



SECURE & PREPARED

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Special points of interest:

- The difficult assignment of prioritizing which jurisdictions received funding from unused local '04 federal homeland security dollars has been completed. See article on page 4.
- The Tri-State Hazmat group held an Infrastructure Protection Workshop recently. See article on page 5.
- HLSEM is encouraging Iowans to Resolve to Be Ready. See article on page 6.

'07 NIMS Update

HLSEM recently received the FFY '07 NIMS compliancy guidance. We will be passing along recommendations in the very near future.

EMPG Formula Changes for FFY08

Over the last three years, an increasing number of questions have been raised about the effectiveness and equity of the existing EMPG formula. To address these concerns, HLSEM initiated a study to help ensure that viable options were not overlooked and to provide opportunity for county emergency management coordinators to participate in the decision process that eventually will affect all EMPG counties.

Coordinators had several opportunities to submit their opinions in support of, or in opposition to, each option and some coordinators submitted additional options for consideration. Feedback centered along a line supporting equal funding or support of a formula that contained variables such as base with added variables such as population, part-/full-time status of coordinator, or risk. A number of coordinators voiced concerns that selecting any one option might result in significant cuts in funding, which could cause an elimination of or decreased effectiveness in the local emergency management program.

Taking all of those opinions and concerns into consideration, HLSEM Administrator David L. Miller made the decision that reflects the following:

- **Part/Full Time Status of the Coordinator**
- **50% Equal Share Base**
- **50% Population with a Cap of \$33,000**
- **Modification to Lessen Adverse Effect**

This option strikes a balance between equal share and overall equity for small counties and the needs of more densely populated areas. It includes an equally shared base and population size but with a cap to offset disparity between large and small counties. The option also takes into consideration the part/full time status of coordinators and serves to reward counties with full-time coordinators in the hope that other counties will be encouraged to move towards full-time coordinator status.

To cushion any adverse effect resulting from the new formula, in federal fiscal year (FFY) 2008 any funding increase beyond FFY 2006 levels will be divided respectively among the counties that experienced the most loss. Based on an estimated \$110,264 increase in FFY 2008 pass-through funding, the counties losing the most from FFY 2006 funding levels will receive a higher percent of the projected allocation increase. *Continued on page 2*

Continued from page 1

PROJECTED ALLOCATIONS USING THE APPLIED FORMULA FOR FFY 2008

	FFY-06 Allocation	Application of New Formula With Adjusted FFY-08 Totals (\$110,264)			
Adair	2,689.19	6,640.83	Jasper	13,598.25	13,458.83
ADLM	16,474.55	20,543.14	Jefferson	3,444.89	8,372.88
Allamakee	9,869.07	9,469.21	Johnson	21,575.89	33,000.00
Audubon	4,659.30	6,332.52	Jones	8,225.31	9,254.40
Benton	21,047.91	20,249.19	Keokuk	8,135.38	7,958.83
Black Hawk	23,688.51	33,000.00	Kossuth	11,119.74	15,625.63
Boone	22,646.34	21,541.16	Lee	11,332.60	13,145.07
Bremer	17,949.69	16,192.75	Linn	32,907.75	33,000.00
Buchanan	18,802.93	18,294.61	Louisa	7,551.92	7,540.66
Buena Vista	11,555.25	11,060.16	Lyon	9,373.00	8,942.61
Butler	6,906.82	8,181.74	Madison	7,122.22	7,901.14
Calhoun	11,654.61	10,693.28	Mahaska	7,905.48	9,715.67
Carroll	6,168.53	16,554.71	Marion	20,788.28	20,368.90
Cass	14,772.77	13,298.82	Marshall	21,550.87	21,311.45
Cedar	7,602.69	8,810.58	Mills	14,942.84	15,054.83
CG/Franklin	21,720.21	22,015.32	Mitchell	7,723.08	7,611.73
Cherokee	11,798.20	10,897.21	Monona	11,674.19	10,656.22
Clay	13,902.85	15,671.23	Montgomery	5,132.16	7,410.63
Clayton	16,039.41	16,021.18	Muscatine	19,840.03	20,984.33
Clinton	26,961.88	26,054.97	O'Brien	20,803.51	19,570.37
Dallas	19,351.58	20,772.25	Osceola	14,413.78	14,193.55
Des Moines	24,861.22	24,041.77	Palo Alto	17,868.46	17,041.55
Dickinson	14,187.14	15,464.38	Plymouth	14,232.47	17,302.69
Dubuque	21,370.65	31,331.47	Pocahontas	17,349.55	15,023.04
Emmet	12,443.30	14,286.77	Polk	32,817.11	33,000.00
Fayette	15,955.28	16,682.79	Pottawattamie	18,802.21	31,017.48
Floyd	13,173.26	15,568.24	Poweshiek	21,392.40	20,207.74
Fremont	1,772.85	6,589.99	Ringgold	4,656.04	6,035.55
Grundy	8,648.85	8,406.12	Sac	5,909.25	7,357.83
Guthrie	3,741.88	7,319.42	Scott	27,437.28	33,000.00
Hamilton	9,943.04	9,611.27	Shelby	26,406.35	23,853.26
Hancock	18,537.13	17,657.08	Sioux	20,720.47	18,751.50
Hardin	15,920.83	15,985.44	Story	25,595.53	29,332.34
Harrison	20,582.31	19,424.60	Tama	22,978.50	21,412.25
Henry	21,022.53	19,991.65	Union	13,352.76	14,566.50
Howard	9,559.39	9,000.62	Van Buren	4,276.38	6,546.13
Ida	9,679.78	8,994.46	Wapello	8,616.94	12,708.46
Iowa	8,767.79	8,656.87	Warren	23,081.85	22,571.98
Jackson	10,068.87	16,309.24	Washington	8,135.38	9,352.37
			Wayne	6,639.93	6,567.79
			Webster	16,700.46	20,659.88
			Winneshiek	8,633.98	9,492.01
			Woodbury	29,177.49	33,000.00
			Worth	10,177.65	9,386.68

Happy Holidays From HLSEM!

Please note that our offices will be closed on Dec. 25th and January 1st and that many employees will be taking vacation time during the holidays. Also, due to the holidays, the HLSEM newsletter will be taking a short break. You can expect the next issue on January 9th. Take care until next year!

A Time for Family

By HLSEM Administrator, David L. Miller



Regardless of our religious beliefs, one idea I hope we can all embrace is the need to stay connected to our family and loved ones. That can be easy to say and hard to accomplish. I know the pace of work quickens over this holiday season:

- The OGT '07 work teams are preparing funding packages
- A new governor is taking office
- The Legislature will soon be back in session
- The grants and deadlines associated with them continue to stare us all in the face.

But let's agree on one thing -- all that doesn't really matter if we don't spend time with family and loved ones. They are the ones that bring meaning to our lives and they are the people that we need to put at the top of our "to do" list.

With all of the activity associated with the holidays and the commercial pressures we face, sometimes we can forget that the best gift we can give is simply our time. Instead of more things, having a chance to listen and talk and spend some quality time together can be priceless.

By stepping back from work and spending time with family, we can all find new energy as we begin a new year. Have a safe holiday season and thank you for all of your hard work this past year.

FFY 07 Homeland Security Grant Update

As mentioned in our last newsletter the FFY07 Program and Capability Review process for the homeland security grant kicked off on November 17th. This year, Iowa will have 11 workgroups, building off of the good work that was accomplished last year. These workgroups are:

Animal Health/Food Safety	CBRNE Detection
Citizen Preparedness	Communications Interoperability
Expanded Regional Collaboration	Infrastructure Protection
Intelligence and Fusion	NIMS/NRP
Program and Planning	Regional Team Coordination
Medical/Health Preparedness	

If you are interested in participating in a workgroup, please contact Kyle Karsjen ASAP. HLSEM has not received a final copy of the grant guidance yet, but we are not expecting any huge changes between this year and last year. Following is a timeline, which is still tentative based on the release of the grant guidance.

December 7	Workgroups have first meeting by this date
December 15	Tentative release of grant guidance
March 1	Tentative date workgroup information is due to HLSEM for compilation
March 15	Tentative date enhancement plan is due
April 15	Tentative date for peer review process
June 15	Tentative date initial allocations released
July 31	Tentative date for final allocations

If you have any questions about the process, or would like more information, please give me a call at (515) 725-3231 or shoot me an e-mail at kyle.karsjen@hlsem.state.ia.us.

'04 Reallocation Awards Announced

The difficult assignment of prioritizing which jurisdictions received funding from unused local '04 federal homeland security dollars has been completed. Many worthwhile packages were submitted and prioritizing which ones would receive funding was not an easy task. To help with the process, each of the Regional Chairs, or their designees, were asked to review and score the packages.

The regional scores were compiled and the top packages were then determined. In some cases not all of the quantities requested in the packages were funded, in order to stretch the allocation and ensure that more packages received funding. Instead of 12 units, for example, six might have been funded.

Here is a listing of the awards and the funds available after meeting our commitments:

- Woodbury County submitted on behalf of Region 3: \$132,627, mass decontamination equipment
- Pottawattamie County: \$61,482, mobile data links for law enforcement units
- Clayton/Delaware Counties: \$100,000, communication tower to cover blind spot of both counties
- Des Moines: \$22,000, decontamination equipment for Burlington Fire Department
- Kossuth: \$7,000, generator for north part of county
- Polk: \$20,000, purchase equipment to help equip new EOC
- Decatur County: \$2,547, communication equipment

Thanks to all who submitted applications.

HLSEM Briefs National CAP on Iowa's Capabilities

On November 13th, HLSEM officials met with Major General Tony Pineda, the National Commander of the Civil Air Patrol. General Pineda is interested in the unique working relationships between the Iowa National Guard, HLSEM, and the Iowa Wing of the Civil Air Patrol.

Pineda was briefed on the HLSEM radio interoperability project and HLSEM's tasking order to the Iowa Civil Air Patrol to exercise the interoperable land mobile radio system using live traffic and real situations. He had an opportunity to see and hear "hands-on" the quality and capabilities of the project. Pineda



was especially interested in the interface between the state's legacy networks and Internet-connected computers.

Pineda then flew to Ft. Dodge and was able to communicate back to the SEOC using his standard CAP VHF aircraft radio and talked to various other state agency users and other CAP members around the state that were either on RACOM, CAP radios, or Internet-connected computers.

It seems that Iowa is way ahead of other CAP Wings in the country who have limited or no relationships with any state agency. Pineda would like to establish the same close interagency relationships across the country that Iowa has not only already established, but is deeply involved as a partner in operations and training.

Iowa Emergency Response Commission Meets

The Iowa Emergency Response Commission (IERC) met September 28th and approved the boundaries of two Emergency Planning Districts. Originally, the IERC designated the boundaries for Local Emergency Planning Committees (LEPC) the same as counties' boundaries, but allowed for them to go together to form Regional Emergency Planning Districts. The formation of the Northeast Iowa Regional Emergency Planning District was approved, consisting of Howard, Chickasaw, Bremer, Butler, Grundy and Hardin LEPCs. Also, the IERC approved the addition of Fayette LEPC to the existing Region 6 Emergency Planning Districts. Currently, 51 counties have banded together to form seven regional emergency planning districts.

The 2007 HMEP Grant allocations were approved (award letters went out on October 27th). The IERC set aside \$7,500 to help LEPC members go to the LEPC Conference in Kansas City August 16-19, 2007.

Tier II information management by Workforce Development was discussed. It may be possible to purchase a software system to streamline the process and make it easier to provide the information to LEPCs, planners and the public. Then next IERC meeting is scheduled for March 8, 2007.

Tri-State Infrastructure Workshop Held

On November 9th, the Tri-State Hazmat group held an Infrastructure Protection Workshop in LaCrosse, WI. About 55 participants interested in critical infrastructure/key resources (CI/KR) within Minnesota, Wisconsin and Iowa representing a diverse audience were in attendance. Presentations were shared by the states' DHS Protection Security Advisors (PSA), best practices from each state, Minnesota National Guard and representatives from the private sector.

This workshop was a great opportunity for multi-state collaboration and fit in nicely with the National Preparedness Goal and State Homeland Security Strategy. It was recognized that along our state borders we have resources we consider critical on a local, state, regional or national level. This was an opportunity to meet and hold discussions on the components of critical infrastructure areas.

Those attending expressed the need to continue cross border collaboration. Iowa will work to hold a four state workshop (Nebraska, South Dakota, Wisconsin, and Iowa) along with a statewide infrastructure conference in the spring of 2007.

Flood Map Modernization Update

The Federal Emergency Management Agency's (FEMA) flood map modernization initiative is a five-year, \$1 billion effort to modernize and digitize the nation's flood hazard maps. Communities use this information for land-use planning, floodplain management, and flood insurance rating purposes. The current goal is to map the areas where 92 percent of America's population lives, covering 65 percent of the land area in the U.S.

The focus is on improving the flood hazard data level of detail in communities at greatest flood risk. The maps provide reliable, up-to-date flood data, using the latest mapping technology. The maps indicate areas at high risk of flooding, known as special flood hazard areas, as well as areas at low to moderate risk. In special flood hazard areas, flood insurance is a requirement for federally backed mortgages.

In September, FEMA issued Procedure Memorandum No. 43 (PM 43), Guidelines for Identifying Provisionally Accredited Levees. PM 43 provides guidance on showing flood hazards for areas behind levees on Flood Insurance Rate Maps and clarifies procedures and timelines for levee documentation. For eligible levees, levee owners have 24 months to gather information on the extent to which a levee meets current flood protection standards. In the interim, areas behind the levee are mapped as moderate risk areas, and the levee itself is noted to be a provisionally accredited levee. For more information, visit: www.fema.gov/plan/prevent/fhm/lv_intro.shtm.

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HLSEM Mission

Lead, coordinate, and support homeland security and emergency management functions in order to establish sustainable communities and ensure economic opportunities for Iowa and its citizens.

We're on the Web!

www.iowahomelandsecurity.org

Resolve to Be Ready!



HLSEM and the U.S. Department of Homeland Security are encouraging citizens to make a New Year's resolution that is not only easy to keep, but can benefit the entire family – creating their own family emergency plan. By creating a plan, families will know how best to communicate with one another in the event of an emergency and they will have a supply kit ready to enable them to take care of

themselves until help is able to arrive, whether that is in a few hours or a few days. Visit BeReadyIowa.org for more information.

Also available on the BeReadyIowa.org Web site is a link to an American Red Cross site called: The 12 Days of Christmas. This site is full of clever gift giving ideas designed to help friends and loved ones keep their homes safe. Suggested items include smoke alarms, carbon monoxide detectors, disaster supply kits, weather radios and more.

Indianola Home to Diplomat

Did you know a diplomat representing Germany and France resides in Iowa? Furthermore, did you know this diplomat may call on you if a German or French citizen is in your area when a disaster strikes?

File it under the category of "Little Known Facts" that Iowa has just such a person residing in the Warren County town of Indianola. Mark Schlenker is an Honorary Consul of Germany and France for the states of Iowa and Nebraska. This means Schlenker has been authorized by the German and French governments to perform official functions on its behalf in the United States. For those in the homeland security and emergency management arena, this means Schlenker may contact them if a local emergency involves German or French citizens.

In addition to his function during emergencies and disasters, Schlenker acts as a liaison between the German and French governments and state officials in Iowa and Nebraska. He is a point of contact for German and French citizens needing assistance and for Iowa and Nebraska citizens needing assistance with travel to Germany and France. He acts to promote trade and good will. Schlenker is an attorney in the areas of taxation, real estate, probate, environmental, and international law. He has served in this capacity of Honorary Consul since 1994.

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