

## OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

#### **NEWS RELEASE**

FOR RELEASE Contact: Andy Nielsen 515/281-5834

Auditor of State David A. Vaudt today released an audit report on Story County, Iowa.

The County had local tax revenue of \$103,625,502 for the year ended June 30, 2009, which included \$2,271,371 in tax credits from the state. The County forwarded \$85,035,670 of the local tax revenue to the townships, school districts, cities and other taxing bodies in the County.

The County retained \$18,589,832 of the local tax revenue to finance County operations, a 4 percent increase over the prior year. Other revenues included charges for service of \$3,058,679, operating grants, contributions and restricted interest of \$9,793,346, capital grants, contributions and restricted interest of \$321,258, local option sales tax of \$1,973,998, unrestricted investment earnings of \$422,502 and other general revenues of \$453,925.

Expenses for County operations totaled \$35,275,516, a 5 percent increase over the prior year. Expenses included \$9,169,332 for public safety and legal services, \$8,965,773 for mental health and \$6,513,907 for roads and transportation.

A copy of the audit report is available for review in the County Auditor's office, in the Office of Auditor of State and on the Auditor of State's web site at <a href="http://auditor.iowa.gov/reports/index.html">http://auditor.iowa.gov/reports/index.html</a>.

## STORY COUNTY

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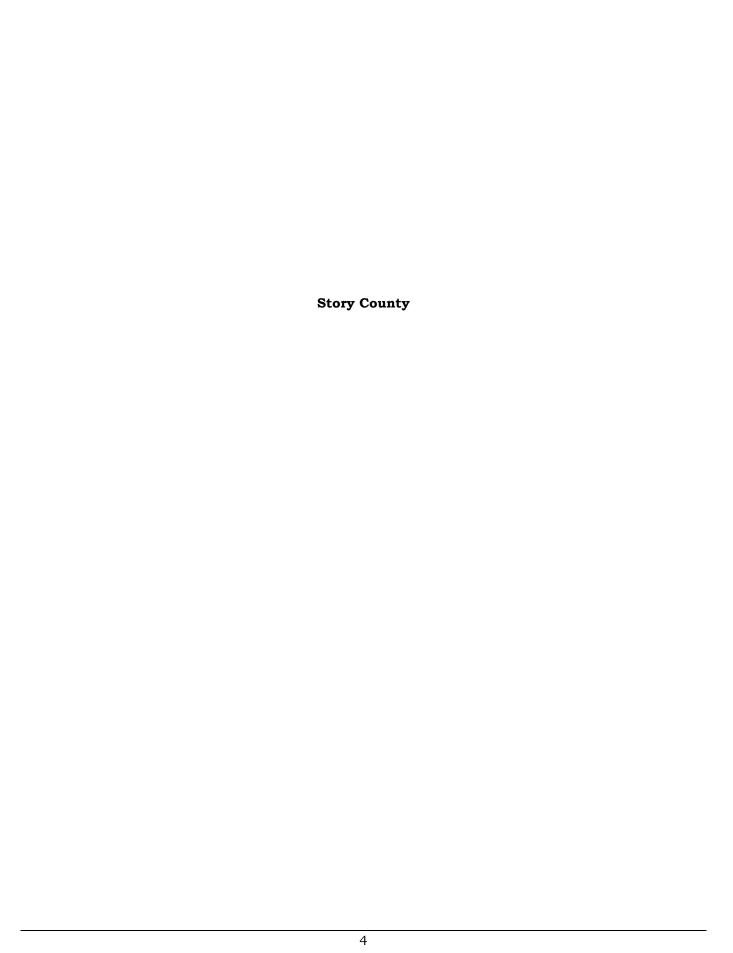
**JUNE 30, 2009** 

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# Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
	Before January 2009)	
Wayne E. Clinton Jane E. Halliburton James M. Strohman	Board of Supervisors Board of Supervisors Board of Supervisors	Jan 2009 Jan 2011 Jan 2011
Mary L. Mosiman	County Auditor	Jan 2009
David Jamison	County Treasurer	Jan 2011
Susan Vande Kamp	County Recorder	Jan 2011
Paul H. Fitzgerald	County Sheriff	Jan 2009
Stephen Holmes	County Attorney	Jan 2011
Wayne Schwickerath	County Assessor	Jan 2010
Gregory P. Lynch	City Assessor	Jan 2009
	(After January 2009)	
Jane E. Halliburton James M. Strohman Wayne E. Clinton	Board of Supervisors Board of Supervisors Board of Supervisors	Jan 2011 Jan 2011 Jan 2013
Mary L. Mosiman	County Auditor	Jan 2013
David Jamison	County Treasurer	Jan 2011
Susan Vande Kamp	County Recorder	Jan 2011
Paul H. Fitzgerald	County Sheriff	Jan 2013
Stephen Holmes	County Attorney	Jan 2011
Wayne Schwickerath	County Assessor	Jan 2010
Gregory P. Lynch	City Assessor	Jan 2015





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## Independent Auditor's Report

To the Officials of Story County:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Story County, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements listed in the table of contents. These financial statements are the responsibility of Story County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Story County at June 30, 2009, and the respective changes in financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 8, 2010 on our consideration of Story County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information and Schedule of Funding Progress for the Retiree Health Plan on pages 7 through 13 and 40 through 44 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise Story County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the nine years ended June 30, 2008 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

February 8, 2010

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Story County provides this Management's Discussion and Analysis as a narrative overview of the financial activities of the County for the year ended June 30, 2009, along with comparative data for the year ended June 30, 2008. Readers are encouraged to consider this information in conjunction with the County's financial statements, which follow.

#### 2009 FINANCIAL HIGHLIGHTS

- Governmental activities revenue decreased approximately \$3.80 million from fiscal 2008 (FY08). This included decreases in operating grants, contributions and restricted interest of approximately \$1.10 million and capital grants, contributions and restricted interest of approximately \$3.33 million.
- Program expenses increased 5.0 percent, or approximately \$1.70 million, over FY08.
- As a result of the above, net assets decreased approximately \$662 thousand during FY09.

#### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements as well as other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Story County as a whole and present an overall view of the County's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Story County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Story County acts solely as an agent or custodian for the benefit of those outside of County government.
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.
- Other Supplementary Information provides detailed information about the nonmajor governmental and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

#### REPORTING THE COUNTY AS A WHOLE:

The Statement of Net Assets and the Statement of Activities

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus. This is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are displayed in the Statement of Net Assets and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration and interest on long-term debt. Property tax and state and federal grants finance most of these activities.

### REPORTING THE COUNTY BY FUNDS:

## Fund Financial Statements

The fund financial statements provide detailed information about individual, significant funds, not the County as a whole. Some funds are required to be established by Iowa law or by bond covenants. The County can establish other funds to help it control and manage money for particular purposes.

The County has two kinds of funds:

1) Governmental funds account for most of the County's basic services. These fund statements focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services, and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others and cannot be used to support the County's own programs. These fiduciary funds include agency funds that account for drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

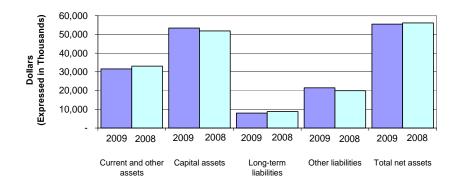
Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of financial position. Story County's net assets for FY09 totaled approximately \$55.4 million. This is a decrease of approximately \$662 thousand compared to FY08, at approximately \$56.1 million. The analysis that follows focuses on the changes in net assets of governmental activities.

Net Assets of Governmen			
(Expressed in Thou	sands)		
		2009	2008
Current and other assets	\$	31,561	33,050
Capital assets		53,321	51,829
Total assets		84,882	84,879
Long-term liabilities		7,992	8,827
Other liabilities		21,477	19,977
Total liabilities		29,469	28,804
Net assets:			
Invested in capital assets, net of related debt		46,051	45,771
Restricted		5,370	5,577
Unrestricted		3,992	4,727
Total net assets	\$	55,413	56,075

**Comparison - Statement of Net Assets** 



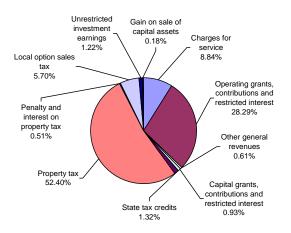
Restricted net assets represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. This amount decreased approximately \$207 thousand from the previous year.

Total net assets of Story County's governmental activities decreased approximately \$662 thousand from the previous year. Capital assets (land, infrastructure, buildings and equipment) are the largest portion of the County's net assets at approximately \$46.1 million for FY09.

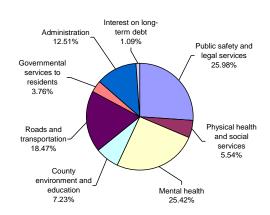
# Changes in Net Assets of Governmental Activities (Expressed in Thousands)

	Year ended June 30,		
		2009	2008
Revenues:			
Program revenues:			
Charges for service	\$	3,059	2,979
Operating grants, contributions and restricted interest		9,793	10,891
Capital grants, contributions and restricted interest		321	3,646
General revenues:			
Property tax		18,133	17,415
Penalty and interest on property tax		178	145
State tax credits		456	457
Local option sales tax		1,974	1,863
Unrestricted investment earnings		423	741
Gain on sale of capital assets		64	151
Other general revenues		212	122
Total revenues		34,613	38,410
Program expenses:			
Public safety and legal services		9,169	8,753
Physical health and social services		1,953	1,841
Mental health		8,966	8,958
County environment and education		2,549	2,403
Roads and transportation		6,514	5,746
Governmental services to residents		1,327	1,068
Administration		4,413	4,479
Interest on long-term debt		384	351
Total expenses		35,275	33,599
Change in net assets		(662)	4,811
Net assets beginning of year		56,075	51,264
Net assets end of year	\$	55,413	56,075

#### Revenues by Source



## Expenditures by Program



Revenues for governmental activities decreased approximately \$3.80 million from FY08. Operating grants, contributions and restricted interest decreased approximately \$1.10 million due to decreased mental health funding received from the State. Capital grants, contributions and restricted interest decreased approximately \$3.33 million due to decreases in infrastructure contributions from the Iowa Department of Transportation.

The County's property tax revenue increased 4.13% over FY08. Valuation of countywide property increased from \$2,906,429,321 in FY08 to \$2,976,349,976 in FY09. The levy rate for countywide property increased from \$5.54 per \$1,000 of taxable valuation in FY08 to \$5.60 per \$1,000 of taxable valuation in FY09. The levy rate for rural property decreased from \$3.11 per \$1,000 of taxable valuation in FY08 to \$3.04 per \$1,000 of taxable valuation in FY09. This combination led to the increase in tax asking of approximately \$656,000.

Expenses in FY09 were 5.0% higher than FY08, with a majority of the increases coming in the public safety and legal services and roads and transportation functions.

#### INDIVIDUAL MAJOR FUND ANALYSIS

As Story County completed the year, its governmental funds reported a combined fund balance of \$9,917,665, which is \$2,916,580 less than the \$12,834,245 combined fund balance at the end of FY08. The difference is explained by individual fund.

The General Fund, the operating fund for Story County, ended FY09 with an ending balance totaling \$3,861,353. This is a decrease of \$841,408, or 17.9%.

Story County has continued to look for ways to effectively manage the cost of mental health services in the Mental Health Fund. FY09 ended with a \$1,275,472 balance compared to \$2,020,597 at the end of FY08. This decrease is due to a decrease in state funding for community service and the allowed growth factor. Story County averaged 478 unduplicated clients per month for mental health administration during FY09.

The Rural Services Fund ended FY09 with a \$1,213,811 balance compared to the prior year balance of \$1,272,255. The decrease is due to expenditures and other financing uses exceeding revenues.

The Secondary Roads Fund ended FY09 with a \$2,388,328 balance compared to the prior year balance of \$1,696,877. The Department maintained 707 miles of gravel, 25 miles of dirt and over 202 miles of paved roads. The Department currently operates ten maintenance districts. The Department completed two bridge repairs and provided maintenance on 75 drainage districts during FY09.

The Debt Service Fund ended FY09 with a \$54,758 balance compared to the prior year balance of \$121,229. Bond principal and interest payments are made according to the bond maturity schedule. During the year, the County received general obligation refunding bond net proceeds of \$5,031,126 to retire \$5,000,000 of outstanding bonds.

The Capital Projects Fund FY09 ending fund balance was \$247,194 compared to the prior year balance of \$1,986,236. Bond proceeds received in FY08 were expended on two major paving projects and one culvert project during FY09.

#### **BUDGETARY HIGHLIGHTS**

Story County amended the FY09 budget two times during the year. Amendments were made in July and May. Receipts and other financing sources were increased \$9,301,044, due primarily to the issuance of general obligation bonds. Disbursements and other financing uses increased \$10,997,207, due primarily to an increase in capital projects for secondary roads improvement projects, increased FEMA related expenses for roads and transportation and an increase in debt service for the early retirement of outstanding debt.

The County's receipts were \$418,545 more than the amended budget, a variance of 1%. Total disbursements were \$10,879,376 less than the amended budget, a variance of 23%. This was due primarily to road improvement projects not completed during the year and payments to refund bonds were budgeted under the debt service function but reported as an other financing use.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of FY09, Story County had approximately \$53.3 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges. This amount is an increase of approximately \$1.5 million over FY08.

Story County had depreciation expense in FY09 of \$2,597,758 and total accumulated depreciation of \$25,708,908 on the capital assets at June 30, 2009. This is an increase of \$228,983 in depreciation expense and \$2,189,866 for accumulated depreciation from FY08. Story County takes a full year's depreciation in the year of acquisition of a capital asset and in the year of disposal. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

## Long-Term Debt

Story County retired \$5,905,000 of general obligation bonds during FY09 and had \$7,270,000 outstanding at the end of FY09, compared to \$8,130,000 at the end of FY08. During FY09, the County refunded \$5,000,000 of general obligation bonds.

Story County's general obligation debt continues to carry the Aa2 rating assigned by Moody's Investors Service, a national rating agency. The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5 percent of the assessed value of all taxable property within the county's corporate limits. Story County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$273 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

#### ECONOMIC FACTS AND NEXT YEAR'S BUDGET AND RATES

Story County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2010 budget, tax rates and fees for County services. One of those factors is the economy. According to information from Iowa Workforce Development, unemployment in Story County at the end of FY09 stood at 4.9% versus 3.5% a year ago. This compared with the State's unemployment rate of 6.2% and the national rate of 9.5% for the same period ending June 30, 2009.

These indicators were taken into account when adopting the budget for fiscal year 2010. The County's FY10 countywide valuation increased \$150,333,785 and the rural valuation increased \$31,239,672 over the respective FY09 valuations. The residential rollback decreased to 45.5893% for FY10 as compared to the FY09 rollback of 44.0803%. The FY10 budget proposed a 2.5% increase in receipts over the FY09 budget, along with a 7.2% increase in disbursements. The increase in receipts is primarily from property and other county tax. The increase in disbursements is due to improvements on roads and trails, capital projects and debt service payments. Story County added no major programs or initiatives to the 2010 budget. Elected officials, department heads and pay plan staff received no pay increase. Some union members received 2.4% increases in salary or wages. Flex reimbursement for all employees remained unchanged at \$550 per month. Re-estimated ending fund balances were anticipated to be 18% of disbursements at the end of FY09 and approximately 14% of disbursements by the close of FY10.

## CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Story County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Story County Auditor's Office, 900 6th Street, Nevada, Iowa 50201.



# Statement of Net Assets

June 30, 2009

	Governmental Activities
Assets	d 0.046.00
Cash and pooled investments	\$ 9,946,897
Receivables:	
Property tax:	
Delinquent	42,950
Succeeding year	19,775,000
Interest and penalty on property tax	73,829
Accounts	120,060
Accrued interest	118,146
Due from other governments	981,872
Inventories	501,825
Capital assets (net of accumulated depreciation)	53,321,172
Total assets	84,881,751
Liabilities	
Accounts payable	678,907
Accrued interest payable	15,023
Salaries and benefits payable	445,030
Due to other governments	562,120
Deferred revenue:	
Succeeding year property tax	19,775,000
Long-term liabilities:	
Portion due or payable within one year:	
General obligation bonds	1,300,000
Compensated absences	709,291
Portion due or payable after one year:	
General obligation bonds	5,970,000
Net OPEB liability	13,098
Total liabilities	29,468,469
Net Assets	
Invested in capital assets, net of related debt	46,051,172
Restricted for:	
Supplemental levy purposes	464,603
Mental health purposes	1,118,286
Secondary roads purposes	2,280,629
Debt service	42,572
Community betterment	340,502
Capital projects	247,194
Other purposes	876,749
Unrestricted	3,991,575
Total net assets	\$ 55,413,282

# Statement of Activities

# Year ended June 30, 2009

			Program Revenue	es	
			Operating Grants,	Capital Grants,	Net (Expense)
		Charges	Contributions	Contributions	Revenue and
		for	and Restricted	and Restricted	Changes in
	Expenses	Service	Interest	Interest	Net Assets
Functions/Programs:					
Governmental activities:					
Public safety and legal services	\$ 9,169,332	1,096,454	215,875	_	(7,857,003)
Physical health and social services	1,953,163	30,947	558,651	_	(1,363,565)
Mental health	8,965,773	227,422	4,874,776	_	(3,863,575)
County environment and education	2,548,836	204,446	981,175	_	(1,363,215)
Roads and transportation	6,513,907	508,839	3,037,227	11,661	(2,956,180)
Governmental services to residents	1,327,014	970,727	1,599	309,597	(45,091)
Administration	4,413,317	19,844	106,243	-	(4,287,230)
Interest on long-term debt	384,174	-	17,800		(366,374)
Total	\$ 35,275,516	3,058,679	9,793,346	321,258	(22,102,233)
General Revenues:					
Property and other county tax levied for:					
General purposes					16,966,756
Debt service					1,166,711
Penalty and interest on property tax					178,484
State tax credits					456,365
Local option sales tax					1,973,998
Unrestricted investment earnings					422,502
Gain on sale of capital assets					63,870
Miscellaneous					211,571
Total general revenues					21,440,257
Change in net assets					(661,976)
Net assets beginning of year					56,075,258
Net assets end of year					\$ 55,413,282

# Balance Sheet Governmental Funds

June 30, 2009

	Special Revenue				
		_	Mental	Rural	Secondary
		General	Health	Services	Roads
Assets					
Cash and pooled investments	\$	4,128,653	1,709,893	1,100,205	1,832,506
Receivables:	~	.,120,000	1,. 05,050	1,100,200	1,002,000
Property tax:					
Delinquent		24,526	5,712	8,753	-
Succeeding year		12,764,000	2,973,000	1,877,000	-
Interest and penalty on property tax		73,829	-	-	-
Accounts		69,307	31,699	794	10,550
Accrued interest		117,542	-	_	-
Due from other governments		259,746	296,197	161,044	260,361
Inventories		, -	-	-	501,825
					,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total assets	\$	17,437,603	5,016,501	3,147,796	2,605,242
Liabilities and Fund Balances					
Liabilities:					
Accounts payable	\$	374,038	132,309	8,563	153,617
Salaries and benefits payable		247,867	96,100	42,234	58,829
Due to other governments		21,604	535,529	-	4,468
Deferred revenue:		ŕ	,		,
Succeeding year property tax		12,764,000	2,973,000	1,877,000	-
Other		168,741	4,091	6,188	-
Total liabilities	_	13,576,250	3,741,029	1,933,985	216,914
Fund balances:					
Reserved for:					
Supplemental levy purposes		505,990	-	-	-
Debt service		-	-	-	-
Community betterment		-	-	340,502	_
Unreserved:					
Designated for:					
Computer assisted design (CAD)		18,500	-	-	_
Jail software		65,400	-	-	_
Integrated Roadside Vegetation Management (IRVM)					
building		-	_	35,000	_
Analysis of social services evaluation team (ASSET)		7,500	-	-	_
Undesignated, reported in:					
General fund		3,263,963	_	-	-
Special revenue funds		-	1,275,472	838,309	2,388,328
Capital projects fund		-	-	-	-
Total fund balances		3,861,353	1,275,472	1,213,811	2,388,328
Total liabilities and fund balances	\$	17,437,603	5,016,501	3,147,796	2,605,242

Debt Service         Capital Projects         Nonmajor         Total           53,600         248,709         873,331         9,946,897           3,959         -         -         42,950           2,161,000         -         -         19,775,000           -         -         7,710         120,060           36         115         453         118,146           -         -         4,524         981,872           -         -         -         501,825           2,218,595         248,824         886,018         31,560,579           -         -         -         445,030           -         -         -         445,030           -         -         -         19,775,000           -         -         -         19,775,000           2,837         -         -         181,857           2,163,837         1,630         9,269         21,642,914           -         -         -         505,990           54,758         -         -         -           -         -         -         -           -         -         -         -				
Service         Projects         Nonmajor         Total           53,600         248,709         873,331         9,946,897           3,959         -         -         42,950           2,161,000         -         -         19,775,000           -         -         7,710         120,060           36         115         453         118,146           -         -         4,524         981,872           -         -         -         501,825           2,218,595         248,824         886,018         31,560,579           -         -         -         445,030           -         -         -         445,030           -         -         -         445,030           -         -         -         19,775,000           2,837         -         -         181,857           2,163,837         1,630         9,269         21,642,914           -         -         -         505,990           54,758         -         -         -         505,990           54,758         -         -         -         505,990           -         -         -	Debt	Capital		
53,600       248,709       873,331       9,946,897         3,959       -       -       42,950         2,161,000       -       -       19,775,000         -       -       7,710       120,060         36       115       453       118,146         -       -       4,524       981,872         -       -       -       501,825         2,218,595       248,824       886,018       31,560,579         -       -       -       445,030         -       -       -       445,030         -       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       -       55,990         54,758       -       -       54,758         -       -       -       65,400         -       -       -       7,500         -       -       -       3,263,963         -       -       -       7,500         -       -       -       3,263,963         -       -       876,749       5			Nonmajor	Total
3,959       -       -       42,950         2,161,000       -       -       19,775,000         -       -       -       73,829         -       -       7,710       120,660         36       115       453       118,146         -       -       4,524       981,872         -       -       -       501,825         2,218,595       248,824       886,018       31,560,579         -       -       -       445,030         -       -       -       445,030         -       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       -       54,758         -       -       -       54,758         -       -       -       55,990         54,758       -       -       54,758         -       -       -       65,400         -       -       -       7,500         -       -       -       3,263,963         -       -       -       3,263,963		110,000	110111114301	1000
3,959       -       -       42,950         2,161,000       -       -       19,775,000         -       -       -       73,829         -       -       7,710       120,660         36       115       453       118,146         -       -       4,524       981,872         -       -       -       501,825         2,218,595       248,824       886,018       31,560,579         -       -       -       445,030         -       -       -       445,030         -       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       -       54,758         -       -       -       54,758         -       -       -       55,990         54,758       -       -       54,758         -       -       -       65,400         -       -       -       7,500         -       -       -       3,263,963         -       -       -       3,263,963				
2,161,000       -       -       19,775,000         -       -       73,829         -       -       7,710       120,060         36       115       453       118,146         -       -       4,524       981,872         -       -       501,825         2,218,595       248,824       886,018       31,560,579         -       -       -       445,030         -       -       -       445,030         -       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       -       505,990         54,758       -       -       54,758         -       -       -       54,758         -       -       -       65,400         -       -       -       7,500         -       -       -       3,263,963         -       -       -       3,263,963         -       -       -       876,749       5,378,858         -       -       -       876,749       9,917,665	53,600	248,709	873,331	9,946,897
2,161,000       -       -       19,775,000         -       -       73,829         -       -       7,710       120,060         36       115       453       118,146         -       -       4,524       981,872         -       -       501,825         2,218,595       248,824       886,018       31,560,579         -       -       -       445,030         -       -       -       445,030         -       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       -       505,990         54,758       -       -       54,758         -       -       -       54,758         -       -       -       65,400         -       -       -       7,500         -       -       -       3,263,963         -       -       -       3,263,963         -       -       -       876,749       5,378,858         -       -       -       876,749       9,917,665				
2,161,000       -       -       19,775,000         -       -       73,829         -       -       7,710       120,060         36       115       453       118,146         -       -       4,524       981,872         -       -       501,825         2,218,595       248,824       886,018       31,560,579         -       -       -       445,030         -       -       -       445,030         -       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       -       505,990         54,758       -       -       54,758         -       -       -       54,758         -       -       -       65,400         -       -       -       7,500         -       -       -       3,263,963         -       -       -       3,263,963         -       -       -       876,749       5,378,858         -       -       -       876,749       9,917,665	3.959	_	_	42.950
73,829 7,710 120,060 36 115 453 118,146 4,524 981,872 501,825  2,218,595 248,824 886,018 31,560,579  - 1,630 8,750 678,907 445,030 445,030 19,775,000 2,837 181,857 2,163,837 1,630 9,269 21,642,914  505,990 54,758 54,758 18,500 18,500 35,000 35,000 35,000 35,000 7,500  3,263,963 - 876,749 5,378,858 - 247,194 - 247,194 - 54,758 247,194 876,749 9,917,665		-	_	
7,710 120,060 36 115 453 118,146 4,524 981,872 501,825  2,218,595 248,824 886,018 31,560,579  - 1,630 8,750 678,907 445,030 445,030 - 519 562,120  2,161,000 19,775,000 2,837 181,857  2,163,837 1,630 9,269 21,642,914  505,990 54,758 54,758 18,500 340,502  350,000 35,000	-	-	-	
4,524 981,872 501,825  2,218,595 248,824 886,018 31,560,579  - 1,630 8,750 678,907 445,030 519 562,120  2,161,000 19,775,000 2,837 181,857 2,163,837 1,630 9,269 21,642,914  505,990 54,758 54,758 340,502  35,000	-	-	7,710	
-         -         -         501,825           2,218,595         248,824         886,018         31,560,579           -         1,630         8,750         678,907           -         -         -         445,030           -         -         -         19,775,000           2,837         -         -         181,857           2,163,837         1,630         9,269         21,642,914           -         -         -         54,758           -         -         -         340,502           -         -         -         65,400           -         -         -         65,400           -         -         -         35,000           -         -         -         35,000           -         -         -         35,000           -         -         -         35,000           -         -         -         35,000           -         -         -         35,000           -         -         -         35,000           -         -         -         35,000           -         -         -         3	36	115	453	118,146
2,218,595       248,824       886,018       31,560,579         -       1,630       8,750       678,907         -       -       -       445,030         -       -       519       562,120         2,161,000       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       54,758         -       -       340,502         -       -       340,502         -       -       35,000         -       -       35,000         -       -       -       35,000         -       -       -       3,263,963         -       -       -       876,749       5,378,858         -       247,194       -       247,194         54,758       247,194       876,749       9,917,665	-	-	4,524	
- 1,630 8,750 678,907 445,030 - 519 562,120  2,161,000 19,775,000 2,837 181,857  2,163,837 1,630 9,269 21,642,914  505,990 54,758 54,758 18,500 18,500 35,000 35,000 3,263,963 - 876,749 5,378,858 - 247,194 876,749 9,917,665		-	-	501,825
19,775,000 2,837 181,857 2,163,837 1,630 9,269 21,642,914  505,990 54,758 54,758 18,500 18,500 35,000 35,000 3,263,963 - 876,749 5,378,858 - 247,194 876,749 9,917,665	2,218,595	248,824	886,018	31,560,579
445,030 - 519 562,120  2,161,000 19,775,000 2,837 181,857  2,163,837 1,630 9,269 21,642,914  505,990 54,758 54,758 18,500 18,500 35,000 35,000 35,000 3,263,963 - 876,749 5,378,858 - 247,194 876,749 9,917,665				
445,030 - 519 562,120  2,161,000 19,775,000 2,837 181,857  2,163,837 1,630 9,269 21,642,914  505,990 54,758 54,758 18,500 18,500 35,000 35,000 35,000 3,263,963 - 876,749 5,378,858 - 247,194 876,749 9,917,665				
445,030 - 519 562,120  2,161,000 19,775,000 2,837 181,857  2,163,837 1,630 9,269 21,642,914  505,990 54,758 54,758 18,500 18,500 35,000 35,000 35,000 3,263,963 - 876,749 5,378,858 - 247,194 876,749 9,917,665				
-       -       519       562,120         2,161,000       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       -       505,990         54,758       -       -       54,758         -       -       -       340,502         -       -       -       65,400         -       -       -       35,000         -       -       -       7,500         -       -       -       3,263,963         -       -       876,749       5,378,858         -       247,194       -       247,194         54,758       247,194       876,749       9,917,665	-	1,630	8,750	
2,161,000       -       -       19,775,000         2,837       -       -       181,857         2,163,837       1,630       9,269       21,642,914         -       -       -       505,990         54,758       -       -       54,758         -       -       -       340,502         -       -       -       65,400         -       -       -       35,000         -       -       -       7,500         -       -       -       3,263,963         -       -       876,749       5,378,858         -       247,194       -       247,194         54,758       247,194       876,749       9,917,665	-	-	- F10	
2,837         -         -         181,857           2,163,837         1,630         9,269         21,642,914           -         -         -         505,990           54,758         -         -         54,758           -         -         -         340,502           -         -         -         18,500           -         -         -         65,400           -         -         -         35,000           -         -         -         7,500           -         -         -         3,263,963           -         -         876,749         5,378,858           -         247,194         -         247,194           54,758         247,194         876,749         9,917,665	-	-	319	302,120
2,837         -         -         181,857           2,163,837         1,630         9,269         21,642,914           -         -         -         505,990           54,758         -         -         54,758           -         -         -         340,502           -         -         -         18,500           -         -         -         65,400           -         -         -         35,000           -         -         -         7,500           -         -         -         3,263,963           -         -         876,749         5,378,858           -         247,194         -         247,194           54,758         247,194         876,749         9,917,665	2.161.000	_	_	19.775.000
2,163,837     1,630     9,269     21,642,914       -     -     -     505,990       54,758     -     -     54,758       -     -     -     340,502       -     -     -     65,400       -     -     -     35,000       -     -     -     7,500       -     -     -     3,263,963       -     -     876,749     5,378,858       -     247,194     -     247,194       54,758     247,194     876,749     9,917,665		-	_	
54,758       -       -       54,758         -       -       -       340,502         -       -       -       18,500         -       -       -       65,400         -       -       -       35,000         -       -       -       7,500         -       -       -       3,263,963         -       -       876,749       5,378,858         -       247,194       -       247,194         54,758       247,194       876,749       9,917,665	2,163,837	1,630	9,269	21,642,914
54,758       -       -       54,758         -       -       -       340,502         -       -       -       18,500         -       -       -       65,400         -       -       -       35,000         -       -       -       7,500         -       -       -       3,263,963         -       -       876,749       5,378,858         -       247,194       -       247,194         54,758       247,194       876,749       9,917,665				
54,758       -       -       54,758         -       -       -       340,502         -       -       -       18,500         -       -       -       65,400         -       -       -       35,000         -       -       -       7,500         -       -       -       3,263,963         -       -       876,749       5,378,858         -       247,194       -       247,194         54,758       247,194       876,749       9,917,665				
54,758       -       -       54,758         -       -       -       340,502         -       -       -       18,500         -       -       -       65,400         -       -       -       35,000         -       -       -       7,500         -       -       -       3,263,963         -       -       876,749       5,378,858         -       247,194       -       247,194         54,758       247,194       876,749       9,917,665	_	_	_	505,990
18,500 18,500 65,400 35,000 35,000 7,500 3,263,963 37,500 - 876,749 - 347,194 - 247,194 - 247,194 - 247,194 - 9,917,665	54,758	-	-	
65,400  35,000 7,500  3,263,963 876,749 5,378,858 - 247,194 - 247,194  54,758 247,194 876,749 9,917,665	-	-	-	
65,400  35,000 7,500  3,263,963 876,749 5,378,858 - 247,194 - 247,194  54,758 247,194 876,749 9,917,665				
65,400  35,000 7,500  3,263,963 876,749 5,378,858 - 247,194 - 247,194  54,758 247,194 876,749 9,917,665				
35,000 - 7,500 3,263,963 876,749 5,378,858 - 247,194 - 247,194 54,758 247,194 876,749 9,917,665	-	-	-	
7,500  3,263,963 876,749 5,378,858 - 247,194 - 247,194  54,758 247,194 876,749 9,917,665	-	-	-	65,400
7,500  3,263,963 876,749 5,378,858 - 247,194 - 247,194  54,758 247,194 876,749 9,917,665	_	_	_	35,000
3,263,963 876,749 5,378,858 - 247,194 - 247,194 54,758 247,194 876,749 9,917,665	_	_	_	
-     -     876,749     5,378,858       -     247,194     -     247,194       54,758     247,194     876,749     9,917,665				7,000
-     247,194     -     247,194       54,758     247,194     876,749     9,917,665	-	-	-	3,263,963
54,758 247,194 876,749 9,917,665	-	-	876,749	5,378,858
			-	
2,218,595 248,824 886,018 31,560,579	54,758	247,194	876,749	9,917,665
	2,218,595	248,824	886,018	31,560,579

# Reconciliation of the Balance Sheet -Governmental Funds to the Statement of Net Assets

June 30, 2009

Total governmental fund balances (page 19)	\$ 9,917,665
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$79,030,080 and the accumulated depreciation is \$25,708,908	53,321,172
Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.	181,857
Long-term liabilities, including bonds payable, compensated absences payable, other postemployment benefits payable and accrued interest payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(8,007,412)
Net assets of governmental activities (page 16)	\$ 55,413,282

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

# Year ended June 30, 2009

	Special Revenue				
	_	Mental	Rural	Secondary	
	General	Health	Services	Roads	
Revenues:					
Property and other county tax	\$ 12,233,921	2,988,268	3,730,476		
Interest and penalty on property tax	167,380	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-		
Intergovernmental	2,355,609	4,944,851	394,141	3,152,979	
Licenses and permits	11,470		14,129	14,85	
Charges for service	1,375,952	227,422	42,564	5,57	
Use of money and property	461,578			3,31	
Miscellaneous	196,733	6,303	5,948	425,93	
Total revenues	16,802,643	8,166,844	4,187,258	3,599,33	
<b>.</b>					
Expenditures: Operating:					
Public safety and legal services	7,432,469		1,328,164		
Physical health and social services	1,947,145	_	4,500		
Mental health	1,947,143	8,915,724	4,300		
County environment and education	1,277,695	0,913,724	1,075,177		
Roads and transportation	1,277,093	-	240,000	4,887,57	
Governmental services to residents	1,259,826	_	2,061	4,007,37	
Administration	4,197,432	-	2,001		
Debt service	4,197,432	_	_		
Capital projects	804,484	_	_	70,31	
Total expenditures	16,919,051	8,915,724	2,649,902	4,957,88	
Excess (deficiency) of revenues over (under)	(116.400)	(749.990)	1 527 256	(1 250 54)	
expenditures	(116,408)	(748,880)	1,537,356	(1,358,54	
Other financing sources (uses):					
Sale of capital assets	-	3,755	4,200		
General obligation bonds issued	-	-	-		
Discount on general obligation bonds	-	_	-		
General obligation bonds refunded	-	-	-		
Operating transfers in	-	-	-	2,050,00	
Operating transfers out	(725,000)	_	(1,600,000)		
Total other financing sources (uses)	(725,000)	3,755	(1,595,800)	2,050,00	
Net change in fund balances	(841,408)	(745,125)	(58,444)	691,45	
Fund balances beginning of year	4,702,761	2,020,597	1,272,255	1,696,87	
Fund balances end of year	\$ 3,861,353	1,275,472	1,213,811	2,388,32	

Debt	Capital		
Service	Projects	Nonmajor	Total
	-		
1,166,050			20,118,715
1,100,030	_	-	167,380
27,543	_	49,238	10,924,361
27,010	_	15,200	40,457
_	_	21,344	1,672,853
17,800	11,661	77,833	568,872
_	-	204,569	839,484
1,211,393	11,661	352,984	34,332,122
	· · · · · · · · · · · · · · · · · · ·	•	•
-	-	117,944	8,878,577
-	-	-	1,951,645
-	-	-	8,915,724
-	-	358,692	2,711,564
-	-	-	5,127,571
-	-	33,285	1,295,172
<del>-</del>	-	604	4,198,036
1,308,990	-	-	1,308,990
-	2,025,703	-	2,900,504
1,308,990	2,025,703	510,525	37,287,783
(97,597)	(2,014,042)	(157,541)	(2,955,661)
(21,021)	(=,==:,=:=)	(==:,=:=)	(=,======
-	-	-	7,955
5,045,000	-	-	5,045,000
(13,874)	-	-	(13,874)
(5,000,000)	-	-	(5,000,000)
-	275,000	-	2,325,000
-	-	-	(2,325,000)
31,126	275,000	-	39,081
(66,471)	(1,739,042)	(157,541)	(2,916,580)
121,229	1,986,236	1,034,290	12,834,245
54,758	247,194	876,749	9,917,665

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances -Governmental Funds to the Statement of Activities

Year ended June 30, 2009

Net change in fund balances - Total governmental funds (page 23)		\$ (2,916,580)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:		
Expenditures for capital assets	\$ 3,724,415	
Capital assets contributed by the State of Iowa	309,597	
Depreciation expense	 (2,597,758)	1,436,254
In the Statement of Activities, the gain on the sale of capital assets is reported, whereas the governmental funds report the proceeds from the sale as an increase		55.015
in financial resources.		55,915
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred in the governmental funds, as follows:		
Property tax	(11,250)	
Other	(80,799)	(92,049)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded issues, as follows:		
Issued	(5,045,000)	
Repaid	5,905,000	860,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:		
Compensated absences	(12,233)	
Other postemployment benefits	(13,098)	
Interest on long-term debt	19,815	(5,516)
Change in net assets of governmental activities (page 17)		\$ (661,976)

# Statement of Fiduciary Assets and Liabilities Agency Funds

June 30, 2009

Assets	
Cash and pooled investments:	
County Treasurer	\$ 3,877,333
Other County officials	163,346
Employee health insurance plan	10,046
Receivables:	
Property tax:	
Delinquent	145,841
Succeeding year	83,044,000
Accounts	82,427
Accrued interest	601
Assessments	458,396
Due from other governments	187,591
Total assets	87,969,581
Liabilities	
Accounts payable	224,633
Salaries and benefits payable	32,698
Due to other governments	87,317,797
Trusts payable	330,903
Compensated absences	63,550
Total liabilities	87,969,581
Net assets	\$ -

#### Notes to Financial Statements

June 30, 2009

## (1) Summary of Significant Accounting Policies

Story County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Story County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Story County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Certain drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agriculture and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Story County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. The County has other drainage districts that are managed and supervised by elected trustees. The financial transactions of these districts are reported as an Agency Fund. Financial information of the individual drainage districts can be obtained from the Story County Auditor's office.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Story County and City Assessor's Conference Boards, Story County Emergency Management Commission, Story County Joint E911 Service Board and Central Iowa Drug Task Force. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

The County also participates in the Central Iowa Juvenile Detention Center, a jointly governed organization established pursuant to Chapter 28E of the Code of Iowa.

## B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories.

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

## Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

The Debt Service Fund is utilized to account for the payment of interest and principal on the County's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

Additionally, the County reports the following funds:

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

#### C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the programs. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2007 assessed property valuations; is for the tax accrual period July 1, 2008 through June 30, 2009 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2008.

<u>Interest and Penalty on Property Tax Receivable</u> – Interest and penalty on property tax receivable represents the amounts of interest and penalty that was due and payable but has not been collected.

Assessments Receivable – Assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Assessments receivable represent assessments which have been made but have not been collected.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Land, buildings and improvements	5,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Buildings and improvements	25-50
Land improvements	10-50
Infrastructure	10-65
Equipment	3-20
Vehicles	5-15

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of property tax receivable and other receivables not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2009. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Assets.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> – In the governmental fund financial statements, reservations of fund balance are reported for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2009, disbursements did not exceed the amounts budgeted.

#### (2) Cash and Pooled Investments

The County's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other

evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$1,203,758 pursuant to Rule 2a-7 under the Investment Company Act of 1940. The investments in the Iowa Public Agency Investment Trust are unrated for credit risk purposes.

## (3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		_
Secondary Roads	General	\$ 450,000
	Special Revenue:	
	Rural Services	 1,600,000
		 2,050,000
Capital Projects	General	 275,000
Total		\$ 2,325,000

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

## (4) Capital Assets

Capital assets activity for the year ended June 30, 2009 was as follows:

	Balance Beginning			Balance End
	of Year	Increases	Decreases	of Year
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 3,896,627	-	-	3,896,627
Land, road network	117,327	-	-	117,327
Construction in progress, road network	-	2,088,176	2,088,176	-
Construction in progress, other	190,803	1,033,187	-	1,223,990
Total capital assets not being depreciated	4,204,757	3,121,363	2,088,176	5,237,944
Capital assets being depreciated:				
Buildings	25,594,691	5,915	-	25,600,606
Improvements other than buildings	256,067	-	-	256,067
Equipment and vehicles	9,069,045	989,177	(434,420)	9,623,802
Infrastructure, road network	34,824,568	2,088,176	-	36,912,744
Infrastructure, other	1,398,917	-	-	1,398,917
Total capital assets being depreciated	71,143,288	3,083,268	(434,420)	73,792,136
Less accumulated depreciation for:				
Buildings	5,481,128	511,699	-	5,992,827
Improvements other than buildings	32,661	11,945	-	44,606
Equipment and vehicles	5,710,527	690,206	(407,892)	5,992,841
Infrastructure, road network	11,964,566	1,343,082	-	13,307,648
Infrastructure, other	 330,160	40,826	-	370,986
Total accumulated depreciation	23,519,042	2,597,758	(407,892)	25,708,908
Total capital assets being depreciated, net	 47,624,246	485,510	(26,528)	48,083,228
Governmental activities capital assets, net	\$ 51,829,003	3,606,873	2,061,648	53,321,172

Depreciation expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 412,664
Physical health and social services	3,624
Mental health	75,811
County environment and education	87,818
Roads and transportation	1,737,676
Governmental services to residents	30,960
Administration	249,206
Total depreciation expense - governmental activities	\$ 2,597,758

## (5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

Fund	Description		Amount
General	Services	\$	21,604
Special Revenue:			
Mental Health	Services		535,529
Secondary Roads	Services		4,468
Other	Services		519
		<u> </u>	540,516
Total for governmental funds		\$	562,120
Agency:			
County Offices	Collections	\$	53,212
Agricultural Extension Education			280,140
County Assessor			710,133
City Assessor			932,434
Schools			46,641,854
Community Colleges			1,760,871
Corporations			32,315,665
Townships			418,565
City Special Assessments			469,993
Auto License and Use Tax			1,423,045
All other			2,311,885
Total for agency funds		\$	87,317,797

## (6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2009 is as follows:

	General Obligation Bonds	Compen- sated Absences	Net OPEB Liability	Total
Balances beginning of year Increases Decreases	\$ 8,130,000 5,045,000 (5,905,000)	697,058 918,596 (906,363)	13,098	8,827,058 5,976,694 (6,811,363)
Balances end of year	\$ 7,270,000	709,291	13,098	7,992,389
Due within one year	\$ 1,300,000	709,291	-	2,009,291

## Bonds Payable

A summary of the County's June 30, 2009 general obligation bonded indebtedness is as follows:

Year	Series 2000 Issued Aug 1, 2000			Series 2008 Issued Jun 1, 2008				
Ending	Interest				Interest			
June 30,	Rates		Principal	Interest	Rates		Principal	Interest
2010	4.95%	\$	125,000	6,188	3.40-3.85%	\$	295,000	74,168
2011			-	-	3.40-3.85		170,000	64,138
2012			-	_	3.40-3.85		180,000	58,358
2013			-	_	3.40-3.85		185,000	52,238
2014			-	-	3.40-3.85		195,000	45,948
2015-2019			-	<u> </u>	3.45-3.85		1,075,000	123,024
Total		\$	125,000	6,188		\$	2,100,000	417,874

Year	Series 2	009 Issued Apr 1	, 2009			_
Ending	Interest				Total	
June 30,	Rates	Principal	Interest	Principal	Interest	Total
2010	1.40-2.40%	\$ 880,000	116,573	1,300,000	196,929	1,496,929
2011	1.80-2.40	1,020,000	87,600	1,190,000	151,738	1,341,738
2012	2.00-2.40	1,035,000	69,240	1,215,000	127,598	1,342,598
2013	2.20-2.40	1,050,000	48,540	1,235,000	100,778	1,335,778
2014	2.40	1,060,000	25,440	1,255,000	71,388	1,326,388
2015-2019				1,075,000	123,024	1,198,024
Total		\$ 5,045,000	347,393	7,270,000	771,455	8,041,455

During the year ended June 30, 2009, the County issued \$5,045,000 of general obligation bonds and retired \$5,905,000 of general obligation bonds.

## **Refunding Bonds**

On April 1, 2009, the County issued \$5,045,000 of general obligation refunding bonds, with interest rates ranging from 1.40% to 2.40% per annum, for a current refunding of general obligation bonds issued September 1, 1999 and maturing in 2010 through 2014.

The County refunded the bonds to reduce its total debt service payments by \$400,123 and to obtain an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$376,620.

#### (7) Pension and Retirement Benefits

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 4.10% of their annual covered salary and the County is required to contribute 6.35% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2009, 2008 and 2007 were \$1,119,715, \$1,018,429 and \$959,301, respectively, equal to the required contributions for each year.

#### (8) Other Postemployment Benefits (OPEB)

Story County implemented GASB Statement No. 45, <u>Accounting and Financial Reporting by Employers for Postemployment Benefits other Than Pensions</u> during the year ended June 30, 2009.

<u>Plan Description</u>. The County operates a single-employer retiree benefit plan which provides health benefits for retirees. There are 59 active and 2 retired members in the plan. Participants must be age 55 or older at retirement with the exception of special service participants who must be age 50 with 22 years of service.

The health coverage is administered by TASC. Retirees receive single coverage at no cost for a number of months based on years of service at retirement with a maximum of 36 months for 30 years of service. Otherwise, retirees under age 65 pay the same premium for the health benefit as active employees, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u>. The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation. The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2009, the amount actually contributed to the plan and changes in the County's net OPEB obligation:

Annual required contribution	\$ 29,790
Interest on net OPEB obligation	-
Adjustment to annual required contribution	<u>=</u>
Annual OPEB cost	29,790
Contributions made	(16,692)
Increase in net OPEB obligation	13,098
Net OPEB obligation beginning of year	
Net OPEB obligation end of year	<u>\$ 13,098</u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2009.

For the year ended June 30, 2009, the County contributed \$16,692 to the health plan. Plan members eligible for benefits contributed \$11,052, or 40% of the premium costs.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2009 are summarized as follows:

		Percentage of	Net
Year	Annual	Annual OPEB	OPEB
Ended	OPEB Cost	Cost Contributed	<u>Obligation</u>
June 30, 2009	\$ 29,790	56%	\$ 13,098

<u>Funded Status and Funding Progress</u>. As of July 1, 2008, the most recent actuarial valuation date for the period July 1, 2008 through June 30, 2009, the actuarial accrued liability was \$307,578, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$307,578. The covered payroll (annual payroll of active employees covered by the plan) was \$13,703,759 and the ratio of the UAAL to covered payroll was 2.24%. As of June 30, 2009, there were no trust fund assets.

Actuarial Methods and Assumptions. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2008 actuarial valuation date, the unit credit actuarial cost method was used. The actuarial assumptions includes a 4% discount rate based on the County's funding policy. The projected annual health trend rate is 10%. The ultimate health trend rate is 5%. The health trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the IPERS Actuarial Report as of June 30, 2007 and applying the termination factors used in the IPERS Actuarial Report as of June 30, 2007.

Projected claim costs of the health plan are \$861 per month for retirees less than age 65. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

#### (9) Risk Management

Story County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool with over 577 members from various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public official's liability, police professional liability, property and inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's contributions to the Pool for the year ended June 30, 2009 were \$314,894.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in the aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured by the Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2009, no liability has been recorded in the County's financial statements. As of

June 30, 2009, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with crime, bond and fidelity supplement in the amount of \$100,000, \$50,000 and \$50,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (10) Justice Center Agreements

In January 2000, the County entered into a contract with Alliant Energy for geothermal supply services for heating and cooling the Justice Center. The agreement calls for the County to pay a fixed charge of \$5,350 per month for 20 years. Alliant Energy retains ownership of the equipment.

In January 2000, the County entered into a contract with Alliant Energy for stand-by generator services for the Justice Center. The agreement calls for the County to pay a fixed charge of \$6,500 per month for 20 years. Alliant Energy retains ownership of the equipment.

#### (11) Construction Commitments

The County has entered into a contract for \$1,740,316 for the Heart of Iowa Nature Trail improvements. As of June 30, 2009, costs of \$886,306 have been incurred on the contract. The balance on the contract of \$854,010 will be paid as work on the project progresses.

#### (12) Subsequent Event

In October 2009, the County approved the issuance of \$5,300,000 of general oblgiation road improvement bonds.



# Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances -Budget and Actual (Cash Basis) – All Governmental Funds

#### Required Supplementary Information

# Year ended June 30, 2009

		Less Funds not Required to	
	 Actual	be Budgeted	Net
Receipts:			
Property and other county tax	\$ 20,277,651	-	20,277,651
Interest and penalty on property tax	163,323	-	163,323
Intergovernmental	10,908,253	-	10,908,253
Licenses and permits	44,754	-	44,754
Charges for service	1,662,431	-	1,662,431
Use of money and property	588,460	-	588,460
Miscellaneous	 802,437	35,774	766,663
Total receipts	34,447,309	35,774	34,411,535
Disbursements:			
Public safety and legal services	8,826,745	_	8,826,745
Physical health and social services	1,930,406	_	1,930,406
Mental health	9,138,685	-	9,138,685
County environment and education	2,706,118	64,649	2,641,469
Roads and transportation	5,128,416	-	5,128,416
Governmental services to residents	1,297,805	-	1,297,805
Administration	4,206,585	-	4,206,585
Debt service	1,308,990	-	1,308,990
Capital projects	 2,956,700	-	2,956,700
Total disbursements	37,500,450	64,649	37,435,801
Deficiency of receipts under disbursements	(3,053,141)	(28,875)	(3,024,266)
Other financing sources, net	 39,081	-	39,081
Deficiency of receipts and other financing sources under disbursements and other financing uses	(3,014,060)	(28,875)	(2,985,185)
Balance beginning of year	12,960,957	163,856	12,797,101
Balance end of year	\$ 9,946,897	134,981	9,811,916

Budgeted .	Final to Net	
Original	Final	Variance
19,859,369	20,159,369	118,282
62,164	62,164	101,159
10,593,795	10,694,833	213,420
32,450	43,450	1,304
1,701,285	1,685,885	(23,454)
678,800	668,800	(80,340)
199,409	678,489	88,174
33,127,272	33,992,990	418,545
8,992,934	9,080,934	254,189
1,932,354	1,976,714	46,308
9,342,580	9,401,380	262,695
2,931,561	2,987,796	346,327
4,841,154	5,560,776	432,360
1,846,826	1,391,826	94,021
4,544,235	4,542,135	335,550
1,207,818	6,317,818	5,008,828
2,003,508	7,055,798	4,099,098
37,642,970	48,315,177	10,879,376
	, ,	, ,
(4,515,698)	(14,322,187)	11,297,921
5,000	8,440,326	(8,401,245)
(4,510,698)	(5,881,861)	2,896,676
9,881,624	12,622,878	174,223
5,370,926	6,741,017	3,070,899

# Budgetary Comparison Schedule – Budget to GAAP Reconciliation

# Required Supplementary Information

Year ended June 30, 2009

	Governmental Funds					
		overnmentai runus				
		Accrual	Modified			
	Cash	Adjust-	Accrual			
	Basis	ments	Basis			
Revenues	\$ 34,447,309	(115, 187)	34,332,122			
Expenditures	37,500,450	(212,667)	37,287,783			
Net	(3,053,141)	97,480	(2,955,661)			
Other financing sources, net	39,081	-	39,081			
Beginning fund balances	12,960,957	(126,712)	12,834,245			
Ending fund balances	\$ 9,946,897	(29,232)	9,917,665			

#### Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2009

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Agency Funds and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$10,672,207. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the City Assessor by the City Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2009, disbursements did not exceed the amounts budgeted.

#### Schedule of Funding Progress for the Retiree Health Plan (In Thousands)

#### Required Supplementary Information

		Actuarial				UAAL as a
	Actuarial	Accrued	Unfunded			Percentage
Actuarial	Value of	Liability	AAL	Funded	Covered	of Covered
Valuation	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b - a)	(a/b)	(c)	((b-a)/c)
Jul 1, 2008	-	\$ 308	308	0.00%	\$ 13,704	2.24%

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.



# Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2009

		County			Resource
	Re	ecorder's			Enhancement
	]	Records	Drainage	Employee	and
	Ma	nagement	Districts	Wellness	Protection
Assets		-			
Cash and pooled investments Receivables:	\$	124,198	134,981	1,287	165,159
Accounts		1,816	_	-	-
Accrued interest		82	-	-	110
Due from other governments		-	-	-	
Total assets	\$	126,096	134,981	1,287	165,269
Liabilities and Fund Equity					
Liabilities:					
Accounts payable	\$	28	-	-	-
Due to other governments		_	-	-	-
Total liabilities		28	-	-	-
Fund balances:					
Unreserved		126,068	134,981	1,287	165,269
Total liabilities and fund equity	\$	126,096	134,981	1,287	165,269

Specia	al Revenue				
Special Law Enforcement	Jail Commissary	Friends of Animals	Friends of Conservation	Sheriff Reserve Officers	Total
40,863	49,899	123,053	213,106	20,785	873,331
2,211	2,825	858	-	-	7,710
-	35	82	144	-	453
	-	_	4,524	-	4,524
43,074	52,759	123,993	217,774	20,785	886,018
399	7,224	1,099	-	-	8,750
519	-	-	-	-	519
918	7,224	1,099	-	-	9,269
42,156	45,535	122,894	217,774	20,785	876,749
43,074	52,759	123,993	217,774	20,785	886,018

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2009

		County			Resource
	Re	ecorder's			Enhancement
	I	Records	Drainage	Employee	and
	Ma	nagement	Districts	Wellness	Protection
Revenues:					
Intergovernmental	\$	-	-	_	41,754
Charges for service		13,883	-	_	-
Use of money and property		1,599	-	_	1,655
Miscellaneous		-	35,774	1,569	-
Total revenues		15,482	35,774	1,569	43,409
Expenditures:					
Operating:					
Public safety and legal services		-	-	-	-
County environment and education		-	64,649	-	999
Governmental services to residents		33,285	-	-	-
Administration		-	-	604	-
Total expenditures		33,285	64,649	604	999
Excess (deficiency) of revenues over					
(under) expenditures		(17,803)	(28,875)	965	42,410
Fund balances beginning of year		143,871	163,856	322	122,859
Fund balances end of year	\$	126,068	134,981	1,287	165,269

Special Re	venue				
Special Law Enforcement	Jail Commissary	Friends of Animals	Friends of Conservation	Sheriff Reserve Officers	Total
					_
-	-	-	7,484	- 7.461	49,238
-	69,621	1,345	3,613	7,461	21,344 77,833
34,706	504	16,085	115,931	_	204,569
34,706	70,125	17,430	127,028	7,461	352,984
17,884	93,432	-	-	6,628	117,944
-	-	7,234	285,810	-	358,692
-	-	-	-	-	33,285
	-	-	-	-	604
17,884	93,432	7,234	285,810	6,628	510,525
16,822	(23,307)	10,196	(158,782)	833	(157,541)
25,334	68,842	112,698	376,556	19,952	1,034,290
42,156	45,535	122,894	217,774	20,785	876,749

Story County

# Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2009

Assets	County Offices	Agricultural Extension Education	County Assessor	City Assessor	Schools	Community Colleges
Cash and pooled investments:						
County Treasurer	\$ -	2,608	163,534	290,621	441,213	16,533
Other County officials	163,346	_,,	-	-	-	
Employee health insurance plan	-	_	-	-	-	_
Receivables:						
Property tax:						
Delinquent	-	532	2,642	416	99,641	3,338
Succeeding year	-	277,000	595,000	690,000	46,101,000	1,741,000
Accounts	216	-	450	130	-	-
Accrued interest	-	-	-	-	-	-
Assessments	-	-	-	-	-	-
Due from other governments		-	-	-	-	
Total assets	\$ 163,562	280,140	761,626	981,167	46,641,854	1,760,871
Liabilities						
Liabilities:						
Accounts payable	\$ -	-	17,711	1,978	-	_
Salaries and benefits payable	-	-	13,640	14,055	-	-
Due to other governments	53,212	280,140	710,133	932,434	46,641,854	1,760,871
Trusts payable	110,350	-	-	-	-	-
Compensated absences		-	20,142	32,700	-	
Total liabilities	\$ 163,562	280,140	761,626	981,167	46,641,854	1,760,871

			_		
		City	Auto		
		Special	License		
Corpor-		Assess-	and		
ations	Townships	ments	Use Tax	Other	Total
	<u> </u>				
348,667	4,781	11,597	1,423,045	1,174,734	3,877,333
-	-	-	-	=	163,346
-	_	-	-	10,046	10,046
34,998	1,784	_	-	2,490	145,841
31,932,000	412,000	_	-	1,296,000	83,044,000
-	, -	_	-	81,631	82,427
-	-	_	-	601	601
-	-	458,396	-	_	458,396
-	-	-	-	187,591	187,591
				,	
32,315,665	418,565	469,993	1,423,045	2,753,093	87,969,581
_	-	_	-	204,944	224,633
_	-	_	-	5,003	32,698
32,315,665	418,565	469,993	1,423,045	2,311,885	87,317,797
-	-	-	-	220,553	330,903
-	-	_	-	10,708	63,550
				,	,
32,315,665	418,565	469,993	1,423,045	2,753,093	87,969,581

# Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

# Year ended June 30, 2009

Assets and Liabilities	County Offices	Agricultural Extension Education	County Assessor	City Assessor	Schools	Community Colleges
Assets and Liabilities						
Balances beginning of year	\$ 200,117	261,740	774,131	999,162	43,598,713	1,661,983
Additions:						
Property and other county tax	-	277,541	589,674	691,440	46,190,300	1,744,604
E911 surcharge	-	-	-	-	-	-
State tax credits	-	6,089	36,557	11,962	1,045,675	38,707
Office fees and collections	1,183,009	-	-	-	-	-
Auto licenses, use tax and postage	-	-	-	-	-	-
Assessments	-	-	=	-	-	-
Trusts	1,294,442	-	=	-	-	-
Miscellaneous		=	2,689	2,286	3,547	-
Total additions	2,477,451	283,630	628,920	705,688	47,239,522	1,783,311
Deductions:						
Agency remittances:						
To other funds	692,639	-	-	-	-	-
To other governments	515,373	265,230	641,425	723,683	44,196,381	1,684,423
Trusts paid out	1,305,994	-	-	-	-	-
Total deductions	2,514,006	265,230	641,425	723,683	44,196,381	1,684,423
Balances end of year	\$ 163,562	280,140	761,626	981,167	46,641,854	1,760,871

		City	Auto		
		Special	License		
Corpora-		Assess-	and		
tions	Townships	ments	Use Tax	Other	Total
31,105,827	396,239	459,219	1,252,013	3,077,069	83,786,213
32,017,179	411,000	-	-	1,298,980	83,220,718
-	-	-	-	411,053	411,053
630,665	16,295	-	-	29,002	1,814,952
-	-	-	-	-	1,183,009
-	-	-	14,952,769	-	14,952,769
-	-	179,876	-	7,168	187,044
-	-	-	-	1,831,636	3,126,078
-	547	-	-	1,611,702	1,620,771
32,647,844	427,842	179,876	14,952,769	5,189,541	106,516,394
-	-	-	471,876	-	1,164,515
31,438,006	405,516	169,102	14,309,861	3,430,240	97,779,240
				2,083,277	3,389,271
31,438,006	405,516	169,102	14,781,737	5,513,517	102,333,026
32,315,665	418,565	469,993	1,423,045	2,753,093	87,969,581

Story County

Schedule of Revenues By Source and Expenditures By Function –
All Governmental Funds

For the Last Ten Years

	2009	2008	2007	2006
Revenues:				
Property and other county tax	\$ 20,118,715	19,281,929	19,098,212	18,297,769
Interest and penalty on property tax	167,380	143,170	175,492	165,595
Intergovernmental	10,924,361	11,994,475	9,123,604	10,627,342
Licenses and permits	40,457	216,849	38,146	35,570
Charges for service	1,672,853	1,614,316	1,733,658	1,740,150
Use of money and property	568,872	1,012,820	958,174	643,740
Miscellaneous	839,484	378,606	347,969	614,733
Total	\$ 34,332,122	34,642,165	31,475,255	32,124,899
Expenditures:				
Operating:				
Public safety and legal services	\$ 8,878,577	8,486,198	8,133,511	7,619,168
Physical health and social services	1,951,645	1,828,267	1,723,515	1,831,092
Mental health	8,915,724	8,951,224	8,382,751	7,899,548
County environment and education	2,711,564	2,421,393	2,347,314	2,393,141
Roads and transportation	5,127,571	4,798,021	4,071,732	4,145,529
Governmental services to residents	1,295,172	1,064,921	1,057,778	1,223,635
Administration	4,198,036	4,173,517	4,129,527	4,043,982
Non-program	-	-	-	-
Debt service	1,308,990	1,204,688	1,200,123	1,203,342
Capital projects	2,900,504	506,700	1,004,179	1,521,996
Total	\$ 37,287,783	33,434,929	32,050,430	31,881,433

2005	2004	2003	2002	2001	2000
17,565,411	18,110,937	18,001,572	16,972,505	13,846,337	13,563,444
174,780	216,990	133,779	125,734	126,747	107,650
10,479,462	9,911,479	10,188,527	9,494,103	9,773,173	9,798,02
34,244	30,820	28,348	21,672	20,988	17,92
1,678,633	1,714,981	1,814,530	1,628,718	1,374,758	1,299,30
573,746	417,697	511,801	927,047	1,228,089	1,310,35
322,436	358,339	679,989	278,059	271,509	327,17
30,828,712	30,761,243	31,358,546	29,447,838	26,641,601	26,423,88
7,251,375	7,194,684	6,818,644	6,476,253	6,163,325	5,415,09
1,732,944	1,702,512	1,621,737	1,619,212	1,588,620	1,739,90
7,716,964	7,881,446	7,472,053	7,482,172	7,433,953	7,508,21
2,976,832	2,441,499	2,221,716	2,247,054	2,215,685	2,277,02
4,498,123	4,350,040	4,243,882	4,011,388	4,448,193	4,032,28
1,106,653	1,067,021	976,721	908,022	930,415	863,22
3,880,953	3,848,303	3,500,402	3,655,489	3,226,911	3,250,34
3,000,933			37,877	18,591	19,53
-	-	-	01,011	10,001	,
1,193,858	- 1,191,462	1,200,417	1,204,684	1,786,970	•
-	- 1,191,462 713,520	1,200,417 460,893	,	,	1,122,81 4,220,49

# Schedule of Expenditures of Federal Awards

# Year ended June 30, 2009

	Agency or CFDA Pass-through		Duagnama	
Grantor/Program	CFDA Number	Pass-through Number	Program Expenditures	
Direct:				
U.S. Department of Justice:				
State Criminal Alien Assistance Program	16.606	2009-AP-BX-0793	\$ 8,915	
Bullet Proof Vest Partnership Program	16.607		6,950	
U.S. Department of Health and Human Services (passed through U.S. Department of Justice): Substance Abuse and Mental Health Service -				
Projects of Regional and National Significance Total direct	93.243	2006-MO-BX-0017	144,926 160,791	
Indirect:				
U.S. Department of Agriculture:				
Iowa Department of Human Services:				
Human Services Administrative Reimbursements:				
State Administrative Matching Grants for the				
Supplemental Nutrition Assistance Program	10.561		38,057	
U.S. Department of Justice:				
Iowa Department of Commerce:				
Iowa Alcoholic Beverage Commission: Tobacco Surveillance Grant	16.000		2,100	
Tobacco Surveinance Grant	10.000		2,100	
Iowa Department of Justice:	16.500	VWV 00 40	10.400	
Violence Against Women Formula Grants	16.588	VW-09-49	19,430	
Governor's Office of Drug Control Policy:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	08JAG/CO6-A01	78,947	
U.S. Department of Transportation:				
Iowa Department of Transportation:				
Highway Planning and Construction	20.205	STP-ES-E-CO85(90)-8T-85	766,929	
Recreational Trails Program	20.219	2005-NT-003	6,259	
Iowa Department of Public Safety:				
State and Community Highway Safety	20.600	PAP-08-04 Task 27	1,708	
State and Community Highway Safety	20.600	PAP-09-04 Task 22	22,919	
			24,627	
U.S. Election Assistance Commission: Iowa Secretary of State:				
Help America Vote Act Requirements Payments	90.401		466,784	
Iowa Department of Public Health Childhood Lead Poisoning Prevention Projects - State and Local Childhood Lead Poisoning Prevention and Surveillance of				
Blood Lead levels in Children	93.197	5889L11	1,500	
Centers for Disease Control and Prevention Investigations and Technical Assistance	93.283	5889OB25	45,511	

#### Schedule of Expenditures of Federal Awards

#### Year ended June 30, 2009

	CFDA	Pass-through	Program
Grantor/Program	Number	Number	Expenditures
Indirect (continued):			
U.S. Department of Health and Human Services:			
Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
Temporary Assistance for Needy Families	93.558		35,352
Refugee and Entrant Assistance-State Administered			-
Program	93.566		62
Child Care Mandatory and Matching Funds			•
of the Child Care and Development Fund	93.596		10,020
Foster Care - Title IV-E	93.658		21,184
Adoption Assistance	93.659		5,123
State Children's Insurance Program	93.767		291
Medical Assistance Program	93.778		46,390
Social Services Block Grant	93.667		23,170
Social Services Block Grant	93.667		438,699
			461,869
U.S. Department of Homeland Security:			
Iowa Department of Public Defense:			
Iowa Homeland Security and Emergency Management			
Division:			
Disaster Grants-Public Assistance (Presidentially			
Declared Disasters)	97.036	FEMA 1763 DR IA	328,558
Emergency Management Performance Grants	97.042		57,178
Homeland Security Grant Program	97.067	2006-GE-T6-0065-001 (Regional)	16,084
Homeland Security Grant Program	97.067	2007-GE-T7-0032-001 (Regional)	259
			16,343
Total indirect			2,432,514
Total			\$ 2,593,305
			,,,,,,

<sup>\* -</sup> Non-cash award.

**Basis of Presentation** – The Schedule of Expenditures of Federal Awards includes the federal grant activity of Story County and is presented on the modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.



#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance With
Government Auditing Standards

To the Officials of Story County:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Story County, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements listed in the table of contents, and have issued our report thereon dated February 8, 2010. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Story County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Story County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Story County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Story County's ability to initiate, authorize, record, process or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of Story County's financial statements that is more than inconsequential will not be prevented or detected by Story County's internal control. We consider the deficiency in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by Story County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Story County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted immaterial instances of non-compliance or other matters that are described in the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2009 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Story County's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the County's responses, we did not audit Story County's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Story County and other parties to whom Story County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Story County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State WARREN G. JENKINS, CPA Chief Deputy Auditor of State

February 8, 2010

Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133

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#### OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Program and Internal Control over Compliance
in Accordance with OMB Circular A-133

To the Officials of Story County:

#### Compliance

We have audited the compliance of Story County, Iowa, with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2009. Story County's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of Story County's management. Our responsibility is to express an opinion on Story County's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Story County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Story County's compliance with those requirements.

In our opinion, Story County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2009.

#### <u>Internal Control Over Compliance</u>

The management of Story County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered Story County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Story County's internal control over compliance.

A control deficiency in the County's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to administer a federal program such that there is more than a remote likelihood noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the County's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the County's internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Story County and other parties to whom Story County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

February 8, 2010

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2009

#### Part I: Summary of the Independent Auditor's Results:

- (a) Unqualified opinions were issued on the financial statements.
- (b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements, none of which were considered to be material weaknesses.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over the major programs were noted.
- (e) An unqualified opinion was issued on compliance with requirements applicable to the major programs.
- (f) The audit disclosed no audit findings which were required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) The major programs were as follows:
  - CFDA Number 20.205 Highway Planning and Construction
  - CFDA Number 90.401 Help America Vote Act Requirements Payments
  - CFDA Number 97.036 Disaster Grants Public Assistance (Presidentially Declared Disasters)
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Story County qualified as a low-risk auditee.

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2009

#### Part II: Findings Related to the Financial Statements:

#### SIGNIFICANT DEFICIENCIES:

II-A-09 <u>Segregation of Duties</u> – During our review of internal control, the existing procedures are evaluated in order to determine incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. Generally, one or two individuals in the County Treasurer's office may have control over the following areas for which no compensating controls exist:

Incoming mail in the County Treasurer's office is not opened by an employee who is not authorized to make entries to the accounting records. A listing of cash and checks received is not prepared, so a listing can not be compared to the cash receipts records.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the County Treasurer should review the office operating procedures to obtain the maximum internal control possible under the circumstances. The County Treasurer should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible and should be evidenced by initials or signature of the reviewer and the date of the review.

Response – The Treasurer's Office understands the importance of sound internal controls and segregation of duties. We will comply, to the extent possible, with current personnel. We currently have mail opened by an employee that makes a list of cash and checks received periodically and on spontaneous, random occasions. These lists are then compared to cash receipts. We have increased the frequency of this practice. All employees are authorized to do data entry and post to our internal system so without additional personnel, having a person not authorized to post transactions open the mail is not possible.

Conclusion - Response accepted.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2009

#### Part III: Findings and Questioned Costs For Federal Awards:

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### SIGNIFICANT DEFICIENCIES:

No material weaknesses in internal control over the major programs were noted.

#### Schedule of Findings and Questioned Costs

#### Year ended June 30, 2009

#### Part IV: Other Findings Related to Required Statutory Reporting:

- IV-A-09 <u>Certified Budget</u> Disbursements during the year ended June 30, 2009 did not exceed the amounts budgeted.
- IV-B-09 <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-C-09 <u>Travel Expenses</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- IV-D-09 <u>Business Transactions</u> Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and			
Business Connection Description		Amount	
Jan Sayer, employee of the Human Resources department, independent contractor	Cleaning County vehicles	\$	630
Michelle Good, Sheriff's Office, Husband owns Good and Quick	Auto repair and maintenance		2,594

- In accordance with Chapter 331.342(10) of the Code of Iowa, the vehicle cleaning transactions do not appear to represent a conflict of interest since the total transactions were less than \$1,500 during the fiscal year.
- In accordance with Chapter 331.342(4) of the Code of Iowa, the transactions with Good and Quick do not appear to represent a conflict of interest since the County employee's remuneration is not directly affected as a result of the contract and the employee's duties do not directly involve procurement or preparation of any part of the contract.
- IV-E-09 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- IV-F-09 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- IV-G-09 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- IV-H-09 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

#### Schedule of Findings and Questioned Costs

Year ended June 30, 2009

IV-I-09 <u>County Ordinances</u> – The County Board of Supervisors last completed a compilation of County ordinances in April 2000. Chapter 331.302(9) of the Code of Iowa requires the Board to compile a code of ordinances containing all ordinances in effect at least once every five years.

<u>Recommendation</u> – The compilation of County ordinances should be prepared as required.

Response – The County ordinances have been compiled and are now available on the County's shared network. They are also under the review of the County Attorney's office to ascertain effectiveness. The completion of this requirement should take place during this FY10.

<u>Conclusion</u> - Response accepted.

IV-J-09 <u>Travel Policy</u> – The County's travel policy does not include guidance on employee use of benefits derived from County travel, such as discount coupons (including frequent flier miles), free lodging (including points earned) or cash payments.

<u>Recommendation</u> – The County should modify the travel policy to require benefits received by employees while traveling on County business be used for future County travel rather than personal use.

<u>Response</u> – Story County will amend the current travel policy to include direction that travel benefits derived from traveling on behalf of the Story County business are to be used for future Story County travel by County employees and not for any type of personal use.

Conclusion - Response accepted.

IV-K-09 <u>County Extension Office</u> – The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2009 for the County Extension Office did not exceed the amount budgeted.

#### Staff

#### This audit was performed by:

Donna F. Kruger, CPA, Manager Billie Jo Heth, Senior Auditor II Brett C. Conner, Staff Auditor Janet K. Mortvedt, Staff Auditor Alison P. Baker, Assistant Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State