

## OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

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## NEWS RELEASE

FOR RELEASE	November 29, 2017	515/281-5834	

Auditor of State Mary Mosiman today released an agreed-upon procedures report on the City of Alexander, Iowa for the period April 1, 2016 through March 31, 2017. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Mosiman recommended the City review its control procedures to obtain the maximum internal control possible. The City should also establish procedures to ensure bank and utility reconciliations are independently reviewed.

A copy of the agreed-upon procedures report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at <a href="https://auditor.iowa.gov/reports/1622-0330-EP0P">https://auditor.iowa.gov/reports/1622-0330-EP0P</a>.

## CITY OF ALEXANDER

# INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD APRIL 1, 2016 THROUGH MARCH 31, 2017

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## Officials

<u>Name</u>	<u>Title</u>	Term <u>Began</u>	Term <u>Expires</u>
Tom Schear	Mayor	Feb 2017	Nov 2017
Jeanie Arends Quentin Boelman Cody Hoyt Jacob McNutt Virgil Larsen	Council Member Council Member Council Member Council Member Council Member	Jan 2014 Jan 2014 Feb 2017 Jan 2016 Jan 2016	Jan 2018 Jan 2018 Nov 2017 Jan 2020 Jan 2020
Kristy McNutt	City Clerk/Treasurer		Indefinite
Art Cady	Attorney		Indefinite



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## Independent Accountant's Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of the City Council:

We have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of Alexander for the period April 1, 2016 through March 31, 2017, including procedures related to the City's compliance with certain Code of Iowa requirements identified below. The City of Alexander's management, which agreed to the performance of the procedures performed, is responsible for compliance with these requirements and for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below, either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We reviewed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2016 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed investments to determine compliance with Chapter 12B of the Code of Iowa.
- 8. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.
- 9. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.

- 10. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 11. We reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 12. We reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 13. We reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

We were not engaged to and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on specific accounting records and related information of the City, including compliance with specific Code of Iowa requirements. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The purpose of this report is to report, in accordance with Chapter 11.6 of the Code of Iowa, certain agreed-upon procedures and the resulting recommendations pertaining to selected accounting records and related information of the City, including the City's compliance with certain Code of Iowa requirements. This report is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Alexander during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ARY/MOSIMAN, CPA Auditor of State

November 7, 2017



#### **Detailed Recommendations**

## For the period April 1, 2016 through March 31, 2017

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Generally, one individual has control over each of the following areas for the City:
  - (1) Cash handling, reconciling and recording.
  - (2) Investing recordkeeping, custody of investments and reconciling earnings.
  - (3) Receipts opening mail, collecting, depositing, recording, reconciling and posting.
  - (4) Disbursements purchasing, invoice processing, prepare checks, signing checks, mailing checks, reconciling and recording.
  - (5) Payroll entering rates into the system, recordkeeping, preparing and distributing.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

- (B) <u>Bank Reconciliations</u> The cash balances in the City's general ledger were reconciled to bank account balances throughout the year. However, an independent review of the bank reconciliations was not performed.
  - <u>Recommendation</u> An independent person should review the reconciliations and document the review by signing or initialing and dating the monthly reconciliations.
- (C) <u>Chart of Accounts</u> The City has not fully implemented the recommended Uniform Chart of Accounts (COA) for Iowa City Governments approved by the City Finance Committee.
  - <u>Recommendation</u> To provide better financial information and control, the recommended COA, or its equivalent, should be followed.
- (D) <u>Certified Budget</u> Disbursements during the year ended June 30, 2016 exceeded the amount budgeted in the business type activities function. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."
  - <u>Recommendation</u> The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.
- (E) <u>Separately Maintained Records</u> The City of Alexander Library maintains accounting records separate from the City's accounting records. The transactions and resulting balances of this account were not included in the City's accounting records or the City's annual budget and were not reported to the City Council each month.

#### **Detailed Recommendations**

For the period April 1, 2016 through March 31, 2017

Recommendation – Chapter 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose." For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's accounting records and reported to the City Council on a monthly basis.

- (F) <u>Reconciliation of Utility Billings, Collections and Delinquent Accounts</u> Utility billings, collections and delinquent accounts were reconciled throughout the year. However, the reconciliations were not reviewed by an independent person for propriety.
  - <u>Recommendation</u> The City Council or other independent person designated by the City Council should review the reconciliations. The review should be documented by the signature or initials of the reviewer and the date of the review.
- (G) <u>City Council Meeting Minutes</u> Chapter 380.7 of the Code of Iowa requires City Council meeting minutes to be properly signed. Minutes for two of four City Council meetings reviewed were not properly signed.
  - <u>Recommendation</u> The City should comply with the Code of Iowa and ensure all minutes are signed, as required.
- (H) <u>Electronic Check Retention</u> Chapter 554D.114 of the Code of Iowa allows the City to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The City does not receive an image of the back of each cancelled check for the Library checking account.
  - <u>Recommendation</u> The City should obtain and retain images of both the front and back of cancelled checks for all bank accounts as required by Chapter 554D.114 of the Code of Iowa.
- (I) <u>Transfers</u> Transfers were not approved by the City Council.
  - <u>Recommendation</u> The City Council should approve all transfers prior to the actual transfer and document approval and transfer amounts as part of the minutes record.
- (J) <u>Journal Entries</u> Supporting documentation was not maintained for journal entries. In addition, journal entries are not reviewed and approved by an independent person.
  - <u>Recommendation</u> Supporting documentation should be maintained which substantiates all journal entries. An independent person should review and approve journal entries and the approval should be documented by the signature or initials of the approver and the date of approval.
- (K) Local Option Sales Tax The City's local option sales tax (LOST) ballot requires LOST receipts to be allocated as follows: 100% for capital improvements and/or municipal services. The City's LOST receipts are deposited into the General Fund and documentation is not maintained to support how the funds are used or the unspent balances held for specified purposes.
  - <u>Recommendation</u> The City should establish procedures to track LOST disbursements and unspent balances to ensure LOST receipts are being used in accordance with the ballot provisions.

## Staff

This engagement was performed by:

Michelle B. Meyer, CPA, Manager Jenna M. Paysen, Senior Auditor Michaela M. Georgen, Assistant Auditor

Marlys K. Gaston, CPA Director