



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

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Auditor of State

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NEWS RELEASE

FOR RELEASE

July 5, 2019

Contact: Marlys Gaston
515/281-5834

Auditor of State Rob Sand today released an audit report on the Southwest Iowa MHDS Region for the year ended June 30, 2018.

The Region had revenues totaled \$4,757,063 for the year ended June 30, 2018, including \$4,263,023 from property and other county tax, \$330,382 from state tax credits, \$127,702 from operating grants, contributions and restricted interest, \$10 from charges for service and \$35,946 from other general revenues.

Expenditures for the year ended June 30, 2018 totaled \$6,082,675, and included \$5,175,530 for direct services to consumers, and \$907,145 for general administration.

A copy of the audit report is available for review on the Auditor of State's web site at <https://auditor.iowa.gov/reports/audit-reports/>.

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SOUTHWEST IOWA MHDS REGION
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SCHEDULE OF FINDINGS
JUNE 30, 2018

Southwest Iowa MHDS Region



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Rob Sand
Auditor of State

June 28, 2019

Officials of the Southwest Iowa MHDS Region
Pottawattamie County, Iowa (Fiscal Agent)

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for the Southwest Iowa MHDS Region for the year ended June 30, 2018. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of the Southwest Iowa MHDS Region throughout the audit. If I or this office can be of any further assistance, please contact me or Marlys Gaston of my staff at 515-281-5834.

Sincerely,

A handwritten signature in black ink, appearing to read "Rob Sand".

Rob Sand
Auditor of State

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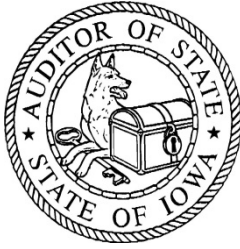
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Southwest Iowa MHDS Region

Regional Governance Board

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Richard Crouch	Board Chair	Mills County Board of Supervisors
Marilyn Jo Drake	Vice Chair	Pottawattamie County Board of Supervisors
Frank Waters	Board Member	Cass County Board of Supervisors
Randy Hickey	Board Member	Fremont County Board of Supervisors
Larry King	Board Member	Harrison County Board of Supervisors
Tom Brouillette	Board Member	Monona County Board of Supervisors
Mark Peterson	Board Member	Montgomery County Board of Supervisors
Chuck Morris	Board Member	Page County Board of Supervisors
Steve Kenkel	Board Member	Shelby County Board of Supervisors
Jennifer Herrington	Non-Voting Ex-Officio Board Member	
Nicole Rocha	Non-Voting Ex-Officio Board Member	
Suzanne Watson	Chief Executive Officer	

Southwest Iowa MHDS Region



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Independent Auditor's Report

To the Regional Governance Board of Southwest Iowa MHDS Region:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Southwest Iowa MHDS Region, as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise Southwest Iowa MHDS Region's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We did not audit the Special Revenue, Mental Health Funds of Cass and Shelby Counties, which represent 2.54% and 2.38%, respectively of the assets and 1.46% and 1.28% respectively, of the fund balance included in the Balance Sheet and 6.60% and 5.83%, respectively, of the revenues included in the Statement of Revenues, Expenditures and Changes in Fund Balances. Those Special Revenue, Mental Health Funds were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for Cass and Shelby Counties, is based solely on the reports of the other auditors. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to Southwest Iowa MHDS Region's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Region's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Opinions

Basis for Adverse Opinion on the Governmental Activities

As discussed in Note 3, management has not recorded a liability for compensated absences in the governmental activities and, accordingly, has not recorded an expense for the current year change in that liability. U.S. generally accepted accounting principles require compensated absences attributable to employee services already rendered and not contingent on a specific event outside the control of Southwest Iowa MHDS Region and employees be accrued as liabilities and expenses as employees earn the rights to the benefits, which would increase the liabilities, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects the liabilities, net position and expenses of the governmental activities has not been determined.

Also, as discussed in Note 3 to the financial statements, management has not recorded a total OPEB liability and a deferred outflow of resources or deferred inflows of resources related to other postemployment benefits (OPEB) in the governmental activities and, accordingly, has not recorded an OPEB expense for the current change in that liability, deferred outflows of resources or deferred inflows of resources. U.S. generally accepted accounting principles require OPEB costs attributable to employee service already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of resources and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflows of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects deferred outflows of resources, liabilities, deferred inflows of resources, net position and expenses of the governmental activities has not been determined.

In addition, as discussed in Note 3, management has not recorded a net pension liability, deferred outflows of resources or deferred inflows of resources related to pensions in the governmental activities and, accordingly, has not recorded pension expense for the current year change in that liability, deferred outflows of resources or deferred inflows of resources. U.S. generally accepted accounting principles require pension costs attributable to employee services already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of resources and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflows of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects deferred outflows of resources, liabilities, deferred inflows of resources, net position and expenses of the governmental activities has not been determined.

Adverse Opinion

In our opinion, because of the significance of the matters described in the “Basis for Adverse Opinion on the Governmental Activities” paragraphs above, the Statement of Net Position and the Statement of Activities of the governmental activities do not present fairly the financial position of the governmental activities of Southwest Iowa MHDS Region as of June 30, 2018, or the changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

Unmodified Opinions

In our opinion, based on our audit and the reports of the other auditors, the accompanying Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances of each major fund present fairly, in all material respects, the financial position of Southwest Iowa MHDS Region as of June 30, 2018, and the changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

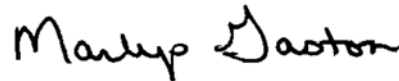
Other Matters

Required Supplementary Information

Management has omitted Management's Discussion and Analysis which U.S. generally accepted accounting principles require to be presented to supplement the basic financial statements. Such omitted information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinions on the basic financial statements are not affected by this omitted information.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 28, 2019 on our consideration of Southwest Iowa MHDS Region's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Southwest Iowa MHDS Region's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Southwest Iowa MHDS Region's internal control over financial reporting and compliance.



Marlys K. Gaston, CPA
Deputy Auditor of State

June 28, 2019

Southwest Iowa MHDS Region

Basic Financial Statements

Exhibit A

Southwest Iowa MHDS Region

Statement of Net Position

June 30, 2018

	<u>Governmental Activities</u>
Assets	
Cash and pooled investments	\$ 15,355,665
Receivables:	
Property tax:	
Delinquent	11,351
Succeeding year	3,758,000
Accounts	8,893
Due from other governments	<u>7,322</u>
Total assets	<u>19,141,231</u>
Liabilities	
Accounts payable	480,361
Salaries and benefits payable	41,424
Due to other governments	<u>71,635</u>
Total liabilities	<u>593,420</u>
Deferred Inflows of Resources	
Unavailable property tax revenue	<u>3,758,000</u>
Net Position	
Restricted for mental health purposes	<u>\$ 14,789,811</u>
See notes to financial statements.	

Southwest Iowa MHDS Region

Statement of Activities

Year ended June 30, 2018

	<u>Program Revenues</u>			Net (Expense) Revenue and Changes in Net Position
	<u>Expenses</u>	<u>Charges for Service</u>	<u>Operating Grants, Contributions and Restricted Interest</u>	
Governmental activities:				
Mental health	\$ 6,082,675	10	127,702	(5,954,963)
General Revenues:				
Property and other county tax levied for mental health purposes				4,263,023
State tax credits				330,382
Miscellaneous				35,946
Total general revenues				<u>4,629,351</u>
Change in net position				(1,325,612)
Net position beginning of year				<u>16,115,423</u>
Net position end of year				<u>\$ 14,789,811</u>
See notes to financial statements.				

Southwest Iowa MHDS Region

Balance Sheet

June 30, 2018

	Special Revenue			
	Fiscal Agent	Cass County	Fremont County	Harrison County
Assets				
Cash and pooled investments	\$ 14,011,283	219,568	50,087	24,812
Receivables:				
Property tax:				
Delinquent	-	272	430	533
Succeeding year	-	267,000	121,000	279,000
Accounts	8,893	-	-	-
Due from other governments	7,322	-	-	-
	\$ 14,027,498	486,840	171,517	304,345
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities:				
Accounts payable	\$ 480,361	-	-	-
Salaries and benefits payable	-	3,268	485	-
Due to other governments	69,910	-	-	-
Total liabilities	550,271	3,268	485	-
Deferred inflows of resources:				
Unavailable revenues:				
Succeeding year property tax	-	267,000	121,000	279,000
Other	5,238	263	425	533
Total deferred inflows of resources	5,238	267,263	121,425	279,533
Fund balances:				
Restricted for mental health purposes	13,471,989	216,309	49,607	24,812
	\$ 14,027,498	486,840	171,517	304,345

See notes to financial statements.

Mental Health Funds

Mills County	Monona County	Montgomery County	Page County	Pottawatamie County	Shelby County	Region Total
114,595	64,146	16,708	130,660	511,558	212,248	15,355,665
1,801	133	710	753	6,677	42	11,351
298,000	176,000	200,000	296,000	1,877,000	244,000	3,758,000
-	-	-	-	-	-	8,893
-	-	-	-	-	-	7,322
414,396	240,279	217,418	427,413	2,395,235	456,290	19,141,231
-	-	-	-	-	-	480,361
-	-	-	-	14,223	23,448	41,424
1,725	-	-	-	-	-	71,635
1,725	-	-	-	14,223	23,448	593,420
298,000	176,000	200,000	296,000	1,877,000	244,000	3,758,000
1,798	133	703	744	6,527	42	16,406
299,798	176,133	200,703	296,744	1,883,527	244,042	3,774,406
112,873	64,146	16,715	130,669	497,485	188,800	14,773,405
414,396	240,279	217,418	427,413	2,395,235	456,290	

Amounts reported in the Statement of Net Position are different because certain long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.

	<u>16,406</u>
Net position of governmental activities	<u>\$ 14,789,811</u>

Southwest Iowa MHDS Region

Statement of Revenues, Expenditures and
Changes in Fund Balances

Year ended June 30, 2018

	Fiscal Agent	Special Revenue,		
		Cass County	Fremont County	Harrison County
Revenues:				
Property and other county tax	\$ -	284,032	185,303	309,284
Intergovernmental revenues:				
State tax credits	-	29,863	13,627	22,613
Payments from member counties	3,652,724	-	-	-
Other	50,977	-	-	17
Total intergovernmental revenues	3,703,701	29,863	13,627	22,630
Charges for service	-	10	-	-
Use of money and property	71,357	-	-	-
Miscellaneous	35,946	-	-	-
Total revenues	3,811,004	313,905	198,930	331,914
Expenditures:				
Services to persons with:				
Mental illness	3,978,966	12,427	855	-
Intellectual disabilities	499,083	-	-	-
Other developmental disabilities	49,348	-	-	-
Total direct services	4,527,397	12,427	855	-
General administration:				
Direct administration	61,940	36,318	13,440	-
Purchased administration	139,790	-	-	-
Distribution to MHDS regional fiscal agent	-	250,000	314,891	328,095
Total general administration	201,730	286,318	328,331	328,095
Total mental health, intellectual disabilities and developmental disabilities expenditures	4,729,127	298,745	329,186	328,095
Net change in fund balances	(918,123)	15,160	(130,256)	3,819
Fund balances beginning of year	14,390,112	201,149	179,863	20,993
Fund balances end of year	\$ 13,471,989	216,309	49,607	24,812

See notes to financial statements.

Mental Health Funds							
Mills County	Monona County	Montgomery County	Page County	Pottawatamie County	Shelby County	Elimination Entries	Region Total
422,823	193,520	220,508	330,970	2,057,846	258,422	-	4,262,708
22,987	15,121	18,174	31,280	157,834	18,883	-	330,382
-	-	-	-	-	-	(3,652,724)	-
-	-	-	-	1,739	-	-	52,733
22,987	15,121	18,174	31,280	159,573	18,883	(3,652,724)	383,115
-	-	-	-	-	-	-	10
-	-	-	-	-	-	-	71,357
-	-	-	-	-	-	-	35,946
445,810	208,641	238,682	362,250	2,217,419	277,305	(3,652,724)	4,753,136
-	-	-	-	634,851	-	-	4,627,099
-	-	-	-	-	-	-	499,083
-	-	-	-	-	-	-	49,348
-	-	-	-	634,851	-	-	5,175,530
100,434	-	-	4,072	332,327	218,824	-	767,355
-	-	-	-	-	-	-	139,790
341,412	206,517	235,382	508,427	1,435,000	33,000	(3,652,724)	-
441,846	206,517	235,382	512,499	1,767,327	251,824	(3,652,724)	907,145
441,846	206,517	235,382	512,499	2,402,178	251,824	(3,652,724)	6,082,675
3,964	2,124	3,300	(150,249)	(184,759)	25,481	-	(1,329,539)
108,909	62,022	13,415	280,918	682,244	163,319	-	16,102,944
112,873	64,146	16,715	130,669	497,485	188,800	-	14,773,405

**Reconciliation of the Statement of Revenues,
Expenditures and Changes in Fund Balances to the
Statement of Activities**

Change in fund balances (1,329,539)

Amounts reported in the Statement of Activities are different because some revenues will not be collected for several months after year end and, therefore, are not considered available revenues in the governmental funds.

3,927

Change in net position of governmental activities \$ (1,325,612)

Southwest Iowa MHDS Region

Notes to Financial Statements

June 30, 2018

(1) Summary of Significant Accounting Policies

Southwest Iowa MHDS Region is a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa which became effective July 1, 2014. The Region includes the following member counties: Cass, Fremont, Harrison, Mills, Monona, Montgomery, Page, Pottawattamie and Shelby. The member counties entered into this 28E agreement to create a mental health and disability service regional administrative entity as described by Chapter 331.389 of the Code of Iowa to provide local access to mental health and disability services for adults and to engage in any other related activity in which an Iowa 28E organization may lawfully be engaged.

The Regional Governance Board is comprised of at least one Board of Supervisors' member, or their designees, from each member county. The Regional Governance Board also includes one individual who utilizes mental health and disability services or is an actively involved relative of such an individual and one individual representing service providers in the Southwest Iowa MHDS Region service area, serving in a nonvoting, ex officio capacity.

Southwest Iowa MHDS Region designated Pottawattamie County as the fiscal agent to account for all funds of the organization as permitted by Chapter 331.391 of the Code of Iowa.

Except as noted in the Independent Auditors Report, Southwest Iowa MHDS Region's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. The financial statements of Southwest Iowa MHDS Region are intended to present the financial position and the changes in financial position of Southwest Iowa MHDS Region, which includes funds held by Southwest Iowa MHDS Region's fiscal agent and funds held by the individual member counties in their respective Special Revenue, Mental Health Funds. Capital assets used for mental health purposes are owned by the respective member counties and, accordingly, are not reported in these financial statements.

A. Reporting Entity

For financial reporting purposes, Southwest Iowa MHDS Region has included all funds, organizations, agencies, commissions and authorities. Southwest Iowa MHDS Region has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with Southwest Iowa MHDS Region are such that exclusion would cause Southwest Iowa MHDS Region's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of Southwest Iowa MHDS Region to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on Southwest Iowa MHDS Region. Southwest Iowa MHDS Region has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

Entity-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the activities of Southwest Iowa MHDS Region.

The Statement of Net Position presents the assets, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following category:

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include grants, contributions and interest restricted to meeting the operational requirements of a particular function. Property and other county tax, state tax credits, unrestricted interest income and other items not properly included among program revenues are reported as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Southwest Iowa MHDS Region reports the following major governmental funds:

Special Revenue:

Mental Health Fund (Fiscal Agent) is used to account for the activity of Southwest Iowa MHDS Region not expended directly from the Special Revenue, Mental Health Funds of the individual member counties.

The Mental Health Funds of the member counties are used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

C. Measurement Focus and Basis of Accounting

The entity-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, Southwest Iowa MHDS Region considers revenues to be available if they are collected by Southwest Iowa MHDS Region or a member county within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by Southwest Iowa MHDS Region or a member county.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, Southwest Iowa MHDS Region funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is Southwest Iowa MHDS Region's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the Southwest Iowa MHDS Region's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash and Pooled Investments – The cash balances of most Southwest Iowa MHDS Region funds are pooled and invested. Interest earned on investments is recorded either by the fiscal agent or a member county's Special Revenue, Mental Health Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at amortized cost.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by each member county Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by each member county Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, each member county Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the entity-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2016 assessed property valuations; is for the tax accrual period July 1, 2017 through June 30, 2018 and reflects the tax asking contained in the budget certified by each member county Board of Supervisors in March 2017.

Due to Other Governments – Due to other governments represents payments for services which will be remitted to other governments.

Deferred Inflows of Resources – Deferred inflows of resources represent an acquisition of net position which applies to a future year(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within 90 days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

(2) Cash and Pooled Investments

Southwest Iowa MHDS Region's deposits in banks at June 30, 2018 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

Southwest Iowa MHDS Region is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by Southwest Iowa MHDS Region; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Southwest Iowa MHDS Region had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Compensated Absences, Other Postemployment Benefits (OPEB) and Pension Plan

In accordance with statements of understanding between Southwest Iowa MHDS Region's Governance Board and each individual member county Board of Supervisors, Southwest Iowa MHDS Region's Chief Executive Officer, the Coordinators of Disability Services and all support staff of Southwest Iowa MHDS Region remain employees of the respective individual member counties. The applicable portion of the employee's wages and benefits are reimbursed to the individual member county by Southwest Iowa MHDS Region.

The individual member county employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. The individual member county employees are also provided other postemployment and pension benefits. U.S. generally accepted accounting principles require deferred outflows of resources, liabilities, deferred inflows of resources and related expenses to be recorded when incurred for these items in the governmental activities financial statements. Southwest Iowa MHDS Region's governmental activities financial statements do not report these amounts.

(4) Risk Management

Southwest Iowa MHDS Region is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 775 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Region not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

Southwest Iowa MHDS Region's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. Southwest Iowa MHDS Region's contributions to the Pool for the year ended June 30, 2018 were \$8,844.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or loss was incurred.

Southwest Iowa MHDS Region does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2018, no liability has been recorded in Southwest Iowa MHDS Region's financial statements. As of June 30, 2018, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount, if any, to be refunded to the withdrawing member.

**Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards**



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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Regional Governance Board of Southwest Iowa MHDS Region:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Southwest Iowa MHDS Region as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise Southwest Iowa MHDS Region's basic financial statements, and have issued our report thereon dated June 28, 2019. Our report expressed unmodified opinions on the financial statements of each major fund. Our report expressed an adverse opinion on the financial statements of the governmental activities due to the omission of compensated absences, other postemployment benefits and pension related activity. Our report includes a reference to other auditors who audited the Special Revenue, Mental Health Funds of Cass and Shelby Counties, as described in our report on Southwest Iowa MHDS Region's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Southwest Iowa MHDS Region's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Southwest Iowa MHDS Region's internal control. Accordingly, we do not express an opinion on the effectiveness of Southwest Iowa MHDS Region's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of Southwest Iowa MHDS Region's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses may exist which have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Southwest Iowa MHDS Region's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted an immaterial instance of non-compliance or other matters which is described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about Southwest Iowa MHDS Region's operations for the year ended June 30, 2018 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of Southwest Iowa MHDS Region. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

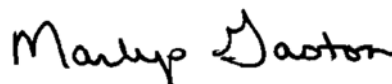
Southwest Iowa MHDS Region's Response to the Finding

Southwest Iowa MHDS Region's response to the finding identified in our audit is described in the accompanying Schedule of Findings. Southwest Iowa MHDS Region's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of Southwest Iowa MHDS Region's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Southwest Iowa MHDS Region's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Southwest Iowa MHDS Region during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Marlys K. Gaston, CPA
Deputy Auditor of State

June 28, 2019

Southwest Iowa MHDS Health Region

Schedule of Findings

Year ended June 30, 2018

Finding Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over financial reporting were noted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Other Findings Related to Required Statutory Reporting:

- (1) Minutes – No transactions were found that we believe should have been approved in the Regional Governance Board minutes but were not.

However, minutes of Regional Governance Board meetings were not published as required by Chapter 28E.6(3)(a) of the Code of Iowa and the Region did not follow proper proceedings for having closed sessions per Chapter 21.5 of the Code of Iowa.

Recommendation – Southwest Iowa MHDS Region should ensure the minutes are published and closed sessions are properly entered into as required by the Code of Iowa.

Response – The Region will discuss processes for publishing minutes at one of the next Governing Board meetings for a decision from the Board to publish the minutes in newspapers or continue with our current process of publishing on website. In the event of a closed session, board will do a proper roll call vote.

Conclusion – Response acknowledged. The minutes and claims should be published in the newspaper as required by the Code of Iowa.

- (2) Travel Expense – No disbursements of Southwest Iowa MHDS Region money for travel expenses of spouses of officials or employees were noted.
- (3) Deposits and Investments – No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and Southwest Iowa MHDS Region's investment policy were noted.
- (4) Questionable Disbursements – No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.

Southwest Iowa MHDS Region

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy
Katherine L. Rupp, CPA, Manager
Cody J. Pifer, Staff Auditor