

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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David A. Vaudt, CPA Auditor of State

NEWS RELEASEContact: Andy NielsenFOR RELEASENovember 30, 2006515/281-5834

Auditor of State David A. Vaudt today released an audit report on Sheldon Community School District in Sheldon, Iowa.

The District's revenues totaled \$9,584,021 for the year ended June 30, 2006, an increase of 3% over the prior year. Revenues included \$2,938,718 in local taxes, charges for service of \$845,271, operating grants, contributions and restricted interest of \$1,112,152, instructional support surtax of \$238,227, local option sales and services tax of \$631,007, unrestricted state grants and contributions of \$3,676,724, unrestricted investment earnings of \$114,036 and other general revenues of \$27,886.

Expenses for District operations totaled \$9,911,802, an increase of 10% over the prior year. Expenses included \$5,724,954 for instruction, \$2,514,691 for support services, \$49,654 for non-instructional programs (excluding food service operations), \$1,212,680 for other expenditures and \$409,823 for food service operations.

A copy of the audit report is available for review in the District Secretary's office, in the Office of Auditor of State and on the Auditor of State's web site at http://auditor.iowa.gov/reports/reports.htm.

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SHELDON COMMUNITY SCHOOL DISTRICT

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2006

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Officials

| Name | Title | Term <u>Expires</u> |
|--------------------------------------------|------------------------------------------------------|------------------------|
| | Board of Education | |
| (Befor | re September 2005 Election) | |
| Dan Van Gorp | President | 2005 |
| Gary Innen | Vice President | 2007 |
| Mark Brown Kathy Brock Kecia Hickman | Board Member Board Member Board Member | 2005 2006 2007 |
| | Board of Education | |
| (Afte | r September 2005 Election) | |
| Dan Van Gorp | President | 2008 |
| Gary Innen | Vice President | 2007 |
| Kathy Brock Kecia Hickman Jay Matzke | Board Member Board Member Board Member | 2006 2007 2008 |
| | School Officials | |
| Robin Spears | Superintendent | 2006 |
| Bill Borchers | District Secretary/Treasurer and Business Manager | 2006 |
| Tom Whorley | Attorney | 2006 |



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Independent Auditor's Report

To the Board of Education of Sheldon Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Sheldon Community School District, Sheldon, Iowa, as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Sheldon Community School District at June 30, 2006, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 15, 2006 on our consideration of Sheldon Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 8 through 16 and 42 through 45 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

David A. Vaudt, CPA Auditor of State Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Sheldon Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the five years ended June 30, 2005 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

in ny

DAVID A. VAUDT, CPA Auditor of State

WARREN G. **J**ENKINS, CPA Chief Deputy Auditor of State

September 15, 2006

MANAGEMENT'S DISCUSSION AND ANALYSIS

Sheldon Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2006. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

2006 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$7,141,470 in fiscal 2005 to \$7,494,736 in fiscal 2006, while General Fund expenditures increased from \$7,303,271 in fiscal 2005 to \$7,796,769 in fiscal 2006. The District's General Fund balance decreased from \$908,542 at the end of fiscal 2005 to \$606,509 at the end of fiscal 2006, a 33% decrease.
- The increase in General Fund revenues was primarily due to an increase in state and local funding during fiscal 2006. The increase in expenditures was due primarily to increased expenditures for supplies and equipment, increased expenditures in the areas of ELL, At-Risk, Title I, Staff Development, District Safety expenses, plant and equipment repair and maintenance, natural gas, electricity and Open Enrollment.
- The General Fund balance decrease is primarily due to District funding of the increased expenditures in the educational programs of the District, coupled with the use of General Fund monies for the repair and maintenance of the District's facilities and equipment, due to limited funding with no Voter Approved Property, Plant and Equipment Levy.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Sheldon Community School District as a whole and present an overall view of the District's finances.
- The Fund Financial Statements report Sheldon Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The governmental fund financial statements tell how governmental services were financed in the short term as well as what remains for future spending. The proprietary fund financial statements offer short-term and long-term financial information about activities the District operates like a business. In Sheldon Community School District, the school nutrition program operations are the only enterprise reported as a proprietary fund. The remaining statement provides financial information about activities for which Sheldon Community School District acts solely as an agent or custodian for the benefit of those outside of the District.
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor funds.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

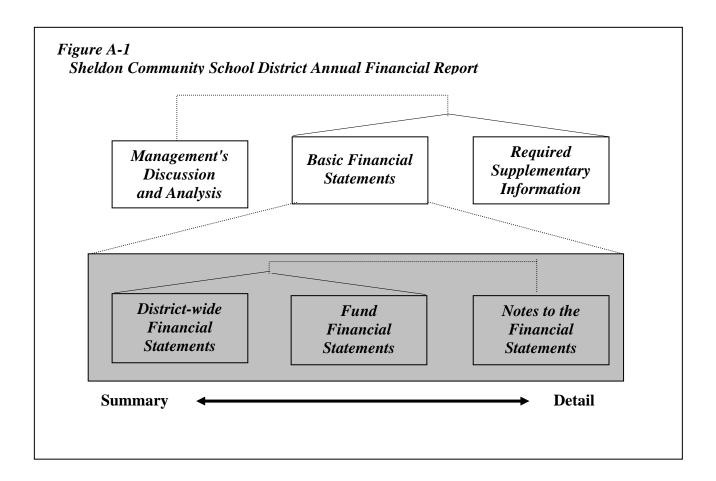


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

| | Government-wide | | Fund Statements | | | | |
|-------------------------------------------------|-------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|
| | Statements | Governmental Funds | Proprietary Funds | Fiduciary Funds | | | |
| Scope | Entire District (except fiduciary funds) | The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance | Activities the District operates similar to private businesses: food services | Instances in which the District administers resources on behalf of someone else | | | |
| Required financial statements | Statement of net assets Statement of activities | Balance sheet Statement of revenues, expenditures and changes in fund | Statement of net assets Statement of revenues, expenses and changes in | • Statement of fiduciary assets and liabilities- Agency Fund | | | |
| | | changes in fund balances | In the second s | | | | |
| Accounting basis and measurement focus | Accrual accounting and economic resources focus | Modified accrual accounting and current financial resources focus | Accrual accounting and economic resources focus | Accrual accounting and economic resources focus | | | |
| Type of asset/ liability information | All assets and liabilities, both financial and capital, short-term and long-term | Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included | All assets and liabilities, both financial and capital, short-term and long-term | All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can | | | |
| Type of inflow/ outflow information | All revenues and expenses during the year, regardless of when cash is received or paid | Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter | All revenues and expenses during the year, regardless of when cash is received or paid | All additions and deductions during the year, regardless of when cash is received or paid | | | |

REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets – the difference between the District's assets and liabilities – are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- *Governmental activities*: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- *Business type activities*: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show it is properly using certain revenues, such as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) *Proprietary funds*: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Fund, one type of proprietary fund, is the same as its business type activities, but provides more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

3) *Fiduciary funds*: The District is the trustee, or fiduciary, for assets that belong to others. These funds include Agency Funds. Agency Funds are funds through which the District administers and accounts for certain federal and/or state grants on behalf of other Districts and certain revenue collected for District employee purchases.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statement for the District's fiduciary fund is a statement of fiduciary net assets.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-3 below provides a summary of the District's total net assets at June 30, 2006 compared to June 30, 2005.

| | Figure A-3 Condensed Statement of Net Assets (Expressed in Thousands) | | | | | | |
|-----------------------------|---------------------------------------------------------------------------------|--------|----------|--------|--------|--------|-----------|
| | Governme | ental | Business | s Type | To | tal | Total |
| | Activiti | es | Activit | ies | Dist | trict | Change |
| | June 3 | 0, | June | 30, | June | e 30, | June 30, |
| | 2006 | 2005 | 2006 | 2005 | 2006 | 2005 | 2005-2006 |
| Current and other assets | \$ 6,930 | 6,462 | 18 | 1 | 6,948 | 6,463 | 7.5% |
| Capital assets | 8,778 | 9,273 | 24 | 28 | 8,802 | 9,301 | -5.4% |
| Total assets | 15,708 | 15,735 | 42 | 29 | 15,750 | 15,764 | -0.1% |
| Long-term liabilities | 6,193 | 6,180 | - | - | 6,193 | 6,180 | 0.2% |
| Other liabilities | 4,191 | 3,889 | 4 | 5 | 4,195 | 3,894 | 7.7% |
| Total liabilities | 10,384 | 10,069 | 4 | 5 | 10,388 | 10,074 | 3.1% |
| Net assets: | | | | | | | |
| Invested in capital assets, | | | | | | | |
| net of related debt | 2,848 | 3,093 | - | 28 | 2,848 | 3,121 | -8.7% |
| Restricted | 1,617 | 1,481 | - | - | 1,617 | 1,481 | 9.2% |
| Unrestricted | 859 | 1,092 | 38 | (4) | 897 | 1,088 | -17.6% |
| Total net assets | \$ 5,324 | 5,666 | 38 | 24 | 5,362 | 5,690 | -5.8% |

The District's combined net assets decreased by 5.8%, or approximately \$328,000, from the prior year. The largest portion of the District's net assets is the invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net assets increased approximately \$136,000, or 9.2%, over the prior year.

Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased approximately \$191,000, or 17.6%. This reduction in unrestricted net assets was a result of the District using carryover net assets to meet its financial obligations during the year.

Figure A-4 shows the change in net assets for the years ended June 30, 2006 and 2005.

| | Figure A-4 Changes in Net Assts of Governmental and Business Type Activities (Expressed in Thousands) | | | | | | |
|----------------------------------------------|-------------------------------------------------------------------------------------------------------------|----------|---------|-------|-------|-------|--|
| | Gove | rnmental | Busines | | Total | | |
| | Ac | tivities | Activi | ities | Dist | rict | |
| | 2006 | 5 2005 | 2006 | 2005 | 2006 | 2005 | |
| Revenues: | | | | | | | |
| Program revenues: | | | | | | | |
| Charges for service | \$ 585 | 667 | 260 | 237 | 845 | 904 | |
| Operating grants, contributions and | | | | | | | |
| restricted interest | 950 | 893 | 162 | 138 | 1,112 | 1,031 | |
| Capital grants, contributions and restricted | | | | | | | |
| interest | - | 11 | - | - | - | 11 | |
| General revenues: | | | | | | | |
| Property tax | 2,939 | 2,973 | - | - | 2,939 | 2,973 | |
| Instructional support surtax | 238 | 209 | - | - | 238 | 209 | |
| Local option sales and services tax | 631 | 525 | - | - | 631 | 525 | |
| Unrestricted state grants and contributions | 3,677 | 3,541 | - | - | 3,677 | 3,541 | |
| Unrestricted investment earnings | 112 | 34 | 2 | - | 114 | 34 | |
| Gain on disposal of capital assets | - | 81 | - | - | - | 81 | |
| Other | 28 | 29 | - | - | 28 | 29 | |
| Total revenues | 9,160 | 8,963 | 424 | 375 | 9,584 | 9,338 | |
| Program expenses: | | | | | | | |
| Instruction | 5,725 | 5,572 | - | - | 5,725 | 5,572 | |
| Support services | 2,515 | 1,861 | - | - | 2,515 | 1,861 | |
| Non-instructional programs | 50 | 22 | 410 | 395 | 460 | 417 | |
| Other expenses | 1,212 | 1,168 | - | - | 1,212 | 1,168 | |
| Total expenses | 9,502 | 8,623 | 410 | 395 | 9,912 | 9,018 | |
| Increase (decrease) in net assets | (342 |) 340 | 14 | (20) | (328) | 320 | |
| Net assets beginning of year | 5,666 | 5,326 | 24 | 44 | 5,690 | 5,370 | |
| Net assets end of year | \$ 5,324 | 5,666 | 38 | 24 | 5,362 | 5,690 | |

Property tax and unrestricted state grants account for 72% of the total governmental activities revenue. The District's expenses primarily relate to instruction and support services, which account for 87% of the total governmental activities expenses.

Governmental Activities

Revenues for governmental activities were \$9,160,284 and expenses were \$9,501,979. In a difficult budget year, the District used carryover net assets to offset the amount of expenses which exceeded revenues.

The following table presents the total and net cost of the District's major governmental activities for fiscal 2006: instruction, support services, non-instructional programs and other expenses.

| | Figur Total and Net Cost of Go (Expressed ir | overnmental Activities |
|----------------------------|----------------------------------------------------|------------------------|
| | Total Cost | Net Cost |
| | of Services | of Services |
| Instruction | \$ 5,725 | 4,585 |
| Support services | 2,515 | 2,464 |
| Non-instructional programs | 50 | 45 |
| Other expenses | 1,212 | 872 |
| Total | \$ 9,502 | 7,966 |

- The cost financed by users of the District's programs was \$585,554.
- Federal and state governments subsidized certain programs with grants, contributions and restricted interest totaling \$950,146.
- The net cost of governmental activities was financed with \$3,807,952 in property and other tax, including local option sales and services tax, and \$3,676,724 in unrestricted state grants and contributions.

Business Type Activities

Revenues for business type activities were \$423,737 and expenses were \$409,823. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

INDIVIDUAL FUND ANALYSIS

As previously noted, Sheldon Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of \$2,505,327, above last year's ending fund balance of \$2,409,231.

Governmental Fund Highlights

- The General Fund balance decreased from \$908,542 to \$606,509, due in part to the increase in expenditures for supplies and equipment, and increased expenditures in the areas of ELL, At-Risk, Title I, Staff Development, District Safety expenses, plant and equipment repair and maintenance, natural gas, electricity, and Open Enrollment. The General Fund balance decrease is coupled with the use of General Fund monies for the repair and maintenance of the District's facilities and equipment, due to limited funding with no Voter Approved Property, Plant and Equipment Levy.
- The District's deteriorating General Fund financial position is the result of many factors. Growth during the year in tax and grants resulted in an increase in revenues. However, the increase in revenues was more than offset by the District's increase in General Fund expenditures requiring the District to use carryover fund balance to meet its financial obligations during the year.
- The Capital Projects Fund balance increased from \$551,346 to \$928,817 due to the collection of local option sales and services tax.

Proprietary Fund Highlights

School Nutrition Fund net assets increased from \$24,069 at June 30, 2005 to \$37,983 at June 30, 2006, representing an increase of approximately 58%, due primarily to the District loaning or advancing only \$10,000 in the fiscal year ended June 30, 2006 versus \$16,000 in the fiscal year ended June 30, 2005.

BUDGETARY HIGHLIGHTS

Over the course of the year, Sheldon Community School District amended its annual budget one time to reflect additional expenditures associated with the middle school building capital project activity.

The District's receipts were \$368,577 greater than budgeted receipts, a variance of 4.1%.

Total disbursements were \$362,023 less than budgeted disbursements, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

In spite of the District's budgetary practice, the certified budget was exceeded in the instruction function due to the timing of disbursements paid at year-end without sufficient time to amend the certified budget.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2006, the District had invested, net of accumulated depreciation, \$8.8 million in a broad range of capital assets, including land, buildings, athletic facilities, computers, audiovisual equipment and transportation equipment. (See Figure A-6) More detailed information about the District's capital assets is presented in Note 6 to the financial statements. Depreciation expense for the year was \$504,018 for both governmental and business type activities.

| | Figure A-6 Capital Assets, net of Depreciation (expressed in thousands) | | | | | | | | |
|-------------------------|-------------------------------------------------------------------------------|----------------------------------------|---------|------|-------|-------|-----------|--|--|
| | Gove | Governmental Business Type Total Total | | | | | | | |
| | Ac | tivities | Activit | ies | Distr | ict | Change | | |
| | Ju | ine 30, | June 3 | 30, | June | , | June 30, | | |
| | 200 | 6 2005 | 2006 | 2005 | 2006 | 2005 | 2005-2006 | | |
| Land | \$ 83 | 3 284 | - | - | 83 | 284 | -70.8% | | |
| Buildings | 7,491 | l 7,696 | - | - | 7,491 | 7,696 | -2.7% | | |
| Improvements other | | | | | | | | | |
| than buildings | 764 | 1 925 | - | - | 764 | 925 | -17.4% | | |
| Furniture and equipment | 416 | 5 343 | 24 | 28 | 440 | 371 | 18.6% | | |
| Infrastructure | 24 | ¥ 25 | | - | 24 | 25 | 100.0% | | |
| Total | \$ 8,778 | 9,273 | 24 | 28 | 8,802 | 9,301 | -5.4% | | |

The original cost of the District's capital assets was \$13.4 million. Governmental funds account for \$13.3 million, with the remaining \$0.1 million accounted for in the Proprietary, School Nutrition Fund.

Long-Term Debt

At June 30, 2006, the District had \$5,930,000 in general obligation debt outstanding. This represents a decrease of approximately 4.0% from last year. (See Figure A-7) Additional information about the District's long-term debt is presented in Note 7 to the financial statements.

| | Ou | tstanding L | igure A-7 ong-Term C ed in thous | 0 |
|--------------------------|----|-------------|----------------------------------------|-----------|
| | | Total | | Total |
| | | Distric | t | Change |
| | | June 30 |), | June 30, |
| | | 2006 | 2005 | 2006-2005 |
| General obligation bonds | \$ | 5,930 | 6,180 | -4.0% |
| Early retirement | | 263 | - | 100.0% |
| Total | \$ | 6,193 | 6,180 | 0.2% |

ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of the following existing circumstances that could significantly affect its financial health in the future:

- The wage settlement for fiscal 2006 included an increase in the amount of the health insurance premium the District furnishes its certified staff and an increase in the base salary for the certified staff. The total negotiated agreement between the Sheldon Education Association and the Sheldon Community School District for Fiscal Year 2007 is an increase of 4.95%. Settlements in excess of "new money" or allowable growth in state funding will have an adverse effect on the District's General Fund budget and related fund balance.
- The Physical Plant and Equipment Levy (PPEL) Fund balance decreased from \$499,007 in fiscal 2005 to \$265,808 in fiscal 2006. The revenues decreased substantially due to the District's voters not approving the Physical Plant and Equipment Levy for the year ended June 30, 2006. Expenditures also decreased substantially due to completion of the new middle school and the elementary school renovations during the year. The District voters did approve a Physical Plant and Equipment Levy for five (5) years beginning on July 1, 2006. The rate of the levy is not to exceed fifty cents (\$0.50) per One Thousand Dollars (\$1,000) of the assessed valuation of the taxable property within the school district.
- The District voters also approved the continuance of the Instructional Support Levy for a period of five (5) years beginning on July 1, 2006. The rate of the levy is not to exceed six percent (6%) of the total regular program district costs for the budget year and monies received under Section 257.14, as a budget adjustment in the budget year. The amount will be authorized annually in combination, as determined by the board, of both property taxes and income surtax.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Bill Borchers, District Secretary/Treasurer and Business Manager, Sheldon Community School District, 1700 E. 4th Street, Sheldon, Iowa, 51201.

Basic Financial Statements

Statement of Net Assets

June 30, 2006

| | Go | vernmental | Business Type | |
|------------------------------------|----|------------|---------------|------------|
| | | Activities | Activities | Total |
| Assets | | | | |
| Cash and cash equivalents: | | | | |
| ISCAP | \$ | 760 009 | | 769,928 |
| Other | φ | 769,928 | - 12 EE2 | 3,000,928 |
| Receivables: | | 2,987,375 | 13,553 | 3,000,928 |
| | | | | |
| Property tax: | | 25.066 | | 25.066 |
| Delinquent | | 35,066 | - | 35,066 |
| Succeeding year | | 2,602,000 | - | 2,602,000 |
| Accounts | | 997 | - | 997 |
| Accrued interest: | | | | |
| ISCAP | | 239 | - | 239 |
| Other | | 17,120 | 103 | 17,223 |
| Due from other governments | | 507,303 | - | 507,303 |
| Advances to/from other funds | | 10,000 | (10,000) | - |
| Inventories | | - | 14,992 | 14,992 |
| Capital assets, net of accumulated | | | | |
| depreciation | | 8,777,752 | 23,781 | 8,801,533 |
| Total assets | | 15,707,780 | 42,429 | 15,750,209 |
| Liabilities | | | | |
| Accounts payable | | 133,554 | 31 | 133,585 |
| Salaries and benefits payable | | 594,114 | - | 594,114 |
| Due to other governments | | 63,342 | - | 63,342 |
| Accrued interest payable | | 20,413 | - | 20,413 |
| Deferred revenue: | | | | |
| Succeeding year property tax | | 2,602,000 | - | 2,602,000 |
| Other | | - | 4,415 | 4,415 |
| ISCAP warrants payable | | 771,000 | - | 771,000 |
| ISCAP accrued interest payable | | 190 | - | 190 |
| ISCAP unamortized premium | | 5,867 | - | 5,867 |
| Long-term liabilities: | | , | | |
| Portion due within one year: | | | | |
| General obligation bonds payable | | 255,000 | _ | 255,000 |
| Early retirement payable | | 246,654 | _ | 246,654 |
| Portion due after one year: | | , | | 10,001 |
| General obligation bonds payable | | 5,675,000 | _ | 5,675,000 |
| Early retirement payable | | 16,353 | - | 16,353 |
| Total liabilities | | 10,383,487 | 4,446 | 10,387,933 |
| | | | | |

Statement of Net Assets

June 30, 2006

| | Governmental | Business Type | |
|-------------------------------------------------|--------------|---------------|-----------|
| | Activities | Activities | Total |
| Net assets | | | |
| Invested in capital assets, net of related debt | 2,847,752 | 2 23,781 | 2,871,533 |
| Restricted for: | | | |
| Management levy | 132,097 | 7 – | 132,097 |
| Physical plant and equipment levy | 265,808 | - 3 | 265,808 |
| Other special revenue purposes | 190,457 | 7 – | 190,457 |
| Debt service | 98,219 | | 98,219 |
| Capital projects | 928,817 | 7 – | 928,817 |
| DHS Medicaid retainer | 1,758 | - 3 | 1,758 |
| Unrestricted | 859,385 | 5 14,202 | 873,587 |
| Total net assets | \$ 5,324,293 | 3 37,983 | 5,362,276 |

Statement of Activities

Year ended June 30, 2006

| | | Program | n Revenues |
|--------------------------------------------------------------------------|--------------|------------------------|------------------------------------------------------------------|
| | Expenses | Charges for Service | Operating Grants, Contributions and Restricted Interest |
| Functions/Programs | | | |
| Governmental activities: | | | |
| Instruction: | | | |
| Regular instruction | \$ 3,999,349 | 205,636 | 452,105 |
| Special instruction | 888,024 | - | 79,419 |
| Other instruction | 837,581 | 375,596 | 27,198 |
| | 5,724,954 | 581,232 | 558,722 |
| Support services: | | | |
| Student services | 94,290 | - | 14,243 |
| Instructional staff services | 140,701 | - | - |
| Administration services | 1,171,878 | - | 34 |
| Operation and maintenance of plant services | 773,470 | - | - |
| Transportation services | 334,229 | - | 36,199 |
| Central support services | 123 | - | - |
| | 2,514,691 | - | 50,476 |
| Non-instructional programs | 49,654 | 4,322 | - |
| Other expenditures: | | | |
| Facilities acquisition | 321,504 | - | - |
| Long-term debt interest | 252,226 | - | 6,007 |
| AEA flowthrough | 334,941 | - | 334,941 |
| Depreciation (unallocated)* | 304,009 | - | - |
| | 1,212,680 | - | 340,948 |
| Total governmental activities | 9,501,979 | 585,554 | 950,146 |
| Business type activities: | | | |
| Non-instructional programs: | | | |
| Food service operations | 409,823 | 259,717 | 162,006 |
| Total | \$ 9,911,802 | 845,271 | 1,112,152 |
| General Revenues: Property tax levied for: General purposes | | | |

General purposes Debt service Instructional support surtax Local option sales and services tax Unrestricted state grants and contributions Unrestricted investment earnings

Other

Total general revenues

Change in net assets

Net assets beginning of year

Net assets end of year

* This amount excludes depreciation included in the direct expenses of the various functions.

| | | (Expense) Revenue | |
|----|--------------------------|-------------------|--------------------------|
| | and Cl | nanges in Net Ass | ets |
| | | | |
| | vernmental | Business Type | |
| A | Activities | Activities | Total |
| | | | |
| | | | |
| | (3 341 608) | | (3 341 608) |
| | (3,341,608) (808,605) | - | (3,341,608) (808,605) |
| | (434,787) | | (434,787) |
| | (4,585,000) | | (4,585,000) |
| | (4,383,000) | - | (4,383,000) |
| | (80,047) | - | (80,047) |
| | (140,701) | - | (140,701) |
| | (1,171,844) | - | (1,171,844) |
| | (773,470) | - | (773,470) |
| | (298,030) | - | (298,030) |
| | (123) | - | (123) |
| | (2,464,215) | - | (2,464,215) |
| | (45,332) | - | (45,332) |
| | | | |
| | (321,504) | - | (321,504) |
| | (246,219) | - | (246,219) |
| | - | - | - |
| | (304,009) | - | (304,009) |
| | (871,732) | - | (871,732) |
| | (7,966,279) | - | (7,966,279) |
| | - | 11,900 | 11,900 |
| | (7,966,279) | 11,900 | (7,954,379) |
| | () | , | () |
| \$ | 2,885,036 | - | 2,885,036 |
| | 53,682 | - | 53,682 |
| | 238,227 | - | 238,227 |
| | 631,007 | - | 631,007 |
| | 3,676,724 | - | 3,676,724 |
| | 112,022 | 2,014 | 114,036 |
| | 27,886 | - | 27,886 |
| | 7,624,584 | 2,014 | 7,626,598 |
| | (341,695) | 13,914 | (327,781) |
| | 5,665,988 | 24,069 | 5,690,057 |
| \$ | 5,324,293 | 37,983 | 5,362,276 |

Balance Sheet Governmental Funds

June 30, 2006

| | | Capital | | |
|-------------------------------------|--------------|----------|-----------|-----------|
| | General | Projects | Nonmajor | Total |
| Assets | | | | |
| Cash and pooled investments: | | | | |
| ISCAP | \$ 769,928 | - | _ | 769,928 |
| Other | 1,216,200 | 810,454 | 960,721 | 2,987,375 |
| Receivables: | , , | , | , | , , |
| Property tax: | | | | |
| Delinquent | 29,014 | _ | 6,052 | 35,066 |
| Succeeding year | 2,168,000 | | 434,000 | 2,602,000 |
| | 2,108,000 | - | -3-,000 | 2,002,000 |
| Accounts | 997 | - | - | 997 |
| Accrued interest: | 222 | | | 222 |
| ISCAP | 239 | - | - | 239 |
| Other | 7,909 | 5,983 | 3,228 | 17,120 |
| Due from other governments | 384,323 | 122,980 | - | 507,303 |
| Advance to other funds | 10,000 | - | - | 10,000 |
| Total assets | \$ 4,586,610 | 939,417 | 1,404,001 | 6,930,028 |
| Liabilities and Fund Balances | | | | |
| Liabilities: | | | | |
| Accounts payable | \$ 122,954 | 10,600 | - | 133,554 |
| Salaries and benefits payable | 594,114 | - | - | 594,114 |
| Due to other governments | 63,342 | - | - | 63,342 |
| ISCAP warrants payable | 771,000 | - | - | 771,000 |
| ISCAP accrued interest payable | 190 | - | - | 190 |
| ISCAP unamortized premium | 5,867 | - | - | 5,867 |
| Deferred revenue: | | | | |
| Succeeding year property tax | 2,168,000 | - | 434,000 | 2,602,000 |
| Other | 254,634 | - | - | 254,634 |
| Total liabilities | 3,980,101 | 10,600 | 434,000 | 4,424,701 |
| Fund balances: | | | | |
| Reserved for: | | | | |
| DHS Medicaid retainer | 1,758 | - | - | 1,758 |
| Debt service | · - | - | 118,632 | 118,632 |
| Advances to other funds | 10,000 | - | - | 10,000 |
| Unreserved, reported in: | | | | |
| General fund | 594,751 | - | - | 594,751 |
| Special revenue funds | - | - | 851,369 | 851,369 |
| Capital projects fund | - | 928,817 | - | 928,817 |
| Total fund balances | 606,509 | 928,817 | 970,001 | 2,505,327 |
| Total liabilities and fund balances | \$ 4,586,610 | 939,417 | 1,404,001 | 6,930,028 |
| | | | | |

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2006

| Total fund balances of governmental funds (page 22) | \$ 2,505,327 |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------|
| Amounts reported for governmental activities in the Statement of Net Assets are different because: | |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. | 8,777,752 |
| Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds. | 254,634 |
| Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds. | (20,413) |
| Long-term liabilities, including bonds payable and early retirement payable, are not due and payable in the current period and, therefore, are not reported in the funds. | (6,193,007) |
| Net assets of governmental activities (page 19) | \$ 5,324,293 |

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2006

| | | Capital | | |
|-----------------------------------------------------------|--------------|-----------|-----------|-----------|
| | General | Projects | Nonmajor | Total |
| Revenues: | | | | |
| Local sources: | | | | |
| Local tax | \$ 2,633,310 | 631,007 | 514,626 | 3,778,943 |
| Tuition | 205,636 | - | - | 205,636 |
| Other | 76,065 | 33,704 | 416,098 | 525,867 |
| State sources | 4,348,503 | - | 453 | 4,348,956 |
| Federal sources | 231,222 | - | - | 231,222 |
| Total revenues | 7,494,736 | 664,711 | 931,177 | 9,090,624 |
| Expenditures: | | | | |
| Current: | | | | |
| Instruction: | | | | |
| Regular instruction | 3,965,895 | - | - | 3,965,895 |
| Special instruction | 963,874 | - | - | 963,874 |
| Other instruction | 457,402 | - | 380,179 | 837,581 |
| | 5,387,171 | - | 380,179 | 5,767,350 |
| Support services: | | | | |
| Student services | 94,290 | - | - | 94,290 |
| Instructional staff services | 131,141 | - | - | 131,141 |
| Administration services | 777,081 | - | 131,790 | 908,871 |
| Operation and maintenance of plant services | 770,570 | - | - | 770,570 |
| Transportation services | 301,381 | - | - | 301,381 |
| Central support services | 123 | - | - | 123 |
| | 2,074,586 | - | 131,790 | 2,206,376 |
| Non-instructional programs | 71 | - | - | 71 |
| Other expenditures: | | | | |
| Facilities acquisition | - | 115,676 | 142,263 | 257,939 |
| Long-term debt: | | , | , | , |
| Principal | - | - | 250,000 | 250,000 |
| Interest and fiscal charges | - | - | 252,851 | 252,851 |
| AEA flowthrough | 334,941 | - | - | 334,941 |
| | 334,941 | 115,676 | 645,114 | 1,095,731 |
| Total expenditures | 7,796,769 | 115,676 | 1,157,083 | 9,069,528 |
| Excess (deficiency) of revenues over (under) expenditures | (302,033) | 549,035 | (225,906) | 21,096 |
| Other financing sources (uses): | | | | |
| Sale of real property | _ | _ | 75,000 | 75,000 |
| Operating transfers in | _ | 278,436 | 450,000 | 728,436 |
| Operating transfers out | _ | (450,000) | (278,436) | (728,436) |
| Total other financing sources (uses) | | (171,564) | 246,564 | 75,000 |
| Total other inflationing sources (uses) | | (171,304) | 240,304 | 73,000 |
| Net change in fund balances | (302,033) | 377,471 | 20,658 | 96,096 |
| Fund balances beginning of year | 908,542 | 551,346 | 949,343 | 2,409,231 |
| Fund balances end of year | \$ 606,509 | 928,817 | 970,001 | 2,505,327 |
| See notes to financial statements. | | | | |

Sheldon Community School District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities Year ended June 30, 2006 96.096 Net change in fund balances - total governmental funds (page 24) Amounts reported for governmental activities in the Statement of Activities are different because: Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are not reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Depreciation expense exceeded capital outlay expenditures in the current year, as follows: Expenditures for capital assets \$ 205,784 Depreciation expense (499, 636)(293, 852)Certain revenues not collected for several months after year end are not considered available revenue and are deferred in the governmental funds. 69,660 In the Statement of Activities, the gain on the disposal of capital assets is reported whereas the governmental funds report the proceeds from the sale as an increase in financial resources. (201, 217)Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. 250,000 Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due. 625 Early retirement expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. (263,007)Change in net assets of governmental activities (page 21) \$ (341,695)

Statement of Net Assets Proprietary Fund

June 30, 2006

| | School Nutrition-Nonmajor | |
|-------------------------------------------------|------------------------------|--------|
| | | |
| Assets | | |
| Cash and cash equivalents | \$ | 13,553 |
| Accrued interest receivable | | 103 |
| Inventories | | 14,992 |
| Capital assets, net of accumulated depreciation | | 23,781 |
| Total assets | | 52,429 |
| Liabilities | | |
| Accounts payable | | 31 |
| Deferred revenue | | 4,415 |
| Advances from other funds | | 10,000 |
| Total liabilities | | 14,446 |
| Net Assets | | |
| Invested in capital assets | | 23,781 |
| Unrestricted | | 14,202 |
| Total net assets | \$ | 37,983 |

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund

Year ended June 30, 2006

| | School Nutrition-Nonmajor | |
|------------------------------|------------------------------|--|
| | | |
| Operating revenues: | | |
| Local sources: | | |
| Charges for service | \$ 259,717 | |
| Operating expenses: | | |
| Non-instructional programs: | | |
| Food service operations: | | |
| Salaries and benefits | 188,433 | |
| Purchased services | 5,921 | |
| Supplies | 211,087 | |
| Depreciation | 4,382 | |
| Total operating expenses | 409,823 | |
| Operating loss | (150,106) | |
| Non-operating revenues: | | |
| State sources | 5,550 | |
| Federal sources | 156,456 | |
| Interest income | 2,014 | |
| Total non-operating revenues | 164,020 | |
| Netincome | 13,914 | |
| Net assets beginning of year | 24,069 | |
| Net assets end of year | \$ 37,983 | |

Statement of Cash Flows Proprietary Fund

Year ended June 30, 2006

| | | School | |
|-------------------------------------------------------|--------|--------------|--|
| | Nutrit | ion-Nonmajor | |
| Cash flows from operating activities: | | | |
| Cash received from sale of lunches and breakfasts | \$ | 259,187 | |
| Cash paid to employees for services | | (188,433) | |
| Cash paid to suppliers for goods or services | | (184,072) | |
| Net cash used by operating activities | | (113,318) | |
| Cash flows from non-capital financing activities: | | | |
| State grants received | | 5,550 | |
| Federal grants received | | 123,274 | |
| Operating transfer (out) | | (6,000) | |
| Net cash provided by non-capital financing activities | | 122,824 | |
| Cash flows from investing activities: | | | |
| Interest on investments | | 1,917 | |
| Net increase in cash and cash equivalents | | 11,423 | |
| Cash and cash equivalents beginning of year | | 2,130 | |
| Cash and cash equivalents end of year | \$ | 13,553 | |
| Reconciliation of operating loss to net cash used by | | | |
| operating activities: | | | |
| Operating loss | \$ | (150,106) | |
| Adjustments to reconcile operating loss | | | |
| to net cash used by operating activities: | | | |
| Commodities used | | 33,182 | |
| Depreciation | | 4,382 | |
| (Increase) in inventories | | (62) | |
| Decrease in accounts receivable | | 11 | |
| (Decrease) in accounts payable | | (184) | |
| (Decrease) in deferred revenue | | (541) | |
| Net cash used by operating activities | \$ | (113,318) | |

Non-cash investing, capital and financing activities:

During the year ended June 30, 2006, the District received \$33,182 of federal commodities.

Statement of Fiduciary Net Assets Agency Fund

June 30, 2006

| Assets | |
|-----------------------------|-------------|
| Cash and pooled investments | \$ 4,777 |
| Accounts receivable | 146 |
| Due from other governments | 8,972 |
| Total assets | 13,895 |
| Liabilities | |
| Due to other governments | 13,895 |
| Net assets | \$ - |

Notes to Financial Statements

June 30, 2006

(1) Summary of Significant Accounting Policies

Sheldon Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the City of Sheldon, Iowa, and the predominate agricultural territory in O'Brien County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. <u>Reporting Entity</u>

For financial reporting purposes, Sheldon Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Sheldon Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organization</u> – The District participates in jointly governed organizations that provide services to the District but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of both the O'Brien County and Sioux County Assessor's Conference Boards.

- B. <u>Basis of Presentation</u>
 - <u>Government-wide Financial Statements</u> The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

- The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:
 - *Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.
 - *Restricted net assets* result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.
 - *Unrestricted net assets* consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.
- The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.
- <u>Fund Financial Statements</u> Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.
- The District reports the following major governmental funds:
 - The General Fund is the general operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.
 - The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.
- The District reports the following nonmajor proprietary fund:
 - The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

The District also reports a fiduciary fund which focuses on net assets and changes in net assets. The District's fiduciary fund is as follows:

The Agency Fund is used to account for assets held by the District as an agent for individuals, private organizations and other governments. The Agency Fund is custodial in nature, assets equal liabilities, and does not involve measurement of results of operations.

C. <u>Measurement Focus and Basis of Accounting</u>

- The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.
- Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year end.
- Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.
- Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.
- Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.
- The proprietary fund of the District applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.
- Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

D. <u>Assets, Liabilities and Fund Equity</u>

The following accounting policies are followed in preparing the financial statements:

- <u>Cash, Pooled Investments and Cash Equivalents</u> The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost.
- For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.
- <u>Property Tax Receivable</u> Property tax in governmental funds is accounted for using the modified accrual basis of accounting.
- Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.
- Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2004 assessed property valuations; is for the tax accrual period July 1, 2005 through June 30, 2006 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April, 2005.
- <u>Due from Other Governments</u> Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.
- <u>Inventories</u> Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> – Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

| Asset Class | Amount |
|-----------------------------------|-----------|
| Land | \$ 25,000 |
| Buildings | 25,000 |
| Improvements other than buildings | 5,000 |
| Furniture and equipment: | |
| School Nutrition Fund equipment | 500 |
| Other furniture and equipment | 5,000 |

Capital assets are depreciated using the straight line method over the following estimated useful lives:

| | Estimated |
|-----------------------------------|--------------|
| | Useful Lives |
| Asset Class | (In Years) |
| | |
| Buildings | 20-50 years |
| Improvements other than buildings | 5-20 years |
| Furniture and equipment | 2-20 years |

- <u>Salaries and Benefits Payable</u> Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.
- <u>Deferred Revenue</u> Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds and other receivables not collected within sixty days after year end.
- Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and unspent grant proceeds.
- <u>Long-Term Liabilities</u> In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

<u>Fund Equity</u> – In the governmental fund financial statements, reservations of fund balance are reported for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose.

<u>Restricted Net Assets</u> – In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

E. <u>Budgets and Budgetary Accounting</u>

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2006, disbursements in the instruction function exceeded the amount budgeted.

(2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2006 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2006, the District had the following investments and maturity:

| Investment Type | Fair Value | Maturity |
|----------------------|-------------------|----------|
| Repurchase Agreement | <u>\$ 396,956</u> | Monthly |

- In addition, the District had investments in the Iowa Schools Joint Investment Trust which are valued at an amortized cost of \$1,708,606 pursuant to Rule 2a-7 under the Investment Company Act of 1940.
- Interest rate risk and custodial credit: As a means of limiting its exposure to fair value losses arising from rising interest rates, the District's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the District.
- The District's \$396,956 investment in a repurchase agreement is held in the name of the District and the underlying securities (totaling \$396,956) are held by an authorized custodian of the District.

Credit risk: The investments in the Iowa Schools Joint Investment Trust were rated Aaa by Moody's Investors Service.

Concentration of credit risk: The District places no limit on the amount that may be invested in any one issuer. The District's investment in the repurchase agreement is 18.85% of the District's total investments.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2006 is as follows:

| Transfer to | Transfer from | Amount |
|------------------|----------------------------------------------------------|---------------|
| Capital Projects | Special Revenue: Physical Plant and Equipment Levy | \$ 278,436 |
| Debt Service | Capital Projects | 450,000 |
| Total | | \$ 728,436 |

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Interfund Assets/Liabilities

The detail of interfund advances for the year ended June 30, 2006 is as follows:

| Receivable Fund | Payable Fund | Amoun | | |
|-----------------|---------------------------------|-------|--------|--|
| General | Enterprise: School Nutrition | \$ | 10,000 | |

This represents a loan from the General Fund to the School Nutrition Fund for operations.

(5) Iowa School Cash Anticipation Program (ISCAP)

The District participates in the Iowa School Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants which mature as noted below. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. ISCAP accounts are maintained for each participating entity and monthly statements are provided regarding their cash balance, interest earnings and amounts available for withdrawal for each outstanding series of warrants. Bankers Trust Co. NA is the trustee for the program. A summary of the District's participation in ISCAP at June 30, 2006 is as follows:

| | | Final | | | Accrued | | Accrued |
|----------|---------|----------|-----|-----------|------------|----------|----------|
| Series | Warrant | Warrant | | | Interest | Warrants | Interest |
| Series | Date | Maturity | Inv | restments | Receivable | Payable | Payable |
| | | | | | | | |
| 2006-07A | 6/28/06 | 6/28/07 | \$ | 769,928 | 239 | 771,000 | 190 |

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, then the District must repay the outstanding withdrawal from its General Fund receipts. In addition, the District must make minimum warrant repayments on the 25th of each month immediately following the final date the warrant proceeds may be used in an amount equal to 25% of the warrant amount. ISCAP advance activity in the General Fund for the year ended June 30, 2006 is as follows:

| | Bala | nce | | | Balance | |
|----------|-------|------|----------|----------|---------|---|
| | Begin | ning | Advances | Advances | End of | |
| Series | of Ye | ear | Received | Repaid | Year | |
| 2005-06A | \$ | - | 285,000 | 285,000 | | _ |

The warrants bear interest and the available proceeds of the warrants are invested at the interest rates shown below:

| | Interest | Interest |
|----------|----------|-------------|
| | Rates on | Rates on |
| Series | Warrants | Investments |
| | | |
| 2005-06A | 4.000% | 3.903% |
| 2006-07A | 4.500% | 5.676% |

(6) Capital Assets

Capital assets activity for the year ended June 30, 2006 was as follows:

| | | Balance | | | I | Balance |
|-------------------------------------------------|-------|------------|-----------|-----------|----|-----------|
| | Be | ginning of | | | | End |
| | | Year | Increases | Decreases | | of Year |
| Governmental activities: | | | | | | |
| Capital assets not being depreciated: | | | | | | |
| Land | \$ | 283,976 | - | 200,673 | | 83,303 |
| Total capital assets not being depreciated | | 283,976 | - | 200,673 | | 83,303 |
| Capital assets being depreciated: | | | | | | |
| Buildings | | 9,859,068 | - | - | 9 | 9,859,068 |
| Improvements other than buildings | | 1,936,955 | - | - | | 1,936,955 |
| Furniture and equipment | | 1,368,803 | 209,384 | 56,398 | | 1,521,789 |
| Infrastructure | | 25,963 | - | - | | 25,963 |
| Total capital assets being depreciated | | 13,190,789 | 209,384 | 56,398 | 1 | 3,343,775 |
| Less accumulated depreciation for: | | | | | | |
| Buildings | | 2,163,343 | 204,634 | - | | 2,367,977 |
| Improvements other than buildings | | 1,011,650 | 161,386 | - | | 1,173,036 |
| Furniture and equipment | | 1,026,086 | 132,751 | 52,254 | | 1,106,583 |
| Infrastructure | | 865 | 865 | | | 1,730 |
| Total accumulated depreciation | | 4,201,944 | 499,636 | 52,254 | • | 4,649,326 |
| Total capital assets being depreciated, net | | 8,988,845 | (290,252) | 4,144 | ł | 8,694,449 |
| Governmental activities capital assets, net | \$ | 9,272,821 | (290,252) | 204,817 | | 8,777,752 |
| Business type activities: | | | | | | |
| Furniture and equipment | \$ | 137,287 | _ | _ | | 137,287 |
| Less accumulated depreciation | Ψ | 109,124 | 4,382 | _ | | 113,506 |
| Business type activities capital assets, net | \$ | 28,163 | (4,382) | | | 23,781 |
| | | | (1,002) | | | 20,701 |
| Depreciation expense was charged to the follow. | ingi | functions: | | | | |
| Governmental activities: Instruction: | | | | | | |
| Regular | | | | | \$ | 66,634 |
| Special | | | | | φ | 21,802 |
| Support services: | | | | | | 21,002 |
| Instructional staff | | | | | | 9,560 |
| Operation and maintenance of plant | | | | | | 9,665 |
| Transportation | | | | | | 49,583 |
| Non-instructional | | | | | | 38,383 |
| | | | | | | 195,627 |
| Unallocated | | | | | | 304,009 |
| Total depreciation expense - governmental | l act | ivities | | | \$ | 499,636 |
| Business type activities: | | | | | | |
| Food service operations | | | | | \$ | 4,382 |
| | | | | | | |

(7) Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2006 are summarized as follows:

| | Balance | | | Balance | Due |
|----------------------------------------------|-----------------|--------------|------------|----------------------|--------------------|
| | Beginning | | | End | Within |
| | of Year | Additions | Reductions | of Year | One Year |
| General obligation bonds Early retirement | \$ 6,180,000 | - 263,007 | 250,000 | 5,930,000 263,007 | 255,000 246,654 |
| Total | \$ 6,180,000 | 263,007 | 250,000 | 6,193,007 | 501,654 |

Early Retirement

The District offers a voluntary early retirement plan to its certified employees. Eligible employees must be at least age fifty-five and must have completed fifteen years of service to the District. Employees must complete an application which is subject to approval by the Board of Education. The early retirement incentive for each eligible employee, payable in a lump sum or in up to four installments, is calculated as the difference between the salary schedule base in effect for the employee's last year of employment and the employee's total current salary for that year.

No early retirement benefits were paid during the year ended June 30, 2006.

Bonded Debt

Details of the District's June 30, 2006 general obligation bonded indebtedness are as follows:

| Year | | Bond Issue of Sep 1, 2002 | | | | | | |
|-----------|-----------|---------------------------|-----------|-----------|--|--|--|--|
| Ending | Interest | | | | | | | |
| June 30, | Rates | Principal | Interest | Total | | | | |
| 2007 | 3.25% \$ | 255,000 | 244,951 | 499,951 | | | | |
| 2008 | 3.25 | 265,000 | 236,664 | 501,664 | | | | |
| 2009 | 3.50 | 275,000 | 228,051 | 503,051 | | | | |
| 2010 | 3.75 | 300,000 | 218,426 | 518,426 | | | | |
| 2011 | 3.75 | 305,000 | 207,176 | 512,176 | | | | |
| 2012-2016 | 4.00-4.20 | 1,795,000 | 841,920 | 2,636,920 | | | | |
| 2017-2021 | 4.30-4.60 | 2,225,000 | 427,267 | 2,652,267 | | | | |
| 2022 | 4.70 | 510,000 | 23,970 | 533,970 | | | | |
| Total | \$ | 5,930,000 | 2,428,425 | 8,358,425 | | | | |

(8) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117. Plan members are required to contribute 3.70% of their annual covered salary and the District is required to contribute 5.75% of annual covered payroll for the years ended June 30, 2006, 2005 and 2004. Contribution requirements are established by state statute. The District's contributions to IPERS for the years ended June 30, 2006, 2005 and 2004 were \$263,320, \$245,155 and \$254,805, respectively, equal to the required contributions for each year.

(9) Risk Management

The District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$334,941 for the year ended June 30, 2006 and is recorded in the General Fund by making a memorandum adjusting entry to the financial statements.

Required Supplementary Information

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances -Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Fund

Required Supplementary Information

Year ended June 30, 2006

| | Go | vernmental Funds Actual | Proprietary Fund Actual | Total Actual |
|--------------------------------------------------------------------------------------------------|----|-------------------------------|-------------------------------|-----------------|
| Receipts: | | | | |
| Local sources | \$ | 4,393,031 | 261,104 | 4,654,135 |
| State sources | | 4,342,893 | 5,550 | 4,348,443 |
| Federal sources | | 278,998 | 123,273 | 402,271 |
| Total receipts | | 9,014,922 | 389,927 | 9,404,849 |
| Disbursements: | | | | |
| Instruction | | 5,768,488 | - | 5,768,488 |
| Support services | | 2,140,410 | - | 2,140,410 |
| Non-instructional programs | | - | 372,504 | 372,504 |
| Other expenditures | | 1,170,075 | - | 1,170,075 |
| Total disbursements | | 9,078,973 | 372,504 | 9,451,477 |
| Excess (deficiency) of receipts over | | | | |
| (under) disbursements | | (64,051) | 17,423 | (46,628) |
| Other financing sources (uses), net | | 81,000 | (6,000) | 75,000 |
| Excess (deficiency) of receipts and other financing sources over (under) disbursements and other | | | | |
| financing uses | | 16,949 | 11,423 | 28,372 |
| Balances beginning of year | | 2,970,426 | 2,130 | 2,972,556 |
| Balances end of year | \$ | 2,987,375 | 13,553 | 3,000,928 |

| | | Final to |
|------------|-----------|-----------|
| Budgeted A | mounts | Actual |
| Original | Final | Variance |
| | | |
| 4 200 087 | 4 200 097 | 205 048 |
| 4,329,087 | 4,329,087 | 325,048 |
| 4,342,685 | 4,342,685 | 5,758 |
| 364,500 | 364,500 | 37,771 |
| 9,036,272 | 9,036,272 | 368,577 |
| | | |
| 5,481,241 | 5,481,241 | (287,247) |
| 2,264,412 | 2,264,412 | 124,002 |
| 360,260 | 400,260 | 27,756 |
| 1,389,151 | 1,667,587 | 497,512 |
| 9,495,064 | 9,813,500 | 362,023 |
| | | |
| (458,792) | (777,228) | 730,600 |
| _ | - | 75,000 |
| | | |
| (458,792) | (777,228) | 805,600 |
| 2,503,021 | 2,503,021 | 469,535 |
| 2,044,229 | 1,725,793 | 1,275,135 |

Budgetary Comparison Schedule - Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2006

| | | Go | vernmental Funds | | |
|--------------------------------|------|-----------|------------------|-----------|--|
| | | | Accrual | Modified | |
| | | Cash | Adjust- | Accrual | |
| | | Basis | ments | Basis | |
| Revenues | \$ 9 | 9,014,922 | 75,702 | 9,090,624 | |
| Expenditures | g | 0,078,973 | (9,445) | 9,069,528 | |
| Net | | (64,051) | 85,147 | 21,096 | |
| Other financing sources (uses) | | 81,000 | (6,000) | 75,000 | |
| Beginning fund balances | 2 | 2,970,426 | (561,195) | 2,409,231 | |
| Ending fund balances | \$ 2 | 2,987,375 | (482,048) | 2,505,327 | |
| | | т | Proprietary Fund | | |
| | | 1 | Enterprise | <u> </u> | |
| | | | Accrual | | |
| | | Cash | Adjust- | Accrual | |
| | | Basis | ments | Basis | |
| D | ¢ | 200.007 | 22.810 | 400 707 | |
| Revenues | \$ | 389,927 | 33,810 | 423,737 | |
| Expenses | | 372,504 | 37,319 | 409,823 | |
| Net | | 17,423 | (3,509) | 13,914 | |
| Other financing sources (uses) | | (6,000) | 6,000 | - | |
| Beginning fund balances | | 2,130 | 21,939 | 24,069 | |
| Ending fund balances | \$ | 13,553 | 24,430 | 37,983 | |

Notes to Required Supplementary Information – Budgetary Reporting

Year ended June 30, 2006

- This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.
- In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the cash basis. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.
- Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendment increasing budgeted disbursements by \$318,436.
- During the year ended June 30, 2006, disbursements in the instruction function exceeded the amount budgeted.

Other Supplementary Information

Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2006

| | | a ai al Daman | | | |
|-----------------------------------|-----------------|---------------|-----------------------|---------|-----------|
| | sp | ecial Rever | | | |
| | Manage- | | Physical Plant and | | |
| | manage- ment | Student | Equipment | Debt | |
| | | | | Service | Total |
| | Levy | Activity | Levy | Service | Total |
| Assets | | | | | |
| Cash and pooled investments | \$ 389,387 | 189,818 | 263,920 | 117,596 | 960,721 |
| Receivables: | | | | | |
| Property tax: | | | | | |
| Delinquent | 4,430 | - | 1,009 | 613 | 6,052 |
| Succeeding year | 218,000 | - | 216,000 | - | 434,000 |
| Accruedinterest | 1,287 | 639 | 879 | 423 | 3,228 |
| | | | | | |
| Total assets | \$ 613,104 | 190,457 | 481,808 | 118,632 | 1,404,001 |
| Liabilities and Fund Equity | | | | | |
| Liabilities: | | | | | |
| Deferred revenue: | | | | | |
| Succeeding year property tax | \$ 218,000 | - | 216,000 | - | 434,000 |
| Durchemiter | | | | | |
| Fund equity: | | | | | |
| Fund balances: | | | | 119 (20 | 110 (20) |
| Reserved for debt service | - | - | - | 118,632 | 118,632 |
| Unreserved, reported in: | 205 104 | 100 457 | | | 051 060 |
| Special revenue funds | 395,104 | 190,457 | 265,808 | - | 851,369 |
| Total fund equity | 395,104 | 190,457 | 265,808 | 118,632 | 970,001 |
| Total liabilities and fund equity | \$ 613,104 | 190,457 | 481,808 | 118,632 | 1,404,001 |

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2006

| | Special Revenue | | | | |
|---------------------------------------|-----------------|----------|-----------|-----------|-----------|
| | Physical | | | | |
| | Manage- | | Plant and | | |
| | ment | Student | Equipment | Debt | |
| | Levy | Activity | Levy | Service | Total |
| Revenues: | | | | | |
| Local sources: | | | | | |
| Local tax | \$ 370,074 | | 90,914 | 53,638 | 514,626 |
| Other | | - | | 6,007 | |
| | 7,497 | 381,082 | 21,512 | | 416,098 |
| State sources | 335 | - | 74 | 44 | 453 |
| Total revenues | 377,906 | 381,082 | 112,500 | 59,689 | 931,177 |
| Expenditures: | | | | | |
| Current: | | | | | |
| Instruction: | | | | | |
| Other instruction | - | 380,179 | - | - | 380,179 |
| Support services: | | | | | |
| Administration services | 131,790 | - | - | - | 131,790 |
| Other expenditures: | | | | | |
| Facilities acquisition | - | - | 142,263 | - | 142,263 |
| Long-term debt: | | | | | |
| Principal | - | - | - | 250,000 | 250,000 |
| Interest and fiscal charges | - | _ | _ | 252,851 | 252,851 |
| Total expenditures | 131,790 | 380,179 | 142,263 | 502,851 | 1,157,083 |
| | | | | | |
| Excess (deficiency) of revenues over | | | | | |
| (under) expenditures | 246,116 | 903 | (29,763) | (443,162) | (225,906) |
| Other financing sources (uses): | | | | | |
| Sale of real property | - | - | 75,000 | - | 75,000 |
| Operating transfers in | - | - | - | 450,000 | 450,000 |
| Operating transfers out | - | - | (278,436) | - | (278,436) |
| Total other financing sources (uses) | - | - | (203,436) | 450,000 | 246,564 |
| Excess (deficiency) of revenues and | | | | | |
| other financing sources over (under) | | | | | |
| expenditures and other financing uses | 246,116 | 903 | (233,199) | 6,838 | 20,658 |
| Fund balances beginning of year | 148,988 | 189,554 | 499,007 | 111,794 | 949,343 |
| Fund balances end of year | \$ 395,104 | 190,457 | 265,808 | 118,632 | 970,001 |

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2006

| | | lance | | Balance | | |
|----------------------------------------|----|--------|----------|--------------|---------|--|
| | - | inning | | | End of | |
| Account | of | Year | Revenues | Expenditures | Year | |
| Boys Basketball | \$ | 1,000 | 2,172 | 2,172 | 1,000 | |
| Cross Country | | 500 | 1,649 | 1,649 | 500 | |
| Football | | 6,500 | 10,077 | 10,077 | 6,500 | |
| Boys Golf | | 700 | 1,454 | 1,454 | 700 | |
| Boys Track | | 1,000 | 2,461 | 2,461 | 1,000 | |
| Baseball | | 1,000 | 2,644 | 2,644 | 1,000 | |
| Wrestling | | 1,400 | 3,694 | 4,094 | 1,000 | |
| Girls Basketball | | 1,000 | 2,028 | 2,028 | 1,000 | |
| Girls Softball | | 1,400 | 2,610 | 2,428 | 1,582 | |
| Girls Track | | 1,000 | 2,141 | 2,141 | 1,000 | |
| Girls Volleyball | | 1,000 | 2,028 | 2,028 | 1,000 | |
| Girls Golf | | 900 | 1,188 | 1,388 | 700 | |
| Weightlifting | | 610 | - | 103 | 507 | |
| Dance Team | | 6,056 | 6,994 | 7,738 | 5,312 | |
| Cheerleaders | | 17,415 | 15,334 | 17,695 | 15,054 | |
| Activity Tickets | | - | 13,050 | 13,050 | - | |
| Concession - High School | | 417 | 46,202 | 44,158 | 2,461 | |
| Concession - Middle School | | 3,319 | 7,304 | 6,703 | 3,920 | |
| Reserved Seat Tickets | | 349 | - | - | 349 | |
| Activity Passes | | - | 2,988 | 2,988 | - | |
| All Sports | 1 | 12,924 | 31,325 | 16,001 | 28,248 | |
| Athletic Uniforms | | 4,500 | 2,116 | 2,116 | 4,500 | |
| Flags | | 1,015 | - | 132 | 883 | |
| Spanish Club | 1 | 17,905 | 7,801 | 8,122 | 17,584 | |
| Art Club | | 5,837 | 1,164 | 2,620 | 4,381 | |
| Science Club | | 2,302 | 582 | 676 | 2,208 | |
| Speech Club | | 1,047 | 10,399 | 7,602 | 3,844 | |
| Family Career & Community Leaders | | | | | | |
| of America (FCCLA) | | 462 | 3,594 | 2,993 | 1,063 | |
| Fellowship of Christian Athletes (FCA) | | 1,200 | 1,745 | 1,200 | 1,745 | |
| Future Business Leaders | | 1,287 | 490 | 349 | 1,428 | |
| Future Farmers of America | | 6,010 | 15,637 | 19,106 | 2,541 | |
| College Farm | | 297 | 27,663 | 40,586 | (12,626 | |
| Middle School: | | | | | • | |
| SOAR | | 2,283 | 6,994 | 6,696 | 2,581 | |
| Band | | 774 | 7,772 | 7,679 | 867 | |
| Vocal Music | | 1,151 | 679 | - | 1,830 | |
| Student Council | | 9,163 | 8,402 | 14,278 | 3,287 | |
| Magazine Sales | | - - | 37,831 | 37,831 | - | |
| Playground Equipment | | 1,785 | - | , _ | 1,785 | |

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2006

| | Balance | | | Balance |
|--------------------------|------------|----------|--------------|---------|
| | Beginning | | | End of |
| Account | of Year | Revenues | Expenditures | Year |
| High School: | | | | |
| Student Council | 1,998 | 9,820 | 8,291 | 3,527 |
| National Honor Society | 15 | 1,525 | 1,522 | 18 |
| Leadership Group | 201 | - | - | 201 |
| Band Uniform Rent | 5,813 | - | 1,060 | 4,753 |
| Musical | 2,621 | 3,799 | 5,124 | 1,296 |
| Annual | 9,352 | 3,966 | 4,698 | 8,620 |
| Band | 2,219 | 17,138 | 17,823 | 1,534 |
| Jazz Band | 56 | - | 33 | 23 |
| Vocal Music | 4,835 | 7,421 | 2,334 | 9,922 |
| Choir Robes | 16 | - | - | 16 |
| Choir Trip | 127 | - | - | 127 |
| Swing Choir | 3,669 | 4,620 | 5,563 | 2,726 |
| Summer Theater | 7,462 | 9,140 | 11,996 | 4,606 |
| Music Department Trip | 2,011 | - | - | 2,011 |
| Band Trip | 7,001 | 200 | - | 7,201 |
| Science Department | 100 | - | - | 100 |
| Elementary Boxtop | 3,960 | 19,724 | 22,015 | 1,669 |
| District Hospitality | 197 | - | - | 197 |
| Student Vending Machines | 98 | 2,707 | - | 2,805 |
| Investments | 1,320 | 5,886 | 170 | 7,036 |
| Community Musical | 5,821 | 310 | 576 | 5,555 |
| Class of: | | | | |
| 2000/2010 | 55 | 3,500 | - | 3,555 |
| 2004/2014 | 1,046 | - | - | 1,046 |
| 2005/2015 | 1,631 | - | 1,031 | 600 |
| 2006/2016 | 2,055 | 805 | 1,196 | 1,664 |
| 2007/2017 | 3,367 | 309 | 1,761 | 1,915 |
| 2008/2018 | 3,500 | - | - | 3,500 |
| 2009/2019 | 3,500 | - | - | 3,500 |
| Total | \$ 189,554 | 381,082 | 380,179 | 190,457 |

Schedule of Changes in Fiduciary Assets and Liabilities - Agency Fund

Year ended June 30, 2006

| | E | Balance End of Year | | | |
|---------------------------------------------|----|---------------------------|--------|--------|--------|
| Assets | | | | | |
| Cash and pooled investments Receivables: | \$ | 4,460 | 9,973 | 9,656 | 4,777 |
| Accounts | | 122 | 146 | 122 | 146 |
| Accruedinterest | | 9 | - | 9 | - |
| Due from other governments | | 8,975 | 8,972 | 8,975 | 8,972 |
| Total assets | \$ | 13,566 | 19,091 | 18,762 | 13,895 |
| Liabilities | | | | | |
| Due to other governments | \$ | 13,566 | 19,091 | 18,762 | 13,895 |

Schedule of Revenues by Source and Expenditures by Function All Governmental Funds

For the Last Six Years

| | Modified Accrual Basis | | | | | | |
|------------------------------|------------------------|-----------|------------|-----------|-----------|-----------|--|
| | 2006 | 2005 | 2004 | 2003 | 2002 | 2001 | |
| Revenues: | | | | | | | |
| Local sources: | | | | | | | |
| Local tax | \$ 3,778,943 | 3,705,094 | 3,971,901 | 3,186,542 | 2,860,636 | 2,913,234 | |
| Tuition | 205,636 | 195,411 | 172,579 | 118,391 | 153,730 | 144,252 | |
| Other | 525,867 | 549,856 | 456,981 | 595,179 | 526,095 | 578,310 | |
| State sources | 4,348,956 | 4,158,412 | 3,647,447 | 3,917,172 | 3,901,738 | 3,801,426 | |
| Federal sources | 231,222 | 350,161 | 894,075 | 278,416 | 254,029 | 189,025 | |
| Total | \$ 9,090,624 | 8,958,934 | 9,142,983 | 8,095,700 | 7,696,228 | 7,626,247 | |
| Expenditures: | | | | | | | |
| Instruction: | | | | | | | |
| Regular instruction | \$ 3,965,895 | 3,730,320 | 3,534,552 | 3,336,688 | 3,327,480 | 3,051,435 | |
| Special instruction | 963,874 | 979,108 | 788,266 | 687,714 | 824,714 | 825,552 | |
| Other instruction | 837,581 | 945,675 | 842,041 | 810,318 | 859,480 | 838,075 | |
| Support services: | | | | | | | |
| Student services | 94,290 | 72,821 | 81,986 | 241,027 | 215,154 | 161,912 | |
| Instructional staff services | 131,141 | 136,586 | 124,936 | 135,636 | 126,830 | 127,036 | |
| Administration services | 908,871 | 823,388 | 827,693 | 728,667 | 684,547 | 666,894 | |
| Operation and maintenance of | | | | | | | |
| plant services | 770,570 | 649,462 | 579,527 | 511,765 | 531,349 | 520,053 | |
| Transportation services | 301,381 | 246,718 | 240,987 | 211,953 | 251,185 | 309,502 | |
| Central support services | 123 | 27,631 | - | 14,560 | 112,199 | 7,217 | |
| Non-instructional programs | 71 | 9,042 | 8,502 | 5,000 | - | 22,651 | |
| Other expenditures: | | | | | | | |
| Facilities acquisition | 257,939 | 733,736 | 4,718,670 | 2,456,560 | 338,011 | 354,814 | |
| Long-term debt: | | | | | | | |
| Principal | 250,000 | 240,000 | 200,000 | 145,000 | 140,000 | 168,655 | |
| Interest and fiscal charges | 252,851 | 260,051 | 268,501 | 209,444 | 19,450 | 25,294 | |
| AEA flowthrough | 334,941 | 325,668 | 325,688 | 366,540 | 349,094 | 355,112 | |
| Total | \$ 9,069,528 | 9,180,206 | 12,541,349 | 9,860,872 | 7,779,493 | 7,434,202 | |



OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Education of Sheldon Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Sheldon Community School District as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated September 15, 2006. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Sheldon Community School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial report financial control over financial reporting that, in our judgment, could adversely affect the District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying Schedule of Findings.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item (A) is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Sheldon Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an

objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Sheldon Community School District and other parties to whom Sheldon Community School District may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Sheldon Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

DAVID A. VAUDT, CPA Auditor of State

WARREN G. JENKINS, CPA Chief Deputy Auditor of State

September 15, 2006

Schedule of Findings

Year ended June 30, 2006

Findings Related to the Financial Statements:

REPORTABLE CONDITIONS:

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The investing, bank wire transferring and data processing functions were performed by the same person.
 - <u>Recommendation</u> We realize segregation of duties is difficult with a limited number of office employees. However, the District should review its control procedures to obtain the maximum internal control possible under the circumstances.
 - <u>Response</u> The District will continue to review its control procedures, so as to maximize the internal control with the limited number of employees in the accounting department.
 - <u>Conclusion</u> Response acknowledged. The District should consider utilizing other employees to provide independent review of investment transactions.
- (B) <u>Information Systems</u> During our review of internal control, the existing control activities in the District's computer based financial systems were evaluated in order to determine activities, from a control standpoint, were designed to provide reasonable assurance regarding the achievement of objectives in the reliability of financial reporting, effectiveness and efficiency of operations and compliance with applicable laws and regulations. The following weaknesses in the District's computer based financial systems were noted:
 - The District does not have written policies over the computer based financial system requiring password changes because software does not require the user to change log-ins/passwords periodically.
 - Also, the District does not have a written disaster recovery plan covering the computer based financial system.
 - <u>Recommendation</u> The District should develop written policies addressing the above items in order to improve the District's control over the computer based financial systems. A written disaster recovery plan should be developed.
 - <u>Response</u> The District has implemented the changing of the network password for the accounting computer every 90 days and will develop a written policy reflecting this change. The District will work on a written disaster recovery plan for the computer based financial system.

<u>Conclusion</u> – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings

Year ended June 30, 2006

Other Findings Related to Required Statutory Reporting:

(1) <u>Certified Budget</u> – Disbursements for the year ended June 30, 2006 exceeded the amended budget amount in the instruction function.

<u>Recommendation</u> – The budget should have been amended in sufficient amounts as required by Chapter 24.9 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – The District will monitor the budgeted expenditures and amend the budget as needed.

<u>Conclusion</u> – Response accepted.

- (2) <u>Questionable Disbursements</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- (4) <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- (5) <u>Bond Coverage</u> Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) <u>Board Minutes</u> No transactions requiring Board approval which had not been approved by the Board were noted.
- (7) <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Iowa Department of Education were noted.
- (8) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- (9) <u>Certified Annual Report</u> The Certified Annual Report was certified to the Iowa Department of Education.
- (10) <u>Student Activity Fund</u> One account had a deficit balance at June 30, 2006.

<u>Recommendation</u> – The District should continue to monitor this Student Activity Fund account and investigate alternatives to eliminate the deficit.

<u>Response</u> – The District is addressing an alternative to remove the deficit in the one Student Activity Fund account.

<u>Conclusion</u> – Response accepted.

Staff

This audit was performed by:

Susan D. Battani, CPA, Director Nancy F. Curtis, Senior Auditor II James L. Blekfeld, CPA, Senior Auditor Jennifer L. Wall, CPA, Assistant Auditor Nickolas J. Schaul, CPA, Assistant Auditor

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Andrew E. Nielsen, CPA Deputy Auditor of State