

# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

NEWS RELEASE

		Contact:	Marlys Gaston
FOR RELEASE	June 4, 2021		515/281-5834

Auditor of State Rob Sand today released an audit report on Harrison County, Iowa.

### **FINANCIAL HIGHLIGHTS:**

The County's revenues totaled \$19,102,582 for the year ended June 30, 2020, a 2.5% decrease from the prior year. Expenses for County operations for the year ended June 30, 2020 totaled \$16,987,843, a less than 1% decrease from the prior year.

### AUDIT FINDINGS:

Sand reported fourteen findings related to the receipt and expenditure of taxpayer funds. They are found on pages 82 through 91 of this report. The findings address issues such as a lack of segregation of duties, material amounts of receivables not properly recorded in the County's financial statements, advance pay of salaried employees, the lack of an independent review of the monthly bank to book reconciliation by the Conservation Welcome Center and disbursements exceeding budgeted amounts. Sand provided the County with recommendations to address each of these findings.

Eleven of the fourteen findings discussed above are repeated from the prior year. The County Board of Supervisors and other County officials have a fiduciary responsibility to provide oversight of the County's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at <u>https://auditor.iowa.gov/audit-reports</u>.

# # #

### HARRISON COUNTY

#### INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2020



# **OFFICE OF AUDITOR OF STATE**

STATE OF IOWA

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Telephone (515) 281-5834 Facsimile (515) 281-6518

May 27, 2021

Officials of Harrison County Logan, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Harrison County for the year ended June 30, 2020. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of Harrison County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand

Auditor of State

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### Officials

<u>Name</u>	Title	Term <u>Expires</u>
John Straight Tony Smith Walter Utman	Board of Supervisors Board of Supervisors Board of Supervisors	Jan 2021 Jan 2023 Jan 2023
Susan E. Bonham	County Auditor	Jan 2021
Shelia Phillips	County Treasurer	Jan 2023
Lorie A. Thompson	County Recorder	Jan 2023
Patrick Sears	County Sheriff	Jan 2021
Jennifer Mumm	County Attorney	Jan 2023
Brenda Loftus	County Assessor	Jan 2022



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### Independent Auditor's Report

To the Officials of Harrison County:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### <u>Opinions</u>

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County as of June 30, 2020, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

### Other Matters

### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 8 through 14 and 58 through 67 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Harrison County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2019 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 27, 2021 on our consideration of Harrison County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Harrison County's internal control over financial reporting and compliance.

Marlys K. Gaston, CPA

Deputy Auditor of State

May 27, 2021

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Harrison County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2020. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

## **2020 FINANCIAL HIGHLIGHTS**

- Revenues of the County's governmental activities decreased 2.5%, or approximately \$480,000, from fiscal year 2019 to fiscal year 2020. Charges for service increased approximately \$170,000. Operating grants, contributions and restricted interest increased approximately \$877,000. Capital grants, contributions and restricted interest decreased approximately \$1,903,000.
- Program expenses of the County's governmental activities were 0.2%, or approximately \$3,000, less in fiscal year 2020 than in fiscal year 2019. Roads and transportation function expenses decreased approximately \$406,000 and public safety function expenses increased approximately \$197,000.
- The County's governmental activities net position increased 4.2%, or approximately \$2,135,000, over the June 30, 2019 balance.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Harrison County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Harrison County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Harrison County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the non-major governmental and the individual Agency Funds.

## **REPORTING THE COUNTY'S FINANCIAL ACTIVITIES**

### Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

### Fund Financial Statements

The County has three kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, 3) the Debt Service Fund and 4) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) A proprietary fund accounts for the County's Enterprise Fund. This fund reports services for which the County charges customers for the service it provides. The proprietary fund is reported in the same way all activities are reported in the Statement of Net Position and the Statement of Activities. The major difference between the proprietary fund and the business type activities included in the government-wide financial statements is the detail and additional information, such as cash flows, provided in the proprietary fund financial statements. The Enterprise, Water and Wastewater Disposal System Fund is considered to be a major fund of the County. The County is responsible for ensuring the assets reported in this fund are used only for their intended purposes.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for trustee-controlled drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis which follows focuses on the changes in the net position of governmental and business type activities.

		in Thousands	ss Type Activi s)			
	 Governm Activiti		Business Activitie	01	Tota	1
	 June 3	30,	June 3	0,	June 3	30,
	 2020	2019	2020	2019	2020	2019
Current and other assets	\$ 23,712	23,299	119	121	23,831	23,420
Capital assets	 43,087	40,796	1,960	1,991	45,047	42,787
Total assets	 66,799	64,095	2,079	2,112	68,878	66,207
Deferred outflows of resources	 1,289	1,317	-	-	1,289	1,317
Long-term liabilities	5,825	6,094	642	655	6,467	6,749
Other liabilities	 630	413	-	-	630	413
Total liabilities	 6,455	6,507	642	655	7,097	7,162
Deferred inflows of resources	 8,956	8,363	-	-	8,956	8,363
Net position:						
Net investment in capital assets	43,087	40,796	1,317	1,335	44,404	42,131
Restricted	9,457	9,171	81	78	9,538	9,249
Unrestricted	 133	575	39	44	172	619
Total net position	\$ 52,677	50,542	1,437	1,457	54,114	51,999

The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. This net position category increased approximately \$2,273,000 or 5.4%, over the prior year.

Governmental activities restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. This net position category increased approximately \$286,000, or 3.1%, over the prior year.

Governmental activities unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased from approximately \$575,000 at June 30, 2019 to approximately \$133,000 at the end of this year, in part due to an increase in accounts payable and a transfer to capital projects to pay for the conservation cabins.

	 Governm Activit:		Business 7 Activitie		Tota	1
	 June 3	30,	June 30	),	June 30,	
	 2020	2019	2020	2019	2020	2019
Revenues:						
Program revenues:						
Charges for service	\$ 1,800	1,630	38	47	1,838	1,677
Operating grants and contributions	5,201	4,647	-	-	5,201	4,647
Capital grants and contributions	2,311	3,891	-	-	2,311	3,891
General revenues:						
Property and other county tax	7,957	7,768	-	-	7,957	7,768
Penalty and interest on property tax	44	53	-	-	44	53
State tax credits	470	489	-	-	470	489
Local option sales tax	628	588	-	-	628	588
Unrestricted investment earnings	238	206	-	-	238	206
Gain on disposition of capital assets	85	37	-	-	85	37
Other general revenues	 330	235	-	-	330	235
Total revenues	 19,064	19,544	38	47	19,102	19,591
Program expenses:						
Public safety and legal services	3,039	2,842	-	-	3,039	2,842
Physical health and social services	1,709	1,744	-	-	1,709	1,744
Mental health	353	322	-	-	353	322
County environment and education	1,451	1,411	-	-	1,451	1,411
Roads and transportation	7,924	8,330	-	-	7,924	8,330
Governmental services to residents	630	616	-	-	630	616
Administration	1,534	1,546	-	-	1,534	1,546
Non-program	261	93	-	-	261	93
Interest on long-term debt	28	28	-	-	28	28
Water and wastewater disposal system	 -	-	58	59	58	59
Total expenses	 16,929	16,932	58	59	16,987	16,991
Change in net position	2,135	2,612	(20)	(12)	2,115	2,600
Net position beginning of year	 50,542	47,930	1,457	1,469	51,999	49,399
Net position end of year	\$ 52,677	50,542	1,437	1,457	54,114	51,999

Changes in Net Position of Governmental and Business Type Activities

#### **Revenues by Source**



#### Expenses by Program



Revenues for governmental activities decreased approximately \$480,000 from the prior year. Operating grants, contributions and restricted interest increased approximately \$554,000, primarily due to an increase in FEMA reimbursements and road use tax funds. Capital grants, contributions and restricted interest decreased approximately \$1,580,000, primarily due to a decrease in farm to market roadway projects contributed by the Iowa Department of Transportation.

The County's countywide property tax rate decreased \$.02746 per \$1,000 of taxable valuation and the rural tax rate decreased 0.11167 per \$1,000 of taxable valuation. The countywide assessed property taxable valuation increased \$30,750,472. The rural assessed property taxable valuation increased \$25,546,056. These changes resulted in an overall increase in property tax revenue of approximately \$189,000.

The cost of all governmental activities this year was approximately \$17.0 million, approximately the same as last year. Roads and transportation function expenses decreased approximately \$406,000, primarily due to decreased road project costs in fiscal year 2020. Public safety and legal services function expenses increased approximately \$197,000, primarily due to required emergency management radio and computer upgrades and an increase in salaries for a new deputy and two full time dispatchers hired during the year. However, as shown in the Statement of Activities on pages 18 and 19, the amount taxpayers ultimately financed for these activities was approximately \$7.6 million because some of the cost was paid by those directly benefitting from the programs (approximately \$1,800,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$7,512,000). Overall, the County's governmental program revenues, including intergovernmental aid and fees for service, decreased in fiscal year 2020 from approximately \$10,168,000 to approximately \$9,312,000 primarily due to receiving less contributions in fiscal year 2020 than in the prior year from Iowa Department of Transportation for farm to market roadway projects.

## INDIVIDUAL MAJOR FUND ANALYSIS

As Harrison County completed the year, its governmental funds reported a combined fund balance of approximately \$14.6 million, an increase of approximately \$48,000 over last year's total of approximately \$14.5 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund expenditures decreased approximately \$38,000, or 0.5%. Revenue decreased approximately \$112,000 from fiscal year 2019 to fiscal year 2020, or 1.4%. The ending fund balance decreased approximately \$385,000 or 6.3%, from the prior year to approximately \$5,775,000.
- Special Revenue, Mental Health Fund revenues increased approximately \$51,000 and expenditures totaled approximately \$353,000, compared to approximately \$322,000 in the prior year. The increase in expenditures is primarily due to more distributions made to the Region. Property tax revenues increased approximately \$49,000 as a result of an increase in countywide property valuations. The ending fund balance decreased approximately \$1,000 from the prior year to approximately \$2,000.
- Special Revenue, Rural Services Fund revenues decreased approximately \$18,000 and expenditures and transfers out increased approximately \$80,000. Property tax revenues decreased approximately \$25,000 as a result of a decrease in the rural tax rate. The ending fund balance decreased approximately \$173,000, or 11.4%, from the prior year to approximately \$1,343,000.
- Special Revenue, Secondary Roads Fund revenues increased approximately \$727,000 and expenditures decreased approximately \$332,000, primarily due to the County completing several road-maintenance projects during fiscal year 2020. The ending fund balance increased approximately \$450,000, or 9.2%, over the prior year to approximately \$5,323,000.

### Proprietary Fund Highlights

• The Enterprise, Water and Wastewater Disposal System Fund, which accounts for the operation and maintenance of the County's sanitary sewer system, ended fiscal year 2020 with a net position of \$1,437,160 compared to the prior year ending net position balance of \$1,457,374, a decrease of 1.4%.

### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Harrison County amended its budget one time. The amendment was made on May 21, 2020. This amendment was made to account for additional FEMA reimbursements, as well as changes in expenditures in secondary roads.

The County's receipts were \$965,895 more than budgeted, a variance of 6.2%. Total disbursements were \$1,780,013 less than the amended budget, a variance of 9.6%, primarily due to secondary roads budgeting for capital projects that did not occur in fiscal year 2020.

Even with the budget amendments, disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the roads and transportation function prior to the budget amendment and disbursements in certain departments exceeded the amounts appropriated.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

### **Capital Assets**

At June 30, 2020, Harrison County had approximately \$43.1 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges and intangible assets. This is a net increase (including additions and deletions) of approximately \$2,229,000, or 5.5%, over last year.

Capital Assets of Governmental Activities a (Expressed in Thousands)	at Year E	nd	
		June 3	30,
		2020	2019
Land	\$	2,127	2,127
Construction in progress		3,366	624
Buildings and improvements		3,172	3,335
Equipment and vehicles		5,213	5,463
Intangibles		979	979
Infrastructure		28,168	28,268
Total	\$	43,025	40,796
This year's major additions include (in thousands):			
Capital assets contributed by the Iowa Department of Transpo	ortation		2,311
Log cabin project			416
Courthouse roof project			140
Secondary roads equipment and vehicles			386
Total		\$	3,253
Capital Assets of Business Type Activities a	at Year E	Ind	
(Expressed in Thousands)			
		June 3	30.
		2020	2019
Infrastructure	\$	1,959	1,991

For governmental activities, the County had depreciation/amortization expense of \$1,861,334 in fiscal year 2020 and total accumulated depreciation of \$31,632,517 at June 30, 2020. Capital assets for business type activities totaled \$1,959,715 (net of accumulated depreciation) at June 30, 2020. More detailed information about the County's capital assets is presented in Note 5 to the financial statements.

## Long-Term Debt

At June 30, 2020, Harrison County had approximately \$1,741,000 of debt outstanding, compared to approximately \$1,817,000 at June 30, 2019, as shown below.

Outstanding Debt of Governmental Activitie	es at Ye	ear-End	
(Expressed in Thousands)			
		June 3	30,
		2020	2019
General obligation notes	\$	1,025	1,115
Drainage warrants		74	47
	\$	1,099	1,162
Outstanding Debt of Business Type Activiti	es at Y	ear-End	
(Expressed in Thousands)			
		June 3	30,
		2020	2019
USDA sewer revenue notes	\$	642	655

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Harrison County outstanding general obligation debt of \$1,025,000 is significantly below its constitutional debt limit of approximately \$82.7 million. Additional information about the County's long-term debt is included in Note 6 to the financial statements.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Harrison County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2021 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 6.3% versus 2.3% a year ago. This compares with the State's unemployment rate of 8.0% and the national rate of 1.11%.

These indicators were taken into account when adopting the budget for fiscal year 2021. Amounts available for appropriation in the operating budget are approximately \$25 million, a 4.5% decrease from the final fiscal year 2020 budget. Disbursements are expected to decrease 5.5% from the final fiscal year 2020 budget.

If the budget estimates are realized, the County's budgetary operating balance is expected to decrease to approximately \$7,753,000 by the close of fiscal year 2021.

## CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Harrison County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Harrison County Auditor's Office, 111 North Second Avenue, Logan, Iowa 51546.

**Basic Financial Statements** 

## Statement of Net Position

## June 30, 2020

-	Governmental	Business Type	
	Activities	Activities	Total
Assets			
Receivables:	\$ 11,323,268	119,695	11,442,963
Property tax:	145 570		145 570
Delinquent Succeeding year	145,573	-	145,573 8,095,000
Succeeding year Interest and penalty on property tax	8,095,000 61,084	-	61,084
Accounts	43,269	-	43,269
Accrued interest	33,619	-	33,619
Drainage assessments	148,343	_	148,343
Loan	1,025,000		1,025,000
Due from other governments	787,554	_	787,554
Inventories	1,903,824	_	1,903,824
Prepaid items	145,093	-	145,093
Capital assets, net of	1.0,050		110,050
accumulated depreciation/amortization	43,086,795	1,959,715	45,046,510
· · · · _	66,798,422	2,079,410	68,877,832
Deferred Outflows of Resources			
Pension related deferred outflows	1,257,536	-	1,257,536
OPEB related deferred outflows	31,374	-	31,374
	1,288,910	-	1,288,910
Liabilities	452 716		450 716
Accounts payable	453,716	-	453,716
Accrued interest payable	3,579	-	3,579
Salaries and benefits payable	152,789	-	152,789 19,131
Due to other governments Long-term liabilities:	19,131	-	19,131
Portion due or payable within one year:			
USDA sewer revenue notes	-	13,300	13,300
General obligation notes	95,000		95,000
Compensated absences	321,153	-	321,153
Portion due or payable after one year:			
USDA sewer revenue notes	-	628,950	628,950
General obligation notes	930,000	-	930,000
Compensated absences	736,943	-	736,943
Drainage warrants	73,745	-	73,745
Net pension liability	3,491,365	-	3,491,365
Net OPEB liability	177,011	-	177,011
Total liabilities	6,454,432	642,250	7,096,682
Deferred Inflows of Resources			
Unavailable property tax revenue	8,095,000	-	8,095,000
Pension related deferred inflows	804,835	-	804,835
OPEB related deferred inflows	56,303	-	56,303
Total deferred inflows of resources	8,956,138	-	8,956,138
Net rostion Net investment in capital assets Restricted for:	43,086,795	1,317,465	44,404,260
Supplemental levy purposes	1,584,822	-	1,584,822
Mental health purposes	7,875	-	7,875
Rural services purposes	1,351,817	-	1,351,817
Secondary roads purposes	4,697,198	-	4,697,198
Debt service	4,436	43,901	48,337
Capital projects	527,313	37,294	564,607
Drainage district purposes	206,922	-	206,922
Other purposes	1,076,966	-	1,076,966
Unrestricted	132,618	38,500	171,118
Total net position	\$ 52,676,762	1,437,160	54,113,922

### Statement of Activities

### Year ended June 30, 2020

				D D	
				Program Revenues	
			<b>C1</b>	Operating Grants,	Capital Grants,
			Charges	Contributions	Contributions
			for	and Restricted	and Restricted
	E	xpenses	Service	Interest	Interest
Functions/Programs:					
Governmental activities:					
Public safety and legal services	\$	3,039,390	124,533	240,952	-
Physical health and social services		1,708,599	655,152	76,747	-
Mental health		352,602	-	-	-
County environment and education		1,450,587	227,663	224,723	-
Roads and transportation		7,924,250	39,811	4,658,548	2,311,426
Governmental services to residents		630,084	334,149	-	-
Administration		1,534,174	14,995	-	-
Non-program		261,294	403,287	-	-
Interest on long-term debt		28,241	-	-	-
Total governmental activities	1	6,929,221	1,799,590	5,200,970	2,311,426
Business type activities:					
Water and wastewater disposal system		58,622	38,408	-	-
Total	\$ 1	6,987,843	1,837,998	5,200,970	2,311,426
General Revenues:					

Property and other county tax levied for general purposes Penalty and interest on property tax State tax credits Local option sales tax Unrestricted investment earnings

Gain on the disposition of capital assets Miscellaneous

Total general revenues

Change in net position

Net position beginning of year

Net position end of year

Net (Expense) Revenue and				
Chang	es in Net Positi	on		
	Business			
Governmental	Туре			
Activities	Activities	Tota		
(2,673,905)	-	(2,673,905		
(976,700)	-	(976,700		
(352,602)	-	(352,602)		
(998,201)	-	(998,201)		
(914,465)	-	(914,465)		
(295,935)	-	(295,935)		
(1,519,179)	-	(1,519,179)		
141,993	-	141,993		
(28,241)	-	(28,241)		
(7,617,235)	-	(7,617,235)		
-	(20,214)	(20,214)		
(7,617,235)	(20,214)	(7,637,449)		
7,957,356	-	7,957,356		
43,725	-	43,725		
469,778	-	469,778		
628,102	-	628,102		
237,566	-	237,566		
85,525	-	85,525		
330,136	-	330,136		
9,752,188	-	9,752,188		
2,134,953	(20,214)	2,114,739		
50,541,809	1,457,374	51,999,183		
\$ 52,676,762	1,437,160	54,113,922		

### Balance Sheet Governmental Funds

## June 30, 2020

		_	Spe	cial Revenue
			Mental	Rural
		General	Health	Services
Assets				
Cash, cash equivalents and pooled investments	\$	5,597,529	1,515	1,303,432
Receivables:				
Property tax:				
Delinquent		102,840	6,360	36,373
Succeeding year		5,597,000	334,000	2,164,000
Interest and penalty on property tax		61,084	-	-
Accounts		25,536	-	3,950
Accrued interest		33,619	-	-
Drainage assessments		-	-	-
Loan		-	-	-
Due from other governments		121,333	-	24,938
Inventories		-	-	-
Prepaid items		123,694	-	14,149
Total assets	\$	11,662,635	341,875	3,546,842
Liabilities, Deferred Inflows of Resources				
and Fund Balances				
Liabilities:				
Accounts payable	\$	62,081	-	657
Salaries and benefits payable		47,495	-	2,794
Due to other governments		17,379	-	220
Total liabilities		126,955	-	3,671
Deferred inflows of resources:				- / -
Unavailable revenues:				
Succeeding year property tax		5,597,000	334,000	2,164,000
Other		163,924	6,360	36,373
Total deferred inflows of resources		5,760,924	340,360	2,200,373
Fund balances:		3,700,924	340,300	2,200,373
Nonspendable:				
Inventories		_	_	_
Prepaid items		123,694		14,149
Restricted for:		120,001		11,119
Supplemental levy purposes		1,729,001	_	_
Mental health purposes		1,729,001	1,515	_
Rural services purposes		_	-	1,328,649
Secondary roads purposes		_	-	
Conservation land acquisition		543,864	-	_
Debt service		-	-	-
Capital projects		-	-	-
Other purposes		75,543	-	-
Assigned for:				
Conservation		100,273	-	-
Courthouse roof		161,000	-	-
Unassigned		3,041,381	-	-
Total fund balances		5,774,756	1,515	1,342,798
Total liabilities, deferred inflows of resources	¢	11,662,635	341,875	3,546,842
and fund balances	\$	11,002,033	5+1,075	3,340,042

Secondary		
Roads	Nonmajor	Total
3,260,945	1,159,847	11,323,268
0,200,910	1,109,017	11,020,200
-	-	145,573
-	-	8,095,000
- 13,783	-	61,084 43,269
13,785	-	33,619
	148,343	148,343
-	1,025,000	1,025,000
641,283		787,554
1,903,824	-	1,903,824
7,250	-	145,093
5,827,085	2,333,190	23,711,627
354,187	36,791	453,716
102,500	-	152,789
1,532	-	19,131
458,219	36,791	625,636
		0.005.000
-	-	8,095,000
45,451	148,343	400,451
45,451	148,343	8,495,451
1,903,824	-	1,903,824
7,250	-	145,093
		1 500 001
-	-	1,729,001
-	-	1,515
-	-	1,328,649
3,412,341	-	3,412,341
-	1 020 436	543,864 1,029,436
-	1,029,436 527,313	527,313
-	591,307	666,850
-	0,001	000,000
-	-	100,273
-	-	161,000
	-	3,041,381
5,323,415	2,148,056	14,590,540
5,827,085	2,333,190	23,711,627
		3,041,381 14,590,540

## Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position

## June 30, 2020

Total governmental fund balances (page 21)		\$ 14,590,540
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$74,719,312 and the accumulated depreciation/amortization is \$31,632,517.		43,086,795
Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.		400,451
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows: Deferred outflows of resources Deferred inflows of resources	\$ 1,288,910 (861,138)	427,772
Long-term liabilities, including notes payable, drainage warrants payable, compensated absences payable, net pension liability, total OPEB liability and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds. <b>Net position of governmental activities (page 17)</b>		\$ (5,828,796) 52,676,762

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

### Year ended June 30, 2020

		•	ecial Revenue
	0 1	Mental	Rural
Devenue	General	Health	Services
Revenues: Property and other county tax	\$ 5,328,225	329,525	2,168,573
Local option sales tax	ф 5,526,225	329,323	2,108,575
Interest and penalty on property tax	21,717	-	137,020
Intergovernmental	1,269,732	21,924	- 99,017
Licenses and permits	1,209,702		26,856
Charges for service	602,138	_	13,900
Use of money and property	286,972	-	
Fines, forfeitures and defaults	53,943	-	-
Miscellaneous	131,526	-	-
Total revenues	7,694,253	351,449	2,465,372
Expenditures:			
Operating:			
Public safety and legal services	2,802,512	-	135,671
Physical health and social services	1,603,110	-	95,503
Mental health	-	352,602	-
County environment and education	907,274	-	272,548
Roads and transportation	-	-	-
Governmental services to residents	606,556	-	-
Administration	1,462,592	-	-
Non-program	-	-	-
Debt service	-	-	-
Capital projects	136,367	-	
Total expenditures	7,518,411	352,602	503,722
Excess (deficiency) of revenues			
over (under) expenditures	175,842	(1,153)	1,961,650
Other financing sources (uses):			
Transfers in	-	-	-
Transfers out	(561,000)	-	(2,135,000)
Drainage warrants issued		-	
Total other financing sources (uses)	(561,000)	-	(2,135,000)
Change in fund balances	(385,158)	(1,153)	(173,350)
Fund balances beginning of year	6,159,914	2,668	1,516,148
Fund balances end of year	\$ 5,774,756	1,515	1,342,798
See notes to financial statements.			

Secondary		
Roads	Nonmajor	Total
-	-	7,826,323
471,076	-	628,102
-	-	21,717
4,981,631	31,631	6,403,935
9,445	-	36,301
-	3,082	619,120
-	29,391	316,363
-	-	53,943
155,689	611,599	898,814
5,617,841	675,703	16,804,618
		0.000.100
-	-	2,938,183
-	161	1,698,774
-	-	352,602
-	4,361	1,184,183
6,712,031	-	6,712,031 606,556
-	-	1,462,592
-	261,294	261,294
-	303,127	303,127
752,015	558,695	1,447,077
7,464,046	1,127,638	16,966,419
(1,846,205)	(451,935)	(161,801)
(1,010,200)	(101,900)	(101,001)
2,296,000	400,000	2,696,000
-	-	(2,696,000)
	209,544	209,544
2,296,000	609,544	209,544
449,795	157,609	47,743
4,873,620	1,990,447	14,542,797
5,323,415	2,148,056	14,590,540

#### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities

#### Year ended June 30, 2020

Change in fund balances - Total governmental funds (page 25)		\$ 47,743
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation/amortization expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation/amortization expense in the current year, as follows:		
Expenditures for capital assets Capital assets contributed by the Iowa Department of Transportation Depreciation/amortization expense	\$ 1,754,766 2,311,426 (1,861,334)	2,204,858
In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources.		85,525
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:		
Property tax Other	131,033 (200,297)	(69,264)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year repayments exceeded issuances, as follows:		
Issued Repaid	(209,544) 273,092	63,548
The current year County IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.		562,834
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:		
Compensated absences OPEB expense Pension expense Interest on long-term debt	7,083 18,688 (787,855) 1,793	(760,291)
Change in net position of governmental activities (page 19)		\$ 2,134,953
See notes to financial statements.		

## Statement of Net Position Proprietary Fund

June 30, 2020

Activities Enterprise Water and Wastewater Disposal System Assets Current assets: Cash and cash equivalents Capital assets, net of accumulated depreciation Business Type Activities Enterprise Water and Wastewater Disposal System 119,695 1,959,715
Assets Current assets: Cash and cash equivalents
Assets Current assets: Cash and cash equivalents
Assets Current assets: Cash and cash equivalents Current \$ 119,695
Assets Current assets: Cash and cash equivalents
Assets Current assets: Cash and cash equivalents \$ 119,695
Current assets: Cash and cash equivalents \$ 119,695
Cash and cash equivalents \$ 119,695
Conital assets not of accumulated depresiation 1 050 715
<b>Total assets</b> 2,079,410
Liabilities
Current liabilities:
USDA sewer revenue notes 13,300
Long-term liabilities:
USDA sewer revenue notes 628,950
Total liabilities 642,250
Net Position
Net investment in capital assets1,317,465
Restricted for:
Debt service 43,901
Capital projects 37,294
Unrestricted 38,500
\$ 1,437,160

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund

Year ended June 30, 2020

	En	Enterprise	
	Wa	Water and	
	Was	Wastewater	
	Di	Disposal	
	S	System	
Operating revenues:			
Charges for service	\$	38,408	
Operating expenses:			
Depreciation		31,107	
Operating income		7,301	
Non-operating expense:			
Interest expense		(27,515)	
Change in net position		(20,214)	
Net position beginning of year	1	1,457,374	
Net position end of year	\$	1,437,160	

## Statement of Cash Flows Proprietary Fund

### Year ended June 30, 2020

	E	nterprise	
	W	Water and	
	Wa	Wastewater	
	Ι	Disposal	
		System	
Cash flows from operating activities:			
Cash received from sewer fees	\$	38,408	
Cash flows from capital and related financing activities:			
Principal paid on USDA sewer revenue notes		(12,764)	
Interest paid on USDA sewer revenue notes		(27,515)	
Net cash used by capital and related financing activities		(40,279)	
Net decrease in cash and cash equivalents		(1,871)	
Cash and cash equivalents beginning of year		121,566	
Cash and cash equivalents end of year	\$	119,695	
Reconciliation of operating income to net cash			
provided by operating activities:			
Operating income	\$	7,301	
Adjustment to reconcile operating income to net cash			
provided by operating activities:			
Depreciation		31,107	
Net cash provided by operating activities	\$	38,408	
Sac notes to financial statements			

## Statement of Fiduciary Assets and Liabilities Agency Funds

June 30, 2020

Cash, cash equivalents and pooled investments:	
County Treasurer	\$ 1,955,291
Other County officials	115,175
Receivables:	
Property tax receivable:	
Delinquent	362,313
Succeeding year	19,015,000
Accounts	13,670
Drainage assessments	662,279
Special assessments	133,757
Prepaid items	 7,515
Total assets	22,265,000
Liabilities	 
Accounts payable	11,276
Stamped warrants payable	611,978
Stamped naranto pajaste	011,910
Salaries and benefits payable	18,387
Salaries and benefits payable	18,387
Salaries and benefits payable Due to other governments	 18,387 21,544,212
Salaries and benefits payable Due to other governments Trusts payable	 18,387 21,544,212 17,251
Salaries and benefits payable Due to other governments Trusts payable Compensated absences	\$ 18,387 21,544,212 17,251 61,896

### Notes to Financial Statements

June 30, 2020

### (1) Summary of Significant Accounting Policies

Harrison County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

### A. <u>Reporting Entity</u>

For financial reporting purposes, Harrison County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Harrison County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Sixty-five drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Harrison County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Harrison County Auditor's Office.

<u>Jointly Governed Organizations</u> – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission and County Joint 911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

In addition, the County is involved in the following jointly governed organizations: Southwest Iowa Planning Council, Southwest Iowa Juvenile Emergency Services Board, Harrison County Landfill Commission, Southwest Iowa MHDS and WESCO Industries. Financial transactions of these organizations are not included in the County's financial statements.

### B. <u>Basis of Presentation</u>

<u>Government-wide Financial Statements</u> – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.
<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

Additionally, the County reports the following funds:

Proprietary Fund – The Enterprise, Water and Wastewater Disposal System fund is utilized to account for the acquisition, system improvements and repayment of related debt. The debt is serviced through payments received from the City of Little Sioux which provides for the operation and maintenance of the system.

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

### C. <u>Measurement Focus and Basis of Accounting</u>

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net positions available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Enterprise Fund are charged to customers for sales and services. Operating expenses for the Enterprise Fund include depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources</u> <u>and Fund Balance/Net Position</u>

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Cash Equivalents and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at amortized cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represent taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a  $1\frac{1}{2}\%$  per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2019.

<u>Interest and Penalty on Property Tax Receivable</u> – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

<u>Drainage Assessments Receivable</u> – Drainage assessments receivable represent amounts assessed to individuals for work done on drainage districts which benefit their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Drainage assessments receivable represent assessments which are due and payable but have not been collected and remaining assessments which are payable but not yet due. <u>Special Assessments Receivable</u> – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not more than 15 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which are due and payable but have not been collected.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> – Capital assets, which include property, furniture equipment and intangibles acquired after July 1, 1980 are reported in the governmental or business type activities columns in the governmentwide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Land, buildings and improvements	5,000
Intangibles	50,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated/amortized using the straight-line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Buildings	25 - 50
Building improvements	25 - 50
Infrastructure	10 - 65
Intangibles	5 - 20
Equipment	3 - 20
Vehicles	3 - 15

<u>Deferred Outflows of Resources</u> – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and OPEB expense and contributions from the County after the measurement date but before the end of the County's reporting period.

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Compensated Absences</u> – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2020. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds. <u>Total OPEB Liability</u> – For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the Harrison County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax receivable which will not be recognized until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied, unrecognized items not yet credited to pension and OPEB expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets.

<u>Fund Balance</u> – In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Assigned</u> – Amounts the Board of Supervisors intend to use for specific purposes.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

#### E. <u>Budgets and Budgetary Accounting</u>

The budgetary comparison and related disclosures are reported as Required Supplementary Information. Disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the roads and transportation function prior to the budget amendment and disbursements in certain departments exceeded the amounts appropriated.

### (2) Cash, Cash Equivalents and Pooled Investments

The County's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

### (3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Secondary Roads	General Special Revenue:	\$ 161,000
	Rural Services	 2,135,000
		 2,296,000
Capital Projects	General	 400,000
Total		\$ 2,696,000

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

## (4) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2020 is as follows:

Fund	Description	Amount
General	Services	\$ 17,379
Special Revenue:		
Rural Services	Services	220
Secondary Roads	Services	 1,532
Total for governmental funds		\$ 19,131
Agency:		
County Offices	Collections	\$ 98,626
Agricultural Extension Education		251,281
County Assessor		502,852
Schools		12,632,809
Community Colleges		1,311,087
Corporations		4,593,665
Townships		493,634
Auto License and Use Tax		543,952
Drainage Districts		143,308
911 Service Commission		516,945
All other		 456,053
Total for agency funds		\$ 21,544,212

# (5) Capital Assets

Capital assets activity for the year ended June 30, 2020 was as follows:

Governmental activities:	 Balance Beginning of Year	Increases	Decreases	Balance End of Year
Capital assets not being depreciated/amortized:				
Land	\$ 2,127,083	60,000	-	2,187,083
Intangibles, road network	978,728	-	-	978,728
Construction in progress	 624,076	3,582,154	(839,615)	3,366,615
Total capital assets not being depreciated Capital assets being depreciated/amortized:	 3,729,887	3,642,154	(839,615)	6,532,426
Buildings	6,213,184	-	-	6,213,184
Improvements other than buildings	268,191	-	-	268,191
Equipment and vehicles	11,825,090	522,418	(449,042)	11,898,466
Intangibles	63,559	-	-	63,559
Infrastructure, road network and other	 48,903,871	839,615	-	49,743,486
Total capital assets being depreciated/amortized Less accumulated depreciation/amortization for:	 67,273,895	1,362,033	(449,042)	68,186,886
Buildings	3,066,013	145,503	-	3,211,516
Improvements other than buildings	80,306	17,537	-	97,843
Equipment and vehicles	6,361,740	759,448	(436,187)	6,685,001
Intangibles	63,559	-	-	63,559
Infrastructure, road network and other	 20,635,752	938,846	-	21,574,598
Total accumulated depreciation/amortization	 30,207,370	1,861,334	(436,187)	31,632,517
Total capital assets being depreciated/amortized, net	 37,066,525	(499,301)	(12,855)	36,554,369
Governmental activities capital assets, net	\$ 40,796,412	3,142,853	(852,470)	43,086,795
Business type activities: Capital assets being depreciated:				
Infrastructure Less accumulated depreciation for:	\$ 2,332,995	-	-	2,332,995
Infrastructure	 342,173	31,107	_	373,280
Total capital assets being depreciated, net	\$ 1,990,822	(31,107)		1,959,715

Depreciation/amortization expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 135,633
Physical health and social services	16,098
County environment and education	88,266
Roads and transportation	1,552,556
Governmental services to residents	14,526
Administration	54,255
Total depreciation/amortization expense - governmental activities	\$ 1,861,334
Business type activities:	
Water and wastewater disposal system	\$ 31,107

## (6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2020 is as follows:

	General Obligation	Drainage	Compensated	Net Pension	Total OPEB	
	 Notes	Warrants	Absences	Liability	Liability	Total
Governmental activities:						
Balance beginning of						
year	\$ 1,115,000	47,293	1,065,179	3,709,181	157,623	6,094,276
Increases	-	209,544	419,188	-	51,579	680,311
Decreases	 90,000	183,092	426,271	217,816	32,191	949,370
Balance end of year	 1,025,000	73,745	1,058,096	3,491,365	177,011	5,825,217
Due within one year	 95,000	-	321,153	-	-	416,153
			USDA			
			Sewer			
			Revenue			
			Notes			

		notes
Business type activities:		
Balance beginning of year	\$	655,014
Increases		-
Decreases		12,764
Balance end of year	\$	642,250
Due within one year	\$	13,300
	-	

#### General Obligation Notes Payable

Details of the County's June 30, 2020 general obligation note indebtedness are as follows:

	Series 2016A Landfill					
Year			Issued Feb	1, 2016		
Ending	Interest					
June 30,	Rates		Principal	Interest	Total	
2021	2.00%	\$	95,000	25,875	120,875	
2022	2.00		95,000	23,975	118,975	
2023	2.00		95,000	22,075	117,075	
2024	2.00		100,000	20,175	120,175	
2025	2.50		100,000	18,175	118,175	
2026-2030	2.50-3.00		540,000	48,825	588,825	
Total	:	\$	1,025,000	159,100	1,184,100	

In February 2016, the County issued \$1,445,000 in general obligation solid waste disposal capital loan notes for the purpose of paying the costs of improvements and extensions for the Harrison County Landfill Commission. The notes bear interest at 1.10% to 3% per annum and mature June 1, 2030. During the year ended June 30, 2020, the County paid \$90,000 and interest of \$27,225 on the general obligation notes.

The County loaned the proceeds of the general obligation notes issued during fiscal year 2016 to the Harrison County Landfill Commission. Under the loan agreement, the Commission is to make payments to the County equal to the payments the County is required to make on the general obligation notes. The June 30, 2020 loan receivable of \$1,025,000 is recorded in the Debt Service Fund and the principal and interest payments from the Commission are credited to the Debt Service Fund.

### USDA Sewer Revenue Notes

Year Ending	Interest			
June 30,	Rates	Principal	Interest	Total
2021	4.125-4.250%	\$ 13,300	26,979	40,279
2022	4.125-4.250	13,859	26,420	40,279
2023	4.125-4.250	14,440	25,839	40,279
2024	4.125-4.250	15,047	25,232	40,279
2025	4.125-4.250	15,679	24,600	40,279
2026-2030	4.125-4.250	88,845	112,550	201,395
2031-2035	4.125-4.250	109,138	92,257	201,395
2036-2040	4.125-4.250	134,067	67,328	201,395
2041-2045	4.125-4.250	164,694	36,701	201,395
2046-2047	4.125-4.250	 73,181	4,587	77,768
Total		\$ 642,250	442,493	1,084,743

Annual debt service requirements to maturity for the USDA sewer revenue notes are as follows:

The County has pledged future sewer customer revenues, net of specified operating expenses, to repay \$758,000 of sewer revenue notes issued in June 2008. The notes mature annually on July 1 and bear interest at 4.125% to 4.250% per annum, which is also due and payable on July 1. Proceeds from the notes provided financing for the construction of water and wastewater disposal systems in the Little Sioux and River Sioux communities. The notes are payable solely from sewer customer net revenues and are payable through 2047. Annual principal and interest payments on the notes are expected to require 100% of net revenues. The total principal and interest remaining to be paid on the notes is \$1,084,743. For the current year, principal and interest paid and total customer net revenues were \$40,279 and \$7,301, respectively.

The resolution providing for the issuance of the sewer revenue notes includes the following provisions:

- (a) Sufficient monthly transfers shall be made to a debt service account for the purpose of making the principal and interest payments when due.
- (b) Additional monthly transfers of \$337 shall be made to a sewer revenue reserve account until \$40,279 has been accumulated. This account is restricted for the purpose of paying principal and interest payments on the notes.
- (c) Monthly transfers of \$265 shall be made to a short-lived asset depreciation account for future capital improvements.
- (d) The County is required to submit a budget projection for the next fiscal year to the USDA Rural Development Office for approval by February 15 each year.
- (e) The County is required to submit a year-end report to the USDA Rural Development Office by August 30 each year.

### Drainage Warrants

Drainage warrants are warrants which are legally drawn on drainage district funds but are not paid for lack of funds, in accordance with Chapter 74 of the Code of Iowa. The warrants bear interest at rates in effect at the time the warrants are first presented. Warrants will be paid as funds are available.

Drainage warrants are paid from the Special Revenue, Drainage Districts Fund solely from drainage assessments against benefited properties.

### (7) Loan Receivable

As detailed in Note 6 of the Notes to Financial Statements, the County loaned note proceeds to the Harrison County Landfill Commission. Under the loan agreement, the Commission is to make payments to the County equal to the payments the County is required to make on the general obligation notes.

### (8) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at <u>www.ipers.org</u>.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the County contributed 9.44% of covered payroll, for a total rate of 15.73%. The Sheriff, deputies and the County each contributed 9.51% of covered payroll, for a total rate of 19.02%. Protection occupation members contributed 6.61% of covered payroll and the County contributed 9.91% of covered payroll, for a total rate of 16.52%.

The County's contributions to IPERS for the year ended June 30, 2020 were \$562,834.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2020, the County reported a liability of \$3,491,365 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the County's proportion was 0.060293%, which was an increase of 0.00168% over its proportion measured as of June 30, 2018. For the year ended June 30, 2020, the County recognized pension expense of \$787,855. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defe	rred Outflows	Deferred Inflows
	of	Resources	of Resources
Differences between expected and			
actual experience	\$	21,056	146,182
Changes of assumptions		481,287	93,653
Net difference between projected and actual			
earnings on IPERS' investments		-	534,538
Changes in proportion and differences between			
County contributions and the County's			
proportionate share of contributions		192,359	30,462
County contributions subsequent to the			
measurement date		562,834	-
Total	\$	1,257,536	804,835

\$562,834 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	
June 30,	Amount
2021	\$ 104,513
2022	(108,112)
2023	(63,575)
2024	(51,910)
2025	8,951
Total	\$ (110,133)

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation	
(effective June 30, 2017)	2.60% per annum.
Rates of salary increase	3.25 to 16.25% average, including inflation.
(effective June 30, 2017)	Rates vary by membership group.
Long-term investment rate of return	7.00% compounded annually, net of investment
(effective June 30, 2017)	expense, including inflation.
Wage growth	3.25% per annum, based on 2.60% inflation
(effective June 30, 2017)	and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in</u> <u>the Discount Rate</u> – The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
County's proportionate share of			
the net pension liability	\$ 7,067,557	3,491,365	492,436

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to IPERS</u> – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County to IPERS by June 30, 2020.

### (9) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by Harrison County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	2
Active employees	118
Total	120

<u>Total OPEB Liability</u> – The County's total OPEB liability of \$177,011 was measured as of June 30, 2020 and was determined by an actuarial valuation as of July 1, 2019. The total OPEB liability was rolled forward from the July 1, 2019 valuation to the June 30, 2020 measurement date.

<u>Actuarial Assumptions</u> – The total June 30, 2020 OPEB liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation	
(effective July 1, 2019)	3.00% per annum.
Rates of salary increase	2.75% per annum.
(effective July 1, 2019)	
Discount rate	3.50% compounded annually,
(effective July 1, 2019)	including inflation.
Healthcare cost trend rate	5.00% per annum.
(effective July 1, 2019)	

<u>Discount Rate</u> – The discount rate used to measure the total OPEB liability was 3.50% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP-2014 annuitant distinct mortality table adjusted to 2006 with MP-2019 generational projection of future mortality improvement.

### Changes in the Total OPEB Liability

	Total OPEB Liability
Total OPEB liability beginning of year	\$ 157,623
Changes for the year:	
Service cost	11,135
Interest	6,218
Changes of benefit terms	(18,485)
Differences between expected	
and actual experiences	33,676
Changes in assumptions	550
Benefit payments	(13,706)
Net changes	19,388
Total OPEB liability end of year	\$ 177,011

<u>Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.50%) or 1% higher (4.50%) than the current discount rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(2.50%)	(3.50%)	(4.50%)
Total OPEB liability	\$ 186,881	177,011	167,491

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend <u>Rates</u> – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be it were calculated using healthcare cost trend rates that are 1% lower (4.00%) or 1% higher (6.00%) than the current healthcare cost trend rates.

		Healthcare	
	1%	Cost Trend	1%
	Decrease	Rate	Increase
	(4.00%)	(5.00%)	(6.00%)
Total OPEB liability	\$ 162,458	177,011	193,185

<u>OPEB Expense</u>, Deferred Outflows of Resources and Deferred Inflows of Resources Related to <u>OPEB</u> – For the year ended June 30, 2020, the County recognized OPEB expense of \$18,688. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following resources:

	Deferred Outflows		Deferred Inflows	
	of	Resources	of Resources	
Differences between expected and				
actual experience	\$	30,870	(42,765)	
Changes in assumptions		504	(13,538)	
Total	\$	31,374	(56,303)	

The amount reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending June 30,	Amount
2021	\$ (3,850)
2022	(3,850)
2023	(3,850)
2024	(3,850)
2025	(3,850)
Thereafter	 (5,679)
	\$ (24,929)

### (10) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. The County's contributions to the Pool for the year ended June 30, 2020 were \$226,329.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing by the County's risk-sharing protection provided by the County's the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts. The Pool's funds and any excess risk-sharing recoveries, then payments of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risksharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2020, no liability has been recorded in the County's financial statements. As of June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$45,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## (11) Secondary Roads Department Insurance Benefit

Voluntary termination benefit programs have been established for Secondary Roads Department employees. The programs allow employees who are eligible, upon a bona fide retirement, to use the value of their unused sick leave to purchase group health insurance after separation. Upon retirement, the value of the balance of the accrued sick leave is converted based upon the balance of sick leave hours, as follows:

Sick Leave	Conversion
Balance (hours)	Rate
0 - 559	0%
560 - 879	50%
880 - 1,119	75%
1,120 - 1,488	100%

The final calculated dollar value is credited to the employee's Sick Leave Upon Retirement account. The County will continue to pay the costs of the health insurance premium each month until the converted value of the employee's Sick Leave Upon Retirement account balance is exhausted. The converted value of the sick leave can only be applied to the payment of health, dependent health and/or Medicare supplement insurance premium payments.

For the year ended June 30, 2020, eight employees have retired and received benefits totaling \$37,715 under the program.

## (12) Financial Assurance

The County participates in an agreement with the Harrison County Landfill Commission, which was created under Chapter 28E of the Code of Iowa. The purpose of the Commission includes providing economic disposal of solid waste produced or generated within the member county and municipalities.

The County has provided a local government guarantee for a portion of the closure and postclosure care costs of the Commission in accordance with Chapter 567-104.26(5) of the Iowa Administrative Code. Total estimated costs for closure and postclosure care of the Commission as of June 30, 2020 are \$2,464,284 and the County's financial assurance obligation amount is \$990,916. At June 30, 2020, the County has met the guarantor conditions outlined in Chapter 567-104.26(5) of the Iowa Administrative Code.

In the event the Commission fails to perform closure or postclosure care in accordance with the appropriate plan or permit, whenever required to do so, or fails to obtain an alternate financial assurance within 90 days of intent to cancel, the County will perform or pay a third party to perform closure and/or postclosure care or establish a standby trust fund in the name of the Commission or obtain alternate financial assurance in the amount of the assured amount.

## (13) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

### Tax Abatements of Other Entities

Property tax revenues of the County were reduced by the following amounts for the year ended June 30, 2020 under agreements entered into by the following entities:

		An	nount of
Entity	Tax Abatement Program	Taz	x Abated
City of Dunlap	Urban renewal and economic development projects	\$	13,131
City of Missouri Valley	Urban renewal and economic development projects		7,540
City of Woodbine	Urban renewal and economic development projects		16,117

### (14) County Financial Information Included in the Southwest Iowa MHDS Region

Southwest Iowa MHDS Region, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa, includes the following member counties: Cass County, Fremont County, Mills County, Monona County, Montgomery County, Page County, Pottawattamie County, Shelby County and Harrison County. The financial activity of the County's Special Revenue, Mental Health Fund is included in the Southwest Iowa MHDS Region for the year ended June 30, 2020, as follows:

Revenues:	
Property and other county tax	\$ 329,525
Intergovernmental:	
State tax credits and replacements	 21,924
Total revenues	 351,449
Expenditures:	
General administration:	
Distribution to regional fiscal agent	 352,602
Excess of expenditures over revenues	(1,153)
Fund balance beginning of year	 2,668
Fund balance end of year	\$ 1,515

### (15) Construction Commitment

The County entered into a contract with an adjusted amount of \$541,711 for the construction of a Courthouse Roof. As of June 30, 2020, costs of \$353,759 on the project have been incurred. The \$187,952 balance remaining on the project at June 30, 2020 will be paid as work on the project progresses.

### (16) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of Harrison County remains uncertain.

To date, the outbreak has not created a material disruption to the operations of Harrison County. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to Harrison County's operations and finances.

### (17) Prospective Accounting Change

Governmental Accounting Standards Board has issued Statement No. 84, <u>Fiduciary</u> <u>Activities</u>. This statement will be implemented for the fiscal year ending June 30, 2021. The revised requirements of this statement will enhance the consistency and comparability of fiduciary activity reporting by state and local governments by establishing specific criteria for identifying fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities.

### (18) Subsequent Event

In March 2021, the County approved the issuance of \$6,175,000 of general obligation capital loan notes to fund the acquisition, construction and installation of the peace officer communication equipment as well as refund the general obligation solid waste disposal capital loan notes, Series 2016A.

**Required Supplementary Information** 

#### Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds

## Required Supplementary Information

# Year ended June 30, 2020

	Less				
	Funds not				
	Required to				
		Actual	be Budgeted	Net	
Receipts:					
Property and other county tax	\$	8,445,981	-	8,445,981	
Interest and penalty on property tax		22,004	-	22,004	
Intergovernmental		6,239,916	-	6,239,916	
Licenses and permits		33,121	-	33,121	
Charges for service		618,662	-	618,662	
Use of money and property		343,221	-	343,221	
Miscellaneous		1,078,644	302,509	776,135	
Total receipts		16,781,549	302,509	16,479,040	
Disbursements:					
Public safety and legal services		2,905,393	-	2,905,393	
Physical health and social services		1,700,513	-	1,700,513	
Mental health		352,602	-	352,602	
County environment and education		1,180,329	-	1,180,329	
Roads and transportation		6,960,744	-	6,960,744	
Governmental services to residents		634,079	-	634,079	
Administration		1,473,174	-	1,473,174	
Non-program		223,167	223,167	-	
Debt service		303,127	185,402	117,725	
Capital projects		1,456,842	-	1,456,842	
Total disbursements		17,189,970	408,569	16,781,401	
Excess (deficiency) of receipts over (under)					
disbursements		(408,421)	(106,060)	(302,361)	
Other financing sources		209,544	(209,544)		
Change in balances		(198,877)	103,484	(302,361)	
Balance beginning of year		11,522,145	30,264	11,491,881	
Balance end of year	\$	11,323,268	133,748	11,189,520	

See accompanying independent auditor's report.

51.1		Final to Net	
0	Budgeted Amounts		
Original	Final	Variance	
8,469,826	8,469,826	(23,845)	
53,000	53,000	(30,996)	
5,381,839	5,816,324	423,592	
36,050	36,050	(2,929)	
661,435	661,435	(42,773)	
126,295	126,295	216,926	
350,215	350,215	425,920	
15,078,660	15,513,145	965,895	
3,119,516	3,144,516	239,123	
1,919,962	1,919,962	219,449	
353,400	353,400	798	
1,275,070	1,275,070	94,741	
6,080,000	7,210,000	249,256	
647,545	666,545	32,466	
1,613,196	1,600,196	127,022	
-	-	-	
117,725	117,725	-	
2,322,000	2,274,000	817,158	
17,448,414	18,561,414	1,780,013	
(2,369,754)	(3,048,269)	2,745,908	
	-		
(2,369,754)	(3,048,269)	2,745,908	
10,938,235	10,938,235	553,646	
8,568,481	7,889,966	3,299,554	

# Budgetary Comparison Schedule – Budget to GAAP Reconciliation

# Required Supplementary Information

Year ended June 30, 2020

	Governmental Funds					
		Cash Basis	Accrual Adjustments	Modified Accrual Basis		
Revenues Expenditures	\$	16,781,549 17,189,970	23,069 (223,551)	16,804,618 16,966,419		
Net		(408,421)	246,620	(161,801)		
Other financing sources, net		209,544	-	209,544		
Beginning fund balances		11,522,145	3,020,652	14,542,797		
Ending fund balances	\$	11,323,268	3,267,272	14,590,540		

See accompanying independent auditor's report.

### Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2020

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, the Enterprise Fund and the Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$1,113,000. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

Disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the roads and transportation function prior to the budget amendment and disbursements in certain departments exceeded the amounts appropriated.

### Schedule of the County's Proportionate Share of the Net Pension Liability

### Iowa Public Employees' Retirement System For the Last Six Years\* (In Thousands)

### Required Supplementary Information

	2020		2019	2018	2017
County's proportion of the net pension liability	0.0	060293%	0.058613%	0.060358%	0.061196%
County's proportionate share of net pension liability	\$	3,491	3,709	4,021	3,851
County's covered payroll	\$	5,838	5,456	5,305	5,165
County's proportionate share of the net pension liability as a percentage of its covered payroll		59.80%	67.98%	75.80%	74.56%
IPERS' net position as a percentage of the total pension liability		85.45%	83.62%	82.21%	81.82%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceeding year.

See accompanying independent auditor's report.

2016	2015
0.0584007%	0.0569179%
2,885	2,257
4 024	4 860
4,934	4,860
58.47%	46.44%
85.19%	87.61%

# Schedule of County Contributions

#### Iowa Public Employees' Retirement System For the Last Ten Years (In Thousands)

# Required Supplementary Information

	 2020	2019	2018	2017
Statutorily required contribution	\$ 563	557	494	483
Contributions in relation to the statutorily required contribution	 (563)	(557)	(494)	(483)
Contribution deficiency (excess)	\$ -	-	-	_
County's covered payroll	\$ 5,932	5,838	5,456	5,305
Contributions as a percentage of covered payroll	9.49%	9.54%	9.05%	9.10%

See accompanying independent auditor's report.

2016	2015	2014	2013	2012	2011
470	449	444	427	421	348
(470)	(449)	(444)	(427)	(421)	(348)
	-	-	-	-	-
5,165	4,934	4,860	4,780	4,997	4,687
9.10%	9.10%	9.14%	8.93%	8.43%	7.42%

## Notes to Required Supplementary Information – Pension Liability

## Year ended June 30, 2020

## <u>Changes of benefit terms</u>:

There are no significant changes in benefit terms.

### <u>Changes of assumptions</u>:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

### Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes

### For the Last Three Years Required Supplementary Information

	 2020	2019	2018
Service cost	\$ 11,135	11,113	10,816
Interest cost	6,218	5,578	5,216
Changes of benefit terms	(18,485)		
Difference between expected and actual experiences	33,676	-	(58,038)
Changes in assumptions	550	-	(18,371)
Benefit payments	 (13,706)	(7,541)	(4,896)
Net change in total OPEB liability	 19,388	9,150	(65,273)
Total OPEB liability beginning of year	 157,623	148,473	213,746
Total OPEB liability end of year	\$ 177,011	157,623	148,473
Covered-employee payroll Total OPEB liability as a percentage	\$ 5,487,511	5,239,411	5,099,183
of covered-employee payroll	3.2%	3.0%	2.9%

### Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios

Changes in benefit terms:

Changes in benefit terms reflect the effects of changes in the secondary roads department sick leave conversion in the year ended June 30, 2019.

#### Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2020	3.50%
Year ended June 30, 2019	3.58%
Year ended June 30, 2018	4.50%
Year ended June 30, 2017	4.25%

Supplementary Information
# Combining Balance Sheet Nonmajor Governmental Funds

# June 30, 2020

				Special
	Re F	County corder's Records	Urban Renewal	Resource Enhancement and
A secolo	Ma	nagement	Revenue	Protection
<b>Assets</b> Cash, cash equivalents and pooled investments Receivables:	\$	12,433	122,287	93,507
Drainage assessments Loan		-	-	-
Total assets	\$	12,433	122,287	93,507
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities: Accounts payable	\$	-	-	
Deferred inflows of resources: Unavailable revenues: Other		_	_	
Fund balances: Restricted for debt service Restricted for capital projects Restricted for other purposes		- - 12,433	- - 122,287	- - 93,507
Total Fund Balance Total liabilities, deferred inflows of resources		12,433	122,287	93,507
and fund balances	\$	12,433	122,287	93,507

Revenue							
Flood and Erosion	Seizures	Drug Search and Seizures	Drainage Districts	Pass Thru Grants	Debt Service	Capital Projects	Total
211,827	1,600	15,314	133,748	1,742	4,436	562,953	1,159,847
-	-	-	148,343	-	- 1,025,000	-	148,343 1,025,000
211,827	1,600	15,314	282,091	1,742	1,029,436	562,953	2,333,190
1,151	-	-		-	-	35,640	36,791
			148,343	-			148,343
- - 210,676	- - 1,600	- - 15,314	- - 133,748	- - 1,742	1,029,436 - -	- 527,313 -	1,029,436 527,313 591,307
210,676	1,600	15,314	133,748	1,742	1,029,436	527,313	2,148,056
211,827	1,600	15,314	282,091	1,742	1,029,436	562,953	2,333,190

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

#### Year ended June 30, 2020

			Special
	County corder's	Urban	Resource Enhancement
	 ecords	Renewal	and
	nagement	Revenue	Protection
Revenues:	 0		
Intergovernmental	\$ -	-	31,631
Charges for service	3,057	-	-
Use of money and property Miscellaneous	 202	-	1,464
Total revenues	 3,259	-	33,095
Expenditures:			
Operating:			
Physical health and social services	-	161	-
County environment and education	-	-	-
Non-program Debt service	-	-	-
Capital projects	-	-	7,604
Total expenditures	 _	161	7,604
Excess (deficiency) of revenues			
over (under) expenditures	 3,259	(161)	25,491
Other financing sources:			
Transfers in	-	-	-
Drainage warrants issued	 -	-	
Total other financing sources	 -	-	
Change in fund balances	3,259	(161)	25,491
Fund balances beginning of year	 9,174	122,448	68,016
Fund balances end of year	\$ 12,433	122,287	93,507
	 -		

#### Drug Flood and Search and Drainage Pass Thru Debt Capital Erosion Seizures Seizures Districts Grants Service Projects Total 31,631 \_ \_ \_ \_ 25 3,082 --27,725 29,391 \_ \_ \_ 302,509 39,869 269,221 611,599 25 27,725 302,509 39,869 269,221 675,703 161 --4,361 4,361 -223,167 38,127 261,294 \_ \_ 185,402 117,725 303,127 -\_ 551,091 558,695 4,361 408,569 38,127 117,725 551,091 1,127,638 25 (4, 361)(106,060)1,742 (90,000) (281, 870)(451,935) -400,000 \_ \_ \_ \_ \_ 400,000 \_ 209,544 209,544 \_ 400,000 --\_ 209,544 --609,544 157,609 (4,361) -25 103,484 1,742 (90,000)118,130 215,037 1,600 15,289 30,264 \_ 1,119,436 409,183 1,990,447 210,676 1,600 15,314 133,748 1,742 1,029,436 527,313 2,148,056

Revenue

# Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2020

5	Agricultural Extension Education	County Assessor	Schools
\$ -	5,713	151,751	91,453
115,175	-	-	-
-	4,568	6,065	218,356
-	241,000	357,000	12,323,000
702	-	39	-
-	-	-	-
-	-	-	-
 -	-	2,715	-
\$ 115,877	251,281	517,570	12,632,809
\$ -	-	8	-
-	-	-	-
-	-	1,388	-
98,626	251,281	502,852	12,632,809
17,251	-	-	-
 -	-	13,322	-
\$ 115,877	251,281	517,570	12,632,809
\$	1115,1775 - - 702 - - - \$ 1115,877 \$ \$ - - 98,626 17,251	$\begin{array}{c c} County \\ Offices \\ \end{array} \\ \hline Extension \\ Education \\ \hline Education \\ \hline S \\ 115,175 \\ - \\ \hline \\ 115,175 \\ - \\ \hline \\ 4,568 \\ - \\ 241,000 \\ \hline \\ 702 \\ - \\ - \\ - \\ - \\ - \\ - \\ - \\ - \\ - \\ $	$\begin{array}{c cccc} County & Extension & County \\ \hline Offices & Education & Assessor \\ \\ \$ & - & 5,713 & 151,751 \\ 115,175 & - & - \\ & & 4,568 & 6,065 \\ & & 241,000 & 357,000 \\ \hline & & & 241,000 & 357,000 \\ \hline & & & & 241,000 & 357,000 \\ \hline & & & & & & & \\ & - & & & & & & \\ & & & &$

		011		Auto			
		911	<b>.</b> .	License			<b>a</b>
	0.1	Service	Drainage	and			Community
Tota	Other	Commission	Districts	Use Tax	Townships	Corporations	Colleges
1,955,293	519,121	504,823	98,124	543,952	3,582	27,749	9,023
115,175	-	-	-	-	-	-	-
362,313	49	-	-	-	8,052	102,159	23,064
19,015,00	3,000	-	-	-	482,000	4,330,000	1,279,000
13,67	-	12,929	-	-	-	-	-
662,279	-	-	662,279	-	-	-	-
133,75	-	-	-	-	-	133,757	-
7,51	-	4,800	-	-	-	-	-
22,265,00	522,170	522,552	760,403	543,952	493,634	4,593,665	1,311,087
11,27	544	5,607	5,117	-	-	-	-
611,97	-	-	611,978	-	-	-	-
18,38	16,999	-	-	-	-	-	-
21,544,21	456,053	516,945	143,308	543,952	493,634	4,593,665	1,311,087
17,25	-	-	-	-	-	-	-
61,89	48,574	-	-	-	-	-	-
22,265,00	522,170	522,552	760,403	543,952	493,634	4,593,665	1,311,087

# Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

# Year ended June 30, 2020

	County Offices	Agricultural Extension Education	County Assessor	Schools
Assets and Liabilities				
Balances beginning of year	\$ 91,249	324,926	439,551	11,945,571
Additions:				
Property and other county tax	-	163,734	437,669	12,388,638
911 surcharge	-	-	-	-
State tax credits	-	15,589	20,697	776,111
Office fees and collections	515,978	-	-	-
Drivers license fees, auto licenses,				
use tax and postage Assessments	-	-	-	-
Trusts	-	-	-	-
	446,342	-	-	-
Miscellaneous	 -	156	404	8,081
Total additions	 962,320	179,479	458,770	13,172,830
Deductions:				
Agency remittances:				
To other funds	281,076	-	-	-
To other governments	259,116	253,124	380,751	12,485,592
Trusts paid out	 397,500	-	-	
Total deductions	 937,692	253,124	380,751	12,485,592
Balances end of year	\$ 115,877	251,281	517,570	12,632,809

Community			Auto License and	Drainage	911 Service		
Colleges	Corporations	Townships	Use Tax	Districts	Commission	Other	Total
1,227,319	4,482,227	465,030	416,489	83,012	464,573	438,565	20,378,512
1,286,468	4,183,750	489,824	-	-	-	2,598	18,952,681
-	-	-	-	-	200,789	-	200,789
79,198	527,191	23,733	-	-	-	169	1,442,688
-	-	-	-	-	-	-	515,978
-	-	-	5,838,308	-	-	-	5,838,308
-	-	-	-	735,553	-	-	735,553
-	-	-	-	-	-	171,614	617,956
793	-	324	-	35,421	9,086	872,775	927,040
1,366,459	4,710,941	513,881	5,838,308	770,974	209,875	1,047,156	29,230,993
-	-	-	201,142	-	-	-	482,218
1,282,691	4,599,503	485,277	5,509,703	705,561	151,896	791,937	26,905,151
-	-	-	-	, _	-	171,614	569,114
1,282,691	4,599,503	485,277	5,710,845	705,561	151,896	963,551	27,956,483
1,311,087	4,593,665	493,634	543,952	148,425	522,552	522,170	21,653,022

# Schedule of Revenues By Source and Expenditures By Function – All Governmental Funds

#### For the Last Ten Years

	 2020	2019	2018	2017
Revenues:				
Property and other county tax	\$ 7,826,323	7,765,897	7,842,767	7,865,485
Local option sales tax	628,102	588,657	550,639	608,649
Interest and penalty on property tax	21,717	49,470	55,284	51,499
Intergovernmental	6,403,935	5,756,256	5,603,663	6,008,828
Licenses and permits	36,301	22,538	34,690	28,523
Charges for service	619,120	634,951	675,444	630,401
Use of money and property	316,363	273,311	208,692	170,258
Fines, forfeitures and defaults	53,943	54,209	46,744	37,275
Miscellaneous	 898,814	509,416	693,664	771,633
Total	\$ 16,804,618	15,654,705	15,711,587	16,172,551
Expenditures:				
Operating:				
Public safety and legal services	\$ 2,938,183	2,818,485	2,570,566	2,564,821
Physical health and social services	1,698,774	1,728,641	1,687,646	1,617,301
Mental health	352,602	322,129	328,095	399,452
County environment and education	1,184,183	1,196,038	1,159,670	1,105,633
Roads and transportation	6,712,031	7,725,212	7,383,564	6,253,505
Governmental services to residents	606,556	596,846	584,130	561,024
Administration	1,462,592	1,534,036	1,450,052	1,295,947
Non-program	261,294	93,264	139,788	266,092
Debt service	303,127	235,581	356,441	411,269
Capital projects	 1,447,077	572,535	567,897	663,429
Total	\$ 16,966,419	16,822,767	16,227,849	15,138,473

_	2016	2015	2014	2013	2012	2011
	7,904,596	7,804,740	7,629,735	7,429,208	7,098,326	6,714,586
	515,517	534,654	513,285	522,321	546,939	475,243
	45,715	75,214	51,754	60,439	65,004	74,186
	5,618,199	4,913,274	4,978,749	4,756,592	5,960,567	6,324,666
	34,181	19,616	25,459	25,560	25,720	24,442
	618,496	575,062	609,465	579,504	582,727	639,350
	113,673	79,597	85,567	90,198	133,550	147,662
	41,392	44,122	45,733	49,061	39,033	21,498
-	754,775	498,263	704,306	451,410	668,214	713,221
-	15,646,544	14,544,542	14,644,053	13,964,293	15,120,080	15,134,854
	2,562,760	2,415,880	2,356,457	2,106,847	2,035,838	1,955,517
	1,565,540	1,511,756	1,431,137	1,355,308	1,358,033	1,357,012
	463,101	1,948,667	422,482	626,524	2,197,433	1,856,540
	1,083,407	1,022,512	958,910	835,306	877,584	879,407
	7,576,699	5,828,631	5,436,955	4,867,329	5,363,814	4,687,625
	567,511	642,452	623,390	480,604	488,248	456,336
	1,397,074	1,181,959	1,263,263	1,961,223	1,925,661	1,915,157
	271,984	195,713	289,000	465,692	312,935	276,279
	466,502	254,272	544,716	264,555	615,016	465,855
_	280,437	406,146	329,727	255,259	619,964	579,323
-	16,235,015	15,407,988	13,656,037	13,218,647	15,794,526	14,429,051



# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

#### Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Officials of Harrison County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Harrison County, Iowa, as of and for the year ended June 30, 2020, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 27, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Harrison County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Harrison County's internal control. Accordingly, we do not express an opinion on the effectiveness of Harrison County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) through (C) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (D) through (I) to be significant deficiencies.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Harrison County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing</u> <u>Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### Harrison County's Responses to the Findings

Harrison County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. Harrison County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Harrison County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Mary 2

Marlys K. Gaston, CPA Deputy Auditor of State

May 27, 2021

### Schedule of Findings

Year ended June 30, 2020

#### Findings Related to the Financial Statements:

#### **INTERNAL CONTROL DEFICIENCIES:**

(A) <u>Segregation of Duties</u>

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the County's financial statements.

<u>Condition</u> – Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

		Applicable Offices
(1)	Incoming mail is not opened by an employee who is not authorized to make entries to the accounting records.	Sheriff's Civil Division and Jail, Conservation/ Welcome Center and Homemaker's Agency
(2)	Bank accounts are not reconciled at the end of each month by an individual who does not sign checks, handle or record cash. An independent person does not periodically review the bank reconciliation for propriety.	Recorder and Sheriff's Civil Division and Jail
(3)	The person who signs checks was not independent of the person preparing checks, approving disbursements and recording cash receipts.	Recorder and Sheriff's Civil Division and Jail
(4)	Generally, one individual may have control over collecting, depositing, posting and daily reconciling of receipts for which no compensating controls exist.	Treasurer, Recorder, Sheriff's Civil Division and Jail, Conservation/ Welcome Center and Homemaker's Agency
(5)	The person who prepares a summary of delinquent tax collections also reconciles delinquencies at year end. There is no evidence an independent person reviews the reconciliations for propriety.	Treasurer

#### Schedule of Findings

#### Year ended June 30, 2020

(6) Although mail is opened by someone independent of the receipt process (i.e., recording, depositing and daily reconciling), the independent mail opener does not prepare a listing of mail receipts and test that listing.

<u>Cause</u> – The County offices noted above have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

 $\underline{\text{Effect}}$  – Inadequate segregation of duties could adversely affect each County office's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> – Each official should review the control activities of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports. Independent reviews should be documented by the signature or initials of the reviewer and the date of the review.

#### <u>Responses</u> –

 $\underline{\text{Recorder}}$  – We are aware of the segregation of duties issues in a small office and do the best we can to address it. The County Recorder reviews the office policy to address the issues as best as we can.

<u>Sheriff</u> – We will consider having the mail opened by another staff member who will maintain a log of mail receipts and compare the log to the receipts periodically. The Sheriff reviews each deposit and initials each. The Sheriff will monitor each month's bank reconciliation and review bank statements including the canceled checks. The review will be documented with the Sheriff's initials or signature.

<u>Conservation/Welcome Center</u> – We will look into it and work with the County Auditor's Office.

<u>Treasurer</u> – Staff open the mail daily. We record two pieces of mail from property tax and motor vehicle then the rest of the staff post the payments and put their initials on the excel sheet. Daily reconciling of receipts is done by two people in Motor Vehicle who switch off week to week and two other people in tax department also switch off week to week. This report will be reviewed by the Auditors office via email submission. A mail list was not kept up this fiscal year due to COVID as many strains were put on the office with staff absences.

<u>Homemaker's Agency</u> – One person opens the mail now and cannot make entries to the accounting records. This same person prepares a listing for mail receipts and another person deposits, posts, and reconciles receipts.

#### Schedule of Findings

#### Year ended June 30, 2020

<u>Conclusion</u> – Responses acknowledged. Each office should continue to review and implement control procedures to obtain the maximum internal control possible. Also, an initial listing of mail receipts should be prepared and reconciled to receipt records by someone independent of the receipt process. The reconciliation should document signatures and dates of the independent reviewer.

#### (B) <u>Financial Reporting</u>

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County's financial statements.

<u>Condition</u> – During the audit, we identified material amounts of receivables not recorded in the County's financial statements or recorded in the wrong fiscal year. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.

<u>Cause</u> – County policies do not require and procedures have not been established to require independent review of year end cut-off transactions to ensure the County's financial statements are accurate and reliable.

<u>Effect</u> – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the County's financial statements were necessary.

<u>Recommendation</u> – The County should implement procedures to ensure all receivables are identified and properly included in the County's financial statements.

<u>Response</u> – There is an email sent out by the office each year about accrual entries with a reply stating this office will not accept deposits without an earned date. In addition, we have a policy in place that any department must have the supporting documents to the Treasurer's office by the  $3^{rd}$  day of the new month for any EFT deposits.

<u>Conclusion</u> – Response accepted.

(C) <u>Payroll</u>

<u>Criteria</u> – An effective internal control system provides for internal controls related to preparation of payroll. Payroll for salaried individuals should be paid after the work is performed.

<u>Condition</u> – The County pays salaried employees on a bi-weekly basis. Most of the County's salaried employees are paid one week in advance of the wages being earned. For example, the paycheck received on March 20, 2020 is for the week beginning March 16, 2020 through the week ending March 27, 2020. Accordingly, when the employee leaves County employment, their final pay warrant must be adjusted by the number of days they were paid in advance.

#### Schedule of Findings

#### Year ended June 30, 2020

<u>Cause</u> – Policies have not been established and procedures have not been implemented to ensure wages are paid after they have been earned.

 $\underline{\mathrm{Effect}}$  – Salaried employees are paid in advance of performing work and terminated salaried employees are overpaid as they are compensated for the week which follows their termination date.

<u>Recommendation</u> – The Board of Supervisors should work with the County Attorney to correct the advance pay of current employees. Future employees should be paid correctly from the day they begin employment.

<u>Response</u> – Any new employee is not paid in advance. We are slowly working toward the goal of not paying salaries in advance of work.

<u>Conclusion</u> – Response accepted.

#### (D) <u>Computer System</u>

<u>Criteria</u> – Properly designed policies and procedures pertaining to control activities over the County's computer system and implementation of the policies and procedures help provide reasonable assurance financial information is safeguarded and reliable, and helps ensure the reliability of financial reporting, the effectiveness and efficiency of operations and compliance with applicable laws and regulations.

<u>Condition</u> – The County does not have a written disaster recovery plan.

<u>Cause</u> – Management has not required a written disaster recovery plan.

 $\underline{\text{Effect}}$  – The failure to have a formal disaster recovery plan could result in the County's inability to function in the event of a disaster or continue County business without interruption.

<u>Recommendation</u> – A written disaster recovery plan should be developed.

 $\underline{Response}$  – Board of Supervisors will be working on developing a disaster recover plan in the future.

<u>Conclusion</u> – Response accepted.

#### (E) <u>Conservation Welcome Center</u>

<u>Criteria</u> – An effective internal control system provides for internal controls related to reconciling monthly bank statements to book balances and daily collections to deposit to ensure the accuracy of accounting records.

<u>Condition</u> – Although monthly reconciliations of book to bank balances were prepared, the independent review or the date of review was not always documented.

Also, the daily credit card and cash sales records are not reconciled to deposits by an independent person and voided receipts are not reviewed.

#### Schedule of Findings

Year ended June 30, 2020

<u>Cause</u> – Policies have not been established and procedures have not been implemented to require an independent review of bank reconciliations or an independent review of daily collections to deposit and to voided receipts.

 $\underline{\text{Effect}}$  – Lack of independent review of the bank reconciliations and the independent review of reconciliations of daily collections to deposit and voided receipts increases the risk misstatements may not have been prevented or detected and corrected on a timely basis in the normal course of operations.

 $\underline{\text{Recommendation}}$  – To improve financial accountability and control, the reconciliation of the book and bank balances should be reviewed by an independent person. This review should be documented by the signature or initials of the reviewer and the date of the review.

An independent review of the reconciliation of daily collections to deposit and voided receipts should be performed periodically. The review of the reconciliation should be documented by the signature or initials of the reviewer and the date of the review.

<u>Response</u> – We will look into this and work with the County Auditor's Office.

Conclusion - Response accepted.

#### (F) <u>Conservation Welcome Center Reporting</u>

<u>Criteria</u> – An effective internal control system provides for policies and controls related to ensuring proper accounting for all funds and transactions an maintaining appropriate accounting records and financial reports which provide for proper financial reporting.

<u>Condition</u> – The Conservation Welcome Center did not prepare a year-to-date summary of receipts and disbursements for financial reporting. Additionally, fees for credit card processing are automatically deducted from the Welcome Center's checking account. These amounts were not included in the County's budget or financial reports.

<u>Cause</u> – County policies do not require, and procedures have not been established to require a year-to-date summary of receipts and disbursements as well as requiring all transactions to run through the County's accounting system to ensure the County's financial statements are accurate and reliable.

<u>Effect</u> – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions.

<u>Recommendation</u> – A year-to-date summary of receipts and disbursements should be prepared for financial reporting. Also, the credit card processing fees should be approved by the Conservation Board and included in the County's accounting system and financial reports.

 $\underline{\text{Response}}$  – We will look into this and work with the County Auditor's Office to implement the recommendations.

<u>Conclusion</u> – Response accepted.

#### Schedule of Findings

#### Year ended June 30, 2020

#### (G) <u>K-9 Account Bank Reconciliation</u>

<u>Criteria</u> – An effective internal control system provides for internal controls related to reconciling monthly bank statements to the book balance to ensure the accuracy of the book balance.

<u>Condition</u> – The County Sheriff's Office has not been consistently preparing a monthly bank to book reconciliation for the K-9 bank account.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to reconcile monthly bank statements to ensure the accuracy of the book balance.

 $\underline{\text{Effect}}$  – A lack of monthly bank statement reconciliations could result in misstatements of the book balance which may not be prevented or detected and corrected on a timely basis in the normal course of operations.

 $\underline{\text{Recommendation}}$  – To improve financial accountability and control, a reconciliation of the book and bank balances should be prepared monthly. The reconciliations should be reviewed by an independent person and the review documented by the signature or initials of the reviewer and the date of the review.

<u>Response</u> – We have discussed this with the County Auditor to move these funds into a different account due to lack of activity.

<u>Conclusion</u> – Response acknowledged. The bank statements for this account should be reconciled to the book balance monthly until the account is closed.

#### (H) <u>Sheriff Check Signer</u>

<u>Criteria</u> – An effective internal control system provides for internal controls related to the proper safeguarding of assets by ensuring those listed as checks signers on accounts are current employees who should have access to signing checks.

<u>Condition</u> – The former Chief Deputy is still listed as a check signer.

<u>Cause</u> – Policies have not been established and procedures have not been implemented to require former employees to have check signing capabilities removed.

<u>Effect</u> – This condition could result in unrecorded or misstated disbursements.

<u>Recommendation</u> – Policies should be established to ensure individuals that leave County's employment have check signing capabilities removed.

 $\underline{\text{Response}}$  – This individual has been removed as an authorized signer. The Sheriff's office has tried to get the name listed off the statements and checks, but the bank has not done it yet.

<u>Conclusion</u> – Response accepted.

#### Schedule of Findings

### Year ended June 30, 2020

#### (I) <u>Receipt Deposits</u>

<u>Criteria</u> – An effective internal control system provides for internal controls related to ensuring the timely deposit of all incoming cash and checks.

<u>Condition</u> – A State of Iowa warrant in the amount of \$10,000 issued to Harrison County on July 9, 2019 was not redeemed until September 4, 2019.

<u>Cause</u> – Policies have not been designed and implemented to ensure all incoming cash and checks are deposited timely.

 $\underline{\mathrm{Effect}}$  – The condition could result in unrecorded or misstated revenues and receivables.

 $\underline{Recommendation}$  – Procedures should be established to ensure all receipts are deposited timely.

<u>Response</u> – An email to all department heads will be sent out to remind them of timely depositing of receipts.

<u>Conclusion</u> – Response accepted.

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

Schedule of Findings

Year ended June 30, 2020

#### Other Findings Related to Required Statutory Reporting:

(1) <u>Certified Budget</u> – Disbursements during the year ended June 30, 2020 exceeded the amount budgeted in the roads and transportation function prior to the budget amendment and disbursements in certain departments exceeded the amounts appropriated.

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.

Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department as long as the service area budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

<u>Response</u> – We will watch this more closely.

<u>Conclusion</u> – Response accepted.

- (2) <u>Questionable Expenditures</u> No expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- (4) <u>Sales Tax</u> Sales tax of \$108 was paid on transactions for purchases made with the US Bank VISA card. A County is designated as a tax-exempt entity under Chapter 423.3(80) of the Code of Iowa.

<u>Recommendation</u> – The County should ensure sales tax is not paid on disbursements.

<u>Response</u> – We will look into these transactions.

<u>Conclusion</u> – Response acknowledged.

#### Schedule of Findings

#### Year ended June 30, 2020

# (5) <u>Business Transactions</u> – Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and	Transaction	
Business Connection	Description	Amount
Kris Pauley, Deputy Auditor, Sister-in-law of Bette Jensen	Cleaning cabins for Conservation Department	\$ 1,438
Kris Pauley, Deputy Auditor, Sister-in-law of Shirley Sigler	Cleaning cabins for Conservation Department	2,594
Larry Oliver, Emergency Management Director, father of Carter Oliver	Gutter cleaning at the County Sheriff's office	160
Brenda Loftus, Assessor, daughter-in-law of Kevin Loftus, Owner of Loftus Heating & Air Conditioning	Purchase of furnaces, air conditioners and routine maintenance for other County departments	31,847
Kathy Lundergard, Office Manager, sister of Mike Maguire, Owner of Boyer View Trucking, LLC.	Trucking/hauling services, per bid	195,735
Bryon Vennink, Conservation Park Ranger, Owner of Home Town Hardware, Inc.	Purchase of electrical supplies and parts for the County Conservation Department	8,519
Darin Kline, Sheriff's Deputy	CPR Training	344
Elizabeth Lenz, Drainage Clerk, mother-in-law of Zach Ridder, Owner of Square One Home Services	Repair work for courthouse	13,625
Elizabeth Lenz, Drainage Clerk, sister of Doug Harris, Owner of C & H Hauling	Trash pickup services for the County	4,045
Mitch Flaherty, Sheriff's Deputy	Building repair and maintenance	145

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Carter Oliver, Darin Kline, Bette Jensen, Shirley Sigler, C & H Hauling and Mitch Flaherty do not appear to represent conflicts of interest since total transactions with each individual or business were less than \$6,000 during the fiscal year.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Loftus Heating & Air Conditioning for other County departments and the transactions with Square One Home Services do not represent conflicts of interest since the County Assessor's and Drainage Clerk's remuneration of employment is not directly affected as a result of the transactions and their duties do not directly involve procurement of the furnaces, air conditioners, routine maintenance and repair work for the courthouse.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Boyer View Trucking, LLC do not represent a conflict of interest since the transactions were competitively bid and were publicly invited and open.

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Home Town Hardware, Inc. may represent a conflict of interest as defined in Chapter 331.342 of the Code of Iowa since the transactions exceed \$6,000 for the fiscal year and the contract was not competitively bid.

<u>Recommendation</u> – The County should consult legal counsel to determine the disposition of this matter.

<u>Response</u> – We will look into these transactions.

<u>Conclusion</u> – Response acknowledged. The County should consult legal counsel to determine the disposition of this matter.

#### Schedule of Findings

#### Year ended June 30, 2020

- (6) <u>Restricted Donor Activity</u> No transactions were noted between the County, County officials, County employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- (7) <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (8) <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- (9) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- (10) <u>Resource Enhancement and Protection Certification</u> The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- (11) <u>Annual Urban Renewal Report</u> The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.
- (12) <u>Outstanding Checks</u> Chapter 331.554(6) of the Code of Iowa required checks outstanding for more than one year be canceled, removed from the list of outstanding checks and deposited to the account on which the check was written. At June 30, 2020, the commissary account outstanding check list included several checks which have been outstanding for over two years.

<u>Recommendation</u> – Checks outstanding for more than one year should be canceled, as required.

<u>Response</u> – The Sheriff's office will make appropriate contacts and comply with requirements.

<u>Conclusion</u> – Response accepted.

(13) <u>Electronic Check Retention</u> – Chapter 554D.114 of the Code of Iowa allows the County to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The image of the back of each cancelled check was not obtained by the County Sheriff.

<u>Recommendation</u> – County Sheriff should obtain and retain an image of the front and back of each cancelled check from the bank, as required.

 $\underline{\text{Response}}$  – The County Sheriff will contact the bank and have backs of checks shown on monthly statements.

<u>Conclusion</u> – Response accepted.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy Suzanne R. Dahlstrom, CPA, Manager Alex N. Kawamura, CPA, Senior Auditor Craig S. Miller, Staff Auditor Silvester K. Rutto, Staff Auditor Taylor A. Hepp, Assistant Auditor Priscilla M. Ruiz Torres, Assistant Auditor Shane K. McDonald, Assistant Auditor