

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

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NEWS RELEASE

FOR RELEASE Contact: Andy Nielsen 515/281-5834

Auditor of State David A. Vaudt today released an audit report on the Peace Officers' Retirement, Accident and Disability System for the year ended June 30, 2011. The System provides retirement, disability and death benefits to the peace officers of the Iowa Department of Public Safety and their dependents. The System covered 1,226 active and retired peace officers in fiscal year 2011.

The System's net assets held in trust for pension benefits totaled \$308,607,733 at June 30, 2011. Additions included employer contributions of \$9,554,014, member contributions of \$3,844,044 and net investment income of \$60,706,746. Deductions for the fiscal year totaled \$22,370,844, primarily for pension and annuity benefits.

The System's unfunded actuarial accrued liability increased approximately \$29,900,000 during fiscal year 2011, from approximately \$142,844,000 at June 30, 2010 to approximately \$172,744,000 at June 30, 2011. The unfunded actuarial accrued liability as a percentage of covered payroll increased from 340% for fiscal year 2010 to 397% for fiscal year 2011.

A copy of the audit report is available for review in the Office of Auditor of State and on the Auditor of State's web site at http://auditor.iowa.gov/reports/1260-5521-0000.pdf.

PEACE OFFICERS' RETIREMENT, ACCIDENT AND DISABILITY SYSTEM

INDEPENDENT AUDITOR'S REPORTS FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION

JUNE 30, 2011

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Officials

<u>Name</u> <u>Title</u>

State

Honorable Chester J. Culver Honorable Terry E. Branstad (Ended during January 2011) (Began during January 2011)

Director, Department of Management

Richard C. Oshlo, Jr. David Roederer

(Ended during January 2011) (Began during January 2011)

Director, Legislative Services Agency

Glen P. Dickinson

Board of Trustees

Commissioner Larry L. Noble Chairperson Honorable Michael L. Fitzgerald Member

Marland Winter Member (through June 30, 2011)
Jack Wissler Member (through June 30, 2012)
Chris Mayer Member (through April 30, 2012)

Agency

David R. Heuton Director of Administrative Services, Department

of Public Safety

Linda Guffey Secretary, Peace Officers' Retirement, Accident

and Disability System



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Independent Auditor's Report

To the Board of Trustees of the Peace Officers' Retirement, Accident and Disability System:

We have audited the accompanying statement of plan net assets of the Peace Officers' Retirement, Accident and Disability System (System) as of June 30, 2011, and the related statement of changes in plan net assets for the year then ended. These financial statements are the responsibility of the Peace Officers' Retirement, Accident and Disability System's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As discussed in Note 2, the financial statements present the financial position and changes in financial position of only that portion of the financial reporting entity of the State of Iowa that is attributable to the transactions of the System. They do not purport to, and do not, present fairly the financial position of the State of Iowa as of June 30, 2011, and the changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the plan net assets of the Peace Officers' Retirement, Accident and Disability System at June 30, 2011, and the changes in plan net assets for the year then ended in conformity with U.S. generally accepted accounting principles.

Management's Discussion and Analysis on pages 7 through 9, the Schedule of Funding Progress on page 25 and the Schedule of Employer Contributions on page 26 are not required parts of the financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 9, 2012 on our consideration of the Peace Officers' Retirement, Accident and Disability System's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

January 9, 2012

MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the Peace Officers' Retirement, Accident and Disability System (PORS) provides an overview of the retirement system's financial activities for the fiscal year ended June 30, 2011.

2011 FINANCIAL HIGHLIGHTS

- Plan net assets held in trust for pension benefits increased approximately \$51.7 million during fiscal year 2011. At June 30, 2011, total plan assets were \$334,111,662. At June 30, 2011, net assets totaled \$308,607,733, an increase of \$51,733,960 from June 30, 2010.
- Covered payroll, upon which employee and employer pension contributions are calculated, totaled \$41,124,333 for fiscal year 2011. Member contributions in fiscal year 2011 totaled \$3,844,044, an increase of \$65,749 (1.7%) compared to fiscal year 2010. Employer contributions in fiscal year 2011 totaled \$9,554,014, an increase of \$1,055,491 (12.4%) over fiscal year 2010, primarily as a result of an increased contribution rate from 21% to 23%.
- Net investment income, after investment-related expenses, was approximately \$61 million in fiscal year 2011 compared to net investment income of approximately \$33 million in fiscal year 2010. Investment performance for fiscal year 2011 was an annualized rate of 24.1% compared to an annualized rate of 14.4% for fiscal year 2010.
- Total additions for fiscal year 2011 were \$74,104,804, an increase of \$28,844,408 over fiscal year 2010 additions of \$45,260,396, primarily due to an increase in the fair value of investments during fiscal year 2011.
- Pension benefits paid to members totaled \$22,253,857, an increase of \$841,228 when compared to fiscal year 2010, when members were paid \$21,412,629.
- Administrative expenses for fiscal year 2011 totaled \$116,987, as compared to \$161,732 of administrative expenses for fiscal year 2010.

USING THIS FINANCIAL REPORT

This financial report reflects the activities of the Peace Officers' Retirement, Accident and Disability System as reported in the Statement of Plan Net Assets and the Statement of Changes in Plan Net Assets.

These statements are presented on an accrual basis and reflect all PORS activities as incurred. The Notes to Financial Statements are an integral part of the financial statements and include additional information not readily evident in the statements themselves.

The Required Supplementary Information following the Notes to Financial Statements provide historical and additional detailed information considered useful in evaluating the condition of the plan.

ANALYSIS OF PLAN NET ASSETS

Tables 1 and 2 provide condensed summaries of plan net assets and a breakdown of the changes in plan net assets with comparisons to the previous fiscal year.

PORS total net assets on June 30, 2011 were \$308,607,733, an increase of \$51,733,960 from the previous fiscal year-end balance.

PLAN NET ASSETS	Table 1
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June 30	2011	2010	Increase (Decrease) Amount	Increase (Decrease) Percent
Cash and investments Receivables	\$ 329,214,818 4,896,844	\$278,992,733 1,987,715	\$ 50,222,085 2,909,129	18.0% 146.4%
Total assets	334,111,662	280,980,448	53,131,214	18.9%
Total liabilities	25,503,929	24,106,675	1,397,254	5.8%
Plan net assets	\$308,607,733	\$256,873,773	\$ 51,733,960	20.1%

A large percentage of total assets (96.7%) are made up of investments held to provide retirement, survivor and disability benefits to qualified members and their beneficiaries. Other assets, including cash, cash equivalents and receivables, comprise approximately 3.3% of total assets. Total assets increased \$53,131,214, or 18.9%, from the previous year.

A large percentage of outstanding liabilities at the close of the fiscal year (nearly 98.5%) represent amounts owed for investment related transactions. Total liabilities at the end of fiscal year 2011 were \$25,503,929, an increase of \$1,397,254 from the end of fiscal year 2010.

CHANGES IN PLAN NET ASSETS

Table 2

Fiscal years ended June 30	2011	2010	Increase (Decrease) Amount	Increase (Decrease) Percent	
Additions:					
Member contributions	\$ 3,844,044	\$ 3,778,295	\$ 65,749	1.7%	
Employer contributions	9,554,014	8,498,523	1,055,491	12.4%	
Net investment income	60,706,746	32,983,578	27,723,168	84.1%	
Total additions	74,104,804	45,260,396	28,844,408	63.7%	
Deductions:					
Pension and annuity benefits	22,253,857	21,412,629	841,228	3.9%	
Administrative expenses					
and refunds	116,987	161,732	(44,745)	-27.7%	
Total deductions	22,370,844	21,574,361	796,483	3.7%	
Increase (Decrease) in Plan Net Assets	\$ 51,733,960	\$ 23,686,035	\$ 28,047,925	118.4%	

The increase in plan net assets during fiscal year 2011 was due to the rebound in market conditions. There is an excess of benefits paid relative to contributions received, which is characteristic of a mature pension plan such as PORS. The Plan's annualized rate of return for fiscal year 2010 was 14.4%. In fiscal year 2011, the annualized rate of return was 24.1%.

The following table contains the fiscal year performance for each asset class, targeted asset allocation and the Plan's actual asset allocation as of June 30, 2011.

Asset Class	Return	Targeted Asset Allocation	Actual Asset Allocation
Active Large Capital Stocks	27.21%	12.00%	9.05%
Passive Large Capital Stocks	32.47	13.00	9.07
Small Capital Stocks	36.89	15.00	22.60
Fixed Income (Bonds)	9.68	25.00	29.78
International Equity	34.57	25.00	24.43
Real Estate	19.95	5.00	4.04
Hedge Funds	0	5.00	0
Cash	.06	0.00	1.03
Total		100.00%	100.00%

CONTACTING SYSTEM FINANCIAL MANAGEMENT

This financial report is designed to provide our membership, taxpayers and creditors with a general overview of the System's finances and to demonstrate the System's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Iowa Department of Public Safety Peace Officers' Retirement System, Public Safety Building, 215 East 7th Street, Des Moines, Iowa 50319.



Statement of Plan Net Assets

June 30, 2011

Assets:		
Cash and cash equivalents		\$ 6,275,428
Receivables:		
Investments sold	\$ 3,088,943	
Contributions	846,559	
Accrued interest	906,366	
Dividends	54,976	4,896,844
Investments, at fair value:		
Common stock	103,512,252	
Fixed income	157,486,306	
Real estate	12,368,202	
Securities on loan with brokers	24,579,096	
Securities lending collateral pool	24,993,534	322,939,390
Total assets		334,111,662
Liabilities:		
Payables:		
Broker rebates and collateral deposits	24,993,534	
Investments purchased	130,516	
Accounts	379,879	25,503,929
Net assets held in trust for pension benefits (Note 3, page 19)		\$ 308,607,733

Statement of Changes in Plan Net Assets

Year ended June 30, 2011

Additions:			
Member contributions		\$	3,844,044
Employer contributions			9,554,014
Investment income:			
Interest	\$ 4,840,600		
Dividends	2,277,040		
Net increase in fair value of investments	47,832,401		
Gain on sale of investments	7,385,950		
Less investment expense	(1,629,245)		
Net investment income			60,706,746
Total additions			74,104,804
Deductions:			
Pension and annuity benefits			22,253,857
Administrative expenses			116,987
Total deductions			22,370,844
Net increase in net assets held in trust for pension benefits			51,733,960
Net assets held in trust for pension benefits:			
Beginning of year			256,873,773
End of year		\$ 3	308,607,733

See notes to financial statements.

Notes to Financial Statements

June 30, 2011

(1) Plan Description

Plan Membership

The Peace Officers' Retirement, Accident and Disability System is the administrator of a single-employer defined-benefit public employee retirement system (PERS) that is a statewide retirement system for peace officers in the Iowa Department of Public Safety. Employee membership data as of June 30, 2011 was as follows:

Current retirees and beneficiaries	547
Terminated members with deferred benefits	35
Active plan members:	
Fully vested	552
Non-vested	92
Total	1,226

Plan Benefits

Plan benefits are established by state law under Chapter 97A of the Code of Iowa and may be amended only by the State legislature.

- 1. Service Retirement Benefits A member may retire with a service allowance after completing twenty-two years of creditable service and attaining the minimum service retirement age of fifty-five. The retirement allowance consists of a pension equal to sixty and one-half percent of the member's average final compensation plus an additional two and three-fourths percent for each year of service over twenty-two years, not to exceed ten additional years, or a maximum of 88 percent. The member's average final compensation is the average earnable compensation of the member during the member's highest three years of service as a member of the Iowa Department of Public Safety.
- 2. Ordinary Disability Retirement Benefits A member may retire on an ordinary disability retirement allowance, provided the medical board, after a medical examination of the member, has certified the member is mentally or physically incapacitated for further performance of duty and such incapacity is likely to be permanent and the member should be retired. The ordinary disability retirement allowance consists of a pension which is equal to fifty percent of the member's average final compensation, except if the member has not had five or more years of membership service. Then the member will receive a pension equal to twenty-five percent of the member's average final compensation. If the member has had twenty-two or more years of membership service, the member shall receive the greater of the benefit that would be payable under a service retirement if the member were fifty-five years of age or fifty percent of the member's average final compensation.

- 3. Accidental Disability Benefit A member who has become totally and permanently incapacitated for duty as the result of an injury, disease or exposure occurring while in the actual performance of duty will be retired by the Board of Trustees, provided the medical board has certified such member is mentally or physically incapacitated for further performance of duty, such incapacity is likely to be permanent and the member should be retired. Upon retirement for accidental disability, a member will receive an accidental disability retirement allowance which consists of a pension equal to sixty percent of the member's average final compensation. If the member has had twenty-two or more years of membership service, the member will receive the greater of the benefit payable under a service retirement if the member were fifty-five years of age or sixty percent of the member's average final compensation.
- 4. Ordinary Death Benefit Upon the death of a member who has one or more years of service and no pension payable for accidental death benefits, an amount equal to fifty percent of the final year of compensation will be payable to the member's beneficiary. If the member was in service at the time of death, the beneficiary, if qualified, may elect to receive a pension equal to forty percent of the average final compensation, but not less than an amount equal to twenty-five percent of the compensation paid to an active member having the rank of senior patrol officer of the Iowa highway safety patrol payable immediately upon the death of the member. If the member was not in service at the time of death, the pension will be reduced to a prorated service allowance payable commencing when the member would have attained the age of fifty-five.
 - In addition, immediately upon death, there will be paid for each child of a member a monthly pension equal to six percent of the monthly earnable compensation payable to an active member having the rank of senior patrol officer.
- 5. Accidental Death Benefit Upon the death of a member as a result of an accident or exposure occurring in the performance of duty, there will be payable to the member's surviving spouse, children or dependent parent a pension equal to fifty percent of the average final compensation of the member. If there is no surviving spouse, children or dependent parent, the death will be treated as an ordinary death case and the benefit will be payable to the member's estate.
 - In addition, immediately upon death, there will be paid for each child of a member a monthly pension equal to six percent of the monthly earnable compensation payable to an active member having the rank of senior patrol officer.
- 6. <u>Line of Duty Death Benefit</u> Upon the receipt of evidence and proof the death of a member in service was the direct and proximate result of a traumatic personal injury incurred in the line of duty, the person authorized to receive an accidental death benefit will receive a lump sum payment equal to one hundred thousand dollars.
- <u>Vested Membership</u> A member leaving covered employment before attaining retirement age but after completing at least four years of covered service is entitled to receive a service retirement allowance upon attaining the minimum service retirement age provided his or her accumulated contributions have not been withdrawn.

(2) Summary of Significant Accounting Policies

A. Reporting Entity

For financial reporting purposes, the Peace Officers' Retirement, Accident and Disability System has included all funds. The System has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the System are such that exclusion would cause the System's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the System to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Peace Officers' Retirement, Accident and Disability System. The System has no component units which meet the Governmental Accounting Standards Board criteria.

B. Fund Accounting

The Peace Officers' Retirement, Accident and Disability System is treated for accounting purposes as a Pension Trust Fund. The operations of the fund are accounted for with a separate set of self-balancing accounts which comprise its assets, liabilities, net assets, additions and deductions.

C. Basis of Accounting

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The Peace Officers' Retirement, Accident and Disability System's financial statements are prepared using the accrual basis of accounting in conformity with U.S. generally accepted accounting principles as applied to governmental units. Contributions are recognized in the period in which the contributions are due. Pension benefits and annuities are recognized when due and payable in accordance with the terms of the plan.

D. Cash and Cash Equivalents

Cash and cash equivalents represent cash and money market investments held by the Treasurer of State and cash allocated to the System's investment managers for investment. The System's deposits throughout the year and at year end were entirely covered by federal depository insurance or by the State Sinking Fund.

E. <u>Investments</u>

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments and are discounted at prevailing interest rates for similar instruments. Investments without an established market are reported at estimated fair value.

The Board of Trustees is responsible for investing the Peace Officers' Retirement, Accident and Disability System's funds. The System is authorized by statute to invest in any form of indebtedness issued, assumed or guaranteed by the federal government. In addition, the fund may be invested in a manner consistent with the "Uniform Prudent Investor Act." The act requires a trustee to invest and manage trust property as a prudent investor would, by considering the purposes, terms, distribution requirements and other circumstances of the trust. In satisfying this standard, the trustee shall exercise reasonable care, skill and caution.

Investments in governmental bonds and treasury notes constitute approximately 18.55% of net assets held in trust for pension benefits.

The System spent \$1,629,245 for investment management expenses, which was .53% of the market value of the net assets held in trust for pension benefits at June 30, 2011.

The System's investments in common stock and fixed income securities, stated at cost, are \$94,056,333 and \$126,138,960 respectively.

<u>Credit risk</u> – Credit risk is the risk an issuer or other counterparty to an investment will not fulfill its obligation to the Peace Officers' Retirement, Accident and Disability System. As of June 30, 2011, the System's fixed income assets not government guaranteed represented 80.90% of the fixed income holdings. The following table summarizes the System's portfolio exposure levels and credit qualities for fixed income and fixed income securities on loan with brokers.

	Cre	dit Risk	- S&P Q	uality l	Ratings	(Amount	s round	ed to th	ne neares	t thousa	ınd)
										Not	
Investment Type:	<u>TSY</u>	<u>AGY</u>	<u>AAA</u>	<u>AA</u>	<u>A</u>	BBB	<u>BB</u>	<u>B</u>	Below B	<u>Rated</u>	<u>Total</u>
Fixed Income Investments											
A) U.S. Government											
 U.S. Government Treasury Notes 	\$16,890	-	-	-	-	-	-	-	-	-	16,890
U.S. Government Treasury Bonds	1,018	-	-	-	-	-	-	-	-	-	1,018
U.S. Government Agencies	-	-	-	331	-	-	-	-	-	-	331
4) Other Government Fixed Income	-	-	7,189	573	2,951	458	-	-	153	369	11,693
B) Mortgage Backed											
1) Government National Mortgage Association	-	8	-	-	-	-	-	-	-	-	8
2) Federal Home Loan Mortgage Corporation	-	-	-	1,940	-	-	-	-	-	-	1,940
3) Federal National Mortgage Association	-	-	-	574	-	-	-	-	-	-	574
C) Corporate Fixed Income											
1) Government CMO's	-	-	174	-	36	-	-	-	-	116	326
E) Corporate											
Corporate Bonds	-	-	-	2,852	6,859	17,941	3,816	1,202	550	76,414	109,634
Corporate Asset Backed	-	-	149	-	861			-	-	80	1,090
Private Placement	-	-	-	-	2,794	3,652	54	-	-	1,765	8,265
Miscellaneous Other Fixed Income	-	-	-	132	2,160	2,029	-	-	49	285	4,655
2) Convertible Investments:					-	•					*
A) Convertible Corporate Bonds	_	-	-	-	2,030	551	531	549		1,312	4,973
Total	\$17,908	8	7,512	6,402	17,691	24,631	4,401	1,751	752	80,341	161,397

There are no system-wide policy limitations for credit risk exposures within the portfolio. Each portfolio is managed in accordance with an investment contract specific as to permissible credit quality ranges and the average credit quality of the overall portfolios. Policies related to credit risk pertaining to the System's securities lending program are included within the securities lending disclosures found later in this note to financial statements.

<u>Concentration of credit risk</u> – Concentration of credit risk is the risk of loss that may be attributed to the magnitude of an investment in a single issue. The Peace Officers' Retirement, Accident and Disability System's investment policy states no investment manager shall be permitted to invest more than 4.9% of its System account in any one corporate issuer without written direction and approval of the Treasurer of State of Iowa.

Interest rate risk – Interest rate risk is the risk changes in interest rates will adversely affect the fair value of an investment. This risk is managed within the portfolio using the effective duration methodology. It is widely used in the management of fixed income portfolios in that it quantifies to a much greater degree the risk of interest rate changes. The methodology takes into account optionality on bonds and scales the risk of price changes on bonds depending upon the degree of change in rates and the slope of the yield curve.

Interest Rate Sensitivity-Duration

Investment Type:	Fair Value	Duration (in years)
1) U.S. Fixed Income:		(=== 3 ====)
A) U.S. Government:		
1) U.S. Government Treasury Notes	\$ 16,889,781	4.34
2) Other Government Treasury Bonds	1,018,099	13.76
3) U.S. Government Agencies	330,867	3.47
4) Other Government Fixed Income	11,693,077	6.33
B) Mortgage Backed:		
1) Government National Mortgage Asociation	7,851	0.96
Federal Home Loan Mortgage Corporation	1,939,740	1.07
Federal national Mortgage Association	574,242	3.24
C) Corporate Fixed Income		
1) Government CMO's	325,928	2.02
E) Corporate Fixed Income		
1) Corporate Bonds	109,634,460	7.51
2) Coporate Asset Backed	1,090,409	5.29
3) Private Placement	8,265,544	7.34
4) Miscellaneous Other Fixed Income	4,655,555	5.29
2) Convertible Investments:		
A) Convertible Corporate Bonds	4,971,941	19.33
Total	\$ 161,397,494	
Portfolio duration		6.70

<u>Foreign currency risk</u> – Foreign currency risk is the risk changes in exchange rates will adversely impact the fair value of an investment. From time to time, the Peace Officers' Retirement, Accident and Disability System's external managers may or may not hedge the portfolio's foreign currency exposures with forward foreign exchange contracts, currency options, currency futures or options on currency futures depending on their views on a specific foreign currency relative to the U.S. dollar.

Foreign Currency Risk (Rounded to the nearest thousand)

	Fair Value				
Currency by Investment		Cash	Convertible Investment	Fixed Income	
Australian Dollar Brazil Real Canadian Dollar Euro Currency Unit Iceland Krona Indian Rupee Indonesian Rupiah Japanese Yen Malaysian Ringgit Mexican New Peso New Zealand Dollar Singapore Dollar	\$	96	67	1,009 1,753 4,106 1,010 - 919 951 - 369 1,571 1,312 1,329	
South Korean Won		-	-	804	
Total	\$	140	67	15,133	

The Board of Trustees has authorized participation in the securities lending program administered by the Treasurer of State. The Treasurer of State has selected Bank of New York Mellon to serve as the custodian bank for the Peace Officers' Retirement, Accident and Disability System and the lending agent for the securities lending program. In its capacity as lending agent, Bank of New York Mellon is responsible for operating the program and is permitted to lend any of the securities it holds in custody for the System to broker-dealers and other entities in exchange for collateral. The Bank of New York Mellon is permitted to accept collateral in the form of cash in U.S. dollars, U.S. government securities or irrevocable letters of credit. A borrower is required to initially deliver collateral in an amount equal to 102 percent of the fair value of any U.S. securities lent and 105 percent of the fair value of any non-U.S. securities lent. Borrowers are required to provide additional collateral any time the value of the collateral drops below 100 percent of the value of the security lent plus accrued interest income.

At year-end, the Peace Officers' Retirement, Accident and Disability System had no credit risk exposure to borrowers because the amounts they owed to the System did not exceed the amount the System owed the borrowers. The contract with Bank of New York Mellon requires it to indemnify the System if a borrower fails to return the securities or fails to return all of the income attributable to securities on loan. The securities lending contract does not allow the System to pledge or sell collateral securities received unless the borrower defaults. As of June 30, 2011, the System had securities on loan, including accrued interest income, with a total value of \$24,579,096 against collateral with a total value of \$24,993,534.

The majority of securities loans are open loans, i.e., one day maturity, where the rebate rate due the borrower is renegotiated daily. All securities loans can be terminated on demand by either the System or the borrower. Cash collateral received from borrowers is invested in a cash collateral investment pool which is managed by the custodian bank in accordance with investment guidelines established by the System. The investment guidelines do not require a matching of investment maturities with loan maturities, but do establish minimum levels of liquidity and other investment restrictions designed to minimize the interest rate risk associated with not matching the maturity of the investments with the loans.

(3) Annual Pension Cost and Net Pension Obligation

The State's annual pension cost and the net pension obligation of the Peace Officers' Retirement, Accident and Disability System for the current year were as follows:

Annual required contribution	\$ 15,116,242
Interest on net pension obligation	2,096,254
Adjustment to annual required contribution	(1,545,902)
Annual pension cost	15,666,594
Contributions made	9,554,014
Increase in net pension obligation	6,112,580
Net pension obligation beginning of year	26,203,172
Net pension obligation end of year	\$ 32,315,752

For calculation of the net pension obligation, the actuary has set the transition date as July 1, 1995. The end of year net pension obligation was calculated by the actuary as the cumulative difference between the annual pension cost and the System's actual contributions for fiscal years 1988 through 2011.

Three-year trend information is as follows:

Year	Annual	Percentage	Net
Ended	Pension	Pension of APC	
June 30,	Cost (APC)	Cost (APC) Contributed	
2009	\$ 13,443,384	59%	\$ 19,541,754
2010	15,159,941	56	26,203,172
2011	15,666,594	61	32,315,752

As of July 1, 2011, the most recent actuarial valuation date, the plan was 63% funded. The actuarial accrued liability for benefits was \$461,594,916 and the actuarial value of assets was \$288,851,354, resulting in an unfunded actuarial accrued liability (UAAL) of \$172,743,562. The covered payroll (annual payroll of active employees covered by the plan) was \$43,493,715 and the ratio of the UAAL to the covered payroll was 397%.

The Schedule of Funding Progress, presented as Required Supplementary Information following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits. Because the aggregate actuarial cost method does not identify or separately amortize unfunded actuarial liabilities, information about funded status and funding progress has been prepared beginning July 1, 2008 using the entry age actuarial cost method for that purpose and the information presented is intended to serve as a surrogate for the funded status and funding progress of the plan.

The annual required contribution for the current year was determined as part of the July 1, 2011 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) 8% investment rate of return, (b) projected salary increases of 6.75% for the first five years, 6.50% for year six, 6.00% for year seven, 5.25% for years eight through twenty-four and 4.75% thereafter, (c) payroll growth of 4% and (d) post retirement benefits based on expected payroll growth and provision of the law. The actuarial value of assets was determined using a smoothing method that spreads the difference between the actual return and the expected return over four years. The UAAL is amortized as a level percent of payroll over a closed 30-year period commencing July 1, 2008.

(4) Contributions Required and Contributions Made

The contributions to the System were made pursuant to Chapter 97A of the Code of Iowa and were not based upon actuarial determinations. Therefore, actual contributions differ from the annual required contribution described in Note 3, which is actuarially determined.

Member contribution rates were established by statute at 9.35% of covered payroll for the plan year of the audit. However, HF 2518 enacted by the 2010 Legislature changed the scheduled contribution rates for both the employee and the employer. Employee contributions are scheduled to increase by one-half of one percent each year for four years beginning at 9.35% in fiscal year 2011 and peaking at 11.35% on July 1, 2014. This is deducted from the member's gross pay and remitted by the employer.

The employer rate is scheduled to increase from 23% for plan year 2011 by 2% each year until reaching 37% in the year beginning July 1, 2017. The State will also begin contributing an additional \$5 million each year, beginning July 1, 2012, until the funded status of the system attains 85%. Contribution provisions are established by State law and may be amended only by the State legislature. The State of Iowa has historically followed a contribution policy of appropriating funds based upon a percentage of the current salaries for which funds are appropriated.

The member contribution required and contributed was \$3,844,044, representing 9.35% of current year covered payroll. The State contribution required by statute and the amount actually contributed was \$9,458,597. The State also made contributions totaling \$95,417 to the system as provided by House File 2518 for the purchase of permissive service credit on behalf of members formerly covered by the Municipal Fire and Police Retirement System for service prior to January 1, 1992. Costs of administering the plan are financed through employer contributions and investment income.

An actuarial valuation of the System's assets and liabilities is required at least once every two years per Chapter 97A of the Code of Iowa.

(5) Risk Management

State employee benefits for health, dental, long-term disability and life insurance coverage are fully insured through commercial insurers. There were no significant reductions in insurance coverage from the prior year and settlements have not exceeded coverage for the past three fiscal years. The State of Iowa self-insures on behalf of its agencies for losses related to workers' compensation, its motor vehicle fleet, property damage and torts.

A contingent fund exists under Section 29C.20 of the Code of Iowa to provide compensation for loss or damage to state property (casualty losses).



Schedule of Funding Progress Required Supplementary Information

For the Last Six Fiscal Years (in thousands)

		Actuarial				
	Actuarial	Accrued	Unfunded		Projected	UAAL/
Actuarial	Value of	Liability	AAL	Funded	Covered	Covered
Valuation	Assets	[AAL]	[UAAL]	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
7/1/2006	\$ 267,813	\$358,845	\$ 91,031	75%	\$ 36,232	251%
7/1/2007	293,375	392,023	98,648	75	37,268	265
7/1/2008 *	307,292	417,176	109,884	74	40,830	269
7/1/2009	300,262	432,894	132,632	69	41,862	317
7/1/2010	290,559	433,402	142,844	67	41,955	340
7/1/2011	288,851	461,595	172,744	63	43,494	397

* Prior to July 1, 2008, this amount was based on the projected unit credit method and the aggregate actuarial cost method was used to determine the annual required contribution. Because the aggregate actuarial cost method does not identify or separately amortize unfunded actuarial liabilities, information about funded status and funding progress has been prepared beginning July 1, 2008 using the entry age actuarial cost method for that purpose and the information presented is intended to serve as a surrogate for the funded status and funding progress of the plan.

A smoothing method is used to determine the actuarial (market related) value of assets. The smoothing method is designed to reduce changes in the normal contribution rate which could result from fluctuations in the fair value of the assets of the System.

The increase in unfunded AAL for the July 1, 2011 valuation was primarily due to the continuing effect of prior year investment declines which are recognized over a period of time through the application of the smoothing method.

See Note 3 for additional information on actuarial valuation.

See accompanying independent auditor's report.

Schedule of Employer Contributions Required Supplementary Information

for the Last Six Fiscal Years

Year	Annual	Total	_
Ended	Required	Employer	Percentage
June 30,	Contribution	Contribution	Contributed
2006	\$ 11,914,592	\$ 5,817,819	49%
2007	12,383,974	6,262,951	51
2008	13,599,115	6,696,538	49
2009	13,118,615	7,898,356	59
2010	14,727,191	8,498,523	58
2011	15,116,242	9,554,014	63

See Note 3 for additional information on actuarial valuation.

See accompanying independent auditor's report.

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Board of Trustees of the Peace Officers' Retirement, Accident and Disability System:

We have audited the financial statements of the Peace Officers' Retirement, Accident and Disability System as of and for the year ended June 30, 2011, and have issued our report thereon dated January 9, 2012. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Peace Officers' Retirement, Accident and Disability System's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the Peace Officers' Retirement, Accident and Disability System's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Peace Officers' Retirement, Accident and Disability System's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Peace Officer's Retirement, Accident and Disability System's financial statements will not be prevented or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting we consider to be material weaknesses, as defined above.

Compliance

As part of obtaining reasonable assurance about whether the Peace Officers' Retirement, Accident and Disability System's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards.

This report, a public record by law, is intended solely for the information and use of the officials and employees of the Peace Officers' Retirement, Accident and Disability System, citizens of the State of Iowa and other parties to whom the Peace Officers' Retirement, Accident and Disability System may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Peace Officers' Retirement, Accident and Disability System during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

January 9, 2012

Staff

This audit was performed by:

Deborah J. Moser, CPA, Manager Steven O. Fuqua, CPA, Senior Auditor II Karie Meisgeier, Assistant Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State