### OFFICE OF AUDITOR OF STATE



STATE OF IOWA

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Mary Mosiman, CPA Auditor of State

NEWS RELEASE

FOR RELEASE

September 9, 2016

Contact: Andy Nielsen 515/281-5834

Auditor of State Mary Mosiman today released an agreed-upon procedures report on the City of Macedonia, Iowa for the period January 1, 2015 through December 31, 2015. The agreed-upon procedures engagement was performed pursuant to Chapter 11.6 of the Code of Iowa.

Mosiman recommended the City review its control procedures to obtain the maximum internal control possible. In addition, the City should amend the budget in accordance with Chapter 384.18 of the Code of Iowa before disbursements are allowed to exceed the budget.

A copy of the agreed-upon procedures report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at <a href="https://auditor.iowa.gov/reports/1522-0735-EP0P">https://auditor.iowa.gov/reports/1522-0735-EP0P</a>.

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# CITY OF MACEDONIA

#### INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD JANUARY 1, 2015 THROUGH DECEMBER 31, 2015

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## Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Eileen Adickes	Mayor	Jan 2018
Mitchell Easton Daniel Lajko Bradley Swope Susan Goos Gary Wax	Council Member Council Member Council Member Council Member Council Member	Jan 2016 Jan 2016 Jan 2016 Jan 2018 Jan 2018
Suzann Duede	City Clerk	Indefinite
Steven Krohn	Attorney	Indefinite

# OFFICE OF AUDITOR OF STATE



State Capitol Building Des Moines, Iowa 50319-0004 Mary Mosiman, CPA Auditor of State

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### Independent Accountant's Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of the City Council:

We have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of Macedonia for the period January 1, 2015 through December 31, 2015. The City of Macedonia's management, which agreed to the performance of the procedures performed, is responsible for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below, either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We reviewed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.
- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2015 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.
- 8. We reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.

- 9. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.
- 10. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 11. We reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 12. We reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 13. We reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

These agreed-upon procedures do not constitute an audit of financial statements or any part thereof, the objective of which is the expression of an opinion on the financial statements or a part thereof. Had we performed additional procedures, or had we performed an audit of the City of Macedonia, additional matters might have come to our attention that would have been reported to vou.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Macedonia and other parties to whom the City of Macedonia may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Macedonia during the course of our agreed-upon procedures engagement. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Mary Moriman Mary Mosiman, CPA

April 14, 2016

**Detailed Recommendations** 

### Detailed Recommendations

For the period January 1, 2015 through December 31, 2015

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Generally, one individual has control over each of the following areas for the City:
  - (1) Accounting system performing all general accounting functions and having custody of assets.
  - (2) Cash handling, reconciling and recording.
  - (3) Long-term debt recording and reconciling.
  - (4) Receipts opening mail, collecting, depositing, posting and reconciling.
  - (5) Disbursements invoice processing, mailing, check writing, reconciling and recording.
  - (6) Payroll record keeping, preparing and distributing.
  - <u>Recommendation</u> We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.
- (B) <u>Accounting Policies and Procedures Manual</u> The City does not have an accounting policies and procedures manual.

<u>Recommendation</u> – An accounting policies and procedures manual should be developed to provide the following benefits:

- (1) Aid in training additional or replacement staff.
- (2) Help achieve uniformity in accounting and in the application of policies and procedures.
- (3) Save supervisory time by recording decisions so they will not have to be made each time the same, or a similar, situation arises.
- (C) <u>Deposits and Investments</u> The City has not adopted a written investment policy as required by Chapter 12B.10B of the Code of Iowa.

<u>Recommendation</u> – The City should adopt a written investment policy which complies with the provisions of Chapter 12B.10B of the Code of Iowa.

### Detailed Recommendations

For the period January 1, 2015 through December 31, 2015

(D) <u>Chart of Accounts</u> – The City has not fully implemented the recommended Uniform Chart of Accounts (COA) for Iowa City Governments approved by the City Finance Committee.

<u>Recommendation</u> – To provide better financial information and control, the recommended COA, or its equivalent, should be followed.

(E) <u>Financial Condition</u> – At December 31, 2015, the City had a deficit balance of \$1,940 in the Capital Projects Fund.

<u>Recommendation</u> – The City should investigate alternatives to eliminate this deficit to return the fund to a sound financial position.

(F) <u>Certified Budget</u> – Disbursements during the year ended June 30, 2015 exceeded the amounts budgeted in the business type activities function. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

(G) <u>City Council Meeting Minutes</u> – Chapter 372.13(6) of the Code of Iowa requires minutes of all City Council proceedings be published within fifteen days of the meeting. Minutes for one meeting tested were not published within fifteen days.

<u>Recommendation</u> – The City should comply with the Code of Iowa and publish City Council minutes within fifteen days of the meeting, as required.

(H) <u>Change Fund</u> – The City collects fees for copy and fax services. Periodically, these receipts are given to the City Clerk for inclusion in the accounting records. The City generally withholds \$69 in bills and coins to continue to make change, as necessary, from these receipts. The City Council has not approved a change fund for the City and the change fund is not maintained on an imprest basis.

<u>Recommendation</u> – If the City Council determines a change fund is necessary, it should be formally authorized by the City Council and should be maintained on an imprest basis to improve the accountability and provide additional control over the fund.

(I) <u>Monthly City Clerk's Report</u> – The monthly City Clerk's reports do not include a comparison of total disbursements for all funds to the certified budget by function.

<u>Recommendation</u> – The City should establish procedures to ensure monthly City Clerk's reports include a comparison of total disbursements for all funds to the certified budget by function.

Staff

This agreed-upon procedures engagement was performed by:

Pamela J. Bormann, CPA, Manager Marcus B. Johnson, Staff Auditor Cole L. Hocker, Assistant Auditor

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Marlys K. Gaston, CPA Director