

**OFFICE OF AUDITOR OF STATE  
STATE OF IOWA**

State Capitol Building  
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

Rob Sand  
Auditor of State

**NEWS RELEASE**

FOR RELEASE

July 5, 2019

Contact: Marlys Gaston  
515/281-5834

Auditor of State Rod Sand today released an audit report on the Waste Authority of Jackson County.

The Authority had total revenues of \$881,463 for the year ended June 30, 2018, a less than 1% decrease from the prior year. Revenues included gate fees of \$517,678, County and city assessments of \$321,537 and other operating revenues of \$11,410.

Expenses totaled \$785,203 for the year ended June 30, 2018, a less than 1% increase over the prior year, and included \$296,342 for employee salaries and benefits, \$165,832 for tipping fees and \$92,352 for depreciation.

A copy of the audit report is available for review on the Auditor of State's web site at <https://auditor.iowa.gov/reports/audit-reports/>.

# # #

**WASTE AUTHORITY OF JACKSON COUNTY**

**INDEPENDENT AUDITOR'S REPORTS**

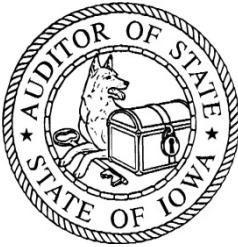
**BASIC FINANCIAL STATEMENTS AND**

**REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF FINDINGS**

**JUNE 30, 2018**

**Waste Authority of Jackson County**



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Telephone (515) 281-5834 Facsimile (515) 281-6518

Rob Sand  
Auditor of State

June 27, 2019

Officials Waste Authority of Jackson County  
Maquoketa, Iowa

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for the Waste Authority of Jackson County for the year ended June 30, 2018. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of the Waste Authority of Jackson County throughout the audit. If I or this office can be of any further assistance, please contact me or my staff at 515-281-5834.

Sincerely,

Rob Sand  
Auditor of State

## Table of Contents

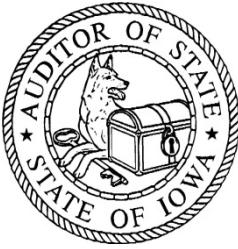
	<u>Page</u>
Officials	3
Independent Auditor's Report	5-6
Management's Discussion and Analysis	7-10
 Basic Financial Statements:	 <u>Exhibit</u>
Statement of Net Position	A           12
Statement of Revenues, Expenses and Changes in Net Position	B           13
Statement of Cash Flows	C           15
Notes to Financial Statements	16-28
 Required Supplementary Information:	
Schedule of the Authority's Proportionate Share of the Net Pension Liability	31
Schedule of Authority Contributions	32-33
Notes to Required Supplementary Information – Pension Liability	34
Schedule of Changes in the Authority's Total OPEB Liability, Related Ratios and Notes	35
 Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <u>Government Auditing Standards</u>	37-38
 Schedule of Findings	39-41
 Staff	42

## **Waste Authority of Jackson County**

### **Officials**

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Richard Rossmann	Chair	District F
Tom Messerli	Vice-Chair	District H
Gary Beedle	Secretary	District B
Jean Casel	Member	District A
Loras Kilburg	Member	District D
Mike Steines	Member	Board of Supervisors
Kent Clasen	Member	District E
Jennifer Machande	Member	District G
Jim Roling	Member	District C
Frank Frieberg	Director	
Karisa Myatt-Brown	Recording Secretary	

**Waste Authority of Jackson County**



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**Independent Auditor's Report**

To the Members of the Waste Authority of Jackson County:

**Report on the Financial Statements**

We have audited the accompanying Statement of Net Position, and the related Statements of Revenues, Expenses and Changes in Net Position and Cash Flows, of the Waste Authority of Jackson County as of and for the year ended June 30, 2018, and the related Notes of Financial Statements which collectively comprise of the Waste Authority of Jackson County's basic financial statements listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Waste Authority of Jackson County as of June 30, 2018, and the changes in its financial position and its cash flows for the year then ended in accordance with U.S. generally accepted accounting principles.

### Emphasis of a Matter

As discussed in Note 10 to the financial statements, the Waste Authority of Jackson County adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinions are not modified with respect to this matter.

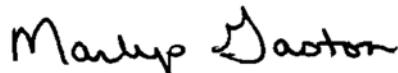
### Other Matters

#### *Required Supplementary Information*

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Schedule of the Authority's Proportionate Share of the Net Pension Liability, the Schedule of Authority Contributions and the Schedule of Changes in the Authority's Total OPEB Liability, Related Ratios and Notes on pages 7 through 10 and 31 through 35 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 27, 2019 on our consideration of the Waste Authority of Jackson County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Waste Authority of Jackson County's internal control over financial reporting and compliance.

  
Marlys K. Gaston, CPA  
Deputy Auditor of State

June 27, 2019

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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The Waste Authority of Jackson County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2018. We encourage readers to consider this information in conjunction with the Authority's financial statements, which follow.

### **2018 FINANCIAL HIGHLIGHTS**

- The Authority implemented Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, during fiscal year 2018. The beginning net position for governmental activities was restated by \$17,617 to retroactively report the increase in the OPEB liability as of July 1, 2017. OPEB expense for fiscal year 2017 and deferred outflows of resources at June 30, 2017 were not restated because the information needed to restate those amounts was not available.
- The Authority's operating revenues decreased 3.6%, or \$31,864, from fiscal year 2017 to fiscal year 2018.

### **USING THIS ANNUAL REPORT**

The Waste Authority of Jackson County is a 28E organization and presents its financial statements using the economic resources measurement focus and the accrual basis of accounting, which is the same measurement focus and basis of accounting employed by private sector business enterprises. This discussion and analysis is intended to serve as an introduction to the Waste Authority of Jackson County's basic financial statements. The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Authority's financial activities.

The Statement of Net Position presents information on the Authority's assets and deferred outflows of resources less the Authority's liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Net Position is the basic statement of activities for proprietary funds. This statement presents information on the Authority's operating revenues and expenses, non-operating revenues and expenses and whether the Authority's financial position has improved or deteriorated as a result of the year's activities.

The Statement of Cash Flows presents the change in the Authority's cash and cash equivalents during the year. This information can assist readers of the report in determining how the Authority financed its activities and how it met its cash requirements.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with the Authority's proportionate share of the net pension liability and related contributions as well as presenting the Schedule of Changes in the Authority's Total OPEB Liability Related Ratios and Notes.

## **FINANCIAL ANALYSIS OF THE AUTHORITY**

### *Statement of Net Position*

As noted earlier, net position may serve over time as a useful indicator of the Authority's financial position. The Authority's net position increased from approximately \$1,078,000 at June 30, 2017 to approximately \$1,156,000 at June 30, 2018, prior to restatement. A summary of the Authority's net position is presented below.

	Net Position	
	June 30,	2017
	2018	(Not Restated)
Current assets	\$ 478,938	396,325
Restricted investments	177,050	186,738
Capital assets at cost, less accumulated depreciation	869,762	848,542
Total assets	1,525,750	1,431,605
Deferred outflows of resources	55,613	48,320
Current liabilities	33,723	37,783
Noncurrent liabilities	387,703	361,977
Total liabilities	421,426	399,760
Deferred inflows of resources	3,669	2,540
Net position:		
Net investment in capital assets	869,762	848,542
Unrestricted	286,506	229,083
Total net position	\$ 1,156,268	1,077,625

The net investment in capital assets (e.g., buildings and equipment) are resources allocated to capital assets. The remaining net position is unrestricted net position which can be used to meet the Authority's obligations and needs as they come due.

### *Statement of Revenues, Expenses and Changes in Net Position*

Operating revenues are received for gate fees from accepting solid waste and assessments from the residents of the Authority. Operating expenses are expenses paid to operate the transfer station and maintain the closed landfill. The utilization of capital assets is reflected in the financial statements as depreciation, which allocates the cost of an asset over its expected useful life. Non-operating revenues and expenses are for interest income earned on the Authority's investments and interest expense on the Authority's outstanding debt.

The Statement of Revenues, Expenses and Changes in Net Position reflects a positive year with an increase in net position at the end of the fiscal year. A summary of revenues, expenses and changes in net position for the years ended June 30, 2018 and 2017 is presented on the following page.

	Changes in Net Position		
	Year ended June 30,		
	2018	(Not Restated)	2017
Operating revenues:			
Gate fees	\$ 517,678	551,594	
County and city assessments	321,537	321,537	
Other operating revenues	11,410	9,358	
Total operating revenues	<u>850,625</u>	<u>882,489</u>	
Operating expenses:			
Salaries	199,600	196,663	
Employee benefits	96,742	94,579	
Machinery maintenance, labor and parts	7,283	4,000	
Site maintenance	7,243	10,830	
Site utilities	8,604	8,688	
Recycling subsidies	54,167	51,667	
Office operations	19,252	19,130	
Training and travel	4,357	4,042	
Accounting and auditing	9,845	9,677	
Insurance	32,241	32,907	
Tipping fees	165,832	207,357	
Depreciation	92,352	62,561	
Transfer station	16,520	21,145	
Transportation fees	54,074	51,454	
Household hazardous materials disposal	9,339	8,326	
Appliance and tire recycling disposal	3,618	4,290	
E-waste recycling	8,896	9,070	
Miscellaneous	4,926	5,518	
Adjustment to estimated costs for landfill closure and postclosure care	<u>(9,688)</u>	<u>(21,600)</u>	
Total operating expenses	<u>785,203</u>	<u>780,304</u>	
Operating income	<u>65,422</u>	<u>102,185</u>	
Non-operating revenues (expenses):			
Interest income	3,838	2,846	
Gain on sale of capital assets	27,000	5,000	
Interest expense	-	(1,420)	
Net non-operating revenues (expenses)	<u>30,838</u>	<u>6,426</u>	
Change in net position	<u>96,260</u>	<u>108,611</u>	
Net position beginning of year, as restated	<u>1,060,008</u>	<u>969,014</u>	
Net position end of year	<u>\$ 1,156,268</u>	<u>1,077,625</u>	

In fiscal year 2018, operating revenues decreased \$31,864, or 3.6%, from the prior year. Operating expenses increased \$22,516, or 2.8%, over the prior year.

### *Statement of Cash Flows*

The Statement of Cash Flows presents information related to cash inflows and outflows, summarized by operating, capital and related financing and investing activities. Cash provided by operating activities includes gate fees and assessments reduced by payments to employees and suppliers. Cash used for capital and related financing activities includes the purchase of capital assets and loan principal and interest payments. Cash provided by investing activities includes proceeds from the redemption of certificates of deposit and interest income, offset by the purchase of certificates of deposit.

### **CAPITAL ASSETS**

At June 30, 2018, the Authority had \$869,762 invested in capital assets net of accumulated depreciation of \$731,712. Depreciation expense totaled \$92,352 for fiscal year 2018. More detailed information about the Authority's capital assets is presented in Note 3 to the financial statements.

### **LONG-TERM DEBT**

Additional information about the Authority's long-term debt is presented in Note 4 to the financial statements

### **ECONOMIC FACTORS**

Waste Authority of Jackson County's officials considered many factors when setting user fees. The Authority's officials continue to monitor the financial position of the Waste Authority of Jackson County and are in the process of reviewing user fees for the next fiscal year. However, the current condition of the economy in the state continues to be a concern for Authority officials. Some of the realities that may potentially become challenges for the Authority to meet are:

- Fluctuating fuel costs continue to be an unknown in the budget process.
- Facilities and equipment require constant maintenance and upkeep.
- Technology continues to update as current technology becomes outdated, presenting an ongoing challenge to maintain up to date technology at a reasonable cost.

The Authority will maintain a close watch over resources to maintain the Authority's ability to react to unknown issues.

### **CONTACTING THE AUTHORITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, customers and creditors with a general overview of the Authority's finances and to show the Authority's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Waste Authority of Jackson County, 201 W Platt Street, Maquoketa, Iowa, 52060.

**Basic Financial Statements**

**Exhibit A**

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## Waste Authority of Jackson County

## Statement of Net Position

June 30, 2018

**Assets**

## Current assets:

Cash and cash equivalents	\$ 252,562
Investments	187,950
Accounts receivable	<u>38,426</u>
Total current assets	<u>478,938</u>

## Noncurrent assets:

Restricted investments	177,050
Capital assets, net of accumulated depreciation	<u>869,762</u>
Total noncurrent assets	<u>1,046,812</u>
<b>Total assets</b>	<b><u>1,525,750</u></b>

**Deferred Outflows of Resources**

Pension related deferred outflows	52,601
OPEB related deferred outflows	<u>3,012</u>
Total deferred outflows of resources	<u>55,613</u>

**Liabilities**

## Current liabilities:

Salaries and benefits payable	5,511
Compensated absences	<u>28,212</u>
Total current liabilities	<u>33,723</u>

## Non-current liabilities:

Landfill closure and postclosure care	177,050
Net pension liability	<u>163,813</u>
Total OPEB obligation	<u>46,840</u>
Total non-current liabilities	<u>387,703</u>
<b>Total liabilities</b>	<b><u>421,426</u></b>

**Deferred Inflows of Resources**

Pension related deferred inflows	<u>3,669</u>
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**Net Position**

Net investment in capital assets	869,762
Unrestricted	<u>286,506</u>
<b>Total net position</b>	<b><u>\$ 1,156,268</u></b>

See notes to financial statements.

## Waste Authority of Jackson County

Statement of Revenues, Expenses and  
Changes in Net Position

Year ended June 30, 2018

Operating revenues:	
Gate fees	\$ 517,678
County and city assessments	321,537
Other operating revenues	<u>11,410</u>
Total operating revenues	<u>850,625</u>
Operating expenses:	
Salaries	199,600
Employee benefits	96,742
Machinery maintenance, labor and parts	7,283
Site maintenance	7,243
Site utilities	8,604
Recycling subsidies	54,167
Office operations	19,252
Training and travel	4,357
Accounting and auditing	9,845
Insurance	32,241
Tipping fees	165,832
Depreciation	92,352
Transfer station	16,520
Transportation fees	54,074
Household hazardous materials disposal	9,339
Appliance and tire recycling disposal	3,618
E-waste recycling	8,896
Miscellaneous	4,926
Adjustment to estimated costs for landfill closure and postclosure care	<u>(9,688)</u>
Total operating expenses	<u>785,203</u>
Operating income	<u>65,422</u>
Non-operating revenues (expenses):	
Interest income	3,838
Gain on sale of capital asset	<u>27,000</u>
Net non-operating revenues (expenses)	<u>30,838</u>
Change in net position	96,260
Net position beginning of year, as restated	<u>1,060,008</u>
Net position end of year	<u>\$ 1,156,268</u>

See notes to financial statements.

**Waste Authority of Jackson County**

## Waste Authority of Jackson County

## Statement of Cash Flows

Year ended June 30, 2018

Cash flows from operating activities:	
Cash received from gate fees	\$ 517,351
Cash received from assessments	313,356
Cash received from other operating receipts	11,410
Cash paid to suppliers for goods and services	(406,197)
Cash paid to employees for services	<u>(280,588)</u>
Net cash provided by operating activities	<u>155,332</u>
Cash flows from capital and related financing activities:	
Purchase of capital assets	<u>(86,572)</u>
Cash flows from investing activities:	
Purchase of certificates of deposit	(365,000)
Proceeds from redemption of certificates of deposit	365,005
Interest received	<u>3,838</u>
Net cash provided by investing activities	<u>3,843</u>
Net decrease in cash and cash equivalents	72,603
Cash and cash equivalents beginning of year	<u>179,959</u>
Cash and cash equivalents end of year	<u>\$ 252,562</u>
<b>Reconciliation of operating income to net cash provided by operating activities:</b>	
Operating income	\$ 65,422
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation	92,352
Changes in assets and liabilities:	
Increase in accounts receivable	(327)
Decrease in salaries and benefits payable	(123)
Increase in compensated absences	4,244
Decrease in liability for landfill closure and postclosure care	(9,688)
Increase in net pension liability	12,441
Increase in deferred outflows of resources	(7,293)
Decrease in deferred inflows of resources	(7,052)
Increase in total OPEB liability	<u>5,356</u>
Total adjustments	<u>89,910</u>
Net cash provided by operating activities	<u>\$ 155,332</u>
<b>Non cash capital and related financing activities:</b>	

See notes to financial statements.

Waste Authority of Jackson County

Notes to Financial Statements

June 30, 2018

**(1) Summary of Significant Accounting Policies**

The Jackson County Sanitary Disposal Agency was formed in 1975 pursuant to the provisions of Chapter 28E of the Code of Iowa. On March 19, 2012, the Agency was renamed the Waste Authority of Jackson County. The purpose of the Authority is to operate the sanitary landfill in Jackson County for use by all residents of the Authority. In January 1994, the Jackson County Landfill was closed and the Authority began operating a solid waste transfer station.

The Authority is composed of one representative from each of the eight geographic districts and one representative from Jackson County. The representative of a District is appointed jointly by the political subdivisions within the District to be represented or is elected in an at-large election within the District. Each District shall be entitled to one vote for each 2,500 people or fraction thereof as determined by the most recent Federal Census.

The Authority's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, the Waste Authority of Jackson County has included all funds, organizations, agencies, boards, commissions and authorities. The Authority has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Authority are such that exclusion would cause the Authority's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Authority to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Authority. The Authority has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Authority are organized as an Enterprise Fund. Enterprise Funds are used to account for operations (a) financed and operated in a manner similar to private business enterprises, where the intent of the governing body is the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or (b) where the governing body has decided periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Enterprise Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The Statement of Net Position presents the Waste Authority of Jackson County's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Unrestricted net position consists of net position not meeting the definition of the preceding category. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

C. Measurement Focus

The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The Authority distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Authority's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

The following accounting policies are followed in preparing the Statement of Net Position:

Cash, Cash Equivalents and Investments – The Authority considers all short-term investments that are highly liquid to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months. Cash investments not meeting the definition of cash equivalents at June 30, 2018 include certificates of deposit of \$365,000.

Restricted Investments – Funds set aside for payment of closure and postclosure care are classified as restricted.

Capital Assets – Capital assets are accounted for at historical cost. Depreciation of all exhaustible capital assets is charged as an expense against operations. The cost of repair and maintenance is charged to expense while the cost of renewals or substantial betterments is capitalized. The cost and accumulated depreciation of assets disposed of are deleted, with any gain or loss recorded in current operations.

Reportable capital assets are defined by the Authority as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Buildings and improvements	25,000
Equipment	1,000

Capital assets of the Authority are depreciated using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings and improvements	15 - 39
Equipment	5 - 7

Interest is capitalized on qualified assets acquired with certain tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period. There were no qualifying assets acquired during the year ended June 30, 2018.

Deferred Outflows of Resources – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the Authority after the measurement date but before the end of the Authority's reporting period.

Compensated Absences – Authority employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. The Authority's liability for accumulated vacation has been computed based on rates of pay in effect at June 30, 2018.

Pensions – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Total OPEB Liability – For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB and OPEB expense, information has been determined based on the Waste Authority of Jackson County's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

Deferred Inflows of Resources – Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources in the Statement of Net Position consist of unrecognized items not yet credited to pension expense and the unamortized portion of the net difference between projected and actual earnings on pension plan assets.

## **(2) Cash, Cash Equivalents and Investments**

The Authority's deposits in banks at June 30, 2018 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against depositories to ensure there will be no loss of public funds.

The Authority is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Authority; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Authority had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

## **(3) Capital Assets**

Capital assets activity for the year ended June 30, 2018 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Buildings and improvements	\$ 777,757	-	-	777,757
Equipment	840,615	113,572	130,470	823,717
Total capital assets	1,618,372	113,572	130,470	1,601,474
Less accumulated depreciation for:				
Buildings and improvements	116,614		-	116,614
Equipment	653,216	92,352	130,470	615,098
Total accumulated depreciation	769,830	92,352	130,470	731,712
Total capital assets, net	\$ 848,542	21,220	-	869,762

## **(4) Long-Term Liabilities**

A summary of changes in long-term liabilities for the year ended June 30, 2018 is as follows:

	Compensated Absences	Net Pension Liability	Total OPEB Liability	Landfill Closure and Postclosure Care Costs	Total
Balance beginning of year	\$ 23,968	151,372	41,484	186,738	403,562
Increases	4,244	12,441	10,242	-	26,927
Decreases	-	-	4,886	9,688	14,574
Balance end of year	28,212	163,813	46,840	177,050	415,915
Due within one year	\$ 28,212	-	-	-	28,212

## **(5) Lease Agreement**

The land used by the Authority for its landfill site was leased from Jackson County for a one-time fee of \$1 for a period of twenty-five years. The lease has been extended for a period of thirty years from the date of the issuance of a closure permit to allow monitoring of the site as required by law. The lease will expire on August 24, 2024.

## **(6) Pension Plan**

Plan Description – IPERS membership is mandatory for employees of the Authority, except those covered by another retirement system. Employees of the Authority are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2018, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the Authority contributed 8.93% of covered payroll, for a total rate of 14.88%.

The Authority's contributions to IPERS for the year ended June 30, 2018 totaled \$16,538.

Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2018, the Authority reported a liability of \$163,813 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Authority's proportion of the net pension liability was based on the Authority's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2017, the Authority's proportion was 0.002459%, which was an increase of 0.000054% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the Authority recognized pension expense of \$25,827. At June 30, 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,504	1,419
Changes of assumptions	28,463	-
Net difference between projected and actual earnings on IPERS investments	-	1,711
Changes in proportion and differences between Authority contributions and its proportionate share of contributions	6,096	539
Authority contributions subsequent to the measurement date	<u>16,538</u>	-
Total	<u>\$ 52,601</u>	<u>3,669</u>

\$16,538 reported as deferred outflows of resources related to pensions resulting from Authority contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount
2019	\$ 7,263
2020	13,784
2021	7,880
2022	1,363
2023	<u>2,104</u>
Total	<u>\$ 32,394</u>

There were no non-employer contributing entities to IPERS.

Actuarial Assumptions – The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increase (effective June 30, 2017)	3.25 to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of actuarial experience study dated March 24, 2017.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	24.0%	6.25%
International equity	16.0	6.71
Core plus fixed income	27.0	2.25
Public credit	3.5	3.46
Public real assets	7.0	3.27
Cash	1.0	(0.31)
Private equity	11.0	11.15
Private real assets	7.5	4.18
Private credit	3.0	4.25
Total	<u>100.0%</u>	

Discount Rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the Authority will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Authority's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
City's proportionate share of the net pension liability	\$ 269,898	163,813	74,681

IPERS' Fiduciary Net Position – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

Payables to the IPERS – At June 30, 2018, the Authority reported payables to IPERS of \$1,007 for legally required employer contributions and \$504 for legally required employee contributions which had been withheld from employee wages but had not yet been remitted to IPERS.

#### **(7) Other Postemployment Benefits (OPEB)**

Plan Description – The Authority administers a single-employer benefit plan which provides medical, prescription drug and dental benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits – Individuals who are employed by the Waste Authority of Jackson County Landfill and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical, prescription drug and dental benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	-
Active employees	<u>4</u>
Total	<u>4</u>

Total OPEB Liability – The Authority's total OPEB liability of \$46,840 was measured as of June 30, 2018 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions – The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of inflation (effective June 30, 2018)	2.60% per annum
Rates of salary increase (effective June 30, 2018)	3.25% per year, including inflation plus merit/productivity increases
Discount rate (effective June 30, 2018)	3.87% compounded annually
Healthcare cost trend rate (effective June 30, 2018)	9.00% initial rate decreasing by .5\$ annually to an ultimate rate of 5.00%

Discount Rate – The discount rate used to measure the total OPEB liability was 3.87% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the SOA RPH-2018 total dataset mortality table fully generational using Scale MP-2018. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

#### Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Total OPEB liability beginning of year, as restated	\$ 41,484
Changes for the year:	
Service cost	3,178
Interest	1,555
Change of benefit terms	(2,226)
Differences between expected and actual experiences	5,509
Changes in assumptions	(193)
Benefit payments	<u>(2,467)</u>
Net changes	<u>5,356</u>
Total OPEB liability end of year	<u>\$ 46,840</u>

Changes of assumptions reflect a change in the discount rate from 3.58% in fiscal year 2017 to 3.87% in fiscal year 2018.

Sensitivity of the Authority's Total OPEB Liability to Changes in the Discount Rate – The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.87%) or 1% higher (4.87%) than the current discount rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(2.87%)	(3.87%)	(4.87%)
Total OPEB liability	\$ 49,338	46,840	44,441

Sensitivity of the Authority's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (8.00%) or 1% higher (10.00%) than the current healthcare cost trend rates.

	1%	Healthcare	1%
	Decrease	Cost Trend	Increase
	(8.00%)	Rate (9.00%)	(10.00%)
Total OPEB Liability	\$ 43,631	46,840	50,644

OPEB Expense and Deferred Outflows of Resources Related to OPEB – For the year ended June 30, 2018, the Authority recognized OPEB expense of \$799. At June 30, 2018, the Authority reported deferred outflows of resources related to OPEB from the following resources:

	<u>Deferred Outflows of Resources</u>
Differences between expected and actual experience	\$ 3,122
Changes of assumptions	<u>(110)</u>
Total	<u>\$ 3,012</u>

The amount reported as deferred outflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year Ended June 30,	Amount
2019	\$ 502
2020	502
2021	502
2022	502
2023	502
Thereafter	<u>502</u>
	<u>\$ 3,012</u>

## **(8) Closure and Postclosure Care Costs**

To comply with federal and state regulations, the Authority is required to complete a monitoring system plan and a closure/postclosure care plan and to provide funding necessary to effect closure and postclosure care, including the proper monitoring and care of the landfill after closure. Environmental Protection Authority (EPA) requirements have established closure and thirty-year postclosure care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total cost consists of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually for changes due to inflation or deflation, technology, or applicable laws or regulations. Postclosure care costs for the Authority have been estimated to be \$163,200 and a provision for this liability has been made in the Authority's Statement of Net position as of June 30, 2018.

To comply with state regulations, the Authority is required to complete a closure plan detailing how the transfer station will comply with proper disposal of all solid waste and litter at the site, cleaning the transfer station building, including the rinsing of all surfaces that have come in contact with solid waste or washwater, cleaning of all solid waste transport vehicles that will remain on site, including the rinsing of all surfaces that have come in contact with solid waste, and the removal and proper management of all washwater in the washwater management system.

To comply with state regulations, the Authority is required to maintain a closure account as financial assurance for the closure costs. The effect of the state requirement is to commit landfill owners to perform certain closing functions as a condition for the right to operate the transfer station.

At June 30, 2018, the total closure care costs for the Authority have been estimated to be \$13,850 and a provision for this liability has been made in the Authority's Statement of Net Position as of June 30, 2018.

The Authority has accumulated resources to fund these liabilities and, at June 30, 2018, assets of \$177,050 are restricted for these purposes. They are reported as restricted investments in the Statement of Net Position.

## **(9) Risk Management**

The Authority is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 775 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Authority's property and casualty contributions to the Pool are recorded as expenditures from its operating fund at the time of payment to the Pool. The Authority's contributions to the Pool for the year ended June 30, 2018 were \$28,012.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Authority's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Authority's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the Authority's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The Authority does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2018, no liability has been recorded in the Authority's financial statements. As of June 30, 2018, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The Authority also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$25,000, respectively. The Authority assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **(10) Accounting Change/Restatement**

Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB), was implemented during fiscal year 2018. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with OPEB benefits, including additional note disclosure and required supplementary information. In addition, GASB Statement No. 75 requires a state or local government employer to use the entry age normal actuarial cost method, and requires deferred outflows of resources and deferred inflows of resources which arise from other types of events related to OPEB to be recognized. During the transition year, as permitted, beginning balances for deferred outflows of resources and deferred inflows of resources are not reported. Beginning net position was restated to retroactively report the change in valuation of the beginning total OPEB liability, as follows:

	Net Position
Net position June 30, 2017, as previously reported	\$ 1,077,625
Net OPEB obligation measured under previous standards	23,867
Total OPEB liability at June 30, 2017	<u>(41,484)</u>
Net position July 1, 2017, as restated	<u>\$ 1,060,008</u>

**Required Supplementary Information**

**Waste Authority of Jackson County**

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Waste Authority of Jackson County

Schedule of the Authority's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System  
For the Last Four Years\*

Required Supplementary Information

	2018	2017	2016	2015
Authority's proportion of the net pension liability	0.002459%	0.002405%	0.002449%	0.002495%
Authority's proportionate share of the net pension liability	\$ 163,813	151,372	120,996	98,944
Authority's covered payroll	\$ 183,566	172,021	167,784	160,672
Authority's proportionate share of the net pension liability as a percentage of its covered payroll	89.24%	88.00%	72.11%	61.58%
IPERS' net position as a percentage of the total pension liability	82.21%	81.82%	85.19%	87.61%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

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Waste Authority of Jackson County

Schedule of Authority Contributions

Iowa Public Employees' Retirement System  
For the Last Ten Years

Required Supplementary Information

	2018	2017	2016	2015
Statutorily required contribution	\$ 16,538	16,392	15,361	14,983
Contributions in relation to the statutorily required contribution	<u>(16,538)</u>	<u>(16,392)</u>	<u>(15,361)</u>	<u>(14,983)</u>
Contribution deficiency (excess)	\$ -	-	-	-
Authority's covered payroll	\$ 185,202	183,566	172,021	167,784
Contributions as a percentage of covered payroll	8.93%	8.93%	8.93%	8.93%

See accompanying independent auditor's report.

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2014	2013	2012	2011	2010	2009
14,348	12,168	15,422	12,846	11,989	10,402
(14,348)	(12,168)	(15,422)	(12,846)	(11,989)	(10,402)
-	-	-	-	-	-
160,672	140,346	191,103	184,835	180,286	163,811
8.93%	8.67%	8.07%	6.95%	6.65%	6.35%

Waste Authority of Jackson County

Notes to Other Information – Pension Liability

Year ended June 30, 2018

Changes of benefit terms:

Legislation enacted in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Changes of assumptions:

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2015. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

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Waste Authority of Jackson County

Schedule of Changes in the Authority's  
Total OPEB Liability, Related Ratios and Notes

For the Current Year  
Required Supplementary Information

	2018
Service cost	\$ 3,178
Interest cost	1,555
Change in benefit terms	(2,226)
Difference between expected and actual experiences	5,509
Changes in assumptions	(193)
Benefit payments	<u>(2,467)</u>
Net change in total OPEB liability	<u>5,356</u>
Total OPEB liability beginning of year, as restated	<u>41,484</u>
Total OPEB liability end of year	<u>\$ 46,840</u>
Covered-employee payroll	\$ 171,885
Total OPEB liability as a percentage of covered-employee payroll	27.3%

**Notes to Schedule of Changes in the Authority's Total OPEB Liability and Related Ratios**

*Changes in benefit terms:*

There were no significant changes in benefit terms.

*Changes in assumptions:*

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Year ended June 30, 2018	3.87%
Year ended June 30, 2017	3.58%

**Waste Authority of Jackson County**



## OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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Auditor of State

State Capitol Building

Des Moines, Iowa 50319-0006

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Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance with  
Government Auditing Standards

To the Members of the Waste Authority of Jackson County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the Waste Authority of Jackson County as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, and have issued our report thereon dated June 27, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Waste Authority of Jackson County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Waste Authority of Jackson County's internal control. Accordingly, we do not express an opinion on the effectiveness of the Waste Authority of Jackson County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be a material weakness and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Waste Authority of Jackson County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in the Waste Authority of Jackson County's internal control described in the accompanying Schedule of Findings as item (A) to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (B) and (C) to be significant deficiencies.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Waste Authority of Jackson County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters required to be reported under Government Auditing Standards.

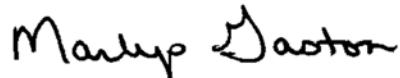
### The Waste Authority of Jackson County's Responses to the Findings

The Waste Authority of Jackson County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The Waste Authority of Jackson County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Waste Authority of Jackson County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



Marlys K. Gaston  
CPA  
Deputy Auditor of State

June 27, 2019

Waste Authority of Jackson County

Schedule of Findings

Year ended June 30, 2018

**Findings Related to the Financial Statements:**

**INTERNAL CONTROL DEFICIENCIES:**

(A) Segregation of Duties

Criteria – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the Association's financial statements.

Condition – One person has primary control over opening mail, preparing deposits and recording receipts.

Cause – The Authority has a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of processes.

Effect – Inadequate segregation of duties could adversely affect the Authority's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the Authority should review its control activities to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including Authority representatives.

Response – We will discuss and review internal control procedures and make changes if feasible.

Conclusion – Response acknowledged. To obtain the maximum internal control possible under the circumstances, the Authority could utilize currently available staff, including Authority representatives.

(B) Capital Assets

Criteria – An effective internal control system provides for internal controls related to reconciling capital assets to asset records to ensure the accuracy of financial records and maintaining control over capital assets.

Condition – A full year of depreciation expense was not taken on capital assets purchased during the fiscal year as required by policy.

Cause – The Authority does not have procedures to review capital assets and related depreciation to ensure the Authority's capital assets and depreciation are accurate and reliable.

Waste Authority of Jackson County

Schedule of Findings

Year ended June 30, 2018

Effect – Lack of policies and procedures resulted in the Authority not detecting the errors in the normal course of performing their assigned functions. As a result adjustments to the Authority's financial statements were necessary.

Recommendation – The Authority should review its procedures to ensure capital assets and depreciation are properly recorded in the Authority's financial statements.

Response – We will work with our accounting department to make sure capital assets listings, including depreciation, are accurate.

Conclusion – Response accepted.

(C) Computer System

Criteria – Properly designed policies and procedures pertaining to control activities over the Authority's computer system and implementation of the policies and procedures help provide reasonable assurance financial information is safeguarded and reliable, and helps ensure the reliability of financial reporting, the effectiveness and efficiency of operating and compliance with applicable laws and regulations.

Condition – The Authority does not have written policies and procedures for requiring timeout or logoff functions to be utilized when terminals are left unattended. As a result, multiple users work under the same user ID throughout the work day.

Cause – Management has not required a written policy for the above computer based controls.

Effect – Lack of written policies for the computer based system could result in a loss of data or compromised data, resulting in unreliable financial information.

Recommendation – The Authority should review its control activities and establish policies pertaining to its computer system.

Response – We have created a written policy and will make changes in areas deemed necessary.

Conclusion – Response accepted.

**INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

Waste Authority of Jackson County

Schedule of Findings

Year ended June 30, 2018

**Other Findings Related to Required Statutory Reporting:**

- (1) Questionable Expenses – No expenses we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (2) Travel Expense – No expenses for travel expenses of spouses of Authority officials or employees were noted.
- (3) Authority Minutes – No transactions were found that we believe should have been approved in the Authority minutes but were not.
- (4) Deposits and Investments – No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the Authority's investment policy were noted.

Waste Authority of Jackson County

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy  
Janet K. Mortvedt, CPA, Manager  
Gwen D. Fangman, CPA, Manager  
Sidot K. Shipley, Staff Auditor  
Alyson J. Logel, Audit Intern