

FOR RELEASE

## OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 242-6134

NEWS RELEASE	
	Contact: Andy Nielsen
October 31, 2017	515/281-5834

Auditor of State Mary Mosiman today released an audit report on the Office of Treasurer of State, Iowa Educational Savings Plan Trust (Trust) for the year ended June 30, 2017.

The Trust was created by the General Assembly under Chapter 12D of the Code of Iowa to encourage and make possible the attainment of higher education by the greatest number of citizens of the state. The purpose of the Trust is to allow U.S. citizens to invest money for future payment of higher education costs for designated beneficiaries. At June 30, 2017, the Trust had 134,015 participants and 243,075 beneficiaries.

Mosiman reported additions totaling \$879,457,805 for the year ended June 30, 2017, a 112.8% increase over the prior year. Additions included \$385,693,778 of contributions from participants, \$982,961 of administrative fees, investment income of \$9,673 and a net increase in fair value of investments of \$492,771,393. The increase in fair value of investments of \$492,771,393 during fiscal year 2017 is an increase of \$453,765,303 compared to fiscal year 2016 as a result of changes in the financial market.

Deductions totaled \$369,300,174 for the year ended June 30, 2017, a 13.5% increase over the prior year, and included \$368,599,489 of distributions to participants and beneficiaries and \$700,685 of administrative expenses. The increase in deductions was mainly the result of an increase in distributions to beneficiaries for educational expenses.

A copy of the audit report is available for review in the Office of Treasurer of State, in the Office of Auditor of State and on the Auditor of State's web site at <a href="https://auditor.iowa.gov/reports/1860-6550-0001">https://auditor.iowa.gov/reports/1860-6550-0001</a>.

# OFFICE OF TREASURER OF STATE IOWA EDUCATIONAL SAVINGS PLAN TRUST

## INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

**JUNE 30, 2017** 

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#### **Officials**

<u>Name</u> <u>Title</u>

State

Honorable Kim Reynolds David Roederer Glen P. Dickinson Governor Director, Department of Management Director, Legislative Services Agency

Agency

Honorable Michael L. Fitzgerald Stefanie G. Devin Karen Austin Treasurer of State Deputy Deputy



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#### Independent Auditor's Report

To the Honorable Michael L. Fitzgerald, Treasurer of State:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the Office of Treasurer of State, Iowa Educational Savings Plan Trust (Trust), as of and for the year ended June 30, 2017, and the related Notes to Financial Statements, which collectively comprise the Trust's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Trust's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Trust's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Office of Treasurer of State, Iowa Educational Savings Plan Trust as of June 30, 2017, and the changes in its fiduciary net position for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Emphasis of a Matter

As discussed in Note 1, the financial statements of the Office of Treasurer of State, Iowa Educational Savings Plan Trust are intended to present the financial position and results of operations of only the portion of the financial reporting entity of the State of Iowa attributable to the transactions of the Iowa Educational Savings Plan Trust. They do not purport to, and do not, present fairly the financial position of the State of Iowa as of June 30, 2017 and the changes in its financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

#### Other Matters

### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis on pages 8 and 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Office of Treasurer of State, Iowa Educational Savings Plan Trust's basic financial statements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 26, 2017 on our consideration of the Office of Treasurer of State, Iowa Educational Savings Plan Trust's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Trust's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Office of Treasurer of State, Iowa Educational Savings Plan Trust's internal control over financial reporting and compliance.

Mary Mosiman, CPA Auditor of State

October 26, 2017

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The Office of Treasurer of State, Iowa Educational Savings Plan Trust (Trust) provides this Management's Discussion and Analysis of the Trust's annual financial statements. This narrative overview and analysis of the financial activities of the Trust is for the fiscal year ended June 30, 2017. We encourage readers to consider this information in conjunction with the Trust's financial statements, which follow this section.

#### USING THESE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Trust's financial statements, which consist of the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position (pages 12 and 13). They also include the Notes to Financial Statements which begin on page 14. These financial statements provide information about the activities of the Trust as a whole and are based on the flow of economic resources measurement focus and the accrual basis of accounting. The flow of economic resources refers to all of the assets available to the Trust for the purpose of fulfilling its responsibilities to the other parties in the fiduciary relationship.

The financial statements are further described as follows:

The Statement of Fiduciary Net Position presents the assets, liabilities and net position of the Trust.

The Statement of Changes in Fiduciary Net Position summarizes the additions to, deductions from and the net increase or decrease in fiduciary net position for the year.

The Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the financial statements.

#### FINANCIAL ANALYSIS OF THE TRUST

During fiscal year 2017, the Trust received \$385,693,778 of contributions from participants and distributed \$368,599,489 to participants and beneficiaries.

At June 30, 2017, the total number of participants, beneficiaries and accounts by plan were as follows:

<u>Participants E</u>		Accounts	
117,838	214,912	248,192	
16,177	28,163	50,612	
134,015	243,075	298,804	
	117,838 16,177	16,177 28,163	

The Trust's financial activity for the year ended June 30, 2017 resulted in an increase in fiduciary net position of \$510,157,631.

Condensed financial information as of and for the years ended June 30, 2017 and 2016 is as follows:

	June 30, 2017	June 30, 2016
Cash and investments	\$ 4,963,028,135	4,452,829,191
Other assets	8,400	8,510
Capital assets, net		246
Total assets	4,963,036,535	4,452,837,947
Liabilities	76,468	35,511
Net position held for the payment of higher		
education costs for designated beneficiaries	\$ 4,962,960,067	4,452,802,436
	Year Ended	Year Ended
	June 30, 2017	June 30, 2016
Additions:		
Contributions	\$ 385,693,778	373,399,870
Net increase in fair value of		
investments	492,771,393	39,006,090
Other	992,634	885,264
Total additions	879,457,805	413,291,224
Deductions:		
Distributions	368,599,489	324,691,898
Administrative expenses	700,685	680,063
Total deductions	369,300,174	325,371,961
Net increase in net position	510,157,631	87,919,263
Net position beginning of year	4,452,802,436	4,364,883,173
Net position end of year	\$ 4,962,960,067	4,452,802,436

Total additions increased primarily due to the net increase in fair value of investments of \$492,771,393 in fiscal year 2017 compared to \$39,006,090 in fiscal year 2016. The increase in the amount of increase in fair value of investments was due to changing market conditions. The increase in distributions of \$43,907,591 over the prior year is primarily due to beneficiaries withdrawing additional funds for educational expenses (see Schedule 4).

# CONTACTING THE OFFICE OF TREASURER OF STATE, IOWA EDUCATIONAL SAVINGS PLAN TRUST

This financial report is designed to present users with a general overview of the Trust's finances and to demonstrate the Trust's accountability for the funds held in custody. If you have questions about the report or need additional financial information, please contact the Office of Treasurer of State, State Capitol Building, Des Moines, IA 50319.



# Statement of Fiduciary Net Position

June 30, 2017

Assets	
Cash	\$ 1,963,095
Investments	4,961,065,040
Prepaid expenses	8,400
Total assets	4,963,036,535
Liabilities	
Accounts payable	76,468_
Net position	
Held in trust for others	\$ 4,962,960,067

See notes to financial statements.

# Statement of Changes in Fiduciary Net Position

# Year ended June 30, 2017

Additions:		
Contributions from participants	\$ 3	85,693,778
Net increase in fair value of investments	4	92,771,393
Administrative fees		982,961
Investment income		9,673
Total additions	8	79,457,805
Deductions:		
Distributions to participants and beneficiaries	3	68,599,489
Administrative expenses:		
Salaries		171,130
Travel		2,595
Supplies		5,743
Contractual services for outside consultants		
and independent contractors		74,786
Other contractual services		78,406
Marketing		367,779
Depreciation	•	246
Total deductions	3	69,300,174
Net increase in fiduciary net position	5	10,157,631
Net position beginning of year	4,4	52,802,436
Net position end of year	\$ 4,9	62,960,067

#### Notes to Financial Statements

June 30, 2017

#### (1) Summary of Significant Accounting Policies

The Iowa Educational Savings Plan Trust (Trust) is a part of the Office of Treasurer of State of Iowa. The Trust was created by the General Assembly under Chapter 12D of the Code of Iowa, with the Treasurer of State as the trustee. According to Chapter 12D of the Code of Iowa, the General Assembly finds the general welfare and well-being of the state are directly related to educational levels and skills of the citizens of the state and a vital and valid public purpose is served by the creation and implementation of programs which encourage and make possible the attainment of higher education by the greatest number of citizens of the state.

The purpose of the Trust is to allow participants to invest money for future payment of higher education costs for designated beneficiaries.

Two 529 plans are administered under the Trust. The College Savings Iowa 529 Plan was established in 1998 to be sold directly to the public. The Iowa Advisor 529 Plan was established in 2006 to be sold through financial advisors.

The financial statements of the Trust have been prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, the Trust has included all funds, organizations, agencies, boards, commissions and authorities. The Trust has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Trust are such that exclusion would cause the Trust's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Trust to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Trust. The Trust has no component units which meet the Governmental Accounting Standards Board criteria.

## B. <u>Measurement Focus</u>, <u>Basis of Accounting and Financial Statement Presentation</u>

The Trust is accounted for using the economic resources measurement focus and the accrual basis of accounting. Additions are recorded when earned and deductions are recorded when a liability is incurred, regardless of the timing of related cash flows.

The Trust is a fiduciary fund type and is classified as a private purpose trust for financial statement purposes. A private purpose trust is used to report a trust arrangement under which principal and income benefit individuals, private organizations or other governments. The Trust is used to account for resources which may be expended only for higher education costs of designated beneficiaries.

### C. Capital Assets

Capital assets are defined by the Trust as assets with initial, individual costs in excess of \$5,000. Such assets are recorded at historical cost. Depreciation of all exhaustible assets is charged as an expense against operations. Depreciation is computed using the straight-line method over the estimated useful lives of the assets. Capital assets are depreciated over a five year life.

The cost of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized.

## (2) Deposits and Investments

The Trust's administrative funds deposited at Wells Fargo are insured up to \$250,000 through federal depository insurance. The Trust's remaining cash and investments are not bank deposits and are not insured by federal depository insurance or any other government agency. Investments are stated at fair value. Due to the nature of investments in mutual funds, there is no assurance the accounts under the Trust will generate any specific rate of return and there is no assurance the accounts will not decrease in value. Mutual funds are not subject to risk categorization.

Although money contributed to the Trust is invested in portfolios which hold mutual funds, neither the Trust nor any of its portfolios is itself a mutual fund. Each portfolio invests in one or more mutual funds, which are actively traded publicly.

The portfolios' investments valuation is based on the fair value hierarchy established by generally accepted accounting principles, based on the valuation inputs used, to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. As of June 30, 2017, the portfolios' investments were classified as Level 1, except for the interest accumulation portfolio which is classified as Level 2.

The interest accumulation portfolio in the College Savings Iowa 529 Plan directs all of its assets into the Vanguard Short-Term Reserves Account. This account is composed of traditional and synthetic funding agreements with insurance companies and Vanguard Federal Money Market Fund. The funding agreements, which are held in the name of the Trustee for the Trust, are unallocated insurance contracts that are nonparticipating interest-earning investment contracts, as defined in Governmental Accounting Standards Board, Statement No. 59 Financial Instruments Omnibus and Governmental Accounting Standards Board, Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. Accordingly, these agreements are reported at contract value for purposes of determining the College Savings Iowa 529 Plan's value in the investment pool due to the fact that the terms of the funding agreements are such that the contract value does not change when interest rates increase or decline. Contract value is equal to the initial required contribution amount, plus interest credited each month at the contractual rate, less withdrawals and expenses.

#### College Savings Iowa 529 Plan

The Office of Treasurer of State has an agreement with the Vanguard Group to invest funds for the Trust in specified investment portfolios. The Trust's investments at June 30, 2017 are all invested in portfolios which hold Vanguard mutual funds for the College Savings Iowa 529 Plan.

The Office of Treasurer of State has established four age-based savings tracks and fifteen individual portfolios for the participant to select from. For the age-based savings tracks, participant accounts will be exchanged (units held will be exchanged for a number of units of equal value) for the next portfolio in the year the beneficiary reaches the minimum qualifying age in the next portfolio.

Ages	Aggresive Growth Track	Growth Track	Moderate Growth Track	Concervative Growth Track
Age 5 and younger	Aggressive Growth	Aggressive Growth	Growth	Moderate Growth
Age 6 through 7	Aggressive Growth	Blended Aggressive Growth	Blended Growth	Blended Moderate Growth
Age 8 through 9	Aggressive Growth	Growth	Moderate Growth	Conservative Growth
Age 10 through 11	Blended Aggressive Growth	Blended Growth	Blended Moderate Growth	Blended Conservative Growth
Age 12 through 13	Growth	Moderate Growth	Conservative Growth	Income
Age 14 through 15	Blended Growth	Blended Moderate Growth	Blended Conservative Growth	Blended Income
Age 16 through 17	Moderate Growth	Conservative Growth	Income	Conservative Income
Age 18	Conservative Growth	Blended Conservative Growth	Blended Income	Conservative Income
Age 19 and older	Income	Conservative Income	Interest Accumulation	Interest Accumulation

At June 30, 2017, the College Savings Iowa 529 Plan had investments in the following portfolios:

Investment Portfolio	June 30, 2017
Fair Value:	
Aggressive Growth	\$ 836,187,620
Blended Aggressive Growth	222,610,398
Growth	504,556,205
Blended Growth	466,678,114
Moderate Growth	609,111,486
Blended Moderate Growth	225,074,074
Conservative Growth	399,138,705
Blended Conservative Growth	149,321,409
Income	383,342,288
Blended Income	59,684,198
Conservative Income	211,075,177
Bond Index	42,959,707
Domestic Stock Index	210,378,824
International Stock Index	29,543,161
Contract Value:	
Interest Accumulation	280,656,407
Total	\$ 4,630,317,773

#### Iowa Advisor 529 Plan

Accounts for the Iowa Advisor 529 Plan are invested at the direction of the account owner with the assistance of a financial advisor.

The Office of Treasurer of State has an agreement with Voya Investment Management Co. LLC (Voya IM) to invest funds for the Iowa Educational Savings Plan Trust in specified investment portfolios. Currently, account owners in the Iowa Advisor 529 Plan have 23 investment options, all of which are managed by Voya IM.

The options include 11 single fund options which invest in mutual funds, 5 investment options for the static allocation option (investments remain in the same investment option), 5 age-based options (the investments automatically become more conservative as the child ages) and 2 index options. The index options portfolios are not open to new investments.

At June 30, 2017, the Iowa Advisor 529 Plan had investments in the following portfolios:

		Fair Value	
Investment Portfolio	at June 30, 201		
IAdvisor 529 Aggressive	\$	71,325,245	
IAdvisor 529 Growth		74,866,811	
IAdvisor 529 Moderate		23,876,358	
IAdvisor 529 Conservative		7,635,793	
IAdvisor 529 Ultra-Conservative		1,530,724	
IAdvisor 529 Age 0-5 Option		15,700,801	
IAdvisor 529 Age 6-10 Option		14,086,232	
IAdvisor 529 Age 11-15 Option		18,877,602	
IAdvisor 529 Age 16-17 Option		6,976,229	
IAdvisor 529 Age 18+ Option		4,697,332	
Voya Large Cap Value		8,413,057	
Voya Large Cap Growth		23,565,905	
Voya Mid Cap Opportunities		8,604,609	
Voya Multi-Manager Mid Cap Value		4,525,019	
Voya Small Company		6,100,128	
VY Clarion Global Real Estate		561,199	
VY BlackRock Inflation Protected Bond		2,400,434	
Voya Intermediate Bond		5,972,402	
Voya Short Term Bond		912,143	
Voya Money Market		6,822,356	
Voya International Index		2,649,214	
Voya US Stock Index		14,256,712	
Voya Multi-Manager International Equity		6,390,962	
Total	\$	330,747,267	

Credit Risk – Credit risk is the risk an issuer or other counterparty to an investment will not fulfill its obligation to the holder of the investment.

The various investment portfolios hold mutual funds, most of which contain investments not subject to credit risk. Certain portfolios hold mutual funds which contain investments subject to credit risk disclosure. However, the various investment portfolios are unrated.

Concentration of Credit Risk – The various portfolios hold mutual funds and, accordingly, disclosure of concentration of credit risk is not applicable.

Interest Rate Risk – Interest rate risk is the risk changes in interest rates will adversely affect the fair value of an investment. This risk is managed within the applicable portfolios using the effective duration methodology, which is widely used in the management of fixed income portfolios because it quantifies to a much greater degree the risk of interest rate changes. The methodology takes into account optionality on bonds and scales the risk of price changes on bonds depending upon the degree of change in rates and the slope of the yield curve.

Certain investment portfolios of the College Savings Iowa 529 Plan and the Iowa Advisor 529 Plan contain underlying fixed income investments subject to interest rate risk disclosure. The exposure is summarized using the effective duration methodology, as follows:

	Underlying Fixed Income Funds						
	Vanguard Short-term						
			Inflation		Fair Value of		
	Vanguard	Vanguard	Protected	Vanguard Total	Fixed Income		
	Total Bond	Total Bond	Securities	International	Funds at		
College Savings Iowa 529 Plan Investment Portfolio	Market Index	Market II Index	Index	Bond Index	June 30, 2017		
Blended Aggressive Growth	\$ -	15,528,336	-	6,630,546	22,158,882		
Growth	_	70,322,353	-	30,051,729	100,374,082		
Blended Growth	-	97,704,578	-	41,693,057	139,397,63		
Moderate Growth	-	170,044,122	-	72,621,626	242,665,74		
Blended Moderate Growth	-	78,513,678	-	33,545,616	112,059,29		
Conservative Growth	-	167,241,732	-	71,489,217	238,730,949		
Blended Conservative Growth	-	73,032,961	-	31,225,349	104,258,31		
Income	-	214,559,795	-	91,708,770	306,268,56		
Blended Income	-	37,556,170	-	16,060,082	53,616,25		
Conservative Income	-	72,635,839	38,091,588	47,274,080	158,001,50		
Bond Index	42,959,707	=	=	=	42,959,70		
Total	\$42,959,707	997,139,564	38,091,588	442,300,072	1,520,490,93		
Effective Duration (Years) as of June 30, 2017:	<u>5.8</u>	5.8	2.5	<u>7.9</u>			

				Un	derlying Fixe	d Income Fu	ınds			
	VY BlackRock					Voya	Voya			Fair Value of
	Inflation	Voya	Voya	Voya	Voya	Floating	Limited	VY Goldman	Voya	Fixed Income
Iowa Advisor 529 Plan	Protected	Global	High Yield	Intermediate	Short Term	Rate	Maturity	Sachs	U.S. Bond	Funds at
Investment Portfolio	Bond Fund	Bond Fund	Bond Fund	Bond Fund	Bond Fund	Bond Fund	Bond fund	Bond Fund	Index Fund	June 30, 2017
IAdvisor 529 Aggressive	\$ -	-	2,828,931	-	-	703,600	_	-	-	3,532,531
IAdvisor 529 Growth	-	-	4,456,050	5,237,903	-	1,477,155	-	-	-	11,171,108
IAdvisor 529 Moderate	698,933	-	1,426,337	3,099,928	-	1,415,854	942,332	711,901	-	8,295,285
IAdvisor 529 Conservative	224,200	-	305,535	1,298,143	758,621	454,229	378,363	762,311	-	4,181,402
IAdvisor 529 Ultra-Conservative	135,885	-	30,957	307,880	153,066	76,373	106,911	230,203	336,417	1,377,692
IAdvisor Age 0-5 Option	-	-	156,364	1,717,326	-	155,071	-	311,524	-	2,340,285
IAdvisor Age 6-10 Option	274,978	-	281,281	2,671,112	-	696,433	-	980,717	-	4,904,521
IAdvisor Age 11-15 Option	1,296,341	-	566,713	3,774,469	-	748,871	-	2,822,433	1,114,585	10,323,412
IAdvisor Age 16-17 Option	342,026	-	210,288	1,398,559	1,387,590	346,967	623,471	905,507	-	5,214,408
IAdvisor Age 18+ Option	-	-	-	946,333	1,173,506	375,251	983,958	708,747	283,023	4,470,818
VY BlackRock Inflation Protected Bond	2,402,084	-	-	-	-	-	-	-	-	2,402,084
Voya Intermediate Bond	-	-	-	5,976,227	-	-	-	-	-	5,976,227
Voya Short Term Bond		_	-	-	912,732	-	-	-	-	912,732
Total	\$ 5,374,447	_	10,262,456	26,427,880	4,385,515	6,449,804	3,035,035	7,433,343	1,734,025	65,102,505
Effective Duration (Years) as of June 30.	6.82	7.14	3.48	5.36	1.74	0.12	1.69	6.20	5.84	

#### (3) Participant Contributions

Any United States citizen age 18 years or older with a valid social security number and a desire to save for the future educational expenses of a young person may be a participant. The amount a participant may contribute is unlimited, except no contribution may cause the aggregate balance of all accounts held on behalf of a single beneficiary to exceed \$420,000 (in 2017). The minimum amount of any one contribution is \$25 (\$15 when investing through a payroll deduction plan) under the College Savings Iowa 529 Plan and \$50 (\$25 when investing through a payroll deduction plan) under the Iowa Advisor 529 Plan. Contributions are not required to be made each year.

Participant contributions up to \$3,239 per account in 2017 are deductible for State of Iowa income tax purposes. Earnings are tax exempt for state income tax purposes. A similar federal tax deduction does not exist for the participant's contributions. Earnings are exempt for federal income tax purposes if funds are spent for specified qualified higher education expenses. Earnings on non-qualified withdrawals are subject to federal income tax and a 10% federal penalty, as well as applicable state and local income tax.

#### (4) Capital Assets

A summary of capital assets activity for the year ended June 30, 2017 is as follows:

	Balance					
	Beginning		End			
	of Year	Additions	Deletions	of Year		
Equipment	\$ 79,851	=	-	79,851		
Less accumulated depreciation	(79,605)	(246)	-	(79,851)		
Capital assets, net	\$ 246	(246)	-			

#### (5) Administrative Fees

Chapter 12D.2(14) of the Code of Iowa allows the Treasurer of State, as trustee, to establish, impose and collect administrative fees and charges in connection with transactions of the Trust. The assets of the Trust shall at all times be preserved, invested and expended solely and only for the purposes of the Trust and shall be held in trust for the participants and beneficiaries. The assets of the Trust shall not be transferred or used by the state for any purposes other than the purposes of the Trust.

Vanguard provides an agreed upon annual payment to the Treasurer of State for the College Savings Iowa 529 Plan. The payment is adjusted annually by the Consumer Price Index. For the Iowa Advisor 529 Plan, Voya IM provides an administrative fee of .10% of assets under management, effective when assets under management reached \$200 million or January 1, 2015, whichever came first. When assets under management reach \$500 million, Voya IM will provide a fee of .125% of assets under management. The administrative fees received by the Treasurer of State for fiscal year 2017 totaled \$982,961.



# Combining Schedule of Fiduciary Net Position

June 30, 2017

	College Savings Iowa 529 Plan	Iowa Advisor 529 Plan	Administrative Account	Total
Assets				
Cash	\$ -	-	1,963,095	1,963,095
Investments	4,630,317,773	330,747,267	-	4,961,065,040
Prepaid expenses	 -	-	8,400	8,400
Total assets	4,630,317,773	330,747,267	1,971,495	4,963,036,535
Liabilities				
Accounts payable	 -	-	76,468	76,468
Net position				
Held in trust for others	\$ 4,630,317,773	330,747,267	1,895,027	4,962,960,067

# Combining Schedule of Changes in Fiduciary Net Position

Year ended June 30, 2017

	_			_		
		College Savings Iowa 529 Plan	Iowa Advisor 529 Plan	Administrative Account	Total	
Additions:		10114 049 11411	025 1 1011	11000 4111	1010	
Contributions from participants Net increase in fair value	\$	339,179,253	46,514,525	-	385,693,778	
of investments		460,041,015	32,730,378	=	492,771,393	
Administrative fees		-	-	982,961	982,961	
Investment income		=	=	9,673	9,673	
Total additions		799,220,268	79,244,903	992,634	879,457,805	
Deductions:					_	
Distributions to participants						
and beneficiaries		346,568,190	22,031,299	=	368,599,489	
Administrative expenses:						
Salaries		-	-	171,130	171,130	
Travel		-	-	2,595	2,595	
Supplies		-	-	5,743	5,743	
Contractual services for						
outside consultants and						
independent contractors		-	-	74,786	74,786	
Other contractual services		=	=	78,406	78,406	
Marketing		=	=	367,779	367,779	
Depreciation		=	=	246	246	
Total deductions		346,568,190	22,031,299	700,685	369,300,174	
Net increase in fiduciary					_	
net position		452,652,078	57,213,604	291,949	510,157,631	
Net position beginning of year		4,177,665,695	273,533,663	1,603,078	4,452,802,436	
Net position end of year	\$	4,630,317,773	330,747,267	1,895,027	4,962,960,067	

# Summary of Expenses for Outside Consultants and Independent Contractors

Year ended June 30, 2017

Type of Service	 Amount
Legal consulting services	\$ 26,812
Other professional services	47,974
Total	\$ 74,786

# Summary of Distributions to Participants and Beneficiaries

Year ended June 30, 2017

Type of Distribution	ollege Savings owa 529 Plan	Iowa Advisor 529 Plan	Total
Qualified withdrawals for educational expenses of beneficiaries Rollover withdrawals to other qualified	\$ 312,239,650	5,833,869	318,073,519
state tuition plans	22,134,835	3,121,842	25,256,677
Non-qualified withdrawals	 12,193,705	13,075,588	25,269,293
Total	\$ 346,568,190	22,031,299	368,599,489



#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Michael L. Fitzgerald, Treasurer of State:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Governmental Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the Office of Treasurer of State, Iowa Educational Savings Plan Trust, as of and for the year ended June 30, 2017, and the related Notes to Financial Statements, which collectively comprise the Trust's basic financial statements, and have issued our report thereon dated October 26, 2017.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Office of Treasurer of State, Iowa Educational Savings Plan Trust's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office of Treasurer of State, Iowa Educational Savings Plan Trust's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office of Treasurer of State, Iowa Educational Savings Plan Trust's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Trust's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office of Treasurer of State, Iowa Educational Savings Plan Trust's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Trust's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Trust's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Office of Treasurer of State, Iowa Educational Savings Plan Trust during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

IARY MOSIMAN, CPA Auditor of State

October 26, 2017

Staff

This audit was performed by:

Tammy A. Hollingsworth, CIA, Manager Brandon J. Vogel, Senior Auditor II Taylor I. Cook, Assistant Auditor Micaela A. Tintjer, Assistant Auditor Jon G. Hanson, Auditor Intern

> Andrew E. Nielsen, CPA Deputy Auditor of State