of covered payroll and the City contributed 10.21% of covered payroll, for a total rate of 17.02%.

The City's contributions to IPERS for the year ended June 30, 2018 totaled \$75,255.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2019, the City reported a liability of \$591,246 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2018, the City's proportion was 0.009343%, which was a decrease of 0.000354% from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$91,074, \$100,029 and \$34,568, respectively.

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of inflation
(effective June 30, 2017)

Rates of salary increase
(effective June 30, 2017)

Long-term investment rate of return
(effective June 30, 2017)

Wage growth
(effective June 30, 2017)

Wage growth
(effective June 30, 2017)

Rates vary by membership group.

7.00% compounded annually, net of investment expense, including inflation.

8.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2018 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class              | Asset<br>Allocation | Long-Term Expected<br>Real Rate of Return |
|--------------------------|---------------------|---|
| Domestic equity          | 22.0%               | 6.01%                                     |
| International equity     | 15.0                | 6.48                                      |
| Global smart beta equity | 3.0                 | 6.23                                      |
| Core plus fixed income   | 27.0                | 1.97                                      |
| Public credit            | 3.5                 | 3.93                                      |
| Public real assets       | 7.0                 | 2.91                                      |
| Cash                     | 1.0                 | (0.25)                                    |
| Private equity           | 11.0                | 10.81                                     |
| Private real assets      | 7.5                 | 4.14                                      |
| Private credit           | 3.0                 | 3.11                                      |
| Total                    | 100.0%              |   |
|                          |                     |   |

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

|                               | 1%           | Discount | 1%       |
|-------------------------------|--------------|----------|----------|
|                               | Decrease     | Rate     | Increase |
|                               | (6.00%)      | (7.00%)  | (8.00%)  |
| City's proportionate share of |              |          |          |
| the net pension liability     | \$ 1,076,027 | 591,246  | 184,694  |

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

#### (5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and sick leave payable to employees at June 30, 2019, primarily relating to the General Fund, is as follows:

| Type of Benefit        | Amount                 |
|------------------------|------------------------|
| Vacation<br>Sick leave | \$<br>49,000<br>58,000 |
| Sick leave             | <br>36,000             |
| Total                  | \$<br>107,000          |

This liability has been computed based on rates of pay in effect at June 30, 2019.

#### (6) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2019 is as follows:

| Transfer to      | Transfer from          | Amount          |
|------------------|------------------------|-----------------|
| General          | Special Revenue:       |                 |
|                  | Employee Benefits      | \$<br>184,395   |
|                  | Local Option Sales Tax | 122,977         |
|                  | Enterprise:            |                 |
|                  | Electric               | <br>116,643     |
|                  |                        | 424,015         |
| Special Revenue: |                        |                 |
| Road Use Tax     | General                | <br>184,663     |
| Debt Service     | General                | 62,328          |
|                  | Enterprise:            |                 |
|                  | Sewer                  | 66,000          |
|                  | Water                  | <br>49,850      |
|                  |                        | <br>178,178     |
| Capital Projects | General                | 452,251         |
| Enterprise:      |                        |                 |
| Sewer            | General                | <br>8,607       |
| Total            |                        | \$<br>1,247,714 |

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### (7) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (8) Development Agreement

The City has entered into a development agreement, in accordance with Chapter 15A of the Code of Iowa, with Randolph's Trucking Company for the construction of new buildings and structures. The City agreed to rebate a decreasing percentage of additional taxes on the new construction over five years, provided the developer is in compliance with the terms of the agreement. During the year ended June 30, 2019, the City rebated \$1,912 to the developer which completed the agreement.

#### (9) Restatement

The cash basis net position for the discretely presented component unit has been restated to include the Traer Public Library Foundation.

The effect of the restatements are as follows:

|   | D         | iscretely   |
|---|-----------|-------------|
|   | Presented |             |
|   | Com       | ponent Unit |
| Net position/fund balances June 30, 2018, as previously reported  | \$        | _           |
| Component Unit Traer Public Library Foundation previously omitted | ·<br>     | 281,920     |
| Balances July 1, 2018, as restated                                | \$        | 281,920     |

#### (10) Subsequent Event

In December 2019, the Traer Municipal Utilities Board approved the purchase of the gas system from Alliant Energy for \$900,000. The City is planning on financing the purchase through the issuance of loans.

#### (11) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 84, <u>Fiduciary Activities</u>. This statement will be implemented for the fiscal year ending June 30, 2020. The revised requirements of this statement will enhance the consistency and comparability of fiduciary activity reporting by state and local governments by establishing specific criteria for identifying fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities.

Other Information

#### Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

#### Other Information

#### Year ended June 30, 2019

|    |           |   | Less                     |
|----|-----------|---|--------------------------|
| Go |           |   | Funds not                |
|    |           |   | Required to              |
|    | Actual    | Actual  | be Budgeted              |
|    |           |   |                          |
| \$ | •         | -   | -                        |
|    |           | -   | -                        |
|    | •         | -   | -                        |
|    | •         | 4,264   | 21                       |
|    | •         | -   | -                        |
|    | 351,448   | 2,770,859   | -                        |
|    | 280,345   | 7,029   | 47,050                   |
|    | 2,011,103 | 2,782,152   | 47,071                   |
|    |           |   |                          |
|    | 466,638   | -   | 21,979                   |
|    | 492,278   | -   | -                        |
|    | 9,652     | -   | -                        |
|    | 276,151   | -   | -                        |
|    | 74,821    | -   | -                        |
|    | 145,519   | -   | -                        |
|    | 455,541   | -   | -                        |
|    | 452,251   | -   | -                        |
|    | -         | 2,285,723   |                          |
|    | 2,372,851 | 2,285,723   | 21,979                   |
|    |           |   |                          |
|    | (361,748) | 496,429   | 25,092                   |
|    | 233,903   | (223,886)   |                          |
|    |           |   |                          |
|    | (107.045) | 070 540   | 05.000                   |
|    |           | •   | 25,092                   |
|    | 1,901,304 | 501,521   | 702                      |
| \$ | 1,773,459 | 774,064   | 25,794                   |
|    | \$        | 122,977 3,922 25,939 263,187 351,448 280,345 2,011,103 466,638 492,278 9,652 276,151 74,821 145,519 455,541 452,251 2,372,851 (361,748) 233,903 (127,845) 1,901,304 | Funds Actual  \$ 963,285 |

See accompanying independent auditor's report.

| _         | Budgeted A | Total     |           |
|-----------|------------|-----------|-----------|
| Total     | Original   | Final     | Variance  |
|           |            |           |           |
| 963,285   | 937,770    | 937,770   | 25,515    |
| 122,977   | 120,920    | 120,920   | 2,057     |
| 3,922     | 4,620      | 4,620     | (698)     |
| 30,182    | 1,200      | 21,200    | 8,982     |
| 263,187   | 484,410    | 484,410   | (221,223) |
| 3,122,307 | 3,051,215  | 3,051,215 | 71,092    |
| 240,324   | 51,700     | 51,700    | 188,624   |
| 4,746,184 | 4,651,835  | 4,671,835 | 74,349    |
|           |            |           |           |
| 444,659   | 454,510    | 504,510   | 59,851    |
| 492,278   | 442,600    | 452,600   | (39,678)  |
| 9,652     | 9,600      | 9,600     | (52)      |
| 276,151   | 264,925    | 284,925   | 8,774     |
| 74,821    | 73,250     | 73,250    | (1,571)   |
| 145,519   | 151,890    | 151,890   | 6,371     |
| 455,541   | 454,500    | 454,500   | (1,041)   |
| 452,251   | 660,000    | 660,000   | 207,749   |
| 2,285,723 | 2,610,090  | 2,710,090 | 424,367   |
| 4,636,595 | 5,121,365  | 5,301,365 | 664,770   |
| 100 500   | (460,500)  | (600 500) | 700 110   |
| 109,589   | (469,530)  | (629,530) | 739,119   |
| 10,017    | 20,000     | 120,000   | (109,983) |
|           |            |           |           |
| 119,606   | (449,530)  | (509,530) | 629,136   |
| 2,402,123 | 2,363,136  | 2,363,136 | 38,987    |
| 2,521,729 | 1,913,606  | 1,853,606 | 668,123   |

#### Notes to Other Information - Budgetary Reporting

June 30, 2019

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended and discretely presented component units. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund and the Enterprise Funds. Although the budget document presents disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$180,000. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2019, disbursements exceeded amount budgeted in the public works, health and social services, community and economic development and debt service functions.

#### Schedule of the City's Proportionate Share of the Net Pension Liability

#### Iowa Public Employees' Retirement System For the Last Three Years\* (In Thousands)

#### Other Information

|  |    | 2019               | 2018   | 2017      |  |
|--|----|--------------------|--------|-----------|--|
| City's proportion of the net pension liability   | 0. | 0.009343% 0.009699 |        | 0.009754% |  |
| City's proportionate share of the net pension liability  | \$ | 591                | 646    | 614       |  |
| City's covered payroll   | \$ | 821                | 803    | 773       |  |
| City's proportionate share of the net<br>pension liability as a percentage<br>of its covered payroll |    | 71.99%             | 80.45% | 79.43%    |  |
| IPERS' net position as a percentage of the total pension liability                                   |    | 83.62%             | 82.21% | 81.82%    |  |

<sup>\*</sup> In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

#### Schedule of City Contributions

## Iowa Public Employees' Retirement System For the Last Four Years (In Thousands)

#### Other Information

|  | 2019      | 2018  | 2017  | 2016  |
|--|-----------|-------|-------|-------|
| Statutorily required contribution                                  | \$<br>75  | 74    | 72    | 70    |
| Contributions in relation to the statutorily required contribution | <br>(75)  | (74)  | (72)  | (70)  |
| Contribution deficiency (excess)                                   | \$<br>-   | _     | -     | -     |
| City's covered payroll   | \$<br>786 | 821   | 803   | 773   |
| Contributions as a percentage of covered payroll                   | 9.54%     | 9.01% | 8.97% | 9.06% |

**Note:** GASB Statement No. 68 requires ten years of information be presented in the table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

See accompanying independent auditor's report.

#### Notes to Other Information – Pension Liability

#### Year ended June 30, 2019

#### **Changes of assumptions:**

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.



City of Traer

# Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2019

|                                  |    |           |                 | Special            |
|----------------------------------|----|-----------|-----------------|--------------------|
|                                  |    |           | Local<br>Option | Traer<br>Volunteer |
|                                  | E  | mployee   | Sales           | Ambulance          |
|                                  | E  | Benefits  | Tax             | Fundraiser         |
| Receipts:                        |    |           |                 |                    |
| Property tax                     | \$ | 194,347   | -               | -                  |
| Other city tax                   |    | -         | 122,977         | -                  |
| Use of money and property        |    | _         | -               | 148                |
| Miscellaneous                    |    | _         | -               | 28,478             |
| Total receipts                   |    | 194,347   | 122,977         | 28,626             |
| Disbursements:                   | '  |           |                 |                    |
| Operating:                       |    |           |                 |                    |
| Public safety                    |    | =         | -               | 14,495             |
| Excess of receipts               |    |           |                 |                    |
| over disbursements               |    | 194,347   | 122,977         | 14,131             |
| Other financing uses:            |    |           |                 |                    |
| Transfers out                    |    | (184,395) | (122,977)       |                    |
| Change in cash balances          |    | 9,952     | -               | 14,131             |
| Cash balances beginning of year  |    | -         | -               | 99,461             |
| Cash balances end of year        | \$ | 9,952     | -               | 113,592            |
| Cash Basis Fund Balances         |    |           |                 |                    |
| Restricted for other purposes    |    | -         | -               | 113,592            |
| Restricted for employee benefits |    | 9,952     | -               |                    |
| Total cash basis fund balances   | \$ | 9,952     | -               | 113,592            |

| Revenue    |           |
|------------|-----------|
| Traer      |           |
| Fire       |           |
| Department |           |
| Fundraiser | Total     |
|            |           |
| -          | 194,347   |
| -          | 122,977   |
| 21         | 169       |
| 47,050     | 75,528    |
| 47,071     | 393,021   |
|            |           |
| 21,979     | 36,474    |
| 25,092     | 356,547   |
|            | (307,372) |
| 25,092     | 49,175    |
| 702        | 100,163   |
| 25,794     | 149,338   |
|            |           |
| 25,794     | 139,386   |
|            | 9,952     |
| 25,794     | 149,338   |

# Schedule of Indebtedness

# Year ended June 30, 2019

|  |              |            | Amount     |
|--|--------------|------------|------------|
|  | Date of      | Interest   | Originally |
| Obligation   | Issue        | Rates      | Issued     |
| General obligation bonds and notes:                  |              |            |            |
| Street improvements                                  | Aug 20, 2007 | 3.90-4.30% | \$ 750,000 |
| Refunding  | May 3, 2011  | 1.00-3.40  | 660,000    |
| Refunding and bridge repairs                         | May 1, 2013  | 0.45-2.00  | 830,000    |
| Street improvements                                  | Jun 16, 2014 | 1.50-2.10  | 520,000    |
| Municipal pool                                       | Apr 20, 2017 | 3.75       | 2,500,000  |
| Total  |              |            |            |
| Revenue Notes:                                       |              |            |            |
| Sewer  | Aug 19, 2001 | 1.75%      | \$ 757,000 |
| Sewer  | May 5, 2003  | 1.75       | 101,000    |
| Water  | Apr 27,2016  | 3.75       | 409,000    |
| Total  |              |            |            |
| Sewer Revenue Capital Loan Anticipation Project Note | Nov 30, 2018 | 0.00%      | \$ 9,717   |
| Loan agreement:<br>Fire truck                        | Aug 5, 2014  | 0.00%      | \$ 100,000 |

| Balance      | Issued | Redeemed | Balance   |          |
|--------------|--------|----------|-----------|----------|
| Beginning    | During | During   | End of    | Interest |
| of Year      | Year   | Year     | Year      | Paid     |
|              |        |          |           | _        |
| 65,000       | _      | 65,000   | _         | 2,795    |
| 125,000      | _      | 45,000   | 80,000    | 4,250    |
| 300,000      | -      | 100,000  | 200,000   | 5,200    |
| 385,000      | -      | 85,000   | 300,000   | 7,575    |
| 2,500,000    | -      | -        | 2,500,000 | 79,793   |
| \$ 3,375,000 | -      | 295,000  | 3,080,000 | 99,613   |
|              |        |          |           | _        |
| 206,000      | -      | 48,000   | 158,000   | 3,605    |
| 31,000       | -      | 6,000    | 25,000    | 543      |
| 409,000      | -      | -        | 409,000   | 15,338   |
| \$ 646,000   | -      | 54,000   | 592,000   | 19,486   |
|              |        |          |           |          |
|              | 9,717  |          | 9,717     | _        |
|              |        |          |           |          |
| 60,000       |        | 10,000   | 50,000    |          |

# Bond and Note Maturities

June 30, 2019

| _        |          |             | Gene      | eral Obligation | n  |
|----------|----------|-------------|-----------|-----------------|----|
|          |          |             | Refundi   | ing and         |    |
|          | Refund   | ding Notes  | Bridge Re | pair Notes      |    |
| Year     | Issued N | May 3, 2011 | Issued Ma | ay 1, 2013      |    |
| Ending   | Interest |             | Interest  |                 |    |
| June 30, | Rates    | Amount      | Rates     | Amoun           | ιt |
| 2020     | 3.40%    | \$ 45,000   | 2.00%     | \$ 100,000      | )  |
| 2021     | 3.40     | 35,000      | 2.00      | 100,000         | )  |
| 2022     |          | -           |           | -               | -  |
| 2023     |          | -           |           | -               | -  |
| 2024     |          | -           |           | -               | -  |
| 2025     |          | -           |           | -               | -  |
| 2026     |          | -           |           | -               | -  |
| 2027     |          | -           |           | -               | -  |
| 2028     |          | -           |           | -               | -  |
| 2029     |          | -           |           | -               | -  |
| 2030     |          | -           |           | -               | -  |
| 2031     |          | -           |           | -               | -  |
| 2032     |          | -           |           | -               | -  |
| 2033     |          | -           |           | -               | -  |
| 2034     |          | -           |           | -               | -  |
| 2035     |          | -           |           | -               | -  |
| 2036     |          |             |           |                 | -  |
| Total    |          | \$ 80,000   |           | \$ 200,000      | )  |

|          |          |     |          |          | Re   | venue Note | es       |       |          |         |
|----------|----------|-----|----------|----------|------|------------|----------|-------|----------|---------|
|          |          | Sew | er       | S        | sewe | r          |          | Wate  | <u>r</u> |         |
| Year     | Issued A | Aug | 19, 2001 | Issued I | May  | 3, 2003    | Issued A | Apr 2 | 27, 2016 |         |
| Ending   |          |     |          |          |      |            | Interest |       |          |         |
| June 30, | Rates    |     | Amount   | Rates    |      | Amount     | Rates    |       | Amount   | Total   |
| 2020     | 1.75%    | \$  | 50,000   | 1.75%    | \$   | 6,000      | 3.75%    | \$    | -        | 56,000  |
| 2021     | 1.75     |     | 53,000   | 1.75     |      | 6,000      | 3.75     |       | 14,000   | 73,000  |
| 2022     | 1.75     |     | 55,000   | 1.75     |      | 6,000      | 3.75     |       | 51,000   | 112,000 |
| 2023     |          |     | -        | 1.75     |      | 7,000      | 3.75     |       | 52,000   | 59,000  |
| 2024     |          |     | -        |          |      | -          | 3.75     |       | 54,000   | 54,000  |
| 2025     |          |     | -        |          |      | -          | 3.75     |       | 56,000   | 56,000  |
| 2026     |          |     | -        |          |      | -          | 3.75     |       | 58,000   | 58,000  |
| 2027     |          |     | -        |          |      | -          | 3.75     |       | 61,000   | 61,000  |
| 2028     |          |     |          |          |      |            | 3.75     |       | 63,000   | 63,000  |
| Total    |          | \$  | 158,000  |          | \$   | 25,000     |          | \$    | 409,000  | 592,000 |

| Bonds an | d Notes     |          |       |            |           |
|----------|-------------|----------|-------|------------|-----------|
| S        | treet       |          |       |            |           |
| Improve  | ment Notes  | Munici   | pal 1 | Pool Notes |           |
| Issued J | un 16, 2014 | Issued   | Apr   | 20, 2017   |           |
| Interest |             | Interest |       | _          |           |
| Rates    | Amount      | Rates    |       | Amount     | Total     |
| 2.10%    | \$ 150,000  | 3.75%    | \$    | -          | 295,000   |
| 2.10     | 150,000     | 3.75     |       | -          | 285,000   |
|          | -           | 3.75     |       | 135,000    | 135,000   |
|          | -           | 3.75     |       | 140,000    | 140,000   |
|          | -           | 3.75     |       | 140,000    | 140,000   |
|          | -           | 3.75     |       | 145,000    | 145,000   |
|          | -           | 3.75     |       | 150,000    | 150,000   |
|          | -           | 3.75     |       | 155,000    | 155,000   |
|          | -           | 3.75     |       | 160,000    | 160,000   |
|          | -           | 3.75     |       | 165,000    | 165,000   |
|          | -           | 3.75     |       | 170,000    | 170,000   |
|          | -           | 3.75     |       | 175,000    | 175,000   |
|          | -           | 3.75     |       | 180,000    | 180,000   |
|          | -           | 3.75     |       | 185,000    | 185,000   |
|          | -           | 3.75     |       | 190,000    | 190,000   |
|          | -           | 3.75     |       | 200,000    | 200,000   |
|          |             | 3.75     |       | 210,000    | 210,000   |
|          | \$ 300,000  |          | \$    | 2,500,000  | 3,080,000 |

City of Traer

# Schedule of Receipts By Source and Disbursements By Function - All Governmental Funds

# For the Last Ten Years

|                                    | 2019            | 2018      | 2017      | 2016      |
|------------------------------------|-----------------|-----------|-----------|-----------|
| Receipts:                          |                 |           |           |           |
| Property tax                       | \$<br>963,285   | 943,708   | 852,591   | 842,089   |
| Other city tax                     | 122,977         | 98,029    | 116,225   | 129,615   |
| Licenses and permits               | 3,922           | 5,089     | 4,513     | 1,428     |
| Use of money and property          | 25,939          | 23,293    | 4,631     | 7,704     |
| Intergovernmental                  | 263,187         | 348,702   | 246,572   | 310,901   |
| Charges for service                | 351,448         | 328,743   | 322,452   | 322,960   |
| Miscellaneous                      | 280,345         | 219,318   | 108,951   | 40,463    |
| Total                              | \$<br>2,011,103 | 1,966,882 | 1,655,935 | 1,655,160 |
| Disbursements:                     |                 |           |           |           |
| Operating:                         |                 |           |           |           |
| Public safety                      | \$<br>466,638   | 731,933   | 418,161   | 345,958   |
| Public works                       | 492,278         | 391,672   | 498,654   | 435,514   |
| Health and social services         | 9,652           | 9,178     | 8,813     | 8,795     |
| Culture and recreation             | 276,151         | 205,365   | 268,711   | 196,934   |
| Community and economic development | 74,821          | 70,163    | 172,942   | 100,717   |
| General government                 | 145,519         | 149,712   | 145,927   | 137,320   |
| Debt service                       | 455,541         | 414,638   | 324,880   | 339,350   |
| Capital projects                   | <br>452,251     | 2,463,865 | 152,230   | 91,173    |
| Total                              | \$<br>2,372,851 | 4,436,526 | 1,990,318 | 1,655,761 |

| 2015      | 2014      | 2013      | 2012      | 2011      | 2010      |
|-----------|-----------|-----------|-----------|-----------|-----------|
|           |           |           |           |           |           |
| 815,962   | 795,209   | 751,740   | 733,854   | 693,194   | 678,331   |
| 115,890   | 113,930   | 127,561   | 96,253    | 103,577   | 101,763   |
| 1,413     | 1,497     | 890       | 640       | 1,183     | 465       |
| 6,261     | 6,003     | 7,319     | 7,054     | 8,084     | 7,969     |
| 515,414   | 676,368   | 452,674   | 265,870   | 226,485   | 312,496   |
| 314,827   | 290,792   | 286,311   | 279,459   | 328,700   | 320,441   |
| 68,275    | 30,202    | 498,792   | 15,759    | 16,175    | 54,032    |
| 1,838,042 | 1,914,001 | 2,125,287 | 1,398,889 | 1,377,398 | 1,475,497 |
|           |           |           |           |           |           |
|           |           |           |           |           |           |
| 509,965   | 408,067   | 314,309   | 288,831   | 395,845   | 417,896   |
| 400,699   | 434,333   | 423,777   | 358,508   | 433,608   | 440,949   |
| 4,482     | 4,917     | 1,802     | 6,204     | 9,438     | 7,772     |
| 209,237   | 205,883   | 239,617   | 194,485   | 227,952   | 176,831   |
| 102,326   | 60,824    | 95,314    | 95,064    | 116,794   | 167,571   |
| 147,098   | 149,260   | 145,636   | 142,597   | 133,710   | 131,271   |
| 279,128   | 271,102   | 886,618   | 282,929   | 528,436   | 371,082   |
| 533,622   | 698,441   | 283,099   | 146,581   | 171,280   | 290,022   |
| 2,186,557 | 2,232,827 | 2,390,172 | 1,515,199 | 2,017,063 | 2,003,394 |

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#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, the discretely presented component unity, each major fund and the aggregate remaining fund information of the City of Traer, Iowa, as of and for the year ended June 30, 2019, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 25, 2020. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Traer's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Traer's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Traer's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Traer's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in the accompanying Schedule of Findings as items (A) through (C) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (D) though (I) to be significant deficiencies.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Traer's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2019 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### The City of Traer's Responses to the Findings

The City of Traer's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The City of Traer's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Traer during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

> Marlys K. Gaston, CPA Deputy Auditor of State

Marly &

February 25, 2020

#### Schedule of Findings

Year ended June 30, 2019

#### Findings Related to the Financial Statements:

#### INTERNAL CONTROL DEFICIENCIES:

#### (A) Segregation of Duties

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u> – Generally, one or two individuals may have control over the following areas for which no compensating controls exist:

- (1) Accounting system performance of all accounting functions and having custody of assets.
- (2) Cash handling, recording and reconciling.
- (3) Debt recordkeeping and debt payment processing.
- (4) Receipts opening mail, collecting, depositing, recording and reconciling.
- (5) Utilities billing, collecting, depositing, entering rates into the system and maintaining detailed accounts receivable and write-off records.
- (6) Disbursements purchasing, invoice processing, check writing, signing and reconciling.
- (7) Payroll entering rates into the system, preparing, recording and distributing.
- (8) Compensated absences maintaining records and balances.
- (9) Journal entries preparing and recording.

The Traer Volunteer Fire Department Fundraiser (Fire Department) and Traer Volunteer Ambulance Fundraiser (Ambulance):

- (1) Receipts collecting, depositing, posting and reconciling.
- (2) Disbursements preparing, recording and reconciling.
- (3) Cash handling, recording and reconciling.

<u>Cause</u> – The City, Ambulance and Fire Department have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

#### Schedule of Findings

#### Year ended June 30, 2019

<u>Effect</u> – Inadequate segregation of duties could adversely affect the City's, Ambulance's and the Fire Department's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> – The City, Ambulance and the Fire Department should review their control activities to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports.

#### Responses -

<u>City</u> – All City departments will review procedures and see where additional review can be performed to minimize the risk. Some reviews that are already being performed will be better documented and the City will investigate where it is possible to have review by the City Council and/or Mayor of transactions and reconciliations.

<u>Fire Department</u> – The Fire Department requires 2 signatures for all expenditures, one by the Chief and one by the Treasurer. Donations are received by the Chief and Treasurer and read aloud at the monthly business meeting. Upon receipt of the monthly bank statement, the current balance is verified between the chief and the treasurer. Finally, once per year the department puts together a committee of department members other than the Chief and Treasurer to audit the financials.

<u>Ambulance</u> – Traer Ambulance receipts are handled by the City office and all disbursements are required to have dual signatures on payments. In addition, a committee does a review of the books at least once per year where ambulance members other than the authorized signers audit the checks/invoices. We will make sure that this review is properly documented.

<u>Conclusion</u> – Responses acknowledged. The City, Fire Department and Ambulance should continue to review procedures to provide additional control through independent review of financial transactions. The reviews performed by an independent person should be documented by the signature or initials of the reviewer and the date of the review.

#### (B) Financial Reporting

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the City's financial statements.

#### Schedule of Findings

#### Year ended June 30, 2019

<u>Condition</u> – Amounts held in the Traer Public Library Foundation were not properly recorded in the City's financial statements. Adjustments were subsequently made by the City to properly record these amounts in the financial statements.

In addition, the City incorrectly recorded utility excise tax and mobile home tax as property tax rather than other city tax.

<u>Cause</u> – City policies do not require and procedures have not been established to require independent review of transactions to ensure the City's financial statements are accurate and reliable.

<u>Effect</u> – Lack of policies and procedures resulted in City employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the City's financial statements were necessary.

<u>Recommendation</u> – The City should implement procedures to ensure accurate financial report.

<u>Response</u> – The City has never had a part in keeping track of the Library Foundation finances since they are a separate entity, but the City will work on implementing procedures to better track such finances for the future. The City will report utility excise tax and mobile home taxes as other city taxes from now on.

<u>Conclusion</u> – Response acknowledged. The City has no reasonability to track the legally separate Foundation's financial statements. However, the City is required to include this activity in the City's external financial statements.

#### (C) Monthly City Clerk's Report

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management to effectively perform their fiduciary responsibilities related to City financial management.

<u>Condition</u> – The City Clerk's monthly financial reports to the City Council included cash balances and monthly receipts and disbursements in total but did not include a summary of beginning balances and transfers by fund.

<u>Cause</u> – Policies have not been established and procedures have not been implemented which require the City Clerk to provide the City Council with the required financial information.

<u>Effect</u> – The City Council is not provided with complete financial information on a monthly basis which is needed to make informed decisions regarding the City.

<u>Recommendation</u> – To provide better financial information, the monthly reports provided to the City Council should include the beginning balance and transfers for each fund.

<u>Response</u> – The City Clerk will revise the monthly reporting to the City Council to include more information, as recommended. The new City Clerk will work to make information available to the City Council.

Conclusion - Response accepted.

#### Schedule of Findings

#### Year ended June 30, 2019

#### (D) Credit Cards

<u>Criteria</u> – Internal controls over safeguarding assets constitute a process, effected by an entity's governing body, management and other personnel designed to provide reasonable assurance regarding prevention or timely detection of unauthorized transactions and safeguarding assets from error or misappropriation. Such processes included establishing policies addressing proper asset use and proper supporting documentation.

<u>Condition</u> – The City has credit cards for use by various employees while on City business. The City has not adopted a formal policy to regulate the use of credit cards and to establish procedures for the proper accounting of credit card charges.

<u>Cause</u> – Adoption of a formal policy to regulate the use of credit cards has not been prioritized by the City Council.

<u>Effect</u> – Lack of written policies and procedures to regulate the use of credit cards could result in unauthorized and unsupported transactions and the opportunity for misappropriation.

<u>Recommendation</u> – The City should adopt a formal written policy regulating the use of City credit cards. The policy, at a minimum, should address who controls the credit cards, who is authorized to use the credit cards and for what purposes, as well as the types of supporting documentation required to substantiate charges.

Response – The City feels the employees with credit card access have a good understanding of the use and authorization of the Mastercard agreement. The City of Traer handbook was "revamped" in 2019 and we'll look into getting something formal put in there to make things clear.

<u>Conclusion</u> – Response acknowledged. The City should adopt a formal written policy regulating the use of City credit cards with controls and purposes as to the appropriate use of the credit cards.

#### (E) Timesheets

<u>Criteria</u> – An effective internal control system provides for internal controls related to preparation of timesheets by all employees. Timesheets support all hours worked and taken as vacation, sick leave, compensatory time, holiday hours and personal days and provide an accurate record of hours worked. Supervisory review of timesheets can help ensure the accuracy of recorded hours worked.

<u>Condition</u> – Timesheets prepared by hourly employees are not reviewed and approved by supervisory personnel.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to require timesheets be reviewed and approved by supervisory personnel.

<u>Effect</u> – The lack of a documented supervisory review process increases the probability staff errors in recording hours or leave will go undetected.

#### Schedule of Findings

#### Year ended June 30, 2019

<u>Recommendation</u> – Policies should be established, and procedures implemented to require timesheets are reviewed and approved by supervisory personnel prior to the preparation of payroll.

<u>Response</u> – The Traer Municipal Utility General Manager has initialed all operators/lineman timecards for some time. We'll make sure to have him start reviewing the office personal timecards as well. The City Clerk reviews public works employees and will work harder at making sure ALL city employee timecards are reviewed and initialed prior to payroll being done.

<u>Conclusion</u> – Response accepted.

#### (F) <u>Compensated Absences</u>

<u>Criteria</u> – An effective internal control system provides for internal controls related to the processing and approval of payroll for employees in accordance with adopted policies of the City. Approved policies regarding compensated absence records can help ensure proper payment of payroll expenses.

<u>Condition</u> – Although the City has an established policy for paid holidays, sick leave, personal leave and vacation time, the City has not enforced the vacation time allowed by the policy resulting in excessive carryover of and payout of balances. Also, compensated absence balances are not reviewed by independent person.

<u>Cause</u> – Established vacation accrual policies have not been enforced.

<u>Effect</u> – The lack of enforcing the policy regarding compensated absences payouts could result in inaccurate payouts.

<u>Recommendation</u> – The City should review policies regarding vacation accruals and payout of compensated absences upon resignation and establish procedures to ensure the policies are enforced. In addition, the City Council should review compensated absence balances to determine their accuracy.

<u>Response</u> – The City of Traer just updated the employee handbook and none of the City employees have more time than allowed. The TMU handbook is rather outdated and we'll look at updating the handbook and implementing those procedures.

Conclusion - Response accepted.

#### (G) Bank Reconciliations and Voided Receipts

<u>Criteria</u> – An effective internal control system provides for an independent review of reconciliations of monthly bank statements to book balances and reconciliations of daily collections to deposit and voided receipts to ensure the accuracy of accounting records.

<u>Condition</u> – Although monthly reconciliations of book to bank balances were prepared, the independent review or the date of review was not documented.

#### Schedule of Findings

#### Year ended June 30, 2019

In addition, reports of voided receipts are not periodically prepared, and voided receipts are not independently reviewed.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to require an independent review of bank reconciliations or an independent review of voided receipts.

<u>Effect</u> – The lack of independent review of the bank reconciliations and the independent review of reconciliations of daily collections to deposit and voided receipts increases the risk misstatements may not be prevented or detected and corrected on a timely basis in the normal course of operations.

<u>Recommendation</u> – To improve financial accountability and control, the monthly reconciliations of the book and bank balances should be reviewed by an independent person and the review should be documented by the signature or initials of the reviewer and the date of the review. An independent review of the reconciliation of daily collections to deposit and voided receipts should be performed periodically. This review should be documented by the signature or initials of the reviewer and the date of the review.

<u>Response</u> – We will document the review of bank reconciliations and look at an efficient way to review cash collections to deposits.

<u>Conclusion</u> – Response acknowledged. In addition, voided receipts should be periodically reviewed by an independent person with this review documented.

#### (H) Journal Entries and Transfers

<u>Criteria</u> – Supporting documentation for all journal entries and transfers supports the accuracy of the entries by employees and an independent review helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u> – Supporting documentation is not maintained for all journal entries, including transfers. Approval and review for journal entries, including transfers not authorized in the budget, is not documented.

<u>Cause</u> – The City has a limited number of employees and procedures have not been designed to clearly document supporting documentation for journal entries and to document the review and approval of journal entries, including transfers not authorized in the budget.

<u>Effect</u> – Inadequate supporting documentation or lack of independent approval of transactions could adversely affect the City's ability to prevent or detect and correct misstatements, errors or misappropriations on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> – Journal entries and transfers should be supported, and support should be provided to the reviewer for approval by an independent person. The City Council should approve all transfers not authorized in the budget and also review and approve closing procedures.

#### Schedule of Findings

#### Year ended June 30, 2019

Response – Journal entries for deposits are reconciled in the bank reconciliation process. The majority of other entries are for simple reclassification of expenses/revenues between accounts and are documented in the description of the entry. All transfers will be properly documented and included in the City Council monthly reporting for approval.

Conclusion - Response accepted.

#### (I) Insufficient Bank Charges

<u>Criteria</u> – Internal controls over safeguarding assets constitute a process, effected by an entity's governing body, management and other personnel designed to provide reasonable assurance regarding prevention or timely detection of unauthorized transactions and safeguarding assets from error or misappropriation. Such processes include establishing polices addressing timely bank reconciliations.

<u>Condition</u> – During fiscal year 2019, the Traer Fire Department Fundraiser bank account paid two insufficient funds fees and charges totaling \$68.

<u>Cause</u> – Policies and procedures have not been established to perform timely bank reconciliations and formal procedures requesting reimbursements from the City funds.

<u>Effect</u> – Untimely bank reconciliations and delays in requesting reimbursements from the City could result in improper or unauthorized charges and the lack of funds to support disbursements.

<u>Recommendation</u> – Bank reconciliations should be prepared monthly and a formal policy should be established for requesting funds from the City for costs incurred.

<u>Response</u> – The Treasurer at the time of these chares has been replaced and a monthly review of the bank reconciliation between officers has been enacted to prevent this issue from happening again.

Conclusion - Response accepted.

#### (J) Computer System

<u>Criteria</u> – Properly designed policies and procedures pertaining to control activities over the City's computer system and implementation of the policies and procedures help provide reasonable assurance financial information is safeguarded and reliable and helps ensure compliance with applicable laws and regulations.

Condition – The City does not have written policies for the followings:

- (1) Password privacy and confidentiality.
- (2) Requiring password changes because the City's software does not require the user to change logins/passwords periodically.
- (3) Ensuring only software licensed to the City is installed on computers.
- (4) Usage of Internet.

#### Schedule of Findings

#### Year ended June 30, 2019

- (5) Requiring the use of an anti-virus program on computers.
- (6) Requiring user profiles to help limit access to programs to those who have a legitimate need.
- (7) Personal use of computer equipment and software.
- (8) Designating an information officer.

Also, the City does not have a written disaster recovery plan and does not require backup tapes be stored off site daily in fireproof vault or safe.

<u>Cause</u> – Management has not required written policies for the above computer-based controls or offsite storage for back-up tapes.

<u>Effect</u> – Lack of written policies for computer-based system could result in a loss of data or compromised data, resulting in unreliable financial information. The failure to have a formal disaster recovery plan could result in the City's inability to function in the event of a disaster or continue City business without interruption. Storing backup tapes off-site helps ensure financial and other information is readily available in the case of a disaster or emergency.

<u>Recommendation</u> – The City should develop written policies addressing the above items in order to improve the City's control over its computer system. A written disaster recovery plan should also be developed, and back-up tapes should be stored offsite daily in a fireproof vault or safe.

Response – The City will attempt to document policies as recommended in a formal policy to be approved by the City Council. We recently hired an IT employee who works for us part time. We will work with him on the most efficient/effective method of offsite backup storage, including daily cloud-based backup.

Conclusion - Response accepted.

#### (K) Receipts

<u>Criteria</u> – An effective internal control system provides for internal controls related to ensuring all receipts are properly accounted for and deposited.

<u>Condition</u> – A pre-numbered receipts books was not maintained for the Traer Fire Department Fundraiser collections.

<u>Cause</u> - Policies have not been established and procedures have not been implemented to require a pre-numbered receipts book.

<u>Effect</u> – Inadequate accounting records can result in unrecorded transactions, undetected errors and opportunity for misappropriations.

<u>Recommendation</u> – The Traer Fire Department Fundraiser officials should require a pre-numbered receipts book.

# Schedule of Findings

Year ended June 30, 2019

<u>Response</u> – The Traer Fire Department Fundraiser officials will consider using receipt books going forward

<u>Conclusion</u> – Response acknowledged. The Traer Fire Department Fundraiser officials should require the use of pre-numbered receipt books.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### Schedule of Findings

Year ended June 30, 2019

#### Other Findings Related to Required Statutory Reporting:

(1) <u>Certified Budget</u> – Disbursements in the public works, health and social services, community and economic development and debt service functions exceeded the amount budgeted. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – When the budget amendment was prepared, there were some miscalculations that didn't get caught. We'll try harder going forward to follow the Iowa Code.

Conclusion - Response accepted.

(2) <u>Questionable Disbursements</u> – In accordance with Article III, Section 31 of the Iowa Constitution and an Attorney General's opinion dated April 25, 1979, public funds may only be spent for public benefit. Certain disbursements were noted which we believe may not meet the requirements of public purpose as defined in the Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented. Theses disbursements are detailed as follows:

| Paid to                        | Purpose                             | A  | Amount |
|--------------------------------|-------------------------------------|----|--------|
| Simply Blooming                | Flowers for a funeral               | \$ | 59     |
| Farmers Saving Bank            | Purchase of Christmas gifts         |    | 750    |
| Spanky's Restaurant & Catering | Ambulance Department Christmas meal |    | 420    |

According to the opinion, it is possible for such disbursements to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved scrutiny. The line to be drawn between a proper and an improper purpose is very thin.

<u>Recommendation</u> – The City Council should determine and document the public purpose served by these disbursements before authorizing any further payments. If this practice is continued, the City should establish written policies and procedures, including the requirement for proper documentation.

<u>Response</u> – We'll work with the ambulance service to clear these things up. We hope to get them established on their own through the Secretary of State's office (legally separated).

<u>Conclusion</u> – Response acknowledged. Establishing the separate Ambulance activity as a legally separate, tax-exempt, not-for-profit organization does not make these types of disbursements allowable and can, in fact, put a not-for-profit organization's tax-exempt status at risk.

(3) <u>Travel Expense</u> – No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

#### Schedule of Findings

#### Year ended June 30, 2019

(4) <u>Business Transactions</u> – Business transactions between the City and City officials or employees are detailed as follows:

| Name, Title and                      | Transaction       |             |
|--------------------------------------|-------------------|-------------|
| Business Connection                  | Description       | Amount      |
| Dahn Kennedy, Council Member, Office |                   |             |
| Manager of A.W.E. Auto Service       | Repairs and parts | \$<br>1,770 |

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions with A.W.E. Auto Service appear to represent a conflict of interest since the total transactions exceeded \$1,500 during the fiscal year and were not competitively bid.

<u>Recommendation</u> – The City should consult legal counsel to determine the disposition of this matter.

<u>Response</u> – Dahn Kennedy is no longer a Council Person as of 1/1/2020, so going forward we shouldn't have a conflict of interest of this nature. We will make sure if an issue like this arises again to make ser we take the proper steps.

<u>Conclusion</u> – Response accepted.

- (5) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) <u>City Council Meeting Minutes</u> Except as noted below, no transactions were found that we believe should have been approved in the City Council minutes but were not.

Certain transfers were not approved by the City Council or documented in the City Council meeting minutes.

Certain ambulance disbursements were not approved by the City Council or documented in the City Council meeting minutes.

Although minutes of the City Council proceedings were published, they were not always published within fifteen days as required by Chapter 372.13(6) of the Code of Iowa. In addition, the meeting minutes were not always signed.

In addition, the minutes of the Traer Municipal Utility Board proceedings were published but were not always published within fifteen days as required by Chapter 372.13(6) of the Code of Iowa.

<u>Recommendation</u> – The City Council should approve all interfund transfers and ambulance disbursements and the action should be recorded in the City Council minutes. Also, the City should comply with the Code of Iowa and publish City Council meeting minutes within fifteen days and twenty days for municipal utilities, as required. The City should comply with Chapter 380.7 of the Code of Iowa and ensure all minutes are signed, as required.

#### Schedule of Findings

#### Year ended June 30, 2019

<u>Response</u> – The new City Clerk will start signing the minutes as required. Timely publication will also be worked on, but it is sometimes difficult due to having a once a week publication versus having a daily publication outlet.

<u>Conclusion</u> – Response acknowledged. The City Council should also approve all interfund transfers and ambulance disbursement and record the action in the City Council minutes.

(7) <u>Deposits and Investments</u> – The City has not adopted a written investment policy as required by Chapter 12B.10B of the Code of Iowa.

<u>Recommendation</u> – The City should adopt a written investment policy that complies with the provisions of Chapter 12B.10B of the Code of Iowa.

<u>Response</u> – The City does not invest cash anywhere but IPAIT and FDIC insured banks. However, we will adopt an investment policy.

<u>Conclusion</u> – Response accepted.

- (8) <u>Revenue Bonds and Notes</u> No instances of non-compliance with the revenue note resolutions were noted.
- (9) <u>Telecommunications Services</u> No instances of noncompliance with Chapter 388.10 of the Code of Iowa were noted.
- (10) <u>Separately Maintained Records</u> Chapter 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose, by any city officer, employee, or other person, and which show the receipt, use, and disposition of all city property."

The Traer Ambulance maintains a bank account for activity separate from the City Clerk's accounting records. While this Department is part of the City, the transactions and the resulting balances were not included in the City's accounting records and were not included in the City's annual budget, monthly financial reports or Annual Financial Reports.

In addition, the transactions and resulting balances of this account were not reported to the City Council and disbursements from the account were not reviewed and approved by the City Council. Also, a summary of the account's receipts, total disbursements and the listings of claims allowed each month were not published in accordance with Chapter 372.13(6) of the Code of Iowa.

<u>Recommendation</u> – In accordance with Chapter 384.20 of the Code of Iowa, and to strengthen internal control and increase operating efficiencies, the financial transactions of the Ambulance Department separate account should be integrated with the City's accounting records in the City Clerk's office. The financial activity should be included in the City Clerk's accounting records, monthly financial reports and the Annual Financial Reports. The activity in this account should be subject to City Council review and approval and should be included in the City's budget process. Also, a summary of the account's receipts, total disbursements and listings of claims allowed each month should be published, as required.

# Schedule of Findings

Year ended June 30, 2019

<u>Response</u> – The Traer Ambulance service has historically been a separate "volunteer" organization with fundraising dollars under their control and not included in the City balances. As a result of recent changes to the structure of the organization to be more of a "City Department", we will work with the ambulance staff/management to coordinate moving funds under City control while still giving them the autonomy of the decision making for spending the funds.

<u>Conclusion</u> – Response accepted.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy Katherine L. Rupp, CPA, Manager Prem Gobin, Senior Auditor Molly N. Kalkwarf, Staff Auditor Malika Moutiq, Staff Auditor