FISCAL UPDATE

April 18, 2007

Legislative Services Agency

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STATUS OF APPROPRIATIONS BILLS

As of April 12, 2007



Appropriations Subcommittee LSB/ File # Status Administration and Regulation Appropriations Bill HF 874 Passed Senate Appropriations Committee on April 10. Agriculture and Natural Resources Appropriations Bill SF 551 Passed Senate on April 9. Economic Development Appropriations Bill SF 562 Passed House Appropriations on April 10. Appropriations Bill SSB 1332 Passed Senate Appropriations Committee on April 12. Health and Human Services Appropriations Bill HSB 301 Passed Joint Subcommittee on March 29. Judicial Branch Appropriations Bill SF 563 Passed House Appropriations Committee on April 9. Justice System Appropriations Bill SF 575 Passed Senate Appropriations Committee on March 28. Transportation Appropriations Bill SF 575 Passed Senate Appropriations Committee on April 10. Allowable Growth Rate Act SF 109 Signed by Governor on February 22. Advanced Placement Examination Fee Bill HF 877 Passed House Education Committee on March 7. Comprehensive and Affordable SF 573 Passed House Commerce Committee on April 4. Energy Utility Assessment and Resolution Program Bill HF 877 Passed House Appropriations Committee on April 4. </th <th colspan="5">Appropriations Subcommittee Bills</th>	Appropriations Subcommittee Bills				
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Other Appropriations Bills (Cont.)				
Statewide Preschool Program for	HF 877	Passed House Education Committee on		
Four-Year-Olds Bill		February 22.		
Statewide Preschool Program for	SF 350	Passed House on March 28.		
Student Achievement and Teacher	SF 277	Passed House on April 5.		
Quality Bill				
FY 2007 Supplemental	SF 403	Final Action on April 2.		
Appropriations Bill				
Supplemental Appropriations for	SF 95	Signed by Governor on February 14.		
Veterans Programs Act				
Targeted Small Business Task Force	HF 890	Passed House Appropriations Committee on		
Recommendations Bill		March 28.		
Vietnam Veterans Bonus Bill	SF 578	Passed Senate Appropriations Committee on		
		April 4.		
Waste Tire Management Fund Bill	HF 511	Passed House Appropriations Committee on		
		April 12.		

APRIL REVENUE ESTIMATING CONFERENCE

REC Meeting

The Revenue Estimating Conference (REC) met on April 6 and increased the FY 2007 estimated net General Fund receipts by \$46.0 million and the FY 2008 estimated net General Fund receipts by \$134.1 million.

Tax Law Changes



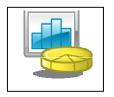
FY 2007 Revenue



Law changes accounted for much of the increase in estimates for both fiscal years. The increase in FY 2007 due to law changes is estimated at \$30.1 million and the impact in FY 2008 is estimated at \$132.5 million. Senate File 128 (Cigarette/Tobacco Tax Increase Act) accounted for \$35.4 million in FY 2007 and \$134.3 million in FY 2008. House File 319 (Internal Revenue Code Update Act) accounted for \$-5.3 million in FY 2007 and \$-1.8 million in FY 2008. The overall net increase without law changes was \$15.9 million in FY 2007 and \$1.6 million in FY 2008 compared to the December estimates.

The REC estimate for FY 2007 net General Fund revenues is \$5.613 billion, an increase of \$230.9 million compared to actual FY 2006. This represents an estimated growth rate of 4.3%. Net General Fund cash revenue (excluding transfers) has increased by \$245.5 million through April 5. Other than the law changes, major FY 2007 changes compared to the December estimate include:

- An increase of \$6.9 million in income tax receipts. This increase is in addition to the \$37.7 million increase added in the December estimate. Individual income tax returns are estimated to increase significantly due to a strong performance in non-wage income in the 2006 calendar year.
- A decrease of \$26.2 million in sales and use tax compared to the December estimate. Gross sales tax revenues have been relatively flat for the fiscal year and were -1.0% below the FY 2006 amount through April 5.



FY 2007 Revenue Estimating Conference Projection Dollars in Millions				
	Actual FY 2006	December FY 2007 Estimate	April FY 2007 Estimate	Increase (Decrease) to Estimate
Income Tax	\$2,854.2	\$3,027.0	\$3,033.9	\$6.9
Sales/Use Tax	1,881.1	1,931.9	1,905.7	-26.2
Corporate Tax	348.6	433.3	440.5	7.2
Insurance Tax	121.4	110.0	116.9	6.9
Cigarette Tax	89.5	89.5	122.2	32.7
Other Taxes	132.6	133.0	139.6	6.6
Total Taxes	5,427.4	5,724.7	5,758.8	34.1
Other Receipts	343.3	330.9	350.3	19.4
Total Taxes & Other Receipts	5,770.7	6,055.6	6,109.1	53.5
Transfers	144.0	62.4	61.8	-0.6
Accruals (Net)	54.0	17.0	11.3	-5.7
Refunds	-586.2	-567.6	-568.8	-1.2
Net General Fund Receipts	\$5,382.5	\$5,567.4	\$5,613.4	\$46.0

FY 2008 Revenue

The REC estimate for FY 2008 General Fund net receipts is now \$5.886 billion, an increase of \$272.3 million compared to the new FY 2007 REC estimate. This represents a growth rate of 4.9% after refunds and accruals. The revised estimate is \$134.1 million higher than the December REC estimate. Other than the tax law changes, major FY 2008 changes from the December estimate include:

- An increase of \$25.1 million in the income tax.
- A decrease of \$61.4 million in the gross sales and use tax revenue.

FY 2008 Revenue Estimating Conference Projection				
		December	April	Increase
	Estimate	FY 2008	FY 2008	(Decrease)
	FY 2007	Estimate	Estimate	to Estimate
Income Tax	\$3,033.9	\$3,150.3	\$3,175.4	\$25.1
Sales/Use Tax	1,905.7	2,023.1	1,961.7	-61.4
Corporate Tax	440.5	420.6	428.6	8.0
Insurance Tax	116.9	115.5	124.0	8.5
Cigarette Tax	122.2	90.4	219.7	129.3
Other Taxes	139.6	137.4	150.6	13.2
Total Taxes	5,758.8	5,937.3	6,060.0	122.7
Other Receipts	350.3	332.5	338.5	6.0
Total Taxes & Other Receipts	6,109.1	6,269.8	6,398.5	128.7
Transfers	61.8	62.4	63.9	1.5
Accruals (Net)	11.3	12.0	25.6	13.6
Refunds	-568.8	-592.6	-602.3	-9.7
Net General Fund Receipts	\$5,613.4	\$5,751.6	\$5,885.7	\$134.1



Summary

The following table provides a summary of the past two fiscal years and the two present REC estimates.

Revenue Estimating Conference Projection				
	Actual	Actual	Estimated	Estimated
	FY 2005	FY 2006	FY 2007	FY 2008
Income Tax	\$2,782.3	\$2,854.2	\$3,033.9	\$3,175.4
Sales/Use Tax	1,812.3	1,881.1	1,905.7	1,961.7
Corporate Tax	280.9	348.6	440.5	428.6
Insurance Tax	130.9	121.4	116.9	124.0
Cigarette Tax	87.4	89.5	122.2	219.7
Other Taxes	137.1	132.6	139.6	150.6
Total Taxes	\$5,230.9	\$5,427.4	\$5,758.8	\$6,060.0
Other Receipts	338.0	343.3	350.3	338.5
Total Taxes & Other Receipts	5,568.9	5,770.7	6,109.1	6,398.5
Transfers	88.4	144.0	61.8	63.9
Accruals (Net)	-31.4	54.0	11.3	25.6
Refunds	-696.9	-586.2	-568.8	-602.3
Net General Fund Receipts	\$4,929.0	\$5,382.5	\$5,613.4	\$5,885.7
Year-over-year Incr./Decr.	\$245.5	\$453.5	\$230.9	\$272.3

More Information

A more detailed spreadsheet of the April REC FY 2007 and FY 2008 estimates is available on the Legislative Services Agency (LSA) web site at: <u>http://www.legis.state.ia.us/Fiscal/qre/</u>.

STAFF CONTACT: Jeff Robinson (Ext. 14614) Shawn Snyder (Ext. 17799)

SENATE PASSES AGRICULTURE AND NATURAL RESOURCES APPROPRIATIONS BILL – SF 551

Approps. BillThe Senate passed SF 551 (FY 2008 Agriculture and Natural Resources
Appropriations Bill) on April 9. The Bill appropriates \$41.6 million from the
General Fund and 1,592.0 FTE positions, an increase of \$1.9 million and 2.0
FTE positions compared to estimated FY 2007.

Agriculture



The Bill provides for an increase of \$745,000 from the General Fund and 1.0 FTE position for the Department of Agriculture and Land Stewardship for the following:

- An increase of \$91,000 for the Department of Administrative Services' surcharge for overhead costs at the laboratory in Ankeny.
- An increase of \$259,000 for the Dairy Products Control Bureau to cover increased costs of milk inspections.
- An increase of \$283,000 for the Grape and Wine Development Fund.
- An increase of \$38,000 for the purchase of laptop computers for Meat and Poultry Inspectors.



An increase of \$55,000 and 1.0 FTE position for an Organics Specialist. • An increase of \$50,000 for the Emerald Ash Awareness Program. **Natural Resources** The Bill provides for an increase of \$200,000 from the General Fund and 1.0 FTE position for the Department of Natural Resources (DNR) for the following: An increase of \$100,000 and 1.0 FTE position for a Park Ranger at Honey Creek State Park. An increase of \$25,000 for the Emerald Ash Detection Program. An increase of \$75,000 for the federal Tier 2 Reporting Program and database development, as specified by the Emergency Planning and Community Right to Know Act. **Environment First Fund** The Bill provides for a net increase of \$5.0 million to the Environment First Fund. Major funding changes include: A decrease of \$500,000 for the Conservation Reserve Program. An increase of \$5.5 million to the Resource Enhancement and Protection Fund. An increase of \$1.5 million to the Soil Conservation Cost Share. An increase of \$1.0 million for the Agriculture Drainage Wells Program. A decrease of \$2.5 million for the Marine Fuel Tax Fund. During the 2006 Legislative Session, the Fund was designated as a separate Fund under the direction of the DNR and is no longer a part of the Environment First Fund. **More Information** The NOBA (Notes on Bills and Amendments) for SF 551 is available on the LSA web site at: http://www3.legis.state.ia.us/noba. STAFF CONTACT: Debra Kozel (Ext. 16767) FINAL ACTION ON FY 2008 FEDERAL BLOCK GRANT BILL – HF 787 **Appropriations Bill** The General Assembly passed HF 787 (FFY 2008 Federal Block Grant Bill) on April 10. The Bill authorizes the receipt and expenditure of federal funds totaling \$4.4

 More Information
 The NOBA (Notes on Bills and Amendments) for HF 787 is available on the

LSA web site at: <u>http://www3.legis.state.ia.us/noba</u>.

STAFF CONTACT: Sue Lerdal (Ext. 17794) Lisa Burk (Ext. 17942)

HOUSE PASSES STUDENT ACHIEVEMENT AND TEACHER QUALITY BILL – SF 277

billion for FFY 2008, a decrease of \$23.8 million compared to FFY 2007.

Teacher QualityThe House passed SF 277 (Student Achievement and Teacher Quality
Program Bill) on April 5. The Bill appropriates \$174.3 million from the

31, 2007.

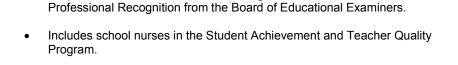
General Fund in FY 2008, an increase of \$70.0 million compared to estimated FY 2007. The Bill also appropriates \$249.3 million from the General Fund in FY 2009, an increase of \$75.0 million compared to FY 2008.

Extends the reimbursement of registration fees and the annual awards for National Board Certification to those that register for certification by December

The House Amendment makes the following changes to SF 277:

House Amendment





Requires a minimum of a Bachelor's degree to obtain a Statement of

- Strikes the inclusion of teachers at the Iowa Braille and Sight Saving School and the School for the Deaf from the Program.
- Specifies that an existing professional development, curriculum, or student improvement committee may serve as the Teacher Quality Committee if it meets certain criteria and the school board, administration, and certified employee organization agree.
- Specifies that the Teacher Quality Committee must follow the professional development model adopted by the State Board of Education in determining the use and distribution of professional development funds. Specifies that the Committee's decisions are subject to the approval of the local school board.
- Specifies that the goal for use of professional development funds allocated under the Program is to provide one additional contract day or the equivalent of a contract day for professional development.
- Restores language allowing the use of market factor incentives to improve racial and ethnic diversity on local teaching staffs.
- Specifies that a portion of the funds allocated to implement professional development, assist Teacher Quality Committees, and implement the evaluator training program may be used by the Department of Education to fill not more than 4.0 FTE positions.
- Limits the Pay for Performance Commission to conducting two pay-forperformance planning pilots in FY 2008 and two implementation projects in FY 2009. Establishes the Career Ladder Pilot and directs the Department of Education to conduct up to eight career ladder planning pilots in FY 2008 and eight implementation projects in FY 2009.
- Strikes the Iowa Elite Teacher Program.

More Information

The NOBA (Notes on Bills and Amendments) for SF 277 is available on the LSA web site at: <u>http://www3.legis.state.ia.us/noba/</u>.

STAFF CONTACT: Robin Madison (Ext. 15270)

HOUSE APPROPRIATIONS COMMITTEE PASSES ECONOMIC DEVELOPMENT APPROPRIATIONS BILL – SF 562

Appropriations BillThe House Appropriations Committee passed SF 562 (FY 2008 Economic
Development Appropriations Bill) on April 10. The Bill appropriates a total of



	\$40.1 million from the General Fund and 499.9 FTE positions to the Department of Cultural Affairs, Department of Economic Development, Iowa Finance Authority, Board of Regents economic development programs, Iowa Workforce Development, and the Public Employment Relations Board (PERB). This is an increase of \$3.2 million and 15.2 FTE positions compared to estimated FY 2007. The Bill also increases support from Other Funds by \$1.5 million compared to estimated FY 2007.
Iltural Affairs	 The Bill appropriates \$6.4 million and 83.8 FTE positions, a decrease of \$4,000 and an increase of 1.6 FTE positions. The changes include: An increase of \$100,000 and 1.0 FTE position for administration of Chapter 4047A, <u>Code of Iowa</u>, Property Rehabilitation Tax Credit Act.
	 An increase of 0.6 FTE position due to the anticipated increase in the naming of additional Great Places.
	• A new appropriation of \$186,000 for rent of the new Records Center.
	A decrease of \$340,000 for one-time FY 2007 appropriations.
onomic Development	The Bill appropriates \$15.6 million and 153.3 FTE positions, an increase of \$1.0 million and 18.1 FTE positions. The changes include:
	An increase of \$500,000 for the Main Street Program.
	An increase of \$250,000 for tourism operations.
	An increase of \$250,000 for the World Food Prize.
A	The Bill appropriates \$200,000 to the Iowa Finance Authority (IFA), which maintains the current level of support.
gents Programs	The Bill appropriates \$3.6 million and 67.4 FTE positions for economic development programs at Iowa State University (ISU), the University of Iowa (SUI), and the University of Northern Iowa (UNI), an increase of \$550,000 and 2.1 FTE positions. The changes include:
	 An increase of \$250,000 and 0.1 FTE position for ISU to support the Small Business Development Centers.
	• An increase of \$300,000 and 2.0 FTE positions for UNI to support the myentrenet Internet application.

The Bill appropriates \$13.0 million and 182.5 FTE positions, an increase of \$1.5 million and a decrease of 7.6 FTE positions. The changes include:

- An increase of \$528,000 and 7.0 FTE positions for health and safety programs • by adding additional Occupational Safety and Health Administration (OSHA) inspectors.
- An increase of \$1.0 million for additional support for Field Office operations.
- The Bill appropriates \$5.8 million from the Unemployment Compensation Reserve Fund interest to the Iowa Workforce Development for deposit into the Field Office Operating Fund for operation of the Field Offices. This is an increase of \$1.8 million compared to estimated FY 2007.

Cult



Eco

IFA

Reg



Workforce Development



PERB	The Bill appropriates \$1.2 million and 11.0 FTE positions, an increase of \$97,000 and 1.0 FTE position for the addition of an Administrative Law Judge.
More Information	The NOBA (Notes on Bills and Amendments) for SF 562 is available on the LSA web site at: <u>http://www3.legis.state.ia.us/noba/</u> .
	STAFF CONTACT: Ron Robinson (Ext. 16256)
	HOUSE APPROPRIATIONS COMMITTEE PASSES JUDICIAL BRANCH APPROPRIATIONS BILL – SF 563
Appropriations Bill	The House Appropriations Committee passed SF 563 (FY 2008 Judicial Branch Appropriations Bill) on April 9. The Bill appropriates \$127.4 million from the General Fund and 1,985.5 FTE positions. This is an increase of \$2.1 million and 11.5 FTE positions compared to estimated FY 2007. The Bill also appropriates \$2.0 million from the Jury Witness Fee Revolving Fund to the Judicial Retirement Fund.
More Information	The NOBA (Notes on Bills and Amendments) for SF 563 is available on the LSA web site at: <u>http://www3.legis.state.ia.us/noba/</u> .
	STAFF CONTACT: Jennifer Acton (Ext. 17846)
	SENATE APPROPRIATIONS COMMITTEE PASSES TRANSPORTATION APPROPRIATIONS BILL – HF 752
Appropriations Bill	The Senate Appropriations Committee amended and passed HF 752 (FY 2008 Transportation Appropriations Bill) on April 10. The Bill appropriates a total of \$316.5 million from the Primary Road and Road Use Tax Funds, an increase of \$1.6 million compared to estimated FY 2007. The Bill also appropriates 3,374.0 FTE positions, a decrease of 1.0 FTE position compared to estimated FY 2007. Significant changes include the following:
	 A net increase of \$2.8 million for the Operations, Planning, Motor Vehicle, and Highways budget units as follows:
	An increase of \$2.4 million for fuel costs.
	An increase of \$261,000 for support of additional lane miles.
	An increase of \$445,000 for salt costs.
	 An increase of \$225,000 for upgrading the Electronic Records Management System (ERMS).
	 An increase of \$215,000 for operating expenses for the new Motor Vehicle Center in Ankeny and the Des Moines satellite site.
	• A decrease of \$640,000 for elimination of the Park Fair Mall lease.
	A decrease of \$120,000 to eliminate 1.0 FTE position due to reorganization.
	• A decrease of \$437,000 for workers' compensation costs.
	 An appropriation of \$1.0 million to develop a unified, customer-based International Registration Plan (IRP) and International Fuel Tax (IFT)

	Administration System. The total cost is \$2.0 million. The Department received \$1.0 million in FY 2007.
	 An appropriation of \$2.3 million for construction of a new maintenance garage in Clarinda.
Amendment	The Senate amended the Bill to require the Director of the Department of Transportation to assess the feasibility and cost-effectiveness of implementing a telecommuting policy, develop and implement a telecommuting policy, and provide an annual report beginning January 1, 2009.
More Information	The NOBA (Notes on Bills and Amendments) for HF 752 is available on the LSA web site at: <u>http://www3.legis.state.ia.us/noba/</u> .
	STAFF CONTACT: Mary Beth Mellick (Ext. 18223)
	SENATE APPROPRIATIONS COMMITTEE PASSES ADMINISTRATION AND REGULATION APPROPRIATIONS BILL – HF 874
Appropriations Bill	The Senate Appropriations Committee passed HF 874 (FY 2008 Administration and Regulation Appropriations Bill) on April 10.
	The Bill appropriates a total of \$94.2 million from the General Fund and 1,898.8 FTE positions. This is an increase of \$8.3 million and 29.9 FTE positions compared to estimated FY 2007. This Bill also appropriates a total of \$20.1 million from Other Funds, an increase of \$211,000 compared to estimated FY 2007.
Amendment	The Senate Appropriations Committee amended the Bill by adding 13.0 FTE positions to the Department of Revenue as a technical correction. The amendment also provides that departments make an assessment of State employee telecommuting, develop telecommuting policies, and submit an annual report to the Legislature beginning January 1, 2009.
More Information	The NOBA (Notes on Bills and Amendments) for HF 874 is available on the LSA web site at: <u>http://www3.legis.state.ia.us/noba</u> .
	STAFF CONTACT: Sam Leto (Ext. 16764) Douglas Wulf (Ext. 13250)
	SENATE WAYS AND MEANS COMMITTEE PASSES CONTRACTOR REGISTRATION FEE CHANGES BILL – SF 273
Contractor Reg. Bill	The Senate Ways and Means Committee passed SF 273 (Contractor Registration Fee Changes Bill) on April 11. The Bill increases construction contractor registration fees for a two-year license to \$75 for in-state contractors and \$150 for out-of-state contractors. The current fee is \$25 for each.
Fiscal Impact	The impact to the General Fund will be an increase of approximately \$538,000 annually beginning in FY 2008. The amount collected from in-state contractors will increase approximately \$350,000, to a total of \$525,000. The

	amount collected from out-of-state contractors will increase approximately \$188,000, to a total of \$225,000.
Additional Information	The Fiscal Note for SF 273 is available on the LSA web site at: <u>http://www3.legis.state.ia.us/fiscalnotes/</u> .
	STAFF CONTACT: Ron Robinson (Ext. 16256)
	FINAL ACTION ON CONTRABAND IN JAILS BILL – SF 529
Final Action	The General Assembly passed SF 529 (Contraband in Jails Bill) on April 10, which expands the definition of the criminal offense of possessing contraband in correctional institutions to include such contraband in a secure facility for the detention or custody of juveniles, a detention facility, or a jail. The Bill also imposes the \$125 law enforcement initiative surcharge on offenders convicted of possessing contraband.
Correctional Impact	The prison population will increase by five offenders in FY 2008 and nine offenders each year thereafter. On an annual basis, there will be 73 convictions. Of these, there will be 22 new Class D felony convictions and 51 new aggravated misdemeanor convictions. Nine of the Class D felons will be sentenced to prison for one year on average. They will then be paroled to Community-Based Corrections (CBC) supervision for an average length of stay of 13 months. Thirteen of the Class D felons will receive probation for an average length of stay of 31 months; seven of these will serve an average of 28 days in the county jail. There will be 51 new aggravated misdemeanor convictions annually. All of these offenders will be sentenced to probation for an average length of stay of 16 months. Of these, 29 will serve an average of 28 days in the county jail.
Fiscal Impact	The fiscal impact of SF 529 to the General Fund is an increase in expenditures of approximately \$83,000 in FY 2008 and approximately \$276,000 in FY 2009. The cost increase is significantly higher in the second year due to the average length of stay on supervision. New offenders will be placed on supervision, either in prison, probation, or parole, while offenders from the previous year will remain on supervision.
County Jails	The increase in costs for county jail operations is estimated to be \$15,000 annually.
Additional Information	The Fiscal Note for SF 529 is available on the LSA web site at: <u>http://www3.legis.state.ia.us/fiscalnotes/</u> .
	STAFF CONTACT: Beth Lenstra (Ext. 16301)
	DEPARTMENT OF PUBLIC SAFETY PRE-CONTRACT QUESTIONNAIRE
E911 Phase 2	The Department of Public Safety (DPS) issued a pre-contract questionnaire for GeoComm Inc., of Saint Cloud, Minnesota. The contract runs from December 20, 2006, through December 20, 2007, and is for a total of \$90,654 for a dispatch mapping software project.

The contract is to begin the full implementation of Phase 2 wireless 911 mapping. The DPS currently has the X and Y coordinates from the point

	where calls are generated. GeoComm Inc., will install the needed mapping software that will allow the DPS Communications Specialists to see on a computer screen the location of the cell phone call. The DPS will pay the cost upfront and will then be reimbursed from the Homeland Security and Emergency Management Division through the E911 Wireless Surcharge Fund.
More Information	Additional information is available from the LSA upon request.
	STAFF CONTACT: Jennifer Acton (Ext. 17846)

This document can be found on the LSA web site: <u>http://www.legis.state.ia.us/Fiscal/fiscupdt/</u>