

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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NEWS RELEASE

FOR 1	RELEASE		February	21, 2007		_		515/28	
	Auditor of	State David	A. Vaudt	today released	an audit	report or	the (City of I)urant
Iowa									

The City has implemented new reporting standards for the year ended June 30, 2006, with significant changes in content and structure of the financial statements. The new financial statements now include a Statement of Activities and Net Assets which provides information about the activities of the City as a whole. Also included is Management's Discussion and Analysis of the City's financial statements.

The City's receipts totaled \$1,917,915 for the year ended June 30, 2006. The receipts included \$708,225 in property tax, \$117,253 from tax increment financing, \$554,005 from charges for service, \$229,991 from operating grants, contributions and restricted interest, \$206,424 from capital grants, contributions and restricted interest, \$67,440 from local option sales tax, \$18,720 from unrestricted interest on investments, \$10,600 from cable franchise fees and \$5,257 from other general receipts.

Disbursements for the year totaled \$1,857,011, and included \$390,894 for public works, \$355,515 for debt service and \$265,436 for general government. Also, disbursements for business type activities totaled \$326,472.

A copy of the audit report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at http://auditor.iowa.gov/reports/reports.htm.

CITY OF DURANT

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2006

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Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
	(Before January 2006)	
Rich Harmsen	Mayor	Jan 2006
Mark Clark	Mayor Pro tem	Jan 2008
Teresa Benischek Wesley H. Muller Matthew Weih Mike Foland	Council Member Council Member Council Member Council Member	Jan 2006 Jan 2006 Jan 2006 Jan 2008
	(After January 2006)	
Rich Harmsen	Mayor	Jan 2008
Mark Clark	Mayor Pro tem	Jan 2008
Mike Foland Mike McKinley Nik Seibel Dawn Smith	Council Member Council Member Council Member Council Member	Jan 2008 Jan 2010 Jan 2010 Jan 2010
Jerry Tutskey	City Administrator	Indefinite
Carla Graves	Clerk	Indefinite
Kathy Keese	Deputy City Clerk	Indefinite
Philip L. Keese	Treasurer	Indefinite
Gerald F. Denning	Attorney	Indefinite



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Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Durant, Iowa, as of and for the year ended June 30, 2006, which collectively comprise the basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Durant's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit. Those financial statements were audited by another auditor whose report has been furnished to us. Our opinion, insofar as it relates to the condensed financial information included in Note 11 for the discretely presented component unit, is based on the report of the other auditor.

Except as noted, we conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles. Also, as permitted by the Code of Iowa, the accounting records of the City have not been audited for all prior years. Accordingly, we were unable to satisfy ourselves as to the distribution by fund of the total fund balance at July 1, 2005.

As described in Note 11, the City has chosen to present condensed financial information for its discretely presented component unit since complete financial statements of the component unit have been audited by another auditor and are available from the component unit. The report of the other auditor, dated May 4, 2006, expressed an unqualified opinion on the financial statements.

The financial statements do not include financial data for a legally separate component unit of the City. U.S. generally accepted accounting principles require the financial data for this component unit to be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity that include the financial data for its component units. The City has not issued such reporting entity financial statements. The receipts, disbursements and cash balance of the omitted component unit that should be blended with the governmental activities and aggregate remaining fund information are not included because the Durant Volunteer Fire Fighters, Inc. declined to make the financial data available to the City.

In our opinion, because of the omission of a component unit, as discussed above, the financial statements referred to above do not present fairly, in conformity with U.S. generally accepted accounting principles, the respective cash basis financial position of the governmental activities and the aggregate remaining fund information of the City of Durant as of June 30, 2006, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

Further, in our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to verify the distribution by fund of the total fund balance at July 1, 2005, as discussed in the third paragraph, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the business type activities and each major fund of the City of Durant as of June 30, 2006, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

As described in Note 10, during the year ended June 30, 2006, the City adopted Governmental Accounting Standards Board Statement No. 34, <u>Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments</u>; Statement No. 37, <u>Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments</u>: <u>Omnibus</u>; Statement No. 38, <u>Certain Financial Statement Note Disclosures</u>; and Statement No. 41, <u>Budgetary Comparison Schedule – Perspective Differences</u>.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 19, 2006 on our consideration of the City of Durant's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 7 through 12 and 28 through 30 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Durant's basic financial statements. Other supplementary information included in Schedules 1 through 3 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, because of the omission of a component unit, as discussed in the fifth paragraph, is not presented fairly, in all material respects in relation to the basic financial statements taken as a whole.

DAVID A. VAUDT, CPA Auditor of State WARREN G. ÆNKINS, CPA Chief Deputy Auditor of State

October 19, 2006

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Durant provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2006. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

Because the City is implementing new reporting standards for this fiscal year with significant changes in content and structure, and since the City is not required to be audited annually, much of the information is not easily comparable to prior years. Comparative data has been provided if available.

2006 FINANCIAL HIGHLIGHTS

- The cash basis net assets of the City's governmental activities increased 21%, or approximately \$108,000, primarily due to the receipt of a RISE grant of \$48,788 and an \$80,902 contribution from the Durant Development Corporation for streets.
- The cash basis net assets of the City's business type activities decreased 8%, or approximately \$47,500, due to increased fuel costs, water tower repair and maintenance and transfers to the General Fund.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor special revenue funds and the City's general obligation and revenue debt.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government and debt service. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, and 3) the Debt Service Fund. The governmental fund financial statement provides a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the water and sewer funds, considered to be major funds of the City.

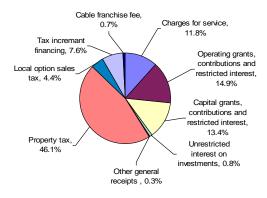
The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

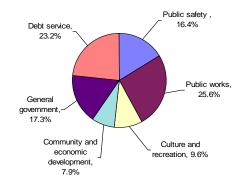
Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased from a year ago, increasing from \$506,177 to \$614,614. The analysis that follows focuses on the changes in cash basis net assets of governmental activities.

	Ye	ar ended
	Jun	ie 30, 2006
Receipts:		
Program receipts:		
Charges for service	\$	181,542
Operating grants, contributions and restricted interest		229,99
Capital grants, contributions and restricted interest		206,42
General receipts:		
Property tax		708,225
Tax incremant financing		117,253
Local option sales tax		67,440
Unrestricted interest on investments		12,244
Cable franchise fee		10,600
Other general receipts		5,257
Total receipts		1,538,970
Disbursements:		
Public safety		250,388
Public works		390,89
Culture and recreation		146,749
Community and economic development		121,55
General government		265,430
Debt service		355,51
Total disbursements		1,530,539
Excess of receipts over disbursements		8,43
Operating transfers, net		100,000
Cash basis net assets beginning of year		506,17
Cash basis net assets end of year	\$	614,61

Receipts by Source



Disbursements by Function



	Ye	ar ended
	Jur	ne 30, 2006
Receipts:		
Program receipts:		
Charges for service:		
Water	\$	150,098
Sewer		222,365
General receipts:		
Unrestricted interest on investments		6,476
Total receipts		378,939
Disbursements:		
Water		133,613
Sewer		192,859
Total disbursements		326,472
Excess of receipts over disbursements		52,467
Operating transfers, net		(100,000
Cash basis net assets beginning of year		567,590
Cash basis net assets end of year	\$	520,057

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Durant completed the year, its governmental funds reported a combined fund balance of \$614,614, an increase of \$108,437 above last year's total of \$506,177. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$9,180 from the prior year to \$296,896. The increase is due to property valuation increases resulting in more property tax collections.
- The Road Use Tax Fund cash balance increased by \$11,745 to \$66,415 during the fiscal year. This increase was a result of Iowa Department of Transportation transfer of jurisdiction payments received by the City and less road work on West 2nd Avenue.
- The Urban Renewal Tax Increment Fund cash balance decreased by \$2,640 to \$78,119 during the fiscal year. The decrease is primarily due to rebate payments to developers and requesting less tax increment funds in an effort to decrease funds on hand.
- The Debt Service Fund cash balance increased by \$75,129 to \$82,773 during the fiscal year. This increase was due to an increase in special assessment collections in the Debt Service Fund to pay general obligation principal and interest. This will reduce the amount of Debt Service Fund property tax collections in the future. Bond principal, interest and bond registrar fee payments totaled \$355,515 during the fiscal year.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance decreased by \$31,404 to \$136,082, due primarily to fuel costs, water tower repair and maintenance and a transfer to the General Fund.
- The Sewer Fund cash balance decreased by \$16,129 to \$383,975, due primarily to a transfer to the General Fund.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget one time. The amendment was approved on March 14, 2006 and resulted in a decrease in operating disbursements of \$219,242, primarily related to rescheduling the Phase II portion of the West 2nd Avenue to fiscal year 2007.

The City's receipts were \$87,466 more than budgeted. This was primarily due to the City receiving more in local option sales tax, RISE grant funds and transfer of jurisdiction funds than anticipated, even after the amendment.

Total disbursements were \$111,927 less than budgeted. Actual disbursements for public safety, culture and recreation and general government were less than budgeted, primarily due to cutbacks in overtime and fewer staff. Public works actual disbursements were less than budgeted due to less road work than anticipated, even after the amendment.

DEBT ADMINISTRATION

At June 30, 2006, the City had \$2,890,000 in bond/note debt outstanding, compared to \$3,198,000 at June 30, 2005, as shown below.

Outstanding	Debt at Year-End	
	June 30,	
	2006	2005
General obligation bonds General obligation notes	\$ 735,000 1,490,000	790,000 1,695,000
Revenue bonds	665,000	713,000
Total	\$ 2,890,000	3,198,000

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$2,225,000 is significantly below its constitutional debt limit of \$4,075,307.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Durant's elected and appointed officials and citizens considered many factors when setting the fiscal year 2007 budget, tax rates and fees charged for various City activities. The City's fiscal year 2007 assessed value increased 4.50%, or \$1,923,272, from the fiscal year 2006 level.

The fiscal year 2007 budget includes total receipts of \$2,016,938 and disbursements of \$2,125,766.

The fiscal year 2007 levy is \$15.56 per \$1,000 of taxable valuation, which is unchanged from fiscal year 2006 but includes the addition of an employee benefits levy of \$.36 per \$1,000 of taxable property valuation.

At the time these financial statements were prepared and audited, the City was aware of the following existing circumstances that could affect its financial health in the future.

- Residential development is continuing to occur, with subdivisions on both the north and south ends of town.
- The development of a second Industrial Park by the local economic development group is expected to assist growth in the long term.
- The street project funded with RISE grant funds was delayed from fiscal year 2006 to 2007.
- The local option sales tax election referendum passed, adding receipts to be utilized 25% for property tax relief and 75% for designated purposes.
- The City continues to apply for grants to use in fiscal year 2007. A fire truck grant was received and a grant was submitted to purchase land for a ballpark expansion.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Carla Graves, City Clerk, 402 6th Street, Durant, Iowa 52747.



Statement of Activities and Net Assets - Cash Basis

As of and for the year ended June 30, 2006

			Program Receipts				
				Operating Grants,	Capital Grants,		
				Contributions	Contributions		
			Charges for	and Restricted	and Restricted		
	Dis	bursements	Service	Interest	Interest		
Functions/Programs:							
Governmental activities:							
Public safety	\$	250,388	13,984	72,316	745		
Public works		390,894	108,629	152,658	129,690		
Culture and recreation		146,749	30,366	5,017	2,549		
Community and economic development		121,557	-	-	-		
General government		265,436	28,563	-	-		
Debt service		355,515	-	-	73,440		
Total governmental activities		1,530,539	181,542	229,991	206,424		
Business type activities:							
Water		133,613	150,098	-	-		
Sewer		192,859	222,365	-	=		
Total business type activities		326,472	372,463	-			
Total	\$	1,857,011	554,005	229,991	206,424		

General Receipts:

Property and other city tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Unrestricted interest on investments

Cable franchise fee

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

Streets

Urban renewal purposes

Debt service

Other purposes

Unrestricted

Total cash basis net assets

See notes to financial statements.

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

Governmental	Business Type	m . 1
Activities	Activities	Total
(163,343)	-	(163,343)
83	-	83
(108,817)	-	(108,817)
(121,557) (236,873)	-	(121,557)
(282,075)	-	(236,873) (282,075)
(912,582)		(912,582)
-	16,485	16,485
	29,506	29,506
	45,991	45,991
(912,582)	45,991	(866,591)
-		
351,022	-	351,022
357,203	-	357,203
117,253	-	117,253
67,440	-	67,440
12,244	6,476	18,720
10,600	-	10,600
5,257	(100,000)	5,257
100,000	(100,000)	
1,021,019	(93,524)	927,495
108,437	(47,533)	60,904
506,177	567,590	1,073,767
\$ 614,614	520,057	1,134,671
\$ 66,415	-	66,415
78,119	-	78,119
82,773	76,100	158,873
90,411	-	90,411
296,896	443,957	740,853
\$ 614,614	520,057	1,134,671

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2006

			Special	Revenue
		-	Road	Urban
			Use	Renewal
		General	Tax	Tax Increment
Receipts:				_
Property tax	\$	351,022	-	-
Tax increment financing		-	-	117,253
Other city tax		78,040	-	
Licenses and permits		13,093	-	-
Use of money and property		40,309	-	-
Intergovernmental		76,801	152,658	-
Charges for service		132,219	-	_
Special assessments		-	-	_
Miscellaneous		5,229	941	_
Total receipts		696,713	153,599	117,253
Disbursements:				
Operating:				
Public safety		250,388	-	-
Public works		123,296	149,104	-
Culture and recreation		146,749	-	-
Community and economic development		1,664	-	119,893
General government		265,436	-	-
Debt service		-	-	-
Total disbursements		787,533	149,104	119,893
Excess (deficiency) of receipts over (under) disbursements		(90,820)	4,495	(2,640)
Other financing sources:				
Sale of capital assets		_	7,250	
Operating transfers in		100,000	-	_
Total other financing sources		100,000	7,250	
Net change in cash balances		9,180	11,745	(2,640)
Cash balances beginning of year		287,716	54,670	80,759
Cash balances end of year	\$	296,896	66,415	78,119
Cash Basis Fund Balances				
	ф			
Reserved for debt service Unreserved:	\$	-	-	-
		006.006		
General fund		296,896	66.415	70.110
Special revenue funds		-	66,415	78,119
Total cash basis fund balances	\$	296,896	66,415	78,119

See notes to financial statements.

•		
Debt		
Service	Nonmajor	Total
357,203	-	708,225
-	-	117,253
-	_	78,040
-	-	13,093
-	1,005	41,314
-	48,788	278,247
-	-	132,219
73,441	-	73,441
-	83,724	89,894
430,644	133,517	1,531,726
-	-	250,388
-	118,494	390,894
-	-	146,749
-	-	121,557
-	-	265,436
355,515	-	355,515
355,515	118,494	1,530,539
75,129	15,023	1,187
-	-	7,250
-	-	100,000
_	-	107,250
75,129	15,023	108,437
7,644	75,388	506,177
82,773	90,411	614,614
·		
82,773	-	82,773
-	-	296,896
_	90,411	234,945
82,773	90,411	614,614

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2006

	Enterprise				
		Water	Sewer	Total	
Operating receipts:					
Charges for service	\$	149,524	222,365	371,889	
Miscellaneous		574	-	574	
Total operating receipts		150,098	222,365	372,463	
Operating disbursements:					
Business type activities		133,613	116,553	250,166	
Excess of operating receipts over					
operating disbursements		16,485	105,812	122,297	
Non-operating receipts (disbursements):					
Interest on investments		2,111	4,365	6,476	
Debt service		-	(76,306)	(76,306)	
Total non-operating receipts (disbursements)		2,111	(71,941)	(69,830)	
Excess of receipts over disbursements		18,596	33,871	52,467	
Operating transfers out		(50,000)	(50,000)	(100,000)	
Net change in cash balances		(31,404)	(16,129)	(47,533)	
Cash balances beginning of year		167,486	400,104	567,590	
Cash balances end of year	\$	136,082	383,975	520,057	
Cash Basis Fund Balances					
Reserved for debt service	\$	-	76,100	76,100	
Unreserved		136,082	307,875	443,957	
Total cash basis fund balances	\$	136,082	383,975	520,057	

See notes to financial statements.

Notes to Financial Statements

June 30, 2006

(1) Summary of Significant Accounting Policies

The City of Durant is a political subdivision of the State of Iowa located in Cedar, Scott and Muscatine Counties. It was first incorporated in 1867 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Durant has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Durant (the primary government) and its discretely presented component unit. The discretely presented component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City.

An additional component unit discussed below has been omitted from the financial statements even though its operational or financial relationship with the City is significant

Discretely Presented Component Unit

The Durant Municipal Electric Plant was established under Chapter 388 of the Code of Iowa. It is legally separate from the City, but has the potential to provide specific benefits to or impose specific burdens on the City. The Plant is governed by a three-member board appointed by the Mayor and approved by the City Council. The Durant Municipal Electric Plant meets the definition of a component unit which should be discretely presented. Condensed financial statements presented in Note 11 were prepared on the accrual basis of accounting in conformity with U.S. generally accepted accounting principles. Complete financial statements can be obtained from the Durant Municipal Electric Plant, 601 4th Street, Durant, Iowa 52747.

Omitted Component Unit

The Durant Volunteer Fire Fighters, Inc. has been incorporated under the provisions of the Iowa Nonprofit Corporation Act, Chapter 504A of the Code of Iowa, for the purpose of aiding in the extinguishing of fires and performing such other duties as set for by the Durant Fire Department. The Corporation is governed by a five-member board elected by the voting, active members. The Durant Volunteer Fire Fighters, Inc. meets the definition of a component unit which should be blended, but has declined to make its financial data available to the City. As a result, the component unit has been omitted from the financial statements.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Cedar County Assessor's Conference Board, Cedar County Emergency Management Commission, Cedar County Joint E911 service Board, Cedar County Solid Waste Commission and Cedar County Economic Development Commission.

B. Basis of Presentation

Government-wide Financial Statement - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for urban renewal projects financed by tax increment financing.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City of Durant maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. <u>Budgets and Budgetary Accounting</u>

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2006, disbursements did not exceed the amounts budgeted.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2006 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, general obligation notes and sewer revenue bonds are as follows:

Year	General O	General Obligation		General Obligation					
Ending	Bon	ds	Note	Notes Revenue Bonds		Notes Revenue Bonds		Tota	al
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2007	\$ 55,000	28,812	210,000	57,052	50,000	26,068	315,000	111,932	
2008	60,000	26,656	210,000	49,992	51,000	24,108	321,000	100,756	
2009	60,000	24,304	220,000	42,402	53,000	22,109	333,000	88,815	
2010	65,000	21,952	235,000	34,015	56,000	20,031	356,000	75,998	
2011	65,000	19,404	240,000	24,623	58,000	17,836	363,000	61,863	
2012 - 2016	355,000	56,840	375,000	22,323	324,000	53,390	1,054,000	132,553	
2017	75,000	2,940	-	-	73,000	2,862	148,000	5,802	
Total	\$ 735,000	180,908	1,490,000	230,407	665,000	166,404	2,890,000	577,719	

The resolution providing for the issuance of the revenue bonds include the following provisions.

- (a) The bonds will only be redeemed from the future earnings of the municipal sanitary sewer system of the City and the bond holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to a separate sewer revenue bond sinking fund for the purpose of making the bond principal and interest payments when due.

(c) Additional monthly transfers to a separate sewer revenue bond reserve fund shall be made until specific minimum balances have been accumulated. The fund is to be used solely for the purpose of paying principal and interest of the bonds.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 3.70% of their annual covered salary and the City is required to contribute 5.75% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the year ended June 30, 2006 was \$25,135, equal to the required contribution for each year.

(5) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2006 is as follows:

Transfer to	nsfer to Transfer from		
General Enterprise: Water Sewer		\$ 50,000 50,000	
Total		\$ 100,000	

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(6) Risk Management

The City of Durant is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in the fiscal year ended June 30, 2006.

(7) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and personal leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and personal leave hours payable to employees at June 30, 2006, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation Personal leave	\$ 14,000
Total	\$ 18,000

This liability has been computed based on rates of pay in effect at June 30, 2006.

(8) Development and Rebate Agreements

The City has entered into three development agreements to assist in certain urban renewal projects. The City agreed to rebate incremental taxes paid by developers in exchange for development of industrial facilities and a physician's office and pharmacy building constructed by the developers as set forth in the urban renewal plan and the individual development and rebate agreements. The incremental taxes to be received by the City under Chapter 403.19 of the Code of Iowa from the developers will be rebated to the industrial facilities developers at 100 percent for seven years and to the physician's office and pharmacy building developer at 85 percent for five years, beginning with the tax year in which the property taxes on the completed value of the improvements are first paid.

During the year ended June 30, 2006, the City rebated \$115,700 of incremental taxes under the agreements.

(9) Subsequent Events

In July 2006, the City entered into a development agreement authorizing an annual appropriation of tax increment financing receipts for the expansion of a light manufacturing facility located in the City's urban renewal area. The agreement provides for semi-annual tax increment payments for five years, totaling \$125,000, beginning on December 1, 2008.

In September 2006, the City agreed to purchase land for a ball park expansion at a cost not to exceed \$47,500.

(10) Accounting Change

Governmental Accounting Standards Board Statement No. 34, <u>Basic Financial Statements</u> – and <u>Management's Discussion and Analysis – for State and Local Governments</u>; Statement No. 37, <u>Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus</u>; Statement No. 38, <u>Certain Financial Statement Note Disclosures</u>, and Statement No. 41, <u>Budgetary Comparison Schedule – Perspective Differences</u>, were implemented for the year ended June 30, 2006. The statements create new basic financial statements for reporting the City's financial activities. The financial statements now include a government-wide financial statement and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

Implementation of these standards had no effect on the beginning balances of the City.

(11) Durant Municipal Electric Plant

The Durant Municipal Electric Plant provides electric service for the City. As permitted by GASB Statement No. 34, the City has opted to present condensed financial information for its discretely presented component unit. Following is the condensed financial information for the Plant for the year ended December 31, 2005.

Condensed Statement of N	let Assets		
Assets			
Current assets		\$	946,512
Capital assets, net of accumulated depreciation			1,581,164
Other			4,922
Total assets			2,532,598
Liabilities			
Current liabilities			199,805
Noncurrent liabilities			510,000
Total liabilities			709,805
Net Assets			
Invested in capital assets, net of related debt			986,164
Unrestricted			836,629
Total net assets		\$	1,822,793
Condensed Statement of Revenues, Expenses	s and Changes in I	Net A	ssets
Operating revenues:			
Electric sales		\$	1,410,881
Other			1,933
Total operating revenues			1,412,814
Operating expenses:			
Production	\$ 724,047		
Distribution	165,719		
General and administrative	164,628		
Depreciation	82,459		1,136,853
Operating income			275,961
Non-operating revenues (expenses):			
Interest income			5,681
Other income			36,481
Interest expense			(38, 198)
Other expenses			(1,341)
Total non-operating revenues (expenses)			2,623
Net income			278,584
Net assets beginning of year			1,544,209
Net assets end of year		\$	1,822,793



Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances -Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

Required Supplementary Information

Year ended June 30, 2006

	0		D	
	GOV	rernmental	Proprietary	
		Funds	Funds	
		Actual	Actual	Total
Receipts:				
Property tax	\$	708,225	-	708,225
Tax increment financing		117,253	-	117,253
Other city tax		78,040	-	78,040
Licenses and permits		13,093	-	13,093
Use of money and property		41,314	6,476	47,790
Intergovernmental		278,247	-	278,247
Charges for service		132,219	371,889	504,108
Special assessments		73,441	-	73,441
Miscellaneous		89,894	574	90,468
Total receipts		1,531,726	378,939	1,910,665
Disbursements:				
Public safety		250,388	-	250,388
Public works		390,894	-	390,894
Culture and recreation		146,749	-	146,749
Community and economic development		121,557	-	121,557
General government		265,436	_	265,436
Debt service		355,515	_	355,515
Business type activities		-	326,472	326,472
Total disbursements		1,530,539	326,472	1,857,011
Excess (deficiency) of receipts				
over (under) disbursements		1,187	52,467	53,654
Other financing sources, net		107,250	(100,000)	7,250
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other				
financing uses		108,437	(47,533)	60,904
Balances beginning of year		506,177	567,590	1,073,767
Balances end of year	\$	614,614	520,057	1,134,671

See accompanying independent auditor's report.

		Final to
Budgeted Ar		Total
Original	Final	Variance
697,301	697,301	10,924
113,000	113,000	4,253
100,205	56,620	21,420
18,775	16,628	(3,535)
37,000	39,500	8,290
461,565	258,618	19,629
492,600	517,300	(13,192)
54,500	45,500	27,941
21,800	78,732	11,736
1,996,746	1,823,199	87,466
322,202	280,843	30,455
536,450	409,049	18,155
174,745	174,087	27,338
123,395	123,395	1,838
346,366	285,542	20,106
355,822	355,822	307
329,200	340,200	13,728
2,188,180	1,968,938	111,927
(191,434)	(145,739)	199,393
-	-	7,250
(191,434)	(145,739)	206,643
966,613	1,073,768	(1)
775,179	928,029	206,642

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2006

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except its component units. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment decreased budgeted disbursements by \$219,242. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2006, disbursements did not exceed the amounts budgeted.



Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Special Revenue Funds

As of and for the year ended June 30, 2006

	RISE - West 2nd Avenue	Feldhahn Memorial	Fire/Hartz Memorial
Receipts:			
Use of money and property	\$ _	16	516
Intergovernmental	48,788	-	-
Miscellaneous	80,902	-	745
Total receipts	 129,690	16	1,261
Disbursements: Operating:			
Public works	 118,494	-	-
Net change in cash balances	11,196	16	1,261
Cash balances beginning of year	500	1,178	38,713
Cash balances end of year	\$ 11,696	1,194	39,974
Cash Basis Fund Balances Unreserved:			
Special revenue funds	\$ 11,696	1,194	39,974

See accompanying independent auditor's report.

	Community	
Library	Center	
Donations	Memorial	Total
207	166	1 005
307	166	1,005
=	-	48,788
-	2,077	83,724
307	2,243	133,517
	-	118,494
307	0.042	15,023
307	2,243	15,025
23,135	11,862	75,388
23,442	14,105	90,411
23,442	14,105	90,411

Schedule of Indebtedness

Year ended June 30, 2006

			Amount
	Date of	Interest	Originally
Obligation	Issue	Rates	Issued
General obligation bonds: Sewer improvement	Jun 13, 1997	3.92%	\$ 1,113,000
Gener obligation notes: Street, sewer and sidewalk improvements Corporate purpose	Mar 1, 1996 Mar 1, 2003	4.00-5.40% 1.80-4.00	\$ 670,000 1,655,000
Total			
Revenue bonds: Sewer	Jun 13, 1997	3.92%	\$ 1,000,000

See accompanying independent auditor's report.

Balance	Issued	Redeemed	Balance	
Beginning	During	During	End of	Interest
of Year	Year	Year	Year	Paid
790,000	-	55,000	735,000	30,968
325,000	-	50,000	275,000	16,755
1,370,000	-	155,000	1,215,000	46,597
\$ 1,695,000	-	205,000	1,490,000	63,352
713,000	-	48,000	665,000	27,950

Bond and Note Maturities

June 30, 2006

	General Obl	igat	ion Bonds		General Obl				ral Obligation Notes				
	Se	wer		Street, Sc	Street, Sewer and		Co	rpor	ate				
	Impro	vem	ent	Sidewalk Ir	npro	vements	Pt	Purpose					
Year	Issued Ju	ın 13	3, 1997	Issued M	lar 1	, 1996	Issued	Mar	1, 2003				
Ending	Interest			Interest			Interest						
June 30,	Rates		Amount	Rates		Amount	Rates		Amount		Total		
2007	3.92%	\$	55,000	5.00%	\$	50,000	2.85%	\$	160,000	\$	210,000		
2008	3.92		60,000	5.10		50,000	3.15		160,000		210,000		
2009	3.92		60,000	5.20		55,000	3.35		165,000		220,000		
2010	3.92		65,000	5.30		60,000	3.55		175,000		235,000		
2011	3.92		65,000	5.40		60,000	3.70		180,000		240,000		
2012	3.92		70,000			-	3.85		185,000		185,000		
2013	3.92		70,000			-	4.00		190,000		190,000		
2014	3.92		70,000			-			-		-		
2015	3.92		70,000			-			-		-		
2016	3.92		75,000			-			-		-		
2017	3.92		75,000								_		
Total		\$	735,000		\$	275,000		\$	1,215,000	\$	1,490,000		

	Revenue Bonds						
	Sewer						
Year	Issued Jur	า 13	, 1997				
Ending	Interest						
June 30,	Rates		Amount				
2007	3.92%	\$	50,000				
2008	3.92		51,000				
2009	3.92		53,000				
2010	3.92		56,000				
2011	3.92		58,000				
2012	3.92		60,000				
2013	3.92		62,000				
2014	3.92		65,000				
2015	3.92		67,000				
2016	3.92		70,000				
2017	3.92		73,000				
Total		\$	665,000				

See accompanying independent auditor's report

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards



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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Durant, Iowa, as of and for the year ended June 30, 2006, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated October 19, 2006. Our report expressed an adverse opinion on the governmental activities and aggregate remaining fund information due to the omission of a component unit which should be blended with the City's financial statements. Our report on the financial statements, which were prepared in conformity with an other comprehensive basis of accounting, expressed qualified opinions on the business type activities and each major fund since we were unable to satisfy ourselves as to the distribution by fund of the total fund balance at July 1, 2005. Except as noted in the Independent Auditor's Report, we conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Durant's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Durant's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying Schedule of Findings.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item (A) is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Durant's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in the Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Durant and other parties to whom the City of Durant may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Durant during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State WARREN G. ÆNKINS, CPA Chief Deputy Auditor of State

October 19, 2006

Schedule of Findings

Year ended June 30, 2006

Findings Related to the Financial Statements:

REPORTABLE CONDITIONS:

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. When duties are properly segregated, the activities of one employee act as a check on those of another. One person had control over each of the following areas for the City:
 - (1) Accounting system performing all general accounting functions and custody of assets.
 - (2) Cash preparing bank account reconciliations, cash receipt and disbursement functions and handling and recording cash.
 - (3) Long term debt recording, reconciling and performing cash functions.
 - (4) Receipts collecting, depositing, journalizing and recording.
 - (5) Utility receipts billing, collecting, depositing, recording and reconciling.
 - (6) Information system (computer usage) performing all general accounting functions and controlling all data input and output.
 - (7) Financial reporting preparing, reconciling and distributing.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available personnel. Evidence of various reviews should be indicated by initials of the independent reviewer.

<u>Response</u> – The City staff continues to understand the issue associated with internal controls and a small organization, and continue to use and implement proper controls possible with available personnel.

<u>Conclusion</u> – Response accepted.

- (B) <u>Written Accounting Procedures Manual</u> We encourage the development of an office procedures and standardized accounting manual for the City's financial accounting system. This written manual should provide the following benefits:
 - Help in achieving uniformity in accounting and application of written policies and procedures.
 - (2) Save supervisory time by recording decisions so that they will not have to be made each time the same or similar situation arises.
 - (3) Aid in training additional of replacement personnel.

Schedule of Findings

Year ended June 30, 2006

<u>Recommendation</u> – A written office procedures and standardized accounting manual should be prepared.

<u>Response</u> – Following staff changes, the importance of written policies has been elevated to Council to receive direction and priority. Policies will be written.

<u>Conclusion</u> – Response accepted.

(C) <u>Accounting Record Reconciliations</u> – Monthly financial reports, general ledger/balance sheet printouts and bank balances were not reconciled during the fiscal year ended June 30, 2006.

<u>Recommendation</u> – Monthly financial reports and general ledger/balance sheet printouts should be reconciled to the bank balances each month. The financial reports, general ledger/balance sheet printouts and reconciliation should be provided to City officials for review and approval each month.

<u>Response</u> – The City Clerk has now worked with the accounting software company to reconcile the general ledger to the monthly financial reports. The financial reports, general ledger/balance sheet and bank reconciliation will be provided to City officials for review and approval each month.

Conclusion - Response accepted.

(D) Records of Accounts/Separately Maintained Records - The Durant Community Center and the Durant Police each maintained bank accounts separate from the City Clerk's records, hereinafter referred to as the "Trivia Nuts" account and the "Skateboard Park" account, respectively. The transactions and resulting balances of these accounts were not reported the City Council each month and the transactions were not recorded in the City Clerk's accounting records. Chapter 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received or expended for any city purpose.

Recommendation – Although the "Trivia Nuts" account was closed during the fiscal year ended June 30, 2006, the financial transactions for both accounts should have been included in the City Clerk's financial accounting system and included on monthly financial reports to City officials. Internal controls could be strengthened and operating efficiency could be increased by integrating the accounting receipts and disbursements with the City's accounting records.

<u>Response</u> – Internal controls will be strengthened to ensure the City Clerk is provided with detailed statement of all public funds collected, received or expended for any City purpose. The Trivia Nuts account was closed in fiscal year 2006 and the Skateboard Park account will be closed in fiscal year 2007.

<u>Conclusion</u> – Response accepted.

Schedule of Findings

Year ended June 30, 2006

- (E) <u>Information Systems</u> During our review of internal control, the existing control activities in the City's computer-based systems were evaluated in order to determine activities, from a control standpoint, were designed to provide reasonable assurance regarding the achievement of objectives in the reliability of financial reporting, effectiveness and efficiency of operations, and compliance with written accounting policies, applicable laws and regulations. The following weaknesses in the City's computer-based systems were noted:
 - Passwords are not periodically changed every 60 to 90 days. The City's software does not require the user to periodically change logins/passwords.

The City does not have written policies for:

- Password privacy and confidentiality.
- Logging off unattended computers.
- Ensuring only software licensed to the City is installed on City computers.
- Internet usage.
- Requiring user profiles to help limit access to programs to those who have a legitimate need.
- Usage of City owned computer equipment and software.
- A disaster recovery plan.

<u>Recommendation</u> – The City should develop written policies addressing the above items in order to improve the City's control over computer-based systems.

<u>Response</u> – Policies will be written for information systems as recommended. Staff will work with the City's software company to apply an automatic requirement to periodically change log-ins/passwords.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings

Year ended June 30, 2006

Findings Related to Required Statutory Reporting:

- (1) <u>Certified Budget</u> Disbursements during the year ended June 30, 2006 did not exceed the amounts budgeted.
- (2) <u>Questionable Disbursements</u> No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) <u>Business Transactions</u> No business transactions between the City and City officials or employees were noted.
- (5) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure the coverage is adequate for current operations.
- (6) <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
 - Although minutes of Council proceedings were published, they did not include a summary of all receipts as required by Chapter 372.13(6) of the Code of Iowa.
 - <u>Recommendation</u> The City should publish minutes as required including a summary of receipts.
 - Response The City will publish minutes to include a summary of receipts.
 - <u>Conclusion</u> Response accepted.
- (7) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- (8) Revenue Bonds Section 6 of the Sewer Revenue Bond resolution approved June 13, 1997 states, in part, "The City shall establish, impose adjust and provide for the collection of rates to be charged to customers of the Utility, including the City, to produce gross revenues at least sufficient to pay the expenses and operation of the Utility." Several City departments do not pay for sewer usage as required by the bond resolution.
 - <u>Recommendation</u> The City should review the provisions of the Sewer Revenue Bond resolution and ensure the City pays for services as required by the bond resolution.
 - <u>Response</u> The City reviewed the provision of Section 6 and will follow the bond resolution requiring the City pay for services at the rate established in the City's Code of Ordinances.
 - <u>Conclusion</u> Response accepted.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Manager John G. Vanis, CGFM, Senior Auditor Kurt D. Goldsmith, Audit Intern

> Andrew E. Nielsen, CPA Deputy Auditor of State