

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

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		Contact: Andy Nielsen
FOR RELEASE	December 18, 2018	515/281-5834
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Auditor of State Mary Mosiman today released an audit report on the City of Washington, Iowa.

The City's receipts totaled \$18,572,181 for the year ended June 30, 2018, a 42.8% increase over the prior year. The receipts included \$3,567,815 of property tax, \$261,062 of tax increment financing, \$5,051,229 of charges for service, \$1,365,463 of operating grants, contributions and restricted interest, \$670,330 of capital grants, contributions and restricted interest, \$790,559 of local option sales tax, \$111,828 of commercial/industrial tax replacement, \$488,246 of grants and contributions not restricted to specific purposes, \$66,664 of unrestricted interest on investments, \$5,870,504 of note proceeds and \$328,481 of other general receipts.

Disbursements for the year ended June 30, 2018 totaled \$15,010,142, a 1.4% decrease from the prior year, and included \$1,911,193 for public safety, \$1,174,811 for debt service and \$1,160,880 for public works. Disbursements for business type activities totaled \$7,755,857.

The significant increase in receipts is due primarily to the issuance of notes which will be primarily used to pay the costs of improving streets, sidewalks, storm sewers, sanitary sewers, water service lines, street lighting and traffic control devices, and for urban renewal projects, including the Wellness Park project.

A copy of the audit report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at https://auditor.iowa.gov/reports/audit-reports.

CITY OF WASHINGTON

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2018

Table of Contents

		<u>Page</u>
Officials		3
Independent Auditor's Report		5-7
Management's Discussion and Analysis		9-14
Basic Financial Statements:	<u>Exhibit</u>	
Government-wide Financial Statement: Cash Basis Statement of Activities and Net Position Governmental Fund Financial Statements:	A	16-17
Statement of Cash Receipts, Disbursements and Changes in Cash Balances Reconciliation of the Statement of Cash Receipts,	В	18-19
Disbursements and Changes in Cash Balances to the Cash Basis Statement of Activities and Net Position Proprietary Fund Financial Statements:	С	20
Statement of Cash Receipts, Disbursements and Changes in Cash Balances Reconciliation of the Statement of Cash Receipts,	D	21
Disbursements and Changes in Cash Balances to the Cash Basis Statement of Activities and Net Position Notes to Financial Statements	E	23 24-38
Other Information:		
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds Notes to Other Information – Budgetary Reporting Schedule of the City's Proportionate Share of the Net Pension Liability Schedule of City Contributions Notes to Other Information – Pension Liability		40-41 42 43 44-45 46
Supplementary Information:	<u>Schedule</u>	
Schedule of Cash Receipts, Disbursements and Changes in Cash Balances - Nonmajor Governmental Funds Schedule of Indebtedness Bond and Note Maturities Schedule of Receipts by Source and Disbursements by Function – All Governmental Funds	1 2 3	48-49 50-51 52-55 56-57
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards		59-60
Schedule of Findings		61-65
Staff		66
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Officials

(Before January 2018)

(Beloi	e January 2018)	
<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Sandra Johnson	Mayor	Jan 2018
Kathryn Salazar	Mayor Pro tem	Jan 2018
Steve Gault Jaron Rosien Brendan DeLong Kerry Janecek Millie Youngquist	Council Member Council Member Council Member Council Member Council Member	Jan 2018 Jan 2018 Jan 2020 Jan 2020 Jan 2020
Brent Hinson	City Administrator	Indefinite
Illa Earnest	City Clerk	Indefinite
Kelsey Brown	Finance Director	Indefinite
Kevin Olson	Attorney	Indefinite
(After	r January 2018)	
<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Jaron Rosien	Mayor	Jan 2022
Brendan DeLong	Mayor Pro tem	Jan 2020
Kerry Janecek Danielle Pettit-Majewski (Elected Jul 2018) Millie Youngquist Steve Gault Elaine Moore Fran Stigers	Council Member Council Member Council Member Council Member Council Member Council Member	(Resigned Apr 2018) Jan 2020 Jan 2020 Jan 2022 Jan 2022 Jan 2022
Brent Hinson	City Administrator	Indefinite

Attorney

City Clerk

Finance Director

Illa Earnest

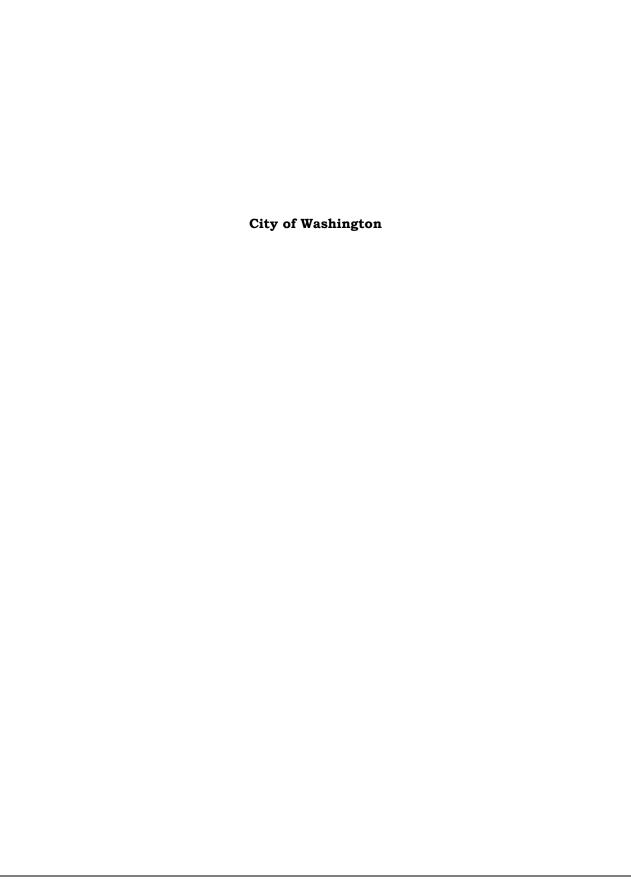
Kelsey Brown

Kevin Olson

Indefinite

Indefinite

Indefinite





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Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Washington, Iowa, as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Washington as of June 30, 2018, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Emphasis of a Matter

As discussed in Note 5 to the financial statements, the City of Washington adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Washington's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the two years ended June 30, 2017 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The financial Statements for the seven years ended June 30, 2015 (which are not presented herein) were audited by other auditors who expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 9 through 14 and 40 through 46, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 5, 2018 on our consideration of the City of Washington's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Washington's internal control over financial reporting and compliance.

Mary Mosiman, CPA
Auditor of State

December 5, 2018



MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Washington provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2018. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2018 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities increased 30.3%, or \$2,584,227, from fiscal year 2017 to fiscal year 2018. Note proceeds increased \$3,248,939 while operating grants, contributions and restricted interest decreased \$553,193.
- Disbursements of the City's governmental activities decreased 31.6%, or \$3,353,301, in fiscal year 2018 from fiscal year 2017 primarily due to a decrease in capital project activity as well as a \$1,730,000 payment on refunded notes in the prior year.
- The City's total cash basis net position increased 50.5%, or \$3,652,039, from June 30, 2017 to June 30, 2018. Of this amount, the cash basis net position of the governmental activities increased \$3,818,161 and the cash basis net position of the business type activities decreased \$256,122.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.

Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks, the sanitary sewer system and sanitation. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

- 1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Local Option Sales Tax, 3) the Debt Service Fund and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.
 - The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.
- 2) Proprietary funds account for the City's Enterprise Funds and the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains three Enterprise Funds to provide separate information for the Water, Sewer and Sanitation Funds. The Enterprise, Water and Sewer Funds are considered to be major funds of the City. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.
 - The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

Reconciliations between the government-wide financial statement and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

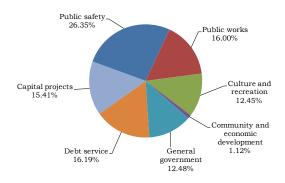
Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased sharply from a year ago, increasing from approximately \$4.828 million to approximately \$8.656 million. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

	 Year ended J	une 30,
	 2018	2017
Receipts:		
Program receipts:		
Charges for service	\$ 488,652	520,618
Operating grants, contributions and restricted interest	1,351,696	1,904,889
Capital grants, contributions and restricted interest	424,839	715,885
General receipts:		
Property tax	3,567,815	3,486,129
Local option sales tax	790,559	852,133
Tax increment financing	261,062	199,133
Grants and contributions not restricted		
to specific purposes	488,246	427,329
Commercial/industrial tax replacement	111,828	113,197
Unrestricted interest on investments	63,880	57,531
Other general receipts	328,481	264,926
Bond and note proceeds	3,248,939	-
Total receipts	 11,125,997	8,541,770
Disbursements:		
Public safety	1,911,193	1,910,847
Public works	1,160,880	1,195,790
Culture and recreation	903,110	855,998
Community and economic development	81,411	51,610
General government	905,026	973,978
Debt service	1,174,811	1,263,462
Capital projects	1,117,854	2,625,901
Payment on refunded notes	 -	1,730,000
Total disbursements	 7,254,285	10,607,586
Change in cash basis net position before transfers	3,871,712	(2,065,816)
Transfers, net	 (53,551)	(154,813)
Change in cash basis net position	3,818,161	(2,220,629)
Cash basis net position beginning of year	 4,828,027	7,048,656
Cash basis net position end of year	\$ 8,646,188	4,828,027

Receipts by Source

Unrestricted interest on investments Commercial/industrial 0.8% tax replacement Other general receipts 4.2% Grants and contributions not restricted 6.2% Charges for service 6.2% Operating grants, contributions and restricted interest 17.2% Tax increment Local option sales tax_ 10.0% Capital grants, contributions and restricted interest 5.4% Property tax 45.3%

Disbursements by Function



The City's total receipts for governmental activities increased 30.3%, or approximately \$2,584,000, over the prior year. The total cost of all programs and services decreased approximately \$3,353,000, or 31.6%, with no new programs added this year. The significant increase in receipts was primarily the result of proceeds received from the issuance of general obligation capital loan notes, while the significant decrease in total cost is primarily the result of a decrease in capital projects activity as well as in the prior year there was a \$1,730,000 payment on refunded debt.

The cost of all governmental activities this year was approximately \$7.254 million compared to approximately \$10.608 million last year. However, as shown in the Statement of Activities and Net Position on pages 16-17, the amount taxpayers ultimately financed for these activities was approximately \$4.989 million because some of the cost was paid by those directly benefited from the programs (approximately \$489,000) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (approximately \$1,777,000). The City paid for the remaining "public benefit" portion of governmental activities with property tax (some of which could only be used for certain programs) and with other receipts, such as interest, local option sales tax and miscellaneous receipts. Overall, the City's governmental activities program receipts, including intergovernmental aid and fees for service, decreased in fiscal year 2018 from approximately \$3,141,000 to approximately \$2,265,000, principally due to receiving less grant proceeds in fiscal year 2018 for airport improvements.

Changes in Cash Basis Net Position of Busin	ness T	Type Activities	
		Year ended Ju	ane 30,
		2018	2017
Receipts:			
Program receipts:			
Charges for service:			
Water	\$	1,862,388	1,746,473
Sewer		2,220,001	2,121,541
Sanitation		480,188	452,295
Operating grants, contributions and restricted interest		13,767	7,257
Capital grants, contributions and restricted interest		245,491	16,810
General receipts:			
Unrestricted interest on investments		2,784	539
Note proceeds		2,621,565	119,029
Total receipts		7,446,184	4,463,944
Disbursements:			
Water		5,119,101	2,218,856
Sewer		2,174,873	1,959,817
Sanitation		461,883	435,449
Total disbursements		7,755,857	4,614,122
Change in cash basis net position before transfers		(309,673)	(150, 178)
Transfers, net		53,551	154,813
Change in cash basis net position		(256, 122)	4,635
Cash basis net position beginning of year		2,227,926	2,223,291
Cash basis net position end of year	\$	1,971,804	2,227,926

Total business type activities receipts for the fiscal year were approximately \$7.446 million compared to approximately \$4.464 million last year. This increase was due primarily to note proceeds to be used to help fund a water utility project. The cash balance decreased approximately \$256,000 from the prior year. Total disbursements for the fiscal year increased 68.1% to approximately \$7.756 million, primarily due to a water treatment plant project.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Washington completed the year, its governmental funds reported a combined fund balance of \$8,449,694, an increase of more than \$3.75 million from last year's total of \$4,692,393. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$150,658, or 12.4%, from the prior year to \$1,367,642. This increase is attributable to hotel/motel tax collections in fiscal year 2018 and an increase in transfers in from the Capital Projects Fund.
- The Special Revenue, Road Use Tax Fund cash balance decreased \$22,665, or 3%, from the prior year to \$724,834. This decrease is attributable to an increase in transfers to the Capital Projects Fund to cover the cost of street related projects.
- The Special Revenue, Local Option Sales Tax cash balance stayed at zero for the fiscal year. This is attributable to monthly transfers to the General Fund and the Capital Projects Fund as designated by the local option sales tax ballot.
- The Debt Service Fund cash balance increased \$61,622 or 1,727% to \$65,191. This increase is attributable to an increase in transfers from the Capital Projects Fund.
- The Capital Projects Fund cash balance increased \$3,396,085, or 180.9%, to \$5,273,451. This is primarily attributable to bond proceeds of \$3,248,939 to be spent on capital projects.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Enterprise, Water Fund cash balance decreased \$395,412 to \$627,776, due primarily to disbursements related to the Water Treatment Plant capital project which were partially offset through the issuance of water revenue notes.
- The Enterprise, Sewer Fund cash balance increased \$81,347 to \$1,096,856, due primarily to an increase in transfers from the Special Revenue, Urban Renewal Tax Increment Fund.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget two times. The first amendment was approved on December 5, 2017 and resulted in an increase in disbursements related to culture and recreation, capital projects and business type/enterprises. The second amendment was approved on May 15, 2018 to provide for additional disbursements related to public safety, public works, culture and recreation, general government, capital projects and business type/enterprises.

The City's receipts were \$917,844 less than budgeted. This was primarily due to grant receipts that were less than expected due to delays in the projects.

With the budget amendments, total disbursements were \$8,192,000 less than the amended budget. This was primarily due to the City delaying disbursements related to capital projects.

The City exceeded the amounts budgeted in the in the public safety and community and economic development functions for the year ended June 30, 2018 due to increased overtime in the police department and higher than anticipated development agreement payments.

DEBT ADMINISTRATION

At June 30, 2018, the City had \$25,214,392 of bonds, notes and other long-term debt outstanding, compared to \$21,088,308 last year, as shown below.

Outstanding Debt at Year-End							
	June 3	0,					
2018 2017							
\$	7,654,892	5,448,498					
	17,534,500	15,576,029					
	25,000	49,000					
	-	14,781					
\$	25,214,392	21,088,308					
		June 3 2018 \$ 7,654,892 17,534,500 25,000					

Debt increased as a result of issuing general obligation capital loan notes for various capital projects and water revenue capital loan notes for a water treatment plant project.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation and tax increment financing (TIF) debt of \$7,679,892 is significantly below its constitutional debt limit of approximately \$20 million. Additional information about the City's long-term debt is presented in Note 3 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Washington's elected and appointed officials and citizens considered many factors when setting the fiscal year 2019 budget, tax rates and fees charged for various City activities. Those factors include the economy, employment rates, operating expenses, capital projects and increases in service and state mandates.

For fiscal year 2019, the City of Washington has projected and budgeted the following major projects: water plant upgrades and designs \$1,500,000, fire station \$2,173,750, Wellness Park \$1,300,000 and sewer lining/separation \$1,300,000. Other projects include South 15th Street Subdivision, West Washington water main replacement and Kewash Trail improvements.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Brent Hinson, City Administrator, City of Washington, 215 E Washington Street, Washington, Iowa 52353.



Cash Basis Statement of Activities and Net Position

As of and for the year ended June 30, 2018

				Program Receipts	
			Charges for	Operating Grants, Contributions and Restricted	Capital Grants, Contributions and Restricted
	Dis	sbursements	Service	Interest	Interest
Functions/Programs:					
Governmental activities:					
Public safety	\$	1,911,193	8,045	104,230	19,288
Public works		1,160,880	244,290	938,051	-
Culture and recreation		903,110	153,871	85,705	2,345
Community and economic development		81,411	-	11,729	-
General government		905,026	59,320	188,134	403,206
Debt service		1,174,811	-	-	-
Capital projects		1,117,854	23,126	23,847	
Total governmental activities		7,254,285	488,652	1,351,696	424,839
Business type activities:					
Water		5,119,101	1,862,388	11,710	245,491
Sewer		2,174,873	2,220,001	2,057	-
Sanitation		461,883	480,188	-	
Total business type activities		7,755,857	4,562,577	13,767	245,491
Total	\$	15,010,142	5,051,229	1,365,463	670,330

General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Hotel/motel tax

Grants and contributions not restricted to specific purposes

Commercial/industrial tax replacement

Unrestricted interest on investments

Note proceeds and \$86,906 premium, net of \$17,967 of issuance costs

Miscellaneous

Sale of capital assets

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:

Streets

Urban renewal purposes

Debt service

Capital projects

Customer deposits

Other purposes

Unrestricted

Total cash basis net position

See notes to financial statements.

Net (Disbursements) Receipts and Changes in Cash Basis Net Position

Govern	mental	Business Type	
Activ	rities	Activities	Total
(1,	,779,630)	-	(1,779,630)
` `	21,461	-	21,461
	(661,189)	-	(661,189)
	(69,682)	-	(69,682)
	(254,366)	-	(254,366)
(1,	174,811)	-	(1,174,811)
(1,	,070,881)	-	(1,070,881)
(4,	,989,098)	_	(4,989,098)
	_	(2,999,512)	(2,999,512)
	_	47,185	47,185
	_	18,305	18,305
	_	(2,934,022)	(2,934,022)
(4.	,989,098)	(2,934,022)	(7,923,120)
	,,,	(), =	()
0	645.050		0.645.050
4,	,645,250	-	2,645,250
	922,565 261,062	-	922,565 261,062
	790,559	-	790,559
	8,473	_	8,473
	488,246		488,246
	111,828		111,828
	63,880	2,784	66,664
3	,248,939	2,621,565	5,870,504
0,	270,554	2,021,000	270,554
	49,454	_	49,454
	(53,551)	53,551	-
8.	,807,259	2,677,900	11,485,159
3,	,818,161	(256, 122)	3,562,039
4,	,828,027	2,227,926	7,055,953
\$ 8,	,646,188	1,971,804	10,617,992
\$	724,834	-	724,834
	47,652	-	47,652
	65,191	-	65,191
5,	,273,451	-	5,273,451
	-	23,870	23,870
1,	,099,424	-	1,099,424
1	,435,636	1,947,934	3,383,570
\$ 8,	,646,188	1,971,804	10,617,992

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2018

Receipts: General Road Use			Special R	Revenue
Property tax		 	Road Use	Local Option
Tax increment financing 8,473 790,559 Other city tax 8,477 - 790,559 Liceness and permits 88,747 - - Use of money and property 139,377 490 - Intergovernmental 66,383 927,070 - Charges for service 129,384 - - Special assessments 2,954,025 929,395 790,559 Miscellaneous 543,231 1,835 - - Total receipts 2,954,025 929,395 790,559 Disbursements -				
Other city tax 8,473 - 790,559 Licenses and permits 88,747 - 6 Use of money and property 139,377 490 - 6 Intergovernmental 66,383 927,070 - 6 Charges for service 129,384 - 6 - 6 Special assessments 543,231 1,835 - 7 Total recepits 543,231 1,835 - 70 Total recepits 543,231 1,835 - 70 Disbursements: Public safety 1,895,453 3 - 6 - 6 Public works 359,842 801,737 - 6 - 6 Culture and recreation 838,799 - 6 <td></td> <td>\$ 1,978,430</td> <td></td> <td>-</td>		\$ 1,978,430		-
Licenses and permits	<u> </u>	- 0.472	=	700 550
See of money and property 139,377 3490 11 11 11 11 12 12 13 13	<u> </u>		-	790,559
Charges for service 129,384 027,070 028,000 029,000 02		· ·	490	_
Charges for service 129,384 - - Special assessments 5 543,231 1,835 - Miscellancous 594,2025 929,395 790,555 Total receipts 2,954,025 929,395 790,555 Disbursements: -	, , , , , , , , , , , , , , , , , , ,	•		_
Special assessments 543,231 1,835 7-05 Total receipts 2,954,025 929,395 790,559 Disbursements: 8 359,842 801,737 -8 Public safety 1,895,453 - - - Public works 359,842 801,737 - - Culture and recreation 838,799 - - - Committy and economic development 6 -	9		-	_
Miscellaneous 543,231 1,835 - color Total receipts 2,954,025 929,395 790,559 Disbursements 50 50 790,559 790,559 Usual processor 1,895,453 -	-	-	-	=
Disbursements: Operating:	-	 543,231	1,835	
Disbursements: Operating:	Total receipts	 2.954.025	929,395	790.559
Public safety 1,895,453 - - Public works 359,842 801,737 - Culture and recreation 838,799 - - Community and economic development - - - General government 880,507 - - Debt service - - - - Capital projects - - - - Total disbursements 3,974,601 801,737 - Excess (deficiency) of receipts over (under) disbursements (1,020,576) 127,658 790,559 Other financing sources (uses): -	Disbursements:	,	,	,
Public works 359,842 801,737 - Culture and recreation 838,799 - - Community and economic development 880,507 - - General government 880,507 - - Debt service - - - - Capital projects - - - - - Total disbursements (1,020,576) 127,658 790,559 -<	Operating:			
Culture and recreation 838,799 - - Community and economic development - - - General government 880,507 - - Debt service - - - - Capital projects - - - - Total disbursements 3,974,601 801,737 - Excess (deficiency) of receipts over (under) disbursements (1,020,576) 127,658 790,559 Other financing sources (uses): -	Public safety	1,895,453	-	-
Community and economic development - - - General government 880,507 - - Debt service - - - Capital projects - - - Total disbursements 3,974,601 801,737 - Excess (deficiency) of receipts over (under) disbursements (1,020,576) 127,658 790,559 Other financing sources (uses): - - - - Other financing sources (uses): - </td <td>Public works</td> <td>359,842</td> <td>801,737</td> <td>-</td>	Public works	359,842	801,737	-
General government 880,507 - - Debt service - - - - Capital projects - - - - Total disbursements 3,974,601 801,737 - - Excess (deficiency) of receipts over (under) disbursements (1,020,576) 127,658 790,559 Other financing sources (uses): -		838,799	-	-
Debt service - <t< td=""><td>•</td><td>-</td><td>-</td><td>-</td></t<>	•	-	-	-
Capital projects -	9	880,507	=	=
Total disbursements 3,974,601 801,737 - Excess (deficiency) of receipts over (under) disbursements (1,020,576) 127,658 790,559 Other financing sources (uses): Note proceeds and \$86,906 premium, net of \$17,967 of issuance costs		-	-	-
Excess (deficiency) of receipts over (under) disbursements (1,020,576) 127,658 790,559 Other financing sources (uses): Note proceeds and \$86,906 premium, net of \$17,967 of issuance costs		 		
Other financing sources (uses):			•	
Note proceeds and \$86,906 premium, net of \$17,967 of issuance costs - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - -		 (1,020,576)	127,658	790,559
net of \$17,967 of issuance costs - <	- ' '			
Transfers in Transfers out 1,355,951 (184,717) 86,849 (29,559) - (790,559) Total other financing sources (uses) 1,171,234 (150,323) (790,559) Change in cash balances 150,658 (22,665) - Cash balances beginning of year 1,216,984 747,499 - Cash Basis Fund Balances *** 724,834 - Restricted for: *** 724,834 - Urban renewal purposes - - - Debt service - - - Capital projects - - - Other purposes 128,500 - - Committed for safety programming and initiatives 100 - - Committed for airport operations 216,687 - - Unassigned 1,022,355 - -		-	-	-
Transfers out (184,717) (237,172) (790,559) Total other financing sources (uses) 1,171,234 (150,323) (790,559) Change in cash balances 150,658 (22,665) - Cash balances beginning of year 1,216,984 747,499 - Cash Basis Fund Balances \$1,367,642 724,834 - Restricted for: Streets - 724,834 - Urban renewal purposes - - - - Debt service - - - - Capital projects - - - - Other purposes 128,500 - - Committed for safety programming and initiatives 100 - - Committed for airport operations 216,687 - - Unassigned 1,022,355 - -	•	-	-	-
Total other financing sources (uses) 1,171,234 (150,323) (790,559) Change in cash balances 150,658 (22,665) - Cash balances beginning of year 1,216,984 747,499 - Cash balances end of year \$ 1,367,642 724,834 - Cash Basis Fund Balances Restricted for: Streets - 724,834 - Urban renewal purposes - - - Debt service - - - - Capital projects - - - - Other purposes 128,500 - - Committed for safety programming and initiatives 100 - - Committed for airport operations 216,687 - - Unassigned 1,022,355 - -			•	=
Change in cash balances 150,658 (22,665) - Cash balances beginning of year 1,216,984 747,499 - Cash balances end of year \$ 1,367,642 724,834 - Cash Basis Fund Balances Restricted for: Streets - 724,834 - Urban renewal purposes - - - - Debt service - - - - - - - - - - - - - - - - - - - - - - - - - - - - - - -	Transfers out	 (184,717)	(237,172)	(790,559)
Cash balances beginning of year 1,216,984 747,499 - Cash balances end of year \$ 1,367,642 724,834 - Cash Basis Fund Balances Restricted for: Streets - 724,834 - Urban renewal purposes - - - Debt service - - - - Capital projects - - - - Other purposes 128,500 - - - Committed for safety programming and initiatives 100 - - Committed for airport operations 216,687 - - Unassigned 1,022,355 - -	Total other financing sources (uses)	 1,171,234	(150,323)	(790,559)
Cash balances end of year \$ 1,367,642 724,834 - Cash Basis Fund Balances Restricted for: Streets - 724,834 - Urban renewal purposes - Debt service - - Capital projects - - - Other purposes 128,500 - - Committed for safety programming and initiatives 100 - Committed for airport operations 216,687 - Unassigned 1,022,355 -	Change in cash balances	150,658	(22,665)	-
Cash Basis Fund Balances Restricted for: T24,834 - Streets - 724,834 - Urban renewal purposes - - - Debt service - - - Capital projects - - - Other purposes 128,500 - - Committed for safety programming and initiatives 100 - - Committed for airport operations 216,687 - - Unassigned 1,022,355 - -	Cash balances beginning of year	 1,216,984	747,499	
Restricted for: Streets - 724,834 - Urban renewal purposes - - - Debt service - - - Capital projects - - - Other purposes 128,500 - - Committed for safety programming and initiatives 100 - - Committed for airport operations 216,687 - - Unassigned 1,022,355 - -	Cash balances end of year	\$ 1,367,642	724,834	-
Streets - 724,834 - Urban renewal purposes - - - Debt service - - - Capital projects - - - Other purposes 128,500 - - Committed for safety programming and initiatives 100 - - Committed for airport operations 216,687 - - Unassigned 1,022,355 - -				
Urban renewal purposes - - - Debt service - - - Capital projects - - - Other purposes 128,500 - - Committed for safety programming and initiatives 100 - - Committed for airport operations 216,687 - - Unassigned 1,022,355 - -	Restricted for:			
Debt service - <t< td=""><td></td><td>=</td><td>724,834</td><td>-</td></t<>		=	724,834	-
Capital projects -	* *	-	-	-
Other purposes 128,500 Committed for safety programming and initiatives 100 Committed for airport operations 216,687		=	=	-
Committed for safety programming and initiatives 100 Committed for airport operations 216,687		100 500	-	-
Committed for airport operations 216,687 - - Unassigned 1,022,355 - -	± ±	*	-	-
Unassigned <u>1,022,355</u>			-	-
			-	=
		\$	724,834	

See notes to financial statements.

Debt	Capital		
Service	Projects	Nonmajor	Total
204 204		604.401	0.565.015
894,894	_	694,491	3,567,815
-	-	261,062	261,062 799,032
-	_	-	88,747
334	16,284	21,419	177,904
27,671	471,566	24,399	1,517,089
-	-	-	129,384
_	23,126	_	23,126
	449,725	264,833	1,259,624
922,899	960,701	1,266,204	7,823,783
-	-	15,740	1,911,193
=	=	-	1,161,579
-	-	64,311	903,110
-	-	81,411	81,411
1 140 720	-	80,859	961,366
1,148,730	1 117 470	26,081	1,174,811
	1,117,478	376	1,117,854
1,148,730	1,117,478	268,778	7,311,324
(225,831)	(156,777)	997,426	512,459
	3,248,939		3,248,939
_	44,454	5,000	49,454
287,453	623,873	86,476	2,440,602
207,100	(364,404)	(917,301)	(2,494,153)
287,453	3,552,862	(825,825)	3,244,842
•			
61,622	3,396,085	171,601	3,757,301
3,569	1,877,366	846,975	4,692,393
65,191	5,273,451	1,018,576	8,449,694
_	_	_	724,834
_	_	47,652	47,652
65,191	_		65,191
-	5,273,451	_	5,273,451
_	-	970,924	1,099,424
_	-		100
-	-	=	216,687
			1,022,355
65,191	5,273,451	1,018,576	8,449,694

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Cash Basis Statement of Activities and Net Position -Governmental Funds

As of and for the year ended June 30, 2018

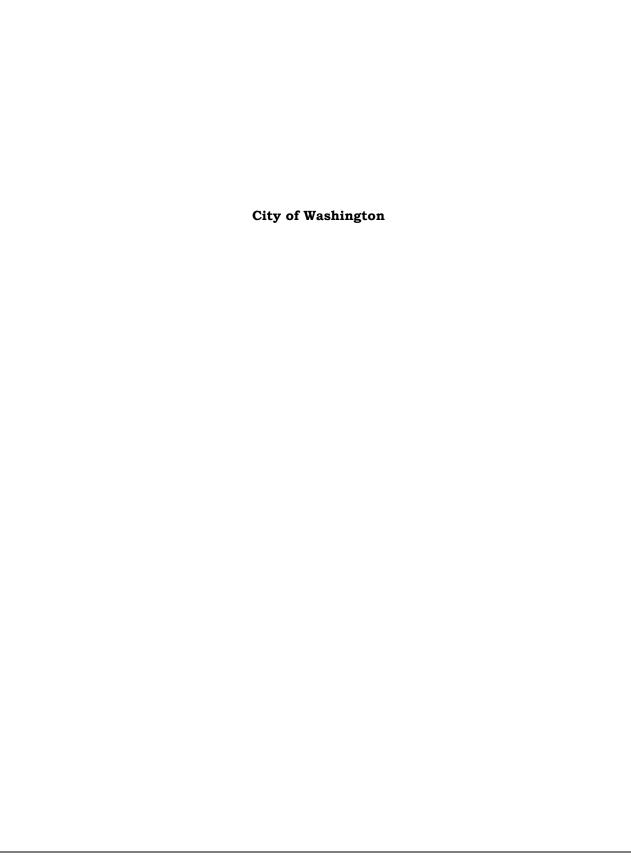
Total governmental funds cash balances (page 19)	\$ 8,449,694
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:	
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the cash balance of the Internal Service Fund is included in governmental activities in the Cash Basis Statement of Activities and Net Position.	
1 OSITIOII.	196,494
Cash basis net position of governmental activities (page 17)	\$ 8,646,188
Change in cash balances (page 19)	\$ 3,757,301
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:	
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with governmental activities in the Cash Basis Statement of Activities and Net Position.	
	 60,860
Change in cash basis net position of governmental activities (page 17)	\$ 3,818,161

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2018

			Enterpri	se Sanitation		Internal Service Employee
		Water	Sewer	Nonmajor	Total	Health
Operating receipts:						_
Charges for service	\$	1,715,739	2,218,951	480,188	4,414,878	144,073
Miscellaneous		158,359	3,107	-	161,466	3,821
Total operating receipts Operating disbursements: Governmental activities:		1,874,098	2,222,058	480,188	4,576,344	147,894
General government		-	-	-	-	45,697
Business type activities		1,218,327	1,157,608	462,582	2,838,517	
Total operating disbursements		1,218,327	1,157,608	462,582	2,838,517	45,697
Excess of operating receipts over operating disbursements		655,771	1,064,450	17,606	1,737,827	102,197
Non-operating receipts (disbursements):						
Interest on investments		615	2,169	-	2,784	-
Community Development Block Grant		245,491	, -	-	245,491	-
Revenue capital loan note proceeds		2,621,565	-	-	2,621,565	-
Debt service		(256, 143)	(939,353)	-	(1,195,496)	-
Capital projects		(3,662,527)	(100,654)	-	(3,763,181)	
Total non-operating disbursements		(1,050,999)	(1,037,838)	-	(2,088,837)	<u> </u>
Excess (deficiency) of receipts over (under) disbursements		(395,228)	26,612	17,606	(351,010)	102,197
Transfers in	•	163,766	107,385	17,000	271,151	104,131
Transfers out		(163,950)	(52,650)	(1,000)	(217,600)	_
Total transfers in (out):	-	(184)	54,735	(1,000)	53,551	_
Change in cash balances		(395,412)	81,347	16,606	(297,459)	102,197
Cash balances beginning of year		1,023,188	1,015,509	143,429	2,182,126	181,434
Cash balances end of year	\$	627,776	1,096,856	160,035	1,884,667	283,631
Cash Basis Fund Balances	Ψ	021,110	1,090,030	100,033	1,004,007	200,001
Restricted for customer deposits		23,870	_	_	23,870	_
Unrestricted		603,906	1,096,856	160,035	1,860,797	283,631
Total cash basis fund balances	\$	627,776	1,096,856	160,035	1,884,667	283,631

See notes to financial statements.



\$

(256, 122)

City of Washington

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Cash Basis Statement of Activities and Net Position – Proprietary Funds

As of and for the year ended June 30, 2018

Total enterprise funds cash balances (page 21)	\$ 1,884,667
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:	
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the cash balance of the Internal Service Fund is included in business type activities in the Cash Basis Statement of Activities and Net Position.	87,137
Cash basis net position of business type activities (page 17)	\$ 1,971,804
Change in cash balances (page 21)	\$ (297,459)
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:	
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with business type activities in the Cash Basis Statement of Activities and Net	
Position.	41,337

Change in cash basis net position of business type activities (page 17)

See notes to financial statements.

Notes to Financial Statements

June 30, 2018

(1) Summary of Significant Accounting Policies

The City of Washington is a political subdivision of the State of Iowa located in Washington County. It was first incorporated in 1864 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, culture and recreation, community and economic development and general government services. The City also provides water, sewer and sanitation services for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Washington has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Washington (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

Blended Component Units

The Washington Free Public Library Foundation (Library Foundation) is legally separate from the City, but is so intertwined with the City it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds. The Library Foundation was incorporated under the provisions of the Iowa Nonprofit Corporation Act, Chapter 504A of the Code of Iowa, for the purpose of aiding in the general operation of the Washington Public Library.

The Washington Volunteer Fire Department (Volunteer Fire Department) is legally separate from the City, but it is so intertwined with the City it is, in substance, part of the City. It is reported as part of the City and blended into the Special Revenue Funds. The Volunteer Fire Department was incorporated under the provisions of the Iowa Nonprofit Corporation Act, Chapter 504A of the Code of Iowa, for the purpose of aiding in the extinguishing of fires and performing such other duties as set forth by the City of Washington Fire Department.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Washington County Assessor's Conference Board, Washington County Emergency Management Commission, Washington County Joint 911 Service Board, Washington County Public Safety Committee and Southeast Iowa Multi-County Solid Waste Agency.

B. Basis of Presentation

Government-wide Financial Statement - The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of cash balances not meeting the definition of the preceding category. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Local Option Sales Tax Fund is used to account for the collection and use of local option sales tax.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The City also reports the following proprietary fund:

An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the City and provided to other departments or agencies on a cost reimbursement basis.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through ordinance or resolution approved prior to year end. Committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2018, disbursements exceeded the amounts budgeted in the public safety and community and economic development functions.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2018 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had investments in the Iowa Public Agency Investment Trust (IPAIT) which are valued at an amortized cost of \$5,709,377 pursuant to Rule 2a-7 under the Investment Company Act of 1940. There were no limitations or restrictions on withdrawals for the investments. The City's investment in the IPAIT is unrated.

At June 30, 2018, the Library Foundation had the following investments:

Investment	Carrying Amount	Fair Value
Washington Free Public Library Foundation: Stock Mutual funds	\$ 10,318 159,557	10,318 159,557
	\$ 169,875	169,875

<u>Interest Rate Risk</u> – The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City. The Library Foundation's investment policy does not address investment maturity.

<u>Concentration of Credit Risk</u> – Concentration of credit risk is the risk of loss that may be attributed to the magnitude of the Library's investment in a single issue or issuer. Except for Treasury, no more than 5% of the City's portfolio can be invested in securities of a single issuer. No more than 10% of the Library Foundation's portfolio, excluding mutual funds, can be invested in securities of a single issuer.

<u>Fair Value Measurement</u> – The Library Foundation uses the fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs and Level 3 inputs are significant unobservable inputs.

The Library Foundation's investments that do not have a readily determinable fair value, such as ownership interest in partner's capital, are reported using Net Asset Value per share (NAV). Used as a practical expedient for the estimated fair value, NAV per share or its equivalent is provided by the fund manager and reviewed by the Library Foundation. Investment holdings using the NAV as a practical expedient consist of Library Foundation interests in open end mutual funds.

Due to the nature of the investments held by the funds, changes in market conditions, economic environment, regulatory environment, currency exchange rates, interest rates and commodity price fluctuations may significantly impact the NAV of the funds and, consequently, the fair value of the Library Foundation's interest in the funds and could materially affect the amounts reported in the financial statements. The Library Foundation attempts to manage these risks through diversification, ongoing due diligence, maintain adequate liquidity and continuously monitoring economic and market conditions.

The following table reflects fair value measurements of investment assets at June 30, 2018 as categorized by level of the fair value hierarchy or NAV:

	(Quoted		
	Mar	ket Prices		
	for	Identical	Net	
	1	Assets	Asset	
	(I	Level 1)	Value	Total
Stock	\$	10,318	-	10,318
Mutual funds		9,918	149,639	159,557
	\$	20,236	149,639	169,875

The following table summarizes the Library Foundation's investments at June 30, 2018 for which net asset value was used as a practical expedient to estimate fair value:

	Fair Valu	e Unfunded		Redemption
	Determin	ed Commitments	Redemption	Notice
Asset Class	Using NA	V at June 30, 2018	Frequency	Period
Mutual funds	\$ 149	.639 -	Daily	N/A

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds/notes, sewer revenue notes and urban renewal tax increment financing revenue notes are as follows:

Year Ending	General Ob Bonds and	U	Urban Re Capital Loa		Revenue Loan N	-	Tot	al
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ 939,892	215,271	25,000	1,075	451,000	450,600	1,415,892	666,946
2020	835,000	182,015	-	-	466,000	437,070	1,301,000	619,085
2021	665,000	162,053	-	-	481,000	423,090	1,146,000	585,143
2022	580,000	146,078	-	-	496,000	408,660	1,076,000	554,738
2023	600,000	130,827	-	-	513,000	393,780	1,113,000	524,607
2024-2028	2,635,000	423,225	-	-	2,824,000	1,728,000	5,459,000	2,151,225
2029-2033	1,270,000	122,817	-	-	3,313,000	1,275,930	4,583,000	1,398,747
2034-2038	130,000	4,875	-	-	3,887,000	745,680	4,017,000	750,555
2039-2042	 =	-	-	-	2,589,000	159,660	2,589,000	159,660
Total	\$ 7,654,892	1,387,161	25,000	1,075	15,020,000	6,022,470	22,699,892	7,410,706

General Obligation Capital Loan Notes

In April 2018, the City issued \$3,180,000 of general obligation capital loan notes, series 2018A. The proceeds will be used to pay costs for improving streets, sidewalks, storm sewers, sanitary sewers, water service lines, street lighting, traffic control devices and for urban renewal projects, including the Wellness Park project. The notes bear interest at 3.00-3.10% per annum and are payable through June 2031.

Revenue Notes

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay two revenue capital loan notes. The notes were issued in September 2011 and April 2012. Proceeds from the notes provided financing for the construction of sewer system projects and construction of a new waste water treatment plant. The notes are payable solely from sewer customer net receipts and are payable through 2042. Annual principal and interest payments on the notes are expected to require 85% of net receipts. The total principal and interest remaining to be paid on the notes is \$21,042,470. For the current year, principal and interest paid and total customer net receipts were \$900,710 and \$1,064,450, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions:

- (a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- (b) Sewer user charges must be established at a level which produces and maintains net revenues at a level not less than 110% of principal and interest requirements due in the same year.

In January 2018, the City entered into an agreement with the Iowa Finance Authority for the issuance of water revenue notes of up \$4,378,000 with interest at 1.75% per annum. The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance. The notes were pursuant to the provisions of Chapters 384.24A, 384.82, and 384.83 of the Code of Iowa to pay the cost of constructing improvements for the Municipal Water Utility and refunding the outstanding Water Revenue Capital Loan Anticipation Project Note, Series 2016, dated November 18, 2016. The City will draw down funds from the Iowa Finance Authority upon request to reimburse the City for costs as they are incurred.

As of June 30, 2018, the City had drawn \$2,514,500 of the authorized amount, including \$226,094 used to refund the outstanding Water Capital Loan Anticipation Project Note, Series 2016, dated November 18, 2016. The total initiation fee was withheld from the first proceeds of the water revenue notes drawn by the City during the year ended June 30, 2018. A final repayment schedule has not yet be adopted. For the current year, interest paid, under a preliminary repayment schedule, and total customer net receipts were \$8,159 and \$901,262, respectively.

The resolution providing for the issuance of the revenue notes include the following provisions:

- (a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- (b) Sewer user charges must be established at a level which produces and maintains net revenues at a level not less than 110% of principal and interest requirements due in the same year.

<u>Urban Renewal Tax Increment Financing Revenue Notes</u>

In September 2006, the City issued \$280,000 of urban renewal tax increment financing (TIF) revenue notes for the purpose of defraying a portion of the costs of construction and refurbishing projects within the urban renewal area. The notes are payable solely from the TIF receipts generated by increased property values in the City's urban renewal area and credited to the Special Revenue, Urban Renewal Tax Increment Fund in accordance with Chapter 403.19 of the Code of Iowa. TIF receipts are generally projected to produce 100% of the debt service requirements over the life of the notes. The notes are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City. Total principal and interest remaining on the notes is \$26,075, payable through June 2019. For the current year, principal and interest paid and total TIF receipts were \$26,081 and \$261,062, respectively.

(4) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at PO Box 9117, Des Moines, Iowa 50306-9117 or at <u>www.ipers.org</u>.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55. The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2018, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the City contributed 8.93% of covered payroll, for a total rate of 14.88%. Protection occupation members contributed 6.56% of covered payroll and the City contributed 9.84% of covered payroll, for a total rate of 16.40%.

The City's contributions to IPERS for the year ended June 30, 2018 totaled \$266,728.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2018, the City reported a liability of \$1,810,332 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2017, the City's proportion was 0.027177%, which was an increase of 0.000209% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$337,255, \$952,642 and \$552,809, respectively.

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, as follows:

Rate of inflation
(effective June 30, 2017)

Rates of salary increase
(effective June 30, 2017)

Long-term investment rate of return
(effective June 30, 2017)

Wage growth
(effective June 30, 2017)

Rates vary by membership group.

7.00% compounded annually, net of investment expense, including inflation.

3.25% per annum, based on 2.60% inflation
and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study dated March 24, 2017.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Asset	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic equity	24.0%	6.25%
International equity	16.0	6.71
Core plus fixed income	27.0	2.25
Public credit	3.5	3.46
Public real assets	7.0	3.27
Cash	1.0	(0.31)
Private equity	11.0	11.15
Private real assets	7.5	4.18
Private credit	3.0	4.25
Total	100.0%	

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	·	1%	Discount	1%
		Decrease	Rate	Increase
		(6.00%)	(7.00%)	(8.00%)
City's proportionate share of				
the net pension liability (asset)	\$	3,523,838	1,810,332	371,234

<u>IPERS' Fiduciary Net Position</u> – Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

(5) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and the plan members range from \$531 for single coverage to \$1,628 for family coverage. For the year ended June 30, 2018, the City contributed \$398,321 and plan members eligible for benefits contributed \$89,009 to the plan. At June 30, 2018, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> – Individuals who are employed by the City and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees pay an additional 2% administrative fee that does not apply to active members. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of services. At June 30, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	0
Active employees	45
Total	45

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and compensatory hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's liability for earned vacation and compensatory time payable to employees at June 30, 2018, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation	\$ 213,531
Compensatory time	 21,164
Total	\$ 234,695

This liability has been computed based on rates of pay in effect at June 30, 2018.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2018 is as follows:

Employee Benefits	Transfer to	Transfer from	Amount
Employee Benefits 558,640 Urban Renewal Tax Increment 12,671 Capital Projects 148,500 Sanitation 1,000 1,355,951 Special Revenue: Special Revenue: Road Use Tax Employee Benefits 86,849 Low and Moderate Income Urban Renewal Tax Increment 17,145 Housing Rehabilitation 69,331 86,476 Benefits 86,849 Low and Moderate Income Urban Renewal Tax Increment 19,242 Capital Projects Special Revenue: Urban Renewal Tax Increment 19,242 Capital projects 52,138 Enterprise: Water 163,950 Sewer 52,123 287,453 Capital Projects General 184,717 Special Revenue: Road Use Tax 237,172 Local Option Sales Tax 237,172 Local Option Sales Tax 15,419 Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: Sewer 527 G23,873 Enterprise: Sewer 527 Enterprise: Sewer 527 G23,873 Enterprise: Special Revenue: 527 G23,873 Enterprise: Special Revenue: 528 Water Capital Projects 528 Special Revenue: 528 Capital Projects 528 Special Revenue: 528 Capital Projects 528 Capital Project	General	Special Revenue:	
Urban Renewal Tax Increment 12,671		Local Option Sales Tax	\$ 635,140
Capital Projects		Employee Benefits	558,640
Sanitation		Urban Renewal Tax Increment	12,671
1,355,951 Special Revenue: Road Use Tax Employee Benefits 86,849 Low and Moderate Income Urban Renewal Tax Increment 17,145 69,331 86,476 Debt Service Special Revenue: Urban Renewal Tax Increment 19,242 Capital Projects 52,138 Enterprise: Water 163,950 Sewer 52,123 287,453 Capital Projects General 184,717 Special Revenue: Road Use Tax 237,172 Local Option Sales Tax 155,419 Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: Sewer 527 623,873 Enterprise: Sewer 527 623,873 Enterprise: Sewer 527 623,873 Enterprise: Special Revenue: 163,766 Special Revenue: 163,766 Special Revenue: 163,766 Special Revenue: 163,766 Special Revenue:		- ·	148,500
Special Revenue: Road Use Tax Employee Benefits 86,849		Sanitation	1,000
Road Use Tax			1,355,951
Low and Moderate Income Urban Renewal Tax Increment Housing Rehabilitation 17,145 69,331 86,476 Debt Service Special Revenue: Urban Renewal Tax Increment 19,242 Capital projects Capital projects 52,138 Enterprise: Water 163,950 Sewer Sewer 52,123 287,453 Capital Projects General Special Revenue: Road Use Tax 237,172 237,172 Local Option Sales Tax 155,419 155,419 Urban Renewal Tax Increment 7,214 7,214 1,2	_	-	
Housing Rehabilitation 69,331 86,476	Road Use Tax	Employee Benefits	86,849
Debt Service Special Revenue: Urban Renewal Tax Increment 19,242 Capital projects 52,138 Enterprise:	Low and Moderate Income	Urban Renewal Tax Increment	17,145
Debt Service Special Revenue: Urban Renewal Tax Increment 19,242 Capital projects 52,138 Enterprise: Water 163,950 Sewer 52,123 287,453		Housing Rehabilitation	69,331
Urban Renewal Tax Increment 19,242			86,476
Urban Renewal Tax Increment Capital projects Enterprise: Water Sewer Capital Projects General Special Revenue: Road Use Tax Local Option Sales Tax Urban Renewal Tax Increment Total Low and Moderate Income Enterprise: Sewer	Debt Service	Special Revenue:	
Capital projects 52,138 Enterprise: Water 163,950 Sewer 52,123 287,453 287,453 Capital Projects General special Revenue: 184,717 Special Revenue: Road Use Tax 237,172 Local Option Sales Tax 155,419 Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: Sewer 527 623,873 Enterprise: Capital Projects 163,766 Special Revenue: 163,766		-	19,242
Enterprise: Water 163,950 Sewer 52,123 287,453 Capital Projects General 184,717 Special Revenue: Road Use Tax 237,172 Local Option Sales Tax 155,419 Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: Sewer 527 623,873 Enterprise: Water Capital Projects 59ecial Revenue:			
Water 163,950 Sewer 52,123 287,453 287,453 Capital Projects General 184,717 Special Revenue: Road Use Tax 237,172 Local Option Sales Tax 155,419 Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: Sewer 527 623,873 Enterprise: Capital Projects 163,766 Special Revenue: 163,766			,
Capital Projects General Special Revenue: Special Revenue: Road Use Tax Local Option Sales Tax 155,419 Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: Sewer 527 623,873 527 623,873 Enterprise: Sever Capital Projects Special Revenue: 163,766			163,950
Capital Projects General Special Revenue: Special Revenue: Road Use Tax Local Option Sales Tax 155,419 Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: Sewer 527 623,873 527 623,873 Enterprise: Sewer Special Revenue: Special Revenue:		Sewer	52,123
Special Revenue: Road Use Tax			287,453
Special Revenue: Road Use Tax	Canital Projects	General	184 717
Road Use Tax	Capital Projects		104,717
Local Option Sales Tax 155,419 Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: 527 623,873 Enterprise: Water Capital Projects 163,766 Special Revenue:		-	237 172
Urban Renewal Tax Increment 7,214 Low and Moderate Income 38,824 Enterprise: Sewer 527 $623,873$ Enterprise: Water Capital Projects 163,766 Special Revenue:			
		-	
Enterprise: Sewer Sewer 527 623,873 Enterprise: Water Capital Projects Special Revenue:			•
Sewer 527 623,873 Enterprise: Water Capital Projects 163,766 Special Revenue:			
Enterprise: Water Capital Projects 163,766 Special Revenue:		-	527
Water Capital Projects 163,766 Special Revenue:			623,873
Special Revenue:	Enterprise:		
•	Water		163,766
	Sewer	-	107.385
Total \$ 2,711,753			·

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(8) Related Party Transactions

The City had business transactions between the City and City officials totaling \$114,606 during the year ended June 30, 2018.

(9) Industrial Development Revenue Bonds

The City has issued a \$2,400,000 elderly housing revenue bond under the provisions of Chapter 419 of the Code of Iowa. The bonds and related interest are payable solely from the tenants of the properties constructed, and the bond principal and interest do not constitute liabilities of the City.

In September 2016, the City issued \$6,400,000 of industrial development revenue bonds under the provisions of Chapter 419 of the Code of Iowa for the United Presbyterian Home Project. The bonds and related interest are payable solely by the United Presbyterian Home and do not constitute liabilities of the City.

(10) Risk Management

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 775 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims of expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The City's contributions to the Pool for the year ended June 30, 2018 were \$154,812.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-

sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers' compensation and employee blanket bond in the amount of \$1,000,000 and \$100,000, respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) Urban Renewal Development Agreements

The City has entered into five development agreements for urban renewal projects. The agreements require the City to rebate portions of the incremental property tax paid by the developers in exchange for infrastructure improvements, rehabilitation and development of commercial projects by the developers. The total to be paid by the City under the agreements is not to exceed \$1,166,000, subject to annual appropriation by the City Council. During the year ended June 30, 2018, the City rebated \$71,324 of incremental property tax to developers.

The agreements include an annual appropriation clause and, accordingly, only the amount payable in the succeeding year on the agreements is subject to the constitutional debt limitation.

(12) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers and economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2018, the City abated \$24,741 of property tax under the urban renewal and economic development agreements.

(13) Operating Leases - Lessor

The City leases farm land around the airport to individuals. The lease terms are on a year-to-year basis. Rental income for the year ended June 30, 2018 totaled \$47,260.

The City leases hangar space to individuals on a month-to-month basis. Rental income for the year ended June 30, 2018 totaled \$44,604.

(14) Construction Contracts

The City has entered into construction contracts totaling \$7,170,436. As of June 30, 2018, \$3,429,138 has been paid on the contracts. The remaining \$3,741,298 will be paid as work on the projects progresses.

(15) Subsequent Event

In August 2018, the City issued \$1,805,000 in Local Option Sales and Services Tax Revenue Bonds, series 2018B, for the purpose of paying costs of construction of a new fire station.

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Other Information

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

Other Information

Year ended June 30, 2018

		Governmental Funds Actual	Proprietary Funds Actual	Less Funds not Required to be Budgeted
Receipts:	·			
Property tax	\$	3,567,815	-	-
Tax increment financing		261,062	-	-
Other city tax		799,032	-	-
Licenses and permits		88,747	-	-
Use of money and property		177,904	2,784	18,675
Intergovernmental		1,517,089	245,491	-
Charges for service		129,384	4,558,951	144,073
Special assessments		23,126	-	-
Miscellaneous		1,259,624	165,287	168,826
Total receipts		7,823,783	4,972,513	331,574
Disbursements:				
Public safety		1,911,193	-	15,740
Public works		1,161,579	-	-
Culture and recreation		903,110	-	37,476
Community and economic development		81,411	-	-
General government		961,366	45,697	45,697
Debt service		1,174,811	-	-
Capital projects		1,117,854	-	-
Business type activities		-	7,797,194	
Total disbursements		7,311,324	7,842,891	98,913
Excess (deficiency) of receipts				
over (under) disbursements		512,459	(2,870,378)	232,661
Other financing sources, net		3,244,842	2,675,116	
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other				
financing uses		3,757,301	(195,262)	232,661
Balances beginning of year		4,692,393	2,363,560	471,141
Balances end of year	\$	8,449,694	2,168,298	703,802

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Total	Budgeted Ar		Total
Total	Original	Final	Variance
3,567,815	3,477,181	3,477,181	90,634
261,062	257,820	257,820	3,242
799,032	872,158	882,158	(83,126)
88,747	122,375	122,375	(33,628)
162,013	158,065	158,065	3,948
1,762,580	2,715,978	2,930,318	(1,167,738)
4,544,262	5,091,797	5,093,297	(549,035)
23,126	30,000	30,000	(6,874)
1,256,085	336,991	431,352	824,733
12,464,722	13,062,365	13,382,566	(917,844)
, ,	,	, ,	<u> </u>
1,895,453	1,885,460	1,891,985	(3,468)
1,161,579	1,309,041	1,309,547	147,968
865,634	872,399	897,158	31,524
81,411	69,666	69,666	(11,745)
961,366	1,104,693	1,110,268	148,902
1,174,811	1,231,668	1,231,668	56,857
1,117,854	5,007,471	5,385,021	4,267,167
7,797,194	10,505,833	11,351,989	3,554,795
15,055,302	21,986,231	23,247,302	8,192,000
(2,590,580)	(8,923,866)	(9,864,736)	7,274,156
5,919,958	6,920,630	7,749,893	(1,829,935)
3,329,378	(2,003,236)	(2,114,843)	5,444,221
6,584,812	6,103,895	19,636,387	(13,051,575)
9,914,190	4,100,659	17,521,544	(7,607,354)

Notes to Other Information – Budgetary Reporting

June 30, 2018

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service Fund and the blended component units. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, two budget amendments increased budgeted disbursements by \$1,261,071. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2018, disbursements exceeded the amount budgeted in the public safety and community and economic development functions.

Schedule of the City's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Four Years* (In Thousands)

Other Information

		2018	2017	2016	2015
City's proportion of the net pension liability	0.0	027177%	0.026968%	0.022778%	0.020183%
City's proportionate share of the net pension liability	\$	1,810	1,697	1,125	800
City's covered payroll	\$	2,963	2,771	2,620	2,487
City's proportionate share of the net pension liability as a percentage of its covered payroll		61.09%	61.24%	42.94%	32.17%
IPERS' net position as a percentage of the total pension liability		82.21%	81.82%	85.19%	87.61%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

Schedule of City Contributions

Iowa Public Employees' Retirement System For the Last Six Years (In Thousands)

Other Information

	2018	2017	2016	2015
Statutorily required contribution	\$ 267	274	256	245
Contributions in relation to the statutorily required contribution	 (267)	(274)	(256)	(245)
Contribution deficiency (excess)	\$ 	-	-	
City's covered payroll	\$ 2,887	2,963	2,771	2,620
Contributions as a percentage of covered payroll	9.25%	9.25%	9.24%	9.35%

Note: GASB Statement No. 68 requires ten years of information be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

2014	2013
232	224
(232)	(224)
	_
2,487	2,452
9.33%	9.14%

Notes to Other Information – Pension Liability

Year ended June 30, 2018

Changes of benefit terms:

Legislation enacted in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Changes of assumptions:

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2015. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.



Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2018

					Special
	Employee Benefits	Urban Renewal Tax Increment	Low and Moderate Income	Housing Rehabilitation	Dog Park
Receipts:					
Property tax	\$ 694,491	-	-	-	-
Tax increment financing	-	261,062	-	-	-
Use of money and property	21,899	-	-	- 0.500	-
Intergovernmental Miscellaneous	21,699	-	-	2,500	- 199
	 716 200	261.062		2.500	
Total receipts Disbursements:	 716,390	261,062	-	2,500	199
Operating:					
Public safety	_	_	-	_	_
Culture and recreation	_	-	-	_	_
Community and economic development	-	71,324	-	-	-
General government	70,901	-	-	9,901	57
Debt service	-	26,081	-	-	-
Capital projects	 	-	-	-	376
Total disbursements	 70,901	97,405	-	9,901	433
Excess (deficiency) of receipts					
over (under) disbursements	 645,489	163,657		(7,401)	(234)
Other financing sources (uses):				5,000.00	
Sale of capital assets Transfers in	-	-	86,476	5,000.00	_
Transfers out	(645,489)	(163,657)	(38,824)	(69,331)	_
Total other financing sources (uses):	(645,489)	(163,657)	47,652	(64,331)	_
Change in cash balances	 -	-	47,652	(71,732)	(234)
Cash balances beginning of year	-	-	-	109,542	4,919
Cash balances end of year	\$ _	_	47,652	37,810	4,685
Cash Basis Fund Balances					
Restricted for:					
Urban renewal purposes	\$ -	-	47,652	-	-
Other purposes	 -	-	-	37,810	4,685
Total cash basis fund balances	\$ -	-	47,652	37,810	4,685

Tree	Park	Library Trust	Cemetery Gift	K-9	Police Forfeiture	Free Public Library Foundation	Volunteer Fire Department	Tota
							-	
-	-	-	-	-	-	-	-	694,491
-	-		-	-	-	- 10.561	-	261,062
-	238	2,506	-	-	-	18,561	114	21,419 24,399
11,729	10,351	70,200	-	7,040	309	122,363	42,642	264,833
11,729	10,589	72,706	-	7,040	309	140,924	42,756	1,266,204
-	-	-	-	-	-	-	15,740	15,740
-	18,451	8,274	110	-	-	37,476	-	64,311
10,087	-	-	-	-	-	-	-	81,411
-	-	-	-	-	-	-	-	80,859 26,081
_	_	_	_	_	_	_	_	376
10,087	18,451	8,274	110	-	-	37,476	15,740	268,778
1,642	(7,862)	64,432	(110)	7,040	309	103,448	27,016	997,426
-	-	-	-	-	-	-	-	5,000
-	-	-	-	-	-	-	-	86,476 (917,301)
-	-	-	-	_	-	_	_	(825,825)
1,642	(7,862)	64,432	(110)	7,040	309	103,448	27,016	171,601
6,086	154,359	269,462	11,158	_	1,742	205,243	84,464	846,975
7,728	146,497	333,894	11,048	7,040	2,051	308,691	111,480	1,018,576
- 7,728	- 146,497	- 333,894	- 11,048	- 7,040	- 2,051	- 308,691	- 111,480	47,652 970,924
7,728	146,497	333,894	11,048	7,040	2,051	308,691	111,480	1,018,576

Schedule of Indebtedness

Year ended June 30, 2018

				Amount
	Date of	Interest	Originally	
Obligation	Issue	Rates		Issued
General obligation bonds and notes:				
Capital loan note	Jul 1, 2013	0.75%	\$	250,000
Capital loan note	Jul 1, 2014	0.55-1.80		250,000
Capital loan note	Jul 21, 2015	1.50-3.75		2,335,000
Refunding bonds	Apr 19, 2016	2.00-2.20		1,770,000
Refunding bonds	Apr 19, 2016	2.00-3.00		630,000
Bonds	Apr 19, 2016	0.80-1.40		1,470,000
Capital loan note	Apr 18, 2018	3.00-3.10		3,180,000
Total				
Revenue capital loan notes:				
Sewer	Sep 21, 2011	3.00%	\$	14,393,405
Sewer	Apr 4, 2012	3.00		2,877,730
Water	Jan 19, 2018	1.75 *	•	4,378,000
Total				
Revenue capital loan anticipation project	note:			
Water	Nov 18, 2016	0.00%	\$	226,094
Urban renewal tax increment financing revenue notes	Sep 15, 2006	4.30%	\$	280,000
Bank loan: Police records management system	Oct 4, 2013	2.10%	\$	57,628

 $^{^{\}star}$ The agreement also requires the City to annually pay a .25% servicing fee on the outstanding balance.

Balance	Issued	Redeemed	Balance	
Beginning	During	During During		Interest
of Year	Year	Year	Year	Paid
48,714	-	48,714	-	365
99,784	-	49,892	49,892	1,646
2,020,000	-	160,000	1,860,000	57,288
1,770,000	-	120,000	1,650,000	35,870
595,000	-	35,000	560,000	15,963
915,000	-	560,000	355,000	10,000
	3,180,000	-	3,180,000	
\$ 5,448,498	3,180,000	973,606	7,654,892	121,132
12,894,000	-	369,000	12,525,000	386,820
2,563,000	-	68,000	2,495,000	76,890
	2,514,500	-	2,514,500	8,159
\$ 15,457,000	2,514,500	437,000	17,534,500	471,869
119,029	107,065	226,094	-	-
49,000	-	24,000	25,000	2,081
14,781	-	14,781	-	310

Bond and Note Maturities

June 30, 2018

_								Genera	al Obligation
_	Capital	l Loan N	lote	Capita	l Loan N	Note	General Ol	oligation	n Bonds
	S	treets		Public Works Refunding,			, Series	2016A	
Year _	Issued o	July 1, 2	2014	Issued J	July 21,	2015	Issued A	pril 19,	2016
Ending June 30,	Interest Rates		Amount	Interest Rates		Amount	Interest Rates		Amount
2019	1.80%	\$	49,892	2.00%	\$	165,000	2.00%	\$	130,000
2020			-	2.25		165,000	2.00		135,000
2021			-	2.25		100,000	2.00		140,000
2022			-	2.50		100,000	2.00		140,000
2023			-	2.50		100,000	2.00		150,000
2024			-	2.75		100,000	2.00		155,000
2025			-	2.75		100,000	2.00		155,000
2026			-	2.75		100,000	2.00		160,000
2027			-	3.00		105,000	2.00		165,000
2028			-	3.00		105,000	2.10		170,000
2029			-	3.25		110,000	2.20		150,000
2030			-	3.25		115,000			-
2031			-	3.50		120,000			-
2032			-	3.50		120,000			-
2033			-	3.75		125,000			-
2034			<u> </u>	3.75		130,000			
Total		\$	49,892		\$	1,860,000		_\$	1,650,000

Bonds and Note	es								
General O	General Obligation Bonds General Obli		bligation	Bonds	Capita	l Loan	Note		
Refunding	, Series			ınd Publ	lic Works	Streets, Urb Publ	an Rer lic Worl	,	
Issued A	pril 19,	2016	Issued A	pril 19,	2016	Issued A	pril 18	, 2018	
Interest			Interest			Interest			
Rates		Amount	Rates		Amount	Rates		Amount	Total
2.00%	\$	45,000	1.10%	\$	125,000	3.00%	\$	425,000	939,892
2.50		45,000	1.25		130,000	3.00		360,000	835,000
2.50		45,000	1.40		100,000	3.00		280,000	665,000
2.50		50,000			_	3.00		290,000	580,000
2.75		50,000			-	3.00		300,000	600,000
2.75		50,000			-	3.00		305,000	610,000
2.75		55,000			-	3.00		315,000	625,000
3.00		50,000			-	3.00		140,000	450,000
3.00		55,000			-	3.00		140,000	465,000
3.00		60,000			-	3.00		150,000	485,000
3.00		55,000			-	3.00		155,000	470,000
		_			-	3.00		155,000	270,000
		_			-	3.00		165,000	285,000
		_			-			_	120,000
		_			-			_	125,000
								-	130,000
	\$	560,000		\$	355,000		\$	3,180,000	7,654,892

Bond and Note Maturities

June 30, 2018

	Revenue Capital						
				Loan Note			
.	<u> </u>	Sev			Sewer		
Year		Sep	ot 21, 2011	Issued April		ril 4, 2012	
Ending	Interest			Interest		•	<i>T</i> D + 1
June 30,	Rates		Amount	Rates		Amount	Total
2019	3.00%	\$	381,000	3.00%	\$	70,000	451,000
2020	3.00		393,000	3.00		73,000	466,000
2021	3.00		406,000	3.00		75,000	481,000
2022	3.00		419,000	3.00		77,000	496,000
2023	3.00		433,000	3.00		80,000	513,000
2024	3.00		447,000	3.00		82,000	529,000
2025	3.00		461,000	3.00		85,000	546,000
2026	3.00		476,000	3.00		88,000	564,000
2027	3.00		492,000	3.00		91,000	583,000
2028	3.00		508,000	3.00		94,000	602,000
2029	3.00		524,000	3.00		97,000	621,000
2030	3.00		541,000	3.00		100,000	641,000
2031	3.00		559,000	3.00		103,000	662,000
2032	3.00		577,000	3.00		106,000	683,000
2033	3.00		596,000	3.00		110,000	706,000
2034	3.00		615,000	3.00		113,000	728,000
2035	3.00		635,000	3.00		117,000	752,000
2036	3.00		656,000	3.00		121,000	777,000
2037	3.00		677,000	3.00		125,000	802,000
2038	3.00		699,000	3.00		129,000	828,000
2039	3.00		722,000	3.00		133,000	855,000
2040	3.00		745,000	3.00		137,000	882,000
2041	3.00		563,000	3.00		142,000	705,000
2042			_	3.00		147,000	147,000
Total		\$	12,525,000		\$	2,495,000	15,020,000

	Urban Renewal Tax				
	Increment Financing				
	Revenue Notes				
Year	Issued September 15, 2006				
Ending	Interest				
June 30,	Rates		Amount		
2019	4.30%	\$	25,000		

Schedule of Receipts By Source and Disbursements By Function - All Governmental Funds

For the Last Ten Years

	2018	2017	2016	2015
•				_
	3,567,815	3,486,129	3,300,727	3,267,526
	261,062	199,133	219,550	215,206
	799,032	852,133	805,866	825,689
	88,747	107,068	148,217	58,908
	177,904	198,336	200,909	23,141
	1,517,089	2,240,062	1,466,326	2,377,451
	129,384	112,211	117,681	131,127
	23,126	57,833	27,309	26,758
	1,259,624	1,186,820	1,420,750	1,591,193
\$	7,823,783	8,439,725	7,707,335	8,516,999
				_
\$	1,911,193	1,911,147	1,763,129	1,752,423
	1,161,579	1,195,791	1,270,449	1,517,128
	903,110	855,998	866,038	1,036,518
	81,411	51,610	31,945	15,342
	961,366	972,108	935,292	776,462
	1,174,811	1,263,462	2,202,276	950,438
	1,117,854	2,625,602	2,770,192	2,535,258
\$	7,311,324	8,875,718	9,839,321	8,583,569
	\$	3,567,815 261,062 799,032 88,747 177,904 1,517,089 129,384 23,126 1,259,624 \$ 7,823,783 \$ 1,911,193 1,161,579 903,110 81,411 961,366 1,174,811 1,117,854	3,567,815 3,486,129 261,062 199,133 799,032 852,133 88,747 107,068 177,904 198,336 1,517,089 2,240,062 129,384 112,211 23,126 57,833 1,259,624 1,186,820 \$ 7,823,783 8,439,725 \$ 1,911,193 1,911,147 1,161,579 1,195,791 903,110 855,998 81,411 51,610 961,366 972,108 1,174,811 1,263,462 1,117,854 2,625,602	3,567,815 3,486,129 3,300,727 261,062 199,133 219,550 799,032 852,133 805,866 88,747 107,068 148,217 177,904 198,336 200,909 1,517,089 2,240,062 1,466,326 129,384 112,211 117,681 23,126 57,833 27,309 1,259,624 1,186,820 1,420,750 \$ 7,823,783 8,439,725 7,707,335 \$ 1,911,193 1,911,147 1,763,129 1,161,579 1,195,791 1,270,449 903,110 855,998 866,038 81,411 51,610 31,945 961,366 972,108 935,292 1,174,811 1,263,462 2,202,276 1,117,854 2,625,602 2,770,192

	2014	2013	2012	2011	2010	2009
	3,209,016	3,071,074	2,855,973	2,629,923	2,533,258	2,405,145
	149,557	128,147	412,169	311,511	336,447	209,724
	816,399	774,672	1,191,364	1,096,587	670,139	612,723
	10,696	1,761	102,917	107,011	82,522	130,196
	33,601	62,061	133,522	120,811	89,186	140,156
	903,850	1,186,036	2,353,434	1,287,291	1,460,773	1,181,813
	143,559	181,176	196,083	201,540	153,610	616,050
	39,159	26,834	14,926	13,580	12,221	7,009
_	1,630,055	1,515,118	1,011,369	927,024	1,825,514	2,822,372
	6,935,892	6,946,879	8,271,757	6,695,278	7,163,670	8,125,188
_						
	1,696,702	1,660,239	1,635,509	1,644,493	1,604,339	1,822,455
	1,285,350	1,073,896	1,418,092	1,191,871	1,076,942	1,009,014
	954,821	855,510	833,069	932,355	824,578	936,866
	62,752	264,215	66,250	66,082	55,364	63,371
	819,975	764,518	978,299	946,185	977,718	1,001,763
	888,347	1,589,854	1,021,522	1,166,467	1,040,256	949,377
_	1,572,030	1,350,909	1,651,932	1,546,539	3,415,095	6,275,982
	7,279,977	7,559,141	7,604,673	7,493,992	8,994,292	12,058,828

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

OR OF STATE OF TO

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Washington, Iowa, as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 5, 2018. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Washington's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Washington's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Washington's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Washington's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency in internal control described in the accompanying Schedule of Findings as item (A) to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (B) and (C) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Washington's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2018 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Washington's Responses to the Findings

The City of Washington's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The City of Washington's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Washington during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ARY MOSIMAN, CPA

December 5, 2018

Schedule of Findings

Year ended June 30, 2018

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

(A) Segregation of Duties

<u>Criteria</u> – Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u> – Generally, one or two individuals may have control over the following areas for which no compensating controls exist:

For the City:

- (1) Receipts collecting, depositing, posting, reconciling and preparing the bank reconciliation.
- (2) Disbursements preparing, posting and printing checks.
- (3) Utilities billing, collecting and posting.

In addition, the review of journal entries, monthly financial reports and the monthly utility reconciliations by an independent person is not documented. An initial listing of mail receipts is not prepared by the mail opener.

For the Washington Free Public Library Foundation (Foundation) and the Washington Volunteer Fire Department (Fire Department):

- (1) Receipts collecting, depositing, posting and reconciling.
- (2) Disbursements preparing, recording and reconciling.

In addition, no formal bank reconciliations are prepared and reviewed by an independent person.

<u>Cause</u> – The City, Foundation and Fire Department have a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> – Inadequate segregation of duties could adversely affect the City's, Foundation's and Fire Department's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions. The lack of a complete bank to book reconciliation for the Foundation and Fire Department can result in unrecorded transactions, undetected errors and opportunity for misappropriation.

Schedule of Findings

Year ended June 30, 2018

Recommendation – The City, Foundation and Fire Department should review their control activities to obtain the maximum internal control possible under the circumstances. They should utilize current personnel, including elected officials and board members, to provide additional control through review of financial transactions, reconciliations and reports. The Foundation and the Fire Department should prepare monthly bank reconciliations and variances between book and bank balances should be investigated and resolved in a timely manner to improve financial accountability and control. In addition, the reconciliations should be reviewed by an independent person and should be documented by the signature or initials of the independent reviewer and the date of the review. This is a repeat comment.

<u>Response</u> – We will continue to look for opportunities to improve our segregation of duties within the constraint of available resources.

<u>Conclusion</u> - Response accepted.

(B) <u>Disaster Recovery Plan</u>

<u>Criteria</u> – A disaster recovery plan should include the following:

- (a) Identification of critical applications.
- (b) Identification of staff responsibilities.
- (c) Identification of steps for recovery of operating systems for City operations.
- (d) Identification of computer equipment needed for temporary processing.
- (e) Identification of business location(s) which could be used to process critical applications in the event of an emergency, including any applicable written agreements for the use of the locations.
- (f) Requirement to keep a copy of the disaster recovery plan off site.
- (g) Requirement to keep system backups current and off site.
- (h) An inventory of all hardware and components (e.g.: make, model numbers, serial numbers, etc.).
- (i) An inventory of all software applications (e.g.: operating system and software applications, release versions and vendor names).
- (j) A requirement to keep copies of all user documentation and policy and procedures manuals off site.
- (k) A requirement to keep extra stocks of paper supplies, such as checks, warrants, purchase orders, etc. off site.
- (l) Requirement outlining the frequency and guidelines for testing the disaster recovery plan to identify issues and document the results of testing.

<u>Condition</u> – The City does not have a written disaster recovery plan which addresses the above items.

<u>Cause</u> – Management has not required a written disaster recovery policy.

Schedule of Findings

Year ended June 30, 2018

<u>Effect</u> – Lack of a formal disaster recovery plan could result in the City's inability to function in the event of a disaster or continue City business without interruption.

<u>Recommendation</u> – The City should develop a written disaster recovery plan, including a requirement for periodic testing.

<u>Response</u> – The City is in the process of developing a written disaster recovery plan and will test it periodically.

<u>Conclusion</u> – Response accepted.

(C) Disbursements

<u>Criteria</u> – Internal controls over safeguarding assets constitute a process, effected by an entity's governing body, management and other personnel designed to provide reasonable assurance regarding prevention or timely detection of unauthorized transactions and safeguarding assets from error or misappropriation. Such processes include establishing policies addressing proper asset use and proper supporting documentation.

<u>Condition</u> – Two mileage claims reimbursed by the City did not have information stating the destination and/or date of travel. One mileage claim was paid without evidence of approval. In addition, three invoices for expense documents reviewed during the audit were not cancelled to prevent reuse.

<u>Cause</u> – Policies and procedures were not followed to ensure supporting documentation is sufficient and effectively cancelled.

<u>Effect</u> – Lack of sufficient support and lack of cancellation of supporting documentation upon payment could result in unauthorized and unsupported transactions and the opportunity for misappropriation.

<u>Recommendation</u> – Procedures should be established and followed to ensure sufficient supporting documentation is present and effectively cancelled.

<u>Response</u> – In the future, we will supply more detailed documentation for mileage approval. In addition, we will make sure expense documents are cancelled to prevent reuse.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings

Year ended June 30, 2018

Other Findings Related to Required Statutory Reporting:

(1) <u>Certified Budget</u> – Disbursements at June 30, 2018 exceeded the amounts budgeted in the public safety and community and economic development functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation." This appears to be due to employee oversight.

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – We had a few end of year disbursements that exceeded budgeted disbursements. We will continue to monitor this area.

<u>Conclusion</u> – Response accepted.

- (2) <u>Questionable Disbursement</u> No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and	Transaction	
Business Connection	Description	Amount
Thomas Wide, Fire Chief, Owner of Sign Design	Safety shirts and logo printing	\$ 556
Kevin Erpelding, Airport Committee Chair, Owner of Archer Appliance	Security camera system, vacuum power cord	3,073
Brendan DeLong, City Council Member, employee and son of		
owner of DeLong Construction	Construction services	110,977

In accordance with Chapter 362.5(3)(j), the transactions with the Fire Chief do not appear to represent a conflict of interest since total transactions did not exceed \$1,500 during the fiscal year. The transactions with the Airport Committee Chair may represent a conflict of interest since they exceeded \$1,500 during the fiscal year. In accordance with Chapter 362.5(3)(d) of the Code of Iowa, the transactions with the City Council member do not appear to represent a conflict of interest since they were entered into through competitive bidding.

<u>Recommendation</u> – The City should consult legal counsel to determine the disposition of the transactions with the Airport Committee Chair.

Response – We will continue to monitor transactions involving related parties.

Schedule of Findings

Year ended June 30, 2018

Conclusion - Response accepted.

- (5) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) <u>City Council Minutes</u> No transactions were found that we believe should have been approved in the City Council minutes but were not.
- (7) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- (8) <u>Revenue Notes</u> No instances of non-compliance with the revenue note resolutions were noted.
- (9) <u>Annual Urban Renewal Report</u> The Annual Urban Renewal Report was approved and certified to the Iowa Department of Management on or before December 1.
- (10) Low to Moderate Income Housing Funds set aside in accordance with certain Tax Increment Financing agreements for low to moderate income housing purposes were loaned to another fund to cover the costs of apartment demolition for a project which does not involve assistance related to low to moderate income housing. This use of funds is not in compliance with Chapter 403.22(2) of the Code of Iowa which restricts the use to assistance related to low to moderate income housing.

<u>Recommendation</u> – Funds set aside for low and moderate income housing should be expended in accordance with Chapter 403.22(2) of the Code of Iowa.

<u>Response</u> – We acknowledge this is not in compliance with Chapter 403.22(2) of the code of Iowa. For the future, we will make sure we are in compliance.

Conclusion - Response accepted.

(11) <u>Separately Maintained Records</u> – The municipal band maintains a checking account for certain operations. These transactions and resulting balances were not included in the City's accounting records, annual budget, monthly financial statements or Annual Financial Report.

<u>Recommendation</u> – Chapter 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose." For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's accounting records and reported to the City Council on a monthly basis.

<u>Response</u> – The municipal band is in the process of consolidating their accounts with the City's.

Conclusion - Responses accepted.

Staff

This audit was performed by:

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