



STATE OF IOWA

TERRY E. BRANSTAD, GOVERNOR
KIM REYNOLDS, LT. GOVERNOR

BOARD OF PAROLE
ELIZABETH ROBINSON
CHAIR

January 18, 2011

The Honorable Terry E. Branstad
Governor of Iowa
State Capitol
Des Moines, Iowa 50319

Dear Governor Branstad:

On behalf of the members and staff of the Iowa Board of Parole, I am pleased to submit our Annual Report for State Fiscal Year 2010 (July 1, 2009 – June 30, 2010).

During FY10 the Board approved 1,270 work release applications and 2,778 paroles. These figures represent a 10.1 percent increase in work releases and a 7.8 percent decrease in paroles from last year. FY10 data show that the Board has continued to work diligently to protect the public: while there were 3,268 individuals on parole at the end of FY10, there were 919 (28.1 percent) revocations during the year, of which six (0.7 percent) involved new in-state felonies against persons.

During the past year the Board of Parole continued using technology to assist in protecting the public and responding to the needs of victims. With its innovative use of the Iowa Communications Network (ICN), in recent years the Board has dramatically increased efficiency while reducing travel in considering parole. The ICN has also been of great assistance in safely controlling the size of the prison population. It also allows us to conduct revocation hearings and offer statewide public education from our own conference room.

Respectfully submitted,

A handwritten signature in blue ink that reads "Elizabeth Robinson". The signature is fluid and cursive, with a long horizontal line extending from the end of the name.

Elizabeth Robinson
Chairwoman

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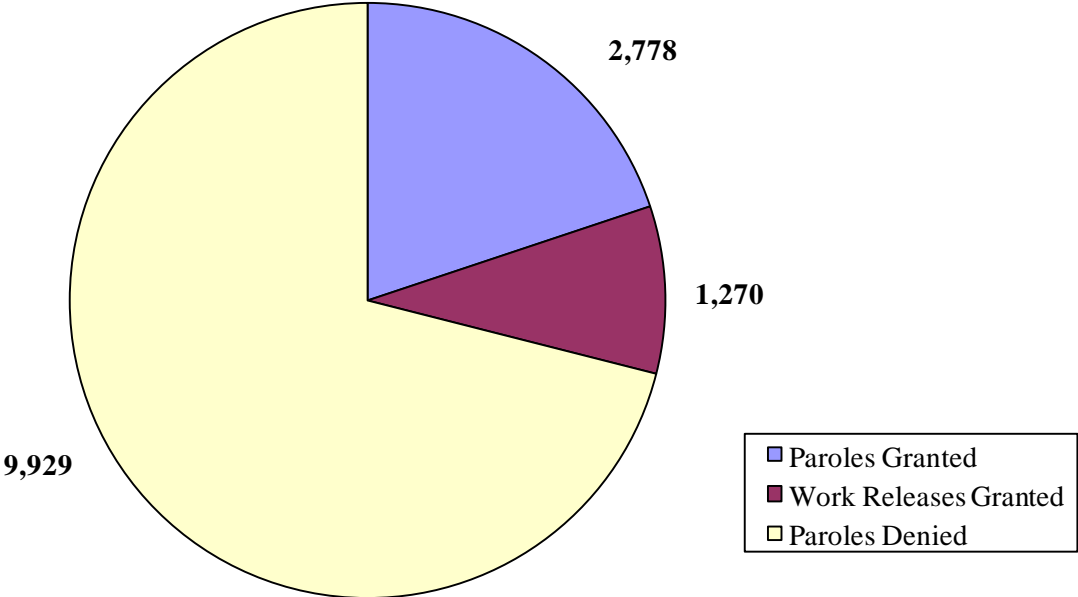
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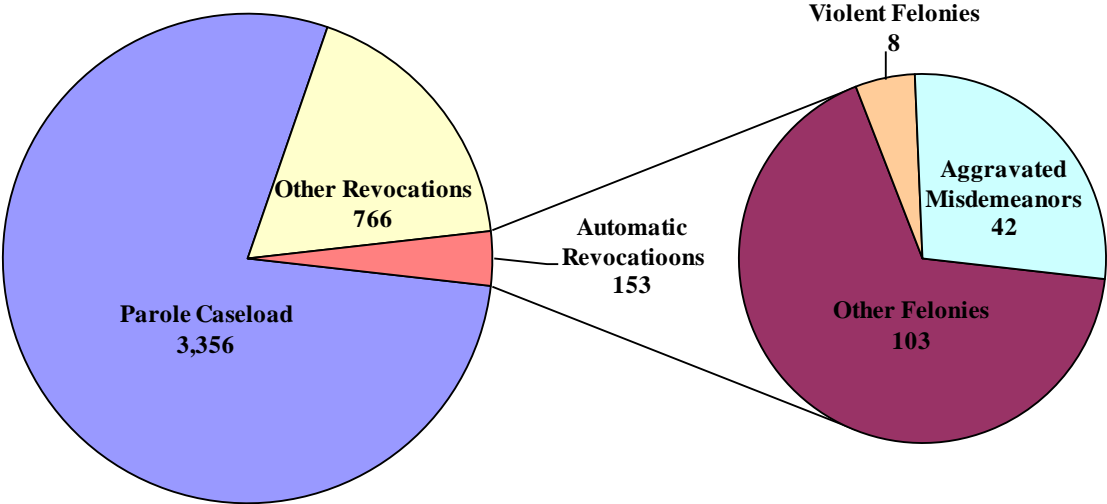
I. HIGHLIGHTS

- The membership of the Board changed in FY10. Lawrence James was appointed as Vice chair replacing Karen Muelhaupt.
- The Board in FY10 approved 1,270 work release applications and 2,778 paroles. With 3,268 individuals on parole caseloads at the end of the year, 919 paroles were revoked during FY10. Six of these revocations were due to new in-state felonies against persons with no felony sex crimes. Parole revocations as a function of the number of persons on parole decreased slightly in FY10, with about 2.3% of active parolees revoked each month.
- In FY10 the Board continued its innovative use of the Iowa Communications Network, which enables the board to maximize productive use of its time and permit interested parties the opportunity to view parole hearings without extensive travel. The Board continued extensive use of the ICN in conducting hearings in FY10, and the families of victims and inmates also attended hearings via the ICN. The ICN was also used as an educational tool for high school students, permitting them to view Board hearings and question members and staff about their activities.
- The Board continued to expand its list of registered victims, ensuring that victims are notified of parole, work release, and revocation hearings, and providing them the opportunity for input in the deliberative process. The total number of registered victims at the end of FY10 was 3,800 up 1.5 percent from the previous year. The number of reviews conducted by the Board has nearly tripled since FY01. The Board has also has a toll-free victim number to facilitate communications: 866-448-4611.
- The Board continued its use of risk assessment in granting or denying work release or parole, with 3,178 risk assessments completed during the year. This tool has enabled the Board to better protect the public while not delaying release for inmates who are good risks.
- The Board continued participation in ICON, the state corrections data base, facilitating electronic communication and data sharing between the Board IPAROLE and the Department of Corrections ICON.
- The "COE" Certificate of Employability was passed by the legislature and was implemented by the Board of Parole on July 1, 2009. Since that time the Board has received "25" applications. "1" was returned due to being on probation and not under the guidelines to apply. "2" denied, did not meet criteria, "16" returned to offender due to application not being completed and therefore could not start the process and "6" are still in the BOP/COE process, totaling "25" in all.
- Due to recent budget reductions, which resulted in SERIP retirements and furloughs and the loss of several staff, the processing of applications has slowed down considerably. We have had to re-prioritize our duties here and that of our daily operation to continue with offender reviews for release consideration to parole or work release.

Board of Parole Decisions, FY2010



Protecting the Public, FY2010



II. MISSION STATEMENT

To enhance public safety by making informed parole decisions and to transition offenders back to the community

Objectives:

- **Comprehensive and efficient consideration for parole and work release of offenders**
- **Return offenders back into the community through supervised conditional release**
- **Careful consideration of victim opinions concerning the release of offenders and prompt notification of victims of decisions**
- **Awareness of the serious impact that their decisions may have on the offender, the victims and the community**
- **Timely research and analysis of issues of issues critical to the performance of the Board Parole**
- **Quality advice to the Governor in matters relating to Executive Clemency**

III. AGENCY OVERVIEW

The Iowa Board of Parole consists of five members appointed by the Governor. The chairperson and vice-chair are full-time salaried members of the Board. Three members are on a per diem basis and all five members serve staggered, four-year terms.

Iowa law states that the membership of the Board must be of good character and judicious background, must include a member of a minority group, may include a person ordained or designated a regular leader of a religious community and who is knowledgeable in correctional procedures and issues, and must meet at least two of the following three requirements:

- 1) contain one member who is a disinterested layperson;
- 2) contain one member who is an attorney licensed to practice law in this state and who is knowledgeable in correctional procedures and issues;
- 3) contain one member who is a person holding at least a master's degree in social work or counseling and guidance and who is knowledgeable in correctional procedures and issues.

BOARD OF PAROLE MEMBERSHIP

ELIZABETH ROBINSON, Chairwoman, Davenport. Robinson was appointed to the Board in November 1994 by Governor Terry Branstad and appointed Chairperson in October 2001 by Governor Thomas J. Vilsack after having previously served as the Vice-Chair person and Administrative Law Judge for Department of Corrections. She has also served on the Iowa Prisoner Minority Over-Representation Task Force in 1999 and again in 2007. Robinson has worked for the City of Shreveport, Louisiana, as an Administrative Assistant and Records Specialist for the Police Department. She is a member of the Minority Chamber of Commerce, where she served as Treasurer, the Iowa Invests Mentor Program, the Juvenile Justice Committee, Big Sisters, and United Way. She has also been selected to serve on the Iowa Board for the Treatment of Sexual Abusers, the Criminal and Juvenile Justice Planning Council, the Iowa Organization for Victim Assistance, Association of Paroling Authorities International (APAI) professional development committee, and in 2007 appointed by the President of APAI, to serve on the committee to re-write its Constitution and By-Laws. Appointed in 2007 by the Governor to serve on the study committee "Criminal Code Reorganization" for the state of Iowa, she is also a member of The American Correctional Association, a member of the U.S. Department of Justice Reentry Courts, and has been an active member of the Association of Paroling Authorities International (APAI) since 1994. In 2008 she was elected Treasure and serves on the Executive Committee for APAI. Robinson was awarded the "President Award" for the re-write of APAI constitution and by-laws in 2008. She has a degree in Applied Sciences from Southern University at Shreveport and a degree in Business Administration/Accounting from Commercial Business College in Alexandria, Louisiana. She has continued her education in the criminal justice field, being certified in 2002 as a criminal justice specialist, with yearly re-certification by the American College of Forensic Counselors. She has also studied social work and criminal justice at Kentucky University. Chairperson Robinson retired as Administrator with the Scott County Decategorization Program in 1999, which is part of Department of Human Resources and the Child Abuse Council. She also received a commendation from the Department of Defense as a "Patriotic Employer" in 2008.

KAREN KAPLAN MUELHAUPT, Vice Chairperson, Dallas County. Karen Muelhaupt is a licensed social worker who was appointed to the Iowa Board of Parole by Governor Thomas Vilsack in 1999. In 2005 he appointed her to serve as the Board's Vice Chair Woman. Karen has been working in the criminal justice and victim field since 1975. She worked 10 years with Iowa's 5th judicial district as a counselor and pre-sentence investigator. She then worked as a sexual assault counselor for Polk County Victim Services. In 1990 she co-founded one of the United State's first homicide crisis teams. She was the first counselor from Iowa sent to Oklahoma City after the Bombing in 1995. Her efforts were recognized when she received the Presidential Crime Victim Award, our nation's highest honor given to victim advocates, in 1997.

LAWRENCE JAMES, Vice Chairperson, Des Moines. Lawrence James was appointed to the Board of Parole in June 2010. James had a 36 year career in the mortgage banking industry. James owned his own mortgage company and was president of a national mortgage company, Reliastar Mortgage. He served as an Assistant Polk County Attorney, and has been in private practice as a criminal defense and real estate lawyer. He spent 7 years as an Adjunct Professor of Law at the Drake University Law School. James has served on many boards and commissions including: past chair of the Bridges of Iowa, a drug and alcohol treatment program, Des Moines Water Works Board of Trustees and the Housing Appeals Board. He was Volunteer Lawyer of the Year in 2007 for the Polk County Bar Association. He has a BSE and JD from Drake University.

RICHARD S. BORDWELL, Washington. Richard Bordwell was appointed to the Board of Parole in October, 2001. He has been in the private practice of law since graduating from law school. He received his B.S. degree from Iowa State and his J.D. degree from the University of Iowa. He has also served as a county attorney as a judicial magistrate. Bordwell retired as a Major from the U.S. Army Reserve.

NANCY BOYD, Des Moines. Nancy Boyd has the distinction of pursuing major parts of her professional legal career in capacities within all three branches of state government in Iowa, as well as working for the private sector in a business-oriented law firm. The process and politics of state government policy-making became quite clear during her five years as a state legislator from eastern Iowa and her service as an administrative assistant to Governor Robert D. Ray. The details and context of the law were emphasized during the five years on the Supreme Court staff both as a law clerk to Justice Warren J. Rees and as Executive Assistant to Chief Justice W.W. Reynoldson, where her duties also included the legislative liaison work for the courts. She also served two years as an Iowa Assistant Attorney General in the Criminal Appeals Division, as well as over a year as Administrative Assistant to the Commissioner of the Department of Human Services. During Ms. Boyd's ten years of service as a Commissioner on the Iowa Utilities Board, she learned firsthand the issues of administrative adjudication and administrative rules as she made significant decisions as part of the Board that impacted every Iowan and every business. From 1997-2009, Ms. Boyd was part of the legislative lobbying team at BrownWinick Law Firm in Des Moines, Iowa, with a full time presence in the Iowa state capitol during legislative session representing multiple business and agribusiness clients. She also did considerable administrative work before the Iowa Utilities Board in energy and telecommunications issues. On May 1, 2009, Ms. Boyd was appointed to serve as a part-time member of the Iowa Board of Parole. This coincides with her retirement from the BrownWinick

Law Firm on June 30, 2009. She received her B.A. degree, *cum laude*, from Clarke College and her J.D. degree from University of Iowa.

WALTER REED JR., Waterloo. Walter Reed Jr. was appointed to the Board of Parole in May 2009. Mr. Reed served as the Director of the State of Iowa Department of Human Rights from February 2005 until April 2009. As Director he chaired the Governor's Task Force on Race and Detention and the Iowa Abraham Lincoln Bicentennial Commission. Mr. Reed was the State of Iowa Representative to the Governor's Council of the National Abraham Lincoln Bicentennial Commission. Other special assignments included serving on the Iowa Empowerment Board; Co-organizer of the Early Childhood Diversity Initiative; Member of the League of Iowa Human Rights Agencies; Member of the National Association of Human Rights Workers; and Member of the State of Iowa Diversity Council. Prior to State employment Mr. Reed served for ten years as Executive Director of the City of Waterloo Commission on Human Rights in Waterloo, Iowa from September 1994 to January 2005. Mr. Reed received a Bachelors of Arts Degree in 1976 from Wartburg College in Waverly, Iowa majoring in Business Administration; received certifications as a Mediator from the National Association of Human Rights Workers and the Iowa Mediation Service and is certified as a Human Rights Professional from the National Association of Human Rights Workers. Mr. Reed has received several recognitions for his years of management experience in a variety of capacities and professional accomplishments as well as years of Community and Civic volunteer experience in a leadership capacity.

BOARD STAFF

Clarence Key, Jr., Executive Director. Key has served the Board since November of 1999. Key has a BA degree in Criminal Justice from Simpson College and has worked in state government for over twenty years. Mr. Key has served as a probation officer for the 5th Judicial District Department of Correctional Services, as an Assistant for Corrections (Prison Ombudsman) for the Citizen's Aide Ombudsman, and as a Justice System Analyst for the Division of Criminal and Juvenile Justice Planning. Key is a former executive board member of the Des Moines Branch of the NAACP and has been president of the Iowa Corrections Association (1993-1994). He has also been recently appointed to the Board of Trustees of the American Institute of Business College (AIB).

Daren Jacques, Administrative Law Judge II
Lori Rankin, Parole Liaison Officer
Diane Jay, Statistical Research Analyst II
Sarah Harms, Victim Coordinator
Andrea Muelhaupt, Parole Liaison Officer
Ramona Compos, Clerk
Lanette Watson, MPP, Report Consultant

IV. BOARD RESPONSIBILITIES

Inmate Reviews and Interviews. By law, the Board systematically reviews the status of each person committed to the custody of the Director of the Iowa Department of Corrections and considers the person's prospects for parole or work release. The Board reviews at least annually the status of persons other than Class A felons, Class B felons serving time under the 70% law, felons serving mandatory minimum sentences, and those serving determinate sentences. The Board also provides the person written notice of its parole or work release decision.

Not less than twenty days prior to conducting a hearing at which the Board interviews the person, the Board notifies the Department of Corrections regarding the interview schedule. The Department then makes the person available to the Board at his or her institutional residence.

Risk Assessment. The Board has used offender risk assessment since March, 1981. Its use has enabled the Board to increase paroles while maintaining a high degree of public safety. An offender is rated on a scale from one to nine. In order to be granted parole, those receiving a parole risk score of one through six require three affirmative votes from the Board; a risk score of seven or eight requires four votes; and a risk score of nine requires all five votes.

Victim Notification. The Board notifies registered victims of violent crimes of upcoming interviews with identified offenders and of decisions made at those interviews. The victim or appointed counsel has the right to attend the interviews and testify. In addition, all written communications from victims become a permanent part of offenders' files.

Parole. The Board is empowered to grant, rescind, and revoke parole, as well as discharge offenders from parole. The Board decides the conditions of parole, which may be supplemented by the supervising Judicial District.

Work Release. The Board is empowered to grant or rescind work release. Work release periods are approximately six months, but may be adjusted through Board action.

Review of Parole and Work Release Programs. The Board is required to review parole and work release programs being instituted or considered nationwide and determine which programs may be useful for Iowa. Each year the Board also reviews current parole and work release programs and procedures used in the State of Iowa.

Release Studies. The Board is required to conduct studies of the parole and work release system as requested by the Governor and the General Assembly. The Board has fulfilled this responsibility in recent years by conducting recidivism studies of inmates released in FY90, FY96, FY98, and FY00. Returns to prison have been monitored yearly since FY98.

Review of Computer System. The Board is required to increase utilization of data processing and computerization to assist in the orderly operation of the parole and work release system. The Board has joined the Department of Corrections in using the ICON system, which became operational in DOC institutions on 10/1/2004.

Special Sentence. In 2005 legislation was enacted that established ten-year and lifetime post-release supervision for sex offenders. A person convicted of a class B or C felony (903B.1) are committed to the custody of the director of the Iowa Department of Corrections, with supervision as if on parole, for the rest of their life. Those convicted of a misdemeanor or class D felony (903B.2) are committed for a period of ten years. Special sentence paroles may include offenders incarcerated in prison, probationers, offenders serving jail time, and offenders participating in community service programs.

BOARD WORKLOAD

The information contained in this section provides a statistical summary of the Board's workload for FY10. As the tables and charts on the following pages indicate, the Board conducted a total of 13,977 release deliberations, down from 14,686 in FY09. These deliberations resulted in the Board's granting 2,778 paroles and 1,270 work releases. The majority of parole and work release grants were derived from case reviews rather than inmate interviews. In addition, the Board granted 153 Special Sentences in FY10, a 13.3% increase from FY09.

In FY10 the Board continued taking particular care in paroling inmates convicted of crimes against persons. While 19.7 percent of the 12,536 deliberations involving felons resulted in paroles, only 8.4 percent of those involving felonies against persons resulted in paroles. Those convicted of sex crimes were even less likely to be granted parole (3.4%).

Overall average time served from admission to parole rose again slightly in FY10. The total average time served in FY10 increased by 0.7 months to 29.2 months from admission until approval for parole.

Parole revocation hearings totaled 1,300 in FY10, compared to 1,415 in FY09. Of the total hearings, 919 resulted in revocation of parole. One hundred fifty-three of these were automatic revocations due to new convictions for felonies or aggravated misdemeanors, a decrease from 193 in FY09. The percentage of revocations due to new convictions decreased to 16.6 percent, compared to 18.9 percent the preceding year. Two hundred and ninety-five parolees were revoked to work release, up from 293 in FY09. An additional 19 inmates were sent to violator programs.

On occasion the Board may rescind a grant of parole due to inmate misbehavior, failure to follow through in development of a parole plan, or new information that the Board did not have at the time of its releasing decision and at an inmate's request. In FY10 there were 161 rescissions, down from 206 in FY09.

Requests for restoration of citizenship dropped to 11, compared with 41 in FY09. On July 4, 2005, Governor Vilsack signed Executive Order 42 that effectively removed the Board from the process of granting restoration of citizenship. The drop in requests thus stemmed directly from the change in state policy.

The Board also received 27 applications for pardon in FY10 and recommended 11 for approval.

The Board reviewed 32 appeals from inmates requesting reconsideration of prior decisions resulting from revocation hearings, down from 60 in FY09. None of these appeals were amended and all affirmed. Also, the number of offenders receiving simultaneous parole and discharge totaled 76. These offenders are typically within 30 days of the end of their sentences, have had no recent disciplinary reports, have low risk assessment scores, and are not serving sentences for felonies against persons. The Board has concluded that the short period remaining until expiration of sentence is insufficient for parole officers to verify parole plans or commence supervision.

The research division completed 3,178 offender risk assessments in FY10, a 7.8 percent decrease from FY09. The Board makes consistent use of these assessments in determining whether to approve or deny parole or place inmates on work release.

Also, the victim coordinator reviewed 627 victim requests and mailed 2,710 notices to registered victims. Compared to FY09, requests were down (716) and notices were up (2,256). The total number of registered victims at the end of FY10 was 3,800 compared to 3,744 in FY09 (victims drop off the list as offenders are discharged).

The table and graphs on the following pages show the workload of the Board and staff members for FY10.

Table 1. Performance Summary FY2009 and FY2010

	FY2009	FY2010	% change
RELEASE DELIBERATIONS:	14,686	13,977	-4.8%
INMATE INTERVIEWS	2,349	2,232	-5.0%
Paroles Granted	718	591	-17.7%
Work Release Granted	313	279	-10.9%
CASE REVIEWS	12,337	11,745	-4.8%
Paroles Granted	2,294	2,187	-4.7%
Work Release Granted	841	991	17.8%
SPECIAL SENTENCE PAROLES	135	153	13.3%
REVOCATIONS/RESCISSIONS:			
PAROLE REVOCATION HEARINGS	1,415	1,300	-8.1%
Parole Revocations	1,020	919	-9.9%
Automatic Revocations	193	153	-20.7%
PAROLE RESCISSION REVIEWS			
Paroles Rescinded	206	161	-21.8%
REVOCATION APPEALS	60	32	-46.7%
Affirmed	59	32	-45.8%
Amended	1	0	-100.0%
EXECUTIVE CLEMENCY APPLICATIONS:			
LIFER REVIEWS/REPRIEVES	12	0	---
Commutations/Reprieves Recommended	2	0	---
PARDON REVIEWS	74	27	-63.5%
Pardons Recommended	42	11	-73.8%
RESTORATION OF CITIZENSHIP REVIEWS*	54	11	-79.6%
Restorations Recommended	53	11	-79.2%
OTHER REVIEWS:			
Inmate Board Decision Appeals Denied	795	685	-13.8%
Inmate Board Decision Appeals Modified	45	44	-2.2%
Parole to Discharge**	55	76	38.2%
OTHER BOARD WORK:			
Risk Assessments Completed	3,445	3,178	-7.8%
Registered Victims, Yearend	3,744	3,800	1.5%
Victim Registration Requests	716	627	-12.4%
Victim Registrations Approved	532	477	-10.3%
Victim Notices Mailed	2,256	2,710	20.1%

* Due to Executive Order, the Board of Parole no longer has responsibility for restoration of citizenship

**Actual releases, from ICON

Deliberations and Releases, FY2001-FY2010

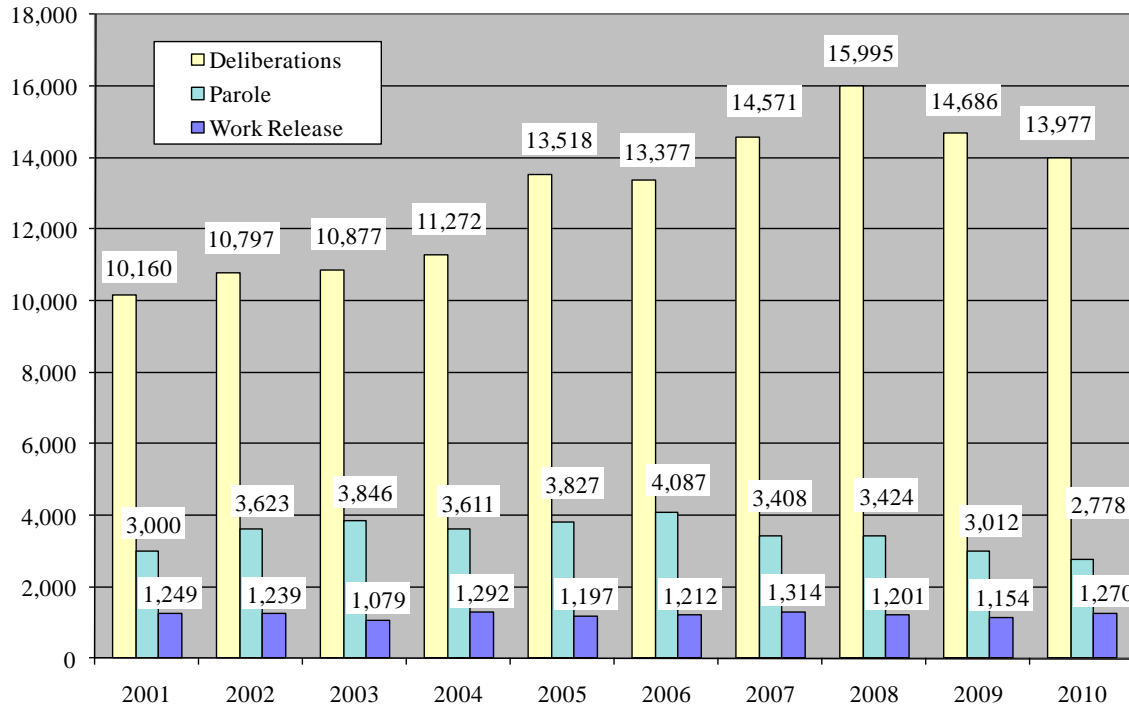


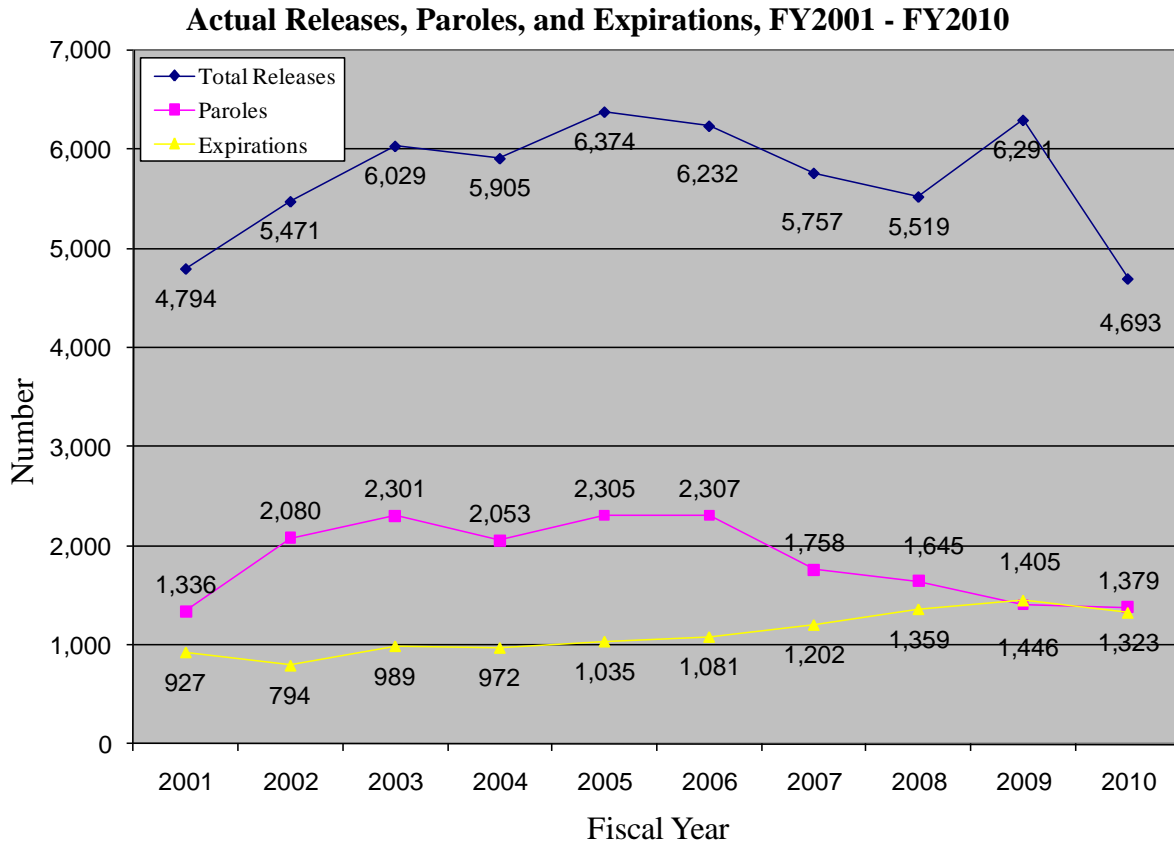
Table 2. Parole and Work Release Grants, FY2001-FY2010

Year	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	% Change
Parole Grants	3,000	3,623	3,846	3,611	3,827	4,087	3,408	3,383	3,012	2,778	-7.4%
Work Release	1,249	1,239	1,037	1,292	1,197	1,212	1,314	1,296	1,154	1,270	1.7%

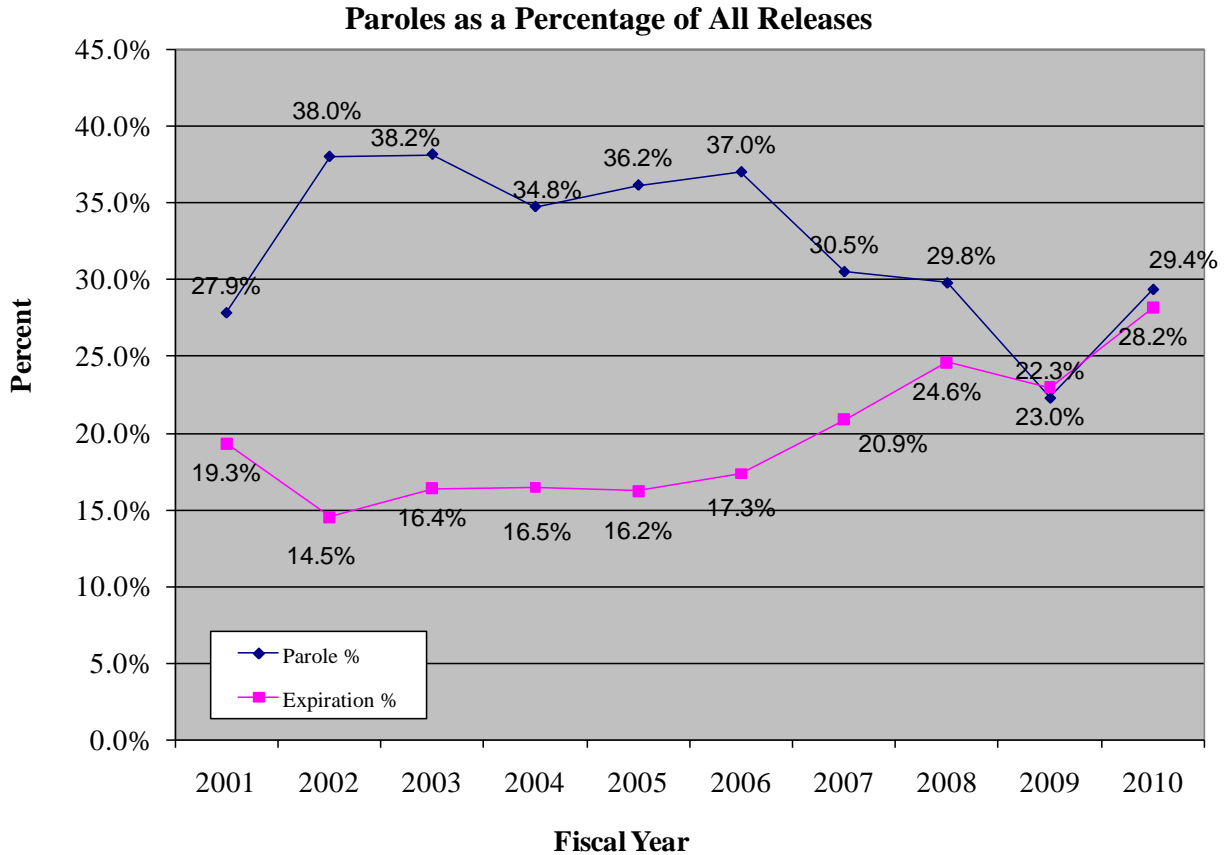
Table 3. Decisions, by Offense Class, FY2010

Offense Class	Decision							
	Parole		Denied		Work Release		Total	
	N	%	N	%	N	%	N	%
A felony	0	0.0%	1	100.0%	0	0.0%	1	0.0%
B felony	211	15.6%	1,041	76.9%	101	7.5%	1,353	9.7%
Other felony	3	16.7%	14	77.8%	1	5.6%	18	0.1%
C felony 70%	32	16.6%	124	64.2%	37	19.2%	193	1.4%
C felony	704	15.6%	3,369	74.5%	450	9.9%	4,523	32.4%
D felony	1,336	24.7%	3,579	66.2%	495	9.1%	5,410	38.7%
Enhanced felony	183	17.6%	738	71.1%	117	11.3%	1,038	7.4%
Total felonies	2,469	19.7%	8,866	70.7%	1,201	9.6%	12,536	89.7%
Agg. misd.	304	21.9%	1,019	73.5%	64	4.6%	1,387	9.9%
Serious misd.	5	9.3%	44	81.5%	5	9.3%	54	3.7%
Total misd.	309	21.4%	1,063	73.8%	69	4.8%	1,441	10.3%
All crimes	2,778	19.9%	9,929	71.0%	1,270	9.1%	13,977	100.0%

Total column percentages add up vertically.



Source: ACIS and ICON



Source: ACIS and ICON

As is suggested in the chart above, expiration of sentence has played an increasing role as a means of exit from Iowa’s prison population¹. This is due primarily to the Board’s belief that there are certain types of offenders from whom the public must be protected as long as possible. While the Board supports the concept of supervision after release from prison, it is thought that maintaining some offenders as long as possible in a secure environment will contribute to public safety. To illustrate the variation among offender types in release practices, Table 4 is presented below:

¹ It should be noted that in the charts above figures come from ICON, so the number of *releases* via parole does not coincide with the number of paroles *granted* by the Board.

Table 4. Paroles, Expirations, and Work Releases, by Offence Class and Type, FY2010

Offense Class and Type	Total N	Expiration		Parole		Work Release	
		N	%	N	%	N	%
A Felony	0	0	---	0	---	0	---
B Felony-not persons	15	0	---	4	26.7%	11	73.3%
B Felony-drug	171	5	2.9%	79	46.2%	87	50.9%
B Felony-persons	54	13	24.1%	11	20.4%	30	55.6%
B Felony-sex	9	8	88.9%	0	---	1	11.1%
Habitual-not persons	82	10	12.2%	20	24.4%	52	63.4%
Habitual-drugs	40	2	5.0%	12	30.0%	26	65.0%
Habitual-persons	10	1	10.0%	2	20.0%	7	70.0%
Habitual-sex	1	1	100.0%	0	---	0	---
Other Felony-not persons	1	1	100.0%	0	---	0	---
Other Felony-drugs	92	4	4.3%	38	41.3%	50	54.3%
Other Felony-persons	2	2	100.0%	0	---	0	---
Other Felony-sex	2	1	50.0%	0	---	1	50.0%
C Felony-not persons	302	68	22.5%	81	26.8%	153	50.7%
C Felony-drug	532	73	13.7%	249	46.8%	210	39.5%
C Felony-persons	126	34	27.0%	25	19.8%	67	53.2%
C Felony-70%	57	10	17.5%	9	15.8%	38	66.7%
C Felony-sex	130	88	67.7%	14	10.8%	28	21.5%
D Felony-OWI	189	78	41.3%	76	40.2%	35	18.5%
D Felony-not persons	870	278	32.0%	346	39.8%	246	28.3%
D Felony-drug	314	64	20.4%	172	54.8%	78	24.8%
D Felony-persons	243	92	37.9%	72	29.6%	79	32.5%
D Felony-sex	50	29	58.0%	5	10.0%	16	32.0%
Felonies-not persons	2,608	583	22.4%	1,077	41.3%	948	36.3%
Felonies-persons	492	152	30.9%	119	24.2%	221	44.9%
Felonies-sex	192	127	66.1%	19	9.9%	46	24.0%
Total Felonies	3,292	862	26.2%	1,215	36.9%	1,215	36.9%
Aggravated Misd.-OWI	44	31	70.5%	11	25.0%	2	4.5%
Aggravated Misd.-drug	30	15	50.0%	13	43.3%	2	6.7%
Agg. Misd.-not persons	356	203	57.0%	128	36.0%	25	7.0%
Agg. Misd.- persons	185	160	86.5%	11	5.9%	14	7.6%
Agg. Misd.-sex	24	24	100.0%	0	0.0%	0	0.0%
Serious Misd.-OWI	0	0	---	0	---	0	---
Serious Misd.-drug	6	5	83.3%	0	---	1	16.7%
Serious Misd- not persons	5	5	100.0%	0	---	0	---
Serious Misd.-persons	18	17	94.4%	0	---	1	5.6%
Serious Misd.-sex	3	1	33.3%	1	33.3%	1	33.3%
Misd.-not persons	441	259	58.7%	152	34.5%	30	6.8%
Misd.-persons	203	177	87.2%	11	5.4%	15	7.4%
Misd.-sex	27	25	92.6%	1	3.7%	1	3.7%
Total Misdemeanors	671	461	68.7%	164	24.4%	46	6.9%
Total	3,963	1,323	33.4%	1,379	34.8%	1,261	31.8%

Source: ICON

Due to the provisions of Iowa Code chapter 914, a person convicted of a criminal offense has the right to make application for executive clemency to the Governor of Iowa. The Governor requests that the Board of Parole make a recommendation regarding these applications. Requests for restoration of citizenship may also be submitted directly to the Board of Parole within sixty days of discharge from supervision. All applications for commutation, pardons, special restoration of citizenship (firearms), and restoration of citizenship (after the Board's sixty day time frame) must be submitted to the Governor's office, which then forwards the applications on to the Board for review. Table 5 shows activity in this area for FY10. Note that a number of applications may be pending at any given time, so the total number of applications shown in the table may not equal the number of approvals plus denials.

Table 5. Executive Clemency, FY2010

Application Type	Received	Board Recommendation	
		Grant	Deny
Commutation	0	0	0
Pardon	27	11	16
Special Citizenship (firearms)	30	14	16
Restoration of Citizenship	11	11	0
Total	68	36	32

Note: Grants and denials may not equal the number received due to carryover.

V. IOWA COMMUNICATIONS NETWORK

On July 14, 1994, the Board began to make use of the new Iowa Communications Network (ICN) to manage the State's prison population more effectively and efficiently.

The ICN is a statewide two-way full motion fiber optic communication network that uses modern technology to connect points throughout all of Iowa's ninety-nine counties. This network facilitates a variety of Board functions including parole interviews, registered victim input, and parole revocation hearings. Further, the ICN has allowed criminal justice students and the public to observe actual interviews of inmates being considered for parole or work release.

Iowa is the first state in the Nation to use its fiber optics system for monthly parole interviews. Since its initial use of the system in July of 1994, the Board experienced few difficulties with the ICN; the benefits (i.e., cost effectiveness, reduced travel time, and ease of use) have generated positive reactions from the Board, the media, the public and other states. Inmates and family members have also expressed support for participation in the interview process via the ICN.

With the completion of its own classroom in October, 1995, the Board greatly increased its use of the ICN in the parole process. The Board no longer needs to prepare volumes of inmate files for transport to an ICN classroom; files are reviewed from the Board's conference room. Thus, transportation and security concerns regarding inmate files have been greatly reduced.

Prior to ICN, victims desiring input were required to travel to distant institutions, were subjected to a rigorous security check, and were possibly seated in the same room as the inmate's family and friends. With the creation of the Board's TeleVictim Program, a registered victim is notified of the intended release hearing and is directed to an ICN site near the victim's home. The victim travels to the local site, provides input, and returns home. The process often requires a few minutes instead of many hours under the old process. Further, the ICN separates victims from inmates, families, and friends and helps defuse potentially tense situations. The incorporation of the registered victim input process via the ICN continues to be a model for parole board interaction with registered victims.

Approximately 10,000 parole and probation revocation hearings have been conducted via the ICN since July of 1994. Prior to the creation of the ICN, parole revocation hearings required travel to counties where the alleged parole violation occurred, which could involve as many as four hours of travel one-way. With the advent of ICN, the parole judge travels to a nearby ICN classroom, conducts the hearings, determines violations and appropriate sanctions, and proceeds to the next case. All the 1,147 ICN revocation hearings conducted in FY10 involved parolees. This continues to represent a high number of hearings from previous years. The Board maintained one full-time Administrative Law Judge for the fiscal year and one for most of the fiscal year until retiring in the spring.

The Board has also utilized the ICN for a number of special projects, including statewide meetings of registered victims and training of parole and probation officers and local public defenders. There was training throughout Iowa for BOP, DOC, and CBC in all districts for the Certificate of Employability (Iowa Model) "COE" program.

The Board's Video Project has utilized the location of current video technology in selected Iowa courthouses (Linn County, Polk County,) along with the Polk County Jail, Interim Jail, and The Newton Correctional Facility.

At the present time, the TeleJustice Courtroom is used primarily for Parole Revocation Hearings, eliminating considerable travel throughout the State. In FY10, 2,592 individuals attended ICN hearings, saving travel for many while also facilitating participation. Savings resulting from ICN usage in FY10 amounted to \$59,468.21 with approximately 360 hours of travel time saved, along with 19,972 miles of travel.

The Board plans continued use of such technological advances as the ICN as it strives to protect the public from serious crime and manage the state's increasing prison population. The Board is currently reviewing the new video over IP (video over internet) to determine its feasibility for use by the Board.

VI. TIME SERVED PRIOR TO PAROLE DECISION

A number of factors influence the amount of time individuals spend incarcerated prior to release on parole. The most obvious of these is the inmate's maximum term of incarceration, which in Iowa is set by statute. There appears to be some public misunderstanding of prison terms in Iowa, in part because of the indeterminate nature of the State's sentencing structure. Three groups set terms of incarceration in Iowa:

- **the Legislature**, which establishes maximum terms of incarceration and may choose to require either mandatory incarceration or a mandatory minimum term of incarceration, or both;
- **judges**, who in sentencing determine who is incarcerated and who is not (and after imprisonment may choose to release an offender on "shock probation"); and
- **the Board of Parole**, which determines when offenders may be released on work release and/or parole.

Indeterminate sentencing is also misunderstood because when a judge sentences an offender to a specific term -- say, ten years of incarceration -- the sentence, absent a mandatory minimum, is actually zero-to-ten years, and the offender may be legally paroled at any time after reception by the prison system. Additionally, under Iowa's "good time" statute, most offenders' sentences are also reduced by about half by good behavior in the prison system, so most ten-year sentences will expire in about five years.

Legislation was passed in 2005 pertaining to a number of criminal offenses, with several of these expected to have a significant impact on the prison population. The most significant of these will eventually affect the number of incarcerated sex offenders in Iowa, as it reclassified some Lascivious Acts offenses (Iowa Code 709.8) from Class D to Class C felonies. Another provision in the same legislation created a new Class A felony for repeat sex offenders. While these changes are not likely to affect the prison population for several years, it is estimated that their impact will eventually be substantial.

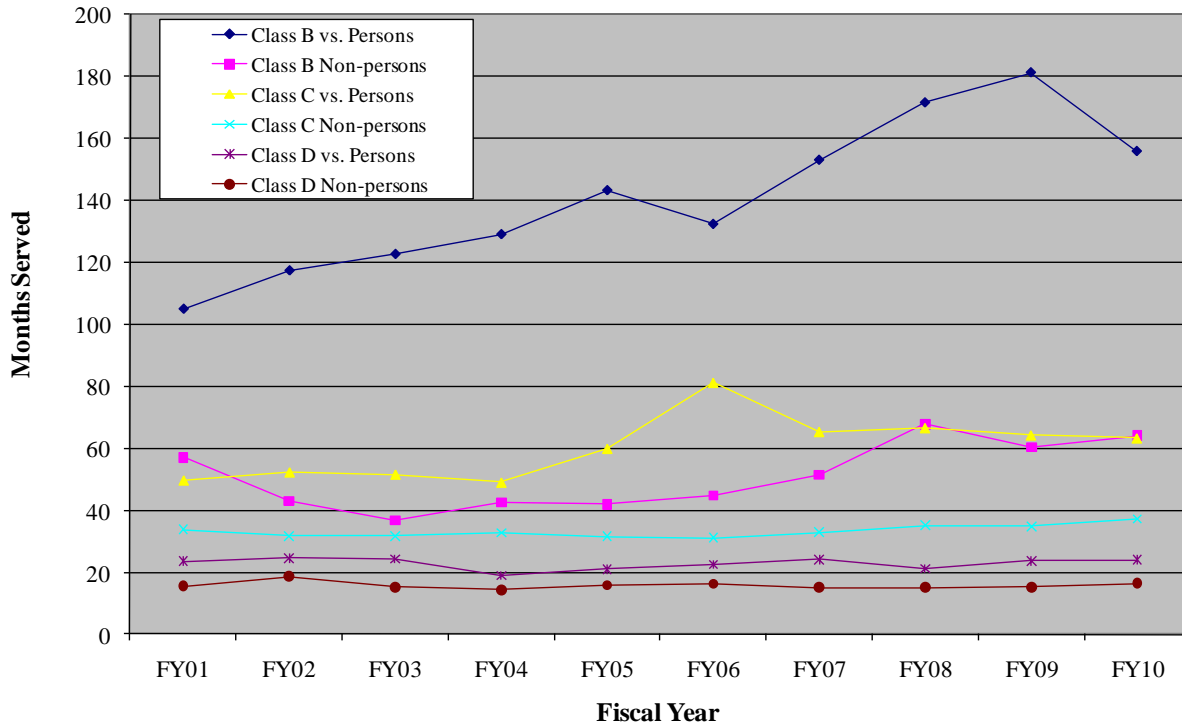
Another factor influencing the size of the prison population has been the Board's increasing caution in releasing inmates who may pose a threat to society. The use of risk assessment in release deliberations has had two distinct effects: to hasten release of good risks who do not need to be incarcerated for reasons of public safety; and to delay release of bad risks who present a threat to society

Table 6 presents an overview of paroling activity during FY10, showing the amount of time served prior to parole for all offenses accounting for twelve or more paroles. Readers interested in offenses not on the table are urged to consult Table 7, which presents all offenses for which there were paroles in FY10.

Table 6. Months Served to Parole Approval, Most Common Offenses, FY2010

Class	Drug Offenses	Code	N	Months Served		
				Mean	Min	Max
Bfel	Proh Acts-Mfg, Del, Consp or Poss w/Int-Meth GT 5gm but LT 5kg	124.401(1)(b)(7)	111	47.5	10.2	112.2
Bfel	PROH. ACTS/CONTR.,SIM SUB	124.401(1B)	35	98.3	60.7	175.1
EnhFel	Proh Acts-Firearm Poss/Control-2X Penalty Enh	124.401(1E)	15	51.8	12.1	102.8
EnhFel	Cont Subst-2nd or Subseq-3X Penalty Enh	124.411	58	59.8	10.8	156.1
Cfel	POSSESSION OF A CONTROLLED SUBSTANCE	124.401(1C)	35	95.5	61.7	148.0
Cfel	Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine LT 500gm	124.401(1)(c)(2)(b)	44	24.8	4.1	80.7
Cfel	Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine LT 5gm	124.401(1)(c)(3)	54	34.7	3.9	89.4
Cfel	Proh Acts-Mfg, Del, Consp, or Poss w/Int-Meth LT 5 gm	124.401(1)(c)(6)	216	33.5	4.6	121.5
Cfel	Proh Acts-Mfg, Del, Consp, or Poss w/Int-Other Subst Sched I, II, III	124.401(1)(c)(8)	29	23.4	3.5	60.3
Cfel	Proh. Acts - Mfg, Del, Consp or Poss w/Int. - Cocaine LT 10 gm	124.401(1)(c)(3)	67	25.8	3.0	118.0
Dfel	Proh Acts-Mfg, Del, Consp or Poss-Marij LT 50 kg	124.401(1)(d)(2)	116	12.3	2.3	59.0
Dfel	Proh Acts-Poss Prod Int for Mfg Cont Subst-Pseudoephedrine	124.401(4)(b)	15	15.3	7.1	22.1
Dfel	Proh Acts-Poss w/o Prescription - 3rd and subsequent	124.401(5)(c)	72	19.8	3.0	59.5
Dfel	FAILURE TO AFFIX TAX STAMP	453B.12	16	16.9	6.0	113.9
Agg	Proh Acts-Poss w/o Prescription - 2nd Offense	124.401(5),B	12	15.3	3.2	107.7
Class	Other Offenses	Code	N	Mean	Min	Max
Dfel	ELUDING	321.279(3)	28	17.9	4.1	54.0
Dfel	OPER VEH WH INT (OWI)/CLASS D FEL/3RD AND SUBSEQUENT OFF	321J.2(C)	407	11.2	0.9	90.8
Dfel	REC. TRANSP, POS. FIREARM FELON	724.26	18	18.7	8.5	45.7
Agg	ALCOHOL CHAPTER 123, 3RD AND SUBSEQUENT	123.91(2)	22	6.2	2.9	9.0
Agg	DRIVING WHILE BARRED - MOTOR VEHICLE	321.561	37	8.7	1.4	59.1
Agg	OPER VEH WH INT (OWI) / AGR MISD / 2ND OFF -	321J.2(B)	81	6.0	1.6	19.6
Agg	OPERATE VEHICLE NO CONSENT	714.7	14	7.7	3.1	21.0
Class	Crimes Against Property	Code	N	Mean	Min	Max
Bfel	BURGLARY 1ST DEGREE	713.3	13	96.0	58.9	140.2
EnhFel	HABITUAL OFFENDER (PROPERTY)	902.8,B	84	52.4	6.6	160.2
Cfel	BURGLARY 2ND DEGREE	713.5	60	42.0	7.0	143.5
Cfel	THEFT 1ST DEGREE	714.2(1)	85	40.1	3.5	185.3
Dfel	BURGLARY 3RD DEGREE	713.6A	172	21.0	2.3	147.7
Dfel	CRIMINAL MISCHIEF 2ND DEGREE	716.4	30	16.0	1.9	61.2
Dfel	FORGERY	715A.2(2)a	102	19.9	3.2	70.4
Dfel	THEFT 2ND DEGREE	714.2(2)	119	16.6	2.7	103.2
Agg	Burglary 3rd Degree	713.6A(2)	12	5.5	2.2	10.0
Agg	THEFT 3RD DEGREE	714.2(3)	39	5.6	1.7	14.2
Class	Crimes Against Persons	Code	N	Mean	Min	Max
Cfel	ROBBERY - 2ND DEGREE - 85%	711.3	26	91.3	77.1	142.8
Cfel	WILLFUL INJURY - CAUSING SERIOUS INJURY	708.4(1)	16	59.5	25.1	97.5
Dfel	DOMESTIC ABUSE ASSAULT - 3RD OR SUBSEQUENT OFFENSE	708.2A(4)	14	18.5	7.2	42.7
Dfel	WILLFUL INJURY - CAUSING BODILY INJURY	708.4(2)	43	25.5	7.3	92.5

Average Time Served Until Release Decision, FY2001-FY2010 by Class



The chart above presents some interesting findings, as it illustrates both the Board’s concern with public safety and its response to the prison population. Examination of the type of felonies shows that, over the period, the Board has shown consistent caution in releasing violent offenders while making efforts to reduce time served for non-violent felons.

Table 7, on the pages following, presents a complete itemization of paroles for FY10, listing the felony class, the specific offense, whether or not consecutive sentences were involved, the number of paroles approved during the year, and the mean, minimum, and maximum periods from admission to parole approval. In an effort to avoid redundancy the table does not list a total separately when all of the paroles for a certain offense either did or did not involve consecutive sentences. For example, the paroles for Class B Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine more than 100 gm and less than 500 gms. 124.401(1)(b)(2)(b) did not involve consecutive sentences, so the column for consecutive sentences notes “N Total” to note that the numbers for the total and for the non-consecutive sentence category were the same.

Table 7. Months Served Prior to Parole Approval, FY2010

Class	Offense Description	Code	Consec	N	Mean	Min	Max
B Felonies	ARSON 1ST DEGREE	712.2	N Total	1	98.6	98.6	98.6
	ATTEMPT TO COMMIT MURDER	707.11	Y Total	2	179.7	173.2	186.3
	BURGLARY 1ST DEGREE	713.2	N Total	2	129.3	118.7	139.9
	BURGLARY 1ST DEGREE	713.3	N	10	91.1	59.6	128.6
			Y	3	112.5	58.9	140.2
			Total	13	96.0	58.9	140.2
	Dist/Poss w/Int to Dist Sched I, II to Persons Under 18	124.406(2A)	N Total	1	81.0	81.0	81.0
	Dist/Poss w/Int to Dist Sched I, II to Persons Under 18 - Mandatory Min 5 yrs	124.406(1A)	N	1	88.1	88.1	88.1
			Y	1	119.4	119.4	119.4
			Total	2	103.7	88.1	119.4
	MURDER 2ND DEGREE	707.3	N Total	3	207.9	199.8	216.0
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Amph GT 5gm but LT 5kg	124.401(1)(b)(8)	N Total	1	86.8	86.8	86.8
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine GT 5gm but LT 50 gm	124.401(1)(b)(3)	N	10	58.9	33.7	115.0
			Y	1	60.5	60.5	60.5
			Total	11	59.1	33.7	115.0
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine GT 5kg	124.401(1)(a)(2)(b)	N Total	1	24.1	24.1	24.1
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine more than 100 gm and less than 500 gms.	124.401(1)(b)(2)(b)	N Total	3	32.3	5.0	54.5
	Proh Acts-Mfg, Del, Consp or Poss w/Int-LSD LT 10gm	124.401(1)(b)(5)	N Total	1	98.7	98.7	98.7
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Meth GT 5gm but LT 5kg	124.401(1)(b)(7)	N	91	47.2	10.2	112.2
			Y	20	48.7	26.0	107.0
			Total	111	47.5	10.2	112.2
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Other Cont Sub LT 500 gm	124.401(1)(b)(2)(d)	N Total	1	39.7	39.7	39.7
	PROH. ACTS/CONTR.,CF, SIM. SUBST	204.401(1A)	N Total	1	214.8	214.8	214.8
	PROH. ACTS/CONTR.,SIM SUB	124.401(1B)	N	18	89.2	60.7	117.8
			Y	17	107.9	75.1	175.1
			Total	35	98.3	60.7	175.1
	ROBBERY 1ST DEGREE	711.2	N	1	194.5	194.5	194.5
Y			5	180.8	155.9	213.1	
Total			6	183.1	155.9	213.1	
SEXUAL ABUSE 2ND DEGREE	709.3	Y Total	1	178.5	178.5	178.5	
VEH. HOMICIDE/OWI 321J.2	707.6A(1)	N Total	6	90.9	81.7	104.8	
VIOLATION OF 706A.2 - ONGOING CRIMINAL CONDUCT	706A.4	N	7	62.5	11.5	173.9	
		Y	2	60.1	42.0	78.2	
		Total	9	62.0	11.5	173.9	
Total B Felonies	Total	N	159	64.7	5.0	216.0	
		Y	52	94.0	26.0	213.1	
		Total	211	71.9	5.0	216.0	

Class	Offense Description	Code	Consec	N	Mean	Min	Max
Enhanced Felonies	Cont Subst-2nd or Subseq-3X Penalty Enh	124.411	N	43	52.2	10.8	144.3
			Y	15	81.8	34.5	156.1
			Total	58	59.8	10.8	156.1
	DISTRIB. CONTR SUB ON CERTAIN REAL PROP/ENHANCED PENALTY (ADD 5 YR)	124.401A	N Total	1	55.8	55.8	55.8
	DISTRIBUTING CONTROLLED	124.401A	N Total	1	53.8	53.8	53.8
	HABITUAL OFFENDER (PERSON)	902.8,A	N	4	39.8	7.2	57.7
			Y	3	59.5	42.0	81.9
			Total	7	48.2	7.2	81.9
	HABITUAL OFFENDER (PROPERTY)	902.8,B	N	64	45.7	6.6	88.7
			Y	20	73.9	26.0	160.2
			Total	84	52.4	6.6	160.2
	LASC ACTS W/CHILD-SUPERVISION	709.8(4)	N	8	47.8	25.6	79.7
			Y	2	87.8	74.0	101.6
			Total	10	55.8	25.6	101.6
MANUFACTURE METH IN MINORS PRESENCE - PENALTY ENHANCED	124.401C	N	1	73.4	73.4	73.4	
		Y	2	59.7	40.2	79.2	
		Total	3	64.3	40.2	79.2	
Proh Acts-Dist, Poss w/Int to Dist Sched I, II, III-Real Prop-penalty enhanced-add 5 yr	124.401A	N Total	4	24.0	5.7	55.7	
Proh Acts-Firearm Poss/Control-2X Penalty Enh	124.401(1E)	N Total	15	51.8	12.1	102.8	
SEXUAL PREDATOR - COMMUNITY SUPERVISION	901A.2(7)	Y Total	3	24.9	6.7	49.6	
Total Enhanced Felonies	Total	N	141	48.0	5.7	144.3	
		Y	45	72.3	6.7	160.2	
		Total	186	53.9	5.7	160.2	
Class	Offense Description	Code	Consec	N	Mean	Min	Max
C Felonies	ARSON 2ND DEGREE	712.3	N	7	31.9	16.9	46.6
			Y	3	58.3	43.4	68.9
			Total	10	39.8	16.9	68.9
	ASSLT WHILE PARTIC. IN FELONY	708.3,A	Y Total	2	84.9	80.1	89.6
	ATTEMPT BURGLARY 1ST DEGREE	713.4	N	2	35.8	23.3	48.3
			Y	1	59.8	59.8	59.8
			Total	3	43.8	23.3	59.8
	BURGLARY 2ND DEGREE	713.3	N	1	21.3	21.3	21.3
			Y	1	71.7	71.7	71.7
			Total	2	46.5	21.3	71.7
	BURGLARY 2ND DEGREE	713.5	N	37	32.0	7.0	67.0
			Y	23	58.2	18.6	143.5
			Total	60	42.0	7.0	143.5
	CHILD ENDANGERMENT/SERIOUS INJ.	726.6(2)	Y Total	1	66.1	66.1	66.1
	Child Endangerment-Serious Injury	726.6(5)	N Total	2	41.5	34.5	48.5
	CONSPIRACY/COMMIT FORC FELONY	706.3,A	N	6	27.0	12.8	39.3
			Y	1	101.9	101.9	101.9
			Total	7	37.7	12.8	101.9
	Conspiracy/Commit Forcible Felony	706.1,A	N	1	37.3	37.3	37.3
			Y	2	57.6	53.5	61.7
Total			3	50.8	37.3	61.7	
CRIMINAL MISCHIEF 1ST DEGREE	716.3	N Total	5	28.4	15.3	46.2	
FRAUDULENT PRACTICE 1ST DEGREE	714.9	N Total	1	30.4	30.4	30.4	
FURN. PRECURSOR SUBSTANCE/MFG.	124B.9(1)	N Total	1	13.1	13.1	13.1	
HOMICIDE BY VEHICLE - 321.261 (3), 85%	707.6A(2)	Y Total	1	87.6	87.6	87.6	

Class	Offense Description	Code	Consec	N	Mean	Min	Max
C Felonies	INTIMIDATION WITH A DANGEROUS WEAPON	708.6(1)	N	6	33.1	24.1	43.5
			Y	1	92.4	92.4	92.4
			Total	7	41.5	24.1	92.4
	NEGLECT OR ABANDONMENT	726.3	N Total	2	40.1	39.3	40.9
	POSSESSION OF A CONTROLLED SUBSTANCE	124.401(1C)	N	1	63.8	63.8	63.8
			Y	34	96.5	61.7	148.0
			Total	35	95.5	61.7	148.0
	POSSESSION STOLEN PROPERTY	714.1(4),A	Y Total	1	36.3	36.3	36.3
	PRECURSOR SUBSTANCE VIOLATION	124B.9	N Total	3	15.0	8.0	20.6
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine LT 500gm	124.401(1)(c)(2)(b)	N	38	23.2	4.1	80.7
			Y	6	34.8	10.8	61.0
			Total	44	24.8	4.1	80.7
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Cocaine LT 5gm	124.401(1)(c)(3)	N	35	26.5	3.9	63.5
			Y	19	49.7	14.2	89.4
			Total	54	34.7	3.9	89.4
	Proh Acts-Mfg, Del, Consp or Poss w/Int-Heroin LT 100gm	124.401(1)(c)(1)	N Total	2	18.4	2.3	34.4
	Proh Acts-Mfg, Del, Consp, or Poss w/Int	124.401(1C)	Y Total	2	108.0	82.5	133.5
	Proh Acts-Mfg, Del, Consp, or Poss w/Int-Amph LT 5 gm	124.401(1)(c)(7)	N Total	3	17.8	12.3	22.4
	Proh Acts-Mfg, Del, Consp, or Poss w/Int-Meth LT 5 gm	124.401(1)(c)(6)	N	133	25.9	4.6	97.1
			Y	83	45.8	7.3	121.5
			Total	216	33.5	4.6	121.5
	Proh Acts-Mfg, Del, Consp, or Poss w/Int-Other Subst Sched I, II, III	124.401(1)(c)(8)	N	26	23.0	3.5	60.3
			Y	3	27.7	7.1	47.1
			Total	29	23.4	3.5	60.3
	Proh. Acts - Mfg, Del, Consp or Poss w/Int. - Cocaine LT 10 gm	124.401(1)(c)(3)	N	58	22.8	3.0	44.2
			Y	9	45.4	26.0	118.0
			Total	67	25.8	3.0	118.0
	RECV PRECURSOR SUBST./MFG. C.S.	124B.9(2)	Y Total	1	81.1	81.1	81.1
	ROBBERY - 2ND DEGREE - 85%	711.3	N	21	87.7	77.1	96.5
			Y	5	106.5	83.7	142.8
Total			26	91.3	77.1	142.8	
ROBBERY 2ND DEGREE, 85%	711.3	N	4	82.7	78.5	85.8	
		Y	2	109.3	108.6	110.0	
		Total	6	91.6	78.5	110.0	
Sex Abuse 3rd Degree-Life Special Sentence	709.4	N Total	2	46.2	43.9	48.4	
Sex Abuse-3rd, Spouse or Cohabitant-Life Special Sentence	709.4(1)	N Total	1	27.4	27.4	27.4	
SEXUAL ABUSE 3RD - NOT FORCIBLE FELONY	709.4(2C,4)	N	7	39.4	24.1	54.8	
		Y	1	78.9	78.9	78.9	
		Total	8	44.3	24.1	78.9	
SEXUAL ABUSE 3RD DEGREE	709.4	N	2	45.3	40.4	50.3	
		Y	3	79.7	52.4	96.4	
		Total	5	65.9	40.4	96.4	
Sexual Abuse 3rd Degree/Life special Sentence.	709.4(2C,4)	N Total	3	36.7	28.5	49.5	
Sexual Exploit. of Minor-Life Special Sentence	728.12(1)	N Total	1	35.0	35.0	35.0	
TERRORISM - INTENT TO INJURE OR PROVOKE FEAR OR ANGER	708.6,A	Y Total	1	107.7	107.7	107.7	

Class	Offense Description	Code	Consec	N	Mean	Min	Max
C Felonies	THEFT 1ST DEGREE	714.2(1)	N	57	28.0	3.5	68.0
			Y	28	64.6	14.2	185.3
			Total	85	40.1	3.5	185.3
	UNAUTH. USE OF CREDIT CARD) \$10K	715A.6(2)(A)	N Total	1	46.0	46.0	46.0
	USING A JUVENILE TO COMMIT AN INDICTABLE OFFENSE	709A.6	N Total	1	29.3	29.3	29.3
	VEH. HOMICIDE/U-INF. OR RECKLESS	707.6A(1)	N	3	38.9	35.9	44.3
			Y	1	94.3	94.3	94.3
			Total	4	52.8	35.9	94.3
	VEH. HOMICIDE/U-INF. OR RECKLESS	707.6A(2)	N	5	42.8	30.3	52.2
			Y	3	56.7	41.1	79.2
Total			8	48.0	30.3	79.2	
VOLUNTARY MANSLAUGHTER	707.4	Y Total	3	70.2	52.9	84.4	
WILLFUL INJURY	708.4	N Total	1	26.3	26.3	26.3	
WILLFUL INJURY - CAUSING SERIOUS INJURY	708.4(1)	N	4	32.9	25.1	37.4	
		Y	12	68.4	53.6	97.5	
		Total	16	59.5	25.1	97.5	
Total C Felonies	Total	N	483	30.2	2.3	97.1	
		Y	253	61.7	7.1	185.3	
		Total	736	41.0	2.3	185.3	
Class	Offense Description	Code	Consec	N	Mean	Min	Max
D Felonies	ASSAULT - SERIOUS INJURY	708.2(4)	N	6	16.2	8.2	20.1
			Y	1	37.1	37.1	37.1
			Total	7	19.2	8.2	37.1
	ASSAULT INTENT OF INJURY PEACE	708.3A(1)	Y Total	2	56.4	47.8	65.0
	ASSAULT WITH WEAPON--PEACE OFFICERS/OTHERS	708.3A(2)	N	2	16.6	13.7	19.6
			Y	2	24.2	22.3	26.2
			Total	4	20.4	13.7	26.2
	ASSLT WHILE PARTIC. IN FELONY	708.3,B	N	5	15.1	8.8	20.5
			Y	2	33.7	26.5	40.9
			Total	7	20.4	8.8	40.9
	Asslt. to Commit Sex Abuse/Bodily Inj.-10 Yr Special Sent	709.11,B	N	1	20.8	20.8	20.8
			Y	1	25.5	25.5	25.5
			Total	2	23.1	20.8	25.5
	ATTEMPTED BURGLARY 2ND DEGREE	713.6	N	3	21.5	19.4	25.8
			Y	1	18.1	18.1	18.1
			Total	4	20.7	18.1	25.8
	BURGLARY 3RD DEGREE	713.5	N Total	1	57.6	57.6	57.6
	BURGLARY 3RD DEGREE	713.6A	N	110	13.6	2.3	40.2
			Y	62	34.2	4.6	147.7
			Total	172	21.0	2.3	147.7
CARRYING WEAPONS ON SCHOOL	724.4B(1)	N Total	1	9.8	9.8	9.8	
Child Endangerment-Bodily Injury	726.6(6)	N	1	19.2	19.2	19.2	
		Y	3	37.3	29.4	50.9	
		Total	4	32.8	19.2	50.9	
CONSPIRACY/COMMIT FELONY (PERSON)	706.3,B	N Total	1	19.9	19.9	19.9	
CONSPIRACY/COMMIT FELONY (PROPERTY)	706.3,C	N Total	5	14.6	8.1	23.6	
Conspiracy/Commit Non-Forcible Felony	706.1,B	N	1	18.1	18.1	18.1	
		Y	1	41.2	41.2	41.2	
		Total	2	29.7	18.1	41.2	

Class	Offense Description	Code	Consec	N	Mean	Min	Max
D Felonies	CRIMINAL MISCHIEF 2ND DEGREE	716.4	N	22	12.1	1.9	31.1
			Y	8	26.5	10.2	61.2
			Total	30	16.0	1.9	61.2
	DEPENDANT ADULT ABUSE - EXPLOITATION) \$100	235B.20(5)	N Total	1	13.3	13.3	13.3
	DISARMING A PEACE OFFICER	708.13(2),B	N Total	1	14.1	14.1	14.1
	DOMESTIC ABUSE ASSAULT - 3RD OR SUBSEQUENT OFFENSE	708.2A(4)	N Total	14	18.5	7.2	42.7
	ELUDING	321.279(3)	N	19	14.6	4.1	54.0
			Y	9	24.8	4.1	44.2
			Total	28	17.9	4.1	54.0
	ESCAPE OF FELON	719.4(1)	N	3	9.7	7.3	14.0
			Y	2	26.5	8.1	44.9
			Total	5	16.4	7.3	44.9
	EXTORTION	711.4	N	7	12.8	6.9	18.8
			Y	3	52.0	23.0	86.2
			Total	10	24.6	6.9	86.2
	FAILURE TO AFFIX TAX STAMP	453B.12	N	14	10.7	6.0	20.0
			Y	2	60.5	7.2	113.9
			Total	16	16.9	6.0	113.9
	FAILURE TO APPEAR FELONY CHG.	811.2(8),A	N	7	16.2	5.7	27.4
			Y	1	18.0	18.0	18.0
			Total	8	16.4	5.7	27.4
	FALSE REPORTS	712.7	N Total	1	25.3	25.3	25.3
	FORGERY	715A.2(2)a	N	60	13.1	4.1	54.0
			Y	42	29.7	3.2	70.4
			Total	102	19.9	3.2	70.4
	FORGERY	715A.2(A)	N	2	24.8	14.1	35.6
			Y	9	82.7	3.6	152.0
			Total	11	72.2	3.6	152.0
	FORGERY/IOWA LOTTERY FRAUD	99G.36(1)	Y Total	1	24.5	24.5	24.5
	FRAUDULENT PRACTICE 2ND DEGREE	714.1	N Total	4	16.8	3.3	53.1
	FURN. CONTR. SUBST. TO INMATES	719.8	N Total	4	13.2	7.9	16.5
	Gathering For Use of Drugs - Other than Marijuana	124.407,A	N	4	16.1	6.8	23.5
			Y	1	24.3	24.3	24.3
			Total	5	17.7	6.8	24.3
	GOING ARMED WITH INTENT	708.8	N	3	15.2	12.6	19.4
			Y	1	40.2	40.2	40.2
			Total	4	21.5	12.6	40.2
	IDENTITY THEFT	715A.8,A	N Total	5	11.7	6.5	20.7
	Incest-10 Yr. Special Sentence	726.2	N Total	1	39.8	39.8	39.8
	INTERFERENCE W/ OFFICIAL ACTS	719.1(1)-C	N Total	1	11.1	11.1	11.1
INTERFERENCE W/OFFICIAL ACTS,	719.1(1),D	Y Total	2	28.0	25.9	30.2	
INTIMIDATION WITH A DANGEROUS WEAPON	708.6(2)	N	1	9.4	9.4	9.4	
		Y	3	32.6	24.5	42.3	
INVOL MANSL/PUBLIC OFFENSE	707.5(1)	N Total	2	21.7	20.5	22.9	
Lascivious Acts With A Child - 10 yr.	709.8(3)	Y Total	1	17.2	17.2	17.2	
Lascivious Acts with a Child - 2 years PA/WR after TDD.	709.8	N Total	1	24.1	24.1	24.1	
OPER VEH WH INT (OWI)/CLASS D FEL/3RD AND SUBSEQUENT OFF	321J.2(C)	N	360	9.7	0.9	90.8	
		Y	47	22.2	1.6	81.2	
		Total	407	11.2	0.9	90.8	
PERJURY	720.2	N Total	1	21.7	21.7	21.7	

Class	Offense Description	Code	Consec	N	Mean	Min	Max
D Felonies	PISTOL,REVOLVER-TRANS TO PERSON PROHIBITED FROM ACQUIR	724.16(2)	N Total	1	19.8	19.8	19.8
	POSS. CONTRABAND IN CORR. FACILITY	719.7(4B)	N Total	2	21.6	16.5	26.7
	POSSESSION OF A CONTROLLED SUBSTANCE	124.401(5)D	N	1	4.0	4.0	4.0
			Y	2	42.9	27.8	58.0
			Total	3	29.9	4.0	58.0
	POSSESSION OF A CONTROLLED SUBSTANCE - 2ND OFFENSE - 1	124.401(5),C	Y Total	2	59.7	59.1	60.2
	POSSESSION OF CONTRABAND - CORRECTIONAL FACILITY	719.7(B)	N Total	2	8.6	7.4	9.7
	POSSESSION OF STOLEN PROPERTY	714.1(4),B	Y Total	1	7.6	7.6	7.6
	Proh Acts-Mfg, Del, Consp or Poss-Marij LT 50 kg	124.401(1)(d)(2)	N	91	10.4	2.3	59.0
			Y	25	19.4	7.3	37.6
			Total	116	12.3	2.3	59.0
	Proh Acts-Poss Prod Int for Mfg Cont Subst-Anhydrous Ammonia	124.401(4)(d)	N	1	10.4	10.4	10.4
			Y	3	12.7	8.5	17.7
			Total	4	12.1	8.5	17.7
	Proh Acts-Poss Prod Int for Mfg Cont Subst-Ephedrine	124.401(4)(a)	N Total	1	7.1	7.1	7.1
	Proh Acts-Poss Prod Int for Mfg Cont Subst-Ethyl Ether	124.401(4)(c)	N Total	3	12.5	7.4	19.6
	Proh Acts-Poss Prod Int for Mfg Cont Subst-Pseudoephedrine	124.401(4)(b)	N	10	15.0	7.1	20.9
			Y	5	15.8	12.1	22.1
			Total	15	15.3	7.1	22.1
	Proh Acts-Poss Prod Int for Mfg Cont Sust-Lithium	124.401(4)(f)	N	5	20.4	11.7	41.3
			Y	1	24.4	24.4	24.4
			Total	6	21.1	11.7	41.3
	Proh Acts-Poss Product Intended For Mfg Any Cont Subst	124.401(4)	N	2	9.8	6.0	13.7
			Y	3	46.7	25.1	63.8
			Total	5	31.9	6.0	63.8
	Proh Acts-Poss w/o Prescription - 3rd and subsequent	124.401(5)(c)	N	53	17.8	3.0	59.4
			Y	19	25.3	10.9	59.5
			Total	72	19.8	3.0	59.5
	PROHIBITED ACTS/MARIJUANA, (50 KILO	124.401(1D)B	Y Total	1	101.6	101.6	101.6
	REC. TRANSP, POS. FIREARM FELON	724.26	N	14	14.9	8.5	20.5
Y			4	32.1	19.3	45.7	
Total			18	18.7	8.5	45.7	
Serious Injury by Vehicle	707.6A(4)	N	9	16.7	10.0	20.8	
		Y	1	36.6	36.6	36.6	
		Total	10	18.7	10.0	36.6	
Sex Offender - Registration Violation 2nd or	692A.104-B	N Total	1	46.1	46.1	46.1	
SEX OFFENDER REGISTRY	692A.7(1,B)	N	4	19.0	17.9	20.5	
		Y	2	60.8	50.3	71.2	
		Total	6	32.9	17.9	71.2	
SEX OFFENDER REGISTRY - FAILURE TO COMPLY	692A.7(1C)	N	7	16.9	12.2	21.5	
		Y	1	15.3	15.3	15.3	
		Total	8	16.7	12.2	21.5	
SOLICITATION TO COMMIT FELONY	705.1,A	Y Total	1	19.8	19.8	19.8	
STALKING	708.11(3B)	N	1	7.8	7.8	7.8	
		Y	1	67.1	67.1	67.1	
		Total	2	37.4	7.8	67.1	
STALKING 3RD OF SUBSEQUENT	708.11(2A)	N Total	1	25.2	25.2	25.2	

Class	Offense Description	Code	Consec	N	Mean	Min	Max
D Felonies	THEFT 2ND DEGREE	714.2(2)	N	91	11.7	2.7	53.6
			Y	28	32.8	3.2	103.2
			Total	119	16.6	2.7	103.2
	THEFT OF IOWA LOTTERY TICKETS	99G.36	N Total	2	16.1	7.9	24.3
	THREATS	712.8	N Total	1	21.6	21.6	21.6
	TRAFFICKING IN STOLEN WEAPONS	724.16A,1	Y Total	3	28.2	17.2	48.1
	UNAUTH. USE OF CREDIT CARD, GREATER THAN \$1K, LESS THAN \$10K	715A.6(2)(B)	N Total	3	17.2	13.0	22.8
	UNAUTHORIZED POSSESSION OF OFFENSIVE WEAPONS	724.3	Y Total	1	26.4	26.4	26.4
	VIOL. CUSTODIAL ORDER	710.6,A	N Total	1	17.5	17.5	17.5
	WILLFUL INJURY - CAUSING BODILY INJURY	708.4(2)	N	30	18.8	7.3	56.6
Y			13	40.9	16.1	92.5	
Total			43	25.5	7.3	92.5	
Total D Felonies	Total	N	1012	12.5	0.9	90.8	
		Y	324	31.4	1.6	152.0	
		Total	1336	17.1	0.9	152.0	
Class	Offense Description	Code	Consec	N	Mean	Min	Max
Agg. Misd.	ALCOHOL CHAPTER 123, 3RD AND SUBSEQUENT	123.91(2)	N	20	6.1	2.9	9.0
			Y	2	7.1	7.0	7.2
			Total	22	6.2	2.9	9.0
ASSAULT CAUSING INJURY--PEACE	708.3A(3)	Y Total	2	53.2	16.3	90.2	
ASSAULT INTENT OF INJURY	708.2(1)	Y Total	3	13.5	13.0	13.9	
ASSAULT WITH A WEAPON	708.2(3)	Y Total	1	8.5	8.5	8.5	
Asslt. to Commit Sex Abuse/No Inj.-10 Yr. Special Sent.	709.11,C	N Total	1	9.9	9.9	9.9	
ATTEMPTED BURGLARY 3RD DEGREE	713.6B	N	6	5.2	3.0	8.1	
		Y	1	19.3	19.3	19.3	
		Total	7	7.2	3.0	19.3	
Burglary 3rd Degree	713.6A(2)	N	9	5.2	2.2	10.0	
		Y	3	6.7	3.8	8.5	
		Total	12	5.5	2.2	10.0	
CARRYING WEAPONS	724.4	N	3	6.1	4.6	8.7	
		Y	2	9.0	9.0	9.1	
		Total	5	7.3	4.6	9.1	
CHILD ENDANGERMENT	726.6(1)	Y Total	1	13.2	13.2	13.2	
Child Endangerment/No Injury	726.6(7)	Y Total	2	6.6	4.3	9.0	
CHILD ENDANGERMENT/NO INJURY	726.6(3)	Y Total	1	20.2	20.2	20.2	
CHILD ENDANGERMENT/NO INJURY	726.6(6)	N	1	3.9	3.9	3.9	
		Y	1	23.8	23.8	23.8	
		Total	2	13.8	3.9	23.8	
Conspiracy/Commit Aggravated Misdemeanor	706.1,C	N	1	2.7	2.7	2.7	
		Y	1	22.9	22.9	22.9	
		Total	2	12.8	2.7	22.9	
CRIMINAL MISCHIEF 3RD DEGREE	716.5	N	2	6.2	5.6	6.7	
		Y	1	10.8	10.8	10.8	
		Total	3	7.7	5.6	10.8	
DOMESTIC ABUSE (SUBSEQUENT OFFENSES)	708.2A(3B)	Y Total	1	6.5	6.5	6.5	
DOMESTIC ABUSE ASSAULT - 2ND OFFENSE	708.2A(3B)	N	1	6.3	6.3	6.3	
		Y	4	14.8	10.9	22.0	
		Total	5	13.1	6.3	22.0	

Class	Offense Description	Code	Consec	N	Mean	Min	Max
Agg. Misd.	DOMESTIC ABUSE ASSAULT WITH INTENT OR DISPLAYS A WEAPON	708.2A(2C)	N	1	6.2	6.2	6.2
			Y	2	52.2	16.1	88.3
			Total	3	36.8	6.2	88.3
	DRIVING WHILE BARRED - MOTOR VEHICLE	321.561	N	25	5.7	2.0	21.9
			Y	12	15.0	1.4	59.1
			Total	37	8.7	1.4	59.1
	ELUDING	321.279(2)	N	2	6.2	5.8	6.7
			Y	1	42.7	42.7	42.7
			Total	3	18.4	5.8	42.7
	FORGERY	715A.2(B)	N	3	4.0	3.7	4.6
			Y	2	6.1	4.6	7.5
			Total	5	4.8	3.7	7.5
	FRAUDULENT PRACTICE 3RD DEGREE	714.11	N Total	2	3.7	3.3	4.2
	GO ARMED WITH KNIFE BLADE) 8"	724.4(3)A	Y Total	1	10.6	10.6	10.6
	HARASSMENT / 1ST DEG.	708.7(2)	N	3	30.0	7.1	75.3
			Y	1	11.9	11.9	11.9
			Total	4	25.5	7.1	75.3
	IDENTITY THEFT	715A.8,B	N	1	6.5	6.5	6.5
			Y	1	2.5	2.5	2.5
			Total	2	4.5	2.5	6.5
	IMPERS. PUBLIC OFFICIAL	718.2	N Total	2	4.2	3.1	5.3
	INTERFERENCE W/ OFFICIAL ACTS	719.1(1)	N	1	3.5	3.5	3.5
			Y	1	12.3	12.3	12.3
			Total	2	7.9	3.5	12.3
	OPER VEH WH INT (OWI) / AGR MISD / 2ND OFF -	321J.2(B)	N	64	4.8	1.6	9.9
			Y	17	10.4	6.5	19.6
			Total	81	6.0	1.6	19.6
	OPERATE VEHICLE NO CONSENT	714.7	N	8	5.8	3.1	8.6
			Y	6	10.2	3.6	21.0
			Total	14	7.7	3.1	21.0
Proh Acts-Mfg, Del, Consp or Poss-Other Cont Subst Sched IV, V	124.401(1)(d)(1)	N Total	1	6.3	6.3	6.3	
Proh Acts-Poss w/o Prescription - 2nd Offense	124.401(5),B	N	9	5.1	3.2	8.1	
		Y	3	45.8	8.5	107.7	
		Total	12	15.3	3.2	107.7	
Proh Acts-Poss w/o Prescription - Marijuana-3rd and sub	124.401(5),F	N	3	5.8	3.0	10.1	
		Y	1	5.2	5.2	5.2	
		Total	4	5.6	3.0	10.1	
PROHIBITIVE ACTS - KNOWINGLY PERMIT CONTROLLED SUB ON PREMISES	124.402(1),E	N	1	4.2	4.2	4.2	
		Y	1	7.1	7.1	7.1	
		Total	2	5.6	4.2	7.1	
PROSTITUTION	725.1	N	5	4.6	2.1	8.2	
		Y	1	23.0	23.0	23.0	
		Total	6	7.6	2.1	23.0	
SEX OFFENDER REGISTRY - FAILURE TO COMPLY	692A.7(1A)	N Total	2	4.6	3.5	5.8	
SEX OFFENDER REGISTRY - FAILURE TO REGISTER/1ST OFFENSE	692A.7(1,A)	Y Total	1	19.6	19.6	19.6	
STALKING--AGGRAVATED MISDEMEANOR - 1ST OFFENSE	708.11(3C)	Y Total	1	19.4	19.4	19.4	
SUPPLYING ALCOHOL TO PERSON UNDER AGE - SERIOUS INJURY	123.47(5)	N Total	1	4.6	4.6	4.6	
TAMPERING WITH RECORDS	715A.5	Y Total	2	17.8	6.7	29.0	

Class	Offense Description	Code	Consec	N	Mean	Min	Max
Agg. Misd.	THEFT 3RD DEGREE	714.2(3)	N	27	4.8	1.7	14.2
			Y	12	7.3	3.9	10.9
			Total	39	5.6	1.7	14.2
	UNAUTH. USE OF CREDIT CARDS	715A.6(B)	Y Total	1	53.4	53.4	53.4
	UNAUTHORIZED USE OF CREDIT CARDS	715A.6(2)	N	2	6.0	4.6	7.4
			Y	4	10.0	7.4	12.3
Total			6	8.7	4.6	12.3	
Total Aggravated Misdemeanors		Total	N	141	48.0	5.7	144.3
			Y	42	75.7	26.0	160.2
			Total	183	54.3	5.7	160.2
Class	Offense Description	Code	Consec	N	Mean	Min	Max
Serious Misd.	POSSESSION OF MARIJUANA - 1	124.401(5),B	Y Total	1	20.3	20.3	20.3
	Proh Acts-Poss w/o Prescription - Marijuana - 1st offense	124.401(5)(d)	Y Total	1	18.8	18.8	18.8
	Sexual Predator Prior Conviction-10 Year Special Sentence	901A.2(1),A	Y Total	1	23.3	23.3	23.3
	VOLUNTARY ABSENCE (ESCAPE)	719.4(3)	Y Total	2	53.8	47.5	60.1
	Total Serious Misdemeanors		Total	Y Total	5	34.0	18.8

Note: Number of months shown in the table represents the length of time from an inmate's commitment to prison until approval of parole. Actual release usually occurs within the following month unless the parole grant is rescinded. Time does not include any credited jail time prior to commitment but will include time spent on appeal bond, work release, or other forms of release prior to the parole decision.

For parolees with multiple offenses at the time of parole, the primary offense reflects the crime with the longest sentence or the crime against a person, if the sentence lengths are equal. Also, the months served for a concurrent sentence may exceed the statutory maximum sentence in cases where a court has imposed a new sentence following an inmate's commitment to the Department of Corrections.

Table 8. Months Served until Release Decision, by Offense Class, FY2010

Class	N	Months Served		
		Mean	Min	Max
B Felony sex	1	178.5	178.5	178.5
B Felony vs. persons	17	154.5	81.7	216.0
B Felony not persons	193	64.1	5.0	214.8
Total B Felony	211	71.9	5.0	216.0
Other Felony sex	13	48.7	6.7	101.6
Other Felony vs. persons	7	48.2	7.2	81.9
Other Felony not persons	166	54.5	5.7	160.2
Total Other Felony	186	53.9	5.7	160.2
C Felony 70%	32	91.4	77.1	142.8
C Felony sex	20	47.5	24.1	96.4
C Felony vs. persons	58	53.2	12.8	107.7
C Felony not persons	626	37.1	2.3	185.3
Total C Felony	736	41.0	2.3	185.3
D Felony sex	6	28.9	17.2	46.1
D Felony vs. persons	122	23.8	6.9	92.5
D Felony not persons	801	19.0	1.9	152.0
Total D Felony	929	19.7	1.9	152.0
Total Felonies	2469	31.7	0.9	216.0
OWI	488	10.3	0.9	90.8
Aggravated Misdemeanor sex	1	9.9	9.9	9.9
Aggravated Misdemeanor vs. persons	28	19.6	3.5	90.2
Aggravated Misdemeanor not persons	194	8.0	1.4	107.7
Total Aggravated Misdemeanors	223	9.4	1.4	107.7
Serious Misdemeanor sex	1	23.3	23.3	23.3
Serious Misdemeanor not persons	4	36.7	18.8	60.1
Total Serious Misdemeanors	5	34.0	18.8	60.1
Total Misdemeanors	309	8.9	1.4	107.7
Total all grants	2778	29.2	0.9	216.0
Total vs. persons	306	47.0	3.5	216.0
Total not persons	2472	27.0	0.9	214.8

VII. PAROLE REVOCATION

The parole revocation process begins with the receipt of a parole officer's violation report form. The alleged violator is subsequently notified to appear before an Administrative Parole Judge for a parole revocation hearing, during which the Parole Judge determines whether or not the parolee is in violation of terms of the parole agreement. If the Judge finds that a parole violation has occurred, one of the following sanctions may be imposed:

- re-instatement to parole with credit for jail time served;
- re-instatement to parole with additional conditions imposed (including transfer to Intensive Parole Supervision);
- diversion to an appropriate treatment program;
- placement in the Violator's Program;
- placement in the Phoenix Program;
- revocation of parole and transfer to a work release program;
- revocation of parole and return to prison.

Pursuant to *Iowa Code* Section 908.10 and 908.10A, the Board's Parole Judges do not hear cases involving parolees' convictions and sentences for new felony and aggravated misdemeanor offenses. In the event a parolee is convicted and sentenced for a felony or aggravated misdemeanor offense while on parole, the parole is deemed revoked as of the date of the commission of the new offense. While no parole revocation hearing is conducted for an automatic revocation, an Administrative Parole Judge is required to process the judgment and sentence on the new conviction and notify the parolee of the revocation. Throughout this report automatic revocations are included in the number of revocation hearings, in order to reflect the workload of Parole Judges, with the exception of calculating percentages in Table 10.

During this fiscal year, Parole Judges held 1,300 hearings, down from 1,415 in FY09. There were 111 automatic revocations for new felony convictions (down from 151 in FY09) and 42 revocations for new aggravated misdemeanor convictions (the same as in FY09). Table 9 shows the distribution of these new convictions. Note that 14 of the 153 convictions involved crimes against persons; six of these were in-state felonies and only one a sex crime.

Table 9. Type and Class of Convictions Leading to Automatic Revocations, FY2010

Off.Type	Conviction Class							FY10	FY09	%
	Afel	Bfel	Ofel	Cfel	Dfel	AGMD	Out-of-State	Total	Total	Change
Alcohol						2		2	0	---
Drugs		5	18	11	20	8	11	73	77	-5.2%
Public Order						2		2	4	-50.0%
OWI					12	4		16	21	-23.8%
Property		1	4	3	13	19	2	42	58	-27.6%
Vs. Person			1	1	4	5	2	13	18	-27.8%
Sex						1		1	1	0.0%
Traffic						1		1	13	-92.3%
Weapon			1				2	3	1	200.0%
FY10 Total	0	6	24	15	49	42	17	153	193	-20.7%
FY09 Total	1	9	25	24	74	42	18	193		
% Change	---	-33.3%	-4.0%	-37.5%	-33.8%	0.0%	-5.6%	-20.7%		

Other felonies include habitual criminal convictions and drug offenses with enhanced penalties not fitting into the normal offense classification.

Table 10 provides an historical picture of revocations. New felony and aggravated misdemeanor convictions decreased from FY09 to FY10.

Table 10. Parole Revocations, FY2001-2010

Fiscal Year	Revocation Hearings	Paroles Revoked		Violators Program		All Felony/Agg. Misd. Convictions
		N	%	N	%	
2001	610	548	58.4%	49	8.0%	191
2002	679	521	55.2%	82	12.1%	146
2003	917	835	65.1%	74	8.1%	238
2004	953	950	68.7%	78	8.2%	295
2005	1,260	971	56.3%	87	6.9%	261
2006	1,570	1,160	57.2%	59	3.8%	262
2007	1,508	1,058	63.9%	75	5.1%	123
2008	1,640	1,093	57.1%	24	1.5%	156
2009	1,415	1,020	58.4%	49	3.5%	193
2010	1,300	919	58.9%	19	1.5%	153

*The method of calculating the percentage of hearings resulting in revocation omits auto-revokes, as they do not involve a hearing by the Administrative Law Judge. Thus the 1,300 hearings during FY2010 resulted in 766 revocations; therefore, 58.9 percent of the hearings resulted in revocation.

The pie chart below reflects hearing dispositions within the revocation division for FY10. The table immediately following shows a comparison of Administrative Parole Judge activity in FY09 and FY10.

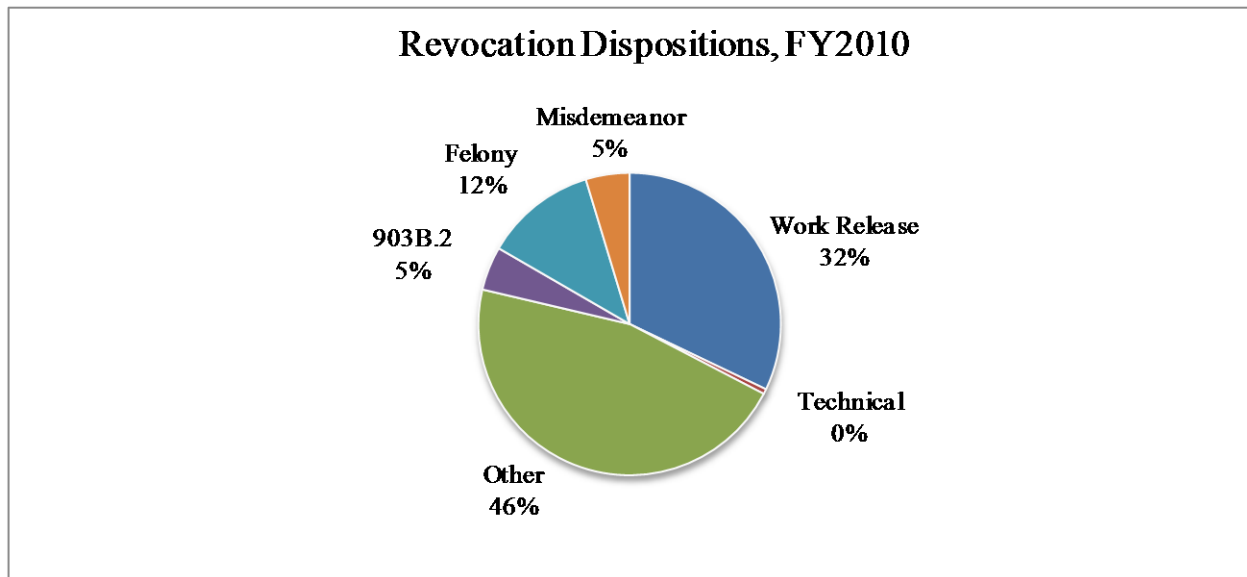


Table 11. Dispositions of Parole Revocation Hearing, FY2009-FY2010

Disposition	FY2010	FY2009	% Change
Auto Rev-ret w/new aggravated misdemeanor	42	42	0.0%
Auto. Rev.-ret. w/new felony conviction	111	151	-26.5%
Continued disposition - Phoenix Project	6	1	500.0%
Continued disposition	200	209	-4.3%
Continued hearing	20	10	100.0%
Discharge by ALJ	0	2	---
Insufficient evidence	0	7	---
Probable cause found	5	3	66.7%
Reinstated with new conditions	13	8	62.5%
Reinstated w/o new conditions	118	105	12.4%
Revoke 903B.2	43	20	115.0%
Revoked-technicals only	5	15	-66.7%
Revoked	423	495	-14.5%
Revoked on Chair Review	0	4	---
Revoked/placed on WR	295	293	0.7%
Violator Program/ continue on parole	14	44	-68.2%
Violator Program/parole	5	5	0.0%
Voluntary termination - parole	0	1	---
Total	1,300	1,415	-8.1%

Table 12 presents information on parole releases and revocations during FY10. The rates in the table are somewhat misleading, as true revocation rates should be based upon **all those on parole** rather than those paroled during a specific period. The make-up of the parole population will be somewhat “harder core” than those released during any period of time because the most serious offenders spend longer periods of time on parole and are therefore “at risk” for longer periods.

As has typically been true, revocation rates for those paroled for non-violent offenses in FY10 were higher than those paroled for crimes against persons. With the exception of Class B parolees, the total percentage revoked within each felony class tend to be higher for those committed for non-persons offenses, although (as would be expected) the rate of new violent offenses is somewhat higher for those released on crimes against persons. The higher revocation rates for non-persons offenders tends to support the notion that those committed to prison for non-violent offenses tend to be committed to prison due to the weight of a lengthy or intense criminal history, while those committed for crimes against persons may be committed due to the commission of a single serious offense.

Table 12. Paroles Granted and Revoked, FY2010

Parole Offense Class	Parole	Revoked no new convict		Revoked new conv. not persons		Revoked new conv. vs. persons		Total Revoked	
		N	Rate	N	Rate	N	Rate	N	Rate
Class A	0	0	---	0	---	0	---	0	---
Class B vs. persons	17	12	70.6%	1	5.9%	0	0.0%	13	76.5%
Class B sex	1	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Enhanced-persons	7	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Enhanced-sex	12	1	8.3%	0	0.0%	0	0.0%	1	8.3%
Class C 70%	32	5	15.6%	1	3.1%	1	3.1%	7	21.9%
Class C vs. persons	58	16	27.6%	2	3.4%	0	0.0%	18	31.0%
Class C sex	20	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Class D vs. persons	122	21	17.2%	2	1.6%	1	0.8%	24	19.7%
Class D sex	6	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Old Code vs. persons	0	0	---	0	---	0	---	0	---
All Felons	275	55	20.0%	6	2.2%	2	0.7%	63	22.9%
Agg. Misd. vs. persons	28	2	7.1%	0	0.0%	0	0.0%	2	7.1%
Agg. Misd. sex	1	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Ser. Misd. vs. persons	0	0	---	0	---	0	---	0	---
Ser. Misd. sex	2	0	0.0%	0	0.0%	0	0.0%	0	0.0%
All Misdemeanants	31	2	6.5%	0	0.0%	0	0.0%	2	6.5%
Vs. persons subtotal	306	57	18.6%	6	2.0%	2	0.7%	65	21.2%
Class B 50 year	0	0	--	0	--	0	--	0	--
Class B not persons	193	61	31.6%	18	9.3%	5	2.6%	84	43.5%
Enhanced not persons	166	52	31.3%	16	9.6%	0	0.0%	68	41.0%
Class C not persons	626	212	70.0%	45	7.2%	5	0.8%	262	41.9%
Class D not persons	801	210	26.2%	37	4.6%	2	0.2%	249	31.1%
OWI-3	407	101	24.8%	12	2.9%	0	0.0%	113	27.8%
All Felons	2,193	636	29.0%	128	5.8%	12	0.5%	776	35.4%
Agg. Misd. not persons	194	19	9.8%	2	1.0%	0	0.0%	21	10.8%
OWI-2	81	8	9.9%	3	3.7%	0	0.0%	11	13.6%
Ser. Misd. not persons	4	0	---	0	---	0	---	0	---
OWI-1	0	0	---	0	---	0	---	0	---
All Misdemeanants	279	27	9.7%	5	1.8%	0	0.0%	32	11.5%
Non-persons subtotal	2,472	663	26.8%	133	5.4%	12	0.5%	808	32.7%
Special Sentences	153	46	30.1%	0	0.0%	0	0.0%	46	30.1%
Total	2,931	766	26.1%	139	4.7%	14	0.5%	919	31.4%

VIII. VICTIM SERVICES

The Parole Board recognizes the special place that victims occupy as unwilling participants in some of the most violent episodes of the criminal justice system. The Board believes that this special place entitles victims to certain rights and privileges and that victims have special insight into the crimes committed by individuals that the Board considers for parole and work release. The Board believes that this insight demands victims' active participation in the parole process, participation that should be as painless as possible.

To operationalize these beliefs about victims, the Parole Board first established an active program for victim participation in 1986. Pursuant to the program, the Board created the position of Victim Coordinator, whose primary responsibility is to assist victims who want to exercise the following rights established by the Victim and Witness Protection Act:

1. Registered victims of forcible felonies may be notified of upcoming parole interviews.
2. Registered victims of forcible felonies may submit their opinions concerning the release of the inmate either in writing or by appearing personally at parole interviews.
3. Registered victims of forcible felonies are entitled to be notified about decisions regarding the release of offenders.

Soon after implementation of this program the Board recognized that requiring victims to testify in the presence of offenders could be extremely stressful for victims. Finding an innovative solution, the Board adopted the Iowa Communications Network as a vehicle to allow victims to testify at a site near their homes while avoiding direct contact with offenders.

The Parole Board received 627 registration requests from victims during FY10, down from 716 in FY09. Four hundred and seventy-seven of these victims met the statutory criteria as victims of violent crimes. At the end of the fiscal year, 3,800 victims were registered with the Board, a rise from FY09. The Board also mailed 2,710 victim notifications during the fiscal year.

Note that, since FY01, the number of reviews conducted has nearly tripled and the number of notices sent annually remains high, all with no increase in staff.

The chart on the following page shows victim services performed since FY01. It is followed by an itemization of the Board's expenditures for FY10.

Victim Coordinator Activity

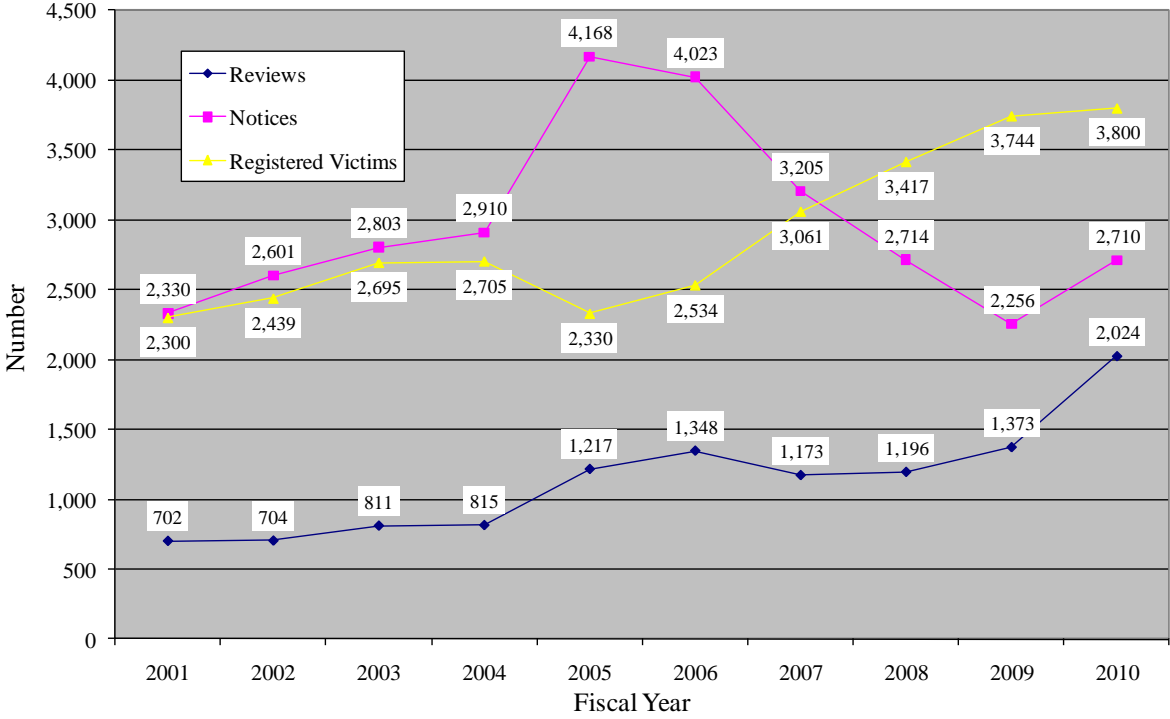


Table 13. Financial Status Report Fiscal Year 2010

GENERAL	
FUNDS AVAILABLE	
Balance forward	\$0.00
Appropriation	\$1,161,399.00
Salary Adjustment	\$0.00
10% ATB	-\$116,140.00
Appropriation Transfer	-\$14,696.00
Miscellaneous Receipts	\$0.00
Reallocation	\$0.00
Intra-state transfers	\$0.00
Total funds available	\$1,030,563.00
EXPENDITURES	
Personal services	\$915,841.26
Personal travel	\$14,710.05
State vehicle operations	\$132.60
Depreciation	-\$2,913.16
Out-of-state travel	\$0.00
Office supplies	\$7,843.69
Other supplies	\$0.00
Postage	\$1,527.97
Communications	\$68,699.31
Professional services	\$0.00
Outside services	\$4,908.38
Intra-state transfers	\$0.00
Reimbursement other agencies	\$4,738.74
ITS Reimbursement	\$5,394.84
Workers Compensation	\$0.00
IT Outside Services	\$9,355.00
Equipment Non-Inventory	\$448.00
IT equipment	\$694.00
Total expenditures	\$1,031,380.68
Ending balance	-\$817.68