OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

Contact: Marlys K. Gaston

State Capitol Building Des Moines, Iowa 50319-0006

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NEWS RELEASE

FOR RELEASE	June 30, 2020	515/281-5834
Auditor of State	Rob Sand today released an audit report on th	e Heart of Iowa Regional Transit

Agency for the year ended June 30, 2019.

The Heart of Iowa Regional Transit Agency is an intergovernmental agency established to provide and to promote public transportation in Boone, Dallas, Jasper, Madison, Marion, Story and Warren Counties.

FINANCIAL HIGHLIGHTS:

The Agency's revenues totaled \$3,658,721 for the year ended June 30, 2019, an 18.2% decrease from the prior year. Expenses for Agency operations for the year ended June 30, 2019 totaled \$4,625,332 a 17.2% decrease from the prior year. The significant decrease in the revenues and expenses is due primarily to changes to the laws for LME-MCOs (local management entities managed care organizations). They are no longer required to pay for transportation charges which was a significant portion of HIRTA's revenues.

AUDIT FINDINGS:

Sand reported four findings related to the receipt and expenditure of taxpayer funds. They are found on pages 50 through 54 of this report. The findings address issues such as material amounts of accounts payable and capital asset additions not properly recorded in the Agency's financial statements, capital asset deletions not being approved by the Board and disbursements exceeding budgeted amounts. Sand provided the agency with recommendations to address each of these findings.

Three of the findings discussed above are repeated from the prior year. The Board has a fiduciary responsibility to provide oversight of the HIRTA's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review on the Auditor of State's web site at https://auditor.iowa.gov/reports/audit-reports.

HEART OF IOWA REGIONAL TRANSIT AGENCY

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2019





OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

June 20, 2020

Officials of the Heart of Iowa Regional Transit Agency Urbandale, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for the Heart of Iowa Regional Transit Agency for the year ended June 30, 2019. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>.

I appreciate the cooperation and courtesy extended by the officials and employees of the Heart of Iowa Regional Transit Agency throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Auditor of State

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Officials

<u>Name</u> <u>Title</u> <u>Representing</u>

Board of Directors

Phil Clifton Chairperson Madison County

Lauris Olson Vice Chairperson Story County

Bill Zinnel Treasurer Boone County

Kim Chapman Member Dallas County

Doug Cupples Member Jasper County

Aaron DeKock Member Warren County

Steve McCombs Member Marion County

Agency

Julia Castillo Executive Director

Iowa Department of Transportation

Stuart Anderson Director of the Office of Public Transit





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STATE OF IOWA

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Des Moines, Iowa 50319-0006

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<u>Independent Auditor's Report</u>

To the Board Members of the Heart of Iowa Regional Transit Agency:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major fund of the Heart of Iowa Regional Transit Agency as of and for the year ended June 30, 2019, and the related Notes to Financial Statements, which collectively comprise the Agency's financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Agency's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Heart of Iowa Regional Transit Agency as of June 30, 2019, and the respective changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the Agency's Proportionate Share of the Net Pension Liability, the Schedule of Agency Contributions, and the Schedule of Changes in HIRTA's Total OPEB Liability on pages 8 through 11 and 34 through 41 be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Heart of Iowa Regional Transit Agency's financial statements. The supplementary information included in Schedule 1, the Schedule of Expenditures of Federal Awards required by Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material aspects in relation to the financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 20, 2020 on our consideration of the Heart of Iowa Regional Transit Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Heart of Iowa Regional Transit Agency's internal control over financial reporting and compliance.

Marlys K. Gaston, CPA
Deputy Auditor of State

June 20, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the Heart of Iowa Regional Transit Agency (Agency) provides an overview of the Agency's financial activities for the fiscal year ended June 30, 2019 and is provided for consideration in conjunction with the Agency's financial statements, which follow.

2019 FINANCIAL HIGHLIGHTS

- The Agency implemented Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, during fiscal year 2019. The beginning net position for governmental activities was restated by \$16,359 to retroactively report the total OPEB liability as of July 1, 2018. OPEB expense for fiscal year 2018 and deferred outflows of resources at June 30, 2018 were not restated because the information needed to restate those amounts was not available.
- The Agency received \$1,924,557 during the fiscal year from a combination of federal and state grants, a decrease of 9.41%, or \$199,800, compared to the previous fiscal year. The decrease is due primarily to the elimination of the mobility coordinator position in fiscal year 2019.
- Expenses decreased 17.2%, or approximately \$958,000, from the prior fiscal year due to a decrease in salaries and benefit, vehicle maintenance and less financial assistance to local transit subcontractors.
- Prior to restatement, the Agency's net position at June 30, 2019 decreased 76.0%, or approximately \$983,000, from June 30, 2018 to June 30, 2019.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the financial statements and provides an analytical overview of the Agency's financial activities.

The Entity-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of the Agency as a whole and present an overall view of the Agency's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the entity-wide financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the Agency's budget for the year, the Agency's proportionate share of the net pension liability and related contributions.

Supplementary Information includes the Schedule of Expenditures of Federal Awards, which provides details of various federal programs benefiting the Agency.

REPORTING THE AGENCY'S FINANCIAL ACTIVITIES

Entity-wide Financial Statements

One of the most important questions asked about the Agency's finances is, "Is the Agency as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the Agency as a whole and about its activities in a way that helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the Agency's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in the Agency's net position may serve as a useful indicator of whether the financial position of the Agency is improving or deteriorating.

The Statement of Activities presents information showing how the Agency's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the event or change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The Agency's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include state transit assistance, federal transit assistance and other.

ENTITY-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the net position of governmental activities.

Net Position of Governmental Activities				
	June 30,			
		2019	2018 (Not Restated)	
Current and other assets Capital assets	\$	281,294 1,479,985	837,290 1,498,512	
Total assets		1,761,279	2,335,802	
Deferred outflows of resources		687,358	516,751	
Current liabilities Noncurrent liabilities		466,791 1,547,289	255,080 1,219,307	
Total liabilities		2,014,080	1,474,387	
Deferred inflows of resources		124,225	84,864	
Net position: Net investment in capital assets Unrestricted		1,479,985 (1,169,653)	1,498,512 (205,210)	
Total net position	\$	310,332	1,293,302	

Prior to restatement, the net position of the Agency decreased 76.0% (from \$1,293,302 to \$310,332) during the year. This decrease is primarily due to less revenues with the changes to Medicaid and an increase in the net pension and total OPEB liabilities.

Change in Net Position of Government	ntal Activities	
	Year er	ided June 30,
		2018
	20	19 (Not Restated)
Program revenues:		
Federal sources	\$ 1,257,0	
State sources	667,48	·
Local sources	507,48	·
Miscellaneous	1,207,2	25 1,571,094
Total revenues	3,639,2	68 4,469,492
Program expenses:		
Financial assistance to local transit subcontractors	189,40	00 457,283
Local matching services	168,69	93 382,698
Administration:		
Salaries and benefits	2,209,4	75 2,482,307
Professional services	141,2	12 249,438
Telephone	38,3	22 43,022
Rent and insurance	566,70	08 395,740
Office supplies	16,2	40 60,541
Travel and meetings	23,59	92 55,496
Equipment	2,09	98 -
Vehicle maintenance	878,8	09 1,011,998
Advertising	7,3	48 30,531
Dues	7,1	58 8,877
Miscellaneous	29,2	74 25,061
Depreciation	347,0	03 380,326
Total expenses	4,625,3	5,583,318
Excess of revenues over expenses	(986,0	64) (1,113,826)
Other financing sources, net	19,4	53 4,190
Change in net position	(966,6	11) (1,109,636)
Net position beginning of year	1,276,9	43 2,402,938
Net position end of year	\$ 310,3	32 1,293,302

In fiscal year 2019, the Agency's total revenues decreased \$814,961, or 18.2%, from fiscal year 2018. The decrease was primarily the result of receiving less revenues with the changes to Medicaid.

In fiscal year 2019, the Agency's total expenses decreased \$957,986, or 17.2%, from fiscal year 2018. The decrease was primarily the result of a decrease in salaries and benefits as the Agency had to cut staff with the reductions in revenues. Vehicle maintenance expenses also decreased.

BUDGETARY HIGHLIGHTS

As shown in the Budgetary Comparison Schedule, actual revenues exceeded budgeted revenues by \$639,350 and actual expenditures were more than budgeted expenditures by \$1,327,075. The result was primarily due to having more salaries than anticipated along with not budgeting for financial assistance to local transit subcontractors. The Agency's actual expenditures exceeded budgeted expenditures at June 30, 2019.

CAPITAL ASSETS AND DEBT

Capital Assets

At June 30, 2019, the Agency had \$1,479,985 invested in vehicles and equipment, net of accumulated depreciation. More detailed information about the Agency's capital assets is presented in Note 3 to the financial statements.

Long-Term Debt

At June 30, 2019, the Agency had no long-term debt outstanding.

NEXT YEAR'S BUDGET

Budgeted revenues and expenditures increased 22.59% and 21.16%, respectively, for fiscal year 2020 from the budgeted fiscal year 2019 revenues and expenses.

CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our local governments, local transit subcontractors and the citizens of Iowa with a general overview of the Agency's finances to demonstrate the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Heart of Iowa Regional Transit Agency at 2824 104th Street, Urbandale, Iowa 50322.



Financial Statements

Governmental Fund Balance Sheet/Statement of Net Position

June 30, 2019

	 General		Statement of
	 Fund	Adjustments	Net Position
Assets			
Cash and investments	\$ 145,644	-	145,644
Accounts receivable	135,650	-	135,650
Capital assets, net of accumulated depreciation of \$2,486,428	 -	1,479,985	1,479,985
Total assets	 281,294	1,479,985	1,761,279
Deferred Outflows of Resources			
Pension related deferred outflows of resources	 -	687,358	687,358
Total assets and deferred outflows of resources	\$ 281,294		
Liabilities			
Current liabilities:			
Accounts payable	\$ 423,682	-	423,682
Compensated absences	 -	43,109	43,109
Total current liabilities	423,682	43,109	466,791
Non-current liabilities:			
Total OPEB liability	-	21,972	21,972
Net pension liability	 -	1,525,317	1,525,317
Total liabilities	 423,682	1,590,398	2,014,080
Deferred Inflows of Resources			
Unavailable revenue	30,255	(30,255)	-
OPEB related deferred inflows of resources	-	592	592
Pension related deferred inflows of resources	 -	123,633	123,633
Total deferred inflows of resources	 30,255	93,970	124,225
Fund Balance/Net position			
Unassigned fund balance	 (172,643)	172,643	
Total liabilities, deferred inflows of resources and fund balance	\$ 281,294		
Net position:	 		
Net investment in capital assets		1,479,985	1,479,985
Unrestricted	-	(1,169,653)	(1,169,653)
Total net position	•	\$ 310,332	310,332

Statement of Governmental Fund Revenues, Expenditures and Changes in Fund Balance/Statement of Activities

Year ended June 30, 2019

		General		Statement of
_		Fund	Adjustments	Activities
Revenues				
Program revenues:	4	1 055 050		1 255 252
Federal sources	\$	1,257,073	-	1,257,073
State sources		667,484	-	667,484
Local sources		507,486		507,486
Miscellaneous		1,185,111	22,114	1,207,225
Total revenues		3,617,154	22,114	3,639,268
Expenditures/Expenses				
Financial assistance to local transit				
subcontractors		189,400	-	189,400
Local matching services		168,693	-	168,693
Administration:				
Salaries and benefits		2,015,336	194,139	2,209,475
Professional services		141,212	-	141,212
Telephone		38,322	-	38,322
Rent and insurance		566,708	-	566,708
Office supplies		16,240	-	16,240
Travel and meetings		23,592	-	23,592
Equipment		2,098	-	2,098
Vehicle maintenance		1,285,191	(406,382)	878,809
Advertising		7,348	-	7,348
Dues		7,158	-	7,158
Miscellaneous		29,274	-	29,274
Depreciation			347,003	347,003
Total expenditures/expenses		4,490,572	134,760	4,625,332
Deficiency of revenues under				
expenditures/expenses		(873,418)	(112,646)	(986,064)
Other financing sources:				
Gain/Loss on equipment sold		83,187	(77,906)	5,281
Insurance reimbursement		14,172	-	14,172
Excess (deficiency) of revenues and other financing sources over (under)				
expenditures/expenses		(776,059)	776,059	-
Change in net position		-	(966,611)	(966,611)
Fund balance/net position beginning of year, as restated		603,416	689,886	1,276,943
Fund balance/net position end of year	\$	(172,643)	499,334	310,332

See notes to financial statements.

Notes to Financial Statements

June 30, 2019

(1) Summary of Significant Accounting Policies

The Heart of Iowa Regional Transit Agency (HIRTA) is an intergovernmental agency established in accordance with the provisions of Chapter 28E of the Code of Iowa. The area of jurisdiction is Region 11, which includes Boone, Dallas, Jasper, Madison, Marion, Story and Warren Counties. The Agency's powers and duties are those authorized by Chapter 28E of the Code of Iowa.

The purpose of the Agency is to permit the local governments in the Central Iowa area to make efficient use of their transit operation powers by enabling them to provide joint services and facilities. It also provides planning advisory services and assistance in preparing special planning documents and applications for its members. In performing its duties, the Agency may contract with and expend funds from federal, state and local agencies, public or semi-public agencies or private individuals or corporations as long as the expenditures are for authorized purposes.

The financial statements of the Heart of Iowa Regional Transit Agency have been prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. The most significant of the Heart of Iowa Regional Transit Agency's accounting policies are described below.

A. Reporting Entity

For financial reporting purposes, the Heart of Iowa Regional Transit Agency has included all funds. The Agency has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Agency. The Agency has no component units which meet the Governmental Accounting Standards Board criteria.

B. Entity-wide and Fund Financial Statements

The financial statements on pages 14 and 15 combine both an entity-wide perspective and a governmental fund perspective.

The General Fund comprises the Heart of Iowa Regional Transit Agency's governmental fund. This fund is the general operating fund of the Agency and the difference between assets, liabilities and deferred inflows of resources of the fund is referred to as "fund balance."

The entity-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the Agency. Governmental activities are those which normally are supported by intergovernmental revenues.

The Statement of Net Position presents the Agency's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference reported as net position. Net position is reported in the following categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation.

Unrestricted net position consists of net position not meeting the definition of the preceding category. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

C. Measurement Focus and Basis of Accounting

The entity-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the Agency considers revenues to be available if they are collected within 60 days after year end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

When an expenditure is incurred in the governmental fund which can be paid using either restricted or unrestricted resources, the Agency's policy is to pay the expenditure from restricted fund balance and then from the less-restrictive unassigned fund balance.

D. Budget

The Executive Director of the Agency prepares an annual budget for the Agency's general operations. This budget is approved and monitored by the Board.

E. Capital Assets

Capital assets, which include equipment and vehicles, are reported in the Statement of Net Position column in Exhibit A. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the Agency as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Equipment and vehicles	\$ 5,000

Capital assets of the Agency are depreciated using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Equipment	5
Vehicles	5 - 10

F. Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditures) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the Agency after the measurement date but before the end of the Agency's reporting period.

G. Compensated Absences

Agency employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded in the Statement of Net Position column in Exhibit A. This liability has been computed based on rates of pay in effect at June 30, 2019.

H. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

I. Total OPEB Liability

For purposes of measuring the total OPEB liability, deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the Heart of Iowa Regional Transit Agency's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

J. Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of passenger fees not collected within sixty days after year end. Deferred inflows of resources in the Statement of Net Position consist of unrecognized items not yet charged to pension and OPEB expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets.

K. Fund Balance

In the governmental fund financial statements, fund balances are classified as unassigned as there are no constraints placed on the use of resources.

(2) Cash and Investments

The Agency's deposits in banks at June 30, 2019 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Directors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts, and warrants or improvement certificates of a drainage district.

The Agency had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Capital Assets

Capital assets activity for the year ended June 30, 2019 was as follows:

		Balance			
]	Beginning			Balance
		of Year	Increases	Decreases	End of Year
Capital assets being depreciated:					
Vehicles	\$	5,015,824	406,382	(1,484,434)	3,937,772
Equipment		28,641	-	-	28,641
Total		5,044,465	406,382	(1,484,434)	3,966,413
Less accumulated depreciation for:					
Vehicles		3,536,617	344,752	(1,406,528)	2,474,841
Equipment		9,336	2,251	-	11,587
Total		3,545,953	347,003	(1,406,528)	2,486,428
Capital assets, net	\$	1,498,512	59,379	(77,906)	1,479,985

(4) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the Agency, except for those covered by another retirement system. Employees of the Agency are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2019, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the Agency contributed 9.44% of covered payroll, for a total rate of 15.73%.

The Agency's contributions to IPERS for the year ended June 30, 2019 totaled \$151,235.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2019, the Agency reported a liability of \$1,525,317 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Agency's proportion of the net pension liability was based on the Agency's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2018, the Agency's proportion was 0.024103%, which was an increase of 0.005799% over its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the Agency recognized pension expense of \$206,668. At June 30, 2019, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows
	of	Resources	of Resources
Differences between expected and			
actual experience	\$	8,363	34,475
Changes of assumptions		217,596	-
Net difference between projected and actual			
earnings on IPERS' investments		-	41,911
Changes in proportion and differences between			
Agency contributions and the Agency's proportionate			
share of contributions		310,164	47,247
Agency contributions subsequent to the			
measurement date		151,235	-
Total	\$	687,358	123,633

\$151,235 reported as deferred outflows of resources related to pensions resulting from Agency contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending	
June 30,	Amount
2020	\$ 194,775
2021	110,511
2022	35,986
2023	55,529
2024	 15,689
Total	\$ 412,490

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation	
(effective June 30, 2017)	2.60% per annum.
Rates of salary increase	3.25 to 16.25% average, including inflation.
(effective June 30, 2017)	Rates vary by membership group.
Long-term investment rate of return	7.00% compounded annually, net of investment
(effective June 30, 2017)	expense, including inflation.
Wage growth	3.25% per annum, based on 2.60% inflation
(effective June 30, 2017)	and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2018 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

-	Asset	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic equity	22.0%	6.01%
International equity	15.0	6.48
Global smart beta equity	3.0	6.23
Core plus fixed income	27.0	1.97
Public credit	3.5	3.93
Public real assets	7.0	2.91
Cash	1.0	(0.25)
Private equity	11.0	10.81
Private real assets	7.5	4.14
Private credit	3.0	3.11
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the Agency will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Agency's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the Agency's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Agency's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	_			
		1%	Discount	1%
		Decrease	Rate	Increase
		(6.00%)	(7.00%)	(8.00%)
Agency's proportionate share of				
the net pension liability	\$	2,588,770	1,525,317	633,239

<u>IPERS Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payable to IPERS</u> – All legally required Agency contributions and legally required employee contributions which had been withheld from employee wages were remitted by the Agency to IPERS by June 30, 2019.

(5) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – HIRTA administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by HIRTA and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments		-
Active employees		25
	Total	25

<u>Total OPEB Liability</u> – HIRTA's total OPEB liability of \$21,972 was measured as of June 30, 2019 and was determined by an actuarial valuation as of that date.

<u>Actuarial Assumptions</u> – The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation	
(effective June 30, 2019)	2.60% per annum.
Rates of salary increase	3.25% per annum, including
(effective June 30, 2019)	inflation.
Discount rate	3.50% compounded annually,
(effective June 30, 2019)	including inflation.
Healthcare cost trend rate	7.00% initial rate decreasing by .25%
(effective June 30, 2019)	annually to an ultimate rate of 4.00%.

<u>Discount Rate</u> – The discount rate used to measure the total OPEB liability was 3.50% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP 2014 employee table, projected generationally using MP 2017 for pre-retirement and the RP 2014 Healthy Annuitant Table, projected generationally using MP 2017 for post-retirement.

Changes in the Total OPEB Liability

	Total OPEB Liability		
Total OPEB liability beginning of year, as restated	_\$	16,359	
Changes for the year:			
Service cost		4,204	
Interest		795	
Differences between expected			
and actual experiences		-	
Changes in assumptions		687	
Benefit payments		(73)	
Net changes		5,613	
Total OPEB liability end of year	_\$	21,972	

Changes of assumptions reflect a change in the discount rate from 3.87% in fiscal year 2018 to 3.50% in fiscal year 2019.

<u>Sensitivity of HIRTA's Total OPEB Liability to Changes in the Discount Rate</u> – The following presents the total OPEB liability of the HIRTA, as well as what the HIRTA's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.50%) or 1% higher (4.50%) than the current discount rate.

		1%	Discount	1%	
	Decrease (2.50%)		Rate	Increase	
			(3.50%)	(4.50%)	
Total OPEB liability	\$	23,975	21,972	20,165	

<u>Sensitivity of the Association's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates</u> – The following presents the total OPEB liability of the HIRTA, as well as what the HIRTA's total OPEB liability would be it were calculated using healthcare cost trend rates that are 1% lower (6.00%) or 1% higher (8.00%) than the current healthcare cost trend rates.

	Healthcare				
	1%	Cost Trend	1%		
	Decrease	Rate	Increase		
	(6.00%)	(7.00%)	(8.00%)		
Total OPEB liability	\$ 18,989	21,972	25,661		

<u>OPEB Expense and Deferred Inflows of Resources Related to OPEB</u> – For the year ended June 30, 2019, HIRTA recognized OPEB expense of \$6,205. At June 30, 2019, HIRTA reported deferred inflows of resources related to OPEB from the following sources:

	Deferred Inflows of Resources	
Differences between expected and actual experience	\$	-
Changes in assumptions		592
Total	\$	592

The amount reported as deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year ending		
June 30,	An	nount
2020	\$	95
2021		95
2022		95
2023		95
2024		95
Thereafter		117
	\$	592

(6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2019 is as follows:

	Compensated Absences		Net Pension Liability	Total OPEB Liability	Total
Balance beginning of year,				<u>-</u>	
as restated	\$	29,347	1,219,307	16,359	1,265,013
Increases		13,762	306,010	5,613	325,385
Decreases		_	-	=	
Balance end of year	\$	43,109	1,525,317	21,972	1,590,398
Due within one year	\$	43,109	-	-	43,109

(7) Operating Leases

The Agency has entered into agreements to lease office facilities. These leases are classified as operating leases and, accordingly all rents are charged to expenses as incurred. The leases expire on June 30, 2020, July 31, 2020, March 31, 2021 and March 31, 2022. Certain leases are renewable for additional periods. The leases also require the payment of normal maintenance and insurance on the properties.

A schedule of future minimum rental payments required under operating leases which have initial or remaining non-cancelable lease terms in excess of one year as of June 30, 2019 is as follows:

Year ending	Uı	rbandale	Ames	Indianola	Boone	
June 30,		Office	Office	Office	Office	Total
2020	\$	43,633	28,800	11,100	26,400	109,933
2021		3,636	-	11,100	20,900	35,636
2022		-	-	8,325	_	8,325
Total	\$	47,269	28,800	30,525	47,300	153,894

Total rent expense for the year ended June 30, 2019 for all operating leases was \$115,462.

(8) Contributed Support and Matching Services

Contributed support and matching services of \$168,693 were donated to the Agency by local transit subcontractors during the year ended June 30, 2019. These amounts are included in revenues from local sources and local matching services expenditures in the accompanying financial statements.

(9) Risk Management

The Agency is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 778 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Agency's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The Agency's contributions to the Pool for the year ended June 30, 2019 were \$4,461.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Agency's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Agency's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the Agency's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The Agency does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2019, no liability has been recorded in the Agency's financial statements. As of June 30, 2019, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The Agency also carries commercial insurance purchased from other insurers for coverage associated with workers compensation, employment practices liability, and directors & officers' liability in the amount of \$500,000, \$1,000,000 and \$1,000,000, respectively. The Agency assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Explanation of the Differences between the Governmental Fund Balance Sheet and the Statement of Net Position

Total fund balance - General Fund		\$ (172,643)
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental fund. The cost of assets is \$3,966,413 and the accumulated depreciation is \$2,486,428.		1,479,985
Other long-term assets are not available to pay current expenditure and, therefore, are recognized as deferred inflows of resources in the governmental funds.		30,255
Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental fund, as follows: Deferred outflows of resources Deferred inflows of resources	\$ 687,358 (124,225)	563,133
Certain liabilities applicable to the Agency's governmental activities are not due and payable in the current year and, therefore, are not reported as governmental fund liabilities, as follows: Compensated absences Total OPEB liability	(43,109) (21,972)	
Net pension liability	(1,525,317)	 (1,590,398)
Net position of governmental activities		\$ 310,332

(11) Explanation of the Differences between the Statement of Governmental Fund Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities

Change in fund balance - General Fund	\$	(776,059)
The governmental fund reports capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures exceeded depreciation expense in the current year, as follows: Expenditures for capital assets Depreciation expense \$ 406,382 (347,003)	-	59,379
In the Statement of Activities, the loss on the disposition of capital assets is reported, whereas, the governmental funds report the proceeds from the disposition as an increase in financial resources.		(77,906)
Because some revenues will not be collected for several months after the Agency's year end, they are not considered available revenues and are not recognized as deferred inflows of resources in the governmental funds.		22,114
The current year Agency share of IPERS contributions are reported as expenditures in the governmental funds, but are reported as deferred outflows of resources in the Statement of Net Position.		151,235
Certain expenditures reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental fund, as follows: Compensated absences OPEB expense Pension expense (325,407)		(345,374)
Change in net position of governmental activities	\$	(966,611)

(12) Accounting Change/Restatement

Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB), was implemented during fiscal year 2019. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with OPEB benefits, including additional note disclosure and required supplementary information. In addition, GASB Statement No. 75 requires a state or local government employer to use the entry age normal actuarial cost method and requires deferred outflows of resources and deferred inflows of resources which arise from other types of events related to OPEB to be recognized. During the transition year, as permitted, beginning balances for deferred outflows of resources and deferred inflows of resources are not reported. Beginning net position was restated to retroactively report the change in valuation of the beginning total OPEB liability, as follows:

	Net		
	Position		
Net position June 30, 2018, as previously reported	\$	1,293,302	
Net OPEB obligation measured under previous standards		-	
Total OPEB liability at June 30, 2018		(16,359)	
Net position July 1, 2018, as restated	\$	1,276,943	

(13) Subsequent Event

The COVID-19 outbreak is disrupting business across a range of industries in the United States and financial markets have experienced a significant decline. As a result, local, regional and national economies, including that of HIRTA may be adversely impacted. The extent of the financial impact of COVID-19 will depend on future developments, including the duration and spread, which are uncertain and cannot be predicted. Due to the uncertainties surrounding the outbreak, management cannot presently estimate the potential impact to the Agency's operations and finances.





Budgetary Comparison Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund

Required Supplementary Information

Year ended June 30, 2019

		Less Funds Not	
		Required to	
	Actual□	be Budgeted	Net
Revenues:		be Buageteu	1100
Federal sources	\$ 1,257,073	_	1,257,073
State sources	667,484	-	667,484
Local sources	507,486	-	507,486
Miscellaneous	1,185,111	-	1,185,111
Total revenues	3,617,154		3,617,154
Expenditures:			
Financial assistance to local transit subcontractors	189,400	-	189,400
Local matching services	168,693	168,693	-
Administration:			
Salaries and benefits	2,015,336	-	2,015,336
Professional services	141,212	-	141,212
Telephone	38,322	-	38,322
Rent and insurance	566,708	-	566,708
Office supplies	16,240	-	16,240
Travel and meetings	23,592	-	23,592
Equipment	2,098	-	2,098
Vehicle maintenance	1,285,191	-	1,285,191
Advertising	7,348	-	7,348
Dues	7,158	-	7,158
Miscellaneous	29,274		29,274
Total expenditures	4,490,572	168,693	4,321,879
Excess (deficiency) of revenues over (under) expenditures	(873,418)	(168,693)	(704,725)
Other financing sources	97,359	-	97,359
Excess (deficiency) of revenues and other financing			
sources over (under) expenditures	(776,059)	(168,693)	(607,366)
Fund balance beginning of year	603,416	-	603,416
Fund balance end of year	\$ (172,643)	(168,693)	(3,950)

Budgeted	Favorable
Amount	(Unfavorable)
Final	Variance
725,435	531,638
591,714	75,770
373,364	134,122
1,287,291	(102, 180)
2,977,804	639,350
-	(189,400)
-	-
1,545,866	(469,470)
216,250	75,038
35,000	(3,322)
332,144	(234,564)
9,200	(7,040)
18,500	(5,092)
-	(2,098)
810,000	(475, 191)
11,400	4,052
8,100	942
8,344	(20,930)
2,994,804	(1,327,075)
(17,000)	(687,725)
17,000	80,359
-	(607,366)
936,188	(332,772)
936,188	(940,138)

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2019

The Executive Director of the Heart of Iowa Regional Transit Agency prepares an annual budget for the Agency's general operations except for activity related to local matching services. This budget is approved and monitored by the Board. Budgetary control is based on total expenditures.

There were no budget amendments during the year ended June 30, 2019.

Schedule of the Agency's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Five Years* (In Thousands)

Required Supplementary Information

		2019	2018	2017	2016	2015
Agency's proportion of the net pension liability	0.02	24103%	0.018304%	0.019731%	0.019680%	0.016845%
Agency's proportionate share of the net pension liability	\$	1,525	1,219	1,242	972	668
Agency's covered payroll	\$	1,801	1,389	1,423	1,368	1,115
Agency's proportionate share of the net pension liability as a percentage of its covered payroll		84.68%	87.76%	87.28%	71.05%	59.91%
IPERS' net position as a percentage of the total pension liability		83.62%	82.21%	81.82%	85.19%	87.61%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

Schedule of Agency Contributions

Iowa Public Employees' Retirement System For the Last Ten Years* (In Thousands)

Required Supplementary Information

	2019	2018	2017	2016
Statutorily required contribution	\$ 151	161	124	127
Contributions in relation to the statutorily required contribution	 (151)	(161)	(124)	(127)
Contribution deficiency (excess)	\$ _	-	-	
Agency's covered payroll	\$ 1,604	1,801	1,389	1,423
Contributions as a percentage of covered payroll	9.44%	8.93%	8.93%	8.93%

2010	2011	2012	2013	2014	2015
5	7	19	77	98	122
(5)	(7)	(19)	(77)	(98)	(122)
	-	-	-	-	
78	103	237	883	1,115	1,368
6.65%	6.95%	8.07%	8.67%	8.93%	8.93%

Notes to Required Supplementary Information – Pension Liability

Year ended June 30, 2019

Changes of benefit terms:

Legislation enacted in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65. *Changes of assumptions*:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

Schedule of Changes in the Agency's Total OPEB Liability, Related Ratios and Notes

For the Current Year Required Supplementary Information

	 2019
Service cost	\$ 4,204
Interest cost	795
Difference between expected and	
actual experiences	-
Changes in assumptions	687
Benefit payments	 (73)
Net change in total OPEB liability	5,613
Total OPEB liability beginning of year, as restated	 16,359
Total OPEB liability end of year	\$ 21,972
Covered-employee payroll	\$ 750,799
Total OPEB liability as a percentage	
of covered-employee payroll	2.9%

See accompanying independent auditor's report.

Notes to Schedule of Changes in the Agency's Total OPEB Liability and Related Ratios

Changes in benefit terms:

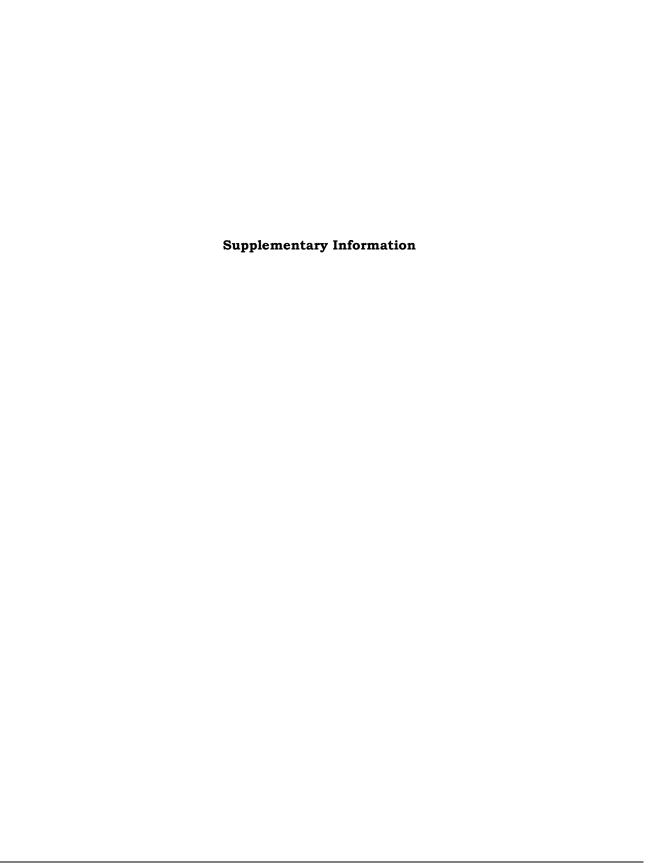
There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2019 3.50%







Schedule of Expenditures of Federal Awards

Year ended June 30, 2019

Grantor/ Program	F CFDA En Ogram Number		Program Expenditures	
Indirect:				
U.S. Department of Transportation:				
Iowa Department of Transportation:				
Formula Grants for Rural Areas (\$155,472 paid to				
subrecipients)	20.509	2016-018-02-110-FY19/20439	\$	795,957
	20.509	2016-027-110-16/18532		134,169
	20.509	2016-019-110-16/18574		25,004
	20.509	TFR18		14,909
				970,039
Bus and Bus Facilities Formula Program	20.526	2016-019-01-110-FY17/19642		142,369
	20.526	2016-019-110-16/18574		43,625
				185,994
U.S. Department of Health and Human Services: Aging Resources of Central Iowa: Aging Cluster:				
Special Programs for the Aging, Title III, Part B,		Title III/ES: Assisted		
Grants for Supportive Services and Senior Centers	93.044	Transportation/Transportation		101,040
Total			\$	1,257,073

<u>Basis of Presentation</u> – The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Heart of Iowa Regional Transit Agency and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2, U.S. <u>Code of Federal Regulations</u>, Part 200, <u>Uniform Administrative Requirements</u>, <u>Cost Principles and Audit Requirements for Federal Awards</u> (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

<u>Summary of Significant Accounting Policies</u> – Expenditures reported in the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, <u>Cost Principles for State</u>, <u>Local and Indian Tribal Governments</u>, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

<u>Indirect Cost Rate</u> – The Heart of Iowa Regional Transit Agency has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.



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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Board Members of the Heart of Iowa Regional Transit Agency:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Heart of Iowa Regional Transit Agency as of and for the year ended June 30, 2019, and the related Notes to Financial Statements, which collectively comprise the Agency's financial statements, and have issued our report thereon dated June 20, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Heart of Iowa Regional Transit Agency's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Heart of Iowa Regional Transit Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Heart of Iowa Regional Transit Agency's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control that we consider to be a material weakness and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Agency's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item II-A-19 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item II-B-19 and II-C-19 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Heart of Iowa Regional Transit Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted an immaterial instance of noncompliance or other matter which is described in the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2019 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The Heart of Iowa Regional Transit Agency's Response to the Findings

The Heart of Iowa Regional Transit Agency's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The Heart of Iowa Regional Transit Agency's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Agency's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Heart of Iowa Regional Transit Agency during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

> Marlys K. Gaston, CPA Deputy Auditor of State

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June 20, 2020

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Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

To the Board Members of the Heart of Iowa Regional Transit Agency:

Report on Compliance for Each Major Federal Program

We have audited the Heart of Iowa Regional Transit Agency's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) <u>Compliance Supplement</u> that could have a direct and material effect on its major federal program for the year ended June 30, 2019. The Heart of Iowa Regional Transit Agency's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the Heart of Iowa Regional Transit Agency's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and Title 2, U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Heart of Iowa Regional Transit Agency's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Heart of Iowa Regional Transit Agency's compliance.

Opinion on the Major Federal Program

In our opinion, the Heart of Iowa Regional Transit Agency complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2019.

Report on Internal Control Over Compliance

The management of the Heart of Iowa Regional Transit Agency is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Heart of Iowa Regional Transit Agency's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Heart of Iowa Regional Transit Agency's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Marlys K. Gaston, CPA Deputy Auditor of State

Marly Daston

June 20, 2020

Schedule of Findings and Questioned Costs

Year ended June 30, 2019

Part I: Summary of the Independent Auditor's Results:

- (a) An unmodified opinion was issued on the governmental activities financial statements and the major fund financial statements.
- (b) Significant deficiencies and a material weakness in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over compliance for the major program were noted.
- (e) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (f) The audit did not disclose audit findings which were required to be reported in accordance with the Uniform Guidance, Section 200.516.
- (g) The major program was CFDA Number 20.509 Formula Grants for Rural Areas.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (i) The Heart of Iowa Regional Transit Agency did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs

Year ended June 30, 2019

Part II: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

II-A-19 Financial Reporting

<u>Criteria</u> – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the financial statements.

<u>Condition</u> – Material amounts of payables and capital assets were not properly recorded in the financial statements. Adjustments were subsequently made to properly include these amounts in the financial statements.

<u>Cause</u> – Policies do not require and procedures have not been established to require independent review of year end cut-off and capital asset transactions to ensure the financial statements are accurate and reliable.

<u>Effect</u> – Lack of policies and procedures resulted in employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the financial statements were necessary.

<u>Recommendation</u> – HIRTA should establish procedures to ensure all payables and capital assets are identified and properly reported in the financial statements.

<u>Response</u> – HIRTA has updated our internal accounting procedures to ensure payables and capital assets are identified and recorded accordingly.

Conclusion - Response accepted.

II-B-19 Budgets

<u>Criteria</u> – An effective internal control system provides for budgets to be prepared for the fiscal year. This budget should be reviewed by the Board monthly. If an expenditure line item is expected to go over budget, an amendment should be made.

<u>Conditions</u> – The following line items went over budget: financial assistance to local transit subcontractors, salaries and benefits, telephone, rent and insurance, office supplies, travel and meetings, equipment, vehicle maintenance, and miscellaneous.

<u>Cause</u> – Policies and procedures have not been established and procedures have not been implemented for the Board to review the budget and make an amendment if needed.

Schedule of Findings and Questioned Costs

Year ended June 30, 2019

<u>Effect</u> – The lack of review of the budget could affect HIRTA's ability to prevent or detect certain line items going over budget on a timely basis in the normal course of operations.

<u>Recommendation</u> – Policies and procedures should be established for the Board to review the budget and make an amendment if needed.

<u>Response</u> – HIRTA has updated our internal accounting procedures to have a review and amend budget, at least once per year.

Conclusion - Response accepted.

II-C-19 Capital Asset Deletions

<u>Criteria</u> – An effective internal control system provides for internal controls related to ensuring proper accounting for all capital assets deletions by ensuring the deletions are approved by the Board.

<u>Conditions</u> – Capital asset deletions are not always approved by the Board prior to the disposal of the capital asset.

<u>Cause</u> – Policies and procedures have not been established and procedures have not been implemented for the Board to approve the deletion prior to disposal.

<u>Effect</u> – The lack of approval of the capital asset deletions could affect HIRTA's ability to determine whether a capital asset should have been disposed or not which can result in misstatements of capital assets reported.

<u>Recommendation</u> – Policies and procedures should be established for the Board to approve capital asset deletions.

<u>Response</u> – HIRTA has updated our internal procedures to ensure the HIRTA Board approves all capital asset disposals, before they are deleted.

<u>Conclusion</u> – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2019

Part III: Findings and Questioned Costs for Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over compliance for the major program were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2019

Part IV: Other Findings Related to Required Statutory Reporting:

- IV-A-18 <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-B-18 <u>Travel Expense</u> No expenditures **for** travel expenses of spouses of Agency officials or employees were noted.
- IV-C-18 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the Agency's investment policy were noted.
- IV-D-18 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.

Summaries of the minutes were not published timely for six of twelve minutes, did not include the schedule of bills allowed, and salaries were not published annually. Chapter 28E.6(3)(a) of the Code of Iowa requires the Agency to publish a summary of the proceedings of each regular, adjourned or special meeting of the Board, including the schedule of bills allowed. This information is to be published in one newspaper of general circulation within the geographic area served by the Agency. The Agency is required to furnish the summary of the proceedings for publication to the newspaper within 20 days following adjournment of the meeting. The names and gross salaries of persons regularly employed by the entity shall be published annually.

<u>Recommendation</u> – The Agency should publish a summary of minutes in accordance with Chapter 28E.6(3)(a) of the Code of Iowa, including the schedule of bills allowed. The Agency should also publish salaries annually.

<u>Response</u> – This requirement was corrected immediately upon learning of it, and our internal procedures have been updated for all minutes to be published within 20 days following a Board meeting, as well as salaries published annually.

Conclusion - Response accepted.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy Deborah J. Moser, CPA, Manager Premnarayan Gobin, Senior Auditor Ronica H. Drury, Staff Auditor Vivian J. Hustad, Assistant Auditor Kelly Disney, Accountant II