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NEWS RELEASE
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FOR RELEASE
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Auditor of State David A. Vaudt today released a report on a special investigation of the City of Bloomfield Volunteer Fire Department for the period July 1, 2006 through June 30, 2010. The special investigation was requested by the Davis County Attorney after concerns regarding the Department's financial transactions were identified.

Vaudt reported the special investigation identified $\$ 113,958.76$ of unsupported and improper disbursements and undeposited collections. The $\$ 113,008.76$ of unsupported and improper disbursements identified includes $\$ 104,181.67$ of unsupported disbursements and $\$ 8,827.09$ of improper disbursements. The undeposited collections consist of $\$ 950.00$ of cash withheld from deposits to the Department's bank accounts.

The $\$ 104,181.67$ of unsupported disbursements identified includes $\$ 70,465.87$ of compensation to Department members. Members were to be paid for each call and meeting they attended during the calendar year, but no documentation was available to support the amounts paid to the members.

The unsupported disbursements also include $\$ 300.00$ for fire extinguishers purchased from a business owned by the Department's former Fire Chief, Robert Hougland, $\$ 173.35$ paid to the Department's former Treasurer, Craig Scott, and $\$ 33,242.45$ paid to vendors for items such as meals and food for members, automotive parts and payments to a photo studio.

The $\$ 8,827.09$ of improper disbursements identified includes $\$ 4,996.00$ of cash withdrawals and related fees. Bank documents show $\$ 4,720.00$ of this amount was withdrawn by Mr. Scott. The remaining $\$ 276.00$ of withdrawals and related fees identified were withdrawn from 2 automated teller machines (ATMs) in Bloomfield and an ATM in Las Vegas. It was not possible to determine who made the withdrawals.

Other improper disbursements identified include $\$ 528.42$ paid on a personal car loan established in the name of Mr. Hougland. The improper disbursements identified also include $\$ 1,489.88$ of payments to Mr. Hougland and $\$ 1,310.06$ of payments to Mr. Scott. In addition, personal purchases were identified, including DVDs, fuel and a purchase at an adult bookstore.

Vaudt reported it was not possible to determine if any additional improper disbursements were made or if all donations, fundraiser proceeds and insurance proceeds were properly deposited because adequate records were not available.

In addition, Vaudt reported the Department did not issue 1099 forms during the period the investigation as required by Internal Revenue Service (IRS) regulations.

Vaudt also reported a desktop computer was located at the Department. A laptop computer and an external hard drive were also obtained from Mr. Scott's residence. The computers were the property of the Department and may contain financial data or other records related to the operation of the Department. However, the data was not readily accessible because the computers were secured with passwords. To determine if the computers contained any relevant data and to recover any data that may have been previously deleted from the computers, they were provided to the Division of Criminal Investigation (DCI) for analysis. As of the date of this report, DCI's analysis has not been completed. Had the analysis been completed, additional information may have been available.

The report also includes recommendations for the City and the Department to strengthen internal controls, such as improvements to segregation of duties, maintaining supporting documentation for all expenditures, issuing IRS Form 1099 to Department members who receive $\$ 600.00$ or more in a year and maintaining adequate financial records, including ledgers, receipt books and bank reconciliations.

Copies of the report have been filed with the Davis County Attorney's Office, the Davis County Sheriff's Office, the Division of Criminal Investigation and the Attorney General's Office. A copy of the report is available for review in the Office of Auditor of State and on the Auditor of State's web site at http://auditor.iowa.gov/specials/1020-0242-BE00.pdf.

REPORT ON SEPCIAL INVESTIGATION
OF THE
CITY OF BLOOMFIELD VOLUNTEER FIRE DEPARTMENT

FOR THE PERIOD
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# OFFICE OF AUDITOR OF STATE 

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Auditor of State's Report

To the Honorable Mayor and
Members of the City Council:
In January 2010, City of Bloomfield officials identified concerns regarding certain financial transactions of the Bloomfield Volunteer Fire Department (Department). After consulting with the City's attorney, officials procured the services of Anderson, Larkin \& Co. P.C. On March 20, 2010, the firm issued a report to the City which stated the Fire Department did not maintain adequate supporting documentation or issue required Internal Revenue Service (IRS) Form 1099 to its members. The report also identified concerns with deposits by the Department.

At the request of the County Attorney, we conducted additional tests and procedures to selected financial transactions of the Department for the period July 1, 2006 through June 30, 2010, unless otherwise noted. Based on discussions with City and Department personnel and a review of relevant information, we performed the following procedures for the period specified.
(1) Evaluated the Department's organization to determine whether it is a function of the City or a separate entity.
(2) Evaluated internal controls to determine whether adequate policies and procedures were in place and operating effectively.
(3) Reviewed activity in the Department's bank accounts to identify any unusual activity. We also examined copies of certain redeemed checks, deposit slips and related documents for propriety for the period July 1, 2006 through June 30, 2010, except for accounts held at Community First Bank which were reviewed for the period July 1, 2002 through June 30, 2010. Statements prior to July 1, 2006 were not available from the other banks reviewed.
(4) Reviewed images of checks from the Department's bank accounts for reasonableness. We also examined all disbursements from the Department's bank accounts and available supporting documentation to determine if they were appropriate and supported by adequate documentation.
(5) Confirmed payments to the Department from Cleveland, Grove, West Grove, Perry and Wyacondah Townships to determine if they were properly deposited.
(6) Reviewed financial transactions associated with a Public Safety Interoperability Communications Grant from Jasper County for propriety.
(7) Examined all payments, including payroll, by the Department and the City to the former Treasurer, Craig Scott, and the former Chief, Robert Hougland, to determine if they were appropriate and properly approved.
(8) Interviewed former and current Department members regarding compensation from the Department.
(9) Interviewed local insurance agents regarding direct payments to the Fire Department.
(10) Examined all compensation to Department members to determine if the payments were appropriate, supported by adequate documentation and whether IRS Form 1099 was prepared and filed as required.
(11) Obtained and reviewed Mr. Scott's and Mr. Hougland's personal bank statements for accounts held at certain financial institutions to identify the source of certain deposits.

These procedures identified $\$ 113,958.76$ of unsupported and improper disbursements and undeposited collections for the period July 1, 2006 through June 30, 2010. We were unable to determine if there were any additional improper disbursements or if all donations, fundraiser proceeds and insurance proceeds were properly deposited because adequate records were not available. Several internal control weaknesses were also identified. Our detailed findings and recommendations are presented in the Investigative Summary and Exhibits $\mathbf{A}$ through $\mathbf{D}$ of this report.

A desktop computer was located at the Department. A laptop computer and an external hard drive were also obtained from Mr. Scott's residence. The computers were the property of the Department and may contain financial data or other records related to the operation of the Department. However, the data was not readily accessible because the computers were secured with passwords. To determine if the computers contained any relevant data and to recover any data that may have been previously deleted from the computers, they were provided to the Division of Criminal Investigation (DCI) for analysis. As of the date of this report, DCI's analysis has not been completed. Had the analysis been completed, additional information may have come to our attention which would have been reported.

The procedures described above do not constitute an audit of financial statements conducted in accordance with U. S. generally accepted auditing standards. Had we performed additional procedures, or had we performed an audit of financial statements of the City of Bloomfield Volunteer Fire Department, other matters might have come to our attention which would have been reported to you.

Copies of this report have been filed with the Davis County Attorney's Office, the Davis County Sheriff's Office, the Division of Criminal Investigation and the Attorney General's Office.

We would like to acknowledge the assistance and many courtesies extended to us by the officials and personnel of the City of Bloomfield and the Department during the course of our investigation.


DAVID A. VAUDT, CPA
Auditor of State


WARREN G. JZZNKINS, CPA
Chief Deputy Auditor of State

February 12, 2012

Investigative Summary

## Background Information

The City of Bloomfield is located in Davis County and has a population of approximately 2,600. The Bloomfield Volunteer Fire Department (Department) provides fire, hazmat and rescue services, as well as community education, to residents in its service area. The Department serves the City, the townships of Cleveland, Grove, West Grove, Perry and Wyacondah and provides mutual aid to the Pulaski, Floris, Drakesville, Milton, Cantril, Moulton and Centerville Fire Departments. The Department also provides fire and rescue services to the Bloomfield Racetrack during the racing season.

The Department is considered to be part of the City for financial reporting purposes. The Department is not organized as a separate non-profit organization. Department operations are overseen by the Fire Chief who is hired by the City. The Fire Chief is paid an annual salary, which is set by the City Council, and is reimbursed for expenses incurred on behalf of the Department. The Fire Chief is responsible for all duties required by law and ordinance, including responding to fire calls, overseeing the fire scene and ensuring volunteers are properly certified. The Department is staffed by volunteers (members) living in and around Bloomfield. The members are to be paid based on the number of calls they respond to and meetings they attend each year.

For the period of our investigation, Robert Hougland, Jr. served as the Fire Chief. Mr. Hougland notified the City Council of his intent to resign on August 5, 2010. The City Council accepted his resignation with an effective date of October 1, 2010. The City Council appointed Craig Scott as the interim Fire Chief during the September 14, 2010 meeting with an effective date of October 1, 2010. At the time of his appointment, Mr. Scott also served as a member of the City Council. Because he was named interim Fire Chief, Mr. Scott resigned from the City Council, effective September 16, 2010. Mr. Scott served as interim Fire Chief until Jeff McClure was hired by the City as the new Fire Chief at the February 10, 2011 City Council meeting.

During his tenure as Fire Chief, Mr. Hougland appointed Mr. Scott to be the Department's Treasurer. As Treasurer, Mr. Scott was responsible for:

1) Receipts - collecting, preparing deposits, posting to the ledger and making deposits,
2) Disbursements - purchasing, preparing checks, signing and distributing checks, posting to the ledger and maintaining supporting documentation,
3) Payroll - paying the members based on the number of calls and meetings they attended, tracking attendance and calculating the amount owed to each member and
4) Bank accounts - reconciling monthly bank statements to accounting records.

On occasion, Mr. Hougland collected and deposited receipts and paid bills. Mr. Scott continued his duties as Treasurer while acting as interim Fire Chief and during Mr. McClure's tenure as Fire Chief until Mr. Scott passed away on March 16, 2011.

The Department maintained 3 bank accounts separate from the City's accounts. The Department's primary bank account was held at Success Bank, formerly Davis County Savings Bank. A second account was held at Bank of the West. We also identified a third bank account at Community First Bank. All 3 banks have branches in Bloomfield.

During interviews with Mr. Scott and Mr. Hougland, we specifically asked where the Department's bank accounts were held. Neither Mr. Scott nor Mr. Hougland identified the account at Community First Bank during the interviews. In addition, Mr. Hougland stated he was only aware of 1 bank account held by the Department, even though he was an authorized check signer on the Community First Bank account.

The bank statements for the Department's primary account at Success Bank were mailed directly to the Fire Station. The statements from Bank of the West and Community First Bank were delivered to a post office box. Although we were unable to determine the owner of the post office box, Mr. Scott's personal checking account statements were also delivered to the same post office box. Mr. Scott and Mr. Hougland were the authorized check signers on the Success Bank and Community First Bank accounts. Records showing the authorized signers on the Bank of the West account were unavailable. However, the statements were addressed to Mr. Scott.

As mentioned previously, Mr. Hougland and Mr. Scott were responsible for the Department's receipts and disbursements. However, Mr. Scott had primary responsibility for preparing, signing and distributing checks from the bank accounts maintained by the Department. Mr. Scott was also primarily responsible for accounting for the transactions and maintaining appropriate supporting documentation. Supporting documentation should have included receipts, invoices or other appropriate documentation from vendors and support for payments to the Department's members.

Mr. Hougland, Mr. Scott and other Department members were allowed to purchase equipment and other miscellaneous items for the Department. Invoices or other supporting documentation were to be provided to either Mr. Hougland or Mr. Scott.

As previously stated, the Department is considered part of the City for financial reporting purposes. The City is responsible for paying the majority of all operating expenses of the Department, including the Fire Chief's salary, utilities, fuel, insurance, monthly service fees for communication, life insurance, building maintenance, equipment purchases and maintenance. The City also pays the Department $\$ 150.00$ for each call the Department responds to.

In order to pay for the operation of the Department, the City budgets funds from its General Fund. In addition, the City has entered into agreements with surrounding townships to provide fire and emergency services. The townships have also provided funds to the City to purchase equipment to be used specifically for township fire services.

The Department uses the $\$ 150.00$ received from the City for each call to pay its members and to pay for miscellaneous expenses not paid for by the City, such as small tools, microwaves for use by the members and food and beverages provided to members. In addition to the funds received from the City, the Department also receives funds from donations and fundraising activities.

As previously stated, Mr. Scott's was primarily responsible for accounting for the transactions and maintaining appropriate supporting documentation for the operation of the Department. One of his duties was to pay the members based on the number of calls and meetings they attended each year. According to members we spoke with, they received an annual payment in December each year, either by cash or check.

In fiscal year 2010, the Council hired a CPA firm to review the financial transactions of the Fire Department. In its letter to the City, the CPA firm reported the following concerns (summarized):

- The annual payments made by the City were deposited to the Department's account intact except for the November 16, 2007 deposit which was $\$ 500.00$ less because cash had been withheld.
- Funds from other sources, such as donations and fundraising proceeds, were not always deposited intact to the Department's bank accounts. In addition, amounts deposited to the bank accounts did not always agree with, or were not always included in, the Department's handwritten ledger.
- Taxes were not withheld from amounts paid to the members who were considered independent contract labor. IRS Form 1099 was not filed for members who received more than $\$ 600.00$ as independent contractors.
- The Department could not provide supporting documentation for disbursements made from its bank accounts.

As a result of the findings identified by the CPA firm, the Davis County Attorney requested the Office of Auditor of State perform an investigation of the Bloomfield Fire Department. As a result of that request, we performed the procedures detailed in the Auditor of State's Report for the period July 1, 2006 through June 30, 2010.

## Detailed Findings

These procedures identified $\$ 113,958.76$ of unsupported and improper disbursements and undeposited collections for the period July 1, 2006 through June 30, 2010.

The unsupported disbursements of $\$ 104,181.67$ include:

- $\$ 70,465.87$ of compensation paid to members,
- $\$ 33,242.45$ paid to various vendors,
- $\quad \$ 173.35$ paid to Mr. Scott and
- $\$ 300.00$ paid to Mr. Hougland's fire extinguisher business.

The improper disbursements of $\$ 8,827.09$ include:

- $\$ 4,996.00$ of cash withdrawals and related fees,
- $\$ 528.42$ paid to Citizens Auto Finance for Mr. Hougland's personal car loan,
- $\$ 1,489.88$ paid to Mr . Hougland, including $\$ 250.00$ of member compensation,
- $\$ 1,310.06$ of payments and compensation to Mr. Scott,
- $\$ 151.72$ paid to Pamida for various DVDs,
- $\quad \$ 305.14$ paid to MFA Oil Company and
- $\quad \$ 45.87$ paid to an adult bookstore.

We reviewed disbursements from all accounts maintained by the Department between July 1, 2006 and June 30, 2010, except for Community First Bank which provided records for the period July 1, 2002 through June 30, 2010. However, not all disbursements were supported by adequate documentation. The majority of financial transactions were processed through the Department's primary account at Success Bank, including compensation to members of the Department.

The $\$ 950.00$ of undeposited collections identified consist of cash withheld from 5 deposits to the Department's bank accounts. Of the total undeposited collections, Mr. Scott withheld
$\$ 350.00$ and Mr. Hougland withheld $\$ 400.00$. The records available from the banks were not sufficient to determine who withheld the remaining $\$ 200.00$.

We were unable to determine if there were any additional improper disbursements or if all donations, fundraiser proceeds and insurance proceeds were properly deposited because adequate records were not available.

A desktop computer was located at the Department. A laptop computer and an external hard drive were also obtained from Mr. Scott's residence. The computers were the property of the Department and may contain financial date or other records related to the operation of the Department. However, the data was not readily accessible because the computers were secured with passwords. To determine if the computers contained any relevant data and to recover any data that may have been previously deleted from the computers, they were provided to the Division of Criminal Investigation (DCI) for analysis. As of the date of this report, DCI's analysis has not been completed. Had the analysis been completed, additional information may have come to our attention which would have been reported.

All undeposited collections, improper and unsupported disbursements identified are discussed in the following paragraphs and summarized in Exhibit A.

## UNSUPPPORTED AND IMPROPER DISBURSEMENTS

We also reviewed the disbursements from the 3 bank accounts maintained by the Department for propriety and to determine if the disbursements were properly supported. However, very limited documentation was available for the disbursements. As a result, we obtained bank statements and related documents from the banks where the Department's accounts were maintained. For the account held at Community First Bank, records were available for the period April 1, 2002 through June 30, 2010. For the accounts held at Success Bank and Bank of the West, records were available for the period July 1, 2006 through June 30, 2010.

Using the documentation available from the Department and the banks, including images of checks redeemed from the Department's bank accounts, we classified the disbursements from the 3 bank accounts as supported, improper, unsupported or as compensation to a Department member. Disbursements classified as supported are an allowable expense of the Department and were supported by adequate documentation, including invoices, purchase orders and receipts. Disbursements classified as improper are personal in nature and are not necessary or reasonable for operation of the Department. Disbursements classified as unsupported were not supported by any documentation. As a result, we are unable to determine if the unsupported disbursement is reasonable for the Department or personal in nature. It is possible some of the unsupported disbursements may be appropriate for the Department's operation.

Exhibits B and C list the individual checks issued from the accounts maintained at Success Bank and Bank of the West, respectively. Because only 1 check was issued from the account held at Community First Bank, it was not included in an Exhibit. Exhibits B and C also show how each disbursement from the accounts was classified.

The concerns we identified during our review of the disbursements from the Department's accounts are discussed in detail in the following paragraphs.

Unsupported Disbursements - Because adequate supporting documentation was not maintained, we were unable to determine if a number of the disbursements from the accounts maintained by the Department at Success Bank and Bank of the West were necessary and reasonable for operations of the Department or were personal in nature. A number of the disbursements were to vendors which sell items which may have been for supplies and parts for the Department or which may be for personal purposes.

The unsupported disbursements identified are summarized in Table $\mathbf{1}$ by the account from which they were issued.

Table 1

| Bank | Exhibit | Amount |
| :--- | ---: | ---: |
| Success Bank | B | $\$ 33,586.95$ |
| Bank of the West | C | 128.85 |
| Total |  | $\$ 33,715.80$ |

The unsupported disbursements identified included:

- A payment to Mr. Scott from the Success Bank account on December 28, 2006 for $\$ 300.00$. The notation in the memo line of the check indicated it was a reimbursement for Christmas supplies. We reviewed the supporting documentation for $\$ 126.65$ of the total. Support was not available for the remaining $\$ 173.35$. The check was signed by Mr. Scott.
- A total of $\$ 1,691.36$ spent on food for members, including $\$ 1,119.63$ paid to Keith's foods and $\$ 245.99$ paid to Pizza Hut.
- A $\$ 300.00$ payment to Hougland Fire Extinguisher for the purchase of a powder fire extinguisher according to the memo on the check. This business is owned by Mr. Hougland. We could not locate any support for the payment. We did observe several fire extinguishers in the fire station.

The $\$ 33,715.80$ is included in Exhibit A as unsupported disbursements.
Member Compensation - As previously stated, members are to be compensated by the Department for fire calls and meetings they attend. Pursuant to Chapter 35 of the City's 2004 Code of Ordinances, members of the Department are to receive compensation as determined by resolution of the City Council. We reviewed the City Council minutes between July 1, 2006 and June 30, 2010 and did not identify any resolutions regarding compensation for members of the Department, except the Fire Chief. According to City staff we spoke with, Chapter 2.28 of the 1975 Bloomfield Municipal Code (revised December 1999) addressed compensation. According to the Municipal Code revised December 1999, "members of the Department were to receive $\$ 150.00$ for answering each alarm, regardless of whether hose or chemical is used." When the ordinances were recodified in 2004, there was no mention of compensation for the members. According to City staff we spoke with, the City has always paid the Department $\$ 150.00$ per call since 2004 regardless of the City Ordinance which indicated each member should receive $\$ 150.00$.

During the period of our review, members of the Department were compensated $\$ 5.00$ for each meeting they attended. In addition, members were allocated a portion of the $\$ 150.00$ received by the Department for each fire call. As Treasurer, Mr. Scott was responsible for calculating the amount to be paid to each member for the meetings and calls attended.

When calculating the amount owed to each member, an extra member was added to each fire call to allow the Department to retain monies to help cover expenses not covered by the City. For example, if 4 members responded to a brush fire, the $\$ 150.00$ would be divided by 5, resulting in each of the 4 members receiving $\$ 30.00$. The remaining $\$ 30.00$ was retained by the Department to be used for miscellaneous expenses.

Payments for the calls were made by the City to the Department annually in November. Mr. Scott was responsible for submitting supporting documentation to the City documenting each call the Department responded to. In addition, Mr. Scott documented whether the City was responsible for the fire call or whether a township was responsible for the fire call. According to Mr. Scott and other members of the Department, the Department maintained a chart which was posted in the fire station showing which members were at each fire call. The charts for the period of our investigation could not be located.

Table 2 summarizes the payments made by the City to the Department for the period of our investigation.

Table 2

|  | Disbursed by City |  |  | Received by Department |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Period <br> Covered | Date | Amount |  | Date | Amount <br> Deposited | Withheld <br> from Deposit |
| $11 / 01 / 05-$ |  |  |  |  |  |  |
| $10 / 31 / 06$ | $11 / 16 / 06$ | $\$ 17,460.00$ | $11 / 22 / 06$ | $\$ 17,460.00$ |  |  |
| $11 / 01 / 06-$ <br> $10 / 31 / 07$ | $11 / 15 / 07$ | $17,145.00$ | $11 / 16 / 07$ | $16,645.00$ | 500.00 |  |
| $11 / 01 / 07-$ |  |  |  |  |  |  |
| $10 / 31 / 08$ | $11 / 20 / 08$ | $21,395.00$ | $11 / 21 / 08$ | $21,395.00$ |  |  |
| $11 / 01 / 08-$ | $11 / 19 / 09$ | $22,860.00$ | $12 / 02 / 09$ | $3,782.42$ | $19,077.58$ |  |
| $10 / 31 / 09$ | $11 / 19$ |  | $\$ 59,282.42$ | $19,577.58$ |  |  |
| Total |  | $\$ 78,860.00$ |  |  |  |  |

Table 2 shows a total of $\$ 19,577.58$ was withheld from 2 deposits. Of the $\$ 78,860.00$ disbursed by the City, $\$ 71,215.87$ was paid to the members and $\$ 7,644.13$ was retained by the Department.

Each December, the Department pays each member an amount based on the number of calls responded to and meetings attended during the previous 12 months. As previously stated, the charts and support for the calculation of the payments owed to each member could not be located. However, Mr. Scott prepared a spreadsheet listing the amounts paid to individual members which he provided to the CPA firm initially engaged to review the Department's financial transactions. Using the information provided by Mr. Scott, we compared the amounts paid to the members to the amounts disbursed from the Department's bank account by check or cash. Table 3 compares the payments to the members during the period of our investigation to the amounts from the Department's bank account.

When we reviewed the spreadsheet, we determined the total amount paid to members on December 4, 2007 shown by Mr. Scott did not mathematically agree with the total amount paid to individual members. Because the total was only $\$ .35$ less than the total of the individual payments, the total reported by Mr. Scott is included in Table 3.

Table 3

| Date Paid | Amount Paid to Members | Source of Payment |  |  | Variance |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Check | Cash | Total |  |
| Checks and cash withdrawals: |  |  |  |  |  |
| 12/05/06 | \$ 16,431.87 | 16,431.87 | - | 16,431.87 | - |
| 12/04/07 | 14,946.66 | - | 14,446.66 | 14,446.66 | 500.00 |
| 09/26/08 | 500.00 | 500.00 | - | 500.00 | - |
| 12/02/08 | 17,340.51 | 17,340.51 | - | 17,340.51 | - |
| 12/05/08 | 500.00 | 500.00 | - | 500.00 | - |
| 03/23/09 | 400.00 | 400.00 | - | 400.00 | - |
| 06/18/09 | 600.00 | 600.00 | - | 600.00 | - |
| 06/24/09 | 500.00 | 500.00 | - | 500.00 | - |
|  | 51,219.04 | 36,272.38 | 14,446.66 | 50,719.04 | 500.00 |
| Cash withheld from deposit: |  |  |  |  |  |
| 12/02/09 | 19,996.83 | - | 19,077.58 | 19,077.58 | 919.25 |
| Total | \$ 71,215.87 | 36,272.38 | 33,524.24 | 69,796.62 | 1,419.25 |

Table 3 shows a total of $\$ 71,215.87$ was paid to members. Based on information provided by Mr. Scott, $\$ 34,943.49$ was in cash and the remaining $\$ 36,272.38$ was paid by check. As illustrated by the Table, cash totaling $\$ 33,524.24$ was withdrawn from the bank or withheld from deposits.

Table 3 also illustrates members were paid a total of $\$ 14,946.66$ on December 4, 2007. Exhibit B shows $\$ 14,446.66$ was withdrawn on the same day to pay the members. The $\$ 500.00$ difference between the amount paid to the members and the amount withdrawn may have been paid from cash on hand or may have been the $\$ 500.00$ withheld from the November 16, 2007 deposit shown in Table 2.

Also as illustrated by Table 3, members were paid a total of \$19,996.83 on December 2, 2009. As shown in Table 2, $\$ 19,077.58$ was withheld from the amount disbursed by the City on December 2, 2009 for deposit by the Department. The $\$ 919.25$ difference between what was paid to the members and the amount withdrawn may have been paid from cash on hand.

While reviewing the payments to members, we identified the following:

- In 2008, Jeff Call and Brian Meeker each received 2 payments instead of the annual payment in December. Mr. Meeker was paid $\$ 500.00$ on September 26, 2008 and $\$ 1,085.90$ on December 2, 2008. Mr. Call was paid $\$ 288.16$ on December 2, 2008 and an additional $\$ 500.00$ on December 5, 2008. Because of the lack of supporting documentation, we are unable to determine the reason for the additional payments.
- In December 2009, Mr. Meeker received 2 payments and Mr. Scott received 3 payments. We were unable to determine why Mr. Scott and Mr. Meeker would receive additional payments. The payments to Mr. Scott included a check issued on June 18, 2009 for $\$ 600.00$, a check issued on June 24, 2009 for $\$ 500.00$ and a cash payment of $\$ 2,194.66$ in December 2009. On June 29, 2009, the June 24, $2009 \$ 500.00$ payment to Mr. Scott was redeposited into the Department's account.
- Mr. Hougland received a cash payment of $\$ 250.00$ on December 2, 2009. We were unable to determine why Mr. Hougland received a payment since Mr. Hougland was paid by the City as Fire Chief. The $\$ 250.00$ is included in Exhibit A as an improper disbursement.

Based on discussions with the City Clerk, the current Fire Chief, Mr. McClure, Mr. Scott and members of the Department, neither the City nor the Department issued Internal Revenue Service (IRS) Form 1099 for compensation paid to Department members during the period of our investigation. Form 1099 is required to be filed with the IRS for any member who receives compensation of $\$ 600.00$ or more in a calendar year. In 2010, 12 of the 18 members were paid more than $\$ 600.00$.

Of the total $\$ 71,215.87$ in member compensation listed in Table 3, Mr. Scott repaid $\$ 500.00$ which he received on June 24, 2009. In addition, the $\$ 250.00$ cash payment to Mr. Hougland on December 2, 2009 is included in Exhibit A as an improper disbursement. As a result, the remaining $\$ 70,465.87$ paid to members is included in Exhibit A as unsupported disbursements.

Cash Withdrawals - We reviewed the activity for each of the Department's bank accounts and identified $\$ 4,996.00$ of improper cash withdrawals. Table 4 summarizes the improper cash withdrawals from the bank.

Table 4

|  | Withdrawn by |  |  |
| :--- | ---: | ---: | ---: |
|  |  |  |  |
| Bank | Craig |  |  |
| Scott | Unknown | Total |  |
| Community First Bank | $\$ 3,120.00$ | - | $3,120.00$ |
| Success Bank | $1,600.00$ | - | $1,600.00$ |
| Bank of the West | - | 276.00 | 276.00 |
| Total | $\$ 4,720.00$ | 276.00 | $4,996.00$ |

The Table shows the majority of the cash was withdrawn from the account at Community First Bank. As previously stated, neither Mr. Scott nor Mr. Hougland disclosed the existence of the Community First Bank account when we spoke with them. Exhibit D includes the details of the cash withdrawals at each of the 3 banks.

As shown in Table 4, Mr. Scott withdrew \$4,720.00. Because records were unavailable from Bank of the West, we were unable to determine who withdrew $\$ 276.00$ from an ATM in Bloomfield and an ATM in Las Vegas. We identified a $\$ 152.00$ withdrawal on September 5, 2006 from a Bloomfield, Iowa ATM. It is likely $\$ 150.00$ in cash was withdrawn and a $\$ 2.00$ fee was incurred. We also identified a withdrawal on December 18, 2006 at a cash machine in Las Vegas. We were not able to determine who made the withdrawal. While the total transaction amount was $\$ 104.00$, it is likely $\$ 100.00$ in cash was withdrawn and a $\$ 4.00$ fee was incurred. The remaining $\$ 20.00$ was withdrawn from a Bank of the West ATM machine on June 13, 2007. These would appear to be personal in nature. The $\$ 4,996.00$ total is included in Exhibit A as improper disbursements.

Payments to Craig Scott - On December 29, 2009, a $\$ 910.06$ check from the Department's account held at Success Bank was issued to Mr. Scott. The check is included in Exhibit B. As illustrated by the Exhibit, the check did not include a notation in the memo portion and supporting documentation could not be located for the payment. The check was signed by Robert Hougland. We were unable to to discuss this payment with Mr. Hougland.

A $\$ 400.00$ check was issued to Mr. Scott on April 9, 2003 from the Department's Community First Bank account. We were unable to locate any support for the disbursement. As previously stated, neither Mr. Hougland nor Mr. Scott disclosed the account held at Community First Bank.

The $\$ 1,310.06$ of payments issued to Mr. Scott are included in Exhibit A as improper disbursements.

Payments to Robert Hougland - We identified 2 payments to Mr. Hougland totaling $\$ 1,239.88$. According to the memo line on a check and comments from Mr. Hougland, the checks were related to his salary. As the Fire Chief, Mr. Hougland was paid by the City and did not receive any additional compensation for responding to Department calls. As a result, Mr. Hougland should not have received additional salary payments from the Department.

The first check was dated July 28, 2007 and was for $\$ 239.88$. According to the memo portion of the check, the payment was for 3 days of salary. The check was signed by Mr. Hougland. The second check was dated December 22, 2008 and was for $\$ 1,000.00$. According to Mr. Hougland, the check was a pay advance which he reimbursed through in-kind contributions by striping and lettering 3 Department vehicles. Records were not available to verify if an agreement to perform the work existed and if the work was completed.

The payments were issued from the account held at Success Bank and are included in Exhibit B. The $\$ 1,239.88$ is included in Exhibit A as improper disbursements.

Citizens Auto Finance - Payments were made to Citizens Auto Finance on November 18, 2007 and December 14, 2007 for $\$ 264.21$ each. Both checks were signed by Mr. Hougland. We obtained documentation from Citizens Auto Finance which showed the payments were for an automobile loan established in Mr. Hougland's name.

The payments were issued from the bank account at Success Bank and are included in Exhibit B. The $\$ 528.42$ paid to Citizens Auto Finance for Mr. Hougland's personal automobile loan is included in Exhibit A as improper disbursements.

Pamida - Checks totaling $\$ 588.73$ were issued to Pamida from the Department's bank account at Success Bank. Based on support obtained from Pamida for the period July 1, 2006 through June 30, 2010, the purchases included DVDs which cost $\$ 151.72$. The DVDs were personal in nature and unrelated to Department operations. The checks used to purchase the DVDs were signed by Mr. Hougland.

The $\$ 151.72$ cost of the DVDs is included in Exhibit A as improper disbursements.
MFA Oil Company - We identified 7 debit card transactions totaling $\$ 305.14$ from the Bank of the West account for fuel purchases at MFA Oil Company. We were unable to locate supporting documentation for the purchases. Because the purchases were made with a debit card, we were unable to determine who made the purchases.

The Department has a charge card with MFA Oil Company and charge accounts at various local stations, including Casey's, Gas-N-Mor and Morgan's Auto Specialities. Department fuel purchases were to be made using the charge card or the charge accounts. The City paid the fuel charges from MFA Oil or other stations from the General Fund. Because it was expected Department fuel purchases would be made at MFA Oil or charged to the other stations, there would be no reason for Department fuel purchases to be made using a debit card from the Bank of the West account. As a result, the $\$ 305.14$ is included in Exhibit A as improper disbursements.

Adult Bookstore - The only improper disbursement identified during our review of the disbursements from the Department's Bank of the West account was a $\$ 45.87$ purchase from an adult bookstore on August 9, 2006. We were unable to locate supporting documentation for the purchase. Because the purchase was made with a debit card, we are unable to determine who made the purchase. Based on the vendor, the purchase was determined to be improper. The purchase is included in Exhibit A as an improper disbursement.

## PAYMENTS FROM THE CITY

Payments to Mr. Hougland - As previously mentioned, Mr. Hougland was the Fire Chief during the period of our investigation. As Fire Chief, Mr. Hougland received quarterly payments from the City. Mr. Hougland's salary increased from $\$ 5,000.00$ in fiscal year 2007 to $\$ 7,500.00$ in fiscal year 2008. We reviewed the minutes of the City Council meetings to determine if Mr. Hougland's salary was properly approved, but we could not find any record of Mr. Hougland's salary being approved for fiscal years 2007 and 2008. We did find minutes approving Mr. Hougland's salary of \$7,500.00 for fiscal years 2009 and 2010.

Payments to Mr. Scott - The City Council approved quarterly payments of $\$ 300.00$ to Mr. Scott to maintain the Department's equipment. The City issued Mr. Scott IRS Form 1099 for calendar years 2006 through 2010. According to the current Fire Chief, Mr. Scott was responsible for keeping the small engine equipment (i.e. chain saws, etc.) ready to use. In addition, Mr. Scott was responsible for ensuring Department vehicles were fueled up. For the period of our investigation, Mr. Scott received payments totaling \$4,200.00 for maintaining the Department's equipment.

Mr. Scott was a member of the City Council from January 1, 2004 until he resigned on September 16, 2010. He was also a member of the Department during this period and received compensation based on the number of calls he responded to and meetings he attended. Pursuant to section $372.13(8)$ of the Code of Iowa, "...an elected city officer is not entitled to receive any other compensation for any other city office or city employment during that officer's tenure in office, but may be reimbursed for actual expenses incurred." Section 362.5(3) of the Code of Iowa provides an exception when the total purchase price for goods or services is less than $\$ 1,500.00$ and the population of the City is over 2,500 residents.

In addition, according to guidance provided by the IRS under Internal Revenue Code 3121(c), "For purposes of this chapter, if the services performed during one-half or more of any pay period by an employee for the person employing him constitute employment, all the services of such employee for such period shall be deemed to be employment; but if the services performed during more than one-half of any such pay period by an employee for the person employing him do not constitute employment, then none of the services of such employee for such period shall be deemed to be employment. As used in this subsection, the term 'pay period' means a period (of not more than 31 consecutive days) for which a payment of remuneration is ordinarily made to the employee by the person employing him."

Because the City issued Mr. Scott a W-2 for his services as a City Council member and paid him for maintaining the fire equipment, the quarterly payment of $\$ 300.00$ should have been included on his W-2. The City did issue Mr. Scott IRS form 1099 each year for the quarterly payments.

Public Safety Interoperability Communications Grant - Mr. Scott was also the Disaster Coordinator for Davis County. In fiscal year 2010, Davis County received a Public Safety Interoperability Communications (PSIC) Grant from Jasper County. The PSIC Grant originated from the U.S. Department of Commerce through the Iowa Homeland Security and Emergency Management Division of the Iowa Department Public Defense. During the period of our investigation, Mr. Scott deposited $\$ 37,075.64$ from Davis County into the Department's account held at Bank of the West. Subsequently, payments to Jasper County totaling $\$ 36,475.65$ were made from the Department's account for Davis County's local match. The remaining $\$ 599.99$ was returned to Davis County on April 29, 2010. We were unable to determine why Mr. Scott used the Department's account instead of paying Jasper County directly through Davis County. However, we did not identify any improper activity regarding the PSIC grant.

## Undeposited Collections

The Department's largest expenses are paid for directly by the City. In addition to the funds held by the City for the Department, the Department receives $\$ 150.00$ from the City for each call responded to. The Department also receives funds from donations and fundraising activities. We reviewed the deposits to the bank accounts maintained by the Department for propriety and to determine if the Department's collections were deposited intact. We identified several concerns which are discussed in detail in the following paragraphs.

Cash Withheld from Deposits - As previously stated, Mr. Scott and Mr. Hougland were authorized signers on both the Success Bank and Community First Bank accounts. Signature cards were unavailable for the Bank of the West account. As shown in Table 3, \$19,077.58 of cash was withheld from deposit to be used for member compensation. We reviewed the activity for each of the Department's bank accounts and identified an additional $\$ 1,450.00$ of cash withheld from deposits. Table 5 summarizes the potential improper cash withheld from deposits at each bank. The Table also specifies who made the withdrawal based on documents available from the banks.

Table 5

|  |  | Cash Withheld by |  |  |  |
| :---: | :--- | ---: | ---: | ---: | ---: |
| Date | Bank | Craig <br> Scott | Robert <br> Hougland | Unknown | Total |
| $10 / 24 / 03$ | Community First Bank | $\$ 1350.00$ | - | - | 350.00 |
| $07 / 10 / 06$ | Bank of the West | - | - | 200.00 | 200.00 |
| $11 / 16 / 07$ | Success Bank | 500.00 | - | - | 500.00 |
| $03 / 10 / 08$ | Success Bank | - | 200.00 | - | 200.00 |
| $06 / 30 / 08$ | Success Bank | - | 100.00 | - | 100.00 |
| $07 / 01 / 08$ | Success Bank | - | 100.00 | - | 100.00 |
| Total |  | $\$ 850.00$ | 400.00 | 200.00 | $1,450.00$ |

As illustrated by Table 5, of the $\$ 1,450.00$ withheld from deposit, Mr. Scott withheld $\$ 850.00$, Mr. Hougland withheld $\$ 400.00$ and we could not identify who withheld the remaining $\$ 200.00$. As stated previously, the $\$ 500.00 \mathrm{Mr}$. Scott withheld from deposit on November 16, 2007 may have been used to pay members on December 4, 2007. As a result, the $\$ 500.00$ Mr. Scott withheld on November 16, 2007 is not included in Exhibit A as undeposited collections. Table 6 summarizes the undeposited collections by individual. The $\$ 950.00$ is included in Exhibit A as undeposited collections.

Table 6

| Cash Withheld by | Amount |
| :--- | ---: |
| Craig Scott | $\$ 350.00$ |
| Robert Hougland | 400.00 |
| Unknown | 200.00 |
| Total | $\$ 950.00$ |

Billings to Individuals and Insurance Companies - The Department was to provide the City a list of calls the Department responded to. The City would pay the Department $\$ 150.00$ per call. During our investigation, a concern was brought to our attention regarding the Department billing insurance companies and individuals directly for calls. We interviewed several agents from local insurance companies and were told payments were not made directly
to the Fire Department by their agencies. If a fire call was covered by an individual's insurance policy, the payment would be made to the individual policy holder.

We also reviewed the deposit slips for each of the Department's bank accounts. We identified 2 deposits which included checks from insurance companies. Both deposits were made to the account at Success Bank. The $1^{\text {st }}$ was on August 10, 2006 from Hartford for $\$ 250.00$ and the $2^{\text {nd }}$ was from Traffic Insurance on October 11, 2007 for $\$ 3,239.90$. No supporting documentation could be located to explain the purpose of these checks. According to the current Fire Chief, the Department does not bill insurance companies or individuals. He was unsure if the Department had billed insurance companies or individuals in the past.

We also identified checks from individuals being deposited in the Department's accounts. Because billing records were not maintained and the Department periodically held fundraising events, we were unable to determine if the checks were related to calls or for fundraising. We located 1 bill to an individual for service. Because records, such as billing invoices or receipt books, were not maintained, we were unable to determine if the deposits were the result of the Department billing insurance companies and individuals for service.

We were able to confirm revenue received from the State, counties and townships was properly deposited with the City or the Department. However, because records were not maintained of fundraising activities, donations or billings for service, we are unable to determine if funds received from other sources were properly deposited to the Department's accounts. Because of the lack of supporting documentation, we could not determine an explanation for the deposits made to the Department's accounts.

## Recommended Control Procedures

We reviewed the procedures used by the City and the Department to process receipts and disbursements. An important aspect of internal control is to establish procedures that provide accountability for assets susceptible to loss from error and irregularities. These procedures provide the actions of one individual will act as a check on those of another and provide a level of assurance errors or irregularities will be noted within a reasonable time during the course of normal operations. Based on our findings and observations detailed below, the following recommendations are made to strengthen the Department's and the City's controls.
A) Segregation of Duties - An important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The Fire Chief and the Treasurer for the Department had control over each of the following areas for the Department:
a. Receipts - collecting, preparing deposits and making deposits,
b. Disbursements - purchasing, preparing checks, signing and distributing checks.

Recommendation - We realize segregation of duties is difficult with a limited number of staff. However, the Department and the City should review their control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available personnel and elected officials.
B) Separately Maintained Accounts - The Department maintained separate accounts showing receipts and disbursements during the period of our investigation. The Department is considered part of the City for financial reporting purposes. As a result, the Department's separate accounts should be included in the City Clerk's monthly financial reports. Based on our review of the sources of the deposits made to the Department's accounts, the funds in the Department's separate accounts are public funds collected for a City purpose. The accounts were not held or administered by a City official. In addition, transactions and the resulting balances were not reported to
the City Council and disbursements from the accounts were not reviewed or approved by the City Council.
The Department closed the account at Bank of the West on May 20, 2010 and the account at Success Bank on June 1, 2010. The funds from both accounts were deposited with the City. As of June 30, 2010, the account held by the Department at Community First Bank was still held by the Department.

Recommendation - Section 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose." All financial transactions of the Department's accounts should be included in the City Clerk's monthly financial reports.

Because public funds were held in the Department's separately maintained accounts which were maintained by Mr. Hougland and Mr. Scott, City officials should work with legal counsel to move the Department's remaining separately maintained accounts to the control of the City Clerk and/or another City official and to remove the names of non-city employees from the authorized check signers. The Department's activity should be subject to City Council review and the City's budget process. In addition, internal control would be strengthened and operating efficiency could be increased by integrating the receipts and disbursements of these accounts with the City's accounting records in the City Clerk's office.

It is not unusual for local fire departments to establish legally separate auxiliary organizations which raise funds used to support the department. Proceeds raised by legally separate auxiliary organizations are typically from fundraisers and similar events. As a result, these proceeds are not considered public funds and may be maintained separate from the City's accounts. These funds may be used for purchases the City Council does not deem an appropriate use of City funds or for items which may not meet the test of public purpose.
C) Supporting Documentation - We identified $\$ 104,505.00$ of disbursements for which adequate supporting documentation was not maintained or information was not available to determine if the disbursement was necessary and reasonable for the operation of the Department.
Recommendation - The Department and the City Council should implement policies requiring adequate supporting documentation be provided in order to determine the goods and services purchased and the related quantity. Disbursements should not be approved unless adequate supporting documentation is available. Disbursements should be approved by the City Council prior to payment.
D) Financial Accounting Records - Very limited financial records were maintained by the Department for the period of our investigation. The following conditions were identified:
a. No ledger was maintained.
b. Receipts and disbursements were not posted.
c. Pre-numbered receipts were not issued for collections from donations and fund raising activities.
d. Disbursements were not approved or documented in the minutes of City Council meetings.
e. On several occasions, checks were not issued in chronological order and some check numbers appear to have never been used.
f. Monthly bank account reconciliations were not completed and bank statements were delivered to and reviewed by the individual responsible for disbursing the Department's funds.

Recommendation - The Department should establish formal accounting records to account for all receipts and disbursements. Records should include:

- Pre-numbered receipts for collections.
- Adequate supporting documentation for disbursements, including invoices and receipts.
- Checks should be prepared by the Treasurer of the Department and written in sequential order. Checks should be reviewed and signed by the Fire Chief. The review should include comparing invoices and supporting documentation to the check.
- Monthly bank to book reconciliations should be prepared by an independent person and reviewed by the Fire Chief.
E) Member Compensation - Members of the Department are to be compensated for fire calls they respond to and meetings they attend. The Department did not file IRS Form 1099 as required for members who were paid $\$ 600.00$ or more in a year. The Department did not maintain adequate supporting documentation for the payments.

Recommendation - The Department should ensure all members of the Department receiving compensation of $\$ 600.00$ or more are provided an IRS Form 1099 or, if the members are considered employees rather than contractors, they should have the appropriate taxes withheld from their compensation. The Department should maintain supporting documentation showing which members attended calls and meetings. The support should be signed by the members.

## Exhibits

## Report on Special Investigation

 of theCity of Bloomfield Volunteer Fire Department

# Report on Special Investigation of the City of Bloomfield Volunteer Fire Department 

Summary of Findings
For the Period July 1, 2006 through June 30, 2010

| Description | Table/ Page Number |  | Unsupported | Improper | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Unsupported and improper disbursements: |  |  |  |  |  |
| Unsupported disbursements | Table 1 | \$ | 33,715.80 | - | 33,715.80 |
| Member compensation | Page 12 |  | 70,465.87 | 250.00 | 70,715.87 |
| Cash withdrawals by: |  |  |  |  |  |
| Craig Scott | Table 4 |  | - | 4,720.00 | 4,720.00 |
| Unknown | Table 4 |  | - | 276.00 | 276.00 |
| Payments to Craig Scott | Pages 12-13 |  | - | 1,310.06 | 1,310.06 |
| Payments to Robert Hougland | Page 13 |  | - | 1,239.88 | 1,239.88 |
| Citizens Auto Finance | Page 13 |  | - | 528.42 | 528.42 |
| Pamida | Page 13 |  | - | 151.72 | 151.72 |
| MFA Oil Company | Page 13 |  | - | 305.14 | 305.14 |
| Adult bookstore | Page 13 |  | - | 45.87 | 45.87 |
| Total unsupported and improper disbursements |  |  | 104,181.67 | 8,827.09 | 113,008.76 |
| Undeposited collections: |  |  |  |  |  |
| Cash withheld from deposit by: |  |  |  |  |  |
| Craig Scott | Table 6 |  | - | 350.00 | 350.00 |
| Robert Hougland | Table 6 |  | - | 400.00 | 400.00 |
| Unknown | Table 6 |  | - | 200.00 | 200.00 |
| Total undeposited collections |  |  | - | 950.00 | 950.00 |
| Total |  |  | 104,181.67 | 9,777.09 | 113,958.76 |

Note: Of the $\$ 9,777.09$ of undeposited collections and improper disbursements, $\$ 6,380.06$ and $\$ 2,570.02$ is attributable to Craig Scott's and Robert Hougland's actions, respectively. It is unknown who initiated the transactions for the remaining \$827.01.

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010

| Check Date | Check Number | $\begin{gathered} \text { Signed } \\ \text { By } \\ \hline \end{gathered}$ | Payee | Memo per Check |
| :---: | :---: | :---: | :---: | :---: |
| 07/07/06 | 1040 | RH | Alex Air Apparatus, Inc. | Size Adj. |
| 07/14/06 | 1041 | RH | Quality Motor Parts | Brush Truck |
| 08/03/06 | 1126 | CS | Pamida | None |
| 08/03/06 | 1042 | RH | True Value | None |
| 08/10/06 | 1043 | RH | Keiths Foods Inc | None |
| 08/15/06 | 1045 | RH | The Flower Shop | D.M. Flowers |
| 08/15/06 | 1046 | RH | Pepsi Cola Bottling Co | Water Illegible |
| 08/15/06 | 1047 | RH | Public Safety Center Inc | None |
| 09/06/06 | 1044 | RH | Pamida | None |
| 09/21/06 | 1048 | RH | City of Bloomfield | New Phone |
| 10/13/06 | 1049 | RH | Quality Motor Parts | Tools |
| 10/20/06 | 1050 | RH | Pamida | None |
| 10/28/06 | 1101 | RH | Quality Motor Parts | None |
| 11/02/06 | 1102 | RH | Dennis Porter (FD Member) | Keys |
| 11/05/06 | 1103 | RH | Pamida | None |
| 11/09/06 | 1105 | RH | Bloomfield Communications | None |
| 11/09/06 | 1106 | RH | Hougland Fire Ext. | None |
| 11/09/06 | 1104 | RH | True North Companies | None |
| 11/19/06 | 1127 | CS | Robbie Veatch | Meat 4xmas |
| 12/05/06 | 1130 | CS | Darrin Garrett (FD Member) | None |
| 12/05/06 | 1137 | CS | Bryan McClurg (FD Member) | None |
| 12/05/06 | 1131 | CS | Scott Grim (FD Member) | None |
| 12/05/06 | 1132 | CS | Dave Hall (FD Member) | None |
| 12/05/06 | 1135 | CS | Brad Kincart (FD Member) | None |
| 12/05/06 | 1139 | CS | Keith (Keith's Foods) | None |
| 12/05/06 | 1143 | CS | Dennis Porter (FD Member) | None |
| 12/05/06 | 1146 | CS | Mike Davidson (FD Member) | None |
| 12/05/06 | 1134 | CS | Mike Karr (FD Member) | None |
| 12/05/06 | 1138 | CS | Jake Davidson (FD Member) | None |
| 12/05/06 | 1140 | CS | Brett Warning (FD Member) | None |
| 12/05/06 | 1142 | CS | Jason Rook (FD Member) | None |
| 12/05/06 | 1145 | CS | Mike Haskell (FD Member) | None |


| Total <br> Amount |  | Supported | Unsupported | Member Compensation | Improper |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 99.00 | - | 99.00 | - | - |
|  | 252.53 | - | 252.53 | - | - |
|  | 71.46 | 71.46 | - | - | - |
|  | 69.14 | - | 69.14 | - | - |
|  | 251.45 | 251.45 | - | - | - |
|  | 38.52 | 38.52 | - | - | - |
|  | 34.24 | 34.24 | - | - | - |
|  | 167.43 | 167.43 | - | - | - |
|  | 9.83 | 9.83 | - | - | - |
|  | 19.99 | - | 19.99 | - | - |
|  | 477.66 | 477.66 | - | - | - |
|  | 32.37 | 32.37 | - | - | - |
|  | 176.35 | 176.35 | - | - | - |
|  | 17.00 | 17.00 | - | - | - |
|  | 5.21 | 3.21 | - | - | 2.00 |
|  | 40.00 | - | 40.00 | - | - |
|  | 300.00 | - | 300.00 | - | - |
|  | 90.00 | - | 90.00 | - | - |
|  | 118.62 | - | 118.62 | - | - |
|  | 568.16 | - | - | 568.16 | - |
|  | 970.99 | - | - | 970.99 | - |
|  | 1,085.52 | - | - | 1,085.52 | - |
|  | 1,337.19 | - | - | 1,337.19 | - |
|  | 475.59 | - | - | 475.59 | - |
|  | 69.78 | - | 69.78 | - | - |
|  | 1,384.44 | - | - | 1,384.44 | - |
|  | 433.42 | - | - | 433.42 | - |
|  | 1,405.57 | - | - | 1,405.57 | - |
|  | 358.02 | - | - | 358.02 | - |
|  | 1,754.10 | - | - | 1,754.10 | - |
|  | 1,942.60 | - | - | 1,942.60 | - |
|  | 491.00 | - | - | 491.00 | - |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010

| Check Date | Check Number | $\begin{gathered} \text { Signed } \\ \text { By } \\ \hline \end{gathered}$ | Payee | Memo per Check |
| :---: | :---: | :---: | :---: | :---: |
| 12/05/06 | 1128 | CS | Jeff Call (FD Member) | None |
| 12/05/06 | 1129 | CS | Alan Forsythe (FD Member) | None |
| 12/05/06 | 1141 | CS | Craig C Scott (FD Member) | None |
| 12/05/06 | 1144 | CS | Jeff McClure (FD Member) | None |
| 12/05/06 | 1133 | CS | Doran Houk (FD Member) | None |
| 12/05/06 | 1136 | CS | Dave Stremler (FD Member) | None |
| 12/28/06 | 1147 | CS | Craig Scott (FD Member) | Xmas Order |
| 01/31/07 | 1107 | RH | Breadeaux Pizza | None |
| 02/05/07 | 1108 | RH | Air Evac Life Team | None |
| 02/10/07 | 1109 | RH | Penn Well Publishing | 1010000043055 |
| 03/03/07 | 1111 | RH | Dollar General | None |
| 03/06/07 | 1110 | RH | Neal \& Cindy Dirks | Jacob Dirks Memorial |
| 03/21/07 | 1112 | RH | Pamida | Pictures |
| 03/22/07 | 1113 | RH | RDJ | Junk |
| 03/22/07 | 1114 | RH | Iowa Fire Chief's Assn | Membership Renewal |
| 03/29/07 | 1115 | RH | Iowa State University | Training 00-9331 |
| 04/17/07 | 1116 | RH | Quality Motor Parts | None |
| 04/30/07 | 1117 | RH | Hamilton Produce | None |
| 05/16/07 | 1119 | RH | Quality Motor Parts | None |
| 05/19/07 | 1121 | RH | Clayton Price | None |
| 05/19/07 | 1120 | RH | Aaron Scott (FD Member) | None |
| 06/12/07 | 1122 | RH | Keiths Foods | Water |
| 06/19/07 | 1123 | CS | Bike Shop | None |
| 06/20/07 | 1124 | RH | ADLM Emergency Management | None |
| 06/25/07 | 1095 | RH | Pamida | None |
| 07/04/07 | 1125 | RH | David Stremler (FD Member) | Wheel Wet |
| 07/11/07 | 1077 | RH | Hamilton Produce | Fan |
| 07/11/07 | 1076 | RH | Keiths Foods | Candy |
| 07/18/07 | 1078 | RH | Speltz Studio of Wildlife | 9x12's |
| 07/20/07 | 1079 | RH | Dove Designs | T-Shirts |
| 07/28/07 | 1080 | RH | Robert Hougland (FD Member) | 3 day Wages |
| 07/28/07 | 1081 | RH | Speltz Studio | Print \#3 for Jerry Meredith |


| Total Amount | Supported | Unsupported | Member <br> Compensation | Improper |
| :---: | :---: | :---: | :---: | :---: |
| 167.51 | - | - | 167.51 | - |
| 200.69 | - | - | 200.69 | - |
| 1,660.32 | - | - | 1,660.32 | - |
| 1,057.38 | - | - | 1,057.38 | - |
| 561.09 | - | - | 561.09 | - |
| 578.28 | - | - | 578.28 | - |
| 300.00 | 126.65 | 173.35 | - | - |
| 40.64 | - | 40.64 | - | - |
| 55.00 | - | 55.00 | - | - |
| 599.45 | - | 599.45 | - | - |
| 8.29 | - | 8.29 | - | - |
| 100.00 | - | 100.00 | - | - |
| 9.83 | 9.83 | - | - | - |
| 90.32 | 90.32 | - | - | - |
| 28.00 | - | 28.00 | - | - |
| 293.50 | - | 293.50 | - | - |
| 2.54 | - | 2.54 | - | - |
| 6.93 | - | 6.93 | - | - |
| 16.63 | - | 16.63 | - | - |
| 25.00 | - | 25.00 | - | - |
| 25.00 | - | 25.00 | - | - |
| 26.95 | - | 26.95 | - | - |
| 40.00 | - | 40.00 | - | - |
| 100.00 | 100.00 | - | - | - |
| 36.36 | 36.36 | - | - | - |
| 8.00 | - | 8.00 | - | - |
| 319.99 | 319.99 | - | - | - |
| 123.28 | 123.28 | - | - | - |
| 675.00 | - | 675.00 | - | - |
| 204.15 | 204.15 | - | - | - |
| 239.88 | - | - | - | 239.88 |
| 41.20 | - | 41.20 | - | - |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010

| Check Date | Check Number | Signed By | Payee | Memo per Check |
| :---: | :---: | :---: | :---: | :---: |
| 08/01/07 | 1082 | RH | Speltz Studio | $9 \times 12 \mathrm{~s} 2 \mathrm{c}$ |
| 08/01/07 | 1083 | RH | Speltz Studio | Prints |
| 08/05/07 | 1084 | RH | Pamida | Supplies |
| 08/06/07 | 1085 | RH | Bloomfield Communications | Print Sales |
| 08/06/07 | 1086 | RH | Keiths Foods | None |
| 08/07/07 | 1087 | CS | F.A.S.T. | None |
| 08/22/07 | 1088 | RH | Larry Lough | None |
| 08/22/07 | 1089 | RH | Dove Designs | Shirts |
| 09/03/07 | 1090 | RH | Adam Bridgman | Demo-Hard Hit |
| 09/03/07 | 1091 | RH | Kerry Severa | None |
| 10/03/07 | 1092 | RH | J\&M Displays | O\# 13504 |
| 10/11/07 | 1093 | RH | Davis Co Treasurer | None |
| 10/11/07 | 1094 | RH | Fire Engineering | None |
| 10/29/07 | 1097 | RH | Julia Kirkpatric | None |
| 10/29/07 | 1096 | RH | Bowlers Connection Pro Shop | None |
| 10/30/07 | 1098 | RH | Rosenbauer | None |
| 10/31/07 | 1100 | RH | Keiths Foods | None |
| 10/31/07 | 1099 | RH | Speltz Studio | Small Prints |
| 11/01/07 | 1052 | RH | Stampeed Graphics | None |
| 11/08/07 | 1053 | RH | Sandry Fire Supply | None |
| 11/10/07 | 1054 | CS | No Payee (Jatta, Inc. Breadeaux Pizza) | Pizza 4 Illegible |
| 11/11/07 | 1055 | CS | D.C. Hospital | Meals |
| 11/17/07 | 1056 | RH | Pamida | None |
| 11/18/07 | 1058 | RH | Citizens Auto Finance | None |
| 11/20/07 | 1057 | RH | RDJ | None |
| 12/03/07 | 1059 | CS | Robbie Veatch | Meat |
| 12/04/07 | $N / A$ | $N / A$ | Cash (Withdrawl) | $N / A$ |
| 12/04/07 | 1060 | CS | Keith (Keith's Foods) | None |
| 12/14/07 | 1061 | RH | Bloomfield Communications | None |
| 12/14/07 | 1062 | RH | The Flower Shop | J. Miller |
| 12/14/07 | 1063 | RH | Keiths Foods | None |
| 12/15/07 | 1064 | RH | Keiths Foods | None |


| Total Amount | Supported | Unsupported | Member <br> Compensation | Improper |
| :---: | :---: | :---: | :---: | :---: |
| 380.00 | - | 380.00 | - | - |
| 334.34 | - | 334.34 | - | - |
| 36.44 | 36.44 | - | - | - |
| 62.40 | - | 62.40 | - | - |
| 21.54 | 21.54 | - | - | - |
| 5,000.00 | - | 5,000.00 | - | - |
| 120.00 | - | 120.00 | - | - |
| 90.00 | - | 90.00 | - | - |
| 50.00 | - | 50.00 | - | - |
| 650.00 | - | 650.00 | - | - |
| 400.00 | - | 400.00 | - | - |
| 757.90 | - | 757.90 | - | - |
| 21.00 | - | 21.00 | - | - |
| 60.00 | - | 60.00 | - | - |
| 236.95 | - | 236.95 | - | - |
| 1,081.30 | - | 1,081.30 | - | - |
| 23.35 | - | 23.35 | - | - |
| 200.00 | - | 200.00 | - | - |
| 161.55 | 161.55 | - | - | - |
| 480.00 | - | 480.00 | - | - |
| 31.02 | - | 31.02 | - | - |
| 17.00 | - | 17.00 | - | - |
| 45.11 | 45.11 | - | - | - |
| 264.21 | - | - | - | 264.21 |
| 220.83 | 220.83 | - | - | - |
| 139.00 | - | 139.00 | - | - |
| 14,446.66 | - | - | 14,446.66 | - |
| 71.18 | - | 71.18 | - | - |
| 42.00 | - | 42.00 | - | - |
| 42.80 | 42.80 | - | - | - |
| 11.77 | - | 11.77 | - | - |
| 29.98 | - | 29.98 | - | - |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010

| Check Date | Check <br> Number | Signed By | Payee | Memo per Check |
| :---: | :---: | :---: | :---: | :---: |
| 12/18/07 | 1066 | RH | Citizens Auto Finance | None |
| 12/22/07 | 1065 | RH | Pamida | None |
| 01/03/08 | $N / A$ | $N / A$ | Harland Checks (ACH Payment) | Check Orders |
| 01/06/08 | 1067 | CS | Robert Veatch | Meat |
| 01/12/08 | 1071 | CS | Hamilton | None |
| 01/12/08 | 1069 | CS | Keith (Keith's Foods) | None |
| 01/12/08 | 1072 | CS | Pizarks | None |
| 01/12/08 | 1068 | CS | Southfork | None |
| 01/12/08 | 1070 | CS | D.C. Hospital Auxiliary | None |
| 01/21/08 | 1073 | RH | Keiths Foods | None |
| 02/04/08 | 1074 | RH | Rick Warning (FD Member) | CO Detector |
| 02/06/08 | 1075 | RH | Keiths Foods | None |
| 02/09/08 | 1101 | RH | Pamida | None |
| 02/15/08 | 1102 | RH | Pamida | None |
| 02/15/08 | 1103 | RH | Dollar Gen. | None |
| 02/19/08 | 1104 | RH | Keiths Foods | None |
| 02/19/08 | 1105 | RH | Keiths Foods | None |
| 02/20/08 | 1106 | RH | Thread Images | Stocking Caps |
| 02/20/08 | 1107 | RH | DB Enterprises | Coats |
| 03/11/08 | 1108 | RH | Bowling Motors | Trailer |
| 03/26/08 | 1109 | RH | Davis Co Fair Board | Fair Sponsor |
| 04/02/08 | 1110 | RH | Dollar General | None |
| 04/03/08 | 1111 | RH | Pisarik Outdoors | None |
| 04/21/08 | 1112 | RH | Quality Motor Parts | None |
| 04/21/08 | 1113 | RH | No Payee | Illegible |
| 05/05/08 | 1114 | RH | RDJ Specialties, Inc | None |
| 05/08/08 | 1116 | RH | Dennis Porter (FD Member) | Gas |
| 05/08/08 | 1115 | RH | Bowling Motors | Trailer Illegible |
| 05/12/08 | 1117 | RH | Hougland's Repair Shop | None |
| 05/21/08 | 1118 | RH | Pamida | None |
| 06/06/08 | 1119 | RH | J\&M Displays | O\# 18483 |
| 06/27/08 | 1121 | RH | Dollar General | None |


| Total Amount | Supported | Unsupported | Member <br> Compensation | Improper |
| :---: | :---: | :---: | :---: | :---: |
| 264.21 | - | - | - | 264.21 |
| 39.13 | 39.13 | - | - | - |
| 29.40 | 29.40 | - | - | - |
| 104.71 | - | 104.71 | - | - |
| 298.67 | - | 298.67 | - | - |
| 41.02 | - | 41.02 | - | - |
| 50.00 | - | 50.00 | - | - |
| 60.00 | - | 60.00 | - | - |
| 163.80 | - | 163.80 | - | - |
| 105.47 | 105.47 | - | - | - |
| 210.00 | - | 210.00 | - | - |
| 8.70 | - | 8.70 | - | - |
| 40.72 | 40.72 | - | - | - |
| 9.75 | 9.75 | - | - | - |
| 6.42 | - | 6.42 | - | - |
| 23.04 | - | 23.04 | - | - |
| 10.98 | - | 10.98 | - | - |
| 159.00 | 159.00 | - | - | - |
| 2,936.00 | 2,936.00 | - | - | - |
| 39.39 | - | 39.39 | - | - |
| 50.00 | - | 50.00 | - | - |
| 8.56 | - | 8.56 | - | - |
| 24.89 | - | 24.89 | - | - |
| 11.50 | - | 11.50 | - | - |
| 40.00 | - | 40.00 | - | - |
| 46.33 | 46.33 | - | - | - |
| 30.00 | - | 30.00 | - | - |
| 28.18 | - | 28.18 | - | - |
| 18.14 | - | 18.14 | - | - |
| 84.68 | 20.52 | - | - | 64.16 |
| 500.00 | - | 500.00 | - | - |
| 24.61 | - | 24.61 | - | - |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010

| Check Date | Check Number | $\begin{gathered} \text { Signed } \\ \text { By } \\ \hline \end{gathered}$ | Payee | Memo per Check |
| :---: | :---: | :---: | :---: | :---: |
| 06/27/08 | 1122 | RH | Pamida | None |
| 07/16/08 | 1123 | RH | Keiths Foods | None |
| 07/16/08 | 1124 | RH | Keiths Foods | None |
| 07/19/08 | 1125 | RH | Breadeaux Pizza | None |
| 07/22/08 | 1126 | RH | Pamida | None |
| 07/25/08 | 1127 | RH | Keiths Foods | None |
| 08/08/08 | 1128 | RH | Heiman Fire Equip | Safety Vests |
| 08/13/08 | 1129 | RH | Keiths Foods | None |
| 08/13/08 | 1130 | RH | Keiths Foods | None |
| 08/17/08 | 1136 | RH | J\&M Displays, Inc. | O\# 14142 |
| 08/26/08 | 1131 | RH | Pizza Hut | Fire Chiefs Meeting |
| 09/02/08 | 1132 | RH | Keiths Foods | None |
| 09/11/08 | 1133 | RH | Jeff McClure (FD Member) | None |
| 09/12/08 | 1134 | CS | Horns Auction | None |
| 09/17/08 | 1135 | RH | Keiths Foods | None |
| 09/24/08 | 1137 | RH | J\&M Displays | Insur O\# 14142 |
| 09/26/08 | 1138 | RH | Brian Meeker (FD Member) | None |
| 10/08/08 | 1139 | RH | Stampede Graphics | None |
| 10/17/08 | 1140 | CS | Hall Memorial | None |
| 10/24/08 | 1141 | CS | Flower Shop | None |
| 10/25/08 | 1143 | CS | Rod or Teresa Johnson | None |
| 10/30/08 | 1151 | RH | True North | None |
| 11/10/08 | 1152 | RH | Bloomfield Communications | None |
| 11/11/08 | 1144 | CS | Robert Hougland Jr. | Fire Ext |
| 11/25/08 | 1153 | RH | Pizza Hut | Chief Meeting |
| 12/01/08 | 1145 | CS | Hastings | None |
| 12/01/08 | 1154 | RH | Stampede Graphics | None |
| 12/02/08 | 1156 | CS | Dave Hall (FD Member) | None |
| 12/02/08 | 1163 | CS | Dennis Porter (FD Member) | None |
| 12/02/08 | 1165 | CS | Matt Wettstein (FD Member) | None |
| 12/02/08 | 1168 | CS | Darrin Garrett (FD Member) | None |
| 12/02/08 | 1146 | CS | Keiths (Keith's Foods) | None |


| Total Amount | Supported | Unsupported | Member <br> Compensation | Improper |
| :---: | :---: | :---: | :---: | :---: |
| 93.06 | 28.89 | - | - | 64.17 |
| 15.74 | - | 15.74 | - | - |
| 27.49 | - | 27.49 | - | - |
| 19.57 | - | 19.57 | - | - |
| 9.88 | 9.88 | - | - | - |
| 70.13 | - | 70.13 | - | - |
| 530.13 | - | 530.13 | - | - |
| 81.03 | - | 81.03 | - | - |
| 14.71 | - | 14.71 | - | - |
| 500.00 | - | 500.00 | - | - |
| 59.99 | - | 59.99 | - | - |
| 24.55 | - | 24.55 | - | - |
| 121.45 | - | 121.45 | - | - |
| 45.00 | - | 45.00 | - | - |
| 19.63 | - | 19.63 | - | - |
| 250.00 | - | 250.00 | - | - |
| 500.00 | - | - | 500.00 | - |
| 109.35 | - | 109.35 | - | - |
| 200.00 | - | 200.00 | - | - |
| 32.10 | - | 32.10 | - | - |
| 200.00 | - | 200.00 | - | - |
| 78.00 | - | 78.00 | - | - |
| 288.60 | 288.60 | - | - | - |
| 43.90 | - | 43.90 | - | - |
| 59.99 | - | 59.99 | - | - |
| 93.63 | - | 93.63 | - | - |
| 150.00 | 150.00 | - | - | - |
| 1,698.57 | - | - | 1,698.57 | - |
| 975.89 | - | - | 975.89 | - |
| 881.11 | - | - | 881.11 | - |
| 628.30 | - | - | 628.30 | - |
| 159.23 | - | 159.23 | - | - |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010

| Check | Check | Signed |  |
| :---: | :---: | :---: | :--- |
| Date | Number | By | Payee |
| $12 / 02 / 08$ | 1158 | CS | Bryan McClurg (FD Member) |
| $12 / 02 / 08$ | 1164 | CS | Brad Kincart (FD Member) |
| $12 / 02 / 08$ | 1167 | CS | Scott Grim (FD Member) |
| $12 / 02 / 08$ | 1169 | CS | Jeff Call (FD Member) |
| $12 / 02 / 08$ | 1173 | CS | Brian Meeker (FD Member) |
| $12 / 02 / 08$ | 1147 | CS | True Value |


| Total <br> Amount | Supported | Unsupported | Member Compensation | Improper |
| :---: | :---: | :---: | :---: | :---: |
| 1,394.67 | - | - | 1,394.67 | - |
| 905.31 | - | - | 905.31 | - |
| 628.30 | - | - | 628.30 | - |
| 288.16 | - | - | 288.16 | - |
| 1,085.90 | - | - | 1,085.90 | - |
| 53.98 | - | 53.98 | - | - |
| 1,130.14 | - | - | 1,130.14 | - |
| 1,003.80 | - | - | 1,003.80 | - |
| 2,552.00 | - | - | 2,552.00 | - |
| 326.99 | - | - | 326.99 | - |
| 1,391.80 | - | - | 1,391.80 | - |
| 1,345.82 | - | - | 1,345.82 | - |
| 208.24 | - | - | 208.24 | - |
| 196.74 | - | - | 196.74 | - |
| 698.77 | - | - | 698.77 | - |
| 73.50 | 73.50 | - | - | - |
| 500.00 | - | - | 500.00 | - |
| 86.27 | 86.27 | - | - | - |
| 1,000.00 | - | - | - | 1,000.00 |
| 205.88 | - | 205.88 | - | - |
| 373.97 | - | 373.97 | - | - |
| 42.00 | - | 42.00 | - | - |
| 105.00 | - | 105.00 | - | - |
| 44.05 | - | 44.05 | - | - |
| 40.32 | - | 40.32 | - | - |
| 375.87 | - | 375.87 | - | - |
| 64.17 | - | 64.17 | - | - |
| 34.95 | - | 34.95 | - | - |
| 490.00 | - | 490.00 | - | - |
| 27.29 | - | 27.29 | - | - |
| 1,228.68 | - | 1,228.68 | - | - |
| 60.00 | - | 60.00 | - | - |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010

| Check Date | Check <br> Number | Signed By | Payee | Memo per Check |
| :---: | :---: | :---: | :---: | :---: |
| 02/24/09 | 1181 | RH | Pizza Hut | Chiefs Meeting |
| 02/27/09 | 1010 | CS | Bloomfield Postmaster | Postage |
| 02/28/09 | 1011 | CS | ACS Fire House Software | Invoice \#362667 |
| 02/28/09 | 1012 | CS | Heiman Fire Equip | None |
| 03/08/09 | 1182 | RH | Heiman Fire Equip Co. | None |
| 03/08/09 | 1183 | RH | Keiths Foods | None |
| 03/23/09 | 1184 | RH | Brian Meeker (FD Member) | None |
| 03/30/09 | 1185 | CS | Heiman Fire Equip Co. | Hose Township |
| 04/07/09 | 1013 | CS | Brett Warning (FD Member) | Ilegible |
| 04/13/09 | 1186 | RH | Davis Co Fair | None |
| 04/23/09 | 1014 | RH | Pamida | None |
| 05/09/09 | 1016 | RH | Pizza Hut | None |
| 05/09/09 | 1015 | CS | Keiths (Keith's Foods) | None |
| 06/01/09 | 1189 | RH | Coast to Coast Solutions | None |
| 06/04/09 | 1017 | CS | City of Bloomfield | None |
| 06/10/09 | 1188 | RH | Bowling Motors \& RV | None |
| 06/18/09 | 1018 | CS | Craig Scott (FD Member) * | Illegible |
| 06/22/09 | 1190 | RH | Kaotic Kustom | None |
| 06/24/09 | 1019 | CS | Craig Scott (FD Member) * | Illegible |
| 06/26/09 | $N / A$ | $N / A$ | Wal-Mart Stores (ACH Payment) | $N / A$ |
| 06/27/09 | 1020 | CS | Morgan Oil Co. | None |
| 07/16/09 | 1191 | RH | Keith's Foods | None |
| 07/31/09 | $N / A$ | $N / A$ | Service Charge | $N / A$ |
| 07/31/09 | $N / A$ | $N / A$ | Sales Tax | $N / A$ |
| 08/14/09 | 1192 | RH | Speltz Studio | None |
| 08/31/09 | $N / A$ | $N / A$ | Service Charge | $N / A$ |
| 08/31/09 | $N / A$ | $N / A$ | Sales Tax | $N / A$ |
| 09/23/09 | 1193 | RH | J\&M Displays, Inc. | Homecoming Fireworks O\# 20365 |
| 09/30/09 | $N / A$ | $N / A$ | Service Charge | $N / A$ |
| 09/30/09 | $N / A$ | $N / A$ | Sales Tax | $N / A$ |
| 10/18/09 | 1194 | RH | Garcia Inc | None |
| 10/31/09 | $N / A$ | $N / A$ | Service Charge | $N / A$ |


| Total |  | Member |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Amount | Supported | Unsupported | Compensation | Improper |
| 78.01 | - | 78.01 | - | - |
| 42.00 | - | 42.00 | - | - |
| 1,020.00 | - | 1,020.00 | - | - |
| 1,708.00 | - | 1,708.00 | - | - |
| 25.45 | - | 25.45 | - | - |
| 50.64 | - | 50.64 | - | - |
| 400.00 | - | - | 400.00 | - |
| 346.57 | - | 346.57 | - | - |
| 238.99 | - | 238.99 | - | - |
| 50.00 | - | 50.00 | - | - |
| 34.34 | 34.34 | - | - | - |
| 48.00 | - | 48.00 | - | - |
| 31.60 | - | 31.60 | - | - |
| 51.69 | 51.69 | - | - | - |
| 25.00 | - | 25.00 | - | - |
| 115.19 | 115.19 | - | - | - |
| 600.00 | - | - | 600.00 | - |
| 400.00 | 400.00 | - | - | - |
| 500.00 | - | - | 500.00 | - |
| 15.00 | - | 15.00 | - | - |
| 89.10 | - | 89.10 | - | - |
| 30.66 | - | 30.66 | - | - |
| 4.00 | 4.00 | - | - | - |
| 0.28 | 0.28 | - | - | - |
| 350.00 | - | 350.00 | - | - |
| 5.00 | 5.00 | - | - | - |
| 0.35 | 0.35 | - | - | - |
| 700.00 | - | 700.00 | - | - |
| 4.00 | 4.00 | - | - | - |
| 0.28 | 0.28 | - | - | - |
| 55.47 | - | 55.47 | - | - |
| 4.00 | 4.00 | - | - | - |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010

| Check Date | Check Number | $\begin{gathered} \text { Signed } \\ \text { By } \\ \hline \end{gathered}$ | Payee | Memo per Check |
| :---: | :---: | :---: | :---: | :---: |
| 10/31/09 | $N / A$ | $N / A$ | Sales Tax | $N / A$ |
| 11/10/09 | 1195 | RH | True North | None |
| 11/17/09 | 1196 | RH | Teresa Johnson Memorial | None |
| 11/20/09 | 1197 | RH | Hamilton's | None |
| 11/20/09 | 1198 | RH | Pamida | None |
| 11/30/09 | 1022 | CS | Hastings Meat | None |
| 11/30/09 | 1199 | RH | Brian Meeker (FD Member) | None |
| 12/02/09 | 1023 | CS | Keiths (Keith's Foods) | None |
| 12/02/09 | 1200 | CS | Robert Hougland (FD Member) | None |
| 12/18/09 | $N / A$ | $N / A$ | CJS Family Rest (ACH Payment) | $N / A$ |
| 12/19/09 | 1024 | CS | Making Memories | None |
| 12/28/09 | 1025 | CS | Davis county Hospital Aux. | None |
| 12/29/09 | 1202 | RH | Craig Scott (FD Member) | None |
| 01/12/10 | 1203 | RH | The Bike Shop | None |
| 01/15/10 | 1204 | CS | Hamilton (Hamilton Produce Co.) | None |
| 01/16/10 | 1206 | RH | Hastings Meat | None |
| 01/16/10 | 1207 | RH | Keiths (Keith's Foods) | None |
| 01/23/10 | 1208 | RH | Eric Kerby | None |
| 01/26/10 | 1209 | RH | After Prom | None |
| 01/27/10 | 1210 | RH | Bloomfield Communications | Illegible \& Sub |
| 02/01/10 | $N / A$ | $N / A$ | CJS Family Rest (ACH Payment) | $N / A$ |
| 02/08/10 | 1212 | RH | Speltz Studio | None |
| 02/18/10 | $N / A$ | $N / A$ | CJS Family Rest (ACH Payment) | $N / A$ |
| 02/24/10 | $N / A$ | $N / A$ | CJS Family Rest (ACH Payment) | $N / A$ |
| 03/11/10 | $N / A$ | $N / A$ | CJS Family Rest (ACH Payment) | $N / A$ |
| 03/31/10 | 1216 | RH | Hamiltons | Pump Unit ATV |
| 04/01/10 | $N / A$ | $N / A$ | CJS Family Rest (ACH Payment) | $N / A$ |
| 04/01/10 | 1220 | RH | Pizza Hut | None |
| 04/03/10 | 1218 | RH | Mike Karr (FD Member) | Hog wings |
| 04/06/10 | 1219 | RH | Ron Hesse | trailer |


| Total |  | Member |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Amount | Supported | Unsupported | Compensation | Improper |
| 0.28 | 0.28 | - | - | - |
| 66.00 | - | 66.00 | - | - |
| 100.00 | - | 100.00 | - | - |
| 12.65 | 12.65 | - | - | - |
| 30.56 | 9.17 | - | - | 21.39 |
| 101.30 | - | 101.30 | - | - |
| 458.80 | - | 458.80 | - | - |
| 117.36 | - | 117.36 | - | - |
| 133.75 | - | 133.75 | - | - |
| 22.20 | - | 22.20 | - | - |
| 98.58 | - | 98.58 | - | - |
| 306.75 | - | 306.75 | - | - |
| 910.06 | - | - | - | 910.06 |
| 12.00 | 12.00 | - | - | - |
| 358.53 | 358.53 | - | - | - |
| 170.08 | 170.08 | - | - | - |
| 40.99 | - | 40.99 | - | - |
| 100.00 | - | 100.00 | - | - |
| 25.00 | - | 25.00 | - | - |
| 65.40 | - | 65.40 | - | - |
| 22.67 | - | 22.67 | - | - |
| 250.38 | - | 250.38 | - | - |
| 16.85 | - | 16.85 | - | - |
| 36.82 | - | 36.82 | - | - |
| 23.00 | - | 23.00 | - | - |
| 94.78 | - | 94.78 | - | - |
| 28.10 | - | 28.10 | - | - |
| 32.10 | 32.10 | - | - | - |
| 41.55 | - | 41.55 | - | - |
| 1,800.00 | - | 1,800.00 | - | - |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Success Bank
For the Period July 1, 2006 through June 30, 2010


|  | Total Amount | Supported | Unsupported | Member Compensation | Improper |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 25.00 | - | 25.00 | - | - |
|  | 2,200.00 | - | 2,200.00 | - | - |
|  | 1,200.00 | - | 1,200.00 | - | - |
|  | 14.39 | - | 14.39 | - | - |
|  | 124.67 | - | 124.67 | - | - |
|  | 2,301.04 | 2,301.04 | - | - | - |
| \$ | 97,492.88 | 10,356.81 | 33,586.95 | 50,719.04 | 2,830.08 |

## Report on Special Investigation of the City of Bloomfield Volunteer Fire Department

Disbursements from Bank of the West For the Period July 1, 2006 through June 30, 2010

| Redeemed Date | Check Date | Payee per Statement / Check | Check Number | $\begin{aligned} & \text { Signed } \\ & \text { By } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: |
| 06/12/06 | - | DEBIT CARD POS MFA 91131121012968 BLOOMFIELD IA ON 060611 (MFA Oil Company) | - | - |
| 06/23/06 | - | DEBIT CARD POS MFA 91131121012968 BLOOMFIELD IA ON 060623 (MFA Oil Company) | - | - |
| 08/09/06 | - | DEBIT CARD POS ONLINE SALES 8665383 866-5383599 OH ON 060809 (sexsuperstore.com) | - | - |
| 08/21/06 | - | DEBIT CARD POS MFA 91131121012968 BLOOMFIELD IA ON 060821 (MFA Oil Company) | - | - |
| 09/08/06 | - | INTERCHANGE CHARGE | - | - |
| 11/01/06 | - | DEBIT CARD POS MFA 91131121012968 BLOOMFIELD IA ON 061101 (MFA Oil Company) | - | - |
| 12/28/06 | - | DEBIT CARD POS ODI*OUR DESIGNS 800-382-5252 KY ON 061228 (ourdesign.com) | - | - |
| 01/08/07 | - | INTERCHANGE CHARGE | - | - |
| 06/14/07 | - | DEBIT CARD POS MFA 91131121012968 BLOOMFIELD IA ON 070614 (MFA Oil Company) | - | - |
| 07/05/07 | - | DEBIT CARD POS MFA 91131121012968 BLOOMFIELD IA ON 070704 (MFA Oil Company) | - | - |
| 08/13/07 | - | DEBIT CARD POS MFA 91131121012968 BLOOMFIELD IA ON 070813 (MFA Oil Company) | - | - |
| 10/07/09 | - | CHECK PRINTING HARLAND CLARKE CHK ORDER 100709 PPD | - | - |
| 10/09/09 | 10/04/09 | Jasper Co. Treasurer | 101 | CS |
| 11/10/09 | 10/16/09 | Jasper Co. Treasurer | 102 | CS |
| 11/23/09 | 11/18/09 | Jasper County Treasurer | 103 | CS |
| 01/19/10 | 01/06/10 | Jasper Co. Treasurer | 105 | CS |
| 01/26/10 | 01/06/10 | Jasper Co. Treasurer | 104 | CS |
| 01/26/10 | 01/17/10 | Jasper Co. Treasurer | 106 | CS |
| 04/26/10 | 04/13/10 | Jasper Co. Treasurer | 108 | CS |
| 04/29/10 | 04/17/10 | Davis County 911 | 109 | CS |
| 05/20/10 | 05/13/10 | City of Bloomfield | 110 | CS |

Note: Auditors notations made in italics.
CS - Craig Scott

|  | Total Amount | Supported | Unsupported | Improper |
| :---: | :---: | :---: | :---: | :---: |
| \$ | 46.62 | - | - | 46.62 |
|  | 41.39 | - | - | 41.39 |
|  | 45.87 | - | - | 45.87 |
|  | 54.79 | - | - | 54.79 |
|  | 1.50 | - | 1.50 | - |
|  | 47.50 | - | - | 47.50 |
|  | 125.85 | - | 125.85 | - |
|  | 1.50 | - | 1.50 | - |
|  | 40.49 | - | - | 40.49 |
|  | 46.96 | - | - | 46.96 |
|  | 27.39 | - | - | 27.39 |
|  | 22.00 | 22.00 | - | - |
|  | 4,225.00 | 4,225.00 | - | - |
|  | 5,728.70 | 5,728.70 | - | - |
|  | 4,953.12 | 4,953.12 | - | - |
|  | 588.83 | 588.83 | - | - |
|  | 1,936.77 | 1,936.77 | - | - |
|  | 16,670.40 | 16,670.40 | - | - |
|  | 2,372.83 | 2,372.83 | - | - |
|  | 599.99 | 599.99 | - | - |
|  | 4,782.43 | 4,782.43 | - | - |
| \$ | 42,359.93 | 41,880.07 | 128.85 | 351.01 |

## Report on Special Investigation

 of the City of Bloomfield Volunteer Fire Department
# Report on Special Investigation of the City of Bloomfield Volunteer Fire Department 

## Cash Withdrawals

For the Period July 1, 2002 through June 30, 2010

Date
Description
Withdrawn By Amount

| Community Firs |  |  |  |
| :---: | :---: | :---: | :---: |
| 10/19/05 | Cash (Debit memo) | Scott | \$ 1,000.00 |
| 05/16/06 | Cash (Debit memo) | Scott | 350.00 |
| 12/05/06 | Cash (Debit memo) | Scott | 1,200.00 |
| 12/06/08 | Cash (Debit memo) | Scott | 320.00 |
| 01/30/09 | Cash (Debit memo) | Scott | 250.00 |
| Subtotal |  |  | 3,120.00 |
| Success Bank |  |  |  |
| 01/08/07 | Check \# 1148 | Scott | 100.00 |
| 01/14/08 | Withdrawal | Scott | 100.00 |
| 07/08/08 | Withdrawal | Scott | 500.00 |
| 11/21/08 | Withdrawal | Scott | 200.00 |
| 01/05/09 | Withdrawal | Scott | 100.00 |
| 03/06/09 | Withdrawal | Scott | 300.00 |
| 06/12/09 * | Withdrawal | Scott | 200.00 |
| 01/15/10 | Check \# 1205 | Scott | 100.00 |
| Subtotal |  |  | 1,600.00 |
| Bank of the West |  |  |  |
| 09/05/06 | ATM - 1st Bank, Bloomfield, Iowa | Unknown | 152.00 |
| 12/18/06 | ATM - Las Vegas, NV | Unknown | 104.00 |
| 06/13/07 | ATM - Bank of the West, Bloomfield, Iowa | Unknown | 20.00 |
| Subtotal |  |  | 276.00 |
| Total |  |  | \$4,996.00 |

*     - The bank document did not include Craig Scott's signature. Instead, it included a notation made by the teller which stated "Scott."

Note: Auditors notations made in italics.

# Report on Special Investigation of the City of Bloomfield Volunteer Fire Department <br> Staff 

This special investigation was performed by:
Annette K. Campbell, CPA, Director
James S. Cunningham, CPA, Manager
James R. Wittenwyler, Senior Auditor

Flamera es Kuscan
Tamera S. Kusian, CPA
Deputy Auditor of State

