

# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

#### **NEWS RELEASE**

		Contact: Andy Nielsen
FOR RELEASE	July 28, 2009	515/281-5834

Auditor of State David A. Vaudt today released an audit report on the City of Robins, Iowa.

The City's receipts totaled \$4,428,593 for the year ended June 30, 2008, an 82 percent increase over 2007. The receipts included \$694,346 in property tax, \$486,763 from charges for service, \$221,637 from operating grants, contributions and restricted interest, \$66,656 from capital grants, contributions and restricted interest, \$756,761 from tax increment financing, \$52,279 from unrestricted interest on investments, \$2,142,052 from note proceeds and \$8,099 from other general receipts.

Disbursements for the year totaled \$3,214,788, a 13 percent decrease from the prior year, and included \$1,179,638 for capital projects, \$926,298 for debt service and \$362,340 for public works. Also, disbursements for business type activities totaled \$142,552.

The increase in receipts over the prior year is due primarily to the receipt of general obligation note proceeds. The decrease in disbursements is due primarily to the completion of capital projects during fiscal year 2008.

A copy of the audit report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at <a href="http://auditor.iowa.gov/reports/reports.htm">http://auditor.iowa.gov/reports/reports.htm</a>.

# **CITY OF ROBINS**

# INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

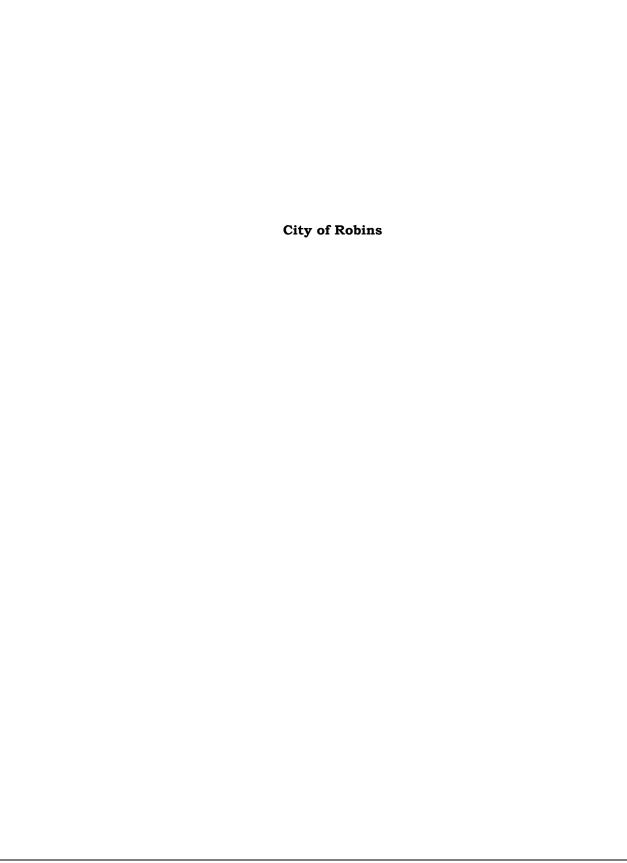
**JUNE 30, 2008** 

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# Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
	(Before January 2008)	
Joel D. Miller	Mayor	Jan 2008
Marilyn Cook Chuck Hinz JD Smith Eric Thomas Cathy Welton	Council Member Council Member Council Member Council Member Council Member	Jan 2008 Jan 2008 Jan 2008 Jan 2008 Jan 2008
Lori Pickart	Clerk/Treasurer	Indefinite
Liz Schura	Assistant Clerk	Indefinite
Don Hoskins	Attorney	Indefinite
	(After January 2008)	
Ian Cullis	Mayor	Jan 2010
Randy Fouts Don Norton Marilyn Cook Chuck Hinz Roger Overbeck	Council Member Council Member Council Member Council Member Council Member	Jan 2010 Jan 2010 Jan 2012 Jan 2012 Jan 2012
Lori Pickart	Clerk/Treasurer	Indefinite
Liz Schura	Assistant Clerk	Indefinite
Don Hoskins	Attorney	Indefinite





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# <u>Independent Auditor's Report</u>

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Robins, Iowa, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Robins' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Robins as of June 30, 2008, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 3, 2009 on our consideration of the City of Robins' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 7 through 12 and 28 through 30 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Robin's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the year ended June 30, 2007 (which are not presented herein) and expressed unqualified opinions on those financial statements. We also previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the year ended June 30, 2006 (which are not presented herein) and expressed qualified opinions on those financial statements due to the inability to satisfy ourselves as to the distribution by fund of the total fund balance at July 1, 2005. Those financial statements were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 3 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

June 3, 2009

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Robins provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2008. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

# 2008 FINANCIAL HIGHLIGHTS

- The cash basis net assets of the City's governmental activities increased \$974,870 to \$1,634,519, primarily due to delayed capital projects for a federally funded bridge replacement and a joint sewer upgrade project with the City of Cedar Rapids.
- The cash basis net assets of the City's business type activities increased \$238,935 to \$757,515. The increase is primarily due to increased reserves for the delayed joint sewer upgrade project with the City of Cedar Rapids.

# **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the City's indebtedness.

#### BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

# REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has three kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund and 4) the Capital Projects Fund. The governmental fund financial statement provides a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the water and sewer funds, considered to be major funds of the City.

The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the City's own programs. The fiduciary fund includes the Agency Fund that accounts for subdivision security deposits.

The financial statement for the fiduciary fund is a statement of cash receipts, disbursements and changes in cash balances.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

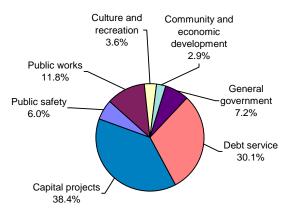
Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased from a year ago, from \$659,649 to \$1,634,519. The analysis that follows focuses on the changes in cash basis net assets of governmental activities.

Changes in Cash Basis Net Assets of Governme (Expressed in Thousands)	ntal Activ	ities		
(Expressed in Thousands)	Y	Year ended June 30,		
		2008	2007	
Receipts:				
Program receipts:				
Charges for service	\$	98	106	
Operating grants, contributions and restricted interest		222	231	
Capital grants, contributions and restricted interest		66	83	
General receipts:				
Property tax		694	556	
Tax increment financing		757	835	
Note proceeds		2,142	68	
Other general receipts		38	77	
Total receipts		4,017	1,956	
Disbursements:				
Public safety		185	206	
Public works		362	333	
Culture and recreation		110	66	
Community and economic development		88	61	
General government		221	201	
Debt service		926	922	
Capital projects		1,180	1,671	
Total disbursements		3,072	3,460	
Change in cash basis net assets before transfers		945	(1,504)	
Transfers, net		30	30	
Change in cash basis net assets		975	(1,474)	
Cash basis net assets beginning of year, as restated		660	2,134	
Cash basis net assets end of year	\$	1,635	660	

#### Receipts by Source

#### Capital grants, contributions and Operating grants, Property tax restricted interest contributions and 17.3% 1.6% restricted interest 5.5% Tax increment financing Charges for 18.8% service 2.4% Other general receipts 0.9% Note proceeds 53.5%

# Disbursements by Function



The City's total receipts for governmental activities increased 105%, or approximately \$2,061,000. The total cost of all programs and services decreased approximately \$388,000. The increase in receipts was primarily the result of an increase in the amount of note proceeds received in FY08 compared to note proceeds received in FY07. The decrease in disbursements was primarily due to a decrease in capital projects activity from FY07.

The cost of all governmental activities this year was \$3,072,236. However, as shown in the Statement of Activities and Net Assets on pages 14 and 15, the amount financed by property and other city tax for these activities was \$1,451,107, with the remainder paid for with user fees, grants, contributions, interest on investments, fund balances and note proceeds.

Changes in Cash Basis Net Assets of Bus	siness Type	Activities		
(Expressed in Thousan	ds)			
	Y	Year ended June 30,		
	2	2008	2007	
Receipts:				
Program receipts:				
Charges for service:				
Water	\$	63	59	
Sewer		326	221	
General receipts:				
Unrestricted interest on investments		23	19	
Total receipts		412	299	
Disbursements:				
Water		16	69	
Sewer		127	173	
Total disbursements		143	242	
Change in cash basis net assets before transfers		269	57	
Transfers, net		(30)	(30)	
Change in cash basis net assets		239	27	
Cash basis net assets beginning of year		518	491	
Cash basis net assets end of year	\$	757	518	

The business type activities receipts for the fiscal year were \$411,487 compared to \$299,749 last year. Sewer charges increased approximately \$105,000 as a result of an increase in fees for new developments. Disbursements for the fiscal year decreased 40.9% to approximately \$143,000. The decrease in disbursements was due primarily to less water and sewer projects in fiscal year 2008. As a result, the cash balance increased 46%, or \$238,935, over the prior year.

#### INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Robins completed the year, its governmental funds reported a combined fund balance of \$1,634,519, an increase of \$974,870 over last year's total of \$659,649. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance decreased \$12,240 from the prior year to \$186,459. The decrease is primarily due to increased costs for a new park development and drainage improvements.
- The Special Revenue, Road Use Tax Fund cash balance decreased \$27,345 to \$137,561 during the fiscal year.

- The Special Revenue, Urban Renewal Tax Increment Fund was established to account for major urban renewal projects within the City's tax increment district. At the end of the fiscal year, the cash balance was \$75,864, a decrease of \$17,747 from the previous year. The decrease was the result of the timing of the collection, transfer and payment of TIF debt obligations.
- The Debt Service Fund cash balance increased \$1,346 to \$1,830 from the prior year's balance of \$484.
- The Capital Projects Fund cash balance increased \$1,029,070 to \$1,221,429 during the fiscal year. The increase was due to the receipt of note proceeds and the delay of capital projects.

#### INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance increased \$40,557 to \$127,887. This increase was due to connection fees received from new home construction.
- The Sewer Fund cash balance increased \$198,378 to \$629,628, due primarily to increases in sewer connection fees and new home construction in the City.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, the City amended its budget one time. The amendment was approved on April 7, 2008 and resulted in a decrease in operating disbursements of \$699,940, affecting various functions, primarily capital projects. Capital projects was amended as a result of improvement project delays. The budget amendment also resulted in an increase in revenues and other financing sources of \$2,322,418, mainly affecting note sale receipts and use of money and property.

The City's total receipts were \$319,239 less than budgeted. Intergovernmental receipts were \$489,536 less than budgeted. This was primarily due to the City receiving less reimbursement for the federal bridge replacement project than anticipated, even after the amendment.

Even with the budget amendment, total disbursements were \$990,103 less than the amended budget. Capital projects function disbursements were \$367,202 less than the amended budget, primarily due to the non-completion of capital improvements. In addition, the actual disbursements for the culture and recreation and business-type activities functions were \$170,297 and \$378,545, respectively, less than the amended budget. This was primarily due to unanticipated delays in park development and enterprise capital projects.

During the year ended June 30, 2008, disbursements did not exceed the amounts budgeted by function. However, disbursements did exceed the amount budgeted for the public works function prior to budget amendment approval.

# **DEBT ADMINISTRATION**

At June 30, 2008, the City had \$6,197,739 in general obligation notes, bonds and other long-term debt outstanding, compared to \$4,696,678 last year, as shown below.

Outstanding Debt at Year-End					
	June 30,				
	2008	2007			
General obligation notes	\$5,890,000	4,280,000			
General obligation bonds	265,000	345,000			
Lease purchase agreements	42,739	71,678			
Total	\$6,197,739	4,696,678			

Debt increased from the prior year as a result of a note sale for upcoming capital projects.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$6,197,739 is below its constitutional debt limit of \$10,432,773.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Robins' elected and appointed officials and citizens considered many factors when setting the fiscal year 2009 budget, tax rates and fees charged for various City activities. One of those factors is the economy. As part of the City of Cedar Rapids metro area, we benefit from the low unemployment rate and anticipate continued growth in both residential and commercial areas.

At the time these financial statements were prepared and audited, the City was aware of the following existing circumstances which could affect its financial health in the future.

- The United States Census Bureau performed a special census in September of 2005. The population of the City increased 629 persons in the 5-year span from 2000 to 2005, with a population of 2,435 persons in 864 housing units.
- The City's tax valuation in 2000 was \$92,187,347 compared with a 2007 valuation of \$247,096,005. This is due to the increase of residential homes within the City.
- The City has recently annexed approximately 160 acres located along Interstate 380 intended for commercial and residential development.
- The City has also annexed approximately 350 acres located north of County Home Road in the area of the I-380 interchange, also intended for both commercial and residential development.
- With the continued growth, the City has been very diligent relating to not raising the tax levy. The tax levy for the FY 08/09 budget is \$9.18340 per \$1,000 of taxable valuation compared to \$9.33124 per \$1,000 of taxable valuation for FY 07/08.
- The City has taken an aggressive approach to community development by developing a 7-acre municipal park. The City also received a \$75,000 REAP grant to expand the current municipal park by 21 acres, which provided access to the Cedar Valley Nature Trail.

# CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Lori Pickart, City Clerk, 265 Second Street, Robins, Iowa 52328.



# Statement of Activities and Net Assets - Cash Basis

# As of and for the year ended June 30, 2008

				D	-4-
				Program Receip	
				Operating Grants,	Capital Grants,
				Contributions	Contributions
			Charges for	and Restricted	and Restricted
	Disburse	ments	Service	Interest	Interest
Functions/Programs:					
Governmental activities:					
Public safety	\$ 18	4,840	78,585	12,029	-
Public works	36	2,340	-	202,408	-
Culture and recreation	10	9,835	2,965	7,200	-
Community and economic development	8	8,060	16,094	-	-
General government	22	1,225	475	-	-
Debt service	92	6,298	-	-	66,656
Capital projects	1,17	9,638	-	-	-
Total governmental activities	3,07	2,236	98,119	221,637	66,656
Business type activities:					
Water	1	5,817	62,684	-	-
Sewer	12	6,735	325,960	-	-
Total business type activities	14	2,552	388,644		
Total	\$ 3,21	4,788	486,763	221,637	66,656

#### General Receipts:

Property and other city tax levied for:

General purposes

Tax increment financing

Debt service

Unrestricted interest on investments

Note proceeds, net of \$13,948 discount

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year, as restated

Cash basis net assets end of year

# **Cash Basis Net Assets**

Restricted:

Streets

Urban renewal purposes

Debt service

Capital projects

Other purposes

Unrestricted

#### Total cash basis net assets

Net (Disbursements)	Receipts and
Changes in Cash Ba	sis Net Assets

Government	al E	Business Type	
Activities		Activities	Total
(94,2	26)	_	(94,226)
(159,9	,	_	(159,932)
(99,6	,	_	(99,670)
(71,9		_	(71,966)
(220,7		-	(220,750)
(859,6	,	-	(859,642)
(1,179,6	,	-	(1,179,638)
(2,685,8	24)	-	(2,685,824)
	-	46,867	46,867
	-	199,225	199,225
-	-	246,092	246,092
(2,685,8	24)	246,092	(2,439,732)
571,2		-	571,210
756,7		-	756,761
123,1		-	123,136
29,4		22,843	52,279
2,142,0		-	2,142,052
8,0 30,0		(30,000)	8,099
3,660,6		(7,157)	3,653,537
974,8		238,935	1,213,805
,			
659,6		518,580	1,178,229
\$ 1,634,5	19	757,515	2,392,034
\$ 137,5	61	-	137,561
75,8	64	-	75,864
1,8	30	-	1,830
1,221,4	29	-	1,221,429
11,3	76	-	11,376
186,4	59	757,515	943,974
\$ 1,634,5	19	757,515	2,392,034

# Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2008

			Specia	l Revenue
		_	Road	Urban
			Use	Renewal
		General	Tax	Tax Increment
Receipts:				
Property tax	\$	571,210	-	-
Tax increment financing		-	-	756,761
Licenses and permits		60,722	-	· =
Use of money and property		26,153	-	-
Intergovernmental		3,366	208,612	-
Charges for service		29,404	-	-
Miscellaneous		20,328	-	-
Total receipts		711,183	208,612	756,761
Disbursements:				
Operating:				
Public safety		177,920	-	-
Public works		132,587	229,753	-
Culture and recreation		109,835	-	_
Community and economic development		88,060	_	-
General government		221,225	_	-
Debt service		_	_	_
Capital projects		_	_	_
Total disbursements		729,627	229,753	-
Excess (deficiency) of receipts over (under) disbursements		(18,444)	(21,141)	756,761
Other financing sources (uses):				
Note proceeds, net of \$13,948 discount		_	-	-
Operating transfers in		6,204	-	-
Operating transfers out		· -	(6,204)	(774,508)
Total other financing sources (uses)		6,204	(6,204)	(774,508)
Net change in cash balances		(12,240)	(27,345)	(17,747)
Cash balances beginning of year, as restated		198,699	164,906	93,611
Cash balances end of year	\$	186,459	137,561	75,864
Cash Basis Fund Balances				
Reserved for debt service	\$	_	-	-
Unreserved:				
General fund		186,459	-	-
Special revenue funds		-	137,561	75,864
Capital projects fund		-	· _	-
Total cash basis fund balances	\$	186,459	137,561	75,864
Total Cauli Danio Idila Dalaileen	Ψ	100,100	101,001	70,004

	Nonmajor					
	<del>-</del>	Special Revenue				
Debt	Capital	Firefighters				
Service	Projects	Association	Total			
123,136	-	-	694,346			
-	-	-	756,761			
-	-	-	60,722			
-	66,656	42	92,851			
-	-	-	211,978			
-	-	-	29,404			
_	-	8,664	28,992			
123,136	66,656	8,706	1,875,054			
-	-	6,920	184,840			
-	-	-	362,340			
-	-	-	109,835			
-	-	-	88,060			
-	-	-	221,225			
926,298	-	-	926,298			
_	1,179,638	=	1,179,638			
926,298	1,179,638	6,920	3,072,236			
(803,162)	(1,112,982)	1,786	(1,197,182)			
_	2,142,052	_	2,142,052			
804,508	2,112,002	_	810,712			
-	_	_	(780,712)			
804,508	2,142,052	_	2,172,052			
1,346	1,029,070	1,786	974,870			
484	192,359	9,590	659,649			
1,830	1,221,429	11,376	1,634,519			
1,830	_	-	1,830			
,						
-	-	-	186,459			
-	-	11,376	224,801			
	1,221,429	-	1,221,429			
1,830	1,221,429	11,376	1,634,519			

# Statement of Cash Receipts, Disbursements and Changes in Cash Balances -Proprietary Funds

As of and for the year ended June 30, 2008

	 F	Enterprise	
	 Water	Sewer	Total
Operating receipts: Charges for service	\$ 62,684	325,960	388,644
Operating disbursements: Business type activities	 15,817	126,735	142,552
Excess of operating receipts over operating disbursements	46,867	199,225	246,092
Non-operating receipts: Interest on investments	 3,690	19,153	22,843
Excess of receipts over disbursements	50,557	218,378	268,935
Transfers out	 (10,000)	(20,000)	(30,000)
Net change in cash balances	40,557	198,378	238,935
Cash balances beginning of year	 87,330	431,250	518,580
Cash balances end of year	\$ 127,887	629,628	757,515
Cash Basis Fund Balances			
Unreserved	\$ 127,887	629,628	757,515

# Statement Cash Receipts, Disbursements and Changes in Cash Balances -Fiduciary Funds

June 30, 2008

	Agency
	Security
	Deposits
Receipts:	
Security deposits	\$ -
Disbursements:	
Security deposits refunded	167,340
Deficiency of receipts under disbursements	(167,340)
Balances beginning of year, as restated	179,340
Balances end of year	\$ 12,000

#### Notes to Financial Statements

June 30, 2008

# (1) Summary of Significant Accounting Policies

The City of Robins is a political subdivision of the State of Iowa located in Linn County. It was first incorporated in 1910 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water and sewer utilities for its citizens.

# A. Reporting Entity

For financial reporting purposes, the City of Robins has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Robins (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City.

# Blended Component Unit

The Robins Firefighters Association (Firefighters Association) has been incorporated under the provisions of the Iowa Nonprofit Corporation Act, Chapter 504A of the Code of Iowa, for the purpose of aiding in extinguishing fires and performing such other duties as set forth by the Fire Department. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Firefighters Association meets the definition of a component unit which should be blended. The financial activity for the component unit has been blended as a Special Revenue Fund of the City.

# Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Linn County Assessor's Conference Board, Linn County Emergency Management Commission, Linn County Landfill Commission and Linn County Joint E911 Service Board.

## B. Basis of Presentation

Government-wide Financial Statement – The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds, proprietary funds and the fiduciary fund, even though the latter is excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

# Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and payments on debt incurred for urban renewal projects.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for all resources used in the construction of capital facilities with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

Additionally, the City reports the following fiduciary fund:

The Agency Fund is used to account for the receipt and disbursement of the City's subdivision developer security deposits.

# C. Measurement Focus and Basis of Accounting

The City of Robins maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

# D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### (2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2008 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

# (3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation notes and bonds are as follows:

Year	General Obligation						
Ending	Notes	S	Bon	nds	Tota	al	
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	
						_	
2009	\$ 815,000	221,955	85,000	11,530	900,000	233,485	
2010	680,000	194,498	90,000	7,875	770,000	202,373	
2011	590,000	170,591	90,000	3,960	680,000	174,551	
2012	620,000	148,776	-	-	620,000	148,776	
2013	645,000	69,099	-	-	645,000	69,099	
2014 - 2018	2,120,000	152,279	-	-	2,120,000	152,279	
2019 - 2020	420,000	16,698	-	-	420,000	16,698	
Total	\$ 5,890,000	973,896	265,000	23,365	6,155,000	997,261	

On July 18, 2007, the City issued \$2,200,000 of general obligation corporate purpose notes for general corporate purposes and essential corporate purposes, of which \$44,000, representing a good faith deposit, was received on June 19, 2007. The remainder of the note proceeds were received in fiscal year 2008.

# (4) Lease Purchase Agreement

On August 24, 2006, the City entered into a lease purchase agreement to purchase a tractor/mower for \$68,382. The lease purchase agreement bears 5.75% per annum interest to be financed over a five-year period. During the year ended June 30, 2008, \$15,289 was paid under this agreement.

The following is a schedule of the future minimum lease payments and present value of the minimum lease payments under the agreement in effect at June 30, 2008.

Year	
Ending	
June 30,	Amount
2009 2010 2011	\$ 15,289 15,289 15,289
Total payments	 45,867
Less amount representing interest	(3,128)
Present value of net minimum payments	\$ 42,739

#### (5) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 3.90% of their annual covered salary and the City is required to contribute 6.05% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2008, 2007 and 2006 were \$15,260, \$13,395 and \$8,958, respectively, equal to the required contribution for each year.

# (6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation payable to employees at June 30, 2008, primarily relating to the General Fund, totaled \$4,500. This liability has been computed based on rates of pay in effect at June 30, 2008.

# (7) Industrial Development Revenue Bonds

The City has issued a total of \$14,787,722 of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa, of which \$13,423,627 is outstanding at June 30, 2008. The bonds and related interest are payable solely from the rents payable by tenants of the properties constructed, and the bond principal and interest do not constitute liabilities of the City.

#### (8) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (9) Construction Contracts

The City has entered into various construction contracts for street and bridge replacement totaling \$1,239,719. At June 30, 2008, \$271,888 remains unpaid and will be paid as work on the projects progresses. The projects will be funded through federal grants, bond/note proceeds, donations and local sources, as necessary.

## (10) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2008 is as follows:

Transfer to	Transfer from	I	Amount
General	Special Revenue:		
	Road Use Tax	\$	6,204
Debt Service	Special Revenue:		
	Urban Renewal Tax Increment	7	74,508
	Enterprise:		
	Water		20,000
	Sewer		10,000
Total		\$ 8	10,712

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

# (11) Restatement for Security Deposits Held by the City

The City collects security deposits from developers of property located within City limits. During fiscal year 2008, the City created an Agency, Security Deposits Fund and restated security deposits of \$179,340 previously recorded in the General Fund to the Agency, Security Deposits Fund to properly account for the security deposits.

# (12) Water Service Contract

On April 1, 1998, the City entered into a water service contract with the City of Cedar Rapids for retail water services to customers within the City of Robins. Services include, but are not limited to, meter reading, billing and collections, customer and account information, general customer services and investigation and resolution of water service and quality problems.

# (13) Development Agreement

The City entered into a development agreement during the year ended June 30, 2006 to assist in an urban renewal project. The City agreed to rebate the incremental tax paid by the developer in exchange for public improvement infrastructure constructed by the developer as set forth in the urban renewal plans.

In accordance with the development agreement, the incremental tax to be received by the City under Chapter 403.19 of the Code of Iowa from the developer will be rebated for a period of ten years beginning with the tax year in which property tax on the completed value of the improvements is first paid. The total amount rebated shall represent 50% of the incremental property tax received by the City, not to exceed the total projected costs up to \$300,000. During the year ended June 30, 2008, the City paid the developer \$5,913 from the incremental property tax received.

# (14) Subsequent Event

In April 2009, the City approved a resolution providing for the issuance of \$2,200,000 of general obligation corporate purpose notes.



# Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances -Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

# Required Supplementary Information

Year ended June 30, 2008

	Go	vernmental Funds Actual	Proprietary Funds Actual	Less Funds not Required to be Budgeted
Receipts:				
Property tax	\$	694,346	_	-
Tax increment financing		756,761	-	-
Other city taxes		-	-	-
Licenses and permits		60,722	-	-
Use of money and property		92,851	22,843	42
Intergovernmental		211,978	-	-
Charges for service		29,404	388,644	-
Miscellaneous		28,992	-	8,664
Total receipts		1,875,054	411,487	8,706
Disbursements:				
Public safety		184,840	_	6,920
Public works		362,340	-	-
Culture and recreation		109,835	-	-
Community and economic development		88,060	-	-
General government		221,225	_	-
Debt service		926,298	_	-
Capital projects		1,179,638	_	-
Business type activities		-	142,552	_
Total disbursements		3,072,236	142,552	6,920
Excess (deficiency) of receipts over				
(under) disbursements		(1,197,182)	268,935	1,786
Other financing sources (uses), net		2,172,052	(30,000)	_
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses		974,870	238,935	1,786
mulcing acco		21 1,010	200,500	1,700
Balances beginning of year		659,649	518,580	9,590
Balances end of year	\$	1,634,519	757,515	11,376

			Final to
	Budgeted A	mounts	Total
Total	Original	Final	Variance
694,346	688,835	688,835	5,511
756,761	726,779	726,779	29,982
-	6,646	6,646	(6,646)
60,722	50,150	61,050	(328)
115,652	75,000	122,000	(6,348)
211,978	701,514	701,514	(489,536)
418,048	225,150	225,150	192,898
20,328	30,000	65,100	(44,772)
2,277,835	2,504,074	2,597,074	(319,239)
177,920	185,531	185,531	7,611
362,340	299,407	367,407	5,067
109,835	172,756	280,132	170,297
88,060	87,390	92,390	4,330
221,225	205,566	245,566	24,341
926,298	959,008	959,008	32,710
1,179,638	2,467,156	1,546,840	367,202
142,552	521,097	521,097	378,545
3,207,868	4,897,911	4,197,971	990,103
(930,033)	(2,393,837)	(1,600,897)	670,864
2,142,052		2,229,418	(87,366)
1,212,019	(2,393,837)	628,521	583,498
1,168,639	2,792,049	1,347,978	(179,339)
2,380,658	398,212	1,976,499	404,159

# Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2008

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended component unit and the Agency Fund. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon eight major classes of disbursements known as functions, not by fund. These eight functions are: public safety, public works, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund and the Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment decreased budgeted disbursements by \$699,940. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2008, disbursements did not exceed the amounts budgeted by function. However, disbursements did exceed the amount budgeted for the public works function prior to adoption of the budget amendment.



# Schedule of Indebtedness

# Year ended June 30, 2008

Obligation	Date of Issue	Interest Rates	(	Amount Originally Issued
General obligation notes:				
Corporate purpose	Jun 1, 2002	3.60-4.50%	\$	820,000
Corporate purpose	Oct 1, 2003	1.75-4.00		820,000
Public safety facility	Feb 1, 2004	2.00-3.75		350,000
Refunding	Apr 1, 2005	3.00-4.00		3,640,000
Corporate purpose	Jul 18, 2007	3.85-4.15		2,200,000
Total				
General obligation bonds: Urban renewal	Jun 1, 2001	4.10-4.40%	\$	700,000
Lease purchase agreements:  Backhoe loader	Sep 30, 2005	7.00%	\$	31,436
Tractor/mower	Aug 24, 2006	5.75		68,382

Total

Balance	Issued	Redeemed	Balance	
Beginning	During	During	End of	Interest
of Year	Year	Year	Year	Paid
560,00	0 -	85,000	475,000	23,705
610,00	0 -	80,000	530,000	21,050
260,00	0 -	35,000	225,000	8,448
2,850,00	0 -	390,000	2,460,000	98,875
	- 2,200,000	-	2,200,000	80,878
ф 4 000 00	0 000 000	500,000	F 900 000	020.056
\$ 4,280,00	0 2,200,000	590,000	5,890,000	232,956
345,00	0 -	80,000	265,000	14,930
16,25	0	16,250		1,136
·		•	40.720	•
55,42	<u> </u>	12,689	42,739	2,600
\$ 71,67	8 -	28,939	42,739	3,736

# Bond and Note Maturities

June 30, 2008

	General Obligation Notes											
										Corpora	ate F	Purpose
	General Cor	pora	te Purpose	General Cor	porat	te Purpose	Public Sa	afety	Facility	Ref	fund	ing
Year	Issued J	un 1	, 2002	Issued (	Oct 1	, 2003	Issued F	eb 1	, 2004	Issued .	Apr	1, 2005
Ending	Interest			Interest			Interest			Interest		
June 30,	Rates		Amount	Rates		Amount	Rates		Amount	Rates		Amount
2009	4.05%	\$	85,000	2.95%	\$	80,000	2.90%	\$	35,000	3.10%	\$	405,000
2010	4.20		90,000	3.30		85,000	3.10		35,000	3.10		255,000
2011	4.30		95,000	3.55		85,000	3.25		35,000	3.20		150,000
2012	4.40		100,000	3.70		90,000	3.40		40,000	3.30		155,000
2013	4.50		105,000	3.85		95,000	3.60		40,000	3.45		160,000
2014			-	4.00		95,000	3.75		40,000	3.55		170,000
2015			-			_			_	3.65		175,000
2016			-			_			_	3.75		180,000
2017			-			-			-	3.80		190,000
2018			-			-			-	3.90		200,000
2019			-			-			-	3.95		205,000
2020						_			_	4.00		215,000
Total		\$	475,000		\$	530,000		\$	225,000		\$ 2	2,460,000

	General Obligation Bonds					
	U	Irban				
	Re	newa	ıl			
Year	Issued Jun 1, 2001					
Ending	Interest					
June 30,	Rates		Amount			
2009	4.30%	\$	85,000			
2010	4.35		90,000			
2011	4.40		90,000			
Total		\$	265,000			

Corporate Purpose					
General Corp	orat	te Purpose	_		
Issued J	al 18	, 2007			
Interest					
Rates		Amount	Total		
3.85%	\$	210,000	815,000		
3.88		215,000	680,000		
3.90		225,000	590,000		
3.95		235,000	620,000		
4.00		245,000	645,000		
4.05		250,000	555,000		
4.10		260,000	435,000		
4.13		275,000	455,000		
4.15		285,000	475,000		
		-	200,000		
		-	205,000		
			215,000		
	\$2	2,200,000	5,890,000		

# Schedule of Receipts By Source and Disbursements By Function - All Governmental Fund Types

# For the Last Three Years

	2008	2007	2006
Receipts:			
Property tax	\$ 694,346	556,095	479,995
Tax increment financing	756,761	835,648	680,746
Licenses and permits	60,722	52,155	37,425
Use of money and property	92,851	93,844	70,847
Intergovernmental	211,978	210,803	182,257
Charges for service	29,404	21,765	19,240
Miscellaneous	28,992	253,077	30,438
Total	\$ 1,875,054	2,023,387	1,500,948
Disbursements:			
Operating:			
Public safety	\$ 184,840	206,272	218,537
Public works	362,340	333,534	274,271
Culture and recreation	109,835	65,691	48,232
Community and economic development	88,060	61,611	4,000
General government	221,225	200,731	243,373
Debt service	926,298	921,750	895,014
Capital projects	1,179,638	1,671,272	829,541
Total	\$ 3,072,236	3,460,861	2,512,968



# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

David A. Vaudt, CPA Auditor of State

# State Capitol Building Des Moines, Iowa 50319-0004

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Robins, Iowa, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated June 3, 2009. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Robins' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City of Robins' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Robins' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies, including deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Robins' ability to initiate, authorize, record, process or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the City of Robins' financial statements that is more than inconsequential will not be prevented or detected by the City of Robins' internal control. We consider the deficiencies in internal control described in the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the City of Robins' internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe items (A), (B) and (C) are material weaknesses.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Robins' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2008 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Robins' responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City of Robins' responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Robins' and other parties to whom the City of Robins may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Robins during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

June 3, 2009

**Schedule of Findings** 

# Schedule of Findings

Year ended June 30, 2008

# Findings Related to the Financial Statements:

#### SIGNIFICANT DEFICIENCIES:

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. When duties are properly segregated, the activities of one employee act as a check on those of another. One person had control over each of the following areas for the City:
  - (1) Cash preparing bank reconciliations, initiating cash receipt and disbursement transactions and handling and recording cash.
  - (2) Investments detailed record keeping, custody of investments and reconciling earnings.
  - (3) Receipts collecting, depositing, journalizing and posting.
  - (4) Utility receipts billing, collecting, depositing, posting and reconciling.
  - (5) Disbursements purchasing, recording and reconciling.
  - (6) Payroll preparing and distributing.
  - (7) Information system (computer usage) performing all general accounting functions and controlling all data input and output.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control activities to obtain the maximum internal control possible under the circumstances.

<u>Response</u> – We will continue to strive on segregation of duties as best we can with two employees.

<u>Conclusion</u> – Response acknowledged. The City should segregate duties to the extent possible with existing personnel and utilize Council Members to provide additional control through review of financial transactions and reports.

(B) <u>Reconciliation of Utility Billings, Collections and Delinquencies</u> – Utility billings, collections and delinquencies were not reconciled throughout the year.

<u>Recommendation</u> – Procedures should be established to reconcile utility billings, collections and delinquencies at each billing cycle and delinquent lists should be prepared as well. The City Council should review the reconciliations and monitor delinquencies.

<u>Responses</u> – We will establish procedures and review with the counselor in charge of public utilities.

Conclusion - Response accepted.

# Schedule of Findings

## Year ended June 30, 2008

(C) <u>Financial Reporting</u> – During the audit, a material amount of developer security deposits were incorrectly recorded in the City's financial statements. Adjustments were subsequently made by the City to properly record these amounts as Agency Fund activity in the financial statements.

<u>Recommendation</u> – The City should implement procedures to ensure all Agency Fund activity is properly recorded in the City's financial statements.

<u>Response</u> – Subsequent Agency Fund activity will be recorded properly. We are now requiring letters of credit versus security deposits for developer agreements.

<u>Conclusion</u> – Response accepted.

(D) <u>Transfers</u> – The City transferred to and from various funds and accounts periodically. However, these transfers were not always approved by the Council prior to the actual transfer.

<u>Recommendation</u> – The City Council should approve all fund/account transfers prior to the actual transfer and document approval and amount(s) as part of the minutes record.

<u>Response</u> – We will eliminate the transferring of monies without the approval of the Council.

<u>Conclusion</u> – Response accepted.

(E) <u>Held Checks</u> – The City prepares checks to pay vendors and contractors for goods and services received. At June 30, 2008, a check dated September 6, 2006 for \$15,681 and a check dated January 8, 2008 for \$6,000 were being held by the City. Both checks received City Council approval for issuance. The check for \$6,000 was redeemed September 30, 2008. The check for \$15,681 is being held awaiting engineer approval.

<u>Recommendation</u> – Checks supported by Council approval should not be held by the City and should be delivered to recipients upon Council approval. The practice of preparing checks prior to the completion of satisfactory work should be discontinued.

<u>Response</u> – This process has been discontinued.

Conclusion – Response accepted.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were reported.

# Schedule of Findings

Year ended June 30, 2008

# Other Findings Related to Required Statutory Reporting:

- (1) <u>Certified Budget</u> During the year ended June 30, 2008, disbursements did not exceed the amounts budgeted by function. However, the amount budgeted for the public works function was exceeded before adoption of a budget amendment. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."
  - In addition, Chapter 384.16(3) of the Code of Iowa requires notice of the public hearing on the budget amendment to be published not less than ten nor more than twenty days before the hearing. The notice for the public hearing for the April 7, 2008 budget amendment was published twenty-four days prior to the hearing.
  - <u>Recommendation</u> The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget. In addition, the notice of the public hearing on the budget amendment should be published in accordance with Chapter 384.16(3) of the Code of Iowa.
  - Response We will meet these guidelines on all future amendments.
  - Conclusion Response accepted.
- (2) <u>Questionable Disbursements</u> No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) <u>Business Transactions</u> No business transactions between the City and City officials were noted.
- (5) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- (7) <u>Deposits and Investments</u> No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa were noted.

Staff

This audit was performed by:

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