

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

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		Contact: Andy Nielsen
FOR RELEASE	December 13, 2017	515/281-5834
Auditor of State Mary Mos	siman today released a report on the Iowa	Judicial Retirement System
(System).		

The report includes the audited Schedule of Employer Pension Amounts required to implement Governmental Accounting Standards Board (GASB) Statement No. 68, <u>Accounting and Financial Reporting for Pensions</u>. The Schedule presents the System's employer contributions, net pension liability, deferred outflows of resources and deferred inflows of resources as of and for the year ended June 30, 2017 and the net pension liability as of June 30, 2016.

A copy of the report is available for review in the Iowa Judicial Retirement System's office, in the Office of Auditor of State and on the Auditor of State's web site at https://auditor.iowa.gov/reports/1860-4441-0001.

IOWA JUDICIAL RETIREMENT SYSTEM

INDEPENDENT AUDITOR'S REPORT SCHEDULE OF EMPLOYER PENSION AMOUNTS

JUNE 30, 2017

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Officials

<u>Name</u> <u>Title</u>

State

Honorable Kim Reynolds Governor

David Roederer Director, Department of Management
Glen P. Dickinson Director, Legislative Services Agency

Agency

Honorable Mark S. Cady Chief Justice

Todd Nuccio State Court Administrator
Peggy Sullivan Director of Finance/Personnel





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Independent Auditor's Report

To the Members of the Iowa Judicial Retirement System:

Report on the Financial Statements

We have audited the accompanying Schedule of Employer Pension Amounts of the Iowa Judicial Retirement System (System) as of June 30, 2017 and June 30, 2016 and for the year ended June 30, 2017, and the related Notes to Schedule of Employer Pension Amounts. We have also audited the columns titled 2017 Employer Contributions, Net Pension Liability, Total Deferred Outflows of Resources, Total Deferred Inflows of Resources and Pension Expense.

Management's Responsibility for the Schedule

Management is responsible for the preparation and fair presentation of the Schedule in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the Schedule that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the columns titled 2017 Employer Contributions, Net Pension Liability, Total Deferred Outflows of Resources, Total Deferred Inflows of Resources and Pension Expense included in the Schedule based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the Schedule is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Schedule. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the Schedule, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the System's preparation and fair presentation of the Schedule in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the Schedule.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the Schedule referred to above presents fairly, in all material respects, the 2017 Employer Contributions, the Net Pension Liability, Total Deferred Outflows of Resources, Total Deferred Inflows of Resources and Pension Expense for the System as of June 30, 2017 and June 30, 2016 and for the year ended June 30, 2017 in accordance with U.S. generally accepted accounting principles.

Other Matters

We have audited, in accordance with U.S. generally accepted auditing standards, the financial statements of the Iowa Judicial Retirement System as of and for the year ended June 30, 2017, and our report thereon, dated December 6, 2017, expressed an unmodified opinion on those financial statements.

Other Reporting Required by Government Auditing Standards

Our report on the Iowa Judicial Retirement System's internal control over financial reporting and other tests of its compliance with certain provisions of laws, regulations, contract and grant agreements and other matters required by <u>Government Auditing Standards</u> has been issued with our report on the aforementioned financial statements of the Iowa Judicial Retirement System dated December 6, 2017. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Iowa Judicial Retirement System's internal control over financial reporting and compliance.

Restriction on Use

Our report, a matter of public record, is intended solely for the information and use of the System's management and the management and citizens of the State of Iowa and is not intended to be and should not be used by anyone other than these specified parties.

Mary Mosiman MARY MOSIMAN, CPA

December 6, 2017



Schedule of Employer Pension Amounts

As of June 30, 2017 and June 30, 2016 and for the Year ended June 30, 2017

			Total Deferred
			Outflows of
			Resources
			(Difference
			Between Projected
2017 Employer	Net Pension	n Liability	and Actual
 Contributions	June 30, 2017	June 30, 2016	Earnings)
\$ 8,544,064	11,262,340	29,781,024	10,652,629

See Notes to Schedule of Employer Pension Amounts.

Defe	rred Inflows of Resource	es	
	Differences		
	Between		
	Projected and		
Differences	Actual		
Between	Investments		
Expected and	Earnings on	Total Deferred	
Actual	Pension Plan	Inflows of	Pension
Experience	Investments	Resources	Expense
5,753,689	11,660,504	17,414,193	4,248,500



Notes to Schedule of Employer Pension Amounts

June 30, 2017

(1) Plan Description

Plan Membership

The Iowa Judicial Retirement System (System), a single-employer public employee retirement system (PERS), is the administrator of a defined benefit pension plan.

The System was established to provide pension benefits to judges serving on the Supreme Court, the District Courts and the Court of Appeals.

Plan Benefits

Pursuant to Chapter 602 of the Code of Iowa, a member who has had a total of at least four years of service as a judge of one or more of the above courts and is at least sixty-five years of age or who has twenty years of consecutive service as a judge of one or more of the above courts and has attained the age of fifty years shall qualify for an annuity. The annual annuity of a judge under the System is an amount equal to three and one-fourth percent of the judge's average annual basic salary for the judge's highest three years as a judge multiplied by the judge's years of service or, for a member who meets the definition of a senior judge under section 602.9202 of the Code of Iowa, three and one-fourth percent of the basic senior judge salary multiplied by the judge's years of service, limited to a specified percentage of the highest basic annual salary or basic senior judge salary, as applicable, which the judge is receiving or had received as of the time the judge or senior judge separated from service. The specified percentage is as follows: (1) 50% for judges who retired prior to July 1, 1998, (2) 52% for judges who retired and received an annuity on or after July 1, 1998 but before July 1, 2000, (3) 56% for judges who retired and received an annuity on or after July 1, 2000 but before July 1, 2001, (4) 60% for judges who retire and receive an annuity on or after July 1, 2001 but before July 1, 2006 and (5) 65% for judges who retired and received an annuity on or after July 1, 2006. In addition, the annual annuity for senior judges who became a senior judge before July 1, 1994 is adjusted at the same salary percentage increase as an active judge. The annual annuity for senior judges who became a senior judge on or before July 1, 1994 is adjusted at 75% of the salary percentage increase of an active judge.

Any member who served as a judge for a total of four years or more and is deemed permanently incapacitated, mentally or physically, to perform his/her duties shall be entitled to an annuity that would be the same as computed under a retirement annuity.

The survivor of a judge who qualified for retirement compensation at the time of the judge's death is entitled to receive 50% of the amount the judge was receiving or would have been entitled to receive at the time of their death.

Contributions

Beginning July 1, 2010, judges contribute to the System at the rate of 9.35% multiplied by the basic salary of the judge. Beginning July 1, 2008, and for each subsequent fiscal year until the System attains fully funded status, the State contributes 30.6% of the basic salary of all covered judges. Commencing with the first fiscal year in which the System attains fully funded status, and for each subsequent fiscal year, the State contribution shall be 60% of the required contribution rate.

The member contributions required and contributed were \$2,610,701, representing 9.35% of current year covered payroll. The State's contribution required by statute was \$8,544,064. The State's share was based on 30.6% of actual salaries. Costs of administering the plan are financed through State appropriations, member contributions and investment income.

(2) Summary of Significant Accounting Policies

A. Basis of Presentation

Governmental Accounting Standards Board (GASB) Statement No. 68, <u>Accounting and Financial Reporting for Pensions</u>, requires certain information be provided about the System. The Schedule of Employer Pension Amounts (Schedule) provides this required pension information to the State of Iowa for inclusion in its financial statements.

The underlying financial information used to prepare the Schedule is based on the System's financial statements which are prepared using the accrual basis of accounting. Plan members' contributions are recognized in the period in which the contributions are due. State contributions are recognized when due and the State has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

The Schedule is intended to present the information required by GASB Statement No. 68 and not to present the financial position of the System or the State of Iowa.

The System issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the Judicial Retirement System, Iowa Judicial Branch, 1111 East Court Avenue, Des Moines, IA 50319.

B. Deferred Outflows of Resources and Deferred Inflows of Resources

<u>Differences Between Projected and Actual Earnings</u> – The differences between projected and actual earnings on System investments are recognized over a five year period. Non-current amounts are presented as deferred outflows of resources and deferred inflows of resources in the Schedule. The current amount is included as pension expense.

<u>Differences Between Expected and Actual Experience</u> – The difference between expected and actual experience is recognized over the average remaining service life for all members, which is 5.18 years. The non-current amount is presented as a deferred inflow of resources in the Schedule. The current amount is included as pension expense.

(3) Net Pension Liability

The components of the net pension liability of the System at June 30, 2017 were as follows:

Net Pension Liability:

Total pension liability	\$ 198,233,533
Plan fiduciary net position	 186,971,193
Net pension liability	\$ 11,262,340
Plan fiduciary net position as a percentage	
of the total pension liability	94.32%

<u>Actuarial Assumptions</u> – The total pension liability was determined by an actuarial valuation as of July 1, 2017 using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement:

Inflation 3.00%

Salary increases 4.25%, including inflation

Investment rate of return 7.50% compounded annually, net of investment

(effective June 30, 1996) expense, including inflation.

Mortality rates were based on the RP-2000 Healthy Annuitant and Employee Mortality Table with generational improvements and a one year age setback.

The actuarial assumptions used in the July 1, 2017 valuation are based on the results of the most recent actuarial experience analysis. The most recent analysis was performed and results were provided on September 17, 2013.

The long-term expected rate of return on System investments is reviewed as part of the experience study. Several factors are considered in evaluating the long term rate of return assumption, including the long term historical data, estimates inherent in current market data and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
nisset class	mocation	Real Rate of Retain
Large Cap Equity	25.00%	5.92%
Small Cap Equity	15.00	6.71
International Equity	18.75	6.61
Emerging International Equity	6.25	9.70
Core Bonds	17.00	1.38
High-Yield Bonds	2.25	3.66
Diversified Fixed Income	5.75	2.83
Real Estate (Core)	10.00	4.62
Total	100.00%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed plan contributions from members and the State will be made at the current contribution rates as set in State statute:

- a. Employee contribution rate: 9.35% until the plan is fully funded, after which employees will contribute 40% of the actuarially required contribution rate.
- b. State contribution rate: 30.60% until the plan is fully funded, after which the State will contribute 60% of the actuarially required contribution rate.

Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments to current members. Therefore, the long-term expected rate of return on System assets was applied to all periods of projected benefit payments to determine the net pension liability. The municipal bond rate was not used in determining the discount rate, but if it were required, the rate would have been 3.56%. The projected future benefit payments for all current plan members were projected through 2115.

<u>Sensitivity Analysis</u> – The sensitivity of the net pension liability to changes in the discount rate presents the net pension liability of the System calculated using the discount rate of 7.50%, as well as what the System's net pension liability calculated using a discount rate 1% lower (6.50%) or 1% higher (8.50%) than the current discount rate:

	<u></u>	1% Current		1%
		Decrease	Discount Rate	Increase
		(6.50%)	(7.50%)	(8.50%)
Net pension liability	\$	30,496,386	11,262,340	(5,390,574)

Deferred Outflows and Inflows of Resources

The summary of the Deferred Outflows of Resources and Deferred Inflows of Resources as of June 30, 2017 is as follows:

	Year of	Amortization	Balance Beginning			Balance End
	Deferral	Period	of Year	Additions	Deductions	of Year
Deferred Outflows of Resources:						
Differences between projected	2015	5 years	\$ 2,509,777	-	836,592	1,673,185
and actual earnings	2016	5 years	11,972,592	-	2,993,148	8,979,444
	2017	5 years	-	-	-	
	Total		\$ 14,482,369	-	3,829,740	10,652,629
Deferred Inflows of Resources:						
Differences between expected	2015	5.25 years	\$ 4,076,983	-	1,254,456	2,822,527
and actual experience	2016	5.14 years	2,943,830	-	711,070	2,232,760
	2017	5.18 years	 -	865,484	167,082	698,402
			7,020,813	865,484	2,132,608	5,753,689
Differences between projected	2015	5 years	-	-	-	-
and actual earnings	2016	5 years	-	-	=	-
	2017	5 years	 -	14,575,630	2,915,126	11,660,504
			-	14,575,630	2,915,126	11,660,504
Total deferred inflows of resource	ces		\$ 7,020,813	15,441,114	5,047,734	17,414,193

Pension Expense

The summary of pension expense for the year ended June 30, 2017 is as follows:

Service cost at end of year	\$ 6,235,288
Interest on total pension liability	13,880,003
Expensed portion of current-period differences between	
expected and actual experience in the total pension liability	(167,082)
Expensed portion of prior-period differences	
between expected and actual experience in the	
total pension liability	(1,965,526)
Employee contributions	(2,610,701)
Projected earnings on plan investments	(12,056,492)
Expensed portion of current-period differences between	
projected and actual earnings on plan investments	(2,915,126)
Expensed portion of prior-period differences	
between projected and actual earnings on	
plan investments	3,829,740
Administrative expenses	 18,396
Total pension expense	\$ 4,248,500

Staff

This audit was performed by:

Deborah J. Moser, CPA, Manager Stephen J. Hoffman, Senior Auditor Eileen D. Loomis, Staff Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State