

# Governor's Office of Drug Control Policy

## Agency Performance Reporting

State Fiscal Year 2006



## **Introduction**

The Agency Performance Report for the Governor's Office of Drug Control Policy is published in accordance with the Accountable Government Act. The information provided within this report is to aid in decision-making and to illustrate accountability to stakeholders and citizens. The report is indicative of the agency's progress in meeting performance targets and achieving goals consistent with the enterprise strategic plan, the agency strategic plan and agency performance plan.

Major accomplishments of SFY2006 included implementation of pseudoephedrine control legislation (SF169), significantly reducing the occurrence of meth labs in Iowa. The agency expanded the Drug Endangered Children's program (DEC) to nine DEC response teams. Federal grant funds were leveraged and the DEC teams were formed to coordinate resources of the public health, private health care, human service and criminal justice systems, to protect children and hold abusers accountable.

Nine out of ten targets were met or exceeded. Iowa ranked eighth highest in the nation for methamphetamine use. The baseline data ranked Iowa 4/51, so there has been improvement; however the target of 10/51 has not yet been realized. A substantial reduction of 77% in the average number of meth labs per month from 2004 to 2006 (thru August) exceeded the target of a 50% reduction. Methamphetamine still remains to be the major drug of choice in Iowa. This is due to the ease in the manufacturing of the drug, pharmacy hopping and complex Mexican and other drug cartels that have flooded the market.

Funding limitations are a challenge facing the agency. Due to reductions in federal funding, ODCP elected not to fill three vacant positions that became open because of early out retirement incentives and normal attrition. In these cases, essential work has been reallocated to other positions. These reassignments will continue until budgets increase sufficiently to allow new hires.

With reductions in federal formula grant funding, it is increasingly important for the coordinator to work with federal officials on discretionary grant funding. The success of these efforts results in increasing the grant application proposals written and administered by a reduced workforce.

During these difficult economic times, the role of the Coordinator's Office becomes essential in coordinating state and local agency resources and efforts, and focusing on efficiencies that can be gained from that coordinated effort.

We invite all citizens, businesses, and non-profit organizations in Iowa to join with the Governor's Office of Drug Control Policy and its partners in achieving the Leadership Agenda goal "to provide safe quality living options in their communities for those at risk of abuse".

Sincerely,

Marvin L. Van Haaften  
Drug Policy Coordinator  
Governor's Office of Drug Control Policy

# Overview

## MISSION STATEMENT

- The Mission of the Governor’s Office of Drug Control Policy is to serve as a leader and a catalyst for improving the health and safety of all Iowans by promoting strategic approaches and collaboration to reduce drug use and related crime.

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## VISION STATEMENT

- The Vision of the Governor’s Office of Drug Control Policy is to empower Iowa citizens, organizations, and policy makers to cultivate safe and drug free communities.

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## GUIDING PRINCIPLES

- Accountability
- Collaboration
- Coordination
- Customer Service
- Effectiveness
- Efficiency
- Fairness
- Honesty
- Innovation
- Leadership

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## ODCP Code of Ethics

The primary obligation of ODCP associates (i.e., employees and grant recipients) is to serve the public. As such, ODCP associates shall operate professionally, truthfully, fairly and with integrity and accountability to uphold the public trust.

Monitoring of projects/activities/services by the staff of the Governor’s Office of Drug Control Policy shall promote greater effectiveness and accountability. They must serve their publics efficiently and effectively in an ethical and transparent manner. Compliance with the law is not enough. The ODCP must also function well and ethically.

ODCP shall always follow their guiding principles as outlined in the Strategic Plan and Performance Reporting.

The Drug Policy Coordinator and the Office of Drug Control Policy strive to improve the health and safety of all Iowans by working with several organizations to initiate and coordinate policies and programs that address the complexities of substance abuse and drug trafficking. ODCP administers federal grant funds in a highly credible and fundamentally fair manner. The agency also takes a leadership role in alerting the public to important substance abuse and drug trafficking issues, and is a reliable information source for policy makers.

**Major services and products of ODCP are:**

- Coordination of policies, programs and resources involving state, federal and local agencies to strategically address substance abuse in Iowa.
- To procure and administer federal grant program funding and other resources to strengthen local and state drug enforcement and treatment efforts focusing primarily on criminal offenders in Iowa, and to enhance substance abuse prevention efforts at the community level.
- Public Policy & Education (Educate the public about emerging substance abuse issues, and advise elected officials on policy matters.)

Through a comprehensive website, we also provide customer access to major services, such as the annual Iowa Drug Control Strategy, Strategic Plan, Agency Performance Plan, grant application opportunities, programs and other resources. These services are found on the ODCP website at [www.state.ia.us/odcp](http://www.state.ia.us/odcp).

The Office of the Drug Policy Coordinator is a department within the executive branch of State Government. The agency is established in Iowa Code Chapter 80E. The Coordinator directs the Governor's Office of Drug Control Policy; coordinates and monitors all statewide counter-drug efforts, substance abuse treatment grants and programs, and substance abuse prevention and education programs; and engages in other related activities involving the Departments of public safety, corrections, education, public health and human services. The coordinator assists in the development of local and community strategies to fight substance abuse, including law enforcement, education, and treatment activities.

During fiscal year 2006, ODCP was reduced to seven full-time employees. The agency is non-merit and contract exempt. The agency budget during SFY2006 consisted of \$307,730 state general fund appropriations, \$171,857 in fees/fines collected, nearly \$7 million in federal receipts, and earned \$56,960 in interest earnings.

## KEY RESULTS

### Strategic Goal

**Name:** Enhance coordination and leadership to improve Iowa's response to drug use and related crime.

**Description:** Initiate innovative approaches and embed promising or proven techniques to reduce the supply of and demand for illegal drugs.

**Why we are doing this:** Drug abuse in Iowa has been compounded in recent years by the demand for, and supply of, highly addictive methamphetamine. Users of this drug can be prone to violence and child neglect. Recent legislation to control the key ingredient used to make meth appears to be having its intended effect of curbing meth labs, and their accompanying hazards, in Iowa. Very significant challenges remain, including reducing the out-of-state supply of meth and the demand by Iowans who use it, plus other forms of substance abuse that have not subsided during the rising meth problem.

**What we're doing to achieve results:** ODCP is monitoring the effectiveness of Iowa's new pseudoephedrine control law, which in its early stages appears to be causing a dramatic drop in meth labs. Since enacting the nation's strongest non-prescription pseudoephedrine control law (preliminary data for 2006, year-to-date vs. 2004) meth lab incidents have declined approximately 77%. So far in 2006, Iowa has averaged 28 labs per month. That's down from an average of 125/month in 2004, when the DEA said Iowa recorded the 3<sup>rd</sup> highest number of meth lab responses of any state in the U.S. Iowa now leads the nation in the reduction of meth labs!

Additionally, preliminary data from the Iowa Department of Human Rights, Division of Criminal and Juvenile Justice Planning show that following several years of increasing, drug-related prison admissions in Iowa have decreased for the second straight year. It's difficult to know exactly what has fueled the modest decline, but a key factor may be a reduction in convictions on meth manufacturing and/or precursor charges.

Further reductions in meth labs are anticipated when testing on an anti-meth anhydrous ammonia additive is completed, and mechanical or chemical locks are available for widespread use. While keeping an eye on this progress, ODCP is now working with law enforcement agencies to devote more resources—previously tied up with meth lab responses—to interrupting the larger flow of meth and other drugs into Iowa. More information on the pseudoephedrine (PSE) control law is available at [http://www.state.ia.us/government/odcp/information\\_trends/Pseudoephedrine](http://www.state.ia.us/government/odcp/information_trends/Pseudoephedrine).

## Results

**Performance Measure:** State Rank in overall rate of meth use is 8/51.

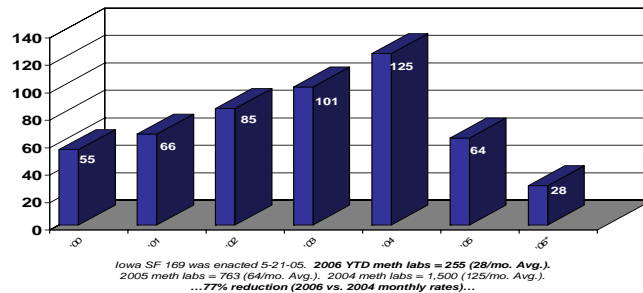
**Performance Goal/Target:**

Target for state rate of meth use is 10/51 in 2006.

Reduce the incidence of clandestine methamphetamine lab sites by 50% in 2006.

### Iowa Meth Lab Monthly Averages

*\*Preliminary Reports to Iowa DPS/DNE, updated as of 8-31-06*



**What was achieved:** 2006 was the first full year of Pseudoephedrine control (SF 169 was signed into law 3/22/05, effective 5/21/05). Meth lab incidents have declined 77% (comparing preliminary data for 2006 vs. 2004) and continue to drop significantly. 2006 data will not be available until January 2007.

**Data Sources:** Department of Public Safety, Division of Narcotics Enforcement

**Resources:** General Fund (state match) \$158,000, Local match \$970,450 and Federal Grant Funds \$5,356,033.

## KEY RESULT Service/Product/Activity

**Name:** Community Coordination and Development

**Description:** Increase outreach to vulnerable populations in rural communities.

**Why we are doing this:** Too often, and many times hidden from public view, vulnerable children are unwitting victims of illegal drug use and manufacturing. Children who are abused in drug environments may be subjected to physical and verbal abuse, and neglect.

Over the last five years, more than 6,000 cases of abuse involving drug-affected children (children testing positive for any illegal drug in their system) have been reported to the Iowa Department of Human Services. In 2005, the number of Iowa child abuse cases in which illegal drugs were found in a child's body totaled 1,354, down from 1,713 the previous year. Some of these cases involved children found in or near hazardous meth labs or chemicals used to make meth. Many more were exposed to other dangerous drugs.

Additionally, more than 1000 children over the last four years (2002-2005) were classified by DHS as victims of abuse due to their proximity to hazardous methamphetamine labs

and/or meth precursor chemicals. The number of these cases declined by 57% in 2005 from the year before.

Despite the reduction of meth lab incidents, the demand for meth has not decreased. The largest source of meth is supplied by drug trafficking organizations to feed the appetites of Iowa meth users. An August 2005 field study found that of all Child In Need of Assistance victims in a 16-county area of Southwest Iowa, 49% were exposed, not only to meth labs, but to meth abuse. While this study was conducted after Senate File 169 took effect, the result was the same as a study conducted two years earlier. The report underscores the need to avoid the temptation to equate a reduction in meth labs with a reduction in meth abuse, or any other abuse related to the use or sale of drugs.

**What we're doing to achieve results:** Progress is being made in reducing the exposure of children to the toxic meth production process, and more is being done. ODCP is working with the Attorney General's office and many other local and state organizations to expand Iowa's Drug Endangered Children (DEC) program. Nine Local multi-disciplinary DEC teams have been formed in Polk, Appanoose, Dubuque, Linn, Wapello, Woodbury, Pottawattamie, Clay, and Story Counties. These DEC Teams are forming to leverage and coordinate resources of the public health, private health care, human service and criminal justice systems, to protect children and hold abusers accountable. When appropriate, the program also strives to assist families in obtaining substance abuse treatment. More information on Iowa's DEC program is available at <http://iowadec.net/default.html>.



## Results

### **Performance Measure:**

Initiation of new programs that create increased effectiveness or efficiencies.

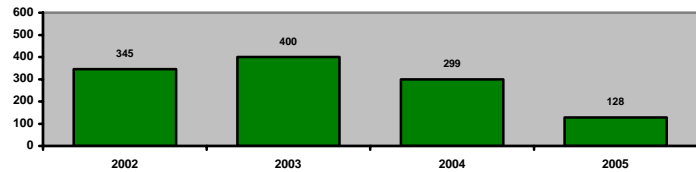
Multi-disciplinary Drug Endangered Children Response Teams.

### **Performance Goal/Target:**

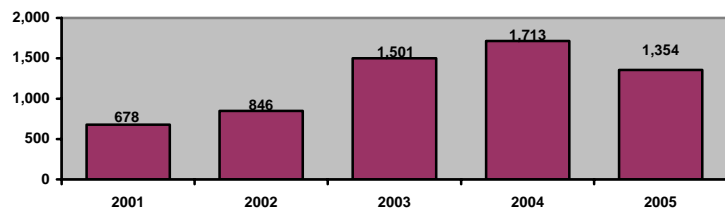
50% of grant awards were leveraged from other sources of funding (not general fund or formula grants).

Six additional Multi-disciplinary DEC Response Teams were formed in SFY2006.

### **Confirmed Child Abuse Cases: Meth Manufacturing in Presence of Minor CYs '02-'05 (Iowa DHS)**



### **Confirmed Child Abuse Cases: Presence of Illegal Drugs in Child's Body CYs '01-05' (Iowa DHS)**



**What was achieved:** Nine DEC teams have been formed, (6 in SFY2006) in Polk, Appanoose, Dubuque, Linn, Wapello Woodbury, Pottawattamie, Clay and Story Counties. These DEC teams are forming to leverage and coordinate resources of the public health, private health care, human service and criminal justice systems, to protect children and hold abusers accountable. When appropriate, the program also strives to assist families in obtaining substance abuse treatment.

**Data Sources:** Prevent Child Abuse Iowa, DHS

**Resources:** Federal Grant Funds \$493,322 and State match \$9,747.

## AGENCY PERFORMANCE PLAN RESULTS FY 2006

<b>Name of Agency:</b> Governor's Office of Drug Control Policy			
<b>Agency Mission:</b> To serve as a leader and a catalyst for improving the health and safety of all Iowans by promoting strategic approaches and collaboration to reduce drug use and related crime.			
<b>Core Function:</b> Advocacy			
Performance Measure (Outcome)	Performance Target	Performance Actual	Performance Comments & Analysis
1. National Rank of Illicit Drug Use in the past 30 days.	50/51	50/51	<p><b>What Occurred:</b> Enhanced coordination and leadership to improve Iowa's response to drug use and related crime.</p> <p><b>Data Source:</b> ODCP, Drug Policy Advisory Council SAMHSA Office of Applied Studies, 2004 National Survey on Drug Use and Health, State Estimates of Substance Use.</p>
2. National Rank of Methamphetamine Use in the past 30 days.	10/51	8/51	<p><b>What Occurred:</b></p> <ul style="list-style-type: none"> <li>• Improved public policy through passage of the Pseudoephedrine Control Legislation, significantly reducing the occurrence of meth labs in Iowa by 77% (using preliminary monthly averages).</li> <li>• National Rank of Methamphetamine use changed from 4<sup>th</sup> highest in the nation to 8<sup>th</sup> highest in the nation.</li> <li>• The "Power of Grandparents" anti-drug media campaign, empowering older Iowans to talk with their grandchildren and prevent drug use.</li> <li>• Completed development of a Beta computer version of "Life or Meth", a meth educational program targeting 5<sup>th</sup> &amp; 6<sup>th</sup> grade students in Iowa and 5 surrounding Midwestern states.</li> </ul> <p><b>Data Source:</b> ODCP SAMHSA Office of Applied Studies, 2004 National Survey on Drug Use and Health, State Estimates of Substance Use.</p>
<b>Service, Product or Activity:</b> Drug Control Policy Guidance & Program Coordination			
Performance Measure	Performance Target	Performance Actual	Performance Comments & Analysis

<b>1. Percent of state agencies Coordinated</b>	<b>90%</b>	<b>100%</b>	<b>What Occurred:</b> A comprehensive statewide drug control strategy was developed and implemented to coordinate efforts and maximize the utilization of resources between state, federal, and local agencies. (reference: <a href="http://www.state.ia.us/government/odcp/">http://www.state.ia.us/government/odcp/</a> )  <b>Data Source:</b> ODCP
<b>2. Percent other sources leveraged</b>	<b>25%</b>	<b>50%</b>	<b>What Occurred:</b> ODCP assessed emerging needs and negotiated \$3,397,833 in federal discretionary earmarks to expand the communities' capacity to respond.  <b>Data Source:</b> ODCP
<b>3. # Multi-Disciplinary Drug Endangered Children Response Teams</b>	<b>9</b>	<b>9</b>	<b>What Occurred:</b> Six additional multi-disciplinary DEC teams were established.
<b>4. % of Students Self-Reporting Current Drug Use</b>	<b>10%</b>	<b>8%</b>	Results of the 2005 Iowa Youth Survey indicate that current illegal drug use was reduced to 8% from 10% in the 2002 survey. The target was 8.
<b>5. % of Students Self-Reporting Current Alcohol Use</b>	<b>21%</b>	<b>20%</b>	Results of the 2005 Iowa Youth Survey indicate that current alcohol use is down to 20%. A reduction from 23% in the 2002 survey.
<b>6. % of Students Self-Reporting Current Tobacco Use</b>	<b>12%</b>	<b>12%</b>	Results of the 2005 Iowa Youth Survey indicate that current tobacco use has declined to 12%. A reduction of 2% from the 2002 survey.
<b>7. Number of Clandestine Methamphetamine Lab Incidents Statewide</b>	<b>750</b>	<b>760</b>	Pseudoephedrine Controls reduced the number of average meth lab incidents per month by 74.8% in the first full year of implementation. The goal was a 50% reduction by end of calendar year 2006.

## AGENCY PERFORMANCE PLAN RESULTS FY 2006

<b>Core Function: Community Coordination and Development</b>			
<b>Performance Measure (Outcome)</b>	<b>Performance Target</b>	<b>Performance Actual</b>	<b>Performance Comments &amp; Analysis</b>
1. Percent of Iowa counties receiving federal grant funds from ODCP.	70% of Iowa counties will receive program support through federal grant funded initiatives through ODCP.	91%	<p><b>What Occurred:</b> To leverage and fairly administer federal grant funds and other resources to strengthen local and state drug enforcement and treatment efforts focusing primarily on criminal offenders in Iowa, and to enhance substance abuse prevention efforts at the community level.</p> <p>Data Source: ODCP</p>
<b>Service, Product or Activity: Drug Control Program Development &amp; Evaluation</b>			
<b>Performance Measure</b>	<b>Performance Target</b>	<b>Performance Actual</b>	<b>Performance Comments &amp; Analysis</b>
1. Percent of Iowa Counties Served by ODCP funded programs.	75%	90%	<p><b>What Occurred:</b></p> <ul style="list-style-type: none"> <li>• Six additional DEC Teams were formed, which integrate the criminal justice system's response with the medical community and DHS to protect children, hold parents accountable, and break the cycle of addiction and abuse.</li> <li>• Provided 6,560 Meth Tank Locks for securing anhydrous ammonia nurse tanks at farm service dealers in 23 Iowa counties.</li> <li>• Project Safe Neighborhoods (PSN) – provides community education and outreach regarding gun laws and gun safety as well as enforcement and prosecution of state and federal gun laws in targeted Iowa communities.</li> <li>• 23 Drug Task Forces provided services in 80 Iowa counties to reduce the availability of illicit drugs.</li> </ul> <p>Data Source: ODCP</p>
2. Percent of Drug Affected Offenders	75%	84.8%	<p><b>What Occurred:</b></p> <ul style="list-style-type: none"> <li>• 84.8% of offenders receiving</li> </ul>

<p><b>Complete ODCP Funded Substance Abuse Treatment</b></p>			<p><b>ODCP funded treatment successfully completed the programs.</b></p> <ul style="list-style-type: none"> <li>• <b>Intensive treatment at Iowa Correctional Institute for Women reported a recidivism rate of only 13%.</b></li> <li>• <b>Dual diagnosis offender program in Waterloo reported less than .3% positive when tested for drug/alcohol use.</b></li> <li>• <b>Juvenile offender program in Cerro Gordo County reported only a 6% out-of-home placement.</b></li> <li>• <b>Fort Dodge juvenile treatment program resulted in 73% did not engage in substance use, 94% reduced involvement with juvenile justice system, 70% improved grades and attendance.</b></li> </ul> <p><b>Data Source: ODCP</b></p>
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