



# SECURE & PREPARED

December 4, 2008

## Volume 4, Issue 16

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## Disaster Passes Six-Month Anniversary

It started on May 25 with tornadoes and a four county Presidential Declaration and grew with the floods into declarations that now cover 85 counties. Just under 40,000 Iowans have signed up for housing and other needs assistance under the Individual Assistance program and have received \$133 million in aid.

The emphasis has shifted to the Public Assistance program designed to help rebuild Iowa's infrastructure. It is estimated that some 8,800 projects will be identified for a total projected cost of \$850 million. So far 5,553 of those projects have been identified and \$474 million has been obligated and will be passed on to cities, counties and certain non-profits as invoices are received for the rebuilding work.

The Rebuild Iowa Office (RIO) continues to coordinate a number of federal  
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**Donna Smith and her father Daniel Rawdon wade through flood waters in New Hartford on June 9 after Beaver Creek overflowed. Photo by Greg Henshall, FEMA.**

## Important Resources

2008 Flood Resource Center  
[www.flood2008.iowa.gov](http://www.flood2008.iowa.gov)

## Holiday Closings

HSEMD offices will be closed **Thursday, Dec. 25** and **Thursday, Jan. 1, 2009**. Iowa State Patrol Dispatch will be taking emergency calls that come in via the Division's main number, 515.725.3231.

## Proposals Sought for Two Projects



The Multi-State Partnership for Security in Agriculture is seeking vendors for two projects.

The first project involves developing, facilitating and evaluating a functional multi-state exercise to test stop-livestock movement orders in a foreign animal disease emergency.

The bidding for this project closes on Dec. 22, 2008. A 14-month contract is scheduled to begin Jan. 30, 2009.

The second project entails reviewing existing plans for quarantine and stop-movement orders, developing a state-level planning template and developing a generic tabletop exercise. Bids for this proposal also close on Dec. 22, 2008.

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# The Role of the RIO

David L. Miller, HSEMD Administrator

On November 17, the Rebuild Iowa Advisory Commission (RIAC) presented its 120-day report to Governor Culver. This long term, “big picture” report presents a number of strategic recommendations the state should review in terms of long term recovery from this year’s devastating storms and floods. If you haven’t done so, I strongly recommend that you take the time to read the report. It is available on the Rebuild Iowa Office (RIO) Web site at [www.rio.iowa.gov/resources/reports.html](http://www.rio.iowa.gov/resources/reports.html).

First a quick primer on some of the acronyms you will find in that lead paragraph. The RIAC is a commission composed of 15 citizens drawn together by the governor with the mission of reviewing recovery efforts and providing recommendations in key strategic areas. The RIO is the staff composed of state personnel on loan from their agencies and augmented with additional personnel. The RIO supports the RIAC and is the staff muscle to make the ideas of the RIAC come to life.

Now back to the report. After you have read it, you might ask, what is the role of the RIO and how does it fit with the standard recovery efforts undertaken by emergency management? It is a valid question because many of the recommendations touch on programs and recovery efforts that normally are led and coordinated by emergency management at the local and state level. It is important to remember that the 120 day report and the recovery work the RIO has already undertaken is

beyond “normal” recovery efforts because of the magnitude of the task before us.

This summer we experienced a series of storms that eclipsed previous disasters and will be marked as the storms of our lifetime. There isn’t anything normal about expectations for this recovery effort; business as usual won’t be enough.

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*“It is important to remember the RIO is a work in progress and its mission will shift and change as the recovery process moves along.”*

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At the state level the governor recognized the need to create a new office more closely linked with the authority, visibility and power of his office to coordinate the recovery effort. Often times this is a matter of integrating various federal grants and programs that are stove piped down through state agencies. At other times it means drawing in state agencies that normally don’t play an active role in recovery but are required to play this time because of the magnitude of the storms and their impact. In some cases, Cedar Rapids for example, the recovery effort has been managed by partners and offices not normally involved in the recovery work.

The RIO was put in place to ensure there was one central state office



acting as a focal point to coordinate programs and more importantly long term policies associated with this recovery. The RIO was also established with a bigger picture goal in mind: to rebuild a safer, stronger, and smarter state. That goal will be achieved with better coordination at the policy level.

Finally, it is important to remember the RIO is a work in progress and its mission will shift and change as the recovery process moves along. Staying flexible and ensuring that Iowans receive help through these difficult times is the number one goal. Ω



## Governor Appoints New Adjutant General of Iowa National Guard

Governor Chet Culver recently announced the selection of Colonel Timothy E. Orr as the next Adjutant General of the Iowa National Guard. Orr will become the 28th leader of the Iowa National Guard since the first Adjutant General was appointed in 1839.

Orr, 47, currently serves as the Chief of Staff of the Iowa Army National Guard and will begin the transition to Adjutant General in January 2009. During the transition to Adjutant General, Orr will be promoted to the rank of Brigadier General.

Major General Ron Dardis, the current Adjutant General of the Iowa National Guard, will retire from the Iowa National Guard and continue in his role as Chairman of the Rebuild Iowa Advisory Commission. It is anticipated that the transition and a formal change of command ceremony will be completed by the end of April 2009.

Colonel Orr said, "I am honored by this appointment. I would like to express my sincere appreciation to Governor Culver for placing his confidence and trust

in me. I look forward to serving the Governor and making a difference for the men and women of the Iowa National Guard, the Iowa Department of Public Defense, and the citizens of Iowa."

Orr has served as the Iowa Army National Guard's Chief of Staff since Oct. 1, 2007. Prior to that assignment, he commanded the 2nd Brigade Combat Team, 34th Infantry Division, Iowa Army National Guard from October 2004 to October 2007.

Born in Winterset and raised in Earlham and Boone, Orr has more than 29 years of military service with the Iowa Army National Guard.

He has an associate's degree in business from Des Moines Area Community College, a bachelor's degree in both business and education from Drake University, a master's degree in education and community college certification from Iowa State University, and a master's degree in strategic studies from the U.S. Army War College (Carlisle, Pa.).



*Colonel Timothy E. Orr*

Orr's military awards include: the Legion of Merit, Meritorious Service Medal (with five oak leaf clusters), the Army Commendation Medal (with two oak leaf clusters), Army Achievement Medal, Ranger Tab, Pathfinder Badge, Parachutist Badge and Canadian Airborne Badge.

Orr lives in Johnston with his wife, Lt. Col. (ret.) Suzanne Orr. They have two children: Jacob and Elizabeth. Ω

## Proposals Sought for Two Projects

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The Multi-State Partnership for Security in Agriculture is a 13-state consortium created to ensure that America's agriculture sector is secure. Iowa is the coordinating state of the organization. Member agencies include departments of

agriculture, state veterinarians/livestock commissioners, homeland security advisors and emergency management administrators.

For more information about the request for proposals, visit the Iowa Homeland Security and Emergen-

cy Management Web site at [www.iowahomelandsecurity.org](http://www.iowahomelandsecurity.org) and check out the tabs on the right side of the home page. Ω

## More Projects Now Eligible for Hazard Mitigation Grant Funds

The State of Iowa will receive an estimated \$244 million under the Hazard Mitigation Grant Program (HMGP) as part of the Presidential disaster declaration for this spring's tornadoes and flooding. Initially, funds were only available for property acquisitions. Now, additional types of hazard mitigation projects may be eligible for grant funding.

Eligible projects may be of any type that will reduce or eliminate losses from future natural disasters, including but not limited to:

- Construction of tornado safe rooms (Multi-functional community or school safe room projects are highly encouraged)
- Acquisition, structural relocation or elevation of buildings located in a special flood hazard area
- Structural and non-structural retrofitting of existing public buildings, facilities, or utilities to protect against wind, ice, or flood hazards
- Minor structural hazard control or protection projects such as storm water management (e.g., culverts, floodgates, retention basins)
- Localized flood control projects, such as floodwall systems, that are designed specifically to protect critical facilities and do not constitute a section of a larger flood control system

The State will consider all HMGP project types except back-up power

generation and warning systems at this time. The State will publish a notice if funding for back-up power generation and warning systems becomes available in the future.

### Funds

There is not a funding limit on individual project applications. The estimated cost share for awarded HMGP project grants is:

- Federal (FEMA) – 75 percent maximum
- Non Federal – 25 percent
  - State of Iowa – 10 percent
  - Community Development Block Grant – 15 percent (Administered through the Iowa Department of Economic Development)

### Eligible Applicants

Potential eligible applicants include:

- State agencies and local governments
- Federally recognized Indian tribal governments, including State-recognized Indian tribes, and authorized tribal organizations
- Private nonprofit (PNP) organizations or institutions that operate a PNP facility as defined in the 44 Code of Federal Regulations, Section 206.221(e).

The Disaster Mitigation Act of 2000 requires a FEMA approved local mitigation plan prior to FEMA awarding HMGP project funds. If a community



does not have an approved plan or is engaged in the planning process, there may still be an opportunity for them to be awarded HMGP project funds once the plan is approved. These communities are encouraged to submit a notice of interest (NOI) and potentially develop a project application.

Applicants with proposed projects located in a FEMA-identified Special Flood Hazard Area must be a National Flood Insurance Program (NFIP) participating community. However, applicants who were NFIP participants in the past but currently are suspended or sanctioned are not eligible for HMGP funds, regardless where the proposed project is located.

Applicants must submit a notice of interest to HSEMD no later than March 15, 2009, although early submission is strongly encouraged. For information on applying, visit the HSEMD Web site at [www.iowahomelandsecurity.org](http://www.iowahomelandsecurity.org). Click on the Iowa Disaster Recovery 2008 link, then select the Hazard Mitigation Grant Program link.

For additional information or questions, contact hazard mitigation staff at [hsemd.mitigation@iowa.gov](mailto:hsemd.mitigation@iowa.gov). Ω

## Disaster Passes Six-Month Anniversary

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and state funding streams. (See more about the Role of the RIO in the Administrator's column.) RIO has provided this snap shot of the dollars that have poured into Iowa:

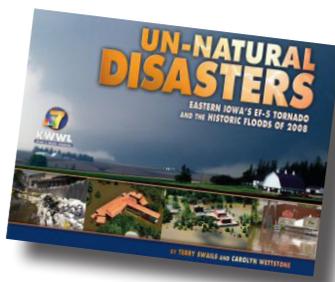
\$474 Million.....	State/FEMA Public Assistance
\$249 Million.....	U.S Small Business Administration Loans
\$133 Million.....	State/FEMA Housing Assistance and Other Needs Assistance
\$85 Million.....	First Round Community Development Block Grant (CDBG) Disaster Funds
\$72 Million.....	Second Round CDBG Disaster Funds
\$125 Million.....	Third Round CDBG Disaster Funds
\$40 Million.....	Start-up Funding for Jumpstart Iowa Housing and Business
\$37 Million.....	Executive Council Action
\$25 Million.....	Iowa Finance Authority tax credits
\$23 Million.....	U.S. Department of Transportation Funds
\$18 Million.....	Labor/Jobs Assistance
\$17 Million.....	U.S. Department of Agriculture Funds
\$4 Million.....	Economic Development/Transportation funds
\$4 Million.....	RSP/ISP Crisis Counseling Grant
\$5.5 Million.....	Disaster Unemployment Assistance
\$500,000.....	College Assistance to Families

While impressive, the list of unmet needs is much longer. State and federal officials will continue to work to ensure Iowans receive all the funds for which they are eligible. Ω

## Documenting The Disasters

KWWL and Farcountry Press have produced a book about the historic EF-5 Tornado and Floods of 2008. The book has an accompanying DVD and is authored by former KWWL meteorologist, Terry Swails.

You can order your copy of the book on KWWL's Web site, [www.kwwl.com](http://www.kwwl.com). Click on the link on the right side of the home page. A portion of the proceeds will go to the Embrace Iowa Fund to help flood and tornado victims. Ω



## Training Opportunity

### Intermediate Incident Command System (ICS) for Expanding Incidents for Operational First Responders (ICS-300)

This course is intended to serve as a vehicle to share proven incident management strategies and practices as well as to enhance teamwork and coordination among the agency's "mid-level managers and command staff" directly responsible for emergency response to incidents of all types; "all hazards" in which the Incident Command System (ICS) will be employed. The course utilizes scenarios and application exercises to highlight key issues and facilitate discussion. The concluding tabletop exercise is intended to allow participants to apply the information provided during the course in a controlled environment.

Topics covered in this course include:

- Incident Command System Overview
- Unified Command
- Incident Response Management
- Incident/Event Agency Guidance
- Incident Action Planning with practical application

There is NO FEE for this course. Lodging, travel and meals are the responsibility of the course participant.

**When:** Jan. 20-21, 2009  
8 a.m. – 5 p.m.

**Where:** Coralville Fire Dept.  
1501 Fifth St.  
Coralville, IA 52241

To register contact **Randy Frank** at **563.419.1474** or [randyfrank@csema.com](mailto:randyfrank@csema.com). Ω

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**HSEMD Mission**

Lead, coordinate, and support homeland security and emergency management functions in order to establish sustainable communities and ensure economic opportunities for Iowa and its citizens.

**We're on the Web!**

[www.iowahomelandsecurity.org](http://www.iowahomelandsecurity.org)

## Latest Personnel Notes from HSEMD

### Preparedness Bureau

**Erin Mullinex** began work at HSEMD on Nov. 14. She is the new program planner for Region 1 and the State of Iowa Capitol Complex. She replaces Dave Johnston, who was promoted to chief planner in September.

Erin came to HSEMD from Goodrich Engine Components in West Des Moines, where she worked as an environmental health and safety specialist.

When she's not at work, Erin enjoys brushing up on her Spanish skills with the Des Moines Area Spanish Conversation Group or cheering on the Iowa Hawkeyes.

Erin, a native of Ankeny, says she and her husband Dylan think central Iowa is a great place to live...except when it snows!



*Erin Mullinex*



*John Halbrook*

**John Halbrook** is the newest exercise planner for HSEMD. Like Erin, his first day with the division was Nov. 14. John previously worked for the Iowa Department of Public Health as the Automatic External Defibrillator (AED) coordinator. He also managed the Capitol Complex public access AED program as well as a grant program which helped place defibrillators into rural Iowa communities.

John lives in Johnston with his wife Christine and their black lab, Freya. He enjoys spending time away from work in the outdoors: fishing, camping and playing with Freya. John is also a pilot, volunteer firefighter and paramedic in his spare time. Ω

