



**OFFICE OF AUDITOR OF STATE**  
**STATE OF IOWA**

Mary Mosiman, CPA  
Auditor of State

State Capitol Building  
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

**NEWS RELEASE**

FOR RELEASE \_\_\_\_\_ January 24, 2017

Contact: Andy Nielsen  
515/281-5834

Auditor of State Mary Mosiman today released an audit report on the North Central Iowa Regional Solid Waste Agency.

The Agency had total receipts of \$5,823,073 for the year ended June 30, 2016, an 8.8% increase over the prior year. The receipts included solid waste fees of \$5,043,485, member assessments of \$320,423 and recycling sales of \$88,227.

Disbursements for the year ended June 30, 2016 totaled \$4,270,606, a 32.1% increase over the prior year, and included \$847,366 for salaries and benefits, \$612,965 for an abutment liner and \$565,720 for equipment.

The significant increase in disbursement is due primarily to the construction of an abutment liner, completion of the household hazardous waste material facility and continued construction on the sanitary sewer pump station.

A copy of the audit report is available for review in the North Central Iowa Regional Solid Waste Agency's office, in the Office of Auditor of State and on the Auditor of State's web site at <https://auditor.iowa.gov/reports/1614-6070-B00F>.

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**NORTH CENTRAL IOWA REGIONAL SOLID WASTE AGENCY**

**INDEPENDENT AUDITOR'S REPORTS  
FINANCIAL STATEMENT  
AND OTHER INFORMATION  
SCHEDULE OF FINDINGS**

**JUNE 30, 2016**

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**North Central Iowa Regional Solid Waste Agency**

**Officials**

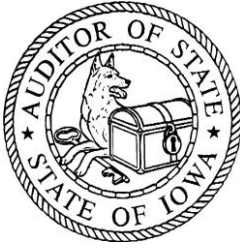
**(Before January 2016)**

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Walter Jensen	Executive Board Chairman	Jan 2016
Mark Campbell	Executive Board Vice Chairman	Jan 2017
Donovan Adson	Executive Board Member	Jan 2016
Dave Fierke	Executive Board Member	Jan 2016
Harlan Hansen	Executive Board Member	Jan 2016
Tony Trotter	Executive Board Member	Jan 2016
Nate Brockman	Executive Board Member	Jan 2017
Dale Graham	Executive Board Member	Jan 2017
Jeffrey Halter	Executive Board Member	Jan 2017
Troy Hassebrock	Executive Board Member	Jan 2017
Duane Schuttler	Executive Board Member	(Resigned Feb 2015)
Rick Rogers (Appointed Feb 2015)	Executive Board Member	Jan 2017
Cindy Turkle	Interim Director	Indefinite
Lori Lindstrom	Secretary/Treasurer	Indefinite

**(After January 2016)**

Mark Campbell	Executive Board Chairman	Jan 2017
Jeffrey Halter	Executive Board Vice Chairman	Jan 2017
Nate Brockman	Executive Board Member	(Resigned Jan 2016)
Dale Graham	Executive Board Member	Jan 2017
Troy Hasselbrock	Executive Board Member	Jan 2017
Rick Rogers	Executive Board Member	Jan 2017
Donovan Adson	Executive Board Member	Jan 2018
Dave Fierke	Executive Board Member	Jan 2018
Travis Goedken	Executive Board Member	Jan 2018
Rick Pedersen	Executive Board Member	Jan 2018
Tony Trotter	Executive Board Member	Jan 2018
Cindy Turkle	Interim Director	(Resigned Jan 2016)
Lori Lindstrom	Secretary/Treasurer	Indefinite

**North Central Iowa Regional Solid Waste Agency**



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Independent Auditor's Report

To the Members of the North Central Iowa Regional Solid Waste Agency:

Report on the Financial Statement

We have audited the accompanying financial statement of the North Central Iowa Regional Solid Waste Agency as of and for the year ended June 30, 2016, and the related Notes to Financial Statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Agency's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of the North Central Iowa Regional Solid Waste Agency as of June 30, 2016, and the changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

### Basis of Accounting

As discussed in Note 1, the financial statement was prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinion is not modified with respect to this matter.


### Other Matters

#### *Other Information*

The other information, Management's Discussion and Analysis, the Schedule of the Agency's Proportionate Share of the Net Pension Liability and the Schedule of Agency Contributions on pages 7 through 9, and on pages 25 through 28, has not been subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 20, 2016 on our consideration of the North Central Iowa Regional Solid Waste Agency's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the North Central Iowa Regional Solid Waste Agency's internal control over financial reporting and compliance.

  
MARY MOSIMAN, CPA  
Auditor of State

December 20, 2016



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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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The North Central Iowa Regional Solid Waste Agency provides this Management's Discussion and Analysis of its financial statement. This narrative overview and analysis of the financial activities of the North Central Iowa Regional Solid Waste Agency is for the year ended June 30, 2016. We encourage readers to consider this information in conjunction with the Agency's financial statement, which follows.

### **2016 FINANCIAL HIGHLIGHTS**

- Operating receipts increased 5.1%, or approximately \$267,000, from fiscal year 2015 to fiscal year 2016.
- Operating disbursements decreased 4.0%, or approximately \$87,000, from fiscal year 2015 to fiscal year 2016.
- The Agency's cash balance increased 16.0%, or approximately \$1,552,000, from June 30, 2015 to June 30, 2016.

### **USING THIS ANNUAL REPORT**

The Agency has elected to present its financial statement on the cash basis of accounting. The cash basis of accounting is a basis of accounting other than U.S. generally accepted accounting principles. Basis of accounting refers to when financial events are recorded, such as the timing for recognizing revenues, expenses and the related assets and liabilities. Under the cash basis of accounting, revenues and expenses and the related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of the cash basis of accounting, certain assets and their related revenues and liabilities and their related expenses are not recorded in this financial statement. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

The annual report is presented in a format consistent with the presentation of Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the cash basis of accounting.

This discussion and analysis is intended to serve as an introduction to the financial statement. The annual report consists of the financial statement and other information, as follows:

- Management's Discussion and Analysis introduces the financial statement and provides an analytical overview of the Agency's financial activities.
- The Statement of Cash Receipts, Disbursements and Changes in Cash Balance presents information on the Agency's operating receipts and disbursements, non-operating receipts and disbursements and whether the Agency's cash basis financial position has improved or deteriorated as a result of the year's activities.
- Notes to Financial Statement provide additional information essential to a full understanding of the data provided in the financial statement.
- Other information further explains and supports the Agency's proportionate share of the net position liability and related contributions.

## FINANCIAL ANALYSIS OF THE AGENCY

### *Statement of Cash Receipts, Disbursements and Changes in Cash Balance*

The purpose of the statement is to present the receipts received by the Agency and the disbursements paid by the Agency, both operating and non-operating. The statement also presents a fiscal snapshot of the cash balance at year end. Over time, readers of the financial statement are able to determine the Agency's cash basis financial position by analyzing the increase or decrease in the Agency's cash balance.

Operating receipts are received for gate fees from accepting solid waste, recycling sales and assessments from the members of the Agency. Operating disbursements are disbursements paid to operate the landfill. Non-operating receipts and disbursements are for interest on investments, buy-in payments, equipment purchases, capital projects and capital lease purchase payments. A summary of cash receipts, disbursements and changes in cash balance for the years ended June 30, 2016 and June 30, 2015 is as follows:

Changes in Cash Balance		
	Year ended June 30,	
	2016	2015
Operating receipts:		
Solid waste fees	\$ 5,043,485	4,782,484
Member assessments	320,423	320,546
Recycling sales	88,227	89,767
Miscellaneous	53,635	45,993
Total operating receipts	<u>5,505,770</u>	<u>5,238,790</u>
Operating disbursements:		
Salaries and benefits	847,366	747,632
Other	1,218,338	1,404,832
Total operating disbursements	<u>2,065,704</u>	<u>2,152,464</u>
Excess of operating receipts over operating disbursements	<u>3,440,066</u>	<u>3,086,326</u>
Non-operating receipts (disbursements):		
Interest on investments	103,519	14,339
Buy-in payments	98,784	98,784
Equipment sales	35,000	-
Refunds	80,000	-
Consent decree settlement	(135,000)	-
Capital lease purchase payments	(103,932)	(103,932)
Equipment	(565,720)	(250,067)
Capital projects	(1,400,250)	(726,707)
Net non-operating receipts (disbursements)	<u>(1,887,599)</u>	<u>(967,583)</u>
Change in cash balance	1,552,467	2,118,743
Cash balance beginning of year	9,684,484	7,565,741
Cash balance end of year	<u>\$ 11,236,951</u>	<u>9,684,484</u>
<b>Cash Basis Fund Balance</b>		
Restricted for:		
Closure	\$ 531,648	526,475
Postclosure care	3,716,748	3,684,511
DNR - recycling projects and landfill planning	489,622	150,227
Total restricted cash basis fund balance	<u>4,738,018</u>	<u>4,361,213</u>
Unrestricted	6,498,933	5,323,271
Total cash basis fund balance	<u>\$ 11,236,951</u>	<u>9,684,484</u>

In fiscal year 2016, operating receipts increased \$266,980, or 5.1%, over fiscal year 2015. The increase was primarily due to an increase in tonnage received. In fiscal year 2016, operating disbursements decreased \$86,760, or 4.0%, from fiscal year 2015. The decrease in operating disbursements was due to a decrease in Department of Natural Resources tonnage fees paid and fuel costs. Non-operating disbursements increased from \$1,080,706 in fiscal year 2015 to \$2,204,902 in fiscal year 2016, due primarily to several capital projects under way during the year.

A portion of the Agency's cash balance, \$4,248,396 (38%), is restricted for closure and postclosure care. State and federal laws and regulations require the Agency to place a final cover on the landfill site and perform certain maintenance and monitoring functions at the landfill site for a minimum of thirty years after closure. Of the remaining cash balance, \$489,622 (4%) is restricted for special recycling projects and landfill planning and \$6,498,933 (58%) is unrestricted and can be used to meet the Agency's obligations as they come due. There was a slight increase in the restricted cash balance during the year for closure and postclosure care. The unrestricted cash balance increased \$1,175,662, or 22.1%, during the year.

## **LONG-TERM DEBT**

The Agency's long-term debt at June 30, 2016 consisted of a capital lease purchase agreement with an outstanding principal balance of \$77,947.

Additional information on the Agency's long-term debt is presented in Note 7 to the financial statement.

## **ECONOMIC FACTORS**

The financial position of the Agency improved in the current fiscal year. The current condition of the economy in the state continues to be a concern for Agency officials. Some of the realities which may potentially become challenges for the Agency to meet are:

- Facilities and equipment require constant maintenance and upkeep.
- Technology continues to expand and current technology becomes outdated, presenting an ongoing challenge to maintain up to date technology at a reasonable cost.
- Annual deposits required to be made to closure and postclosure care accounts are based on constantly changing cost estimates and the number of tons of solid waste received at the facility.

The Agency anticipates the current fiscal year will be one of transition as it makes important decisions regarding the future of solid waste in this planning area.

## **CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, customers and creditors with a general overview of the Agency's finances and to show its accountability for the money it receives. If you have questions about this report or need additional financial information, contact the North Central Iowa Regional Solid Waste Agency, 2150 South 22<sup>nd</sup> Street, Fort Dodge, IA 50501.

**North Central Iowa Regional Solid Waste Agency**

## **Financial Statement**

**North Central Iowa Regional Solid Waste Agency**

North Central Iowa Regional Solid Waste Agency

Statement of Cash Receipts, Disbursements and  
Changes in Cash Balance

Year ended June 30, 2016

Operating receipts:	
Solid waste fees	\$ 5,043,485
City member assessments	257,265
County member assessments	63,158
Recycling sales	88,227
Miscellaneous	53,635
Total operating receipts	<u>5,505,770</u>
Operating disbursements:	
Salaries and benefits	847,366
Department of Natural Resources tonnage fees	332,436
Equipment rental	3,402
Fuel	128,363
Consulting	73,996
Monitoring and inspection	27,816
Equipment maintenance	110,483
Building maintenance	73,749
Supplies	13,986
Legal and professional fees	50,835
Office expense and postage	15,783
Utilities	56,409
Advertising	2,028
Road maintenance	89,213
Insurance	98,731
Recycling	77,457
Promotion and education	13,125
Leachate control	23,258
Miscellaneous	27,268
Total operating disbursements	<u>2,065,704</u>
Excess of operating receipts over operating disbursements	<u>3,440,066</u>
Non-operating receipts (disbursements):	
Interest on investments	103,519
Buy-in payments	98,784
Equipment sales	35,000
Settlement received	80,000
Consent decree settlement	(135,000)
Capital lease purchase payments	(103,932)
Equipment	(565,720)
Household hazardous waste facility	(460,162)
Abutment liner	(612,965)
Sanitary sewer pump station	(327,123)
Net non-operating receipts (disbursements)	<u>(1,887,599)</u>
Change in cash balance	1,552,467
Cash balance beginning of year	9,684,484
Cash balance end of year	<u>\$ 11,236,951</u>
<b>Cash Basis Fund Balance</b>	
Restricted for:	
Closure	\$ 531,648
Postclosure care	3,716,748
DNR - recycling projects and landfill planning	489,622
Total restricted cash basis fund balance	<u>4,738,018</u>
Unrestricted	6,498,933
Total cash basis fund balance	<u>\$ 11,236,951</u>

See notes to financial statement.

North Central Iowa Regional Solid Waste Agency

Notes to Financial Statement

June 30, 2016

**(1) Summary of Significant Accounting Policies**

The North Central Iowa Regional Solid Waste Agency was formed in 1993 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Agency is to develop, operate and maintain solid waste facilities in Webster County on behalf of the units of government which are members of the Agency.

The governing body of the Agency is composed of one representative from each member for each 10,000 in population or fraction thereof. The members of the Agency include Webster, Hamilton and Humboldt Counties and the cities of Badger, Barnum, Blairsburg, Bradgate, Callender, Clare, Dakota City, Dayton, Duncombe, Eagle Grove, Ellsworth, Fort Dodge, Gilmore City, Gowrie, Harcourt, Hardy, Humboldt, Jewell, Kamrar, Knierim, Lehigh, Livermore, Manson, Moorland, Otho, Ottosen, Pioneer, Pomeroy, Randall, Renwick, Rockwell City, Rutland, Stanhope, Stratford, Thor, Vincent, Webster City and Williams.

A. Reporting Entity

For financial reporting purposes, the North Central Iowa Regional Solid Waste Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statement to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Agency. The Agency has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Agency are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.



C. Basis of Accounting

The Agency maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Agency is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items, including the estimated payables for closure and postclosure care. Accordingly, the financial statement does not present the financial position and results of operations of the Agency in accordance with U. S. generally accepted accounting principles.

D. Cash Basis Fund Balance

Funds set aside for payment of closure, postclosure care, recycling projects and landfill planning are classified as restricted.

**(2) Cash and Investments**

The Agency's deposits in banks at June 30, 2016 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Agency; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Agency had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$37 pursuant to Rule 2a-7 under the Investment Company Act of 1940. The Agency's investment in the Iowa Public Agency Investment Trust is unrated.

At June 30, 2016, the Agency held negotiable certificates of deposit with a carrying amount of \$5,871,000 and a fair value of \$5,902,326. The certificates of deposit fully mature between July 2016 and April 2020.

The Agency uses the fair value hierarchy established by generally accepted accounting principles based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

The recurring fair value measurement for the negotiable certificates of deposit of \$5,902,326 was determined using the last reported sales price at current exchange rates. (Level 1 inputs)

Interest rate risk – The Agency's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the Agency.

### (3) Pension Plan

Plan Description - IPERS membership is mandatory for employees of the Agency, except for those covered by another retirement system. Employees of the Agency are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, PO Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits - A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use, the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1%. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2016, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the Agency contributed 8.93% for a total rate of 14.88%.

The Agency's contributions to IPERS for the year ended June 30, 2016 were \$55,377.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2016, the Agency's had a liability of \$397,217 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Agency's proportion of the net pension liability was based on the Agency's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2015, the Agency's proportion was 0.0080400%, which was a decrease of 0.000263% from its proportion measured as of June 30, 2014.

For the year ended June 30, 2016, the Agency's pension expense, deferred outflows of resources and collective deferred inflows of resources totaled \$33,498, \$76,369 and \$92,491, respectively.

Actuarial Assumptions - The total pension liability in the June 30, 2015 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2014)	3.00% per annum.
Rates of salary increase (effective June 30, 2010)	4.00 to 17.00% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 1996)	7.50% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 1990)	4.00% per annum, based on 3.00% inflation and 1.00% real wage inflation.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Core plus fixed income	28%	2.04%
Domestic equity	24	6.29
International equity	16	6.75
Private equity/debt	11	11.32
Real estate	8	3.48
Credit opportunities	5	3.63
U.S. TIPS	5	1.91
Other Real Assets	2	6.24
Cash	1	(0.71)
Total	100%	

Discount Rate - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the Agency will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Agency's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the Agency's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the Agency's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
Agency's proportionate share of the net pension liability	\$ 695,456	397,217	145,482

IPERS' Fiduciary Net Position - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

#### (4) Closure and Postclosure Care

To comply with federal and state regulations, the Agency is required to complete a monitoring system plan and a closure/postclosure plan and to provide funding necessary to effect closure and postclosure, including the proper monitoring and care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year care requirements for all municipal solid waste landfills which receive waste after October 9, 1993. State governments are primarily responsible for

implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirement is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate the landfill in the current period. The EPA requirements provide when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

Governmental Accounting Standards Board Statement No. 18 requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that year. Estimated total costs consist of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually due to the potential for changes due to inflation or deflation, technology, or applicable laws or regulations.

These costs for the Agency have been estimated to be \$1,285,700 for closure and \$1,536,000 for postclosure care, for a total of \$2,821,700 as of June 30, 2016. The estimated remaining life of the landfill is approximately 7 years, with approximately 77% of the landfill's permitted capacity used at June 30, 2016.

Chapter 455B.306(9)(b) of the Code of Iowa requires permit holders of municipal solid waste landfills to maintain separate closure and postclosure care accounts to accumulate resources for the payment of closure and postclosure care costs. The Agency has accumulated resources to fund these costs and, at June 30 2016, assets of \$4,248,396 are restricted for these purposes, of which \$531,648 is for closure and \$3,716,748 is for postclosure care. They are reported as restricted cash balance in the Statement of Cash Receipts, Disbursements and Changes in Cash Balance.

Also, pursuant to Chapter 567-113.14 of the Iowa Administrative Code (IAC), if the estimated closure and postclosure care costs are not fully funded, the Agency is required to demonstrate financial assurance for the unfunded costs. The Agency has adopted the dedicated fund financial assurance mechanism. Under this mechanism, the Agency must certify the following to the Iowa Department of Natural Resources:

- The fund is dedicated by local government statute as a reserve fund.
- Payments into the fund are made annually over a pay-in period of ten years or the permitted life of the landfill, whichever is shorter.
- Annual deposits to the fund are determined by the following formula:

$$NP = \frac{CE - CB}{Y}$$

NP = next payment

CE = total required financial assurance

CB = current balance of the fund

Y = number years remaining in the pay-in period

Chapter 567-113.14(8) of the IAC allows a government to choose the dedicated fund mechanism to demonstrate financial assurance and use the accounts established to satisfy the closure and postclosure care account requirements. Accordingly, the Agency is not required to establish closure and postclosure accounts in addition to the accounts established to comply with the dedicated fund financial assurance mechanism.

**(5) Solid Waste Tonnage Fees Retained**

The Agency has established an account for restricting and using solid waste tonnage fees retained by the Agency in accordance with Chapter 455B.310 of the Code of Iowa. At June 30, 2016, the unspent amount retained by the Agency and restricted for the required specific purposes totaled \$489,622.

**(6) Risk Management**

The Agency is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 746 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Agency's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The Agency's contributions to the Pool for the year ended June 30, 2016 were \$42,136.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Commission's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Commission's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the Commission's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The Agency also carries workmen's compensation insurance through the Iowa Municipalities Workers' Compensation Association in the amount of \$1,000,000.

**(7) Capital Lease Purchase Agreement**

In September 2013, the Agency entered into a capital lease purchase agreement for an excavator. The agreement is interest free for a period of three and a half years expiring in fiscal year 2017.

The following is a schedule of the future minimum lease payments and the present value of net minimum lease payments under the agreement in effect at June 30, 2016:

Year ending June 30,	Amount
2017	\$ 77,947

Payments under the capital lease purchase agreement totaled \$103,932 during the year ended June 30, 2016.

**(8) Compensated Absences**

Agency employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the Agency until used or paid. The Agency's approximate liability for earned vacation at June 30, 2016 was \$12,600. This liability has been computed based on rates of pay in effect at June 30, 2016.

Employees who retire from the Agency or who leave the Agency after ten years of employment are paid the equivalent of up to 25% of their accumulated unused sick leave, not to exceed a total of 30 days. These accumulations are not recognized as disbursements by the Agency until used or paid. The Agency's approximate liability for earned sick leave payable at June 30, 2016 was \$2,000.

**(9) New Accounting Pronouncement**

The Agency adopted fair value guidance as set forth in Governmental Accounting Standards Board Statement No. 72, Fair Value Measurement and Application. The Statement sets forth guidance for determining and disclosing the fair value of assets and liabilities reported in the financial statements. Adoption of the guidance did not have a significant impact on amounts reported or disclosed in the financial statements.

**(10) Landfill Loss Contingency**

The Iowa Department of Natural Resources (Department) filed a recommendation with the Iowa Attorney General to institute an enforcement action seeking mandatory injunction for compliance and severe penalties resulting from numerous violations identified by the Department. The Agency paid a consent decree settlement of \$135,000 for the fiscal year ending June 30, 2016 to resolve the action. In addition, the landfill agreed to a settlement agreement with McClure Engineering Company whereby McClure will pay to the landfill a total of \$127,915 on or before July 1, 2017. During the year ending June 30, 2016, the landfill received \$80,000 from McClure in accordance with the terms of the settlement.

**North Central Iowa Regional Solid Waste Agency**



## **Other Information**

**North Central Iowa Regional Solid Waste Agency**

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North Central Iowa Regional Solid Waste Agency

Schedule of the Agency's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System  
For the Last Two Years\*

Other Information

	2016	2015
Agency's proportion of the net pension liability	0.008040%	0.008303%
Agency's proportionate share of the net pension liability	\$ 397,217	336,031
Agency's covered-employee payroll	\$ 550,817	554,434
Agency's proportionate share of the net pension liability as a percentage of its covered-employee payroll	72.11%	60.61%
IPERS' net position as a percentage of the total pension liability	85.19%	87.61%

\* In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

See accompanying independent auditor's report.

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North Central Iowa Regional Solid Waste Agency

Schedule of Agency Contributions

Iowa Public Employees' Retirement System  
For the Last Ten Years

Other Information

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Statutorily required contribution	\$ 55,377	49,188	49,511	56,724
Contributions in relation to the statutorily required contribution	<u>(55,377)</u>	<u>(49,188)</u>	<u>(49,511)</u>	<u>(56,724)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>	<u>-</u>	<u>-</u>
Agency's covered-employee payroll	\$ 620,125	550,817	554,434	654,256
Contributions as a percentage of covered-employee payroll	8.93%	8.93%	8.93%	8.67%

See accompanying independent auditor's report.

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2012	2011	2010	2009	2008	2007
54,308	42,469	41,631	38,928	33,455	30,830
<u>(54,308)</u>	<u>(42,469)</u>	<u>(41,631)</u>	<u>(38,928)</u>	<u>(33,455)</u>	<u>(30,830)</u>
-	-	-	-	-	-
672,962	611,065	626,030	613,039	552,975	536,092
8.07%	6.95%	6.65%	6.35%	6.05%	5.75%

North Central Iowa Regional Solid Waste Agency

Notes to Other Information – Pension Liability

Year ended June 30, 2016

*Changes of benefit terms:*

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Legislative action in 2008 transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

*Changes of assumptions:*

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate in the calculation of the UAL amortization payments.

**Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of a Financial Statement Performed in Accordance with  
Government Auditing Standards**

**North Central Iowa Regional Solid Waste Agency**





**OFFICE OF AUDITOR OF STATE  
STATE OF IOWA**

Mary Mosiman, CPA  
Auditor of State

State Capitol Building  
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of a Financial Statement Performed in Accordance with  
Government Auditing Standards

To the Members of the North Central Iowa Regional Solid Waste Agency:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statement of the North Central Iowa Regional Solid Waste Agency as of and for the year ended June 30, 2016, and the related Notes to Financial Statement, and have issued our report thereon dated December 20, 2016. Our report expressed an unmodified opinion on the financial statement which was prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the North Central Iowa Regional Solid Waste Agency's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the North Central Iowa Regional Solid Waste Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the North Central Iowa Regional Solid Waste Agency's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the North Central Iowa Regional Solid Waste Agency's financial statement will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We consider the deficiency described in the accompanying Schedule of Findings as item (A) to be a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the North Central Iowa Regional Solid Waste Agency's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2016 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statement of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.


### The North Central Iowa Regional Solid Waste Agency's Responses to the Findings

The North Central Iowa Regional Solid Waste Agency's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The North Central Iowa Regional Solid Waste Agency's responses were not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on them.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Agency's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the North Central Iowa Regional Solid Waste Agency during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

  
MARY MOSIMAN, CPA  
Auditor of State

December 20, 2016

North Central Iowa Regional Solid Waste Agency

Schedule of Findings

Year ended June 30, 2016

**Findings Related to the Financial Statement:**

**INTERNAL CONTROL DEFICIENCIES:**

**(A) Segregation of Duties –**

Criteria – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible.

Condition – One person had control over each of the following areas:

- (1) Accounting system – performing all general accounting functions and having custody of assets.
- (2) Cash – preparing bank reconciliations, initiating cash receipt and disbursement transactions and handling and recording cash.
- (3) Receipts – opening mail, billing, collecting, depositing, posting and reconciling.

Cause – The Agency has a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transitions and processes.

Effect – Inadequate segregation of duties could adversely affect the Agency's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the Agency should review its operating procedures to obtain the maximum internal control possible under the circumstances. Currently available personnel or designated Board members should be utilized to provide additional control through review of financial transactions and reconciliations. Such reviews should be performed by independent persons to the extent possible and should be documented by the signature or initials of the reviewer and the date of review.

Response – The Secretary/Treasurer does input accounts receivable receipts into the accounting software and does the bank reconciliation, however, is not listed on any of the bank accounts. Therefore, the Secretary/Treasurer is not able to sign checks; cannot make any withdrawals or do any wire transfers. Only the Board members on the resolution to authorize check signing signatures for North Central Iowa Regional Solid Waste Agency have the power and authority.

Conclusion – Response acknowledged. To aid in the segregation of duties in the receipt process, the Agency should utilize available personnel or designated Board Members to provide additional controls.

**INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

North Central Iowa Regional Solid Waste Agency

Schedule of Findings

Year ended June 30, 2016

**Other Findings Related to Required Statutory Reporting:**

- (1) Questionable Disbursements – No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.
- (2) Travel Expense – No disbursements of Agency money for travel expenses of spouses of Agency officials or employees were noted.
- (3) Agency Minutes – No transactions were found that we believe should have been approved in the Agency minutes but were not.

The Agency’s minutes did not reference the specific Code exemption as required by Chapter 21.5 of the Code of Iowa before going into closed session.

Recommendation – The minutes should reference a specific code exemption as required before going into closed session.

Response – Beginning January 2016, following the State Auditors visit in December of 2015 for the FY15 audit, the minutes of meetings now include the specific code as required for going into closed session.

Conclusion – Response accepted.

- (4) Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the Agency’s investment policy were noted.
- (5) Solid Waste Fees Retainage – No instances of non-compliance with the solid waste fees used or retained in accordance with the provisions of Chapter 455B.310 of the Code of Iowa were noted.
- (6) Financial Assurance – The Agency has elected to demonstrate financial assurance for closure and postclosure care by establishing a local government dedicated fund as provided in Chapter 567-113.14(6) of the Iowa Administrative Code (IAC). The calculation is made as follows:

	Closure	Postclosure	Total
Total estimated costs for closure and postclosure care at June 30, 2016	\$ 1,285,700	1,536,000	2,821,700
Amount Agency has restricted for closure and postclosure care at June 30, 2016	\$ 531,648	3,716,748	4,248,396

The Agency has demonstrated financial assurance for closure and postclosure care by depositing sufficient amounts in the dedicated fund.

North Central Iowa Regional Solid Waste Agency

Schedule of Findings

Year ended June 30, 2016

- (7) Public Improvements – While the Agency published notice of the public hearing for one public improvement during the year, the notice was not published less than four and no more than twenty days prior to the September 15, 2015 hearing, as required by Chapter 362.3 of the Code of Iowa.

Recommendation – The Agency should comply with the public hearing and bidding requirements of Chapter 362.3 and Chapter 26.12 of the Code of Iowa.

Response – In the future, the Agency will comply with the public hearing and bidding requirements of Chapters 362.3 and 26.12 of the Code of Iowa.


Conclusion – Response accepted.

North Central Iowa Regional Solid Waste Agency

Staff

This audit was performed by:

Ernest H. Ruben, Jr., CPA, Manager  
Joshua W. Ostrander, Senior Auditor  
Mallory A. Sims, Assistant Auditor

A handwritten signature in black ink that reads "Andrew E. Nielsen". The signature is written in a cursive style with a large, prominent initial "A".

Andrew E. Nielsen, CPA  
Deputy Auditor of State