

# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

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#### **NEWS RELEASE**

		Contact:	Marlys Gaston
FOR RELEASE	July 3, 2018		515/281-5834
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Auditor of State Mary Mosiman today released an agreed-upon procedures report on the City of Riverdale, Iowa for the period July 1, 2016 through June 30, 2017. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Mosiman recommended the City review its control procedures to obtain the maximum internal control possible, including procedures to reconcile utility billings, collections and delinquent accounts for each billing period. In addition, the City should determine and document the public purpose served by certain disbursements before authorizing any further payments.

A copy of the agreed-upon procedures report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at <a href="https://auditor.iowa.gov/reports/1722-0785-BL0F">https://auditor.iowa.gov/reports/1722-0785-BL0F</a>.

## CITY OF RIVERDALE

# INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD JULY 1, 2016 THROUGH JUNE 30, 2017

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## Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Sonya Paddock	Mayor	Jan 2018
Linda Hupp	Council Member	Jan 2018
George Seaberg	Council Member	Jan 2018
Cheryl Channon	Council Member	Jan 2020
Dean Halsey	Council Member	Jan 2020
Doug Littrel	Council Member	Jan 2020
Paula McIntosh	City Clerk/Administrator	(Retired June 2017)
Tim Long (Appointed July 2017)	Administrator	Indefinite
Ron Fullerlove (Appointed April 2017)	City Clerk/City Treasurer	Indefinite
Mary Frances Blevins	Assistant City Clerk	Indefinite
Michael Walker	Attorney	Indefinite





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## Independent Accountant's Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of the City Council:

We have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of Riverdale for the period July 1, 2016 through June 30, 2017, including procedures related to the City's compliance with certain Code of Iowa requirements identified below. The City of Riverdale's management, which agreed to the performance of the procedures performed, is responsible for compliance with these requirements and for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below, either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We reviewed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2017 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed investments to determine compliance with Chapter 12B of the Code of Iowa.
- 8. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.

- 9. We reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 10. We reviewed and tested selected tax increment financing (TIF) transactions, including receipts, disbursements and transfers, for compliance and accurate accounting, including compliance with the TIF reporting requirements of Chapter 384.22 of the Code of Iowa.
- 11. We reviewed the City's TIF debt certification forms filed with the County Auditor, including requests for collection of reduced TIF amounts and to decertify certain TIF obligations, as applicable, for proper support and compliance with Chapter 403.19(6) of the Code of Iowa.
- 12. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.
- 13. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 14. We reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 15. We reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 16. We reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on specific accounting records and related information of the City, including compliance with specific Code of Iowa requirements. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The purpose of this report is to report, in accordance with Chapter 11.6 of the Code of Iowa, certain agreed-upon procedures and the resulting recommendations pertaining to selected accounting records and related information of the City, including the City's compliance with certain Code of Iowa requirements. This report is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Riverdale during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

KY MOSIMAN, CPA Auditor of State



#### **Detailed Recommendations**

### For the period July 1, 2016 through June 30, 2017

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Generally, one individual has control over each of the following areas for the City:
  - (1) Cash handling, reconciling and recording.
  - (2) Investments investing, recordkeeping and custody.
  - (3) Receipts depositing, recording and reconciling.
  - (4) Disbursements invoice processing, check writing, reconciling and recording.
  - (5) Payroll recordkeeping, preparing and distributing.
  - (6) Utilities billing, depositing and posting.
  - (7) Journal entries preparing and recording.
  - (8) Long-term debt maintaining records, recording and reconciling.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

- (B) <u>Journal Entries</u> Journal entries were not reviewed or approved by an independent person.
  - <u>Recommendation</u> Journal entries should be reviewed and approved by an independent person and the approval should be documented by the signature or initials of the reviewer and the date of the review.
- (C) <u>Reconciliation of Utility Billings, Collections and Delinquent Accounts</u> Utility billings, collections and delinquent accounts were not reconciled throughout the year and a delinquent account listing was not prepared monthly.
  - <u>Recommendation</u> A listing of delinquent accounts should be prepared monthly. Procedures should be established to reconcile utility billings, collections and delinquent accounts for each billing period. The City Council or other independent person designated by the City Council should review the reconciliations and monitor delinquent accounts. The review of the reconciliations should be evidenced by the signature or initials of the reviewer and the date of the review.
- (D) Payroll Two of five timesheets tested did not include evidence of supervisory review.
  - <u>Recommendation</u> All time sheets should be reviewed and approved by supervisory personnel prior to processing payroll.

#### **Detailed Recommendations**

For the period July 1, 2016 through June 30, 2017

(E) <u>Questionable Disbursements</u> – Certain disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented were noted. These disbursements are detailed as follows:

Paid to	Purpose	Aı	nount
Wells Fargo – credit card	Pop to stock fire station refrigerator	\$	55
Laser Cut Images	5-year service pendants and tags		210
Isle of Capri – Bettendorf	Riverdale Fire Joint Loss Prevention Training – 15 lunches, pastries, coffee, juice, water cooler, table with power		849
The Smoke-Eater			
Publication	Twenty-seven subscriptions for members of the Riverdale Firefighters Association		216

According to the opinion, it is possible for such disbursements to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and an improper purpose is very thin.

Recommendation – The City Council should determine and document the public purpose served by these disbursements before authorizing any further payments. If this practice is continued, the City should establish written policies and procedures, including the requirements for proper documentation.

(F) <u>Business Transactions</u> – Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and	Transaction	
Business Connection	Description	Amount
Myra Halsey, City Hall Janitor	Contracted Janitorial	
Mother of Dean Halsey, Council Member	Services	\$ 4,595

In accordance with Chapter 362.5(3)(k) of the Code of Iowa, the above transaction with the City Council Member's mother may represent a conflict of interest since the transactions total more than \$2,500 and the contract was not competitively bid.

<u>Recommendation</u> – The City should consult legal counsel to determine the disposition of this matter.

(G) <u>Electronic Check Retention</u> – Chapter 554D.114 of the Code of Iowa allows the City to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The City does not receive an image of the back of each cancelled check.

<u>Recommendation</u> – The City should obtain and retain images of both the front and back of cancelled checks as required by Chapter 554D.114 of the Code of Iowa.

## Staff

This engagement was performed by:

Suzanne R. Dahlstrom, CPA, Manager Jesse J. Probasco, CPA, Senior Auditor Cody L. Mathews, Assistant Auditor

Marlys K. Gaston, CPA

Director