



**OFFICE OF AUDITOR OF STATE
STATE OF IOWA**

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Auditor of State

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NEWS RELEASE

FOR RELEASE

August 6, 2019

Contact: Marlys Gaston
515/281-5834

Auditor of State Rob Sand today released an audit report on Pocahontas County, Iowa.

The County had local tax revenue of \$21,201,160 for the year ended June 30, 2018, which included \$1,760,611 in tax credits from the state. The County forwarded \$14,038,183 of the local tax revenue to the townships, school districts, cities and other taxing bodies in the County.

The County retained \$7,162,977 of the local tax revenue to finance County operations, a 3.3% increase over the prior year. Other revenues included charges for service of \$4,171,766, operating grants, contributions and restricted interest of \$4,021,581, capital grants, contributions and restricted interest of \$3,252,395, local option sales tax of \$263,770, unrestricted investment earnings of \$279,556 and other general revenues of \$222,722.

Expenses for County operations for the year ended June 30, 2018 totaled \$14,744,009, an increase of 1.3% over the prior year. Expenses included \$5,121,759 for roads and transportation, \$3,005,412 for non-program services and \$1,935,741 for public safety and legal services.

A copy of the audit report is available for review on the Auditor of State's web site at <https://auditor.iowa.gov/reports/audit-reports/>.

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POCAHONTAS COUNTY
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2018

Pocahontas County



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July 22, 2019

Officials of Pocahontas County, Iowa
Pocahontas, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for Pocahontas County, Iowa, for the year ended June 30, 2018. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of the County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,



Rob Sand
Auditor of State

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Pocahontas County

Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
JoAnn Peters	Board of Supervisors	Jan 2019
Clarence Siepker	Board of Supervisors	Jan 2019
Ed Dewey	Board of Supervisors	Jan 2021
Jeff Ives	Board of Supervisors	Jan 2021
Louis Stauter	Board of Supervisors	Jan 2021
Kelly A. Jepsen	County Auditor	Jan 2021
Sarah Winkler	County Treasurer	Jan 2019
Michael P. Bolland	County Recorder	Jan 2019
Brian D. Larsen	County Sheriff	Jan 2021
Daniel Feistner (Appointed Dec 2016)	County Attorney	Nov 2018
Sue Reigelsberger	County Assessor	Jan 2022

Pocahontas County



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Independent Auditor's Report

To the Officials of Pocahontas County:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Pocahontas County, Iowa, as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Pocahontas County as of June 30, 2018, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

Emphasis of a Matter

As discussed in Note 16 to the financial statements, Pocahontas County adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinions are not modified with respect to this matter.

Other Matters

Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the County's Proportionate Share of the Net Pension Liability, the Schedule of County Contributions and the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes on pages 8 through 14 and 52 through 61 to be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Pocahontas County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2017 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated July 22, 2019 on our consideration of Pocahontas County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Pocahontas County's internal control over financial reporting and compliance.


Marlys K. Gaston, CPA
Deputy Auditor of State

July 22, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

Pocahontas County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2018. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2018 FINANCIAL HIGHLIGHTS

- The County implemented Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, during fiscal year 2018. The beginning net position for governmental activities was restated by \$98,761 to retroactively report the increase in the OPEB liability as of July 1, 2017. OPEB expense for fiscal year 2017 and deferred outflows of resources at June 30, 2017 were not restated because the information needed to restate those amounts was not available.
- Revenues of the County's governmental activities increased 20.5%, or approximately 3,293,000, from fiscal year 2017 to fiscal year 2018. Charges for service increased approximately \$183,000, operating grants, contributions and restricted interest decreased approximately \$379,000 and capital grants, contributions and restricted interest increased approximately \$3,185,000.
- The County's governmental activities' expenses increased 1.3%, or approximately \$184,000, from fiscal year 2017 to fiscal year 2018. Public safety and legal services expenses increased approximately \$127,000, roads and transportation expenses increased approximately \$236,000, physical health and social services expenses increased approximately \$123,000 and administration expenses decreased approximately \$170,000.
- The County's net position at June 30, 2018 increased 16.7%, or approximately \$4,532,000, over the restated June 30, 2017 balance.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Pocahontas County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Pocahontas County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Pocahontas County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, the County's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the County's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the nonmajor governmental and the individual Agency Funds.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information for all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund and 2) the Special Revenue Funds, such as Mental Health, Rural Services, Secondary Roads and Drainage Districts. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

- 2) A proprietary fund accounts for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

- 3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for the 911 Service Board, the Emergency Management Commission and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

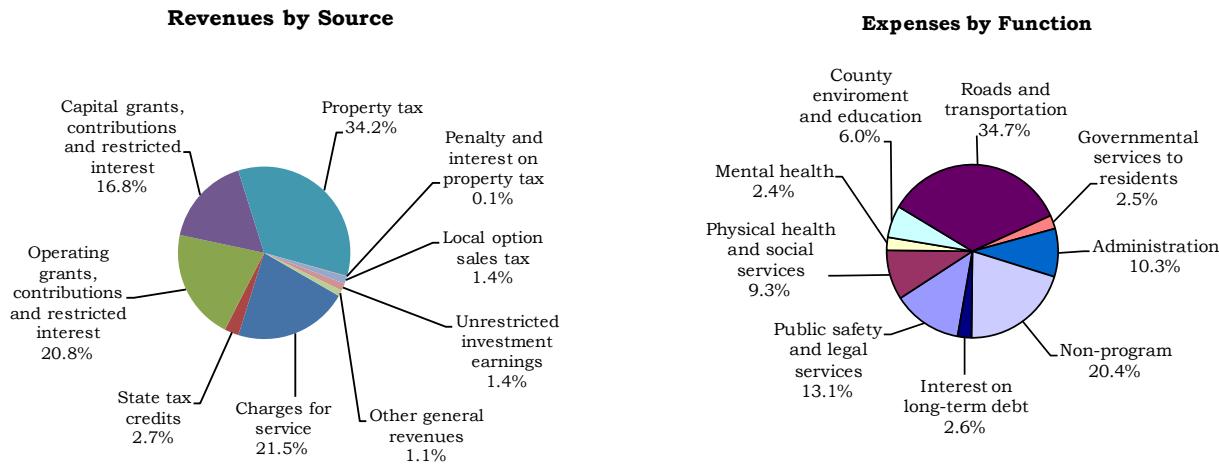
GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. Prior to restatement, Pocahontas County's combined net position increased from approximately \$27.8 million to approximately \$32.0 million. The analysis below shows the changes in the net position of governmental activities from a year ago before restatement.

Net Position of Governmental Activities (Expressed in Thousands)		
	June 30,	2017
Current and other assets	\$ 25,782	27,808
Capital assets	20,622	16,010
Total assets	<u>46,404</u>	<u>43,818</u>
Deferred outflows of resources	1,051	975
Long-term liabilities	8,008	9,767
Other liabilities	374	516
Total liabilities	<u>8,382</u>	<u>10,283</u>
Deferred inflows of resources	6,734	6,703
Net position:		
Net investment in capital assets	20,622	16,010
Restricted	11,420	12,166
Unrestricted	297	(369)
Total net position	<u>\$ 32,339</u>	<u>27,807</u>

Prior to restatement, net position of Pocahontas County's governmental activities increased 16.3% (approximately \$32.3 million compared to approximately \$27.8 million). The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, buildings and equipment) which increased approximately \$4.6 million due to increases in road construction projects. Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. This net position category decreased approximately \$746,000, or 6.1%, from the prior year. This decrease is primarily due to a decrease in the amount restricted for secondary roads. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased from a deficit of approximately \$369,000 at June 30, 2017 to approximately \$297,000 at the end of this year, an increase of 180.5%. This increase is primarily due to an increase in the amount unrestricted in the general fund.

Changes in Net Position of Governmental Activities <u>(Expressed in Thousands)</u>		
	<u>Year ended June 30,</u>	
	<u>2017</u>	<u>2018 (Not Restated)</u>
Revenues:		
Program revenues:		
Charges for service	\$ 4,172	\$ 3,989
Operating grants, contributions and restricted interest	4,022	4,401
Capital grants, contributions and restricted interest	3,252	67
General revenues:		
Property tax	6,644	6,420
State tax credits	519	516
Penalty and interest on property tax	14	38
Local option sales tax	264	281
Unrestricted investment earnings	279	211
Other general revenues	209	159
Total revenues	19,375	16,082
Program expenses:		
Public safety and legal services	1,936	1,809
Physical health and social services	1,367	1,244
Mental health	359	470
County environment and education	878	1,038
Roads and transportation	5,122	4,886
Governmental services to residents	367	305
Administration	1,332	1,502
Non-program	3,005	3,022
Interest on long-term debt	378	284
Total expenses	14,744	14,560
Change in net position	4,631	1,522
Net position beginning of year, as restated	27,708	26,285
Net position end of year	\$ 32,339	27,807



Pocahontas County's governmental activities net position increased approximately \$4,631,000 during the year. Revenues for governmental activities increased approximately \$3,293,000 over the prior year, with property tax revenue up over the prior year approximately \$224,000, or 3.5%.

The County increased property tax rates for fiscal year 2018 an average of 3.9%. This increase raised the County's property tax revenue approximately \$224,000 in fiscal year 2018. Based on increases in the total assessed valuation, property tax revenue is budgeted to increase an additional \$14,000 next year.

The cost of all governmental activities this year was approximately \$14.7 million compared to approximately \$14.6 million last year. However, as shown in the Statement of Activities on page 17, the amount taxpayers ultimately financed for these activities was approximately \$3.3 million because some of the cost was paid by those who directly benefited from the programs (approximately \$4,172,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$7,274,000). Overall, the County's governmental program revenues, including intergovernmental aid and charges for service, increased in fiscal year 2018 from approximately \$8,457,000 to approximately \$14,446,000, principally due to an increase in capital asset contributions from the Iowa Department of Transportation for the completion of the road project.

INDIVIDUAL MAJOR FUND ANALYSIS

As Pocahontas County completed the year, its governmental funds reported a combined fund balance of approximately \$14.9 million, an increase of approximately \$72,000 over last year's total of approximately \$14.8 million. The following are reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues exceeded expenditures by approximately \$898,000. The ending fund balance increased approximately \$832,000 over the prior year to approximately \$5,117,000. General Fund revenues increased approximately \$239,000, or 4.1%. Expenditures increased approximately \$205,000, or 4.2%.
- The Special Revenue, Mental Health Fund ending fund balance decreased approximately \$102,000 from the prior year to a balance of approximately \$54,000. Mental Health Fund revenues decreased approximately \$152,000, or 37.0%, from the prior year and expenditures decreased approximately \$112,000, or 23.6%. The decrease in revenues is due primarily to a decrease in reimbursements from the regional fiscal agent.

- Special Revenue, Rural Services Fund revenues increased approximately \$119,000, or 4.6%, primarily due to an increase of approximately \$85,000 of property taxes collected while expenditures decreased approximately \$17,000, or 1.6%. The Rural Services Fund ending fund balance at year end increased approximately \$403,000 or 22.3%.
- Revenues in the Special Revenue, Secondary Roads Fund decreased approximately \$128,000 from the previous year, primarily due to a decrease in road use tax revenues. Expenditures increased approximately \$2,246,000, or 53.5%, over the prior year due to increased expenses related to road projects. The Secondary Roads Fund ending fund balance decreased approximately \$1,302,000 to approximately \$6.38 million.
- The Special Revenue, Drainage Districts Fund ending fund balance increased approximately \$244,000 over the prior year to approximately \$921,000. Revenues and proceeds from issuance of drainage warrants increased approximately \$3,214,000 over the prior year and expenditures increased approximately \$3,133,000, due to an increase in drainage district assessment revenues and drainage projects.

BUDGETARY HIGHLIGHTS

During fiscal year 2018, Pocahontas County amended its budget one time. The amendment was made in May 2018 and resulted in an increase in budgeted disbursements related to administration and non-program costs.

The County's receipts were \$257,127 more than budgeted, a variance of 2.0%.

Total disbursements were \$3,335,280 less than the budget. Actual disbursements for roads and transportation, public safety and legal services and physical health and social services functions were \$669,479, \$232,572 and \$234,012, respectively, less than budgeted, while the other functions were also less than budgeted. This was primarily due to fewer road maintenance projects than anticipated. The remaining variances were due to reduced spending in all areas.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2018, Pocahontas County had approximately \$20.6 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads and bridges. This is a net increase (including additions and deletions) of approximately \$4.6 million, or 28.8%, over last year.

Capital Assets of Governmental Activities at Year End (Expressed in Thousands)		
	June 30,	
	2018	2017
Land	\$ 2,088	1,961
Construction in progress	3,275	-
Buildings and building improvements	1,190	1,265
Equipment and vehicles	2,656	2,410
Infrastructure, road network	11,413	10,374
Total	\$ 20,622	16,010

The County had depreciation expense of \$1,261,962 in fiscal year 2018 and total accumulated depreciation of \$15,074,354 at June 30, 2018. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

Long-Term Debt

At June 30, 2018, Pocahontas County had approximately \$4,739,000 of outstanding debt compared to approximately \$6,748,000 at June 30, 2017.

Outstanding Debt of Governmental Activities at Year-End (Expressed in Thousands)		
	June 30,	
	2018	2017
Drainage warrants and improvement certificates	\$ 4,309	6,282
State Revolving Fund improvement certificates	430	466
Total	\$ 4,739	6,748

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Pocahontas County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$38 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Pocahontas County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2019 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 1.7%, a decrease from a year ago. This compares with the State's unemployment rate of 2.7% and the national rate of 3.8%.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Pocahontas County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Pocahontas County Auditor's Office, 99 Court Square, Pocahontas, Iowa 50574.

Basic Financial Statements

Exhibit A

Pocahontas County
Statement of Net Position
June 30, 2018

	Governmental Activities
Assets	
Cash, cash equivalents and pooled investments	\$ 14,078,652
Receivables:	
Property tax:	
Delinquent	9,366
Succeeding year	6,557,000
Interest and penalty on property tax	74,565
Accounts	172,590
Accrued interest	25,330
Drainage assessments	3,389,615
Due from other governments	369,507
Inventories	964,780
Prepaid insurance	141,000
Capital assets, net of accumulated depreciation	<u>20,622,182</u>
Total assets	<u>46,404,587</u>
Deferred Outflows of Resources	
Pension related deferred outflows	<u>1,051,143</u>
Liabilities	
Accounts payable	195,875
Salaries and benefits payable	100,686
Due to other governments	77,420
Long-term liabilities:	
Portion due or payable within one year:	
Drainage warrants/drainage improvement certificates	1,462,193
State revolving fund improvement certificates	38,000
Compensated absences	217,080
Portion due or payable after one year:	
Drainage improvement certificates	2,847,274
State revolving fund improvement certificates	392,000
Net pension liability	2,833,588
Total OPEB Liability	<u>217,686</u>
Total liabilities	<u>8,381,802</u>
Deferred Inflows of Resources	
Unavailable property tax revenue	6,557,000
Pension related deferred inflows	<u>177,462</u>
Total deferred inflows of resources	<u>6,734,462</u>
Net Position	
Net investment in capital assets	20,622,182
Restricted for:	
Supplemental levy purposes	2,184,730
Conservation land acquisition	415,744
Mental health purposes	54,341
Rural services	2,188,303
Secondary roads purposes	6,380,929
Other purposes	195,941
Unrestricted	<u>297,296</u>
Total net position	<u>\$ 32,339,466</u>

See notes to financial statements.

Pocahontas County

Statement of Activities

Year ended June 30, 2018

Functions/Programs:	Program Revenues				Net (Expense) Revenue and Changes in Net Position
	Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants Contributions and Restricted Interest	 	
Expenses					
Governmental activities:					
Public safety and legal services	\$ 1,935,741	39,258	241,837	-	(1,654,646)
Physical health and social services	1,367,312	369,564	180,451	-	(817,297)
Mental health	358,995	-	19,445	-	(339,550)
County environment and education	878,112	128,183	10,944	-	(738,985)
Roads and transportation	5,121,759	223,397	3,568,698	3,252,395	1,922,731
Governmental services to residents	367,379	175,117	206	-	(192,056)
Administration	1,331,259	910	-	-	(1,330,349)
Non-program	3,005,412	3,235,337	-	-	229,925
Interest on long-term debt	378,040	-	-	-	(378,040)
Total	\$ 14,744,009	4,171,766	4,021,581	3,252,395	(3,298,267)
General Revenues:					
Property and other county tax levied for general purposes					6,643,615
Penalty and interest on property tax					13,860
State tax credits					519,362
Local option sales tax					263,770
Unrestricted investment earnings					279,556
Gain on disposition of capital assets					105,500
Miscellaneous					103,362
Total general revenues					<u>7,929,025</u>
Change in net position					4,630,758
Net position beginning of year, as restated					<u>27,708,708</u>
Net position end of year					<u>\$ 32,339,466</u>

See notes to financial statements.

Pocahontas County

Balance Sheet

June 30, 2018

		General	Mental Health	Rural Services	Special
Assets					
Cash, cash equivalents and pooled investments	\$ 5,109,993		52,803	2,176,923	
Receivables:					
Property tax:					
Delinquent	8,645		473	248	
Succeeding year	4,167,000		228,000	2,162,000	
Interest and penalty on property tax	74,565		-	-	
Accounts	50,345		1,275	35,600	
Accrued interest	25,202		-	-	
Drainage assessments	-		-	-	
Due from other governments	37,369		-	17,354	
Inventories	-		-	-	
Prepaid insurance	100,000		-	-	
Total assets	\$ 9,573,119		282,551	4,392,125	
Liabilities, Deferred Inflows of Resources and Fund Balances					
Liabilities:					
Accounts payable	\$ 70,888		83	14,034	
Salaries and benefits payable	53,289		100	9,113	
Due to other governments	76,413		27	-	
Total liabilities	200,590		210	23,147	
Deferred inflows of resources:					
Unavailable revenues:					
Succeeding year property tax	4,167,000		228,000	2,162,000	
Other	88,206		473	248	
Total deferred inflows of resources	4,255,206		228,473	2,162,248	
Fund balances:					
Nonspendable:					
Inventories	-		-	-	
Prepaid insurance	100,000		-	-	
Restricted for:					
Supplemental levy purposes	2,101,172		-	-	
Conservation land acquisition	415,744		-	-	
Mental health purposes	-		53,868	-	
Rural services	-		-	2,206,730	
Secondary roads purposes	-		-	-	
Drainage warrants/drainage improvement certificates	-		-	-	
Other purposes	15,313		-	-	
Unassigned	2,485,094		-	-	
Total fund balances	5,117,323		53,868	2,206,730	
Total liabilities, deferred inflows of resources and fund balances	\$ 9,573,119		282,551	4,392,125	

See notes to financial statements.

Revenue			
Secondary Roads	Drainage Districts	Nonmajor	Total
5,166,156	987,827	180,563	13,674,265
-	-	-	9,366
-	-	-	6,557,000
-	-	-	74,565
85,370	-	-	172,590
-	-	128	25,330
-	3,389,615	-	3,389,615
267,298	47,486	-	369,507
964,780	-	-	964,780
41,000	-	-	141,000
6,524,604	4,424,928	180,691	25,378,018
<hr/>			
28,804	66,505	146	180,460
38,184	-	-	100,686
966	-	14	77,420
67,954	66,505	160	358,566
<hr/>			
-	-	-	6,557,000
73,145	3,437,101	-	3,599,173
73,145	3,437,101	-	10,156,173
<hr/>			
964,780	-	-	964,780
41,000	-	-	141,000
-	-	-	2,101,172
-	-	-	415,744
-	-	-	53,868
-	-	-	2,206,730
5,377,725	-	-	5,377,725
-	921,322	-	921,322
-	-	180,628	195,941
-	-	(97)	2,484,997
6,383,505	921,322	180,531	14,863,279
<hr/>			
6,524,604	4,424,928	180,691	25,378,018

Pocahontas County

Pocahontas County

Reconciliation of the Balance Sheet -
Governmental Funds to the Statement of Net Position

June 30, 2018

Total governmental fund balances (page 19) \$ 14,863,279***Amounts reported for governmental activities in the Statement of Net Position are different because:***

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of capital assets is \$35,696,536 and the accumulated depreciation is \$15,074,354.

20,622,182

Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.

3,599,173

The Internal Service Fund is used by management to charge the costs of partial self-funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Position.

Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	\$ 1,051,143
Deferred inflows of resources	<u>(177,462)</u>
	873,681

Long-term liabilities, including drainage warrants/drainage improvement certificates payable, State Revolving Fund improvement certificates payable, compensated absences payable, net pension liability and total OPEB liability are not due and payable in the current year and, therefore, are not reported in the governmental funds.

(8,007,821)\$ 31,950,494**Net position of governmental activities (page 16)**

See notes to financial statements.

Pocahontas County

Statement of Revenues, Expenditures and
Changes in Fund Balances
Governmental Funds

Year ended June 30, 2018

	General	Mental Health	Rural Services	Special
Revenues:				
Property and other county tax	\$ 4,209,634	220,530	2,213,953	
Local option sales tax	-	-	263,770	
Interest and penalty on property tax	20,270	-	-	
Intergovernmental	842,294	37,986	146,918	
Licenses and permits	9,202	-	70,680	
Charges for service	538,186	-	-	
Use of money and property	365,549	-	-	
Miscellaneous	47,285	123	5,860	
Total revenues	6,032,420	258,639	2,701,181	
Expenditures:				
Operating:				
Public safety and legal services	1,345,905	-	644,336	
Physical health and social services	1,424,808	-	-	
Mental health	-	360,605	-	
County environment and education	578,235	-	386,463	
Roads and transportation	-	-	-	
Governmental services to residents	351,877	-	2,790	
Administration	1,370,603	-	-	
Non-program	10,801	-	-	
Debt service	-	-	-	
Capital projects	51,866	-	-	
Total expenditures	5,134,095	360,605	1,033,589	
Excess (deficiency) of revenues over (under) expenditures	898,325	(101,966)	1,667,592	
Other financing sources (uses):				
Sale of Capital Assets	18,600	-	-	
Transfers in	-	-	-	
Transfers out	(85,000)	-	(1,265,000)	
Drainage warrants/drainage improvement certificates issued	-	-	-	
Total other financing sources (uses)	(66,400)	-	(1,265,000)	
Change in fund balances	831,925	(101,966)	402,592	
Fund balances beginning of year	4,285,398	155,834	1,804,138	
Fund balances end of year	\$ 5,117,323	53,868	2,206,730	

See notes to financial statements.

<u>Revenue</u>			
Secondary Roads	Drainage Districts	Nonmajor	Total
-	-	-	6,644,117
-	-	-	263,770
-	-	-	20,270
3,720,367	-	18,624	4,766,189
12,864	-	-	92,746
32,533	-	1,623	572,342
2,400	-	729	368,678
26,331	5,290,438	1,597	5,371,634
<u>3,794,495</u>	<u>5,290,438</u>	<u>22,573</u>	<u>18,099,746</u>
-	-	-	1,990,241
-	-	9,513	1,434,321
-	-	-	360,605
-	-	12,713	977,411
4,528,494	-	-	4,528,494
-	-	2,005	356,672
-	-	125	1,370,728
-	2,660,445	-	2,671,246
-	5,824,291	-	5,824,291
1,918,156	-	-	1,970,022
<u>6,446,650</u>	<u>8,484,736</u>	<u>24,356</u>	<u>21,484,031</u>
<u>(2,652,155)</u>	<u>(3,194,298)</u>	<u>(1,783)</u>	<u>(3,384,285)</u>
-	-	-	18,600
1,350,000	-	-	1,350,000
-	-	-	(1,350,000)
-	3,437,914	-	3,437,914
<u>1,350,000</u>	<u>3,437,914</u>	<u>-</u>	<u>3,456,514</u>
<u>(1,302,155)</u>	<u>243,616</u>	<u>(1,783)</u>	<u>72,229</u>
<u>7,685,660</u>	<u>677,706</u>	<u>182,314</u>	<u>14,791,050</u>
<u>6,383,505</u>	<u>921,322</u>	<u>180,531</u>	<u>14,863,279</u>

Exhibit F

Pocahontas County

Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances –
Governmental Funds to the Statement
of Activities

Year ended June 30, 2018

Change in fund balances - Total governmental funds (page 23) \$ 72,229***Amounts reported for governmental activities in the Statement of Activities are different because:***

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:

Expenditures for capital assets	\$ 2,534,522
Capital assets contributed by the Iowa Department of Transportation	3,252,395
Depreciation expense	<u>(1,261,962)</u> 4,524,955

In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources. 86,900

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:

Property tax	(502)
Other	<u>(2,296,839)</u> (2,297,341)

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year issuances exceeded repayments, as follows:

Issued	(3,437,914)
Repaid	<u>5,446,250</u> 2,008,336

The current year County IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position. 377,738

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated absences	5,584
OPEB expense	(43,969)
Pension expense	<u>(434,030)</u> (472,415)

The Internal Service Fund is used by management to charge the costs of partial self-funding of the County's health insurance benefit plan to individual funds. The change in net position of the Internal Service Fund is reported in governmental activities. 330,356

Change in net position of governmental activities (page 17) \$ 4,630,758

See notes to financial statements.

Pocahontas County

Statement of Net Position
Proprietary Fund

June 30, 2018

	Internal Service
	Employee Group Health
Assets	
Cash and cash equivalents	\$ 404,387
Liabilities	
Accounts payable	<u>15,415</u>
Net Position	
Unrestricted	<u>\$ 388,972</u>

See notes to financial statements.

Exhibit H

Pocahontas County

Statement of Revenues, Expenses and
Changes in Fund Net Position
Proprietary Fund

Year ended June 30, 2018

	Internal Service
	Employee Group Health
Operating revenues:	
Reimbursements from operating funds	\$ 487,657
Reimbursements from employees and others	<u>179,964</u>
Total operating revenues	667,621
Operating expenses:	
Medical claims	\$ 246,904
Premiums	77,376
Administrative charges	<u>13,214</u>
Operating income	330,127
Non-operating revenues:	
Interest income	<u>229</u>
Net income	330,356
Net position beginning of year	58,616
Net position end of year	<u>\$ 388,972</u>

See notes to financial statements.

Pocahontas County

Statement of Cash Flows
Proprietary Fund

Year ended June 30, 2018

	Internal Service
	Employee Group Health
Cash flows from operating activities:	
Cash received from operating fund contributions	\$ 487,657
Cash received from employees and others	179,964
Cash paid for medical claims, premiums and other	<u>(330,567)</u>
Net cash provided by operating activities	337,054
Cash flows from investing activities:	
Interest on investments	<u>229</u>
Net increase in cash and cash equivalents	337,283
Cash and cash equivalents beginning of year	<u>67,104</u>
Cash and cash equivalents end of year	<u>\$ 404,387</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 330,127
Adjustment to reconcile operating income to net cash provided by operating activities:	
Increase in accounts payable	<u>6,927</u>
Net cash provided by operating activities	<u>\$ 337,054</u>

See notes to financial statements.

Exhibit J

Pocahontas County

Statement of Fiduciary Assets and Liabilities
Agency Funds

June 30, 2018

Assets

Cash, cash equivalents and pooled investments:

County Treasurer	\$ 1,559,254
Other County officials	11,488

Receivables:

Property tax:

Delinquent	49,746
Succeeding year	12,898,000

Accounts receivable	5,377
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Interest receivable	40
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Special assessments	127,114
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Due from other governments

108,181

Total assets

14,759,200**Liabilities**

Accounts payable

17,260

Salaries and benefits payable

17,395

Due to other governments

14,694,612

Trusts payable

6,642

Compensated absences

23,291

Total liabilities

14,759,200**Net position**

\$ -

See notes to financial statements.

Pocahontas County

Notes to Financial Statements

June 30, 2018

(1) Summary of Significant Accounting Policies

Pocahontas County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Pocahontas County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Pocahontas County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

Blended Component Units – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

One hundred eighty-four drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Pocahontas County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. Financial information of the individual drainage districts can be obtained from the Pocahontas County Auditor's Office.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Pocahontas County Assessor's Conference Board, Pocahontas County Emergency Management Commission, Pocahontas County Joint 911 Service Board and Pocahontas County Economic Development Commission. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

The County also participates in the following jointly governed organizations established pursuant to Chapter 28E of the Code of Iowa: County Social Services, Northwest Iowa Multicounty Regional Juvenile Detention Center, Pocahontas County Solid Waste Commission and Region V Hazardous Material Commission. In addition, the County is involved in the following jointly governed organizations: Northwest Iowa Mental Health Center, North Central Alcohol Research Foundation, Second Judicial District Department of Correctional Services and MIDAS Council of Governments.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds, the proprietary fund and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, transfers from the General Fund and the Special Revenue, Rural Services Fund and other revenues to be used for secondary roads construction and maintenance.

The Drainage Districts Fund is used to account for assessments and other revenues used for drainage construction and maintenance.

Additionally, the County reports the following funds:

Proprietary Fund – An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for the Internal Service Fund include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Balance/Net Position

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2016 assessed property valuations; is for the tax accrual period July 1, 2017 through June 30, 2018 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2017.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Drainage Assessments Receivable – Drainage assessments receivable represent amounts assessed to individuals for work done on drainage districts which benefit their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Drainage assessments receivable represent assessments which are due and payable but have not been collected and remaining assessments which are payable but not yet due.

Special Assessments Receivable – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not more than 15 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represents assessments which have been made but have not been collected.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 65,000
Land, buildings and improvements	25,000
Intangibles	75,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful lives (In Years)
Buildings and building improvements	20 - 50
Infrastructure	30 - 50
Intangibles	5 - 20
Equipment	3 - 20
Vehicles	5 - 15

Deferred Outflows of Resources – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the County after the measurement date but before the end of the County's reporting period.

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2018. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

Long-Term Liabilities – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Pensions – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

Total OPEB Liability – For purposes of measuring the total OPEB liability and OPEB expense, information has been determined based on the Pocahontas County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Mental Health, Rural Services and Secondary Roads Funds.

Deferred Inflows of Resources – Deferred inflows of resources represents an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year end and succeeding year property tax that will not be recognized until the year for which they are levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied, unrecognized items not yet charged to pension expense and the unamortized portion of the net difference between projected and actual earnings on the pension plan assets.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Unassigned – All amounts not included in the preceding classifications.

Net Position – The net position of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. Disbursements during the year ended June 30, 2018 did not exceed the amounts budgeted. However, disbursements in certain departments exceeded the amounts appropriated.

(2) **Cash, Cash Equivalents and Pooled Investments**

The County's deposits in banks at June 30, 2018 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2018, the County had investments in drainage warrants and improvement certificates of \$1,367,455 and \$3,008,689, respectively.

(3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2018 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Secondary Roads	General	\$ 85,000
	Special Revenue:	
	Rural Services	1,265,000
Total		<u>\$ 1,350,000</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

(4) Capital Assets

Capital assets activity for the year ended June 30, 2018 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 1,960,976	127,000	-	2,087,976
Construction in process	-	5,136,489	(1,861,700)	3,274,789
Total capital assets not being depreciated	<u>1,960,976</u>	<u>5,263,489</u>	<u>(1,861,700)</u>	<u>5,362,765</u>
Capital assets being depreciated:				
Buildings and building improvements	3,156,789	-	-	3,156,789
Equipment and vehicles	8,233,141	610,328	(362,092)	8,481,377
Infrastructure, road network	16,833,905	1,861,700	-	18,695,605
Total capital assets being depreciated	<u>28,223,835</u>	<u>2,472,028</u>	<u>(362,092)</u>	<u>30,333,771</u>
Less accumulated depreciation for:				
Buildings and building improvements	1,892,115	74,746	-	1,966,861
Equipment and vehicles	5,822,818	364,774	(362,092)	5,825,500
Infrastructure, road network	6,459,551	822,442	-	7,281,993
Total accumulated depreciation	<u>14,174,484</u>	<u>1,261,962</u>	<u>(362,092)</u>	<u>15,074,354</u>
Total capital assets being depreciated, net	<u>14,049,351</u>	<u>1,210,066</u>	<u>-</u>	<u>15,259,417</u>
Governmental activities capital assets, net	<u>\$16,010,327</u>	<u>6,473,555</u>	<u>(1,861,700)</u>	<u>20,622,182</u>

Depreciation expense was charged to the following functions:

Governmental activities:				
Public safety and legal services				\$ 69,054
Physical health and social services				1,663
County environment and education				43,815
Roads and transportation				1,084,600
Governmental services to residents				7,613
Administration				<u>55,217</u>
Total depreciation expense - governmental activities				<u>\$ 1,261,962</u>

(5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2018 is as follows:

Fund	Description	Amount
General	Services	\$ 76,413
Special Revenue:		
Mental Health	Services	27
Secondary Roads	Services	966
All Other	Services	14
		1,007
	Total for governmental funds	\$ 77,420
Agency:		
Agriculture Extension Education	Collections	\$ 172,880
County Assessor		568,416
Schools		8,815,992
Community Colleges		1,011,273
Corporations		2,384,437
Townships		301,473
Auto License and Use Tax		210,399
911 Services Board		408,259
Pocahontas County Economic Development		630,898
All other		190,585
	Total for agency funds	\$ 14,694,612

(6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2018 is as follows:

	State						Total OPEB Liability	Total
	Drainage Warrants	Drainage Improvement Certificates	Revolving Fund Improvement Certificates	Compensated Absences	Net Pension Liability			
Balance beginning of year, as restated	\$ 4,889,023	1,392,780	466,000	222,665	2,721,011	173,717	9,865,196	
Increases	980,593	2,457,321	-	223,553	112,577	55,423	3,829,467	
Decreases	4,568,838	841,412	36,000	229,138	-	11,454	5,686,842	
Balance end of year	\$ 1,300,778	3,008,689	430,000	217,080	2,833,588	217,686	8,007,821	
Due within one year	\$ 1,300,778	161,415	38,000	217,080	-	-	1,717,273	

Drainage Warrants/Drainage Improvement Certificates Payable

Drainage warrants are warrants which are legally drawn on drainage district funds but are not paid for lack of funds, in accordance with Chapter 74 of the Code of Iowa. The warrants bear interest at rates in effect at the time the warrants are first presented. Warrants will be paid as funds are available.

Drainage improvement certificates payable represent amounts due to purchasers of drainage improvement certificates. Drainage improvement certificates are waivers that provide for a landowner to pay an improvement assessment in installments over a designated number of years with interest at a designated interest rate. The improvement certificates representing those assessments or installments due from the landowner are sold for cash as interest bearing certificates. Funds received from the sale of certificates are used to pay outstanding registered warrants issued to contractors who perform work on drainage district improvements and registered warrants issued for other related costs. Drainage improvement certificates are redeemed and interest is paid to the bearer of the certificate upon receipt of the installment payment plus interest from the landowner.

Drainage warrants and drainage improvement certificates are paid from the Special Revenue, Drainage Districts Fund solely from drainage assessments against benefited properties.

State Revolving Fund Improvement Certificates

On January 27, 2010, the County entered into a loan agreement with the Iowa Finance Authority and the Iowa Department of Natural Resources for the issuance of \$1,096,000 of improvement certificates with interest at 3.0% per annum. The agreement also requires the County to annually pay a .25% servicing fee on the outstanding principal balance. The certificates were issued pursuant to the provisions of Chapter 468.70 of the Code of Iowa and the American Recovery and Reinvestment Act of 2009 (ARRA) for the purpose of providing funds to pay a portion of the costs of constructing improvements and repairs to Drainage District No. 65 of the County. The County drew down funds from the Trustee upon request to reimburse the County for costs as they are incurred. An initiation fee of 1%, or \$10,960, of the authorized borrowing for the improvement certificates was charged by the Iowa Finance Authority. At June 30, 2018, the County had drawn down the entire authorized amount. During the year ended June 30, 2018, the County paid \$36,000 of principal and \$13,980 of interest on these certificates.

The County has pledged assessments against property in Drainage District No. 65 to repay the improvement certificates. The certificates are payable solely from drainage assessments against property in Drainage District No. 65 and are payable through December 2028.

A summary of the County's June 30, 2018 State Revolving Fund Improvement Certificate indebtedness is as follows:

Year Ending June 30,	Interest Rate*	Principal	Interest	Total
2019	3.00%	\$ 38,000	12,900	50,900
2020	3.00	39,000	11,760	50,760
2021	3.00	40,000	10,590	50,590
2022	3.00	41,000	9,390	50,390
2023	3.00	43,000	27,570	70,570
2027-2028	3.00	229,000	1,350	230,350
Total		\$ 430,000	73,560	503,560

* The County is also required to annually pay a 0.25% servicing fee on the outstanding principal balance.

(7) Employee Group Health

The Internal Service, Employee Group Health Fund was established to account for the partial self-funding of the County's health insurance plan. The plan is funded by both employee and County contributions and is administered through a service agreement with Administrative Solutions, Inc. The agreement is subject to automatic renewal provisions.

Monthly contributions to the Internal Service, Employee Group Health Fund are recorded as expenditures from the operating funds. These contributions represent the difference between premiums required for a higher deductible plan and those for a lower deductible plan. Payments from the Internal Service, Employee Group Health Fund are for insurance premiums, employee reimbursements of medical claims up to the individual's funded deductible and administrative costs. The County's contribution for the year ended June 30, 2018 was \$487,657.

The amounts payable from the Internal Service, Employee Group Health Fund at June 30, 2018 for reported but not paid claims have been determined by the plan administrator since the County has not obtained an actuarial opinion as required by Chapter 509A.15 of the Code of Iowa.

A liability has been established based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

Unpaid claims beginning of year	\$ 8,488
Incurred claims (including claims incurred but not reported at June 30, 2018)	246,904
Payment on claims during the year	<u>(239,977)</u>
Unpaid claims end of year	<u>\$ 15,415</u>

(8) Pension Plan

Plan Description – IPERS membership is mandatory for employees of the County, except for those covered by another retirement system. Employees of the County are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Sheriffs, deputies and protection occupation members may retire at normal retirement age, which is generally at age 55. Sheriffs, deputies and protection occupation members may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a sheriff's, deputy's and protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2018, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the County contributed 8.93% of covered payroll, for a total rate of 14.88%. The Sheriff, deputies and County each contributed 9.38% of covered payroll, for a total rate of 18.76%. Protection occupation members contributed 6.56% of covered payroll and the County contributed 9.84% of covered payroll, for a total rate of 16.40%.

The County's contributions to IPERS for the year ended June 30, 2018 totaled \$377,738.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2018, the County reported a liability of \$2,833,588 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2017, the County's proportion was 0.042538%, which was a decrease of 0.000699% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the County recognized pension expense of \$434,030. At June 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 36,833	40,629
Changes of assumptions	615,487	5,558
Net difference between projected and actual earnings on IPERS' investments	-	39,625
Changes in proportion and differences between County contributions and the County's proportionate share of contributions	21,085	91,650
County contributions subsequent to the measurement date	<u>377,738</u>	-
Total	<u>\$ 1,051,143</u>	<u>177,462</u>

\$377,738 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30,	Amount
2019	\$ 50,095
2020	247,323
2021	149,599
2022	7,757
2023	<u>41,169</u>
Total	<u>\$ 495,943</u>

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement as follows:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of actuarial experience study dated March 24, 2017.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	24.0%	6.25%
International equity	16.0	6.71
Core plus fixed income	27.0	2.25
Public credit	3.5	3.46
Public real assets	7.0	3.27
Cash	1.0	(0.31)
Private equity	11.0	11.15
Private real assets	7.5	4.18
Private credit	3.0	4.25
Total	<u>100.0%</u>	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the County will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
County's proportionate share of the net pension liability	\$ 5,197,169	2,833,588	849,573

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Payables to IPERS – All legally required County contributions and legally required employee contributions which had been withheld from employee wages were remitted by the County IPERS by June 30, 2018.

(9) Other Postemployment Benefits (OPEB)

Plan Description – The County administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by Pocahontas County and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	1
Active employees	<u>92</u>
Total	<u>93</u>

Total OPEB Liability – The County's total OPEB liability of \$217,686 was measured as of June 30, 2018, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions – The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2018)	3.00% per annum.
Rates of salary increase (effective June 30, 2018)	2.00% per annum, including inflation.
Discount rate (effective June 30, 2018)	3.87% compounded annually, including inflation.
Healthcare cost trend rate (effective June 30, 2018)	8.00% initial rate decreasing by .5% annually to an ultimate rate of 5.00%.

Discount Rate – The discount rate used to measure the total OPEB liability was 3.87% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the SOA RPH-2017 total dataset mortality table fully generational using Scale MP-2017. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

Changes in the Total OPEB Liability

	Total OPEB Liability
Total OPEB liability beginning of year, as restated	<u>\$ 173,717</u>
Changes for the year:	
Service cost	19,294
Interest	8,519
Differences between expected and actual experiences	(4,081)
Changes in assumptions	27,610
Benefit payments	<u>(7,373)</u>
Net changes	<u>43,969</u>
Total OPEB liability end of year	<u>\$ 217,686</u>

Changes of assumptions reflect a change in the discount rate from 4.50% in fiscal year 2017 to 3.87% in fiscal year 2018.

Sensitivity of the County's Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.87%) or 1% higher (4.87%) than the current discount rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(2.87%)	(3.87%)	(4.87%)
Total OPEB liability	\$ 227,798	217,686	207,459

Sensitivity of the County's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (7.00%) or 1% higher (9.00%) than the current healthcare cost trend rates.

	Healthcare Cost Trend		
	1% Decrease (7.00%)	Rate (8.00%)	1% Increase (9.00%)
Total OPEB liability	\$ 202,293	217,686	235,159

OPEB Expense – For the year ended June 30, 2018, the County recognized OPEB expense of \$51,342. The County utilized the alternative measurement method which results in all deferred outflows/inflows of resources related to OPEB being fully recognized in the current fiscal year.

(10) Risk Management

The County is exposed to various risks of loss related to torts, thefts, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. These risks are covered by the purchase of commercial insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) Related Party Transactions

The County purchased \$347,215 of road rock from Martin Marietta, a business which employs Board Member Ed Dewey.

(12) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Tax Abatements of Other Entities

Property tax revenues of the County were reduced by the following amounts for the year ended June 30, 2018 under agreements entered into by the following entities:

Entity	Tax Abatement Program	Amount of Tax Abated
City of Pocahontas	Urban renewal and economic development projects	\$ 25,372

(13) Jointly Governed Organization

Pocahontas County participates in the Pocahontas County Economic Development Commission, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa. Financial transactions of this organization are included in the County's financial statements as part of the Other Agency Funds because of the County's fiduciary relationship with the organization. In addition, some financial transactions are held by the organization apart from the County Agency Funds. The following financial data is for the year ended June 30, 2018:

Additions:	
Contributions from governmental units:	
Pocahontas County	\$ 109,500
Cities of:	
Fonda	4,950
Gilmore City	250
Havelock	250
Laurens	6,000
Palmer	300
Plover	100
Pocahontas	17,375
Rolfe	4,950
Varina	<u>232</u> \$ 143,907
Donations	19,465
Economic development loan repayments	27,791
Interest	<u>268</u>
Total additions	191,431
Deductions:	
Salaries and benefits	175,077
Office supplies	2,125
Travel	7,533
Telephone	3,282
Building	4,400
Training	1,904
Shared program services	60,970
Insurance	1,651
Economic development loans	62,250
Administrative	1,452
Miscellaneous	<u>14,475</u> 335,119
Net	(143,688)
Balance beginning of year	<u>931,727</u>
Balance end of year	<u>\$ 788,039</u>

(14) County Financial Information Included in County Social Services

County Social Services (CSS), a jointly governed organization formed pursuant to the provisions of Chapter 28E and Chapter 331.390 of the Code of Iowa which became effective April 1, 2013, includes the following members: Allamakee, Black Hawk, Butler, Cerro Gordo, Chickasaw, Clayton, Fayette, Floyd, Grundy, Hancock, Howard, Humboldt, Kossuth, Mitchell, Pocahontas, Tama, Webster, Winnebago, Winneshiek, Worth and Wright Counties. The agreement was amended April 1, 2014 to include Emmet County. The financial activity of the County's Special Revenue, Mental Health Fund is included in CSS for the year ended June 30, 2018 as follows:

Revenues:		
Property and other county tax	\$	220,530
Intergovernmental revenues:		
State tax credits	\$	11,929
Payments from regional fiscal agent		19,445
Other		<u>6,612</u>
Miscellaneous		123
Total revenues		<u>258,639</u>
Expenditures:		
Services to persons with:		
Mental illness		11,285
Intellectual disabilities		<u>6,060</u>
General administration:		17,345
Direct administration		1,392
Distribution to regional fiscal agent		<u>341,868</u>
Total expenditures		<u>360,605</u>
Deficiency of revenues under expenditures		(101,966)
Fund balance beginning of the year		<u>155,834</u>
Fund balance end of the year	\$	<u>53,868</u>

(15) Deficit Fund Balance

The Special Revenue, Veterans Grants Fund had a deficit fund balance of \$35 at June 30, 2018 which was a result of costs incurred prior to the availability of funds. Also, the Recorders office had a deficit balance of \$523 at June 30, 2018. The deficits will be eliminated with future grants and future collection of fees.

(16) New Accounting Pronouncement

Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB), was implemented during fiscal year 2018. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with OPEB benefits, including additional note disclosure and required supplementary information. In addition, GASB Statement No. 75 requires a state or local government employer to use the entry age normal actuarial cost method and requires deferred outflows of resources and deferred inflows of resources which arise from other types of events related to OPEB to be recognized when the entity does not choose to use the alternate measurement method. During the transition year, as permitted, beginning balances for deferred outflows of resources and deferred inflows of resources are not reported, if applicable. Beginning net position for governmental activities was restated to retroactively report the change in valuation of the beginning total OPEB liability, as follows:

	<u>Governmental Activities</u>
Net position June 30, 2017, as previously reported	\$ 27,807,469
Net OPEB obligation measured under previous standards	74,956
Total OPEB liability at June 30, 2017	<u>(173,717)</u>
Net position July 1, 2017, as restated	<u>\$ 27,708,708</u>

Pocahontas County

Required Supplementary Information

Pocahontas County

Budgetary Comparison Schedule of
 Receipts, Disbursements and Changes in Balances –
 Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2018

	Actual	Less Funds not Required to be Budgeted	Net
Receipts:			
Property and other county tax	\$ 6,911,744	-	6,911,744
Interest and penalty on property tax	20,270	-	20,270
Intergovernmental	4,861,256	-	4,861,256
Licenses and permits	56,079	-	56,079
Charges for service	584,691	-	584,691
Use of money and property	369,558	-	369,558
Miscellaneous	5,372,938	5,290,438	82,500
Total receipts	18,176,536	5,290,438	12,886,098
Disbursements:			
Public safety and legal services	2,009,584	-	2,009,584
Physical health and social services	1,426,779	-	1,426,779
Mental health	361,312	-	361,312
County environment and education	973,531	-	973,531
Roads and transportation	4,478,982	-	4,478,982
Governmental services to residents	360,737	-	360,737
Administration	1,410,571	-	1,410,571
Non-program	2,733,344	2,722,543	10,801
Debt service	5,824,291	5,824,291	-
Capital projects	1,981,839	-	1,981,839
Total disbursements	21,560,970	8,546,834	13,014,136
Excess (deficiency) of receipts over (under) disbursements	(3,384,434)	(3,256,396)	(128,038)
Other financing sources, net	3,456,514	3,437,914	18,600
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	72,080	181,518	(109,438)
Balance beginning of year	13,602,185	806,309	12,795,876
Balance end of year	\$ 13,674,265	987,827	12,686,438

See accompanying independent auditor's report.

<u>Budgeted Amounts</u>		Final to Net Variance
Original	Final	
6,678,361	6,678,361	233,383
-	-	20,270
4,970,772	4,970,772	(109,516)
18,000	18,000	38,079
483,780	483,780	100,911
166,258	349,058	20,500
129,000	129,000	(46,500)
<u>12,446,171</u>	<u>12,628,971</u>	<u>257,127</u>
2,242,156	2,242,156	232,572
1,660,725	1,660,791	234,012
473,658	473,658	112,346
1,176,607	1,176,607	203,076
5,148,461	5,148,461	669,479
403,095	403,095	42,358
1,626,259	1,661,259	250,688
11,385	41,385	30,584
-	-	-
<u>3,542,004</u>	<u>3,542,004</u>	<u>1,560,165</u>
<u>16,284,350</u>	<u>16,349,416</u>	<u>3,335,280</u>
(3,838,179)	(3,720,445)	3,592,407
1,500	1,500	17,100
(3,836,679)	(3,718,945)	3,609,507
<u>7,526,155</u>	<u>7,526,155</u>	<u>5,269,721</u>
<u>3,689,476</u>	<u>3,807,210</u>	<u>8,879,228</u>

Pocahontas County

Pocahontas County

Budgetary Comparison Schedule – Budget to GAAP Reconciliation
Required Supplementary Information

Year ended June 30, 2018

	Governmental Funds		
	Cash Basis	Accrual Adjustments	Modified Accrual Basis
Revenues	\$ 18,176,536	(76,790)	18,099,746
Expenditures	<u>21,560,970</u>	<u>(76,939)</u>	<u>21,484,031</u>
Net	(3,384,434)	149	(3,384,285)
Other financing sources, net	3,456,514	-	3,456,514
Beginning fund balances	<u>13,602,185</u>	<u>1,188,865</u>	<u>14,791,050</u>
Ending fund balances	<u>\$ 13,674,265</u>	<u>1,189,014</u>	<u>14,863,279</u>

See accompanying independent auditor's report.

Pocahontas County

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2018

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, the Internal Service Fund and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund and the Special Revenue Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$65,066. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the 911 System by the Joint 911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2018, disbursements did not exceed the amounts budgeted. However, disbursements in certain departments exceeded the amounts appropriated.

Pocahontas County

Schedule of the County's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System
For the Last Four Years*
(In Thousands)

Required Supplementary Information

	2018	2017	2016	2015
County's proportion of the net pension liability	0.042538%	0.043237%	0.040860%	0.040386%
County's proportionate share of the net pension liability	\$ 2,834	2,721	2,019	1,602
County's covered payroll	\$ 3,905	3,877	3,775	3,790
County's proportionate share of the net pension liability as a percentage of its covered payroll	72.57%	70.18%	53.48%	42.27%
IPERS' net position as a percentage of the total pension liability	82.21%	81.82%	85.19%	87.61%

* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

Pocahontas County

Schedule of County Contributions

Iowa Public Employees' Retirement System
For the Last Ten Years
(In Thousands)

Required Supplementary Information

	2018	2017	2016	2015
Statutorily required contribution	\$ 378	356	355	347
Contributions in relation to the statutorily required contribution	(378)	(356)	(355)	(347)
Contribution deficiency (excess)	\$ -	-	-	-
County's covered payroll	\$ 3,995	3,905	3,877	3,775
Contributions as a percentage of covered payroll	9.46%	9.12%	9.16%	9.19%

See accompanying independent auditor's report.

2014	2013	2012	2011	2010	2009
349	324	304	275	256	225
(349)	(324)	(304)	(275)	(256)	(225)
-	-	-	-	-	-
3,790	3,588	3,572	3,641	3,617	3,355
9.21%	9.03%	8.51%	7.55%	7.08%	6.71%

Pocahontas County

Notes to Required Supplementary Information – Pension Liability

Year ended June 30, 2018

Changes of benefit terms:

Legislation enacted in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Changes of assumptions:

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

Pocahontas County
 Schedule of Changes in the County's
 Total OPEB Liability, Related Ratios and Notes
 For the Current Year
 Required Supplementary Information

	<u>2018</u>
Service cost	\$ 19,294
Interest cost	8,519
Difference between expected and actual experiences	(4,081)
Changes in assumptions	27,610
Benefit payments	<u>(7,373)</u>
Net change in total OPEB liability	<u>43,969</u>
Total OPEB liability beginning of year, as restated	<u>173,717</u>
Total OPEB liability end of year	<u>\$ 217,686</u>
Covered-employee payroll	\$ 4,079,897
Total OPEB liability as a percentage of covered-employee payroll	5.3%

Notes to Schedule of Changes in the County's Total OPEB Liability and Related Ratios

Changes in benefit terms:

There were no significant changes in benefit terms.

Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2018	3.87%
Year ended June 30, 2017	4.50%

Pocahontas County

Supplementary Information

Pocahontas County

Combining Balance Sheet
Nonmajor Governmental Funds

June 30, 2018

	Special		
	County Recorder's Records Management	Forfeiture	Courthouse Security
Assets			
Cash, cash equivalents and pooled investments	\$ 20,763	2,543	1,900
Accrued interest receivable	75	-	-
Total assets	\$ 20,838	2,543	1,900
Liabilities and Fund Balances			
Liabilities:			
Accounts payable	\$ -	-	125
Due to other governments	-	-	-
Total liabilities	\$ -	-	125
Fund balances:			
Restricted for other purposes	\$ 20,838	2,543	1,775
Unassigned	-	-	-
Total fund balances	20,838	2,543	1,775
Total liabilities and fund balances	\$ 20,838	2,543	1,900

See accompanying independent auditor's report.

Revenue

Veterans Grants	County Recorder's Electronic Transaction Fee	REAP	Environmental Education Trust	Total
-	395	151,449	3,513	180,563
-	-	53	-	128
-	395	151,502	3,513	180,691
21	-	-	-	146
14	-	-	-	14
35	-	-	-	160
62 (97)	395 -	151,502 -	3,513 -	180,628 (97)
(35)	395	151,502	3,513	180,531
-	395	151,502	3,513	180,691

Pocahontas County

Combining Schedule of Revenues, Expenditures and
 Changes in Fund Balances
 Nonmajor Governmental Funds

Year ended June 30, 2018

			Special
	County Recorder's Records Management	Forfeiture	Courthouse Security
Revenues:			
Intergovernmental	\$ -	-	-
Charges for service	1,623	-	-
Use of money and property	206	-	-
Miscellaneous	-	655	-
Total revenues	1,829	655	-
Expenditures:			
Operating:			
Physical health and social services	-	-	-
County environment and education	-	-	-
Government services to residents	2,005	-	-
Administration	-	-	125
Total expenditures	2,005	-	125
Excess (deficiency) of revenues over (under) expenditures	(176)	655	(125)
Fund balances beginning of year	21,014	1,888	1,900
Fund balances end of year	\$ 20,838	2,543	1,775

See accompanying independent auditor's report.

Revenue

Veterans Grants	County Recorder's Electronic Transaction Fee	REAP	Environmental Education Trust	Total
9,575	-	9,049	-	18,624
-	-	-	-	1,623
-	-	518	5	729
-	2	-	940	1,597
9,575	2	9,567	945	22,573
9,513	-	-	-	9,513
-	-	11,817	896	12,713
-	-	-	-	2,005
-	-	-	-	125
9,513	-	11,817	896	24,356
62	2	(2,250)	49	(1,783)
(97)	393	153,752	3,464	182,314
(35)	395	151,502	3,513	180,531

Pocahontas County
Combining Schedule of Fiduciary Assets and Liabilities
Agency Funds

June 30, 2018

	County Offices	Agricultural Extension Education	County Assessor	Schools	Community Colleges
Assets					
Cash, cash equivalents and pooled investments:					
County Treasurer	\$ -	522	273,558	24,890	2,177
Other County officials	6,450	-	-	-	-
Receivables:					
Property tax:					
Delinquent	-	358	651	18,102	2,096
Succeeding year	-	172,000	314,000	8,773,000	1,007,000
Accounts	192	-	-	-	-
Accrued interest	-	-	-	-	-
Special assessments	-	-	-	-	-
Due from other governments	-	-	-	-	-
Total assets	\$ 6,642	172,880	588,209	8,815,992	1,011,273
Liabilities					
Accounts payable	\$ -	-	62	-	-
Salaries and benefits payable	-	-	9,213	-	-
Due to other governments	-	172,880	568,416	8,815,992	1,011,273
Trusts payable	6,642	-	-	-	-
Compensated absences	-	-	10,518	-	-
Total liabilities	\$ 6,642	172,880	588,209	8,815,992	1,011,273

See accompanying independent auditor's report.

<u>Corporations</u>	<u>Townships</u>	<u>Auto License and Use Tax</u>	<u>911 Services Board</u>	<u>Pocahontas County Economic Development</u>	<u>Other</u>	<u>Total</u>
26,941	435	210,399	299,412	658,683	62,237	1,559,254
-	-	-	-	-	5,038	11,488
28,496	38	-	-	-	5	49,746
2,329,000	301,000	-	-	-	2,000	12,898,000
-	-	-	5,185	-	-	5,377
-	-	-	40	-	-	40
-	-	-	-	-	127,114	127,114
-	-	-	108,171	10	-	108,181
2,384,437	301,473	210,399	412,808	658,693	196,394	14,759,200
-	-	-	4,549	11,464	1,185	17,260
-	-	-	-	5,287	2,895	17,395
2,384,437	301,473	210,399	408,259	630,898	190,585	14,694,612
-	-	-	-	-	-	6,642
-	-	-	-	11,044	1,729	23,291
2,384,437	301,473	210,399	412,808	658,693	196,394	14,759,200

Pocahontas County

Combining Schedule of Changes in Fiduciary Assets and Liabilities
Agency Funds

Year ended June 30, 2018

Assets and Liabilities	Agricultural				
	County Offices	Extension Education	County Assessor	Schools	Community Colleges
Balances beginning of year	\$ 6,768	171,005	554,253	8,371,749	713,006
Additions:					
Property and other county tax	-	173,702	316,981	8,853,256	1,014,313
911 surcharge	-	-	-	-	-
State tax credits	-	14,353	25,472	707,835	59,961
Drivers license fees	-	-	-	-	-
Office fees and collections	210,712	-	-	-	-
Auto licenses, use tax and postage	-	-	-	-	-
Assessments	-	-	-	-	-
Trusts	61,153	-	-	-	-
Miscellaneous	-	-	300	-	-
Total additions	271,865	188,055	342,753	9,561,091	1,074,274
Deductions:					
Agency remittances:					
To other funds	70,425	-	-	-	-
To other governments	139,018	186,180	308,797	9,116,848	776,007
Trusts paid out	62,548	-	-	-	-
Total deductions	271,991	186,180	308,797	9,116,848	776,007
Balances end of year	\$ 6,642	172,880	588,209	8,815,992	1,011,273

See accompanying independent auditor's report.

Corporations	Townships	Auto License and Use Tax	911 Service Board	Pocahontas County Economic Development	Other	Total
2,258,138	292,392	215,432	331,706	772,805	177,805	13,865,059
2,127,871	308,602	-	-	-	2,209	12,796,934
-	-	-	233,024	-	-	233,024
416,075	17,366	-	-	-	187	1,241,249
-	-	-	-	-	42,236	42,236
-	-	-	-	-	1,632	212,344
-	-	2,827,562	-	-	-	2,827,562
-	-	-	-	-	22,903	22,903
-	-	-	-	-	140,999	202,152
-	-	-	489	151,407	107,913	260,109
2,543,946	325,968	2,827,562	233,513	151,407	318,079	17,838,513
-	-	85,274	-	-	13,216	168,915
2,417,647	316,887	2,747,321	152,411	265,519	158,732	16,585,367
-	-	-	-	-	127,542	190,090
2,417,647	316,887	2,832,595	152,411	265,519	299,490	16,944,372
2,384,437	301,473	210,399	412,808	658,693	196,394	14,759,200

Pocahontas County

Schedule of Revenues By Source and Expenditures By Function -
All Governmental Funds

For the Last Ten Years

				Modified
	2018	2017	2016	2015
Revenues:				
Property and other county tax	\$ 6,644,117	6,418,998	6,247,099	6,395,139
Local option sales tax	263,770	280,803	236,586	244,992
Interest and penalty on property tax	20,270	25,128	24,279	20,895
Intergovernmental	4,766,189	5,042,328	4,919,919	4,886,612
Licenses and permits	92,746	26,024	19,455	17,012
Charges for service	572,342	529,758	451,448	414,165
Use of money and property	368,678	299,366	259,921	187,765
Miscellaneous	5,371,634	2,189,299	1,625,091	1,406,551
Total	<u>\$ 18,099,746</u>	<u>14,811,704</u>	<u>13,783,798</u>	<u>13,573,131</u>
Expenditures:				
Operating:				
Public safety and legal services	\$ 1,990,241	1,893,245	1,955,195	1,937,652
Physical health and social services	1,434,321	1,252,129	1,217,944	1,272,890
Mental health	360,605	472,266	408,653	405,694
County environment and education	965,594	1,058,913	1,040,380	1,007,036
Roads and transportation	4,528,494	4,200,127	3,135,376	4,056,586
Governmental services to residents	356,672	294,753	320,317	320,455
Administration	1,370,728	1,480,274	1,215,270	1,293,906
Non-program	2,671,246	2,774,361	2,406,054	1,905,216
Debt service	5,824,291	2,586,718	2,318,902	2,250,676
Capital projects	1,981,839	2,301	171,818	412,588
Total	<u>\$ 21,484,031</u>	<u>16,015,087</u>	<u>14,189,909</u>	<u>14,862,699</u>

See accompanying independent auditor's report.

Accrual Basis					
2014	2013	2012	2011	2010	2009
6,103,438	5,686,967	4,767,911	4,258,656	4,254,131	4,005,332
280,429	303,416	360,080	274,851	260,424	334,590
20,768	17,380	19,995	24,833	28,515	22,915
4,844,847	5,557,043	4,389,514	4,788,780	4,077,843	4,160,900
21,786	36,408	43,901	66,025	43,759	42,326
442,924	486,763	535,335	496,136	487,811	466,799
118,442	134,056	132,441	181,153	150,090	285,578
565,420	486,119	689,652	1,110,658	471,260	304,007
12,398,054	12,708,152	10,938,829	11,201,092	9,773,833	9,622,447
1,802,404	1,660,751	1,618,096	1,654,138	1,528,951	1,324,684
1,224,807	1,201,990	1,287,291	1,366,444	1,341,200	1,342,135
503,374	400,135	983,756	823,218	860,327	896,475
957,860	1,003,841	930,825	933,688	880,862	817,339
3,603,926	3,264,071	3,672,750	3,559,990	4,073,896	3,463,907
335,864	275,606	313,726	324,948	303,558	305,130
1,256,842	1,180,837	1,260,080	1,430,837	1,326,687	1,177,814
1,063,295	3,508,980	909,061	1,619,701	1,601,325	554,673
1,319,192	1,482,030	1,251,433	1,978,053	593,733	339,138
185,429	209,021	190,738	276,989	108,903	370,687
12,252,993	14,187,262	12,417,756	13,968,006	12,619,442	10,591,982



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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Pocahontas County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Pocahontas County, Iowa, as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 22, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Pocahontas County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Pocahontas County's internal control. Accordingly, we do not express an opinion on the effectiveness of Pocahontas County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) through (C) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (D) through (G) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Pocahontas County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2018 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

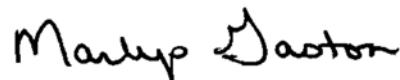
Pocahontas County's Responses to the Findings

Pocahontas County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. Pocahontas County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Pocahontas County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Marlys K. Gaston, CPA
Deputy Auditor of State

July 22, 2019

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES

(A) Segregation of Duties

Criteria – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error dishonesty and maximizes the accuracy of the County's financial statements.

Condition – Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

	Applicable Offices
(1) Receipts – collecting, depositing, posting and daily reconciling. Mail is opened by a person who also has access to accounting records.	Treasurer, Recorder, Sheriff, Conservation, and Agricultural Extension
(2) Bank reconciliations are not prepared by someone who doesn't sign checks, handle or record cash.	Treasurer, Recorder, Sheriff and Agricultural Extension
(3) Bank reconciliations are not reviewed in a timely manner, or there is no evidence of review by an independent person for propriety.	Recorder and Sheriff
(4) Responsibility for the change fund is not assigned to only one person.	Treasurer
(5) One individual has custody of receipts and performs all investment record keeping and reconciling functions.	Treasurer
(6) Disbursements – processing of vouchers, check writing, signing, posting, reconciling and final approval.	Recorder and Sheriff
(7) Although an initial listing of receipts is prepared an independent reconciliation of the receipts to the initial listing is not performed.	Treasurer
(8) Reconciliations of financial activity from the separate nursing services accounting system to the County general ledger are not reviewed by an independent person for propriety.	Public Health Nurse
(9) The duties and responsibilities of an absent employee are not performed by other individuals.	Sheriff

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

Cause – The County offices noted above have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

Effect – Inadequate segregation of duties could adversely affect the County office's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, each official should review the control procedures of their office to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Each official should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible and should be documented by the signature or initials of the reviewer and the date of the review.

Responses –

Treasurer – We try to get it as segregated as we can. It's a small office.

Recorder – We will do the best we can with only two people in the office.

Sheriff – I acknowledge the auditor's recommendation. The ability to segregate some duties is limited based on available staff. I will work to ensure maximum internal control under the circumstances.

Agricultural Extension – I understand the Auditor's recommendation.

Public Health Nurse – The Office Manager will begin documenting reviews in fiscal year 2019.

Conservation – The Conservation Director is reviewing all claims and deposits brought into the office. Mail is opened and reviewed by the Conservation Director. All receipts from the courthouse are reviewed and checked for errors by the secretary and the director. The Director initials all reviews.

Conclusions – Responses acknowledged. Each official should continue to review the control procedures of their office to obtain the maximum internal control possible under the circumstances utilizing current available staff, including elected officials to provide additional control through review of financial transactions, reconciliations and reports.

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

(B) Financial Reporting

Criteria – A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the County's financial statements.

Condition – During the audit, we identified material amounts of capital assets and receivables not properly recorded in the County's financial statements. Adjustments were subsequently made by the County to properly include those amounts in the financial statements.

Cause – County policies and procedures have not been established to require independent review of year end cut-off transactions to ensure the County's financial statements are accurate and reliable.

Effect – Lack of policies and procedures resulted in County employees not detecting the errors in the normal course of performing their assigned functions. As a result, material adjustments to the County's financial statements were necessary.

Recommendation – The County should implement procedures to ensure all capital assets additions and deductions and receivables are identified and properly reported and included in the County's financial statements.

Response – Procedures were reviewed and a capital asset policy was implemented on March 26, 2019.

Conclusion – Response accepted.

(C) Drainage Assessments

Criteria – One hundred eighty-four drainage districts have been established by the County pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. The drainage districts are controlled, managed and supervised by the Board of Supervisors. Improvements to drainage districts are governed by Chapter 468 of the Code of Iowa. This Chapter establishes required procedures for assessing benefited properties for the cost of drainage district improvements. Specifically, Chapter 468.50 states, in part, "When the board has finally determined the matter of assessments of benefits and apportionment, the board shall levy the assessments as fixed by it upon the lands within the district, but an assessment on a tract, parcel, or lot within the district which is computed at less than five dollars shall be fixed at the sum of five dollars. All assessments shall be levied at that time as a tax and shall bear interest at a rate determined by the board notwithstanding chapter 74A from that date, payable annually, except as provided as to cash payments within a specified time." The County generally levies assessments annually for the cost of improvements incurred each preceding year.

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

Condition – Forty-three drainage districts have deficit cash balances totaling \$1,199,492 at June 30, 2018 to be paid by benefited land owners via drainage assessments. The County levied drainage assessments of \$5,008,734 during fiscal year 2018 to recover a portion of these deficit balances. During fiscal year 2019, the County levied \$2,245,382 of drainage assessments which included assessments to cover the deficit balances.

Cause – Policies have not been established and procedures have not been implemented to require timely and adequate assessment of drainage district improvement costs to benefited land owners.

Effect – Untimely and inadequate drainage assessments has resulted in forty-three drainage districts with negative balances.

Recommendation – The Board of Supervisors and the Drainage District Board should establish procedures to ensure drainage district improvement costs are assessed to benefited land owners timely to return the drainage districts to a sound financial condition. Amounts owed between drainage districts or to other funds and refunds owed to contractors should be processed timely.

Response – The deficit balances are a result of a timing issue and we are doing our best to follow Iowa Code Chapter 468.5.

Conclusion – Response accepted.

(D) Computer Systems

Criteria – Properly designed policies and procedures pertaining to control activities over the County's computer systems and implementation of the policies and procedures help provide reasonable assurance financial information is safeguarded and reliable, and helps ensure the reliability of financial reporting, the effectiveness and efficiency of operations and compliance with applicable laws and regulations.

Condition – The County does not have a written disaster recovery plan for the County's computer system.

Cause – Management has not required a written policy for the disaster recovery plan.

Effect – The failure to have a formal disaster recovery plan could result in the County's inability to function in the event of a disaster or continue County business without interruption.

Recommendation – A written disaster recovery plan should be developed.

Response – The County approved an Information Technology Disaster Recovery Plan on April 16, 2019.

Conclusion – Response accepted.

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

(E) Capital Assets

Criteria – An effective internal control system provides for internal controls related to the proper approval of additions and deletions of capital assets from the County's capital asset listing.

Condition – Written authorization from the department heads is not required prior to adding to or deleting items from the County's capital asset listing.

Cause – Policies have not been established and procedures have not been implemented to ensure additions to and deletions from the County's capital asset listing are properly approved.

Effect – This condition results in unauthorized additions to and deletions from the County's capital asset listing, resulting in possible misstatements.

Recommendation – Written authorization should be required before capital assets are added to or deleted from the capital asset listing.

Response – The County implemented a capital asset policy on March 26, 2019, including the required approvals.

Conclusion – Response accepted.

(F) Untimely Deposits

Criteria – An effective internal control system provides for internal controls related to ensuring the timely (i.e. at least weekly) deposit of all incoming cash and checks.

Condition – Receipts are not always deposited timely. Three receipts tested were deposited more than thirty days after receipt.

Cause – Procedures have not been designed and implemented to ensure all incoming cash and checks are deposited timely.

Effect – This condition could result in unrecorded or misstated revenues and receivables.

Recommendation – Procedures should be established to ensure all receipts are deposited timely.

Response – According to the County Treasurer, they have a policy where they deposit every check every day.

Conclusion – Response accepted.

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

(G) Credit Cards

Criteria – Internal controls over safeguarding assets constitute a process, effected by an entity's governing body, management and other personnel designed to provide reasonable assurance regarding prevention or timely detection of unauthorized transactions and safeguarding assets from error or misappropriation. Such processes include establishing policies addressing proper asset use and proper supporting documentation.

Condition – The County has credit cards for use by various employees while on County business. However, the County has not adopted a formal written policy to regulate the use of the credit cards and to establish procedures for the proper accounting of credit card charges.

Cause – Adoption of a formal policy to regulate the use of credit cards has not been prioritized by the Board.

Effect – Lack of written policies and procedures to regulate the use of credit cards could result in unauthorized and unsupported transactions and the opportunity for misappropriation.

Recommendation – The Board should adopt a written policy governing the use of County owned credit cards. The policy should specify the individuals who are authorized to use the cards and should include the types of expenses allowed to be charged and the documentation required to be submitted to support the expense incurred and to allow authorization for payment. Board policy should prohibit the use of County-owned credit cards for personal expenses.

Response – The County approved a credit card policy in March 2019 so this does not occur again.

Conclusion – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

Other Findings Related to Required Statutory Reporting:

- (1) Certified Budget – Disbursements in two departments exceeded the amount appropriated prior to the approval of an appropriation amendment by the Board of Supervisors.

Recommendation – Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease appropriations of one office or department by increasing or decreasing the appropriation of another office or department, as long as the function budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.

Response – This was an error made by the County Auditor's Office. The County Auditor has educated herself and staff so this does not happen again.

Conclusion – Response accepted.

- (2) Questionable Expenditures – Certain expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented were noted. These expenditures are detailed as follows:

Paid to	Departmental Meetings	Amount
Family Table	Economic Development	\$ 167
Pizza Ranch	Board of Health	217
Pizza Ranch	Nondepartmental	91
Pizza Ranch	Economic Development	778
Subway Sandwiches	Board of Health	56

According to the opinion, it is possible for certain expenditures to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and improper purpose is very thin.

Recommendation – The Board of Supervisors should determine and document the public purpose served by these expenditures before authorizing any further payments. If this practice is continued, the Board should establish written policies and procedures which clearly document the public purpose, including the requirement for proper documentation.

Response – The County established a policy for public purpose in April 2019.

Conclusion – Response accepted.

- (3) Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

- (4) Business Transactions – The following business transactions between the County and County officials or employees were noted:

Transaction <u>Business Connection</u>	Transaction <u>Description</u>	<u>Amount</u>
Ed Dewey, Board Member, employee of Martin Marietta	Road rock	\$ 347,215
Ray Wolfe, Conservation Board Member employee of Ray's Plumbing and Heating	Recreational supplies	1,305

In the opinion of the County Attorney the transactions with Martin Marietta do not represent a conflict of interest since the Board Member abstains from any decisions regarding potential business with Martin Marietta.

The transactions with Ray's Plumbing and Heating do not appear to represent conflicts of interest in accordance with Chapter 331.342(2)(j) of the Code of Iowa since the total transactions were less than \$1,500 during the fiscal year.

- (5) Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) Board Minutes – No transactions we believe should have been approved in the Board minutes but were not were noted.
- (7) Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- (8) Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

In addition, Chapter 571-33.30(6) of the Iowa Administrative Code requires submission of the County's annual certification by October 1 of each year to qualify the County for annual funding. The County submitted the annual certification on August 13, 2018. However, the report incorrectly understated miscellaneous fees and interest by \$1,309 and overstated recreational fees by \$940.

Recommendation – The County should develop procedures to ensure the amounts reported on the annual certification are accurate.

Response – The County Auditor will work with the Conservation Department to correct.

Conclusion – Response accepted.

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

- (9) Economic Development Board Meetings – Chapter 21.3 of the Code of Iowa requires, “Each governmental body shall keep minutes of all its meetings showing the date, time and place, the members present, and the action taken at each meeting.” Chapter 21.4 of the Code of Iowa states, in part, “....a governmental body shall give notice of the time, date, and place of each meeting including a reconvened meeting of the governmental body, and the tentative agenda of the meeting, in a manner reasonably calculated to apprise the public of that information....Notice shall be given at least twenty-four hours prior to commencement of any meeting....” Chapter 28E of the Code of Iowa requires, “The joint board of the entity created in the agreement shall furnish the summary of the proceedings to be submitted for publication to the newspaper within twenty days following adjournment of the meeting.” The Economic Development Board did not publish a summary of meeting minutes for six out of the six meetings held in fiscal year 2018.

Recommendation – A summary of meeting minutes should be published to a newspaper within twenty days following adjournment of meetings.

Response – Summary of minutes are now being published within twenty days in fiscal year 2019.

Conclusion – Response accepted.

- (10) Financial Condition – The Special Revenue, Veterans Affairs Fund and the Agency, Recorders Office Fund had deficit balances of \$35 and \$523, respectively at June 30, 2018.

Recommendation – The County should investigate alternatives to eliminate these deficits to return the funds to sound financial condition.

Response – The County Auditor will establish a process to ensure that this does not happen again and discuss this with the County Recorder to ensure this does not keep happening.

Conclusion – Response accepted.

- (11) County ordinances – The County Board of Supervisors has not completed a compilation of County ordinances.

Recommendation – County Ordinances should be compiled and published as required by Chapter 331.302(9) of the Code of Iowa.

Response – The County Auditor had a book of ordinances put together which was completed in fiscal year 2019. The County is waiting to receive the book.

Conclusion – Response accepted.

Pocahontas County

Schedule of Findings

Year ended June 30, 2018

- (12) Electronic Check Retention – Chapter 554D.114 of the Code of Iowa allows the County to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The image of the back of each cancelled check was not retained by the County Extension Office.

Recommendation – The County Extension Office should obtain and retain an image of both the front and back of each cancelled check as required.

Response – The bank is now providing both the front and back of check images.

Conclusion – Response accepted.

- (13) County Extension Office – The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2018 for the County Extension Office did not exceed the amount budgeted.

Pocahontas County

Staff

This audit was performed by:

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